1	Glen C. Hansen (SBN 166923) ABBOTT & KINDERMANN, LLP 2100 21 st Street Sacramento, CA 95818 Telephone: (916) 456-9595			
2				
3				
4	Facsimile: (916) 456-9599			
5	Attorneys for G. Scott Fahey and Sugar Pine Spring Water, LP			
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8	BEFORE THE STATE OF CALIFORNIA			
9	STATE WATER RESOURCES CONTROL BOARD			
10	IN THE MATTER OF FAHEY'S REPLY TO PROSECUTION			
11	ADMINISTRATIVE CIVIL LIABILITY COMPLAINT ISSUED TEAM'S SUPPLEMENTAL EVIDENCE BRIEF			
12	AGAINST G. SCOTT FAHEY AND SUGAR PINE SPRING WATER, LP			
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	FAHEY'S REPLY TO PROSECUTION TEAM'S SUPPLEMENTAL EVIDENCE BRIEF			

fully-appropriated to the Districts between July 1 and October 31 of each year, and no one else.

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The Districts and CCSF then adopted the Fourth Agreement in July of 1966, and construction of the New Don Pedro Reservoir (NDPR) was completed in 1971. Under the Fourth Agreement, as long as CCSF had a positive balance in its Fourth Agreement/NDPR "water-bank" CCSF no longer was obligated to return water diverted to its Moccasin Creek power plant to the Districts. CCSF was no longer obligated to adhere to D995 Findings 3 through 6. The Districts and CCSF started managing the unimpaired flow of the Tuolumne River as prescribe by the Fourth Agreement, thereby rendering those contrary portions of D995 obsolete.

Fahey has never proposed nor testified to the Board that D 995 is entirely "obsolete." But it is the fact that now it is not as simple as sending replacement water circa the Third Agreement (as the Prosecution Team argues should be done in this proceeding). Term 20 and Terms 33 and 34, in Permits 20784 and 21289, respectively, address the complexities under the Fourth Agreement. Fahey understands that he must replace water as prescribed by the Districts and CCSF in accordance with Terms 20 and 34, so that the Fourth Agreement can function as intended by the owners of NDPR. Prosecution Team has never refuted those factual realities.

Furthermore, Fahey has no priority of right to be on the Tuolumne River to divert water on a daily basis year around, but for the Districts and CCSF that stipulate how Fahey shall operate pursuant to their authority. If Fahey had not agreed to the conditions established in Term 20 of Permit 20784 and Term 34 of Permit 21289, then Fahey would not be diverting potable spring water from the Tuolumne River watershed between June 16 and October 31 (hereinafter, the "FASS period"). The reason Fahey would not have been allowed to divert during a FASS period is that, at the time he applied for the right to appropriate water by permit, "water was unavailable for diversion under his priority of right." (Key Issue 1(a).)

The 2014 and 2015 curtailment periods were implemented on the Tuolumne River upstream of NDPR to protect the senior water rights of the Districts and CCSF, which is exactly the purpose of D995 as affected by the Fourth Agreement. In essence, the 2014 and 2015 curtailment periods are an extension of the Tuolumne River's annual FASS periods by their initiation prior to June 16 and ending them on or just after October 31, each respective year. The same "'physical solution' that enable beneficial use of water by [Fahey] without material injury to

[the Districts and CCSF]" (*City of Lodi v. East Bay Municipal Utility District* (1937) 7 Cal.2d 316, 339-341) during a FASS period does the same thing during a curtailment period.

Fahey does not claim any water rights other than Permits 20784 and 21289 that would authorize the diversions (Key Issue 1(b)) because Permits 20784 and 21289 have a "physical solution" that enable Fahey to divert when water would otherwise be "unavailable for diversion under his priority of right." It would be superfluous for Fahey to hold or have to claim another water right in order to divert during a FASS and/or curtailment period. Contrary to Prosecution Team's argument (PT Supp. 6:12-7:25), Fahey's letter dated June 3, 2014, informed the Board that a "physical solution" existed that made his diversion and use legally authorized during curtailment, which evidence is a "relevant circumstance [that] should be considered by the State Water Board in determining whether unauthorized diversion of water has occurred." (Key Issue 1(c).) Fahey took steps to avoid the "very serious dilemma" the Board warned diverters of in its Notice of Surface Water Shortage dated February 26, 2009. (Fahey Exhibit 69.) Fahey responded to that Notice by having 88.55 acre feet of foreign water wheeled to NDPR as a credit for future water replacement requirements. Thus, a "physical solution" was created to legally authorize a diversion to continue during a curtailment. If a legal authorization shall allow a diversion to continue during a FASS period, then the same legal authorization shall allow diversion during a curtailment.

