

## **ENVIRONMENTAL IMPACT REPORT**

# GENERAL WASTE DISCHARGE REQUIREMENTS FOR COMPOSTING OPERATIONS

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### **TABLE OF CONTENTS**

AC	RONYMS AND ABBREVIATIONS	vii
EX	INTRODUCTION	1 1 2 50
1.	INTRODUCTION AND BACKGROUND  1.1. BACKGROUND ON COMPOSTING OPERATIONS.  1.2. EXISTING REGULATIONS FOR COMPOSTING  1.3. PURPOSE OF THE EIR  1.4. SCOPING PROCESS.  1.5. PUBLIC INVOLVEMENT  1.6. REPORT ORGANIZATION	2 6 6
2.	PROJECT DESCRIPTION  2.1. PROJECT LOCATION  2.2. PROJECT OBJECTIVES  2.3. OVERVIEW OF THE GENERAL ORDER  2.4. PROJECT CHARACTERISTICS  2.5. AGENCIES THAT WILL USE THIS DOCUMENT  2.6. ANTICIPATED CONDITIONS FOLLOWING ADOPTION OF THE ORDER	
3.	IMPACT ANALYSIS APPROACH	1718222324
4.	AESTHETICS	
5.	AGRICULTURE AND FORESTRY  5.1. ENVIRONMENTAL SETTING  5.2. ENVIRONMENTAL ANALYSIS  5.2.1. Approach and Methods  5.2.2. Thresholds of Significance  5.2.3. Impacts and Mitigation Measures	35 36 36
6.	AIR QUALITY AND GREENHOUSE GAS	44

	6.2.1.	Approach and Methods	59
	6.2.2.	Thresholds of Significance	
	6.2.3.	Impacts and Mitigation Measures	60
7.	BIOLOGICA	AL RESOURCES	71
	7.1. ENVIRO	DNMENTAL SETTING	71
	7.2. ENVIRO	DNMENTAL ANALYSIS	72
	7.2.1.	Approach and Methods	72
	7.2.2.	Thresholds of Significance	72
	7.2.3.	Impacts and Mitigation Measures	73
8.	CULTURAL	L RESOURCES	77
	8.1. ENVIRO	DNMENTAL SETTING	77
	8.2. ENVIRO	DNMENTAL ANALYSIS	79
	8.2.1.	Approach and Methods	
	8.2.2.	Thresholds of Significance	79
	8.2.3.	Impacts and Mitigation Measures	80
9.		, SOILS, AND MINERAL RESOURCES	
		DNMENTAL SETTING	
		ONMENTAL ANALYSIS	
	9.2.1.	Approach and Methods	
	9.2.2.	Thresholds of Significance	
	9.2.3.	Impacts and Mitigation Measures	96
10.		AND HAZARDOUS MATERIALS	
		ONMENTAL SETTING	
		ONMENTAL ANALYSIS	
	10.2.1.	Approach and Methods	
	10.2.2.	Thresholds of Significance	
	10.2.3.	Impacts and Mitigation Measures	
11.	HYDROLO	GY AND WATER QUALITY	116
	11.1.ENVIRC	DNMENTAL SETTING	116
	11.2.ENVIRC	ONMENTAL ANALYSIS	
	11.2.1.	Approach and Methods	
	11.2.2.	Thresholds of Significance	
	11.2.3.	Impacts and Mitigation Measures	124
12.		PLANNING AND RECREATION	
		ONMENTAL SETTING	
	_	ONMENTAL ANALYSIS	
	12.2.1.	Approach and Methods	
	12.2.2.	Thresholds of Significance	
	12.2.3	Impacts and Mitigation Measures	139
13.			
		ONMENTAL SETTING	
		DNMENTAL ANALYSIS	
	13.2.1.	Approach and Methods	
	13.2.2.	Thresholds of Significance	
	13.2.3.	Impacts and Mitigation Measures	148

14.	POPULATION AND HOUSING	156
	14.1.ENVIRONMENTAL SETTING	156
	14.2.ENVIRONMENTAL ANALYSIS	156
	14.2.1. Approach and Methods	156
	14.2.2. Thresholds of Significance	157
	14.2.3. Impacts and Mitigation Measures	157
15.	PUBLIC SERVICES, UTILITIES, AND ENERGY	159
	15.1.ENVIRONMENTAL SETTING	
	15.2.ENVIRONMENTAL ANALYSIS	163
	15.2.1. Approach and Methods	
	15.2.2. Thresholds of Significance	
	15.2.3. Impacts and Mitigation Measures	164
16.	TRANSPORTATION AND TRAFFIC	172
	16.1.ENVIRONMENTAL SETTING	172
	16.2.ENVIRONMENTAL ANALYSIS	172
	16.2.1. Approach and Methods	172
	16.2.2. Thresholds of Significance	
	16.2.3. Impacts and Mitigation Measures	174
17.	CUMULATIVE IMPACTS	179
	17.1.APPROACH	179
	17.2.PROGRAM LEVEL IMPACTS	180
	17.3.PROJECT LEVEL IMPACTS	182
	17.4.AESTHETICS	
	17.5.AGRICULTURE AND FORESTRY	
	17.6.AIR QUALITY AND GREENHOUSE GAS	
	17.7.BIOLOGICAL RESOURCES	
	17.8.CULTURAL RESOURCES	
	17.9.GEOLOGY, SOILS, AND MINERAL RESOURCES	
	17.10. HAZARDS AND HAZARDOUS MATERIALS	
	17.11. HYDROLOGY AND WATER QUALITY	
	17.13. NOISE	
	17.14. POPULATION AND HOUSING	
	17.15. PUBLIC SERVICES AND UTILITIES	
	17.16. TRANSPORTATION AND TRAFFIC	
12	GROWTH INDUCING IMPACTS	
19.	ALTERNATIVE ANALYSIS	
	19.1.FACTORS FOR SELECTING ALTERNATIVES  19.2.ALTERNATIVES THAT WERE CONSIDERED BUT NOT FURTHER ANALYZED	
	19.2.ALTERNATIVES THAT WERE CONSIDERED BUT NOT FURTHER ANALYZED	
	19.4.COMPARISON OF ALTERNATIVES	
	19.5.ENVIRONMENTALLY SUPERIOR ALTERNATIVE	
20	REFERENCES	
21.	DOCUMENT PREPARATION	224

FIGURES		
Figure 1-1	Composting Process Flow Diagram	3
Figure 2-1	Regional Water Board Watersheds	8
Figure 3-1	Locations of Existing Composting Operations in California	19
Figure 3-2	Composting Operations and Surrounding Cities	21
Figure 3-3	Overview of California's Overall Disposed Waste Stream	23
Figure 4-1	Location of Scenic Highways and Composting Operations	32
Figure 5-1	Composting Operations Located Within Farmland Areas	38
Figure 5-2	Composting Operations Located within Forest Cover Areas	41
Figure 6-1	California Air Basins	45
Figure 6-2	California Air Districts	51
Figure 9-1	Geomorphic Provinces of California	86
Figure 11-1	Composting Operations and Groundwater	122
Figure 13-1	Land Use Compatibility for Community Noise Environment	147
Figure 13-2	Construction Equipment Noise Emission Levels	150
TABLES		
Table 2-1	Allowable Feedstocks	10
Table 2-2	Porosity and Hydraulic Conductivity for Representative Soil Types	13
Table 3-1	Composting Operations per Region	20
Table 6-1	California Ambient Air Quality Standards - 2012 Area Designations	48
Table 6-2	Global Warming Potential of Greenhouse Gases	53
Table 6-3	Major Source Thresholds per Air District	56
Table 6-4	Initial Construction Daily Emissions, San Bernardino County	57
Table 6-5	Peak Day Construction-Related Daily Emissions, Sonoma County	58
Table 6-6	Emissions from Stationary Diesel Engines with Continuous Operation (Pounds/Year)	63
Table 9-1	Non-Fuel Mineral Resources in California	95
Table 10-1	State Water Board GeoTracker-Listed Cleanup Sites	106
Table 11-1	Watershed Characteristics of California	117
Table 11-2	Major Groundwater Basins of California	119
Table 13-1	Representative Groundborne Noise and Vibration Levels for Construction Equipment	
Table 14-1	California Housing Profile	156
Table 19-1	Project Alternatives: Comparison of Significant Effects	204
Table 19-2	Alternative Comparison: Ability to Meet Project Objectives	216

#### **APPENDICES**

- A General Order Documents (Water Quality Order No. 2015-0121-DWQ)
- B Distribution List
- C Photographs of Composting Operations
- D Economic Considerations
- E CEQA Document Review Composting Facility Impacts and Mitigations
- F Description of Air Basins
- G Maps and Tables of Area Designations for State and National Ambient Air Quality Standards
- H California Greenhouse Gas Inventory for 2000-2011
- I Animal and Plant Species Lists
- J Water Quality Data
- K Traffic Calculations
- L Pertinent Regulations

#### ACRONYMS AND ABBREVIATIONS

AADT average annual daily traffic
AQMD Air Quality Management District
APCD Air Pollution Control District

ARB Air Resources Board

ASCE American Society of Civil Engineers
BACT best available control technology

BMP best management practice

°C degrees Celsius

Cal. Code Regs. California Code of Regulations

CalEPA California Environmental Protection Agency

CALFIRE California Department of Forestry and Fire Protection
CalRecycle Department of Resources Recycling and Recovery

Caltrans California Department of Transportation

CAPCOA California Air Pollution Control Officers Association

CAT Climate Action Team
CBC California Building Code
CDC Center for Disease Control

CDOC California Department of Conservation

CDFA California Department of Food and Agriculture

CDPH California Department of Public Health

CEC California Energy Commission

CEQA California Environmental Quality Act; Public Resources Code

section 21000 and following

CEQA Guidelines California Code of Regulations, title 14, section 15000 and

following

C.F.R. Code of Federal Regulations
CGS California Geological Survey

CH<sub>4</sub> methane

CHP California Highway Patrol cm/s centimeters per second

CNDDB California Natural Diversity Database

CO<sub>1</sub> carbon monoxide CO<sub>2</sub> carbon dioxide

CO<sub>2e</sub> carbon dioxide equivalents

Construction General National Pollutant Discharge Elimination System General Permit For Storm Water Discharges Associated with Construction and

Land Disturbance Activities

CPUC California Public Utilities Commission

CUPA Certified Unified Program Agency

cy cubic yards dB decibel

dBA A-weighted decibel sound level CUPA Certified Unified Program Agency

DEM digital elevation model

DFW Department of Fish and Wildlife DHS Department of Health Services

DOF Department of Finance
DPM diesel particulate matter

DTSC Department of Toxic Substances Control

DWR Department of Water Resources

EA Enforcement Agency

EIR Environmental Impact Report

DEM digital elevation model F degrees Fahrenheit

FAA Federal Aviation Administration

FEMA Federal Emergency Management Agency

FHA Federal Housing Administration

FMMP Farmland Mapping and Monitoring Program

FPA Z'Berg-Nejedly Forest Practices Act

FPP Farmland Protection Program
FPPA Farmland Protection Policy Act
FTA Federal Transit Administration

GAMA Groundwater Ambient Monitoring and Assessment Program

General Order proposed General Waste Discharge Requirements for

**Composting Operations** 

General Industrial Permit Industrial Storm Water General Permit Order 97-03-DWQ

(new Industrial General Permit 2014-0057-DWQ will be effective

July 1, 2015)

GHG greenhouse gas

GIS geographic information system

Gov. Code Government code

GWP global warming potential HAP hazardous air pollutant

HARP Hot Spots Analysis Reporting Program

HDPE high density polyethylene

Health & Saf. Code Health and Safety Code (California)

HFC hydrofluorocarbon

HFRA Healthy Forests Restoration Act

hp horsepower

HUD United States Department of Housing and Urban Development

IBC International Building Code

in/sec inches per second

ILRP Irrigated Lands Regulatory Program

IPCC Intergovernmental Panel on Climate Change
IS/MND Initial Study/Mitigated Negative Declaration
LESA Land Evaluation and Site Assessment
LOP Local Oversight Program (counties)

LOS Level of Service

MCL Maximum Contaminant Level

mg/L milligrams per liter

MRP Monitoring and Reporting Program

MSL mean sea level N<sub>2</sub>O nitrous oxide

NAAQS National Ambient Air Quality Standards

NAGPRA Native American Graves Protection and Repatriation Act

NED National Elevation Dataset

NF<sub>3</sub> nitrogen trifluoride

NFMA National Forest Management Act
NFPA National Fire Protection Association
NHPA National Historic Preservation Act
NMFS National Marine Fisheries Service

NMHC non-methane hydrocarbon NOA Notice of Applicability

NOI Notice of Intent

NOP Notice of Preparation
NO<sub>x</sub> oxides of nitrogen
NO<sub>2</sub> nitrogen dioxide

NOAA National Oceanic and Atmospheric Administration
NPDES National Pollutant Discharge Elimination System

NRCS National Resources Conservation Service

NRHP National Register for Historic Places

OEHHA Office of Environmental Health Hazard Assessment
OSHA Occupational Safety and Health Administration

PFC perfluorocarbon

PG&E Pacific Gas and Electric Company

PM particulate matter

 $PM_{2.5}$  particulate matter, 2.5 micrometers or less  $PM_{10}$  particulate matter, 10 micrometers or less

ppm parts per million
PPV peak particle velocity

PSD Prevention of Significant Deterioration

Pub. Resources Code Public Resources Code

Regional Water Board Regional Water Quality Control Board

REL Reference Exposure Level ROG reactive organic gases

SB Senate Bill

SDG&E San Diego Gas and Electric Company

 $SF_6$  sulfur hexafluoride  $SO_2$  sulfur dioxide  $SO_x$  oxides of sulfur

State Water Board State Water Resources Control Board

SWIS Solid Waste Information System

TAC toxic air contaminant
THP Timber Harvest Plan
TMDL total maximum daily load
TPZ timberland production zone

μm micrometers

μg/m<sup>3</sup> microgram per cubic meter

USACE United States Army Corp of Engineers
USBR United States Bureau of Reclamation

U.S.C. United States Code

USDA United States Department of Agriculture
USDOT United States Department of Transportation
U.S. EPA United State Environmental Protection Agency

USFS United States Forest Service

USFWS United States Fish and Wildlife Service

USGS United States Geological Service

UST underground storage tanks V/C volume-to-capacity ratio

VdB vibration decibel

VOCs volatile organic compounds

Water Code California Water Code, division 7, Water Quality

WDRs waste discharge requirements

.

#### **EXECUTIVE SUMMARY**

#### INTRODUCTION

The State Water Resources Control Board (State Water Board) prepared this Draft Environmental Impact Report (EIR) to assess potential environmental effects that may result from adoption and implementation of the proposed General Waste Discharge Requirements for Composting Operations (General Order). Throughout the document, the adoption and implementation of the General Order will be referred to as the "proposed project" or "project."

The General Order being considered by the State Water Board will apply to composting operations that accept, store, and process materials to produce a compost product such as soil amendment or soil blend. Acceptable materials would include green material, food material, residentially co-collected or food and green materials, vegetative food material, paper material, agricultural material, manures, and biosolids. These materials have the potential to affect the quality of waters of the state; as such, discharges from operations accepting these materials are regulated by the Regional Water Quality Control Boards (Regional Water Boards) and State Water Board (collectively the Water Boards).

Water Code section 13260 states that any person discharging waste, or proposing to discharge waste, within any region that could affect the quality of the waters of the state, must file a report of waste discharge with the appropriate Regional Water Board. Water Code section 13263 states that the State Water Board or a Regional Water Board may prescribe general WDRs for a category of discharges that meet specified criteria. The General Order has been developed to create a streamlined and efficient permit process, and to achieve statewide consistency in regulating composting operations.

The General Order provides a streamlined statewide notification and permit review process for private and public entities or persons intending to compost for certain types of operations. The General Order includes two levels of compliance, Tier I and Tier II, based on types of feedstocks used, volume of compost on site, and hydrogeologic site conditions.

The General Order contains prohibitions, specifications, and general procedures to protect surface water and groundwater quality related to composting facility operations. If adopted, the General Order would specify the terms and conditions of discharges from composting operations.

Dischargers would request coverage under the General Order by submitting a Notice of Intent (NOI), a technical report, and the appropriate fees to the Regional Water Board. The Regional Water Board would review the NOI and technical report, confirm that the individual composting operation met all of the terms and conditions of the General Order, and issue a Notice of Applicability (NOA).

#### PROJECT OBJECTIVES

The project objectives include the following:

- 1. Protect water quality by adopting requirements consistent with provisions of the California Water Code, division 7 (Water Code) and related state water quality control plans and policies to ensure protection of beneficial uses of the state's waters from these operations.
- 2. Provide consistent statewide regulatory requirements for composting operations.
- 3. Streamline the permitting process for composting operations that meet certain conditions.
- 4. Support California's diversion goal to recycle, compost or source reduce 75 percent of solid waste being disposed of in landfills by 2020 by diversifying the types of feedstocks allowed under the General Order.

#### SUMMARY OF SIGNIFICANT IMPACTS AND MITIGATION MEASURES

The EIR identifies that the direct and indirect impacts of the General Order are primarily related to the reasonably foreseeable methods composting operations may utilize to comply with the General Order. Because the General Order would apply to both existing composting operations as well as new composting operations that might in the future enroll for coverage under the General Order, this EIR assesses the impacts from an existing composting operation due to retrofits for compliance, impacts that would occur from a new operation's compliance with the General Order, and impacts from new composting operations that are unrelated to the General Order.

Potential environmental impacts of the project are summarized in Table ES-1. Refer to Chapters 4 through 16 in this EIR for a complete discussion of each impact.

This presentation is necessarily at a generalized level of analysis as it would be speculative for the State Water Board to predict the actual choices for compliance at any specific location and estimate the magnitude of impacts for a site-specific composting operation within the state. Although the EIR analyzes whether the General Order might create new significant impacts at existing or new composting operations or increase the severity of the expected impacts of new composting operations, the General Order would not authorize, approve, permit, or in any way support the location, construction, or operation of a new composting operation (except as for compliance with the General Order). Therefore, although not connected to the State Water Board action, for disclosure purposes, the EIR also presents a discussion of the possible environmental impacts of new composting operations, unrelated to the General Order. Impacts of new composting operations, unrelated to the General Order are shown below in Table ES-1 in italicized text. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the sitespecific information developed for the project and not rely upon the generalized information contained within this EIR.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
4	AESTHETICS			
	Impact 4.1: Compliance with the General Order at composting operations is not expected to have a substantial adverse effect on a scenic vista.	<ul> <li>None required, however, potential impacts may be further reduced by implementation of the following mitigation measures:</li> <li>To the extent possible, install equipment and improvements within existing operation boundaries;</li> <li>Where new structures or enclosures are necessary, avoid sky lining of structures or electrical lines;</li> <li>Install privacy fencing and/or vegetative screening;</li> <li>Schedule hours of operation to accommodate light and glare;</li> <li>Design outdoor lighting to aim downward onto the project site and not glare skyward or onto adjacent parcels;</li> <li>Locate and design improvements such as structures and roads to blend with existing visual environment, vegetation, and facilities.</li> </ul>	LS	NA
	Impact 4.2. Compliance with the General Order at composting operations is not expected to substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway.	None required. See Mitigation Measure 4.1.	LS	NA
	Impact 4.3. Compliance with the General Order at composting operations is not expected to substantially degrade the existing visual character or quality of the site and its surroundings.	None required. See Mitigation Measure 4.1.	LS	NA
	Impact 4.4. Compliance with the General Order at composting operations is not expected to create a new source of substantial light or glare	None required. See Mitigation Measure 4.1.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
4	AESTHETICS			
	that would adversely affect day or nighttime views in the area.			
	Impact 4.5. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to have a substantial adverse effect on a scenic vista; substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway; substantially degrade the existing visual character or quality of the site and its surroundings; or create a new source of substantial light or glare which would adversely affect day or nighttime views in the area.	Potential impacts may be further reduced by implementation of the following potential mitigation measures:  • To the extent possible, install equipment and improvements within existing operation boundaries.  • Where new structures or enclosures are necessary, avoid sky lining of structures or electrical lines.  • Install privacy fencing and/or vegetative screening.  • Schedule hours of operation to accommodate light and glare.  • Design outdoor lighting to aim downward onto the project site and not glare skyward or onto adjacent parcels.  • Locate and design improvements such as structures and roads to blend with existing visual environment, vegetation, and facilities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
5	AGRICULTURE AND FORESTRY			
	Impact 5.1. Compliance with the General Order at composting operations may have the potential to result in conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use.	Potential impacts may be reduced by implementation of the following mitigation measures:  To the extent possible, avoid siting new composting operations on Prime, Unique, or Important Farmland, or Williamson Act contract lands;  Secure appropriate land use permits from local jurisdictions prior to modification of existing composting operations or construction at new composting operations;  Plan and construct improvements in accordance with general plans, agriculture and forest lands preservation programs, and agriculture and forest lands conservation easements.	S	S&U
	Impact 5.2 Compliance with the General Order at composting operations may have the potential to conflict with existing zoning for agricultural use or a Williamson Act contract.	Mitigation Measure 5.2.: See Mitigation Measure 5.1.	S	S&U
	Impact 5.3. Compliance with the General Order at composting operations is not expected to result in conflict with existing zoning for, or cause rezoning of, forest land (Pub. Resources Code, § 12220, subd. (g)) or timberland (Pub. Resources Code, § 4526), or timberland zoned as Timberland Production (as defined by Government Code section 51104(g)).	None required. See Mitigation Measure 5.1.	LS	NA
	Impact 5.4. Compliance with the General Order at composting operations is not expected to result in the loss of forest land or conversion of forest land to non-forest use.	None required. See Mitigation Measure 5.1.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
5	AGRICULTURE AND FORESTRY			
	Impact 5.5. Compliance with the General Order at composting operations is not expected to involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use.	None required. See Mitigation Measure 5.1.	LS	NA
	Impact 5.6. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to result in conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance to non-agriculture use; conflict with existing zoning for agricultural use or a Williamson Act contract; conflict with existing zoning for or cause rezoning of forest land, timberland, or timberland zoned Timberland Production; loss of or conversion of forest land to non-forest use, or result in other changes which could result in conversion of farmland to non-agricultural use or conversion of forest land to non-forest use.	Mitigation Measure 5.6. The recognized practices listed in Mitigation Measure 5.1 are examples of mitigation measures that may be implemented by the appropriate permitting authority to reduce the impact of new composting operations, unrelated to the General Order.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
6	AIR QUALITY AND GREENHOUSE GASES			
	Impact 6.1. Compliance with the General Order at composting operations may have the potential to conflict with or obstruct implementation of an applicable air quality plan.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Apply for, secure, and comply with all appropriate air quality permits for project construction from the local agencies with air quality jurisdiction, and from other applicable agencies, if appropriate, prior to construction mobilization;</li> <li>Comply with the federal Clean Air Act and the California Clean Air Act (e.g., New Source Review and BACT criteria, if applicable);</li> <li>If located in PM non-attainment areas, prepare and comply with a dust abatement plan that addresses emissions of fugitive dust during construction and operation of the project;</li> <li>Examples of specific mitigation measures include, but are not limited to: <ul> <li>Comply with the Off-Road Regulation for inuse off-road vehicles to meet DPM fleet averaging standards;</li> <li>Use DPM filters to further reduce DPM tailpipe emissions from operation of diesel fueled equipment during construction. Cost effective mitigation options for reduction of PM emissions from diesel fueled engines are available and in use at construction and demolition operations;</li> <li>Minimize idling time either by shutting equipment off when not in use or reducing the time of idling to 5 minutes (as required by the state airborne toxics control measure [Cal. Code Regs., tit. 13, §2485].).</li> </ul> </li> <li>Provide clear signage that posts this requirement for workers at entrances to the site.</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
6	AIR QUALITY AND GREENHOUSE GASES			
	Impact 6.2. Compliance with the General Order at composting operations may have the potential to violate air quality standards or contribute substantially to an existing or project air quality violation.	See Mitigation Measure 6.1.	S	S&U
	Impact 6.3 Compliance with the General Order at composting operations may have the potential to result in considerable net increase of any non-attainment pollutant for which the project region is under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors).	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Comply with the federal and California Clean Air Acts. New or modified facilities that install stationary engines to comply with the General Order would need to follow the local air district's New Source Review policy and all local air quality regulations. A new stationary engine would need a permit with the local air district to ensure that it meets all BACT requirements for districts in nonattainment areas and PSD for districts in attainment areas. Local air districts can limit the amount of operational hours to ensure emissions do not exceed significant levels;</li> <li>Based on results of the environmental review, applicants would implement all feasible mitigation identified in the environmental document to reduce or substantially lessen operation-related air quality impacts of the project. This could require purchase of offsets for pollutants that exceed threshold levels in the district;</li> <li>Use electric engines where feasible;</li> <li>Require diesel engines to be equipped with diesel particulate filters.</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
6	AIR QUALITY AND GREENHOUSE GASES			
	Impact 6.4: Compliance with the General Order at composting operations may have the potential to lead to exposure of sensitive receptors in the vicinity of substantial pollutant concentrations from stationary and mobile sources.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>See Mitigation Measure 6.1;</li> <li>If diesel particulate matter (DPM) is a major contributor, the operation may implement one or more of the following requirements, where feasible and appropriate;         <ul> <li>Use either new diesel engines designed to minimize DPM emissions (usually through use of catalyzed particulate filters in the exhaust) or retrofit older engines with catalyzed particulate filters (which will reduce DMP emissions by 85 percent);</li> <li>Use electric equipment powered by the grid, which would eliminate local combustion emissions;</li> <li>Use alternative fuels, such as compressed natural gas or liquefied natural gas.</li> </ul> </li> <li>Follow proper safety protocol. Signage onsite could help to remind workers to follow procedure and minimize exposure risk.</li> </ul>	S	S&U
	Impact 6.5. Compliance with the General Order at composting operations may have the potential to create objectionable odors affecting a substantial number of people.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Design operations in compliance with appropriate local land use plans, policies, and regulations, including applicable setbacks and buffer areas from sensitive land uses for potentially odoriferous processes;</li> <li>Require Tier II operations to operate and maintain wastewater-holding facilities at or above a dissolved oxygen limit of 1.0 mg/L to prevent anaerobic conditions in wastewater;</li> <li>Develop and comply with an Odor Impact</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
6	AIR QUALITY AND GREENHOUSE GASES			
		Minimization Plan pursuant to the requirements of California Code of Regulations, title 14, section 17863.4.		
	Impact 6.6. Compliance with the General Order at composting operations may have the potential to generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Use electric engines, if electricity is available at the site, to eliminate on-site GHG emissions from stationary engines that are required for water management and aeration;</li> <li>Follow offset protocols to create carbon credits to balance emissions from stationary sources. Offset emissions would have to be real, verifiable, and permanent to qualify;</li> <li>Fund local projects that result in GHG reductions and credit the carbon credits achieved to the operation;</li> <li>Purchase available offset credits that were previously captured from another source and available for purchase in an approved carbon registry.</li> </ul>	S	% C**
	Impact 6.7. Compliance with the General Order at composting operations may have the potential to conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing emissions of GHGs.	See Mitigation Measure 6.6.	S	S&U
	Impact 6.8. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to conflict with or obstruct implementation of the applicable air quality plan;	See Mitigation Measures 6.1. through 6.6.as examples of mitigation measures that are routinely required by appropriate permitting authorities.	S*  * For discussion and disclosure purposes only. For future	S&U*  * For discussion and disclosure purposes only. For future

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
6	AIR QUALITY AND GREENHOUSE GASES		•	
	violate any air quality standard or contribute substantially to an existing or projected air quality violation; result in a cumulatively considerable net increase of any non-attainment pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions that exceed quantitative thresholds for ozone precursors); expose sensitive receptors to substantial pollutant concentrations; create objectionable odors affecting a substantial number of people; generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment; or conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHG policy or regulation adopted for the purpose of reducing GHG emissions.		composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
7	BIOLOGICAL RESOURCES			
	Impact 7.1. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Preparation of a biological inventory of the site resources by a qualified biologist prior to ground disturbance or construction. If protected species or their habitats are present, comply with applicable federal and state endangered species acts and regulations. Ensure that important fish or wildlife movement corridors or nursery sites are not impeded by project activities;</li> <li>Preparation of a wetland survey of onsite resources as required by USACE per section 303(d) of the Clean Water Code. Establish setbacks and prohibit disturbance of riparian habitats, streams, intermittent and ephemeral drainages, and other wetlands;</li> <li>Prohibit construction activities during the rainy season with requirements for seasonal weatherization and implementation of erosion prevention practices;</li> <li>Prohibit construction activities in vicinity of raptor nests during nesting season or establish protective buffers and provide monitoring as needed to ensure that project activity does not cause an active nest to fail;</li> <li>Prepare site design and development plans that avoid or minimize disturbance of habitat and wildlife resources, as well as prevent storm water discharge that could contribute to sedimentation and degradation of local waterways;</li> <li>Plant replacement trees and establish permanently protected suitable habitat at ratios considered acceptable to comply with "no net loss" requirements.</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
7	BIOLOGICAL RESOURCES			
	Impact 7.2. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on riparian habitat, or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.	See Mitigation Measure 7.1.	S	S&U
	Impact 7.3. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption or other means.	See Mitigation Measure 7.1.	S	S&U
	Impact 7.4. Compliance with the General Order at composting operations may have the potential to interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use native wildlife nursery sites.	See Mitigation Measure 7.1.	S	S&U
	Impact 7.5. Compliance with the General Order at composting operations may have the potential to conflict with any local policies or ordinances protecting biological resources such as a tree preservation policy or ordinance.	See Mitigation Measure 7.1.	S	S&U
	Impact 7.6. Compliance with the General Order at composting operations may have the potential to conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community	See Mitigation Measure 7.1.	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
7	BIOLOGICAL RESOURCES			
	Conservation Plan or other approved local, regional, or state habitat conservation plan.			
	Impact 7.7. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service; have a substantial adverse effect on riparian habitat, or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service; have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption or other means; interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife nursery sites; conflict with any local policies or ordinances protecting biological resources such as a tree preservation policy or ordinance; or conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan or other approved local, regional, or state habitat conservation plan.	See Mitigation Measure 7.1. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
8	CULTURAL RESOURCES			
	Impact 8.1. Compliance with the General Order at composting operations may have the potential to cause a substantial adverse change in the significance of a historical resource as defined in § 15064.5	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Retain a qualified archaeologist or cultural specialist to perform a cultural resources site survey;</li> <li>Contact the State Historic Preservation Officer and federal lead agencies for coordination of Nation-to-Nation consultations with the Native American Tribes;</li> <li>Consult a qualified paleontological resources specialist to determine whether paleontological resources would likely be disturbed in a project area on the basis of the sedimentary context of the area and a records search for past paleontological finds in the area. The assessment may suggest areas of high or known potential for containing resources. If the assessment is inconclusive, a surface survey is recommended to determine the fossil potential and extent of the pertinent sedimentary units within the project site. If the site contains areas of high potential for significant paleontological resources and avoidance is not possible, prepare a paleontological resources management and mitigation plan:</li> <li>Consult established archaeological and historical records and conduct field survey the project site prior to construction.;</li> <li>Consult with local Native American representatives as appropriate to obtain local knowledge of the project vicinity;</li> <li>Prepare site development and grading plans that avoid disturbance of known cultural sites and/or documented sensitive areas. Project plans shall</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
8	CULTURAL RESOURCES			
	Impact 8.2. Compliance with the General Order at composting operations may have the potential	<ul> <li>include appropriate measures to protect sensitive resources;</li> <li>Retain a qualified archaeologist or Native American representative to monitor site development activities, such as grading and trenching. If artifacts are observed during construction, require that construction be halted until a qualified archaeologist has been consulted;</li> <li>Alert workers to the possibility of encountering human remains during construction activities, and prepare appropriate procedures. It is usually required that all construction activities near the location of identified human skeletal remains are halted until proper consultation and mitigation is arranged.</li> <li>See Mitigation Measure 8.1.</li> </ul>	S	S&U
	to cause a substantial adverse change in the significance of archaeological resource pursuant to § 15064.5.			
	Impact 8.3. Compliance with the General Order at composting operations may have the potential to directly or indirectly destroy a unique paleontological resource or site, or unique geologic feature.	See Mitigation Measure 8.1.	S	S&U
	<b>Impact 8.4.</b> Compliance with the General Order at composting operations may have the potential to disturb human remains, including those interred outside formal cemeteries.	See Mitigation Measure 8.1.	S	S&U
	Impact 8.5. Development of new composting operations, unrelated to the General Order,	See Mitigation Measure 8.1. as examples of mitigation measures that are routinely required by appropriate	S*	S&U*

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
8	CULTURAL RESOURCES			
	contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to cause a substantial adverse change in the significance of a historical resource as defined in CEQA Guidelines section 15064.5; cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines section 15064.5; directly or indirectly destroy a unique paleontological resource or site or unique geologic feature; or disturb any human remains, including those interred outside of formal cemeteries.	permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
9	GEOLOGY, SOILS, AND MINERALS			
	<ul> <li>Impact 9.1: Compliance with the General Order at composting operations may have the potential to expose people or structures to potential substantial adverse effects, including risk of loss, injury, or death from:         <ul> <li>Rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault;</li> <li>Strong seismic ground shaking;</li> <li>Seismic-related ground failure, including liquefaction;</li> <li>Landslides.</li> </ul> </li> </ul>	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Modifications to existing composting operations or construction of new operations, should be sited, designed, and constructed in compliance with state and local seismic design regulations;</li> <li>Composting operation modifications should be constructed to withstand the effects of ground shaking, liquefaction, and lateral spreading;</li> <li>Retaining structures in particular should be designed and constructed in accordance with state of practice relevant seismic regulations;</li> <li>Composting operations should implement an earthquake safety and response program;</li> <li>In the event of a large earthquake event (i.e., magnitude 5.0 or greater within 50 miles of the project site), all project structures and features should be inspected for damage, as soon as is possible. Damaged structures or features should be closed to staff and public until such features or structures have been evaluated and/or repaired.</li> </ul>	S	S&U
	Impact 9.2. Compliance with the General Order at composting operations may have the potential to result in substantial soil erosion or loss of topsoil.	<ul> <li>Examples of practices that may be implemented to avoid or minimize soil erosion or loss of topsoil include:</li> <li>Implement Storm Water Pollution Prevention Plan by a Qualified Storm Water Pollution Plan Developer (QSD);</li> <li>Schedule construction work for the dry season</li> <li>Limit development on portions of a site while leaving the remaining land in a natural undisturbed condition;</li> <li>promote natural vegetation by using parking lot islands and other landscaped areas;</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
9	GEOLOGY, SOILS, AND MINERALS			
		<ul> <li>Limit clearing and grading of native vegetation at a site to the minimum amount needed;</li> <li>Grade only areas that are going to be immediately worked on. Leave natural vegetation as long as possible;</li> <li>Promote use of native vegetation and revegetation: existing native vegetation requires the least care of any planting materials. Native plants may require little or no watering or fertilizer and grow on difficult sites;</li> <li>Implement BMPs such as covering stockpile materials, installation of silt fences and fiber rolls, to reduce or eliminate discharge of soil, surface water runoff and pollutants during all excavation, grading, trenching, repaving or ground-disturbing activities;</li> <li>After a large storm or rainfall event (i.e., ≥ 1" in 24 hours), inspect all project structures and features for damage, as soon as possible after the event. Any damaged structures or features will be closed to staff and the public until evaluated and/or repaired.</li> </ul>		
	Impact 9.3. Compliance responses to the General Order at composting operations may have the potential to be located on a geologic unit or soil that is unstable or that would become unstable because of the project and potentially result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse.	<ul> <li>Preparation of site-specific and geotechnical engineering reports by licensed professionals to evaluate identify weak and less competent soil conditions and recommend site specific mitigation. The geotechnical professional recommendations may include:         <ul> <li>Siting improvements away from sensitive soils;</li> <li>Soil amendment to improve soil strength and cohesion properties;</li> <li>Removal of unstable soil;</li> <li>Allowable slope gradients to reduce landslide</li> </ul> </li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
9	GEOLOGY, SOILS, AND MINERALS			
		<ul> <li>and lateral spread potential;</li> <li>Site grading and drainage recommendations.</li> <li>Grading should be conducted in accordance with relevant state and local regulations and recommendations of a geotechnical report.</li> </ul>		
	Impact 9.4. Compliance responses to the General Order at composting operations may have the potential to be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property.	See Mitigation Measure 9.3	S	S&U
	Impact 9.5. Compliance responses to the General Order at composting operations may have the potential to have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water.	<ul> <li>The following practices may further reduce impacts from soils that are incapable of supporting septic tanks or alternative on-site waste water disposal systems.</li> <li>Preparation of site-specific soil evaluation by licensed professionals to evaluate specific soil conditions and recommend appropriate options for waste water disposal;</li> <li>Selection of appropriate design of alternative onsite systems that do not rely on site soils, or off-site disposal.</li> </ul>	S	S&U
	Impact 9.6. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state.	None required.	LS	NA
	Impact 9.7. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a locally important mineral resource recovery site delineated on a	None required.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
9	GEOLOGY, SOILS, AND MINERALS			
	local general plan, specific plan, or other land use plan.			
	Impact 9.8. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to expose people or structures to potential adverse effects, including the risk of loss, injury, or death from rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault, strong seismic ground shaking, seismicrelated ground failure (including liquefaction), or landslides; result in substantial soil/erosion or loss of topsoil; be located on a geologic unit or soil that is unstable or that would become unstable because of the project and potentially result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse; be located on expansive soils as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property; or have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water.	See Mitigation Measures 9.1 through 9.3, and 9.5. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
9	GEOLOGY, SOILS, AND MINERALS			
	Impact 9.9. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, is not expected to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state; or result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan.	None required	* See asterisk above	* See asterisk above

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION	
10	HAZARDS AND HAZARDOUS MATERIALS				
	Impact 10.1. Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Managing hazardous materials in accordance with established handling and disposal protocols, preparing spill cleanup plans, and providing necessary spill prevention and clean up equipment onsite;</li> <li>Documenting the transport and disposition of hazardous materials in transport manifests;</li> <li>Handling individual hazardous materials consistent with best management practices (BMPs);</li> <li>Maintaining safe, secure, and appropriate storage facilities;</li> <li>Restricting access to and use of hazardous materials to trained personnel.</li> </ul>	S	S&U	
	Impact 10.2. Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment.	See Mitigation Measure 10.1.	S	S&U	
	Impact 10.3. Compliance with the General Order at composting operations may have the potential to emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school.	See Mitigation Measure 10.1.	S	S&U	

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
10	HAZARDS AND HAZARDOUS MATERIALS			
	Impact 10.4. Compliance responses to the General Order at composting operations may have the potential to be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, may have the potential to create a significant hazard to the public or the environment.	examples of recognized measures that are routinely required by regulatory agencies include:  Preclude expansion of existing or new construction at a property polluted with hazardous waste. Prior to design, the discharger should consult the list maintained by DTSC pursuant to Government Code section 65962.5 for all known hazardous waste sites statewide. DTSC manages the Hazardous Waste and Substances Sites (Cortese) List which may be used by the state, local agencies and developers for information about the location of hazardous materials release sites:  Conduct a Phase I Environmental Site  Assessment (Phase I) prior to final project design and any earth disturbing activities. The Phase I should be prepared by a Registered Environmental Assessor or other qualified professional to assess the potential for contaminated soil or groundwater conditions. The Phase I should include a review of federal, state, and local hazardous materials databases to identify hazardous waste sites at locations within a one-quarter mile radius of the project location. The Phase I should include a review of existing and past land uses through aerial photographs, historical records, interviews of property owners and/or operators, observations during a reconnaissance site visit, and review of other information that could identify contaminated soil or groundwater;  If existing soil or groundwater contamination is identified, or if the Phase I recommends further review, the applicant should conduct follow-up sampling to characterize the contamination and identify any remediation consistent with	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION	
10	HAZARDS AND HAZARDOUS MATERIALS				
		<ul> <li>applicable regulations;</li> <li>If no contaminated soil or groundwater is identified and the Phase I does not recommend any further investigation, then the discharger may proceed with final project design and construction.</li> </ul>			
	Impact 10.5. Compliance with the General Order at composting operations may have the potential to result in a safety hazard for people residing or working in the project area for a project located within an area covered by an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport.	For any detention ponds within 5 statute miles of an airport's air operations area, the operator will notify the FAA Regional Airports Division office and the airport operator of the operation as early in the process as possible;     Such modifications must receive an FAA Determination of No Hazard prior to project approval.	S	S&U	
	Impact 10.6. Compliance with the General Order at composting operations may have the potential to result in a safety hazard for people residing or working in the project area for a project located within the vicinity of a private airstrip.	See Mitigation 10.5.	S	S&U	
	Impact 10.7. Compliance with the General Order at composting operations is not expected to impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan.	None required	LS	NA	
	Impact 10.8. Compliance with the General Order at composting operations is not expected to expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are	None required	LS	NA	

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION	
10	HAZARDS AND HAZARDOUS MATERIALS				
	intermixed with wildlands.				
	Impact 10.9. Compliance with the General Order at composting operations may have the potential to generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable enforcement agency determines that any of the vectors occur in numbers considerably in excess of those found in the surrounding environment, disseminate widely from the property, and cause harmful effects on the public health of the surrounding population.	<ul> <li>Implement California Code of Regulations, title 14, chapter 3.1, article 6, section 17867, which requires that "all activities shall be conducted in a manner that minimizes vectors, odor impacts, litter, hazards, nuisances, and noise impacts";</li> <li>Vector populations can be kept under control using best management practices, such as insect traps, chemical treatment, or minimizing stagnant waters.</li> </ul>	S	S&U	
	Impact 10.10: Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances, may have the potential to: create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials; create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving release of hazardous materials into the environment; emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school; be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, may have the potential to create a significant hazard to the public or the environment; result in a safety hazard for people residing or working in the project area for a project	See Mitigation Measures 10.1, 10.4, 10.5, and 10.9. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over	

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
10	HAZARDS AND HAZARDOUS MATERIALS			
	located within an area covered by an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport; result in a safety hazard for people residing or working in the project area for a project located within the vicinity of a private airstrip; impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan; expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands; generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable enforcement agency determines that any of the vectors occur in numbers considerably in excess of those found in the surrounding environment, disseminate widely from the property, and cause harmful effects on the public health of the surrounding population.		construction and operation.	construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
	Impact 11.1. Compliance with the General Order at composting operations may have the potential to result in violation of water quality standards or waste discharge requirements.	<ul> <li>The following mitigation measures are included in the General Order:</li> <li>Prohibit composting operations within 100 feet of the nearest surface water body or water supply well;</li> <li>Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and run-off resulting from a 25-year, 24-hour peak storm event;</li> <li>Protect areas for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows and inundation resulting from a 25-year, 24-hour peak storm event</li> <li>Design and operate detention pond, berm, and drainage conveyance systems to contain 25-year, 24-hour peak storm event at a minimum;</li> <li>Require low permeability surfaces for Tier II facilities drainage;</li> <li>Prohibit storage, use, and land discharge of feedstock, additive, or compost stored, processed, or composted outside those areas allowed by the General Order;</li> <li>Prohibit concentration of constituents in any detention pond that results in hazardous concentration levels;</li> <li>Limit use, handling, storage, and processing of additives and amendments using a tiered approach to reduce risk and prevent conditions of pollution, contamination, or nuisance;</li> <li>Require containment of all feedstocks, additives, amendments, and compost that are exposed to precipitation or run-on;</li> <li>Require dischargers to submit a Notice of Intent, a</li> </ul>	S	LSM

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
		<ul> <li>technical report, a Water and Wastewater Management Plan;</li> <li>Limit feedstock type and allowable volume;</li> <li>Design areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to facilitate drainage and minimize ponding and reliably transmit liquid to containment structure, and to prevent conditions that can result in contamination, pollution, or nuisance;</li> <li>Minimize potential for piles of feedstocks, additives, amendments, or compost to be become oversaturated and generate leachate and/or wastewater;</li> <li>Equip detention ponds with a pan lysimeter;</li> <li>Require tier 2 operations to comply with additional design and construction requirements to further prevent leaching (low permeability working surfaces; low permeability and lined detention ponds equipped with pan lysimeter monitoring);</li> <li>Maintain containment, control, and monitoring structures and monitoring systems in good working order.</li> </ul>		
	Impact 11.2. Compliance with the General Order at composting operations is not expected to substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted).	None required.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
	Impact 11.3. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site.	<ul> <li>Requirements of the General Order to contain wastewater on-site include the following:</li> <li>Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and run-off from a 25-year, 24-hour peak storm event;</li> <li>Protect areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows associated with a 25-year, 24-hour peak storm event from inundation by surface flow;</li> <li>Design and operate the detention pond, containment berm, and drainage conveyance systems to contain a 25-year, 24-hour peak storm event;</li> <li>Require low permeability drainage ditches for Tier II operations.</li> </ul>	S	LSM
	Impact 11.4. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site.	The General Order requires management of drainage and wastewater run-off. See Mitigation Measures 11.1 and 11.3.	S	LSM
	Impact 11.5. Compliance with the General Order at composting operations may have the potential to create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff.	The General Storm Water Permit requires management of run-off water, including the following:  Preparation of a site-specific Storm Water Pollution Prevention Plan;  Preparation of hazardous material spill control and countermeasure programs;	S	LSM

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
		<ul> <li>Sampling, monitoring, and compliance reporting for storm water runoff;</li> <li>Development and adherence to a Rain Event Action Plan;</li> <li>Adherence to numeric action levels and effluent limits for pH and turbidity;</li> <li>Monitoring of soil characteristics;</li> <li>Mandatory training under a specific curriculum;</li> <li>Mandatory implementation of best management practices, which could include, but would not be limited to:         <ul> <li>Physical barriers to prevent erosion and sedimentation including setbacks and buffers, rooftop and impervious surface disconnection, rain gardens and cisterns, and other installations;</li> <li>Construction and maintenance of sedimentation basins;</li> <li>Limitations on construction work during storm events;</li> <li>Use of swales, mechanical, or chemical means of storm water treatment during construction, including vegetated swales, bioretention cells, chemical treatments, and mechanical storm water filters; and</li> </ul> </li> <li>Implementation of spill control, sediment control, and pollution control plans and training.</li> </ul>		
	<b>Impact 11.6.</b> Compliance with the General Order at composting operations may have the potential to otherwise substantially degrade water quality.	The General Order contains requirements and prohibitions as listed in Mitigation Measures 11.1.	S	LSM
	<b>Impact 11.7.</b> Compliance with the General Order at composting operations is not expected to place	None required.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
	housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map.			
	Impact 11.8. Compliance with the General Order at composting operations may have the potential to place within a 100-year flood hazard area structures which would impede or redirect flood flows.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Identify the location of FEMA 100-year flood zones with respect to the composting operation, as required in the General Order;</li> <li>Locate modifications outside FEMA 100-year flood zones. Avoid expansion into FEMA-defined 100-year flood areas;</li> <li>For existing composting operations within 100-year flood zones:         <ul> <li>Design modifications to withstand the effects of flooding using features such as elevated working surfaces and foundations, and site protection such as levees or other protective features;</li> <li>Manage on-site drainage.</li> </ul> </li> </ul>	S	S&U
	Impact 11.9. Compliance with the General Order at composting operations may have the potential to expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Conduct a geotechnical engineering investigation for design and construction of ponds;</li> <li>For large operations and large ponds, obtain permit from Department of Water Resources (DWR);</li> <li>Dams should be designed and constructed to meet current industry standards and California DWR Division of Safety of Dam's regulations;</li> <li>Perform consolidation grouting across the dam raise footprint to stiffen shallow rock layers;</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
		<ul> <li>Prior to placement of leveling concrete, excavate zones of localized poor quality rock and fill with dental concrete;</li> <li>Install a seepage/leakage control and drainage system to reduce seepage through the dam foundation.</li> <li>Construct a spillway;</li> <li>Design the outlet works system in accordance with Division of Safety of Dams requirements for the reservoir evacuation in the event of a dam safety emergency;</li> <li>Incorporate slope stability measures such as rock bolts or mechanically stabilized earth walls.</li> </ul>		
	Impact 11.10. Compliance with the General Order at composting operations may have the potential to create a significant risk of inundation by seiche, tsunami, or mudflow.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Conduct a site-specific investigation that includes identification of local conditions;</li> <li>Design and construct modifications to withstand impacts of tsunami inundation, seiche waves, or mudslides in compliance with state and local seismic and wind design regulations;</li> <li>Design containment structures such as ponds to reduce potential for seiche waves;</li> <li>Develop an appropriate response plan to address the effects of a large earthquake event (i.e., magnitude 5.0 or greater within 50 miles of the project site), or strong wind event.</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
11	HYDROLOGY AND WATER QUALITY			
	Impact 11.11. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions within the jurisdiction of local land use authority and other public agencies, may have the potential to violate any water quality standards or waste discharge requirements; substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level; substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site; substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site; create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff; otherwise substantially degrade water quality; place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map; place within a 100-year flood hazard area structures which would impede or redirect flood flows; expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam; inundation by seiche, tsunami, or mudflow.	See Mitigation Measures 11.3, 11.4, 11.5, 11.6, 11.8, 11.9, and 11.10. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
12	LAND USE/PLANNING AND RECREATION			
	Impact 12.1. Compliance with the General Order at composting operations is not expected to physically divide an established community.	None required. The following actions may further reduce potential impacts:  Secure appropriate land use permits from local jurisdictions prior to construction of new or modification of existing composting operations;  Address potential issues such as excessive light, dust, or noise from equipment operations through conditional use permits or zoning ordinances;  Implement site-specific land-use mitigation measures including limiting hours of operation, incorporating fencing or vegetation barriers, and enclosure of structures.	LS	NA
	Impact 12.2. Compliance with the General Order at composting operations is not expected to conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect.	None required. See Mitigation Measure 12.1.	LS	NA
	Impact 12.3. Compliance with the General Order at composting operations is not expected to conflict with an applicable habitat conservation plan or natural community conservation plan.	None required. See Mitigation Measure 12.1.	LS	NA
	Impact 12.4. Compliance with the General Order at composting operations is not expected to increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated.	None required. See Mitigation Measure 12.1.	LS	NA

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
12	LAND USE/PLANNING AND RECREATION		•	
	Impact 12.5. Compliance with the General Order at composting operations is not expected to include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.	None required. See Mitigation Measure 12.1.	LS	NA
	Impact 12.6. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to physically divide an established community; conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect; conflict with an applicable habitat conservation plan or natural community conservation plan; increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated; include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.	None required. See Mitigation Measure 12.1. as examples of mitigation measures that are routinely required by appropriate permitting authorities to further reduce potential impacts.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
13	NOISE			
	Impact 13.1. Compliance with the General Order at composting operations may have the potential to result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Comply with local plans, policies, and ordinances regarding acceptable noise and vibration levels;</li> <li>Ensure noise-generating construction activities (including truck deliveries, rock drilling and blasting) are limited to the least noise-sensitive times of day (e.g., weekdays during the daytime hours) for projects near sensitive receptors;</li> <li>Consider use of noise barriers, such as berms, to limit ambient noise at property lines, especially where sensitive receptors may be present;</li> <li>Ensure all project equipment has sound-control devices no less effective than those on the original equipment;</li> <li>All construction equipment used shall be adequately muffled and maintained;</li> <li>Consider use of battery powered forklifts and other facility vehicles;</li> <li>Ensure all stationary construction equipment (i.e., compressors and generators) is located as far as practicable from nearby sensitive receptors or shielded;</li> <li>Properly maintain mufflers, brakes and all loose items on construction and operational-related vehicles to minimize noise and ensure safe operations;</li> <li>Keep truck operations to the quietest operating speeds.</li> <li>Use noise controls on standard construction equipment; shield impact tools;</li> <li>Consider use of flashing lights instead of audible back-up alarms on mobile equipment;</li> <li>Install mufflers on air coolers and exhaust stacks</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
13	NOISE			
		<ul> <li>of all diesel and gas-driven engines;</li> <li>Equip all emergency pressure relief valves and steam blow-down lines with silencers to limit noise levels.</li> <li>Contain facilities within buildings or other types of effective noise enclosures;</li> <li>Employ engineering controls, including soundinsulated equipment and control rooms, to reduce the average noise level in normal work areas.</li> </ul>		
	Impact 13.2. Compliance with the General Order at composting operations may have the potential to result in exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels.	See Mitigation Measures 13.1.	S	S&U
	Impact 13.3. Compliance with the General Order at composting operations may have the potential to result in substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project.	See Mitigation Measures 13.1.	S	S&U
	Impact 13.4. Compliance with the General Order at composting operations may have the potential to result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project.	See Mitigation Measures 13.1.	S	S&U
	Impact 13.5. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport).	See Mitigation Measures 13.1.	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
13	NOISE			
	Impact 13.6. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project within the vicinity of a private airstrip).	See Mitigation Measures 13.1.	S	S&U
	Impact 13.7. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to exposure of persons to or generation of noise levels in excess of standards established in any applicable plan or noise ordinance, or applicable standards of other agencies; exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels; substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project; expose people residing or working in the project area to excessive noise levels (for a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport); or expose people residing or working in the project area to excessive noise levels (for a project within the vicinity of a private airstrip).	See Mitigation Measure 13.1. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
14	POPULATION AND HOUSING			
	Impact 14.1. Compliance with the General Order at composting operations is not expected to induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure).	None required	LS	NA
	Impact 14.2. Compliance with the General Order at composting operations is not expected to displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere.	None required	LS	NA
	Impact 14.3. Compliance with the General Order at composting operations is not expected to displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.	None required	LS	NA
	Impact 14.4. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, is not expected to induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure); displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere; or displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.	None required	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis and conclusions

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
14	POPULATION AND HOUSING			
			of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
15	PUBLIC SERVICES, UTILITIES AND ENERGY			
	Impact 15.1. Compliance with the General Order at composting operations is not expected to result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, to maintain acceptable service ratios, response times, or other performance objectives for fire protection, police protection, schools, parks or other public facilities.	None Required	LS	NA
	Impact 15.2. Compliance with the General Order at composting operations may have the potential to exceed wastewater treatment requirements of the applicable Regional Water Board.	<ul> <li>Mitigation Measure 15.2. Requirements and prohibitions of the General Order are expected to minimize impacts.</li> <li>Implement Mitigation Measures listed in 11.1;</li> <li>Develop, design, and construct wastewater treatment systems consistent with the wastewater treatment requirements of the applicable Regional Water Board;</li> <li>Develop on-site systems (such as septic systems);</li> <li>Transport wastewater to a wastewater treatment plant via trucks or sewer line.</li> <li>Wastewater generated by composting operations may require pre-treatment to reduce biological oxygen demands or remove contaminants, for the wastewater treatment facility to meet the treatment/disposal requirements of the Regional Water Board.</li> </ul>	S	LSM
	Impact 15.3. Compliance with the General Order at composting operations may have the potential to require or result in construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could	Examples of measures that can be taken to potentially reduce impacts to wastewater treatment facilities include:  Develop, design, and construct wastewater treatment systems consistent with the wastewater	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
15	PUBLIC SERVICES, UTILITIES AND ENERGY			
	cause significant environmental effects.	treatment requirements of the applicable Regional Water Board;  Develop on-site systems (such as septic systems);  Design and operate detention pond, berm, and drainage conveyance systems to contain 25-year, 24-hour peak storm event at a minimum;  Maintain containment, control, monitoring structures and monitoring systems in good working order.		
	Impact 15.4. Compliance with the General Order at composting operations may have the potential to require or result in construction and operation of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Implementing best management practices such as use of silt fences, straw wattles, and sand bags during construction;</li> <li>Restrict construction activities to dry seasons;</li> <li>Implement dust control measures during construction;</li> <li>Build a construction entrance to prevent tracking by construction equipment entering roadways.</li> </ul>	S	S&U
	Impact 15.5. Compliance with the General Order at composting operations is expected to have sufficient water supplies available to serve the project from existing entitlements and resources.	None required.	LS	NA
	Impact 15.6. Compliance with the General Order at composting operations may have the potential to result in a determination by the wastewater treatment provider which serves or may serve the project that it does not have adequate capacity to serve the project's projected demand in addition to the provider's existing commitments.	See Mitigation Measure 15.3.	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
15	PUBLIC SERVICES, UTILITIES AND ENERGY			
	Impact 15.7. Compliance responses to the General Order at composting operations are expected to be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs.	None required.	LS	NA
	Impact 15.8. Compliance with the General Order at composting operations is expected to comply with federal, state, and local statutes and regulations related to solid waste.	None required.	LS	NA
	Impact 15.9. Compliance with the General Order at composting operations may have the potential to require or result in the construction of new sources of energy supplies or additional energy infrastructure capacity, the construction of which could cause significant environmental effects.	<ul> <li>An example of a recognized and accepted measure that may be implemented is:</li> <li>Use of diesel generators may be an option if the composting operation handles wastewater by pumping and storing in above-grade or underground tanks, or for pond aeration.</li> </ul>	S	S&U
	Impact 15.10. Compliance with the General Order at composting operations is not expected to conflict with applicable energy policies or standards.	None required.	LS	NA
	Impact 15.11. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, to maintain acceptable service ratios, response	See Mitigation Measures 15.2. and 15.9. as examples of mitigation measures that are routinely required by appropriate permitting authorities	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document	S&U*  * For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
15	PUBLIC SERVICES, UTILITIES AND ENERGY			
	times, or other performance objectives for fire protection, police protection, schools, parks or other public facilities; exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board; require or result in construction of new water or wastewater treatment facilities or expansion of existing facilities, result in the construction of new storm water drainage facilities or expansion of existing facilities; may not have sufficient water supplies available to serve the project from existing entitlements and resources, or need new or expanded entitlements; result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments; not be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs; not comply with federal, state, and local statutes and regulations related to solid waste; result in the construction of new sources of energy supplies or additional energy infrastructure capacity the construction of which could cause significant environmental effects; and conflict with applicable energy policies or standards.		defers to the site- specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	defers to the site- specific analysis and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
16	TRANSPORTATION			

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
16	TRANSPORTATION			
	Impact 16.1. Compliance with the General Order at composting operations may have the potential to conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Prepare a Construction Traffic Control Plan and a Traffic Management Plan;</li> <li>Coordinate with the local public transit administration so that bus routes or bus stops in work zones can be temporarily relocated;</li> <li>Minimize the number and length of access, internal, service and maintenance roads and use existing roads when feasible;</li> <li>To the extent possible schedule truck trips outside of peak commute hours to avoid adverse impacts on traffic flow;</li> <li>Use flaggers or warning signs to provide for safe ingress and egress to/from the project site. Identify road design requirements for any roads, and related road improvements;</li> <li>If new roads are necessary, prepare a road siting plan, and consult standards contained in federal, state, or local requirements. The plans should include design and construction protocols to ensure roads will meet the appropriate standards and be no larger than necessary to accommodate their intended functions (e.g., traffic volume and weight of vehicles);</li> <li>Construct access roads to avoid or minimize impacts to washes and stream crossings, follow natural contours and minimize side-hill cuts;</li> <li>Roads internal to a project site should be designed to minimize ground disturbance. Excessive grades on roads, road embankments, ditches, and drainages should be avoided, especially in areas with erodible soils.</li> </ul>	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
16	TRANSPORTATION			
	Impact 16.2. Compliance with the General Order at composting operations may have the potential to conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways.	See Mitigation Measure 16.1.	S	S&U
	Impact 16.3. Compliance with the General Order at composting operations may have the potential to result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks.	<ul> <li>Examples of recognized and accepted measures that are routinely required by regulatory agencies include:</li> <li>Notify the FAA Regional office as early in the development process as possible;</li> <li>Avoid locating composting operations on airport property. FAA recommends that the airport operator monitor composting operations to ensure that steam or thermal rise does not affect air traffic in any way;</li> <li>Off-airport composting operations should follow the minimum distance required by FAA;</li> <li>Non-food waste such as leaves, lawn clippings, branches and twigs are not considered wildlife attractant.</li> </ul>	S	S&U
	Impact 16.4. Compliance with the General Order at composting operations is not expected to substantially increase hazards due to a design feature (e.g. sharp curves or dangerous intersections) or uncompetitive uses (e.g. farm equipment).	None Required.	LS	NA
	Impact 16.5. Compliance with the General Order at composting operations may have the potential to result in inadequate emergency access.	Examples of recognized and accepted measures that are routinely required by regulatory agencies include:  Composting operations should have an approved	S	S&U

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
16	TRANSPORTATION			
		<ul> <li>emergency plan on site at all times, and the plan shall be updated as necessary;</li> <li>Provide advanced notification to administrators of local police and fire stations, hospitals and of the timing, location, and duration of construction activities;</li> <li>During construction, surrounding streets should be kept open, allowing adequate access for emergency vehicles.</li> </ul>		
	Impact 16.6. Compliance with the General Order at composting operations may have the potential to conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities.	See Mitigation Measure 16.1.	S	S&U
	Impact 16.7. Compliance with the General Order at composting operations may have the potential to create impacts to adjacent roadways.	See Mitigation Measure 16.1.	S	S&U
	Impact 16.8. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to cause conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways	See Mitigation Measures 16.1 through 16.7. as examples of mitigation measures that are routinely required by appropriate permitting authorities.	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis	* For discussion and disclosure purposes only. For future composting operations, unrelated to the General Order, this document defers to the site-specific analysis

TABLE ES-1. SUMMARY OF ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

CHAPTER	IMPACT	MITIGATION MEASURES	SIGNIFICANCE BEFORE MITIGATION	SIGNIFICANCE AFTER MITIGATION
16	TRANSPORTATION			
	and freeways, pedestrian and bicycle paths, and mass transit; conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways; result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks; substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment); result in inadequate emergency access; conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities; or create impacts to adjacent roadways.		and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.	and conclusions of the local land use authorities and other public agencies with permitting jurisdiction over construction and operation.

#### AREAS OF CONTROVERSY

The General Order was developed with input from stakeholders, CalRecycle, and State Water Board and Regional Water Board staff. State Water Board held public informational meetings in northern and southern California, and presented working concepts for the General Order, including preliminary conditions and requirements, enrollment tiers, feedstock provisions, and allowable alternatives for compliance.

The State Water Board held a public scoping meeting for the Environmental Impact Report on August 23, 2013. At the scoping meeting, the public were asked to comment on specific topics that they felt should be discussed in the environmental analysis. The following issues were expressed in comment letters and comments provided during the meeting:

- Concerns that the hydraulic conductivity requirement for pad construction could potentially suppress the growth of new composting operations and cause some existing composting operations to go out of business.
- Concerns that some green waste materials currently received at composting facilities may be redirected to landfills or land application because of costs to comply with the General Order.
- Concerns with consistency with other applicable regulations and jurisdictions.
- Consider exempting existing composting operations.
- Consider analyzing alternatives in recognition that composting provides significant environmental benefits.

Stakeholder comments were generally supportive of the General Order. Some commenters encouraged action to provide uniform, consistent guidelines to composting operations including those in the early phases of planning and/or permitting. Controversy mainly centered on the potential costs of compliance. To address potential impacts of these concerns, the State Water Board considered economics and potential environmental effects as discussed in Chapter 3 and included in Appendix D. The issues raised were acknowledged and considered during development of the General Order requirements.

#### **ALTERNATIVES**

The purpose of the alternatives analysis in an EIR is to describe a range of reasonable alternatives to the project that could feasibly attain the objectives of the project, and to evaluate the comparative merits of the alternatives (CEQA Guidelines, § 15126.6, subd. (a).). Additionally, CEQA Guidelines section 15126.6. subd. (b) requires consideration of alternatives that could avoid or substantially lessen any significant adverse environmental effects of the proposed project, including alternatives that may be more costly or could otherwise impede the project's objectives, and the No Project Alternative. The range of alternatives considered must include those that offer substantial environmental advantages over the proposed project and may be feasibly accomplished in a successful manner considering economic, environmental, social, technological and legal factors.

The following alternatives were selected for analysis, and evaluated as discussed in Chapter 19:

- No Project Alternative. Under the No Project Alternative, the State Water Board would not develop general waste discharge requirements (WDRs) for composting operations. Existing composting operations without WDRs, including those operating under the expired conditional waiver, and new composting operations would be required to submit a Report of Waste Discharge to the relevant Regional Water Board for review and consideration. As part of that process, the discharger will be required to ensure CEQA compliance, presumably by providing the lead agency's appropriate environmental document to the Regional Water Board detailing site-specific impacts. The Regional Water Board would then issue individual WDRs and monitoring and reporting programs (MRPs), as appropriate, based on the information and level of protection needed.
- Tier II Facilities Increase Hydraulic Conductivity Pad Requirement Alternative. For Tier II facilities, the Increase Hydraulic Conductivity Pad Requirement Alternative would replace the General Order's hydraulic conductivity requirement of 1.0 x 10<sup>-5</sup> cm/s or less for a pad with a more permeable requirement, such as 1.0 x 10<sup>-4</sup> cm/s or 1.0 x 10<sup>-3</sup> cm/s.
- Tier II Facilities Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative. The Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative would allow dischargers at Tier II facilities to choose whether to construct the pond per the hydraulic conductivity requirements or demonstrate through monitoring that the groundwater has not been impacted by their operations.

The analysis of the alternatives found that for Tier II facilities, the Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond alternative could potentially have fewer impacts than the proposed project in some environmental resource areas, due to fewer construction activities, and could meet three of the project objectives. This alternative is based on the premise that, as long as groundwater monitoring shows no impact to water quality, then the environmental impacts would be less than the project.

However, this alternative is a reactive approach that may ultimately have a greater adverse effect on water quality, particularly in areas underlain by granular soil, fractured rock and/or shallow groundwater. As discussed in Chapter 11, wastewater contained within a detention pond is high in nutrients, metals, salts, pathogens, oxygen-reducing compounds, and other constituents of concern which have the potential to degrade surface waters or groundwater. The force, or "head" imposed on the pond surface is constant; therefore an unlined pond is continually subjected to potential seeps or leaks.

Under the Groundwater Protection Monitoring alternative, if monitoring indicates a release resulting in degradation or pollution to waters, the operation would be required to implement corrective action measures. Corrective action measures may include but not be limited to activities such as pumping and treating the groundwater and/or building an impervious surface, which could potentially have greater environmental and economic impacts than containing wastewater within a lined detention pond.

Additionally, corrective action after a release of waste constituents may not reverse the effects of degradation or pollution for an unknown period of time, thus the environmental impact of the

Groundwater Protection Monitoring alternative would be greater than the Hydraulic Conductivity Requirement for Pond alternative. Installation of a geosynthetic liner to meet the hydraulic conductivity requirement for a detention pond is an example of a proactive approach to protecting groundwater from direct application of wastewater onto land.

## 1. INTRODUCTION AND BACKGROUND

The State Water Resources Control Board (State Water Board) is proposing to adopt a General Order for General Waste Discharge Requirements for Composting Operations (General Order). The General Order in its entirety is included as Appendix A.

The State Water Board and Regional Water Quality Control Boards (Regional Water Boards; collectively the Water Boards) are the principal agencies with primary responsibility for coordination and control of water quality in the state as provided by Water Code section 13001.

Water Code section 13260 requires a person discharging waste or proposing to discharge waste that could affect water quality, to file a report of the discharge with the Regional Water Board. Based on review of the report of waste discharge, the Regional Water Board prescribes waste discharge requirements (WDRs) for the protection of water quality (Wat. Code, § 13263), that implement water quality control plans (Basin Plans) and take into consideration the beneficial uses to be protected and the water quality objectives reasonably required for that purpose, and the need to prevent nuisance.

The State or Regional Water Boards may issue general orders to authorize certain types of similar discharges based on the proposed discharge meeting certain criteria and conditions. The issuance of WDRs or general orders is considered a "permit action", and may trigger the need for compliance with the California Environmental Quality Act (CEQA).

Composting is the biological decomposition of organic materials by microorganisms under controlled aerobic conditions to create a product (e.g. soil amendment, soil blend, etc.). Organic materials comprise a wide range of material types: grass, leaves, branches, prunings, stumps, wood waste, agricultural wastes, manure, food, and biosolids. Compost can be a valuable soil amendment that improves soil tilth and plant health, increases soil water holding capacity, reduces runoff, adds beneficial microorganisms, adds organic matter, and helps to sequester carbon.

The storage and processing of these organic materials at composting facilities typically occurs on open and uncovered land that is exposed to precipitation; however, some composting activities are within structures and protected from precipitation. Composting materials may contain nutrients, metals, salts, pathogens, and oxygen-reducing compounds that can degrade or pollute water quality if run-off or waste water is allowed to migrate into groundwater and/or surface water. The process of composting can allow contaminants to migrate with leachate or wastewater.

For purposes of the General Order, "Composting operations" are defined as the area at which operations are conducted, including the receiving area, pre-processing, processing, curing and storage areas, detention ponds, and other areas associated with the production of compost including storage areas for feedstock additives or amendments.

The General Order being considered by the State Water Board will apply to composting operations that process more than 500 cubic yards (cy), at any given time, of green material, food material, paper, anaerobic digestate, agricultural material, manures, and biosolids treated by composting to produce a product. These materials could affect the quality of waters of the state; as such, the General Order would establish a notification and permit review process for private and public entities or persons performing composting operations.

The General Order contains prohibitions, specifications, and general procedures to protect surface water and groundwater quality. Once adopted, the General Order requires composting operations seeking coverage under the General Order to submit a notice of intent (NOI), technical report, and a fee to the individual Regional Water Board, where the Regional Water Board would confirm that the individual composting operation has met all of the terms and conditions of the General Order.

This EIR is being prepared in accordance with CEQA and the CEQA Guidelines for consideration of approval of the General Order. This chapter provides background information on composting operations, existing regulations for composting, purpose of the EIR, scoping process, public involvement, and organization of the EIR.

## 1.1. BACKGROUND ON COMPOSTING OPERATIONS

According to the Department of Resources Recycling and Recovery (CalRecycle), approximately 5.9 million tons of organic materials in California are currently processed by composting (Ken Decio of CalRecycle, personal communication, 2014). The state of California currently disposes of an estimated 35 million tons of waste annually in landfills, of which 32 percent is compostable. Mandates and goals implemented by CalRecycle have resulted in development of facilities or operations that handle this material, which includes composting, chipping and grinding, and land application. The number of these facilities is expected to increase in the future, in order to meet the goal to divert 75 percent of the wastes from landfills enacted under Assembly Bill No. 341 (2011–2012 Reg. Sess., chapter 476, Statutes of 2011.)

A composting operation typically consists of a receiving and storage area for receipt of incoming organic material; a pre-processing area where the organic material is prepared for composting; active composting area where the material is allowed to breakdown; curing area where the material goes to mature before sale; and final screening and storage area where the new compost product is prepared for sale (Figure 1-1).

#### **COMPOSTING PROCESS**

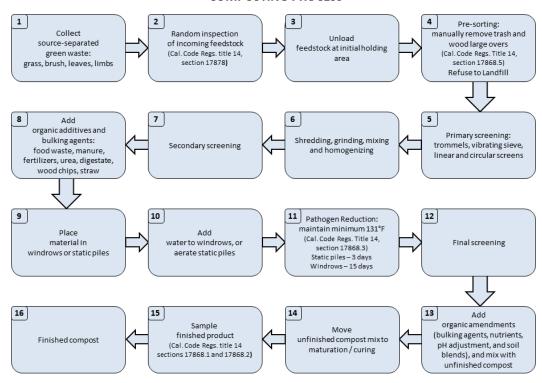


Figure 1-1 Composting Process Flow Diagram

Composting can be done on a small-scale, such as in backyards or community gardens, or on a large-scale, such as commercial facilities that handle high volumes. Composting traditionally occurs in open uncovered areas, however some facilities compost indoors within buildings. Composting technologies range in sophistication from open windrowing to aerated static piles based on the types of organic materials. The wetter and more heterogeneous the material is, the more sophisticated the technology must be to handle it. Two commonly used types of technologies are discussed below:

- Open windrow composting involves processing organic materials by either grinding or shredding, and forming it into long rows (windrows) up to 15 feet high and 18 feet wide with a triangular or trapezoidal cross section. The windrows are regularly turned with heavy equipment such as loaders or windrow turners, to mix and expose new surfaces to air to allow microorganisms in the material to convert the waste into compost. The windrows are also turned to ensure that the material reaches regulatory temperatures for the destruction of pathogens. The process takes approximately eight to twenty weeks, but may vary depending on climate.
- Aerated static pile composting typically involves processing organic materials by forcing air through a pile. This is accomplished by forming a windrow on top of perforated pipes or a perforated floor through which air is pushed through or vacuumed out. A breathable cover is

laid on top of the windrow that allows for the release of air pumped into the maturing material, retains odors typical of the process, and aids in reducing emissions that may affect air quality. The cover also protects the material from rainfall, ensuring the compost does not get too wet, creating excess leachate and/ or wastewater. The cover is breathable to water vapor and allows transpiration of moisture from the material. The windrow is not turned. The process takes eight to twenty weeks to produce compost.

A composting operation must allot sufficient space to the pre-processing, processing, and post-processing compost stages; the associated materials handling equipment and the movement thereof; and the aeration system to operate efficiently. Typically, the bulk of the site will be occupied by the composting operations pad. A variety of factors determines the dimensions of the composting area. Among them are the total volume of material to be processed, composting period, configuration of the windrows, nearby land uses and existing infrastructure.

Some common composting end products include: soil amendment and soil conditioner. Compost products are primarily used in agriculture and horticulture; however, compost products may also be used for other purposes such as boiler fuel and alternative daily cover at landfills.

## 1.2. EXISTING REGULATIONS FOR COMPOSTING

No single agency regulates composting in California. Composting may involve environmental regulatory oversight by CalRecycle, Air Resources Board (ARB), the nine Regional Water Boards, local air quality management districts, and local land use planning agencies. CalRecycle is responsible for regulating composting under their Compostable Materials Handling Operations and Facilities regulation, California Code of Regulations, title 14, division 7, chapter 3.1, which requires applicants to submit a permit application under their tiered program. A local governing body may designate an Enforcement Agency (EA) at the local level to implement state law. CalRecycle must certify the EA. CalRecycle sets standards that are enforced by the EA to protect public health and safety. The California Air Resources Board (ARB) and local air quality management districts or boards regulate composting under each districts' permitting program. Each air quality management district sets standards and enforces regulations to protect air quality from composting. Local land use planning agencies may regulate specific site uses, including the land use designation, grading and other construction operations, and site design.

