

# Aquifer Exemption Checklist

Reviewed by: \_\_\_\_\_ Date \_\_\_\_\_

## A- Regulatory Background and Purpose

An aquifer or a portion thereof which meets the criteria for an "underground source of drinking water" in § 146.3 may be determined to be an "exempted aquifer". The aquifer exemption criteria at 146.4 must be met as follows:

- Class I-V wells must meet criteria **146.4(a) and 146.4(b)(1)**; or **146.4(a) and 146.4(b)(2)**; or **146.4(a) and 146.4(b)(3)**; or **146.4(a) and 146.4(b)(4)**; or **146.4(a) and 146.4(c)**.
- Class VI wells must meet the criteria **146.4(d)**<sup>1</sup>.

Regardless of the AE request or the type of injection activity, in all cases, first and foremost a demonstration that the aquifer or portion thereof does not currently serve as a source of drinking water is the required first step in the process. **EPA must evaluate each AE request to ensure the criteria are met prior to approval. EPA should also document its rationale for approving or disapproving each AE request in its statement of basis and, in case of exemptions that are substantial program revisions, EPA must provide public notice and an opportunity for the public to comment and request a public hearing.**

The purpose of this checklist is to ensure that appropriate and adequate information is collected to facilitate review of AE requests, and documentation of AE decisions. Some information described here may not apply to all AE requests.

## B- General Information

AE request received by EPA on \_\_\_\_\_

Is the aquifer exemption Substantial \_\_\_\_\_ Non-Substantial \_\_\_\_\_

Describe basis for substantial/non-substantial determination \_\_\_\_\_

Is the aquifer exemption Complex? (Existence of drinking water wells, populated area ...) \_\_\_\_\_

Did the state or tribe provide public notice and opportunity for public hearing on the aquifer exemption request (144.7(b)) Y/N \_\_\_\_\_

Were there any public comments? Y/N If yes, identify where they may be located \_\_\_\_\_

Date(s) of notice(s) published \_\_\_\_\_, Public meeting(s) held \_\_\_\_\_, Hearing held \_\_\_\_\_, any notable findings or pending litigation \_\_\_\_\_

Describe the notice and comment process and the final decision \_\_\_\_\_

Describe the basis for the decision to exempt the aquifer or the basis for the decision to withhold or deny approval of the exemptions request \_\_\_\_\_

Any anticipated issues associated with EPA approval or disapproval of the AE request

Y/N \_\_\_\_\_

Any meetings between EPA/States/Tribes/Operator to discuss issues Y/N list \_\_\_\_\_

Is the request submitted by a primacy state or tribe? Y/N If yes name the State/Tribe/Agency

\_\_\_\_\_ Contact: \_\_\_\_\_

AE identified by the Primacy State or tribe and submitted for EPA review and final determination on \_\_\_\_\_

Name of the Owner/operator \_\_\_\_\_

Well/Project Name: \_\_\_\_\_ Well Class \_\_\_\_\_

Purpose of injection: \_\_\_\_\_ (mineral mining/oil and gas/other)

Where is the proposed aquifer exemption located? Township, Section, Range, Quarter Section or other method used to identify the area \_\_\_\_\_ Latitude and longitude information \_\_\_\_\_ County \_\_\_\_\_ City \_\_\_\_\_

State \_\_\_\_\_ Add information about distance to nearest Town, County \_\_\_\_\_

Name of aquifer or portion of aquifer to be exempted \_\_\_\_\_

<sup>1</sup> Additional Class VI only requirements in 40 CFR 144.7(d)(1) and (2) apply. This checklist does not address those requirements.

Areal extent of the area proposed for exemption \_\_\_\_\_

Depth and thickness of the aquifer \_\_\_\_\_

Discuss the total dissolved solid (TDS) content of the aquifer, including the TDS at the top and bottom of the exempted zone, and the locations and depths of all fluids samples taken. \_\_\_\_\_

**C- Regulatory Criteria**

An aquifer or a portion thereof may be determined to be an exempted aquifer for Class I-V wells if it meets the criteria in paragraphs (a) –(c) below. Other than EPA approved aquifer exemption expansions that meet the criteria set forth in 146.4(d), new aquifer exemptions for Class VI wells shall not be issued.

**146.4: ( ) (a) Not currently used as a drinking water source and:**

( ) (b)(1) It is mineral, hydrocarbon, or geothermal energy producing, or can be demonstrated by a permit applicant as part of a permit application for a Class II or Class II operation to contain minerals or hydrocarbons that considering their quantity and location are expected to be commercially producible; or

( ) (b)(2) It is situated at a depth or location which makes recovery of water for drinking water purposes economically or technologically impractical; or

( ) (b)(3) It is so contaminated that it would be economically or technologically impractical to render that water fit for human consumption; or

( ) (b)(4) It is located over a Class III well mining area subject to subsidence or catastrophic collapse; or

( ) (c) TDS is more than 3,000 and less than 10,000 mg/l and it is not reasonably expected to supply a public water system.

