



EDMUND G. BROWN JR.  
GOVERNOR

MATTHEW RODRIGUEZ  
SECRETARY FOR  
ENVIRONMENTAL PROTECTION

## California Regional Water Quality Control Board, San Diego Region

September 5, 2013

Mr. James V. Pike  
P.O. Box 822  
Palos Verdes, California 90274-0822

**USPS No.** 7011 0470 0002 8961 7838  
**In reply refer to Place ID** 793882 Melbourn

Prairie Avenue Gospel Center, Inc.  
Attn: Daniel S. Pike  
5965 Waterfront Place  
Long Beach, California 90808-4839

**USPS No.** 7011 0470 0002 8961 7845  
**In reply refer to Place ID** 793885 Melbourn

### Cleanup and Abatement Order No. R9-2013-0122, Unauthorized discharge of waste to land and tributaries of Wilson Creek

Enclosed is Cleanup and Abatement Order No. R9-2013-0122, issued today by the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) pursuant to Water Code section 13267 and 13304. This Order directs James V. Pike and Prairie Avenue Gospel Center, Inc. to cleanup and abate the effects of the unauthorized discharge of waste to land and tributaries of Wilson Creek, and to submit technical reports to the San Diego Water Board.

In the subject line of any response, please include the appropriate Place ID. For questions or comments, please contact Mr. Frank Melbourn by telephone at 858-467-2973 or by email at [fmelbourn@waterboards.ca.gov](mailto:fmelbourn@waterboards.ca.gov).

Respectfully,

DAVID W. GIBSON  
Executive Officer

Mr. Pike  
Prairie Avenue Gospel Center  
CAO No. R9-2013-0122

September 5, 2013

DWG:cmc:ftm

Enclosure: Cleanup and Abatement Order No. R9-2013-0122

Copies with enclosure via email to:

1. Chiara Clemente, San Diego Water Board, [cclemente@waterboards.ca.gov](mailto:cclemente@waterboards.ca.gov)
2. Wayne Durant, Co. of Riverside, [wdurant@rctlma.org](mailto:wdurant@rctlma.org)
3. Leslie Graves, State Water Resources Control Board, [lgraves@waterboards.ca.gov](mailto:lgraves@waterboards.ca.gov)
4. Catherine Hagan, State Water Resources Control Board [chagan@waterboards.ca.gov](mailto:chagan@waterboards.ca.gov)
5. Julie Macedo, State Water Resources Control Board, [jmacedo@waterboards.ca.gov](mailto:jmacedo@waterboards.ca.gov)
6. Stephen Mayville, Santa Ana Water Board, [smayville@waterboards.ca.gov](mailto:smayville@waterboards.ca.gov)
7. Roger Mitchell, San Diego Water Board, [rmitchell@waterboards.ca.gov](mailto:rmitchell@waterboards.ca.gov)
8. John Odermatt, San Diego Water Board, [jodermatt@waterboards.ca.gov](mailto:jodermatt@waterboards.ca.gov)
9. Greg Reyes, Riverside Area Local Solid Waste Enforcement, [gjreyes@rivcocha.org](mailto:gjreyes@rivcocha.org)

Mr. Pike	
CIWQS	
Violation IDs	947439, 947440, 947441
Place ID	793882
Party ID	541784
GeoTracker	
Site ID	T10000004989

Prairie Avenue Gospel Center, Inc.	
CIWQS	
Violation IDs	947442, 947443, 947444
Place ID	793885
Party ID	539863
GeoTracker	
Site ID	T10000004990

DAVID W. GIBSON  
Executive Officer

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
SAN DIEGO REGION**

**CLEANUP AND ABATEMENT ORDER NO. R9-2013-0122  
FOR  
JAMES V. PIKE  
AND  
PRAIRIE AVENUE GOSPEL CENTER, INC.**

The California Regional Water Quality Control Board, San Diego Region (hereafter San Diego Water Board), finds that:

1. James V. Pike (hereinafter Mr. Pike), owns approximately 155 acres of land (Riverside County Assessor's Parcel No. 571-280-042) located at 39801 Reed Valley Road, Aguanga, California 92536 (Place ID 793882, hereinafter Pike property) in the Reed Valley Hydrologic Subarea (HSA) (902.63). See Attachment 1, Property Locations.
2. Prairie Avenue Gospel Center, Inc. (hereinafter PAGC) owns approximately 39 acres of land (Riverside County Assessor's Parcel No. 571-280-014, Place ID 793885, hereinafter PAGC property) adjacent to and north of the Pike property. The PAGC property is located at the southeast corner of Reed Valley Road and Runsin Road, Aguanga, California 92536 in the Reed Valley HSA (902.63). The Pike property and the PAGC property are collectively referred to as the "properties." Daniel S. Pike is the President of PAGC and brother of James V. Pike.
3. Tributaries to Wilson Creek flow westward through the properties. The tributaries are "waters of the state"<sup>1</sup> and may be federal waters. The tributaries join Wilson Creek that lies a few hundred feet to the west of the properties. Wilson Creek ultimately flows into Vail Lake in Riverside County.
4. The *Water Quality Control Plan for the San Diego Basin (Basin Plan)* designates the following beneficial uses for the Reed Valley HSA: Agricultural Supply (AGR); Ground Water Recharge (GWR); Industrial Service (IND); Municipal and Domestic Supply (MUN); Industrial Process Supply (PROC); Contact Water Recreation (REC1); Non-Contact Water Recreation (REC2); Warm Freshwater Habitat (WARM); and Wildlife Habitat (WILD).