The State and Regional Water Boards have the authority to protect water quality, which includes regulating composting operations discharges and activities that have the potential to cause adverse water quality impacts. Over the years, regulation of composting operations by State and Regional Water Boards has progressed as follows:

- During the early 1990's, State Water Board staff developed standardized language for the then acceptable process of issuing a conditional waiver of WDRs for composting operations. A waiver was conditional in that:
  - Its applicability to a given discharge was contingent upon the discharge meeting, and continuing to meet, all terms and conditions listed in the waiver;
  - It could be terminated at any time;

- It did not authorize any discharge that was otherwise prohibited or regulated;
- It did not preclude the need for permits required by other local, state, or federal governmental agencies; and
- It did not preclude the Regional Water Board from taking enforcement actions for violations of terms and conditions set forth in the waiver of WDRs, or for any discharge/condition that either caused or threatened to cause a violation of provisions of the Basin Plan, or that created or threatened to create a condition of contamination, pollution, or nuisance.
- By 1996, this language was incorporated by most of the Regional Water Boards into region-specific conditional waivers of WDRs for composting operations, also known as the Green Waste Conditional Waiver. These conditional waivers addressed potential impacts to water quality from storage and treatment of various wastes by composting, including green, food processing, agricultural, and paper wastes, with a total on-site volume greater than 500 cubic yards (cy) at any given time;
- In 1999, the Water Code was amended to require waivers issued by the State and/or Regional Water Boards be terminated effective January 1, 2003 (see CA Water Code Sections 13269 and 13350; Senate Bill No. 390 (1999–2000 Reg. Sess.)). As a result of the Water Code amendments, many composting operations were issued individual WDRs;
- In 2009, the State Water Board, in consultation with CalRecycle, began developing
  regulatory concepts for water quality protection for composting operations. In August 2009,
  the State Water Board and CalRecycle held a joint public workshop to receive input on
  identifying potential water quality impacts from composting operations and appropriate water
  quality protection measures in light of possibly issuing a general order for waste discharge
  requirements for composting operations;
- Between August 2009 and May 2012, eleven informal stakeholder workgroups convened by the State Water Board were held. During this time, there were additional drivers motivating the development of a general WDR for composting operations:
  - Analysis of liquids from green waste and other composting operations for nutrients, metals, salts, pathogens, and oxygen-reducing compounds indicated that water quality protection measures in the original waiver needed to be upgraded to provide greater water quality protection (see Appendix J);
  - Due to the state's diversion goal, there was an expectation that the types of materials a composting operation may process would expand and, therefore, an interest in expanding the coverage for waste discharge to correspond to these new materials;
  - Individual WDRs for composting operations continue to require a significant investment of time by both the Water Boards and the dischargers. Therefore, a general WDR that can apply to a broad array of materials that could be composted at operations that meet certain criteria would streamline the regulatory process;
- In October 2012, a draft general order was proposed and an Initial Study/Proposed
  Mitigated Negative Declaration (IS/MND) was prepared. A Notice of Intent to Adopt the
  IS/MND was issued to notify the public that the IS/MND was available for public review.

Based in part on the comments received during this comment period, the IS/MND was not adopted:

 Between January 2013 and December 2014, the State Water Board revised the General Order and prepared an EIR for the revised General Order. Section 1.4, Scoping Process, describes the approach used to develop the General Order and EIR.

## 1.3. PURPOSE OF THE EIR

CEQA requires that state and local government agencies consider environmental consequences of projects over which they have discretionary authority before taking action on those projects (Pub. Resources Code, § 21000 et seq.). The EIR is an informational document which will inform public agency decision makers and the public generally of the potential significant environmental effects of a project, discuss possible ways to minimize significant effects, and describe reasonable alternatives to the project.

The project analyzed in this EIR is the State Water Board's discretionary action to adopt the General Order for the protection of water quality associated with composting. The State Water Board will prepare responses to comments received on this draft EIR in preparation of the Final EIR. The State Water Board will review the EIR before certifying it as meeting the requirements of CEQA. Once the EIR certified, it will be one of the factors considered by the State Water Board in making a decision regarding the adoption of the General Order.

#### 1.4. SCOPING PROCESS

CEQA encourages a consultation or scoping process to help identify the range of actions, alternatives, mitigation measures, and significant effects to be analyzed in an EIR, and to help resolve concerns of affected agencies and individuals (see for example, CEQA Guidelines Section 15083). The intent of the scoping process is to identify significant issues for study in the EIR and to determine the scope of the analysis of each issue. Scoping is designed to explore issues for environmental assessment to ensure that important considerations are not overlooked, and to uncover concerns that might otherwise go unrecognized. Scoping has allowed the State Water Board to make the EIR as complete and informative as possible for decision makers and those affected by the proposed action and its alternatives. This section describes the scoping activities sponsored by the State Water Board.

Although the State Water Board has been involved in informal scoping prior to the decision to prepare the EIR, the Notice of Preparation (NOP), which is required by CEQA, is the first formal effort to involve the public and interested agencies in the scoping process for preparation of the EIR. The NOP describes the proposed project or program, indicates the types of environmental effects that could result from implementation of the project, and announces the start of an EIR review process under CEQA. The NOP encourages public participation in the environmental evaluation.

On July 19, 2013, the State Water Board sent an NOP to more than 50 agencies and persons with potential interest in the project. Copies of the NOP were available for review at the State Water Board office. Additionally, the NOP was posted at the State Water Board webpage (<a href="http://www.swrcb.ca.gov/public\_notices/comments/index.shtml">http://www.swrcb.ca.gov/public\_notices/comments/index.shtml</a>) and an announcement of its

availability was forwarded to more than 900 individuals that subscribed to the electronic mailing list dedicated to information on the General Order. The State Water Board developed a mailing list of agencies and organizations interested in receiving the NOP and scoping meeting announcements. The list also was used to distribute the EIR. The NOP and distribution list for the NOP are included in Appendix B.

The State Water Board staff held a scoping meeting on August 23, 2013 in Sacramento, California to solicit input from agencies and interested parties on issues to be addressed in the EIR. The scoping meeting included a description of the meeting's purpose, proposed requirements, an overview of the environmental review process and preparation of the EIR, and a public comment period. Those in attendance made comments on issues related to the General Order's requirements.

## 1.5. PUBLIC INVOLVEMENT

The public is encouraged to continue to be involved in the CEQA process beyond the scoping efforts. This EIR is being circulated for public review and comment. In addition, the State Water Board will be conducting public meetings (workshop and hearing) on the EIR. Comments received at public meetings or received in written form will be considered in development of a final EIR. Once the final EIR has been circulated, the State Water Board will receive public testimony on the General Order before official action is taken upon its adoption or denial.

#### 1.6. REPORT ORGANIZATION

The EIR is organized into the following chapters so that the reader can easily obtain information about the project and its specific environmental issues:

- Executive Summary presents a summary of the General Order, a description of impacts and mitigation measures presented in a table format, and impact conclusions.
- Chapter 1, "Introduction and Background," provides a brief overview of the EIR's purpose.
- Chapter 2, "Project Description," provides information on the project including location, objectives, technical, economic, and environmental characteristics, and intended uses.
- Chapter 3, "Impact Analysis Approach" discusses assumptions, parameters, and methodology used for analyzing potential impacts.
- Chapters 4 through16 provide discussion on environmental factors provided in the CEQA Guidelines' Environmental Checklist (Appendix G Environmental Checklist Form and Appendix F). Each of these chapters describes environmental settings, a range of potential impacts that would result from the General Order, and potential mitigation measures.
- Chapter 17, "Cumulative Impacts," summarizes cumulative impacts.
- Chapter 18, "Growth Inducing Impacts," summarizes growth inducing impacts.
- Chapter 19, "Alternatives Analysis," presents project alternatives (including the No-Project Alternative) and provides an evaluation of each alternative in comparison with the project.
- Chapter 20, "References," identifies documents used (printed references) and individuals consulted (personal communications) in preparation of the EIR.
- Chapter 21, "Document Preparation," lists individuals involved in preparing the EIR.

# 2. PROJECT DESCRIPTION

The State Water Board is proposing to adopt and implement a general order for composting operations (General Order). The Regional Water Boards have discretion to determine whether a composing operation is eligible for coverage under the General Order. It is the intent of the State Water Board that Regional Water Boards will enroll all eligible composting operations under this General Order. If a Regional Water Board determines that, due to site-specific conditions, coverage under this General Order will not be protective of water quality, the Regional Water Board may issue individual WDRs for a composting operation.

This chapter provides a description of the project's proposed location, project objectives, overview of the General Order, project characteristics, agencies that will use this document, and anticipated conditions following adoption of the General Order. The full text of the General Order is contained in Appendix A.

## 2.1. PROJECT LOCATION

The State Water Board is proposing to adopt a General Order for composting operations throughout the state. Nine Regional Water Boards statewide have jurisdiction over separate regions of the state, based on watershed boundaries as shown in Figure 2.1.



Figure 2-1: Regional Water Board Watersheds

# 2.2. PROJECT OBJECTIVES

The objectives of the General Order are to:

- 1. Protect Water Quality As discussed in Chapter 1, the State Water Board and Regional Water Boards are the principal agencies responsible for protecting groundwater and surface water quality in California. Materials processed via composting have the potential to affect water quality, primarily through leaching or run-off and, as such, the Regional Water Boards must adopt WDRs for these composting operation discharges consistent with provisions of the Water Code and related state water quality control plans and policies to ensure protection of beneficial uses of the state's waters. The General Order must comply with Water Code section 13263, which requires issuance of WDRs for projects that may affect waters of the state.
- Provide Consistent Statewide Regulatory Requirements The existing process of each Regional Water Board issuing individual WDRs for composting operations could lead to inconsistencies between regions that may affect the feasibility, operation, maintenance procedures, and costs. By having a general order, the potential for inconsistent regional permitting requirements is minimized.
- 3. Streamline the Permitting Process for Composting Operations The current permitting process (individual review and issuance of WDRs and the corresponding CEQA environmental review requirements implemented by each Regional Water Board) requires a substantial expenditure of resources, for both the applicant and the Regional Water Board. A general order will provide a regulatory framework and templates of supporting permitting documentation that can be used by individual Regional Water Boards to act on applications filed by potential applicants in a manner that avoids or mitigates potentially significant environmental effects. A general order provides each Regional Water Board with objective screening criteria against which to evaluate each application, and through which routine composting operation projects can be expedited.
- 4. Support California's Solid Waste Diversion Effort Assembly Bill No. 341 (2011–2012 Reg. Sess., chaptered Oct 6, 2011, chapter 476, Statutes of 2011) set a goal to recycle, compost or source reduce 75 percent of solid waste being disposed of in landfills by 2020. To achieve this goal, CalRecycle estimates 15 million tons of organic materials need to be recycled annually. A major strategy to achieving the goal is to expand and diversify the existing organics infrastructure to process different types of organic materials. A general order should accommodate a broad range of materials to meet the anticipated increase in permits for construction of new or expansions of existing operations.

# 2.3. OVERVIEW OF THE GENERAL ORDER

The General Order specifies facility design, operation and maintenance requirements to prevent discharge of wastes to surface water or groundwater from composting operations. Proposed requirements were developed based on review of the expired waiver, water quality data received from Regional Water Boards, literature review, and discussions with Regional Water Board staff, other regulatory agencies, and stakeholders.

# **Applicability**

For the purposes of the General Order, the term "composting operation" means the area(s) at which operations are conducted, including the receiving area, pre-processing, processing, curing, storage, and other ancillary systems associated with production of compost. A "discharger" is any person who discharges waste that could affect the quality of waters of the state, and includes any person who owns a composting operation, or is responsible for the operation. The discharger would be legally responsible for implementing and complying with the General Order.

The General Order applies to a composting operation with the capacity to receive, process (active and curing), or store (final product) more than 500 cy at any given time. The General Order includes two levels, or tiers, of compliance based on types of feedstocks used, volume of compost on site, and hydrogeologic site conditions. Allowable feedstocks for Tier I and Tier II include the materials listed in Table 2-I below:

Table 2-1 Allowable Feedstocks

Allowable Tier I Feedstocks	Allowable Tier II Feedstocks
Agricultural materials	Food materials (non-vegetative)
Green materials	Biosolids (Class A, B, and/or EQ)
Paper materials	Manure
Vegetative food materials	Anaerobic digestate derived from the allowable Tier II feedstocks
Anaerobic digestate derived from allowable Tier I feedstocks  Residentially co-collected or food and green materials	A combination of the allowable Tier I and Tier II feedstocks

The General Order does not authorize, approve, or permit, the construction of a particular composting operation.

To apply for coverage under the General Order, a discharger would submit a Notice of Intent (NOI), a technical report, and filing fee to the appropriate Regional Water Board. A complete NOI and technical submittal provides the Regional Water Board with specific information related to the composting operation, including, but not limited to:

- Contact person and company;
- Project location;

- Map showing site topography and elevation; receiving, processing, and storage areas; nearby residences, roads, surface waters, and groundwater wells;
- Description of design and/or construction information for working surfaces, berms, and ditches, including hydraulic permeability, materials used, and slope;
- Description of how the wastewater is collected, stored, handled, or disposed; and
- Description of the composting method used.

The Regional Water Board would then review the information in the NOI to confirm that it met the General Order requirements and issue a Notice of Applicability (NOA) along with monitoring requirements. Composting operations that do not meet the criteria under the General Order may still apply for coverage under individual WDRs from the Regional Water Board.

Under the General Order, an annual filing fee is required each year, the fee amount based on threat to water quality and complexity, as specified in the California Code of Regulations, title 23, section 2200. Threat to Water Quality and Complexity categories are defined as follows:

#### THREAT TO WATER QUALITY

- Category 1 Those discharges of waste that could cause the long-term loss of a designated beneficial use of the receiving water. Examples of long-term loss of a beneficial use include the loss of drinking water supply, the closure of an area used for water contact recreation, or the posting of an area used for spawning or growth of aquatic resources, including shellfish and migratory fish.
- Category 2 Those discharges of waste that could impair the designated beneficial uses of the receiving water, cause short-term violations of water quality objectives, cause secondary drinking water standards to be violated, or cause a nuisance.
- Category 3 Those discharges of waste that could degrade water quality without violating water quality objectives, or could cause a minor impairment of designated beneficial uses as compared with Category 1 and Category 2.

#### **COMPLEXITY**

- Category A Any discharge of toxic wastes; any small volume discharge containing toxic waste; any operation having numerous discharge points and groundwater monitoring; or any Class 1 waste management unit.
- Category B Any discharger not included in Category A that has physical, chemical, or biological treatment systems (except for septic systems with subsurface disposal), or any Class 2 or Class 3 waste management units.
- Category C Any discharger for which waste discharge requirements have been prescribed pursuant to section 13263 of the Water Code not included in Category A or Category B as described above. Included are dischargers having no waste treatment systems or that must comply with best management practices, dischargers having passive treatment and disposal systems, or dischargers having waste storage systems with land disposal.

## **General Order Requirements**

The General Order includes requirements for the discharge, design, construction, maintenance, notification and operation for all tiers, and additional design, construction, monitoring, reporting and operation requirements for Tier II facilities. Requirements are summarized below:

#### Design, Construction, and Operation

The General Order requires that surfaces supporting the compost operation for both tiers be capable of preventing degradation of waters of the state. Such structures will be required to be designed, constructed, and maintained to: (1) minimize ponding and impede vertical movement of liquid phase constituents of concern; (2) reliably transmit any free liquid laterally to a containment structure; and (3) minimize conditions that could cause a condition of contamination, pollution, or nuisance by requiring:

- 1. Specific design elements to manage all run-on, run-off, and precipitation from all operational and storage areas under a 25-year, 24-hour design storm event.
- 2. Drainage and conveyance ditches that must be sized to convey all precipitation and run-off from a minimum of 25-year, 24-hour design storm event. Drainage features must be properly sloped to minimize ponding and kept free and clear of debris. For Tier II facilities, ditches must also meet a hydraulic conductivity of 1.0 x 10<sup>-5</sup> cm/s or less.
- 3. For Tier II facilities, working surfaces that must be capable of resisting damage from movement of mobile operating equipment and weight of piles, and have a hydraulic conductivity of 1.0 x 10<sup>-5</sup> cm/s or less.
- 4. For Tier II facilities, meeting the hydraulic conductivity requirement in items 2 and 3 above through conducting groundwater protection monitoring in lieu of meeting hydraulic conductivity specifications for working surfaces and drainage features.

Hydraulic conductivity requirements in the General Order for working surfaces and pond liners were based on consideration of a range of soil types and percolation rates. Composting nutrient-rich feedstocks on coarse-textured soils where there are no barriers to soil-water movement has the potential to create elevated nitrate concentrations in groundwater. Therefore, the hydraulic conductivity for working surfaces was specified to be less than that of sand. Table 2-2 shows porosity and hydraulic conductivity for representative soil types.

Table 2-2 Porosity and Hydraulic Conductivity for Representative Soil Types

Material	Porosity (%)	Hydraulic Conductivity (K), cm/sec
Unconsolidated Deposits		
Gravel	25-35	1–100
Sand	30-45	10 <sup>-4</sup> -10 <sup>-1</sup>
Silt	35-45	10 <sup>-6</sup> -10 <sup>-4</sup>
Clay	40-55	10 <sup>-9</sup> -10 <sup>-6</sup>
Rocks		
Karst limestone	15-40	10 <sup>-4</sup> -10 <sup>-1</sup> 10 <sup>-6</sup> -10 <sup>-4</sup>
Limestone, nonkarst	5–15	
Sandstone	10-25	10 <sup>-7</sup> –10 <sup>-4</sup>
Shale	0-10	10 <sup>-11</sup> –10 <sup>-7</sup>
Crystalline rock (fractured)	1–10	10 <sup>-6</sup> -10 <sup>-4</sup>
Crystalline rock (unfractured)	0–2	10 <sup>-11</sup> -10 <sup>-9</sup>

Note: Porosity is the ratio of pore volume to total volume

Hydraulic conductivity is the rate of flow in centimeters per second (cm/sec) per unit time per unit cross-sectional area. 1 cm/sec equals 23.62 inches per minute.

Source: Adapted from Schnoor 1996.

The General Order requires that the discharger submit a Water and Wastewater Management Plan that describes how wastewater will be managed. This plan will describe the design, operations, and maintenance of the systems, including water balance calculations and assumptions.

If a detention pond is part of the system, for Tier II composting operations only, it must be designed, constructed, operated, and maintained to a hydraulic conductivity of 1.0 x 10<sup>-6</sup> cm/s or less; include a monitoring device; and be operated to maintain a dissolved oxygen concentration of at least 1.0 milligrams per liter (mg/L) to prevent anaerobic conditions. If a storage tank is used, it must comply with all federal, state, and local laws and regulations.

#### Monitoring

The General Order requires the discharger to conduct inspections of the composting operation and wastewater management systems. In addition, the following are the various sampling requirements for the constituents of concern:

- If a detention pond is used, quarterly monitoring of the liquid is required including for the following:
  - Field Parameters (pH, dissolved oxygen, electrical conductivity, temperature, turbidity);
  - General Parameters (total and fixed dissolved solids).
- If biosolids are used as a feedstock, annually monitoring is required for the following:
  - Dissolved Metals (Arsenic, Cadmium, Copper, Lead, Mercury, Molybdenum, Nickel, Selenium and Zinc)
- If groundwater protection monitoring is used, quarterly groundwater monitoring is required for the following:
  - Field Parameters (groundwater elevation, depth to groundwater, gradient, gradient direction, pH);

 General Mineral and Parameters (total dissolved solids, nitrate as nitrogen, sodium, chloride and total coliform organisms.

## Reporting

The General Order will require composting operations to submit an annual monitoring and maintenance report, a design report and construction quality assurance report prior to any new construction of working surfaces or water quality containment and monitoring structures, a final construction quality assurance report after construction is complete, and a site restoration plan. Additionally, the discharger will be required to report any violations, or significant changes to the operations, design, or construction of the facility.

## 2.4. PROJECT CHARACTERISTICS

CEQA requires that the EIR include a general description of the project's technical and environmental characteristics (CEQA Guidelines Section 15124). The General Order sets forth requirements for the protection of water quality from composting operations that, through compliance with those requirements, could cause a physical change to the environment. As such, the "project characteristics" are the standards required in the General Order and the reasonably foreseeable methods that Dischargers may use to satisfy the General Order's requirements. The project does not include the specific project features or site specific impacts of any new composting operation because the General Order does not authorize, approve, permit, or in any way support the construction of a particular composting operation. Approval of a specific composting operation would require a project-specific CEQA analysis performed by the appropriate lead agency.

The General Order regulates composting operation discharges that have the potential to affect waters of the state. Major composting processes that will need to be regulated include:

- Storage/receiving/handling areas;
- Processing materials via composting;
- Storage of cured and final compost products; and
- Wastewater generation and handling.

It is not possible to foresee with a reasonable level of certainty the exact actions that would be selected by specific Dischargers to comply with their respective obligations in a particular location. Therefore, the EIR presents an evaluation that describes reasonably foreseeable impacts, but does not speculate on all possible impacts that might occur from the methods that could be used at a particular site or project specific level. Depending on the location, individual operations may choose other methods that could result in different project impacts. For purposes of the EIR, the most likely methods of compliance were selected based on current industry practice.

The following methods for compliance have been selected as reasonably foreseeable actions and provide the basis for a reasoned, good-faith assessment of the potential significant environmental impacts of the General Order. The reasonably foreseeable compliance responses recognized by this analysis to have potential direct effects include:

- Upgrading or installing improved working surfaces (pad construction);
- Installing a groundwater protection monitoring system;
- Managing wastewater using:
  - o Detention ponds,
  - Storage tanks,
  - Hauling to a municipal wastewater treatment facility,
  - Discharge to existing sewer systems, or
  - Wastewater treatment discharged under National Pollutant Discharge Elimination System (NPDES).
- Managing nuisance from ponds through aeration; and
- Upgrading run-off/run-on control systems such as construction of berms and ditches.

This EIR evaluates physical effects to the environment from construction and operational changes resulting from requirements imposed by the General Order. Construction of pads, detention ponds, berms/ditches, storage tank fields, or groundwater monitoring systems may involve the use of heavy equipment such as bulldozers, scrapers, earthmovers, compactors, graders, augers, excavators, loaders, dump-trucks, and water trucks. Traffic associated with construction activities depend on the complexity of the project, location, availability of materials, and project size.

Operational changes due to the General Order may include additional vehicle traffic from hauling wastewater for off-site treatment; additional staff to operate a wastewater treatment system; or addition of contracted staff to monitor ponds or groundwater protection systems. Hauling wastewater off-site typically involves use of 18-wheel semi-trucks carrying tanks up to 20,000 gallons. The number of vehicles depends on the amount of wastewater generated, which is based on the climate where the operation is located, and facility size. Other methods of hauling wastewater off-site that include additional staff are anticipated to range from 1 to 5 people that correspond to up to 5 personal vehicle trips per day.

# 2.5. AGENCIES THAT WILL USE THIS DOCUMENT

The State Water Board will use the EIR in considering whether to adopt the General Order. The State Water Board must review the EIR before certifying it as an adequate environmental evaluation under CEQA; once the EIR is certified; it will be one of the factors considered by the State Water Board in making a decision regarding the adoption of the General Order.

In addition, this EIR may be utilized by other entities in future CEQA decision—making. Although not responsible for the adoption of the General Order, it is expected that the lead agency may use the EIR as an element of the decision-making process when considering the site specific impacts of a particular composting operation. In addition, when a Regional Water Board receives an NOI filed by an individual requesting authorization to compost under the adopted Order, the Regional Water Board is expected to use the EIR along with the lead agency's

project-specific CEQA document to determine whether the composting operation falls within the scope of the General Order and this EIR.

#### 2.6. ANTICIPATED CONDITIONS FOLLOWING ADOPTION OF THE ORDER

The environmental impact discussions contained in Chapters 4 through 16 are based on physical environmental conditions that existed at the time of the issuance of the NOP. As part of the impact analysis, it was assumed that municipalities would continue to generate organic materials, some of which would continue to be transported to and handled by composting operations. In addition, it was assumed that compost products would continue to be used beneficially as soil amendment or conditioner.

It is reasonably foreseeable that composting operations, to comply with the General Order may upgrade their operational surfaces or install a groundwater protection monitoring program, upgrade run-on and run-off control systems, or upgrade or install wastewater management systems. It is possible that some facilities may cease operations due to economic considerations related to additional costs to comply with the General Order. Due to increasing populations and waste generation, as well as increased support by state and local agencies to reduce waste stream to traditional landfills, it is likely that new composting operations will continue to be constructed in California.

Significant upgrades to existing operations or the construction of new operations would still require approval from local land use planning agencies. Such local land use planning agencies would likely act as lead agency for project-specific CEQA compliance. This EIR does not address these site-specific project approvals and will not change the CEQA compliance requirement for the project approvals.

This EIR's impact analysis is intended to address potential environmental impacts of the General Order at any locations in the state that are not exempt from the General Order. Therefore, the EIR also provides analysis for existing composting operations in the state prior to initiation of the General Order effort. This analysis contains as much information as is currently available, without being speculative.

#### 3. IMPACT ANALYSIS APPROACH

The EIR presents the State Water Board's analysis of potential impacts on the physical environment that may result from adoption and implementation of the General Order. Project impacts are related to the potential environmental consequences resulting from actions that Dischargers are expected to take to comply with the General Order. As described in this chapter, facility or equipment upgrades or process changes are expected to occur for operations covered under the General Order, often within existing structures; these upgrades or process changes are expected to reduce composting operations' water quality impacts. Such actions may include upgrades to existing working surfaces, upgrades to storm water controls, and management of wastewater. The EIR also identifies potential mitigation that could feasibly be implemented to alleviate, minimize, or avoid any potentially significant environmental impacts.

#### 3.1. SCOPE OF ANALYSIS

When taking a discretionary action, CEQA requires the State Water Board to conduct an environmental analysis of the reasonably foreseeable means of compliance with that rule or regulation (Pub. Res Code Section 21159; CEQA Guidelines, § 15187, subd. (a).). The analysis is required to include reasonably foreseeable environmental impacts of the methods of compliance, reasonably foreseeable feasible mitigation measures relating to those impacts, and reasonably foreseeable alternative means of compliance that would avoid or eliminate potential significant impacts. The analysis should not engage in speculation, nor is the detail of a project-level analysis required.

CEQA Guidelines section 15131, subdivision (a) also provides direction, and states that:

"An EIR may trace a chain of cause and effect from a decision on a project through anticipated economic or social changes resulting from the project to physical changes caused in turn by the economic or social changes. The intermediate economic or social changes need not be analyzed in any detail greater than necessary to trace the chain of cause and effect. The focus of the analysis shall be on the physical changes."

(CEQA Guidelines, § 15131, subd. (a).). Consistent with CEQA Guidelines section 15131, subdivision (a) and section 15187, the EIR impact analysis focuses on physical changes and consequent environmental impacts that could result from reasonably foreseeable compliance methods.

Section 3.2.4 presents the results of the economic analysis and provides support for the conclusion that it is unlikely that a large number of operations would close due to economic considerations related to additional costs to comply with the General Order. Therefore, the scope of the impact analysis does not include possible environmental impacts that could be caused by the closure of operations. In addition, the economic analysis does not indicate, and there is no substantial evidence on the record that would otherwise indicate, that compliance with the General Order would cause composting operations to raise fees to such an extent that it would trigger the need for composting sources to divert their composting to landfills or utilize other means to accommodate the composting source material.

Methods for compliance are actions undertaken by dischargers to satisfy the requirements, including actions that protect surface water and groundwater quality. For purposes of the EIR,

the most likely methods based on current industry practices are discussed in Chapter 2. Although there is no information on the record as to activities that could be implemented to comply with the General Order, and the General Order does not stipulate how a discharger must comply, individual dischargers may choose to implement other methods based on site-specific considerations.

In many cases future actions cannot be definitively predicted, and although CEQA allows forecasting, it discourages speculation. While foreseeing the unforeseeable is not possible, an agency must make a good faith effort to anticipate and assess potentially significant environmental impacts. If after thorough investigation, a lead agency finds that a particular impact is too speculative for evaluation, the agency should note its conclusion and terminate discussion of the impact.

Because the General Order would apply to both existing composting operations as well as new composting operations that might enroll for coverage in the future, the EIR assesses both the impacts from an existing composting operation due to retrofits for compliance, as well as impacts that would occur from a new operation's compliance with the General Order. This analysis is necessarily at a generalized level as it would be speculative for the State Water Board to predict the actual choices for compliance at any specific location and estimate the magnitude of impacts for a site-specific composting operation within the state.

Although the EIR analyzes whether the General Order might create new significant impacts at existing composting operations or increase the severity of expected impacts of new composting operations, the General Order would not authorize, approve, permit, or in any way support the location, construction, or operation of a new composting operation (except as for compliance with the General Order). Therefore, although not connected to the State Water Board action, only for disclosure purposes, the EIR presents a discussion of the possible environmental impacts of new composting operations, unrelated to the General Order. Impacts of new composting operations, unrelated to the General Order, are presented in italicized text. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

#### 3.2. APPROACH TO IMPACTS AND MITIGATION MEASURES

The EIR evaluates potential adverse environmental effects of adoption and implementation of the General Order for the resources discussed in Chapters 4 through 16. Each chapter includes a discussion of existing environmental setting and regulatory requirements.

#### 3.2.1. Baseline of Composting Operations

CEQA Guidelines section 15125, subdivision (a) states that the EIR must include a description of the physical environmental conditions as they exist at the time the notice of preparation was published. For purposes of the EIR's environmental analysis, existing conditions are characterized by available data at the time the NOP was released on July 19, 2013.

State Water Board staff worked with CalRecycle staff, and used their on-line Solid Waste Information System (SWIS) to identify 153 composting operations operating in California (Figure 3-1). Table 3-1 lists the number of operations operating in each region.

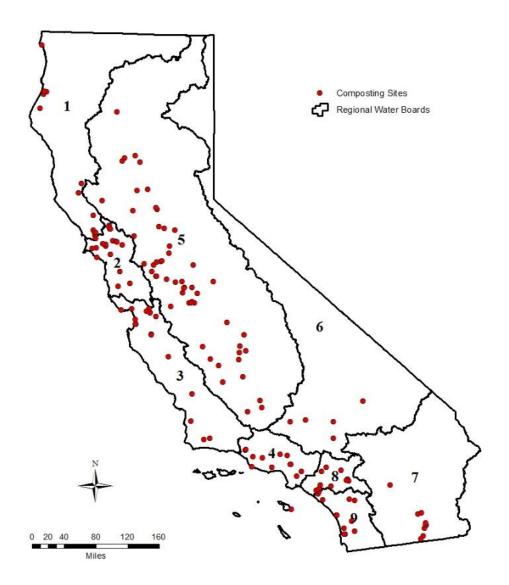


Figure 3-1 Locations of Existing Composting Operations in California

Table 3-1 Composting Operations per Region

Region	Number of Facilities
1 – North Coast	11
2 – San Francisco	19
3 - Central Coast	17
4 – Los Angeles	13
5F – Central Valley, Fresno	25
5R – Central Valley, Redding	5
5S – Central Valley, Sacramento	25
6 – Lahontan	4
7 - Colorado River	10
8 – Santa Ana	13
9 – San Diego	11
TOTAL	153

Construction and operations for each operation depends on numerous parameters including, but not limited to, local land use (e.g., urban, industrial, commercial or rural), type of materials received and processed, available space; climate, owner type (private or public), and available infrastructure (e.g., roads, water, waste disposal). A specific composting operation may include structures such as small office/operations buildings, equipment storage, maintenance buildings, operational surfaces (e.g., concrete, asphalt, native ground), water supply structures (e.g., groundwater wells, municipal supply, or tanks), wastewater handling systems, detention ponds or tanks, and wastewater management systems.

Most existing operations are located in areas zoned agricultural, industrial, or co-located with landfills or other waste processing facilities near dense population centers as shown in Figure 3-2. Each operation can range widely with respect to landholdings, from under 5 acres to more than 100 acres.

Composting operations typically include areas with piles of various feedstock materials up to 25 feet tall, and areas with windrows or piles of compost in varying stages of processing up to 15 feet tall. Equipment used at compost operations include loaders, excavators, grinders, screens, and windrow turners that exceed 10 feet in height. The open windrow operation is typically used for processing green or agricultural materials. Operations that process food wastes typically use the aerated static pile method. Composting operations may also be located within large enclosed buildings for covered composting or on open air pads.

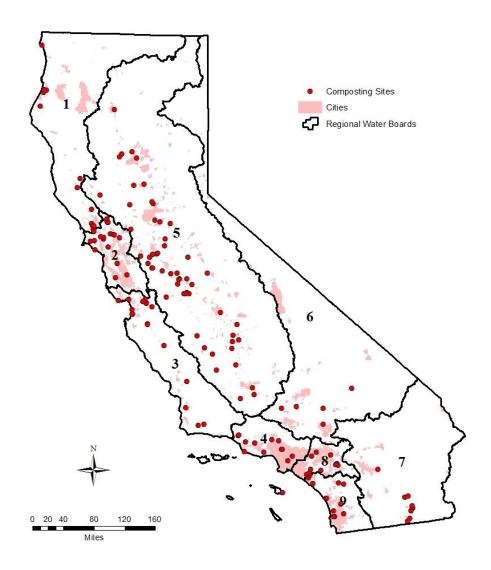


Figure 3-2 Composting Operations and Surrounding Cities

The design and construction of composting operations depends primarily on local land use and climate. Composting operations located in more urbanized areas tend to be constructed on improved surfaces such as concrete or asphalt, have lined detention ponds with aeration, and include significant upgrades such as covered receiving, screening, and grinding areas. Composting operations located in agricultural or rural areas tend to be operated on compacted native soils with unlined detention ponds, ditches, and soil berms. Photographs and descriptions of typical composting operations are provided in Appendix C.

Based on the existing conditions at the time of the NOP release on July 19, 2013, State Water Board staff identified 17 operations covered under existing WDRs or conditional waivers issued by various Regional Water Boards that specifically address the composting operations. Those composting operations are located in Regions 2, 5, 6, 7, and 8. Nine of the 17 operations are under WDRs, prescribing California Code of Regulations, title 27 requirements that include groundwater monitoring, waste pile construction specifications, clean closure, and financial assurances. Eight of the 17 operations have WDRs prescribing waste pile construction and groundwater monitoring only. Fifteen have an operational pad meeting a hydraulic conductivity of 1 x 10<sup>-6</sup> cm/s, and detention ponds lined with flexible plastic membranes; nine of the operations require groundwater monitoring. It is assumed that none of these 17 operations would be affected by the General Order.

Since the release of the NOP on July 19, 2013, the San Diego Regional Water Quality Control Board (San Diego Regional Water Board) issued a conditional waiver for composting operations on June 26, 2014. Currently, eight facilities are under the conditional waiver. However, as stated in San Diego Regional Water Board conditional waiver, if the State Water Board adopts the General Order, San Diego Regional Water Board will evaluate the conditional waivers to determine if those projects may be better regulated by the General Order. The San Diego Regional Water Board may terminate enrollment in the conditional waiver and enroll those qualifying operations into the General Order.

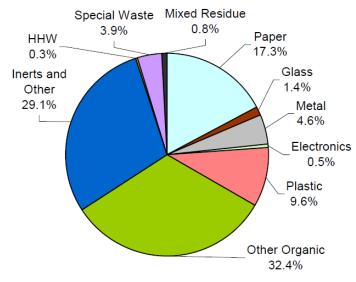
Separate from the 16 operations with existing WDRs and 8 with conditional waivers, other composting operations may be covered under the Industrial Storm Water General Permit Order 97-03-DWQ (General Industrial Permit). These operations are required to be designed to manage a minimum run-off flow from a 25-year, 24-hour design storm event using BMPs to remove pollutants from the storm water prior to discharge. Most of these operations have drainage controls such as on-grade soil berms and ditches to convey run-on or run-off water to sedimentation or infiltration ponds. When the ponds are full, some of these operations discharge wastewater off-site following testing of the discharge, per requirements of the General Industrial Permit. Most of the existing composting operations are designed and operated to discharge storm water or wastewater off the property.

# 3.2.2. Baseline of Organic Material Management

Based on the information contained in the administrative record regarding current practices for organic material management, organic material is either disposed of in landfills, used as alternative daily cover at landfills, processed by composting, or processed and applied to land for use as a mulch or soil amendment. This section describes the environmental baseline with regards to these options, as that future "with-project" condition is compared to this baseline to determine the amount of impact of the General Order and alternatives.

State Water Board staff used data from CalRecycle regarding the status of potential landfill disposal in California. In 2012, CalRecycle's disposal reporting system showed that 29,097,960 tons of waste was disposed of in landfills and 1,612,583 tons of green material was used as alternative daily cover at landfills. Most recent data on the composition of this disposed waste was found in the California 2008 Statewide Waste Characterization Study dated

August 2009. The study considered geographical regions, waste sectors (residential, commercial, or self-hauled), and the waste subsectors (single-family residential, multifamily residential, self-hauled, and commercial self-hauled). The results are shown in Figure 3-3.



Material Class	Est. Percent
Paper	17.3%
Glass	1.4%
Metal	4.6%
Electronics	0.5%
Plastic	9.6%
Other Organic	32.4%
Inerts and Other	29.1%
HHW	0.3%
Special Waste	3.9%
Mixed Residue	0.8%
Total	100%

Numbers may not total exactly due to rounding.

Figure 3-3 Overview of California's Overall Disposed Waste Stream

# 3.2.3. Assumptions for Future Composting Operations in California

Based on communications with CalRecycle, it is difficult to forecast where new composting operations will be located, how many will be constructed, how they will be constructed, and what capacity they will have. However; based on past trends, CalRecycle has predicted what types of operations may occur in given settings (e.g. urban, rural, and agricultural, etc.) in the 21st century. In a presentation dated November 1, 2013, CalRecycle anticipated that composting operations constructed close to sources of organic materials in urban zones would consist of community-scale composting. In peripheral or industrial zoned areas, composting operations are anticipated to be small to mid-sized, and would use the aerated static pile method where odor and emission controls are critical for acceptance. In areas further from population centers (e.g., agricultural areas), large-scale mixed compost operations are anticipated to use the aerated static pile method for mixed materials and open windrow for green materials.

As stated previously, the EIR analyzes whether the General Order might create new significant impacts at existing or new composting operations or increase the severity of the expected impacts of new composting operations. However, the General Order would not authorize, approve, permit, or in any way support the location, construction, or operation of a new composting operation (except as for compliance with the General Order). Therefore, the presentation of possible environmental impacts of new composting operations, unrelated to the General Order, is included in the EIR only for disclosure purposes.

New composting operations have the potential to be constructed anywhere within the state, and the State Water Board cannot speculate on how many or where new composting operations will be constructed. CalRecycle anticipates that new composting facilities may be large in size and scope in order to support organic materials diverted from entire regions. These large composting operations have the potential to engage in ancillary activities or create structures that may present significant environmental impacts.

Construction of a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order. Properties selected for development of new composting operations, especially new large-scale commercial facilities, may be subject to severe construction disturbances to create features such as large composting operations pads, access roads, or buildings that are unrelated to the General Order.

It is reasonably foreseeable that a project-specific CEQA evaluation will be required for each new composting operation, where project-specific impacts can be fully analyzed and project-specific mitigation measures can be properly identified. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

## 3.2.4. Economic Consideration and Environmental Impacts

CEQA Guidelines section 15358, subdivision (b) states that effects analyzed under CEQA must be related to a physical change. CEQA Guidelines section 15131 states that economic information may be included in an EIR. Economic effects are not considered environmental effects under CEQA unless they would lead to an environmental effect.

Stakeholders have expressed concerns that requirements in the General Order may be overly burdensome and would have an impact on the economic viability of existing composting operations in the state. The concern is that the costs incurred to comply with the General Order may result in an existing operation having to cease operations due to not being able to pay for the upgrades necessary for compliance, or raise prices to the point where they would be unable to compete in the marketplace with other management strategies. Either of these situations could result in increased use of alternative methods of disposal (such as landfilling or land application) or possible closure of existing composting operations.

In preparation of the General Order and EIR, the State Water Board analyzed the economics of composting operations. A copy of the economic consideration document is included in Appendix D. Two economic considerations were addressed in the study:

- 1. The effect of imposing compliance costs will have on the economic viability of the composting operations.
- 2. Likelihood of the possible shift in compost feedstocks to landfills as a result of complying with the General Order.

## 3.2.4.1. Impact of General Order Compliance Cost on Existing Composting Operations

State Water Board staff interviewed eight dischargers representing a broad spectrum of private, public, and partnered operators with operations handling 25,000 to 140,000 tons per year. Compliance with the General Order assumed that the discharger would install a lined detention pond, monitor water quality and submit reports, conduct maintenance, and either:

- (1) Construct a pad and drainage to meet the hydraulic conductivity requirement, or
- (2) Conduct groundwater protection monitoring (assumed to be installation of groundwater monitoring wells).

Of the two options, it was assumed that the discharger would most likely implement the lowest cost option which is (2) conduct groundwater protection monitoring.

The survey results showed that the cost of processing composting and complying with the General Order ranged from \$19.74 to \$32.04 per cubic yard. The cost to comply with the General Order represents \$0.23 to \$1.44 per cubic yard of compost sold. This information was then extrapolated to the remaining 121 compost operations expected to be impacted by the General Order. This number does not include those composting operations that have WDRs, are closed due to other circumstances, or would be potentially exempt from the General Order. Using rainfall and operation size information, a cost of processing including compliance was generated for each operation. The mean processing plus compliance cost is \$29.53 per cubic yard. The gross revenue was also calculated resulting in a mean of \$42.35 per cubic yard. The mean net revenue is \$12.86 per cubic yard and mean profit margin is 29.4 percent. With this type of profit margin, the change in cost is not expected to jeopardize the economic viability of the operations. Comparing these values to landfills, the mean cost differential is \$18.28 per cubic yard over composting. The results indicate a low possibility of compost feedstocks being diverted to landfills.

In conclusion, the results of the economic considerations analysis indicates that composting operations complying with the General Order would not be likely to cease operations due to not being able to pay for the upgrades necessary for compliance, or raise their prices to the point where they would be unable to compete with landfills.

# 3.2.4.2. Impact of General Order Compliance Cost on Diversion of Composting Materials

Stakeholders also expressed that the increased cost to compost would result in more material being diverted to land application. State Water Board staff estimated the cost to process the green waste for land application in order to compare it to landfilling and composting. Assuming the green material is chipped using a chipper and spread using an end loader, the estimated cost to process green waste for land application is \$2.74 per ton. This cost is currently significantly less than the cost of composting or landfill disposal. The increased cost to composting operations for compliance with the General Order could potentially result in an increased amount of green waste being land applied. However, since the cost differential between land application and composting is already large, the modest increase in composting costs that the General Order will require is not expected to cause a significant increase in the amount of land application.

Water Code section 13260 states that any person discharging waste, or proposing to discharge waste, within any region that could affect the quality of the waters of the state, must file a report of waste discharge with the appropriate Regional Water Board. Water Code section 13263 states that the State Water Board or a Regional Water Board may prescribe general WDRs for a category of discharges that meet specified criteria. The General Order has been developed to create a streamlined and efficient permit process, and to achieve statewide consistency in regulating composting operations.

The State Water Board shares the concern of stakeholders that land application of green waste could be a potential threat to groundwater and surface water quality, and if not properly applied, could adversely impact water quality. The Water Code grants the Water Boards the authority to implement and enforce the water quality laws, regulations, policies, and plans to protect waters of the state. Water Code Section 13260 requires that any person discharging waste, or proposing to discharge waste, within any region that could affect the quality of the waters of the state must file a report of waste discharge with the appropriate regional board. Land application of green waste is considered a discharge of waste to land and as such, it is subject to the enforceable requirements of Water Code Section 13260 et seq. The Irrigated Lands Regulatory Program (ILRP) regulates discharges from irrigated agricultural lands. The Water Boards implement the ILRP by issuing WDRs or conditional waivers of WDRs (Orders) to growers. The application of green waste to agricultural lands must be accounted for in a grower's nutrient management plan through the ILRP. These Orders require implementation of best management practices and contain conditions requiring water quality monitoring of receiving waters and corrective action when impairment is found.

Water Boards also have broad enforcement authority to address violations of the Water Code requirements through the use of a variety of enforcement tools. The Water Boards, in collaboration with CalRecycle, are launching an expanded education and outreach program regarding land application of uncomposted green waste and continue to exercise regulatory oversight and enforcement authority to address any potential threat of unregulated or illegal land application of green waste.

As described below, CalRecycle is also proposing revisions to the definition of land application in title 14 of the California Code of Regulations that are more stringent than the current definition. When adopted, these regulations may further discourage diversion of green waste to land application.

Illegal Dumping - It is also not anticipated that the increase in cost of compost due to complying with the General Order would incentivize the choice for a discharger to illegally dump green waste. Illegally dumping the green waste material has legal risks associated with it and there is no information on record regarding the current extent of illegal dumping, and where future illegal activities would happen, how it would happen, and how much would be illegally disposed. Therefore, it is not possible to specify what resources would be affected, quantify the impact compared to baseline conditions, draw conclusions regarding the significance of impacts, or identify specific mitigation measures necessary to mitigate the impacts. Because it would be too speculative to attempt to classify the impact and draw any conclusions related to a level of significance, no further discussion of this impact will be presented.

Land Application - CalRecycle is currently proposing revisions to the definition of land application in title 14 of the California Code of Regulations. The definition characterizes a legitimate land application activity as meeting the following criteria: compostable material does not contain more than 0.1 percent by weight of physical contaminants greater than 4 millimeters, meets the maximum metal concentrations, meets the pathogen density limits, and is not applied more frequently than once during a 12 month period, and, at the time of application, not exceed an average 12 inches in total accumulated depth. This proposed language essentially requires that organic material (particularly green waste) meet the same standards as for compost before it can be land applied. This could potentially raise the cost of land application to match that of composting or force the material into composting operations. The State Water Board is conducting public outreach on how this discharge is regulated for the protection of water quality in accordance with the Water Code. The State Water Board is also planning to expand education and outreach regarding the land application of uncomposted green waste.

Indirect impacts resulting from activities such as transfer to alternate facilities, land application, or illegal dumping were considered. However, the State Water Board is not able to predict which operations would cease; where they are located, where the feedstock would be redirected, and the amount affected. In addition, the State Water Board has no additional information in the record related to the General Order affecting the viability of any particular composting operation and no facility operator has submitted specific evidence that the conditions of the General Order would cause any particular operation to close. To randomly select a composting operation for a more thorough analysis would be misleading. Therefore, it is not possible to specify what resources would be affected, quantify the extent of the impact compared to baseline conditions, draw conclusions regarding the significance of possible impacts, or identify specific mitigation measures necessary to mitigate impacts to a less-than-significant level. Because it would be speculative to attempt to classify the impact and draw any conclusions related to a level of significance, no further discussion of this impact will be presented.

## 3.2.5. Identifying Impact Significance

The analysis first determines the extent to which each of the resources could be affected by the General Order. The analysis then applies a set of specific significance criteria (Thresholds of Significance) based on the CEQA Guidelines Appendix G Environmental Checklist Form. The "threshold of significance" for a given environmental effect is that level at which the lead agency finds effects of the project to be significant. The threshold can be defined as a quantitative or qualitative standard, or a set of criteria, pursuant to which the significance of a given environmental effect may be determined.

The range of potential impacts is as follows:

- No Impact where the General Order is not anticipated to create a physical adverse change in the environment or the project would result in only a beneficial impact.
- Less-Than-Significant Impact where the General Order is not expected to create a substantial adverse change in the environment and for which no mitigation measures are required.

- Significant Impact where the General Order is anticipated to create a substantial adverse
  effect on the environment but feasible mitigation measures are available to reduce it to a
  less-than-significant level.
- Significant and Unavoidable Impact where the General Order is expected to create a substantial adverse effect on the environment and for which there are no feasible mitigation measures available to reduce it to a less-than-significant level.

The EIR analyzes whether the General Order might create new significant impacts at existing or new composting operations or increase the severity of the expected impacts of new composting operations.

However, the General Order would not authorize, approve, permit, or in any way support the location, construction, or operation of a new composting facility (except as for compliance with the General Order). Therefore, the presentation of possible significant environmental impacts of new composting operations, unrelated to the General Order, is included in the EIR only for disclosure purposes. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

## 3.2.6. Mitigation Measures

Where significant adverse impacts are identified for the General Order, the EIR must "describe feasible measures which could minimize" those impacts to a less-than-significant level (CEQA Guidelines, § 15126.4). For each significant impact, mitigation measures are identified. In some cases, the EIR includes a list of alternative mitigation measures, which could reduce the impact to a less-than-significant level, or contribute to doing so. Where multiple measures are required to reduce an impact to a less-than-significant level, the discussion clearly identifies which combination or permutation of measures would be necessary to achieve the appropriate level of mitigation. Although mitigation measures are presented for the impacts of a new composting operation unrelated to the General Order, the significant impacts and related mitigation measures are outside the scope of the State Water Board's action and are presented for disclosure purpose only.

Where measures are available that can reduce the magnitude of a potential significant impact of the General Order, but not to a less-than significant level, these are also identified. The EIR strives not to include measures that are clearly infeasible. Under CEQA, "feasible means capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social, and technological factors" (CEQA Guidelines, § 15364).

If, even with imposition of mitigation measures, the project will generate unavoidable significant effects, the State Water Board can only approve the project if it makes a written statement of overriding considerations and finds that benefits of the project outweigh the occurrence of those unavoidable effects (CEQA Guidelines, §§15092,15093).

## 4. AESTHETICS

This chapter describes existing aesthetic conditions in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 4.1. ENVIRONMENTAL SETTING

The State of California has great diversity with respect to visual and aesthetic resources. Composting operations are currently situated and are expected to be located in a wide range of physical settings and vary in size and layout. This section contains a description of the physical environment, including resources in which composting operations are located or may be located in the future.

#### **Visual Landscape**

California contains a number of distinct types of landscapes with varying levels of development. For purposes of the EIR, the visual environment has been divided into several categories based on typical land uses: urban, urban fringe, agricultural, and natural open space.

- Urban/developed areas are typical for incorporated areas within California. These areas include existing commercial, industrial, public, and/or residential uses.
- Urban fringe or urban transition areas are located on the edge of urban development and provide a buffer between urban and agricultural or open space uses. Transitional land uses on the edge of urban fringe areas may include commercial, industrial, or public uses compatible with agricultural or open space uses.
- Agricultural areas are typified by broad open agrarian fields including dairies, cropland, vineyards, orchards, and grazing land. Typical elements include farm structures and equipment and scattered rural residences.
- Natural open space areas include expanses of valleys, foothills, mountains, deserts, forests, wetlands, and coastal resources among others that are not utilized for agriculture. Some natural open space areas are designated as federal, state, or local parklands or recreation areas.

#### **Scenic Roadways**

A highway may be designated scenic under California's Scenic Highway Program depending upon how much of the natural landscape can be seen by travelers, scenic quality of the landscape, and extent to which development intrudes upon the traveler's enjoyment of the view. The corridor protection program does not preclude development, but seeks to encourage quality development that does not degrade the scenic value of the corridor. Scenic Highways are identified as either eligible (E) for listing or officially designated (OD). A list of eligible and officially designated routes is available on the California Department of Transportation's (Caltrans) website (Caltrans, 2013a).

Currently there are 66 officially designated State Scenic Highways, totaling 1,260 miles; and 6 officially designated County Scenic Highways, totaling 76 miles throughout California (Caltrans, 2013b). In addition, there are 154 eligible scenic highways throughout California (Caltrans, 2013a). The locations of these scenic highways are available on the California Scenic Highway Mapping System provided by the Caltrans at <a href="http://www.dot.ca.gov/hg/LandArch/scenic highways/index.htm">http://www.dot.ca.gov/hg/LandArch/scenic highways/index.htm</a>.

#### 4.2. ENVIRONMENTAL ANALYSIS

## 4.2.1. Approach and Methods

The following evaluation of aesthetics and scenic resources was prepared by considering applicable regulations and guidelines, and typical construction activities and operations attributable to the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to aesthetics takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations that are unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including studies that could include further analysis of these particular aesthetic impacts on a project-by-project basis.

## 4.2.2. Thresholds of Significance

According to Appendix G of the CEQA Guidelines, an impact related to aesthetics would be considered significant if it would result in any of the following issues:

- Have a substantial adverse effect on a scenic vista;
- Substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway;
- Substantially degrade the existing visual character or quality of the site and its surroundings;
   or
- Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area.

#### 4.2.3. Impacts and Mitigation Measures

# Impact 4.1. Compliance with the General Order at composting operations is not expected to have a substantial adverse effect on a scenic vista.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment facilities that may already be present at existing composting operations and that may or may not be compliance responses at new composting operations. Some wastewater management features such as above-grade storage tanks, may be visible, and may be seen if within line of sight of a scenic resource. However, compost operations are typically located in agricultural or urban-fringe industrial areas where these operations are likely to be more compatible. These features are considered an ancillary part of the operation and therefore are not expected to have a substantial adverse effect on the visual character or quality of the site and its surroundings. Photographs of various composting operations are shown in Appendix C.

Most existing composting operations are on sites that have been subjected to severe disturbance, including grading, trenching, paving, and construction of roads and structures; construction of new composting operations will likely require similar disturbance. The additional construction of a pond, tank and/or treatment system to comply with the General Order is not expected to substantially alter the aesthetics of a composting operation.

It is anticipated that compliance responses would be developed in compliance with general plans designating scenic vistas or corridors, and local zoning ordinances establishing design guidelines such as minimum setbacks, maximum height requirements, maximum density, and/or landscaping requirements. Additionally, it is reasonably foreseeable that composting operations would implement measures to maintain or improve the visual quality of their businesses because of local ordinances, permit conditions, or good business practices. Therefore, compliance with the General Order is expected to have a less than significant impact.

**Mitigation Measure 4.1.** None required. However, there are recognized measures to further minimize potential aesthetic impacts and/or improve the visual character of industrial, business, and/or commercial facilities. Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

- To the extent possible, install equipment and improvements within existing operation boundaries;
- Where new structures or enclosures are necessary, avoid sky lining of structures or electrical lines;
- Install privacy fencing and/or vegetative screening;
- Schedule hours of operation to accommodate light and glare;
- Design outdoor lighting to aim downward onto the project site and not glare skyward or onto adjacent parcels;
- Locate and design improvements such as structures and roads to blend with existing visual environment, vegetation, and facilities.

Impact 4.2. Compliance with the General Order at composting operations is not expected to substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway.

Features added in response to compliance with the General Order at new and existing composting operations have the potential to be seen if within line of sight of a scenic resource.

California has 65 designated State Scenic Highways. Locations of the State Scenic Highways in relation to the existing composting operations are shown in Figure 4-1. Scenic Highway geographic information system (GIS) data can be accessed at: http://www.dot.ca.gov/hg/tsip/gis/datalibrary/gisdatalibrary.html.

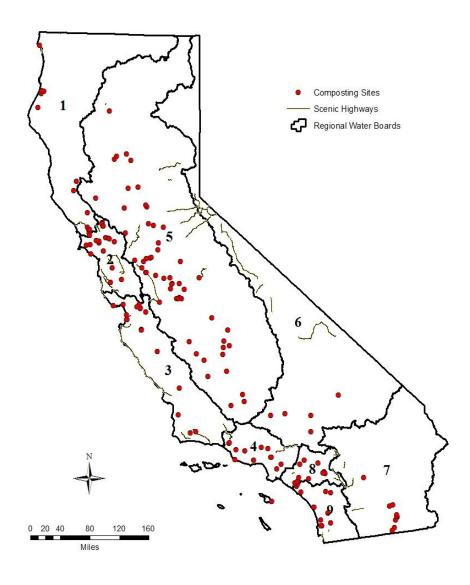


Figure 4-1 Location of Scenic Highways and Composting Operations

State Water Board staff performed a line of sight analysis to determine if any of the existing composting operations visually impact an officially designated State Scenic Highway. Line of sight analysis determined the visibility of sight lines between the composting operations and the State Scenic Highways over a 30-meter spatial resolution digital elevation model (DEM). The California 30-meter DEM, part of the National Elevation Dataset (NED), can be accessed at: <a href="http://ned.usgs.gov">http://ned.usgs.gov</a>. Analysis determined that none of the existing identified composting operations are visible along State Scenic Highways.

The General Order does not prescribe siting of new composting operations, and it is reasonably foreseeable that new composting operations could be located within line of sight of scenic resources. However, it is anticipated that compliance responses would be consistent with local zoning ordinances establishing design guidelines such as minimum setbacks, maximum height requirements, maximum density, and/or landscaping requirements. New composting operations may present impacts within line of sight for scenic highways; however, compliance with the General Order would not substantially alter the magnitude of these impacts.

Therefore, compliance with the General Order is not expected to have a significant impact to scenic resources within a state scenic highway.

**Mitigation Measure 4.2.** None Required. See Mitigation Measure 4.1.

Impact 4.3. Compliance with the General Order at composting operations is not expected to substantially degrade the existing visual character or quality of the site and its surroundings.

For the reasons discussed in Impact 4.1, this impact is anticipated to be less than significant.

Mitigation Measure 4.3. None Required. See Mitigation Measure 4.1.

Impact 4.4. Compliance with the General Order at composting operations is not expected to create a new source of substantial light or glare that would adversely affect day or nighttime views in the area.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment facilities that may or may not be already present. It is possible that a selected design may include a new source of light or glare such as safety lighting for new control panels or treatment systems. However, lighting is expected to blend in with the needs of the composting operation and not be substantial regardless of where they are located. Therefore, compliance with the General Order would result in less than significant impacts to day or nighttime views.

Mitigation Measure 4.4. None Required. See Mitigation Measure 4.1.

Impact 4.5. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to have a substantial adverse effect on a scenic vista; substantially damage scenic resources,

including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway; substantially degrade the existing visual character or quality of the site and its surroundings; or create a new source of substantial light or glare which would adversely affect day or nighttime views in the area.

New composting operations may be constructed and located anywhere within the state, consistent with local land use restrictions. The State Water Board cannot speculate on how many or where new composting operations will be constructed. Generally, construction activities related to development of new composting operations, especially new large -scale commercial operations, may consist of construction of large composting operations pads, access roads, or buildings. Depending on the equipment used, type of features and structures, and scale of operation, a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order.

The impacts of developing new composting operations, unrelated to the General Order, may pose a potentially significant aesthetic impact to scenic vistas or resources. Therefore, potential impacts resulting from development of new composting, unrelated to the General Order, may be significant.

**Mitigation Measure 4.5.** Examples of recognized mitigation measures routinely required by appropriate permitting authorities that may reduce aesthetic impacts for new composting operations, unrelated to the General Order, are listed in Mitigation 4.1.

It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific impacts to aesthetics can be fully analyzed and project-specific mitigation measures can be properly identified. It is further anticipated that compliance responses would be consistent with local zoning ordinances establishing design guidelines such as minimum setbacks, maximum height requirements, maximum density, and/or landscaping requirements. Appendix E includes a list of CEQA documents reviewed and a summary of impacts and mitigations provided by individual facilities.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to aesthetics resulting from site disturbance for development of new composting operations, unrelated to the General Order, may be significant and unavoidable. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

## 5. AGRICULTURE AND FORESTRY

This chapter describes existing agricultural and forestry conditions in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 5.1. ENVIRONMENTAL SETTING

#### **Agricultural Resources**

In 2011, California remained the number-one state in farm receipts, with \$43.5 billion in revenue representing 11.6 percent of the U.S. total. California accounted for 15 percent of national receipt for crops, and 7.4 percent of the U.S. revenue for livestock and livestock products. California's agricultural abundance includes more than 400 commodities and produces nearly half of the U.S. grown fruits, nuts, and vegetables. In 2011, 81,500 farms operated in California, with 25.4 million acres devoted to farming and ranching. The California Department of Food and Agriculture estimated that the average farm size was 312 acres (CDFA, 2013).

Although California remains the nation's top agricultural producer, it has experienced significant farmland loss because of urbanization. CDFA estimates that about 3.4 million acres of land in California's agricultural counties are now urbanized. Development is now consuming approximately 40,000 acres of agricultural land in California per year. In the San Joaquin Valley, which accounts for more than half of California's total agricultural output, more than 60 percent of all land developed was prime, unique, or of statewide importance. Disproportionate consumption of the best farmland is occurring primarily because most California cities were located in areas with good soils and abundant water. Other causes of agricultural land loss include removal of agriculture for environmental purposes (such as creation or enlargement of wildlife refuges) and withdrawals due to water shortages (CDFA, 2009).

## Williamson Act Agricultural and Open-Space Land Resources

Williamson Act lands are privately-held lands within agricultural preserves that are designated as agricultural lands or open space for a specified period of time, typically 10 to 20 years. According to the 2012 California Land Conservation Act Status Report (Department of Conservation, 2013), local governments and landowners voluntarily enter into a contract with the state in which each accepts certain costs in return for other benefits. During the term of the contract, the landowner foregoes the possibility of development, or conversion to nonagricultural or non-open space use in return for lower property taxes. The local government foregoes a portion of its property taxes in return for the planning advantages and values implicit in retaining land in agriculture or open space.

Williamson Act lands have an initial term of ten or more years with taxes reduced to reflect the open space or agricultural land use. At the end of the term, the contract renews automatically each year, unless a request for nonrenewal is filed. The nonrenewal notice begins a nine-year "nonrenewal" period in which the tax assessment gradually increases to meet current tax rates. Termination of Williamson Act land contracts may also be achieved through cancellation, public acquisition, city annexation, and easement exchange.

Although the primary activities on Williamson Act lands are related to agriculture, recent regulatory changes have been made to enable other land uses such as solar facilities.

Local land use policies for permitting composting operations on Williamson Act lands vary according to local jurisdictions. Some counties have defined composting operations as activities related to or compatible with agricultural uses on Williamson Act lands. At least one county is currently pursuing non-renewal of a Williamson Act contract in order to accommodate expansion of an existing compost operation. Others do not permit composting operations on Williamson Act lands.

#### **Forest Resources**

California contains more than 33 million acres of forests comprising a broad range of tree species, tree sizes, and levels of canopy closure (USFS 2008, p.124). Conifer forests and woodlands cover more than 19 million acres and are most extensive in the Sierra, Modoc, and Klamath/North Coast bioregions. Hardwood forests and oak woodlands cover more than 13 million acres and extend mostly along the perimeter of the Sacramento and San Joaquin Valleys and throughout the coastal ranges (USFS 2008, p. 128). The most productive timber growing portion of California's forests consist of approximately 19 million acres of public and private timberland—that is, land capable of growing more than 20 cubic feet of wood per acre per year and statutorily available for timber management (USFS 2008, p. 127).

In the case of public ownerships (53 percent of timberlands), many lands capable of timber production have been administratively withdrawn during the past two decades for a variety of purposes and have been directed to primary uses other than timber production. California has 9 million acres of privately owned timberland, of which 5.4 million acres are classified as timberland production zone (TPZ) where long term tax and regulatory structures favor timber production over potential conversion to other uses (USFS 2008, p. 127). Maps showing various forestry resources under the Fire and Resource Assessment Program are available at the Department of Forestry and Fire Protection website at <a href="http://frap.fire.ca.gov/">http://frap.fire.ca.gov/</a>.

#### 5.2. ENVIRONMENTAL ANALYSIS

## 5.2.1. Approach and Methods

The following evaluation of agriculture and forestry impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to agriculture and forestry takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, which are unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including studies that could include further analysis of these particular agriculture and forestry impacts on a project-by-project basis.

## 5.2.2. Thresholds of Significance

According to Appendix G of the CEQA Guidelines, an impact to agriculture and forestry is considered significant if the General Order would:

- Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on maps prepared pursuant to the Farmland Mapping and Monitoring Program (FMMP) of the California Resources Agency to nonagricultural use.
- Conflict with existing zoning for agricultural use or a Williamson Act contract;
- Conflict with existing zoning for, or cause rezoning of forest land (as defined in Pub. Resources Code, § 12220(g)), timberland (as defined by in Pub. Resource Code, § 4526), or timberland zoned Timberland Production (as defined by Gov. Code, § 51104(g).); or
- Result in loss of forest land or conversion of forest land to non-forest use.
- Involve other changes in the existing environment, which, due to location or nature, could result in conversion of Farmland to non-agriculture use or conversion of forest land to nonforest use.

## 5.2.3. Impacts and Mitigation Measures

Impact 5.1. Compliance with the General Order at composting operations may have the potential to result in conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use.

Composting is currently considered an agricultural use or a use compatible with agriculture. Figure 5-1 illustrates the location of twenty-five existing composting operations in areas designated as Prime Farmland, Unique Farmland, and Farmland of Statewide Importance (2010, California Department of Conservation, Farmland Mapping and Monitoring Program). Additionally, composting operations require use of labor and equipment that is similar to agricultural industrial operations.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment systems. These options have the potential to enlarge the footprint of an existing or planned new composting operation.

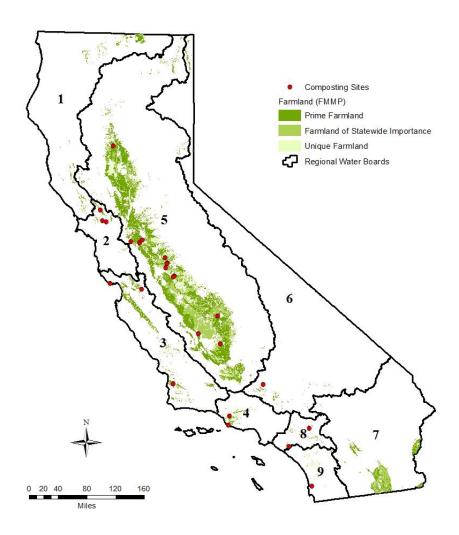


Figure 5-1 Composting Operations Located Within Farmland Areas

New composting operations may be constructed anywhere in the state, including on land that is currently used for agriculture or open space, consistent with local land use regulations. The additional land potentially required for composting operations to comply with the General Order is not expected to result in significant conversion of agricultural land, and the General Order does not change zoning or land use designation.

However, in order to accommodate features required by the General Order, in some cases there may be the potential for expansion into or purchase of property which may include agricultural lands designated as Prime Farmland, Unique Farmland, and Farmland of Statewide Importance. Therefore, the potential for conversion of lands designated as agricultural land to non-agricultural use may be significant.

This impact could be reduced to less than significant by mitigation at the local level, beyond the authority of the State Water Board.

## Mitigation Measure 5.1.

It is reasonably foreseeable that a project specific CEQA evaluation will be required for modifications to existing or new composting operations, where project specific agricultural land use impacts can be fully analyzed and project specific mitigation measures can be properly identified.

Potential impact may be further reduced by implementation of the following mitigation measures:

- To the extent possible, avoid siting new composting operations on land designated as Prime or Unique Farmland, Farmland of Statewide Importance, or Williamson Act contract lands.
- Secure appropriate land use permits from local jurisdictions prior to modification of existing composting operations or construction at new composting operations.
- Plan and construct improvements that respond to the General Order in accordance with general plans, appropriate agriculture and forest lands preservation programs, and agriculture and forest lands conservation easements.

The State Water Board does not have authority to require implementation of mitigation related to agricultural land designation or land use. The authority to determine project-level impacts and to require project-level mitigation lies with the local land use and/or permitting agency for individual projects.

Because the State Water Board does not have the authority to impose mitigation measures as described above, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce the potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potential impacts related to Prime or Unique Farmland, Farmland of Statewide Importance, or Williamson Act contract lands for the General Order could be potentially significant and unavoidable.

Impact No. 5.2. Compliance with the General Order at composting operations may have the potential to conflict with existing zoning for agricultural use or a Williamson Act contract.

Modifications to comply with the General Order at existing or new composting operations, including construction of detention ponds or tanks, may have the potential to expand the footprint of an existing or planned composting operation. It is conceivable that expansion of an existing property could result in conflict with existing agricultural zoning or Williamson Act contract.

For the reasons discussed in Impact 5.1, conflict with existing zoning for agricultural use or a Williamson Act contract may have the potential to be significant.

Mitigation Measure 5.2. See Mitigation Measure 5.1

Impact 5.3. Compliance with the General Order at composting operations is not expected to conflict with existing zoning for, or cause rezoning of, forest land (Pub. Resources Code, § 12220, subd. (g)) or timberland (Pub. Resources Code, § 4526), or timberland zoned as Timberland Production (as defined by Government Code section 51104(g)).

Compliance with the General Order requires the discharger to manage wastewater generated by operations. Management options include, but are not limited to, construction of detention ponds, storage tanks, or wastewater treatment systems that may or may not be already present. Such new features may necessitate expanding the operational footprint. If an existing operation is located in an area zoned as a forest resource, the General Order has the potential to convert such lands to manage wastewater.

Spatial analysis was performed to determine if any of the identified composting operations are located in forest land. Detailed geographic information system (GIS) data was not available to determine if the sites "conflict with existing zoning for, or cause rezoning of forest land (Pub. Resources Code, § 12220, subd. (g)), timberland (Pub. Resources Code, § 4526), or timberland zoned Timberland Production (Gov. Code, § 51104 subd. (g)); or [will] result in the loss of forest land or conversion of forest land to non-forest use" was not available. However, data to determine if a composting operation is located within areas of designated forest land cover were available. Statewide forest cover was extracted from the United States Geological Service (USGS) Multi-Resolution Land Characteristics Consortium Land Cover Data 2006. The data can be accessed at: <a href="http://www.mrlc.gov/nlcd06\_data.php">http://www.mrlc.gov/nlcd06\_data.php</a>. The analysis determined if any of the identified composting operations were located in the following forest land cover classes:

- LU 41; Deciduous Forest areas dominated by trees generally greater than 5 meters tall, and greater than 20 percent of total vegetation cover. More than 75 percent of the tree species shed foliage simultaneously in response to seasonal change.
- LU 42; Evergreen Forest areas dominated by trees generally greater than 5 meters tall, and greater than 20 percent of total vegetation cover. More than 75 percent of the tree species maintain their leaves all year. Canopy is never without green foliage.
- LU 43; Mixed Forest areas dominated by trees generally greater than 5 meters tall, and greater than 30 percent of total vegetation cover. Neither deciduous nor evergreen species are greater than 75 percent of total tree cover.

Analysis determined that three composting operations, one in each forest class, are located on Forest land as shown in Figure 5-2. These facilities were further observed using aerial photographs to confirm that the locations were indeed within forested areas. All three locations were either within agricultural or near residential areas with limited tree canopy; none of the existing composting operations appear to be located in forest land or timberland defined by the Public Resources Code.

There is a potential for new composting operations to be constructed anywhere in the state, including on land that is currently used for forest land or timberlands, consistent with local land use regulations. The additional land potentially required for composting operations to comply with the General Order is not expected to result in significant conversion of forest or timber

lands, and the General Order does not change zoning or land use designation. Therefore, this impact is expected to be less than significant.

**Mitigation Measure 5.3.** None required. However, implementation of Mitigation Measure 5.1 may further reduce potential impacts.

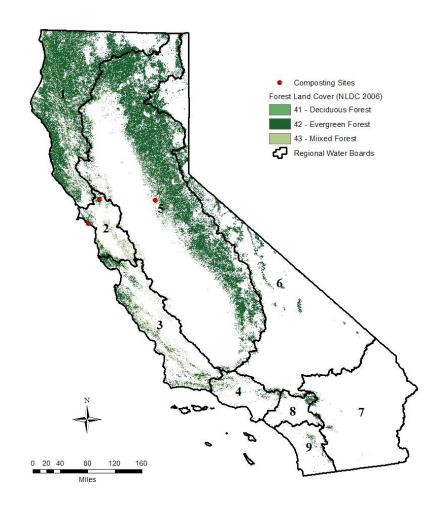


Figure 5-2 Composting Operations Located within Forest Cover Areas

Impact No. 5.4. Compliance with the General Order at composting operations is not expected to result in the loss of forest land or conversion of forest land to non-forest use.

For the reasons stated in Impact 5.3, this impact is expected to be less than significant.

**Mitigation Measure 5.4.** None required. However, implementation of Mitigation Measures 5.1 may further reduce potential impacts.

Impact No. 5.5. Compliance with the General Order at composting operations is not expected to involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use.

There is a potential for new composting operations to be constructed anywhere in the state, including on land that is currently used for agriculture or open space, consistent with local land use regulations. The additional land potentially required for composting operations to comply with the General Order is not expected to result in significant conversion of agricultural land, and the General Order does not change zoning or land use designation. For the reasons here and in Impact 5.3, this impact is expected to be less than significant.

**Mitigation Measure 5.5.** None required. However, implementation of Mitigation Measures 5.1 may further reduce potential impacts.

Impact 5.6. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to result in conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance to non-agriculture use; conflict with existing zoning for agricultural use or a Williamson Act contract; conflict with existing zoning for or cause rezoning of forest land, timberland, or timberland zoned Timberland Production; loss of or conversion of forest land to non-forest use, or result in other changes which could result in conversion of farmland to non-agricultural use or conversion of forest land to non-forest use.

There is a potential for new composting operations to be constructed anywhere in the state including on land that is currently used for agriculture, open space, forest land, or timberlands; consistent with local land use regulations. The General Order does not change zoning or land use designation, and the potential for converting these lands is outside the scope of this analysis.

Development of new composting operations, unrelated to the General Order, may have the potential to impact agricultural lands, Williamson Act lands, forest lands, and timber lands. New composting operations may be subject to severe construction disturbances that are unrelated to the General Order, especially new large-scale commercial operations that may consist of large composting operations pads, access roads, or buildings. Construction of a new composting operation is likely to require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order.

CalRecycle anticipates that some new operations may be large in size and scope in order to support organic materials diverted from entire regions. These large operations have the potential to engage in ancillary activities or structures that would not be compatible with agricultural lands or forest lands.

New composting operations that anticipate a potential conflict with the Williamson Act have an option to file a notice of nonrenewal which would begin a 9-year non-renewal process to terminate the Williamson Act contract, or terminate the contract by public acquisition pursuant to the Williamson Act. This non-renewal clause and other limitations may have the potential to

reduce the availability of Williamson Act lands. It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific agricultural and forestry impacts can be fully analyzed and project-specific mitigation measures can be properly identified.

Therefore, potential impacts to agriculture and forestry resulting from the construction of new composting operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 5.6.** Examples of recognized mitigation measures routinely required by appropriate permitting authorities that may reduce impacts for new composting operations, unrelated to the General Order, are listed in Mitigation 5.1.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to agricultural and forest lands resulting from development of new composting operations, unrelated to the General Order, may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

## 6. AIR QUALITY AND GREENHOUSE GAS

This chapter describes the existing condition of air quality and greenhouse gases (GHG) in California, and analyzes potential impacts that may occur from compliance with the General Order.

#### 6.1. ENVIRONMENTAL SETTING

Ambient air quality is generally affected by climatological conditions, topography of the air basin, and the types and amounts of pollutants emitted. Composting is a source of GHGs, volatile organic compounds (VOCs), reactive organic gases (ROG), particulate matter (PM), and ammonia. This section discusses California's climate, meteorology, and air quality pollutants of concern including criteria air pollutants, toxic air contaminants (TACs), odors, and GHGs that could be emitted during construction and operation of composting operations.

#### **Topography, Climate and Meteorology**

Air quality is affected by the rate, amount, and location of pollutant emissions, and associated meteorological conditions that influence pollutant movement and dispersal. Atmospheric conditions (e.g., wind speed, wind direction, and air temperature) combined with local surface topography (e.g., geographic features such as mountains and valleys) determine how air pollutant emissions affect local air quality.

Because of the strong influence of the Pacific Ocean and mountains, variations in climate in California run in a general east-to-west direction. California's varied climate includes Mediterranean (most of the state), steppe (scattered foothill areas), alpine (high Sierra), and desert (Colorado and Mojave Deserts).

The Sierra Nevada, Coast, and Cascade Ranges act as barriers to the passage of air masses. During summer, California is protected from much of the hot, dry air masses that develop over the central United States. Because of these barriers and California's western border on the Pacific Ocean, summer weather is generally milder in portions of the state than that in the rest of the country, and is characterized by dry, sunny conditions with infrequent rain.