The Prosecution Team fails to explain how Fahey was supposed to perform the water replacement provisions of the permits in the manner suggested by the Prosecution Team, and still not interfere with the water accounting procedures at NDPR as required under the Fourth Agreement. The closest that the Prosecution Team comes is to agree with Fahey that "the accounting is difficult at [NDPR], and we wanted to provide the maximum leeway we could" by adding Terms 20 and 34 to the permits. (January 25 Transcript, 126:7-15.) The Prosecution Team does not deny the relevance of the Fourth Agreement to Fahey's performance under his permits, and the Prosecution Team's witnesses even conceded that CCSF and the Districts provided materials that showed that Fahey could harm the water rights of CCSF and the Districts if he did not comply with Terms 20 and 34. (January 25 Transcript, 127:13-16.) In other words,

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the proper interpretation of what constitutes compliance with Terms 20 and 34 is directly tied to potential harm to CCSF and the Districts; and what determines potential harm to CCSF and the Districts is non-interference with the "difficult" accounting procedures at NDPR; and what determines the accounting procedures at NDPR is the Fourth Agreement, which partially renders D995 obsolete, as explained above.

The parties to the Fourth Agreement did not disregard the conflicts created by the 1992 Agreement and the Fourth Agreement when the Board accepted Fahey's application A029977 for Permit 20784. That conflict was resolved by CCSF and the District's mutual acceptance of Term 20 in Permit 20784. Several years later Application A031491 for Permit 21289 was accepted, after the Division of Water Rights' Chief in a Statement to Files, dated January 26, 2004 (Fahey Exhibit 38), recognized a new water exchange agreement with Tuolumne Utilities District (TUD) so both Permits could work in unison. CCSF protested the acceptance of application A031491 with a letter, dated November 8, 2004. (Fahey Exhibit 40.) In that letter, CCSF asked for "confirmation that the 'updated' [TUD] water exchange agreement is inclusive of the quantities required under" both Permits; adding, that CCSF "only intends to notify [Fahey] of the need to provide replacement water when necessary" and "will leave the notification to a judgment on [CCSF's] part as to whether the need for replacement water is critical." Thereafter, CCSF further refined Term 20 in Permit 20278 to created Term 34 in Permit 21289. The Districts also protested application A031491. (Fahey Exhibit 41.) One of the Districts' points of protest, 2E, required "The State Board should evaluate... the diversions under [A031491] in light of the diversions occurring under Permit 20784." Ms. Mrowka testified that she "served as the lead for processing the application [A031491]...Fahey's second permit, and addressing the protest to his application. (January 25 Transcript, 44:9-11.) However, she facilitated the issuance of Permit 21289 without stating that anything was amiss with Fahey's modus operandi.

CCSF and the Districts intended the exchange agreement to operate pursuant to Term 34 of Permit 21289. The Districts determined that the inclusion of the CCSF Term 34 language in Permit 21289 would create "more restrictive and detailed requirements.....sufficient to resolve the Districts' protest" as stated in their letter dated March 18, 2011. (Fahey Exhibit 53.) Likewise,

CCSF memorialized in a letter to Ms. Mrowka, dated March 21, 2011(Fahey Exhibit 54), that it "only intends to notify the applicant of the need to provide replacement water when necessary." Ms. Mrowka never responded to the CCSF letter dated March 21, 2011, and so did not assert that CCSF was incorrect or that there was any conflict with any portion of *either* permit.

The Prosecution Team's argument, based on D995 and other grounds, that Fahey must provide exchange water to NDPR for all water he diverts during the FASS season, without being first requested to do so by CCSF and the Districts (January 25 Transcript, 45:19-22), directly conflicts with the CCSF letter dated March 21, 2011, which was part of the A031491 approval process and the permit file. (January 25 Transcript, 17:22-25) That CCSF letter to Ms. Mrowka dated March 21, 2011, correctly reflects what was, and is, required by Permits 20784 & 21289.