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<sup>1</sup> As defined in Water Code section 13050(e).

5. This Cleanup and Abatement Order is based upon: 1) Chapter 5, Enforcement and Implementation commencing with section 13300, of the Porter-Cologne Water Quality Control Act (Water Code Division 7, commencing with section 13000); 2) Water Code section 13267,<sup>2</sup> Investigations; inspections, Chapter 4, Regional Water Quality Control; 3) all applicable provisions of the Basin Plan including beneficial uses, water quality objectives, and implementation plans; 4) California State Water Resources Control Board (State Water Board) Resolution No. 68-16 (*Statement of Policy with Respect to Maintaining High Quality of Waters in California*); 5) State Water Board Resolution No. 92-49 (*Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code section 13304*); 6) and all other applicable legal authority.
6. Discharge of Waste to Land: This information is based upon the April 29, 2013, and June 14, 2013, San Diego Water Board inspections of the properties, and based upon complaints received by the San Diego Water Board concerning activities at the properties. On or about August 2011, waste consisting mostly of plant clippings (i.e. landscaping waste) and to a lesser extent municipal solid waste (glass, plastics, metals, and construction debris) was spread on the properties by Organic Ag, Inc. Additional waste spreading by Organic Ag, Inc., was observed by the San Diego Water Board staff during an April 29, 2013, inspection of the properties. Approximately 152 acres of the Pike property and 10 acres of the PAGC property were covered with an estimated two foot thick layer of waste. Based upon these values, 522,720 cubic yards of waste were discharged to land at the properties.
7. The "wastes" described in Finding 6 and discharged at the properties qualify for classification as "non-hazardous wastes" as defined in section 20220 of California Code of Regulations (CCR) Title 27. Discharges of nonhazardous wastes to land are regulated by the San Diego Water Board pursuant to authority under the Water Code and CCR Title 27.

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<sup>2</sup> Water Code section 13267, subdivision (b)(1) states: "In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports."

8. On June 3, 2013, the San Diego Water Board issued Notice of Violation (NOV) No. R9-2013-0089 to Mr. Pike and PAGC (hereinafter Dischargers). See Attachment 2, NOV. The NOV alleged that the waste spreading activities violated Water Code section 13260<sup>3</sup> because the Dischargers failed to file a report of waste discharge (ROWD) with the San Diego Water Board and receive Waste Discharge Requirements prior to spreading waste at the properties; and furthermore violated Basin Plan Waste Discharge Prohibition No. 1 because the Dischargers are causing, or are threatening to cause a condition of pollution,<sup>4</sup> contamination or nuisance.<sup>5</sup> The NOV required the submittal of a ROWD (a complete Form 200 and application fee) by June 28, 2013 from the Dischargers. On August 27, 2013, the San Diego Water Board received the application fee and an incomplete Form 200 from Mr. Pike for his property. Mr. Pike's Form 200 failed to include information characterizing the discharge. The San Diego Water Board has not received a ROWD from PAGC.
9. Unauthorized Discharge of Waste Resulting from Waste Spreading Activities:  
The discharge of waste during waste spreading activities into tributaries to Wilson Creek is a discharge of waste to waters of the state in violation of Water Code section 13260 and the following waste discharge prohibitions contained in the Basin Plan:
- "(1) The discharge of waste to waters of the state in a manner causing, or threatening to cause a condition of pollution, contamination or nuisance as defined in California Water Code Section 13050, is prohibited."
- "(7) The dumping, deposition, or discharge of waste directly into waters of the state, or adjacent to such waters in any manner which may permit its being transported into the waters, is prohibited unless authorized by the Regional Board."

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<sup>3</sup> Pursuant to Water Code section 13260(a)(1) "[a]ny person discharging waste or proposing to discharge waste, within any region that could affect the quality of the waters of the state..." shall file a report of waste discharge. The Regional Board has not received a report of waste discharge for wastes discharged at the properties.

<sup>4</sup> "'Pollution' is defined by Water Code section 13050, subdivision (l)(1) as, an alteration of the quality of the waters of the state by waste to a degree which unreasonably affects either of the following: (A) The waters for beneficial uses; (B) Facilities which serve these beneficial uses." Water Code §13050(l).

<sup>5</sup> "'Nuisance'" means anything which meets all of the following requirements: (1) Is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property. (2) Affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal. (3) Occurs during, or as a result of, the treatment or disposal of wastes." Water Code §13050(m).

10. Section 13304(a) of the Water Code provides that:

Any person who has discharged or discharges waste into the waters of this state in violation of any waste discharge requirement or other order or prohibition issued by a regional board or the state board, or who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the state and creates, or threatens to create, a condition of pollution or nuisance, shall upon order of the regional board, clean up the waste or abate the effects of the waste, or, in the case of threatened pollution or nuisance, take other necessary remedial action, including, but not limited to, overseeing cleanup and abatement efforts. A cleanup and abatement order issued by the state board or a regional board may require the provision of, or payment for, uninterrupted replacement water service, which may include wellhead treatment, to each affected public water supplier or private well owner. Upon failure of any person to comply with the cleanup or abatement order, the Attorney General, at the request of the board, shall petition the superior court for that county for the issuance of an injunction requiring the person to comply with the order. In the suit, the court shall have jurisdiction to grant a prohibitory or mandatory injunction, either preliminary or permanent, as the facts may warrant.