( ) (d) *The areal extent of an aquifer exemption for a Class II enhanced oil recovery or enhanced gas recovery well may be expanded for the exclusive purpose of Class VI injection for geologic sequestration under § 144.7(d) if it does not currently serve as a source of drinking water; and the TDS is more than 3,000 mg/l and less than 10,000 mg/l; and it is not reasonably expected to supply a public water system.*

**1- Demonstration that the aquifer or portion thereof does not currently serve as a source of drinking water per 146.4(a)**

Describe the proposed exempted area and how it was determined: \_\_\_\_\_

TDS: \_\_\_\_\_ Top: \_\_\_\_\_ Bottom: \_\_\_\_\_

Lithology: \_\_\_\_\_

Permeability: \_\_\_\_\_ Porosity: \_\_\_\_\_ Groundwater flow direction: \_\_\_\_\_

Upper and Lower Confining Zone(s) and description of vertical confinement from USDWs: \_\_\_\_\_

Oil or mineral production history: \_\_\_\_\_

**Are there any public or private drinking water wells within and nearby the proposed exempted area for which the proposed exempted portion of the aquifer might be a source of drinking water Y/N if yes, list all those wells**

- **Include:** pertinent map(s) visually showing the areal extent of exemption boundary, depth and thickness of the aquifer proposed for exemption, all known subsurface structures such as faults affecting the aquifer, and each of the inventoried water well locations by well # or owner name.
- **Include:** Table of all inventoried water wells showing: Well Name/#, Owner, (Private/Public), Contact information, Purpose of well (Domestic, Irrigation, Livestock, etc.), depth of source water, name of aquifer, well completion data, age of well (if known), and the primary source of well data (Applicant/State/Tribe/EPA).
- **Include:** Map showing the areal extent of exemption boundary, all domestic water wells considered potentially down gradient of the exemption and hydraulically connected to the exemption. If wells are deemed horizontally and/or vertically isolated from the exemption, this should be foot noted on the Table as well. Use arrow(s) to indicate the direction and speed of GW in the aquifer proposed for exemption.

- Describe the evidence presented in the application and/or methodology used to conclude GW direction and speed when relevant.
- **Include:** any source water assessment and/or protection areas and designated sole source aquifers located within the delineated area.

**What is the appropriate area to examine for drinking water wells? Although guidance 34 says it should be a minimum of 1/4 mile, the determination of the appropriate area is on a case by case basis. Describe area and give a rationale.**

**Are there any public or private drinking water wells or springs capturing (or that will be capturing) or producing drinking water from the aquifer or portion thereof within the proposed exemption area? Y/N\***

- Evaluate the capture zone of the well (s) in the area near the proposed project (i.e., the volume of the aquifer(s) or portion(s) thereof from within which groundwater is expected to be captured by that well).
- A drinking water well's current source of water is the volume (or portion) of an aquifer which contains water that will be produced by a well in its lifetime. What parameters were considered to determine the lifetime of the well?

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- (\*) If the answer to this question is Yes, therefore the aquifer currently serves as a source of drinking water.

## **2- Demonstration that the aquifer or portion thereof is mineral, hydrocarbon or geothermal energy producing per 146.4(b)(1)**

**Did the permit applicant for a Class II or III operation demonstrate as part of the permit application that the aquifer or portion thereof contains minerals or hydrocarbons that, considering their quantity and location are expected to be commercially producible? Did the permit applicant furnish the data necessary to make the demonstration as required by 40 C.F.R. 144.7(c)(1) and (2)? Summarize this demonstration and data \_\_\_\_\_**

- Include narrative statement, logs, maps, data and state issued permit.
- If the proposed exemption is to allow a Class II enhanced oil recovery well operation in a field or project containing aquifers from which hydrocarbon were previously produced, commercial producibility shall be presumed by the Director upon a demonstration of historical production having occurred in the project area or field. Many times it may be necessary to slightly expand an existing Class II operation to recover hydrocarbons and an aquifer exemption for the expanded area may be needed. If the expanded exemption for the Class II EOR well is for a well field or project area where hydrocarbons were previously produced, commercial producibility would be presumed.
- For new or existing Class II wells not located in a field or project containing aquifers from which hydrocarbons were previously produced, information such as logs, core data, formation description, formation depth, formation thickness and formation parameters such as permeability or porosity shall be considered by the Director, to the extent available.
- Many Class II injection well permit applicants may consider much information concerning production potential to be proprietary. As a matter of policy, some states/tribes do not allow any information submitted as part of a permit application to be confidential. In those cases where potential production information is not being submitted, EPA would need some record basis for concluding that the permit application demonstrates that the aquifer contains commercially producible minerals or hydrocarbons. For example, the permit application may include the results of any R & D pilot project. In this case, the applicant should state the reasons for believing that there are commercially producible quantities of minerals within the expanded area. Also, exemptions relating to new or existing Class II wells not located in a field or project containing aquifers from which hydrocarbons were previously produced should include the following types of information:
  - a- Production history of the well if it is a former production well which is being converted.
  - b- Description of any drill stem tests run on the horizon in question. This should include information on the amount of oil and water produced during the test
  - c- Production history of other wells in the vicinity which produce from the horizon in question.
  - d- Description of the project, if it is an enhanced recovery operation including the number of wells and there location.