Thus, the non-obsolete provisions of D995 are fully satisfied by Fahey when he follows the requirements of Term 20 and Term 34; i.e, when he does not interfere with the complex water accounting procedures in the Fourth Agreement. The Prosecution Team's interpretation of the application of Term 19 and D995, however, necessarily requires Fahey to interfere with those water accounting procedures in the Fourth Agreement, in violation of Term 20 and Term 33 and 34, of his respective permits. Thus, the D995 issue is completely relevant to Key Issue 1.

- II. EXHIBIT WR-147 AND THE RELATED "SPILLING" TESTIMONY WAS USED BY PROSECUTION TEAM IN THEIR CASE-IN-CHIEF; AND THEY FAILED TO FOLLOW THE PROCEDURES TO ASSERT WORK-PRODUCT PROTECTION.
 - A. The Hearsay Testimony About "Spilling" Was Used In The Case-In-Chief, And Therefore Was Supposed To Be Disclosed Prior To The Hearing.

The Hearing Officers should not allow or admit Exhibit WR-147 and the related hearsay testimony by Samuel Cole and Katherine Mrowka regarding the allegations of NDPR "spilling" in 2011 ("Alleged Spilling Testimony"). (January 25 Transcript, 132:11-133:24, 140:24-141:5, 141:20-142:2, 142:16-146:16; January 26 Transcript, 2:21-9:22.) The very first explanation that the Prosecution Team gave for that evidence at the hearing was that the evidence was introduced to "confirm" "an email from Mr. Fahey to TUD in 2011 indicating that he does not need to purchase water because New Don Pedro is being operated to avoid overflow." (January 25 Transcript, 133:16-20.) However, that alleged "email" is only contained in what the Prosecution

Team admits is "Prosecution Team Exhibit WR-72, p. 37," which is only in the Prosecution Team's *case-in-chief*. (Petruzzeli Decl., ¶12; PT Supp., 13:10-12, 15:6-8.) In addition, to the extent the Prosecution Team also sought to use the Alleged Spilling Testimony to address Fahey's statements in Fahey's "June 3, 2014 letter" (PT Supp., 13:13-20), that June 3, 2014 letter was also a key part of the Prosecution Team's *case-in-chief*. (WR-1, ¶29; WR-7, ¶14; WR-11, ¶¶12, 13; WR-47; January 25 Transcript, 57:12-25; 59:2-8; 85:3-12.) Exhibit WR-147 is not rebuttal evidence because it "does not include evidence that should have been presented during the case-in-chief of the party submitting rebuttal evidence." (Notice of Public Hearing, p. 6.) Exhibit WR-147 "applied to the case in chief" and so had to be disclosed prior to the hearing. (PT Supp., 14:12-13 (citing January 21 Order).) Since it was not disclosed prior to the hearing, it is inadmissible.

B. The Alleged Spilling Testimony Is Inadmissible Hearsay.

The Alleged Spilling Testimony is all hearsay, being used for the truth of *many* matters stated in Mr. Cole's testimony. The Prosecution Team wrongly uses that hearsay testimony as the *only* evidence to support a number of findings on the many new issues that are listed on pages 15 through 16 of Fahey's Supplemental Brief On Evidentiary Objections. Indeed, there is much 'fruit' that Prosecution Team seeks to harvest from that 'poisonous tree.' For example, because that hearsay evidence is the *only* evidence as to *how much* water was allegedly spilled from NDPR in 2011, the evidence does not even qualify under the hearsay rule as applied by the Prosecution Team. (PT Supp., 20:7-8.) That singular piece of hearsay evidence as to the alleged amount of water that spilled is, in turn, used as the *only* evidence to support the Prosecution Team's testimony that all of the water that Fahey had wheeled into NDPR was gone prior to the curtailment periods (January 25 Transcript, 140:24-25; 141:1-11, 20-25; 142:1-10; 144:17-145:5); and that evidence is then, in turn, used as the *only* evidence cited by Prosecution Team witnesses for their ultimate conclusion regarding actual harm to downstream uses. (January 26 Transcript, 141:16-142:10.) Thus, because the Alleged Spilling Testimony is inadmissible, the Prosecution Team completely fails to prove any actual harm from Fahey's diversions during curtailment.

C. Prosecution Team Hid The "Spilling" Testimony, In Violation Of The Required Procedures For Asserting Work Product Protection.