11. The unauthorized discharge of waste to the properties creates, or threatens to create a condition of pollution in surface and groundwater, and may result in the degradation of water quality as follows:

- a. The discharge of waste directly into waters of the state can alter or obstruct flows, thereby causing flooding, unwarranted sediment discharges, and/or affecting existing riparian functions (WARM and WILD).
- b. Surface water runoff from plant clippings contains nutrients, acting as biostimulatory substances that can cause excessive plant growth and decay in receiving waters, thereby increasing water turbidity and impairing aesthetic enjoyment (REC-2). The decaying process consumes large amounts of oxygen, causing a drop in water oxygen levels which is often lethal to fish and other water inhabitants (WARM and WILD). In some cases algal blooms can even result in the production of dangerous cyanotoxins, harmful to human health (REC-1 and MUN).

- c. Excessive nutrients in plant clippings can also leach into groundwater, causing elevated levels of nitrates in drinking water supply (MUN), rendering it harmful to human health if ingested.
12. The unauthorized discharge of waste to the properties causes a condition of nuisance because waste decomposition has resulted in continuing offensive odors on and off the properties in the residential neighborhood, as evidenced by neighbor complaints.
13. Cleanup and abatement is necessary to ensure that the unauthorized discharge of waste ceases to cause a condition of pollution or nuisance. Because cleanup and abatement activity will occur within and adjacent to the tributaries to Wilson Creek, best management practices (BMPs) during remedial action are necessary to prevent further conditions that threaten the beneficial uses of Wilson Creek and its tributaries.
14. The following actions will reduce the threat of discharges to waters of the state as a result of waste spreading activities at the properties:
  - a. Removal of waste from surface waters of the state, and restoration to pre-discharge conditions.
  - b. Installation of temporary BMPs to minimize further discharges of waste to surface waters of the state; and
  - c. Removal, relocation, or amendment of waste discharged to land to ensure proper application methods (i.e., disking, tilling, etc.) and proper agronomic application rates protective of waters of the state.
15. The cleanup completion deadline of 90 days is reasonable given the proximity of the 2013/14 Wet Season (beginning October 1, 2013), the potential threat to groundwater and surface water quality from storm water runoff through the waste, and the amount of time necessary to characterize the waste and transport it to an appropriate waste handler.
16. In accordance with Water Code section 13267(b) these findings provide Mr. Pike and PAGC with a written explanation of the need for remedial action and reports, and they identify the evidence that supports the requirements to implement cleanup and abatement activities and submit reports.
17. CCR Title 27 (section 20090(f)) allows that nonhazardous decomposable waste may be used as a soil amendment; however applicable BMPs shall be implemented and the San Diego Water Board may issue waste discharge or reclamation requirements.

18. Issuance of this Cleanup and Abatement Order is an enforcement action taken by a regulatory agency. The Cleanup and Abatement Order may require earth disturbing and revegetation activities. This Cleanup and Abatement Order is exempt from the provisions of the California Environmental Quality Act (CEQA) (Public Resources Code, section 21000 et seq.) pursuant to California Code of Regulations, Chapter 3, title 14, section 15308.

**IT IS HEREBY ORDERED** that, pursuant to section 13304 and section 13267 of Division 7 of the Water Code, the Dischargers shall cease the discharge of waste and clean up and abate the condition of unauthorized waste discharge in accordance with the schedule below:

1. By September 19, 2013, the Dischargers, individually or collectively, shall prepare and submit to the San Diego Water Board a Restoration Plan for the cleanup and abatement of waste discharges to the properties. The Restoration Plan shall be subject to the Executive Officer's approval (or his delegate's approval) and must detail the following activities and their timing:
  - a. Removal of waste from surface waters of the state, and restoration to pre-discharge conditions.
  - b. Installation of BMPs to minimize further discharges of waste to surface waters of the state; and
  - c. Removal, relocation, or amendment of waste discharged to land to ensure proper agronomic application rates protective to ground waters of the state.
  - d. Monitoring and waste characterization, including methodologies and sampling locations.
  - e. A schedule detailing the sequence of restoration activities and time frame for completing each activity.
2. The Restoration Plan shall provide technical rationale and management practices that will allow the implementation of corrective actions to comply with one of the following requirements, either option a or b:<sup>6</sup>
  - a. Restoration Plan for complete removal and proper disposal of the waste at a properly permitted facility. Or

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<sup>6</sup> From California Code of Regulations, Title 27, sections 20377 and 20250.



