STATE OF CALIFORNIA WATER RESOURCES CONTROL BOARD PUBLIC HEARING PROPOSED REVOCATION OF LICENSE 5763 (APPLICATION 15679)

JOE SERNA, JR. BUILDING

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

COASTAL HEARING ROOM, SECOND FLOOR

1001 I STREET

SACRAMENTO, CALIFORNIA

TUESDAY, APRIL 2, 2013 9:02 A.M.

TIFFANY C. KRAFT, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

CALIFORNIA REPORTING, LLC 52 LONGWOOD DRIVE SAN RAFAEL, CA 94901 (415) 457-4417

<u>APPEARANCES</u>

HEARING OFFICER

FELICIA MARCUS

CO-HEARING OFFICER

FRANCES SPIVY-WEBER

WATER BOARD STAFF

Ms. Kathleen Groody, Staff Counsel Environmental Scientist

Mr. Ernie Mona, Engineer

Ms. Samantha Olson, Senior Staff Counsel

PROSECUTION TEAM

Mr. Nathan Jacobsen Division of Water Rights SWRCB 1001 I Street Sacramento, CA 95814

SONOMA COUNTY WATER AGENCY

Mr. Alan B. Lilly Bartkiewicz, Kronick & Shanahan 1011 Twenty Second Street Sacramento, CA 95816-4907

MILLVIEW COUNTY WATER DISTRICT

Christopher J. Neary 110 South Main Street Suite C Willits, CA 95490

APPEARANCES CONTINUED ALSO PRESENT Mr. Ross H. Liberty, Factory Pipe

INDEX

PAGE

	DIRECT	CROSS	REDIRECT RECROSS
DIVISION OF WATER RIGHTS PROSECUTION TEAM			
Ms. Lauren Mulloy	18	24	
Ms. Katherine Mrowka	31	46 58	68
MILLVIEW COUNTY WATER DISTRICT			
Mr. Beuving	84	8 8 9 2	
Mr. Bradley	99	108	117
	110		
SONOMA COUNTY WATER A	GENCY	REBUTTAI	<u>.</u>
Ms. Jeane	133	146	

PROCEEDINGS

CHAIRPERSON MARCUS: Good morning. This is the time and the place for the hearing regarding the proposed revocation of License 5763 (Application 15679) owned by Millview County Water District.

I'm State Board Chair, Felicia Marcus. With me acting as co-hearing officer is State Board Vice Chair, Frances Spivy-Weber.

Also present are the staff assigned to assist with the hearing: Senior Staff Counsel Samantha Olson; Staff Engineer Ernie Mona; and Environmental Scientist Kathleen Groody.

First, a little bit of housekeeping. I wanted to let you know that we need to break for lunch a little before 11:30. Depending on people's inclinations, my sense is we'd like to have a relatively short lunch break because I would suspect you'd like to get done today, so 30 to 45 minutes. And we'll figure that out at that time, depending on how far we seem to have gotten forward.

I also do need to tell you a few words about safety in this room and in this building before we start. Look around and identify the two exits nearest to you. In some cases, it might be behind you.

In the event of a fire alarm, we're required to evacuate this room immediately. Take your valuables with

you and don't use the elevators. Staff will endeavor to assist you finding the nearest exit. But you should know you can find an exit door by following the ceiling mounted exit signs. Evacuees will exit down the stairways and possibly to a relocation site across the street. If you cannot use stairs, you will be directed to a protective vestibule inside a stairway. Should we have to relocate out of the building, please obey all traffic signals and exercise caution crossing the street.

This hearing will be webcast to the public. This hearing will be recorded by both audio and video.

In addition, a court reporter is present to prepare a transcript of this proceeding. Anyone who wants a copy of the transcript must make separate arrangements with the court reporter. When you speak, please be sure to use a microphone so that everyone can hear you.

The hearing is being held in accordance with the Notice of Public Hearing dated December 6th, 2012, and Notice of Rescheduling of Public Hearing dated February 7th, 2013.

This hearing will afford the participants who have filed a Notice of Intent to Appear an opportunity to present relevant oral testimony and other evidence that address the following key issue specified in the December 6th, 2012, Hearing Notice:

1. Has licensee ceased to use water granted under the license to useful and beneficial purposes and failed to observe the terms and conditions in the license such that License 5763 should be revoked?

Before we begin the evidentiary portion of this hearing, we'll hear from any speakers who wish to make a non-evidentiary policy statement. If you wish to make a policy statement, please fill out a blue card and hand it to the staff, if you have not already done so. The Board will accept written policy statements. If you have written copies of your policy statement, please also give them to staff.

A policy statement is a non-evidentiary statement. Persons making policy statements must not attempt to use their statements to present factual evidence, either orally or by introduction of written exhibits. Policy statements should be limited to five minutes or less.

The State Water Board received notice of intent to present a policy statement only from the California Department of Fish and Wildlife, but also received one blue card this morning. Is there anyone else who has not filled out a blue card who would like to present a policy statement?

When I call your name, please come up to the

microphone and state your name and the party you represent and proceed with your policy statement.

And now we'll move to the evidentiary portion of the hearing. California Department of Fish and Wildlife.

Not here. Okay. Written submission I suspect.

Next, I'll call Ross H. Liberty, owner of Factory Pipe.

MR. LIBERTY: So I'm Ross H. Liberty, the owner of Factory Pipe. I recently purchased -- I'm a welder, not a public speaker.

I own a company, Factory Pipe. We recently purchased ten acres of the former Masonite property for -- that's so distracting -- the former Masonite property to relocate my business and provide room for my growing company. And I can tell you that up until we found this site, we've been unable to find a suitable industrial property in the Ukiah Valley. And the Millview Water District pretty much contains all of the industrial area for the city and for the most part for the county.

Being unable to find any suitable industrial site, we were pretty much getting ready to find greener pastures elsewhere and came across this. But what we're concerned about is that there's no -- there's no industrial areas that are served by water, sewer, that kind of stuff.

One of the problems we ran into is the moratorium that Millview is under right now. And without a stable water supply, my understanding is they won't get that listed.

One of the problems -- so right now, we were able to get water. But one of the concerns I have is, as a manufacturer, you can't be an island unto yourself. You have to have the synergy, the critical mass of other companies. And lacking that makes Ukiah really difficult place to manufacture.

When I moved to Ukiah some 40 years ago, Ukiah was a logging community. And unfortunately, it had turned into a pot-growing community. And we're hoping that -- those guys stay under the radar, because I don't think they get the water permits they need.

So, you know, that industry is kind of waning with more and more areas making it legal. So I'm hoping that we'll bring back industrial jobs so folks can weld instead of trim bud or something.

So my goal -- obviously, I have selfish motives. I'm looking to get more industry there in the community because it helps my business work. And, you know, I'm hoping to be able to stay there. But this -- I'm hopeful this body gives consideration to that when they decide on the evidence you're going to hear today. So that's all I

got.

CHAIRPERSON MARCUS: Thank you, Mr. Liberty.

We also received one policy statement in writing from Daniel C. Thomas for the Hop Kiln Industrial Park.

If anyone wants to see that, I'll sure staff will let you see it.

Any other policy statement?

We'll now move to the evidentiary portion of the hearing. We'll now hear the parties' cases-in-chief. The parties will present their cases in chief and/or conduct cross-examination in the following order:

First, the Division of Water Rights' prosecution team, Nathan Jacobsen.

Next, the Millview County Water District represented by Christopher Neary.

And third, the Sonoma County Water Agency represented by Alan Lilly.

Are there any other parties present I haven't called?

At the beginning of each case-in-chief, the party may make an opening statement briefly summarizing the parties' position and what the parties' evidence is intended to establish. After any opening statement, we will hear testimony from the parties' witnesses. Before testifying, witnesses should identify their written

testimony as their own and affirm that it is true and correct.

2.4

Witnesses should summarize the key points in their written testimony and should not read their written testimony into the record.

Direct testimony will be followed by cross-examination by the other parties, Board staff, and the Hearing Officers.

Redirect testimony and recross-examination limited to the scope of the redirect testimony may be permitted. After all the cases-in chief are completed, the parties may present rebuttal evidence.

The parties are encouraged to be efficient in presenting their cases and their cross-examination.

Except where I approve a variation, we will follow the procedures set forth in the Board's regulations and the hearing notice.

The parties' presentations will be subject to the following time limitations:

All opening statements will be limited to ten minutes for each party.

Oral presentation of direct testimony of each witness will be limited to a maximum of 20 minutes per witness and one hour total.

Cross-examination will be limited to one hour per

witness or panel of witnesses. Additional time may be allotted upon a showing of good cause.

2.4

Oral closing arguments will not be permitted. An opportunity, instead, will be provided for submission of written closing briefs. I'll set the briefing schedule at the close of the hearing.

Before we begin, I'll call upon Mr. Mona to introduce the staff exhibit.

MR. MONA: Thank you, Chair Marcus.

To ensure the development of a complete record and because no party indicated the following will be introduced as an exhibit in this proceeding, staff would like to offer into evidence by reference all files related to Water Right Application 15679 that are maintained by the Division of Water Rights' records unit. The related files are identified as follows: Application 15679, Category 1, Volume 1, covering the period January 11th, 1954 to the present and Application 15679, Category 3, Volume 1. Thank you.

CHAIRPERSON MARCUS: Are there any objections to staff's offer of the files?

Are there any other procedural issue that need to be addressed? And are there the written policy statement?

MR. MONA: Yes.

(Whereupon the above-referenced exhibit

was admitted into evidence by the Hearing
Officer.)

CHAIRPERSON MARCUS: I'll now invite appearances by the parties who are participating in the evidentiary portion of the hearing. Will those making appearances please state your name, address, and whom you represent so the court reporter can enter this information into the record?

MR. NEARY: Good morning. My name is Christopher Neary. I'm representing Millview County Water District.

MR. JACOBSEN: Good morning. My name is Nathan Jacobsen. I'm representing the Division of Water Rights prosecution team.

MR. LILY: Good morning. Allen Lilly representing Sonoma County Water Agency.

CHAIRPERSON MARCUS: I'll now administer the oath.

Will those persons who may testify during this proceeding please stand and raise your right hand?

(Whereupon all prospective witnesses were sworn.)

CHAIRPERSON MARCUS: You may be seated.

In order to help you note the time, there is a clock over there, but I don't know if you all can see it.

Kathleen will give you a two-minute warning after eight minutes. And then when we get to the point where

you're nearing the hour of your total time, she'll give you a ten-minute signal so that you know. Hopefully, that will be helpful.

All right. Let's start with the prosecution team's opening statement and direct testimony, followed by cross-examination from Millview and Sonoma.

MR. JACOBSEN: Good morning, Chairwoman Marcus, Vice Chair Spivy-Weber, and the hearing staff.

My name is Nathan Jacobsen. I'm the attorney representing the Division of Water Rights in this prosecution matter.

As a preliminary matter, I would like to make the request that one of my witnesses, Ms. Lauren Mulloy, be cross-examined and her testimony be complete prior to examination of my other witness so that she can return to her vacation. She was subpoenaed to come in today and has a long drive back. So if there are no objections from any parties --

MR. NEARY: No objection.

MR. LILY: No objection.

CHAIRPERSON MARCUS: Thank you. Sure.

MR. JACOBSEN: She'll appreciate that.

So the facts regarding the use of water under License 5763 and the eventual loss of that water right for non-use are fairly straight forward.

Masonite Corporation was issued a water right license to divert water from the Russian River for its Ukiah Masonite plant in 1959. The water right was issued solely for industrial purposes. For a variety of reasons, the company decided to close its plant and cease operations in Ukiah. Production gradually ramped down and evidence we will present shows production ended for good in 2001.

The plant was closed, buildings torn down, and the water diversion facilities became inoperable.

Masonite filed its last licensee report documenting water use in 1999.

The water right in 1959 was issued for 5.9 CFS, cubic feet per second, year round. The 1999 report indicated only a minor portion of that water right was issued.

In July 2006, the Division of Water Rights received a petition for long-term transfer to transfer the water right from Masonite to Millview Water District.

Millview proposed to change the point of diversion, place of use, and purpose of use. Although Millview indicated that it would be acting as the lead agency for California Environmental Quality Act purposes, no CEQA documentation was included with the petition.

In August 2007, nearly a year later, the Division

received a letter from Millview stating it inadvertently submitted a transfer petition and it really wanted to petition for a long-term permanent change in water right. Along with this letter, it submitted updated points of diversion and places of use. The Division still had not received any CEQA documentation to support the requested change.

2.4

By August 2007, when this correspondence was received, the plant had been shuttered since at least December 2001. Five and a half years had passed since water was used for industrial uses at the plant.

When Millview informed the Division that it intended to use the water right, there was no credible evidence presented to suggest that Millview was prepared to use the water, either for industrial purposes as authorized by the license or in the manner that it requested in its petition.

In 2008, the Division of Water Rights visited the Masonite site and conducted a field investigation with a Masonite representative. The field investigation confirmed the plant was shuttered, the land nearly empty, and the pumps in disrepair. There was no evidence of water use at the site from the licensed points of diversion.

The Division then issued a proposed notice of

revocation for License 5763 in May 2008.

A fundamental component of a water right is that the right must be used. Water must be put to beneficial use or it can be lost. This brings assurance to other water right holders, allows for short- and long-term planning of water resources, and allows for protection of in-stream uses.

Here, we have no reports of water use since 1999 and no credible evidence of water use since, at the latest, 2001 when the plant was closed permanently. Despite Millview's claims, there's simply no documentation of water use. There is no evidence of use observed in the 2008 field investigation. If some use had occurred, why did Millview not file the required licensee reports or begin the CEQA documentation that would have been necessary for any change to be approved by the Division?

The evidence shows water was not used under License 5763, and the right was forfeited for non-use pursuant to Water Code Section 1241. Millview should not now be allowed to resurrect an unused right on the Russian River twelve years after the Masonite plant shut down and water use ceased. Thank you.

I'd like to call my first witness, Lauren Mulloy.

DIRECT EXAMINATION

25 BY MR. JACOBSEN:

- 1 | Q Ms. Mulloy, would you please state your name and place
- 2 of employment for the record?
- 3 A My name is Lauren Mulloy. I'm currently an
- 4 Environmental Scientist with the California Department of
- 5 | Fish and Wildlife North Central Region.
- 6 Q And just to be clear, during your employment at the
- 7 Division of Water Rights, prior to your marriage, what was
- 8 | the name you used?
- 9 A Lauren Dailey.
- 10 Q Thank you.
- 11 And have you reviewed your written testimony for
- 12 | this hearing?
- 13 A Yes.
- 14 Q Is there anything you'd like to correct from your
- 15 | written testimony?
- 16 A Yes. The site visit date was listed incorrectly. The
- 17 | actual date of the site visit was April 17th.
- 18 | Q Is that the only portion of your testimony you'd like
- 19 | to correct?
- 20 A Yes.
- 21 | Q Thank you. So with this amendment would you say your
- 22 | written testimony is true and accurate?
- 23 A Yes.
- 24 Q Thank you.
- 25 What is your current position with the Department

- 1 of Fish and Game?
- 2 A I'm the Water Rights Coordinator for the north central
- 3 region.
- 4 | Q And how long have you held this position?
- 5 A Since 2009.
- 6 Q And prior to this position, where were you employed?
- 7 A With the State Water Board Division of Water Rights.
- 8 Q And how long were you with the Division of Water
- 9 Rights?
- 10 A Approximately two years, from 2007 to 2009.
- 11 | Q What were your primary duties and responsibilities
- 12 | while at the Division of Water Rights?
- 13 A I was responsible for processing new water right
- 14 applications and changes associated with permits and
- 15 | licenses.
- 16 | Q And have you reviewed the exhibits associated with
- 17 | your testimony in this hearing?
- 18 A Yes.
- 19 Q Are they the type of exhibits ordinarily maintained as
- 20 | part of a water rights file?
- 21 A Yes.
- 22 | Q Are the exhibit true and correct copies of what you
- 23 | reviewed while employed by the Division?
- 24 A Yes.
- 25 | Q When you did you first become involved in the

- 1 | Masonite/Millview revocation matter?
- 2 A 2008.
- 3 | Q Was reviewing licenses or permits for compliance part
- 4 of your typical job responsibilities?
- 5 A Yes.
- 6 Q When you reviewed License 5763, what was the last year
- 7 of documented water use as shown by licensee reports on
- 8 | file?
- 9 A 1999.
- 10 | Q In April 2008, did you -- in April 2007 -- I'm sorry.
- 11 | April 2008 -- excuse me -- did you conduct a site visit to
- 12 | the Masonite site?
- 13 A Yes.
- 14 | Q And what was the purpose of the site visit?
- 15 A To document a condition of the place of use and points
- 16 of diversion associated with the license.
- 17 Q What did you observe when you toured the
- 18 | Millview/Masonite site?
- 19 A That it was non-functional and had been dismantled.
- 20 | Q In terms of the water division facilities, did
- 21 | anything appear operational or functional?
- 22 A No.
- 23 Q What was the condition of the pumps and diversion
- 24 | facilities that are described in the Masonite license?
- 25 A They were in disrepair.

- 1 | Q And did you take photographic evidence of the
- 2 | condition of the pumps?
- 3 A Yes.
- 4 Q Was there any apparent use of water at the site from
- 5 | the licensed points of diversion?
- 6 A No.
- 7 | Q And would this include temporary storage areas, such
- 8 as settling ponds?
- 9 A Yes.
- 10 Q Was there the capability to use water at the site for
- 11 | industrial or other purposes from the licensed points of
- 12 | diversion?
- 13 A Did not appear so.
- 14 Q At the conclusion of your investigation, did you
- 15 prepare prosecution Exhibit 20, the site visit report?
- 16 A Yes.
- 17 | Q Following the inspection, did you review additional
- 18 | files to determine the status of the Masonite water right?
- 19 A Yes.
- 20 | Q Did you review Prosecution Exhibit 14, the last
- 21 licensee reports on file for years '97 through '99?
- 22 A Yes.
- 23 | Q Did you review the notice of intent to close the plant
- 24 | correspondence received by the Division, Prosecution
- 25 | Exhibit 16?

- 1 A Yes.
- 2 | Q The petition for long-term transfer submitted by
- 3 | Millview, Prosecution Exhibit 19?
- 4 A Yes.
- 5 | Q Correspondence from Millview requesting that the
- 6 | long-term transfer petition instead be viewed as a change
- 7 | petition, Prosecution Exhibit 21?
- 8 A Yes.
- 9 Q And finally, did you review the letter from the
- 10 Division to Masonite acknowledging the closure of the
- 11 plant in 2001, Prosecution Exhibit 22?
- 12 A Yes.
- 13 Q Based on your review, your site visit, and all the
- 14 | files contained in the Division of Water Rights' file for
- 15 License 5763, when did the plant cease diversions under
- 16 its license?
- 17 A 2001.
- 18 | O Based on your observations and notes from the site
- 19 | visit and review of the file, in your opinion, had water
- 20 been diverted from the Millview site for five years prior
- 21 to the date of your field investigation in accordance with
- 22 | the terms of the license?
- 23 A No.
- 24 MR. JACOBSEN: Thank you. Those are all the
- 25 | questions I have for this witness.

CHAIRPERSON MARCUS: Did you want to go ahead and move -- based upon your request -- do you want to move directly to cross-examination?

MR. JACOBSEN: Yes.

MR. NEARY: Where would I conduct the

cross-examination from?

CHAIRPERSON MARCUS: You might have to -- it will be musical chairs.

CROSS-EXAMINATION

- 10 BY MR. NEARY:
- 11 Q Good morning. My name is Chris Neary. I'm the
- 12 attorney for Millview County Water District. We'll try to
- 13 get you on your way to enjoy your vacation very quickly
- 14 here.

1

2

3

4

6

7

8

9

- 15 A Appreciate it.
- 16 Q I just want to take you back to the time of your site
- 17 | visit. Do you recall being accompanied by Tim Bradley?
- 18 | A Yes.
- 19 | Q And who did you understand Mr. Bradley to be?
- 20 A The General Manager for Millview.
- 21 | Q And how long did your site visit take?
- 22 A Only a couple hours.
- 23 | Q So did he accompany you on your visit to the Masonite
- 24 property?
- 25 A Yes.

