



# State Water Resources Control Board

## **REVISED NOTICE OF PUBLIC HEARING**

The State Water Resources Control Board Administrative Hearings Office will hold a Public Hearing to determine whether to adopt an Order imposing Administrative Civil Liability for Alleged Failure to File an Annual Water Diversion and Use Report for 2018 Diversions under

Water Right License 10302 (Application A022395) of Regular Baptist Camp, Inc. ("Respondent")

The Public Hearing will commence on

#### August 12, 2020 at 9:30 am

and will be held by Zoom teleconference.

#### PURPOSE OF HEARING

The purpose of this hearing is for a hearing officer in the State Water Resources Control Board ("State Water Board" or "Board"), Administrative Hearings Office ("AHO"): (1) to receive evidence and arguments relevant to the issue of whether the Respondent violated the State Water Board's regulation, title 23 California Code of Regulations, section 925 or 929, or any term or condition of any water-right permit or license requiring the filing of an annual Progress Report by Permittee or Report of Licensee (collectively, "Annual Water Diversion and Use Report"); and (2) to receive evidence and arguments regarding the appropriate amount of any administrative civil liability. (The AHO hearing officer will consider evidence under (2) if he or she determines that a violation occurred.) Specific allegations related to the alleged violation are set forth in the July 1, 2019 administrative civil liability complaint ("ACL Complaint") in this matter.

#### BACKGROUND

California Code of Regulations, title 23, sections 925 and 929, require permittees and licensees, respectively, to submit Annual Water Diversion and Use Reports for each year's diversions and use no later than April 1 of the following year (see Wat. Code, §§ 1840-1841). These reports must be filed electronically using the Report Management System, which is a component of the State Water Board's Electronic Water Right Information Management System ("eWRIMS").

Water Code, section 1846 authorizes the State Water Board to impose administrative civil liability, pursuant to Water Code section 1055, on any person or entity that violates a regulation or order adopted by the Board or a term or condition of a water-right permit or license. Under these statutes, the Board may impose such administrative civil liability in an amount not to exceed \$500 per day for each day in which the violation occurs.

On July 1, 2019, the State Water Board, Division of Water Rights ("Division"), issued an ACL Complaint under Water Code section 1055, alleging that Respondent failed to file an Annual Water Diversion and Use Report for 2018 diversions and use by the April 1, 2019 deadline. The ACL Complaint alleges that the Respondent violated California Code of Regulations, title 23, section 925 or 929 and recommends the imposition of administrative civil liability in the amount of \$2,000. The ACL Complaint states that the maximum potential liability for the alleged violations is \$45,000.

Information on the eWRIMS website indicates that, on July 5, 2019, Respondent submitted an annual report for diversions and use during 2018 under the water-right permit or license involved in this matter.

In a letter that was received by the State Water Board on July 25, 2019, Respondent requested a hearing in this matter. Water Code section 1112, subdivision (a)(1), provides that an AHO hearing officer shall preside over hearings of ACL Complaints issued under Water Code section 1055. The AHO hearing officer's proposed order in this matter will be issued under Water Code section 1114, subdivision (c).

## PRIOR HEARING NOTICE AND RE-NOTICE PROCEDURE

This hearing originally was scheduled for June 19, 2020. The AHO never received any Notice of Intent to Appear ("NOI") from Respondent. The AHO also did not receive the certified mail return receipt card after mailing the hearing notice to respondent by first-class mail, return receipt requested, to the address Respondent listed in its request for hearing.

The AHO will mail this Revised Notice of Public Hearing to Respondent by first-class mail. If the U. S. Postal Service does not return the envelope with this notice that the AHO mails to Respondent, then the AHO will presume that Respondent received this revised notice.

This revised notice supersedes the April 9, 2020 Notice of Public Hearing in this matter.