- b. Restoration Plan for management and reapplication of the waste to comply with treatment and soil amendment requirements. A Restoration Plan for waste treatment and reapplication shall include the following minimum information:
  - i. Performance Standard: The Restoration Plan shall include the Discharger's proposed specific design, operation plan, waste application rates, and maintenance plans to maximize the degradation, transformation, and immobilization of waste constituents in the treatment zone. The Restoration Plan shall also include a plan for application of BMPs to prevent the erosion of wastes into surface waters and minimize the percolation of waste constituents into the local groundwater resources.
  - ii. Demonstration: The Restoration Plan shall include design and operation parameters that will ensure that the waste can be completely degraded, transformed, or immobilized in the treatment zone.<sup>7</sup> During the full-scale implementation of the Restoration Plan samples of wastes and degradation residuals shall be collected within the treatment zone to verify that complete degradation, transformation, or immobilization is taking place.
  - iii. The maximum depth of the treatment zone shall not exceed 5 feet from the initial soil surface.
3. Within two weeks of approval of the Restoration Plan by the Executive Officer or his delegate, the Dischargers, individually or collectively, shall implement the Restoration Plan in accordance with the restoration activities schedule.
4. Beginning October 7, 2013, or a date approved by the Executive Officer or his delegate, and monthly thereafter until all restoration activities are complete, the Dischargers, individually or collectively, shall submit technical reports that provide information to substantiate the restoration activities completed to date and to ultimately substantiate that all elements of the Restoration Plan have been fulfilled. Corrective actions shall be proposed and included in these technical reports when restoration activities fail to satisfy any interim or final success criteria.
5. All restoration activities must be completed no later than December 4, 2013.

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<sup>7</sup> The Restoration Plan must include a reasonable schedule of tasks (including sampling, analysis and reporting tasks) designed to demonstrate this, including the operation of a test plot for a sufficient period to give the San Diego Water Board a reasonable indication that degradation, transformation, or immobilization will take place in the treatment zone.

6. With each report required by this Cleanup and Abatement Order, the Dischargers shall provide under penalty of perjury under the laws of California a "Certification" statement to the San Diego Water Board. The "Certification" shall include the following signed statement:

*I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations. Pursuant to Water Code section 13350, any person who intentionally or negligently violates a cleanup and abatement order may be liable civilly in an amount which shall not exceed five thousand dollars (\$5,000), but shall not be less than five hundred dollars (\$500), for each day in which the cleanup and abatement order is violated.*

#### NOTIFICATIONS

1. **Applicability.** Requirements established pursuant to Water Code sections 13304 and 13267(b) are enforceable when signed by the Executive Officer of the San Diego Water Board.
2. **Enforcement Actions.** The San Diego Water Board reserves its right to take any enforcement action authorized by law for violations, including but not limited to, violations of the terms and conditions of this Cleanup and Abatement Order (i.e., implementation and maintenance of BMPs, and mitigation for impacts).
3. **Inspection and Entry.** Dischargers shall allow the San Diego Water Board, State Water Board, United States Environmental Protection Agency (USEPA), the County of Riverside, and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to at reasonable times do the following:
  - a. Enter upon the properties;
  - b. Access and copy any records related to this Cleanup and Abatement Order;
  - c. Inspect and photograph any facilities, equipment, practices, or operations regulated or required by this Cleanup and Abatement Order; and

- d. Sample or monitor any substances or parameters onsite for the purposes of assuring Cleanup and Abatement Order compliance or as otherwise authorized by the federal Clean Water Act or the Porter-Cologne Water Quality Control Act.
4. **Potential Liability.** Pursuant to Water Code section 13350, any person who intentionally or negligently violates a cleanup and abatement order may be liable civilly in an amount which shall not exceed five thousand dollars (\$5,000), but shall not be less than five hundred dollars (\$500), for each day in which the cleanup and abatement order is violated. Pursuant to Water Code section 13268, any person failing or refusing to furnish technical or monitoring program reports as required by section 13267, or falsifying any information provided therein, is guilty of a misdemeanor, and may be liable civilly in an amount which shall not exceed one thousand dollars (\$1,000) for each day in which the violation occurs.
5. **Cost Reimbursement.** Pursuant to Water Code section 13304, the San Diego Water Board is entitled to, and may seek reimbursement for, all reasonable costs it actually incurs to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Cleanup and Abatement Order. Dischargers shall reimburse the State of California for all reasonable costs actually incurred by the San Diego Water Board to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Cleanup and Abatement Order, according to billing statements prepared from time to time by the State Water Board.
6. **Waste Management.** Dischargers shall properly manage, store, treat, and dispose of contaminated soils and ground water in accordance with applicable federal, state, and local laws and regulations. The storage, handling, treatment, or disposal of soil containing waste constituents and polluted groundwater shall not create conditions of pollution, contamination or nuisance as defined in Water Code section 13050(m). Dischargers shall, obtain, or apply for coverage under waste discharge requirements or a conditional waiver of waste discharge requirements for any discharge of the waste to (a) land for treatment, storage, or disposal or (b) waters of the state.

7. **Requesting Administrative Review by the State Water Board.** Any person aggrieved by an action of the San Diego Water Board that is subject to review as set forth in Water Code section 13320(a), may petition the State Water Board to review the action. Any petition must be made in accordance with Water Code section 13320 and California Code of Regulations, title 23, section 2050 and following. The State Water Board must receive the petition within thirty (30) days of the date the action was taken, except that if the thirtieth day following the date the action was taken falls on a Saturday, Sunday, or state holiday, then the State Water Board must receive the petition by 5:00 p.m. on the next business day. Copies of the law and regulation applicable to filing petitions may be found on the internet at [http://www.waterboards.ca.gov/public\\_notices/petitions/water\\_quality](http://www.waterboards.ca.gov/public_notices/petitions/water_quality) or will be provided upon request.
8. **Modifications.** Any modification to this Cleanup and Abatement Order shall be in writing and approved by the Executive Officer, including any potential extensions. Any written extension request by the Dischargers shall include justification for the delay.
9. **No Limitation of Water Board Authority.** This Cleanup and Abatement Order in no way limits the authority of the San Diego Water Board to institute additional enforcement actions or to require additional investigation and cleanup of the properties consistent with the Water Code. This Cleanup and Abatement Order may be revised as additional information becomes available.