- 1 Q And during that site visit, did he tell you that the
- 2 dismantling had just been completed within weeks prior to
- 3 | your visit?
- 4 A I don't believe there was a time line. That it had
- 5 been dismantled by thieves.
- 6 Q The plant?
- 7 A No. Oh, are you talking about --
- 8 | Q Yes, I'm talking about the Masonite plant having been
- 9 dismantled, the process been completed within just a few
- 10 | weeks prior to your visit.
- MR. JACOBSEN: Excuse me. I'd like to object to
- 12 that question as hearsay. He's asking the witness to
- 13 recall what another person said at the site visit.
- 14 MR. NEARY: This is cross-examination.
- 15 SENIOR STAFF COUNSEL OLSON: You need a mike.
- 16 MR. NEARY: I'm requesting whether the
- 17 | information was provided to the witness, not offering for
- 18 | the truth of the matter asserted.
- 19 CHAIRPERSON MARCUS: We'll take it in and
- 20 consider it and give its appropriate weight.
- 21 MR. NEARY: So the witness may answer the
- 22 question.
- 23 THE WITNESS: She did say the plant had been
- 24 dismantled
- 25 BY MR. NEARY:

- 1 | Q Did he tell you it had just been dismantled within a
- 2 | short time prior to your visit?
- 3 A I don't recall.
- 4 | Q Did he tell you that extensive amounts of water were
- 5 | used during the dismantling process?
- 6 A He said that water had been used.
- 7 Q And did it appear that the electrical panels that
- 8 enabled the use of the wells had been vandalized?
- 9 A Yes.
- 10 Q Did he tell you when they had been vandalized?
- 11 A No.
- 12 | Q Did he tell you that there was a water tower located
- 13 on the Masonite property, which had just been dismantled a
- 14 | short time before your visit?
- 15 A No.
- 16 Q Did Mr. Bradley also take you over to the Millview
- 17 | well field?
- 18 | A Yes.
- 19 | Q That's a very short distance from the place of the
- 20 | original Masonite diversion?
- 21 A It's on the opposite side of the river.
- 22 | Q So it's very close?
- 23 A Uh-huh.
- 24 | Q Now, are you familiar with the fact that Millview in
- 25 | July of 2006 filed an application for a transfer?

- 1 A Long-term transfer, yes.
- 2 Q And was it within your job description to work on that
- 3 application or petition after it was submitted to the
- 4 agency?
- 5 A It would have been if the file were mine at the time.
- 6 Q Had you had any prior contact with Millview prior to
- 7 | the time of your site visit?
- 8 A No.
- 9 Q So between the time of 2006 when the application --
- 10 | the petition was filed and the time of your site visit, as
- 11 | far as you know, was there any contact by Division staff
- 12 | with Millview concerning the petition?
- 13 | A No.
- 14 | Q Were you aware that when the application -- I keep
- 15 | calling it an application -- I suppose it's a petition --
- 16 when the petition was filed that it was requested that
- 17 Division staff meet with Millview staff to work out a
- 18 | Memorandum of Understanding for proceeding with what would
- 19 be a very expensive environmental process?
- 20 A No.
- 21 | Q You were unaware of it, that that had been requested?
- 22 A I was unaware.
- 23 Q Okay. Did you, between 2006 and the time that this
- 24 | draft order was issued, do anything to process along the
- 25 | Millview petition for transfer?

- 1 A No. I was not assigned the file until 2008.
- 2 | Q I see. So who was assigned the file prior to that?
- 3 A Fellow employee.
- 4 Q Do you know his name?
- 5 A Her name, Pat Meroni. She retired.
- 6 | Q Did you have any -- did you examine the file when it
- 7 | was assigned to you?
- 8 A Once I received it.
- 9 Q Did you see any indication that Ms. Meroni had any
- 10 | contact with Millview concerning the development of a
- 11 | Memorandum of Understanding for environmental document?
- 12 A No.
- 13 Q When you left Mr. Bradley, did you leave him with the
- 14 | impression that work was going to begin on the Millview
- 15 | petition for transfer?
- 16 A Yes.
- 17 | Q And that cease and desist order draft was issued just
- 18 | about a month later?
- 19 A Yes.
- 20 Q That's all I have.
- 21 A It's not a cease and desist.
- 22 | O Pardon?
- 23 A It was a proposed revocation.
- 24 | Q Excuse me. Petition and application, cease and desist
- 25 order. Proposed revocation.

That's all I have. And unless counsel has any further questions for you. Good luck on your vacation.

CHAIRPERSON MARCUS: Do you have any redirect?

MR. JACOBSEN: I do just a few short questions

CHAIRPERSON MARCUS: I'm sorry. Do you want to

6 you go ahead?

1

2

3

4

5

7

8

9

10

11

12

MR. JACOBSEN: I'm sorry.

CHAIRPERSON MARCUS: Mr. Lilly, go ahead, sir.

MR. LILY: I was just going to, say I don't have any questions for this witness. I'm sorry to interrupt you, but I thought I should at least let you know.

REDIRECT EXAMINATION

- 13 BY MR. JACOBSEN:
- 14 | Q Ms. Mulloy, just to clarify, based on your
- 15 observations and notes and photographs from the field
- 16 | investigation, had water recently been diverted from the
- 17 | licensed points of diversion?
- 18 A No.
- 19 Q And what led you to that conclusion?
- 20 A The pumps were in disrepair and not capable of
- 21 functioning.
- 22 | Q I'd like to show you Prosecution Exhibit 20, your
- 23 | field visit/site investigation notes and the photographs
- 24 attached. And referring to the photographs, page 2, what
- 25 do you see with those diversion facilities?

- 1 A They appear not to have been maintained for some time.
- 2 | There's vegetation growing around them.
- 3 | Q Was there any power currently supplied to those
- 4 | licensed points of diversion?
- 5 A No. The power poles had been dismantled by thieves.
- 6 Q Okay. So based on your photographic evidence and your
- 7 | observations during the site visit, your estimation is
- 8 that water had not been used for quite some time from
- 9 | those licensed diversion points?
- 10 A Correct.
- 11 | Q Thank you. I just have one more question. Regarding
- 12 Prosecution Exhibit 19, the petition for long-term
- 13 transfer, which was initially filed by Millview, in
- 14 | environmental information section number four under
- 15 | environmental documents, review this exhibit. And under
- 16 question four, who does it indicate will be responsible
- 17 | for producing documents compliant with the California
- 18 | Environmental Quality Act?
- 19 A California public agency other than State Water
- 20 Resources Control Board.
- 21 Q Is the agency --
- 22 | A Millview Water District.
- 23 | Q Thank you. I don't have any more questions.
- 24 CHAIRPERSON MARCUS: Are you ready for your next
- 25 | witness?

1 Thank you, Ms. Mulloy.

MR. JACOBSEN: So a just housekeeping matter, while I know all of the exhibits in the public water rights file were previously entered into evidence by the hearing team, but I would like to introduce into evidence all of the exhibits referenced in Ms. Mulloy's testimony today.

CHAIRPERSON MARCUS: All right.

MR. JACOBSEN: Thanks, Lauren.

DIRECT EXAMINATION

- 11 BY MR. JACOBSEN:
- 12 | Q Could you please state your name and place of
- 13 employment for the record?
- 14 A My name is Katherine Mrowka. I'm employed by the
- 15 | State Water Resources Control Board Division of Water
- 16 Rights.

2

3

4

5

6

7

8

9

10

- 17 | Q Could you affirm that your written testimony and oral
- 18 testimony presented here today for this hearing is true
- 19 | and accurate?
- 20 A It is.
- 21 | Q Are there any corrections or amendments you'd like to
- 22 | make to your written testimony?
- 23 A No. There are not.
- 24 Q Thank you.
- 25 Ms. Mrowka, how long have you been with the

- 1 Division of Water Rights?
- 2 A Twenty-eight years.
- 3 | Q What is your current position?
- $4 \mid A \mid I'm$ the Chief of the Inland Streams Permitting Unit.
- 5 | Our duties include permitting, licensing change petitions,
- 6 transfers, and temporary urgent actions.
- 7 | Q How long have you held this position?
- 8 A Ten years.
- 9 Q And have you reviewed all of the exhibits submitted in
- 10 | support of the prosecution team?
- 11 A Yes, I have.
- 12 Q And with the exception of the two reports on fisheries
- 13 on the Russian River which have been introduced by
- 14 official notice and the testimony and résumé of the other
- 15 witness, are all of the exhibits introduced by the
- 16 prosecution team in this hearing the types of records that
- 17 | are normally kept in conjunction with the water rights
- 18 | file that you routinely review in the scope of your
- 19 | position?
- 20 A Yes, they are.
- 21 | Q I would like to show you Prosecution Team Exhibit 8.
- 22 What does License 5763 --
- 23 (Interruption in proceedings.)
- 24 BY MR. JACOBSEN:
- 25 | Q What does License 5763 authorize in terms of diversion

1 | amounts?

2.4

- A The license authorizes direct diversion of 5.9 cubic feet per second throughout the year. The authorized purposes of use is industrial use. There are three wells authorized for use. And the place of use is the Masonite plant.
- Q And what are those three wells that are authorized?
- $8 \mid A$ They are wells 3, 4, and 5.
- 9 Q Now I'd like you to refer to the licensing and
 10 progress reports for License 5763 introduced as
 11 Prosecution Exhibit 10, 11, 13, and 14. When reviewing
 12 these reports, what information do you look at in
 13 determining a licensee or permittee has diverted water in
 14 compliance with the permit or license?
 - A Our license reports require water right holders to assert that they used water in compliance with the terms and conditions of the water right. They include blanks to provide information regarding water put to use and also blanks to indicate the months when water was used. There are remarks sections where our water right holder can indicate whether their facilities were operating properly or they were doing other activities with their water right license. There are blanks to indicate if credits are claimed for water conservation or other types of credits.
 - Q Now I'd like you to refer to Prosecution Team

- 1 | Exhibit 12 and inspection report from 1985. What does
- 2 | this report document with respect to licensed diversion
- 3 | point well number 4?
- 4 A It indicates that the well was no longer in service.
- 5 It had been abandoned.
- 6 Q And in reviewing Prosecution Team Exhibit 13,
- 7 | previously provided, the licensee reports for 1994 to
- 8 1996, is there anything in that report that you would like
- 9 to point out?
- 10 A I would like to point out that water use was not at
- 11 the face value of the water right. That a lesser quantity
- 12 | was used. I would like to -- it indicates they had
- 13 started using water for some recycling, and it also
- 14 | indicates they were claiming some credits. This
- 15 particular exhibit includes information on page 3 that
- 16 | wells 3 and 5, which are licensed facilities, were in use,
- 17 | but that an additional well titled "the potable water
- 18 | well" was also in use. And I'd like to state that's not a
- 19 | licensed facility.
- 20 0 What does that well refer to?
- 21 | A It is unclear what facility that is because it's not
- 22 | an authorized facility.
- 23 | Q There is no nomenclature to list that additional --
- 24 A It does say that in June of 1996 they started using
- 25 groundwater well for facility potable water system,

- 1 | replacing surface water usage in this system.
- 2 Q Okay. Now referring to Prosecution Team Exhibit 14,
- 3 what did the licensee reports from 1997 to 1999 show in
- 4 | terms of the amount of water used under the license?
- 5 A Well, first, they checkmarked the box indicating that
- 6 full use of water under the license did not occur and that
- 7 documented quantities were less than the licensed amounts.
- 8 | They also indicate they irrigated 26 acres of pear trees.
- 9 I would like to state that irrigation is not an authorized
- 10 use under this water right, and the 26 acres is not the
- 11 authorized place of use for the water right. They
- 12 | indicate the groundwater well 6 replaced some surface
- 13 | water use from wells 3 and 5. And again, groundwater well
- 14 | six is not an authorized facility.
- 15 | Q Is there any documentation of how much water is being
- 16 | pumped from that groundwater well, well number six?
- 17 | A I believe that may be the well referenced in
- 18 Exhibit 13 where it provides data for 1997 through 1999
- 19 use beginning at page 3 of that exhibit. But it's not
- 20 clear because that exhibit is labeled potable water well.
- 21 | Q Okay. Was the licensee report for 1999 the last year
- 22 that Masonite submitted a report that water had been
- 23 | diverted under the license?
- 24 A Yes, it was. In the most recent three years of
- 25 reporting, they indicated no water use occurred. But as

- 1 | to the last year when any water use was documented, yes,
- 2 it was 1999.
- 3 Q Okay. And in that licensee report for 1999, what
- 4 | diversion points were used?
- 5 A For 1999, they're indicating groundwater well six
- 6 replaced surface water use from well 3 and well 5, but
- 7 | that is the only information on which diversion facilities
- 8 | were in use that's provided on the form.
- 9 | O So there is no indication of diversions from well
- 10 | number four?
- 11 A No.
- 12 | Q And again, is well 6 an authorized point of diversion?
- 13 A No, it is not.
- 14 Q In your opinion, does diversion and use of water
- 15 outside the scope of the water rights serve to maintain
- 16 | the water right?
- 17 A No, it does not.
- 18 Q Now I'd like you to refer to Prosecution Team
- 19 | Exhibit 19, the petition for long-term transfer. On
- 20 Attachment 1, that petition for long-term transfer in the
- 21 environmental documentation section, according to
- 22 | Masonite, when was the Division informed that no more
- 23 | water was in use at the site?
- 24 A Attachment 1 states that Masonite's use of water was
- 25 | year round until its plant closed in 2001. During the

- 1 last full year of operation, Masonite diverted 651.57 acre
- 2 feet.
- 3 | Q So the attachment indicates the last year of water use
- 4 was --
- 5 A 2001.
- 6 Q Thank you.
- 7 When was this petition for long-term transfer
- 8 | filed with the Division of Water Rights?
- 9 A It was filed July 28th, 2006.
- 10 Q Could the Division act on the petition as it was
- 11 | submitted?
- 12 A The Division requires several things. In order to act
- 13 on a petition, I submit an exhibit which is a chart that
- 14 | shows the water right petition process. And on that, it
- 15 | indicates that we have to comply with the California
- 16 Environmental Quality Act and that we also have to make
- 17 | findings in order to approve a petition.
- 18 | Q And just for clarification, the witness is referring
- 19 to Prosecution Team Exhibit 5, the Division processes flow
- 20 charts.
- 21 So additional environmental information,
- 22 | specifically compliance with the California Environmental
- 23 | Quality Act, was necessary prior to acting on the
- 24 | petition?
- 25 A Yes. The State Water Resources Control Board is a

- 1 responsible agency under CEQA for this matter and the lead
- 2 | is Millview County Water District. So as responsible
- 3 agency, we cannot act until lead agency provides the
- 4 | information necessary under CEQA to fulfill its duties.
- 5 And then the responsible agency can act.
- 6 Q I'd like you to refer Prosecution Team Exhibit 9,
- 7 | correspondence from the Division. According to that
- 8 | correspondence, when did the Division officially recognize
- 9 | the transfer of ownership from Masonite to Millview?
- 10 A It was April 5th, 2006.
- 11 Q Is that -- would you like to review the letter for the
- 12 | date?
- MR. NEARY: Objection. Leading.
- 14 THE WITNESS: The date on the top of the letter
- 15 is April 5th, 2006. And it states, "Masonite Corporation
- 16 | submitted a petition for long-term transfer, dated July
- 17 | 25th, 2006.
- 18 CHAIRPERSON MARCUS: Excuse me. Mr. Neary, did
- 19 you just make an objection? I'm sorry.
- 20 MR. NEARY: Counsel is leading the witness. I
- 21 | mean, it's pretty clear that letter was dated 2007 instead
- 22 of 2006 because it refers to something from April 2006.
- 23 CHAIRPERSON MARCUS: Come to the microphone so
- 24 | also the court reporter can hear. I'm sorry.
- MR. NEARY: I'm sorry.

1 CHAIRPERSON MARCUS: I'm sorry I missed you.

MR. NEARY: The copy that I have shows that it is dated April 2006, but the 2006 is crossed out and it provides for 2007; is that correct?

THE WITNESS: I see what you're saying.

Unfortunately, I wearing reading glasses and I can't always see things without assistance.

I does have a cross-out through the six and there is a seven handwritten in on top of that. So I believe that means letter was dated April 5th, 2007. And that is consistent with the type of notes that are on the letter that indicate it was 4-4-07 that the typist typed it.

13 BY MR. JACOBSEN:

2

3

4

5

6

7

8

9

10

11

12

21

22

23

- Q Now referring to Prosecution Team Exhibit 21. This correspondence is dated August 1st, 2007. What was the subject of this correspondence?
- 17 A The subject of the correspondence was the petition 18 that was originally submitted as a transfer petition. It 19 indicates that Masonite wanted the petition to be 20 considered standard change petition.
 - Q So to be clear, a petition for long-term transfer and the request in the August 1st, 2007, correspondence that it be considered a petition for change are two separate petition processes?
- 25 | A The Division is required to make different types of

- 1 | findings for a transfer petition then for a standard
- 2 | change petition. That's based on Water Code and
- 3 regulatory provisions.
- 4 Q If the Division now in August 1st, 2007, considered
- 5 | the long-term transfer petition that was submitted in
- 6 2006, as you refer to it as a regular change information,
- 7 change the place of use, points of diversion, purposes of
- 8 use, could the Division act on the petition?
- 9 A The Division cannot act on any petition that's subject
- 10 to the requirements of CEQA until CEQA has been fulfilled.
- 11 | Q And was this petition subject to the requirements of
- 12 | CEQA or the California Environmental Quality Act?
- 13 A Yes, it was.
- 14 | Q And as of that date, had you received any
- 15 documentation that would indicate compliance with CEQA?
- 16 A No, we had not.
- 17 | Q Was this August 1st, 2007, correspondence received
- 18 | five years after the last recorded date of use of water at
- 19 | the plant?
- 20 A Yes, it was.
- 21 | Q Was there any information in that letter to suggest
- 22 | water had been used in this site?
- 23 A No.
- 24 | Q So now referring to Prosecution Team Exhibits 16, 18,
- 25 | and 19. Prosecution Team Exhibit 18 is a revised remedial

- 1 action plan for the site. According to this remedial
- 2 action plan, when did operations cease at the plant?
- 3 A The document itself starts with some preamble. But on
- 4 | the numbered pages, on Page 2, it states -- it states that
- 5 | the molded door phasing line was shut down permanently in
- 6 2000. The exterior siding and soft board lines were shut
- 7 down in June 2001, and all soft board processing ceased in
- 8 December 2001. No operations have occurred since that
- 9 time. Subsequently an auction was held and some equipment
- 10 and buildings have been sold and removed.
- 11 | Q And referring to Prosecution Team Exhibit 16, what is
- 12 | the subject line of that correspondence?
- 13 A It says, "Intention to close the Masonite Ukiah
- 14 | California mill in 60 to 90 days."
- 15 | Q What is the date of that letter?
- 16 A March 6th, 2001.
- 17 | Q And now referring to Prosecution Team Exhibit 22, what
- 18 | does that correspondence indicate?
- 19 A This is a letter from the Division of Water Rights to
- 20 | Masonite Corporation, and it acknowledges receipt of their
- 21 March 6th, 2001, letter informing the Division that the
- 22 | Ukiah Mill would be closing in the near future. And it
- 23 asks the question whether the water right had been
- 24 | abandoned.
- 25 | Q What does Water Code Section 1241 provide for in cases

where water has not been used by a licensee for five years?

MR. NEARY: Objection. It calls for a legal opinion. The witness is designated as an expert witness, but not as a witness to the effect of statutes, which require legal training.

CHAIRPERSON MARCUS: Do you want her to read a portion of the statute or issue a legal opinion?

MR. JACOBSEN: Sure. I'll just --

CHAIRPERSON MARCUS: She can read it.

MR. JACOBSEN: I'll have her read the portion of the statute Water Code Section 1241.

MR. NEARY: To save time, could we take notice of the statute?

CHAIRPERSON MARCUS: Do you want to restate the question? You talk about how you applied the statute in the practice, but how do you want to ask your question?

MR. JACOBSEN: Well, my question actually was going to the statutory language itself and what Water Code Section 1241 states in terms of forfeiture of water rights.

I do believe the witness is an expert witness in administering water rights, which concerns permitting, licensing, compliance which would involve interpreting the statutory sections to ensure compliance with applicable

water law.

CHAIRPERSON MARCUS: Why don't you go ahead and take it under advise meant. But I think just if you talk about how it's interpreted and how you apply it, that would be better.

THE WITNESS: Okay. The Water Code Section 1241 provides a mechanism for the Division to advise water right holders that their water right is at risk -- well, actually, this one talks about the use. Water rights can revert if unused is actually what it says. And that the reversion shall occur upon a finding by the Board following notice to the right holder. And that's the procedure we followed here. We noticed the water right holder that there was an issue with respect to ongoing water diversion and use. And now we're further following the procedure with this administrative proceeding.

17 BY MR. JACOBSEN:

Q Could you for clarity just read the first sentence of Section 1241?