Prosecution Team's alleged "work product" argument regarding WR-147 (PT Supp. 14:16-15:5) is unavailing. The following qualified immunity rule is the governing procedure regarding the Prosecution Team's alleged "work product" claim for WR-147:

[W]e hold that a witness statement obtained through an attorney-directed interview is entitled as a matter of law to at least qualified work product protection. A party seeking disclosure has the burden of establishing that denial of disclosure will unfairly prejudice the party in preparing its claim or defense or will result in an injustice. If the party resisting discovery alleges that a witness statement, or portion thereof, is absolutely protected because it "reflects an attorney's impressions, conclusions, opinions, or legal research or theories," that party must make a preliminary or foundational showing in support of its claim. The trial court should then make an in camera inspection to determine whether absolute work product protection applies to some or all of the material. [Coito v. Superior Court (2012) 54 Cal.4th 480, 499-500 (citations omitted).]

[W]e hold that witness statements procured by an attorney are not automatically entitled as a matter of law to absolute work product protection. Instead, the applicability of absolute protection must be determined case by case. An attorney resisting discovery of a witness statement based on absolute privilege must make a preliminary or foundational showing that disclosure would reveal his or her "impressions, conclusions, opinions, or legal research or theories." Upon an adequate showing, the trial court should then determine, by making an in camera inspection if necessary, whether absolute work product protection applies to some or all of the material." [*Id.* at p. 496 (citation omitted).]

The Prosecution Team completely ignored those mandatory prerequisites for work product protection. At no time, including at the hearing itself, did the Prosecution Team ever attempt to:

(a) make a preliminary or foundational showing in support of its work product claim for WR-147;

(b) allow the Hearing Officers to make an *in camera* inspection to determine whether absolute work product protection applies to some or all of the material; (c) provide an opportunity for Fahey to make a showing that denial of disclosure of Exhibit 147 will unfairly prejudice its preparing its defenses or will result in an injustice; (d) produce the document with any alleged "attorney's impressions, conclusions, opinion, or legal research or theories" "isolated within the document and ... redacted" (like the manner described in the Hearing Officers' January 21 Order); or (e) give Fahey the opportunity to subpoena the declarant (Mr. Wes Monier at TID), or obtain a statement from the declarant, or even have the declarant testify at the hearing as to his conversation with Mr. Cole. The Prosecution Team knew about those mandatory procedures for

work-product protection (see PT Supp. 15:1, citing *Citizens for Ceres v. Superior Court* (2013) 217 Cal.App.4th 889, 911-912), but violated those procedures anyway and kept WR-147 hidden from Fahey and the Hearing Officers. Thus, the Prosecution Team's email and letter to the Hearing Officers on January 21, 2016 that "The Prosecution Team is not aware of the existence of any documents meeting any of the criteria listed on page 10 of the Hearing Officer's partial ruling" was blatantly misleading as to WR-147, which was used in its case-in-chief. Prejudice to Fahey will result if the Alleged Spilling Testimony, including WR-147, is admitted in this case.

IV. REBUTTAL EXHIBIT 153 AND RELATED TESTIMONY ARE NOT ADMISSIBLE BECAUSE THEY WERE WRONGLY WITHHELD BY THE PROSECUTION TEAM.

Exhibit 153 and related testimony regarding the Tuolumne Watershed Analysis should not be admitted as evidence in this case, as Fahey objected at the Hearing (January 26, 2016 Transcript 1:22-16; 7:11-25, 9:5-22), and as explained on pages 18 through 20 of Fahey's Supplemental Brief On Evidentiary Objections (filed April 11, 2016). Furthermore, there is no evidence in the record regarding when Exhibit 153 was created. (PT Supp. 16:16-21 (citing January 16 Transcript, 11:16-15:25.) That may explain why Fahey, as the expert witness on these matters, could not find this analysis on the Board's website in December 2015. (PT Supp. 17:7-9.) Furthermore, since this evidence should have been included in Prosecution Team's case-inchief, it should have been disclosed prior to the hearing.

V. THE PROSECUTION TEAM RAISES NEW EVIDENTIARY OBJECTIONS THAT: (a) VIOLATE THE HEARING OFFICERS' BRIEFING INSTRUCTIONS; (b) ARE ERRONEOUS; AND (c) ARE HIGHLY INAPPROPRIATE.