#### REPORTING REQUIREMENTS

1. **Duty to Use Qualified Professionals.** Dischargers shall provide documentation that plans, and reports required under this Cleanup and Abatement Order are prepared under the direction of appropriately qualified professionals. Business and Professions Code sections 6735, 7835, and 7835.1 require that engineering and geologic evaluations and judgments be performed by or under the direction of licensed professionals. Dischargers shall include a statement of qualifications and license numbers, if applicable, of the responsible lead professionals in all plans and reports required under this Cleanup and Abatement Order. The lead professional shall sign and affix their license stamp, as applicable, to the report, plan, or document.

2. **Electronic and Paper Media Reporting Requirements.** The Dischargers shall submit both electronic and paper copies of all reports required under this Cleanup and Abatement Order including work plans, technical reports, and monitoring reports. Larger documents shall be divided into separate files at logical places in the report to keep file sizes under 150 megabytes. The Dischargers shall continue to provide a paper transmittal letter, a paper copy of all figures larger than 8.5 inches by 14 inches (legal size), and an electronic copy (on Compact Disc [CD] or other appropriate media) of all reports to the San Diego Water Board. All paper correspondence and documents submitted to the San Diego Water Board must include the following identification numbers in the header or subject line: "GeoTracker Site ID: T10000004989" for the Pike property and "GeoTracker Site ID: T10000004990" for the PAGC property. The Dischargers shall comply with the following reporting requirements for all reports and plans (and amendments thereto) required by this Cleanup and Abatement Order:
  - a. Reports and Plans Required by this Cleanup and Abatement Order. The Dischargers shall submit one paper and one electronic, searchable Portable Document Format (PDF) copy of all technical reports, monitoring reports, progress reports, and plans required by this Cleanup and Abatement Order. The PDF copy of all the reports shall also be uploaded into the GeoTracker database, as required by Reporting Requirement G.2.(b)(iv) below.
  - b. Electronic Data Submittals to the San Diego Water Board. In compliance with the Cleanup and Abatement Order data is required to be submitted electronically via the Internet into the GeoTracker database <http://geotracker.waterboards.ca.gov/>. The electronic data shall be uploaded on or prior to the regulatory due dates set forth in the Cleanup and Abatement Order or addenda thereto. To comply with these requirements, the Dischargers shall upload to the GeoTracker database the following minimum information:
    - i. Laboratory Analytical Data: Analytical data (including geochemical data) for all waste, soil, and water samples in Electronic Data File (EDF) format. Waste, soil, and water include analytical results of samples collected from the following locations and devices: surface samples, equipment, monitoring wells, boreholes, gas and vapor wells or other collection devices, surface water, groundwater, piezometers, and stockpiles.

- ii. **Locational Data:** The latitude and longitude of any permanent monitoring location (surface water or sediment sampling location) for which data is reported in EDF format, accurate to within one (1) meter and referenced to a minimum of two (2) reference points from the California Spatial Reference System (CSRS-H), if available.
  - iii. **Site Map:** Site map or maps which display discharge locations, streets bordering the facility, and sampling locations for all waste, soil, and water samples. The site map is a stand-alone document that may be submitted in various electronic formats. A site map must also be uploaded to show the maximum extent of any soil impact and water pollution. An update to the site map may be uploaded at any time.
  - iv. **Electronic Report:** A complete copy (in character searchable PDF) of all work plans, assessment, cleanup, and monitoring reports including the signed transmittal letters, professional certifications, and all data presented in the reports.
3. **Signatory Requirements.** All reports required under this Cleanup and Abatement Order shall be signed and certified by the Dischargers or by a duly authorized representative and submitted to the San Diego Water Board. A person is a duly authorized representative only if: 1) The authorization is made in writing by the Discharger; and 2) The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.)
4. All monitoring and technical reports required under this Cleanup and Abatement Order shall be submitted to:

Executive Officer  
Attn: Roger Mitchell Place ID 793882 & 793885  
California Regional Water Quality Control Board  
San Diego Region  
9174 Sky Park Court, Suite 100  
San Diego, CA 92123-4340

After September 30, 2013, submit reports to the San Diego Water Board's new address:

2469 Northside Drive, Suite 100  
San Diego, CA 92108-2717

5. FAILURE TO COMPLY WITH THE PROVISIONS OF THIS CLEANUP AND ABATEMENT ORDER MAY SUBJECT YOU TO FURTHER ENFORCEMENT ACTION, INCLUDING BUT NOT LIMITED TO, ASSESSMENT OF CIVIL LIABILITY UNDER SECTIONS 13268 AND 13350 OF THE WATER CODE AND REFERRAL TO THE DISTRICT ATTORNEY OR ATTORNEY GENERAL FOR INJUNCTIVE RELIEF AND CIVIL OR CRIMINAL LIABILITY.