## ADMINISTRATIVE RECORD AND HEARING ISSUES

The AHO hearing officer's proposed order in this matter will be based upon evidence and arguments in the administrative record. The following documents currently are in the AHO administrative record for this matter: (1) July 1, 2019 ACL Complaint; (2) Respondent's July 5, 2019 report on the eWRIMS website for 2018 water diversions and use; (3) Respondent's July 25, 2019 request for hearing; (4) April 9, 2020 Notice of Public Hearing; and (5) this Revised Notice of Public Hearing.

The parties may submit additional evidence and make arguments based on the evidence during the hearing concerning the following issues:

- 1) Did the Respondent file an Annual Water Use Report for 2018 diversions and use? If so, what was the filing deadline for the report and when did Respondent submit the report?
- 2) Did any violation of a State Water Board regulation or order or a term or condition of a water-right permit or license occur?
- 3) If a violation of any State Water Board regulation or order or a term or condition of any permit or license occurred, should the AHO hearing officer impose administrative civil liability?
- 4) If the AHO hearing officer decides to impose administrative civil liability in this matter, what is the appropriate amount for such administrative civil liability? (Water Code section 1055.3 provides that, in determining the amount of civil liability, the Board shall take into consideration all relevant circumstances, including, but not limited to: (a) the extent of harm caused by the alleged violation; (b) the nature and persistence of the alleged violation; (c) the length of time over which the alleged violation occurred; and (d) the corrective actions, if any, taken by the violator.)

## HEARING OFFICER AND HEARING TEAM

An AHO hearing officer will be the hearing officer for this proceeding and will prepare a written proposed order within 90 days after the matter is submitted for decision. Other AHO staff may be present and assist the hearing officer during the hearing and throughout this proceeding.

## PROSECUTION TEAM

A State Water Board staff Prosecution Team filed an NOI in response to the AHO's April 9, 2020 notice. Based on that NOI, the AHO is assuming that the Prosecution Team will be a Party to this hearing. The Prosecution Team will be comprised of attorneys from the State Water Board's Office of Enforcement and staff from the State Water Board's Division of Water Rights Enforcement Section.

## SEPARATION OF FUNCTIONS; PROHIBITION ON EX PARTE COMMUNICATIONS

The Prosecution Team is separated from the AHO hearing team. Like all other Parties, the Prosecution Team is prohibited from having any *ex parte* communications with any members of the AHO hearing team. (See Wat. Code, § 1110, subd. (c); Gov. Code,

§§ 11430.10-11430.80.) For a discussion of *ex parte* communications regarding State Water Board members, see "Ex Parte Questions and Answers," available on the State Water Board's website at:

http://www.waterboards.ca.gov/laws\_regulations/docs/exparte.pdf. These rules regarding *ex parte* communications apply to all members of the AHO hearing team.

If any Party wishes to communicate with the AHO at any time regarding any procedural or substantive issue regarding this proceeding, including any issue regarding hearing procedures or filing of documents, then that Party shall make such communication to the AHO in writing (by e-mail or letter) and serve all other Parties with copies of the communication and include a proof of service demonstrating such service with the written communication to the AHO. A Party may provide this proof of service through a formal proof of service or by other verification, such as a list of the Parties and the addresses of them or their representatives in an electronic-mail "cc" (carbon copy) list or the cc portion of a letter.

Before the AHO circulates the list of Parties described below, any Party submitting any document besides a NOI or address change to the AHO for this proceeding shall transmit copies of the document to all of the other Parties listed in the attached proof of service by first-class mail (certified mail is not required). Because of the present difficulties in mailing paper copies due to the COVID-19 pandemic, Parties are not required to serve copies of their NOIs or notices of address changes on other Parties when they file these documents with the AHO.

After the AHO circulates the list of Parties that have filed NOIs, any Party submitting any document to the AHO shall transmit copies of the document to all of the other Parties on the NOI list. Whenever any Party files any document with the AHO for this proceeding, the Party shall include a proof of service using one of the methods described above that confirms that the Party has transmitted copies of the document to all other Parties and that describes the method of service. This rule does not apply to exhibits or proposed testimony. The rules for submittals of these documents are described below.