A "If the person entitled to the use of water fails to use beneficially all or any part of the water claimed by him or her for which a right of use has vested for the purpose for which it was appropriated or adjudicated for a period of time of five years, that unused water may revert to the public and shall, if reverted, be regarded as

- 1 | unappropriated public water."
- 2 Q Thank you.
- Before issuing a Notice of Proposed Revocation
- 4 | for license 5763, did you or staff visit the site?
- 5 A Yes.
- 6 Q So referring to Prosecution Team Exhibit 20, site
- 7 | inspection report, did you review the site inspection
- 8 report?
- 9 A Yes, I did. I was at that time Ms. Daley's direct
- 10 line supervisor. So I requested that she conduct the
- 11 investigation, and I reviewed her work product when she
- 12 | returned to the office.
- 13 Q And what, in your opinion, was the conclusion of the
- 14 | site inspection?
- 15 A The conclusion was that the facilities were incapable
- 16 of being operated. No water use was occurring.
- 17 | Q After reviewing the site inspection report, did you
- 18 | initiate a process to issue a Notice of Proposed
- 19 | Revocation?
- 20 A Yes, I did.
- 21 Q And referring to Prosecution Team Exhibit 23, is that
- 22 a copy of the proposed revocation notice?
- 23 A Yes, it is.
- 24 | Q In your opinion, was there any credible evidence to
- 25 | suggest water had been used in compliance with the license

- since 2001 when you prepared the Notice of Proposed Revocation in 2008?
- 3 A No, there was not. As previously stated, water use
- 4 | had ceased at an earlier date. Our last reported use
- 5 documentation in the file was 2001. Licensee did not
- 6 submit reports that are required to be submitted to
- 7 document use for a number of years, and then I provided
- 8 evidence regarding the most recent three reports that I
- 9 did submit showing non-use.
- 10 Q So referring to those exhibits, Prosecution Team
- 11 Exhibit 15, licensee reports for 2009 through 2011, do
- 12 | those reports indicate any use of water at the site?
- 13 A No, they do not. They have zeros.
- 14 Q Has any documentation been received since 2011?
- 15 A I'm unaware of any documented water use.
- 16 Q What is your understanding of the purpose of the
- 17 | forfeiture provision contained in Section 1241 of the
- 18 | Water Code?
- 19 A It's to ensure orderly use of water waters that are
- 20 | not used. Water rights that are not used would then be
- 21 | revoked so that their resources are managed and maintained
- 22 | for the ongoing beneficial uses of water, including in
- 23 | stream purposes.
- 24 | Q Thank you. That completes my questioning.
- 25 CHAIRPERSON MARCUS: Mr. Neary.

- 1 MR. NEARY: I have a few questions.
- 2 <u>CROSS-EXAMINATION</u>
- 3 BY MR. NEARY:
- 4 | Q If Ms. Mrowka, do you have your written testimony in
- 5 front of you?
- 6 A Yes, I do.
- 7 | Q I just have a few questions. Turning to -- pages are
- 8 unnumbered, but it's the third page. Under licensed place
- 9 of use, the last -- actually, the last line on that page,
- 10 | you state that no operations have occurred since that
- 11 | time. And you're referring to December of 2001; is that
- 12 | correct?
- 13 A Yes, it is.
- 14 | Q And when you say no operations, are you referring to
- 15 | Masonite manufacturing operations?
- 16 A In my context, operations is water division end use
- 17 operations.
- 18 | Q So there could be -- could there be other industrial
- 19 uses of water other than actual production of Masonite
- 20 products?
- 21 A The information submitted to the Division did not
- 22 | indicate any other uses.
- 23 Q Okay. You say that the cessation of water use was
- 24 documented by Prosecution Exhibit 19, Attachment 1. Do
- 25 | you have that in front of you?

- 1 A Yes, I do.
- 2 | Q And is there any place in Attachment 1 where there is
- 3 any indication that water has ceased to be used?
- 4 A It states Masonite's use of water was year round until
- 5 | the plant closed in 2001. And it does not indicate water
- 6 use after that.
- 7 Q When it refers to the cessation of use, it's
- 8 referring -- it's in a qualified form by saying that the
- 9 use year round or continuous use ceased in 2001; is that
- 10 | correct?
- 11 | A Can you repeat, please?
- 12 | Q Do you see that -- your statement says that in several
- 13 | places that the Attachment 1 indicates that water use had
- 14 | ceased?
- 15 A Uh-huh.
- 16 Q The only possible thing that you could be referring to
- 17 | is the first sentence, where it says Masonite's use of
- 18 | water was year round until its plant closed in 2001?
- 19 A I would like to also state that on the same exhibit,
- 20 page one of the environmental information for petition's
- 21 | portion states, "Masonite corporation ceased operations at
- 22 | the current place of use and desires to transfer its water
- 23 | right License 5763."
- 24 | O But nowhere is there a statement that all water use
- 25 | has ceased?

- 1 A It states that it ceased operations at the current
- 2 place of use.
- 3 Q Ceased manufacturing operations?
- 4 | A It just -- I'm not going to reinterpret what Masonite
- 5 wrote.
- 6 Q But you did interpret it to the extent you interpreted
- 7 | it as saying all water use ceased?
- 8 A I interpreted the word "ceased" to mean had stopped
- 9 using water, yes.
- 10 | Q Now, the Division received a request from Masonite to
- 11 | transfer the license to Millview in July of 2006; is that
- 12 right?
- 13 A Yes, it is.
- 14 Q And that was less than five years after the Masonite
- 15 operations had ceased in December of 2001?
- 16 A The request was submitted a date which was
- 17 | approximately five years. However, the Division was not
- 18 | able to authorize any new uses until after CEQA
- 19 compliance. So, in effect, the non-use continued. There
- 20 was no -- nothing used on the authorized place of use,
- 21 | continuing through the time up to the Notice of Proposed
- 22 Revocation.
- 23 | Q Excuse me. My question was is that -- just trying to
- 24 get the time line straight.
- 25 A Uh-huh.

- 1 | Q And the time line is, is that the documentation shows
- 2 | that manufacturing operations ceased in December of 2001,
- 3 | even if there was no water used after the cessation of
- 4 operations in December of 2001. The filing of an
- 5 | application in July of 2006 would have occurred before the
- 6 | five years had lapsed; is that right?
- 7 A The form was submitted, yes.
- 8 | Q Okay. Now, once you received the form requesting
- 9 transfer of the license, what did the Division have to do?
- 10 A The Division had to provide public notice of a
- 11 petition, opportunity for protest, resolve any protest
- 12 received, comply with the California Environmental Quality
- 13 Act and then also make the specific finding depending
- 14 | whatever processed as long-term transfer or change
- 15 petition required by the Water Code.
- 16 Q Okay. Maybe you misunderstood my question.
- 17 Earlier, we looked at the letter that was dated
- 18 | April 2007 approving the license transfer from Masonite to
- 19 | Millview. Do you recall that exhibit?
- 20 A Yes. That was the change of ownership.
- 21 Q Right. So my question is: What did the Division have
- 22 to do after it received the request for the transfer of
- 23 the ownership of the license in July of 2006 to actually
- 24 | transfer the license?
- 25 A Ownership change occurred when we issued the letter.

- 1 | That's our standard operating procedure is to provide a
- 2 | written confirmation that we're transferring an ownership.
- 3 | The Division considered the ownership to have transferred
- 4 | when it provided the confirmation. And that was the
- 5 entirety to switch ownership.
- 6 Q So what did the Division have to do? In other words,
- 7 between July of 2006 and April of 2007 to approve or to
- 8 issue a letter acknowledging that the license had been
- 9 transferred?
- 10 A The Division simply had to author the letter.
- 11 Q So it could have authored the letter in the following
- 12 month?
- 13 A It could have done so.
- 14 | Q Now, your testimony says the long-term transfer was
- 15 | not approved. The change petition has not been approved.
- 16 Is that for the sole reason that you've been provided with
- 17 | no CEOA documentation?
- 18 A No. The petition itself had to have public notice and
- 19 | resolution of any protests. And we had information
- 20 | indicating that the original long-term change petition
- 21 | that there was perhaps change coming to it. I don't have
- 22 | the written record, but I was here at the time. We did
- 23 | not want to process until it was clear what we were
- 24 processing.
- 25 | Q And what efforts did you make to determine what it was

- 1 | that you were processing?
- 2 A I assigned staff to review the petition and to take it
- 3 | through the noticing process, if appropriate.
- 4 | Q Were you aware that Millview's counsel had requested a
- 5 | meeting with Division staff to start the environmental
- 6 process that ended in July of 2006?
- 7 A I believe that information to that effect is in the
- 8 file.
- 9 Q It's in the letter from Jan Goldsmith to you
- 10 requesting a meeting to develop the terms of a Memorandum
- 11 of Understanding to proceed with an environmental process?
- 12 A Yes. Unfortunately, that's not the correct process.
- 13 | Because we don't do Memorandums of Understanding with CEQA
- 14 | lead agencies. CEQA lead agencies independently prepare
- 15 | their own environmental document. We're simply serve as
- 16 responsible agency.
- 17 | Q Did you ever communicate that to Millview in any way?
- 18 A I don't have documentation as to whether or not I
- 19 | communicated that to Ms. Goldsmith.
- 20 | Q Or to anyone else at Millview?
- 21 | A I don't have written documentation to that effect.
- 22 | Q So would you -- in the context of transfer of a water
- 23 | right like this, would you expect that it would require an
- 24 | Environmental Impact Report?
- 25 A The issue isn't the transfer of the right itself.

- 1 | It's the request to add new point of diversion place of
- 2 use and things of that sort. And under the CEQA process,
- 3 | you do the CEQA checklist to determine the appropriate
- 4 document to prepare. We don't predetermine that. We do
- 5 | the checklist.
- 6 | Q You understand that Millview is a public agency?
- 7 A And I would expect they could do the checklist because
- 8 that's the CEQA procedure.
- 9 Q And they would be required to comply with CEQA for its
- 10 own actions, separate and apart from the actions of the
- 11 Division?
- 12 A Well, the Division would be required under CEQA
- 13 provisions to use the lead agency's document in its own
- 14 | evaluation.
- 15 | Q In your testimony, you say that you referred to a
- 16 letter that was sent by the Division staff in I believe
- 17 | 2001, which says that -- this is on page three under
- 18 change of ownership, just to direct your attention.
- 19 A Do you know which exhibit number?
- 20 Q It's your testimony.
- 21 A Thank you.
- 22 Q I'm referring to the third unnumbered page.
- 23 A What is the question?
- 24 | Q Are you there? You say that the public file for
- 25 License 5763 shows that the Division warned Masonite in

- 1 | 2001, six years before -- prior to the reassignment of the
- 2 water right that if diversions had ceased under the
- 3 | license, the right may be subject to revocation, referring
- 4 to Prosecution Exhibit 22. You note in your testimony
- 5 | that Masonite did not reply to the Division's letter or
- 6 refute that the right had been abandoned?
- 7 A That is correct.
- 8 | Q Are you aware that there was a meeting in 2002 with
- 9 Division staff, Masonite staff, and even participation by
- 10 | Sonoma County Water Agency and the County of Mendocino I
- 11 believe of December of 2002 attempting to develop a
- 12 | procedure for the transfer by Masonite of this right to
- 13 | the County of Mendocino?
- 14 A Is that in the Division's files?
- 15 | Q It's Prosecution Exhibit Number 17. If you'd like,
- 16 I'll show you a copy of it.
- 17 A Yes, I'm aware of it.
- 18 Q Okay. So it was clear that Masonite did not intend to
- 19 | abandon the right, at least a full year after it ceased
- 20 operations, but wanted to transfer it to the County of
- 21 | Mendocino to preserve the right for use in Mendocino
- 22 County?
- 23 A When I prepared my testimony, I was referring to the
- 24 | fact we didn't receive a timely reply to a letter that the
- 25 Division authored.

- 1 | Q Okay. But at the time that you prepared the Notice,
- 2 | you were aware that Masonite did not intend to abandon
- 3 | this right, that it wanted to transfer it to a public
- 4 | agency, first the County of Mendocino, and then Millview
- 5 | County Water District to preserve the right for use in
- 6 | Mendocino County?
- 7 A The fact that there was a meeting with respect to
- 8 potential choices of how to proceed in the future doesn't
- 9 lay with the fact we didn't get a response to the staff
- 10 letter.
- 11 | O Other than the reference to Millview not submitting a
- 12 | CEQA document, can you point to any lack of diligence by
- 13 | Millview after June 2006 in having its petition considered
- 14 by the Division?
- 15 A What type of information are you requesting me to --
- 16 Q I'm just asking if you know of anything that Millview
- 17 | was asked to do that it did not do or failed to cooperate
- 18 | in any way?
- 19 A Millview's responsibility at that time would have been
- 20 | with respect to the CEQA.
- 21 Q Other than that, any other actions requested by the
- 22 Division of Millview?
- 23 A No. The Division had not noticed these because we
- 24 | were evaluating the issue of non-use.
- 25 | Q In your testimony, you referred to conditions incident

- 1 | to the person rather than the enterprise, referring to an
- 2 | administrative regulation. Can you point to any
- 3 | conditions incident to the person that you can attribute
- 4 to Millview?
- 5 A Millview is an enterprise.
- 6 MR. JACOBSEN: I'm having trouble following the
- 7 | question myself.
- 8 BY MR. NEARY:
- 9 Q Well, let me turn to your testimony, the next page,
- 10 Page 4. You say in the second paragraph, third line down,
- 11 | "but changes to ownership of the property are incident to
- 12 | the person, not to the enterprise, and will generally not
- 13 be accepted as good cause for delay in putting the water
- 14 | to beneficial use."
- 15 A Uh-huh.
- 16 Q Yeah. I'm just asking you what you meant by that.
- 17 | A Basically, that the water right itself must
- 18 | continuously be put to reasonable beneficial use in order
- 19 | to maintain it, and that the mere act of changing
- 20 ownership does not provide excuse for failing to comply
- 21 | with that requirement.
- 22 Q Okay. Is it true that although Millview held the
- 23 | ownership of the license that unless it was going to
- 24 | engage in industrial use on that particular property that
- 25 | it could not make any use of the water right?

- 1 | A Well, Millview had the opportunity to use the right as
- 2 described in the license. If it was not able to do so,
- 3 | that was their issue.
- 4 | Q The plant had been dismantled; is that right?
- 5 A That's my understanding.
- 6 Q And Millview was requesting that the permission from
- 7 | the Division, authorization from the Division, to change
- 8 | the type of use to municipal uses, including industrial
- 9 use, to change the place of use to Millview's boundaries,
- 10 which are adjacent to the Masonite site, and to change the
- 11 | place of diversion to its facility immediately across the
- 12 | river. And that until that was approved, Millview could
- 13 | not make use of the license, except to use it for
- 14 | industrial purposes on the Masonite property?
- 15 A Correct, because all water right holders must use the
- 16 | water right within the terms and conditions of the right.
- 17 | Q Unless it's changed?
- 18 A Unless the change is approved by the State Water
- 19 | Board.
- 20 | Q And Millview, it filed a petition for it to be changed
- 21 | so it could use the water right?
- 22 A They did file a petition.
- 23 | Q And is that petition still pending?
- 24 | A The petition was not officially withdrawn to my
- 25 | knowledge.

- 1 | Q So it's still pending today?
- 2 A It's still pending. It's still could not be approved
- 3 today.
- 4 | Q Okay. Why could it not be approved?
- 5 A The requirements of the California Environmental
- 6 Quality Act have not been met. The petition has not been
- 7 | noticed. We have not determined if there would be protest
- 8 | to the specific modifications of the right.
- 9 Q So the only impediment to action on the petition by
- 10 | your staff is Millview complying with CEQA?
- 11 A The Division would also have to notice it. And at
- 12 | that point, then we could make determination whether the
- 13 requirements for approval have been met. There are
- 14 | specific requirements in the Water Code.
- 15 | Q But now you noted -- at one point, you said there was
- 16 | no documented water use on the Millview site. Isn't it
- 17 | true that the Attachment 1 to the change actually
- 18 referenced an amount of water that had been used in the
- 19 | last full year of operation?
- 20 A It referenced the recycled water component, which I
- 21 | believes includes both authorized and non-authorized
- 22 diversions.
- 23 | Q But the actual change petition filed by Masonite
- 24 | actually had the amount of use for 2000 and 2001; is that
- 25 | correct?

- It specifically states on Attachment 1 of PT 1 Exhibit 19 during the last full year of operation Masonite 2 3 diverted 651.57 acre feet. In addition, water was 4 recycled at least twice after initial use for conservation 5 purposes. Records of recycled water use indicate that the 6 inflow of recycled water to the plant was 896.65 acre feet 7 during the last full year of operation, which I believe 8 since the plant closed in 2001 may be a reference to the
- 10 Okay. So is that documentation of water use?
- 11 I believe it documents use in 2000, 2001.
- 12 That's all I have. Thank you very much.
- 13 CHAIRPERSON MARCUS: Mr. Lilly, I won't forget 14 you this time.
- 15 MR. LILY: Thank you.

16 CROSS-EXAMINATION

17 BY MR. LILLY:

year 2000.

9

20

- 18 Good morning, Ms. Mrowka. I'm Allen Lilly. 19 represent the Sonoma County Water Agency.
- I'd like you to get your written testimony Exhibit PT 1 and go to the third page. And now in the 22 second full paragraph, the paragraph refers to the 23 licensee report for 1994 through 1996 and describes the 24 flows in millions of gallons per day, which are then 25 converted into CFS. Do you see that?

- 1 A Yes, I do.
- 2 | Q Could you please just explain for us what calculations
- 3 | you used to determine those CFS numbers that are listed in
- 4 | that paragraph?
- 5 | A Yes. They are automatic calculators available on the
- 6 | internet where you plug in the number and they
- 7 | automatically calculate for you the number in other valued
- 8 units. And I used one of those.
- 9 Q Okay. What data did you use as a starting point to
- 10 | plug into the calculator?
- 11 A I went to the report of licensee numbers and put in
- 12 | the gallons indicated there. And it automatically
- 13 calculates for me the cubic feet per second.
- 14 | Q Just so we're clear, could you just take a look at
- 15 Exhibit PT 13?
- 16 A Yes.
- 17 | Q So is this exhibit where you, in fact, got the gallons
- 18 | that you put into the calculator to determine CFS?
- 19 A Yes, I did. For example, in 1994, it indicates 169.58
- 20 | million gallons. The "m" as a reference to million.
- 21 | Q So you basically said if that's a uniform flow rate
- 22 during that year, that equates to 0.72 CFS?
- 23 A Yes.
- 24 | Q Okay. And just so we're clear, I don't want to be too
- 25 | nitpicky here, but it says flows reported in million

- 1 | gallons per day. But it actually should be million
- 2 | gallons per year; right?
- 3 A The total annual is in million gallons per year.
- $4 \mid Q$ That's what you used to determine the CFS?
- 5 | A Yes, because otherwise, you'd have different CFS rate
- 6 on a daily or monthly basis. That was not the purpose of
- 7 | the testimony. The testimony was to illustrate that full
- 8 | use of the license was not occurring.
- 9 Q Okay. And then the next paragraph refers to the
- 10 licensee reports for 1997 through 1999 and has CFS
- 11 | numbers. Did you use the same procedures and obviously
- 12 using the numbers from PS Exhibit 14 to determine those
- 13 CFS numbers?
- 14 A Yes, I did. In fact, on that particular exhibit, they
- 15 | provided no monthly values and only single annual values.
- 16 Q So you took the single annual value and converted it
- 17 | into a uniform CFS flow rate for the year?
- 18 A Yes, I did.
- 19 Q Okay. And then if you could go onto the fifth page of
- 20 | your written testimony, Exhibit PT 1, do you have that?
- 21 A Yes, I do.
- 22 Q It's up on the screen, too. Down in about the fifth
- 23 | line of that page, it says the Russian River has intense
- 24 | competition for water resources and the supply is limited
- 25 to the point of being scarce under certain conditions. Do

- 1 | you see that sentence?
 - A Yes, I do.