Ordered by:



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DAVID W. GIBSON  
Executive Officer

Attachments:

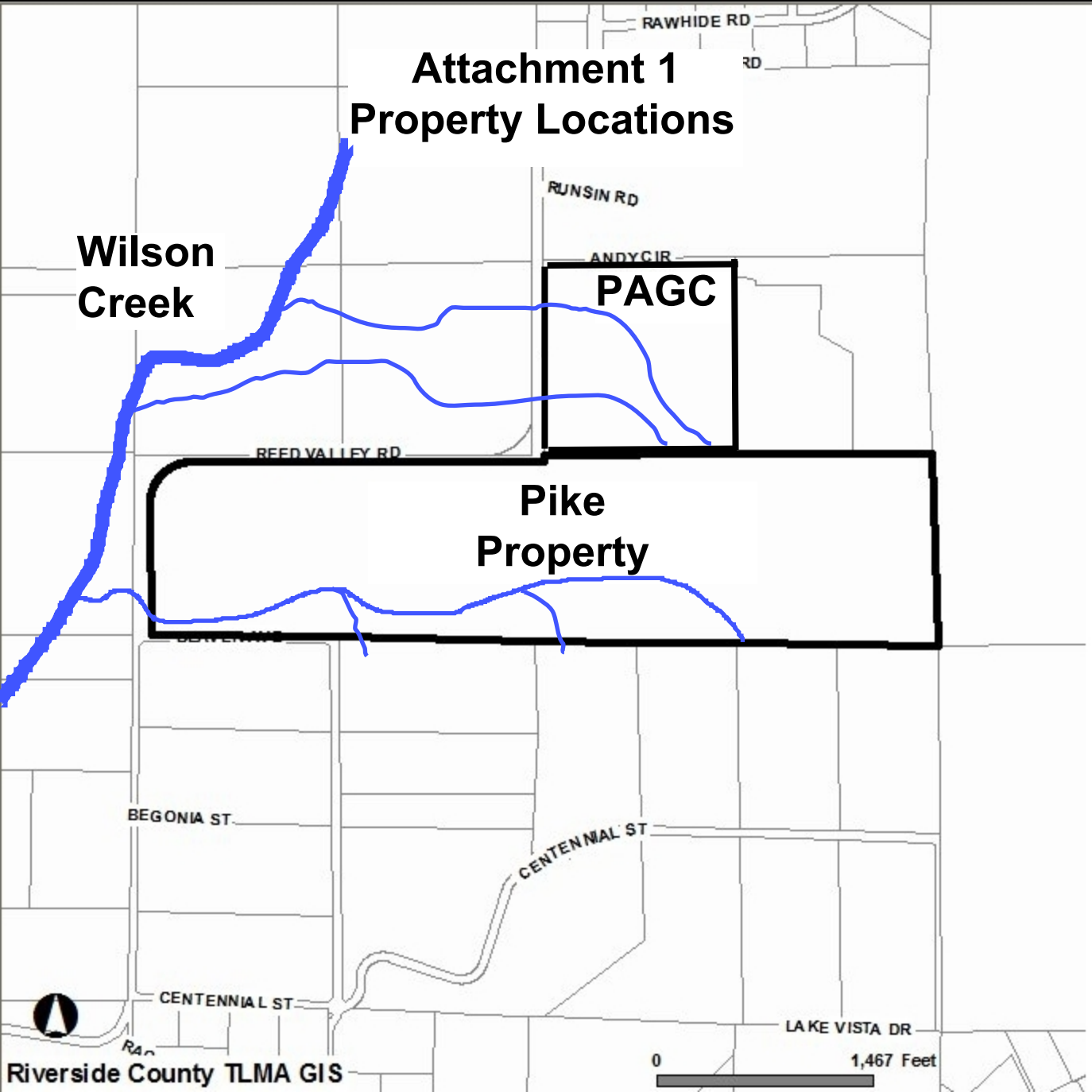
1. Property Locations
2. NOV

# Attachment 1 Property Locations

**Wilson  
Creek**

**PAGC**

**Pike  
Property**



RAWHIDE RD

RD

RUNSIN RD

ANDY CIR

REED VALLEY RD

BEGONIA ST

CENTENNIAL ST

CENTENNIAL ST

LAKE VISTA DR







# Attachment 2 NOV



EDMUND G. BROWN JR.  
GOVERNOR

MATTHEW RODRIGUEZ  
SECRETARY FOR  
ENVIRONMENTAL PROTECTION

## California Regional Water Quality Control Board, San Diego Region

June 3, 2013

Mr. Jim Pike  
P.O. Box 822  
Palos Verdes, CA 90274

Prairie Avenue Gospel Center, Inc.  
C/O Dan Pike  
5965 Waterfront Place  
Long Beach, CA 90803

**Certified Mail – Return Receipt Requested**  
Article Numbers: 7011 0470 0002 8961 8620  
7011 0470 0002 8961 8682

**In reply refer to / attn:**  
**793882:RMitchell**

**Subject: Notice of Violation No. R9-2013-0089, Parcels Nos. 571280042<sup>1</sup> and 571280014, Reed Valley Road, Riverside County, San Diego Region**

Messrs. Pike:

Enclosed is Notice of Violation (NOV) No. R9-2013-0089 issued to Mr. Jim Pike and Prairie Avenue Gospel Center, Inc., for violation of Water Code sections 13260 and 13264 et seq., and provisions of the Water Quality Control Plan for the San Diego Basin (Basin Plan). As described in the NOV, the violations are subject to further enforcement pursuant to the Water Code. The California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) reserves the right to take any enforcement action authorized by law.

If the ROWD described in the NOV is not received by 5:00 pm on June 28, 2013, the San Diego Water Board will pursue additional enforcement options.