In winter, the same mountain ranges prevent cold, dry air masses from moving into California from the central areas of the United States. Consequently, winters in California are also milder than would be expected at its latitude.

#### **Stationary and Mobile Sources of Air Pollution**

Air pollutant emissions within the state are generated from stationary and mobile sources. Stationary sources can be divided into two major subcategories: point and area sources. Point sources are usually subject to a permit from the local air district to operate, occur at specific identified locations, and are usually associated with manufacturing and industry. Examples of point sources include refineries, concrete batch plants, and can coating operations.

Area sources are widely distributed, produce many small emissions, and may not require permits from any air agency to operate. Examples of area sources that do not require permits include residential and commercial water heaters, painting operations, portable generators, lawn

mowers, and consumer products such as barbeque lighter fluid and hairspray. Examples of area sources that require permits are landfills and composting operations.

Mobile sources refer to emissions from motor vehicles, including tailpipe and evaporative emissions, and are classified as either on-road or off-road. On-road sources are those that are legally operated on roadways and highways. Off-road sources include aircraft, ships, trains, racecars, and construction vehicles.

## **Air Quality**

#### Air Basins

California is divided geographically into 15 air basins to manage the air resources of the state on a regional basis. An air basin generally has similar meteorological and geographic conditions throughout. The names of the basins are listed below on Figure 6-1. A description of each air basin is provided in Appendix F.

# NORTHEAST PLATEAU SACRAMENTO VALLEY NORTH COAST<sup>™</sup> MOUNTAIN COUNTIES LAKE TAHOE LAKE COUNTY SAN JOAQUIN VALLEY SAN FRANCISCO BAY GREAT BASIN VALLEYS NORTH CENTRAL COAST MOJAVE DESERT SOUTH CENTRAL COAST SOUTH COAST SALTON SEA SAN DIEGO-COUNTY

California Air Basins

Source: http://www.arb.ca.gov/ei/maps/statemap/abmap.htm

Figure 6-1 California Air Basins

#### **Pollutants of Concern (Criteria Pollutants)**

In accordance with the federal and California Clean Air Acts, national and state ambient air quality standards, respectively, were developed for six common "criteria pollutants" to protect

human health and welfare: PM (also known as particle pollution), ozone, sulfur dioxide, nitrogen dioxide, carbon monoxide, and lead. The health effects and other characteristics associated with the criteria pollutants are discussed below.

**Ozone.** Ozone is a colorless gas that has a pungent odor and causes eye and lung irritation, visibility reduction, and crop damage. A primary constituent of smog, ozone is formed in the atmosphere in the presence of sunlight by a series of chemical reactions involving oxides of nitrogen ( $NO_x$ ) and ROG. Because these reactions occur on a regional scale, ozone is considered a regional air pollutant. Industrial fuel combustion, fugitive emissions from manufacturing processes and motor vehicles are primary sources of  $NO_x$  and ROG.

Ozone concentrations tend to be higher in the late spring, summer, and fall, when long sunny days combine with regional subsidence inversions to create conditions conducive to the formation and accumulation of secondary photochemical compounds, like ozone. Ground level ozone in conjunction with suspended PM in the atmosphere leads to hazy conditions generally termed as "smog."

**Carbon Monoxide (CO).** CO is an odorless, colorless gas that can impair transport of oxygen in the bloodstream, aggravate cardiovascular disease, and cause fatigue, headache, confusion, and dizziness. CO forms through incomplete combustion of fuels in vehicles, wood stoves, industrial operations, and fireplaces.

Ambient CO concentrations normally are considered a local effect, and typically correspond closely to the spatial and temporal distributions of vehicular traffic. Wind speed and atmospheric mixing also influence carbon monoxide concentrations. Under inversion conditions, CO concentrations may be distributed more uniformly over an area that may extend some distance from vehicular sources. When inhaled at high concentrations, CO combines with hemoglobin in the blood and reduces the oxygen-carrying capacity of the blood. This results in reduced oxygen reaching the brain, heart, and other body tissues.

CO concentrations have declined dramatically in California due to existing controls and programs, and most areas of the state have no problem meeting state and federal CO standards. CO measurements and modeling were important air quality monitoring measurements in the early 1980's, when CO levels were regularly exceeded throughout California. In more recent years, CO monitoring has not been a priority in most California air districts due to retirement of older polluting vehicles, reduced emissions from new vehicles, and improvements in fuels. The clear success in reducing CO levels is evident in the first paragraph of the executive summary of the ARB's 2004 Revision to the California State Implementation Plan for Carbon Monoxide Updated Maintenance Plan for Ten Federal Planning Areas (ARB, 2004):

"The dramatic reduction in carbon monoxide (CO) levels across California is one of the biggest success stories in air pollution control. Air Resources Board (CARB or Board) requirements for cleaner vehicles, equipment and fuels have cut peak CO levels in half since 1980, despite growth. All areas of the State designated as non-attainment for the federal 8-hour CO standard in 1991 now attain the standard, including the Los Angeles urbanized area. Even the Calexico area of Imperial County on the congested Mexican border had no violations of the federal CO standard in 2003. Only the South Coast and Calexico continue to violate the more protective State 8-hour CO standard, with declining levels beginning to approach that standard."

**Particulate Matter.** PM is generally composed of particles in the air such as dust, soot, aerosols, fumes, and mists. Of particular concern are inhalable particulates that have aerodynamic diameters of 10 micrometers (μm) or less ( $PM_{10}$ ). A subgroup of these particulates is fine particulates (particles with aerodynamic diameters less than 2.5 μm,  $PM_{2.5}$ ), which have very different characteristics, sources, and potential health effects than coarse particulates (particles with aerodynamic diameter between 2.5 to 10 μm). Coarse particulates are generated by sources such as windblown dust, agricultural fields, and dust from vehicular traffic on unpaved roads.  $PM_{2.5}$  is generally emitted from activities such as industrial combustion, vehicle exhaust, and residential wood-burning stoves and fireplaces.  $PM_{2.5}$  is also formed in the atmosphere when gases such as sulfur, nitrogen oxides, and volatile organic compounds emitted by combustion activities are transformed by chemical reactions in the air.

 $PM_{10}$  affects breathing and the respiratory system, and in particular, can damage lung tissue, and contribute to cancer and premature death. Separate standards for  $PM_{2.5}$  were established in 1997 because these smaller particles can penetrate deep into the respiratory tract and cause their own unique adverse health effects.

**Nitrogen Dioxide (NO<sub>2</sub>).** NO<sub>2</sub> is a reddish brown gas that is a by-product of combustion processes. Automobiles and industrial operations are the main sources of NO<sub>2</sub>. NO<sub>2</sub> may be visible as a coloring component of a brown cloud on high pollution days, especially in conjunction with high ozone levels.

Nitrogen dioxide acts as a respiratory irritant and is a precursor of ozone.  $NO_2$  is a major component of the group of gaseous nitrogen compounds commonly referred to as  $NO_x$ .  $NO_x$  are produced by fuel combustion in motor vehicles, industrial stationary sources (such as industrial activities), ships, aircraft, and rail transit. Typically,  $NO_x$  emitted from fuel combustion are in the form of nitric oxide and nitrogen dioxide ( $NO_2$ ). Nitric oxide is often converted to  $NO_2$  when it reacts with ozone or undergoes photochemical reactions in the atmosphere. Therefore, emissions of  $NO_2$  from combustion sources are typically evaluated based on the amount of  $NO_x$  emitted from the source.

**Sulfur Dioxide** ( $SO_2$ ).  $SO_2$  is a colorless acidic gas with a strong odor. The major source of  $SO_2$  is fuel-burning equipment combusting fossil fuels such as coal, diesel, and biogas. Concentrations of  $SO_2$  in air greater than 2 parts per million (ppm) may affect breathing, irritate eyes, and may aggravate existing respiratory and cardiovascular disease (CDC, 2014). Sulfur dioxide is also a primary contributor to acid deposition, which causes acidification of lakes and streams, and can damage trees, crops, building materials, and statues. In addition, sulfur compounds in the air can contribute to visibility impairment.

**Lead.** Lead has a range of adverse neurotoxin health effects and was formerly released into the atmosphere primarily via leaded gasoline products. The phase-out of leaded gasoline in California resulted in decreasing levels of atmospheric lead. Lead emissions are not required to be quantified, as such, will not be further evaluated in this analysis.

#### **Area Designations**

The federal and state Clean Air Acts require designation of clean or dirty air quality areas. The status of each air basin for 2012 is summarized in Table 6-1. Detailed information is provided in Appendix G.

Table 6-1 California Ambient Air Quality Standards - 2012 Area Designations

AID DAOIN	OZONE				PM <sub>10</sub>	)	PM <sub>2.5</sub>			С	0	NO <sub>2</sub>		SO <sub>2</sub>	LE	AD	
AIR BASIN	N	NA-T	U	Α	N	U	Α	N	U	Α	U	Α	N	Α	Α	N	Α
GREAT BASIN VALLEYS					х					х				х	Х		х
Alpine County			х								Х						
Inyo County	х											х					
Mono County	х											х					
LAKE COUNTY				х			х			х		Х		х	Х		х
LAKE TAHOE		Х			х					х		Х		х	Х		х
MOJAVE DESERT	х				х									х	Х		х
Kern County (portion)											Х						
Los Angeles County (portion)												Х					
Riverside County (portion)											Х						
San Bernardino County (portion)												х					
San Bernardino County																	
- County portion of federal southeast								х									
- Desert Modified AQMA for Ozone								х									
Remainder of Basin									х								
MOUNTAIN COUNTIES														х	Х		х
Amador County	х					х					Х						
Calaveras County	х				х						Х						
El Dorado County (portion)	х				х						Х						
Mariposa County	х										Х						
- Yosemite National Park					х												
- Remainder of County						х											
Nevada County	х				х						Х						
Placer County (portion)	х				х					х	Х						
Plumas County			х		х				х			х					
- Portola Valley								х									
Sierra County			х		х						Х						
Tuolumne County	х					х						Х					
NORTH CENTRAL COAST	х				х					х				х	Х		х
Monterey County												Х					
San Benito County											Х						
Santa Cruz County											Х						
NORTH COAST				х						х				х	х		х
Del Norte County											Х						
Humboldt County												х					
Mendocino County												х					
Sonoma County (portion)							х				х						
- Remainder of Basin					х												
Trinity County											Х						

A – Attainment

N - Non-attainment

NA-T – Non-attainment Transitional

U - Unclassified

Table 6-1 California Ambient Air Quality Standards – 2012 Area Designations

AID DACIN		OZONE PM <sub>10</sub>		)		PM <sub>2.</sub>	5	СО		NO <sub>2</sub>		SO <sub>2</sub>	LE	AD			
AIR BASIN	N	NA-T	U	Α	N	U	Α	N	U	Α	U	Α	N	Α	Α	N	Α
NORTHEAST PLATEAU				х						х	Х			х	Х		х
Siskiyou County							х										
- Remainder of Basin					х												
SACRAMENTO VALLEY					х									х	Х		х
Butte County								х				Х					
Colusa and Glenn Counties		Х								х	Х						
Placer County (portion)												Х					
Sacramento County								х				Х					
Shasta County										х	Х						
Solano, Sutter, Yolo, and Yuba Counties		х								х	Х	х					
Tehama County											Х						
Remainder of Basin	х								х								
SALTON SEA	х				х									Х	Х		Х
Imperial County												Х					
Riverside County (portion)												Х					
- City of Calexico								х									
- Remainder of Basin									х								
SAN DIEGO					х			х				Х		Х	Х		х
SAN FRANCISCO BAY	х				х			х						х	х		х
SAN JOAQUIN VALLEY	х				х			х						х	Х		х
Fresno County												х					
Kern County (portion)												х					
Kings County											Х						
Madera County											Х						
Merced County											Х						
San Joaquin County												Х					
Stanislaus County												Х					
Tulare County												х					
SOUTH CENTRAL COAST	х				х							Х		х	х		х
San Luis Obispo County										х							
Santa Barbara County									х								
Ventura County										х							
SOUTH COAST	х				х			х					х		х		х
Los Angeles County (portion)												х				х	
Orange County												х					
Riverside County (portion)												х					
San Bernardino (portion)												х					

A – Attainment N – Non-attainment NA-T – Non-attainment Transitional

U - Unclassified

#### **Current Statewide Emissions**

During the last 20 years, California's population has nearly doubled. However, despite substantial growth, California has made dramatic progress in improving air quality (ARB, 2009).

- Population increased 33 percent and vehicle miles traveled during this same period increased 46 percent.
- Emissions of ROG and NO<sub>x</sub> have been reduced by about 57 percent and 34 percent, respectively.
- The number of unhealthy days with concentrations exceeding state ozone standards decreased an average of 36 percent.
- Population exposure to values above the state 8-hour ozone standard of 0.07 ppm decreased by an average of more than 83 percent in major urban areas.
- The entire state now meets all state and national standards, with the exception of ozone and PM. The California annual average PM standards are 20 micrograms per cubic meter (μg/m³) for PM<sub>10</sub> and 12 μg/m³ for PM<sub>2.5</sub>.

Despite the magnitude of progress, ozone and PM remain major air quality challenges. Today, nearly all Californians live in areas that are designated as non-attainment for the state (about 99 percent) and national (about 93 percent) health-based ozone and/or PM standards.

- Ozone and PM concentrations in areas with the most severe problems can be as high as two to three times the level of state standards on the worst days.
- In major urban areas with the worst air quality problems, the state ozone and PM standards can be exceeded more than 140 days per year.

ARB gathers air quality data for the State of California, ensures the quality of this data, designs and implements air models, and sets ambient air quality standards for the state. The agency compiles the state's emissions inventory and performs air quality and emissions inventory special studies. ARB uses the emissions inventory and air quality models to evaluate air quality and reduce emissions in each of the local air districts.

The Air Quality Data webpage, <a href="http://www.arb.ca.gov/html/ds.htm">http://www.arb.ca.gov/html/ds.htm</a>, provides access to ambient air quality data, maps of areas that violate the national and state air quality standards, and maps of the ambient air quality monitoring network.

# **California Air Districts** Sierra Amador Northen Sonoma Kern Mojave Desert uth Coast **Imperial**

Figure 6-2 California Air Districts

ARB maintains an emissions inventory to determine the sources and quantities of air pollution generated within the state's counties and air basins. This information is provided online at: <a href="http://www.arb.ca.gov/app/emsinv/emseic1\_query.php?F\_DIV=-4&F\_YR=2008&F\_SEASON=A&SP=2009&F\_AREA=CA">http://www.arb.ca.gov/app/emsinv/emseic1\_query.php?F\_DIV=-4&F\_YR=2008&F\_SEASON=A&SP=2009&F\_AREA=CA</a>

ARB's 2008 emissions inventory estimates indicate that ROG emissions from composting were approximately 38 tons per day. These emissions accounted for less than 1 percent of total ROG emissions in California.

#### **Greenhouse Gases**

Global climate change refers to observed changes in weather features that occur across the Earth, such as temperature, wind patterns, precipitation, and storms over a long period (CAT, 2006; CEC, 2006; CEC, 2008; IPCC, 2007). Global temperatures are modulated by naturally occurring atmospheric gases, such as water vapor, carbon dioxide, methane, and nitrous oxide. These gases allow sunlight into the Earth's atmosphere, but prevent radiant heat from escaping, thus altering Earth's energy balance in a phenomenon called the "greenhouse effect". Some GHGs are short lived, such as water vapor, while others such as sulfur hexafluoride, have a long lifespan in the atmosphere.

Earth has a dynamic climate that is evidenced by repeated episodes of warming and cooling in the geologic record. Consistent with a general warming trend, global surface temperatures have increased by 0.74°C ± 0.18°C during the past 100 years (IPCC, 2007). The recent warming trend has been correlated with the global Industrial Revolution, which resulted in increased urban and agricultural centers at the expense of forests and reliance on fossil fuels (CAT, 2006). Eleven of the past twelve years are among the warmest years recorded since 1850 (CEC, 2006). Although natural processes and sources of GHG contribute to warming periods, recent warming trends are attributed to human activities as well (CAT, 2006; CEC 2006). Potential global warming impacts may include, but are not limited to loss in snow pack, sea level rise, more extreme heat days per year, more high ozone days, more large forest fires, and more drought years. Secondary effects are likely to include a global rise in sea level, impacts to agriculture, changes in disease vectors, as well as changes in habitat and biodiversity. While the possible outcomes and feedback mechanisms involved are not fully understood, and much research remains to be done, the potential for substantial environmental, social, and economic consequences over the long term may be great.

GHGs include all of the following naturally occurring and anthropogenic (man-made) gases: carbon dioxide ( $CO_2$ ), methane ( $CH_4$ ),nitrous oxide ( $N_2O$ ), sulfur hexafluoride ( $SF_6$ ), perfluorocarbons, hydrofluorocarbons, and nitrogen trifluoride (NF3) (Health & Saf. Code, § 38505, subd.(g).). Composting operations have the potential to emit  $CO_2$ ,  $CH_4$ , and  $N_2O$ . However,  $CO_2$  emissions from composting are mostly biogenic, and are not counted toward current regulatory limits or standards. In fact, composting is considered a benefit, as materials diverted from landfills avoid potential  $CH_4$  produced and emitted by anaerobic decomposition.

In terms of Global Warming Potential (GWP), each of these gases varies substantially from one another. The GWP is a measure of how much a given mass of GHG will contribute to global warming, comparing one GHG to the same mass of CO<sub>2</sub> on a relative scale (CAPCOA, 2009; CAT, 2006; IPCC, 2007). The GWP depends on absorption of infrared radiation by a given species, spectral location of its absorbing wavelengths, and atmospheric lifetime of the species. GHG emissions are measured in units of pounds or tons of CO<sub>2</sub> equivalents (CO<sub>2</sub>e). As an example, hydrofluorocarbon contributes 14,800 times as much as CO<sub>2</sub> to the GWP during 100 years. GWP values for key GHGs are summarized in Table 6-2.

Table 6-2 Global Warming Potential of Greenhouse Gases

Gas	Lifetime (years)	Global Warming Potential for 100-year Time Horizon
Carbon Dioxide (CO <sub>2</sub> )	50 – 200	1
Methane (CH <sub>4</sub> )	12	25
Nitrous Oxide (N <sub>2</sub> O)	114	298
Perfluorocarbons (PFC-14)	50,000	7,300
Hydrofluorocarbons (HFC-23)	270	14,800
Sulfur Hexafluoride (SF <sub>6</sub> )	3,200	22,800

**SOURCE**: IPCC, 2007. Table 2.14. Chapter 2, Climate Change 2007: The Physical Science Basis. Contribution of Working Group I to the Fourth Assessment Report of the IPCC: <a href="http://www.ipcc.ch/pdf/assessment-report/ar4/wg1/ar4-wg1-chapter2.pdf">http://www.ipcc.ch/pdf/assessment-report/ar4/wg1/ar4-wg1-chapter2.pdf</a>

The following sections contain a general discussion of the natural and anthropogenic sources of each GHG.

**Carbon Dioxide.** In the atmosphere, carbon generally exists in its oxidized form as CO<sub>2</sub>. Natural sources of CO<sub>2</sub> include animal and plant respiration, ocean-atmospheric exchange, and volcanic eruptions. Anthropogenic sources of CO<sub>2</sub> include combustion of fossil fuels, such as coal, oil, and gas in power plants, automobiles, industrial facilities, and other sources, and specialized industrial production processes and product uses (i.e., mineral production, metal production, and use of petroleum-based products). The largest source of CO<sub>2</sub> emissions globally is combustion of fossil fuels. Sinks of CO<sub>2</sub> include forests, wetlands, and agriculture. When CO<sub>2</sub> sources exceed CO<sub>2</sub> sinks, the Earth's natural balance is no longer in equilibrium. Since the late 1800s, the concentration of CO<sub>2</sub> in the atmosphere has risen approximately 30 percent (CAT, 2006; CAPCOA, 2009).

**Methane.** CH<sub>4</sub> in the atmosphere is eventually oxidized, yielding CO<sub>2</sub> and water. Natural sources of CH<sub>4</sub> include, but are not limited to, anaerobic production, wetlands, termites, oceans, CH<sub>4</sub> hydrates (clathrates), volcanoes and other geologic structures, wildfires, and animals. Anthropogenic sources of CH<sub>4</sub> include, but are not limited to, landfills, natural gas systems, coal mining, manure management, forested lands, wastewater treatment, rice cultivation, composting, petrochemical production, and field burning of agricultural residues. In California, agricultural processes contribute significant sources of anthropogenic CH<sub>4</sub> (CAT, 2006; CAPCOA, 2009).

**Nitrous Oxide.** In the atmosphere,  $N_2O$  reacts with ozone. Primary natural sources of  $N_2O$  include bacterial breakdown of nitrogen in soils and oceans. Anthropogenic sources of  $N_2O$  include fertilizer application, production of nitrogen fixing crops, nitric acid production, animal manure management, sewage treatment, combustion of fossil fuels, and nitric acid production (CAT, 2006; CAPCOA, 2009).

*Hydrofluorocarbons, Perfluorocarbons, and Sulfur Hexafluoride.* Hydrofluorocarbons (HFCs) are man-made chemicals containing the element fluorine. Developed as alternatives to ozone-depleting substances for industrial, commercial and consumer products, they are used predominantly as refrigerants and aerosol propellants. Perfluorocarbons (PFCs) are man-made as well, primarily used as replacements to ozone-damaging chlorofluorocarbons and HFCs. Sources include aluminum production and semiconductor manufacturing. Manmade, major releases of SF<sub>6</sub> come from leakage from electrical substations, magnesium smelters, and some consumer goods, such as tennis balls and training shoes. Each of these GHGs possesses a relatively high GWP and long atmospheric lifetimes (CAT, 2006; CAPCOA, 2009).

With enactment of the California Global Warming Solutions Act of 2006 ARB was tasked with producing a GHG emissions inventory and complementary mandatory reporting program to assess and monitor California's progress toward GHG emissions quantification and mitigation. Based on this work, CARB set 471 million tons of CO<sub>2</sub>e as the total statewide GHG 1990 emissions level, which is also the 2020 emissions limit.

ARB updated the California GHG inventory for 2000 to 2011, which include estimates for  $CO_2$ ,  $CH_4$ ,  $N_2O$ ,  $SF_6$ , nitrogen trifluoride, HFCs, and PFCs. Composting is included as a subset of the recycling and waste management sector that consists mainly of  $CH_4$  and N2O emissions. A copy of the inventory is included as Appendix H. Emissions from this sector grew from 6.9 million tons of  $CO_2$ e in 2001 to 7.7 million ton in 2011. Emissions from landfills constitute more than 97 percent of the total sector emissions. Emissions of GHG from composting have remained relatively small during the last eleven years, averaging less than 3 percent of total sector emissions (ARB, 2013).

#### **Toxic Air Contaminants**

TACs are airborne substances capable of causing short-term (acute) and/or long-term (chronic and/or carcinogenic) adverse human health effects (i.e., injury or illness). TACs are substances for which federal or state criteria air pollutant standards have not been adopted. Thus, there is no federal or state ambient air quality standard for TACs against which to measure a project's air quality impacts. For this reason, TACs are analyzed by performing a health risk assessment. TACs include both organic and inorganic chemical substances that may be emitted from a variety of common sources, including gasoline stations, automobiles, dry cleaners, industrial operations, and painting operations. The current California list of TACs includes approximately 200 compounds, including particulate emissions from diesel-fueled engines.

Diesel Particulate Matter (DPM). DPM is a TAC and is the most complex of diesel emissions. DPM, as defined by most emission standards, are sampled from diluted and cooled exhaust gases. This definition includes both solids and liquid material that condenses during the dilution process. The basic fractions of DPM are elemental carbon and heavy hydrocarbons derived from fuel and lubricating oil. DPM contains a large portion of the polycyclic aromatic hydrocarbons found in diesel exhaust. Diesel particulates include small nuclei mode particles of diameters below 0.04 μm and agglomerates with diameters up to 1 μm. DPM is expected to be the TAC of greatest concern generated by the construction and operation of composting operations because it would be emitted outside.

In 2001, ARB assessed statewide health risks from exposure to DPM and to other TACs. Ambient exposures to DPM in California are significant fractions of total TAC levels in the state.

ARB subsequently developed the Risk Reduction Plan to Reduce Particulate Matter Emissions from Diesel-Fueled Engines and Vehicles (ARB, 2000). According to this plan, the statewide cancer risk from exposure to diesel exhaust was about 540 per million (i.e., 540 cancers per million people), as compared to a total risk for exposure to all ambient air toxics of 760 per million, as reported in 2000. This estimate of risk from diesel exhaust, which accounts for about 70 percent of the total risk from TACs, included both urban and rural areas in the state. This estimated risk can be considered as an average worst-case for the state, because it assumes constant exposure to outdoor concentrations of diesel exhaust, and does not account for expected lower concentrations indoors, where people spend some of their time.

**Ammonia**. Ammonia is a TAC and is considered a precursor to  $PM_{2.5}$ . Ammonia is generated during anaerobic digestion of organic materials, and is therefore of interest in evaluating air quality impacts of the project. Ammonia gas (a base) is known to react with acids in the atmosphere (typically nitric or sulfuric acid) to form ammonium nitrates or sulfates, which are particulates. Although the release of ammonia gas is a participant in formation of ammonium nitrate, it is difficult to forecast how much ammonium nitrate would be created by a release of a certain amount of ammonia. The reaction that forms ammonium nitrate or ammonium sulfate depends on the presence of other chemicals that are in turn part of a complex photochemical process occurring in the atmosphere (including  $NO_x$  and oxides of sulfur or  $SO_x$ ). At the same time, both ammonia and ammonium particulates are subject to removal processes that constantly remove the pollutants from the atmosphere. No health effects have been found in humans exposed to typical environmental (moderate) concentrations of ammonia. In high concentrations, it can severely irritate the eyes, nose, ears, and throat. Lung damage and death may occur after exposure to concentrations of ammonia greater than 300 ppm (CDC, 2014). Individuals with asthma may be more sensitive to breathing ammonia than others.

**Odorous Emissions.** Composting organic materials can be a source of odor. Although odors rarely cause any physical harm, they still remain unpleasant and can lead to public distress generating complaints. The occurrence and severity of odor impacts depend on the nature, frequency, and intensity of the source, wind speed and direction, and the sensitivity of receptors.

#### **Major Source Thresholds**

A Major Source is defined by U.S. EPA as a facility that emits, or has the potential to emit any criteria pollutant or hazardous air pollutant (HAP) at levels equal to or greater than Major Source Thresholds. Major Source Thresholds for criteria pollutants may vary depending on the attainment status (i.e. marginal, serious, or extreme) of the geographic area and the Criteria Pollutant or HAP in which the facility is located. Accordingly, U.S. EPA adopted regulations which require states and local permitting authorities to develop and submit federally enforceable operating permit programs for U.S. EPA approval.

All air districts in California have adopted regulations to interface federal permitting requirements with the submitted permit program. Table 6-3 provides a summary of major source thresholds found in the rules of each air district.

Table 6-3 **Major Source Thresholds per Air District** 

	POLLUTANT (tons per year)								
APCD/AQMD	voc	NO <sub>X</sub>	so <sub>x</sub>	СО	PM <sub>10</sub>	SINGLE HAP	COMBO OF HAPS	Total GHG Emissions	CO <sub>2</sub> e
Amador County APCD	50	50	100	100	70	10	25		_
Antelope Valley AQMD	25	25	100	100	100	10	25		
Bay Area AQMD	100	100	100	100	100	10	25		
Butte County AQMD	50	50	100	100	70	10	25	100	100000
Calaveras County APCD	100	100	100	100	100	10	25		
Colusa County APCD	100	100	100	100	100	10	25		
Eastern Kern APCD	50	50	100	100	100	10	25		
El Dorado County AQMD	25	25	100	100	100	10	25		
Feather River AQMD	25	25	100	100	100	10	25		
Glenn County APCD	100	100	100	100	100	10	25		
Great Basin APCD	50	50	100	100	70	10	25		
Imperial County APCD	100	100	100	100	70	10	25	100	
Lake County AQMD	50	50	100	100	70	10	25		
Lassen County AQMD	100	100	100	100	100	10	25		
Mariposa County APCD	100	100	100	100	100	10	25		
Mendocino County AQMD	50	50	100	100	70	10	25		
Modoc County APCD	100	100	100	100	100	10	25		
Mojave Desert AQMD - Zone A	25	25	100	100	100	10	25		
Mojave Desert AQMD - Zone B	100	100	100	100	100	10	25		
Monterey Bay Unified APCD	100	100	100	100	100	10	25		100000
North Coast Unified AQMD	50	50	100	100	70	10	25	100	
Northern Sierra AQMD	50	50	100	100	70	10	25		
Northern Sonoma County APCD	50	50	100	100	70	10	25		
Placer County APCD	50	50	100	100	70	10	25	100	100000
Sacramento Metropolitan AQMD	25	25	100	100	100	10	25	100	
San Diego County APCD	50	50	100	100	100	10	25		
San Joaquin Valley APCD	10	10	70	100	70	10	25		
San Luis Obispo County APCD	100	100	100	100	100	10	25		100000
Santa Barbara County APCD	100	100	100	100	100	10	25		100000
Shasta County AQMD	50	50	100	100	70	10	25		
Siskiyou County APCD	100	100	100	100	100	10	25		
South Coast AQMD									
- South Coast Air Basin(a)	10	10	100	50	70	10	25		
- Riverside County Portion of Salton Sea Air Basin(a)	25	25	100	100	70	10	25		
- Riverside County Portion of Mojave Desert Air Basin(a)	100	100	100	100	100	10	25		
Tehama County APCD	50	50	100	100	70	10	25	100	100000
Tuolumne County APCD	50	50	100	100	70	10	25		
Ventura County APCD	25	25	100	100	100	10	25		
Yolo-Solano AQMD	25	25	100	100	100	10	25		

Notes:

Criteria pollutant thresholds were found in the district rules regarding Title V or Part 70 permitting.
 Some Air Districts may regulate over multiple air basins. In these cases, thresholds may be different depending on the specific project location and area designation.

#### **Estimated Emission from New or Modified Compost Operation**

To provide perspective on potential air impacts of activities that may occur in implementing the General Order, two recent projects in California were examined that have been subject to a comprehensive CEQA analysis. These projects provide a reasonable estimate of emissions from a new or modified composting operation.

**San Bernardino County** - The first project was undertaken for an operation in San Bernardino County, titled Nursery Products Hawes Composting Facility. The Draft EIR was released for public review in 2006, and is available at <a href="http://www.sbcounty.gov/Uploads/lus/Desert/1-draftSEIRNurseryProductsHawesCompostingFacility.pdf">http://www.sbcounty.gov/Uploads/lus/Desert/1-draftSEIRNurseryProductsHawesCompostingFacility.pdf</a>. The Final EIR was certified in February 2007.

The Nursery Products Hawes Composting Facility was designed to process feedstocks consisting of biosolids and green waste materials located on a 160-acre parcel. The operation is expected to receive a maximum daily average of 1,100 tons (400,000 tons per year) of biosolids and green waste material to produce agricultural compost. The operation would likely meet Tier II requirements of the General Order. The size of each windrow-shaped pile may vary, with the height not to exceed 12 feet, the width not to exceed 30 feet, and the length not to exceed 1,000 feet. In lieu of a pad, the operation chose to monitor groundwater annually. The operation has a plan to incorporate a compacted pad if it is determined that water quality standards are not met.

The operation also collects storm water and wastewater in surface impoundments that meet California Code of Regulations, title 27 standards for a Class II surface impoundment. The detention ponds must be designed to contain run-off from a 100-year, 24-hour storm event plus the amount of rainfall directly into the impoundment from a 1,000-year, 24-hour event. Construction must consist of the following in ascending order: 6-inch re-compacted native subgrade to 90 percent maximum dry density; leak detection monitoring sump consisting of geosynthetic clay and 60-mil high-density polyethylene (HDPE) liner; and geosynthetic clay and 60-mil HDPE with filter fabric and ultraviolet protection. This construction is expected to meet the requirements of the General Order.

The estimated maximum daily emissions for the construction phase for this operation are listed in Table 6-4 below.

Table 6-4 Initial Construction Daily Emissions, San Bernardino County

Construction Activity	Daily Emissions (pounds per day)										
(Phase 1)	СО	ROC	NO <sub>X</sub>	SO <sub>X</sub>	PM <sub>10</sub>						
Equipment Exhaust	10.49	2.73	33.94	5.98	1.55						
Fugitive Dust					33.18						
On-Road Vehicle Combustion	3.32	0.14	0.37	0.00	0.03						
Total Construction Emissions	13.81	2.87	31.31	5.98	34.76						
MDAQMD Threshold	548	137	137	137	82						

Source: Draft Environmental Report Nursery Products Hawes Composting Facility, State Clearinghouse No. 200605102, September 2006

As can be seen in Table 6-4, daily emissions ranged from two orders of magnitude below to less than half of the applicable significant thresholds in the Mojave Desert AQMD, and thus would not be designated a significant risk.

**Sonoma County** - The second project entailed modifications to the existing Sonoma County Waste Management Agency Composting Facility. Three sites proposed for expansion were analyzed in the EIR. The Draft EIR was released to the public in December 2011, and the Final EIR was released in April 2013. Full transcripts of the EIR can be found at <a href="http://www.recyclenow.org/agency/reports.asp">http://www.recyclenow.org/agency/reports.asp</a>.

At project inception, design parameters included processing of up to 200,000 tons of feedstock per year on up to 70 acres of a 100-acre site. To meet water quality requirements the facility would have a 32 acre-foot water retention pond with a capacity for a 100-year storm event. An 8-foot high levee was also designed to surround the operation to prevent run-on into the composting operation. Table 6-5 shows the estimated emissions from construction activities.

Table 6-5 Peak Da	y Construction-Related Dail	y Emissions, Sonoma County
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	Daily Emissions (pounds per day)								
Year	ROG	NO <sub>x</sub>	СО	SO <sub>2</sub>	Exhaust PM <sub>10</sub> <sup>b</sup>	Exhaust PM <sub>2.5</sub> <sup>b</sup>			
2010 Unmitigated Emissions	9	69	39	<1	4	4			
2010 Mitigated Emissions	9	58	39	<1	2	2			
BAAQMD Construction Threshold	54	54	None	None	82	54			
Significant Impact?	No	Yes	No	No	No	No			

- a. Emissions were modeled using URBEMIS2007 and assuming 17.5 acres of the total 70-acre site would be disturbed on the worse-case day. Default URBEMIS2007 equipment assumptions were assumed for construction. 100,000 cubic yards of soil was assumed to be imported for berm development. Construction activities were assumed to occur for a duration of one year. Additional information is included in Appendix AIR-1.
- b. BAAQMD's proposed construction-related significance thresholds for PM10 and PM2.5 apply to exhaust emissions only and not to fugitive dust.
- c. Mitigation measures were incorporated into the URBEMIS2007 model as surrogates for the Basic and Additional Control Measures.

Source: Sonoma County Waste Management Agency Compost Facility, Draft Environmental Impact Report, State Clearinghouse #: 2008122007, December 2011

GHG emissions from the 200,000 tons per year Sonoma County Waste Management Agency facility were evaluated in the EIR prepared for that facility. It was estimated that GHG emissions from the facility approached 3,000 tons per year, which exceeded the threshold of significant in the Bay Area AQMD. However, off-road engines (both stationary and mobile) contributed only about 25 percent of the GHG emissions. To mitigate emissions, the Sonoma facility decided to develop a GHG inventory and reduction plan, and to operate as much equipment as possible on electricity. Excess emissions that could not

be reduced below the Bay Area AQMD significance threshold of 1,100 tons per year would require purchase of offsets.

Table 6.5 indicates that  $NO_x$  was the only criteria pollutant that exceeded the significant threshold in the Sonoma project (ESA, 2011). It was concluded in the Sonoma EIR that even with an extensive list of mitigation measures (use of BACT, a project-wide reduction of 20 percent for  $NO_x$ ), some construction emissions would be considered significant and unavoidable.

The operations studied were rated for 200,000 tons and 400,000 tons of waste per year; this volume would represent a mid and large size operation built in California. Although it is not possible to calculate potential construction emissions of a new project at a statewide level, these facilities can give a reasonable representation of the emissions potential. Results similar to emissions predicted in these two EIRs are anticipated for new construction projects.

Project-specific environmental review will likely need to be conducted for each individual project so that local agencies can determine appropriate mitigation measures.

#### 6.2. ENVIRONMENTAL ANALYSIS

#### 6.2.1. Approach and Methods

The following evaluation of air quality and GHG impacts was prepared by considering potential locations, applicable regulations and guidelines, and typical construction activities and operations that would be attributable to the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to air quality and GHG takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific air quality studies that could include further modeling or analysis of these particular air quality and GHG impacts on a project-by-project basis.

#### 6.2.2. Thresholds of Significance

The "thresholds of significance" for a given environmental effect is that level at which the lead agency finds effects of the project to be significant. The threshold can be defined as a quantitative or qualitative standard, or a set of criteria, pursuant to which the significance of a given environmental effect may be determined.

According to Appendix G of the CEQA Guidelines, a project would have a significant effect on air quality or associated with GHG if it would:

- Conflict with or obstruct implementation of the applicable air quality plan;
- Violate any air quality standard or contribute substantially to an existing or projected air quality violation;
- Result in a cumulatively considerable net increase of any non-attainment pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions that exceed quantitative thresholds for ozone precursors);
- Expose sensitive receptors to substantial pollutant concentrations;
- Create objectionable odors affecting a substantial number of people;
- Generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment; or
- Conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHG.

#### 6.2.3. Impacts and Mitigation Measures

## Impact 6.1. Compliance with the General Order at composting operations may have the potential to conflict with or obstruct implementation of an applicable air quality plan.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment facilities. The most likely scenario for a composting operation to conflict with any applicable air quality plan would be during grading activities for modification of existing or construction of new composting operations. Construction activities such as excavation, grading, and trenching have the potential to produce a temporary increase in criteria air pollutants and TACs from the use of construction equipment.

Proposed development of modified or new composting operations would be required to secure local land use approvals prior to construction. Part of the development review and approval process requires that projects undergo environmental review consistent with CEQA and other applicable local requirements. This environmental review process would include an assessment of whether project implementation would result in short-term construction air quality impacts.

At this time, the specific type, size, and number of construction activities would be dependent upon a variety of factors not within the control of the State Water Board. Nonetheless, the analysis presented herein provides a good-faith disclosure of the types of construction emission impacts that could occur with the implementation of reasonably foreseeable compliance responses for near-term measures in this analysis.

During the construction phase, criteria air pollutants and DPM could be generated from a variety of activities and emission sources. These emissions would be temporary and occur intermittently depending on the intensity of construction on a given day. Site grading and excavation activities may generate fugitive PM (dust) emissions, which is the primary pollutant of concern during construction. Fugitive PM emissions (including PM<sub>10</sub> and PM<sub>2.5</sub>) vary as a

function of several parameters, including soil silt content and moisture, wind speed, size of area disturbed, and the intensity of activity performed by the construction equipment. Exhaust emissions from off-road construction equipment, material delivery trips, and construction worker-commute trips could also contribute to short-term increases in DPM emissions. Exhaust emissions from construction-related mobile sources also include ROG and NO<sub>x</sub> emissions. Both the type and magnitude of emissions will vary depending on the equipment type, number, and duration of usage.

The site preparation phase typically generates the most emissions because of the on-site equipment and ground-disturbing activities associated with grading, compacting, and excavation. Typical site preparation activities related to the General Order are expected to involve construction of a working surface (pad), wastewater detention pond or storage tank, or alternative wastewater treatment system of varying sizes.

Site preparation equipment and activities typically include backhoes, bulldozers, loaders, and excavation equipment (e.g., graders and scrapers). Although it would be speculative to estimate detailed construction information at any particular composting operation, based on the types of activities that could occur, it would be expected that the primary source of construction related emissions would come from the soil disturbance and equipment-related activities (e.g., use of backhoes, bulldozers, excavators, and other related equipment). Based on typical emission rates and other parameters for the above mentioned equipment and activities, construction activities could result in several hundred pounds per day of NO<sub>x</sub> and PM, which may exceed general mass emissions limits of a local or regional air quality management district depending on the site location.

Thus, implementation of the General Order could result in temporary air emissions at levels that may conflict with applicable air quality plans, exceed or contribute to existing or projected limits, result or contribute to a net increase in non-attainment areas, or expose sensitive receptors to significant substantial pollutant concentrations. As a result, this short-term construction-related air quality impact is potentially significant.

**Mitigation Measure 6.1.** It is expected that the project specific CEQA analysis would provide specific measures that the operation could implement to reduce construction emissions. Based on results of the environmental review, project applicants would be required to implement all feasible mitigation identified in the environmental document to reduce or substantially lessen construction-related air quality impacts of the project.

Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

- Apply for, secure, and comply with all appropriate air quality permits for project construction from the local agencies with air quality jurisdiction, and from other applicable agencies, if appropriate, prior to construction mobilization;
- Comply with the Clean Air Act and the California Clean Air Act (e.g., New Source Review and BACT criteria, if applicable);
- If located in PM non-attainment areas, prepare and comply with a dust abatement plan that addresses emissions of fugitive dust during construction and operation of the project.
   Examples of specific mitigation measures include, but are not limited to:

- Comply with the Off-Road Regulation for in-use off-road vehicles to meet DPM fleet averaging standards;
- Use DPM filters to further reduce DPM tailpipe emissions from operation of diesel fueled equipment during construction. Cost effective mitigation options for reduction of PM emissions from diesel fueled engines are available and in use at construction and demolition operations;
- Minimize idling time either by shutting equipment off when not in use or reducing the time of idling to 5 minutes (as required by the state airborne toxics control measure [Cal. Code Regs., tit. 13, §2485].);
- o Provide clear signage that posts this requirement for workers at entrances to the site.

The State Water Board does not have authority to require implementation of mitigation related to the air quality impacts of existing or new composting operations approved by local authorities. The ability to require such measures is within the purview of jurisdictions with local land use approval and/or permitting authority. Because authority to determine project-level impacts and to require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and analysis associated with this emissions assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts.

Even with mitigation, construction emissions could still exceed local air district threshold levels of significance, depending on the magnitude of construction activities.

Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that air quality impacts resulting from modification of existing operations for new operations to comply with the General Order could be potentially significant and unavoidable.

Impact 6.2. Compliance with the General Order at composting operations may have the potential to violate air quality standards or contribute substantially to an existing or project air quality violation.

For the reasons stated in Impact 6.1, temporary air quality impacts resulting from compliance with the General Order could be potentially significant.

Mitigation Measure 6.2. See Mitigation Measure 6.1.

Impact 6.3. Compliance with the General Order at composting operations may have the potential to result in considerable net increase of any non-attainment pollutant for which the project region is under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors).

Under the General Order, detention ponds would be required to maintain a dissolved oxygen concentration of at least 1.0 mg/L to prevent anaerobic conditions, which would likely require use of a stationary aeration engine. Existing and new composting operations may opt to utilize

stationary engines such as diesel-fueled water pumps to comply with aeration and water management requirements of the General Order. Water pumps may be required to transfer water throughout the operation to comply with water management requirements of the General Order. Stationary engines could increase emissions at the operation.

The specific location, type, size, and number of stationary engine installations would be dependent upon a variety of factors that are not within the control of the State Water Board. Nonetheless, the analysis presented herein provides a good-faith disclosure of the types of stationary engine impacts that could occur with implementation of reasonably foreseeable compliance responses for near-term measures in this update. Further, subsequent environmental review would likely be conducted at such time that a new composting operation is proposed.

Table 6-6 below shows estimated emissions from 250, 500 and 1,000 horsepower (hp) stationary diesel fuel engines, based on current regulatory requirements under the Stationary Diesel Engine Air Toxic Control Measure (ATCM). Table 6-6 presents worst case emissions based on the conservative assumption that aerators must operate continuously for non-methane hydrocarbons (NMHC), NO<sub>x</sub>, CO, and PM.

Table 6-6 Emissions from Stationary Diesel Engines with Continuous Operation (Pounds/Year)

	250 hp Emissions	500 hp Emissions	1,000 hp Emissions
NMHC	675	1,350	5,800
NO <sub>x</sub>	7,200	14,400	9,650
СО	12,500	25,000	50,200
PM	50	100	200

Stationary engines used at composting operations could come in three forms: diesel-fueled, natural gas or propane fueled, or electric. Stationary diesel engines would be required to comply with the state's Stationary Engine Air Toxic Control Measure or local district rules, whichever is more stringent. This would require the cleanest diesel engine available equipped with a diesel particulate filter. Spark ignited engines would fall under the federal Stationary Source New Source Performance Standards. Local air districts could also have local rules that are more stringent for spark ignited engines. Finally, electric engines could be used to run pumps and aeration systems. Electric engines would eliminate air emissions from stationary sources; however, not all locations may have electricity available.

**Mitigation Measure 6.3.** Examples of Recognized and accepted measures that are routinely required by regulatory agencies include:

Comply with the federal and California Clean Air Acts. New or modified composting
operations that install stationary engines to comply with the General Order would need to
follow the local air district's New Source Review policy and all local air quality regulations. A

new stationary engine would need a permit with the local air district to ensure that it meets all BACT requirements for districts in non-attainment areas and PSD for districts in attainment areas. Local air districts can limit the amount of operational hours to ensure emissions do not exceed significant levels;

- Based on results of the environmental review, applicants would implement all feasible
  mitigation identified in the environmental document to reduce or substantially lessen
  operation-related air quality impacts of the project. This could require purchase of offsets for
  pollutants that exceed threshold levels in the district;
- Use electric engines where feasible;
- Require diesel engines to be equipped with diesel particulate filters.

It is anticipated that project-specific impacts and mitigation would be identified during environmental review by agencies with project-approval authority

The State Water Board does not have the local land use authority to approve modifications to existing or new composting operations, and does not have the authority to impose mitigation measures as described above. Even with mitigation, stationary engine emissions could exceed local air district threshold levels of significance, depending on operation requirements. Consequently, air quality impacts resulting from the modification of existing operations or development of new operations could be potentially significant and unavoidable.

## Impact 6.4. Compliance with the General Order at composting operations may have the potential to lead to exposure of sensitive receptors in the vicinity of substantial pollutant concentrations from stationary and mobile sources.

Emissions of toxics (i.e., DPM) can occur from diesel-fueled equipment used for site preparation and construction activities to modify or construct composting operations, in compliance with requirements of the General Order. Large construction projects may last many months, result in significant levels of diesel PM emissions, and possibly result in significant health risks. The nearest sensitive receptors must be included in the modeling analysis to determine worst case impacts from construction activities.

Impacts from operation of the improvements can be determined by comparing the operation's pre- and post-project emissions. Air toxics emissions from operations could include trace amounts of air toxics (primarily hydrogen sulfide and ammonia) that may be released as fugitives from wastewater handling systems and DPM from diesel vehicles or equipment at the operation.

Health impacts from exposure to toxic emissions related to these improvements are dependent on concentrations the public can be exposed to, as well as relative toxicities of individual pollutants released. Exposure levels are determined by conducting dispersion modeling of estimated toxics emissions from typical proposed operation sources (described above) by using a screening model, such as the U.S. EPA SCREEN3 model (U.S. EPA, 1995). The SCREEN3 model predicts possible worst-case impacts by using hypothetical worst-case meteorology. For calculating more accurate site-specific impacts at composting operations, the U.S. EPA AERMOD model can be used. AERMOD uses meteorological data representative of the site,

as well as multiple toxic emission source types, such as point, area, or volume to represent the emission sources.

For a screening analysis, cancer and non-cancer health risks can be calculated by applying algorithms in the document published by California Office of Environmental Health Hazard Assessment (OEHHA) to calculate health risks (OEHHA, 2003). For more accurate site specific risks, AERMOD can be run in conjunction with the ARB model, Hot Spots Analysis Reporting Program (HARP) to estimate cancer and non-cancer health risks the public can be exposed to (ARB, 2010). HARP uses the same toxicity values as in the OEHHA Risk Assessment Guidelines, and incorporates multi-pathway uptake factors for various toxic species to calculate risks.

Estimated cancer risks from estimated emissions are then compared to applicable AQMD or APCD significance thresholds to determine if impacts from the scenarios evaluated might result in significant impacts to the public. In addition, Hazard Quotients are estimated for non-carcinogens in HARP to determine if modeled exposure levels exceed established health thresholds, called Reference Exposure Levels (RELs). Estimated risks for various wastewater-handling systems can be used to estimate health risks, and for those scenarios with unacceptable risks, mitigation measures are applied to determine if projects can achieve acceptable health risks to the public. In analysis of the site, cancer risk should not exceed ten in one million chances, and the non-cancer Health Index should not exceed one. Because site-specific exposure rates and information necessary to evaluate health risks associated with composting operations are not known, this impact is considered potentially significant.

As an example, dispersion modeling using AERMOD for the Sonoma County Waste Management Compost Facility EIR suggested that implementation of this project could result in a cancer risk of 4.9 and 3.8 chances per million for a worker and resident, respectively. These values are below the Bay Area AQMD cancer risk significance threshold of 10-5. The chronic Hazard Index was 0.031 and 0.0047 for the worker and resident, respectively, which are less than Bay Area AQMD's significant risk threshold of one. The acute risk was 1.59 for the worker, which exceeds the significance risk threshold. The acute risk for the resident was 0.15 which is less than significant. The biggest contributor to acute risk was ammonia from the composting piles. With application of biofilters or an aerated static pile, risk was reduced to less than significant.

Based on this analysis, it is unlikely that the addition of one or multiple stationary engines due to the General Order's requirements will cause an elevated risk. Therefore, this impact may be reduced to less than significant with implementation of mitigation measures, beyond the authority of the State Water Board.

**Mitigation Measures 6.4.** Based on the analysis in Impact 6.4, mitigation would be required if the health risk exceeds the significance threshold in the corresponding air district. Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

See Mitigation Measure 6.1;

- If DPM is a major contributor, composting operations may implement one or more of the following requirements, where feasible and appropriate:
  - Use either new diesel engines designed to minimize DPM emissions (usually through use of catalyzed particulate filters in the exhaust) or retrofit older engines with catalyzed particulate filters (which will reduce DMP emissions by 85 percent);
  - Use electric equipment powered by the grid, which would eliminate local combustion emissions;
  - Use alternative fuels, such as compressed natural gas or liquefied natural gas.
- Follow proper safety protocol. Use signage onsite to remind workers to follow procedures and minimize exposure risk.

The State Water Board does not have the authority to approve modifications to existing or construction of new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to sensitive receptors resulting from use of stationary engines may be unavoidable.

### Impact 6.5. Compliance with the General Order at composting operations may have the potential to create objectionable odors affecting a substantial number of people.

Factors that affect odor impacts include the design of the wastewater handling system, sensitive receptor proximity, and exposure duration. Odorous compounds such as ammonia and hydrogen sulfide can be generated from wastewater if it goes anaerobic.

CalRecycle has jurisdiction over odors at compost operations. Composting operations are required to create an Odor Impact Minimization Plan to minimize odor impact to surrounding residents. The CalRecycle minimum standard (Cal. Code Regs., tit. 14, § 17867 subd.(a)(2)) for odor requires that "All handling activities shall be conducted in a manner that minimizes vectors, odor impacts, litter, hazards, nuisances, and noise impacts; and minimizes human contact with, inhalation, ingestion, and transportation of dust, particulates, and pathogenic organisms." The local air districts could also be contacted if there are immediate concerns about odor. Many districts have a complaint line to facilitate a quick response to odor complaints; however, districts must work with CalRecycle for final action requirements to mitigate odor issues.

The siting of composting operations and locations of odor sources could affect the occurrence of objectionable odors at off-site receptors in the vicinity, and would be dependent upon a variety of factors not within the control of the State Water Board. Consequently, the potential impact of objectionable odors is significant.

**Mitigation Measures 6.5.** Examples of recognized and accepted measures that are routinely required by regulatory agencies include: Design operations in compliance with appropriate local land use plans, policies, and regulations, including applicable setbacks and buffer areas from sensitive land uses for potentially odoriferous processes;

- Require Tier II operations to operate and maintain wastewater-holding facilities at or above a dissolved oxygen limit of 1.0 mg/L to prevent anaerobic conditions in wastewater;
- Develop and comply with an Odor Impact Minimization Plan pursuant to the requirements of California Code of Regulations, title 14, section 17863.4.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts.

Even with mitigation, odors could exceed local standards and create an impact on local residents. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses for CEQA compliance purposes, that odor impacts resulting from development of new operations or modification of existing operations could be potentially significant and unavoidable.

## Impact 6.6. Compliance with the General Order at composting operations may have the potential to generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment.

Construction activities such as excavation, grading, and trenching to modify or construct new composting operations for implementation of the General Order have the potential to generate GHG emissions from the use of construction equipment.

However, there is uncertainty as to the extent of reconstruction or modification of existing operations, or the location or scale of any new operations. Typical earth-moving equipment that may be necessary for construction includes: graders, scrapers, backhoes, jackhammers, frontend loaders, generators, water trucks, and dump trucks. Specific, project-related construction activities could result in increased generation of GHG emissions associated with the use of heavy-duty off-road equipment, materials transport, and worker commutes. Construction-related activities are expected to be short-term and emissions limited in amount.

Local agencies, such as air pollution control districts, are generally charged with determining acceptable thresholds of GHG emissions, measured as million metric ton CO<sub>2</sub>e per year. Quantification of short-term construction-related GHG emissions is generally based on a combination of methods, including use of exhaust emission rates from emissions models, such as OFFROAD 2007 and EMFAC 2011. These models require consideration of assumptions, including construction timelines and energy demands (e.g., fuel and electricity). However, a majority of local agencies (such as, AQMD or APCD) do not recommend or require quantification of short-term construction-generated GHGs for typical construction projects, because these only occur for a finite period of time (i.e., during periods of construction) that is typically much shorter than the operational phase. Thus, agencies generally recommend that GHG analyses focus on operational phase emissions, as discussed below, unless the project is of a unique nature requiring atypical (e.g., large scale, long- term) activity levels (e.g., construction of a new dam or levee) for which quantification and consideration (e.g., amortization of construction emissions over the lifetime of the project) may be recommended.

As discussed above, implementation of the General Order could require construction of new and/or modified surfaces or operations resulting in construction-generated GHG emissions. However, the level of construction activity would be considered typical and only occur for a finite period of time (e.g., during periods of construction) that is much shorter than the operational phase of this measure. Therefore, as discussed in Impact 6.6, this analysis focuses on the operational phase, which would outweigh construction emissions based on comparison of the associated time frames, and is consistent with current local agency recommendations (e.g., air pollution control districts).

During the operational phase, compliance with the General Order may result in an increase in emissions from stationary engines at composting operations for water management and pond aeration requirements. GHG emissions from diesel engines depend on the horsepower of the engine and fuel consumption. An analysis of stationary engines at the specific project location will have to be done to verify that they do not exceed any local district policy and regulations.

Emissions resulting from compliance with the General Order are expected to be minimal compared to emissions from the composting operation as a whole. However, depending on the location, size and scale of the operation and the method of compliance selected, this impact has the potential to be significant.

**Mitigation Measure 6.6.** Local districts may require compost operations to meet GHG emissions requirements. Mitigation would be required If GHG emissions exceed the significance threshold in the corresponding air district. The following are recognized measures that composting operations could implement to reduce GHG emissions. A project specific CEQA analysis or local authority would provide specific measures to reduce its GHG emissions.

As these mitigation measures vary depending on the air district, examples of recognized and accepted measures that are routinely required by regulatory agencies include:

- Use electric engines, if electricity is available at the site, to eliminate on-site GHG emissions from stationary engines that are required for water management and aeration;
- Follow offset protocols to create carbon credits to balance emissions from stationary sources. Offset emissions would have to be real, verifiable, and permanent to qualify;
- Fund local projects that result in GHG reductions and credit the carbon credits achieved to the operation;
- Purchase available offset credits that were previously captured from another source and available for purchase in an approved carbon registry.

The State Water Board does not have the authority to approve modifications to existing or new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts.

Even with mitigation, GHG emissions may exceed threshold requirements for the local air district. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses for CEQA compliance purposes, that GHG emission impacts could be potentially significant and unavoidable.

Impact 6.7. Compliance with the General Order at composting operations may have the potential to conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing emissions of GHGs.

It is reasonably foreseeable that compliance responses for new and existing composting operations would be consistent with applicable land use policies and local regulations, including air district policies. However, for the reasons stated in Impact 6.6., compliance with the General Order at composting operations, may have the potential to be significant.

Mitigation Measure 6.7. See Mitigation Measure 6.6.

Impact 6.8. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to conflict with or obstruct implementation of the applicable air quality plan; violate any air quality standard or contribute substantially to an existing or projected air quality violation; result in a cumulatively considerable net increase of any non-attainment pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions that exceed quantitative thresholds for ozone precursors); expose sensitive receptors to substantial pollutant concentrations; create objectionable odors affecting a substantial number of people; generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment; or conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHG policy or regulation adopted for the purpose of reducing GHG emissions.

New composting operations may be constructed and located anywhere within the state. The State Water Board cannot speculate on how many or where new composting operations will be constructed. Generally, construction activities related to development of new composting operations, especially new large-scale commercial facilities, may consist of construction of large composting operations pads, access roads, or buildings. Construction of a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas resulting in air resource and greenhouse gas impacts, compared to construction activities related to the General Order.

It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific greenhouse gas and air quality related impacts can be fully analyzed and project specific mitigation measures can be properly identified.

The air quality and GHG impacts from the development of new operations, unrelated to the General Order, are similar in nature to those discussed in Impacts 6.1 to 6.6, and have the potential to be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the

site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measures 6.8.** Examples of recognized actions that may be required by regulatory agencies may consist of mitigation measures similar to those identified in Mitigation Measures 6.1. through 6.6.

The State Water Board does not have the authority to impose mitigation measures as described above. Even with mitigation, it is possible that activities related to construction of new composting operations, unrelated to the General Order, may have the potential to conflict with air quality or GHG emission standards. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, air quality and GHG impacts resulting from new compost operations, unrelated to the General Order, may be significant and unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

#### 7. BIOLOGICAL RESOURCES

This chapter describes existing biological resources in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 7.1. ENVIRONMENTAL SETTING

A great diversity of vegetation and wildlife resources exist in California across a broad range of physiographic regions, from the coast, inland across mountain ranges and valleys, to deserts along the eastern border. California contains examples of most of the major biological provinces, or biomes, in North America, including grassland, shrub land, deciduous forest, coniferous forest, alpine tundra, mountains, deserts, temperate rainforest, marine, estuarine, and freshwater habitats. Each of these biomes contains many different types of plant communities, such as redwood forests, vernal pool wetlands, or blue oak woodlands.

California has a great number of animal species, representing large portions of wildlife species nationwide. The state's diverse natural communities provide a wide variety of habitat conditions for wildlife. A complete list of amphibians, reptiles, birds, and mammals present in California (last updated in 2008) is provided by California Department of Fish and Wildlife (DFW) and is included in Appendix I. Subspecies are not included on this list. The most current list of species and subspecies with special management status for specific locations is available from the California Natural Diversity Database (CNDDB). The CNDDB is a continually refined and updated computerized inventory of location information on the most rare animals, plants, and natural communities in California.

The varied habitat types within California are conducive to a great diversity of plant and animal species, many of which are endemic to the state. Because of habitat conversion to agriculture, residential and commercial development many species have become rare, threatened, or endangered (DFW 2013a, 2013b). For example, 220 plant species have been state listed as endangered, threatened, or rare under Fish and Game Code section 1904 (enacted by the Native Plant Protection Act of 1977) and sections 2074.2 and 2075.5 (enacted by the California Endangered Species Act of 1984). Also, 186 plant species have been federally listed as endangered or threatened under the federal Endangered Species Act of 1973 (16 U.S.C. § 1531 et seq.). Additionally, 149 species of animals have been state or federally listed as threatened or endangered and 13 animal species are classified as candidates for state listing or proposed for federal listing.

The DFW also prepares a list of state and federally listed endangered and threatened plants and animals in California. The most recent list of representative endangered, threatened, and rare plants dated July 2013 and the recent list of representative endangered and threatened animals dated October 2013 is included in Appendix I. Representative special-status wildlife and plant species for California including geographical distribution and habitats are also included in Appendix I. Additional special plant and animal lists can be accessed at <a href="http://www.dfg.ca.gov/wildlife/nongame/list.html">http://www.dfg.ca.gov/wildlife/nongame/list.html</a>.

#### 7.2. ENVIRONMENTAL ANALYSIS

#### 7.2.1. Approach and Methods

The following evaluation of biological resource impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to biological resources takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including studies that could include further analysis of these particular biological resource impacts on a project-by-project basis.

#### 7.2.2. Thresholds of Significance

An impact related to biological resources is considered significant if it would result in any of the following issues:

- Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service.
- Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service.
- Have a substantial adverse effect on federally protected wetlands as defined by Section 404
  of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.)
  through direct removal, filling, hydrological interruption, or other means.
- Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites.

- Conflict with any local policies or ordinances protecting biological resources, such as a tree
  preservation policy or ordinance.
- Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan.

#### 7.2.3. Impacts and Mitigation Measures

Impact 7.1. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.

Implementation of responses attributable to the General Order that expands the active foot print at composting operations may pose a potentially significant impact to biological resources. Compliance responses could include land grading to improve existing surfaces or detention ponds, expand existing pond capacity, construct new detention ponds, or change the wastewater handling system. It is also possible that incidental new structures, such as ancillary buildings, covered shelters, or onsite utility lines may be constructed to accommodate some improvements.

Most existing composting operations are on sites that have been subjected to severe disturbance including grading, trenching, paving, and construction of roads and structures. Daily activities often include the presence of personnel, movement of automobiles, trucks, and heavy equipment, and operation of stationary equipment. Additional activities in response to the General Order at are not expected to substantially increase these impacts. New composting operations would be subject to construction and operational disturbances, as summarized in Appendix E from actual projects that are incorporated by reference.

The environment of a composting operation is not considered conducive to many biological resources. Vegetation is often removed or controlled and wildlife displaced to more suitable surroundings. Construction of new ponds could interfere with migratory bird patterns or create a new resting place for migrating birds. Ponds may be a hazard for terrestrial and non-terrestrial animals from being trapped due to slippery liner surfaces or from drinking the water which may contain concentrated pollutants. Nonetheless, there are plant and animal species that live, or even thrive in developed settings. Therefore, activities which require disturbance of undeveloped areas, such as expansion of detention ponds or construction of buildings, trenching for drainage or utility lines, or paving, may have the potential to adversely affect plant or animal species that may reside in those areas.

Consequently, construction activities that disturb undeveloped areas may have the potential to pose a significant impact to biological resources.

**Mitigation Measure 7.1.** Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

 Preparation of a biological inventory of site resources by a qualified biologist prior to ground disturbance or construction. If protected species or their habitats are present, comply with applicable federal and state endangered species acts and regulations. Ensure that important fish or wildlife movement corridors or nursery sites are not impeded by project activities:

- Preparation of a wetland survey of onsite resources. Establish setbacks and prohibit disturbance of riparian habitats, streams, intermittent and ephemeral drainages, and other wetlands. Wetland delineation is required by section 303(d) of the Clean Water Act administered by the USACE;
- Prohibit construction activities during the rainy season with requirements for seasonal weatherization and implementation of erosion prevention practices;
- Prohibit construction activities in vicinity of raptor nests during nesting season or establish
  protective buffers and provide monitoring as needed to ensure that project activity does not
  cause an active nest to fail;
- Prepare site design and development plans that avoid or minimize disturbance of habitat and wildlife resources, as well as prevent storm water discharge that could contribute to sedimentation and degradation of local waterways. Depending on disturbance size and location, a NPDES construction permit may be required from the State Water Board;
- Plant replacement trees and establish permanently protected suitable habitat at ratios considered acceptable to comply with "no net loss" requirements.

The State Water Board does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to biological resources resulting from site disturbance activities may be unavoidable.

Impact 7.2. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on riparian habitat, or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.

For the reasons stated in the discussion of Impact 7.1, this impact has the potential to be significant.

**Mitigation Measure 7.2.** See Mitigation Measure 7.1.

Impact 7.3. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption or other means.

For the reasons stated in the discussion of Impact 7.1, this impact has the potential to be significant.

**Mitigation Measure 7.3.** See Mitigation Measure 7.1.

Impact 7.4. Compliance with the General Order at composting operations may have the potential to interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use native wildlife nursery sites.

For the reasons stated in the discussion of Impact 7.1, this impact may have the potential to be significant.

Mitigation Measure 7.4. See Mitigation Measure 7.1.

Impact 7.5. Compliance with the General Order at composting operations may have the potential to conflict with any local policies or ordinances protecting biological resources such as a tree preservation policy or ordinance.

For the reasons stated in the discussion of Impact 7.1, this impact may have the potential to be significant.

**Mitigation Measure 7.5.** See Mitigation Measure 7.1.

Impact 7.6. Compliance with the General Order at composting operations may have the potential to conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan or other approved local, regional, or state habitat conservation plan.

For the reasons stated in the discussion of Impact 7.1, this impact may have the potential to be significant.

**Mitigation Measure 7.6.** See Mitigation Measure 7.1.

Impact 7.7. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service; have a substantial adverse effect on riparian habitat, or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service; have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption or other means; interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites; conflict with any local policies or ordinances protecting biological resources such as a tree preservation policy or ordinance; or conflict with the provisions of an adopted Habitat Conservation Plan,

### Natural Community Conservation Plan or other approved local, regional, or state habitat conservation plan.

New composting operations may be constructed and located anywhere within the state, consistent with local land use regulations. The State Water Board cannot speculate on how many or where new composting operations will be constructed.

It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific biological resources impacts can be fully analyzed and project specific mitigation measures can be properly identified. It is further anticipated that compliance responses would be consistent with local zoning ordinances establishing design guidelines such as minimum setbacks, maximum height requirements, maximum density, and/or landscaping requirements.

Generally, construction activities related to development of new composting operations, especially new large-scale commercial operations may consist of construction of large composting operations pads, access roads, or buildings. Construction of a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order.

The impacts of such disturbance may be similar to those described in Impact 7.1 and may consequently pose a potentially significant impact to biological resources. Therefore, impacts resulting from development of new composting operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 7.7.** Recognized practices routinely required to avoid and/or minimize impacts to cultural resources have been discussed in Mitigation Measure 7.1.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that biological resources impacts resulting from new composting operations, unrelated to the General Order, may be significant and unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

#### 8. CULTURAL RESOURCES

This chapter describes existing cultural resources in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 8.1. ENVIRONMENTAL SETTING

Cultural resources include archaeological sites of prehistoric or historic origin, built or architectural resources older than 50 years, traditional or ethnographic resources, and fossil deposits of paleontological importance. America has a cultural heritage that dates back 25,000-60,000 years ago, when the first known inhabitants of the land that would eventually become the United States crossed the Bering Land Bridge into Alaska.

All areas within the United States have potential for yielding undiscovered archaeological resources, paleontological resources, and undocumented human remains not interred in cemeteries or marked formal burials. These resources have the potential to contribute to knowledge of the fossil record or local, regional, or national prehistory or history.

Archaeological resources include both prehistoric and historic remains of human activity. Built environment resources, include an array of historic buildings, structures, and objects serving as a physical connection to America's past. Traditional or ethnographic cultural resources may include Native American sacred sites and traditional resources of any ethnic community that are important for maintaining the cultural traditions of any group. "Historical resources" is a term with defined statutory meaning and includes any prehistoric or historic archaeological site, district, built environment resource, or traditional cultural resource recognized as historically or culturally significant (Pub. Resources Code, § 21084.1; Cal. Code Regs., tit. 14, § 15064.5, subd.(a)). Paleontological resources, including mineralized, partially mineralized, or unmineralized bones and teeth, soft tissues, shells, wood, leaf impressions, footprints, burrows, and microscopic remains, are more than 5,000 years old and occur mainly in Pleistocene or older sedimentary rock units.

California was occupied by different prehistoric cultures dating to at least 12,000 years ago. As far as they can be traced in the archeological record, main trends in California's aboriginal history during the 9000 – 2000 B.C. period involved expanding utilization of rich and varied native food resources, technological improvement and elaboration, overall growth in population, enlargement and increased stability of individual communities, and as time passed, gradual emergence of regional cultures. In 1916, there was considerable agreement that 2000 B.C. was probably the beginning date for the prehistoric Indian occupation of Northern California. It has been assumed that there were no large-scale climatic disruptions after 2000 B.C., and that the chief reasons for cultural variance in several regions were based upon the necessarily differing cultural adaptations to locally available resources such as acorns and salmon, permanently occupied settlements, and expansion of regional populations and trade networks, as well as development of social stratification and craft specialization.

At the time of European contact, California was home of approximately 310,000 indigenous people with complex cultures distinguished by linguistic affiliation and territorial boundaries (Smithsonian Institution, 1978). In general, these mainly sedentary, complex hunter-gatherer groups shared similar subsistence practices (hunting, fishing, and collecting plant foods),

settlement patterns, technology, material culture, social organization, and religious beliefs. They situated permanent villages along the coast, interior waterways, and near lakes and wetlands. Population density among these groups varied, depending mainly on availability and dependability of local resources, with the highest density of people occurring in the Santa Barbara Channel area and the least in the state's desert region.

The effect of Spanish settlement and establishment of missions in California marks the beginning of a devastating disruption of native culture, with forced population movements, loss of land and territory (including traditional hunting and gathering locales), enslavement, and decline in population numbers from disease, malnutrition, starvation, and violence. California's native population was reduced to about 100,000 people by 1850; by 1900, there were only 20,000--less than seven percent of the pre-contact number (Smithsonian Institution, 1978). Existing reservations were created in California by the federal government beginning in 1858 but they encompass only a fraction of native lands. Many California groups continue to await federal tribal status recognition.

In 1848, shortly after California became a territory of the United States, gold was discovered at Sutter's Mill. The resulting Gold Rush era influenced the history of the state and the nation. Thousands of people flocked to gold fields along the Sierra foothills and in 1850 California became the 31st state. After completion of the transcontinental railroad in 1869, settlers and immigrants continued to pour into the state. Settlement of the American West was also encouraged by passage of the Swampland Acts of the mid 1800s-early 1900s and the Homestead Act of 1862, among others. The multi-ethnic character of the state today is a result of the Gold Rush as well as later waves of migration. Buildings and structures in today's urban cores, rural landscapes, coastlines, deserts, forests, and parks, as well as historic archaeological sites, reflect the importance of mining, growth of agriculture, ranching and transportation networks, and economic development of industries based on the state's wealth of natural resources, including lumber, minerals, fish, and petroleum deposits. These contributed to the state's economy and its continuing growth and development. Architectural resources also reflect development in California in the mid- to late-1900s of the defense, aerospace, communication, and tourism industries.

Significant vertebrate or invertebrate fossils or unique geologic units have been documented throughout the state and are likely present in many out-of-state areas. Because the majority of California was underwater until the Tertiary Period, marine fossils older than 65 million years are not common and are exposed mainly in the mountains along the border with Nevada, the Klamath Mountains, Jurassic shale, sandstone and limestone along the edges of the Central Valley, and portions of the Coast and Transverse Ranges, and the Peninsular Ranges. Because of changes in sea level and increases in tectonic activity during the Tertiary, marine as well as terrestrial fossils may be found scattered about the state, particularly along the coast, edges of the Central Valley, northeastern plateau, and southeastern deserts. Tertiary marine fossils have been found under the streets of Los Angeles during storm drain and subway construction. Dating between 1.8 million and 11,000 years ago, Pleistocene continental sedimentary rock units are found throughout the state and have yielded a variety of plant and vertebrate fossils. Pleistocene fossil localities include large lake deposits, such as Lake Manix in the Mojave Desert, marine terrace deposits along the coast, particularly the southern coast, and the La Brea Tar Pits, a well-known site in Los Angeles that has produced a variety of extinct

terrestrial fauna dating to the last Ice Age. Extinct Pleistocene fossils, including mammoths, have also been found during development projects near Sacramento, in Livermore, in southern California, and on the Channel Islands. Holocene-age deposits (less than 11,000 years old), such as those that blanket the majority of the Central Valley floor, are geologically immature and generally unlikely to contain fossils. One exception is the Lake Cahuilla deposits in today's Colorado Desert that have yielded freshwater fossils and small terrestrial vertebrates that date between 270 and at least 6,000 years ago.

#### 8.2. ENVIRONMENTAL ANALYSIS

#### 8.2.1. Approach and Methods

The following evaluation of cultural resource impacts was prepared considering applicable regulations and guidelines, and typical construction activities attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations. Additional consideration was given to potential direct impact mechanisms for disturbing, materially altering, or demolishing cultural resources, including buried human remains, because of upgrading existing or construction of new operations and related ground-disturbing activities.

This analysis of potential significant impacts to cultural resources takes into consideration the questions and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will examine these individual projects to determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular cultural resource impacts on a project-by-project basis.

#### 8.2.2. Thresholds of Significance

An impact related to cultural resources is considered significant if it would result in any of the following issues adapted from Appendix G of the CEQA Guidelines:

- Cause a substantial adverse change in the significance of a historical resource as defined in CEQA Guidelines section 15064.5;
- Cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines section 15064.5;

- Directly or indirectly destroy a unique paleontological resource or site; or unique geologic feature;
- Disturb any human remains, including those interred outside of formal cemeteries.

CEQA Guidelines section 15064.5 provides that, in general, a resource not listed on state or local registers of historical resources shall be considered by the lead agency to be historically significant if the resource meets criteria for listing on the California Register of Historical Resources. CEQA Guidelines section 15064.5 also provides standards for determining what constitutes a "substantial adverse change" that must be considered a significant impact on archaeological or historical resources. For example, a "substantial adverse change in the significance of an historical resource means physical demolition, destruction, relocation, or alteration of the resource or its immediate surroundings such that the significance of an historical resource would be materially impaired." (CEQA Guidelines, § 15064.5, subd. (b)(1).).

#### 8.2.3. Impacts and Mitigation Measures

Impact 8.1. Compliance with the General Order at composting operations may have the potential to cause a substantial adverse change in the significance of a historical resource as defined in § 15064.5.

Implementation of responses attributable to the General Order may have the potential to pose a significant impact to cultural resources. Compliance responses could include land grading to improve existing surfaces or detention ponds, expanding existing pond capacity, constructing new detention ponds, or changing the wastewater handling system. These options have the potential to expand the footprint of an existing or planned composting operation.

Most existing composting operations are on sites that have been subjected to severe disturbance including grading, trenching, paving, and construction of roads and structures. Nonetheless, activities that require additional disturbance of soil, such as construction of ponds and buildings, trenching for drainage or utility lines, or grading may have the potential to adversely affect cultural resources that might exist in those areas.

Construction and operational disturbances to develop new composting operations (summarized in Appendix E from actual projects that are incorporated by reference) have the potential to encounter and impact cultural resources. Additional construction activities at composting operations in response to the General Order would not substantially increase these impacts.

Specific details on magnitude and type of impacts cannot be determined and would be dependent upon the amount of area disturbed and cultural sensitivity of the individual site. The types of cultural resources that may potentially be affected by construction activities might include, but are not limited to, prehistoric and historical archaeological sites, paleontological resources, historic buildings, structures, human remains, or archaeological sites. Properties important to Native American communities and other ethnic groups, including tangible properties possessing intangible traditional cultural values, could also be impacted.