In its Supplemental Brief, the Prosecution Team wrongly raises additional evidentiary objections that are outside of the three specific issues for which the Hearing Officers only allowed the parties to provide supplemental briefs. (January 26 Transcript, 138:6-25.) On that basis alone, the Hearing Officers should strike those additional objections (which new objections are made at PT Supp., 1:16-19; 6:12-7:8; 18:1-20:9, and outlined below). Furthermore, those new

¹ The Prosecution Team's practice here of disregarding the requirements for work product protection worked in tandem with the Prosecution Team's other related policy that "We typically do not prepare privilege logs, because they are burdensome and oppressive." (Email by Mr. Petruzzelli to Mr. Hansen, December 8, 2015 (Attachment 1 to Petruzzelli Declaration).) The combination of those two practices allowed the Prosecution Team to spring that document on their unsuspecting opponents in a manner that would never be tolerated in the civil courts.

objections should be entirely rejected because they are erroneous for the following reasons.

First, the Prosecution Team's new "evidentiary" objection to strike Fahey's testimony that his diversions do not impact senior rights and beneficial users downstream (PT Supp., 6:12-7:8) should be rejected. Fahey's testimony is highly relevant as to Water Code section 1055.3 and Key Issue 3. Fahey's testimony is also relevant as to Key Issue 1 for the reasons articulated in Section I, above. Fahey's testimony should also be allowed, and the Prosecution Team's request to strike that testimony should be denied, because that testimony is supported by Prosecution Team's own witnesses who: (a) were unable to identify any such impact to any downstream users, or to the Districts and the City (January 25 Transcript, 75:4-15; 76:77:10-23; 99:15-100:11; 102:19-23; 129-8-130:1); (b) admitted that any water released from NDPR is completely under the control of the Districts (January 25 Transcript, 110:20-111:1; 126:7-15; 140:24-141:15); and (c) failed to provide any evidence that any water that Fahey should have otherwise replaced in the manner suggested by Prosecution Team would have been released at all from NDPR to downstream users. Thus, the Prosecution Team's "evidentiary" objection to Fahey's testimony illustrates the Prosecution Team's failure to provide any evidence to support one of the most important issues raised in the ACL. (See WR-1, ¶50; January 25 Transcript, 141:16-19.)

Second, Prosecution Team's brand new objection to Gary Player's testimony (PT Supp., 18:2-21) is wrong because: (a) that testimony is self-authenticating; and (b) that testimony does not need to be authenticated since it is being used as reasonable supporting material for the admissible expert witness opinions of both Dr. Ross Grunwald and Fahey, who did testify. (*People v. Gardeley* (1996) 14 Cal.4th 605, 618; *People v. Cooper* (2007) 148 Cal.App.4th 731, 746-747; Evid. Code 804(d) ["An expert opinion otherwise admissible is not made inadmissible by this section because it is based on the opinion or statement of a person who is unavailable for examination pursuant to this section."])

Third, in response to the Prosecution Team's hearsay objection to Fahey's testimony regarding statements by Mr. Kennedy of TID telling Fahey not to contact TID, the Hearing Officers have already ruled "We'll allow it in." (January 25 Transcript, 159:9-18.) Also, Mr. Kennedy's statements to Fahey are not hearsay in that they imparted information to Fahey, who,

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believing in the truth of those statements in light of Mr. Kennedy's position and role in the water rights process, acted in conformity with those statements. (*Jazayeri v. Mao* (2009) 174 Cal.App.4th 301, 316.) Furthermore, Mr. Kennedy's statements are admissible hearsay here because they supplement similar statements from the City in 2011 (Fahey Exhibit 54) that Fahey would be notified before he is to replace water he diverted under his permits.

Fourth, the Prosecution Team raised a new hearsay objection to Fahey's testimony about the statements of Bill Van Dyke. (PT Supp., 19:9-20:9.) However, those statements by the Board's Van Dyke are not hearsay in that they explain the reasonableness of Fahey's reporting conduct in reliance on such statements. (See January 26 Transcript, 104:4-12. See e.g., Jazaveri, supra, 174 Cal.App.4th at p. 316.) Also, the Prosecution Team's argument is completely inappropriate. That argument consists of *counsel*'s own testimony (and not that of a sworn witness), consisting of speculation as to why the *Board's* failure to properly maintain documents in its own permit file is somehow evidence that a certain document does not exist (PT Supp., 19:20-28), for the purpose of opening the door for more testimony from *counsel* about a large amount of new evidence of counsel's research, which he created after the hearing, which evidence not only consists of uncorroborated hearsay but also introduces a new exhibit in violation of the Hearing Officers' explicit order (January 26 Transcript, 138:5), all for the purpose of proving that some other document in the Board's permit files *must* have been an attachment to a letter. (See Petruzzelli Declaration, ¶¶28-32. PT Supp., 20:1-6.) Seriously? Can Fahey now cross-examine counsel for the Prosecution Team about that evidence? Rather, the Hearing Officers should strike paragraphs 28-32 of Petruzzelli's Declaration and the related argument.