In making the determination of whether and how to proceed with further enforcement action, the San Diego Water Board will consider the severity and effect of the violation, the level of cooperation, the time it takes to correct the identified violations, and the sufficiency of the corrections.

In the subject line of any response, please include the reference number "793882:RMitchell." For questions or comments, please contact Mr. Roger Mitchell by phone at 858-467-2724, or by email at [RMitchell@waterboards.ca.gov](mailto:RMitchell@waterboards.ca.gov).

Sincerely,

Julie Chan, Chief  
Cleanup and Land Discharge Branch  
JAC: jro:mm

<sup>1</sup> 39801 Reed Valley Road, Aguanga CA. 92536

Enclosure: Notice of Violation No. R9-2013-0089

cc: Lionel Martinez, Senior Riverside County Code Enforcement Officer  
County of Riverside, Transportation and Land Management Agency, Code Enforcement  
French Valley Office, 37600 Sky Canyon Drive, Suite G, No. 507, Murrieta, CA 92563

(via email) Mr. Peter Holladay, Organic Ag Inc.  
[peter@organicspreading.com](mailto:peter@organicspreading.com)

(via email) Greg Reyes, Riverside Area Local Solid Waste Enforcement Supervisor  
[gjreyes@rivcocha.org](mailto:gjreyes@rivcocha.org)

(via email) Leslie Graves, State Water Resources Control Board, Land Disposal Program Manager  
[lgraves@waterboards.ca.gov](mailto:lgraves@waterboards.ca.gov)

Tech Staff Info & Use	
Reg. Measure ID	390119, 390120
Place ID	793882, 793885
Order No.	R9-2013-0089
Party ID	539862, 5639863, 569864
Inspection ID	12421445, 12421446
Violations ID	947439, 947440, 947441 947442, 947443, 947444

# NOTICE OF VIOLATION

## No. R9-2013-0089

Jim Pike  
P.O. Box 822  
Palos Verdes Estates, CA. 90274  
APN: 571-280-042<sup>1</sup>

and

Prairie Avenue Gospel Center, Inc.  
C/O Dan Pike  
5965 Waterfront Place  
Long Beach, CA 90803  
APN: 571-280-014<sup>2</sup>

**Violation of California Water Code,  
Sections 13260 and 13264 et seq., and  
Provisions of the Water Quality Control  
Plan for the San Diego Basin**

793882:RMitchell

June 3, 2013

Mr. Jim Pike and Prairie Avenue Gospel Center, Inc., being jointly and severally liable, are hereby notified that the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) reserves the right to take any enforcement action authorized by law for the violations described herein.

Mr. Jim Pike and Prairie Avenue Gospel Center, Inc. are in violation of Water Code, sections 13260 and 13264 et seq., and the Water Quality Control Plan for the San Diego Basin (San Diego Basin Plan).

### A. Summary of Violations

#### 1. Failure to Submit a Report of Waste Discharge

**Pursuant to Water Code, section 13260(a):** Any persons, discharging waste or proposing to discharge waste within the San Diego region, that could affect the quality of the waters of the State, must submit a report of waste discharge (ROWD) and an annual fee.<sup>3</sup> A complete *General Information Form for Waste Discharge Requirements* (Form 200),<sup>4</sup> must contain sufficient information for the San Diego Water Board to prescribe waste discharge requirements (WDRs).

<sup>1</sup> 39801 Reed Valley Road, Aguanga CA. 92536

<sup>2</sup> No physical street address on record.

<sup>3</sup> Pursuant to section 13263 of the Water Code, and in accordance with Calif. Code Regs. title 23, section 2200(a).

<sup>4</sup> [http://www.waterboards.ca.gov/rwqcb9/publications\\_forms/forms/docs/form200m.pdf](http://www.waterboards.ca.gov/rwqcb9/publications_forms/forms/docs/form200m.pdf)

A records search performed by San Diego Water Board staff on April 26, 2013 revealed that ROWDs for the discharge of green waste on the properties designated by assessor's parcel numbers (APN) 571280042 and 571280014 (hereinafter Sites Nos. 1 and 2, respectively) have not been filed with the San Diego Water Board.

## 2. Initiating a New Discharge of Waste to Land

**Pursuant to Water Code, section 13264(a):** No person shall initiate any new discharge of waste prior to submitting a ROWD (in accordance with Water Code section 13260), and satisfying the requirements of the California Environmental Quality Act (CEQA).

During the April 29, 2013 inspection of Sites Nos. 1 and 2, San Diego Water Board staff observed wastes actively being discharged to land (see photographs 1 and 2 below) at Site No. 1, and visual evidence supporting complainant allegations that wastes have been discharged at Site Nos. 1 and 2 since August 2011 (see photographs 3 through 6 below).



Photograph 1 –Waste discharged at Site No. 1



Photograph 2 – Spreading waste at Site No. 1



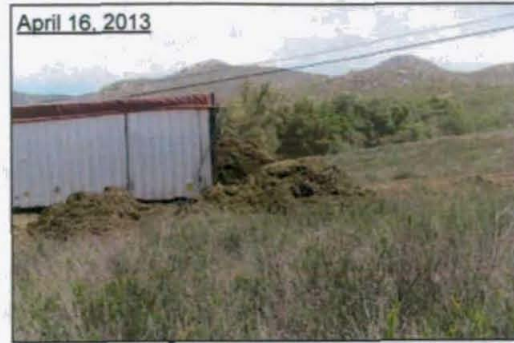
Photograph 3 –Waste discharged at Site No. 2



Photograph 4 – Waste discharged at Site No. 2



Photograph 5<sup>5</sup> – Waste haulers at Site No. 2



Photograph 6<sup>5</sup> – Waste discharged at Site No. 2

Figure 1 and photograph 7, and figure 2 and photograph 8 (provided below) illustrate the relative size and estimated coverage of wastes discharged to land at Sites Nos. 1 and 2, respectively.