Construction activities that disturb undeveloped areas may pose a potentially significant impact to cultural resources. This impact could be reduced to a less than significant level by mitigation at the local level, beyond the authority of the State Water Board.

**Mitigation Measure 8.1.** Examples of recognized and accepted measures that are routinely required by regulatory agencies include :

- Perform a cultural resources site survey by a qualified archaeologist or cultural specialist that conforms to the U.S. Secretary of Interior's Professional Qualifications Standards, as published in 36 Code of Federal Regulations, section 61;
- Contact the State Historic Preservation Officer and federal lead agencies as appropriate for coordination of Nation-to-Nation consultations with the Native American Tribes.
- Consult a qualified paleontological resources specialist to determine whether paleontological resources would likely be disturbed in a project area on the basis of the sedimentary context of the area and a records search for past paleontological finds in the area. The assessment may suggest areas of high or known potential for containing resources. If the assessment is inconclusive, a surface survey is recommended to determine the fossil potential and extent of the pertinent sedimentary units within the project site. If the site contains areas of high potential for significant paleontological resources and avoidance is not possible, prepare a paleontological resources management and mitigation plan;
- Consult established archaeological and historical records and conduct a field survey of the project site prior to construction. Survey records shall be filed with appropriate archaeological or historical data centers;
- Consult with local Native American representatives as appropriate to obtain local knowledge of the project vicinity;
- Prepare site development and grading plans that avoid disturbance of known cultural sites and/or documented sensitive areas. Project plans shall include appropriate measures to protect sensitive resources;
- Retain a qualified archaeologist or Native American representative to monitor site
  development activities, particularly grading and trenching. If artifacts are observed during
  construction, require that construction be halted until a qualified archaeologist has been
  consulted;
- Alert onsite workers to the possibility of encountering human remains during construction activities, and prepare appropriate procedures. It is usually required that all construction activities near the location of identified human skeletal remains are halted until proper consultation and mitigation is arranged.

The State Water Board does not have the authority to approve modifications to existing or new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to cultural resources resulting from site disturbance such as grading and trenching may be unavoidable.

Impact 8.2. Compliance with the General Order at composting operations may have the potential to cause a substantial adverse change in the significance of archaeological resource pursuant to § 15064.5.

For the reasons stated in Impact 8.1, this impact may have the potential to be significant.

**Mitigation Measure 8.2**. See Mitigation Measure 8.1.

Impact 8.3. Compliance with the General Order at composting operations may have the potential to directly or indirectly destroy a unique paleontological resource or site, or unique geologic feature.

For the reasons stated in Impact 8.1, this impact may have the potential to be significant.

**Mitigation Measure 8.3.** See Mitigation Measure 8.1.

Impact 8.4. Compliance with the General Order at composting operations may have the For the reasons stated in Impact 8.1, this impact may have the potential to be significant.

Mitigation Measure 8.4. See Mitigation Measure 8.1.

Impact 8.5. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to cause a substantial adverse change in the significance of a historical resource as defined in CEQA Guidelines section 15064.5; cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines section 15064.5; directly or indirectly destroy a unique paleontological resource or site or unique geologic feature; or disturb any human remains, including those interred outside of formal cemeteries.

The types of cultural resources that may potentially be impacted through the construction of new composting operations, unrelated to the General Order, might include, but are not limited to, prehistoric and historical archaeological sites, paleontological resources, historic buildings, structures, or archaeological sites. Properties important to Native American communities and other ethnic groups, including tangible properties possessing intangible traditional cultural values, could also be impacted.

New composting operations may be constructed anywhere in the state, consistent with local land use restrictions. The State Water Board cannot speculate on how many or where new composting operations will be constructed. It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific cultural resource impacts can be fully analyzed and project-specific mitigation measures can be properly identified.

New composting operations may be subject to severe construction disturbances as discussed briefly in Impact 8.1 that are unrelated to the General Order. Generally, construction activities related to development of new composting operations, especially new large-scale commercial facilities may consist of construction of large composting operations pads, access roads, or buildings.

Construction of a new composting operation may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order. The impacts of such disturbance may be similar to those described in Impact 8.1. Therefore, impacts to cultural resources by the development of new composting operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 8.5.** Recognized practices routinely required to avoid and/or minimize impacts to cultural resources have been discussed in Mitigation Measure 8.1.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to cultural resources resulting from new composting operations, unrelated to the general order, may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

# 9. GEOLOGY, SOILS, AND MINERAL RESOURCES

This chapter describes existing geology, soils, and mineral resources in California and analyzes potential impacts that may occur from compliance with the General Order. References consulted for this chapter are provided in Chapter 21.

#### 9.1. ENVIRONMENTAL SETTING

California's geologic and geomorphic features are the result of natural forces that produce, shape, and alter rocks. Massive rocks form the foundation of mountains while smaller rock fragments fill streams and valleys, and tiny rock fragments form the sandy boundaries between continent and coast.

## **Physiography**

California's geomorphology is a product of more than 500 million years of tectonic plate convergence and subduction, collision, and expansion that built mountain ranges, valleys, and high plains. Plate tectonics is a complex process that involves the movement and interaction of lithospheric plates that form the earth's crust. Driven by forces within the earth's mantle, these plates continually move; one may pass another at transform boundaries such as the San Andreas Fault, converge at subduction zones where one plate dives beneath another, or simply collide to form steep folded mountains.

The San Andreas Fault zone is an active transform boundary where the Pacific plate is rotating north-northwest with respect to the relatively stable North American Plate. All of California that is east of the San Andreas Fault is situated on the western edge of the North American Plate; the portion of the state that is west of the San Andreas Fault is situated on the Pacific Plate. Although movement along the San Andreas Fault is right lateral strike slip (one side of the fault moves right with respect to the other), the fault has also produced compressional geomorphic features such as the Transverse Ranges at fault bends and at its northern termination at the Gorda Plate. Additionally, the fault has produced divergent geomorphic features such as the Salton Sea and the Sea of Cortez near its southern end.

Tectonic movement generally occurs at a geologic pace, so that the interval between seismic events at a particular location may be on the order of decades, centuries, or millennia. These plate tectonic motions are important on a human scale because each incremental movement results in an earthquake that may impact human activities. On a larger scale, tectonic movements have resulted in extrusive volcanic activity, intrusive plutonic emplacement, and accretion of additional crust. Eons of tectonic uplift and down-warping combined with erosive forces have produced geomorphic features such as mountains, canyons, and valleys that are part of the current landscape. Geomorphic landforms are typically geologically young, but the landforms contain rocks and geologic features that range from recent to hundreds of millions of years.

#### **Topography**

California's mountains, canyons, foothills, valleys and deserts provide variable and often extreme topographic relief. The highest 100 mountains are higher than 12,000 feet above mean sea level (MSL), and fourteen are higher than 14,000 feet. In contrast, elevations of California's

broad valleys, desert lowlands, deltaic regions, and coastal plains tend to be less than 100 feet above MSL. The extreme topographic variability of the state is best illustrated by the juxtaposition of the highest and lowest points in California: Mt. Whitney's peak is 14,494 feet above MSL, while a mere 85 miles to the southeast, Death Valley is 282 feet below MSL. Between the high mountains and deep valleys are gentle foothills and rolling hills, volcanic plateaus, and desert plains; statewide, the average elevation is 3000 feet above MSL.

#### **Soil Development**

Soil in California is as diverse as the geologic and ecological factors that determine its properties. Soil forms over time as a by-product of chemical or mechanical weathering of rocks, dust, and organic debris. The rate at which soil forms depends on factors such as precipitation, temperature, parent material, and nutrient input.

Soil is an important resource in California; agricultural, forest, and recreational economies rely on soil resources. The Natural Resources Conservation Service (NRCS) has classified and named all of the various soils in the United States and has developed an on-line database, http://websoilsurvey.sc.egov.usda.gov/App/HomePage.htm, that includes information about soil types and characteristics such as color, texture, mineralogy, and organic content. The soil survey database includes soil engineering properties such as water retention potential, cation exchange capacity, erosion potential, shrink-swell potential, and corrosion potential.

Soil erosion is a natural process that is often exacerbated by human activities such as cultivation, grazing, timber harvesting, grading and construction, and other land disturbances. Soil erosion is most often initiated by water, but may also be generated by wind or gravitational forces. Soils that are most susceptible to erosion are generally high in silt content, but may also be composed of fine sand or well-graded coarse sand. Expansive clay soil may have shrink/swell properties that promote erosion on shallow slopes as well as steep slopes.

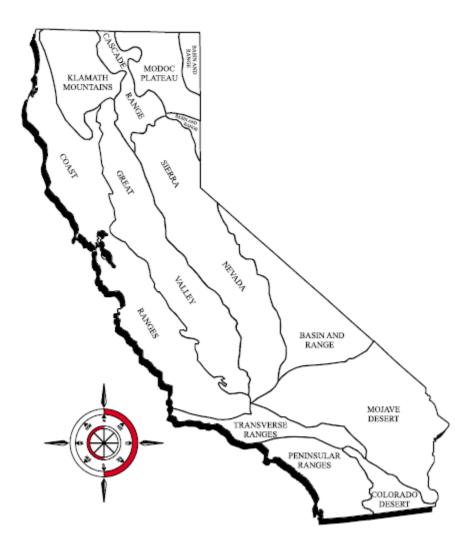
Soil in the Great Valley is derived from eroded sediments that originated from the Sierra Nevada Mountains to the west and from the Coast Ranges to the west. Several millennia of episodic flooding have resulted in more than 10,000 feet of soil accumulation in the Great Valley. The Valley's rich and fertile topsoil is the foundation of California's agricultural economy. However, agricultural production practices and development have resulted in removal or destruction of fertile topsoil over vast areas.

#### **Geomorphic Provinces**

The wide physiographic variability across relatively short distances in California is the result of it varied geology, topography and climate. These natural physiographic characteristics form the basis of California's eleven regional geomorphic provinces. Each geomorphic province is defined by its geology, topography, landforms, and mineralogy. In turn, the geomorphic characteristics of each province influence its climate and precipitation, vegetation, and watersheds. A common attribute of the geomorphic provinces is that physiographic characteristics have their origin in complex tectonic interactions, and are altered by other natural forces. With few exceptions, boundaries of geomorphic provinces generally follow the delineation of California's ecological subregions (USGS, 1996).

Although geomorphic provinces are generally defined by unique landforms and geological features, some linear features such as river systems and earthquake faults may cross

designated geomorphic boundaries, while exhibiting the unique physiographic characteristics of each province (Harden, 1998). For example, the San Joaquin River exhibits high mountain stream characteristics near its source in the Sierra Nevada, but the river channel appears broad and sinuous as it flows across the Great Valley and into the delta region. The geomorphic provinces described below are generally arranged in reading order, from west to east and north to south.



Source: California Department of Conservation, California Geological Survey Note 36, 2002

Figure 9-1 Geomorphic Provinces of California

**Coast Ranges -** The Coast Range province is situated along the western edge of the state and extends approximately 600 miles from the Oregon Border in the north to Santa Barbara County in the south. The province consists of northwest-trending mountain ranges separated by broad, elongated river valleys that are generally oriented parallel to the San Andreas Fault and other regional faults.

The Coast Ranges are divided in two sub-provinces that represent different tectonic histories; mountains north of San Francisco Bay are composed primarily of Franciscan Formation rocks and mountains south of the Bay consist primarily of Salinian Block. The Franciscan Formation is a complex mélange of metasedimentary and metavolcanic rocks, sandstones, and turbidites containing greenstone, blueschist, eclogite, and chert. The Salinian Block is primarily composed of granitic rocks overlain by roof pendants composed of schist, gneiss, marble, other high-grade metamorphic rocks, and colluvial and alluvial sedimentary rocks. Coast Range rocks and sediment in adjacent valleys and lowlands are covered by unconsolidated alluvial fan and fluvial sediments.

Klamath Mountains - The Klamath Mountains geomorphic province is located in the far northwest corner of the state and into the southwest corner of Oregon. The steep and rugged topography of the Klamath Mountains is the result of tectonic uplift and intrusion, precipitation, and irregular drainage courses. Mountain ranges within the provinces are incised by deep river canyons with uplifted gold-bearing terraces between the rivers and sides of the canyons. Six major rivers and tributaries wind through the province; including the Klamath, Trinity, Smith, Scott, and the Salmon.

The Klamath Mountains province is considered to be a northern geologic extension of the Sierra Nevada because its lithology includes intrusive Mesozoic granitic rocks, and folded Paleozoic metamorphic roof pendant rocks and serpentinite that are similar in age and composition. The Klamath province is second only to the Sierra Nevada in placer and lode gold production.

**Cascade Range -** The Cascade Range consists of a chain of dormant and active volcanoes that extend southward from British Columbia, Washington and Oregon and into northern California. In California, the range is dominated by Mt. Shasta, a glaciated stratovolcano that rises 14,162 feet above MSL, and by Mt. Lassen, a 10,462-foot high plug-dome volcano most recently erupted from 1914 to 1921. Other volcanic features include active geysers, fumaroles, and boiling springs, dormant cinder cones, and basaltic flows.

The Pit River is an example of a landform that exhibits the physiographic features of each geographic province that it crosses. The Pit River watershed includes several tributaries, and extends across both the Modoc Plateau and the Cascade Range. The Pit River traverses seven dams as it flows from its origin in the Warner Mountains, across the Modoc Plateau, through the Cascade Range province between Mt. Shasta and Mt. Lassen, and into the eastern arm of Lake Shasta.

Most of the mineral resources in the Cascade Range are related to volcanic alteration such as sulfide minerals, limonite, siliceous sinter, and perlite. Sedimentary-derived minerals include lacustrine and alluvial aggregate products, and gold-bearing stream deposits.

**Modoc Plateau -** The Modoc Plateau is situated east of the Cascade Range province and just west of the northernmost portion of the Basin and Range. The Plateau is composed of interlayered lava flows, ash beds, and cinder cones that are a southern extension of the basaltic plateaus of eastern Oregon and Washington.

Although elevations within the Modoc Plateau range from 4,000 - 6,000 feet above MSL, the province appears relatively flat compared to the Cascade Range to the west and the northern extent of the Sierra Nevada to the south. The shallow soil profile and water table across most of

the Modoc Plateau have produced surface water features such as meandering streams, shallow lakes and marshes.

The primary mineral resources in Modoc Plateau are gold, mercury, copper, and silver associated with hydrothermal alteration. Lacustrine deposits in the Modoc Plateau produced the only economic source for peat in California (Clinkenbeard and Smith, 2012).

**Basin and Range -** California's Basin and Range province is the westernmost part of the Great Basin that covers large portions of Nevada, Utah, and Arizona. Three discrete sections comprise the Basin and Ranges province in California: 1) the far northeast corner of the state, 2) a small area just north of the Tahoe region, and 3) a large section south of Tahoe that extends to the Mojave Desert province.

The province is characterized by north-trending, uplifted ranges and broad, down-dropped valleys known as "horst and graben" structures. In the northern Basin and Range, the Warner Mountains have been uplifted above the adjacent Surprise Valley. Further south, Owens Valley lies between Sierra Nevada escarpment to the east and the White Mountains to the west. A more famous example of a horst and graben is Death Valley that is flanked by the nearby Panamint Range and Amargosa Range.

Precipitation tends to be captured on the Warner Mountains and the Sierra Nevada Range, creating a "rain shadow effect" that reduces the rainfall available to the Basin and Range province. The resulting lack of precipitation combined with interior drainage has resulted in a desert environment; the primary groundwater recharge is run-off from adjacent mountain ranges and snow in the high desert regions.

Mineral production in the Basin Range primarily consists of sedimentary products such as evaporite minerals, borate minerals, clay, aggregate products, dimension stone, and alluvial gold deposits.

**Great Valley -** The Great Valley province is an elongated tectonic depression approximately 430 miles long and 75 miles wide that lies between the Coast Ranges and the Sierra Nevada. Generally, valley elevations range from near sea level to about 100 feet above MSL. The lowest elevations in the province are just east of San Francisco Bay where the elevation dips just slightly below MSL. The highest elevations and at the northern and southern ends of the valley where the elevation reaches about 400 feet above MSL and at the Sutter Buttes, a solitary volcanic region with elevations up to 2100 feet above MSL.

The Great Valley basement structure consists of an ancestral thrust and fold belt composed of metamorphic marine sedimentary rocks. Core samples through the Valley sediment reveal a history of intermittent deposition and changing environments. Paleozoic marine layers were folded into synclinal basins that collected and trapped organic detritus from the shallow oceanic waters. Sediment derived from uplift and erosion of the adjacent Sierra Nevada and the Coast Ranges covered the organic layers, filling the valley with alluvial and fluvial sediment, channel deposits, and glacial outwash. Over time, these organic layers eventually decayed and are now mined as oil and gas deposits.

The Sacramento and the San Joaquin Rivers are the primary river systems in the Great Valley. The Sacramento River flows south from its headwaters north of Lake Shasta and the

San Joaquin flows north and west from its origin in the Sierra Nevada. The two rivers meet just east of San Francisco Bay; the confluence of sediment-laden waters contributes to the Sacramento-San Joaquin Delta system of islands, channels, and sloughs. Eons of seasonal flooding and deposition of nutrient-rich sediment from Great Valley river systems has produced rich and fertile soil that is the source of the state's agricultural economy

The Great Valley is an important source of natural gas and oil reserves. Most of the natural gas production comes from the Great Valley sequence of layered and folded marine sedimentary rocks in the central valley region, whereas most of the oil production is in Kern County in the southern portion of the valley. Hydrocarbon fluids and gases were formed by decomposition of marine plants and organisms in fine-grained soil or mud. The petroleum compounds were trapped by continued deposition, and by faulting and uplift of the adjacent Coast Ranges and Sierra Nevada mountains.

Non-fuel mineral occurrence in the Great Valley is principally the result of sedimentary deposition of erosional debris from the adjacent Coast Ranges and Sierra Nevada. Consequently, mineral resources generally include depositional products such as construction aggregates (sand and gravel), clay, and gypsum.

**Sierra Nevada -** The Sierra Nevada province is a 400-mile long tilted and uplifted tectonic block composed of granitic, metamorphic, and volcanic mountains. The Sierra Nevada has an asymmetrical structure; the steep eastern face looms high above down-warped desert basins to the east, and the western slope appears relatively gentle with an overall slope gradient of about 4 degrees between the Great Valley and the Sierra crest.

The primary structure of the Sierra Nevada is an intrusive granitic mass called the Sierra Nevada batholith. The granitic batholith formed beneath and intruded into existing Paleozoicage marine sedimentary layers, so that the younger granitic mountains are capped by older metamorphic rocks known as roof pendants. More recent volcanic activity added pyroclastic debris, lava flows and ash deposits to the Sierra Nevada landscape. Glaciation and precipitation carved the landscape further, cutting deep river canyons into the western slope and creating such features as Yosemite Valley.

The primary mineral resources in the Sierra Nevada are gold and aggregate products. Gold is mined in the western foothills of the Sierra Nevada. The Mother Lode follows the general trend of gold-bearing metamorphic rocks in the Melones Fault zone. West of the Melones, placer gold is typically found in modern river sediment and in ancient river deposits. Extraction of aggregate sources includes blasting and crushing metamorphic bedrock, excavating modern streams and river channels, and excavating land-based ancient channel and alluvial deposits. The high rate of erosion in the Sierra Nevada continues to replace aggregate materials in modern river systems.

**Transverse Ranges -** The Transverse Ranges are an east-west trending series of steep mountain ranges and basins situated just south of the north-south trending Coast Range and Great Valley, west of the Mojave Desert, and north of the north-south trending Peninsular Ranges.

As the name implies, the Transverse Ranges represent a transition in tectonic regimes. The shift from north-south to east-west topography follows an eastward bend in the San Andreas

Fault. The province is being compressed by north-south forces and uplifted by nearby thrust faults in response to lateral movement on the San Andreas Fault. The result is a complex sequence of Precambrian metamorphic rocks, Mesozoic granitic rocks, and thick sequences of Cenozoic sedimentary and volcanic deposits.

The Transverse Ranges are important sources of oil and gas production, and construction products such as crushed stone, sand and gravel, clay, and diatomite. The continuous folding and reverse faulting trapped thick sequences of petroleum-saturated sedimentary layers; these reservoir deposits are some of the state's most productive oil reserves.

**Peninsular Ranges -** The Peninsular Ranges are situated at the southwestern corner of the state and extend south another 700 miles into Baja California. The province is bounded on the north by the Transverse Ranges, on the east by the Colorado Desert, and on the west by the Pacific coast.

Although mountains and other topographic features trend north-northwest similar to the Coast Ranges, the Peninsular Ranges more closely resemble the Sierra Nevada in both structure and composition. The granitic intrusive rocks that make up the Peninsular batholith are similar in age and structure. Like the Sierra Nevada, the landform is asymmetrical with a steep escarpment on the east and gentle slope on the west. Like the Sierra Nevada, the Peninsular batholith intruded into older sediment; the sediment included rocks of Mesozoic-age as well as Paleozoic-age rocks. The Peninsular Ranges province is situated west of the San Andreas Fault on the active Pacific Plate, indicating an origin far south of its current location

Like the Klamath Mountains and the Sierra Nevada Range, the Peninsular Ranges contain numerous gold deposits; however, the occurrence is primarily in quartz veins and metamorphic contact zones that require hard rock extraction methods. The Peninsular Ranges are an important source of lithium minerals and gemstones that are typically found in conjunction with coarse-grained granitic rocks.

**Mojave Desert -** The Mojave Desert is located in the southeast portion of the state, south of the Sierra Nevada Ranges and the Basin and Ranges, and east of the Transverse Ranges. The province is bounded by two transform fault structures, the San Andreas Fault on the west and the Garlock Fault on the north, and on the east by the Colorado River.

The various geomorphic landforms within the province include high desert plains and alluvial fans and broad basins. The lack of geomorphic orientation is likely the result of tectonic shear influences from adjacent provinces and faults. Lateral movement on the Garlock Fault and the San Andreas Fault zones have produced extensional features such as normal faults, mountains and valleys, and compressional features such as thrust faults and uplifted blocks. In addition to the boundary faults, several active north-south trending faults transect the northwestern portion of the province near the intersection of the Garlock and the San Andreas faults.

The primary source of groundwater recharge is surface run-off from the higher mountain ranges, and percolation through alluvial fans and lowland sediment. However, much of the moisture is lost to evaporation.

Mineral extraction is a major industry in the province. In addition to construction aggregate production, the Mojave Desert is an important source of borax, gold, silver, iron, gypsum, bentonite and zeolites, and several industrial-grade rare earth minerals.

**Colorado Desert -** The Colorado Desert is a desert-lowland situated at the southern border of California, between the topographically higher Peninsular Ranges on the west and southern Mojave Desert on the east. The Colorado Desert is a northern extension of the Sonoran Desert ecological subregion that covers most of northern Mexico and Arizona.

The primary geomorphic feature of the province is the Salton Trough, a down-dropped tectonic block as low as 250 feet below MSL that contains the Salton Sea. The Salton Sea is a manmade feature that holds water diverted from the Colorado River. The basin is the result of changing tectonic regimes related to the San Andreas Fault system. The San Andreas acts as a transform boundary (the Pacific Plate is moving north with respect to the North American Plate) on the northern part of the province, and as a divergent boundary (the Pacific Plate is moving away from the North American plate) to the south. The result of the combined transform and divergent movement is that the Salton Trough has subsided nearly 250 feet below MSL.

The province's mineral production is typical for a desert environment. Primary minerals include evaporite minerals, such as gypsum, as well as aggregate sand and gravel.

#### **Geologic Hazards**

For this project, the term geologic hazard is broadly defined as the geologic manifestation of an actual or threatened natural or unnatural movement of land, earth, or water. Baseline geologic hazards considered for the project include seismic rupture, seismic shaking hazards (liquefaction, landslides, tsunamis, and lateral spreading), land subsidence, volcanic eruption, expansive soil, corrosive/reactive soil, and hazardous minerals.

The potential severity of a geologic hazard at a particular location may be related to the regional geology, topography, soil conditions, climate, or hydrogeologic conditions. The potential impact of a particular geologic or soil condition depends on factors such as human occupancy or presence and structural or non-structural characteristics. This environmental analysis is intended to provide an overview of potential impacts from known geologic conditions throughout the project area. However, local hazards would have to be considered with respect to site-specific conditions or activities, and would be evaluated on a case-by-case basis.

**Seismic Hazards -** In California, earthquakes are the primary geologic hazard with the potential to impact great numbers of people. The primary earthquake hazards are associated with ground rupture; secondary hazards include landslides, liquefaction, tsunamis/flooding, and lateral spreading. Seismic hazards and seismic risk varies considerably across the state and even within each fault system.

Faults in California move in three basic ways: lateral, upward, and downward. A strike-slip fault is nearly vertical and perpendicular to the ground surface; the movement is lateral, where one side moves left or right relative to the other. The lateral ground shift may off-set or truncate linear geomorphic features such as streams and ridges. A reverse or thrust fault pushes one side upward at an angle and over the other; over time this compressional movement tends to create hills and mountains. A normal fault moves downward at an angle, pulling away from the other side; the extensional movement creates basins.

The most well-known fault system in California is the San Andreas, a segmented, right-lateral transverse fault that generally trends northwest to southeast across the western edge of the state from Point Arena to Baja California. The northern segment crosses the Coast Ranges

diagonally from Point Arena to the Santa Cruz Mountains; the Central segment runs along the west side of the Great Valley from Hollister to Parkfield. Except for an eastward bend at the Transverse Ranges, the southern segment extends south from Parkfield to the Sea of Cortez. The northern portion offset more than 20 feet of ground surface in the destructive 1906 San Francisco earthquake, the central segment produces periodic earthquakes with magnitude less than 6 and aseismic creep, and the southern segment produced a magnitude 8.2 earthquake in 1857.

Lateral movement on the San Andreas Fault zone and other major lateral faults has resulted in development of thrust faults and normal faults to accommodate the lateral movement. The 1989 Loma Prieta earthquake and the 1994 Northridge earthquakes were the result of movement on thrust faults associated with the San Andreas Fault zone.

Although earthquake hazards are greatest in the seismically active western portion of the state, faults in other portions of the state may also present seismic risks. Seismic hazards in the central and eastern part of the state tend to be distributed over a region or an area rather than a single fault. An areal source zone is one where the seismic activity and frequency is such that past seismic activity cannot be not clearly assigned to a particular fault. The Foothills, Western Nevada, Mohawk-Honey Lake, Northeastern California, and Brawley seismic zones are areal source zones. Earthquakes in these areal source zones typically produce magnitudes less than 5, the 1975 Cleveland Hills earthquake in the Foothills fault system was 5.8 and resulted in significant local damage, and the 1966 Dog Valley earthquake had a magnitude of 6.2.

**Landslides / Slope Failures -** Slope failures include the downslope displacement and movement of soil, rock, or other materials. Slope failures may be triggered by static gravitational forces, dynamic seismic forces, or human activities. Even minor cracking and slumps can damage property; larger failures, such as landslides, may result in catastrophic injuries and property damage.

Slope stability depends on a number of interdependent variables including geology, climate, topography, slope geometry, and saturation. Factors that contribute to slope movements include those that decrease the resistance in the slope materials and those that increase the stresses on the slope. Although earthquakes often cause landslides, most landslides are triggered by non-seismic forces. A primary component of slope failures is water, including precipitation, drainage, or seepage from impoundment structures.

**Mudslides** – Mudslides also referred to as debris avalanches or debris flows, are a type of landslide that involves saturated soil. Mudslides are most often the result of prolonged heavy rains, loose soil conditions, and slopes; however, other conditions that may trigger mudslides or flows include leaking pipes or reservoirs, or drainage diversions. The hazard is increased with the slope gradient, but may also occur on slopes as shallow as 15 degrees.

**Tsunami -** Tsunamis are generated by ground motions beneath large bodies of water as a result of an earthquake or other geologic event such as an undersea volcano or oceanic meteorite impact. Energy emitted by undersea ground motions is translated to water in the form of powerful undersea waves. Tsunami waves travel away from the source until they encounter a body of land large enough to stop them. Several historic earthquakes, including the 1946 M8.1 Aleutian, 1960 M9.5 Chile, and 1964 M9.2 Alaska earthquakes resulted in tsunamis that inundated and caused considerable damage to portions of the northern and central California

coast. A tsunami generated by a large earthquake in Alaska or Chile has the potential to cause catastrophic damage to California's coastal regions.

Tsunamis may also be generated in large inland bodies of water. Tsunami effects identified near the shores of Lake Tahoe have been linked to historic and prehistoric earthquakes and subsurface landslides.

**Seiche -** Seiches are a type of water motion generated as a response to external forces such as seismic shaking, landslides, strong winds, or rapid atmospheric changes. Seiche motion tends to occurs as an oscillating standing wave. Generally, seiche waves occur in rivers, reservoirs, ponds and lakes, but also may occur in partially or fully enclosed water bodies along the coast. Seiche waves resulting from the 1964 Alaska earthquake were observed in disparate localities such as New Mexico, Kansas, Lake Michigan, the Gulf Coast, and Australia. Seiches resulting from strong winds are common in large lakes and bays.

**Land Subsidence -** Land subsidence is the loss of surface elevation due to removal of subsurface support. Subsidence time is often the result of subsurface extraction of substances such as liquids, gas, or minerals, and may also be initiated by seismic ground motions.

Subsidence as a result of groundwater removal in excess of groundwater recharge is generally spread across broad areas. Extensive agricultural pumping has resulted in soil compaction and lowered ground surfaces in the San Joaquin Valley and the Imperial Valley.

Subsidence from extraction of liquids and gas is typically incremental over extended periods of time and the damaged is observed in off-set structures, roads, or other features. Earthquake ground shaking may amplify the effects of extraction activities or other subsurface disturbances, resulting in sudden subsidence.

**Volcanic Eruption -** Although rare, volcanic eruptions will occur in California at some time in the near or distant future. The greatest hazards in California are from magma eruptions in the Cascade Range or within the Long Valley caldera in the Basin and Range and eastern Sierra Nevada. The United States Geological Survey monitors active volcanoes including those in California for evidence of subsurface movement, and maintains a database of show areas likely to be impacted by volcanic eruptions (White, et al 2011). Additionally, volcanic eruptions from sources in Oregon or Nevada may temporarily impact air and water quality in northern California

**Expansive Soil -** Expansive soils contain clay minerals that allow expansion on a molecular level. Expansive clay minerals contain gaps or pockets that enable water to enter and expand the molecule; when the water dries, the molecule shrinks. The continually repeating change in soil volume is called "shrink and swell", where soil expands, swells, and heaves when moist, then shrinks and cracks as it dries. In the United States, the annual damage from expansive soils is greater than the damage from floods, hurricanes, tornadoes, and earthquakes combined.

**Corrosive or Reactive Soil -** Soil corrosion involves a chemical reaction between soil and other elements such as steel and concrete. Typically, soil exposed to high moisture for long periods and containing high electrical conductivity potential, high acidity or high alkalinity and/or high sulfide content will exhibit the greatest corrosivity potential.

**Hazardous Minerals** - Although most mineral resources offer economic benefit to a region, some minerals including some that once were mined as commodities, have been designated as hazardous to human health. The California Geological Survey has identified three classes of naturally occurring minerals that are potentially hazardous to human health: asbestiform minerals (asbestos), mercury, and radon gas.

- Asbestiform minerals are typically associated with serpentinite and ultramafic metamorphic rocks. Asbestiform minerals may be encountered during site grading or excavation, in surface soils, or as rock outcrops.
- Mercury is typically encountered in soil near rivers, lakes and reservoirs, and in overbank deposits. The primary exposure route for mercury is consumption of fish or fish-eating birds and mammals.
- Radon gas forms from decay of uranium and thorium typically found in metamorphic rocks and granitic rocks and in soil derived from those rocks. The primary exposure route for radon is inhalation in a confined or indoor environment.

#### **Mineral Resources**

Mineral resources in California consist of oil and gas, as well as deposits of rock, sand, and gravel. The occurrence and type of mineral resources in California is largely based on a combination of regional geologic and tectonic history, and long-term climatic conditions. Each geomorphic province contains a unique suite of mineral resources and aggregate resources.

California is an important producer of on-shore and off-shore oil and natural gas resources. Most of the current natural gas production comes from the Great Valley sequence. Oil resources are primarily extracted from the southern Great Valley and Transverse Ranges provinces.

Non-fuel mineral extraction in California is accomplished by varying methods. Aggregate products are typically excavated from rock quarries, ancient river channels, or coarse fluvial deposits. Metallic ores are typically extracted from hard rock mining or placer mining, often as a by-product of aggregate production.

Most of the economic non-fuel mineral production in California is associated with construction uses. The primary mineral products related to construction use include aggregate sand, gravel, Portland cement, dimension stone, and crushed stone. The California Geological Survey (CGS) reported in March 2013 that at current construction rates, the current supply of aggregate material will not cover California's needs for the next 50 years.

The primary industrial minerals in California are metallic ores and mineral deposits including gold, boron, diatomite, iron ore, lime, magnesium compounds, salt, silver, soda ash, talc, and zeolites (Clinkenbeard and Smith, 2012). Table 9.1 lists some of the economically important minerals that are mined in California.

Table 9-1 Non-Fuel Mineral Resources in California

Non-Metallic Deposits	Metallic Ores and Deposits	
Barium-Barite	Arsenic	
Boron Quartz	Chromium	
Calcium	Copper	
Clay	Gold	
Dimension Stone	Iron	
Feldspar	Lead	
Graphite	Manganese	
Gypsum – anhydrites	Mercury	
Limestone	Nickel	
Marble	Platinum	
Sand/Gravel	Silver	
Silica	Titanium	
Soapstone	Tungsten	
Sulfur	Uranium	
Talc		

Source: Clinkenbeard, J.P., and Smith, J., California Non-Fuel Minerals 2012, Department of Conservation, California Geological Survey.

The CGS Mineral Resources Project maintains a collection of mineral classification maps, technical reports, and data regarding mineral resources throughout the state. The Mineral Land Classification Project has completed 97 classification studies of mineral resources for approximately 35 percent of the state. These technical resources are available to assist lead agencies, planners, and the public in the management, and conservation of California's mineral resources

#### 9.2. ENVIRONMENTAL ANALYSIS

#### 9.2.1. Approach and Methods

The following evaluation of impacts associated with geology, seismicity, soils, and mineral resources was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to geology, seismicity, soils, and mineral resources takes into consideration the questions in Appendix G of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, that are unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of particular geology, seismicity, soils, and mineral resources impacts on a project-by-project basis.

### 9.2.2. Thresholds of Significance

An impact related to geology, soils, and mineral resources would be considered significant if it would result in any of the following, which are adapted from Appendix G of the CEQA Guidelines:

- Expose people or structures to potential substantial adverse effects, including risk of loss, injury, or death from:
  - Rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault;
  - Strong seismic ground shaking;
  - Seismic-related ground failure, including liquefaction;
  - Landslides.
- Result in substantial soil erosion or loss of topsoil;
- Be located on a geologic unit or soil that is unstable or that would become unstable because
  of the project and potentially result in on or off-site landslide, lateral spreading, subsidence,
  liquefaction, or collapse;
- Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property;
- Be located on soils incapable of adequately supporting the use of septic tanks or alternative
  waste water disposal systems where sewers are not available for the disposal of waste
  water;
- Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state;
- Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan.

#### 9.2.3. Impacts and Mitigation Measures

Impact 9.1. Compliance with the General Order at composting operations may have the potential to expose people or structures to potential substantial adverse effects, including risk of loss, injury, or death from:

- Rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault;
- Strong seismic ground shaking;
- Seismic-related ground failure, including liquefaction; or
- Landslides.

Numerous active faults are known to exist throughout the state that may generate earthquakes capable of injuring people and damaging structures, including those associated with composting operation projects. Ground shaking associated with seismic events may also cause secondary geologic hazards such as liquefaction, subsidence and landslides. These seismic-related effects have the potential to be a significant impact.

Compliance with the General Order requires the discharger to manage wastewater generated by composting operations. Management options to comply with the General Order include but are not limited to: construction of monitoring wells, detention ponds, storage tanks, or wastewater treatment systems that may or may not be already present. Failure or collapse of wastewater detention structures during a strong seismic event may result in localized flooding and/or debris flows with the potential to cause property damage or injury.

However, thousands of structures are currently located within active fault zones in California, including residential properties, commercial and industrial facilities, highways, ponds, and airports. Many of these structures are designed to withstand the effects of seismic events as part of the permitting process. Seismic risk may be reduced through appropriate siting, design and construction practices.

Consequently, impacts relating to seismic shaking or rupture of an earthquake fault, or secondary seismic effects have the potential to be significant.

#### Mitigation Measure 9.1.

Seismic risk at composting operations may be reduced through implementation of siting, design and construction practices that comply with state and local seismic design regulations. Compliance with construction standards for seismic design is the responsibility of the other state and local authorities.

Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

- Modifications to existing composting operations or construction of new operations, should be sited, designed, and constructed in compliance with state and local seismic design regulations;
- Composting operation modifications should be constructed to withstand the effects of ground shaking, liquefaction, and lateral spreading;
- Retaining structures in particular should be designed and constructed in accordance with state of practice relevant seismic regulations;
- Composting operations should implement an earthquake safety and response program; and

In the event of a large earthquake event (i.e., magnitude 5.0 or greater within 50 miles of the
project site), all project structures and features should be inspected for damage, as soon as
possible. Any damaged structures or features should be closed to staff and public until such
features or structures have been evaluated and/or repaired.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that environmental impacts related to seismic risk including surface rupture, landsliding, liquefaction, resulting from site disturbance, grading, trenching may be potentially significant and unavoidable.

# Impact 9.2. Compliance with the General Order at composting operations may have the potential to result in substantial soil erosion or loss of topsoil.

Compliance with the General Order may require earthwork and grading to improve existing or construct new pads or monitoring wells, expand existing or construct new detention ponds and wastewater management system. It is also possible that some new improvements may include incidental structures, such as ancillary buildings, covered shelters, or onsite utility lines. Depending on the size and scope of the improvements, heavy equipment required for these improvements may include bulldozers, scrapers, compactors, graders, excavators, loaders, dump-trucks, and water trucks. These activities have the potential to create significant soil disturbance and initiate adverse soil responses such as soil erosion or loss of topsoil. During grading activities to improve undeveloped land, precipitation and runoff may initiate erosion and transport of sediment. If unabated, sediment may be transported onto adjacent properties and into receiving waters.

Controlling soil erosion is a factor in in preventing water pollution, soil loss, wildlife habitat loss and human property loss. In particular, soil erosion and runoff can degrade the quality of surface waters and damage property. Topsoil is an important element in soil erosion control; topsoil often contains seeds of native shrubs and grasses, and nutrients that will promote vegetative growth and aide in erosion control.

Consequently, construction activities that disturb undeveloped areas pose a potentially significant impact to soil erosion potential or loss of topsoil. This impact could be reduced to less than significant by mitigation at the local level, beyond the authority of the State Water Board.

**Mitigation Measure 9.2.** The following practices can be implemented to avoid and/or minimize potential soil erosion or loss of topsoil resulting from earthwork and grading activities:

- Implement Storm Water Pollution Prevention Plan by a Qualified Storm Water Pollution Plan Developer (QSD);
- Schedule construction work for the dry season;
- Limit development on portions of a site while leaving the remaining land in a natural undisturbed condition;
- Promote natural vegetation by using parking lot islands and other landscaped areas;
- Limit clearing and grading of native vegetation at a site to the minimum amount needed;
- Grade only areas that are going to be immediately worked on. Leave natural vegetation as long as possible;
- Promote use of native vegetation and revegetation: Existing native vegetation requires the least care of any planting materials, requires little or no water or fertilizer, and may grow on difficult sites;
- Implement BMPs such as covering stockpile materials, installation of silt fences or fiber rolls
  to reduce or eliminate discharge of soil, surface water runoff and pollutants during
  excavation, grading, trenching, repaving or ground-disturbing activities;
- After a large storm or rainfall event (i.e., ≥ 1" in 24 hours), inspect all project structures and features for damage, as soon as possible after the event. Any damaged structures or features will be closed to staff and the public until evaluated and/or repaired.

The General Order requires control of wastewater and liquids generated by the compost process. Composting operations enrolled in the General Order are required to comply with the requirements of the General Order to minimize erosion, which include the following:

- Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and run-off from a 25-year, 24-hour peak storm event.
- Protect areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows associated with a 25-year, 24-hour peak storm event from inundation by surface flow.
- Design and operate containment berms and drainage conveyance systems to contain a 25-year, 24-hour peak storm event at a minimum.
- Require low permeability drainage ditches for Tier II facilities.
- Detention ponds, if used must be designed, constructed, and maintained to prevent
  conditions contributing to, causing, or threatening to cause contamination, pollution, or
  nuisance, and must be capable of containing, without overflow or overtopping (taking into
  consideration evaporation, the crest of wind-driven waves, and water reused in the
  compost), all runoff from the working surfaces in addition to precipitation that falls into the

wastewater detention pond, under conditions from, at a minimum of, a 25-year, 24-hour peak storm event.

 Detention ponds, if used, shall be managed as described in the facility's Water and Wastewater Management Plan.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures other than those included as requirements of the General Order. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that environmental impacts related to soil erosion or loss of topsoil may be potentially significant and unavoidable.

Impact 9.3. Compliance responses to the General Order at composting operations may have the potential to be located on a geologic unit or soil that is unstable or that would become unstable because of the project and potentially result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse.

Earthwork for structural improvements such as pads, detention ponds, monitoring wells, or wastewater treatment structures that are constructed to comply with the General Order may have the potential to initiate adverse soil responses such as differential settlement, soil heave, erosion, and slope failures.

Existing and new composting operations may be located in areas underlain by unstable soils. Grading activities including excavation, cutting/filling, and stockpiling could exacerbate existing loose soil conditions, and increase potential for natural geologic hazards such as landsliding, lateral spreading, subsidence, liquefaction or collapse. Site improvements that expand the footprint of an existing or new compost operation would increase the likelihood of exposing adverse soil conditions.

Consequently, construction activities that disturb undeveloped areas have the potential to expose and exacerbate conditions related to an unstable geological unit or weak or sensitive soil. Therefore, it is anticipated that impacts from compliance with the General Order on an unstable geologic unit or soil, may have the potential to be significant.

**Mitigation Measure 9.3.** The following are recognized practices routinely required to avoid and/or minimize impacts to from unstable soil and adverse soil conditions:

- Preparation of site-specific and geotechnical engineering reports by licensed professionals
  to identify and evaluate weak and less competent soil conditions and recommend site
  specific mitigation. The geotechnical professional recommendations may include:
  - Siting improvements away from sensitive soils;
  - Soil amendment to improve soil strength and cohesion properties;
  - o Removal of unstable soil;
  - Allowable slope gradients to reduce landslide and lateral spread potential;

- o Site grading and drainage recommendations.
- Grading should be conducted in accordance with relevant state and local regulations and recommendations of a geotechnical report.

The State Water Board does not have the authority impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that environmental impacts related to off-site landsliding, lateral spreading, subsidence, liquefaction, or collapse resulting from site disturbance may be potentially significant and unavoidable.

Impact 9.4. Compliance responses to the General Order at composting operations may have the potential to be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property.

For the reasons discussed in Impact 9.3 and because mitigation for this impact is beyond the authority of the State Board, this impact is considered to be significant and unavoidable.

Mitigation 9.4. See Mitigation Measure 9.3.

Impact 9.5. Compliance responses to the General Order at composting operations may have the potential to have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water.

The General Order allows multiple options for composting operations to dispose of wastewater, such as construction of detention ponds, tanks, on-site septic systems, or off-site transport to a municipal wastewater treatment plant. If on-site soils are not capable of supporting treatment through an on-site system or other on-site system, other options are available.

The State Water Board is not able to predict which operations would select the on-site waste water option; where they are located; the size or capacity of the operation; and the specific operations chosen to treat the wastewater. Because of the variability in soil conditions and operations throughout the state, it would be misleading to randomly select a composting operation for a more thorough analysis.

Therefore, it is not possible to specify what specific resources would be affected, quantify the extent of the impact compared to baseline conditions, draw conclusions regarding the significance of possible impacts, or identify specific measures necessary to mitigate impacts to a less-than-significant level. Individual operations would need to be evaluated further at the project level. Therefore, this impact is considered to be potentially significant.

**Mitigation Measure 9.5**. The General Order provides options to mitigate this impact for areas where soils are incapable of supporting septic tanks or alternative on-site waste water disposal systems. Composting operations would have the opportunity to select from other disposal options, including above-ground tanks or off-site disposal. The following practices may further

reduce impacts from soils that are incapable of supporting septic tanks or alternative on-site waste water disposal systems.

- Preparation of site-specific soil evaluation by licensed professionals to evaluate specific soil conditions and recommend appropriate options for waste water disposal.
- Selection of appropriate design of alternative on-site systems that do not rely on site soils, or off-site disposal

The State Water Board does not have the authority to impose mitigation measures that are not included in the General Order. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts may be unavoidable.

# Impact 9.6. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state.

Structural improvements such as pads, detention ponds, monitoring wells, or wastewater treatment structures that are constructed to comply with the General Order could expand the footprint of an existing or new compost operation; expansion would increase the likelihood of overlapping with mineral resources.

Mineral resources are defined as deposits that are potentially valuable, and for which a reasonable prospect exists for future economic extraction. Thus, mineral resources are intended to be reserved until legal extraction is technically and economically feasible.

Most mineral resources in California are known and can be identified prior to expansion or development of properties. California Geological Survey's Mineral Land Classification Project maintains numerous mining maps and publications dealing with identification and classification of regional mineral resources.

It is reasonably foreseeable that a project specific CEQA evaluation would be required for each new composting operation, where project specific mineral-related impacts can be fully analyzed and project specific mitigation measures can be properly identified. Moreover; because of the typical subsurface nature of mineral occurrence, it is unlikely that surface and shallow subsurface structures would create a condition where an important mineral resource is inaccessible. Therefore, this impact is expected to be less than significant.

Mitigation Measure 9.6. None required.

# Impact 9.7. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan.

For the reasons stated in Impact 9.6, compliance with the General Order at composting operations is expected to have a less than significant impact.

Impact 9.8. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to expose people or structures to potential adverse effects, including the risk of loss, injury, or death from rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault, strong seismic ground shaking, seismic-related ground failure (including liquefaction), or landslides; result in substantial soil/erosion or loss of topsoil; be located on a geologic unit or soil that is unstable or that would become unstable because of the project and potentially result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse; be located on expansive soils as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property; or have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water.

New composting operations may be constructed and located anywhere within the state, consistent with local land use restrictions. It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific impacts to geological resources can be fully analyzed and project-specific mitigation measures can be properly identified. It is further anticipated that compliance responses would be constructed consistent with design guidelines such as minimum setbacks, maximum height requirements and seismic design requirements.

Generally, construction activities related to development of new composting operations, especially new large -scale commercial operations, may consist of construction of large composting operations pads, access roads, or buildings. Construction of a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order.

Therefore, impacts related to seismic hazards, unstable soil and sensitive soil conditions from development of new compost operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

#### *Mitigation Measure 9.8.* See Mitigation measures 9.1 through 9.3, and 9.5.

The State Water Board does not have authority to require implementation of mitigation related to seismic hazards and soil conditions for new operations, unrelated to the General Order. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in

its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts related to seismic hazards and soil conditions may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

Impact 9.9. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, is not expected to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state; or result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan.

New composting operations may be constructed and located anywhere within the state, consistent with local land use restrictions. Consequently, a new composting operation, unrelated to the General Order, may have the potential to be sited in an area underlain by mineral resources. However, it is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific mineral resources and rights can be fully analyzed and project specific mitigation measures can be properly identified.

Mineral resources are defined as deposits that are potentially valuable, and for which a reasonable prospect exists for future economic extraction. Thus, mineral resources are intended to be reserved until legal extraction is technically and economically feasible.

Most mineral resources in California, particularly important minerals are known and can be identified prior to expansion of existing sites. California Geological Survey's Mineral Land Classification Project maintains numerous mining maps and publications dealing with identification and classification of regional mineral resources.

Even if some minerals are not identified at the time a composting operation is planned, constructed, and operated, it is unlikely that the incidental construction of a composting operations would create a condition where a subsurface mineral resource is inaccessible forever. This impact is considered less than significant.

Mitigation Measure 9.9. None required.

#### 10. HAZARDS AND HAZARDOUS MATERIALS

This chapter describes existing hazards and hazardous materials in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 10.1. ENVIRONMENTAL SETTING

For purposes of this analysis, the term "hazardous materials" refers to both hazardous materials and hazardous wastes. Under federal and state laws, any material, including wastes, may be considered hazardous if it is specifically listed by statute as such or if it is toxic (causes adverse human health effects), ignitable (has the ability to burn), corrosive (causes severe burns or damage to materials), or reactive (causes explosions or generates toxic gases). The term "hazardous material" is defined as any material that, because of quantity, concentration, or physical or chemical characteristics, poses a significant present or potential hazard to human health and safety or to the environment (Health & Saf. Code, ch. 6.95, § 25501, subd.(o).).

#### Potential Presence of Hazardous Materials in Soil and Groundwater

Hazardous materials, including but not limited to pesticides and herbicides, heavy metals, volatile organic compounds, and oil and gas may be present in soil and groundwater in areas where land uses have resulted in leaking fuel or chemical storage tanks or where other releases of hazardous materials have occurred. Land uses that typically involve handling of hazardous materials include commercial or industrial operations, as well as agricultural areas where soils may contain pesticides and herbicides.

Various federal, state, and local regulatory agencies maintain lists of hazardous materials sites where soil and/or groundwater contamination is known or suspected to have occurred, typically as a result of leaking storage tanks or other spills. These facilities are readily identified through regulatory agency database searches, such as the State Water Board's GeoTracker online database and the California Environmental Protection Agency (CalEPA) Department of Toxic Substances Control's (DTSC) Envirostor online database and the Cortese List. For example, the GeoTracker database identified more than 60,000 cleanup sites within the state. These facilities included hazardous materials cleanup sites, leaking underground storage tank (UST) cleanup sites, land disposal cleanup sites, and cleanups on military properties as shown in Table 10-1 (GeoTracker, 2013).

Table 10-1 State Water Board GeoTracker-Listed Cleanup Sites

SITE TYPE SUMMARY REPORT E	REGIONAL	BOARD BOUND	ARY FO	R ALL SITE T	YPES	▼ [	RUN REPORT
ORGANIZATION NAME	Cleanup Program Site	LUST Cleanup Site	Land Disposal Site	Military Cleanup Site	Military Privatized Site	Military UST Site	Non-Case Information
NORTH COAST RWQCB (REGION 1)	<u>656</u>	2244	<u>158</u>	<u>64</u>	1	<u>48</u>	<u>0</u>
SAN FRANCISCO BAY RWQCB (REGION 2)	2071	10451	137	403	<u>25</u>	617	<u>0</u>
CENTRAL COAST RWQCB (REGION 3)	398	<u>1987</u>	<u>82</u>	111	<u>20</u>	<u>311</u>	<u>0</u>
LOS ANGELES RWQCB (REGION 4)	3260	8539	197	496	<u>0</u>	<u>85</u>	<u>0</u>
CENTRAL VALLEY RWQCB (REGION 5F)	<u>683</u>	2885	<u>705</u>	<u>59</u>	<u>2</u>	<u>51</u>	<u>0</u>
CENTRAL VALLEY RWQCB (REGION 5R)	202	917	44	<u>0</u>	<u>0</u>	<u>o</u>	<u>0</u>
CENTRAL VALLEY RWQCB (REGION 5S)	<u>1678</u>	<u>4627</u>	<u>314</u>	<u>705</u>	<u>83</u>	<u>540</u>	<u>0</u>
LAHONTAN RWQCB (REGION 6T)	90	478	28	37	<u>0</u>	7	<u>0</u>
LAHONTAN RWQCB (REGION 6V)	<u>71</u>	<u>537</u>	<u>103</u>	<u>961</u>	<u>0</u>	275	<u>0</u>
COLORADO RIVER BASIN RWQCB (REGION 7)	<u>55</u>	864	98	139	<u>0</u>	114	<u>0</u>
SANTA ANA RWQCB (REGION 8)	<u>460</u>	<u>4187</u>	<u>170</u>	<u>170</u>	<u>0</u>	<u>176</u>	<u>0</u>
SAN DIEGO RWQCB (REGION 9)	2346	3406	132	<u>501</u>	<u>3</u>	799	<u>0</u>
NO REGIONAL BOARD SPECIFIED	<u>5</u>	1	<u>3</u>	<u>0</u>	<u>0</u>	<u>o</u>	<u>0</u>
TOTALS	11955	41123	2171	3646	134	3023	0

#### Wildfire Hazards

While all of California is subject to some degree of wildfire hazard, there are specific features that make certain areas more hazardous. CALFIRE is required by law to map areas of significant fire hazards based on fuels, terrain, weather, and other relevant factors (Pub. Resources Code, §§ 4201–4204 and Gov. Code, §§ 51175–51189). Factors that increase an area's susceptibility to fire hazards include slope, vegetation type and condition, and atmospheric conditions. CALFIRE has created maps of each county that depict the fire hazard severity zoning of the area. These maps can be obtained at: <a href="http://www.fire.ca.gov/fire\_prevention/fire\_prevention\_wildland\_zones.php">http://www.fire.ca.gov/fire\_prevention/fire\_prevention\_wildland\_zones.php</a>.

These maps identify high fire hazard areas that are subject to regulations designed to minimize fire potential and assist local planning agencies to develop policies and programs for these high risk areas.

#### **Hazardous Wildlife Attractants on or near Airports**

Most public-use airports have large tracts of open, undeveloped land that provide added margins of safety and noise mitigation. These areas can also present potential hazards to aviation if they encourage wildlife to enter an airport's approach or departure airspace or air operations area. Constructed or natural areas such as poorly drained locations, detention ponds, roosting habitats on buildings, landscaping, odor causing rotting organic matter disposal operations, wastewater treatment plants, agricultural or aquaculture activities, surface mining, or wetlands can provide wildlife with ideal locations for feeding, loafing, reproduction, and escape. Even small facilities, such as fast food restaurants, taxicab staging areas, rental car facilities, aircraft viewing areas, and public parks, can produce substantial attractions for hazardous wildlife.

The United States Department of Transportation Federal Aviation Administration (FAA) published an advisory that ranks wildlife groups commonly involved in damaging strikes in the United States according to their relative hazard to aircraft. The ranking is based on 47,212 records in the FAA National Wildlife Strike Database for years 1990 through 2003. These hazard rankings, in conjunction with site-specific Wildlife Hazards Assessments, will help airport

operators determine relative abundance and use patterns of wildlife species, and help focus hazardous wildlife management efforts on those species most likely to cause problems at an airport (FAA, 2007).

In California, there are currently 946 airports where 692 are for private use and 254 are for public use (FAA, 2013). Basic airport facilities and contact information, data downloads, and lists of emergency plan airports can be found at

http://www.faa.gov/airports/airport\_safety/airportdata\_5010/. Maps of airports in California can be found at http://www.california-map.org/airports.htm.

#### **Pathogens and Vectors**

Pathogens are disease-causing organisms, such as certain bacteria, viruses and parasites as defined in California Code of Regulations, title 14, section 17852(a)(31). Vectors includes any insect or other arthropod, rodent, or other animal capable of transmitting causative agents of human disease as defined in title 14 section 17852(a)(38). Vectors include, but are not limited to, flies, mosquitoes, rodents, and birds that can spread disease by carrying and transferring pathogens. Vectors can also transmit pathogens to humans and other hosts physically through contact or biologically by playing a specific role in the life cycle of the pathogen.

#### 10.2. ENVIRONMENTAL ANALYSIS

### 10.2.1. Approach and Methods

The following evaluation of hazards and hazardous materials was prepared by considering applicable regulations and guidelines, and typical construction activities and operations attributable to the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis takes into consideration the questions and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will examine these individual projects to determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular impacts related to hazards and hazardous materials on a project-by-project basis.

# 10.2.2. Thresholds of Significance

An impact related to hazards and hazardous materials is considered significant if the project would result in any of the following, adapted from Appendix G of the CEQA Guidelines:

- Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials;
- Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment;
- Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school;
- Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, would create a significant hazard to the public or the environment;
- For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, the project would result in a safety hazard for people residing or working in the project area;
- For a project located within the vicinity of a private airstrip, the project would result in a safety hazard for people residing or working in the project area;
- Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan;
- Expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands; or,
- Generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable
  enforcement agency determines that any of the vectors occur in numbers considerably in
  excess of those found in the surrounding environment, disseminate widely from the
  property, and cause harmful effects on the public health of the surrounding population.

#### 10.2.3. Impacts and Mitigation Measures

Impact 10.1. Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials.

Construction activities associated with modification of existing or construction of new composting operations to comply with the General Order may involve site surface and subsurface disturbance through excavation, grading, and trenching. If hazardous materials such as pesticides or herbicides, volatile organic compounds or other hazardous materials are present in excavated soil or groundwater, hazardous materials could be released to the environment resulting in exposing construction workers or the public to potential health risks depending on the nature and extent of any contamination encountered. Contaminated soil or groundwater could also require disposal as a hazardous waste.

Construction activities would likely require use of hazardous materials such as fuels for construction equipment, oils, and lubricants. The types and quantities of hazardous materials would vary at each composting operation depending on the type and magnitude of the project. The improper use, storage, handling, transport, or disposal of hazardous materials could result in accidental release of hazardous materials, thereby exposing construction workers, the public, and the environment, including soil and/or ground or surface water, to hazardous materials contamination.

The greatest potential for encountering contaminated soil and groundwater would be in areas where past or current land uses have resulted in leaks from fuel or chemical storage tanks or other releases of hazardous materials have occurred. Federal, State, and local agencies maintain databases of hazardous materials sites. As shown in Table 10-1, the GeoTracker database identified thousands of hazardous materials sites within California. If sites with soil and/or groundwater contamination are located at or in close proximity to existing or proposed new composting facilities, hazardous materials could be encountered in the subsurface during excavation and grading activities. Encountering hazardous materials in soil or groundwater during construction could further disperse existing contamination into the environment and expose construction workers or the public to contaminants, potentially resulting in health and safety risks to workers and the public.

Hazardous materials in soil and groundwater, if identified, could be managed appropriately according to applicable laws and regulations to reduce risks associated with exposures to individuals or releases to the environment. California OSHA regulations require preparation and implementation of a site health and safety plan to protect workers who could encounter hazardous materials, ensure that construction workers have specialized training and appropriate personal protective equipment. Regulations also require that excavated materials suspected of contamination be segregated, sampled, and hauled to a landfill licensed for this type of waste. If groundwater dewatering is required for excavation of subsurface facilities, the groundwater may require treatment prior to discharge, in accordance with applicable requirements.

Hazardous materials are subject to work place health and safety regulations that include handling instructions, spill prevention and cleanup plans, and emergency procedures. Compliance with the General Order is not expected to introduce any additional hazardous material not already in use and subject to federal, state, and/or local regulation of transport, storage, use, and disposal. Accordingly, compliance with the General Order is not expected to significantly increase or decrease the volume or type of hazardous materials in use or the consequent potential exposure of persons or the environment to hazardous materials through routine transport, use, or disposal.

Therefore, impact to the public or environment through the routine transport, use, or disposal of hazardous materials may be significant.

**Mitigation Measure 10.1.** Examples of recognized and accepted measures that are routinely required by regulatory agencies to ensure the safe use, handling, transport, and disposition of hazardous materials include:

- Managing hazardous materials in accordance with established handling and disposal protocols, preparing spill cleanup plans, and providing necessary spill prevention and clean up equipment onsite;
- Documenting the transport and disposition of hazardous materials in transport manifests;
- Handling individual hazardous materials consistent with best management practices (BMPs);
- Maintaining safe, secure, and appropriate storage facilities;
- Restricting access to and use of hazardous materials to trained personnel.

The State Water Board does not have the authority to approve modifications to existing or new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Even with mitigation, it is possible that hazardous materials could be encountered during modification or construction of composting operations.

Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts related to hazardous materials may be unavoidable.

Impact 10.2. Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment.

For the reasons stated in Impact 10.1, environmental impacts through accidental release of hazardous materials at existing and new composting operations may have the potential to be significant.

**Mitigation Measure 10.2.** See Mitigation Measure 10.1.

Impact 10.3. Compliance with the General Order at composting operations may have the potential to emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school.

For the reasons stated in Impact 10.1, environmental impacts related to hazardous emissions may have the potential to be significant

Mitigation Measure 10.3. See Mitigation Measure 10.1.

Impact 10.4. Compliance responses to the General Order at composting operations may have the potential to be located on a site which is included on a list of hazardous

materials sites compiled pursuant to Government Code section 65962.5 may have the potential to create a significant hazard to the public or the environment.

Responses to the General Order may result in expansion of a composting operation's existing or planned footprint. It is anticipated that compliance responses that expand the footprint of new and existing composting operations would be designed to be consistent with applicable land use policies and regulations. It is anticipated that appropriate land use permits from local jurisdictions would be secured prior to construction of new composting operations or modification of existing composting operations. It is further anticipated that compliance responses would be developed in compliance with general plans and zoning ordinances establishing design guidelines such as minimum setbacks.

The State Water Board does not have the authority to impose mitigation measures that would make this impact less than significant. For the reasons stated in Impact 10.1, environmental impacts related to expansion of existing or new composting operations on sites designated as hazardous materials sites (Cortese) compiled pursuant to 95962.5 of the California Government Code may be significant.

**Mitigation Measure 10.4**. Examples of recognized and accepted measures to mitigate potential impacts from hazardous materials sites include:

- Prior to design of modifications that would expand the footprint of existing composting operations, the discharger should consult the list maintained by DTSC pursuant to Government Code section 65962.5 for all known hazardous waste sites statewide. DTSC manages the Hazardous Waste and Substances Sites (Cortese) List which may be used as a planning document by the state, local agencies and developers to comply with the CEQA requirements in providing information about the location of hazardous materials release sites;
- Prior to final project design and any earth disturbing activities at composting operations, the discharger responsible should conduct a Phase I Environmental Site Assessment (Phase I). The Phase I should be prepared by a Registered Environmental Assessor or other qualified professional to assess the potential for contaminated soil or groundwater conditions at the project site. The Phase I should include a review of appropriate federal, state, and local hazardous materials databases to identify hazardous waste sites at on-site and off-site locations within a one-guarter mile radius of the project location. This Phase I should also include a review of existing and past land uses through aerial photographs, historical records, interviews of owners and/or operators of the property, observations during a reconnaissance site visit, and review of other relevant existing information that could identify the potential existence of contaminated soil or groundwater. If no contaminated soil or groundwater is identified or if the Phase I does not recommend any further investigation then the discharger may proceed with final project design and construction. If existing soil or groundwater contamination is identified, and if the Phase I recommends further review, the applicant or agency(ies) responsible should conduct follow-up sampling to characterize the contamination and identify any remediation consistent with applicable regulations prior to any earth disturbing activities. The report should include, but is not limited to, activities performed for the assessment, summary of anticipated contaminants and contaminant

- concentrations at the proposed construction site, and recommendations for appropriate handling of any contaminated materials during construction;
- For new construction, preclude the siting of a new composting operation at a property polluted with hazardous waste. Require the discharger, as part of the NOI Technical Report to consult the list maintained by DTSC pursuant to Government Code section 65962.5 for all known hazardous waste sites statewide. DTSC manages the Hazardous Waste and Substances Sites (Cortese) List which may be used as a planning document by the state, local agencies and developers to comply with the CEQA requirements in providing information about the location of hazardous materials release sites. This will mitigate the impact to less than significant.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion, and discloses that potential impacts may be significant and unavoidable.

Impact 10.5. Compliance with the General Order at composting operations may have the potential to result in a safety hazard for people residing or working in the project area for a project located within an area covered by an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport.

The footprint of composting operations can range from 1 to more than 100 acres, which may result in detention ponds up to 15 acres. The detention pond may attract wildlife. If sited near an airport, the detention pond may present a potential hazard to aviation, as wildlife may enter an airport's approach or departure airspace or air operations area. Therefore, impact to safety hazard for people residing in the area or working in the composting operation located within an airport land use plan or within two miles of a public airport may be significant.

**Mitigation Measure 10.5.** For detention ponds proposed within 5 statute miles of an airport's air operations area, notify the FAA Regional Airports Division office and the airport operator of the operation as early in the process as possible. Such modifications must receive an FAA Determination of No Hazard prior to project approval.

The State Water Board does not have the authority to approve modifications to existing or construction of new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion, and discloses that potential impacts may be significant and unavoidable.

Impact 10.6. Compliance with the General Order at composting operations may have the potential to result in a safety hazard for people residing or working in the project area for a project located within the vicinity of a private airstrip.

For the reasons stated in Impact 10.5., compliance with the General Order at composting operations may have the potential to be significant.

Mitigation Measure 10.6. See Mitigation Measure 10.5.

Impact 10.7. Compliance with the General Order at composting operations is not expected to impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan.

Compliance with the General Order at composting operations is not expected to impair implementation or physically interfere with an adopted emergency response plan or emergency evacuation plan. Therefore, impact to an adopted emergency response plan or emergency evacuation plan is expected to be less than significant.

Mitigation Measure 10.7. None required.

Impact 10.8. Compliance with the General Order at composting operations is not expected to expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands.

Compliance with the General Order is not expected to increase population or housing in the wildland areas. Most composting operations consist of paved access roads, large pads, or buildings. Therefore, exposure to a significant risk of loss, injury, or death involving wildland fires is expected to be less than significant.

Mitigation Measure 10.8. None required.

Impact 10.9. Compliance with the General Order at composting operations may have the potential to generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable enforcement agency determines that any of the vectors occur in numbers considerably in excess of those found in the surrounding environment, disseminate widely from the property, and cause harmful effects on the public health of the surrounding population.

A composting operation may choose to manage wastewater generated using detention ponds. Mosquitos breed in stagnant water and their habitats are usually found near lakes and ponds. Wastewater detention ponds that are not properly maintained may create a breeding environment for mosquitos. Therefore, presence of vectors exceeding regulatory agency thresholds as a result of compliance with the General Order may be significant.

**Mitigation Measure 10.9.** Following are recognized and accepted measures to mitigate potential impacts from vectors such as mosquitoes:

California Code of Regulations, title 14, chapter 3.1, article 6, section 17867 requires that "all activities shall be conducted in a manner that minimizes vectors, odor impacts, litter, hazards,

nuisances, and noise impacts..." The article gives the EA and CalRecycle broad discretion to ensure that these operations do not provide a suitable environment to promote generation of vectors. In addition, local pest management agencies (i.e. mosquito abatement districts, environmental health departments) have authority to inspect operations and enforce compliance with vector control. Vector populations can be kept under control using best management practices, such as insect traps, chemical treatment, or minimizing stagnant waters.

Because the State Water Board does not have the authority to impose mitigation measures as described above, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce the potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts from vectors may be unavoidable.

Impact 10.10. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to: create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials; create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving release of hazardous materials into the environment; emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within onequarter mile of an existing or proposed school; be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, may have the potential to create a significant hazard to the public or the environment; result in a safety hazard for people residing or working in the project area for a project located within an area covered by an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport; result in a safety hazard for people residing or working in the project area for a project located within the vicinity of a private airstrip; impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan; expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands; generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable enforcement agency determines that any of the vectors occur in numbers considerably in excess of those found in the surrounding environment, disseminate widely from the property, and cause harmful effects on the public health of the surrounding population.

The State Water Board cannot speculate on how many or where new composting operations will be constructed. Generally, construction activities related to development of new composting operations, especially new large -scale commercial operations, may consist of construction of large composting operations pads, access roads, or buildings.

Construction of a new composting operation, unrelated to the General Order, may require substantially more disturbance of undeveloped areas, compared to construction activities related to the General Order. It is reasonably foreseeable that a project specific CEQA

evaluation will be required for each new composting operation, where project specific impacts can be fully analyzed and project specific mitigation measures can be properly identified.

Therefore, environmental impacts related to hazards such as hazardous materials, safety hazards or vectors, resulting from development of new composting operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 10.10.** Anticipated mitigation measures that can be implemented by other regulatory agencies may consist of measures similar to those identified in Mitigation Measures 10.1., 10.4., 10.5., and 10.9.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion, and discloses that potential impacts related to hazards such as hazardous materials, safety hazards or vectors, resulting from development of new composting operations, unrelated to the General Order, may be significant and unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

#### 11. HYDROLOGY AND WATER QUALITY

This chapter describes existing hydrology and water quality in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 11.1. ENVIRONMENTAL SETTING

#### Hydrology

#### **Surface Water**

Surface waters of California are located in six regions, each with similar hydrologic characteristics including distinct precipitation, runoff, and geologic conditions (California Department of Water Resources, 1994a). Table 11-1 shows seasonal patterns, precipitation, and runoff characteristics of the six regions. These surface water resources are diverse and varied, ranging from large and long-reaching perennial rivers in the north and central areas of the state, to primarily intermittent waterways along much of the southern coast, to desert washes and dry lakes in the inland east and south. Major waterways include the Trinity River system which drains the northern reaches of California's Coastal Range and the southern Cascades; the Sacramento-San Joaquin River system, which is the largest river system in the state and which drains the southern tip of the Cascade Range, the western Sierra Nevada, the eastern Coastal Range, and the Central Valley; and the Colorado River, which flows along California's eastern border and into Mexico. There are many smaller perennial and intermittent waterways that drain California's seaboard and the eastern slope of the Sierras.

Northern portions of the state generally receive substantially more precipitation than southern portions of the state. Snowpack in the Sierra Nevada and southern Cascades serves as a significant reservoir for water storage. Snowpack accumulates over the winter and early spring months, and gradually melts in late spring and summer, feeding surface flows, filling reservoirs, and recharging groundwater. Captured snowmelt, especially east and north of the Central Valley, is highly managed, and is released from reservoirs to supply regional agriculture and urban needs, and to provide water for export to other areas of the state.

Water from the Sacramento-San Joaquin Delta is pumped from the Clifton Court Forebay into a network of aqueducts and reservoirs that supply water to Central and Southern California for agricultural and urban uses. Other state, federal, and local water projects provide water to specific cities or areas. Such projects include diversions from the Sierra Nevada to the San Francisco Bay Area, from the Owens Valley to Los Angeles, and from the Colorado River to the Imperial Valley and San Diego. Other water projects provide surface water supply to Santa Barbara, Blythe, San Luis Obispo, the northern San Francisco Bay Area, Vacaville, and other urban areas.

In recent decades, California's natural and engineered water systems have come under increasing demand pressure, in an attempt to meet urban, agricultural, industrial, and environmental water requirements. During dry years, it is almost impossible to meet the needs of all water users, and recent droughts have resulted in reductions in water supplies for urban, environmental, and agricultural uses.

**Table 11-1 Watershed Characteristics of California** 

REGION	SEASONAL PATTERNS	RUNOFF CHARACTERISTICS	PRECIPITATION
North Coast (Region 1)	Inland: Distinct rainy, cool winters and hot, dry summers, Coastal: Cool and wet year round with little temperature variation.	Highest peak discharges recorded in the state, highest total sediment yields	Dominated by rainfall. Average annual precipitation is 53 inches.
Sacramento, San Joaquin and Tulare Lake (Region 5)	Valley: Hot, dry summers and cool, wet winters Mountains: Mild summers with intermittent thundershowers, heavy winter snowfalls above 5,000 feet	Prolonged spring runoff fed by Sierra Nevada snowpack, low sediment yields due to widespread vegetation and stable rock types/soils, locally high sediment yields due to land uses (e.g., logging, grazing, and urbanization)	Valleys receive winter rainfall, and mountains receive moderate to heavy snowfall, total average annual precipitation ranges from 36 inches in the Sacramento River region to 13-14 inches for the San Joaquin and Tulare Lake regions
San Francisco Bay and Central Coast (Regions 2 and 3)	Coast: Cool and foggy year- round with rain in the winter, small seasonal temperature variations, Inland areas: Warmer, dry summers with cooler, rainy winters	High peak runoffs due small, steep watersheds, local rivers susceptible to severe flooding during high rainfall events, some watersheds produce high sediment yields due to unstable rock types/soils	Precipitation from rainfall, insignificant snowfall Northern area average annual precipitation is 31 inches, with > 50 inches in some areas. Southern area average annual precipitation is 20 inches
North and South Lahontan (Region 6)	Valleys: Semi-arid high desert terrain, hot, dry summers, locally intense thunderstorms, mild, dry winters, Mountains: Cool to mild summers, cold winters, regionally heavy snowfall	Valleys: High peak runoffs in ephemeral drainages, Watersheds except Owens River are short, steep ephemeral drainages, stable rock types/soils result in low, coarse-textured sediment yields Mountains: Extended spring runoff with locally high sediment yields in Sierra	Valleys: Low to moderate precipitation totals due to rain shadow effects of Sierra Nevada and Cascade Mountains; Mountains: Regionally heavy winter snowfall and intense summer thunderstorms, average annual precipitation ranges from 8 inches in the south to 32 inches in the north
South Coast (Regions 4, 8, and 9)	Mediterranean climate with dry years interrupted by infrequent high precipitation years, warm, dry summers and mild, wet winters. Inland: Summer temperatures can exceed 90 degrees, intense subtropical storms	Watersheds are largely ephemeral and fed by rainfall, rivers susceptible to frequent flooding due to high peak discharge events, sediment yields locally high due urbanization, low vegetation cover and unstable soils, debris flows and mudflows frequent in some smaller drainages	High rainfall with insignificant snowfall contribution, locally heavy storms have highest 24-hour rainfall totals in the state, average annual precipitation is 18.5 inches
Colorado Desert (Region 7)	Arid desert region with hot, dry summers, locally intense thunderstorms, mild winters, rainfall is limited to a few storms per year	Low runoff due to limited rainfall, but locally heavy during infrequent storm events, overall sediment yields low, but produce debris flows during storms	All precipitation falls in the form of rain, region has lowest yearly precipitation totals in the state, some areas receiving less than 2 inches, average annual regional rainfall is 5.5 inches

Sources: Mount (1995), California Department of Water Resources (1994a)

#### Groundwater

Groundwater is used extensively in many areas of the state to support urban, agricultural, and industrial use, especially in areas where surface water supplies are limited, or infrastructure for delivery of surface water is lacking. Such areas include California's Central Valley, southern portion of the San Francisco Bay Area, greater Los Angeles area, and inland desert areas of southern California.

Approximately 40 percent of total land area of the state is underlain by groundwater basins. Storage capacity of these basins is estimated to be approximately 1.3 billion acre-foot of water. The fraction of water that is usable from these basins, about 143 million acre-foot, is more than three times the total capacity of the state's surface storage reservoirs. About 250 important groundwater basins are present throughout California, supplying about 40 percent of the state's water needs. Statewide, more than 15 million acre-foot of groundwater are extracted for agricultural, municipal, and industrial uses. Table 11-2 lists California's major groundwater basins by region.

Many of California's groundwater basins are located in arid valleys, and are recharged by percolation of rainfall and surface water flows. Recharge occurs more readily in areas of coarse sediments, which are usually located near alluvial fans associated with mountain ranges. Percolation in southern California occurs only during periods of intense precipitation, whereas northern California groundwater basins often receive direct recharge from precipitation annually (California Department of Water Resources 2003). The location and extent of impermeable, confining layers in alluvial deposits that contain groundwater basins play a major role in the amount and rate of recharge of percolating water and overall quality of groundwater.