- 3 Q And if you could just please explain and elaborate
- 4 | what you mean by intense competition?
- 5 | A Yes. The Division maintains a list. It's called the
- 6 declaration of appropriate stream systems and it documents
- 7 | stream systems that have seasonal limitations on water
- 8 availability. Russian River has seasonal constraints on
- 9 availability, as documented there. And that particular
- 10 list is all based on past Board decisions.
- 11 | Q Okay. And then if you could just also elaborate what
- 12 | you mean when you say the supply is limited to the point
- 13 of being scarce under certain conditions?
- 14 A Yes. During the summer months, there is -- there are
- 15 | so many water rights already issued on the Russian River
- 16 that there are difficulties with respect to water supply
- 17 | availability. In fact, the Russian River system has
- 18 | changed over the years that I have been working here.
- 19 | There at one point was a significant amount of water
- 20 coming from the Eel River system and being transported
- 21 | into this basin. That has now diminished. And so it's
- 22 created a greater competition for resources.
- 23 Q Okay. And then again, based on your testimony that no
- 24 | water has been diverted or used under this license 5763
- 25 | since 2001, is it correct to say that these increasingly

- 1 | scarce conditions, at least over the last twelve years,
- 2 | have occurred, even without any diversions under License
- 3 5763?
- 4 A That is correct.
- 5 Q So that is it fair to say that if diversions were to
- 6 | start under that license again, that would exacerbate
- 7 | these scarce conditions?
- 8 A It would make it more difficult, yes.
- 9 MR. LILY: Thank you. I have no further
- 10 questions.
- 11 CHAIRPERSON MARCUS: Any redirect?
- MR. NEARY: Nothing.
- MR. JACOBSEN: I just have a few.
- 14 CHAIRPERSON MARCUS: Okay. Mr. Jacobsen, do you
- 15 | mind if Mr. Mona asks his questions?
- MR. MONA: I have a couple questions regarding
- 17 | the current status of the mentioned petitions for change
- 18 | as you describe on page 4 of your testimony. First, you
- 19 state that the long-term transfer was not approved. Who
- 20 | did not approve that transfer and how was it not approved?
- 21 THE WITNESS: The long-term transfer petition was
- 22 | superceded by their request to change the petition to
- 23 being a standard change petition. But it was not -- we
- 24 | did not act on it, therefore we did not approve it prior
- 25 to the request to consider it as standard petition.

MR. MONA: And you followed that up by stating the change petition has not been approved. Are you -- is it your testimony that the -- processing the change petition was suspended while the enforcement action was being enacted or what?

THE WITNESS: The Division has limited staffing resources. And as a supervisor, it's my obligation to use them in a reasonable fashion. I instructed staff to proceed with the investigation that Ms. Malloy did to whether water was used under this water right. And we did that investigation, made a conclusion that water was not used. And at that point, I asked staff to proceed with the Notice of Proposed Revocation rather than proceeding with the petition.

MR. MONA: So is it your understanding then that it would take a subsequent order issued by the Division to not approve the existing change petition?

THE WITNESS: The Division didn't issue an order of denial or of approval. We suspended our processing of that particular petition once we determined that cause existed for revocation.

MR. MONA: Thanks.

VICE CHAIRPERSON SPIVY-WEBER: I have one question. On the long-term transfer, Attachment 1, there was a listing that the purpose of use for the long-term

transfer was not only for industry, but also for irrigation and municipal. Since you didn't approve it, did anyone make note of that? Or is that -- is it common that these requests come in and they aren't strictly adhering to the original water right?

THE WITNESS: When we look at -- let me separate issues.

It's very often that water right holders ask to use the water right in a new fashion. That's what the petition does. It says, you know what? I'd like to make some additional uses of my water right. And that's fine. If it had been approved, then it would count under the water right toward maintaining the right and all of that.

But until the date of approval occurs, then there is no authorization to use the right in any manner, other than as written. So in this instance, because there has been no approval action for any modifications to the right, the review focused simply on did water use occur under the terms and conditions of the license, which was industrial use at the Masonite site.

VICE CHAIRPERSON SPIVY-WEBER: I guess just so I'm clear, if the petition -- the change petition had been accompanied by the CEQA documentation, you would have been noticed the -- what would you done?

THE WITNESS: Okay. Let me explain for you how

that would have happened. Okay. So if the petition had come in and we were not evaluating the non-use issue, our standard business practice is to provide public notice of the petition, address protests, require that CEQA compliance be achieved. You don't have to submit a CEQA document on the date of submittal of a petition. That's not a requirement by the Division. But it's a prior to approval type of requirement. We must comply with CEQA before we can approve.

SENIOR STAFF COUNSEL OLSON: This is Samantha Olson, Staff Counsel.

There's been a few mentions regarding groundwater well and also conservation. And my question is whether there is any evidence of documentation of water for conservation purposes under Water Code 1011 or 1010.

THE WITNESS: Yes. There was documentation prior to the cessation of water diversion and use. However, there are a number of years in which the reports were not submitted. Under those particular Water Code provisions related to water conservation, use of groundwater in lieu of surface water, you must timely submit annually your documentation that you were claiming the credits. You cannot claim those credits in arrears. They must be timely submitted. And so the failure to submit the reports means the credits were not claimed during those

years. And then that was followed by three -- the last three reports where they documented that no water was diverted and used.

SENIOR STAFF COUNSEL OLSON: Did you testify that the actual face value of the permitted water right for Masonite was not used? And where in your testimony is that?

THE WITNESS: Yes. I indicated in my testimony on the third page the report of licensee where it documents that 1994 0.72 CFS was used and thereafter where it provides other numeric information on use. Those numbers were all significantly less than the face value of the water right, which is 5.99 CFS.

SENIOR STAFF COUNSEL OLSON: Would those conclusions change at all pursuant to Water Code Section 1011 or 1010?

THE WITNESS: No. I evaluated that issue. It's a very interesting issue for this particular water right in that the claimed -- in PT Exhibit 13 beginning on page 3 for 1997 to 1999, there are three columns of information. The third column is river wells three and five. The middle column is potable water well flow. That's unauthorized facility. And the third column is recycled water flow conserved. It's very interesting because they're claiming credits apparently for including

facilities that were not authorized under the water right.

SENIOR STAFF COUNSEL OLSON: Can you explain though when you say it's not authorized, I'm assuming if it was groundwater, it wouldn't need to be authorized this license. So --

THE WITNESS: I don't have the information to make an assumption of it's a surface water well or groundwater well.

SENIOR STAFF COUNSEL OLSON: But assuming it was, and then assuming recycled water was also being reused again for the purpose of recycling water, can you make sense for us of these numbers here?

THE WITNESS: Yes, I can make some more sense for you of the numbers. Their recycled water facility was not built until 1996, and that's in the staff exhibits. And so they couldn't claim credit for water recycling until after they had their recycling facility. And prior to 1996, we had already seen the diminution of use under this water right.

Now, you can only maintain a right through credits to the extent that the right had earlier been maintained. And so the failure to use the full face value of the right prior to the first year of credits were started to be claimed leads to a question regarding how much credit they can, in fact, claim.

SENIOR STAFF COUNSEL OLSON: I didn't think this was going to lead to so many more questions. I apologize.

Can you then elaborate on the length of time where the water right use had diminished and what years?

THE WITNESS: Yes. It was in 1986 that Division started to require this water right holder to install actual facilities to measure water because we were not getting numeric data. In a period after that until 1996, there were no recycled water facilities. And that's when you see water use numbers that are not the face value of the water right, but for which credits cannot be claimed. Credits maintain a right to the amount that had been previously put to beneficial use. And so if you haven't been using your water right, you can't reestablish it through the credit.

SENIOR STAFF COUNSEL OLSON: So they had diminished use from 1986 to 1996?

THE WITNESS: Yes. At some point in 1996, their recycled water facility came online.

SENIOR STAFF COUNSEL OLSON: Thank you.

REDIRECT EXAMINATION

22 BY MR. JACOBSEN:

Q Ms. Mrowka, I just have a few questions on redirect.

So as you testified earlier, the last reported year of water use on licensee reports was in what year?

- 1 A 1999 was the last reported.
- 2 Q Subsequent to 1999, in exhibits and testimony
- 3 | previously presented, Masonite indicated there was some
- 4 use in 2001; correct?
- 5 A Their letters indicated that the operations did not
- 6 cease until 2001. So I don't know how many months in
- 7 2001. Presumably, a portion of the year at least some
- 8 | water had been used.
- 9 Q Is there a requirement to file licensee reports of
- 10 | water diversion and use?
- 11 A Yes, there is.
- 12 Q Do you have any evidence that there was the intent to
- 13 or the submission of the licensee report for the period of
- 14 | 1999 to present?
- 15 A During the most recent three years of reporting, they
- 16 | had reported that it required zero values for the use.
- 17 | Q So with respect to the exhibit and testimony presented
- 18 earlier regarding the long-term transfer which was
- 19 | submitted in 2006 by Masonite and Millview, which was
- 20 prepared and signed by an attorney, did you have any
- 21 | reason to believe at that point in time that what Masonite
- 22 and Millview actually sought was a petition for change
- 23 | rather than a long-term transfer?
- 24 A No. I did not have information earlier in time that
- 25 when they made the actual request.

- 1 Q So the August 2007 letter from Millview PT 21, which
- 2 requested the long-term transfer be evaluated as a change
- 3 | petition which had accompanying information on points of
- 4 diversion, places of use, purpose of use, was the first
- 5 | documentation that you had that Masonite Millview sought a
- 6 change petition?
- 7 A Yes. It's very unusual for a party to ask that
- 8 petition be considered as a different class of petition.
- 9 | So it was really memorable for me.
- 10 Q Water Code Section 1702 states, "Before permission to
- 11 | make such a change is granted, the petitioner shall
- 12 establish to the satisfaction of the Board and it shall
- 13 find that the change will not operate to the injury of any
- 14 | legal use of the water involved. " Had the Board made such
- 15 | a finding as of August 2007?
- 16 A No, it had not.
- 17 | Q Okay. Is it the responsibility of the Division to
- 18 determine what type of change a water right holder
- 19 requests?
- 20 A No. Change petition is submitted to the Division and
- 21 | it's reviewed for whether the form is complete as part of
- 22 our initial review, but not if it's the correct type of
- 23 form to file.
- 24 | Q So as of August 2007, when Millview Masonite indicated
- 25 | it was seeking a change petition, were requirements

1 including the Board determining that here not be injury to another user of water, by that date, had five years 2 3 elapsed since the last documentation of any water use in any form from the Masonite site? 4 5 By the time that we received the letter requesting 6 that this be considered a change petition, the five years 7 had lapsed. 8 Typically, does the filing of documentation or 9 paperwork serve to preserve a water right? 10 It's the actual water use that preserves the water 11 right in my opinion. 12 MR. JACOBSEN: Thank you. 13 MR. NEARY: I have no follow up. 14 MR. LILY: No further questions. 15 CHAIRPERSON MARCUS: Thank you. 16 MR. JACOBSEN: Just as another housekeeping, I'd 17 like to move all the exhibits referenced by Ms. Mrowka's 18 testimony. 19 MR. NEARY: No objection. 20 (Whereupon the above-referenced exhibits were admitted into evidence.) 21

CHAIRPERSON MARCUS: All right. Mr. Neary, it's all yours.

Oh, forgive me. Someone from Fish and Wildlife did show up. Do you mind if they make their five-minute

2.4

policy statement now? It's up to you.

2.4

MR. NEARY: I was just going to tell you I thought we could probably get done by 11:30. But I have no objection.

CHAIRPERSON MARCUS: Thank you.

MR. STOKES: Good morning. I apologize for being late.

My name is Wes Stokes. I'm with Region One for Department of Fish and Wildlife. And I have a prepared policy statement to read. Here goes.

The Department thanks Hearing Officer and Board members of the State Water Resources Control Board for the opportunity to express our interest and policy in regard to this matter.

The Department of Fish and Wildlife's mission is to manage California's diverse fish, wildlife, and plant resources and habitats upon which they depend for their ecological values and for their use and enjoyment by the public.

Fish and wildlife resources are held in trust for the people of the state of California. Under Fish and Game Code Section 711.7, the Department is Designated as trustee for the state's fish and wildlife resources.

Fish and Game Section 1802 grants the department jurisdiction over the conservation protection and

management of fish wildlife, native plants, and habitat necessary for biologically sustainable populations of those species.

Additionally, Fish and Game Code Section 1600 grants the Department jurisdiction over projects that substantially divert water from lakes, rivers, or streams.

The Department seeks to maintain native fish, wildlife, plant species, and natural communities for their intrinsic and ecological value and for their benefits to all citizens in the state. This includes habitat protection and maintenance of habitat and sufficient amounts and quality to ensure the conservation of all native species in natural communities.

The Department is also responsible for oversight and assurance of the diverse uses of fish and wildlife, including recreational, commercial, scientific, and educational.

As trustee agency for the aquatic resources in the state, the Department has a material interest in assuring the water flows within streams are maintained at levels that are adequate for long-term protection, maintenance, and proper stewardship of these resources.

Russian River stream flow supports Chinook and coho salmon, steelhead trout, and other sensitive aquatic species. Because of the Department's mission to conserve

these resources, the Department filed protest in 2003 and 2008 with the State Water Resources Control Board against the petitions for change filed by Millview County Water District for water Applications 3601 and 17587.

The upper Russian River and its tributaries support Chinook salmon and steelhead trout. Both species are listed as threatened pursuant to the Federal Endangered Species Act. Coho salmon are present in the watershed downstream and are listed as endangered pursuant to both the Federal Endangered Species Act and the California Endangered Species Act.

Chinook and coho salmon and steelhead trout spawn and rear in the Russian River and its tributaries during the period at issue in this hearing. The upper Russian River not only supports native aquatic species on site, but also contributes flow crucial to supporting anadromous and other species in the lower reaches of the watershed. Seasonal water temperature is sufficiently low to protect anadromous fish and other aquatic life, holding and rearing habitat along with timely attraction flows for migration are critical to supporting all life stages of steelhead and other aquatic species in the Russian River.

In addition to their many other values, anadromous fish are important to California's economy. In 2008 and 2009, the Governor of California declared state

of emergency for commercial salmon fishing, resulting in estimated loss of over \$500 million to California's economy and thousands of jobs. Recovery of listed salmonids to support commercial recreation and native fisheries is important to the economy of California and an integral strategy for recovery plants for listed salmonids.

Water Code Section 1257 requires the Board to consider the relative benefit to be derived from all beneficial uses of water, including, but not limited, to those listed for fish and wildlife resources. Categories of beneficial uses of water in the upper Russian River hydrological unit relevant to fish and wildlife resources including freshwater habitat, migration of aquatic organisms, commercial and sport fishery rare, threatened, or endangered, spawning reproduction and/or early development and wildlife habitat.

State Water Resources Control Board has designated the Russian River as fully appropriated. The Russian River is also listed as sediment and temperature impaired pursuant to Clean Water Act Section 303(b). These beneficial uses of water will be negatively impacted by the licensed rate of diversion and face value amount of water. The Department cautions water diversion from the Russian River have the potential to cause site-specific

and/or cumulative adverse impacts by degrading established in-stream habitat for Chinook and coho salmon, steelhead trout, and other native aquatic species.

The Department understands the State Water
Resources Control Board and this hearing is addressing
Millview's attempt to divert substantial amounts of water
from the Upper Russian River pursuant to water rights that
have not been exercised in any significant quantity for a
period of more than five years.

The Department is very concerned Russian River fishes have already experienced deleterious effects from water diversions and cannot withstand additional water diversions, especially during low flow periods.

The Department encourages the Board to place great weight on the need to preserve existing flows in the Russian River for protection of in-stream habitat as a beneficial use of water for Chinook and coho salmon, steelhead trout, and other native aquatic life and provoke diversion that have not been in use.

The Department takes seriously its responsibility to safeguard the natural resources of California, including Russian River aquatic resources it holds in trust for the public.

To that end, the Department firmly supports the proposed revocation before the Board. We believe that

such action is consistent with Fish and Game Code and will be in the public's best interest overall. Because of the low flow conditions of the Russian River, in the status of anadromous fish dependent on aquatic in-stream flows, the Department believes the current and proposed diversion by Millview would be substantial and, thus, subject to Fish and Game Code Section 1600. Thank you.

CHAIRPERSON MARCUS: Mr. Neary.

MR. NEARY: Good morning. Thank you for this opportunity to appear before you today to address this issue.

I want to tell you that your staff has been very helpful in preparing for this hearing. And you don't know how daunting this procedure is for country lawyer to come down to the big city. And Mr. Mona and Ms. Olson have been very helpful throughout this process. And you should be proud of them.

I'm the local counsel for Millview County Water District, which is a water district that was formed in the '50s to provide water service to the area immediately north of the city limits of the city of Ukiah. And it has about 1,400 customers. It has budget of about a million dollars a year. And it provides only water service.

We all noticed when Masonite announced it was getting ready to close down. Masonite was a major

employer in the Ukiah Valley. It employed two or three hundred employees. It was a major blow to our economy when Masonite closed.

Millview had an interest in the water right almost immediately. But the County of Mendocino jumped the gun and it started the process of considering the acquisition of this license from Masonite Corporation. It was a little bit frustrating because the county chose to operate in a very sort of closed door fashion, but we were able to monitor some of the meetings when it would emerge. And it was clear that the county was actively attempting to acquire this right.

After some time -- you'll see some of the news clippings. We were able to follow in this process. It was apparent the county was backing away from the acquisition of this right.

Millview at this time had just been placed under a water moratorium in 2001 by the Department of Health because it did not have, among other things, a sufficient source of water supply to cover its existing uses during periods of draught as designed by the Department of Public Health, which is two years. And so we not only were interested, we were highly motivated to see if we could obtain this right.

We started negotiations with Masonite

corporation. Now, you have to remember this is a corporation that just ceased operations and moved all their administrative functions to Florida. And it was very difficult to deal with Masonite because its apparatus for interfacing with us essentially ended. But over the course between 2002 and 2006, we went through a number of negotiations that were complicated by several things. There was a water right reservation to Mr. Thomas who put in a policy statement. There was a proposal for a very controversial commercial development on the Masonite site and sort of a regional Costco that ultimately went down to defeat after a referendum. So all of those factors complicated the negotiations with Masonite.

Finally, in June of 2006, you'll see in the documents that we submitted that we entered into an agreement to purchase as much of the right that the Division of Water Rights would recognize. And we calculated that to be approximately 1142 -- 1158 acre feet per year, which was substantially less than the amount of the license, which face amount is 42 acre feet per year. So that's what we have attempted that we thought we were going to end up being able to document that that was Masonite's latest use. And we understood that the whole right -- that Masonite had not been utilizing the entire right. Don't know why. Don't know what the -- we don't

have insight into how Masonite conducts its operations.

We do know they had a recycling facility and we know a little bit about their operation. But we don't know why they were able to get a license for 42 acre feet. And looks like they were just using about 1200 acre feet per year throughout the '80s and '90s and into the early years of this millennium.

So basically, this proceeding is brought pursuant to Water Code Section 1275, which is addressed to your discretion. It's not like the five years passes and an alarm clock goes off and the right is automatically forfeited. It requires this Board acting as discretion to make some determinations. And presumably, your discretion includes the furtherance of public interest. And in this case, the public interest is to -- we would request that you exercise it to allow the application process by Millview to proceed.

Now, I'm going to explain to you a little bit about the CEQA process and some of the complications. But we would -- we want to use that water. We have the ability to use that water. 1158 acre feet represents about the amount of water that would get us out of the moratorium and allow us to supply the additional demand that we are aware of. And I will tell you that we remain under a moratorium today and the only issue to emerge from

the moratorium is to have a solid summertime water right, which we don't have.

We pointed out in Mr. Bradley's testimony that the Division denied Millview's request back in the '60s for a summertime water right, thinking we would be able to get it from the Russian River Flood Control District, which has never materialized.

So Millview has no summertime water rights.

That's basically its primary deficiency in terms of source supply. And this is a year-round right, and it would represent this 1,158 acre feet would representing about 24 percent of the original licensed amount.

We fully expect that this proceeding is going to result in partial revocation of a substantial portion of this right. But we're asking to preserve 1,158 acre feet.

Let me explain a little bit about, you know, Ms. Mrowka talked about staff issues and so forth. We all suffer from that. This 2007-2012 period has been a period of substantial pressure on public agencies as well as individuals.

In order to purchase this right to complete the purchase from Masonite, we're going to have to do an EIR.

It's going to cost about a million dollars. Hopefully, it won't cost that much. Maybe we get by with a half million dollars. But between half million dollars and a million

dollars represents about a year's worth of budget for Millview.

When we contracted to purchase this right from Masonite, we wanted to sit down with Division decision staff and work out the parameters of how such an EIR would work. We didn't want to go through the process, come in and find that the EIR didn't work or whatever the environmental document was did not meet the Division's standards. And I've been there where the Division staff sometimes looks very critically at environmental documents. So this subject wasn't covered that should have been covered. That's why we wanted to enter into a Memorandum of Understanding.