Thus, the Prosecution Team's new evidentiary objections are wrongly raised, erroneous, violate a host of procedural and evidentiary rules, and constitute an ongoing pattern of procedural abuse that violates Fahey's due process rights in this proceeding.

Dated: April 19, 2016

Respectfully submitted, ABBOTT & KINDERMANN, LLP

By:

Glen C. Hansen

Attorneys for G. Scott Fahey and Sugar Pine Spring Water, LP

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	PROOF OF SERVICE			
2		I, Lisa Haddix, declare as follows:		
3 4	I am employed in the County of Sacramento, over the age of eighteen years and not a			
5		On April 19, 2016, I served the foregoing document(s) described as:		
6 7	FAHEY'S REPLY TO PROSECUTION TEAM'S SUPPLEMENTAL EVIDENCE BRIE			
8	On the parties stated below, by placing a true copy thereof in an envelope addressed as shown below by the following means of service:			
10		SEE ATTACHED SERVICE LIST		
11				
12	X	BY MAIL: I placed a true copy in a sealed envelope addressed as indicated above on the above-mentioned date. I am familiar with the firm's practice of collection and processing		
13		correspondence for mailing. It is deposited with the U.S. Postal Service on that same day in the ordinary course of business. I am aware that on motion of party served, service is presumed invalid if postal cancellation date or postage meter date is more than one day		
14		after the date of deposit for mailing in affidavit.		
15 16	document(s) via electronic transmission from email address <u>lhaddix@aklandlaw.com</u> to			
17		complete and without error. [CRC 2.256 (a)(4), 2.260].		
18		BY FEDEX: On the above-mentioned date, I enclosed the documents in an envelope or package provided by an overnight delivery carrier and addressed to the persons listed on		
19		the attached service list. I placed the envelope or package for collection and overnight delivery following our ordinary business practices.		
20	BY PERSONAL SERVICE: I placed a true copy in a sealed envelope addresse			
21		person[s] named at the address[es] shown and giving same to a messenger for personal delivery before 5:00 p.m. on the above-mentioned date.		
22	I declare, under penalty of perjury under the laws of the State of California, that			
23	forego	oing is true and correct. Executed on April 19, 2016, at Sacramento, California.		
24		1. i. 16.10.0		
25		Lisa Haddin		
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PROOF OF SERVICE

1	SERVICE LIST		
2			
3	Division of Water Rights State Water Resources Control Board Attention: Ernest Mona	Via Email and U.S. Mail	
5	Joe Serna Jr., - CalEPA Building 1001 I St., 2 nd Floor Sacramento, CA 95814 Wr_Hearing.Unit@waterboards.ca.gov		
6			
7	DIVISION OF WATER RIGHTS Prosecution Team	Via Email	
8	Kenneth P. Petruzzelli SWRCB Office of Enforcement		
9	1001 I Street, 16th Floor Sacramento, CA 95814		
10	kenneth.petruzzelli@waterboards.ca.gov		
11	TURLOCK IRRIGATION DISTRICT Arthur F. Godwin	Via Email	
12	Mason, Robbins, Browning & Godwin, LLP 700 Loughborough Drive, Suite D		
13	Merced, CA 95348 agodwin@mrgb.org		
14	MODESTO IRRIGATION DISTRICT	Via Email	
15	William C. Paris, III O'Laughlin & Paris LLP	v ta Dinan	
16	2617 K Street, Suite 100 Sacramento, CA 95816		
17	bparis@olaughlinparis.com anna.brathwaite@mid.org		
18	lwood@olaughlinparis.com		
19	CITY AND COUNTY OF SAN FRANCISCO Jonathan Knapp	Via Email	
20	Office of the City Attorney 1390 Market Street, Suite 418		
21	San Francisco, CA 94102 Jonathan.knapp@sfgov.org		
22	Bart Barringer,	Via Email	
23	Law Offices of Mayol & Barringer P.O. Box 3049	. 200	
24	Modesto, CA 95353 bbarringer@mblaw.com		
25	<u>oodiiinger(w)motaw.com</u>		
26			
27			
28			
	PROOF OF SERVICE		