Please do not attempt to communicate by telephone or in person with any AHO hearing officer or staff member regarding this hearing, because other Parties would not be able to participate in such communications. If oral communications with any members of the AHO hearing team are necessary, then the AHO will set up a conference call in which representatives of all Parties may participate. Any Party may request such a conference call using the written communications protocols described above.

#### HEARING PARTICIPATION PROCEDURES

Respondent has requested a hearing, and this hearing is scheduled for the date and time listed on the first page of this notice.

Any Person or Entity that wants to participate in this hearing as a Party or to present a Policy Statement must file a Notice of Intent to Appear ("NOI"), using the form enclosed

with this notice, with the AHO before the deadline listed below. The AHO encourages Parties to agree to accept electronic service (by e-mail) of all documents regarding this hearing. If a Party is not willing to do this, then the Party may check the appropriate box on the NOI form. If this box is not checked, then the AHO will assume that the Party agrees to accept electronic service.

The Prosecution Team already has filed an NOI for this hearing and does not need to file a new NOI.

If the AHO does not receive an NOI from Respondent indicating Respondent's intent to participate in the hearing as a Party before the deadline specified below, then the AHO will deem Respondent's request for a hearing regarding the administrative civil liability complaint to be withdrawn and the State Water Board may issue an order imposing administrative civil liability without further notice or opportunity for hearing. Respondent must file an NOI to preserve Respondent's right to a hearing.

After the deadline to submit NOIs, the AHO will circulate a list of the Parties that have filed NOIs to all parties and will post that list on the AHO's Internet webpage. This webpage may be accessed at: https://www.waterboards.ca.gov/water\_issues/programs/administrative\_hearings\_office/

After the deadline for filing NOIs, the AHO will circulate information to the parties that have filed NOIs, advising them how to participate in the Zoom teleconference hearing. Only parties that have filed NOIs will be allowed to participate in the hearing.

People who are not participating in the hearing may watch the YouTube Live Stream at: <u>https://www.youtube.com/watch?v=QrwAPmaQe5s.</u>

The AHO will record the teleconference hearing and post audio-only and audio+video files of the hearing on the AHO's FTP site after the hearing. The AHO will not order a court reporter for the hearing. Any party may order a court reporter to record the hearing at his, her or its own expense.

There is no requirement for any Party to submit any proposed testimony or exhibits before the hearing. Any Party that wants to submit proposed testimony or exhibits before the deadline listed below may do so by posting such exhibits on the AHO-FTP2 site. The enclosed notice describes how parties may post exhibits to the AHO-FTP2 site. Any Party submitting proposed testimony before the hearing still must produce the actual witness or witnesses to provide live testimony, and be available for cross-examination, during the hearing. Any Party that wants to submit any new exhibits during the hearing shall post such exhibits on the AHO-FTP2 site. After parties post exhibits on the AHO-FTP2 site, AHO staff will post them on the AHO-FTP site.

## **Deadlines for Hearing Participation**

Deadline for any Party that wants to participate in the hearing to file an NOI	July 31, 2020, 4:00 pm
Deadline for posting any optional submittals of proposed testimony or exhibits before the hearing	August 7, 2020, 4:00 pm
Hearing date and time	August 12, 2020, 9:30 am

## SUBMITTALS OF DOCUMENTS TO AHO

All other documents submitted to the AHO, besides proposed testimony and exhibits, shall be addressed and submitted as follows:

By Email:	AdminHrgOffice@waterboards.ca.gov With Subject Line "Regular Baptist Camp ACL Hearing"
By Mail:	State Water Resources Control Board Administrative Hearings Office P. O. Box 100 Sacramento, CA 95812-0100
By Hand Delivery (see note below):	Joe Serna Jr. CalEPA Building Administrative Hearings Office, c/o Water Rights Records Unit 1001 I Street, 2 <sup>nd</sup> Floor, Room 114 Sacramento, CA 95814

Any hand-delivered submittals must be date and time stamped by the Division of Water Rights' Records Unit before the submittal deadline. Persons delivering submittals to the Records Unit must first check in with CalEPA Building lobby security personnel on the first floor and obtain authorization to go to the Water Rights Records Unit.