Groundwater overdraft has been a significant problem in California for many decades. In some portions of the Central Valley, groundwater levels have been depleted by nearly 60-million acre feet since about 1960 (Faunt, 2009). Although state and local agencies are collaborating to reduce groundwater overdraft in many areas of the state, workable and realistic solutions are difficult to develop. As a result, groundwater overdraft is expected to continue for decades across the Central Valley, San Francisco Bay Area, southern desert areas, and several other areas. Over an extended period, extensive groundwater overdraft can result in irreversible land subsidence as depleted aquifers compact. Areas of significant land subsidence are characterized by reduced aquifer capacity and lowered land surfaces relative to historic conditions.

Table 11-2 Major Groundwater Basins of California

REGION	MAJOR GROUNDWATER BASINS	EXTRACTION (AC-FT/YR)
1 - North Coast	Tule Lake, Siskiyou Butte Valley, Shasta Valley, Scott River Valley, Hoopa Valley, Smith River Plain, Mad River Valley, Eureka Plain, Eel River Basin, Covelo Round Valley, Mendocino County	242,338
2 - San Francisco Bay	Petaluma Valley, Napa-Sonoma Valley, Suisun- Fairfield Valley, Santa Clara Valley, Livermore Valley, Marin County, San Mateo County	190,128
3 - Central Coast	Soquel Aptos, Pajaro Basin, Salinas Basin, S. Santa Clara - Hollister, Carmel Valley-Seaside, Arroyo Grande/Nipomo Mesa, Cuyama Valley, San Antonio, Santa Ynez Valley, South Central Coast, Upper Salinas, San Luis Obispo	1,075,800
4 - Los Angeles	Central Basin, West Coast Basin, San Fernando Valley, Raymond Basin, San Gabriel, Upper Ojai Valley, Fox Canyon	808,000
5 - Central Valley	Butte County, Colusa County, Tehama County, Glenn County, Sacramento County, Western Placer County, Yuba County, Sutter County, Eastern Solano County, Yolo County, Sierra Valley, Goose Lake Basin, Big Valley, Fall River Valley, Redding Basin, Almanor Lake Basin, Upper Lake Basin, Lake County/Scotts Valley, Kelseyville, Valley Basin, Coyote Valley, Middletown-Colalyomi Valley, San Joaquin County, Modesto Basin, Turlock Basin, Merced Basin, Chowchilla Basin, Madera Basin, Delta Mendota, Kings Basin, Tulare Lake Basin, Kaweah Basin, Tule Basin, Westside Basin, Pleasant Valley Basin, Kern County Basin	8,302,100
6 - Lahontan	Surprise Valley, Honey Lake Valley, Long Valley Basin, Thermo- Madeline Plains, Willow Creek Valley, Secret Valley, Owens Valley, Death Valley, Mojave River Valley, Antelope Valley	397,200
7 - Colorado River	Warren Valley, Coachella Valley, Cuckwalla	114,740
8 - Santa Ana	Orange County (also in Region 9), San Bernardino Basin Area, Riverside Basin Areas 1 and 2, Colton Basin	498,180
9 - San Diego	Temecula Valley, San Juan Valley, El Cajon Valley, Sweetwater Valley, Otay Valley, Warner Valley, San Luis Ray	34,000 (total does not include Warner Valley or San Luis Rey - extraction rates unknown)

Sources: California Department of Water Resources (1994a), and California Department of Water Resources (2003).

#### **Water Quality**

Monitoring for water quality protection purposes is conducted through a variety of federal, state, and local programs. Water quality issues differ depending upon location and type of water resource; size and extent of watershed and water resources; location with respect to potential pollutant sources; seasonal and climatic factors; and other interacting physical, chemical, and biological processes.

Common classes of water quality pollutants regulated under state and federal regulations include inorganics, pathogens, and organic compounds. Inorganics include nutrients (phosphorus and various forms of nitrogen including nitrate), salts, and metals (aluminum, antimony, arsenic, copper, cyanide, lead, mercury, nickel, etc.). Pathogens include viruses and bacteria. Other organic compounds include VOCs, petroleum products (fuels, oils, greases, and pesticides, etc.). Water quality physical parameters such as dissolved oxygen, pH, and electrical conductivity are also regulated.

#### **Surface Water Quality**

Surface water quality in California is highly variable, and ranges from very high quality lakes and streams in the Sierra Nevada and Cascade mountains and in remote or undeveloped areas, to highly polluted drainage courses that carry municipal, agricultural, and industrial wastewater. Surface water quality is affected by agricultural, urban, and industrial sources of pollution. Point sources, which are defined as specific outfalls discharging into natural waters, are easily identified and are regulated by California's Regional Water Boards and the U.S. EPA. Nonpoint sources, including polluted runoff from urban and agricultural sources, are more challenging to identify. Nonpoint sources generally drain into a river or waterway over an extended area, or via many individual inlets. In some instances, waterways that receive polluted runoff and wastewater discharges serve as water supply sources for downstream water users.

Surface water quality depends on seasonal hydrologic patterns, mineral composition of watershed soils, topography, and sources of contaminants. During summer low-flow conditions, surface water quality characteristics of most importance to aquatic life are temperature, dissolved oxygen, turbidity, bio-stimulatory nutrients (e.g., nitrogen and phosphorus), nuisance algae growth, and toxic constituents (e.g., un- ionized ammonia and residual chlorine). During higher stream flow conditions common during winter, water quality is influenced more by storm water runoff and associated pollutants (e.g., sediment, oil and grease from automobiles and paved areas), nutrients from agricultural fields and livestock boarding areas, and organic litter (e.g., leaves and grass clippings). The quality of surface water used for domestic, agricultural, and industrial supply is characterized by parameters such as total dissolved solids content, turbidity, taste and odor, and levels of toxic contaminants.

The state evaluates current water quality conditions and prioritizes funding efforts for protection, cleanup, and monitoring programs through individual water quality assessments compiled into the State Water Board section 305(b) reporting process, which is mandated under the federal Clean Water Act (Clean Water Act § 303(d) List/305(b) Report).- The section 305(b) report includes section 303(d) lists, which identify water bodies that do not meet applicable water quality standards or designated beneficial uses subject to technology-based controls for waste discharges.

The 2010 Integrated Report, available on the State Water Board's website, at <a href="http://www.waterboards.ca.gov/water\_issues/programs/tmdl/integrated2010.shtm">http://www.waterboards.ca.gov/water\_issues/programs/tmdl/integrated2010.shtm</a>, enables users to search and view water quality assessment information about specific water bodies in California. The report indicates that most of the state's surface lakes and reservoirs, rivers and streams, freshwater wetlands, and estuaries only partially support all of their designated beneficial uses. Of the water bodies not supporting all of their uses, a small fraction fail to

support one or more designated beneficial uses all the time. The report also identifies physical or chemical constituents that cause beneficial uses not to be met.

In general, lake and reservoir beneficial uses are impaired predominantly by the presence of noxious weeds, trace metals, pesticides, taste, and odor problems. Rivers and streams are affected by a much larger variety of constituents, including sediment, pathogens, pesticides, and trace metals. Freshwater wetlands are affected primarily by trace metals, salinity, and other trace elements.

#### **Groundwater Quality**

Groundwater quality is also highly variable both by geographical area and by depth within an area. High-quality groundwater exists in the Sierra Nevada, Cascades, and along the eastern side of the Central Valley, but is in aquifers of limited extent. High-quality groundwater also exists in other locations around the state that have limited agricultural and urban development. Groundwater across much of the Coastal Range and western flank of the southern Central Valley, and southern deserts often have high levels of naturally-occurring salts and metals that make the water unfit for many uses. In areas with extensive urban or agricultural activities, waste discharges have induced high levels of salts and other contaminants that make groundwater unfit for consumption or other uses unless it is treated.

Major sources of groundwater pollution include historic and ongoing waste discharges, leaking USTs, and infiltration of polluted runoff from agricultural and urban areas. Nitrogen fertilizers in are of particular concern, because increased nitrate levels in groundwater exceed drinking water standards in many areas of the state (Harter and Lund, 2012). Groundwater pollution can be extremely costly and difficult to remediate.

The State Water Board's Groundwater Ambient Monitoring and Assessment Program (GAMA) is California's comprehensive groundwater quality monitoring program. The GAMA program collects data by testing untreated water in different types of wells for naturally-occurring and man-made chemicals and compiles them along with data from several other agencies. The data are available to view and query at:

http://www.waterboards.ca.gov/water\_issues/programs/gama/geotracker\_gama.shtml. The GeoTracker GAMA is an online groundwater information system that gives the user access to water quality data from more than 200,000 discrete well locations and connects the user to other groundwater information.

Based on published hydrogeologic data from Department of Water Resources and the USGS, in 2000, the State Water Board created a map that shows where soil or rock conditions may be more vulnerable (or susceptible) to groundwater contamination, referred to as "hydrogeologically vulnerable areas". The map was created to address groundwater concerns over releases of methyl tert-butyl ether from leaking USTs. However, areas vulnerable to methyl tert-butyl ether may also be vulnerable to other contaminants released at the surface. Information on hydrogeologically vulnerable areas is available at: http://www.waterboards.ca.gov/water\_issues/programs/gama/docs/hya\_map\_table.pdf.

#### **Composting Operations**

State Water Board reviewed GIS data for existing composting operations in California, and found that 9 operations are located within 100 feet of a stream or river; 120 are located in an identified groundwater basin; and 35 are located within a hydraulically vulnerable area as shown on Figure 11-1.

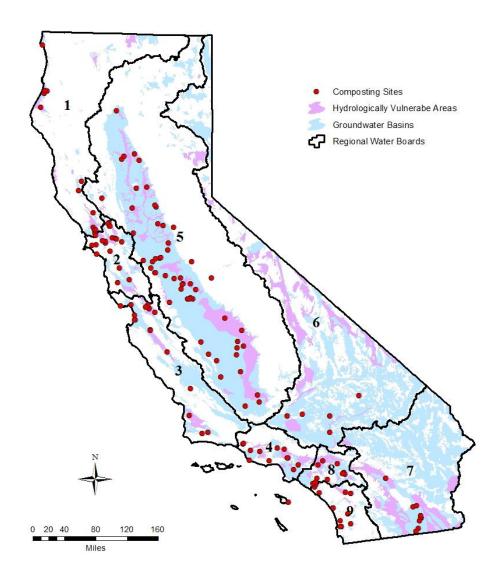


Figure 11-1 Composting Operations and Groundwater

#### 11.2. ENVIRONMENTAL ANALYSIS

The following program-level evaluation of hydrology and water quality impacts was conducted considering the potential locations, applicable regulations and guidelines, and typical construction activities and operations attributable to the General Order.

#### 11.2.1. Approach and Methods

The following evaluation of impacts related to hydrology and water quality was prepared considering applicable regulations and guidelines, and typical construction activities attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to hydrology and water quality takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will examine these individual projects to determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular hydrology and water quality impacts on a project-by-project basis.

#### 11.2.2. Thresholds of Significance

An impact related to hydrology and water quality is considered significant if it would result in any of the following issues adapted from Appendix G of the CEQA Guidelines:

- Violate any water quality standards or waste discharge requirements;
- Substantially deplete groundwater supplies or interfere substantially with groundwater
  recharge such that there would be a net deficit in aquifer volume or a lowering of the local
  groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to
  a level which would not support existing land uses or planned uses for which permits have
  been granted);
- Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site:

- Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;
- Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff.
- Otherwise substantially degrade water quality;
- Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map;
- Place within a 100-year flood hazard area structures which would impede or redirect flood flows;
- Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam;
- Inundation by seiche, tsunami, or mudflow.

#### 11.2.3. Impacts and Mitigation Measures

Impact 11.1. Compliance with the General Order at composting operations may have the potential to result in violation of water quality standards or waste discharge requirements.

Activities related to modifying or constructing facilities (pads/ponds and working surfaces) at composting operations to comply with the General Order and composting related activities allowed under the General Order have the potential to degrade water quality.

Based on review of data and literature, organic wastes considered by this General Order contain nutrients such as nitrogen and phosphorus, metals, organic chemicals such as pesticides, and pathogens. Although the nutrients and contaminants are typically found as a low percentage of the feedstocks or compost, the presence of large amounts of feedstocks or compost can present concerns about contamination of groundwater and surface waters. Two primary sources of concern are nitrate leaching to groundwater and excess nutrients and high oxygen demand materials entering surface waters through storm water runoff (University of Georgia, 2003). Threats to surface and groundwater are further discussed in Impact 11.6.

If unmitigated, activities related to modifying or constructing facilities (pads/ponds and working surfaces) at composting operations and composting related activities allowed under the General Order is expected to have a potentially significant impact in violating water quality standards or waste discharge requirements.

**Mitigation Measure 11.1.** The General Order requires surface and groundwater quality to be maintained to protect beneficial uses. The following mitigation measures related to protection of water quality standards are included in the General Order:

 Prohibit composting operations within 100 feet of the nearest surface water body or water supply well;

- Protection of surface water quality:
  - Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and runoff resulting from a 25-year, 24-hour peak storm event;
  - Protect areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows and inundation resulting from a 25-year, 24-hour peak storm event;
  - Design and operate detention pond, berm, and drainage conveyance systems to contain 25-year, 24-hour peak storm event at a minimum;
  - o Require a low permeability surface for Tier II operations drainage ditches.
- Protection of groundwater quality:
  - Prohibit storage, use, and land discharge of feedstock, additive, or compost stored, processed, or composted outside those areas allowed by the General Order;
  - Prohibit concentration of constituents in any detention pond that results in hazardous concentration levels;
  - Limit the use, handling, storage, and processing of additives and amendments using a tiered approach for permitted operations to manage risks and prevent conditions of pollution, contamination, or nuisance;
  - Require containment of all feedstocks, additives, amendments, and compost that are exposed to precipitation or run-on;
  - Require dischargers to submit a Notice of Intent, a technical report (describing site conditions, design, operations and monitoring information, and a compliance schedule [for existing operations]), a Water and Wastewater Management Plan;
  - Limit feedstock type and allowable volume;
  - Design areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to facilitate drainage and minimize ponding; reliably transmit liquid to containment structure; prevent conditions that can result in contamination, pollution, or nuisance; and provide year-round equipment access);
  - Minimize potential for piles of feedstocks, additives, amendments, or compost to become over-saturated and generate wastewater;
  - o Equip detention ponds with a pan lysimeter to confirm the pond liner integrity;
  - Require tier II composting operations to comply with additional design and construction requirements to further prevent wastewater (low permeability working surfaces; low permeability and lined detention ponds equipped with pan lysimeter monitoring);
  - Require dischargers to maintain containment, control, and monitoring structures, and monitoring systems in good working order.

Mitigation measures listed above, if appropriately implemented to comply with the General Order, are expected to effectively prevent violation of water quality standards or waste

discharge requirements. Therefore, this impact is expected to be less than significant with mitigation.

Impact 11.2. Compliance with the General Order at composting operations is not expected to substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted).

Water is critical to a composting operation to assist the decomposition that creates a stable final compost product, as well as providing site-wide dust and odor control. However, compliance with the General Order is not expected to require new or expanded water supply resources. Although some facility structure modifications or construction required for General Order compliance may require additional water supply during construction and during startup, it is anticipated that these needs will be temporary.

Therefore, compliance with the General Order at composting operations is expected to have a less than significant impact on groundwater supplies.

Mitigation Measure 11.2. None required.

Impact 11.3. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment facilities that may already be present at existing composting operations and that may or may not be compliance responses at new composting operations. Improvements to existing or construction of new operations would involve utilization of heavy equipment, grading, earth moving, stockpiling of soils, and other activities that may alter existing topographic and drainage features. Compaction of soils by heavy equipment could decrease the infiltration rates for surface sediments, causing increased runoff. This could result in changes to onsite drainage and, unless properly managed, result in altered or increased flooding onsite and downstream.

Installation and operation of the new proposed or existing facility may also result in removal or realignment of minor onsite drainages, which in some cases could eventually be tributary to natural waters. In lieu of existing drainages, engineered swales, detention ponds, discharge channels, storm water drains, and/or other storm water infrastructure would be installed to convey storm water from the composting operation. Unless designed and properly managed, composting operations have the potential to result in increased ponding or flooding, onsite or downstream.

Asphalt, roofs, sidewalks, concrete surfaces, and other surfaces prevent natural drainage and infiltration of wastewater through soil. Surface water runoff has a greater volume and rate when

the site is paved or otherwise covered by an impervious surface, because surface water infiltration rates are reduced or eliminated compared to undeveloped, unpaved areas. As a result, increases in impervious surfaces result in increased surface runoff volumes and peak flow rates. These impervious surfaces can produce considerable changes to downstream hydrology compared to pre-development conditions, exceeding existing or proposed drainage system capacities, and resulting in increased or exacerbated flooding on site or downstream. As such, the impact has the potential to be significant.

#### **Mitigation 11.3.** The following mitigation measures are included in the General Order:

- Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and run-off from a 25-year, 24-hour peak storm event;
- Protect areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows associated with a 25-year, 24-hour peak storm event from inundation by surface flow;
- Design and operate the detention pond, containment berm, and drainage conveyance systems to contain a 25-year, 24-hour peak storm event;
- Require low permeability drainage ditches for Tier II operations.

The effect of potential changes in drainage and flooding patterns would be minimized on a site-by-site basis by implementation and adherence to the NOI and accompanying technical report that would in turn ensure that the composting operation would minimize potential changes in storm water discharge rates and minimize onsite flooding. If the composting operation is designed, operated, and maintained in compliance with the General Order, this impact may be reduced to less than significant with mitigation.

Impact 11.4. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site.

Construction of new composting operations or improvements to existing operations would involve operation of heavy equipment, grading, earth moving, stockpiling of soils, and other activities that may alter existing topographic and drainage features. Compaction of soils by heavy equipment could decrease the infiltration rates for surface sediments, causing increased runoff. This could result in changes to drainage located onsite and, unless properly managed, result in altered or increased flooding onsite and downstream.

Installation and operation of the new proposed or existing operation could also result in removal or realignment of minor drainages located onsite, which in most cases would eventually be tributary to natural waters. In lieu of these existing drainages, engineered swales, detention ponds, discharge channels, storm water drains, and/or other storm water infrastructure would be installed to convey storm water from the composting operation. Unless designed and properly managed, composting operations could result in increased ponding or flooding, onsite or downstream.

Asphalt, roofs, sidewalks, concrete surfaces, and other surfaces prevent natural drainage and infiltration of wastewater through soil. Surface water runoff has a greater volume and rate when the site is paved or otherwise covered by an impervious surface, because surface water infiltration rates are reduced or eliminated compared to undeveloped, unpaved areas. As a result, increases in impervious surfaces result in increased surface runoff volumes and peak flow rates. These impervious surfaces can produce considerable changes to downstream hydrology compared to pre-development conditions, exceeding existing or proposed drainage system capacities, and resulting in increased or exacerbated flooding on site or downstream. As such, the impact may have the potential to be significant.

#### **Mitigation Measure 11.4:** The following mitigation measures are included in the General Order:

- Require that areas used for receiving, processing, or storing feedstocks, additives, amendments, compost (active, curing, or final) be designed, operated and maintained to control and manage all run-on, runoff, and precipitation which falls onto or within the boundaries of these areas from a design storm event of 25-year, 24-hour at a minimum;
- Require that all areas used for receiving, processing, or storing feedstocks, additives, amendments, compost (active, curing, or final) must be protected from inundation by surface flows associated with a design storm event of 25-year, 24-hour at a minimum; and
- Require submittal of a Water and Wastewater Management Plan that details the design of the facility and how water and wastewater will be managed.

The effect of potential changes in drainage and flooding patterns would be minimized on a site-by-site basis by implementation and adherence to the NOI and accompanying technical report that would in turn ensure that the composting operation would minimize potential changes in storm water discharge rates and minimize onsite flooding. If the composting operation is designed, operated, and maintained in compliance with the General Order, this impact is expected to be less than significant with mitigation.

# Impact 11.5. Compliance with the General Order at composting operations may have the potential to create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff.

During site grading and construction activities related to constructing new or improving existing surfaces, large areas of bare soil could be exposed to erosion by wind and water for extended periods of time. Bare soil surfaces are more likely to erode than vegetated areas due to the lack of dispersion, infiltration, and retention created by covering vegetation. Soil disturbance, excavation, cutting/filling, stockpiling, and grading activities could increase erosion and sedimentation to storm drains that empty to local surface waters.

For individual projects that would disturb less than one acre, the amount of disturbance required for the construction of surface improvements would be considered relatively minor, and current standard construction practices would be sufficient to reduce the potential for impacting receiving waters. Thus, these improvements that disturb less than one acre would have a less-

than significant impact on water quality. For projects that disturb more than one acre, these improvements may have the potential to have a significant impact on water quality.

**Mitigation Measure 11.5.** For projects that disturb more than one acre, the Discharger is required to comply with the Construction General Permit. Permit requirements include the following measures or their equivalent:

- Preparation of a site-specific Storm Water Pollution Prevention Plan;
- Preparation of hazardous material spill control and countermeasure programs;
- Sampling, monitoring, and compliance reporting for storm water runoff;
- Development and adherence to a Rain Event Action Plan;
- Adherence to numeric action levels and effluent limits for pH and turbidity;
- Monitoring of soil characteristics;
- Mandatory training under a specific curriculum;
- Mandatory implementation of best management practices, which could include, but would not be limited to:
  - Physical barriers to prevent erosion and sedimentation including setbacks and buffers, rooftop and impervious surface disconnection, rain gardens and cisterns, and other installations;
  - Construction and maintenance of sedimentation basins;
  - Limitations on construction work during storm events;
  - Use of swales, mechanical, or chemical means of storm water treatment during construction, including vegetated swales, bioretention cells, chemical treatments, and mechanical storm water filters; and
  - Implementation of spill control, sediment control, and pollution control plans and training.

Adherence to these and/or other similar management practices would be required as a condition of the permit, and would substantially reduce or prevent waterborne pollutants from entering natural waters. The specific set of management practices would be determined prior to initiation of construction activities of a project, and a schedule for implementation, as well as a series of monitoring and compliance measures would be developed in coordination with the permitting agency, to meet Clean Water Act standards.

The General Order requires control of wastewater and liquids generated by compost process. Composting operations enrolled in the General Order are required to comply with the requirements of the General Order to contain wastewater on-site, which include the following:

 Design, construct, and maintain areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost to control and manage run-on and run-off from a 25-year, 24-hour peak storm event;

- Protect areas used for receiving, processing, or storing feedstocks, additives, amendments, or compost from surface flows associated with a 25-year, 24-hour peak storm event from inundation by surface flow;
- Design and operate the detention pond, containment berm, and drainage conveyance systems to contain a 25-year, 24-hour peak storm event at a minimum;
- Require low permeability drainage ditches for Tier II facilities.

Mitigation measures listed above are expected to minimize additional sources of polluted runoff which would exceed the capacity of existing or planned drainage systems; therefore, this impact is expected to be less than significant with mitigation.

### Impact 11.6. Compliance with the General Order at composting operations may have the potential to otherwise substantially degrade water quality.

Site grading and construction activities related to modifying or constructing new composting operations to comply with the General Order have the potential to degrade the quality of surface water, including adjacent streams, lakes, and wetlands, through surface runoff of pollutants from the receiving, processing, and post-processing operations. The materials being processed could contain high levels of nutrients, organic matter, salts, sediment, and trash. Data collected from Regional Water Boards and compiled from literature reviews is provided in Appendix J. Other potential water quality pollutants may also be present in small quantities, including heavy metals or hydrocarbons. Potential mechanisms of contamination from pollutants include the following:

- During rainfall events or accidental over-application of water, surface flow rates could exceed the capacity of the runoff control system resulting in pollutants entering surface water in violation of the General Order.
- Accidents could occur during transport of the materials being processed resulting in discharge to surface water.
- Detention ponds may overflow if rainfall events occur that exceed the design capacity resulting in overflow of wastewater entering surface water in violation of the General Order.

In California, environmental conditions that could lead to surface water runoff are primarily present in areas with many surface streams and other water bodies. Areas of high winter rainfall, such as the north and central coastal regions and interior northern California, have the greatest potential for rainfall intensities that could exceed the capacity of runoff control facilities. Seasonal wetlands are present throughout the Central Valley and coastal plains, and in these areas careful consideration would be required in selecting locations for composting operations. Accidents related to the handling of the material might also result in discharge of wastes to surface waters, but this event would not be expected with sufficient frequency or probability to warrant specific mitigation measures.

Composting for treatment of materials under the General Order has the potential to degrade groundwater quality from wastewater generated from the receiving, processing, and post-processing operations, if not property managed. The materials being processed could contain

high levels of nutrients, organic matter, salts, sediment, and fugitive trash. Other potential water quality pollutants may also be present in small quantities, including heavy metals or hydrocarbons. Data collected from Regional Water Boards and compiled from literature reviews is provided in Appendix J. Studies have indicated that composting high nutrient materials on coarse-textured soils (e.g. sands, loamy sands, sandy loams, gravel) where there are no barriers to soil-water movement can create elevated nitrates in shallow groundwater (Kennedy/Jenks, 2007). Potential mechanisms of contamination from pollutants include the following:

- Ponding of wastewater on the working surface.
- Maintaining wastewater within a detention pond.
- Ponding of wastewater within drainage ditches or courses.

Therefore, the impact to water quality has the potential to be significant.

#### Mitigation Measure 11.6.

The General Order contains requirements and prohibitions as listed in Mitigation Measure 11.1, 11.3, 11.4, and 11.5. If appropriately implemented to comply with the General Order, these requirements are expected to effectively to mitigate these impacts to less than significant.

# Impact 11.7. Compliance with the General Order at composting operations is not expected to place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map.

Many areas of California are prone to flooding, especially low-lying portions of the Central Valley, the Sacramento-San Joaquin Delta, the Russian River Watershed, low-lying coastal areas without sufficient protection from surf and/or storms, desert washes located in California's desert areas, and additional areas where levees, dams, storm water containment, and other flood containment infrastructure is not sufficient to protect housing and other facilities. Even areas protected by levees are susceptible to flooding in the event of high-intensity storms of long duration.

FEMA provides information on flood hazard and frequency for cities and counties on its Flood Insurance Rate Maps. FEMA identifies designated zones to indicate flood hazard potential. Existing operations or proposed new operations could be located in areas that have been identified as subject to 100-year floods.

As discussed in Chapter 14, the General Order is not expected to impact housing or population, and therefore is unlikely to place housing within a flood hazard area. Therefore, impact from compliance with the General Order with regard to housing in flood hazard areas is anticipated to be less than significant.

**Mitigation Measure 11.7.** None required.

## Impact 11.8. Compliance with the General Order at composting operations may have the potential to place within a 100-year flood hazard area structures which would impede or redirect flood flows.

Many areas of California are prone to flooding, especially low-lying portions of the Central Valley, the Sacramento-San Joaquin Delta, the Russian River Watershed, low-lying coastal areas without sufficient protection from surf and/or storms, desert washes located in California's desert areas. Additional flood hazards exist in areas where levees, dams, storm water containment, and other flood containment infrastructure is not sufficient to protect housing and other facilities. Even areas protected by levees may be susceptible to flooding in the event of high-intensity storms of long duration.

FEMA provides information on flood hazard and frequency for cities and counties on its Flood Insurance Rate Maps. FEMA identifies designated zones to indicate flood hazard potential. Existing operations or proposed new operations could be located in areas that have been identified as subject to 100-year floods.

The General Order requires composting operations to manage wastewater using options such as detention ponds, storage tanks, or treatment facilities. Compliance responses such as grading of pads, construction of ponds, or installation of storm drainage features at existing composting operations are expected to be contained within the composting operation site. Compliance with the General Order is unlikely to result in expanding the footprint of an existing or new composting facility to the extent that it would enter a flood hazard area.

Given the widespread extent of potential flooding hazards in many areas of California, the risk of flooding may not be completely unavoidable.

This impact has the potential to be significant for existing composting operations located within 100-year flood hazard areas. These impacts may be reduced or minimized by mitigation measures, beyond the authority of the State Water Board.

**Mitigation Measure 11.8.** Potential impacts from flooding may be reduced by the following actions:

- Identify the location of FEMA 100-year flood zones with respect to the composting operation, as required in the General Order.
- Locate modifications outside FEMA 100-year flood zones. Avoid expansion into FEMAdefined 100-year flood areas.
- For existing composting operations within 100-year flood zones:
  - Design modifications to withstand the effects of flooding using such features as elevated working surfaces and foundations, and site protection such as levees or other protective features.
  - Manage on-site drainage.

The State Water Board does not have the local land use authority to approve modifications to existing or new composting operations, and does not have the authority to impose mitigation measures as described above. Even with mitigation, modification of existing or new composting operations located within 100-year flood zones may have the potential to exacerbate the effects

of 100-year flood conditions. Consequently, the impact of the General Order at composting operations within 100-year flood zones may have the potential to be significant and unavoidable.

# Impact 11.9. Compliance with the General Order at composting operations may have the potential to expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam.

The General Order provides the option for a discharger to manage the wastewater using detention ponds. Depending on the size of the facility and local climate conditions, the detention ponds can be very large. In some cases, the ponds may trigger state and federal dam safety laws. In these cases, facilities would need to obtain approvals from California DWR. Division engineers and engineering geologists review and approve plans and specifications for the design of dams and oversee their construction to ensure compliance with the approved plans and specifications. Reviews include site geology, seismic setting, site investigations, construction material evaluation, dam stability, hydrology, hydraulics, and structural review of appurtenant structures. This impact may have the potential to be significant.

**Mitigation Measure 11.9.** Examples of recognized and accepted mitigation measures routinely required by regulatory agencies include:

- Conduct a field investigation to identify geologic hazards that could adversely affect the project, to characterize the engineering properties of available earth and rock construction materials, and to characterize the strength and permeability of the dam, spillway, and outlet foundations. A typical field investigation program includes understanding the geology of the site through geologic mapping, air photo analysis, test pits, and borings. The engineering properties of embankment and foundation soils are generally evaluated by sampling and laboratory testing, and field testing such as in-place density, penetration resistance, and permeability testing. Geophysical techniques, such as seismic refraction and shear wave velocity testing are sometimes used. Core drilling and water pressure testing may be required for rock foundations. A phased investigation is often the most effective way to evaluate the geologic conditions and engineering properties of a site. Since each site and project is unique, exploration plans should be submitted to California DWR Division of Safety of Dams beforehand for review.
- A dam shall be designed and constructed to meet current industry standards and California DWR Division of Safety of Dam's rules and regulations to minimize or avoid instability of the dam and its foundation. These features may include, but are not limited to the following:
  - Perform consolidation grouting across the dam raise footprint to stiffen shallow rock layers. Prior to placement of leveling concrete, zones of localized poor quality rock will be excavated and these localized excavations filled with dental concrete;
  - Install a seepage/leakage control and drainage system to reduce seepage through the dam foundation;
  - Construct a spillway;

- Design the outlet works system in accordance with Division of Safety of Dams requirements regarding evacuation of the reservoir in the event of a dam safety emergency;
- Incorporate slope stability measures such as rock bolts or mechanically stabilized earth walls.

The State Water Board does not have authority to require implementation of mitigation that could reduce this impact to a less than significant level. The ability to require such measures is under the purview of the California DWR Division of Safety of Dams. Because the State Water Board is not responsible for implementation of project-specific mitigation, and the analysis does not allow project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce the potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts may be unavoidable.

### Impact 11.10. Compliance with the General Order at composting operations may have the potential to create a significant risk of inundation by seiche, tsunami, or mudflow.

Tsunami, seiche, and mudflow hazards are natural responses to events such as earthquakes, prolonged rainy periods, or strong winds; the modification of new or existing composting operations does not increase the likelihood of natural events. Tsunami, seiche, and mudflow hazards are discussed in Chapter 9, Geology and Mineral Resources.

Ground shaking associated with seismic events may cause secondary geologic hazards such as tsunamis. The California Geological Survey has developed tsunami inundation maps that delineate areas with significant risk of tsunami inundation.

http://www.conservation.ca.gov/cgs/geologic hazards/Tsunami/Inundation Maps/Pages/Statewi de Maps.aspx.

Several existing composting operations are located near coastal regions, and may be within tsunami inundation zones. Modifications to existing or new composting operations to comply with the General Order are not expected to create a new significant risk of tsunami inundation.

As noted in Impact 11.9, some composting operations may construct large detention structures such as ponds to manage wastewater, or berms to manage drainage. Large ponds such as those discussed in Impact 11.9 may have the potential to develop small seiche waves during a seismic event or a strong wind storm. Failure or collapse of wastewater retention structures during a strong seismic event may have the potential to result in localized flooding and/or debris flows with the potential to cause property damage or injury.

Many of these structures are designed to withstand the effects of seismic events or other natural conditions, as part of the permitting process. However, it is speculative to determine what specific resources would be affected, quantify the extent of the impact, or draw conclusions regarding the significance of possible impacts. Therefore, impacts related to tsunamis, seiches, or mudflow could potentially be significant.

**Mitigation Measure 11.10.** Examples of practices that may be implemented to avoid and/or minimize impacts related to seiche, tsunami, and mudflow hazards include:

- Conduct a site-specific investigation that includes identification of local conditions such as tsunami inundation zones, and off-site landslide/mudslide hazards.
- Design modifications to withstand impacts of tsunami inundation, seiche waves, or mudslides.
- Design containment structures such as ponds to reduce potential for seiche waves.
- Design and construct modifications to existing or new composting operations in compliance with state and local seismic and wind design regulations.
- Develop an appropriate response plan to address the effects of a large earthquake event (i.e., magnitude 5.0 or greater within 50 miles of the project site), or strong wind event.

The State Water Board does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that environmental impacts related to tsunamis, seiches, and mudflows may be unavoidable.

Impact 11.11. New composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to violate any water quality standards or waste discharge requirements; substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level; substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site; substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site: create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff; otherwise substantially degrade water quality; place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map; place within a 100-year flood hazard area structures which would impede or redirect flood flows; expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam; inundation by seiche, tsunami, or mudflow.

New composting operations may be constructed and located anywhere within the state, consistent with local land use requirements. The State Water Board cannot speculate on how many or where new composting operations will be constructed. It is reasonably foreseeable

that a project specific CEQA evaluation will be required for each new composting operation, where project specific impacts to hydrology and water quality can be fully analyzed and project specific mitigation measures can be properly identified. Impacts resulting from development of new compost facilities, unrelated to the General Order, may be significant. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 11.11.** Anticipated mitigation measures that can be implemented by other regulatory agencies may consist of measures similar to those identified in Mitigation Measures 11.3., 11.4., 11.5., 11.6., 11.8., 11.9., and 11.10.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts.

Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant impacts resulting from new composting operations, unrelated to the General Order, may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

#### 12. LAND USE PLANNING AND RECREATION

This chapter describes the existing land use planning structure in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 12.1. ENVIRONMENTAL SETTING

The manner in which physical landscapes are used or developed is commonly referred to as land use. Public agencies are the primary entities that determine types of land use changes that can occur for specific purposes within their authority. Land uses decisions are typically made by local governments in California. In incorporated areas, land use decisions are typically made by the city. In unincorporated areas, land use decisions are typically made by the county. Sometimes other agencies, such as the California Coastal Commission, State Lands Commission, or federal land management agencies also make land use decisions.

Generally, state law establishes the framework for local planning procedures, which local governments follow in adopting their own set of land use policies and regulations in response to the unique issues they face. In California, the State Planning and Zoning Law (Gov. Code, § 65000 et seq.) provides most of the legal framework local governments must follow in land use planning. Regulatory tools provided by the California Planning and Zoning Law include the following:

- **General Plan** the general plan is a city or county's basic planning document. It provides the blueprint for development regarding the location of housing, business, industry, road, parks, and other land uses, protection of the public from noise and other environmental hazards, and conservation of natural resources. State law requires general plans to include the following seven "elements": land use, circulation, housing, conservation, open-space, noise, and safety. At the same time, each jurisdiction is permitted to adopt additional elements covering subjects of particular interest to that jurisdiction, such as recreation, public facilities, or economic development. The legislative body of each city (the city council) and each county (the board of supervisors) adopts zoning, subdivision and other ordinances to regulate land uses and carry out the policies of the general plan. Specific plans, zoning ordinances, subdivisions, public works projects, and development agreements must be consistent with the general plan.
- Specific Plan the specific plan is a step below the general plan in the land use approval
  hierarchy and is used to implement the general plan in particular geographic areas. Specific
  plans describe allowable land uses, identify open space, and detail the availability of
  facilities and financing for a portion of the community. Specific plans must be consistent
  with the general plan. Zoning ordinances, subdivisions, public works projects, and
  development agreements must be consistent with the specific plan.
- **Subdivisions** In general, land cannot be divided in California without local government approval. Dividing land for sale, lease or financing is regulated by local ordinances based on the state Subdivision Map Act (Gov. Code, § 66410 et seq.). The primary goals of the Subdivision Map Act are: (a) to encourage orderly community development by providing for the regulation and control of the design and improvements of the subdivision with a proper consideration of its relation to adjoining areas; (b) to ensure that the areas within the

subdivision that are dedicated for public purposes will be properly improved by the subdivider so that they will not become an undue burden on the community; and (c) to protect the public and individual transferees from fraud and exploitation. (61 Ops.Cal.Atty.Gen. 299, 301 (1978); 77 Ops.Cal.Atty.Gen. 185 (1994).)

• Zoning – A zoning ordinance is local law that spells out the immediate, allowable uses for each piece of property within the community. Zoning must comply with the general plan. Zoning ordinances group various types of land uses into general categories or "zones," such as single-family residential, commercial, industrial, and agricultural. Each piece of property in the community is assigned a zone listing the kinds of uses that will be allowed on that land and setting standards, such as minimum lot size and maximum building height.

#### 12.2. ENVIRONMENTAL ANALYSIS

#### 12.2.1. Approach and Methods

The following evaluation of land use, planning, and recreation impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to land use, planning, and recreation takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will examine these individual projects to determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular land use, planning, and recreation issues on a project-by-project basis.

#### 12.2.2. Thresholds of Significance

According to Appendix G of the CEQA Guidelines, a project would have a significant effect on land use, planning, or recreation if it would:

- Physically divide an established community;
- Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal

program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect; or

- Conflict with any applicable habitat conservation plan or natural community conservation plan.
- Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated.
- Include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.

#### 12.2.3 Impacts and Mitigation Measures

## Impact 12.1. Compliance with the General Order at composting operations is not expected to physically divide an established community.

Existing and new composting operation may construct or modify pads, detention ponds and/or wastewater treatment systems in response to the General Order. These modifications may have the potential to expand an existing or planned footprint of the composting site. However, compliance with the General Order is not expected to substantially alter the magnitude of these effects to the extent of dividing a community.

General Plan land use designations and zoning ordinances vary and a degree of latitude must be acknowledged with respect to determining consistency within different communities. The actions envisioned as compliance responses are generally consistent with business practices and activities normally allowed in industrial or agricultural land uses and are not expected to introduce land use or community plan compatibility conflicts.

For any new development, including composting operations, site-specific land-use issues are common and tend to be resolved on a case-by-case basis. It is anticipated that new construction at existing composting operations would be designed to be consistent with applicable land use policies and regulations. Moreover, it is reasonably foreseeable that new composting operations would require additional site-specific CEQA review that would address land use and siting issues. It is anticipated that appropriate land use permits from local jurisdictions would be secured prior to construction of new composting operations or modification of existing composting operations.

Consequently, the potential impact of physically dividing an established community as a result of compliance with the General Order is expected to be less than significant.

**Mitigation Measure 12.1.** None required. The following actions may further reduce potential impacts:

- Secure appropriate land use permits from local jurisdictions prior to construction of new or modification of existing composting operations;
- Address potential issues such as excessive light, dust, or noise from equipment operations through conditional use permits or zoning ordinances;

• Implement site-specific land-use mitigation measures including limiting hours of operation, incorporating fencing or vegetation barriers, and enclosure of structures.

Impact 12.2. Compliance with the General Order is not expected to conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect.

For the reasons stated in Impact 12.1, compliance with the General Order at composting operations is expected to have a less than significant impact.

Mitigation Measure 12.2. None required. See Mitigation Measure 12.1 above.

Impact 12.3. Compliance with the General Order at composting operations is not expected to conflict with an applicable habitat conservation plan or natural community conservation plan.

For the reasons stated in Impact 12.1, compliance with the General Order at composting operations is expected to have a less than significant impact.

Mitigation Measure 12.3. None required. See Mitigation Measure 12.1 above.

Impact 12.4. Compliance with the General Order at composting operations is not expected to increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated.

Compliance responses to the General Order at new and existing composting operations are not expected to result in a substantial increase in employment, and correspondingly, would not result in a substantial increase in population and associated demand for recreational facilities in existing neighborhoods. It can reasonably be expected that employees at composting operations would choose to reside in established communities and would use existing parks and recreational facilities. Operational changes due to the General Order may involve additional employees to operate a wastewater handling and treatment system or addition of contracted employees to monitor ponds or groundwater protection systems. Additional employees are anticipated to range from 1 to 5 people and do not represent a significant increase in the number of employees. Therefore, compliance responses at composting operations are not anticipated to increase demand for or use of recreational facilities. Potential impacts to existing neighborhood and regional parks or other recreational facilities are considered less than significant.

Mitigation Measure 12.4. None required. See Mitigation Measure 12.1.

Impact 12.5. Compliance with the General Order at composting operations is not expected to include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.

Compliance responses to the General Order are not expected to induce significant expansion of new or existing composting operations. Depending on the size of the operation, compliance responses to the General Order may involve the addition of 1 to 5 employees. This is not expected to result in a substantial increase in population and associated demand for recreational facilities in existing neighborhoods. Additionally, it can reasonably be expected that employees at composting operations would choose to reside in established communities providing recreational facilities or opportunities. Therefore, compliance with the General Order is not expected to require the construction or expansion of recreational facilities. Potential impacts to the construction or expansion of recreational facilities are considered less than significant.

Mitigation Measure 12.5. None required. See Mitigation Measure 12.1.

Impact 12.6. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to physically divide an established community; conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect; conflict with an applicable habitat conservation plan or natural community conservation plan; increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated; or include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.

The development of new composting operations, unrelated to the General Order, could require a conditional use permit or zoning variance to address site-specific issues. Such site-specific land use issues are common, and tend to be resolved on a case-by-case basis. It is anticipated that new composting operations would be designed to be consistent with applicable land use policies and regulations and habitat conservation plans or natural community conservation plans. It is anticipated that appropriate land use permits from local jurisdictions would be secured prior to beginning operations.

The development of new composting operations, unrelated to the General Order, is not expected to induce new growth. Composting operations provide service for existing communities and cannot operate independently from the established communities from which they receive compostable materials. It can reasonably be expected that employees at new composting operations would choose to reside in these established communities and use existing parks and recreational facilities. Therefore, the development of new composting operations, unrelated to the General Order, would not be expected to require the construction or expansion of recreational facilities or increase the use of existing recreational facilities.

It is expected that new composting operations, unrelated to the General Order would have minimal impacts to land use and recreation resources. Therefore, potential land use, planning, and recreation impacts due to the construction of new composting operations are considered less than significant.

**Mitigation Measure 12.6.** None required. Recognized practices that may further reduce impacts related to land use planning and recreation at new composting operations, unrelated to the General Order are listed in Mitigation Measure 12.1.

#### 13. NOISE

This chapter describes existing noise conditions in California and analyzes potential impacts that may occur from compliance with the General Order.

#### 13.1. ENVIRONMENTAL SETTING

#### **Acoustic Fundamentals**

Acoustics is the scientific study that evaluates perception, propagation, absorption, and reflection of sound waves. Sound is a mechanical form of radiant energy, transmitted by a pressure wave through a solid, liquid, or gaseous medium. Sound that is loud, disagreeable, unexpected, or unwanted is generally defined as noise; consequently, the perception of sound is subjective in nature, and can vary substantially from person to person.

A sound wave is initiated in a medium by a vibrating object (e.g., vocal chords, the string of a guitar, the diaphragm of a radio speaker). The wave consists of minute variations in pressure, oscillating above and below the ambient atmospheric pressure. The number of pressure variation cycles occurring per second is referred to as the frequency of the sound wave and is expressed in hertz.

Directly measuring sound pressure fluctuations would require the use of a very large and cumbersome range of numbers. To avoid this and have a more useable numbering system, the decibel (dB) scale was introduced. A sound level expressed in decibels is the logarithmic ratio of two like pressure quantities, with one pressure quantity being a reference sound pressure. For sound pressure in air, the standard reference quantity is generally considered to be 20 micropascals, which directly corresponds to the threshold of human hearing. The use of the decibel is a convenient way to handle the million-fold range of sound pressures to which the human ear is sensitive. A decibel is logarithmic; it does not follow normal algebraic methods and cannot be directly added. For example, a 65 dB source of sound, such as a truck, when joined by another 65 dB source results in a sound amplitude of 68 dB, not 130 dB (i.e., doubling the source strength increases the sound pressure by 3 dB). A sound level increase of 10 dB corresponds to 10 times the acoustical energy, and an increase of 20 dB equates to a 100-fold increase in acoustical energy.

The loudness of sound perceived by the human ear depends primarily on the overall sound pressure level and frequency content of the sound source. The human ear is not equally sensitive to loudness at all frequencies in the audible spectrum. To better relate overall sound levels and loudness to human perception, frequency-dependent weighting networks were developed. The standard weighting networks are identified as A through E. There is a strong correlation between the way humans perceive sound and A-weighted sound levels (dBA). For this reason, the dBA can be used to predict community response to noise from the environment, including noise from transportation and stationary sources. Sound levels expressed as dB in this section are A-weighted sound levels, unless noted otherwise.

Noise can be generated by a number of sources, including mobile sources (transportation noise sources) such as automobiles, trucks, and airplanes and stationary sources (non-transportation noise sources) such as construction sites, machinery, and commercial and industrial operations. As acoustic energy spreads through the atmosphere from the source to the receiver, noise

levels attenuate (decrease) depending on ground absorption characteristics, atmospheric conditions, and the presence of physical barriers (walls, building façades, berms). Noise generated from mobile sources generally attenuate at a rate of 4.5 dB per doubling of distance. Stationary noise sources spread with more spherical dispersion patterns that attenuate at a rate of 6 to 7.5 dB per doubling of distance.

Atmospheric conditions such as wind speed, turbulence, temperature gradients, and humidity may additionally alter the propagation of noise and affect levels at a receiver. Furthermore, the presence of a large object (e.g., barrier, topographic features, and intervening building façades) between the source and the receptor can provide significant attenuation of noise levels at the receiver. The amount of noise level reduction or "shielding" provided by a barrier primarily depends on the size of the barrier, the location of the barrier in relation to the source and receivers, and the frequency spectra of the noise. Natural barriers such as berms, hills, or dense woods, and human-made features such as buildings and walls may be used as noise barriers.

#### **Noise Descriptors**

The intensity of environmental noise fluctuates over time, and several different descriptors of time-averaged noise levels are used. The selection of a proper noise descriptor for a specific source depends on the spatial and temporal distribution, duration, and fluctuation of both the noise source and the environment. The noise descriptors most often used to describe environmental noise are defined below.

- Leq: the equivalent sound level is used to describe noise over a specified period, typically
  one hour, in terms of a single numerical value. The Leq is the constant sound level which
  would contain the same acoustic energy as the varying sound level, during the same period
  (i.e., the average noise exposure level for the given time period).
- Lmax: the instantaneous maximum noise level for a specified time
- L50: the noise level equaled or exceeded 50 percent of the specified time. The L50 represents the median sound level
- L90: the noise level equaled or exceeded 90 percent of the specified time. The L90 is used to represent the background sound level
- Ldn: 24-hour day-night Leq with a 10-dB "penalty" applied during nighttime noise-sensitive hours, 10:00 PM and 7:00 AM
- CNEL: similar to the Ldn, the Community Noise Equivalent Level is an additional 5-dB "penalty" for the noise sensitive hours between 7:00 PM and 10:00 PM, which is typically reserved for relaxation, conversation, reading and watching television

Community noise is commonly described in terms of the ambient noise level, which is defined as the all-encompassing noise level associated with a given noise environment. A common statistical tool to measure the ambient noise level is the Leq descriptor listed above. The Leq is the foundation of the composite noise descriptors such as Ldn and CNEL, as defined above, and shows very good correlation with community response to noise.

#### **Noise Effects**

The effects of noise on people can be placed into three categories:

- Subjective effects of annoyance, nuisance, dissatisfaction
- Interference with activities such as speech, sleep, learning
- Physiological effects such as hearing loss or sudden startling

Environmental noise typically produces effects in the first two categories.; workers in industrial plants can experience noise in the last category. There is no completely satisfactory way to measure the subjective effects of noise, or the corresponding reactions of annoyance and dissatisfaction. A wide variation in individual thresholds of annoyance exists, and different tolerances to noise tend to develop based on an individual's past experiences with noise.

Thus, an important way of predicting a human reaction to a new noise environment is the way it compares to the existing environment to which one has adapted: the so called "ambient noise" level. In general, the more a new noise exceeds the previously existing ambient noise level, the less acceptable the new noise will be judged by those hearing it. With regard to increases in Aweighted noise level, the following relationships occur (Caltrans, 2009):

- Except in carefully controlled laboratory experiments, a change of 1 dBA cannot be perceived;
- Outside of the laboratory, a 3 dBA change is considered a just-perceivable difference;
- A change in level of at least 5 dBA is required before any noticeable change in human response would be expected; and
- A 10 dBA change is subjectively heard as approximately a doubling in loudness, and can cause adverse response.

These relationships occur in part because of the logarithmic nature of sound and the decibel system. The human ear perceives sound in a non-linear fashion hence the decibel scale was developed. Because the decibel scale is based on logarithms, two noise sources do not combine in a simple additive fashion, rather logarithmically. For example, if two identical noise sources produce noise levels of 50 dBA the combined sound level would be 53 dBA, not 100 dBA.

#### **Noise Attenuation**

Stationary point sources of noise, including stationary mobile sources such as idling vehicles, attenuate (lessen) at a rate between 6 dBA for hard sites and 7.5 dBA for soft sites for each doubling of distance from the reference measurement. Hard sites are those with a reflective surface between the source and the receiver such as parking lots or smooth bodies of water. No excess ground attenuation is assumed for hard sites and the changes in noise levels with distance (drop-off rate) is simply the geometric spreading of the noise from the source. Soft sites have an absorptive ground surface such as soft dirt, grass or scattered bushes and trees. In addition to geometric spreading, an excess ground attenuation value of 1.5 dBA (per doubling distance) is normally assumed for soft sites. Line sources (such as traffic noise from vehicles)

attenuate at a rate between 3 dBA for hard sites and 4.5 dBA for soft sites for each doubling of distance from the reference measurement (Caltrans, 2009).

#### **Existing Noise Environment**

The existing noise environment is primarily influenced by transportation noise from vehicle traffic on the roadway systems (e.g., highways, freeways, primary arterials, and major local streets) and non-transportation noise from commercial and industrial operations. Other noise sources that contribute to the existing noise environment include passenger and freight on-line railroad operations and ground rapid transit systems; commercial, general aviation, heliport, and military airport operations (e.g., jet engine test stands, ground facilities and maintenance) and overflights; and to a much lesser extent construction sites, schools (e.g., play fields), residential and recreational areas (e.g., landscape maintenance activities, dogs barking, people talking), agricultural activities, and others. With regards to composting operations, existing noise conditions vary depending on location, but are typically characterized as noisy urban industrial areas including such noise sources as stationary machinery, transportation (e.g., surface vehicles, heavy-duty diesel trucks, construction equipment), and other industrial-related activities.

Noise-sensitive land uses are generally considered to include those uses where noise exposure could result in health-related risks to individuals, as well as places where quiet is an essential element of their intended purpose. Residential dwellings are of primary concern because of the potential for increased and prolonged exposure of individuals to both interior and exterior noise levels. Additional land uses such as parks, historic sites, cemeteries, and recreation areas are also generally considered sensitive to increases in exterior noise levels. Places of worship and transit lodging, and other places where low interior noise levels are essential are also considered noise-sensitive.

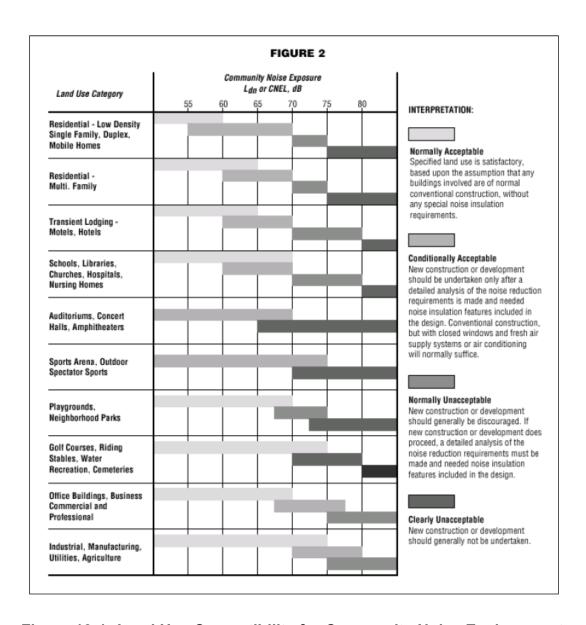


Figure 13-1 Land Use Compatibility for Community Noise Environment

#### 13.2. ENVIRONMENTAL ANALYSIS

#### 13.2.1. Approach and Methods

The following evaluation of noise-related impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts related to noise takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific noise-related studies that could include further modeling or analysis of these particular noise impacts on a project-by-project basis.

#### 13.2.2. Thresholds of Significance

An impact related to noise is considered significant if it would result in any of the following issues adapted from Appendix G of the CEQA Guidelines:

- Exposure of persons to or generation of noise levels in excess of standards established in the local general or noise ordinance, or applicable standards of other agencies.
- Exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels.
- A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project.
- A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project.
- For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, the project would expose people residing or working in the project area to excessive noise levels.
- For a project within the vicinity of a private airstrip, the project would expose people residing or working in the project area to excessive noise levels.

#### 13.2.3. Impacts and Mitigation Measures

Impact 13.1. Compliance with the General Order at composting operations may have the potential to result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies.

Construction noise levels from the installation of pads, ponds, or monitoring networks would fluctuate depending on the particular type, number, size, and duration of usage for the varying equipment. Construction noise generated is typically limited to daylight hours. The effects of construction noise largely depend on the type of construction activities occurring on any given day, noise levels generated by those activities, distances to noise sensitive receptors, and the existing ambient noise environment in the receptor's vicinity.

Construction generally occurs in several discrete stages, each phase requiring a specific complement of equipment with varying equipment type, quantity, and intensity. These variations in the operational characteristics of the equipment change the effect they have on the noise environment of the project site and in the surrounding community for the duration of the construction process.

To assess noise levels associated with the various equipment types and operations, construction equipment can be considered to operate in two modes, mobile and stationary. Mobile equipment sources move around a construction site performing tasks in a recurring manner (e.g., loaders, graders, dozers). Stationary equipment operates in a given location for an extended period to perform continuous or periodic operations. Operational characteristics of heavy construction equipment are additionally typified by short periods of full-power operation followed by extended periods of operation at lower power, idling, or powered-off conditions.

Additionally when construction-related noise levels are being evaluated, activities that occur during the more noise-sensitive evening and nighttime hours are of increased concern. Because exterior ambient noise levels typically decrease during the late evening and nighttime hours as traffic volumes and commercial activities decrease, construction activities performed during these more noise-sensitive periods of the day can result in increased annoyance and potential sleep disruption for occupants of nearby residential uses.

The site preparation phase typically generates the most substantial noise levels because of the on-site equipment associated with grading, compacting, and excavation, which uses the noisiest types of construction equipment. Site preparation equipment and activities include backhoes, bulldozers, loaders, and excavation equipment (e.g., excavators and scrapers). Erection of large structural elements and mechanical systems could require the use of a crane for placement and assembly tasks, which may also generate noise levels. Although a detailed construction equipment list is not currently available, based on this project type it is expected that the primary sources of noise would include backhoes, bulldozers, and excavators. Noise emission levels from typical types of construction equipment are shown in Table 13-1.

Figure 13-2 Construction Equipment Noise Emission Levels

Equipment	Typical Noise Level (dBA) 50 ft from Source
Air Compressor	81
Backhoe	80
Compactor	82
Concrete Mixer	85
Concrete Pump	82
Concrete Vibrator	76
Dozer	85
Generator	81
Grader	85
Loader	85
Pump	76
Scraper	89
Truck	88

Source: FTA, 2006

Based on the information provided in Table 13.1 and accounting for typical usage factors of individual pieces of equipment and activity types, on-site construction could result in hourly average noise levels of 87 dBA Leq at 50 feet and maximum noise levels of 90 dBA Lmax at 50 feet from the simultaneous operation of heavy-duty equipment and blasting activities. Based on these and general attenuation rates, exterior noise levels at noise-sensitive receptors located within thousands of feet from project sites could exceed typical standards (e.g., 50/60 dBA Leq/Lmax during the daytime hours and 40/50 dBA Leq/Lmax during the nighttime hours).

Additionally, construction activities may result in varying degrees of temporary groundborne noise and vibration, depending on the specific construction equipment used and activities involved. Similar to the above discussion, although a detailed construction equipment list is not currently available, based on this project type it is expected that the primary sources of groundborne vibration and noise would include bulldozers and trucks. According to Federal Transit Administration (FTA), levels associated with the use of a large bulldozer and trucks are 0.089 and 0.076 inches per second (in/sec) peak particle velocity (PPV) (87 and 86 vibration decibels (VdB)) at 25 feet, respectively, as shown in Table 13.2. With respect to the prevention of structural damage, construction-related activities would not exceed recommended levels (e.g., 0.2 in/sec PPV). However, based on FTA's recommended procedure for applying a propagation adjustment to these reference levels, bulldozing and truck activities could exceed recommended levels with respect to the prevention of human disturbance (e.g., 80 VdB) within 275 feet.

Table 13-1 Representative Groundborne Noise and Vibration Levels for Construction Equipment

Equipment	PPV at 25 feet (in/sec) <sup>1</sup>	Approximate Lv, (VdB) at 25 feet <sup>2</sup>
Blasting		109
Large Bulldozer	0.089	87
Caisson Drilling	0.089	87
Trucks	0.076	86
Jackhammer	0.035	79
Small Bulldozer	0.003	58

Where PPV is the peak particle velocity.

Source: FTA 2006

Thus, implementation of the General Order could result in projects that generate short-term construction noise (and vibration) levels in excess of applicable standards or that result in a substantial increase in ambient levels at nearby sensitive receptors. As a result, this impact would be potentially significant.

For new composting operations, compliance with the General Order would not substantially add to the duration of construction activities and construction related noises and vibrations in excess of applicable standards or that result in a substantial increase in ambient levels at nearby sensitive receptors.

#### **Operational Impacts**

Water aeration may be required in operation detention ponds to prevent anoxic conditions from forming. Aeration can be achieved through the infusion of air into the bottom of ponds or by surface agitation from a fountain or spray-like device to allow oxygen exchange at the surface and the release of noxious gasses such as carbon dioxide, methane, or hydrogen sulfide.

Dissolved oxygen is a major contributor to water quality because oxygen breathing aerobic bacteria decompose organic matter. When oxygen concentrations become low, anoxic conditions may develop which can decrease the ability of the water body to support beneficial microbes.

Pond aeration can be achieved by various means including:

- Fountains fountains consist of an electric motor that power a rotating impeller that pumps water from the top few feet of the water and expels it into the air;
- Paddlewheel aerators transfer oxygen from the air to the pond, and are most often used in aquaculture (rearing aquatic animals or cultivating aquatic plants for food). Electrically powered paddles churn the water, and transfer oxygen through air-water contact;

<sup>&</sup>lt;sup>2</sup> Where Lv is the root mean square velocity expressed in vibration decibels (VdB), assuming a crest factor of 4.

- Floating Surface Aerators floating surface aerators operate in a similar manner to
  fountains, but do not offer the same aesthetic appearance. Floating aerators extract water
  from the top few feet of the pond and use air-water contact to transfer oxygen. Instead of
  propelling water into the air, these aerators disrupt the water surface. Floating surface
  aerators are also powered by on-shore electricity;
- Jet Aeration Subsurface aeration can be accomplished using jet aerators, which aspirate air by means of the Venturi principle, and inject the air into the water;
- Bubble Aeration bubble aeration is an efficient way to transfer oxygen to a pond. An onshore compressor pumps air through a hose connected to underwater diffusers.

Each of these methods uses an electric motor to power pumps, impellers, or compressors, and when properly installed, operated, and maintained generally produce noise levels less than 54 dBA at 30 feet (Forever Green, 2013). Extrapolation of this noise level to a distance of ½ mile using an attenuation rate of 7.5 dBA for each doubling of distance yields a value of 6 dBA. As a result, this impact would be less than significant.

#### **Mitigation Measure 13.1**

Recognized and accepted measures routinely required by agencies or implemented as normal business practice to minimize noise impacts include:

- Comply with local plans, policies, and ordinances regarding acceptable noise and vibration levels;
- Ensure noise-generating construction activities (including truck deliveries, rock drilling and blasting) are limited to the least noise-sensitive times of the day (e.g., weekdays during the daytime hours) for projects near sensitive receptors;
- Consider use of noise barriers, such as berms, to limit ambient noise at property lines, especially where sensitive receptors may be present;
- Ensure all project equipment has sound-control devices no less effective than those provided on the original equipment;
- All construction equipment used shall be adequately muffled and maintained;
- Consider use of battery powered forklifts and other facility vehicles;
- Ensure all stationary construction equipment (i.e., compressors and generators) is located as far as practicable from nearby sensitive receptors or shielded;
- Properly maintain mufflers, brakes and all loose items on construction and operationalrelated vehicles to minimize noise and ensure safe operations. Keep truck operations to the quietest operating speeds. Advise about downshifting and vehicle operations in sensitive communities to keep truck noise to a minimum;
- Use noise controls on standard construction equipment; shield impact tools;
- Consider use of flashing lights instead of audible back-up alarms on mobile equipment;
- Install mufflers on air coolers and exhaust stacks of all diesel and gas-driven engines;

- Equip all emergency pressure relief valves and steam blow-down lines with silencers to limit noise levels;
- Contain operations within buildings or other types of effective noise enclosures;
- Employ engineering controls, including sound-insulated equipment and control rooms, to reduce the average noise level in normal work areas.

State Water Board does not have authority to require implementation of mitigation that could reduce this impact to a less than significant level. This authority is under the purview of others, such as the local permitting authority. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts may be unavoidable.

Impact 13.2. Compliance with the General Order at composting operations may have the potential to result in exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels.

For the reasons stated in Impact 13.1, compliance with the General Order at composting operations may have the potential to cause significant and unavoidable environmental impacts.

Mitigation Measure 13.2. See Mitigation Measure 13.1.

Impact 13.3. Compliance with the General Order at composting operations may have the potential to result in substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project.

For the reasons stated in Impact 13.1, compliance with the General Order at composting operations may have the potential to cause significant and unavoidable environmental impacts.

Mitigation Measure 13.3. See Mitigation Measure 13.1.

Impact 13.4. Compliance with the General Order at composting operations may have the potential to result in substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project.

For the reasons stated in Impact 13.1, compliance with the General Order at composting operations may have the potential to cause significant and unavoidable environmental impacts.

Mitigation Measure 13.4. See Mitigation Measure 13.1.

Impact 13.5. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport).

For the reasons stated in Impact 13.1, compliance with the General Order at composting operations may have the potential to cause significant and unavoidable environmental impacts.

**Mitigation Measure 13.5.** See Mitigation Measure 13.1.

Impact 13.6. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project located within the vicinity of a private airstrip).

For the reasons stated in Impact 13.1, compliance with the General Order at composting operations may have the potential to cause significant and unavoidable impacts.

**Mitigation Measure 13.6.** See Mitigation Measure 13.1.

Impact 13.7. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to exposure of persons to or generation of noise levels in excess of standards established in any applicable plan or noise ordinance, or applicable standards of other agencies; exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels; substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project; expose people residing or working in the project area to excessive noise levels (for a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport); or expose people residing or working in the project area to excessive noise levels (for a project within the vicinity of a private airstrip).

New composting operations may be constructed and located anywhere within the state, consistent with local land use restrictions. The State Water Board cannot speculate on how many new composting operations will be constructed. It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project specific noise related impacts can be fully analyzed and project specific mitigation measures can be properly identified. It is further anticipated that compliance responses would be constructed consistent with local zoning ordinances establishing design guidelines such as minimum setbacks, noise restrictions, height requirements, maximum density, and/or landscaping requirements. Appendix E includes a list of CEQA documents reviewed and a summary of impacts and mitigations provided by individual facilities.

Generally, construction activities related to development of new composting operations, especially new large scale commercial operations, may consist of construction of large composting operations pads or buildings. Construction of the composting operations pads or buildings may be similar in process to those described in Impact 13.1, and may require heavy equipment such as bulldozers, scrapers, earthmovers, compactors, graders, augers, excavators, loaders, dump-trucks, and water trucks. Depending on equipment used, type of features and structures, and scale of operation, a new composting operation, unrelated to the General Order, may result in substantially more noise-related disturbance, compared to construction activities related to the General Order. Additionally, duration of earthwork activities for construction of new compost operations may be longer than construction activities required for compliance with the General Order.

Consequently, impacts related to noise, resulting from development of new compost operations, unrelated to the General Order, may be significant. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

**Mitigation Measure 13.7.** Recognized and accepted measures that may reduce noise impacts at new composting operations, unrelated to the General Order are discussed in Mitigation Measure 13.1.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to noise resulting from development and operation of new composting operations, unrelated to the General Order, may be significant and unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

### 14. POPULATION AND HOUSING

This chapter describes existing population and housing conditions in California and analyzes potential impacts that may occur from compliance with the General Order.

### 14.1. ENVIRONMENTAL SETTING

### **Population**

According to the California Department of Finance (DOF) 2012 Census data, the population of California in 2012 was approximately 37,668,804 (DOF, 2013). According to the California DOF, California population grew by 0.8 percent in 2012 from 2011, with San Francisco Bay area leading as the fastest growing region. The City of Los Angeles is California's largest city with a population of 3,863,839 followed by San Diego with 1,326,238 (DOF, 2013).

### Housing

Housing units, households, and vacancy rates for California are shown in Table 14-1. Data were derived from the California DOF 2012 estimates.

Table 14-1 California Housing Profile

Housing Units	Value
Total	13,740,488
Single Detached	7,993,199
Single Attached	969,193
Two to Four	1,114,311
Five Plus	3,105,021
Mobile Homes	558,764
Occupied	12,633,495
Vacancy Rate	8.1%
Persons per Household	2.92

### 14.2. ENVIRONMENTAL ANALYSIS

### 14.2.1. Approach and Methods

The following evaluation of population and housing impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting

operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis takes into consideration the questions and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, that are unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, the lead agency will examine these individual projects to determine whether their construction and operational effects were fully analyzed in the EIR. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these population and housing impacts on a project-by-project basis.

### 14.2.2. Thresholds of Significance

An impact related to population and housing is considered significant if it would result in any of the following issues adapted from Appendix G of the CEQA Guidelines:

- Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure);
- Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere; or
- Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.

### 14.2.3. Impacts and Mitigation Measures

Impact 14.1: Compliance with the General Order at composting operations is not expected to induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure).

Modifications to y existing composting operations or construction of new composting operations to comply with the General Order is expected to require small crews (estimated to be 5-10 people), and demand for these crews is expected to be temporary (6-12 months per project). Therefore, it would be anticipated that the need for a substantial number of construction workers to migrate to a project area would not occur and that a sufficient construction employment base would likely be available. Further, minimal new additional personnel would be needed to operate the facilities depending on size. Appendix E, incorporated by reference, summarizes impacts from several new composting operations proposed within California. These operations, new or improved, were anticipated to have less than significant impacts related to population growth. Therefore, implementation of the General Order is expected to result in less than significant impacts related to substantial population growth.

Mitigation Measure 14.1. None required.

Impact 14.2. Compliance with the General Order at composting operations is not expected to displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere.

For the reasons stated in Impact 14.1, compliance with the General Order at composting operations is expected to have less than significant impact.

Mitigation Measure 14.2. None required.

Impact 14.3. Compliance with the General Order at composting operations is not expected to displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.

For the reasons stated in Impact 14.1, compliance with the General Order at composting operations is expected to have less than significant impact.

Mitigation Measure 14.3. None required.

Impact 14.4. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, is not expected to induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure); displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere; or displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.

New composting operations may be constructed and located anywhere within the state. The State Water Board cannot speculate on how many new composting operations will be constructed in any particular area. It is reasonably foreseeable that a project specific CEQA evaluation will be required for each new composting operation, where project-specific impacts to housing and population can be fully analyzed and project specific mitigation measures can be properly identified.

Construction activities related to development of new composting operations, unrelated to the General Order may require more workers or have longer construction duration than estimated Impact 14.1. However, the duration of the impact is expected to be temporary not substantial enough to result in substantial population growth in an area either directly or indirectly. Therefore, the impact to housing and population from new composting operations, unrelated to the General Order is expected to be less than significant.

Mitigation Measure 14.4. None required.

### 15. PUBLIC SERVICES, UTILITIES, AND ENERGY

This chapter describes existing public services, utilities, and energy in California, and analyzes potential impacts that may occur from compliance with the General Order.

### 15.1. ENVIRONMENTAL SETTING

### **Public Services**

Public services are provided for public use and benefit, and generally include fire and police protection, libraries, and other public-support functions. This section identifies existing services and infrastructure.

### Police Protection

CHP provides police protection service on State and Interstate highways throughout California. CHP enforces the California Vehicle Traffic Code and other laws to prevent crime; manages traffic and emergency incidents; assists other public agencies with law enforcement duties; and provides protection to the public and infrastructure.

Local law enforcement service is also provided by local agencies (i.e., cities and counties) to prevent crime, respond to emergency incidents, and provide traffic enforcement on local roadways. Composting operations are located either in unincorporated county areas, which are generally served by county sheriff's departments, or within incorporated city limits, which are generally served by city police departments.

Composting operations generally rely on local law enforcement to assist with crimes such as vandalism or theft or rely on the CHP concerning shipments to and from the operation bringing in feedstock or sending out compost product.

### Fire Protection and Emergency Response

Statewide fire protection and emergency response service is provided by CALFIRE. CALFIRE is an emergency response and resource protection department. CALFIRE protects lives, property, and natural resources from fire, responds to emergencies of all types, and protects and preserves timberlands, wild lands, and urban forests.

Local fire protection service is provided by local fire districts and/or local agencies (e.g., fire departments of cities and counties). In addition to providing fire response services, most fire agencies also provide emergency medical response services (i.e., ambulance services) within their service areas.

The primary emergency response personnel for composting operations include the site's health and safety officers and operations managers as the first line of defense to respond to accidents or medical emergencies as identified in a site emergency response plan. Safety officers and operations managers first assess the situation, and call upon CALFIRE and/or local fire departments when needed for additional fire protection and emergency response.

### **Utilities**

Public utilities at composting operations generally include water, drainage, sewer, power (electricity and gas), and solid waste service.

### Water Supply

Statewide principal water supply sources are regulated by the United States Bureau of Reclamation (USBR) and DWR. The USBR is a federal agency and is the largest wholesaler of water in the United States. USBR brings water to more than 31 million people, and provides one out of five Western farmers with irrigation water for 10 million acres of farmland that produce 60 percent of the nation's vegetables and 25 percent of its fruits and nuts. USBR is also the second largest producer of hydroelectric power in the western U.S. with 53 power plants (USBRa, 2013).

In California, water supply sources are managed by the Mid-Pacific Region and Lower Colorado Region. The Mid-Pacific Region is responsible for management of the Central Valley Project. The Central Valley Project is a system of 20 reservoirs and more than 500 miles of major canals and aqueducts that encompasses 35 counties. The project has a combined storage capacity of more than 11 million acre-feet of water. Deliveries by the project include providing an annual average of 5 million acre-feet of water for agriculture,600,000 acre-feet for municipal and industrial uses (enough to supply about 2.5 million people in one year) and water for wildlife refuges, and maintaining water quality in the Sacramento - San Joaquin Delta (USBRb, 2013).

The Lower Colorado Region of the USBR manages the Lower Colorado River and water resource projects and programs in Arizona, southern California, and southern Nevada. This Region serves as the water master for the last 688 miles of the Colorado River within the United States on behalf of the Secretary of the Interior. The USBR also maintains the Hoover, David and Parker Dams (USBRc, 2013).

DWR is a State agency responsible for managing and implementing the State Water Project. The State Water Project is a water storage and delivery system of reservoirs, aqueducts, power plants, and pumping plants. It provides water supply for an estimated 25 million Californians and about 750,000 acres of farmland. The State Water Project, spanning more than 600 miles from Northern California to Southern California, includes 34 storage facilities, 20 pumping plants, five hydroelectric power plants, four pumping-generating plants, and approximately 700 miles of canals, tunnels, and pipelines (DWR, 2011).

Local water supply districts, special districts, and jurisdictions (e.g., cities and counties) manage and regulate the availability of water supplies and the treatment and delivery of water to individual projects. Depending on their location and the source of their supplies, these agencies may use groundwater, surface water through specific water entitlements, or surface water delivered through the Central Valley Project or State Water Project. In some remote areas not served by a water supply agency, individual developments may need to rely upon the underlying groundwater basin for their water supply. In these cases, the project would be required to secure a permit from the local land use authority and seek approval for development of the groundwater well(s).

Composting operations may receive water for the operations from state water supply sources, on-site groundwater wells, potable water, or reclaimed water. Water is critical to a composting operation to assist the decomposition that creates a stable final compost product, as well as providing site-wide dust and odor control. Potable water and non-potable water within California are supplied by many purveyors. Public or quasi-public facilities in urban/developed areas typically receive water from a municipal system and may receive reclaimed water if it is

available. Public or quasi-public facilities located in urban transition areas may have on-site water facilities, such as groundwater wells if water infrastructure from a municipal system has not been extended to the site.

### Sewer

The State Water Board is responsible for regulation of wastewater discharges to surface waters and groundwater via land discharge. The State Water Board and nine regional water quality control boards (collectively referred to as Water Boards) are responsible for development and enforcement of water quality objectives and implementation plans that protect beneficial uses of the federal and state waters. The Water Boards also administer water rights in California. The Regional Water Boards are responsible for issuing permits or other discharge requirements to individual wastewater dischargers and for ensuring that they are meeting the requirements of the permit through monitoring and other controls.

Municipal wastewater collection and treatment for developed and metropolitan areas is typically provided by local wastewater service districts or agencies that may or may not be operated by the local jurisdiction (e.g., city or county). These agencies are required to secure treatment and discharge permits for operation of a wastewater facility from the Regional Water Boards. Wastewater is typically collected from a specific development and conveyed through a series of large pipelines to the treatment facility, where it is treated to allowable levels and discharged to surface waters or the land.

In areas that are remote or not served by an individual wastewater service provider, developments would be required to install an individual septic tank or other on-site wastewater treatment system. These facilities would need to be approved by the local land use authority and the Regional Water Boards.