You know, about the time that we put in this petition, we're talking about furlough fridays. And we're aware that everyone was short staffed and having a difficulty in keeping up with their respective work loads. But we did not want to embark upon a million-dollar process until we had some sort of an understanding with the Division as to what they were going to recognize as the amount not to be forfeited and what they wanted that environmental document to look like.

We also had another complication. We hired an environmental firm in 2006 even before we entered into the contract with Masonite, the Leonard Charles firm, to

prepare the EIR. We hired him because he was also handling the County of Mendocino's Specific Plan for the entire Ukiah Valley. Basically, he told us that until that specific plan process was complete, there was no way for him to proceed with the growth-inducing impact requirements of the EIR for the Millview acquisition because he would have -- it would be up in the air. So we had to await a political process of the County of Mendocino, which has since been completed. But it wasn't completed at the time that you issued your Notice of Revocation.

Once you issued your Notice of Revocation, this issue had to be settled before we could make a major commitment to a million-dollar Environmental Impact Report.

So we have two witnesses. If we're going to break at 11:30, we probably won't get through them. But we'll have Tim Bradley, who is the General Manager of Millview County Water District who will explain the negotiations process, the needs of Millview, and what Millview would like to get to. And we also have Mr. Beuving who is a long-time Masonite employee and is familiar with the practices of Masonite. In fact, he's not only a long-term Masonite employee, he's the last standing Masonite employee. I think he worked up to just

- 1 about 2006. He was there during some of this dismantling
- 2 process and so forth and can provide some insight into
- 3 | what happened.
- 4 So it's 11:15. Are we going to break sharply at
- 5 11:30?
- 6 CHAIRPERSON MARCUS: We should break -- yeah, at
- 7 about a minute before that. Do you have time to do your
- 8 | initial --
- 9 MR. NEARY: Maybe what I'll do is have Mr.
- 10 | Beuving testify because we might be able to complete his
- 11 testimony in 15 minutes. And then I would have just one
- 12 | witness after lunch.
- 13 CHAIRPERSON MARCUS: Let's give that a try.
- 14 DIRECT EXAMINATION
- 15 BY MR. NEARY:
- 16 Q Mr. Beuving, would you state your name and present
- 17 | employer?
- 18 A My name is Lauren Beuving, and my employer is
- 19 | Mendocino Forest Products.
- 20 Q And that's a manufacturing facility just immediately
- 21 | north of Masonite facility?
- 22 A That's correct.
- 23 | Q And how long have you been employed there?
- 24 A Since 2006.
- 25 | Q And when did -- were you ever employed by Masonite

- 1 | Corporation?
- 2 A Yes.
- 3 | Q And when was that?
- 4 A From 1974 through 2006.
- 5 Q When you left -- in 2001, when the plant ceased
- 6 operations, what was your position with Masonite?
- 7 A I was a plant engineer.
- 8 | Q And what was your function between 2001 and 2006 when
- 9 | you left employment?
- 10 A I was responsible for selling the removable assets
- 11 from this facility.
- 12 Q Okay. Now, you have provided written testimony in
- 13 this proceeding. Have you reviewed that testimony?
- 14 A Yes, I have.
- 15 | Q Do you wish to make any changes to it?
- 16 A There's a couple changes that I'd like to make. One
- 17 | is a clarification in the second paragraph that says that
- 18 | the -- before the plant closed, Masonite Corporation
- 19 pumped 1200 gallons per minute, 24 hours a day. And in
- 20 | clarification, there was three wells that we pumped from,
- 21 | and two of those wells were located by the river. They
- 22 delivered about 800 gallons per minute each. There was
- 23 | the third well, which is referred to as well number 6.
- 24 | That was rated at 1200 gallons a minute. The flow was
- 25 | regulated by control valves. So the band would change

- 1 from time to time.
- 2 Q And any other changes?
- 3 A Yes. There was a typo in the second to last paragraph
- 4 | that should say "within the month of September 2001," not
- 5 2011.
- 6 Q Other than that, is your testimony as presented
- 7 | accurate?
- 8 A Yes.
- 9 O After -- when did the Millview -- I mean the Masonite
- 10 operations cease manufacturing operations?
- 11 A Toward the end of 2001.
- 12 | Q And what happened on the site after manufacturing
- 13 operations ceased?
- 14 A We were doing clean up. We were washing down the
- 15 | facility and cleaning it up for -- so it could be --
- 16 | there's going to be a lot of cutting and welding in the
- 17 | plant and it had to be cleaned to prevent fires from
- 18 occurring and just for general cleanup of the facility.
- 19 Q And when you left in 2006, had the plant been
- 20 | dismantled yet?
- 21 A They were just starting on the dismantling process,
- 22 | the major dismantling process.
- 23 | Q Are you generally familiar with what happened during
- 24 | the dismantling process? In other words, what transpired
- 25 there?

- 1 A Yeah. I was working next door. So I was familiar
- 2 with it.
- 3 | Q You were interested because you kept the -- you had
- 4 been involved there for many years?
- 5 A Certainly.
- 6 Q Were you aware of any water being used during the
- 7 dismantling process?
- 8 | A They were using water for fire suppression systems and
- 9 for -- they were removing asbestos. They were using that
- 10 | for control of asbestos as well.
- 11 | Q And did you have anything to do with Masonite's
- 12 reporting of water to the Division of Water Rights?
- 13 | A No.
- 14 | O And who did?
- 15 A I'm not sure who it would have been at that time.
- 16 Q But you know it wasn't you?
- 17 A That's correct.
- 18 Q And was there a -- do you have an estimate of about
- 19 | the time that the dismantling operations ceased?
- 20 A I would guess probably maybe in 2007 or may be '08.
- 21 | It was a long process.
- MR. NEARY: That's all I have.
- 23 CHAIRPERSON MARCUS: Mr. Beuving, do you know
- 24 | where the water came from that was used?
- THE WITNESS: Oh, during that time period, yeah,

it was came from all three wells.

CHAIRPERSON MARCUS: How do you know it came from all three? Is that the way the water system worked?

THE WITNESS: Yeah. We tended to rotate between the wells depending on the quality of the water that was coming to us. It was usually good to exercise the pumps and keep them operational, so it just depended on you making sure the other ones were functional as well.

CHAIRPERSON MARCUS: Are you aware of when the electrical systems were cut apart and vandalized?

THE WITNESS: That would have been probably toward the end of 2006 or 2007.

CHAIRPERSON MARCUS: Go ahead, Mr. Jacobsen.

CROSS-EXAMINATION

15 BY MR. JACOBSEN:

Q Nathan Jacobsen again, Division of Water Rights prosecution team.

I just have a couple of questions, Mr. Beuving. You referred to water being pumped from the various wells on the site and their capacities. And do you have any knowledge of how much water was being diverted from each well?

- 23 A No, I don't.
- 24 Q So is it possible that all of the water could have
- 25 been diverted from an unlicensed well that's commonly

- 1 referred to as well number 6?
- 2 A When I was on site, we were rotating between the
- 3 | wells. And so while I was still on site up until 2006, I
- 4 | would say that it was a combination of those wells where
- 5 the water was coming from.
- 6 Q So between 2001 when the plant closed and 2006, water
- 7 | was diverted from a series of wells?
- 8 A That's correct.
- 9 Q And what do you base that statement on?
- 10 A Well, that was our operating procedure was to not
- 11 depend on one well, to make sure they were all
- 12 | functioning. And the only way you could ensure that is by
- 13 | switching from one well to the other.
- 14 | Q In your written testimony, paragraph -- well, it's
- 15 | actually paragraph 4 and paragraph 5, you state the water
- 16 | is used for domestic purposes. Water was also used for
- 17 | irrigation on land and fire protection. And in the
- 18 following paragraph you state it's utilized for domestic
- 19 purposes, irrigation, fire protection, and dust
- 20 | suppression. To your knowledge, is domestic purposes
- 21 | listed as an authorized use on the license?
- 22 A I'm not aware of the use required by -- authorized
- 23 under the license. And by domestic, I mean -- my
- 24 definition would be drinking water and for bathroom
- 25 | facilities.

- 1 Q So are you a -- so you also list irrigation. What
- 2 | type of irrigation are you referring to?
- 3 A That was part of the recycle system. So the water
- 4 | would come up to the facility to be used. Could be washed
- 5 down or in the process of making the hard board siding.
- 6 | And that water then would go back to a water treatment
- 7 | plant. Some of it would be recycled back to the mill, and
- 8 | a portion would be irrigated on surrounding property.
- 9 Q So your prior statements that water was used for
- 10 | various purposes at the site until 2006, but you have no
- 11 | knowledge of how much water came from each well?
- 12 A That's correct.
- 13 | Q And you have no reports, nor did you view any reports,
- 14 | documenting that water use?
- 15 A I have seen the one report that was submitted I
- 16 | believe in 2001 by Mr. Morrison. That's the only report
- 17 | I'm aware of.
- 18 | O From 2001?
- 19 A I believe it was 2001.
- 20 Q So subsequent to 2001, you have not observed, seen, or
- 21 been aware of any reports documenting the water use on the
- 22 | site?
- 23 A I have not.
- 24 MR. JACOBSEN: I have nothing further.
- 25 CHAIRPERSON MARCUS: Can you explain in the very

end of your testimony you talk about that water was used up until 2011 by Ernie Whif, contractor. What are you referring to?

THE WITNESS: There was a portable tank that was installed in the field next to the number 6 well. And from -- we work with his contractor at my present location. So we have some information. I would ask him from time to time. And my understanding from him was that he was using this portable tank. It was being supplied by that well that was right there, which I believe is the number six well for his use as a contractor.

CHAIRPERSON MARCUS: On the site?

THE WITNESS: I believe on the site. It may have been other areas, too, but he was doing work on the site. So from time to time.

CHAIRPERSON MARCUS: Thank you.

THE WITNESS: And they were dismantling the water treatment plant so there was dust control they were using it for I believe as well.

20 CHAIRPERSON MARCUS: Thank you.

Mr. Lilly.

22 MR. LILY: I don't know if I'll finish or not,

23 | but I'll start.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

21

2.4

CHAIRPERSON MARCUS: If you don't mind

25 MR. LILY: It's not problem at all. You just

- 1 | tell me when I need to break and I will do as I'm told.
- 2 CROSS-EXAMINATION
- 3 BY MR. LILY:
- 4 | Q Mr. Beuving, I'm Alan Lilly for Sonoma County water
- 5 Agency. Good morning. I just have some questions about
- 6 | your written testimony. Do you have it there in front of
- 7 you?
- 8 A I do.
- 9 Q Okay. Good. In the second paragraph second sentence
- 10 says, "Before the plant closed, Masonite Corporation
- 11 pumped 1200 gallons per minute, 24 hours per day the plant
- 12 | was in operation and the boilers functioning." Do you see
- 13 that?
- 14 A Yes, I do.
- 15 Q Now, was that rate of 1200 gallons per minute before
- 16 or after Masonite installed the recycled water system?
- 17 A To the best of my knowledge, it would be both. And I
- 18 also clarified that written statement there as well just a
- 19 | few minutes ago. But in essence, I would say it was
- 20 | before and after the recycled system was installed in
- 21 1974.
- 22 Q Okay. Well, then I'm really confused because I
- 23 | thought when the recycled water system was installed and
- 24 | started operating, the amount of water pumped from the
- 25 | river or from the wells, wells 3, 5, and 6 went down

- 1 significantly. But now you're saying it didn't. So
- 2 | please clarify.
- 3 A Let me clarify. So I came to the plant in 1974. One
- 4 of my first responsibilities was to install the recycled
- 5 | system and the water treatment plant. So I would have no
- 6 | knowledge of what usage was before that time. This
- 7 | statement would be based on my knowledge after 1974 when
- 8 | the treatment plant was put in and the recycling system
- 9 was started.
- 10 Q Oh, okay. I was confused as to the dates. So when
- 11 | did the recycled plant and system go on line and start
- 12 operations?
- 13 A It was early in 1975.
- 14 Q Okay. So then, again, you may not know about before
- 15 the recycled system was in place, but I'll ask for both,
- 16 both before it was in place and after, did the plant still
- 17 | have some discharges of water back to the river?
- 18 A Can you repeat that?
- 19 Q Yeah. I'm sorry. Let me split it up. During the
- 20 | time you were working there and the recycled plant was in
- 21 operation, were there any discharges of water from the
- 22 | plant into the river?
- 23 A My recollection is it was a very rare occurrence when
- 24 | there was large storm event like a 50-year storm event.
- 25 | We finally had no choice as to what to do with the storm

- 1 | water and we had to make a discharge to the river.
- 2 Q Okay. Was there any effort to process water from the
- 3 | plant that had to go somewhere?
- 4 A Yes.
- 5 | Q And what did you have? Ponds? Percolation ponds or
- 6 | something for that?
- 7 A We applied it to acreage around the treatment plant.
- 8 Q Was that to irrigate some crop or --
- 9 A Yes.
- 10 Q What crop was that?
- 11 A It was reed canarygrass.
- 12 Q Is that for pasture?
- 13 A Yes, it is for hay.
- 14 Q And about how much acres were you irrigating with
- 15 | that?
- 16 A There was probably 60 or so acres.
- 17 | Q All right. And so do you have any idea as to what the
- 18 | rate of flow was of water from the plant onto that
- 19 | irrigation field?
- 20 A I could only guess. I mean, I would guess it's
- 21 | probably around 600 gallons a minute. But that's just a
- 22 | very rough guess.
- 23 | Q Okay. And was that year long? Were the discharges
- 24 all year long?
- 25 A Yes. Yes.

- 1 Q And did you have to have a waste discharge requirement
- 2 | from the Regional Water Quality Control Board for that?
- 3 A I believe so, yes.
- 4 Q So now going down to the second to last paragraph of
- 5 your written testimony which discusses the 2001 to 2006
- 6 period, as I understand it, you were still working for
- 7 | Masonite during that time frame; is that correct?
- 8 A That's correct.
- 9 Q And how much water was the Masonite facility pumping
- 10 from wells through five and six during that time frame?
- 11 This was after the plant had ceased operations and while
- 12 | the dismantling process was going on?
- 13 A Well, there was quite a bit of cleanup that was going
- 14 on because we had fiber in the mill. So they had been
- 15 | washed down. So there would be periods of high usage and
- 16 periods where there would be lower usage. With the
- 17 dismantling process, people removing equipment, there
- 18 | would be times when they would be wetting down the
- 19 | facility where they were going to be welding or cutting.
- 20 | So there are high usages during that time. So it would
- 21 | vary significantly.
- 22 | Q Can you put any numbers on the amounts of the usage in
- 23 terms of gallons per minute or gallons per year or
- 24 | anything like that?
- 25 A Yeah. When the pumps were operating, we had a

- 1 capacity of about 2,000 gallons a minute when the fire
- 2 pumps were running.
- 3 | Q And that was -- just to clarify, that's the total
- 4 | pumping from wells 3, 5, and 6?
- 5 A Well, the water from wells 3, 5, and 6 went to a
- 6 storage tank. We had a water tower for fire protection,
- 7 | but that was taken out of service many years before
- 8 | because of earthquake hazard. So there was another -- I
- 9 think it was about 300,000 gallon tank used for fire
- 10 protection. And we needed the capacity from those wells
- 11 to fill that tank because it could be -- at 2,000 gallons
- 12 a minute, you can lower that tank very quickly.
- 13 | Q Can you put any handle on numbers of gallons per year
- 14 | that were pumped during that I'll say 2002 through 2006
- 15 period?
- 16 A You know, I would be hard pressed to be able to put a
- 17 | number to it.
- 18 | Q Okay. And then the last paragraph of your testimony
- 19 | talks about the 2006 to 2011 period and I think you
- 20 briefly testified about that today as well. Do you see
- 21 | that paragraph in your testimony?
- 22 A The last paragraph?
- 23 Q Yeah.
- 24 A Correct.
- 25 | Q And as I understand it, during that period, you were