#### <u>SETTLEMENT</u>

In this proceeding, the Prosecution Team is prosecuting Respondent for an alleged violation. The Prosecution Team and Respondent may engage in private settlement discussions and may, or may not, include other persons in those discussions. <u>Because of the separation of functions discussed above, no AHO hearing officer or member of the AHO staff will participate in such settlement discussions or receive any evidence of what occurred during them. If the Prosecution Team and Respondent enter in a written settlement agreement signed by representatives of both Parties, then they should notify</u>

the AHO of this agreement, using the procedures for submitting documents described above, as soon as possible. If the AHO has not received notice of a written settlement agreement before the hearing date listed above, then the hearing will proceed as scheduled unless the hearing officer issues an order changing the schedule. If the Parties want to settle this matter, then they should do so, and advise the AHO of the settlement, before the hearing date. Absent unusual or unexpected circumstances, the AHO will not postpone the hearing because of on-going settlement discussions, even if the parties report that they are "close to agreement."

<u>July 8, 2020</u> Date SIGNATURE ON FILE

Alan B. Lilly Presiding Hearing Officer

Enclosures:

-Information Concerning AHO Water Right Administrative Civil Liability Hearings

- -May 5, 2020 Notice of Availability of AHO FTP sites
- -Notice of Intent to Appear form

-Service List

S:\AHO\Water-Right Enforcement - Annual Reports\Regular Baptist Camp, Inc. (A022395)\Internal Documents\2020-07-08 Revised Notice of Public Hearing (Regular Baptist Camp).docx

## INFORMATION CONCERNING ADMINISTRATIVE HEARING OFFICE WATER RIGHT ADMINISTRATIVE CIVIL LIABILITY HEARINGS

The following procedures will apply to State Water Board Administrative Hearing Office Water Right Administrative Civil Liability Hearings:

1. HEARING PROCEDURES GENERALLY: The hearing will be conducted in accordance with the procedures for hearings set forth at California Code of Regulations, title 23, sections 648-648.8, and 649.6. Copies of the current regulations and the underlying statutes governing adjudicative proceedings before the State Water Resources Control Board (State Water Board or Board) may be viewed on the State Water Board's website at:

http://www.waterboards.ca.gov/laws\_regulations. The hearing officer may issue rulings clarifying or amending the hearing process when authorized under applicable statutes and regulations.

- 2. PARTIES: Besides the Prosecution Team and the Respondent, the hearing officer may, upon a showing of good cause, authorize additional Parties to participate in this hearing, subject to participation conditions specified by the hearing officer. (See Govt. Code, § 11440.50, subd. (c).) Any such additional Party seeking to participate in this hearing shall file a Notice of Intent to Appear before the deadline specified in the Hearing Notice. Except as specifically provided in this notice or by ruling of the hearing officer, only Parties will be allowed to present evidence.
- **3. POLICY STATEMENTS BY INTERESTED PERSONS:** Pursuant to California Code of Regulations, title 23, section 648.1, subdivision (d), the hearing officer may provide an opportunity for interested persons who are not Parties to the hearing to present non-evidentiary policy statements or comments. A person or entity that appears and presents only a policy statement is not a party and will not be allowed to make objections, offer evidence, conduct cross-examination, make legal arguments or otherwise participate in the hearing. Interested persons will not be added to the service list and will not receive copies of written testimony or exhibits from the Parties, but they may access hearing documents from the AHO webpage.

Policy statements are subject to the following provisions in addition to the requirements specified in California Code of Regulations, title. 23, section 648.1, subdivision (d).)

- a. Any Interested person wishing to make a policy statement shall file a Notice of Intent to Appear, stating the person's intent to make a policy statement.
- b. Written copies of policy statements shall be provided in writing to the AHO (3 copies) and to all Parties (one copy for each Party) before they are presented orally at the hearing.