Composting operations that provide restrooms generally rely on a portable septic system, if located in rural or agricultural areas, or connected to a municipal sewer and wastewater treatment system if located in industrial or urban areas. Portable septic systems are typically serviced by portable restroom service providers.

### Storm Water Drainage

Composting operations located in rural or agricultural areas generally manage storm water using above-grade ditches, earthen berms, vegetated swales, and sediment detention basins. Operations in urban areas typically use curb and gutter linked to a local jurisdiction's storm drain system.

### **Power**

The California Public Utilities Commission (CPUC) regulates privately owned electric and natural gas companies located within California. The CPUC's Energy Division develops and administers energy policy and programs and monitors compliance with the adopted regulations. In 2013, CPUC estimated 11.5 million electricity customers; 10.7 million natural gas customers; 32,698 miles of electricity transmission lines; 239,112 miles of electrical distribution lines; more than 200 electric generation units; and 103,000 miles of natural gas pipelines throughout the state (CPUC, 2013).

California has three major investor-owned electric utilities (Pacific Gas and Electric Company (PG&E), Southern California Edison, and San Diego Gas and Electric Company (SDG&E)) and four smaller electric utilities. Similar to the electric industry, California has three major and one smaller investor-owned natural gas utilities. Two of these gas utilities, PG&E and SDG&E, are combined electric and natural gas utilities; whereas, Southern California Gas Company is a stand-alone natural gas utility, although it is part of Sempra, which owns both SDG&E and Southern California Gas Company. Southwest Gas is a smaller gas utility that provides gas in the Lake Tahoe Basin and in parts of Southern California (CPUC, 2010).

Electricity at a composting operation is typically provided by a public utility or generated on-site using generators or solar photovoltaic panels. Natural gas is provided by a public utility or stored in tanks on-site and filled via truck. Composting operations typically require very little electricity for their office use. Most of the equipment runs on gasoline or diesel. Some operations do require more electricity if operating electrical heavy equipment (i.e. grinder or screens) to meet air emission standards.

### Solid Waste

CalRecycle is responsible for regulating the operations of disposal and recycling of non-hazardous solid waste generated in California. CalRecycle develops and adopts regulations at the state level, which are implemented at the local level by Enforcement Agencies. California disposes roughly 30 million tons of discarded material each year in landfills. Nevertheless, more material—perhaps as high as 60 million tons annually—is diverted through recycling, composting, or otherwise flowing through California's recovered materials infrastructure (CalRecycle, 2013).

Solid and recycling waste management facilities are typically owned and operated by local government agencies or private companies in California. Facilities that manage solid waste include landfills, material recovery facilities, compostable material handling facilities, and transfer and processing facilities. According to CalRecycle's Facility Information Toolbox, there are 58 recycling markets, 115 disposal facilities, 741 intermediate processors, 3,743 transfer facilities, 296 organic materials management facilities, and 45 intermediate processers (CalRecycle, 2013). Information on specific solid waste facilities, operations, and disposal sites can be found by searching CalRecycle's SWIS database accessible at http://www.calrecycle.ca.gov/SWFacilities/Directory/Default.htm.

Composting operations generate solid waste from the business office, removing contaminants from the feedstock, and near the end of the process during final screening to remove contaminants from the final product. Solid waste is typically removed from the site and transported to a permitted landfill facility through a contract with local public or private waste haulers. When a compost operation is located at a landfill, disposal activities are typically handled by separate operations personnel that transport the solid waste from the compost operation to the landfill.

### 15.2. ENVIRONMENTAL ANALYSIS

### 15.2.1. Approach and Methods

The following evaluation of impacts to public services and utilities was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential significant impacts to public services and utilities takes into consideration the questions in Appendix G of the CEQA Guidelines and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular public services and utilities on a project-by-project basis.

### 15.2.2. Thresholds of Significance

An impact related to public services and utilities is considered significant if it would result in any of the following issues adapted from Appendix G and Appendix F of the CEQA Guidelines:

- Result in substantial adverse physical impacts associated with the provision of, or the need
  for, new or physically altered governmental facilities, the construction of which could cause
  significant environmental impacts, in order to maintain acceptable service ratios, response
  times, or other performance objectives for fire protection, police protection, schools, parks or
  other public facilities;
- Exceed wastewater treatment requirements of the applicable Regional Water Board;
- Require or result in construction of new water or wastewater treatment facilities or expansion
  of existing facilities, the construction of which could cause significant environmental effects;
- Require or result in construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects;
- Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed;
- Result in a determination by the wastewater treatment provider serves or may serve the
  project that it has adequate capacity to serve the project's projected demand in addition to
  the provider's existing commitments;

- Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs;
- Comply with federal, state, and local statutes and regulations related to solid waste;
- Require or result in the construction of new sources of energy supplies or additional energy infrastructure capacity, the construction of which could cause significant environmental effects:
- Conflict with applicable energy policies or standards.

### 15.2.3. Impacts and Mitigation Measures

Impact 15.1. Compliance with the General Order at composting operations is not expected to result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, to maintain acceptable service ratios, response times, or other performance objectives for fire protection, police protection, schools, parks or other public facilities.

Fire Protection and Emergency Response - Composting operations are currently required to adhere to building and fire codes adopted by the relevant local jurisdiction. The composting operation would require fire protection and emergency response services similar to businesses, such as infrequent calls for service due to fire or personnel emergency. Compost, while in the state of rapid decomposition, causes a rise in temperature of the feedstocks being processed which could lead to favorable conditions for combustion. Therefore, fire protection service may differ from other commercial operations. The General Order encourages composting approaches that avoid conditions favorable to combustion, as well as allows the discharger to store wastewater or storm water that may be used for fire suppression. Therefore, compliance with the General Order at existing or new composting operations is not anticipated to increase demands for fire protection or emergency response.

**Police Protection -** Composting operations would require law enforcement services to a similar extent as other businesses, such as patrol services and infrequent calls for service. Compliance with the General Order does not present unique issues that would create significant demands on law enforcement services at existing or new operations.

Schools, Parks, and Other Public Facilities - Compliance with the General Order at composting operations is not expected to result in a substantial increase in employment, and correspondingly, would not result in a substantial increase in population and associated demand for schools, parks, and other public facilities in existing neighborhoods. Operational changes due to the General Order may involve additional employees to operate a wastewater handling and treatment system or addition of contracted employees to monitor ponds or groundwater protection systems. The number of additional employees is anticipated to range from 1 to 5 personnel, and would not represent a significant increase in population. As the General Order does not induce new growth; it follows that the General Order would not increase demands for schools, parks, and other public facilities.

It can reasonably be expected that employees at composting operations would choose to reside in established communities and use existing schools, parks, and other public facilities. The development of new composting operations in compliance with the General Order is not expected to induce new growth in communities, therefore adverse impacts associated with demands for fire protection, emergency response, police protection, schools, parks or other public facilities are expected to be less than significant.

Mitigation Measure 15.1. None required.

## Impact 15.2. Compliance with the General Order at composting operations may have the potential to exceed wastewater treatment requirements of the applicable Regional Water Board.

Wastewater can be generated at composting operations by the composting process, or result of precipitation that falls on compost. The quality of wastewater is dependent on a variety of factors including type of feedstocks, additives, amendments used, and climate.

Wastewater generated by composting operations may contain contaminants that can degrade water quality. Most of the wastewater generated will be stored and contained in accordance with requirements of the General Order. However, it is possible that under some circumstances excess wastewater will be produced. That wastewater may be directly conveyed to a wastewater treatment system. These situations may result in exceedance of wastewater treatment requirements of the applicable Regional Water Board. If unmitigated, the impact to exceed wastewater treatment requirements of the applicable Regional Water Board may have the potential to be significant.

**Mitigation Measure 15.2.** The General Order requires containment and management of wastewater that is generated at composting operations. Requirements and prohibitions of the General Order (as listed in Mitigation Measure 11.1) are expected to minimize impacts related to management of wastewater. It is expected that waste water management systems will be consistent with requirements of the General Order and the Regional Water Board, including:

- Composting operations may elect to construct on-site wastewater management systems, which may include a treatment system for excess wastewater (for example, mechanical aerator in a detention pond). The on-site wastewater treatment systems will need to meet the wastewater treatment requirements of the applicable Regional Water Board;
- In lieu of constructing an on-site wastewater treatment, a discharger may transport wastewater to a wastewater treatment plant via trucks or sewer line;
  - Wastewater generated by composting operations may require pre-treatment prior to acceptance by a municipal wastewater treatment provider, to reduce biological oxygen demands or remove contaminants, for the wastewater treatment facility to meet the treatment/disposal requirements of the Regional Water Board.

If appropriately implemented to comply with the General Order, the measures listed above and in Mitigation Measure 11.1 are expected to effectively reduce impacts related to wastewater management to less than significant with mitigation.

Impact 15.3. Compliance with the General Order at composting operations may have the potential to require or result in construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects.

Depending on the location, layout, and size of the facility, a composting operation may have the potential to generate large quantities of wastewater, particularly during the wet weather season. Although it is anticipated that most existing and new composting operations will elect to construct an on-site wastewater treatment facility, in response to the General Order, the General Order allows the option of transporting and disposing of wastewater at a municipal wastewater treatment plant, if the discharge meets the capacity and concentration limits as industrial wastewater for that facility. A municipal wastewater treatment facility has the discretion to accept or deny the discharge, in which case, the composting operation may choose another option such as developing a wastewater treatment facility for their uses alone resulting in new construction. New wastewater treatment facilities would be sized based on the individual project and would need to be evaluated further at the project level. Wastewater treatment facilities would be part of project plans submitted for local site plan review, and would be constructed to standards of the applicable jurisdiction and Regional Water Board.

The State Water Board is not able to predict which, if any operations would select this option; and it would be speculative to attempt to classify the impact and draw any conclusions related to a level of significance. Consequently, the EIR takes a conservative approach in its significance conclusion and discloses, for CEQA compliance purposes, the impacts may be potentially significant.

Mitigation Measure 15.3: The State Water Board does not have authority to approve construction of new or expansion of wastewater treatment facilities. That authority is within the purview of jurisdictions with local land use approval and/or permitting authority. Because authority to determine project-level impacts and to require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and analysis associated with this assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, impacts related to construction or expansion of water or wastewater treatment facilities could potentially be significant and unavoidable. Examples of measures that can be taken to potentially reduce impacts to wastewater treatment facilities include:

- Develop, design, and construct wastewater treatment systems consistent with the wastewater treatment requirements of the applicable Regional Water Board;
- Develop on-site systems (such as septic systems);
- Design and operate detention pond, berm, and drainage conveyance systems to contain 25-year, 24-hour peak storm event at a minimum;
- Maintain containment, control, monitoring structures and monitoring systems in good working order.

Impact 15.4. Compliance with the General Order at composting operations may have the potential to require or result in construction and operation of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects.

Some facility structure modifications necessitated by implementation of the General Order may increase the area of impermeable surfaces (i.e., construction of compost pads), and increase the quantity of run-off water. Additional flow control or treatment may be needed by:

- Construction of new, lined detention ponds;
- Expansion and/or lining existing detention ponds;
- Treatment of contaminated wastewater for discharge.

These structures would be designed and sized based on site-specific characteristics, including facility and drainage basin sizes, as well as local water budget factors (i.e., rainfall amounts, evapotranspiration rates, surface water and groundwater inflow, outflow, and through-flow). Specific pond design would be evaluated further at the project level.

Storm water facilities would be part of project plans submitted for local site plan review, and would be constructed to standards of the applicable jurisdiction and Regional Water Board. These facilities would be sized based on the individual project and would need to be evaluated further at the project level. The State Water Board is not able to predict which, if any operations would select this option; and it would be speculative to attempt to classify the impact and draw any conclusions related to a level of significance. Consequently, the EIR takes a conservative approach in its significance conclusion and discloses, for CEQA compliance purposes, the impacts may be potentially significant.

Mitigation Measure 15.4. The State Water Board does not have authority to approve construction of new or expansion of storm water treatment facilities or to impose mitigation measures other than those included as requirements of the General Order. That authority is within the purview of jurisdictions with local land use approval and/or permitting authority. Because authority to determine project-level impacts and to require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and analysis associated with this assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, impacts related to construction or expansion of storm water treatment facilities could potentially be significant and unavoidable. Examples of recognized and accepted measures that are routinely required by regulatory agencies include:

- Implementing best management practices such as use of silt fences, straw wattles, and sand bags during construction;
- Restrict construction activities to dry seasons;
- Implement dust control measures during construction;
- Build a construction entrance to prevent tracking by construction equipment entering roadways.

## Impact 15.5. Compliance with the General Order at composting operations is expected to have sufficient water supplies available to serve the project from existing entitlements and resources.

Compliance with the General Order is not expected to require new or expanded water supply entitlements. Some facility structure modifications or construction required for General Order compliance may require additional water supply to accommodate construction processes and during startup. However, it is anticipated that these needs will be temporary. Therefore, compliance with the General Order by composting operations is expected to have a less than significant impact.

Mitigation Measure 15.5. None required.

Impact 15.6. Compliance with the General Order at composting operations may have the potential to result in a determination by the wastewater treatment provider which serves or may serve the project that it does not have adequate capacity to serve the project's projected demand in addition to the provider's existing commitments.

For the reasons stated in Impact 15.3, the EIR takes a conservative approach in its significance conclusion and discloses, for CEQA compliance purposes, the impacts may be potentially significant.

Mitigation Measure 15.6. See Mitigation Measure 15.3.

# Impact 15.7. Compliance responses to the General Order at composting operations are expected to be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs.

Composting reduces the overall volume of solid waste, decreasing the amount of waste that would normally be sent to landfills or other solid waste facilities, thereby conserving landfill space. In addition, discussion of possible indirect impacts due to closure of landfill facilities is speculative as described in Chapter 3.

Potential compliance responses that require modification of existing composting operations or construction of new composting operation may create some solid waste that require disposal in excess of baseline. This waste stream is anticipated to be temporary and minimal, containing construction waste or excess liner materials. It is assumed that excess aggregate or soil may be re-purposed by the composting operation itself, therefore not needing disposal. For these reasons, the impact is anticipated to be less than significant.

Compliance responses that require construction and operation of wastewater treatment facilities may create additional waste from packaging that are provided on a continuous basis. However, the amount of packaging is expected to be minimal given the cleaning of the feedstock required by operations. Therefore, the impact is anticipated to be less than significant.

**Mitigation Measure 15.7.** None required.

## Impact 15.8. Compliance with the General Order at composting operations is expected to comply with federal, state, and local statutes and regulations related to solid waste.

Composting operations that enroll under the General Order are required to comply with federal, state, and local statutes and regulations related to solid waste. Therefore, the impact to federal, state, and local regulations is expected to be less than significant.

Mitigation Measure 15.8. None required.

# Impact 15.9. Compliance with the General Order at composting operations may have the potential to require or result in the construction of new sources of energy supplies or additional energy infrastructure capacity, the construction of which could cause significant environmental effects.

Compliance with General Order may result in construction of new energy infrastructure at a specific project site depending on availability of power. New energy demand may be required for various wastewater handling processes as discussed below:

- If the composting operation has a detention pond, it should be managed to prevent a condition of nuisance. One option is to require that the dissolved oxygen level be maintain at 1.0 mg/l or greater to prevent the wastewater from going anaerobic thereby potentially creating an offensive odor. The most likely way to achieve this is to aerate the pond. Typical ways include using brush aerators, evaporators, or bubblers. All of these require power that may not be available at a site located in an agricultural or rural setting. Because aerators typically operate when needed depending on dissolved oxygen levels, solar or diesel power may not be useful. Therefore, dedicated power may be needed;
- If the discharger handles wastewater by pumping and storing in above-grade or underground tanks, they may require the use of diesel generators if dedicated power is not accessible nearby;
- If a discharger chooses to construct a new wastewater treatment system to treat and
  discharge, this may require constant demand of power. If power is not readily available,
  additional lines or transformers may be necessary for the discharger to meet the new power
  demand.

The development of new energy infrastructure or expansion of existing energy infrastructure onsite or off-site has the potential to cause significant impacts to biological, cultural, air quality, and/or other environmental resources. Typically, energy infrastructure can be located within existing easements or rights-of-way (i.e., public roads or utility easements). Specific impacts associated with off-site energy improvements would be evaluated at the project level during the local project review process.

Projects requiring off-site energy infrastructure must complete CEQA review for the energy improvements as a separate project. Some alternate infrastructure improvements may qualify as a categorical exemption pursuant to CEQA.

The State Water Board is not able to predict which operations would select this option; where they are located; the energy demand required by the facility, or the energy source that would be selected. Therefore, it is not possible to speculate what specific resources would be affected,

quantify the extent of the impact compared to baseline conditions, draw conclusions regarding the significance of possible impacts, or identify specific mitigation measures necessary to mitigate impacts to a less-than-significant level. Consequently, the EIR takes a conservative approach in its significance conclusion and discloses, for CEQA compliance purposes, the impacts may be potentially significant.

**Mitigation Measure 15.9.** The State Water Board does not have authority to approve modifications to existing or new composting operations. That authority is within the purview of jurisdictions with permitting authority. Because authority to determine project-level impacts and to require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and analysis associated with this assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, impacts related to energy supplies or energy infrastructure capacity could potentially be significant and unavoidable. An example of a recognized and accepted measure that may be implemented is:

• Use of diesel generators may be an option if the composting operation handles wastewater by pumping and storing in above-grade or underground tanks, or for pond aeration.

### Impact 15.10. Compliance with the General Order at composting operations is not expected to conflict with applicable energy policies or standards.

Composting operations that enroll under the General Order are required to comply with federal, state, and local statutes and regulations related to applicable energy policies and standards. Therefore, impact to applicable energy policies or standards is less than significant.

**Mitigation Measure 15.10.** None required.

Impact 15.11. Development of new composting operations, unrelated to the General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to: result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, to maintain acceptable service ratios, response times, or other performance objectives for fire protection, police protection, schools, parks or other public facilities; exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board; require or result in construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects; require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects; have sufficient water supplies available to serve the project from existing entitlements and resources, or need new or expanded entitlements; result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste

disposal needs; comply with federal, state, and local statutes and regulations related to solid waste; require or result in the construction of new sources of energy supplies or additional energy infrastructure capacity, the construction of which could cause significant environmental effects; and conflict with applicable energy policies or standards.

New composting operations may be constructed and located anywhere within the state, consistent with local land use restrictions. The State Water Board cannot speculate on how many new composting operations will be constructed. It is reasonably foreseeable that each new composting operation will be required to have a project specific CEQA evaluation, where availability of public utilities capacity and compliance with energy standards can be fully analyzed and project specific mitigation measures can be properly identified.

Generally, new composting operations, especially new large scale commercial operations located in undeveloped areas, may potentially demand a major portion of public utilities capacity (water, wastewater, storm drainage, energy), substantially more than what would be required for compliance with the General Order. Types of impacts from these demands may be similar to potentially significant impacts discussed in Impacts 15.3, 15.6 through 15.9. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

Mitigation Measure 15.11. The State Water Board does not have the authority to approve modifications to existing and new composting operations, and does not have the authority to impose mitigation measures. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts to public services, utilities, and energy resulting from construction of new composting operations, unrelated to the General Order may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

### 16. TRANSPORTATION AND TRAFFIC

This chapter describes existing traffic and transportation conditions in California and analyzes whether possible changes in transportation and traffic may occur from compliance with the General Order.

### 16.1. ENVIRONMENTAL SETTING

Existing roadway systems generally consist of highways, freeways, arterials, local streets, and intersections/ramps. The existing average annual daily traffic (AADT) volumes on roadway segments that comprise these systems vary considerably (i.e., from hundreds to hundreds of thousands). The level of service (LOS), a scale used to determine the operating quality of a roadway segment or intersection based on volume-to-capacity ratio (V/C) or average delay, also vary from LOS A, the best and smoothest operating conditions, to LOS F, most congested operating conditions. Existing LOS designations and policies are typically determined by the local city or county transportation agencies.

Other roadway and traffic volume characteristics, such as roadway length, number of lanes and facility type (e.g., two-lane highway), right-of-way width and pavement width, terrain classification (e.g., flat), percent of heavy-duty truck traffic, and accident rates (e.g., number of accidents per million vehicle miles traveled) also vary substantially depending on location. In addition to roadway systems, circulation networks provide additional transportation opportunities, and include mass transit, airports, and non-motorized travel (e.g., pedestrian and bicycle paths).

The State of California has more than 50,000 miles of state highways (e.g., interstate highways, United States highways, and state routes), provides inter-city rail services, and permits more than 400 public-use airports and special-use hospital heliports (Caltrans, 2013). Caltrans Statewide Transportation Projects Inventory captures transportation projects of all modes (e.g., highways, bus, rail, airports, seaports, and bicycle and pedestrian) from Metropolitan Planning Organizations and Regional Transportation Agencies' regional transportation plans, and statewide modal plans.

The Statewide Transportation Projects Inventory also shows all the current highways, rail and transit, aviation, and goods movements in each Caltrans Districts, which can be accessed at <a href="http://www.dot.ca.gov/hq/tpp/californiainterregionalblueprint/">http://www.dot.ca.gov/hq/tpp/californiainterregionalblueprint/</a>.

### 16.2. ENVIRONMENTAL ANALYSIS

### 16.2.1. Approach and Methods

The following evaluation of transportation and traffic impacts was prepared by considering applicable regulations and guidelines, and typical construction activities and operations that would be attributable to compliance with the General Order. The assessment of potential impacts included review of documents, maps, and data; observation of existing composting operations; and consultation with persons currently involved with permitting or environmental documentation for composting operations.

This analysis of potential impacts related to transportation takes into consideration the questions and mandatory findings of significance as outlined in section 15065 of the CEQA Guidelines. The following discussion of environmental impacts is limited to those potential impacts that could result in some level of potentially significant environmental change due to implementation or compliance with the General Order, and a summary of possible impacts from development of new composting operations, unrelated to the General Order.

However, consistent with the CEQA Guidelines section 15168, as changes to individual composting operations are proposed, it is expected that there will be additional CEQA compliance necessary prior to project approval and the lead agency for the individual project will determine to what extent the analysis in this EIR will be relevant to the site-specific analysis. Future review of individual composting operations is likely to require additional site-specific CEQA review, including site specific studies that could include further modeling or analysis of these particular impacts related to traffic and transportation on a project-by-project basis.

### 16.2.2. Thresholds of Significance

An impact related to transportation is considered significant if it would result in any of the following issues adapted from Appendix G of the CEQA Guidelines:

- Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness
  for the performance of the circulation system, taking into account all modes of transportation
  including mass transit and non-motorized travel and relevant components of the circulation
  system, including but not limited to intersections, streets, highways and freeways,
  pedestrian and bicycle paths, and mass transit;
- Conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways;
- Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks;
- Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g. farm equipment);
- Result in inadequate emergency access; or
- Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities.

Additionally, the following screening criterion is recommended by the Institute of Transportation Engineers (1989) for assessing site specific effects of development projects that have the potential to create permanent traffic increases:

- Project-related traffic is considered significant if transporting wastewater or other materials
  to an offsite location would cause a substantial increase in traffic volumes, defined as the
  generation of 50 or more trips per hour.
  - For construction projects that create temporary traffic increases, this criterion is considered conservative. However, this criterion is intended to assess the effect of a traffic mix

consisting primarily of automobiles and light trucks. To account for heavy trucks associated with the action, the threshold level would be reduced to 50 new peak-direction trips. Trips using private roads are not counted, because this type of travel activity would not affect state, county, or other public roadways

In lieu of other locally preferred thresholds, a traffic access/impact study should be conducted whenever a development will generate 100 or more added (new) peak direction trips to or from the site during the adjacent roadway's peak hours or the development's peak hours.

### 16.2.3. Impacts and Mitigation Measures

Impact 16.1. Compliance with the General Order at composting operations may have the potential to conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit.

Management options to comply with the General Order include but are not limited to: monitoring wells, detention ponds, storage tanks, wastewater treatment systems, or storage and hauling wastewater to an off-site treatment plant.

Composting operations that implement use of monitoring wells, detention ponds, storage tanks, wastewater treatment systems would not be anticipated to have a significant impact on transportation or traffic. Operations that rely on storage and hauling wastewater to an off-site treatment facility may increase the number of vehicles entering and exiting the operation. Heaviest traffic would be expected to occur during the rainy seasons, when the potential to generate the wastewater is greatest.

Traffic analysis estimated potential traffic impacts from off-site waste water transport; the estimates assumed that the off-site waste water disposal option would most likely be used by smaller operations, such as those with a capacity of 25,000 cy or less, and that the greatest traffic would be generated during rainy seasons. The analysis indicates the potential traffic generated by off-site wastewater transport is significantly less than the Caltrans' threshold of 50 trips per hour, and would not result in substantial increase in traffic volumes on local roadways. Calculations to estimate waste water traffic impacts are provided in Appendix K.

However, improvements to existing composting operations such as construction of pad, pond, or drainage conveyance structures is anticipated to result in short-term construction traffic from worker commute and material delivery-related trips. The extent and duration of construction activity would depend on the particular type of improvement, size of operation, equipment used, and phase of construction. These variations would affect the amount of project-generated traffic for worker commute trips and material deliveries. Thus, depending on the amount of trip generation and the location of the composting operations, compliance with the General Order may have the potential to result in temporary conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system.

Therefore, transportation-related impacts during modification of existing composting operations or construction of new composting operations to comply with the General Order could be potentially significant.

**Mitigation Measure 16.1.** Recognized and accepted measures that are routinely required by regulatory agencies or implemented as normal practice to minimize traffic impacts may include:

- Implement a Construction Traffic Control Plan and a Traffic Management Plan;
- Coordinate with the local public transit administration so that bus routes or bus stops in work zones can be temporarily relocated;
- Minimize the number and length of access, internal, service and maintenance roads and use existing roads when feasible;
- To the extent possible schedule truck trips outside of peak commute hours to avoid adverse impacts on traffic flow;
- Use flaggers or warning signs to provide for safe ingress and egress to/from the project site. Identify road design requirements for any roads, and related road improvements;
- If new roads are necessary, prepare a road siting plan, and consult standards contained in federal, state, or local requirements. The plans should include design and construction protocols to ensure roads will meet the appropriate standards and be no larger than necessary to accommodate their intended functions (e.g., traffic volume and weight of vehicles);
- Access roads should be constructed in locations that would avoid or minimize impacts to washes and stream crossings, follow natural contours and minimize side-hill cuts;
- Roads internal to a project site should be designed to minimize ground disturbance.
   Excessive grades on roads, road embankments, ditches, and drainages should be avoided, especially in areas with erodible soils.

The State Water Board does not have authority to require implementation of mitigation that could reduce this impact to a less than significant level. The ability to require such measures is under the purview of jurisdictions with local permitting authority. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that impacts may be potentially significant and unavoidable.

Impact 16.2. Compliance with the General Order at composting operations may have the potential to conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways.

For the reasons stated in Impact 16.1, transportation-related impacts during modification or construction of composting operations to comply with the General Order could be potentially significant.

**Mitigation Measure 16.2.** See Mitigation Measure 16.1.

# Impact 16.3. Compliance with the General Order at composting operations may have the potential to result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks.

Studies show that aircraft collisions with wildlife are a serious economic and public safety problem. Aircraft-wildlife strikes are the second leading causes of aviation-related fatalities. Modifications such as drainage improvements, detention ponds, and disposal operations have the potential to attract wildlife, because they offer ideal locations for water, feeding, reproduction, and escape. Composting operations might attract wildlife due to storage of food waste and odor generated by the operation.

Thus, composting operations near airports may have the potential to cause a significant impact to air traffic safety due to aircraft collisions with wildlife.

**Mitigation Measure 16.3.** Recognized and accepted measures that may be required by regulatory agencies or implemented as normal business practice to minimize air traffic impacts may include:

- Notify the FAA Regional office as early in the development process as possible;
- Avoid locating composting operations on or near airport property. If composting operations
  are to be located on or near airport property, FAA recommends that the airport operator
  monitor composting operations to ensure that steam or thermal rise does not affect air traffic
  in any way;
- Off-airport composting operations should follow the minimum distance required by FAA;
- Non-food waste such as leaves, lawn clippings, branches and twigs are not considered wildlife attractant.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts may be unavoidable.

# Impact 16.4. Compliance with the General Order at composting operations is not expected to substantially increase hazards due to a design feature (e.g. sharp curves or dangerous intersections) or uncompetitive uses (e.g. farm equipment).

Compliance with the General Order is unlikely to substantially increase hazards due to a design feature or uncompetitive uses. Roadway design features (e.g. sharp curves or dangerous intersections) or uncompetitive uses (e.g. farm equipment) are not likely to be affected by the General Order's requirements; therefore, impact from compliance with the General Order is expected to be less than significant.

Mitigation Measure 16.4. None required.

## Impact 16.5. Compliance with the General Order at composting operations may have the potential to result in inadequate emergency access.

Improvements to or construction of pad, pond, or drainage conveyance structures would be anticipated to result in short-term construction traffic from worker commute and material delivery-related trips. The amount of construction activity would depend on the particular type or scale of operation, duration of usage for the varying equipment, and the phase of construction. These variations would affect the amount of project-generated traffic which may result in slow down of traffic and impede emergency access. It is anticipated that construction of emergency ingress and egress would be part of a Health and Safety plan submitted as part of the permitting process. However, the State Water Board does not have the authority to impose requirements on emergency access plans; therefore, impact from compliance with the General Order has the potential to be significant.

**Mitigation Measure 16.5.** Recognized measures that may be required by regulatory agencies or implemented as normal business practice to minimize traffic impacts include:

- Composting operations should have an approved emergency plan on site at all times, and the plan shall be updated as necessary;
- Provide advanced notification to administrators of local police and fire stations, and hospitals of the timing, location, and duration of construction activities;
- During construction, surrounding streets should be kept open, allowing adequate access for emergency vehicles.

The State Water Board does not have authority to require implementation of mitigation that could reduce this impact to a less than significant level. The ability to require such measures is under the purview of jurisdictions with local permitting authority. Consequently, the EIR takes a conservative approach in its significance conclusion and discloses, for CEQA compliance purposes, the significant impacts may be potentially unavoidable.

Impact 16.6. Compliance with the General Order at composting operations may have the potential to conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities.

For the reasons stated in Impact 16.1, this impact may be potentially significant.

**Mitigation Measure 16.6.** See Mitigation Measure 16.1.

Impact 16.7. Compliance with the General Order at composting operations may have the potential to create impacts to adjacent roadways.

For the reasons stated in Impact 16.1, this impact would be potentially significant.

Mitigation Measure 16.7. See Mitigation Measure 16.1.

Impact 16.8. Development of new composting operations, unrelated to General Order, contingent on site-specific conditions and circumstances within the jurisdiction of local land use authority and other public agencies, may have the potential to cause conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit; conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways; result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks; substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment); result in inadequate emergency access; or conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities.

For the reasons provided in discussions of Impacts 16.1 through 16.7, construction and operation activities at new composting operations, unrelated to the General Order, may have the potential to result in significant impacts to transportation and traffic. It is reasonably foreseeable that any new composting operations would be subject to future, project-specific CEQA analysis, conclusions, and development of mitigation measures by local land use authorities and other public agencies. As such, the conclusions arrived at, as they relate to potential environmental impacts, may be different than those determined in this EIR. Therefore, future lead agencies should base their findings on the site-specific information developed for the project and not rely upon the generalized information contained within this EIR.

Mitigation Measure 16.8. See Mitigation Measures 16.1., 16.3., and 16.5.

The State Water Board does not have the authority to approve new composting operations, and does not have the authority to impose mitigation measures as described above. Therefore, there is inherent uncertainty in the degree of mitigation ultimately implemented to reduce potentially significant impacts. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that potentially significant environmental impacts resulting from development of new composting operations may be unavoidable. However, this document defers to the site-specific analysis and conclusions of local land use authorities and agencies with jurisdiction over the construction and operation of future facilities.

### 17. CUMULATIVE IMPACTS

This chapter describes the potential for the General Order to cause a considerable contribution to a cumulatively significant impact. CEQA Guidelines section 15130, subdivision (a) requires that an EIR discuss cumulative impacts of a project when the project's incremental effect is "cumulatively considerable," as defined in CEQA Guidelines section 15065, subdivision (c). Cumulative impacts refer to two or more individual effects which, when considered together, are considerable or which compound or increase other environmental impacts (CEQA Guidelines, § 15355). The fundamental purpose of this analysis is to ensure that potential environmental impacts of an individual project are not considered in isolation. Impacts that may be individually less than significant from a narrow project-scale perspective could pose potentially significant impacts when considered from a wider perspective, including impacts of other past, present, and probable future projects.

Discussion on cumulative impacts shall reflect the severity of impacts and likelihood of occurrence. (CEQA Guidelines, § 15130, subd. (b).) CEQA Guidelines note that the cumulative impacts discussion does not need to provide as much detail as is provided in the analysis of project-only impacts, and should be guided by standards of practicality and reasonableness. CEQA Guidelines section 15130, subdivision (b)(1) recommends use of a "list" or "projection" approach in the discussion of significant cumulative impacts to adequately address cumulative impacts.

### 17.1. APPROACH

The EIR discusses whether the General Order's incremental effect is cumulatively considerable and where that is the case, describes significant cumulative impacts of the project in combination with past, present, and probable future projects. Cumulative impact analysis must identify related projects through either a "list" or a "projection" approach, summarize effects of related projects, and contain a reasonable analysis of cumulative impacts and mitigation measures. Cumulative impacts from implementation of the General Order are discussed for this statewide analysis by analyzing possible projects that could cause impacts in combination with the General Order. These impacts may occur in relation to existing land use planning throughout the state from a program and project-level approach.

On the program level, impacts from other regulatory agencies proposing changes to their rules and regulations regarding composting operations are discussed. On the project level, it is not possible to provide an environmental analysis of individual probable future projects that could occur at the same time to cause impacts that would combine with impacts from the General Order. The cumulative impact analysis entails a general consideration of construction or other activities that may be occurring at the same time a specific composting operation is being constructed in compliance with the General Order.

As a frame of reference, potential cumulative impacts from implementation of a number of county, city, and municipal general plans were reviewed. Locations were selected to provide a cross-section of California regions, and included major urban areas as well as some smaller towns and rural counties throughout the state. These general plans are prepared to guide municipal growth and development, promote local business, maintain and expand infrastructure,

provide direction for funding decisions, and protect the local environment and human health. Potential cumulative impacts resulting from these general plans were analyzed in conjunction with EIRs prepared for each plan. The EIRs for 16 city, county, or municipality general plans were reviewed, including those for:

- 1) City of Los Angeles
- 2) County of Los Angeles
- 3) City of San Diego
- 4) City of Sacramento
- 5) City of Rancho Cordova
- 6) City of Santa Clarita
- 7) Imperial County
- 8) City of Santa Paula
- 9) Riverside County
- 10) City of Elk Grove
- 11) County of San Diego
- 12) City of Pinole
- 13) City of Irvine
- 14) City of Cypress
- 15) City of Corte Madera
- 16) City of Ione

### 17.2. PROGRAM LEVEL IMPACTS

The State Water Board currently has the following policies in development: Policy for Toxicity Assessment and Control (Toxics Policy); Water Quality Control Policy for Wetland Area Protection and Dredge or Fill Permitting (Wetlands Policy); Water Quality Control Plans for Ocean Waters of California and for the Inland Surface Water, Enclosed Bays, and Estuaries of California for Trash (Trash Amendments); Anti-Degradation Policy Application to Groundwater; and, a California Ocean Plan Amendment addressing desalination facilities and brine disposal (Desalination Amendment).

- The goals of the Toxics Policy include: (a) a new method to determine the toxicity of discharges, (b) statewide numeric objectives, and (c) further standardization of toxicity provisions for NPDES dischargers and facilities subject to WDRs and conditional waivers.
- The Wetlands Policy has the goal of developing: (a) a wetland definition that would reliably define the diverse array of California wetlands based on the United States Army Corps of Engineers' wetland delineation methods to the extent feasible, (b) a wetland regulatory mechanism based on the 404(b)(1) guidelines (40 C.F.R. §§ 230–233) that includes a watershed focus, and (c) an assessment method for collecting wetland data to monitor progress toward wetland protection and to evaluate program development.
- The Trash Amendments will reduce human-generated debris from entering streams, rivers, lakes, and the ocean. The proposed amendments will include five elements: (1) water quality objective, (2) prohibition of discharge, (3) implementation, (4) compliance schedule, and (5) monitoring.

- The Anti-degradation Policy regulates the disposal of wastes into the waters of the state and requires that the quality of existing high-quality water be maintained. Following stakeholder input State Water Board staff is developing a scoping document to improve the usefulness of the Anti-Degradation Policy as a tool for making informed decisions regarding discharges that affect groundwater.
- The Desalination Amendment has three components: (a) a narrative objective for salinity,
   (b) limits on impingement and entrainment from desalination intakes, and (c) an implementation policy. Specifically with regard to intake impacts, the Ocean Plan does not authorize flow augmentation for dilution purposes, and clarification of this existing constraint to the use of in-plant dilution will be included in the amendment.

The Regional Water Boards are in the process of developing a variety of Basin Plan amendments including TMDLs for different pollutants, as well as issuing various permits throughout the State. Examples include:

- Aquatic Ecosystem Restoration Policy (Region 1),
- Stream and Wetland Protection Policy (Region 2), TMDLs for Nitrogen Compounds and Orthophosphates in the Lower Salinas River Watershed (Region 3),
- Implementation Plans for the TMDLs for Metals in the Los Cerritos Channel and for Metals and Selenium in the San Gabriel River and Impaired Tributaries (Region 4),
- Central Valley Salinity Alternatives for Long-Term Sustainability (Region 5),
- Pesticide Prohibition Basin Plan Amendment (Region 6),
- Revise Indicator Bacteria for a 17-Mile Reach of the Coachella Valley Storm Water Channel (Region 7),
- Recreation Standards for Inland Fresh Surface Waters (Region 8), and
- Rainbow Creek Nitrogen and Phosphorus TMDLs (Region 9).

The goal of all of these actions is to protect and improve the quality of the State's waters. Implementation measures identified during development of these policies and basin plan amendments may have similar potential impacts as those identified here. As such, there may be a cumulative impact to certain resources depending on the location and timing of the implementation measures. Potential cumulative impacts are discussed further in the following section.

CalRecycle is also revising California Code of Regulations, titles 14 and 27 regarding compostable materials, transfer/processing, permit application form, and permit exemptions. Revisions contemplated include modifying the definition of "food waste;" establishing criteria for determining when use of compostable material is considered disposal; authorizing temporary storage above the current limit of 12,500 cy; developing a mechanism to address chronic odor complaints; defining how to recognize and respond to green waste contamination; considering new regulations for in-vessel composting; revising maximum concentrations of metals allowed in final compost; adding exclusions; and revising administrative requirements for EAs. The goal of their actions is to protect human health and the environment. Implementation of these requirements may have similar impacts to air quality, hazards and hazardous materials, and transportation as the General Order. As such, there may be a cumulative impact depending on the location and timing of implementation.

### 17.3. PROJECT LEVEL IMPACTS

CEQA directs that the cumulative impact analysis include a list or projection of the past, present and reasonably foreseeable probable future projects that could occur within the project area that could cause impacts that would combine with those of the proposed project. Implementation of the General Order would occur throughout the entire state and it would be speculative to attempt to estimate the specific actions that could occur in and around the areas of implementation.

As discussed in Chapter 2, most composting operations appear to be located near population centers but rarely within urban areas. As such, it is reasonable to assume that modifications to existing composting operations or construction of new composting operations would most likely occur within urban-fringe or rural areas. The other types of projects that may occur in and around these areas include infrastructure maintenance, industrial development, and housing development projects. The impacts of these types of actions typically involve air quality, agriculture, biological, cultural, hazards, hydrology, water quality, noise, population, housing, public services, utilities, traffic and transportation associated with construction and long-term use. Depending on the timing of the implementation of these other projects, these impacts could combine with the potential impacts of the General Order.

The General Order does not constitute approval of any specific project, it merely defines measures a composting operation must implement to protect water quality. Each composting operation applying for a permit under the terms of the General Order will have to complete a full, site-specific CEQA analysis to determine if the operation will exceed cumulative levels of significance for each environmental resource area in its respective district. Implementation projects and activities related to other nearby projects, however, may result in cumulative effects of the following nature:

### 17.4. AESTHETICS

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to visual resources, degrade existing visual character of quality of the area, or create new sources of substantial light or glare depending on location relative to unique physical features, visibility of those features from public vantage points, and access to those vantage points.

Cumulative impacts may be significant, as indicated in EIRs prepared in support of general plans for the County and City of San Diego, City of Rancho Cordova, Imperial County, City of Santa Paula, Riverside County, City of Elk Grove, and City of Ione. According to the County of San Diego's General Plan Update EIR, projects located in the San Diego region would have the potential to result in a cumulative impact to scenic vistas if in combination they would result in the obstruction, interruption, or detraction from a scenic vista. These projects would have to comply with applicable regulations; however, these regulations may not be as strict or regularly enforced such as development projects in tribal lands like a new casino, concert venue, and theater. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measure**: Local agencies are generally responsible for adopting policies for conserving aesthetic resources and enforcing those policies in their area of authority. Recognized mitigation measures may include:

- Reduce land development pressure by assigning low density and intensity land uses to areas with aesthetic value.
- Require that residential subdivisions be planned to conserve open space and natural resources.
- Require that aesthetic features and open space networks be incorporated into development plans.
- Minimize disturbance of natural topography.
- Require new developments to place utilities underground.
- Restrict outdoor light and glare from development projects.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this aesthetics assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that aesthetic impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

### 17.5. AGRICULTURE AND FORESTRY

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to agricultural and forest lands.

Compliance with the General Order requires dischargers to manage wastewater generated by composting operations. Management options include, but are not limited to construction of new wastewater features (i.e., ponds), or expansion of existing features to meet requirements of the General Order. Such new features may necessitate expanding the operational footprint. If an existing composting operation is located in an area zoned for agricultural use or forest land, the General Order has the potential to result in conversion of such lands to construct wastewater management features. Several of the EIRs for municipal general plans (County and City of San Diego, City of Rancho Cordova, City of Santa Clarita, Riverside County, City of Santa Paula, and City of Ione) indicate that projected future population growth may lead to existing farmland and forests being converted to urban and other non-agricultural uses. Therefore, compliance with the General Order may have the potential to contribute to cumulatively significant and unavoidable impacts to agriculture and forest land.

**Mitigation Measure:** Projects with potential impacts to agriculture and forest land typically must undergo an evaluation by the local agency to determine the extent and nature of the impacts, and to require mitigation measures to minimize potentially significant conversion of agricultural

and forest land to non-agricultural and non-forest uses. Some community general plans also contain policies that relate to preservation of agricultural and forest lands, and guide decision making for projects that could result in impacts to these resources. These mitigation measures may include, but are not limited to, the local land use agency requiring land development plans to conserve open space and natural resources, protect agricultural operations, allow reductions in lot size for compatible development when tracts of existing historically agricultural land are preserved in conservation easements for continued agricultural use, and support acquisition or voluntary dedication of agriculture conservation easements and programs that preserve agricultural lands.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this agricultural and forest land assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that impacts to agricultural and forest lands resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

### 17.6. AIR QUALITY AND GREENHOUSE GAS

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to air quality and greenhouse gas emissions.

### **Criteria Pollutant Emissions**

Construction and operational emissions generated by composting operations could create cumulative impacts in air districts that are in non-attainment status with respect to state or federal ambient air quality standards, as discussed in Chapter 6. It is necessary to ensure that emissions from new sources do not negatively affect the region or its designation.

In addition, CalRecycle is in the process of drafting changes to California Code of Regulations, title 14, division 7, chapter 3, section 17868.3.1 to define the allowable amount of physical contaminants greater than 4 millimeters in compost destined for land application at 0.1 percent by weight. Existing regulations are tacit on limits for physical contaminants in compost, but do define the limit in green material as 1.0 percent by weight in section 17852(21). The new, lower limit may require compost facilities to employ more rigorous pre-processing and sorting to remove physical contaminants. These activities may be conducted using mechanized processes (i.e., trommels), which could increase operational emissions.

Additional sources of criteria pollutant emissions associated with composting operations would include any additional motorized equipment on-site for pre-processing and increased traffic on the local roadway network. Although composting operations would result in air pollutant emissions from these sources, operations would also divert organics from landfills. By doing so, there would be less activity at the landfill, such as potentially fewer pieces of off-road equipment and a potential decrease in the vehicle miles travelled for haul trucks.

Other land development projects, industrial projects, and the increase in air emissions resulting from activities associated with population growth would also contribute to an increase in air emissions. Individual air districts classified as nonattainment areas for state or federal ozone or federal PM10 ambient standards are required to prepare state implementation plans and air quality management plans showing how compliance with ambient standards will be achieved. The plans include policies to reduce air emissions from industrial operations, auto and truck exhaust, increases in population, and other activities that could result in increased air emissions. This cumulative impact is considered significant.

A composting operation would have to complete an individual CEQA analysis to determine if the operation will exceed the levels of significance in its respective district. Based on the previous discussions, an operation's emission of criteria pollutants could potentially have significant impacts on regional air quality standards. Therefore, compliance with the General Order may have the potential to contribute to cumulatively significant and unavoidable impacts to criteria pollutant emissions.

**Mitigation Measure:** Local air districts are required to review each new source under the New Source Review. This rule ensures that new sources located in non-attainment areas use BACT to mitigate emission rates. Each composting operation will have to go through this review process to ensure that cumulative impacts from the operation do not negatively affect air quality in the region. The State Water Board does not have authority to require implementation of mitigation related to new or modified facilities approved by local authorities. The ability to require such measures is within the purview of jurisdictions with local land use approval and/or permitting authority.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this emissions assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Even with mitigation, construction emissions could exceed local air district threshold levels of significance, depending on the magnitude of construction activities. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that air quality impacts resulting from development of new or modification of existing composting operations could be potentially significant and unavoidable.

### **Cumulative Greenhouse Gas Emissions**

Local air districts can set GHG emission limits for composting operations. Each composting operation must complete a full CEQA analysis to determine if it will exceed the levels of significance in its respective district. Based on the previous discussions, GHG emissions have the potential to exceed significant impacts levels depending on the region and the size of the operation.

**Mitigation Measures:** Based on the previous analysis, if cumulative GHG emissions exceed the significance threshold in the corresponding air district, mitigation would be required. The following mitigation measures are potential measures that a composting operation could

implement to reduce GHG emissions. Local CEQA analysis would provide specific measures that composting operations could implement to reduce GHG emissions.

Local districts may require projects to meet GHG emissions requirements. As these vary depending on the air district, a list of possible mitigation options is provided below:

- Composting operations can use electric engines, if electricity is available at the site, to eliminate on-site GHG emissions from stationary engines that are required for water management and aeration.
- Composting operations can follow offset protocols to create carbon credits to balance emissions from stationary sources. Offset emissions would have to be real, verifiable, and permanent to qualify.
- Composting operations could fund local projects that result in GHG reductions and credit the carbon credits achieved to their operation.
- Composting operations could purchase available offset credits that were previously captured from another source and available for purchase in an approved carbon registry.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, this emissions assessment does not attempt to address project-specific details of mitigation. Therefore, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Even with mitigation, operational and construction GHG emissions could exceed local air district threshold levels of significance depending on the operation requirements. Consequently, the EIR takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that cumulative air quality impacts resulting from development of new or modification of existing composting operations could be potentially significant and unavoidable. However, with mitigation, air quality impacts from stationary engines are expected to be less than significant.

### 17.7. BIOLOGICAL RESOURCES

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to biological resources.

Cumulative impacts may be significant, as indicated in EIRs prepared in support of general plans for the City of Los Angeles, City and County of San Diego, City of Rancho Cordova, City of Santa Clarita, City of Santa Paula, Riverside County, and City of Ione. According to the City of Los Angeles Citywide General Plan Framework EIR, by closely controlling development within the City, potential growth may be pushed to other areas outside of Los Angeles. The redirection of growth to these areas, where protection of biological resources may be less important than growth, could result in the loss of habitat for plants and animals. While no single project may be responsible for the loss of biological resources, the cumulative effect of numerous small projects in natural open space will have a significant impact as the remaining habitat for plants and animals is fragmented and lost to piecemeal evaluation.

The degree of future impacts and applicability, feasibility, and success of future mitigation measures cannot be adequately known for each specific future project at this program level of analysis. Some modifications to existing composting operations or new construction associated with modification/expansion or new composting operation may occur on lands that are not currently disturbed. In these cases, development of new or expansion of composting operations could result in loss of special-status plant and wildlife species, or loss or disturbance of biologically unique or sensitive natural communities.

Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measure:** The following are recognized practices routinely required to avoid and/or minimize impacts to biological resources:

- Proposed activities could qualify as a "project" under CEQA. The jurisdiction with primary
  permitting authority over a proposed action is the Lead Agency and required to review the
  proposed action for compliance with CEQA statutes.
- Preparation of a biological inventory of site resources by a qualified biologist prior to ground disturbance or construction. If protected species or their habitats are present, comply with applicable federal and state endangered species acts and regulations. Ensure that important fish or wildlife movement corridors or nursery sites are not impeded by project activities.
- Preparation of a wetland survey of onsite resources. Establish setbacks and prohibit disturbance of riparian habitats, streams, intermittent and ephemeral drainages, and other wetlands. Wetland delineation is required by section 303 (d) of the Clean Water Act administered by the USACE.
- Prohibit construction activities during the rainy season with requirements for seasonal weatherization and implementation of erosion prevention practices.
- Prohibit construction activities in the vicinity of raptor nests during nesting season or establish protective buffers and provide monitoring as needed to ensure that project activity does not cause an active nest to fail.
- Preparation of site design and development plans that avoid or minimize disturbance of habitat and wildlife resources, and prevents storm water discharge that could contribute to sedimentation and degradation of local waterways. Depending on disturbance size and location, a NPDES construction permit may be required from the State Water Board.
- Plant replacement trees and establish permanently protection suitable habitat at ratios considered acceptable to comply with "no net loss" requirements.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this biological resources assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that biological resources impacts resulting from modification of

existing or development of new composting operations could be potentially significant and unavoidable.

### 17.8. CULTURAL RESOURCES

Implementation of compliance resources, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to the area's cultural resources.

Cumulative impacts may be significant, as indicated in EIRs prepared in support of general plans for the City of Los Angeles, City and County of San Diego, Riverside County, City of Pinole, and City of Ione.

According to the City of Los Angeles Citywide General Plan Framework EIR, loss or disturbance of known or unknown archaeological sites or historical structures within the county is considered to be cumulatively significant. Compliance responses to the General Order could include land grading to improve existing surfaces or detention ponds, expanding existing pond capacity, constructing new detention ponds, or changing the wastewater handling system. It is also possible that incidental new structures, such as ancillary buildings, covered shelters, or onsite utility lines might be necessary to accommodate some improvements. Most existing composting operations are on sites that have been subjected to severe disturbance including grading, trenching, paving, and construction of roads and structures. Nonetheless, activities that require disturbance of soil, such as construction of ponds and buildings, trenching for drainage or utility lines, or grading have potential to adversely affect cultural resources that may exist in those areas. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measures:** The State Water Board does not have authority to require implementation of mitigation that could reduce this impact to a less than significant level. The ability to require such measures is under the purview of jurisdictions with local permitting authority. It is expected that project-specific impacts and mitigations would be identified during the environmental review by agencies with regulatory authority.

Recognized practices that are routinely required to avoid and/or minimize impacts to cultural resources include:

- Proposed activities could qualify as a "project" under CEQA. The jurisdiction with primary
  permitting authority over a proposed action is the Lead Agency and required to review the
  proposed action for compliance with CEQA statutes.
- A cultural resources site survey shall be performed by a qualified archaeologist or cultural specialist that conforms to the United States Secretary of Interior's Professional Qualifications Standards, as published in the Code of Federal Regulations, title 36, section 61.
- The State Historic Preservation Officer and federal lead agencies shall be contacted as appropriate for coordination of Nation-to-Nation consultations with the Native American Tribes.
- A qualified paleontological resources specialist shall be consulted to determine whether paleontological resources would likely be disturbed in a project area on the basis of the

sedimentary context of the area and a records search for past paleontological finds in the area. The assessment may suggest areas of high known potential for containing resources. If the assessment is inconclusive, a surface survey is recommended to determine the fossil resource potential and extent of the pertinent sedimentary units within the project site. If the site contains areas of high potential for significant paleontological resources and avoidance is not possible, prepare a paleontological resources management and mitigation plan.

- Consult established archaeological and historical records and conduct field survey the project site prior to construction. Survey records shall be fled with appropriate archaeological or historical data centers.
- Consult with local Native American representatives as appropriate to obtain local knowledge of the project vicinity.
- Prepare site development and grading plans that avoid disturbance of known cultural sites and/or documented sensitive areas. Project plans shall include appropriate measures to protect sensitive resources.
- Retain a qualified archaeologist or Native American representative to monitor site development activities, particularly grading and trenching. If artifacts are observed during construction, require that construction be halted until a qualified archaeologist has been consulted.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this cultural resources assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that cultural resources impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

### 17.9. GEOLOGY, SOILS, AND MINERAL RESOURCES

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to the area's geologic, soils, and mineral resources.

The General Order requires the discharger to construct site improvements such as low permeable pads beneath compost materials, monitoring wells, and wastewater management structures such as detention ponds, storage tanks, pipelines, or treatment facilities. These site improvements could be sited in areas underlain by unstable soils, including loose erodible soils, or potential expansive soils; or situated in areas known to contain one or more mineral resources that would be locally important or would be of value to residents of the state.

Cumulative impacts may be significant, as indicated in EIRs prepared in support of general plans for Riverside County and City of Ione. According to the City of Ione's General Plan Update Draft EIR, implementation of their General Plan and other project components in combination with other reasonably foreseeable development projects within the region could

result in significant loss of mineral resources in the region. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measures:** Recognized measures used by local agencies to manage impacts from geologic hazards, mitigate soil erosion and sedimentation, and potential impacts to mineral resources within their area of authority may include, but are not necessarily restricted to the following:

- Manage urban development in areas subject to seismic and geologic hazards.
- Minimize land disturbing activities (i.e., cutting and filling) and removal of natural vegetation
  in areas with steep slopes to reduce risk from fires, flood, mudslides, erosion, sedimentation,
  and landslides.
- Manage development in areas where recovery of mineral resources may be economically viable.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this aesthetics assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that geological, soils, and mineral resources impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

### 17.10. HAZARDS AND HAZARDOUS MATERIALS

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to hazard and hazardous materials.

The context for potential cumulative hazards and hazardous materials impacts is projects that could result in an increased risk of exposure due to a release of hazardous materials in the project area. The potential for cumulative projects to result in a release resulting in an increased risk of exposure and the project's contribution would be limited. Exposure to existing soil and groundwater contamination is generally site-specific and depends on past, present, and future uses and existing soil, sediment, and groundwater conditions. Any hazardous materials uncovered during construction activities would be managed consistent with applicable federal, State and local laws to limit exposure and clean up the contamination. In addition, the storage, handling and transport of hazardous materials are also regulated by federal, state and local regulatory agencies to limit risk of exposure.

The contribution of the project to cumulative risk of exposure would not be considerable. While construction and operational activities could result in accidental spills or leaks in the vicinity, the extent of the contamination is not likely to extend beyond the project site boundaries due to the type and limited quantities of hazardous materials likely to be used (for example, motor fuels,

hydraulic oils, paint, and lubricants). Furthermore, as identified above, composting operations that use, store and transport hazardous materials would be required to adhere to all applicable laws and regulations. Compliance with existing laws and regulations and mitigation measures established for composting operations would minimize the potential for harmful exposures to hazardous materials, aviation safety, hazards, and vector impacts.

In sum, construction and operation of composting operations in combination with other projects in the project area may create a significant hazard to the public or the environment through the routine transport, use, disposal or accidental release of hazardous materials, vector population growth, and fire hazards unless the activity complies with all applicable laws and regulation. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measures:** Local enforcement agencies routinely manage hazards and hazardous materials in their jurisdictions using the following measures:

- Ensure sites are investigated for the presence of hazardous materials and/or waste contamination before development, and that appropriate measures are taken to protect the health and safety of all users.
- Require property owners of known contaminated sites work with the EA to develop and implement plans to investigate and manage hazardous materials or contamination present at the site that may pose an adverse effect on human health or the environment.
- Provide household hazardous waste collection programs to encourage proper disposal of products containing hazardous materials or hazardous wastes.
- Restrict transport of hazardous materials to designated routes.
- Educate residents and businesses on how to reduce or eliminate use of hazardous materials, and encourage use of non-toxic equivalents.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this hazards and hazardous materials assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that significant environmental impacts from hazards or hazardous materials resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

#### 17.11. HYDROLOGY AND WATER QUALITY

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to hydrology and water quality.

The geographic scope of potential cumulative water quality impacts includes all of California. As discussed previously, many existing sources of surface water and groundwater have water

quality impairment. For example, groundwater in the Tulare Lake Basin has been degraded by salt loading through a combination of natural processes and human activities. Surface waters along the Sacramento River and the Sacramento-San Joaquin Delta have been substantially affected by urban-related point and nonpoint source discharges, including wastewater treatment effluents, industrial effluents, urban runoff, and agricultural runoff. Naturally intermittent water courses in metropolitan areas of southern California have become perennial streams, with dry season flows being comprised almost entirely of wastewater treatment effluent and summertime urban runoff.

On a cumulative basis, on-going activities, including waste management and energy production have the potential for additional cumulative degradation of surface water and groundwater. However, the operation of composting operations, as required by Mitigation Measures 11.6, would be prohibited from discharging into surface waters unless covered by a separate NPDES permit with effluent limitations to protect surface water quality. Mitigation Measures 11.2 through 11.7 would also provide for protection of water quality associated with discharges of wastes to land, detention ponds, and other facilities, as described previously. Adherence to mitigation measures proposed in the General Order would help to ensure that discharges from composting operations would not degrade water quality to the point that beneficial use would be affected. Therefore, implementation of responses to comply with the General Order is not expected to contribute to cumulatively significant impacts on water quality.

Cumulative impacts with regard to wastewater treatment capacity may be significant if a composting operation chooses to treat its wastewater by discharging it to the local sewer. Based on a review of General Plan EIRs, the following jurisdictions may have significant cumulative impacts to the wastewater conveyance and treatment system: City of San Diego, City of Sacramento, City of Rancho Cordova, City of Santa Clara, Imperial County, Riverside County, County of San Diego, City of Pinole, and City of Corte Madera. Any project that occurs in addition to other planned developments may result in an expansion of the jurisdiction's wastewater conveyance and treatment capacity to service the project's sewer needs in addition to the existing community. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts with regards to wastewater treatment capacity.

Mitigation Measure: Implement Mitigation Measures in Chapter 11.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this aesthetics assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that impacts to wastewater conveyance and treatment services resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

# 17.12. LAND USE AND RECREATION

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to land use and recreation.

Compliance with the General Order requires composting operations to manage wastewater by implementing waste water management features such as ponds, tanks, or wastewater treatment systems. Such new features have the potential to expand the operational footprint of an existing or planned composting operation. Depending on the size and type of compliance response selected, operational changes that comply with the General Order may involve an estimated 1 to 5 additional employees at an existing or new composting operation. This is not expected to result in a substantial increase in local population and associated demand for recreational facilities in existing communities.

It is anticipated that compliance responses would be developed in accordance with general plans designating land use, and local zoning ordinances establishing design guidelines such as minimum setbacks. It is also anticipated that local permitting authorities would require new composting operations to be consistent with applicable land use policies and regulations, habitat conservation plans, or natural community conservation plans.

Modified or newly constructed composting operations are anticipated to have less than significant cumulative impacts related to land use and recreation.

Mitigation Measure: None required.

# 17.13. NOISE

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to existing ambient noise conditions.

The scope of cumulative construction noise impacts is the addition of construction noise from composting operations combined with construction noise from other projects within the vicinity of the project area. If construction of the project coincides with and affects the same sensitive receptors as construction noise from other projects, this cumulative impact could be significant. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measure:** The following recognized mitigation measures could be used to reduce cumulative project impacts related to excessive noise levels:

- Incorporate buffers or other noise reduction measures into the siting and design of projects located next to sensitive noise-receptors
- Require acoustical studies to identify inappropriate noise levels where development may directly result in noise sensitive land uses being subject to noise levels above applicable noise standards
- Require projects that increase average daily traffic to not increase cumulative traffic noise to off-site noise sensitive land uses beyond acceptable levels

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this noise assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that noise and/or vibration impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

# 17.14. POPULATION AND HOUSING

The level of construction effort is anticipated to range from upgrading working surfaces to construction of new facilities. The additional personnel required is estimated to consist of crews of 5 to 10 workers; demand for these crews would be temporary (estimated 6-12 months per project). Therefore, it is anticipated that there would be no need for a substantial number of construction workers to migrate to an area where a composting operation is being modified or constructed, and that a sufficient construction employment base would likely be available. Depending on size, minimal new additional personnel would be needed to operate the facilities. Modified or newly constructed composting operations are anticipated to have less than significant cumulative impacts related to population and housing.

Mitigation Measure: None required.

#### 17.15. PUBLIC SERVICES AND UTILITIES

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to public services and utilities. Composting operations are anticipated to be dispersed throughout California similar to existing solid waste facilities. As with other types of development, the development of a composting operation may have cumulatively significant impacts on electrical, water service, wastewater service, and storm water management facilities when considered with other past, present and future actions in the vicinity of the project. Based on review of General Plan EIRs, the following jurisdictions predict significant cumulative impacts for the public service and utility resources: City of Los Angeles, County of Los Angeles, City and County of San Diego, City of Rancho Cordova, City of Santa Clarita, Riverside County, and City of Corte Madera. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measure:** If the composting operation proposes to obtain wastewater service from a wastewater treatment provider (municipal or other public entity), the discharger would enter into an agreement for service with the provider. With an agreement for service and coordination regarding the quality of the wastewater conveyed to the wastewater treatment facility, this impact would be reduced to a less than significant level.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this public services and utilities assessment does not attempt to address

project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that public services and utilities impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable

#### 17.16. TRANSPORTATION AND TRAFFIC

Implementation of compliance responses to the General Order, in conjunction with other projects that may be occurring in the area, may contribute to cumulative impacts to transportation and traffic.

The geographic scope of potential cumulative traffic impacts includes access routes to regional and local roadways used for haul routes and construction equipment/vehicle access throughout the project area. As described in Chapter 16, construction and operational impacts may be significant. The amount of construction activity would fluctuate depending on the particular type, number, or size of area, duration of usage for the varying equipment, and the phase of construction. These variations would affect the amount of project-generated traffic for both worker commute trips and material deliveries. Depending on the amount of trip generation and the location of the composting operations, implementation could conflict with applicable programs, plans, ordinances, or policies (e.g., performance standards, congestion management), and/or result in emergency access issues from road closures, detours, and obstruction of emergency vehicle movement, especially due to project-generated heavy-duty truck trips. For new facilities, specific projects, depending on size and location, may create potential conflicts with adopted policies, plans, or programs supporting alternative transportation modes. Traffic impacts include temporary increases in traffic congestion, increased potential for traffic safety hazards, and temporary and intermittent impedances to access.

The project has the potential to contribute to potentially significant cumulative construction-related impacts as a result of (1) concurrent projects (such as land development projects) that generate increased traffic at the same time on the same roads as would the project, causing increased congestion and delays; and (2) infrastructure projects on roads that would be used by project construction workers and trucks, which could affect detour routes around project work zones or could delay project-generated vehicles past the work zones of those other projects. Implementation of circulation and detour plans, installing traffic control devices, and scheduling (to the extent feasible) truck trips outside of peak morning and evening commute hours may reduce the project's contribution to the cumulative impacts. However, some traffic disruption and increased delays would still occur during project construction, even with mitigation. There is lack of certainty about the timing (and identification) of development or modifications to composting operations, as well as that for other projects within the project's vicinity (specifically projects that would overlap. Therefore, implementation of responses to comply with the General Order may have the potential to contribute to significant and unavoidable cumulative impacts.

**Mitigation Measure:** Recognized measures that are routinely required by regulatory agencies or implemented as normal business practice to minimize traffic impacts may include:

- Minimize the number and length of access, internal, service and maintenance roads and use existing roads when feasible;
- Provide for safe ingress and egress to/from proposed project sites. Identify road design requirements for any proposed roads, and related road improvements;
- If new roads are necessary, prepare a road siting plan, and consult standards contained in federal, state, or local requirements. The plans should include design and construction protocols to ensure roads will meet the appropriate standards and be no larger than necessary to accommodate their intended functions (e.g., traffic volume and weight of vehicles). Access roads should be located to avoid or minimize impacts to washes and stream crossings, follow natural contours and minimize side-hill cuts. Roads internal to a project site should be designed to minimize ground disturbance. Excessive grades on roads, road embankments, ditches, and drainages should be avoided, especially in areas with erodible soils;
- Prepare a Construction Traffic Control Plan and a Traffic Management Plan.

Because authority to determine project-level impacts and require project-level mitigation lies with the local land use and/or permitting agency for individual projects, and the analysis associated with this transportation and traffic assessment does not attempt to address project-specific details of mitigation, there is inherent uncertainty in the degree of mitigation that may ultimately be implemented to reduce potentially significant impacts. Consequently, this analysis takes a conservative approach in its post-mitigation significance conclusion and discloses, for CEQA compliance purposes, that traffic impacts resulting from modification of existing or development of new composting operations could be potentially significant and unavoidable.

# 18. GROWTH INDUCING IMPACTS

CEQA Guidelines section 15126.2, subdivision (d) require that an EIR evaluate growth-inducing impacts of a proposed action. A growth-inducing impact is defined by CEQA Guidelines as:

[T]he ways in which the proposed project could foster economic or population growth, or the construction of additional housing, either directly or indirectly, in the surrounding environment. Included in this are projects which would remove obstacles to population growth. It must not be assumed that growth in any area is necessarily beneficial, detrimental, or of little significance to the environment.

A project can have direct and/or indirect growth-inducement potential. Direct growth inducement would result if a project involved construction of new housing. A project can have indirect growth inducement potential if it would establish substantial new permanent employment opportunities (e.g., commercial, industrial, or governmental enterprises), or if it would involve a substantial construction effort with short-term employment opportunities, and indirectly stimulate need for additional housing and services to support the new employment demand. Similarly, under CEQA, a project would indirectly induce growth if it would remove an obstacle to additional growth and development, such as removing a constraint on a required public service, such as expansion of a wastewater treatment plant, which might allow for more development in service areas.

The General Order would not result in a substantial increase in employment, and correspondingly, would not result in a substantial increase in population and associated demand for housing near existing composting operations that have employees, roadways and public service infrastructure in place. Construction of new composting operations may create job opportunities; however, it is not expected to generate more than 100 positions based on information collected from several large operations. Composting operations are also typically constructed to serve waste disposal needs of existing communities, or respond to state policy goals for increased diversion from existing communities. Composting operations typically do not promote new housing development in service areas.

Composting operations divert organic wastes that would otherwise be disposed of in a landfill, potentially extending the life of the landfill. By doing this, it allows the landfill owner or operator to conserve space for residuals that have no further end-use, allowing them to expand their radius of influence to accept residuals from other communities they currently do not serve. This could be potentially growth inducing for the business' service areas, but does not change the overall impact to the landfill's total disposal capacity.

Development of new composting operations may produce more compost than the current market requires, and may prompt composters to develop new markets for the surplus. This surplus may induce growth in businesses that sell or market compost to users such as agriculture and landscaping. Conversely, expansion of the compost industry may also cause declining sales for competitor businesses that manufacture and supply chemical fertilizers.

# 19. ALTERNATIVE ANALYSIS

# 19.1. FACTORS FOR SELECTING ALTERNATIVES

CEQA Guidelines section 15126.6, subdivision (c) recommends that an EIR briefly describe the rationale for selecting each of the alternatives. A reasonable range of alternatives is considered for this analysis. The following factors were considered in identifying a reasonable range of alternatives to the project:

- Does the alternative accomplish all or most of the primary project objectives?
- Is the alternative feasible from an economic, environmental, legal, social, and technological standpoint?
- Does the alternative avoid or lessen any significant negative environmental effects of the project?

As stated in Chapter 2, objectives of the General Order covered by the EIR are:

- Adopt waste discharge requirements consistent with provisions of the Water Code and related state water quality control plans and policies to ensure protection of beneficial uses of the state's waters from waste discharges to land associated with composting operations.
- 2. Create statewide consistency with water quality regulations related to composting operations.
- Streamline the water quality permitting process by providing a regulatory framework for composting operations that can be used by individual Regional Water Boards to act on applications filed by potential dischargers in a manner that avoids or mitigates potentially adverse environmental effects.
- 4. Provide for a broad range of materials allowed under the Order to support California's diversion goal.

# 19.2. ALTERNATIVES THAT WERE CONSIDERED BUT NOT FURTHER ANALYZED

CEQA Guidelines section 15126.6, subdivision (a) require that an EIR briefly describe the rationale for selecting the alternatives to be discussed, and suggest that an EIR also identify any alternatives that were considered by the lead agency, but were rejected as infeasible (CEQA Guidelines, § 15126.6, subd. (c)). The following alternatives were considered, but were eliminated from further consideration and analysis for reasons expressed below.

# **Limited Feedstock Coverage**

An alternative that considered limiting the feedstock to only green, vegetative food, paper, and agricultural materials was considered to determine if such an alternative could minimize environmental impacts to water quality while meeting most of the project objectives. Under this alternative, composting operations that handle manure, biosolids, and other food wastes would be excluded from the project. While this alternative may reduce potential impacts to water quality due to the salt and nutrient loading potential of these types of materials, it was rejected

for further analysis because it would limit the potential for further diversion of these materials into a beneficial compost product in support of the state's diversion goal.

# **Detention Pond Capacity Design Standard Alternative**

Wastewater refers to leachate, precipitation, or any other liquid flowing from the working surface. The wastewater must be managed to prevent a condition of nuisance, degradation, or pollution to water quality. An alternative design standard to estimate the minimum capacity required for the detention pond from the 25-year, 24-hour peak storm event design was considered to determine if such an alternative could minimize environmental impacts while meeting most of the project objectives. Under this alternative, the discharger would have to design, operate, and maintain a wastewater management system to contain all wastewater from a minimum 100-year, 24-hour peak storm event. This would reduce the probability of an unauthorized discharge event from 4 percent to 1 percent of occurring in any given year. This would also result in increasing the wastewater handling system capacity by approximately 17 percent, depending on site specific climate data.

Although this alternative has the potential to reduce impacts to water quality, it has the potential to increase impacts to biological, cultural, agricultural, and traffic due to the increased size of the system needed. The bigger the system, the more potential to encroach in areas that have sensitive wildlife and plant species, cultural artifacts of importance, agricultural lands, or require additional truck traffic if hauling wastewater off-site. In addition, a larger pond, more tanks, or bigger wastewater treatment plant would be more costly to construct and maintain.

To minimize the potential economic burden and environmental impacts of a larger handling system, the project also requires the discharger to submit a Water and Wastewater Management Plan that describes how wastewater will be managed to prevent discharge. Composting operations require moisture as part of manufacturing compost. Wastewater can be recycled back into the process to assist with aerobic decomposition. Therefore, the 25-year, 24-hour peak storm event specification, coupled with proper wastewater management and water balance may reduce the probability for discharge. Hence, this alternative was rejected for further analysis.

# **Delaying Implementation of the Order**

This alternative responds to stakeholders that expressed that implementation of the General Order be delayed until comparable requirements are developed for other end-of-life organic management pathways such as landfilling or land application. This alternative fails to meet all of the objectives and also fails to reduce the direct environmental impacts to water quality. As discussed in Chapter 1, permitting of these facilities has been delayed since expiration of the waivers. Although there are several facilities with WDRs, the rest of them are awaiting coverage under this General Order in lieu of individual WDRs. In addition, landfills are currently regulated under more restrictive requirements of California Code of Regulations, title 27, division 2. Land application is also regulated under the Water Code, including discharges of fresh green material to land as demonstrated by a case where the Regional Water Board pursued enforcement actions against a land owner within the San Diego region for the unauthorized discharge. Therefore, this alternative was rejected for further analysis.

# **Site-Specific Permitting Approach**

This alternative responds to stakeholders that expressed the need for a permitting approach based on site-specific conditions relevant to water quality, and not merely tiers tied to the level of permitted capacity. This alternative is the same as the No Project Alternative. In addition, flexibility is provided within the General Order to allow dischargers to propose methods for handling wastewater and complying with surface design and construction requirements. Dischargers are allowed to base their assumptions on site-specific factors. See the No Project Alternative analysis below.

# **Exempt All Existing Facilities**

This alternative responds to stakeholders that expressed the need to exempt all existing composting facilities. This alternative does not meet any of the objectives and fails to reduce the direct impacts to water quality from these existing facilities. In addition, existing facilities were operating under some kind of permit, whether a WDR or waiver, currently or at some time. So these facilities are not unfamiliar with protection of groundwater and surface water quality. In addition, exempting facilities creates an unfair market advantage to those that obtained WDRs absent of the waiver. As such, this alternative was rejected for further analysis.

# 19.3. ALTERNATIVES SELECTED FOR FURTHER CONSIDERATION

#### No Project Alternative

State CEQA Guidelines section 15126.6, subdivision (e) provides that a No Project Alternative shall also be evaluated along with its impact. The No Project Alternative shall discuss existing conditions at the time the Notice of Preparation was published, as well as what would be reasonably expected to occur in the foreseeable future if the project were not approved, based on current plans, and consistent with available infrastructure and community services.

As discussed in Chapter 3, nine composting operations are regulated under the California Code of Regulations, title 27 requirements, eight operations are regulated under title 27 exemption requirements, eight are regulated under the San Diego Regional Water Board's conditional waiver, and most of the remaining facilities operate under conditions of the expired waiver. Facilities with WDRs are those that proposed modifications or began operation after expiration of the waiver. Others have operated under conditions of the expired waiver until further direction from the Water Boards is provided.

Under this alternative, existing composting operations without WDRs, including those operating under the expired waiver, and new operations would have to submit a Report of Waste Discharge to the Regional Water Board for review and consideration. As part of that process, the discharger will be required to comply with current CEQA regulations by providing the appropriate environmental document to the Regional Water Boards detailing site-specific impacts. The Regional Water Board would then issue WDRs and MRPs, as appropriate, based on the information and level of protection needed.

Under the No Project Alternative, we assumed that those facilities that meet Tier I criteria would most likely be regulated similar to those existing eight facilities that have WDRs prescribing waste pile construction and water quality monitoring (groundwater, wastewater, and surface

water) as discussed in Chapter 3. Those that meet Tier II criteria would be regulated similar to those nine facilities with WDRs prescribing design requirements are detailed in title 27, division 2, which generally consists of pads meeting a hydraulic conductivity of 1 x 10<sup>-7</sup> cm/s; wastewater collection and removal systems; precipitation and drainage controls; ponds designed as Class II surface impoundments; water monitoring (groundwater, surface water, and unsaturated zone); and financial assurances. The No Project Alternative would not change the time currently needed for permitting composting operations.