- 1 | not working for Masonite, but you were working for another
- 2 | plant next door?
- 3 A That's correct.
- 4 | Q And you mentioned that you saw some activities that
- 5 | you thought involve some water use during the 2006 to 2011
- 6 | period; is that correct?
- 7 A That's correct.
- 8 Q But can you put any number on the number of gallons of
- 9 water per year that were being used during that time
- 10 frame?
- 11 | A I could not.
- 12 Q Okay. And again during that time frame, could you
- 13 even clarify or give any indication as to how much of that
- 14 | water was coming from well 3 versus well 5 versus well 6?
- 15 A I could not.
- 16 MR. LILY: Those are all the questions I have.
- 17 | I'm done. I appreciate you giving me a couple extra
- 18 | minutes before the break.
- 19 CHAIRPERSON MARCUS: That's all right. Thank you
- 20 | very much. Thank you all of you for your patience. I
- 21 | think -- how about if we come back at 12:15? Does that
- 22 | give people enough time?
- 23 I see no objection. We'll be back at 12:15.
- 24 MR. NEARY: Is Mr. Beuving excused?
- 25 CHAIRPERSON MARCUS: Yes, you may. Thank you for

```
93
   your time.
 1
 2
              (Whereupon a lunch recess was taken 11:33 AM)
 3
 4
 5
 6
 7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

AFTERNOON SESSION

2 | 12:20 PM

CHAIRPERSON MARCUS: Thank you all very much. I hope you had a chance to have your lunch. We do have a policy statement that's come in since the start of the day. And if you don't mind, Mr. Neary, I'll just let someone do another five minute. Do you mind?

MR. NEARY: Sure.

CHAIRPERSON MARCUS: Okay. Great. I don't have her card though. Is it just a written one? It's Mr. Jeff Martin from DDR Mendocino Holdings, LLC. If you need to take a look at it, staff has a copy.

Okay. We should probably post them. This is the person Mr. Liberty bought from. Okay. Great. Thank you for allowing us to break a little bit early. So with no further ado, back to you, Mr Neary.

MR. NEARY: I'll call our last witness, Tim
Bradley.

DIRECT EXAMINATION

- 20 BY MR. NEARY:
- 21 | Q Mr. Bradley, would you state your name and occupation?
- 22 A Tim Bradley, General Manager, Millview County Water
- 23 District.

1

3

4

5

6

7

8

9

10

11

12

13

14

15

16

19

- 24 | Q How long have you been General Manager of Millview?
- 25 A November of 2000.

- 1 | Q And you have presented written testimony in this
- 2 proceeding?
- 3 A Yes.
- 4 Q Is it true in all respects?
- 5 A Yes.
- 6 Q I want to call your attention to the exhibits, and I'm
- 7 | just going to go down the exhibits and have you identify
- 8 or lay some foundation for it.
- 9 Is it true that in 2001 the Department of Health
- 10 issued a Compliance Order against Millview County Water
- 11 Districts for wont of sufficient water source supply?
- 12 A Yes.
- 13 | O And that's in the document Millview Number 1. Is that
- 14 | the document that you received from the Department of
- 15 | Health?
- 16 A Yes.
- 17 | O And has that moratorium been listed as of this date?
- 18 A No.
- 19 Q And in June of 2006, did Millview enter into a
- 20 | purchase agreement with Masonite Corporation?
- 21 A Yes.
- 22 | O And that's listed as Exhibit Millview 2. Is that the
- 23 | correct copy of that transaction?
- 24 A Yes.
- 25 | Q And again, is Millview 3, Petition for Transfer, filed

- 1 by Jane Goldsmith with the Division of Water Rights a true
- 2 | and correct copy of the record in district files?
- 3 A Yes.
- 4 Q And that also applies to Exhibit Millview 5, letter
- 5 | from Jane Goldsmith to the Division of Water Rights
- 6 requesting a conference for the purpose of developing the
- 7 | ground rules for environmental documents?
- 8 A Yes.
- 9 Q And Millview 6, letter from Lee Howard -- represents a
- 10 | complaint filed by Mr. Howard?
- 11 A Yes.
- 12 Q And you did receive a letter in April 2007 from the
- 13 Division of Water Rights approving the transfer of the
- 14 | license from Masonite to Millview?
- 15 A Yes.
- 16 Q And did the agreement call -- in June of 2006
- 17 | agreement call for the immediate transfer of the license
- 18 from Masonite to Millview?
- 19 A Yes.
- 20 O And then did the district at some time retain the
- 21 | services of Jim Hanson, an engineer, to assist in the
- 22 | application process?
- 23 A Yes, we did.
- 24 | Q And there is a letter from Mr. Hanson listed as
- 25 | Millview 8. Is that a true and correct copy of the letter

- 1 he sent to the Division of Water Rights?
- 2 A Yes.
- 3 Q And there's also Millview 9. Notes of your meeting on
- 4 | April 17th, 2008, with the young lady who testified here
- 5 today?
- 6 A Yes.
- 7 Q What was the circumstances of the preparation of those
- 8 notes?
- 9 A Well, during a normal course of business, I like to
- 10 document meetings that I've had. And having gone through
- 11 a recent inspection with Gerald Rich, I felt it was
- 12 | necessary to document our visit.
- 13 | O And that was on another matter with the Division of
- 14 | Water Rights?
- 15 A Yes.
- 16 Q And did that -- those notes represent the
- 17 | conversation -- accurately reflect the conversation you
- 18 | had with the representative from the Division?
- 19 A Yes.
- 20 | Q And when was it prepared?
- 21 A April 17th.
- 22 | Q Same day?
- 23 A Yes.
- 24 Q Contemporaneously.
- 25 And you've also seen the newspaper articles

- 1 | listed as Millview 10 that appeared in Mendocino County
- 2 | newspaper during the time the County of Mendocino was
- 3 | considering the acquisition of the Masonite?
- 4 A Yes.
- 5 | Q And you also have seen Millview 11, which is a letter
- 6 | from Barbara Spazek to the Department of -- to the
- 7 Division of Water Rights referring to information they
- 8 | should be aware of in connection with the County's
- 9 attempted acquisition of the water right?
- 10 A Yes.
- 11 | Q And then also you've seen a letter from Barbara Spazek
- 12 | who at this time is the Executive Director of the Russian
- 13 River Flood Control District indicating a protest of some
- 14 | sort?
- 15 A Yes.
- 16 Q And what is Lee Howard's -- is Lee Howard affiliated
- 17 | with any organizations?
- 18 A I believe he's currently President of the Mendocino
- 19 Russian River Flood District.
- 20 Q Has he been a member of the Flood Control District
- 21 | through much of the last decade?
- 22 A Yes.
- 23 | Q Now, when the agreement was signed with Masonite in
- 24 | June 2006, had Millview made any efforts to proceed with
- 25 | environmental review?

- 1 A We contacted Leonard Charles and Associates who was
- 2 | currently doing the environmental review for the Ukiah
- 3 | Valley Area Plan.
- 4 | Q And the area plan was basically a specific plan
- 5 | specifically for the Ukiah Valley?
- 6 A Yes.
- 7 Q Of which, of course, all of Millview is located in?
- 8 A Yes.
- 9 Q And did it ever reach the contract stage with Leonard
- 10 | Charles in terms of proceeding with environmental review?
- 11 A We did have a proposed contract, but we did not follow
- 12 | through.
- 13 Q Why is that?
- 14 A Basically, because we received notice of potential
- 15 | revocation of the license and received -- of the
- 16 revocation of the license and we didn't want to proceed.
- 17 | Q Did Leonard Charles ever offer any opinions to you as
- 18 to the possibility of proceeding with environmental review
- 19 | before the Ukiah Valley Area Plan was completed?
- 20 A He didn't feel it was possible while they were doing
- 21 | the Ukiah Valley Area Plan. He felt it would be
- 22 appropriate to complete afterwards.
- 23 Q And was one of the reasons why Millview contacted
- 24 | Leonard Charles is because he was familiar with that Area
- 25 | Plan process?

- 1 A Yes.
- 2 | Q And was the Area Plan eventually resolved?
- 3 A I believe it was September of 2011 it was finally
- 4 completed.
- 5 | Q And of course, the Notice of Revocation had already
- 6 issued by that time?
- 7 A Yes.
- 8 Q Could you tell us what the yearly budget of Millview
- 9 | is?
- 10 A It's approximately a-million-50,000 a year.
- 11 | Q And was there any estimate of how much that
- 12 environmental process was going to cost?
- 13 A Somewhere between \$500,000 and a million.
- 14 MR. NEARY: That's all I have. I would move
- 15 exhibits all of our exhibits into evidence.
- 16 CHAIRPERSON MARCUS: So moved.
- I was going to ask her first if she had any
- 18 questions
- 19 MR. LILY: I just want to ask you your process on
- 20 | ruling on moving the exhibits into evidence, because I do
- 21 | have objections to those. Normally, we wait until all the
- 22 | questions are done before we handle exhibits, but I just
- 23 | want to state my objections at some point before you rule
- 24 on whether the exhibits are admitted into the record.
- 25 CHAIRPERSON MARCUS: All right. I will take it

back. And we'll talk about it at the end of the dialogue.

A question. Just a question in this process. If there are letters in the record that talk about a warning to Masonite that their lack of water use was potentially an issue, is there a reason why you didn't nudge the folks at the Water Board to try to ring a bell on that?

THE WITNESS: Honestly, I don't recall seeing a letter that those documents were presented to us. We did see the water usage. We did not --

CHAIRPERSON MARCUS: So you didn't have somebody go look at the file of the Water Board on the water right?

THE WITNESS: I believe Mr. Hanson or Jane

VICE CHAIRPERSON SPIVY-WEBER: So since 2001, is it, that you had -- the Department of Public Health has had a moratorium on -- is that on additional connections?

THE WITNESS: Yes.

Goldsmith may have looked at those.

VICE CHAIRPERSON SPIVY-WEBER: In your area?

THE WITNESS: Yes.

VICE CHAIRPERSON SPIVY-WEBER: So have you done anything in terms of conservation measures, programs, with people who are living in your service area to reduce the amount of water that's being used?

THE WITNESS: We have done some summertime water reservation efforts, and we've actually decreased our

usage by 15 percent.

2.4

VICE CHAIRPERSON SPIVY-WEBER: So do you actually have water now where the existing connections -- not the new connections, but the existing connections for your service area in the summer?

THE WITNESS: Yes. We do have a couple of water right permits and a limited contract with the Flood Control District. Unfortunately, the Department of Health does not recognize a contract with a Flood Control District as a reliable source of supply, which keeps us in the moratorium.

VICE CHAIRPERSON SPIVY-WEBER: And if you were able to get the additional water and could get out of the moratorium, what is that then triggered?

THE WITNESS: I'm sorry?

VICE CHAIRPERSON SPIVY-WEBER: Well, are you going -- do you have plans for expansion or additional use of water? I assume you can't be too much more than that because you have the moratorium.

THE WITNESS: We do have on file application for approximately 300 applications for service. I sincerely doubt that should we get out of the moratorium that all 300 would come running in for service connections. But we do have a need for it.

VICE CHAIRPERSON SPIVY-WEBER: Thank you.

CHAIRPERSON MARCUS: Let's go ahead and go to cross. Mr. Jacobsen.

CROSS-EXAMINATION

4 BY MR. JACOBSEN:

1

2

3

5

6

7

8

9

10

11

12

Q Good afternoon, Mr. Bradley. Nathan Jacobsen for the prosecution team Division of Water Rights.

I just have a few clarifying questions regarding your testimony and your written testimony submitted. So on page 2 of your written testimony, paragraph four, you state that -- waiting for them to pull it up here.

Paragraph beginning with "Masonite represents to Millview without warrantee." So when you were the General Manager

- of Millview Water District in November 2000, as you
- 14 earlier stated, and you were investigating purchase of
- 15 this right, this information was available to you that in
- 16 2001 approximately 549 acre feet of water had been used at
- 17 | the Masonite plant; is that correct?
- 18 | A Yes.
- 19 Q And was that, to your understanding, far below the
- 20 | face value of the license?
- 21 A Yes. As we understood it, the face value it was 4200
- 22 acre feet.
- 23 Q Now, going to page 4 of your testimony, you stated at
- 24 | the top of page 4 after the application was filed with the
- 25 | State Water Resources Control Board Millview had no

- 1 | control over the administrative process of the State Water
- 2 Resources Control Board and approving the transfer. So I
- 3 | mean, as General Manager of Millview Water District, was
- 4 | it your understanding that Millview -- and I believe you
- 5 testified earlier to the effect that you were in
- 6 | negotiations for environmental documentation to be
- 7 produced for the requested change.
- 8 A Yes.
- 9 Q So would that be the responsibility of Millview for
- 10 | the State Water Resources Control Board?
- 11 A I think we had requested a meeting with State Water
- 12 Resources Control Board or staff to get an understanding
- 13 of what they felt would be required in the environmental
- 14 documents.
- 15 | Q And was that request made to the Board prior to the
- 16 | clarification from Mr. Hanson in August 2007?
- 17 A Yes.
- 18 Q Okay. So is it fair to say that in 2006 the project
- 19 | that you had proposed to the State Water Resources Control
- 20 Board is different than the project you presented in 2007?
- 21 A I don't think substantially different. I think what
- 22 | we were trying to -- when the attorney Goldsmith filed the
- 23 original paperwork, it was for a long-term transfer. And
- 24 as I understand, it was just a mix-up in a form.
- 25 | Q Okay. And finally just going to the paragraph on the

- 1 same page that begins with, "In August 2007," the last
- 2 | sentence in that paragraph states, "however, Millview
- 3 cannot exercise any enjoyment of the license until the
- 4 | State Water Resources Control Board favorably acts upon a
- 5 petition." So is that statement an affirmation that you
- 6 | could not use any water under the license and had not used
- 7 | any water under the license?
- 8 A We have not used any water under the license since it
- 9 was transferred to Millview, and we reported no usage on
- 10 the last licensing reporting for 2009 to 2011.
- 11 MR. JACOBSEN: No further questions.
- 12 CHAIRPERSON MARCUS: Mr. Lilly.

13 CROSS-EXAMINATION

- 14 BY MR. LILY:
- 15 Q Good afternoon, Mr. Bradley. I'm Alan Lilly, attorney
- 16 | for Sonoma County Water Agency. And I have a couple of
- 17 | questions regarding your written testimony. Do you have a
- 18 | copy of that in front have you?
- 19 A No, I don't.
- 20 Q Okay. We'll put it up on the Board, but I have an
- 21 | extra copy as well. Could you turn to page 2 of that
- 22 written testimony and it's -- for the record, this is
- 23 | Exhibit Millview 13. And in the just near the top of the
- 24 | page in the third line, there is a sentence begins about
- 25 | the middle of the line there it says, "Therefore, Sonoma

- 1 | County has been active and is expected to be active in the
- 2 | future in suppressing the exercise of water rights in
- 3 | Mendocino County." Do you see that sentence?
- 4 A Yes, I do.
- 5 | Q And when you say Sonoma County, are you actually
- 6 referring to the Sonoma County Water Agency?
- 7 A Yes.
- 8 | Q Okay. And what actions do you contend that the Sonoma
- 9 | County Water Agency has been taking to suppress the
- 10 exercise of water rights in Mendocino County?
- 11 A Their participation in the lawsuits against Millview
- 12 | and the State Water Resources Control Board.
- 13 Q Okay. That's the --
- 14 | A 1914 right.
- 15 Q Excuse me. That's regarding the pre-14 right that
- 16 | Millview claims?
- 17 A Yes.
- 18 | Q And in fact, there is -- the State Water Board issued
- 19 | a cease and desist order regarding that right in 2011?
- 20 A That's correct.
- 21 Q And isn't it correct that the order largely agrees
- 22 | with the position that the Sonoma County Water Agency has
- 23 | taken in that matter?
- 24 A I don't know.
- 25 | Q Okay. Are there any other actions that you contend

- that the Sonoma County Water Agency has taken to suppress
 water rights in Mendocino County?
- 3 A No.
- 4 Q Okay. And then if you can just go down to the next
- 5 paragraph on page 2 of your written testimony, the first
- 6 sentence refers to that, "In 2001, the Department of
- 7 | Health issued a Compliance Order to Millview numbered
- 8 | 020301CO-002." Do you see that sentence?
- 9 A Yes. That's correct.
- 10 Q And I'll give you a copy of exhibit Millview 1. Is
- 11 that, in fact, the order that you're talking about?
- 12 A Yes, it is.
- 13 Q Okay. And then if you can just flip in your written
- 14 | testimony in exhibit Millview 13 to page 4 -- you have
- 15 page 4 in front of you?
- 16 A Yes.
- 17 | Q And just right above the middle of the page there is a
- 18 paragraph that begins, "instead of processing the Millview
- 19 | petition." And then if you can go down four lines there
- 20 | is a sentence that starts, "The Mendocino district has not
- 21 only refused to contract with Millview for any of the
- 22 | Mendocino County water right in a manner which would
- 23 | satisfy the Department of Public Health, its Board
- 24 | President actively solicited the imposition of a
- 25 | moratorium on Millview on the basis, among others, that

- 1 | the Mendocino District water right had been fully
- 2 utilized. Do you see that sentence?
- 3 A Yes, I do.
- 4 Q Okay. So when you're referring to, "in a manner that
- 5 | would satisfy the Department of Public Health, " do you
- 6 | mean in a manner that would basically address the issues
- 7 | in that 2001 Compliance Order that's exhibit Millview 1?
- 8 A Yes. As a reliable source capacity.
- 9 Q Okay. And I think your written testimony states that
- 10 | this Order found Millview had an insufficient source
- 11 | capacity to service its customers in a predictable
- 12 drought; is that correct?
- 13 A Yes.
- 14 | Q When you refer to insufficient source capacity, do you
- 15 | mean insufficient physical facilities or insufficient
- 16 | water rights?
- 17 A Water rights.
- 18 | Q Okay. And could you just look through exhibit
- 19 | Millview 1, the Order, and see whether it talks about
- 20 | water rights? Because I read it over and I found all it
- 21 | talked about was physical facilities and not water rights.
- 22 A It says --
- 23 | Q Maybe you can tell us what page you're on so you can
- 24 put it up on the screen.
- 25 A I don't know what page it's on. It does refer to

- 1 | source capacity. And in a subsequent letter from Millview
- 2 to the Department of Health Services requesting additional
- 3 | service connection after we completed all the
- 4 deficiencies -- or corrected all the deficiencies
- 5 | identified the district received the letter back stating
- 6 | that while they appreciated all our efforts, correcting
- 7 | all the deficiencies, we still lack reliable source
- 8 capacity.
- 9 Q And is that subsequent letter in the exhibits Millview
- 10 | has submitted to the State Water Board?
- 11 A It's not.
- 12 Q If you can go onto your written testimony back on
- 13 page 2, and about the middle of the page, it says -- this
- 14 | is in that middle paragraph, there is a sentence that
- 15 begins "The demolition process began in 2007. It is my
- 16 understanding that Masonite utilized its water rights
- 17 | minimally for the basic domestic needs at the plant after
- 18 | plant closure and more substantially throughout the
- 19 | removal period during 2002 and even more substantially
- 20 during the demolition process which required water for
- 21 dust suppression and high pressure saturation with fire
- 22 hoses for asbestos removal." Do you see that sentence
- 23 | there?
- 24 A Yes.
- 25 | Q And my question is: Do you know or do you have any

- 1 | idea how much water Masonite used in 2002 for those
- 2 purposes?
- 3 A I don't. I do know that in 2006 they had a failure
- 4 | with the pump or a generator that they were using to pump
- 5 | water with, and Millview did supply them for three days
- 6 | with water.
- 7 | Q From Millview's system?
- 8 A Yes.
- 9 Q So again then you don't know how much water Masonite
- 10 used from its own water system?
- 11 A No, I don't.
- MR. LILY: Thank you. I don't have any further
- 13 questions.
- MR. MONA: Good afternoon, Mr. Bradley. I'm
- 15 Ernie Mona. Mr. Bradley, when did the district begin to
- 16 enter into contractual agreements with the Flood Control
- 17 District for water during the summertime when the water
- 18 | right license and permits constrain your diversion from
- 19 | the Russian River?
- 20 THE WITNESS: In 2000 -- I believe in 2001.
- 21 MR. MONA: Has the district been able to enter
- 22 | into such agreement every year?
- 23 THE WITNESS: We have an expired contract for
- 24 | 9700 acre feet. We've been waiting a new contract for
- 25 about three years.

MR. MONA: Well, the initial 2001 contract, is that an annual contract that you have to renew every year or something that takes you through a period?

THE WITNESS: It was supposed to be good for five years. And they expired in I believe 2010. And we're waiting for a new contract.

MR. MONA: So then the district's whole purpose for submitting the change petition to get allow you to divert water and the license is to simply have an alternative water right, other than having to rely on this water supply contract with the Mendocino flood control; is that correct?

THE WITNESS: That's correct. And to meet this source water reliability required by the Department of Health.

MR. MONA: You're now entered into negotiations for another contract to take you over the next five years?

THE WITNESS: We haven't seen a contract yet.

19 Apparently, they're still drawing one up or --

MR. MONA: But they are drawing one up and you are pursuing the enter into an agreement with them; is that correct?

THE WITNESS: Yes.

MR. MONA: If you did not get this water right offer under this license, what would happen? Would you be

1 out of water or what?

2

3

4

5

6

7

8

9

10

11

12

13

THE WITNESS: We'd probably still remain under a moratorium.

MR. MONA: But you would have sufficient water available to satisfy your current connection in the moratorium?

THE WITNESS: Yes.

MR. MONA: Thank you.

CHAIRPERSON MARCUS: Thank you very much.

MR. NEARY: May I ask a few follow-up questions?

CHAIRPERSON MARCUS: Yeah. Of course. Sorry.

REDIRECT EXAMINATION

BY MR. NEARY:

- 14 | Q There's been several questions about the Russian River
- 15 | supply contract. Has Millview, along with other water
- 16 districts, sought to obtain recognition by the Flood
- 17 | Control District that there is a necessity for a
- 18 | reliability factor that has never been present in the
- 19 | Russian River supply contracts?
- 20 A Yes. It's been brought up a number of occasions.
- 21 | O And has there been times where Millview has had to
- 22 make a substantial setback under the direction of the
- 23 Flood Control District?
- 24 A Yes.
- 25 | Q And, in fact, in the year 2009, how much of the

- 1 | summertime use had to be cut back?
- 2 A It was a 50 percent reduction.
- 3 | Q Did Millview achieve a 50 percent reduction?
- 4 A About 47 percent.
- 5 Q So it's -- during the summer of 2009, water use was
- 6 | cut back in the Millview district by 49 percent because of
- 7 | an order from the Russian River Flood Control District as
- 8 | authorized by its contract?
- 9 A Yes.
- 10 Q And what impact did that water cut back in 2009 have
- 11 | upon the Millview district?
- 12 A It was painful. Substantial loss of revenue. Just an
- 13 | increase of workload trying to enforce that conservation
- 14 rules.
- 15 Q Were there any green lawns left at the end of the
- 16 summer?
- 17 | A No.
- 18 Q The Compliance Order from the Division of Water Rights
- 19 does not require a source capacity for a normal year. It
- 20 requires a source capacity -- dependable source capacity
- 21 | for the worst case scenario; is that right?
- 22 A Yes. From the Department of Health.
- 23 | Q And that's defined as a two-year drought. I think
- 24 | they use the 1991/1992 drought as the basis for
- 25 determining the level of supply that's necessary. So that

- would be available in the face of a drought of that magnitude?
- A I believe so, yes.

Q So even though Millview might have sufficient water, if there was a contract with the Flood Control District as of now, the Division of Public -- Department of Health does not recognize the Flood Control District as being of sufficient reliability?

MR. LILY: I'm going to object. I mean, this really this calls for hearsay and speculation as to what a Department of Public Health might order in the future under water supply conditions we don't know. And particularly under a future -- he already testified he's in negotiations with a Flood Control District for a new contract and we don't know the terms of it. So calls for hearsay and speculation; as far as hearsay as to what Department of Public Health said in the past and speculation as to what Department of Public Health might order in the future.