- 4. ORDER OF PROCEEDING: The hearing officer normally will follow the following order of proceedings: (a) an opening statement by the hearing officer; (b) identification of the representatives of all Parties who want to participate in the hearing; (c) presentation of any policy statements; (d) administration of the oath to all people who may testify during the hearing; (e) presentation of exhibits and testimony by the Prosecution Team; (f) presentation of exhibits and testimony by other Parties; (h) presentation of rebuttal evidence; and (i) closing arguments by all Parties. After each Party has presented its exhibits and testimony, the hearing officer and representatives of other Parties may question that Party's witnesses. The hearing officer, in his or her discretion, may modify this order of proceeding or may direct the Parties to file closing briefs instead of, or in addition to, closing arguments.
- 5. RULES OF EVIDENCE: Evidence will be admitted in accordance with Government Code section 11513. Hearsay evidence may be used to supplement or explain other evidence, but over timely objection shall not be sufficient in itself to support a finding unless it would be admissible over objection in a civil action





# State Water Resources Control Board

## NOTICE OF AVAILABILITY OF ADMINISTRATIVE HEARINGS OFFICE FTP SITES

The Administrative Hearings Office (AHO) has created two File Transfer Protocol (FTP) sites for the purposes of making AHO Administrative Record files available to the public and allowing parties to transmit files to the AHO.

The two FTP sites can be accessed at <u>https://ftp.waterboards.ca.gov/</u> and are described here:

(1) Username: AHO-FTP

Anyone may download from this FTP site the Administrative Record documents that the AHO has uploaded for the pending proceedings listed on the AHO website. Only AHO personnel may upload files to this FTP site. The AHO's normal practice will be to post on this FTP site all Administrative Record documents for each pending proceeding. These documents will include documents AHO personnel have copied from the Division of Water Rights Records Unit's public files and exhibits and exhibit indices filed by parties to pending proceedings. The AHO will post these latter types of documents promptly after each filing deadline for such documents.

(2) Username: AHO-FTP2

Any party to a proceeding pending before the AHO may upload documents for the proceeding (primarily exhibits and exhibit identification lists) to this FTP site. No one besides AHO personnel may download or delete any files from this FTP site. The AHO will send supplemental hearing notices to parties to proceedings pending before the AHO, advising them of the new protocols for uploading exhibits and exhibit identification lists to this FTP site instead of serving them on the other parties.

To obtain authorization to access either of these FTP sites, please submit an email request to the AHO at <u>EXEC-AdminHrgOffice@Waterboards.ca.gov</u> with "Request for AHO ftp password" in the subject line. After receiving your e-mail request, the AHO will provide you with a password to access these FTP sites. It is not necessary to include other parties in the cc line for these e-mail requests.

Date: May 5, 2020

SIGNATURE ON FILE Alan B. Lilly, Presiding Hearing Officer

## NOTICE OF INTENT TO APPEAR FORM

(Name of Participant or Party) plans to

participate in the water right hearing regarding the **Regular Baptist Camp ACL** Hearing, which is scheduled to begin on August 12, 2020, at 9:30 am.

#### Scheduled to commence on

1) Check only <u>one</u> of the following boxes:

□ **Option 1:** I/we intend to participate as a Party.

**Option 2:** I/we intend to present a policy statement only, and not participate as a party.

#### 2) Fill in the following information of the Party or participant who will present a policy statement, attorney, or other representative:

Name (type or print):

Mailing Address:

Telephone Number:

E-mail Address:

Optional:

□ I/we decline electronic service of hearing-related materials and request that copies of all hearing-related materials be mailed to me.

Signature: \_\_\_\_\_ Date: \_\_\_\_\_

## SERVICE LIST

Wayne Woodroof Chairman, Board of Directors Regular Baptist Camp 449 Klamath Drive Vacaville, CA 95687 (notice sent by First Class mail)

Kenneth Petruzzelli State Water Resources Control Board Office of Enforcement 801 K Street, 23<sup>rd</sup> Floor Sacramento, Ca 95814 <u>Kenneth.petruzzelli@waterboards.ca.gov</u> (notice sent by e-mail)