This alternative fails to meet objectives of the proposed project. The No Project Alternative would not create statewide consistency or streamline the water quality permitting process for composting operations.

#### **Impacts**

Under the No Project Alternative, the General Order would not be implemented, so individual WDRs would be developed for existing composting operations that do not currently have a WDR and for new operations. Under this scenario, composting operations would be analyzed on an individual basis, and would be subject to individual federal, state, and local laws, regulations, ordinances and guidance. It is anticipated that this alternative would have similar impacts as the project to aesthetics, hazards, hazardous materials, land use, noise and population and housing.

Impacts resulting from construction at compost facilities (new or modifications) would potentially be greater for agriculture, air quality, greenhouse gas, biological, cultural, public services, utilities, and traffic due to more stringent design and construction requirements. These requirements may result in more construction impacts from building ponds with a larger containment capacity, additional pad surface percolation limits, and new monitoring systems for groundwater, unsaturated zones, and surface water. The bigger the systems, the more potential to encroach in areas that have sensitive wildlife and plant species, cultural artifacts of importance, agricultural lands, or require additional truck traffic if hauling wastewater off-site. However, due to the more stringent siting and design requirements, the facility would be required to impose mitigations per regulations making the impact to geology, soils, and minerals potentially less than the project.

Adoption of the No Project Alternative may also result in fewer composting operations being constructed due to these more stringent design requirements. This could result in greater impacts from greenhouse gas emissions if potential feedstocks are disposed of in landfills where it may create methane that would have otherwise been avoided by composting. This would have a negative effect on California's efforts to reduce greenhouse gas emissions.

#### Tier II Facilities - Increase Hydraulic Conductivity Pad Requirement Alternative

The Increase Hydraulic Conductivity Pad Requirement Alternative would replace the General Order's hydraulic conductivity requirement for Tier II facilities of 1.0 x 10<sup>-5</sup> cm/s or less for a pad with a more permeable requirement, such as 1.0 x 10<sup>-4</sup> cm/s or 1.0 x 10<sup>-3</sup> cm/s. Hydraulic conductivity represents the ease with which water can move through porous spaces and fractures such as soil or rock. The greater the value, the faster the water moves or percolates through the soil. This alternative was considered in response to stakeholder comments regarding the economic burden of creating a pad surface meeting the lower hydraulic

conductivity standard. The greater the value, the less construction or work is needed to obtain a pad capable of meeting it. This alternative meets all the project objectives, and was considered for further environmental analysis.

#### **Impacts**

Under the Increase Hydraulic Conductivity Pad Requirement Alternative, the General Order would be implemented with a minimum hydraulic conductivity design requirement of 1 x  $10^{-4}$  cm/s or 1 x  $10^{-3}$  cm/s. It is anticipated that this alternative would have similar impacts as the project to aesthetics, agriculture and forestry, biological, cultural, geology, soils, minerals, hazards and hazardous materials, land use, noise, population and housing, and public services and utilities.

Impacts resulting from compost operation construction (new or modifications) would potentially be less for air quality, traffic, and transportation due to meeting the less stringent hydraulic conductivity requirements. The less stringent standards increases the range of potential soil types likely to meet the requirements, therefore increasing the likelihood that existing and new composting pads may meet the standard with minimal construction. Less construction results in less emission of criteria pollutants from heavy equipment, less greenhouse gas emissions, and less traffic on the roads.

Impact from this alternative is anticipated to have a greater effect on water quality. As described in Chapter 11, several studies concluded that composting nutrient rich feedstocks on coarse-textured soils can create elevated nitrates in shallow groundwater. The alternative of allowing a hydraulic conductivity value of  $1 \times 10^{-4}$  cm/s or  $1 \times 10^{-3}$  cm/s represents the lower level for sands, which is a coarse-textured soil type. Because this alternative increases the probability of degrading groundwater, it is expected to have a greater negative impact on water quality than the project.

# Tier II Facilities - Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative

The Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative would allow dischargers to choose whether to construct the pond per the hydraulic conductivity requirements and pan lysimeter monitoring device, or demonstrate through monitoring that the groundwater has not been impacted by their operations. This alternative was considered in response to stakeholder comments requesting that they be allowed to demonstrate that groundwater has not been impacted by their operations which would save costs from constructing a compliant pond and associated compliance monitoring device. This alternative meets three of the four project objectives, and was considered for further environmental analysis.

#### **Impacts**

Under this alternative, the General Order would allow the discharger to propose a groundwater protection system in lieu of constructing a pond meeting the minimum hydraulic conductivity design requirement of  $1 \times 10^{-6}$  cm/s with a pan lysimeter monitoring device. It is anticipated that this alternative would include the construction and maintenance of groundwater monitoring wells and associated maintenance and monitoring. This alternative would not include construction of a pond with pan lysimeter or modifications to an existing pond as required by the General Order.

It is expected that this alternative would have similar impacts as the project to land use, public services and utilities, and population and housing. Impacts resulting from installation of groundwater monitoring wells would potentially be less for aesthetics, agriculture and forestry, air quality, biological, cultural, geology, soils, minerals, hazards and hazardous materials, noise, and traffic and transportation due to less construction and operational requirements from the project.

Groundwater monitoring wells are typically constructed below-grade and not visible from distances, as such, less aesthetic impact. By not constructing a pond with pan lysimeter or expanding the footprint of a pond, less land is used that could impact agriculture, forestry, biological, cultural, geology, soils, and mineral resources. In addition, less construction results in less emission of criteria pollutants from heavy equipment, less greenhouse gas emissions, less operational noise, and less traffic on the roads.

However, this alternative is also a reactive approach that may have a greater adverse effect on water quality. As discussed in Chapter 11, wastewater potentially generated and contained within a detention pond is high in nutrients which have the potential to degrade water quality. A pond is assumed where wastewater will be contained for extended periods of time as such the head or force imposed on the containment system is constant. Lining of the pond and installing a pan lysimeter monitoring device is a proactive approach to protecting groundwater from direct application of wastewater onto land. If through groundwater protection monitoring the operation has shown degradation or pollution to waters, the operation would be required to implement corrective action measures. Corrective action measures may include, but are not limited to, pumping and treating the groundwater and/or building an impervious surface, which could potentially have the same or greater environmental impacts than the project.

# 19.4. COMPARISON OF ALTERNATIVES

The relative impacts of various project alternatives identified for consideration in this document, including the project and No Project Alternative, are shown in Table 19-1. In addition, the significance of each impact is assumed to be prior to implementation of feasible mitigation measures. This is done to identify which alternatives would avoid or substantially lessen one or more potentially significant impacts, as required by State CEQA Guidelines section 15126.6, subdivision (a). For the level of significance of the proposed project after mitigation, refer to the impact analysis in Chapters 3-16.

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
4	AESTHETICS			
	Impact 4.1: Compliance with the General Order at composting operations is not expected to have a substantial adverse effect on a scenic vista.	E	E	E
	Impact 4.2. Compliance with the General Order at composting operations is not expected to substantially damage scenic resources, including but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway.	E	E	LS
	Impact 4.3. Compliance with the General Order at composting operations is not expected to substantially degrade the existing visual character or quality of the site and its surroundings.	E	E	LS
	<b>Impact 4.4.</b> Compliance with the General Order at composting operations is not expected to create a new source of substantial light or glare that would adversely affect day or nighttime views in the area.	E	E	LS
5	AGRICULTURE AND FORESTRY			
	Impact 5.1. Compliance with the General Order at composting operations may have the potential to result in conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use.	E	E	LS
	Impact No. 5.2 Compliance with the General Order at composting operations may have the potential to conflict with existing zoning for agricultural use or a Williamson Act contract.	E	E	LS
	Impact 5.3. Compliance with the General Order at composting operations is not expected to result in conflict with existing zoning for, or cause rezoning of, forest land (Pub. Resources Code, § 12220, subd. (g)) or timberland (Pub. Resources Code, § 4526), or timberland zoned as Timberland Production (as defined by Government Code section 51104(g)).	Е	E	LS
	Impact No. 5.4. Compliance with the General Order at composting operations is not expected to result in the loss of forest land or conversion of forest land to non-forest use.	Е	Е	LS

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
5	AGRICULTURE AND FORESTRY			
	Impact No. 5.5. Compliance with the General Order at composting operations is not expected to involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use.	Е	Е	LS
6	AIR QUALITY AND GREENHOUSE GASES		1	
	<b>Impact 6.1.</b> Compliance with the General Order at composting operations may have the potential to conflict with or obstruct implementation of an applicable air quality plan.	Е	E	LS
	Impact 6.2. Compliance with the General Order at composting operations may have the potential to violate air quality standards or contribute substantially to an existing or project air quality violation.	E	E	LS
	Impact 6.3 Compliance with the General Order at composting operations may have the potential to result in considerable net increase of any non-attainment pollutant for which the project region is under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors).	E	E	LS
	Impact 6.4: Compliance with the General Order at composting operations may have the potential to lead to exposure of sensitive receptors in the vicinity of substantial pollutant concentrations from stationary and mobile sources.	E	E	E
	<b>Impact 6.5.</b> Compliance with the General Order at composting operations may have the potential to create objectionable odors affecting a substantial number of people.	E	E	LS
	Impact 6.6. Compliance with the General Order at composting operations may have the potential to generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment.	PG	Е	LS
	Impact 6.7. Compliance with the General Order at composting operations may have the potential to conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing emissions of GHGs.	E	E	E

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
7	BIOLOGICAL RESOURCES			
	Impact 7.1. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.	PG	E	LS
	Impact 7.2. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on riparian habitat, or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Game or US Fish and Wildlife Service.	PG	E	LS
	Impact 7.3. Compliance with the General Order at composting operations may have the potential to have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to marsh, vernal pool, coastal, etc.) through removal, filling, hydrological interruption or other means.	E	E	LS
	Impact 7.4. Compliance with the General Order at composting operations may have the potential to interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use native wildlife nursery sites.	E	E	LS
	Impact 7.5. Compliance with the General Order at composting operations may have the potential to conflict with any local policies or ordinances protecting biological resources such as a tree preservation policy or ordinance.	E	E	LS
	Impact 7.6. Compliance with the General Order at composting operations may have the potential to conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan or other approved local, regional, or state habitat conservation plan.	E	E	LS

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
8	CULTURAL RESOURCES			
	Impact 8.1. Compliance with the General Order at composting operations may have the potential to cause a substantial adverse change in the significance of a historical resource as defined in § 15064.5	E	Е	LS
	Impact 8.2. Compliance with the General Order at composting operations may have the potential to cause a substantial adverse change in the significance of archaeological resource pursuant to § 15064.5.	E	E	LS
	Impact 8.3. Compliance with the General Order at composting operations may have the potential to directly or indirectly destroy a unique paleontological resource or site, or unique geologic feature.	E	Е	LS
	<b>Impact 8.4.</b> Compliance with the General Order at composting operations may have the potential to disturb human remains, including those interred outside formal cemeteries.	E	E	LS
9	GEOLOGY, SOILS, AND MINERALS			
	<ul> <li>Impact 9.1: Compliance with the General Order at composting operations may have the potential to expose people or structures to potential substantial adverse effects, including risk of loss, injury, or death from:         <ul> <li>Rupture of a known earthquake fault as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault;</li> <li>Strong seismic ground shaking;</li> <li>Seismic-related ground failure, including liquefaction;</li> <li>Landslides</li> </ul> </li> </ul>	LS	Е	LS
	<b>Impact 9.2.</b> Compliance with the General Order at composting operations may have the potential to result in substantial erosion or loss of topsoil.	LS	Е	Е
	Impact 9.3. Compliance responses to the General Order at composting operations may have the potential to be on a geologic unit or soil that is unstable or that would become unstable because of the project and potentially result in on or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse.	E	E	E

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
9	GEOLOGY, SOILS, AND MINERALS			
	Impact 9.4. Compliance responses to the General Order at composting operations may have the potential to be on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994) that would create substantial risks to life or property.	E	E	E
	Impact 9.5. Compliance responses to the General Order at composting operations may have the potential to be on soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water.	E	E	E
	Impact 9.6. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state.	Е	E	E
	Impact 9.7. Compliance with the General Order at composting operations is not expected to result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan.	E	E	E
10	HAZARDS AND HAZARDOUS MATERIALS			
	<b>Impact 10.1.</b> Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials.	E	E	LS
	Impact 10.2. Compliance with the General Order at composting operations may have the potential to create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving release of hazardous materials into the environment.	E	Е	LS
	Impact 10.3. Compliance with the General Order at composting operations may have the potential to emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school.	E	E	E

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
10	HAZARDS AND HAZARDOUS MATERIALS	,	,	<u>,                                      </u>
	Impact 10.4. Compliance responses to the General Order at composting operations has the potential to locate the composting operation on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code section 65962.5 and, as a result, may have the potential to create a significant hazard to the public or the environment.	E	E	E
	Impact 10.5. Compliance responses to the General Order at composting operations may located within an area covered by an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, may have the potential to result in a safety hazard for people residing or working in the project area.	E	E	E
	Impact 10.6. Compliance responses to the General Order at composting operations located within the vicinity of a private airstrip may have the potential to result in a safety hazard for people residing or working in the project area.	E	E	E
	Impact 10.7. Compliance with the General Order at composting operations is not expected to impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan.	Е	Е	Е
	Impact 10.8. Compliance with the General Order at composting operations is not expected to expose people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands.	E	E	E
	Impact 10.9. Compliance with the General Order at composting operations may have the potential to generate vectors (flies, mosquitoes, rodents, etc.) to such an extent that the applicable enforcement agency determines that any of the vectors occur in numbers considerably in excess of those found in the surrounding environment, disseminate widely from the property, and cause harmful effects on the public health of the surrounding population.	Е	Е	LS

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
11	HYDROLOGY AND WATER QUALITY			
	Impact 11.1. Compliance with the General Order at composting operations may have the potential to result in violation of water quality standards or waste discharge requirements.	Е	PG	PG
	Impact 11.2. Compliance with the General Order at composting operations is not expected to have the potential to substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted).	E	Е	LS
	Impact 11.3. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site.	PG	E	E
	Impact 11.4. Compliance with the General Order at composting operations may have the potential to substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site.	PG	E	E
	Impact 11.5. Compliance with the General Order at composting operations may have the potential to create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff.	E	E	Е
	<b>Impact 11.6.</b> Compliance with the General Order at composting operations may have the potential to otherwise substantially degrade water quality.	LS	PG	PG

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
11	HYDROLOGY AND WATER QUALITY			
	Impact 11.7. Compliance with the General Order at composting operations is not expected to place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map.	E	Е	Е
	Impact 11.8. Compliance with the General Order at composting operations may have the potential to place within a 100-year flood hazard area structures which would impede or redirect flood flows.	Е	Е	Е
	Impact 11.9. Compliance with the General Order at composting operations may have the potential to expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam.	E	E	LS
	Impact 11.10. Compliance with the General Order at composting operations is not expected to create a significant risk of inundation by seiche, tsunami, or mudflow.	E	E	E
12	LAND USE/PLANNING AND RECREATION			
	<b>Impact 12.1.</b> Compliance with the General Order at composting operations is not expected to physically divide an established community.	E	Е	E
	Impact 12.2. Compliance with the General Order at composting operations is not expected to conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect.	E	E	E
	Impact 12.3. Compliance with the General Order at composting operations is not expected to conflict with an applicable habitat conservation plan or natural community conservation plan.	Е	E	E
	Impact 12.4. Compliance with the General Order at composting operations is not expected to significantly increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated.	E	E	E

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
	Impact 12.5. Compliance with the General Order at composting operations is not expected to include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.	E	E	E
13	NOISE			<b>!</b>
	Impact 13.1. Compliance with the General Order at composting operations may have the potential to cause exposure of persons to or generation of noise levels in excess of standards established in any applicable plan or noise ordinance, or applicable standards of other agencies.	E	Е	Е
	<b>Impact 13.2.</b> Compliance with the General Order at composting operations may have the potential to result in exposure of persons to or generation of excessive ground-borne vibration or ground-borne noise levels.	E	E	LS
	Impact 13.3. Compliance with the General Order at composting operations may have the potential to result in substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project.	Е	Е	LS
	Impact 13.4. Compliance with the General Order at composting operations may have the potential to result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project.	Е	Е	Е
	Impact 13.5. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport).	E	E	E
	Impact 13.6. Compliance with the General Order at composting operations may have the potential to expose people residing or working in the project area to excessive noise levels (for a project within the vicinity of a private airstrip).	E	E	E

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
14	POPULATION AND HOUSING			
	Impact 14.1. Compliance with the General Order at composting operations is not expected to result in substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure).	E	E	E
	Impact 14.2. Compliance with the General Order at composting operations is not expected to displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere.	E	E	E
	Impact 14.3. Compliance with the General Order at composting operations is not expected to result in displacement of substantial numbers of people, necessitating the construction of replacement housing elsewhere.	E	E	E
15	PUBLIC SERVICES, UTILITIES, AND ENERGY			
	Impact 15.1. Compliance with the General Order at composting operations is not expected to result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, to maintain acceptable service ratios, response times, or other performance objectives for fire protection, police protection, schools, parks or other public facilities.	E	E	E
	Impact 15.2. Compliance with the General Order at composting operations may have the potential to exceed wastewater treatment requirements of the applicable Regional Water Board.	E	E	LS
	Impact 15.3. Compliance with the General Order at composting operations may have the potential to result in construction and operation of new water or wastewater treatment facilities or expansion of existing facilities.	E	E	LS

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
15	PUBLIC SERVICES, UTILITIES, AND ENERGY	l	l	
	Impact 15.4. Compliance with the General Order at composting operations may have the potential to result in construction and operation of new storm water treatment facilities or expansion of existing facilities.	E	E	LS
	Impact 15.5. Compliance with the General Order at composting operations is expected to have sufficient water supplies available to serve the project from existing entitlements and resources.	Е	Е	Е
	Impact 15.6. Compliance with the General Order at composting operations may have the potential to result in in a determination by the wastewater treatment serving the project that it does not have the adequate capacity to serve the project's projected demand in addition to the provider's existing commitments.	E	E	LS
	Impact 15.7. Compliance responses to the General order at composting operations are expected to be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs.	E	E	E
	Impact 15.8. Compliance with the General Order at composting operations is expected to comply with federal, state, and local statutes and regulations related to solid waste.	Е	E	E
	Impact 15.9. Compliance with the General Order at composting operations may have the potential to result in the construction of new sources of energy supplies or additional energy infrastructure capacity, the construction of which could cause significant environmental effects.	E	E	E
	Impact 15.10. Compliance with the General Order at composting operations is not expected to conflict with applicable energy policies or standards.	E	E	E

E – Equal impact to the project

Table 19-1 Project Alternatives: Comparison of Significant Effects

CHAPTER	IMPACT	No Project	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Protection Monitoring in lieu of Pond Requirement
16	TRANSPORTATION		,	
	Impact 16.1. Compliance with the General Order at composting operations may have the potential to result in conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit.	E	E	E
	Impact 16.2. Compliance with the General Order at composting operations may have the potential to create conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways.	E	E	E
	Impact 16.3. Compliance with the General Order at composting operations may have the potential to result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks.	E	E	LS
	Impact 16.4. Compliance with the General Order at composting operations is not expected to substantially increase hazards due to a design feature (e.g. sharp curves or dangerous intersections) or uncompetitive uses (e.g. farm equipment).	Е	E	E
	<b>Impact 16.5.</b> Compliance with the General Order at composting operations may have the potential to result in inadequate emergency access.	Е	E	Е
	Impact 16.6. Compliance with the General Order at composting operations may have the potential to result in conflicts with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities.	E	E	E
	<b>Impact 16.7.</b> Compliance with the General Order at composting operations may have the potential to result in impacts to surrounding roadways.	E	E	LS

# 19.5. ENVIRONMENTALLY SUPERIOR ALTERNATIVE

CEQA Guidelines section 15126.6, subdivision (d) requires that an EIR include sufficient information about each alternative to allow meaningful evaluation, analysis, and comparison with the project. CEQA Guidelines section 15126.6, subdivision (e) requires that the alternatives analysis must identify the "environmentally superior" alternative among those considered. If the "No Project" alternative is identified as the environmentally superior alternative, then the EIR must also identify an environmentally superior alternative among the other alternatives.

Table 19-2 shows the ability of each alternative to achieve the project objectives. As shown by the table, the No Project Alternative meets two of the four project objectives. The Increase Hydraulic Conductivity for Pad Requirement Alternative and Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative meet three of the four objectives for Tier II facilities.

Table 19-2 Alternative Comparison: Ability to Meet Project Objectives

Objective	No Project Alternative	Tier II - Increase Hydraulic Conductivity for Pad Requirement	Tier II - Groundwater Monitoring in lieu of Pond Requirement
Adopt waste discharge requirements consistent with the provisions of the Water Code and related state water quality control plans and policies to ensure protection of beneficial uses of the state's waters from waste discharges to land associated with composting operations.	X	0	Ο
Create statewide consistency with water quality regulations related to composting operations.	0	Х	х
Streamline the water quality permitting process by providing a regulatory framework for composting operations that can be used by individual Regional Water Boards to act on applications filed by potential dischargers in a manner that avoids or mitigates potentially adverse environmental effects.	0	X	Х
Provide for a broad range of materials allowed under the Order to support California's diversion goal	Х	Х	х

X: Meets project objectives

O: Does not meet project objectives

The analysis in this chapter shows that the No Project Alternative is not the environmentally superior alternative because it does not meet two of the four project objectives, and may potentially have greater adverse effects on some environmental resource areas from the more stringent design and construction requirements.

The Increase Hydraulic Conductivity for Pad requirement for Tier II facilities meets three of the four objectives with respect to consistency, streamlining, and allowing a broad range of materials. However, the alternative increases the probability of degrading groundwater, and is expected to have a greater negative impact on water quality than the project or other alternatives.

Table 19-1 indicates the Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond Alternative at Tier II facilities could potentially reduce impacts in some environmental resource areas due to fewer construction activities compared to the project. Table 19-2 indicates that this alternative also meets three of the four the project objectives.

The Alternatives Analysis indicates the Groundwater Protection Monitoring in lieu of Hydraulic Conductivity Requirement for Pond requirement has the potential to be the environmentally superior alternative when compared to the No Project Alternative and the Increase Hydraulic Conductivity for Pad requirement. This alternative is based on the premise that as long as groundwater monitoring shows no impact to water quality, then the environmental impacts would be less than the project.

However, this alternative is a reactive approach that may ultimately have a greater adverse effect on water quality, particularly in areas underlain by granular soil, fractured rock and/or shallow groundwater. As discussed in Chapter 11, wastewater contained within a detention pond is high in nutrients, metals, salts, pathogens, oxygen-reducing compounds, and other constituents of concern which have the potential to degrade surface waters or groundwater. The force, or "head" imposed on the pond surface is constant; therefore an unlined pond is continually subjected to potential seeps or leaks.

Under the Groundwater Protection Monitoring alternative, if monitoring indicates a release resulting in degradation or pollution to waters, the operation would be required to implement corrective action measures. Corrective action measures may include but not be limited to activities such as pumping and treating the groundwater and/or building an impervious surface, which could potentially have greater environmental and economic impacts than containing wastewater within a lined detention pond. Corrective action after a release of waste constituents may not reverse the effects of degradation or pollution for an unknown period of time, thus the Groundwater Protection Monitoring alternative may have the potential to have an adverse effect on water quality and greater environmental impact if corrective action measures are required. Installation of a geosynthetic liner to meet the hydraulic conductivity requirement for a detention pond at Tier II facilities is an example of a proactive approach to protecting groundwater from direct application of wastewater onto land.

# 20. REFERENCES

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# 21. DOCUMENT PREPARATION

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County of Nevada	Community Development Agency - Planning Department	950 Maidu Avenue, Suite 170	Nevada City	CA	95959	(530) 265-1222	(530) 265- 9851	Mr.	Brian	Foss	Acting Planning Director	brian.foss@co.ne vada.ca.us
County of Orange	OC Public Works/OC Planning	300 North Flower	Santa Ana	CA	92702	(714) 677-3218	(714) 834- 2395	Mr.	Rick	LeFeuvre	Interim Director, OC Planning	rick.lefeuvre@ocp w.ocgov.com
City of Paso Robles	Community Development Department Planning	1000 Spring Street 65 Civic	Paso Robles	CA	93446	(805) 237-3970	(805) 237- 3904 (925) 252-	Mr.	Ed	Gallagher Hoggatt	Community Development Director Planning	ed@prcity.com dhoggatt@ci.pittsb
City of Pittsburg	Division	Avenue	Pittsburg	CA	94565	(925) 252-4920		Ms.	Dana	Ayers	Manager	urg.ca.us
County of Placer	Community Development / Resource Agency	3091 County Center Drive, Suite 280	Auburn	CA	95603	(530) 745-3000	(530) 745 3120	Mr.	Michael J.	Johnson	Community Development / Resource Agency Director	mjohnson@placer. ca.gov
County of Plumas	Planning Department	555 Main Street	Ouincy	CA	95971	(530) 283-7011	(530) 283- 6134	Mr.	Randy	Wilson	Planning Director	randywilson@count yofplumas.com
County of Riverside	Riverside County Transportation & Land Management Agency	4080 Lemon Street, 12th Floor	Riverside	CA	92501	(951) 955-6892	(951) 955-	Ms.	Carolyn	Syms Luna	Director	CLuna@rctlma.org
County of	Planning						(916) 874-		-		Planning	sacplan@saccou
Sacramento  County of San Benito	Division Planning & Building Inspection Services	3224 Southside Road	Sacramento	CA	95814 95023- 9174	(831) 637-5313	(831) 637-	Ms.	Leighann	Moffitt	Manager	garmstrong@cos b.us
County of San Bernardino	Land Use Services Department	385 North Arrowhead Avenue, First Floor	San Bernardino		92415- 0182	(909) 387-4431	(909) 387-	Ms.	Christine	Kelly	Director of Land Use Services	ckelly@lus.sbcou
City of San Diego	Development Services Department	1222 First Avenue	San Diego	CA	92101	(619) 446-5300	(619) 236- 6478	Mr.	Tom	Tomlinson	Interim Director	TomlinsonT@san diego.gov
County of San Diego	Department of Planning and Land Use	5201 Ruffin Road, Suite B	San Diego	CA	92123	(858) 694-2962	(858) 694- 2555	Mr.	Mark	Wardlaw	Director of Planning and Development Services	mark.wardlaw@s dcounty.ca.gov

diction Name (Mail Me	Agency	Mailing Address	Mailing City	State	Zip Code	Phone Number	FAX Number	Salutation	Director-First	Director-Last	Title	Email
City and County of San Francisco	Planning Department	1650 Mission Street, Suite 400	San Francisco	CA	94103- 2479	(415) 558-6378	(510) 558- 6409	Mr.	John	Rahaim	Planning Director	john.rahaim@sfgov .org
County of San Joaquin	Community Development Department	1810 East Hazelton Avenue	Stockton	CA	95205	(209) 468-3120	(209) 468- 3163	Ms.	Kerry	Sullivan	Director	ksullivan@sjgov.or
City of San Jose	Department of Planning, Building & Code Enforcement	200 East Santa Clara Street, 3rd Floor	San Jose	CA	95113	(408) 535-7900	(408) 292- 6055	Mr.	Joseph	Horwedel	Director	joseph.horwedel@sanjoseca.gov
County of San Luis Obispo	Department of Planning and Building	976 Osos Street, Room 300	San Luis Obispo	CA	93408	(805) 781-5600	(805) 781- 5624	Mr.	Jason	Giffen	Director, Department of Planning and Building	jgiffen@co.slo.ca.u
County of San Mateo	Planning and Building Department	455 County Center, 2nd Floor	Redwood City	CA	94063	(650) 363-1861	(650) 363- 4849	Ms.	Lisa	Grote	Director	plngbldg@co.sanm ateo.ca.us
County of Santa Barbara	Planning and Development Department	123 East Anapamu Street	Santa Barbara	CA	93101- 2058	(805) 568-2085	(805) 568-	Mr.	Glenn	Russell, Ph.D.	Director, Planning and Development Department	grussell@co.santa- barbara.ca.us
County of Santa Clara	Planning Department	70 West Hedding Street	San Jose	CA	95110	(408) 299-6740	(408) 288- 9198	Mr.	Nash	Gonzalez	Director	nash.gonzalez@ pln.sccgov.org
County of Santa Cruz	Planning Department	701 Ocean Street, Room 400	Santa Cruz	CA	95060	(831) 454-2580	(831) 454- 2131	Ms.	Kathy	Molloy Previsich	Planning Director	PLN001@co.santa- cruz.ca.us
County of Shasta	Resource Management Department	1855 Placer Street, Suite 103	Redding	CA	96001	(530) 225-5532	(530) 245- 6468	Mr.	Russ	Mull, R.E.H.S., A.I.C.P.	Director	scinfo@co.shasta.c
County of Sierra	Buidling, Planning, and Pblic Works Department	101 Courthouse Square	Downieville	CA	95936	(530) 289-3251	(530) 289- 2828	Mr.	Tim	Beals	Director of Building, Planning, & Public Works	planning@sierraco unty.ws
County of Siskiyou	Public Health and Community Development Department	806 South Main Street	Yreka	CA	96097	(530) 841-2100	(530) 841- 4076	Ms.	Terry	Barber	Public Health and Community Development Director	tbarber@co.siskiy
County of Solano	Resource Management Department	675 Texas Street, Suite 5500	Fairfield	CA	94533	(707) 784-6765	(707) 784- 4805	Mr.	Bill	Emlen	Director of Resource Management Department	bemlen@solanoc ounty.com
County of Sonoma	Permit & Resource Management Department	2550 Ventura Avenue	Santa Rosa	CA	95403	(707) 565-1900	(707) 565- 1103	Mr.	Peter	Parkinson	Director of Permit and Resource Management Dept.	pete.parkinson@ sonoma- county.org

diction Name (Mail M	Agency	Mailing Address	Mailing City	State	Zip Code	Phone Number	FAX Number	Salutation	Director-First	Director-Last	Title	Email
County of Stanislaus	Department of Planning and Community Development	1010 10th Street, Suite 3400	Modesto	CA	95354	(209) 525-6330	(209) 525- 5911	Mr.	Kirk	Ford	Director	fordk@stancounty.
City of Stockton	Community Development Department	345 North El Dorado Street	Stockton	CA	95202	(209) 937-8266	(209) 937- 8893	Mr.	Michael M.	Niblock	Community Development Director	
County of Sutter	Community Services	1130 Civic Center Boulevard	Yuba City	CA	95993	(530) 822-7400	(530) 822- 7109	Ms.	Lisa	Wilson	Planning Manager	lpurviswilson@co .sutter.ca.us
County of Tehama	Planning Department	444 Oak Street, Courthouse Annex Room 1	Red Bluff	CA	96080	(530) 527-2200	(530) 527- 2655	Mr.	John	Stoufer	Interim Director of Planning	planning@co.teh ama.ca.us
County of Trinity	Planning Department	61 Airport Road	Weaverville	CA	96093	(530) 623-1351	(530) 623- 1353	Mr.	Richard	Tippett	Director of Transportation , Planning, and Building Development	rtippett@trinityco unty.org
County of Tulare	Resource Management Agency/Planni ng Branch	5961 South Mooney Boulevard	Visalia	CA	93277	(559) 624-7000	(559) 733- 6291	Mr.	Michael	Spata	Assistant RMA Director, Planning Branch	mspata@co.tular e.ca.us
County of Tuolumne	Community Resources Agency	48 West Yaney Street	Sonora	CA	95370	(209) 533-5633	(209) 533-	Ms.	Beverly	Shane	Community Resources Director	bshane@co.tuolum ne.ca.us
County of Ventura	Resource Management Agency, Planning Division	800 South Victoria Avenue	Ventura	CA	93009	(805) 654-2481	(805) 654- 2409	Ms.	Kim	Prillhart, AICP	Planning Director	kim.prillhart@ventura.org
City of Vernon	Community Services & Water	4305 Santa Fe Avenue	Vernon	CA	90058	(323) 583-8811	(213) 826- 1435	Mr.	Kevin	Wilson, P.E.	Director of Community Services & Water	kwilson@ci.vernon.
City of West Covina	Planning Department	1444 West Garvey Avenue	West Covina	CA	91790	(626) 939-8422	(626) 813- 8667	Mr.	Jeff	Anderson	Acting Planning Director	jeff.anderson@wes tcovina.org
County of Yolo	Planning and Public Works Department	292 West Beamer Street	Woodland	CA	95695	(530) 666-8775	(530) 666- 8156	Mr.	John	Bencomo	Planning and Public Works Director	john.bencomo@yol ocounty.org
County of Yuba	Community Development & Services Agency: Planning Department	915 8th Street	Marysville	CA	95901	(530) 749-5470	(530) 749- 5434	Ms.	Wendy	Hartman	Director of Planning Housing & Community Services	whartman@co.yub a.ca.us

# APPENDIX B DISTRIBUTION LIST

diction Name (Mail M	Agency	Mailing Address	Mailing City	State	Zip Code	Phone Number	FAX Number	Salutation	Director-First	Director-Last	Title	Email
County of Alameda	Community Development Agency, Planning Department	224 West Winton Avenue, Room 111	Hayward	CA	94544	(510) 670-5400	(510) 785- 8703	Mr.	Albert	lonez	Planning Director	albert.lopez@acg
County of Alameda	Community	KOOIII I I I	паумаги	CA	94344	(310) 670-3400	0793	IVII .	Albert	Lopez	Community	ov.org
County of Alpine		50 Diamond Valley Road	Markleeville	CA	96120	(530) 694-2140 ext. 425	(530) 694- 2149	Mr.	Brian	Peters	Development Director	bpeters@alpinecountyca.gov
, , ,	Planning	810 Court					(209) 223-				Planning	sgrijalva@co.amad
County of Amador	Department	Street	Jackson	CA	95642	(209) 223-6380	6228	Ms.	Susan	Grijalva	Director	or.ca.us
City of Berkeley	Department of Planning and Development	2120 Milvia Street	Berkeley	CA	94704	(510) 981-7400	(510) 981- 7490	Ms.	Wendy	Cosin	Planning and Development Interim Director	wcosin@ci.berkel ey.ca.us
	Department of										Development	
County of Dutto		7 County	0	C 4	05005	(520) 520 6024	(530) 538-	N 4 =	Time	Co allia aa	Services	tsnellings@butteco
County of Butte	Services	Center Drive	Oroville	CA	95965	(530) 538-6821		Mr.	Tim	Snellings	Director	unty.net rlwillis@co.calave
County of Calaveras	Planning Department	891 Mountain Ranch Road	San Andreas	CA	95249	(209) 754-6394	(209) 754- 6540	Ms.	Rebecca L	Willis	Planning Director	ras.ca.us
County of Colusa	Building and Planning Department	220 12th Street		CA	95932	(530) 458-0480	(530) 458-	Mr.	Stephen	Hackney	Director of Planning and Building	shackney@count yofcolusa.org
County of Contra	Department of Conservation & Development	651 Pine Street, 4th Floor, North Wing	Martinez	CA	94553	(925) 335-1260	(925) 335- 1299	Ms.	Catherine	Kutsuris	Conservation & Development Director	catherine.kutsuris @dcd.cccounty.u s
County of Del Norte	Community Development Department - Planning Division	981 H Street	Crescent City	CA	95531	(707) 464-7254	(707) 465- 0340	Ms.	Heidi	Kunstal	Deputy Director of Building and Planning	hkunstal@co.del- norte.ca.us
	Development	22525					(500) 040				Development	
County of El Dorado	Services Department	2850 Fairlane Court	Placerville	CA	95667	(530) 621-5355	(530) 642- 0508	Mr.	Roger	Trout	Services Director	roger.trout@edcg ov.us
County of Fresno	Public Works and Planning Department	2200 Tulare Street, Suite A	Fresno	CA	93721	(559) 262-4078	(559) 262- 4879	Mr.	Alan	Weaver	Director	aweaver@co.fres
	Planning and Public Works	777 North					(530) 934-				Director of Planning &	jlinhart@countyofgl
County of Glenn	Agency	Colusa Street	Willows	CA	95988	(530) 934-6530	6533	Mr.	John	Linhart	Public Works	enn.net
County of Humboldt	Community Development Services	3015 H Street	Eureka	CA	95501- 4484	(707) 445-7541	(707) 445- 7446	Mr.	Kirk	Girard	Director of Community Development Services	kgirard@co.humbol dt.ca.us
County of Imperial	Planning & Development Services Department	801 Main Street	El Centro	CA	92243- 2811	(760) 482-4236	(760) 353- 8338	Mr.	Armando	Villa	Direction or Planning & Development Services	armandovilla@co _imperial.ca.us

diction Name (Mail Me	Agency	Mailing Address	Mailing City	State	Zip Code	Phone Number	FAX Number	Salutation	Director-First	Director-Last	Title	Email
	Planning	168 North	Independen				(760) 878-				Planning	jhart@inyocounty.u
County of Inyo	Department	Edwards Street	ce	CA	93526	(760) 878-0263	0382	Mr.	Joshua	Hart	Director	S
County of Kern	Planning and Community Development	2700 M Street, Suite 100	Bakersfield	CA	93301- 2370	(661) 862-8866	(661) 862- 8601	Ms.	Lorelei	Oviatt, AICP	Director	loreleio@co.kern.c a.us
County of Kings	Community Development Agency	1400 West Lacey Boulevard	Hanford	CA	93230	(559) 852-2682	(559) 584- 8989	Mr.	Gregory	Gatzka	Director	greg.gatzka@co.ki ngs.ca.us
County of Lake	Community Development Department	255 North Forbes Street	Lakeport	CA	95453	(707) 263-2221	(707) 263- 2225	Mr.	Richard	Coel	Community Development Director	richardc@co.lake .ca.us
County of Lassen	Planning and Building Services	707 Nevada Street, Suite 5	Susanville	CA	96130	(530) 251-8269	(530) 251- 8373	Mr.	Maurice	Anderson	Director of Planning and Building Services	landuse@co.lasse n.ca.us
City of Los Angeles	Department of City Planning	200 North Spring Street, Room 525	Los Angeles	CA	90012	(213) 978-1271	(213) 978- 1275	Mr.	Michael	LoGrande	Director of Planning	michael.logrande @lacity.org
County of Los	Regional	320 West					(213) 626-					rbruckner@plannin
Angeles	Planning	Temple Street	Los Angeles	CA	90012	(213) 974-6411	0434	Mr.	Richard	Bruckner	Director	g.lacounty.gov
County of Madera	Resource Management Agency	2037 West Cleveland Avenue	Madera	CA	93637	(559) 675-7821	(559) 675- 6573	Mr.	Norman	Allinder	Planning Director	norman.allinder@m adera-county.com
County of Marin	Community Development Agency	3501 Civic Center Drive, Room 308	San Rafael	CA	94903	(415) 499-6269	(415) 499- 7880	Mr.	Brian	Crawford	Director	bcrawford@co.mari n.ca.us
County of Mariposa	Planning Department	5100 Bulion Street	Mariposa	CA	95338	(209) 966-5151	(209) 742- 5054	Mr.	Kris	Schenk	Director	planningdept@m ariposacounty.org
County of Mendocino	Planning & Building Services Department	501 Low Gap Road, Room 1440	Ukiah	CA	95482	(707) 463-4281	(707) 463- 5709	Mr.	Ignacio	Gonzalez	Planning & Building Services Director	pbs@co.mendoci no.ca.us
County of Merced	Planning & Community Development Department	2222 M Street	Merced	CA	95340	(209) 385-7654	(209) 726- 1710	Mr.	Mark	Hendrickson	Interim Development Services Director	mhedrickson@co .merced.ca.us
County of Modoc	Planning Department	203 West Fourth Street	Alturas	CA	96101	(530) 233-6406	(530) 233- 6420	Ms.	Kimberly	Hunter	Planning Director	kimhunter@co.m odoc.ca.us
County of Mono	Community Development Department, Planning Division	P.O. Box 8	Bridgeport	CA	93517	(760) 924-1800	(760) 924- 1801	Mr.	Scott	Burns	Community Development Director	sburns@mono.ca.g
County of Monterey	RMA - Planning Department	168 West Alisal Street	Salinas	CA	93901	(831) 755-5025	(831) 757- 9516	Mr.	Mike	Novo	Planning Director	novom@co.monter ey.ca.us

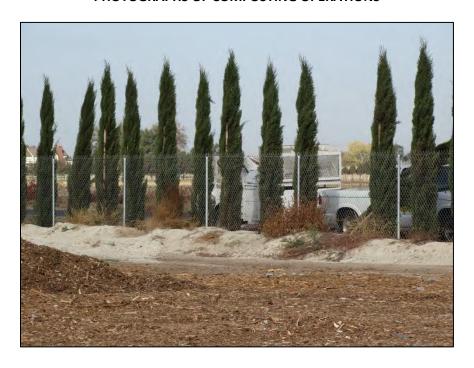
diction Name (Mail Mo	Agency	Mailing Address	Mailing City	State	Zip Code	Phone Number	FAX Number	Salutation	Director-First	Director-Last	Title	Email
County of Napa	Conservation, Development and Planning Department	1195 Third Street, Suite 210	Napa	CA	94559	(707) 253-4417	(707) 299- 4266	Ms.	Hilary	Gitelman	Director of Conservation, Development & Planning	cdp@countyofna pa.org
County of Nevada	Community Development Agency - Planning Department	950 Maidu Avenue, Suite 170	Nevada City	CA	95959	(530) 265-1222	(530) 265- 9851	Mr.	Brian	Foss	Acting Planning Director	brian.foss@co.ne vada.ca.us
County of Orange	OC Public Works/OC Planning	300 North Flower	Santa Ana	CA	92702	(714) 677-3218	(714) 834- 2395	Mr.	Rick	LeFeuvre	Interim Director, OC Planning	rick.lefeuvre@ocp w.ocgov.com
City of Paso Robles	Community Development Department Planning	1000 Spring Street 65 Civic	Paso Robles	CA	93446	(805) 237-3970	(805) 237- 3904 (925) 252-	Mr.	Ed	Gallagher Hoggatt	Community Development Director Planning	ed@prcity.com dhoggatt@ci.pittsb
City of Pittsburg	Division	Avenue	Pittsburg	CA	94565	(925) 252-4920		Ms.	Dana	Ayers	Manager	urg.ca.us
County of Placer	Community Development / Resource Agency	3091 County Center Drive, Suite 280	Auburn	CA	95603	(530) 745-3000	(530) 745 3120	Mr.	Michael J.	Johnson	Community Development / Resource Agency Director	mjohnson@placer. ca.gov
County of Plumas	Planning Department	555 Main Street	Ouincy	CA	95971	(530) 283-7011	(530) 283- 6134	Mr.	Randy	Wilson	Planning Director	randywilson@count yofplumas.com
County of Riverside	Riverside County Transportation & Land Management Agency	4080 Lemon Street, 12th Floor	Riverside	CA	92501	(951) 955-6892	(951) 955-	Ms.	Carolyn	Syms Luna	Director	CLuna@rctlma.org
County of	Planning						(916) 874-		-		Planning	sacplan@saccou
Sacramento  County of San Benito	Division Planning & Building Inspection Services	3224 Southside Road	Sacramento	CA	95814 95023- 9174	(831) 637-5313	(831) 637-	Ms.	Leighann	Moffitt	Manager	garmstrong@cos b.us
County of San Bernardino	Land Use Services Department	385 North Arrowhead Avenue, First Floor	San Bernardino		92415- 0182	(909) 387-4431	(909) 387-	Ms.	Christine	Kelly	Director of Land Use Services	ckelly@lus.sbcou
City of San Diego	Development Services Department	1222 First Avenue	San Diego	CA	92101	(619) 446-5300	(619) 236- 6478	Mr.	Tom	Tomlinson	Interim Director	TomlinsonT@san diego.gov
County of San Diego	Department of Planning and Land Use	5201 Ruffin Road, Suite B	San Diego	CA	92123	(858) 694-2962	(858) 694- 2555	Mr.	Mark	Wardlaw	Director of Planning and Development Services	mark.wardlaw@s dcounty.ca.gov

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City and County of San Francisco	Planning Department	1650 Mission Street, Suite 400	San Francisco	CA	94103- 2479	(415) 558-6378	(510) 558- 6409	Mr.	John	Rahaim	Planning Director	john.rahaim@sfgov .org
County of San Joaquin	Community Development Department	1810 East Hazelton Avenue	Stockton	CA	95205	(209) 468-3120	(209) 468- 3163	Ms.	Kerry	Sullivan	Director	ksullivan@sjgov.or
City of San Jose	Department of Planning, Building & Code Enforcement	200 East Santa Clara Street, 3rd Floor	San Jose	CA	95113	(408) 535-7900	(408) 292- 6055	Mr.	Joseph	Horwedel	Director	joseph.horwedel@sanjoseca.gov
County of San Luis Obispo	Department of Planning and Building	976 Osos Street, Room 300	San Luis Obispo	CA	93408	(805) 781-5600	(805) 781- 5624	Mr.	Jason	Giffen	Director, Department of Planning and Building	jgiffen@co.slo.ca.u
County of San Mateo	Planning and Building Department	455 County Center, 2nd Floor	Redwood City	CA	94063	(650) 363-1861	(650) 363- 4849	Ms.	Lisa	Grote	Director	plngbldg@co.sanm ateo.ca.us
County of Santa Barbara	Planning and Development Department	123 East Anapamu Street	Santa Barbara	CA	93101- 2058	(805) 568-2085	(805) 568-	Mr.	Glenn	Russell, Ph.D.	Director, Planning and Development Department	grussell@co.santa- barbara.ca.us
County of Santa Clara	Planning Department	70 West Hedding Street	San Jose	CA	95110	(408) 299-6740	(408) 288- 9198	Mr.	Nash	Gonzalez	Director	nash.gonzalez@ pln.sccgov.org
County of Santa Cruz	Planning Department	701 Ocean Street, Room 400	Santa Cruz	CA	95060	(831) 454-2580	(831) 454- 2131	Ms.	Kathy	Molloy Previsich	Planning Director	PLN001@co.santa- cruz.ca.us
County of Shasta	Resource Management Department	1855 Placer Street, Suite 103	Redding	CA	96001	(530) 225-5532	(530) 245- 6468	Mr.	Russ	Mull, R.E.H.S., A.I.C.P.	Director	scinfo@co.shasta.c
County of Sierra	Buidling, Planning, and Pblic Works Department	101 Courthouse Square	Downieville	CA	95936	(530) 289-3251	(530) 289- 2828	Mr.	Tim	Beals	Director of Building, Planning, & Public Works	planning@sierraco unty.ws
County of Siskiyou	Public Health and Community Development Department	806 South Main Street	Yreka	CA	96097	(530) 841-2100	(530) 841- 4076	Ms.	Terry	Barber	Public Health and Community Development Director	tbarber@co.siskiy
County of Solano	Resource Management Department	675 Texas Street, Suite 5500	Fairfield	CA	94533	(707) 784-6765	(707) 784- 4805	Mr.	Bill	Emlen	Director of Resource Management Department	bemlen@solanoc ounty.com
County of Sonoma	Permit & Resource Management Department	2550 Ventura Avenue	Santa Rosa	CA	95403	(707) 565-1900	(707) 565- 1103	Mr.	Peter	Parkinson	Director of Permit and Resource Management Dept.	pete.parkinson@ sonoma- county.org

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County of Stanislaus	Department of Planning and Community Development	1010 10th Street, Suite 3400	Modesto	CA	95354	(209) 525-6330	(209) 525- 5911	Mr.	Kirk	Ford	Director	fordk@stancounty.
City of Stockton	Community Development Department	345 North El Dorado Street	Stockton	CA	95202	(209) 937-8266	(209) 937- 8893	Mr.	Michael M.	Niblock	Community Development Director	
County of Sutter	Community Services	1130 Civic Center Boulevard	Yuba City	CA	95993	(530) 822-7400	(530) 822- 7109	Ms.	Lisa	Wilson	Planning Manager	lpurviswilson@co .sutter.ca.us
County of Tehama	Planning Department	444 Oak Street, Courthouse Annex Room 1	Red Bluff	CA	96080	(530) 527-2200	(530) 527- 2655	Mr.	John	Stoufer	Interim Director of Planning	planning@co.teh ama.ca.us
County of Trinity	Planning Department	61 Airport Road	Weaverville	CA	96093	(530) 623-1351	(530) 623- 1353	Mr.	Richard	Tippett	Director of Transportation , Planning, and Building Development	rtippett@trinityco unty.org
County of Tulare	Resource Management Agency/Planni ng Branch	5961 South Mooney Boulevard	Visalia	CA	93277	(559) 624-7000	(559) 733- 6291	Mr.	Michael	Spata	Assistant RMA Director, Planning Branch	mspata@co.tular e.ca.us
County of Tuolumne	Community Resources Agency	48 West Yaney Street	Sonora	CA	95370	(209) 533-5633	(209) 533-	Ms.	Beverly	Shane	Community Resources Director	bshane@co.tuolum ne.ca.us
County of Ventura	Resource Management Agency, Planning Division	800 South Victoria Avenue	Ventura	CA	93009	(805) 654-2481	(805) 654- 2409	Ms.	Kim	Prillhart, AICP	Planning Director	kim.prillhart@ventura.org
City of Vernon	Community Services & Water	4305 Santa Fe Avenue	Vernon	CA	90058	(323) 583-8811	(213) 826- 1435	Mr.	Kevin	Wilson, P.E.	Director of Community Services & Water	kwilson@ci.vernon.
City of West Covina	Planning Department	1444 West Garvey Avenue	West Covina	CA	91790	(626) 939-8422	(626) 813- 8667	Mr.	Jeff	Anderson	Acting Planning Director	jeff.anderson@wes tcovina.org
County of Yolo	Planning and Public Works Department	292 West Beamer Street	Woodland	CA	95695	(530) 666-8775	(530) 666- 8156	Mr.	John	Bencomo	Planning and Public Works Director	john.bencomo@yol ocounty.org
County of Yuba	Community Development & Services Agency: Planning Department	915 8th Street	Marysville	CA	95901	(530) 749-5470	(530) 749- 5434	Ms.	Wendy	Hartman	Director of Planning Housing & Community Services	whartman@co.yub a.ca.us

## APPENDIX C PHOTOGRAPHS OF COMPOSTING OPERATIONS

## PHOTOGRAPHS OF COMPOSTING OPERATIONS



**Vegetative Screening, Earthen Perimeter Berm** 



Feedstock Material with Contaminants Removed Prior to Grinding



Co-Located at a Transfer Station which Manages its Own Fleet: Fueling Structure, Outbuildings, Area Lighting



**Scale and Scale House** 



Operations and Storage Buildings, Concrete Pad and Berm, Static Aerated Pile, Fencing, Area Lighting



Feedstock and Product Material for Co-Located Chipping and Grinding Operations



Windrows in Varying Stages of Decomposition



**Finished Compost Piles** 



**Static Piles, Mechanical Turning Equipment** 



Feedstock Piles, Earthmoving Equipment



**Composting Area, Incorporation of Additives** 



Water Tanks, Piles of Composted Materials, Covered Piles



Pile of Waste Separated from Feedstock Prior to Further Processing



**Wastewater Pond** 



**Wastewater Pond** 



Finished Compost Pile, Screening Equipment



Screening Equipment, Large Structures for Materials Processing, Feedstock Piles, Perimeter Fencing

## APPENDIX D ECONOMIC CONSIDERATIONS

## GENERAL WASTE DISCHARGE REQUIREMENTS FOR COMPOSTING OPERATIONS - ECONOMIC CONSIDERATIONS

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#### **SUMMARY**

The proposed *General Waste Discharge Requirements for Composting Operations* (Order) will impose compliance costs on the compost industry that will increase the total cost of operations and decrease net returns. The proposed Order will require initial capital investments of approximately \$25.2 million in retention ponds, monitoring wells, and drains. Annual investment costs will be about \$2.2 million, and annual monitoring and maintenance will be an additional \$1 million. Although these amounts seem large when expressed in relative terms or in units of production, the effect on compost operators will be manageable. The industry has 121 facilities subject to the proposed Order that processes about 7.8 million cubic yards of compost annually.

The proposed Order will impose annual cost increases on the order of one percent to seven percent, depending on the size of operation and ownership. Net revenue will decline by 2.5 percent to 18 percent. However, projected profit margins vary between eight percent and 40 percent and therefore, the economic viability of the operations will not be in jeopardy.

Analysis shows that compliance with the proposed Order is highly unlikely to divert green waste from compost operations to landfills. The difference between the landfill disposal cost and the total compost cost varies from \$12.10/ton to \$23.74/ton of green waste. Total compost costs would have to increase by at least 26 percent to approach landfill disposal costs.

#### INTRODUCTION

Two economic considerations are addressed in this analysis. The first is to determine the effect of imposing the proposed Order compliance costs on the economic viability of composting operations. The second is to project the possible shift in compost feedstocks to landfills as a result of the proposed Order's requirements.

#### ECONOMIC VIABILITY UNDER THE PROPOSED ORDER

The proposed Order categorizes compost operations into two tiers, Tier I and Tier II. Tier I are those operations processing less than 25,000 cubic yards of material onsite at any given time that includes all material received, processed and stored on the premises. Tier I must meet all siting criteria: minimum groundwater depth based on soil percolation rate; distance to nearest surface water ( $\geq$  100 feet); and distance to nearest drinking water supply well ( $\geq$  100 feet). Tier I feedstocks are limited to agricultural, green, paper, and vegetative food materials.

Tier II operations process more than 25,000 cubic yards onsite at any given time of solid food material, biosolids and manure in addition to Tier I materials. Tier II operations also must meet certain siting criteria: minimum distances to the nearest surface water ( $\geq$  100 feet); and distance to nearest drinking water supply well ( $\geq$  100 feet).

Compliance with the proposed Order will require Tier II operations to either (1) upgrade the operation surface pad to meet a hydraulic conductivity standard, or (2) perform groundwater protection monitoring (assumed to be groundwater monitoring); install a lined retention pond; monitor water quality in the retention pond; and submit annual reports. Tier I operations are not subject to the operations surface pad hydraulic conductivity standard; retention pond hydraulic conductivity standard; or the groundwater protection monitoring requirements.

Eight Tier II compost facility operators volunteered to provide cost and revenue data for this analysis. The facilities represent a broad spectrum of private, public, and partnered operations receiving 25,000 to 140,000 tons per year of multiple types of feedstocks, using a variety of composting techniques. For the purposes of confidentiality, survey participants will not be identified.

## **Cost of Processing Compost With and Without the Proposed Order**

Survey cost results were compiled on the basis of cubic yards of compost produced and sold annually as shown in Table 1. The total annualized cost of producing a cubic yard of compost (referred to as the *Total Processing Cost*) for the surveyed facilities ranged from \$19.19 to \$30.99.

			Surveyed P	rocessing Co	st	Pro	jected Complian	ice Cost		
							30 year			
	Commont	On anatin a	Business	Investment	Total	Dlant	Average Annual	Compliance	Total	Change in
	Compost Processed	Operating Cost	Overhead Cost	Overhead Cost	Processing Cost	Plant Pad Size	Precipitation <sup>2</sup>	Cost w/o Pad Installation	Compost Cost	Compost Cost
Facility <sup>1</sup>	(cy/yr)	(\$/cy)	(\$/cy)	(\$/cy)	(\$/cy)	(ac)	(in/yr)	(\$/cy)	(\$/cy)	(%)
Pvt 1	25,000	\$15.67	\$5.89	\$7.26	\$28.82	15.8	22.36	\$2.00	\$30.83	6.9%
Pub 1	40,000	\$16.86	\$5.76	\$8.36	\$30.99	12.0	22.14	\$1.06	\$32.04	3.4%
Pvt 2	56,000	\$13.01	\$7.79	\$6.76	\$27.56	10.7	19.99	\$0.67	\$28.23	2.4%
Pvt3	75,000	\$10.65	\$4.40	\$4.14	\$19.19	20.0	1250	\$0.55	\$19.74	2.8%
Pub 2	100,000	\$13.98	\$12.09	\$4.51	\$30.58	18.0	38.39	\$0.80	\$31.38	2.6%
Pub 3	100,000	\$16.04	\$8.06	\$3.91	\$28.01	45.0	11.37	\$0.66	\$28.67	2.4%
Pvt4	103,152	\$8.91	\$9.20	\$6.32	\$24.44	6.0	15.76	\$0.26	\$24.70	1.1%
Pub 4	137,016	\$11.84	\$11.23	\$3.64	\$26.70	72.0	6.63	\$0.50	\$27.20	1.9%

Table 1. Compost Facility Characteristics and Costs by Category

The cost to produce compost, referred to as the "Surveyed Processing Cost" in Table 1, are principally a function of: (1) the size of the operation, (2) the business arrangement (private or public), and (3) the processing techniques employed. The major cost categories of operating costs, business overhead costs, and investment overhead costs are defined as follows:

Operating Costs – Includes receiving, grinding and screening, forming open windrows, turning windrows, separating fines, forming fines curing piles, and shipping. Costs of labor, equipment operating costs (i.e., energy and repairs), and interest on operating capital, are accounted for in this category.

Business Overhead Costs – Includes staff and management costs, equipment rental, outside services, materials and supplies, office expenses, insurance, taxes, permits, fees, and land costs.

<sup>1</sup> Pvt indicates private ownership and Pub is a publically owned facility

<sup>&</sup>lt;sup>2</sup> PRISM Climate Group, Oregon State University, http://prism.oregonstate.edu, created 3/1/2014.

Investment Overhead Costs – Includes the annualized cost of purchased buildings, equipment, and long term facility improvements.

The cost to comply with the proposed Order was estimated assuming the annual capital costs of (1) upgrading the operation's pad surface to meet the proposed Order's hydraulic conductivity standard, or (2) installing groundwater monitoring wells and monitoring; installing a retention pond meeting the hydraulic conductivity standard; and constructing drainage conveyance ditches. Annual monitoring of pond water and maintenance costs are also included. Annual compliance cost per cubic yard of compost processed was calculated for the two options using the following equations:

### **Option 1: Cost of Operations Surface Pad Installation**

If the operator chooses to upgrade the pad surface to meet the required hydraulic conductivity standard, the following equation calculates compliance costs:

Annual Compliance Cost With Pad Installation (\$/cubic yard) = Annual Pad Installation Cost (\$/cubic yard) + Annual Retention Pond Installation Cost (\$/cubic yard) + Annual Conveyance Drain Installation Cost (\$/cubic yard) + Annual Retention Pond Monitoring Cost (\$) + Annual Maintenance Cost (\$)

Where: Annual Pad Installation Cost (\$/cubic yard) = (Pad Installation Cost (\$/acre) x Pad Size (acre) x Capital Recovery Factor) / Compost Produced Annually (cubic yard)

Where: Pad Installation Cost (\$/acre) =  $\$81,675^1$ 

Capital Recovery Factor<sup>2</sup> = 0.08718 = (Interest Rate x (1 + Interest Rate)<sup>Economic Life</sup> ) / ((1 + Interest Rate)<sup>Economic Life</sup> – 1)

Where: Interest Rate = 6.0%

Economic Life = 20 years

Annual Retention Pond Installation Cost (\$/cubic yard) = (Pond Installation Cost (\$/ac) x Pad Size (ac) x Pond to Pad Factor (in<sup>-1</sup>) x Average Annual Precipitation (in) x Capital Recovery Factor) / Compost Produced Annually (cubic yard)

Where: Pond Installation Cost (\$/acre) =  $\$147,388^3$ 

Pond to Pad Factor (in<sup>-1</sup>) = 0.00692 = ((Pad Size (ac) x ((Open Area (% of Pad) x Pad Runoff Coefficient) + (Material Area (% of Pad) x Material Runoff Coefficient)) x 43,560 (ft<sup>2</sup>/acre) x 1/12 (ft/in)) / Pond Depth (in)) x (1/43,560 (acre/ft<sup>3</sup>))

Where: Open Area (% exposed surface) = 50%

Pad Runoff Coefficient =  $0.69^4$ 

<sup>&</sup>lt;sup>1</sup> Based on actual bids 2008 for lime/cement treated (12" thick), place AC roads, construction 200' x 200' concrete pad. Cost includes construction, design engineering, and construction oversight.

<sup>&</sup>lt;sup>2</sup> The Excel PMT function calculates the value which is defined as the payment for a loan based on constant payments and a constant interest rate.

<sup>&</sup>lt;sup>3</sup> Assumes excavation, hauling, stockpiling, and finished grading (5' deep), installation of 60-mil HDPE membrane, and design, engineering and construction management.

http://www.brighthubengineering.com/hydraulics-civil-engineering/93173-runoff-coefficients-for-use-in-rational-method-calculations/ Assumed disturbed area, 2 to 6% slope, Soil Group B with a coefficient of 0.68. However, 0.69 was inadvertently used in the calculations instead of 0.68.

Material Area (% covered surface) = 1 – Open Area

Material Runoff Coefficient =  $0.14^5$ 

Average Annual Precipitation (in) = 30-Year Average Annual Precipitation (in)<sup>6</sup>

Annual Conveyance Drain Installation Cost (\$/cubic yard) = (Conveyance Drain Installation Cost (\$) x Capital Recovery Factor) / Compost Processed Annually (cubic yard)

Where: Conveyance Drain Installation Cost (\$) = \$10,000

Annual Retention Pond Monitoring Cost (\$) = \$3,962

Annual Maintenance Cost (\$) = \$3,500

### Option 2: Cost of Groundwater Well Installation and Monitoring

If the operator chooses to monitor groundwater instead of upgrading the pad to the required hydraulic conductivity standard, the following equation calculates compliance costs:

Annual Compliance Cost Without Pad Installation (\$/cubic yard) = Annual Retention Pond Installation Cost (\$/cubic yard) + Annual Conveyance Drain Installation Cost (\$/cubic yard) + Annual Groundwater/Retention Pond Monitoring Costs (\$/cubic yard) + Annual Maintenance Cost (\$/cubic yard) + Annual Groundwater Monitoring System Installation Cost (\$/cubic yard)

Where: Annual Groundwater Monitoring System Installation Costs (\$/cubic yard)  $^7 = ((If Pad Size <math>\ge 50 acres$ , then Cost of 5 Wells (\$), If Pad Size < 50 acres, then Cost of 3 Wells (\$)) x Capital Recovery Factor) / Compost Produced Annually (cubic yard)

Where: Installation Cost of 5 Wells (\$) = \$58,919

Installation Cost of 3 Wells (\$) = \$35,387

Annual Groundwater/Retention Pond Monitoring Costs (\$/cubic yard)<sup>8</sup> = (If Pad Size ≥ 50 acres, then Annual Cost Monitoring 5 Wells (\$), If Pad Size < 50 acres, then Annual Cost Monitoring 3 Wells (\$)) / Compost Produced Annually (cubic yard)

Where: Annual Monitoring Costs for 5 Wells (\$) = \$16,667

Annual Monitoring Costs for 3 Wells (\$) = \$11,167

### Surveyed Facilities' Costs by Category

Figure 1 graphs the costs of surveyed facilities presented in Table 1, and provides a visual comparison of cost categories by facility. The results assume that the operator chooses the lower cost (Option 2) of installing and monitoring groundwater rather than upgrading the operation's pad surface (Option 1).

<sup>&</sup>lt;sup>5</sup> Op. cit. Compost material is similar to forested areas with a slope 2 to 6% on Soil Group B.

<sup>&</sup>lt;sup>6</sup> PRISM Climate Group, Oregon State University, http://prism.oregonstate.edu, created 3/1/2014. 30-year average was closest available data to the 25-year annual required in proposed Order.

<sup>&</sup>lt;sup>7</sup> Includes project management, planning, installation, sampling, and reporting for the first year.

<sup>&</sup>lt;sup>8</sup> Includes annual sampling and reporting costs.

The facilities are arrayed by size so that the effect of economies of size on the cost of producing per cubic yard is shown. Operating costs, investment overhead costs and compliance cost decline as the amount of compost produced increases while business overhead cost increases. This is attributed to the larger facilities in the sample tending to lease or rent rather than purchasing selected capital equipment. Other differences may be attributed to the various processing technologies employed and ownership type.

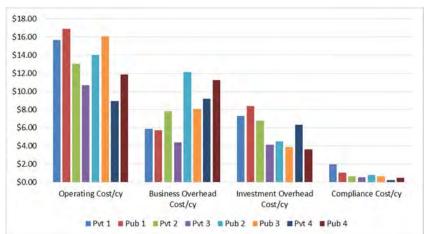


Figure 1. Comparison of Surveyed Compost Facilities Cost Categories

Compliance costs assume the operator chooses the lessor cost option of monitoring groundwater rather than upgrading the operation's pad surface. Compliance costs are principally the installation of the retention pond, which is determined by pad size and 30-year average annual precipitation. Comparing pad size and precipitation for facilities Pvt 1 and Pvt 4 illustrates the variables' effects on compliance cost.

Facility Pvt 1 has a pad size of 15.8 acres, a 30-year average annual precipitation is 22.36 inches, and processes 25,000 cubic yards of compost annually. Using the pond to pad factor (0.00692in<sup>-1</sup>), the pond installation cost of the single lined pond is \$147,388 per acre. Therefore, facility Pvt 1 has a retention pond installation capital cost of \$360,359. This capital cost is then annualized (assuming 6 percent interest rate over 20 years [0.0872]) and converted to a cost per cubic yard (by dividing the amount of compost produced annually), resulting in a cost of \$1.26/cubic yard of compost produced. Adding in the cost of the drainage conveyance (\$0.035/cubic yard); the compliance wells (\$0.123/cubic yard); and retention pond monitoring and maintenance costs (\$0.587/cubic yard), facility Pvt 1 has a total compliance cost of \$2.00/cubic yard.

Much lower compliance costs were projected for facility Pvt 4. Facility Pvt 4 has a pad size of six acres, a 30-year average annual precipitation of 15.76 inches, and processes 103,152 cubic yards of compost annually. Therefore, facility Pvt 4 has a retention pond installation capital cost would be \$96,457. Annualizing the cost and dividing by the amount of compost processed annually results in a cost of \$0.082/cubic yard. Adding in the cost of the drainage conveyance (\$0.008/cubic yard); the compliance wells (\$0.030/cubic yard); and retention pond monitoring and maintenance costs (\$0.142/cubic yard), facility Pvt 4 has a total compliance cost to \$0.26/cubic yard, or approximately 13 percent of the compliance cost for facility Pvt 1.

### **Profit Margins With and Without the Proposed Order**

The profit margin is one indication of the economic viability of an operation. Profit margins can be used to compare similar types of operations with respect to changes in operating costs to determine changes in economic viability.

The profit margin is calculated as follows:

Profit Margin (%) = ((Gross Revenue (\$) – Total Costs (\$)) / Gross Revenue (\$)) x 100

The profit margin is just one indicator of economic viability. Therefore, the rate of return on investment was also calculated and will be reported later in this report. Other measures of economic viability require knowledge of the operation's assets and debt situation, which are not addressed in this analysis.

Composting gross revenue is comprised of two major revenue sources. The first revenue source is termed "tipping fees", or the charge a facility requires for accepting feedstocks. The tipping fee is usually in units of gross tons. The second revenue source is from the sales of the finished product, typically on a bulk-wholesale cubic yard basis. Gross revenue, the revenue term used in the following text and tables, represents the sum of the two revenue sources.

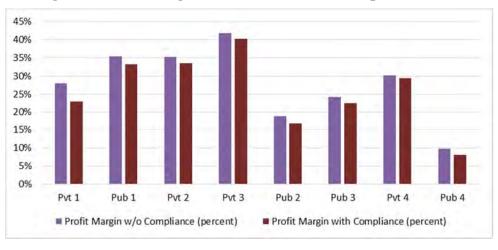
Table 2 presents total costs, gross revenue, net revenue, profit margins, and rate of return on investment with and without compliance costs for the surveyed facilities. In this analysis, profits represent the economic returns that will be retained by the facility owner after all itemized expenses have been paid. Of the surveyed facilities, facility Pvt 3 had the largest profit margin, with a 41.8 percent profit margin (without compliance costs). Compliance costs for Pvt 3 was relatively low, at \$.55 per cubic yard of compost sold, resulting in a profit margin with compliance costs of 40.2 percent, a reduction of 4.0 percent. Since the reduction in the profit margin is relatively low, it can be concluded that the proposed Order will not significantly affect the economic viability of Pvt 3.

Facilities	Total Cost w/o Compliance	Gross Revenue	Net Revenue w/o Compliance	Profit Margin w/o Compliance	Compliance Cost	Compliance	with Compliance	Profit Margin with Compliance	Decline in Profit Margin
Facility	(\$/cy)	(\$/cy)	(\$/cy)	(percent)	(\$/cy)	(\$/cy)	(\$/cy)	(percent)	(percent)
Pvt 1	\$28.82	\$40.00	\$11.18	27.9%	\$2.00	\$30.83	\$9.17	22.9%	17.9%
Pub 1	\$30.99	\$48.00	\$17.01	35.4%	\$1.06	\$32.04	\$15.96	33.2%	6.2%
Pvt 2	\$27.56	\$42.50	\$14.94	35.2%	\$0.67	\$28.23	\$14.27	33.6%	4.5%
Pvt 3	\$19.19	\$33.00	\$13.81	41.8%	\$0.55	\$19.74	\$13.26	40.2%	4.0%
Pub 2	\$30.58	\$37.70	\$7.12	18.9%	\$0.80	\$31.38	\$6.32	16.8%	11.2%
Pub 3	\$28.01	\$37.00	\$8.99	24.3%	\$0.66	\$28.67	\$8.33	22.5%	7.4%
Pvt 4	\$24.44	\$35.00	\$10.56	30.2%	\$0.26	\$24.70	\$10.30	29.4%	2.5%
Pub 4	\$26.70	\$29.58	\$2.87	9.7%	\$0.50	\$27.20	\$2.37	8.0%	17.4%

**Table 2. Profit Margins** 

Pub 4, the largest operation in the survey, has a 9.7 percent profit margin (without compliance costs), which is reduced to an eight percent profit margin when compliance costs are included. It should be noted that as wholly owned and operated by a public agency, profits are not the primary motivator for Pub 4. The objective of Pub 4 is to provide quality and cost-effective recycling services for the community at the lowest cost without negative financial returns. Pub 4 will provide composting services even if reasonable compliance costs increase the total cost of operation. Although the manager is charged with minimizing costs, the facility will not reduce operations due to a decline in net revenue.

Figure 2 presents a graphic comparison of facility profit margins with and without compliance costs. Pvt 1 is a privately owned, profit motivated company that will experience a decline of 17.9 percent in their profit margin. While a substantial decline in the profit margin, it leaves the operator with a 22.9 percent profit margin, which should not affect the economic viability of the facility.



**Figure 2. Profit Margins With and Without Compliance Costs** 

The remaining five facilities will also experience reductions in net revenue, but should remain economically viable.

Four of the compost facilities are publicly owned or partnered with public entities. These operators have contractual obligations to provide compost services for the public and an additional objective to minimize costs. These operators will experience the most dramatic decline in projected profit margins, but are less vulnerable to economic hardship due to the participation of public partners. Four facilities are private operators with profit margins ranging from 22.9 to 40.2 percent after absorbing the compliance costs of the proposed Order and will remain economically viable.

## **Profit Margins for California Compost Facilities**

The data from the eight surveyed facilities were used to the estimate costs and revenues for the remaining 113 compost operations anticipated to be subject to the proposed Order. Facilities that are covered under existing waste discharge requirements; not currently operating; or exempted operations were not included in this analysis.

#### **Processing Costs**

Existing compost processing costs (without compliance costs added) for the surveyed facilities were plotted to obtain a trend line (Figure 3).

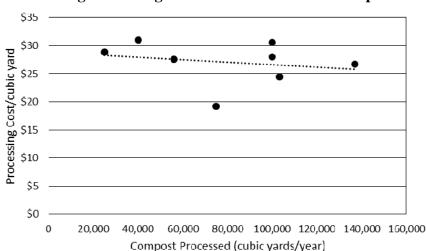
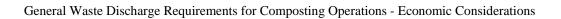


Figure 3. Existing Processing Costs and Total Annual Compost Processed



The trend line was estimated using the following regression model:

$$y = \alpha + \beta \ x + \mu$$
 where: y is processing cost/cubic yard; 
$$\alpha \text{ is the intercept;}$$
 
$$\beta \text{ is the slope of function;}$$
 
$$x \text{ is the size of the facility in cubic yards processed annually; and}$$
 
$$\mu \text{ is the error term.}$$

The estimated regression equation is:

Processing Cost (\$/cubic yard) = \$28.24 + (-\$0.0000167 \* Compost Processed Annually (cubic yard/year)

$$R^2 = 0.018$$

The R<sup>2</sup>, or correlation of determination, indicates that proportion of the total variation of processing costs that is explained by the model. An R<sup>2</sup> of .018 is statistically insignificant but is consistent with the presence of economies of size. To improve the predicative properties of the model, a dummy variable was introduced to test the hypotheses that the type of ownership causes a structural change in processing costs. A dummy variable is a 0 or 1 numerical value, where a 0 represents a privately owned facility and a 1 represents a publically owned facility. The logic of this model is explained in the previous section on public and private ownership, and their differences in business objectives. The regression model now becomes:

```
y = \alpha + \beta_1 \ x + \beta_2 \ p + \mu where: y is processing cost/cubic yard; \alpha \ is \ the \ intercept; \beta_1 \ is \ the \ slope \ of \ function; x \ is \ the \ size \ of \ the \ facility \ in \ cubic \ yards \ processed \ annually; \beta_2 \ is \ the \ difference \ in \ the \ cost \ of \ processing \ for \ publically \ owned \ compost \ facilities; p \ is \ 1 \ if \ the \ facility \ is \ publically \ owned, \ 0 \ otherwise; \ and \mu \ is \ the \ error \ term.
```

The estimated regression equation is:

Processing Cost (\$/cubic yard) = \$28.68 + (-\$0.0000567 \* Compost Processed Annually (cubic yard/year) + <math>\$5.74 for publically owned facilities.

$$R^2 = 0.58$$

The R<sup>2</sup> indicates that 58 percent of the variation in the facility cost of processing is explained by the regression model.

The t statistic (coefficient divided by the standard error) of  $\beta_1$  is 1.76, which is significant at the 90% confidence level. The t statistic of  $\beta_2$  is 2.54, which is significant at the 95% confidence level. This set of regression coefficients was used to predict compost costs for the 113 statewide facilities subject to the proposed Order.

The frequency of compost processing costs for the 121 statewide facilities is presented in Figure 4.

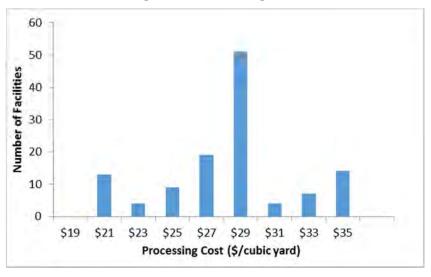


Figure 4. Processing Cost

The minimum facility processing cost is \$19.19/cubic yard and the maximum is \$34.08/cubic yard. The mean is \$27.20/cubic yard and the median is \$27.66/cubic yard.

#### **Compliance Costs**

121 California compost operations are subject to the provisions of the proposed Order. CalRecycle's Solid Waste Information System (SWIS) facility database<sup>9</sup> provides collected data on the quantity of compost processed, and the size of each facility. As stated above, total compost costs for each facility is the total of processing costs plus compliance costs.