CHAIRPERSON MARCUS: All right.

MR. NEARY: Just a comment on that. I think as a General Manager is certainly entitled to testify as to direct positions taken by the Department Health with him in his capacity as General Manager. Of course, it's hearsay. But we can't offer that for the proof of the

matter asserted. But certainly when it comes to why we're here and as motivation of the district to be here attempting to secure an additional water supply, it's certainly evidence that it supports that, corroborates that. That's what it's being offered for.

That's all I have.

2.4

CHAIRPERSON MARCUS: Anything else? Recross?

Are we all right?

MR. LILY: I don't have any further questions of this witness.

CHAIRPERSON MARCUS: Okay.

VICE CHAIRPERSON SPIVY-WEBER: I do have one.

There was one reason that you were unable to get someone to work on the CEQA document is because they were engaged in a report for the Ukiah Valley. Did that have to do with making an assessment of water availability for the valley?

THE WITNESS: Yes. There was a water assessment done for all agencies within the valley, yes.

VICE CHAIRPERSON SPIVY-WEBER: Is there a water master in the valley?

THE WITNESS: No. Mendocino County Water Agency did a water assessment for this planning document.

VICE CHAIRPERSON SPIVY-WEBER: Thank you.

SENIOR STAFF COUNSEL OLSON: Mr. Bradley,

Samantha Olson, Staff Counsel.

There was testimony regarding an industrial park starting up where Masonite used to be. My question is: Would Millview supply the water? And if not, some of these companies, do you know where they're getting their water from?

THE WITNESS: Currently, they aren't being supplied. Millview will supply the factory pipe project. There is an additional proposed industrial park that Millview would like to serve. I think they might be able to get Flood Control District water, and we could supply that way maybe.

SENIOR STAFF COUNSEL OLSON: You may or may not know this, but do you know by chance whether the groundwater well on the site is functional and produces water? Would that be different in -- would that be a different source?

THE WITNESS: Honestly, I believe it's all underflow.

SENIOR STAFF COUNSEL OLSON: Thank you.

CHAIRPERSON MARCUS: I have one more question.

Is there anything other than the filing of the petition -the improper form of the petition for long-term use that
you feel you did to try to deal with the clock?

THE WITNESS: Sorry?

CHAIRPERSON MARCUS: The clock was ticking on the water usage. Was there anything other than that letter that was filed or the petition for long term -- the license change that you were relying on?

THE WITNESS: No.

6 CHAIRPERSON MARCUS: Okay. Thank you very much.

MR. NEARY: Could I ask one additional question

as a follow up?

9 CHAIRPERSON MARCUS: Sure.

10 BY MR. NEARY:

11 | Q Mr. Bradley when you were referring to the well, you

- 12 | were referring to well 6?
- 13 A Yes.

1

2

3

4

5

7

8

- 14 | Q And what's the basis of your opinion that it's
- 15 | underflow?
- 16 A We had an engineering stake and it came back they felt
- 17 | it was underflow or a combination of underflow and some
- 18 groundwater.
- 19 | Q Did you also review an engineer report prepared by
- 20 | County of Mendocino?
- 21 A Yes.
- 22 0 What did it conclude?
- 23 A That there was, in fact, underflow.
- 24 Q Thank you.
- 25 CHAIRPERSON MARCUS: Thank you very much.

Mr. Lilly, you're up.

MR. LILY: Mr. Neary previously offered
Millview's exhibits into the record, and I have some
objections to some that I'd like to state. I think now is
the time.

CHAIRPERSON MARCUS: Okay.

MR. LILY: Is now the time?

CHAIRPERSON MARCUS: Yep. Now is the time.

MR. LILY: Thank you.

The testimony -- the written testimony of Mr.

Bradley, which is exhibit Millview 13 on page 3 beginning at line three, there is a sentence about what Millview's Counsel Jane Goldsmith allegedly reported to Mr. Bradley about what Sonoma County Water Agency had informally indicated as a preliminary matter regarding what it might or might not do if Millview was going to take over this water right license. And I object to that statement.

It's clearly is hearsay. It's clearly a statement that Mr. Bradley is making by some other witness who is not here to testify. Under Government Code Section 11513 Subdivision D, which is the rule regarding hearsay that's stated in the State Board's notice for this hearing, hearsay evidence may be used to supplement or explain other evidence, but other timely objection shall not be sufficient in itself to support a finding unless it

would be admissible over objection in civil actions. I hear there's no other evidence in this proceeding that the statement is explaining or supplementing and it would not be admissible in court. So therefore, I object to this sentence being admitted into evidence for any purpose in this proceeding.

CHAIRPERSON MARCUS: Well, I believe we can take it in and just adjust the weight we give it based upon that.

MR. LILY: That's obviously the Hearing Officer's decision. But we do under the Government Code -- we have to state our objection and we have stated it.

CHAIRPERSON MARCUS: Okay.

MR. LILY: I will leave it to the Hearing Officer and Board to decide how they handle that.

CHAIRPERSON MARCUS: Yeah.

MR. LILY: I also object to exhibits Millview 10 and 11. These are -- Exhibit 10 is a copy of a newspaper article about what Sonoma County Water Agency allegedly said back in 2002.

And exhibit Millview 11 is a copy of various other articles regarding what other people may have said in 2002 regarding the Masonite water right.

And I object on the grounds that clearly there are hearsay and would not be admissible. But also it's

not clear what purpose these are being admitted for in this proceeding. I guess if the purpose is to document that Millview was on notice even back in 2002 before it bought this water right that there are uncertainties regarding whether or not the water right could be changed to serve Millview's service area, then I don't object to it. But I don't see any other purpose for these exhibits coming into evidence.

CHAIRPERSON MARCUS: Mr. Neary, you want to explain your thinking?

MR. NEARY: Just briefly. I'm going to get the numbers mixed up, but the first batch of articles testified by Mr. Bradley as documents in his file that represented his following the Mendocino County process and to support the statements that following the conclusion of that process when the County backed out that Millview stepped in, the next document is a business record.

CHAIRPERSON MARCUS: Can I just ask you a question? Is that just to make a point about why you didn't step into earlier? Is that what the point is?

MR. NEARY: That's not only for that reason, but how Millview followed this process because he did testify that it was a secretive process that the county did not operate in open session on in with the exception of these occasions.

And certainly that he also testified that Sonoma County Water Agency has been very active in commenting upon any attempted use of water in Mendocino County. And certainly in 2002 Sonoma County Water Agency had a whole different approach to why the County should not buy these rights. And it supports its statement that Mr. Lilly questioned him about as to the basis for his understanding that Sonoma County Water Agency is expected to, in the future, act as it has in the past to actively suppress the exercise of water rights in Mendocino County.

CHAIRPERSON MARCUS: You tell me what's the relevance of them exercising their rights just as you're exercising your rights to come before us or anyone else?

MR. NEARY: It's perfect --

CHAIRPERSON MARCUS: I understand --

MR. NEARY: It's perfectly legitimate for Sonoma County Water Agency to do so. But Mr. Bradley did testify and was questioned on it as to why he thought that Sonoma County Water Agency could be expected to be there to address the exercise of water rights in Mendocino County.

CHAIRPERSON MARCUS: How about exhibit -- does that clarify Exhibit 13 that was the issue about what Ms. GoldSmith said to Mr. Bradley?

MR. NEARY: I think that that is hearsay and a finding could not be based on that Sonoma County Water

Agency agrees to that amount of water. Obviously, they don't. They're here.

But it does support Mr. Bradley and district's understanding that they would be successful in obtaining Division approval eventually of about 1100, 1200 acre feet of water, particularly if Sonoma County Water Agency did not bring all of its resources to bear to try to interfere with it.

And so the testimony was that when we went into this process with Masonite, we understood that we would be successful in eventually getting about 1200 acre feet -- a little bit less than 1200 acre feet recognized by the Division as not having been forfeited.

CHAIRPERSON MARCUS: So you're submitting it just to support what you thought your client's realistic expectation might have been at the time?

MR. NEARY: Right. It's being offered to corroborate the testimony of Mr. Bradley. And it is hearsay. But it's certainly permissible to corroborate testimony with hearsay. It's just as Mr. Lilly pointed out, you just cannot base a finding on it.

CHAIRPERSON MARCUS: Mr. Lilly.

MR. LILY: This statement doesn't corroborate anything Mr. Bradley has said in his written testimony or today. He said nothing about what he thought or how he

thought Sonoma might react to a change petition. And certainly, he never said anything about how much water he thought they might get under a change petition of this water right license. So this is hearsay. This is exactly why the rule is there.

If they wanted to call Ms. Goldsmith to testify as to what she allegedly heard from somebody, some unknown person at Sonoma County Water Agency, then we could cross-examine her and find out what really was said and what was not said.

But the problem is with this statement coming in and he's basically offering for the truth of the matter asserted, it might be okay if he wanted to limit it just to what Millview was on notice of. But he's trying to go way beyond that and basically use this to say that Sonoma County Water Agency had represented that it would take a certain position in a future water right proceeding and it's just not appropriate for that reason.

CHAIRPERSON MARCUS: All right. We'll take that in and discuss it when we get to that point. Thanks.

MR. LILY: I just had one more.

CHAIRPERSON MARCUS: I think I have that in my head, but hopefully someone wrote it down.

MR. LILY: And the last one I object to exhibit Millview 12. This was a Mendocino County Flood Control

- 1 District protest to the Millview change petition. I guess they filed a protest letter, even though the change 2 3 petition has not been noticed by the State Water Resources Control Board. I just don't know what the relevance. 4 5 object on the relevance this is not relevant to the 6 present proceeding. Whether or not the Flood Control 7 District has protested or will oppose a change petition in 8 the future really has nothing to do with whether or not 9 this Board should revoke the Masonite/Millview water right
- 11 CHAIRPERSON MARCUS: Thanks. We'll take that 12 under submission, as well as Mr. Lilly.
 - Someone is keeping track. All right.
 - MR. JACOBSEN: Chair Marcus, just one point I'd like to make on that last exhibit. That would be 12. When I look at the subject line there, the application and license and application and permit numbers referenced do not pertain to --
- 19 CHAIRPERSON MARCUS: The other one.
- 20 MR. JACOBSEN: -- 5763, which is the subject of this hearing.
- 22 CHAIRPERSON MARCUS: Thank you. You're right.
 23 We'll rule on all those.

10

13

14

15

16

17

18

license.

MR. LILY: Just for the record, I appreciate Mr. 25 Jacobsen's correction, and that makes this exhibit even less relevant.

CHAIRPERSON MARCUS: All right. So Ms. Olson, how should I accept the exhibits, subject to us ruling on the objection? Got it.

Now Mr. Lilly, you're up for your opening and direct and we'll move to cross-examination. And then so you know, when you're done with this, I want to take a 15-minute break for the court reporter to flex her fingers, for people to take a post-lunch bio break, and then we'll come back for rebuttal, so you plan mentally where we're going.

MR. LILY: Okay. Well, first of all, I appreciate all your continuing attention as the day wears on. As you know, I'm Alan Lilly. I represent the Sonoma County Water Agency. We're here for this proceeding under water Code Section 1675. And the key word it says when a licensee is not putting water under the license to beneficial use, the State Board may revoke the license. And Water Code Section 1241 also uses the word "may" when it's saying unused water may revert to the public. So by using the word "may," the statutes obviously gives the State Water Board very broad discretion to decide what to do. And there are no specific standards that are spelled out in the statute for what the Water Board is supposed to apply a ruling in a proceeding like that.

So that, in turn, means that the evidence that can be relevant may be broader than it would be if the statute had specified exact standards.

2.4

And there are two very relevant factors that we are going to offer evidence on today. And that is the amounts of water that are available in the Russian River for all beneficial use and the impacts that would occur to availability and other beneficial uses if License 5763 is not revoked and Millview is allowed to start diverting water under the license.

We've submitted the written testimony and exhibits from Pamela Jeane, who is Sonoma County Water Agency Assistant General Manager for water and wastewater operations, and she will summarize her written testimony today.

Basically, she's going to go into more detail.

Sonoma County Water Agency operates the water supply storage component of Lake Mendocino, also Lake Sonoma, but Lake Mendocino is the reservoir that controls flows in the upper Russian River. And Sonoma's water right permits contain terms that require Sonoma to maintain specified minimum instream flows throughout the entire upper Russian River all the way down to Healdsburg, which is well over 50 miles from Lake Mendocino.

And this Board is very familiar with the problems

that can happen when Lake Mendocino storage drops to low levels as it did in 2002, 2004, unfortunately a lot in 2007, 2008, 2009, and where it's headed to this year. In several of these years, Sonoma County Water Agency had to file temporary urgency change petitions with this Board to ask the Board to temporarily reduce the minimum instream flow requirements basically to prevent Lake Mendocino from going to dangerously low levels or drying up. If it were to dry up, of course, there would be no water level to maintain instream flows, and there would be significant impact on the fisheries in the river.

Because of this, because Sonoma has to maintain these instream flow requirements throughout this entire reach of the upper Russian River, any additional diversion -- once Sonoma's control and release leads to a corresponding reduction in the amount of water left in storage. So later in the year, that's when these impacts can happen.

So the evidence we've heard today also shows that essentially no water has been diverted under this license for the last twelve years when all these problems with low flows have been occurring. So obviously there had been -- under this license, that would have just increased or exacerbated these problems.

So that's why we're here. We're here to protect

- 1 | and try to protect the water supplies that Sonoma uses to
- 2 | maintain these instream flows and to avoid future impacts.
- 3 | And that's why we're asking that the State Board proceed
- 4 at the end of this proceeding to revoke the license.
- 5 So with that, I will call Pamela Jeane, who is
- 6 our only witness today.

DIRECT EXAMINATION

8 BY MR. LILY:

7

- 9 Q So Ms. Jeane, please state your name and spell your
- 10 | last name for the record.
- 11 A My name is Pamela Jeane. Last name is spelled
- 12 J-e-a-n-e.
- 13 | Q And have you taken the oath today for this hearing?
- 14 A I have.
- 15 | Q And you have a copy of exhibit SCWA-1 in front of you?
- 16 A I do.
- 17 | Q Is that an accurate statement of your written
- 18 | testimony for today's hearing?
- 19 A Yes, it is.
- 20 Q And do you have exhibit SCWA-2 in front of you?
- 21 A Yes, I do.
- 22 | Q Is that an accurate statement of your education and
- 23 | work experience?
- 24 A Yes, it is.
- 25 | Q And who do you work for now?

- 1 | A I work for the Sonoma County Water Agency.
- 2 Q How long have you worked for the Sonoma County Water
- 3 Agency?
- 4 A I've worked for the agency for over 20 years. And in
- 5 my current position since 2000.
- 6 Q And what is your current position?
- 7 A I'm currently in charge of operations at the agency.
- 8 | My actual job title is Assistant General Manager of Water
- 9 and Wastewater Operations.
- 10 | Q And just briefly summarize what your responsibilities
- 11 | are in that position.
- 12 A So I'm responsible for all of our operations,
- 13 | including our river operations, our water supply system
- 14 operations, which is a very large water wholesale
- 15 transmission system, as well as multiple wastewater
- 16 | treatment plants that we operate and various other things
- 17 | that go along with that.
- 18 | Q All right. Well I'll ask the State Board staff to put
- 19 exhibit SCWA-3 up on the screen. And then if you can -- I
- 20 | won't try to ask question by question. But if you can
- 21 | briefly summarize your testimony and refer to exhibit
- 22 | SCWA-3 and as necessary let them know when you want to
- 23 refer to exhibit SCWA-4.
- 24 A Sure. So what this depicts, this map as well as the
- 25 | data that you see on the map, is the Russian River system

starting up in the Lake County and Mendocino County area all the way down to the estuary in Jenner. It depicts the system, both reservoirs and power system, as well as Lake Pillsbury, which is in Eel River system. This was referred to in an earlier testimony that there is a diversion from the Eel River to the Russian River and specifically into the east fork of the Russian River, which drains into Lake Mendocino.

That particular diversion, which is done for hydroelectric generation purposes by Pacific Gas and Electric Company did change very significantly in about 2004. I believe Ms. Mrowka spoke about the reduction in diversion from the Eel River, and that's about the time you have that reduction.

Both Lake Mendocino and Lake Sonoma are jointly operated facilities between both the Sonoma County Water Agency and the US Army Corps of Engineers. The Corps of Engineers' interest in those lakes is for flood control purposes as well as recreational purposes. The Sonoma County Water Agency's interested as well as Mendocino County Flood Control interests in Lake Mendocino for the water supply. We do hold water rights to store and then release and re-divert water out of both Lake Mendocino and Lake Sonoma.

And as Mr. Lilly said a little earlier, we are

required by our water rights to maintain instream flows in different reaches of the river as well as in Dry Creek, which is downstream of Lake Sonoma. The numbers that you see on this map are essentially those minimum stream flow requirements. The criteria that we use to determine which requirements we're trying to comply with are in the box in the upper right-hand corner of this exhibit.

So you can see we're either in a normal dry or critical type year.

Q Just to clarify, upper left hand?

A Did I say right? Upper left. I apologize.

So we determine the year type and then the minimum flows are set. There's three reaches that we must meet minimum stream requirements. One of the reaches we refer to is the Upper River is from Lake Mendocino down to Healdsburg, the confluence of Dry Creek is another reach, is in Dry Creek itself. And the third reach is downstream of the confluence at Dry Creek and the main stem of the Russian River out to the estuary out to the ocean essentially at Jenner.

So there's -- we have to maintain minimum stream flows according to our water rights permits and decision 1610 which was adopted by this Board in 1986 for the entire reach, not just at a specific point, but the point that we actually have to maintain that flow actually

fluctuates during the year.

So we are watching the stream gauges at various locations all the time. We have an operator that works 24 hours a day, and we make adjustments to stream flows, if necessary, on a daily basis, especially in the summertime when the vast majority of the flow in both the river and Dry Creek is really coming from those reservoirs and is being augmented by water released out of those reservoirs once the tributaries have dried up.

Q Okay. And I don't know whether you're going to do it now or later. Why don't you just summarize and go on to page three of your testimony and you can summarize the potential impacts of new diversions under water right License 5763.

A Okay. So one of the issues that we face is this issue of maintaining minimum stream flows in the river. And there is no -- there was a question a little earlier from Vice Chair Webber about whether or not there is a water master. There is no water master in the Russian River basin. When we maintain minimum stream flows, we actually operate with a little bit what we call an operational buffer to make sure as people turn on and off pumps and divert, don't divert, that we don't go below those minimum thresholds.

The impact of something on the order of the

diversion that they're talking about, the diversion amount they're talking about under this particular license is something that we would notice and it would cause us to change release out of the reservoirs from notice of fluctuation.

But one of the largest issues and the things that we worry about and the things that we have definitely seen more of since 2004 is that we've experienced, as Mr. Lilly explained, these very low lake levels and Lake Mendocino towards the end of the summer in very dry years, 2002, 2004. There is an exhibit included in my testimony, Exhibit 4.

Q Let's ask them to put up SCWA-4 on the screen. That will help.

A It shows the lake storage at Lake Mendocino. And specifically, what it's intended to show is how low the lake got at the bend of the dry season and all of those years, 2002, 2004, 2007, 2008, 2009 were actually experiencing this year in particular that looks very much like 2009. So for every extra bit of water that we have to release out of Lake Mendocino in order to meet minimum stream flow requirements and meet demand in the system, that lake level will go even lower.

And the concern is not just for biological concerns for the fish, but it's also for the people who

rely on water coming out of that reservoir to meet their own demands. So there's users all the way from Lake Mendocino down into Sonoma County up to the point where Dry Creek meets the Russian River. All of those users rely on summertime releases out of Lake Mendocino. And the concern is that lake getting so low at the end of the dry season that you actually can't even make a release out of the reservoir, which is not anybody's interest. Nobody wants to go there.

So the other concern, of course, is fish. We have three listed fish in the Russian River, two of them are listed as threatened under the Federal Endangered Species Act. Those are both Chinook salmon and steelhead trout. And we have a third species which is listed as endangered both under the Federal Endangered species ACT as well as the California Endangered Species Act. That's coho salmon. And that salmon -- that particular species is truly endangered and was on the verge of extinction just a couple of years ago.

And the Chinook salmon specifically which are listed as threatened use the Russian River as a migration corridor as well as they actually spawn in the Russian River in the fall. And that's the time of year that if we have an issue with this lake and being able to make releases out of it, it could greatly impact that run of

- fish as they come into the system and they spawn
 specifically in the Upper River upstream of the
 Cloverdale, which is in that portion that is a receiving
 water from Lake Mendocino.
- Q And if you could just elaborate on the impacts at lower water levels, are there issues with water temperatures?

A Yeah. So Lake Mendocino is not a really large reservoir. And so as the water level goes down in that lake in the summertime, the temperatures get warmer and warmer. And we get into that 30,000 acre foot level that you can see that pink line is just below, you really start to see warmer temperatures and the water releases that come out of the lake. So the longer -- the more water we can keep in the lake further into the season into the dry season, the better the temperature is for the fish when we start migrating into the stream.