For Class III wells, the Director must require an applicant to furnish data necessary to demonstrate that the aquifer is expected to be mineral or hydrocarbon producing and the Director must consider information contained in the mining plan for the proposed project, such as a map and general description of the mining zone, general information on the mineralogy and geochemistry of the mining zone, analysis of the amenability of the mining zone to the proposed mining

method, and a time-table of planned development of the mining zone. Information to be provided may also include: a summary of logging which indicates that commercially producible quantities of minerals or hydrocarbons are present.

**3- Demonstration that the aquifer or portion thereof is situated at a depth or location which makes recovery of water for drinking water purposes economically or technologically impractical per 146.4(b)(2)**

*Is the aquifer or portion thereof situated at a depth or location which makes recovery of water for drinking water purposes economically or technologically impractical?* \_\_\_\_\_

- List evidence in the application showing how this demonstration was made.
- EPA consideration of an aquifer exemption request under this provision would include information related to: The availability of less costly and more readily available alternative supplies, the adequacy of alternatives to meet present and future needs, and costs for treatment (including cost of disposal of treatment residuals) and or development associated with the use of the aquifer.
- The economic evaluation, submitted by the applicant, should consider the above factors, and these that follow:
  1. Distance from the proposed exempted aquifer to public water supplies.
  2. Current sources of water supply for potential users of the proposed exempted aquifer.
  3. Availability, quantity and quality of alternative water supply sources.
  4. Analysis of future water supply needs within the general area.
  5. Depth of proposed exempted aquifer.
  6. Quality of the water in the proposed exempted aquifer.

**4- Demonstration that the aquifer or portion thereof is too contaminated per 146.4(b)(3)**

*Is the aquifer or portion thereof proposed for exemption so contaminated that it would be economically or technologically impractical to render that water fit for human consumption* \_\_\_\_\_

- List evidence in the application showing that the area to be exempted is so contaminated that it would be economically or technologically impractical to render that water fit for human consumption.
- Economic considerations would also weigh heavily in EPA's decision on aquifer exemption requests under this section. Unlike the previous section, the economics involved are controlled by the cost of technology to render water fit for human consumption. Treatment methods can usually be found to render water potable. However, costs of that treatment may often be prohibitive either in absolute terms or compared to the cost to develop alternative water supplies.
- EPA's evaluation of aquifer exemption requests under this section will consider the following information submitted by the applicant:
  - (a) Concentrations, types, and source of contaminants in the aquifer.
  - (b) If contamination is a result of a release, whether contamination source has been abated.
  - (c) Extent of contaminated area.
  - (d) Probability that the contaminant plume will pass through the proposed exempted area.
  - (e) Ability of treatment to remove contaminants from ground water.
  - (f) Current and alternative water supplies in the area.
  - (g) Costs to develop current and future water supplies, cost to develop water supply from proposed exempted aquifer. This should include well construction costs, transportation costs, water treatment costs, etc.
  - (h) Projections on future use of the proposed aquifer.

**5- Demonstration that the aquifer or portion thereof is located over a Class III well mining area subject to subsidence or catastrophic collapse per 146.4(b)(4)**

*Is the aquifer or portion thereof proposed for exemption located over a Class III well mining area subject to subsidence or catastrophic collapse?* \_\_\_\_\_

- List evidence in the application showing that the area to be exempted is located over a Class III well mining area subject to subsidence or catastrophic collapse \_\_\_\_\_

- Discuss the mining method and why that method necessarily causes subsidence or catastrophic collapse. The possibility that non-exempted underground sources of drinking would be contaminated due to the collapse should also be addressed in the application.

**6- Demonstration that the aquifer or portion thereof has TDS more than 3,000 and less than 10,000 mg/l and it is not reasonably expected to supply a public water system per 146.4(c)**

*Is the TDS of the aquifer or portion thereof proposed for exemption more than 3,000 and less than 10,000 mg/l? \_\_\_\_\_*

*Is the aquifer proposed for exemption or portion thereof not reasonably expected to supply a public water system? \_\_\_\_\_*

- Identify and discuss the information on which the determination that the total dissolved solids content of the ground water in the proposed exemption is more than 3,000 and less than 10,000 mg/l and the aquifer is not reasonably expected to supply a public water system.
- Include information about the quality and availability of water from the aquifer proposed for exemption. Also, the exemption request must analyze the potential for public water supply use of the aquifer. This may include: a description of current sources of public water supply in the area, a discussion of the adequacy of current water supply sources to supply future needs, population projections, economy, future technology, and a discussion of other available water supply sources within the area.

**7- Demonstration that a Class II aquifer exemption may be expanded to Class VI per**

**146.4(d)** *(Refer to additional requirements in EPA's regulations for Class VI aquifer exemptions for this demonstration)*

*May the areal extent of an aquifer exemption for a Class II enhanced oil recovery or enhanced gas recovery well be expanded for the exclusive purpose of Class VI injection for geologic sequestration under § 144.7(d)? \_\_\_\_\_*

- List evidence in the application showing an existing Class II operation associated with AE that is being converted into Class VI \_\_\_\_\_