Figure 1 – Aerial view of Site No. 1 (~152 acres).

<sup>5</sup> Photographs provided by Reed Valley complainants.



Photograph 7 – South facing view of Site No. 1.



Figure 2 – Aerial view of Site No. 2.



Photograph 8 – South-east facing view of Site No. 2

Wastes deposited at Sites Nos.1 and 2 consist primarily of green waste materials (i.e., landscaping wastes) and lesser quantities of glass, plastics, metals, and construction debris (see photographs 9 through 12 below). San Diego Water Board staff estimates the average thickness of the waste discharged at Site Nos. 1 and 2 is 2 feet, and covers an approximate area of 162 acres (Site No. 1, ~152 acres; Site No. 2, ~10 acres). Based on these values, the approximate total volume of waste discharged is 432,720 cubic yards.



Photograph 9 – Various debris collected by the complainants from Site No. 1



Photograph 10 – Green waste materials and various plastics (circled)



Photograph 11 – Green waste materials and concrete (circled) other debris



Photograph 12 – Green waste materials and various plastics (circled)

### 3. Failure to Comply with San Diego Basin Plan, Waste Discharge Prohibition

**Pursuant to Waste Discharge Prohibition No. 1 of the San Diego Basin Plan:**

Discharges of waste to waters of the State in a manner causing, or threatening to cause a condition of pollution, contamination or nuisance, as defined in Water Code section 13050, is prohibited.

Based on the type and volume of wastes discharged at Sites Nos. 1 and 2, there is a potential for conditions of pollution to occur, ultimately resulting in an impairment of the quality and beneficial uses of the waters of the State. Additionally, during the April 29, 2013 inspection the San Diego Water Board staff observed noticeable offensive odors, consistent with municipal solid waste decomposition associated with Site No. 1. The observed odors constitute a nuisance<sup>6</sup> in violation of Waste Discharge Prohibitions in the San Diego Basin Plan.

<sup>6</sup> Pursuant to Water Code, section 13050(m),

The Water Code section 13260 requires that you file a ROWD<sup>7</sup> with the San Diego Water Board. The ROWD must contain, but may not be limited, to: a complete Form 200;<sup>8</sup> the application fee<sup>9</sup> in the amount of \$1,583.46 payable to the "State Water Resources Control Board;" and a detailed workplan for compliance with the provisions of the Basin Plan. If the ROWD is not received by 5:00 pm on June 28, 2013, the San Diego Water Board will pursue additional enforcement options.

## B. Summary of Potential Enforcement Options

These violations may subject you to additional enforcement by the San Diego Water Board or State Water Resources Control Board, including a potential civil liability assessment of up to \$5,000 per day of violation (Water Code section 13350) and/or any of the following enforcement actions:

Other Potential Enforcement Options	Applicable Water Code Section
Technical or Investigative Order	Sections 13267 or 13383
Cleanup and Abatement Order	Section 13304
Cease and Desist Order	Sections 13301-13303
Time Schedule Order	Sections 13300, 13308

Based on information provided by the complainants, the discharge of waste to land was originally initiated in August of 2011. As such, the current maximum administrative civil liability assessment for these violations is estimated to be \$3,240,000.

In addition, the San Diego Water Board may consider referring the matter to other resource agencies, referring the matter to the State Attorney General for injunctive relief, and referral to the municipal or District Attorney for criminal prosecution.

In the subject line of any response, please include the reference code "793882:RMitchell". Questions pertaining to this Notice of Violation should be directed to Mr. Roger Mitchell at 858-467-2724 or [RMitchell@waterboards.ca.gov](mailto:RMitchell@waterboards.ca.gov).



Julie Chan, Chief  
Cleanup and Land Discharge Branch

JAC:jro:nrm

Enclosure: Unpermitted Waste Discharge Location Map

<sup>7</sup> As required by Water Code, sections 13260 and 13264.

<sup>8</sup> [http://www.waterboards.ca.gov/publications\\_forms/forms/docs/form200.pdf](http://www.waterboards.ca.gov/publications_forms/forms/docs/form200.pdf)

<sup>9</sup> Application and annual permit fees are pursuant to California Code of Regulations, Title 23, section 2200.



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Enclosure 1  
Unpermitted Waste Discharges Location Map  
Reed Valley Road Aguanga CA



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		Available for Pickup	June 5, 2013, 10:04 am	PALOS VERDES PENINSULA, CA 90274	
		Depart USPS Sort Facility	June 5, 2013	LOS ANGELES, CA 90052	
		Processed through USPS Sort Facility	June 5, 2013, 12:07 am	LOS ANGELES, CA 90052	
		Processed through USPS Sort Facility	June 4, 2013, 12:16 pm	LOS ANGELES, CA 90052	
		Depart USPS Sort Facility	June 4, 2013	SAN DIEGO, CA 92199	
		Processed through USPS Sort Facility	June 3, 2013, 8:14 pm	SAN DIEGO, CA 92199	

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