We also experience fall comes around at that time. So it helps that even if the temperature of the water coming out of reservoir is not optimal, the temperature is typically in the atmosphere or the environments are changing at that point, which is helpful. But if we have a very low storage level in that lake, we will experience very high temperatures in those releases, which is not good for the fish.

- Q Does that complete your summary of your testimony?
- A I believe so.

MR. LILY: I don't have any further questions for this witness.

CHAIRPERSON MARCUS: Can we go back to the map?

So presumably from this map Millview is somewhere just north of Ukiah, is that what --

THE WITNESS: Yeah. It's kind of near -- I don't know exactly if I can describe it, but it's between the Ukiah that you see printed on the map and lake Mendocino.

CHAIRPERSON MARCUS: And two things your testimony talks about the 5.9 impact of 5.9 CFS conversation today and evidence suggests potentially -- not making a judgment -- but potentially a much smaller diversion being what is really the subject of the revocation. I guess it all is. But sort of the bleeding edge of it. Would you say the same thing about that amount of water, the smaller amount of water? I heard you say any.

THE WITNESS: I would say any. We're concerned about any additional water that has to be released out of Lake Mendocino, given the changes that have happened with the diversions from the Eel River. And that reservoir at this time has become very apparent to us in the last ten years that it's not nearly as reliable as it was.

CHAIRPERSON MARCUS: I was going to ask how you dealt with Masonite diversions 12, 13 years ago but then you have a change circumstance.

THE WITNESS: We have a change circumstance since then.

CHAIRPERSON MARCUS: And around -- again, you may not know the answer to this question. If we look at this whole stretch of river that you're talking about, about how many diversions along -- around the size of what we're talking about here are there?

THE WITNESS: Around the size of this diversion?

CHAIRPERSON MARCUS: Uh-huh.

THE WITNESS: Honestly, I don't know. I'm not sure.

CHAIRPERSON MARCUS: Okay. Other questions?

SENIOR STAFF COUNSEL OLSON: I have a question.

My question is what, if any, evidence do you have of unauthorized uses along the stretch of the river? And if so, how does the agency go about handling that?

And I guess more to the point, I'm curious the circumstances that are exacerbating the low storage, whether that's the Eel River, the reduction in Eel River diversion or whether there is evidence of -- suggested earlier about marijuana growth and whether you have experience of the percentage.

THE WITNESS: I don't have a sense of the percentage. But I can tell you the experience that we've changed in that diversion from the Eel River that generally most of that water into the Upper Lake

Mendocino, we used to see about 160,000 acre feet a year on average diverted from the Eel River into the Russian.

And in the last five years or so -- or even more so because it's 2013, we've seen something on the order of 80 to 100,000 acre feet a year. So it's been a significant almost -- I think that's larger than it was anticipated when they were going through the relicensing process for the hydroelectric facility up there that is what resulted in this change. But that's what we've seen so far.

VICE CHAIRPERSON SPIVY-WEBER: And do you coordinate with Flood Control District and the County on diversions? I mean, as you're doing your operations, are you in regular contact with them or constant contact with them?

THE WITNESS: I don't know if I would call it constant contact, especially in the summertime. But certainly during this time of year between March 15th and May 15th, there's frost protection going on. So we are in almost daily contact with them in order to know what might be coming and anticipated and make real uses if we think we need to for frost control.

In the summertime, we don't have acute demand like we do this time of year for frost. The farmers aren't turning on their pumps at exactly the same time on the same day. We don't see that acute issue we see right now at this time of year.

And up until just a couple of years ago, the Flood Control District actually didn't have the ability to tell us on an instantaneous basis what was going on with their diverters because they didn't have them metered in a way they could tell.

But recently, in the last several years now, they have installed meters that they can remotely monitor. And it's been really actually a good thing I think both for them and for us. But typically, in the summertime, we don't have that issue with what I call acute demand on the system.

CHAIRPERSON MARCUS: Again since you're asking us to take this into consideration on a discretionary basis -- and I apologize for not knowing the answer to this. What's the seniority of your water rights? That's a big question

THE WITNESS: Our right for Lake Mendocino and two of the direct diversion permits that we have for -- issued in '49 -- they weren't issued in '49, but that's the date on them. Lake Sonoma, of course, is much later

1 than that. But that wasn't even an issue until '86.
2 CHAIRPERSON MARCUS: Any other questions? All

3 right.

2.4

Thanks.

STAFF COUNSEL ENVIRONMENTAL SCIENTIST GROODY: My name is Kathleen.

Did you mention that you serve municipalities downstream, like Healdsburg and those municipalities?

THE WITNESS: We do not serve them. Our diversion -- if you go down on the map and you see the town there called Forestville, there is a little knob just above the "s" in the word Forestville on the river. Our diversions are all at that particular location. Our diversions for our municipal water supply system are all at that location.

We do, however, have agreements with multiple municipalities, including the city of Healdsburg, the town of Windsor and a couple of small water districts downstream at our point of diversion for them to divert water under our permits. But we do not serve, for example, Cloverdale or others with a water supply system itself.

STAFF COUNSEL ENVIRONMENTAL SCIENTIST GROODY:

CHAIRPERSON MARCUS: Time for cross-examination.

MR. NEARY: I have no questions.

CHAIRPERSON MARCUS: No questions? 1 MR. JACOBSEN: I don't have any questions. 2 CHAIRPERSON MARCUS: Okay. Thank you. Let's 3 take 15 minute break. We'll convene in eight minutes 4 until 2:00. 5 6 And housekeeping, the cafe closes sometime 7 between 2:00 and 2:30. So if you want coffee, now would 8 be the time. 9 (Whereupon a recess was taken.) 10 CHAIRPERSON MARCUS: Thank you very much for your 11 patience. We'll now turn to rebuttal testimony and cross-examination, if any. I'll turn to you first, Mr. 12 13 Jacobsen. I'm assuming there will be. 14 MR. JACOBSEN: Thank you. No, we don't have any 15 rebuttal testimony. 16 CHAIRPERSON MARCUS: Mr. Neary? 17 MR. NEARY: No, we have no rebuttal testimony. 18 CHAIRPERSON MARCUS: Oh, Mr. Lilly. 19 MR. LILY: We do have some rebuttal evidence. 20 I'm going to call Ms. Jeane to the stand again. I guess I 21 could have just done this before, but I didn't know there wasn't going to be any other rebuttal. I just have a 22 23 couple questions for her. 2.4 REBUTTAL

25

BY MR. LILY:

- Q Just to remind you, Ms. Jeane, you're still under oath. And do you have in front of you a copy of exhibit Millview 13, the written testimony of Tim Bradley?
- 4 A I do.
- 5 Q And I'm just going to ask you to look at the last four
- 6 lines on page 1 and then it continues over onto page 2.
- 7 And the written testimony states, in essence, if Sonoma
- 8 | County Water Agency could prevent or disrupt by whatever
- 9 means the exercise of water rights in Mendocino County,
- 10 | there would be additional background flow in the Russian
- 11 | River, thereby relieving its obligations to maintain --
- 12 excuse me -- to maintain flows in the Russian River by
- 13 reason of the Coyote Valley Project. The result is that
- 14 | any reduction in the exercise of Mendocino County Water
- 15 Rights would permit Sonoma County to store additional
- 16 water for sale excess water pursuant to its agreements
- 17 | with Marin County -- to Marin County excess water
- 18 originating in the Russian River. Do you see that
- 19 | testimony?
- 20 A I do.
- 21 Q And I think it would be helpful if we put up exhibit
- 22 | SCWA-3. I'm going to ask you to respond to that and
- 23 discuss whether or not changes in water rights in
- 24 | Mendocino County actually would effect the amounts of
- 25 | water that Sonoma County Water Agency could sell to water

districts in Marin County.

Ms. Jeane.

A Okay. So if you could scroll down to the right about there. That's great. This would be true if we were releasing water out of Lake Mendocino in order to meet our water supply obligations.

By the way, we actually operate -- the Russian River system is -- we release water out of Lake Mendocino in order to meet the minimum stream flow requirement at Healdsburg in the summertime that's the lowest flow point in the upper Russian River. So we're just meeting the minimum stream flow requirements at Healdsburg.

And then we're making releases out of Lake Sonoma that flow down Dry Creek and meet up with the Russian River just downstream of that last point where we're doing -- meeting compliance for the Upper River. And that water is what is -- really what's meeting our demand. So our demand for our systems, which our system which includes southern Sonoma County as well as Marin County, is really being met from Lake Sonoma and releases being out of Lake Sonoma, not out of Lake Mendocino.

Q All right. I don't have any further questions for

CHAIRPERSON MARCUS: At the risk of -- there were a couple of questions -- I guess I thought -- we thought there would be more rebuttal, so we thought there would be

more conversation at this point. There are a number of issues that have come up that we're a little unclear on. And I guess I'm trying to decide whether or not to offer you a chance for closing comments after saying what the questions are or just suggesting that you respond to them in the briefing that will follow, which might be the best way to deal with it.

Let me raise just there will be more questions as we go through everything in the record, but let me raise three points that sort of raise sort of a head scratcher a little bit in terms of how the deal with.

One is question of when the recycled water plant came on line. There was earlier testimony when Ms. Mrowka was here that felt the recycled water plant came on line in the '90s. But then we had testimony from Mr. Beuving it actually came on line in the '70s. I don't know if we're talking about different treatment plants or we're talking about two different things. And so clarifying that would be helpful to us.

MR. NEARY: Would you like me to take a stab at that?

CHAIRPERSON MARCUS: Just --

MR. NEARY: Do you want us to do it in our

24 briefs? I would be happy to do it either way.

CHAIRPERSON MARCUS: I'm kind of dying to know if

you can clarify it.

MR. NEARY: Sure. I believe that Ms. Beuving was talking about the first time that a credit was claimed.

CHAIRPERSON MARCUS: Right.

MR. NEARY: On the statements of use was in 1996.

I think Mr. Beuving was testifying to the fact that actually they have been recycling.

CHAIRPERSON MARCUS: For a long time. They just haven't claimed it.

MR. NEARY: There was no other recycling plant built. That was the original recycling built. That the effect of reducing the amount of water that Masonite actually pulled out of the river.

CHAIRPERSON MARCUS: Thanks. That actually does make sense then.

And then we'll want additional briefing on a couple of other issues in terms of how to think about it. And you know, it may require submission of more evidence, and we'll figure out what to do with it and whether we need a subsequent hearing or not. But that's the role of the water in well 6, the use of the water in well 6. Some of the testimony suggests it might have been groundwater. Other testimony suggested it was underflow. How do we think about that one, right, and how will it impact our determination.

And then the other issue to brief is how to think about and how to take into account the incidental use between 2002 and 2011 where we don't have any quantification numbers because nothing was filed. We do have Mr. Beuving's testimony that it was used during the dismantling and maybe in a couple other places. We have no sense of the amount. How to take that into account in our decision.

Mr. Lilly.

MR. LILY: I'm sorry for jumping around a little bit. But I did have some more rebuttal evidence I wanted to submit.

CHAIRPERSON MARCUS: Oh, you did?

MR. LILY: I didn't want to interrupt you. You had such a good train of thoughts with your questions.

16 CHAIRPERSON MARCUS: That's nice of you to say.

17 Please, go ahead.

18 MR. LILY: I have three exhibits.

19 CHAIRPERSON MARCUS: I actually thought you were 20 done.

MR. LILY: I'm sorry. I didn't want to interrupt. I have three exhibits I'd like to offer. I have copies and I'll distribute them now.

CHAIRPERSON MARCUS: Great. The more info, the better. The record reflects that counsel was too polite.

Yes?

1

2

3

4

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2.4

25

MR. JACOBSEN: I just wanted some clarification on question two, the role of water in water use in well 6.

And whether that was groundwater or surface underflow.

5 CHAIRPERSON MARCUS: And if so, how. And if not, 6 why.

MR. JACOBSEN: Okay. Well 6 was not a licensed point of diversion under 1763.

CHAIRPERSON MARCUS: Right.

MR. JACOBSEN: Never the less, we'd like the additional information on --

CHAIRPERSON MARCUS: It may be a very short answer to the question.

VICE CHAIRPERSON SPIVY-WEBER: If it's -- is it underflow? And on the form, it said ground. And on the testimony from Millview, they said it was underflow. If it's underflow, it's surface water.

MR. JACOBSEN: Correct.

VICE CHAIRPERSON SPIVY-WEBER: Basically.

MR. LILY: So I have -- I've given staff copies of three exhibits, each one labeled the bottom of the -- label five, six, and seven.

CHAIRPERSON MARCUS: One second.

MR. LILY: I will wait.

CHAIRPERSON MARCUS: Here we go. Thank you.

Mr. Neary, you can explain why these are in rebuttal.

MR. LILY: I just wanted to make sure everybody had five, six, and seven. And I'll give a flashdrive to your staff with electronic files and PDF of these as well. I'm offering Exhibit SCWA-5. This is a copy of part of the transcript of the hearing that this Board held on January 26th, 2010, in the matter regarding Millview's pre-14 right that's been briefly discussed here. And I'm offering the testimony of Shawn White, who is the General Manager of the Russian River Flood Control District that he gave at that hearing.

And this basically is for the purpose of showing that the Flood Control District, in fact, is ready, willing, and able to contract or, in fact, has a contract with Millview and can supply water to Millview under that contract. And this is to rebut the testimony for Mr. Bradley that suggested that there were uncertainties regarding that future supply under that contract.

And this testimony he explains about the contract for 9700 acre feet per year, that the Flood Control District is willing to continue to supply water to Millview. And I've attached in Exhibit 5, the excerpts of the pages of the transcript of his testimony, both my direct and the cross-examination and a copy of the

agreement which was referenced. It was an exhibit SCWA-1 in that proceeding and it is referenced in Mr. White's testimony.

Mr. Neary was present during that hearing and representing Millview County Water District in that hearing. So therefore, even though this testimony is hearsay, it would be admissible over objection in a civil action under the exception to the hearsay rule for former testimony. And that's in Evidence Code 1291, Subdivision A2. So again, we're offering it for this rebuttal purpose, and we believe it comes in under that statutory exception to the hearsay rule.

CHAIRPERSON MARCUS: Mr. Neary, do you have an objection?

MR. NEARY: Yes, I do.

I would object to all three exhibits. They are hearsay. And these were hearings that hearing testimony was addressing another matter.

I certainly think that you can accept it as they're offering it for rebuttal, but not for the truth of the matter asserted. The two declarations of Shawn White are just pure hearsay. They weren't subject to cross-examination.

And probably I also object on the grounds they're relevant on relevancy. I think if you review them, you'll

see they are marginally relevant to this hearing. But I would have no objection to your receiving exhibit SCWA-5 for limited purpose of rebuttal. It attaches the expired water purchase agreement that expired in 2010 that Mr. Bradley testified to.

MR. LILY: Mr. Neary jumped the gun on six and seven. I hadn't gotten to them yet.

CHAIRPERSON MARCUS: I want you to explain.

MR. LILY: Exhibit 6 and 7 -- Exhibit 6 is a March 2012 declaration from Shawn White, which was filed in the pending litigation of Millview against the State Water Board. Mr. Neary has seen that before. And it discusses -- it supplements exhibit SCWA-5 and basically provides updated information -- in fact shows that the Flood Control District now is willing to increase its supply of project water to Millview from 9700 acre feet per year up to 1520 acre feet per year. This definitely is hearsay.

I agree with Mr. Neary about that. But under Government Code 11513(d), hearsay evidence is allowed to supplement other admissible evidence. And we believe this is certainly an appropriate supplement to exhibit SCWA-5 since it just is providing an update of the previous testimony. And five is admissible.

And then exhibit SCWA-7 is the latest declaration

from Shawn White. It further supplements exhibit SCWA-5 and provides updated information as of December 2012 regarding the Flood Control District's completion of its CEQA requirements for reallocating the additional water to Millview. So we are offering these for the truth of the matters that are asserted therein.

I disagree with Mr. Neary's suggestion that they be somehow limited. We think this is very relevant for the question of whether Millview has alternate water supplies. Mr. Bradley has suggested that they do not and that this Masonite water right license is critical to Millview's supply. And we are rebutting that by showing the fact that Millview does have an alternate water supply. They would have to pay for it. But they do have an alternate supply from the Russian River Flood Control District.

CHAIRPERSON MARCUS: Not actually having had the time to actually read the document, is the assertion that they will do it something that Millview can take to the bank?

MR. LILY: That's the assertion is -- don't know what you mean by take to the bank. But the assertion is the Flood Control District is ready, willing, and able to enter into a long-term water supply contract with Millview.

MR. NEARY: Well, Mr. White's not here for me to cross-examine him. And this is precisely the reason why we have the hearsay rule. This is -- the fact it's a declaration doesn't make it any less hearsay. The fact of the matter is Mr. Bradley has testified that there has been no finalization that Russian River has been -- the fact they had to file supplemental declaration demonstrates that on one occasion they represented to the court they were about ready to enter into an agreement with Millview. And then there was a hiatus caused by the Attorney General requesting a change of venue and up to the court of appeal. So there was a lapse of about nine months in the litigation. And that exceeded the time that in the first declaration they said they were going to have a contract in place. So he had to file supplemental declaration saying it's coming.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I think the time has come and it expired for the time that the fact of the matter is that Mr. White's not here. And I don't have any problem with the former testimony being admitted for a limited purpose. But just pure hearsay for the purpose of the truth of the matter asserted, I do have a big problem with.

CHAIRPERSON MARCUS: That was my question about taking it to the bank.

MR. LILY: I don't have anything further. I

stand by my positions on the evidence.

CHAIRPERSON MARCUS: All right. We'll take that under submission. Any other questions from anyone up here? All right. Now, we talked about some of the issues to be briefed. Obviously, it's the limit of what can be briefed. A time line, it will be from the time you get the transcript.

The question -- I know you're all busy people. I also know people have an interest in getting this resolved. So you know, we can do two weeks, if you are in a big rush. We can do a month if that makes sense in your busy schedules. I want to just defer to you as counsel because you know what your calendars are. You want to be able to represent your client as diligently as possible.

MR. NEARY: I would say the shorter the better. We're very interested in getting this resolved because it's a very big issue for us. I would be -- I would have to adjust my schedule, but if you can do it on two weeks following the receipt of the transcript, that would be our suggestion.

CHAIRPERSON MARCUS: All right. I'm inclined to defer to Mr. Neary, unless you two have a big problem.

CHAIRPERSON MARCUS: Do we have an idea what the estimate date of the release of the transcript would be?

CHAIRPERSON MARCUS: That is an excellent

question. How long?

THE REPORTER: Two weeks.

MR. JACOBSEN: So we're looking a month.

CHAIRPERSON MARCUS: We are looking a month

MR. JACOBSEN: I don't object to Mr. Neary's

suggestion.

MR. LILY: I can live with two weeks if that's the Chair's inclination. I'd like to have three, just because I don't know exactly what I'm going to have on my desk when the transcript comes in. But I will defer to the Board.

My request is three weeks, but if the Chair says two, I will live with two. I would request that you ask Mr. Mona to -- and he's very good at this -- to send out a notice to everyone saying the transcript has gone out, here is the deadline, so we all are on the page and know that we all know it's the exact same deadline. Otherwise, there could be some confusion.

CHAIRPERSON MARCUS: I think that's a very good suggestion. All right.

We were talking about the number of pages and suggesting ten. That should help in getting it done quickly, because you have to make choices and be succinct. All right. So let's say we -- all due respect to Mr. Lilly -- two weeks after we get the transcript, which is

likely to be more like three or four. So all right. And we'll also -- everyone who has participated in the hearing will get notice of the Board's proposed order in the matter and the Board meeting at which the matter will be considered.

Is there anything else? Single versus double spaced? I personally prefer single spaced, but that's just me to save paper. Does anybody have --

VICE CHAIRPERSON SPIVY-WEBER: Double.

CHAIRPERSON MARCUS: I hear double. Going once.

Okay. Double spaced. How about double sided though?

SENIOR STAFF COUNSEL OLSON: One sided.

MR. NEARY: Millview would be happy to produce one copy, single spaced for you. Double space for everyone else.

VICE CHAIRPERSON SPIVY-WEBER: Ten pages.

CHAIRPERSON MARCUS: Ten pages. Paying attention to all of this. Great.

Anything else? Any other questions? All right. Thank you all for your time and attention, your patience, and your courtesy in this matter.

MR. NEARY: What is the page limit? Ten? Do we have 15?

CHAIRPERSON MARCUS: Do you really want 15?

MR. NEARY: Yes.

2.4

CHAIRPERSON MARCUS: It won't kill me to give you 15. Whatever you need to tell your story, especially since we're asking you to address certain things. And we'll put that in, we'll get that out to you. MR. NEARY: Thank you very much. CHAIRPERSON MARCUS: Thank you all very much. (Whereupon the hearing adjourned at 2:33 PM)

1

3

4

5

6

7

8

9

10

11

12

13

14

CERTIFICATE OF REPORTER 2 I, TIFFANY C. KRAFT, a Certified Shorthand

Reporter of the State of California, and Registered Professional Reporter, do hereby certify:

That I am a disinterested person herein; that the foregoing hearing was reported in shorthand by me, Tiffany C. Kraft, a Certified Shorthand Reporter of the State of California, and thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 14th day of April, 2013.

15

16

17 18

19

20

21

22

23

2.4

25

TIFFANY C. KRAFT, CSR, RPR Certified Shorthand Reporter License No. 12277