Figure 5 plots the frequency of compliance costs (\$/cubic yard) for the 121 facilities. As previously stated, compliance cost is primarily determined by the pad size, and the average annual precipitation.

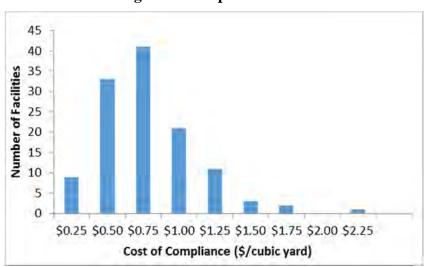


Figure 5. Compliance Costs

The minimum facility compliance cost is 0.9/cubic yard and the maximum is 2.00/cubic yard. The mean is 0.66/cubic yard and the median is 0.59/cubic yard.

<sup>&</sup>lt;sup>9</sup> http://www.calrecycle.ca.gov/swfacilities/Directory/

The location of the 121 compost facilities, their compliance costs, and 30-year average annual precipitation is shown in Figure 6. As previously stated, a high correlation exists between higher rainfall areas and higher compliance costs, which is prevalent in Northern California.

Compliance costs per unit of compost processed is a function of the size of the operation and the amount of compost processed annually. Facilities with lower compliance costs are generally located in the San Joaquin Valley and Southern California, and process larger amounts of compost annually. Plotting compliance costs and the amount of compost processed annually indicates the influence of the economies of size (Figure 7). The nonlinear Excel trendline indicates that costs decline as size increases, but most economies of size are achieved by the 50,000 cubic yard/year level. The deviations from the trendline can be attributed to distortions of pad size relative to facility size and average annual precipitation.

Annual Compliance Cost (\$/cy) 0.09 - 0.340.35 - 0.580.59 - 0.840.85 - 1.191.20 - 2.00Regional Water Boards 30-Year Average Precipitation (in) 1.82 120 Miles

Figure 6. Compost Facilities and Compliance Cost

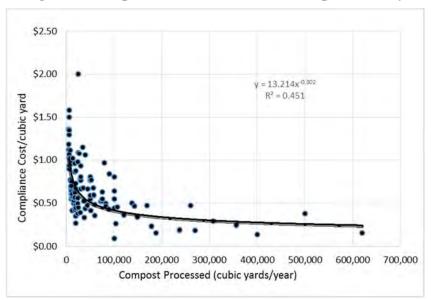


Figure 7. Compliance Cost and Size of Compost Facility

#### **Total Compost Cost**

The total compost cost per cubic yard for each facility is the sum of the total processing cost and the annual compliance cost. The frequency of the facility total compost costs (\$/cubic yard) for the 121 compost operations is presented in Figure 8.

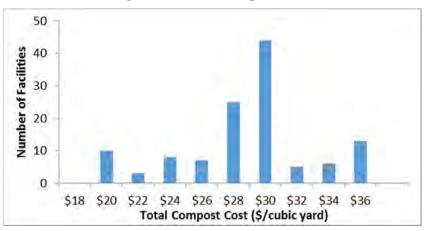


Figure 8. Total Compost Cost

The estimated minimum facility total cost is \$19.33/cubic yard and the maximum is \$35.66 cubic yard. The mean is \$27.85/cubic yard and the median is \$28.28/cubic yard. Seventy of the 121 facilities fall into the \$26/cubic yard to \$30/cubic yard cost category. Twenty five of the 32 publically owned or operated facilities had total compost costs exceeding \$29.79/cubic yard. Many of the low cost facility are located in the south central valley and southern California (Figure 9).

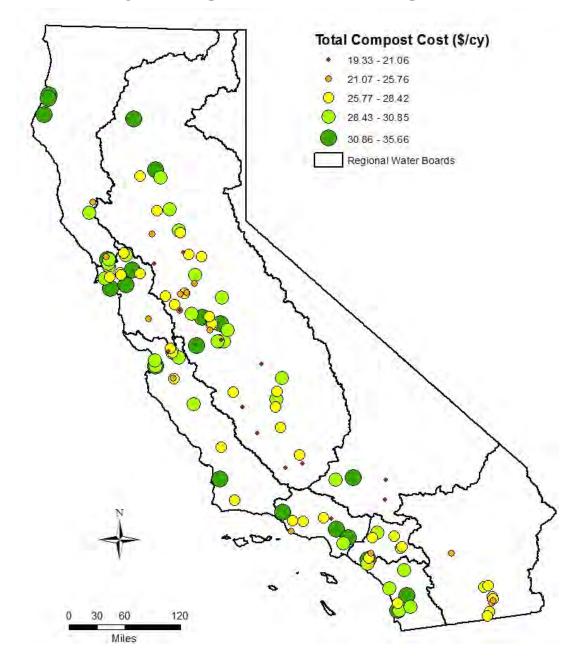


Figure 9. Compost Facilities and Total Compost Costs

#### **Gross Revenue**

Net revenue and profit margins were calculated for the 121 compost operations. First, gross revenue was projected using regression analysis. A plot of the compost gross revenue for the surveyed facilities and a linear trendline is presented in Figure 10.

\$50 \$50 \$30 \$30 \$20 \$10 \$0 20,000 40,000 60,000 80,000 100,000 120,000 140,000 160,000 Compost Processed (cubic yards/year)

Figure 10. Gross Revenue and Quantity of Compost Processed Annually

A linear regression analysis estimates the following relationship:

Gross Revenue (\$/cubic yard) = \$51.63 + (-\$0.000161 \* Compost Processed (tons/year) $R^2 = .74$ 

The t statistic for the slope variable is 3.8 which is significant at the 95% confidence level.

The gross revenue was calculated for the 121 compost facilities subject to the proposed Order. The frequency of the facility gross revenue is presented in Figure 11. The minimum gross revenue is \$29.58/cubic yard and the maximum is \$48.00/cubic yard. The mean is \$43.27/cubic yard and the median is \$47.60/cubic yard.

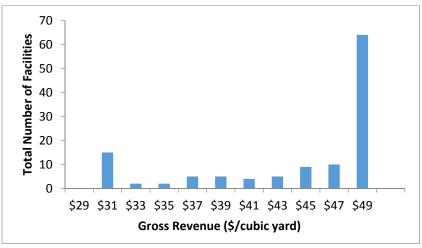


Figure 11. Gross Revenue

Due to the considerable slope of the regression equation, gross revenue was constrained to the upper and lower values (\$48.00 and \$29.58) of the sample data. This accounts for the high frequency (64) of Tier I and small Tier II facilities that fall into the \$47/cubic yard - \$49/cubic yard category. This is also exhibited in the number of facilities in the \$29.00/cubic yard - \$31.00/cubic yard category.

#### **Net Revenue**

Net revenue was calculated by subtracting total processing cost from gross revenue for each of the 121 compost facilities. The frequency of the facility net revenue is presented in Figure 12.

60 50 50 40 50 10 52 \$4 \$6 \$8 \$10 \$12 \$14 \$16 \$18 \$20 \$22 Net Revenue (\$/cubic yard)

Figure 12. Net Revenue

The minimum net revenue is \$2.43/cubic yard and the maximum is \$20.19/cubic yard. The mean is \$15.42/cubic yard and the median is \$17.17/cubic yard. As the regression equations indicate, both gross revenue and total costs decline as the quantity of compost processed increases but revenue declines faster than costs. While the lower net revenue per cubic yard seem small, total net revenue for a facility should be adequate to maintain economic viability due to the larger amount of compost processed. For example, the facility with the lowest net revenue (\$2.43/cubic yard)<sup>10</sup> had a total net revenue of \$402,000.

#### **Profit Margins**

Profit margins were calculated for the 121 compost facilities by subtracting total costs from gross revenue and dividing by gross revenue. The frequency of the facility profit margins is presented in Figure 13.



Figure 13. Profit Margins

The minimum profit margin is 8.2 percent and the maximum 42.1 percent. The mean is 35.2 percent and the median is 38.5 percent.

The calculated profit margins indicate that the imposition of the proposed Order will not adversely affect the economic viability of California compost facilities. Lower profit margins (less than 18 percent) are experienced by larger, publically owned facilities (where profit margins are less significant on the

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<sup>&</sup>lt;sup>10</sup> Included in the \$2 -\$4 range of Figure 12.

continued running of the operation) located in the San Joaquin Valley and southern desert regions (Figure 14).

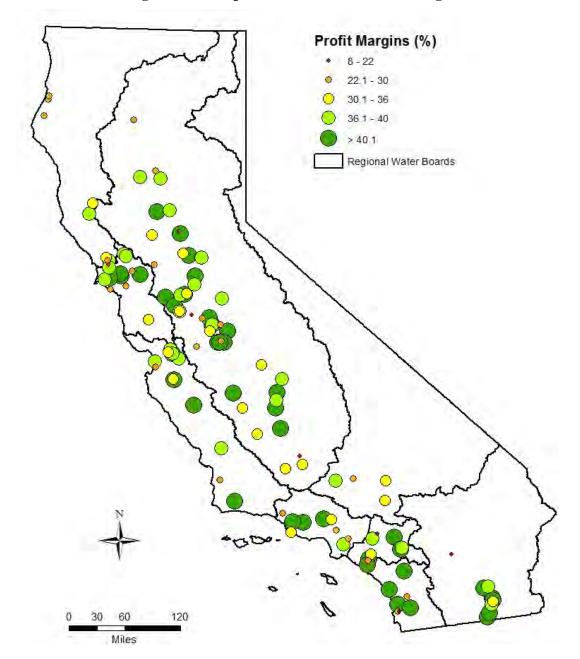


Figure 14. Compost Facilities and Profit Margins

# FEEDSTOCK DISPOSAL DESTINATION - COMPOST OR LANDFILL

The second objective of this analysis is to project the possible shift of compost feedstocks from composting operations to landfills as the result of the proposed Order. To project the change in feedstock destination, compost costs of the surveyed landfill disposal facilities were compared to the regional cost of landfill disposal.

### **Landfill Disposal Alternatives**

Landfill disposal costs estimated by HF&H Consultants and Cascadia Consulting Group were used in this comparison. The per-ton disposal costs were gathered through a survey of disposal rates for municipal and high-volume customers. Where appropriate, these disposal rates were weighted to include the costs of transfer station and transport operations. Disposal rates include all government fees and taxes. Landfill disposal costs were calculated for seven regions (Figure 15). The per ton disposal costs for each region, and the counties comprising each region, are listed in Table 3.

Table 3. Landfill Disposal Costs by Region

Region	Counties	Landfill Disposal Costs (\$/ton)
Northern California A (Urban Counties)	Marin, Sonoma, Solano, Sacramento, Contra Costa, Alameda, San Francisco, San Joaquin, San Mateo, Santa Clara, Santa Cruz, and Stanislaus	\$43.48
Northern California A (Rural Counties)	Napa, Yolo, and San Benito	\$49.88
Northern California B (Urban Counties)	Placer, Merced, Monterey, Butte, Fresno, and Tulare	\$57.22
Northern California B (Rural Counties)	Alpine, Amador, Calaveras, Colusa, Del Norte, El Dorado, Glenn, Humboldt, Lake, Lassen, Madera, Mariposa, Mendocino, Modoc, Nevada, Plumas, Shasta, Sierra, Siskiyou, Sutter, Tehama, Trinity, Tuolumne and Yuba	\$46.59
Southern California A (Urban Counties)	Los Angeles, Orange, Riverside, San Bernardino, San Diego, and Ventura	\$42.19
Southern California B (Urban Counties)	Imperial, Kern, San Luis Obispo, and Santa Barbara	\$41.43
Southern California B (Rural Counties)	Inyo, Mono, and Kings	\$49.53
California Average		\$43.48

Source: "Cost Study on Commercial Recycling". Contractor's Report produced under contract by HF&H Consultants, Cascadia Consulting Group for Department of Resources Recycling and Recovery, State of California. January 2011.

<sup>&</sup>lt;sup>11</sup> "Cost Study on Commercial Recycling". Contractor's Report produced under contract by HF&H Consultants, Cascadia Consulting Group for Department of Resources Recycling and Recovery, State of California. January 2011. 625 pages.



Figure 15. Definition of Regions

Source: "Cost Study on Commercial Recycling". Contractor's Report produced under contract by HF&H Consultants, Cascadia Consulting Group for Department of Resources Recycling and Recovery, State of California. January 2011. 625 pages.

#### **Survey Compost Facilities Landfill – Compost Cost Margins**

Compost feedstocks would probably be diverted from composting facilities to landfill sites if the compost tipping fees exceeded landfill tipping fees. Current compost feedstock tipping fees were not reported in the CalRecycle database therefore this comparison cannot be made. However, tipping fees were collected from the surveyed operators and they are reported in Table 4. As observed in the surveyed facilities data, tipping fees generally approximate the total cost of compost processing, and sales, represent net profit. As a result,

the total cost of processing compost was assumed to approximate compost tipping fees and compared with the landfill disposal cost.

Tipping fee cost margins were calculated to easily compare the landfill and compost tipping fees. A cost margin is defined as the difference between the alternative landfill disposal cost and the total compost cost divided by the landfill disposal cost. The cost margin represents the percent increase in the compost tipping fee that would equal the landfill tipping fee. Landfill-compost cost margins for the surveyed facilities range between 27.8 and 54.6 percent (Table 4). This means that the total compost cost with compliance costs would have to increase by 27.8 percent to equal the landfill disposal cost. The high cost margins indicate that the imposition of the proposed Order compliance costs will not shift feedstock from compost sites to landfills.

Landfill Cost Disposal Gross Compost Cost Margin 1 Total Cost Revenue Tipping Fee Cost Difference (\$/cy) Facility (\$/cy)(\$/t)(\$/ton) (\$/ton) (percent) Pub 1 \$32.04 \$48.00 \$40.00 \$49.48 \$17.44 35.2% Pub 4 \$27.20 \$29.58 \$28.00 \$49.53 \$22.33 45.1% \$30.83 \$40.00 \$30.00 \$46.59 \$15.76 33.8% Pvt 1 \$24.70 \$35.00 \$30.00 \$42.19 \$17.49 41.5% Pvt 4 Pvt 2 \$28.23 \$42.50 \$30.00 \$43.48 \$15.25 35.1% Pub 2 \$31.38 \$37.70 \$30.00 \$43.48 \$12.10 27.8%

\$21.00

\$30.00

\$43.48

\$42.19

\$23.74

\$13.52

54.6%

32.0%

Table 4. Total Compost Costs, Landfill Disposal Costs, and Cost Margin by Facility

\$19.74

\$28.67

Pvt 3

Pub 3

# California Landfill and Compost Operation Cost Differential

\$33.00

\$37.00

Comparing the total compost cost to the landfill disposal cost determines the possibility of compost feedstock being diverted to landfills. The frequency of the cost differential between the landfill cost and the total compost cost is presented in Figure 15.

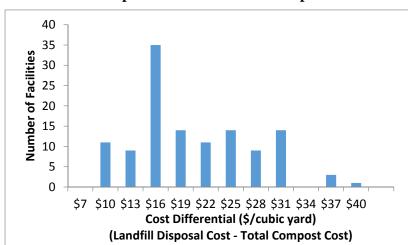
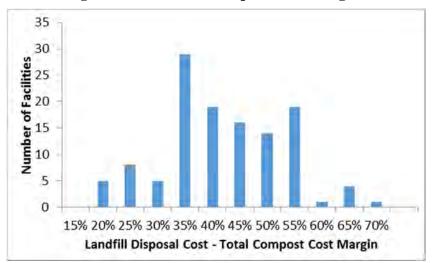


Figure 15. Landfill Disposal Cost and Total Compost Cost Differential

The minimum cost differential is \$7.04 per cubic yard and the maximum is \$37.74 per cubic yard. The mean is \$18.91 per cubic yard and the median is \$17.34 per cubic yard. The results of this comparison

<sup>&</sup>lt;sup>1</sup> Cost Difference / Landfill Disposal Cost.

indicate that compost feedstocks will not be diverted to landfills as a result of the proposed Order. The frequency of cost margins for the 121 California compost facilities is depicted in Figure 16.



**Figure 16. Landfill - Compost Cost Margins** 

The minimum cost margin is 17.0% and the maximum is 66.0%. The mean is 39.6% and the median is 38.3%. As stated above, the cost margins calculated here include the costs of compliance with the proposed Order.

Facilities located in the southern coastal region have the lowest cost margins and the lowest landfill disposal costs (Figure 17). Since the lowest cost margins estimated was 17.0%, there is very little possibility that compost feedstock will ever be diverted to landfills as a result of adopting the proposed Order.

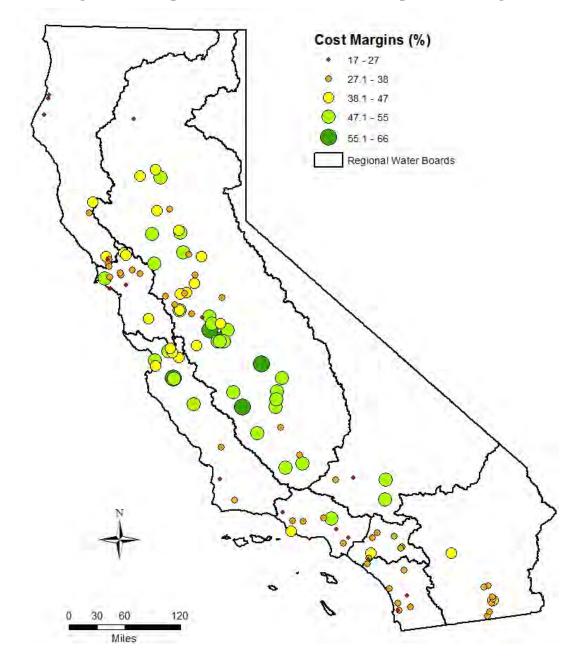


Figure 17. Compost Facilities and Landfill - Compost Cost Margins

#### **CONCLUSIONS**

This report provides the results of an economic analysis of California compost operations. The objectives of the analysis were to (1) determine the economic viability of compost operations to absorb the financial costs of implementing the provisions of the proposed Order to protect groundwater, and (2) determine if compost feedstock might be diverted to landfills as a result of the proposed Order.

Specifically the proposed Order would require compost facilities to modify their operational pad to meet a permeability standard, and to install a pond to catch and store precipitation runoff. In lieu of upgrading the pad, operators can opt to install groundwater monitoring wells to determine if a groundwater threat is

present. Since the latter option is the least cost option, it is assumed operators will install the groundwater monitoring system instead of upgrading the pad to meet the permeability standard.

Detailed compost processing costs and revenues were obtained from eight compost facilities located throughout California. The facilities vary in ownership structure, size and the type of technology employed. Compliance costs were combined with the surveyed costs and revenues to determine economic viability. The results of the surveyed operations were extended to the 121 California permitted compost operations that will be subject to the proposed Order. Imposition of the proposed Order will increase facility composting costs by 1.1 percent to 6.9 percent. This increase will not threaten the economic viability of compost operations subject to the proposed Order.

Compost tipping fees were compared to landfill tipping fees to determine the possibility of compost feedstocks being diverted to landfills as a result of the proposed Order. Compost tipping fees approximate the cost of processing. Compliance cost were added to the cost of compost processing to derive the projected, post-proposed Order, tipping fee. The projected tipping fee was then compared to the landfill tipping fee to determine if compost feedstock would be diverted to landfills. The difference between the projected compost tipping fees and landfill tipping fees ranged from \$12.10 to \$23.27 per ton of feedstock. This comparison can also be expressed as a cost margin. A cost margin is the percent change that compost costs would have to increase to equal the landfill disposal cost. The cost margin ranges from 27.8% to 54.6%. The compost tipping fee includes the projected cost of compliance, therefore, the imposition of the proposed Order will not cause a diversion of compost feedstocks to landfills.

#### **REFERENCES**

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# APPENDIX E NEW COMPOSTING FACILITY IMPACT EXAMPLES

# **CEQA Document Review – Composting Facility Impacts and Mitigations**

Project Name	Location (City)	CEQA Document Type	Clearinghouse Number	Reference	Considered for Review	Reference
Sonoma County Waste Management Agency Compost Facility	City of Petaluma	EIR	2008122007	SCWMA 2013. Sonoma County Waste Management Agency Composting Facility Final EIR. Environmental Science Associates. December 2013.	х	
Napa Renewable Resources Project	City of Napa	MND	File No. PL 12- 0022	Napa 2013. Mitigated Negative Declaration: Napa Renewable Resources Project. September 2013.	х	
Nursery Products LLC, Hawes Composting Facility	unincorporated San Bernardino County	EIR	2006051021	San Bernardino 2009. Final Supplemental EIR, Nursery Products LLC, Hawes Composting Facility. November 2009	х	
Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project	Kerman	MND		City of Kerman 2013. Initial Study and Draft Mitigated Negative Declaration; Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project. Planning and Development Department. January 22, 2013	x	
MND for Proposed Conditional Use permit PLN 2010-00041, Altamont Landfill and Resource Recovery Facility Materials Recovery Facility Complex,	Livermore	MND				х

Project Name	Location (City)	CEQA Document	Clearinghouse Number	Reference	Considered for Review	Reference
		Type				
Reclaimable Anaerobic						
Composter System and						
Aerated Static Pile						
Composing						
Z-Best Composing Facility	Gilroy	IS/MND				х
Expansion						
El Corazon Compost Facility	Oceanside	ND				х
Relocation						

EIR – Environmental Impact Report

ND – Negative Declaration

MND – Mitigated Negative Declaration

IS/MND – Initial Study/Mitigated Negative Declaration

# **Summary of Impacts and Mitigation**

Resource Type	Impacts	Mitigation	CEQA Document
Aesthetics	The project would alter the visual character of the project site. The project site is considered of moderate visual sensitivity. The visual dominance of the project is dependent on many elements or characteristics of the project. The project layout which includes a vegetated levee surrounding the site and landscaping screen on the northern and eastern borders (where there are existing, unobstructed views). Building structures would be single-story and neutral in color. The visual dominance with these project elements would be subordinate or co-dominant. (Less than Significant)	None required	Sonoma County Waste Management Agency Compost Facility
Aesthetics	The project could result in the production of new sources of light and/or glare. The project would introduce new nighttime lighting sources on the project site for security and operational purposes. Nighttime lighting can contribute to light pollution of the nighttime sky and light trespass onto adjacent properties. Additionally, excessive lighting in rural areas could affect the natural character of the area. This impact is significant.	The Project design shall incorporate the recommendation measures included in the Sonoma County's Visual Assessment Guidelines and the Sonoma County General Plan. Recommended lighting measures would minimize light pollution and light trespass by controlling the amount and direction of lighting. Implementation of the above mitigation measures would reduce impacts to a less-than-significant level.	Sonoma County Waste Management Agency Compost Facility
Aesthetics	The project site is already fully developed with industrial facilities associated with the City's Materials Diversion Facility, including a materials recycling building, administration office, scale house, outdoor composting area, outdoor finished compost storage area, outdoor soils stockpile area, and outdoor concrete recycling area. The construction of new structures and placement of new equipment associated with the new anaerobic digestion facility, the new covered composting, the new biomass gasification unit, stormwater treatment ponds, and rooftop solar panels will not adversely change the existing visual character of the site. The new biomass gasification unit will be painted an earth tone color. As such, the project does not have any potential to impact scenic resources, degrade visual quality or create a new source of substantial light and glare.	None	Napa Renewable Resources Project
Aesthetics	The Project may create new sources of light and/or glare as necessary for project safety. The proposed lighting associated with the project will be shielded to preclude light pollution or light trespass on adjacent property in conformance with this the County Night Sky ordinance, the County General Plan, and the updated Development Code. Although the appearance of the site would change, the viewer response to this change is considered less than significant. Overall impacts to visual character are considered less than significant.		Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
Aesthetics	There are no designated scenic vistas or highways within or adjacent to the project site. The project site will be screened by walls, fences, and landscaping. The proposed project would have <b>no impact</b> .		Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Aesthetics	The proposed project site is not visible from a state-designated scenic highway. The proposed project would have <b>no impact</b> .		Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Aesthetics	Vegetation removal and grading associated with future site development will alter the visual character of the site converting it from agricultural use to industrial related uses as a recycling and transfer station operation. However, the proposed project consists of uses that are consistent with existing recycling and transfer station operations and general plan land use designations for the surrounding area.	All outdoor lighting shall be designed to aim downward onto the project site and not glare skyward or onto adjacent parcels (e.g., by incorporating cut-off shields, or the equivalent). Less than significant after mitigation.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Aesthetics	The existing operation plus existing surrounding development to the northeast already has light and glare affecting nighttime views in the area. The addition of new industrial uses and associated lighting for businesses, parking areas, roadways and related amenities will increase light in the area. Combined with existing lighting in the area, the proposed project could contribute, incrementally, to the overall light and glare in the area resulting in potentially cumulative adverse impacts to nighttime views. Less than significant	All outdoor lighting shall be designed to aim downward onto the project site and not glare skyward or onto adjacent parcels (e.g., by incorporating cut-off shields, or the equivalent). Less than significant after mitigation.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Agriculture	The project site is already fully developed with industrial facilities associate with the City's Material Diversions Facility, and contains no Prime Farmland, Unique Farmland, or Farmland of Statewide Importance as mapped by the State of California. The project site is not under a Williamson Act Contract. No loss of forest land or conversion of forest land to non-forest use will occur. There is no agricultural or forest land on or adjacent to the project site. <b>No Impact</b>	None	Napa Renewable Resources Project
Agriculture	The proposed Project site and the Fort Cady site are located in rural desert areas and have not been used for irrigated agricultural production. The sites are not known to contain soils that have been designated as prime or unique agricultural soils and agricultural activities have not historically occurred at these sites. The Project would not adversely impact prime or locally important agriculture as none occur within the Project area. The Project site is not under a Williamson Act contract. Therefore, impacts to agricultural resources would be less than significant.	None	Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
Agriculture	The development of the proposed project would permanently convert all of the Prime Farmland and Farmland of Statewide Importance to urban uses. The City of Kerman General Plan designates the project site for Industrial use. This designation indicates that the City has contemplated the conversion of this agricultural and to urban use over the planning horizon of the General Plan and, therefore, does not view the project site as a preferred location for permanent agriculture. The Program EIR stated that such impacts to farmland are unavoidable as the city grows, and included mitigation measures in the Land Use Element of the Genera Plan to lessen the impacts on agricultural land, but not to an insignificant level. The proposed project would have a significant an unavoidable impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Agriculture	The project site is not subject to a Williamson Act land conservation contract and is designated industrial on the City of Kerman's General Plan and Use Map. The proposed project would have <b>no impact.</b>	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Agriculture	Conflict with existing zoning for agricultural use, or a Williamson Act Contract? No impact – citing the General Plan	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	Construction of the project (associated with either windrow or ASP option) could generate short-term emissions of criteria air pollutants: ROG, NOx, CO, PM10, and PM2.5 that could contribute to existing nonattainment conditions and further degrade air quality. <b>Significant</b>	Construction Emission Controls. During construction, the SCWMA shall require the construction contractor to implement the measures that are specified under BAAQMD's basic and additional construction mitigation procedures.  Significant and Unavoidable.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Operation of the project (windrow composting option) would result in emissions of criteria air pollutants at levels that would substantially contribute to a potential violation of applicable air quality standards or to nonattainment conditions. Significant	Composting VOC Reduction via Pseudo-Biofilters. The SCWMA shall implement the following control measure to reduce off-gas emissions from composting organic materials:  -Apply finished compost as a pseudo-biofilter to cap active windrows. Estimated VOC reduction of 75 percent (CIWMB, 2007). Fugitive Dust Control. The SCWMA shall implement best management practices for fugitive dust emission control, including, but not limited to the following:  - Water exposed surfaces two times per day, except during rainy days.  -All vehicle speeds on unpaved roads shall be limited	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		to 15 mph. Signage with this speed restriction shall be imposed where appropriate and applicable.  Less than Significant after mitigation.  Implementation of the above mitigation measures would reduce net daily ROG and PM10 emissions to a less than significant level for 2011 and 2030 operations.	
Air Quality	Operation of the project (ASP composting option) would result in emissions of criteria air pollutants at levels that would not substantially contribute to a potential violation of applicable air quality standards or to nonattainment conditions. <b>Significant</b>	Implement Mitigation Measure (Fugitive Dust Control Significance after Mitigation: Less than Significant. Implementation of the above mitigation measures would reduce net daily PM10 emissions to a less than significant level under full build-out. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Project traffic (associated with either windrow or ASP composting option) would generate localized CO emissions on roadways and at intersections in the project vicinity. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Operation of the project (associated with either windrow or ASP composting option) could create objectionable odors affecting a substantial number of people. Significant	Odor Control. The SCWMA shall develop and comply with an Odor Impact Minimization Plan (OIMP) pursuant to the requirements of the California Code of Regulations, Title 14, Division 7, Chapter 3.1, Article 3, Section 17863.4. Compliance with the OIMP would assure that odor impacts from composting would be less than significant. Less than Significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Implementation of the project (windrow composting option) may lead to increases in exposure of sensitive receptors in the vicinity to certain toxic air contaminants from various stationary and mobile sources.  Significant	(Pseudo-Biofilters) The acute risk for the maximum exposed residential receptor, the chronic risk for the worker and residential receptors, and the cancer risk for the worker and residential receptors would be less-than-significant under the windrow option. Implementation of the pseudo-biofilter would reduce the acute risk at the maximum worker and residential receptor to 0.43 and 0.040, respectively; the chronic risk at the maximum worker and residential receptor would be reduced to 0.009 and 0.0014, respectively; and the cancer risk of the maximum worker and residential receptor would be reduced to 1.55 and 1.36, respectively. With implementation of the pseudo-biofilter mitigation, the acute risk of the maximum exposed worker	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		would be reduced to less-than-significant.	
		Less than significant after mitigation	
Air Quality	Implementation of the project (ASP composting option) may lead to increases in exposure of sensitive receptors in the vicinity to certain toxic air contaminants from various stationary and mobile sources.  Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Construction and operation of the project (windrow composting option) could result in a cumulatively considerable increase in greenhouse gas emissions. Significant	a - Develop Annual GHG Inventory. The applicant shall become a reporting member of The Climate Registry. Beginning with the first year of composting and continuing for the duration of the project operations, the SCWMA shall conduct an annual inventory of GHG emissions, and report these to The Climate Registry. The annual inventory shall be conducted according to The Climate Registry protocols and third-party verified by a verification body accredited through The Climate Registry.  b- Greenhouse Gas Emissions Reduction Plan. SCWMA shall prepare and make available to the public a Greenhouse Gas Emissions Reduction Plan (GHG plan) containing strategies to ensure that GHG emissions do not exceed 1,100 MT CO2e per year.  Less than after Mitigation: Each year, the SCWMA will report actual emissions, in accordance with Mitigation Measure 5.8a.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Construction and operation of the project (ASP composting option) could result in a cumulatively considerable increase in greenhouse gas emissions. Significant	Implement Mitigation Measures 5.8a (Develop Annual GHG Inventory) and 5.8b (Greenhouse Gas Emissions Reduction Plan). Less than Significance after Mitigation: Each year, the SCWMA will report actual emissions, in accordance with Mitigation Measure 5.8a.	Sonoma County Waste Management Agency Compost Facility
Air Quality	The project (windrow composting option), together with anticipated cumulative development in the Bay Area Air Basin, would contribute to regional criteria pollutants. <b>Significant</b>	Implement Mitigation Measures 5.1 (Construction Emission Controls), 5.2a (Composting VOC Reduction via Pseudo-Biofilters), and 5.2b (Fugitive Dust Control). Significant and unavoidable during project construction for NOx.	Sonoma County Waste Management Agency Compost Facility
Air Quality	The project (ASP composting option), together with anticipated cumulative development in the Bay Area Air Basin, would contribute to regional criteria pollutants. <b>Significant</b>	Implement Mitigation Measures Construction Emission Controls and Fugitive Dust Control.	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		Significant and unavoidable during project construction for NOx.	
Air Quality	Cumulative risk from all past, present and reasonably foreseeable sources within 1,000 feet of the project (associated with either windrow or ASP composting option) would expose sensitive receptors to PM2.5 and TACs which may lead to adverse health effects. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Air Quality	Violate any air quality or contribute to substantially to an existing or projected air quality violation. Result in cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard, and create objectionable odors affecting a substantial number of people. Less than significant	Project design significantly decreases VOCs and minimizes odors with bio-filtration. The applicant shall develop and comply with an Odor Impact Minimization Plan.	Napa Renewable Resources Project
Air Quality	The Mojave Desert Air Basin does not meet the State and Federal ambient air quality standard for ozone (O3) and PM10. The Project would exceed the Mojave Desert Air Quality Management District's MDAQMD's VOC emissions thresholds during Project operations. These emissions constitute cumulative and Project-level impacts, as they contribute towards the creation of basin-wide O3 levels. Significant and unmitigable.	None	Nursery Products LLC, Hawes Composting Facility
Air Quality	The Project has the potential to generate offensive odors. Potentially significant.	Prior to facility operation, the applicant shall prepare an Odor Impact Minimization Plan (OIMP) to reduce potential odor impacts during operation of the compost facility. The OIMP shall be prepared pursuant to the requirements established by the CIWMB (14 CCR 17863.4) and would act as the overall program document for odor control at the compost facility. The OIMP shall include written procedures for reducing odors due to feedstock receipt, processing and handling and for compost processing. The OIMP shall be submitted to the Local Enforcement Agency, prior to operation. OIMP will include:  a)Odor-Screening and Load-Checking Procedures b) Feedstock Storage and Processing Measures c) Windrow Management Measures d) Good Housekeeping Procedures e) Odor Complaint Response System Less than significant after mitigation	Nursery Products LLC, Hawes Composting Facility
Air Quality	Although long-term operation of the Project would not, by itself, exceed the SCAQMD's PM10 threshold, these emissions are based on watering the road to minimize dust generation. Without watering (or	Unpaved roads shall be watered as necessary to minimize visible dust. Alternatively roads may be paved.	Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
	paving) the access road to reduce dust, the Project would result in significant dust impacts. Consequently, dust control mitigation measures are included. Less than significant.	Refraining from turning the windrows during episodes of high wind speeds (30 miles per hour or higher).  Less than significant after mitigation	
Air Quality	The proposed project will include an expanded greenwaste composting operation on site. This portion of the operation will be regulated under SJVAPCD Rule 4566 – Organic Material Composting Operations. Other SJVAPCD rules that will apply to the proposed project for stationary. <b>No Impact</b>	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	The proposed project has the potential, temporarily, to generate dust, smoke and other air emissions during construction. Specifically, PM10 emissions can result from a variety of construction activities, including excavation, grading, demolition, vehicle travel on paved and unpaved surfaces, and vehicle exhaust. Construction-related emissions can cause substantial increases in localized concentrations of PM10, as well as affecting PM10 compliance with ambient air quality standards on a regional base. Less than significant impacts.	The propose project will be required to install best available control technologies (BACT) to minimize emissions from permitted sources. Emissions due to construction activities will be minimized through implementation of comprehensive fugitive dust control measures. With emission controls, the proposed project is expected to have a less than significant impacts after mitigation.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	The VOC and NOx emissions from proposed project individually do not exceed the CEQA thresholds from stationary source operations, and the proposed project is expected to have a less than significant impact. The only large proposed project in the City of Kerman is the proposed Walmart store, which is scheduled to begin construction in November 2012. The project is located approximately 3 miles northeast of the proposed project. Construction of the Walmart store is expected to be completed prior to the start of construction of the proposed project. Therefore, there will be no cumulative construction-related air quality impacts form the proposed project and the Walmart project. The proposed project would have <b>no impacts</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	The proposed project may emit hazardous air pollutants (HAP) and toxic air contaminants (TAC) from several stationary sources, including boiler(s), flare, anaerobic digester, and possibly the compost operations. Many, if not all, of these stationary sources will require air permits from the SJVAPCD. All projects requiring air quality permits from the SJVAPCD are evaluated for HAP/TAC emissions.	The SJVAPCD will ensure that the health risk to the public from project operations does not exceed the significance threshold for TAC by the application of the Risk Management Policy for Permitting New and Modified Sources during the permit application review process and by placing operating conditions on any permits issued for the project. Compliance with the permit conditions will ensure that HAP/TAC emissions from the proposed project would be less than significant.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	Anaerobic digestion is the biological decomposition of organic matter in the absence of oxygen. As a result, odorous compounds such as ammonia and H2S are generated and could be released into the environment. The anaerobic digestion process at the proposed project	With the development and implementation of the OIMP, compliance with SJVAPCD Rules 4565 and 4566, and implementation of Mitigation Measures AIR-3 and AIR-4, the odor impacts from the	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
	occurs in a closed system. Volatile organic compounds (VOCs) are broken down through the anaerobic digestion process, and exhaust is processed in a controlled environment. The propose project will digest organic matter in a closed pressure vessel. The resulting biogas will be stored in a closed tank, processed to remove impurities in a scrubber, and the resulting purified methane would be compressed for use in vehicles. Less than significant	composting operations and anaerobic digester are expected to be less than significant.	
Air Quality	The proposed project has the potential to contribute to greenhouse gas emissions from composting and anaerobic operations. The composting and anaerobic operations would result in diverting waste from the landfill, which would otherwise decompose under anaerobic conditions to form landfill gas (LFG) consisting of methane and carbon dioxide. Less than significant	The proposed project would process waste via anaerobic digestion into compressed natural gas (CNG) which will be collected at 100 percent capture and used as vehicle fuel. The compost will be used locally as fertilizer, wood chips that will be The diversion of waste to the landfill is expected to exceed the 29 percent reduction threshold established by the SJVAPCD as significant; thus, the proposed project is expected to used locally as either ground cover or fuel for biomass power plants. Less than significant impact.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Air Quality	Neither the city, county, nor state has an adopted plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases. Therefore, the proposed project does not conflict with any applicable requirement. The proposed project would have <b>no impact</b> .	None	
Air Quality		AIR-1: Implement the control measures identified in the SJVAPCD Regulation VIII to control PM10 emissions from construction activities.  • AIR-2: Prepare, implement, and maintain a site-specific Odor Impact Minimization Plan (OIMP).  • AIR-3: Applicants for the development of anaerobic digester (AD) facilities shall comply with appropriate local land use plans, policies, and regulations, including applicable setbacks and buffer areas from sensitive land uses for potentially odoriferous processes.  • AIR-4: If an AD facility handles compostable material and is classified as a compostable material handling facility, the facility must develop and Odor Impact Minimization Plan (OIMP) pursuant to 14 CCR 17863.4. Otherwise, applicants shall develop and implement an Odor Management Plan (OMP) that incorporates equivalent odor reduction controls for	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
		digester operations and is consistent with local air	
		district odor management requirements.	
Biological Resources	Implementation of the project could result in indirect impacts to Coastal Brackish Marsh, a CDFG listed Sensitive Habitat and a USFWS-designated Critical Habitat for the Central California Coast Steelhead Evolutionary Significant Unit (ESU). Significant	The SCWMA shall ensure the protection of the Coastal Brackish Marsh and Central California Coast Steelhead ESU habitats through Application of Best Management Practices (BMPs) to Provide Effective Erosion and Sediment Control. BMPs would reduce indirect impacts to Coastal Brackish Marsh, Central California Coast Steelhead ESU habitats, and other waters of the U.S. that could occur as a result of sedimentation and siltation from construction activities. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Biological Resources	Implementation of the project has the potential to result in a loss of waters of the United States and/or waters of the state, including drainages, saline emergent wetlands, freshwater emergent wetlands, and seasonal wetlands. Significant	Compensate for Loss and Disturbance of Jurisdictional Waters of the U.S. and/or Waters of the State Resulting from Construction Activities. The SCWMA shall  Prepare a wetland delineation prior to project construction, the results of which will determine the type and acreage of wetland habitat present on the project site, for verification by the Corps.  Protect wetland habitats that occur near the project site by installing environmentally sensitive area fencing at least 20 feet from the edge of the feature. Depending on site-specific conditions and permit requirements, this buffer may be wider than 20 feet.  Comply with the no net loss of wetland habitat and no significant impacts to potential jurisdictional features policy. The project shall compensate for the unavoidable loss of wetlands at a ratio no less than 1:1  Draft restoration, mitigation and monitoring plan shall be developed in accordance with the Corps' federal guidelines  If the results of the wetland delineation, as verified by the Corps, indicate that project activities may result in a substantial modification to a river, stream, or lake the SCWMA shall submit an application for a Section 1602 Streambed Alteration Agreement to the CDFG.  Less than significant after mitigation	Sonoma County Waste Management Agency Compost Facility
Biological	Implementation of the project has the potential to result in adverse	Perform Preconstruction Surveys for Sensitive Avian	Sonoma County Waste

Resource Type	Impacts	Mitigation	CEQA Document
Resources	impacts to special status species as defined in this section. Implementation of the project could result in direct and indirect impacts to the tricolored blackbird, Point Reyes bird's-beak, soft bird's beak, and Marin knotweed. <b>Significant</b>	Species. Prior to project implementation, the SWCMA shall hire a qualified botanist to perform preconstruction surveys for rare plant species that have any potential to occur within the project site. If rare plant species are found during these surveys, the project would propose avoidance, minimization, and/or compensation measures. Less than significant after mitigation	Management Agency Compost Facility
Biological Resources	The proposed project is located on an existing industrially developed site surrounded by industrial development and Napa County Airport properties. There is no biological habitat on the project sire. As such, the project will not impact state or federally listed species, riparian habitat, wetlands, sensitive natural communities, migratory fish or wildlife species, adopted Habitat Conservation Plan, Natural Community Plan, tress, or marine animals.	None	Napa Renewable Resources Project (NRRP)
Biological Resources	The Project would indirectly impact the desert tortoise (an endangered species) by loss of habitat (160 acres) and by potentially attracting ravens (tortoise predator). Construction activities and vehicle traffic from the Project could directly harm the desert tortoise and possible burrowing owl. Potentially Significant Impact.	-Project will be phased, with initial phase not to exceed 80 acres in size. Purchase of offsite conserved habitat shall be based upon the requirements of the CDFG and USFWS, and follow the WMP if in effect at the time.  -All employees, subcontractors, construction personnel, and other individuals who work on-site shall participate in a desert tortoise awareness program with educational materials provided by the West Mojave Implementation Team.  -A permanent tortoise-proof fence shall be installed around the perimeter of the Project impact area prior to grading of the site.  -Between February 15 and November 15, the tortoise clearance survey shall occur within 48 hours prior to ground disturbance. Between November 16 and February 14, the survey may be performed several days or weeks prior to ground disturbance.  -Where practicable, vegetation clearing activities shall occur when tortoises are least likely to be active, generally between November 15 and February 15.  -Cross-country vehicle use shall be prohibited and signs posted.  -Except on paved roads with posted speed limits, vehicle speeds shall not exceed 20 miles per hour through desert tortoise habitat.	Nursery Products LLC, Hawes Composting Facility

		Mitigation	CEQA Document
		-All trash and discarded food items generated by construction and operation activities shall be promptly contained and regularly removed to reduce predation.  -Adequate funding must be set aside to manage the conserved habitat and to monitor the effects of the Project on the surrounding habitat. Preconstruction clearance surveys for desert tortoise and burrowing owl would be required 48 hours prior to commencement of proposed grading and	CEQT DOCUMENT
Biological Resources	Construction activities may harm Mohave ground squirrel. <b>Potentially Significant Impact.</b>	periodically during construction. Less than significant after mitigation  Mohave ground squirrel trapping surveys shall be conducted prior to construction of the Project to determine this species presence within the Project	Nursery Products LLC, Hawes Composting Facility
Biological Resources	The Project may introduce invasive plants into adjacent natural habitat. Potentially <b>Significant Impact</b>	area. Less than significant after mitigation  Baseline studies for invasive plants shall be done in the fire break on the property perimeter, as well as within a 500-foot buffer outside the fire break no	Nursery Products LLC, Hawes Composting Facility
		later than 30 days after the facility opens. of exotic or invasive plant species onto BLM property and adjacent habitat. The monitoring frequency may be reduced to once every four years if no invasive are detected during the first five years of monitoring.  Less than significant after mitigation.	
Biological Resources	The Project may cause a fire on adjacent property that would degrade existing desert tortoise habitat. Potentially <b>Significant Impact</b>	The Project site must maintain an adequate water supply and delivery capacity as well as clear aisles between windrows for easy access in case of fire.  Less than significant after mitigation.	Nursery Products LLC, Hawes Composting Facility
Biological Resources	Fort Cady Site Alternative only - Loss of honey mesquite bosque habitat would be considered significant due to the threatened status of this habitat in California. Potentially Significant Impact	Honey mesquite shall be planted within preserved areas onsite at an appropriate mitigation ratio to the lost habitat. The mitigation ratio shall be established in consultation with the California Department of Fish and Game. Less than significant after mitigation.	Nursery Products LLC, Hawes Composting Facility
Biological Resources Biological	Implementation of the project could have a potentially significant impact on San Joaquin kit fox, which is federally listed as endangered and state-listed as threatened. <b>Potentially significant impact</b> There is no federally protected wetland affected by the proposed	In accordance with the Dissemination of Standard Recommendations for the Protection of the San Joaquin Kit Fox Prior to our During Ground Disturbance, implementation of Mitigation Measures BIO-1a is required to reduce potential impact to a less than significant level after mitigation.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project  Mid Valley Disposal, Inc.,

Resource Type	Impacts	Mitigation	CEQA Document
Resources	project nor are there naturally occurring bodies of water discovered on		Recycling Facility and
	or adjacent to the project site. The proposed project would have <b>no</b>		Transfer State Expansion
	impact.		Project
Biological	There will be no interference with any native resident or migratory fish		Mid Valley Disposal, Inc.,
Resources	or wildlife species, corridors, or wildlife nursery sites affected by the		Recycling Facility and
	proposed project. The proposed project would have <b>no impact</b> .		Transfer State Expansion
			Project
Biological	There are no local policies or ordinances protecting biological		Mid Valley Disposal, Inc.,
Resources	resources affected by the proposed project. The proposed project		Recycling Facility and
	would have <b>no impact</b> .		Transfer State Expansion
			Project
Biological	No habitat conservation or natural community conservation plans have	a. Prior to and during construction activities, the	Mid Valley Disposal, Inc.,
Resources	been adopted. The proposed project would have <b>no impact.</b>	following measures shall be implemented to	Recycling Facility and
		reduce impacts to the San Joaquin kit fox	Transfer State Expansion
		b. Prior to commencing project-related activities,	Project
		the following measures shall be implemented to	
		reduce impacts to the Swainson's Hawk	
		c. Prior to commencing project-related activities,	
		the following measures shall be implemented to reduce impacts to raptors	
Cultural	The president could be used and during office the college of the c		Concres County Mosts
Cultural Resources	The project could have an adverse effect on a known archaeological site (CASON-202/H). If the site cannot be avoided by project redesign,	-Evaluate CA-SON-202/H for its eligibility to the National Register of Historic Places and the California	Sonoma County Waste Management Agency
Resources	a site evaluation and data recovery program should be implemented	Register of Historical Resources and implement an	Compost Facility
	that includes a public outreach program. Without mitigation, this	archaeological data recovery program. In the interest	Compost Facility
	impact would be <b>significant</b> .	of preventing unnecessary disturbance of a	
	impact would be <b>significant</b> .	potentially-significant archaeological resource,	
		evaluation of the resource should occur after the	
		final determination of the project area.	
		If the site cannot be avoided through redesign, it	
		should be evaluated for its eligibility to the National	
		and California Registers.	
		-If it is determined that a legally-significant	
		archaeological resource is present and that the	
		project could have an adverse effect on the site,	
		the Sonoma County Waste Management Agency	
		(SCWMA) shall: Design and implement an	
		Archaeological Data Recovery Program (ADRP).	
		Less than significant after mitigation	
1			

Resource Type	Impacts	Mitigation	CEQA Document
Cultural Resources	The project could inadvertently discover cultural resources. With the exception of resource CA-SON-202/H, it does not appear that the remaining project area contains cultural resources; however this possibility cannot be entirely discounted. Project personnel should be alerted to the possibility of encountering archaeological materials during construction, and apprised of the proper procedures to follow in the event that such materials are found. Without mitigation, this could be a <b>significant impact</b> .	The SCWMA shall halt work if cultural resources are discovered during ground-disturbing activities. If cultural resources are encountered, all activity in the vicinity of the find shall cease until it can be evaluated by a qualified archaeologist and a Native American representative. If avoidance is infeasible, other appropriate measures (e.g., data recovery) shall be instituted. Work may proceed in other parts of the project area while mitigation for cultural resources is being carried out. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Cultural Resources	The project could inadvertently discover human remains. It does not appear that the project area contains human remains; however this possibility cannot be entirely discounted. Project personnel should be alerted to the possibility of encountering human remains during construction, and apprised of the proper procedures to follow in the event that they are found. Without mitigation, this could be a significant impact.	Halt work if human skeletal remains are identified during construction. If human skeletal remains are uncovered during project construction, work should immediately halt within 50 feet of the find. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Cultural Resources	The project could inadvertently discover paleontological resources.  The maximum depth of excavation associated with the project is expected to range from 6 to 8 feet below the ground surface. However unlikely, disturbance or destruction of a paleontological resource could still occur and therefore represents a significant impact.	The paleontologist shall halt work if paleontological resources are identified during construction. If paleontological resources, such as fossilized bone, teeth, shell, tracks, trails, casts, molds, or impressions are discovered during ground-disturbing activities, all ground disturbing activities within 50 feet of the find shall be halted until a qualified paleontologist can assess the significance of the find and, if necessary, develop appropriate salvage measures in consultation with the project sponsor and in conformance with Society of Vertebrate Paleontology Guidelines (SVP, 1995; SVP, 1996). Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Cultural Resources	The project site is already fully developed, and as such no surface historical or archaeological resources are known to exist. An archaeological report entitled <i>Napa Airport Master Environmental Assessment</i> was prepared for property that included the project site, and found that there were no archaeological resources on the project site. As such, the project will not have any significant impacts on	None Required.	Napa Renewable Resources Project (NRRP)

Resource Type	Impacts	Mitigation	CEQA Document
	archaeological resources. No impact		
Cultural Resources	Previously unidentified cultural resources may be discovered during Project grading/excavation. Potentially Significant Impact	Monitoring by a qualified archaeologist shall occur during grubbing, grading or any construction excavation that disturbs native soils. In the event that an unanticipated find is discovered during construction activities, the construction crew will stop work in the immediate vicinity of the discovery. Nursery Products will report the discovery to the San Bernardino Land Use Services Department (LUSD) and the San Bernardino County Museum. A qualified archaeologist will be required to assess the integrity and significance of any discovery prior to work proceeding in the area. Less than significant after mitigation	Nursery Products LLC, Hawes Composting Facility
Cultural Resources	Significant non-renewable paleontological resources may be discovered and damaged during Project grading/excavation.  Potentially Significant Impact	-Monitoring of excavation in areas identified as likely to contain paleontological resources by a qualified paleontological monitor is required for all excavation into undisturbed sediments of Pleistocene older alluvium (or the Lake Manix Formation for (the Fort Cady Site Alternative)  - Any recovered specimens shall be prepared and stabilized to a point of identification and permanent preservation, including washing of sediments to recover small invertebrates.  - Any small specimens collected shall be identified and curated into an established, accredited museum repository with permanent retrievable paleontological storage (e.g., SBCM).  Any small specimens collected shall be identified and curated into an established, accredited museum repository with permanent retrievable paleontological storage (e.g., SBCM). Less than significant after mitigation	Nursery Products LLC, Hawes Composting Facility
Cultural Resources	Fort Cady Site Alternative only - Possibility of the site to eligible for the California Register of Historical Places (CRHR) criteria. Potentially Significant Impact	-Monitoring by a qualified archaeologist shall occur during grubbing, grading or any construction excavation that disturbs native soils. In the event that an unanticipated find is discovered during construction activities, the construction crew will stop work in the immediate vicinity of the discovery. Nursery Products will report the discovery to the San Bernardino Land Use Services Department (LUSD) and the San Bernardino County Museum. A qualified	Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
		archaeologist will be required to assess the integrity and significance of any discovery prior to work proceeding in the area.  -If site CA-SBR-11998 cannot be avoided, an archaeological, excavation testing program shall be developed and implemented by a qualified archeologist.  -A qualified vertebrate paleontologist shall conduct a field assessment of the study area and monitor excavation in any surface and subsurface sediments.  Less than significant after mitigation	
Cultural Resources	General Plan indicated that no recorded historic resources are documented on the project site or within 0.25 mile radius beyond the project site. Although considered unlikely since there is no indication of any historic resources on the project site, subsurface construction activities such as trenching and grading associated with the proposed project could potentially damage or destroy previously undiscovered historic resources. This is considered a <b>potentially significant impact.</b>	Implementation of standard inadvertent discovery procedures to reduce potential impacts to previously undiscovered subsurface historic resources. With the implementation of this mitigation measure, potential impacts would be reduced to a level of less than significant.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Cultural Resources	There is no evidence of an abandoned cemetery or related indications of human remains were identified on the site. Therefore, no adverse impacts are anticipated to any human remains. However, grading and excavation in conjunction with site development has the low potential to uncover unanticipated subsurface resources – a <b>potentially significant adverse impact</b> .	Mitigation is proposed to reduce this potentially significant impact to a level of less than significant.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Cultural Resources	There is no record of human remains interred at the site. The proposed project would have <b>no impact</b> .	-If ground-disturbing activities uncover previously unknown human remains, Section 7050.5 of the California Health and Safety Code appliesIf in the event that unanticipated cultural or paleontological resources (including structural features, unusual amounts of bone or shell, artifacts, human remains, or architectural remains) are encountered during construction, all earthmoving activities within 100-feet radius of the identified resources shall cease until a qualified archaeologist evaluates the item for its significance and records the item on the appropriate State Department of Parks and Recreation (DPR) forms. The archaeologist shall determine whether the item requires further studyThe project developer shall consult with the Duma-Wo-Wah Tribal Government regarding the placement of a Native American monitor onsite during construction related activities. Should a	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
		Native American monitor be required the cost of the monitor shall be covered by the project developer.  Less than significant after mitigation.	
Geology and Soils	According to the Geologic Hazards Map on file with the City of Napa Planning Department, the subject property is not located in an Alquist Priolo Special Studies Zone (a recognized seismic hazard area). The fault-line surface rupture would not be a substantial hazard at the project site because the closest faults to the do no present any risk to people or structures. However, the project site's location within the San Francisco Bay Area subjects it to potential ground shaking in the event of an earthquake. There are no known geological conditions on site that would subject buildings to unstable soil conditions. Compliance with construction previsions set forth in the City of Napa Public Works Department Standard Specifications and the Uniform Building Code will further assure that geologic impacts are less than significant.	None required.	Napa Renewable Resources Project (NRRP)
Geology and Soils	The proposed Project site is not within a liquefaction seismic hazard zone and, in general the site contains soils with a moderate to slight potential for erosion. The soils within the Project site have low potential for expansion and therefore present a less than significant potential impact.		Nursery Products LLC, Hawes Composting Facility
Geology and Soils	The project site is not located within a currently designated Alquist-Priolo Earthquake Fault Zone. Since no known surface expression of active faults is believed to cross the site, fault rupture through the site is not anticipated. The project site is not located within a currently designated Alquist-Priolo Earthquake Fault Zone. Since no known surface expression of active faults is believed to cross the site, fault rupture through the site is not anticipated. <b>No impact</b> would occur.	Mitigation Measure HYD-1 requires the applicant to prepare and submit a geotechnical study that complies with all applicable seismic design standards of the California Building Standards Code.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Geology and Soils	Construction activities associated with the proposed project would involve vegetation removal, grading, and excavation activities that could expose barren soil to sources of wind or water, resulting in the potential for erosion and sedimentation on and off the project site. No impact	National Pollutant Discharge Elimination System (NPDES) stormwater permitting programs regulate stormwater quality from construction sites, which includes erosion and sedimentation. Under the NPDES permitting program, the preparation and implementation of a Stormwater Pollution Prevention Plan (SWPPP) are required for construction activities that would disturb an area of 1 acre or ore. The SWPPP must identify Mid Valley Disposal, Inc., Recycling and Transfer Station Expansion Project Page 30 of 46Initial Study and Draft Mitigated Negative Declaration potential sources of erosion or sedimentation that may be reasonably expected to affect the quality of	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
		stormwater discharges as well as identify and implement Best Management Practices (BMPs) that ensure the reduction of these pollutants during stormwater discharges. Typical BMPs intended to control erosion include sand bags, detention basins, silt fencing, storm drain inlet protection, street sweeping, and monitoring of water bodies. These requirements have been incorporated into the proposed project as mitigation. The implementation of an SWPPP and its associated BMPs would reduce potential erosion impacts to a level less than significant.	
Geology and Soils	According to the United States Geological Survey of Agricultural Soil Conservation Service survey, the project site is underlain by Hanford coarse sandy loam and Hesperia sandy loam. These soils have low clay content and possess low shrink-swell properties. The proposed project would have less than significant impact.		Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Geology and Soils	No impacts from septic systems or waste water are expected on the project site which will be served by public sewer and a public storm drain system. Because no septic tanks or alternative waste water disposal systems for the disposal of waste water are anticipated for the project site, the proposed project would have <b>no impact</b> .		
Geology and Soils		GEO-1: Prior to issuance of building permits for the proposed project, the project applicant shall submit geotechnical report to the City of Kerman for review and approval. The report shall demonstrate that the proposed project's plans for that structure incorporate all applicable seismic design standards of the latest adopted edition of the California Building Standards Code. The recommendations from the approved geotechnical report shall be incorporated into the project plans, and the project applicant shall adhere to these approved plans in developing the project site.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Greenhouse Gas Emissions	The project would be consistent with all threshold level for emission established by the Bay Area Quality Management District, and that the project would have an overall reduction in greenhouse gas emissions. As such, the project will not result in any impacts to greenhouse gases. Over 5,000 MTCO $_{2e}$ of greenhouse gases will be avoided with this Project by taking food waste from landfilling and deploying state-of-the art technology as part of the Project significantly decreases greenhouse gas emissions.	None required- Project design significantly decreases greenhouse gas emissions.	Napa Renewable Resources Project (NRRP)

Resource Type	Impacts	Mitigation	CEQA Document
Hazard and	There are numerous State and federal laws which regulate the	Potentially significant impacts can be mitigated to	Napa Renewable
Hazardous	transport, use, storage and handling of hazardous materials. Among	less than significant.	Resources Project (NRRP)
Materials	these regulation is a requirement for the operator to file a Hazardous		
	Material Business Plan with the Napa County Department of		
	Environmental Services. Given this existing level of regulation, no		
	impacts related to the transport, use, storage and handling of		
	hazardous materials are anticipated. Ponds are a concern due to their		
	potential to attract birds. The area proposed for the new ponds are in		
	area where ponds and bioswales have pre-existing for many years		
	There have been no reports of bird hazards associated with the ponds		
	from Airport personnel in the many years that they have existed on		
	the site. Feedstocks also have potential to be a bird attractor;		
	however, feedstock is proposed to be stored and processed in enclosed container and systems. These provisions for handling		
	feedstock are reiterated in the mitigation measures. Potentially		
	significant impacts.		
Hazard and	Hazardous materials or fuel could spill during transfer or fueling	The Project design includes guidelines for fuel	Nursery Products LLC,
Hazardous	activities, as a result of an accident or as a result of a leaking container.	transfer operations to minimize impacts associated	Hawes Composting
Materials	Potentially Significant Impact	with fueling areas and fuel transfer sites. An	Facility
	,	Emergency Contingency Plan shall be prepared and	
		adopted for the composting facility. A Spill	
		Prevention, Control, and Countermeasure Plan	
		(SPCC) shall be prepared and certified prior to the	
		commencement of on-site operations. Less than	
		significant after mitigation.	
Hazard and	Combustion of the windrows or other onsite combustible materials.	The operator shall provide fire prevention,	Nursery Products LLC,
Hazardous	Potentially Significant Impact	protection and control measures, including, but not	Hawes Composting
Materials		limited to, temperature monitoring of windrows and	Facility
		piles, adequate water supply for fire suppression,	
		and the isolation of potential ignition sources from	
		combustible materials. A strip of sufficient width of	
		cleared land must be maintained along the perimeter	
		of site operations to act as a fire barrier or break. The	
		applicant will consult with the local fire agency to	
		determine the size of the fire break. Less than	
Hazard and	Exposure to pathogens, common fungus known as Aspergillus	significant after mitigationFollowing each storm event or surface water	Nursery Products LLC,
Hazardous	fumigatus, entotoxins, or other allergens. <b>Potentially Significant</b>	discharge, no standing water shall be retained in the	Hawes Composting
Materials	Impact	impoundment basin for more than 30 days. Water	Facility
		from the basin may be used for process water or for	, admity
		dust control on windrows.	
		-Compost leachate shall be captured and may be	

Resource Type	Impacts	Mitigation	CEQA Document
		reused to maintain compost moisture levels.  - Wash down vehicles and equipment at regular intervals to reduce dust and spore levels.  - Employees engaged in moving or turning compost piles should be equipped with protective clothing, gloves, and face mask. Training programs shall be instituted to instruct employees on the necessary of wearing protective gear. Less than significant after mitigation.	
Hazard and Hazardous Materials	Biosolids/windrows can potentially harbor vectors, such as flies, mosquitoes, and fleas. Potentially Significant Impact	<ul> <li>Muscadine, or other suitable bait materials shall be distributed along the external Project boundaries of the composting pad if the LEA determines that periodic fly problems become an area nuisance.</li> <li>Biosolids shall be mixed with suitable bulking agents within 4 hours after arrival.</li> <li>Employees shall be trained in procedures to prevent, detect, and remedy fly breeding areas.</li> <li>Potentially significant impacts can be mitigated to less than significant.</li> </ul>	Nursery Products LLC, Hawes Composting Facility
Hazard and Hazardous Materials	The proposed project will not transport, use, or dispose of hazardous materials on the project site. Hazardous waste will be prohibited from entering the facility. However, there may be a need to dispose of a limited quantity of hazardous waste discovered through the facility's load checking program. If hazardous waste is discovered, the facility has procedures for handling, manifesting, and reporting the discovered waste. A temporary hazardous waste storage area will be located on the site, and all hazardous waste incidentally recovered from the waste stream will be temporarily stored onsite, manifested, and transported off site according to Federal and State regulatory requirements. A spill response locker will be supplied with emergency response equipment. The facility will report to the County each month, the quantity of hazardous waste transported for disposal off site. The proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hazard and Hazardous Materials	There is no proposed or existing school within one-quarter mile of the project site. The nearest existing school (Kerman Floyd Elementary) is located about one mile north of the project site. The proposed project	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion
Hazard and Hazardous Materials	would have no impact.  The project is not located within an established airport land use plan, and will not result in a safety hazard for people residing or working in the project site. The proposed project would have <b>no impact</b> .	None	Project  Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hazard and	No private airstrips are located within the vicinity of the project site.	None	Mid Valley Disposal, Inc.,

Resource Type	Impacts	Mitigation	CEQA Document
Hazardous Materials	The proposed project would have <b>no impact</b> .		Recycling Facility and Transfer State Expansion Project
Hazard and Hazardous Materials	The Kerman General Plan 2027 provides an overview of the City's Safety Element. Based on a review of the element, development of the proposed project site is not anticipated to physically interfere with either emergency response or evacuation plans. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hazard and Hazardous Materials	There are no wildland within or in proximity to the proposed project. The project site and surrounding uses are primarily cultivated agriculture (alfalfa, cotton, tree fruit, etc.). The proposed project will be served by the North Central Fire Protection District. The proposed project will be required to install a series of fire hydrants on site for fire suppression purposes. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hydrology and Water Quality	The project could violate a water quality standard or waste discharge requirement, or otherwise substantially degrade water quality.  Significant	-To control and manage shallow groundwater that is pumped during temporary construction activities, as well as stormwater runoff, SCWMA shall prepare and implement a SWPPP as required under the General Construction Permit for Discharges of Storm Water Associated with Construction Activities, for all construction phases of the project. The SWPPP shall identify pollutant sources that may affect the quality of stormwater discharge and shall require the implementation of BMPs to reduce pollutants in storm water discharges.  -To ensure that accidental releases of fuels and other potentially water quality pollutants during project operations do not result in water quality degradation, SCWMA shall, prior to commencement of project operation, complete and adhere to the recommendations provided in a spill prevention and control plan. The plan shall provide for compliance with local, state, and federal regulations regarding storage and use of fluids on site Including, but not limited to, storage and handling criteria for hazardous materials, operational spill prevention measures, and clean-up procedures.  Less than Significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Hydrology and Water Quality	The project could substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local	-Sonoma County General Plan Policy WR-2d requires that all large scale commercial and industrial groundwater users implement a groundwater	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
Resource Type	groundwater table or conflict with Sonoma County General Plan policies regarding groundwater. Significant	monitoring program. The project operator shall implement a groundwater level monitoring program to evaluate drawdown of groundwater in accordance with county groundwater monitoring standards.  -Prior to construction, SCWMA shall complete a study assessing the potential for implementation of the following water conservation measures on site: use of water-conserving design measures, use of stormwater retained in detention ponds, potential for use of graywater produced, and potential for use of additional process water.  -Prior to the initiation of construction activities, SCWMA shall ensure that the project adheres to PRMD permitting requirements for the implementation of this facility, which would result in	CEQA Document
Thirdusta was and		the use of groundwater sourced from a low-lying area in support of the project.  Less than significant after mitigation.	Court West
Hydrology and Water Quality	The project could substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site, or result in flooding on- or off-site.  Significant	-Prior to construction, a hydrologic and flooding study shall be completed for the two unnamed drainages on site, and SCWMA shall ensure that recommendations from the study are incorporated into project designPrior to construction, a grading and drainage plan for the project site shall be completed, and the SCWMA shall ensure that recommendations from that document are incorporated into project design.  Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Hydrology and Water Quality	The project could create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff.  Significant	Prior to construction, a grading and drainage plan for the project site shall be completed, and the SCWMA shall ensure that recommendations from that document are incorporated into project design.  Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Hydrology and Water Quality	The project would be located within a FEMA-defined 100-year floodplain, and would result in the displacement of flood waters.  Significant Unavoidable	None	Sonoma County Waste Management Agency Compost Facility
Hydrology and Water Quality	The project could expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Hydrology and Water Quality	Inundation of the project site could result due to seiche, tsunami, or mudflow. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
Hydrology and Water Quality	Overall, the project will have a positive impact on drainage and stormwater pollution with the proposed improvements to the stormwater pollution prevention facilities and stormwater treatment facilities. The applicant shall meetthe requirements of discharging to a public storm drainage system as required to ensure compliance by the City with all state and federal laws and regulations related to storm water as stipulated in the Clean Water Act. <b>No impact</b> .	None required. Project design significantly decreases impacts to water quality.	Napa Renewable Resources Project (NRRP)
Hydrology and Water Quality	Runoff from biosolids windrows contains pathogens and sediment that could contaminate surface waters. The runoff also may contain constituents in concentrations that could exceed limits to be specified in Waste Discharge Requirements (WDRs) expected to be issued by the Regional Water Quality Control Board (RWQCB). Potentially Significant Impact.	- The retention basin(s), designed and sized to contain the entire runoff from the windrow and compost storage area during a 24-hour, 100-year storm event is(are) essential to protect surface water and the public from runoff that would likely be contaminated with pathogens.  - Prior to beginning operations at the site, in order to establish baseline soil conditions, at least ten samples shall be collected in the portion of the Phase 1 area that would be most frequently used for windrows. Two additional samples shall be collected from the lowest area of the retention basin after construction of the retention basin is complete.  - Soil beneath the retention basin and the composting pad shall be sampled annually to confirm that the migration of constituents into subsurface soil is limited. Soil sampling shall be conducted at six different locations on the most frequently used portion of the composting pad.  - Prior to construction of treatment facilities and storage reservoirs and prior to clearing and grading of the Project site, the applicant shall prepare a SWPPP to obtain coverage under the State-wide general construction storm water National Pollutant Discharge Elimination System (NPDES) permit. The BMPs outlined in the SWPPP shall be implemented.  - Prior to operation of the facility, the operator shall apply for coverage under the State-wide general storm water NPDES permit for industrial facilities or apply for an individual facility storm water NPDES permit.  - If a groundwater well is installed to provided water for the site, a sample shall be collected quarterly for the first year and analyzed for the constituents listed in mitigation measure W-2 (at a minimum) to	Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
		establish baseline groundwater conditions at the site.  Less than significant after mitigation.	
Hydrology and Water Quality	Grading of the storage and treatment areas would expose soils to erosion and may result in the transportation of sediment into local drainages. Potentially Significant Impact	Prior to construction of treatment facilities and storage reservoirs and prior to clearing and grading of the Project site, the applicant shall prepare a SWPPP to obtain coverage under the State-wide general construction storm water National Pollutant Discharge Elimination System (NPDES) permit. The BMPs outlined in the SWPPP shall be implemented. Less than significant after mitigation.	Nursery Products LLC, Hawes Composting Facility
Hydrology and Water Quality	Fuel spilled during re-fueling of heavy equipment during construction or operation of the facility could degrade water quality. Potentially Significant Impact	- Prior to construction of treatment facilities and storage reservoirs and prior to clearing and grading of the Project site, the applicant shall prepare a SWPPP to obtain coverage under the State-wide general construction storm water National Pollutant Discharge Elimination System (NPDES) permit. The BMPs outlined in the SWPPP shall be implemented Prior to operation of the facility, the operator shall apply for coverage under the State-wide general storm water NPDES permit for industrial facilities or apply for an individual facility storm water NPDES permit.  Less than significant after mitigation.	Nursery Products LLC, Hawes Composting Facility
Hydrology and Water Quality	The development of the proposed project would grading and construction on approximately 28 acres of land. During these activities, there would be the potential for surface water to carry sediment from onsite erosion and small quantities of pollutants into the stormwater system and local waterways. Soil erosion may occur along project boundaries during construction in areas where temporary soil storage is required. Small quantities of pollutants have the potential to enter the storm drainage system, thereby potentially degrading water quality. The proposed project would have a significant and unavoidable impact.	Mitigation Measure HYD-1 is proposed that would require the project applicant to prepare and implement a SWPPP prior to the issuance of grading or building permits.  HYD-1: Prior to the issuance of a grading permit or building permit for the project, the project applicant shall obtain coverage under the National Pollutant Discharge Elimination System (NPDES) General Permit No. CA2000002 for Storm Water Discharge Associated with Construction and Land Disturbing Activities, Water Quality Order No. 2009-0009-DWQ through State Water Board's Storm Water Multi-Application and Report Tracking System (SMARTS) website at https://smarts.aterboards.ca.gov. The Construction General Permit requires the preparation and submittal of a Stormwater Pollution	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
		Prevention Plan (SWPPP) to the Central Valley RWQCB that identifies specific actions and Best management Practices (BMPs) to prevent stormwater pollution during construction activities to the maximum extent practicable. The City of Kerman shall confirm that the RWQCB has approved the SWPPP prior to issuance of the grading permit or building permit. The SWPPP shall identify a practical sequence for BMP implementation and maintenance, site restoration, contingency measures, responsible parties, and agency contact.	
Hydrology and Water Quality	Construction activities would have minimal impacts on the storm water drainage patterns of the site or area resulting in substantial erosion or siltation on-or offsite. The storm water drainage pattern that currently exists on the project site will not be impacted by the proposed Expansion Project; therefore, the impact is considered less than significant.		Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hydrology and Water Quality	The project site contains primarily cultivated agricultural lands with no existing drainage infrastructure. The project would increase impervious surface coverage on the project site. The increase in impervious surface coverage would create the potential for greater runoff to leave the project site, which could cause flooding or substantial erosion or siltation unless adequate facilities are in place. The proposed project would install onsite storm drainage system consisting of inlets and piping to a retention basin onsite, located on the northern end of the project site. The proposed project would provide adequate storm drainage facilities to ensure that runoff is captured and conveyed to the onsite storm drain basin. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Hydrology and Water Quality	The facility will collect, process, recycle and dispose of a variety of non-hazardous material (e.g., C&D materials, bulk metal, organics, wood waste, food waste, municipal solid waste, etc.). The proposed waste tipping, recycling, and processing will occur within the MRF, "dirty" MRF, and transfer station enclosures, and that the composting piles will be covered. The floor of the MRF, "dirty" MRF, and transfer station will be concrete, as will the pad under the GORE compost heaps. Inlaid in the concrete under the composting heaps will be leachate collection trenches. The leachate generated is very minor in quantity, roughly 5 gallons per 250 tons of material composted. This leachate is collected and stored in a tank and is used to moisten the feedstock as it is prepared for the composting process. This is a zero discharge leachate system.	Implementation of a SWPPP and a stormwater management control plan as set forth in Mitigation Measure HYD-1 would mitigate these impacts to less than significant.	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
Hydrology and Water Quality	There are no nearby reservoirs or other bodies of water that could result in inundation from either seiche or tsunami. The proposed project would have <b>no impact</b> .		Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Land Use and Planning	The project has the potential to physically divide an established community. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Land Use and Planning	The project has the potential to conflict with the Sonoma County General Plan and Zoning Ordinance, resulting in adverse physical effects. (Significant) The potential impacts to the floodplain are inconsistent with the F2 Combining District and General Plan policies. The inconsistency has significant impacts related to flooding (Impact 8.5). As no feasible mitigation is available, this impact is <b>significant and unavoidable</b> .	None	Sonoma County Waste Management Agency Compost Facility
Land Use and Planning	The project would result in the conversion of agricultural land, specifically Farmland of Local Importance. Less than Significant	None required.	Sonoma County Waste Management Agency Compost Facility
Land Use and Planning	The project would conflict with an existing Williamson Act Contract. The project site is currently restricted to agricultural use under a Williamson Act contract. The County would not be able to permit the project until the Williamson Act contract governing the property is terminated. While this impact does not have ramifications on the physical environment, the project could not proceed on land with a Williamson Act Contract and thus this <b>impact is considered significant</b> .	The County, Applicant or existing property owner would complete one of the following options:  - File a notice of nonrenewal which would begin a 9-year non-renewal process. At the end of this period the Williamson Act contract would be terminated.  -Terminate the contract by public acquisition pursuant to the Williamson Act.  Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Land Use and Planning	The project has the potential to conflict with airport operations. The composting operations associated with the project and the stormwater detention pond could create a hazardous wildlife attractant near the airport, this <b>impact is significant</b> .	The following measures would be implemented to reduce risks associated with wildlife hazards near Gnoss Field Airport: - Prior to construction of the facility, a Construction and Design Best Management Practices Evaluation will be conducted When operation of the project commences, a Wildlife Hazard Assessment (WHA) would be conducted by a wildlife damage management biologist Upon completion of the WHA, a WHMP will be developed if warranted. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Land Use and Planning	The project site is already fully developed and is located within an industrial area that does not contain any residential development. As such the proposed new facilities and processing would not divide an established community. The General Plan designation for the site is	None	Napa Renewable Resources Project (NRRP)

Resource Type	Impacts	Mitigation	CEQA Document
	Public Serving the zoning is Public/Quasi-Public. The proposed use is consistent with these designations. There are no existing biological conservation plans associated with this industrially developed site.		
Land Use and Planning	Surrounding land uses to the project site include predominantly vacant desert with a single residence located over approximately 1.5 miles east of the project site. There are no residential communities for a distance of at least five miles to the north, west and south. Use of the site for composting operations will not conflict with existing surrounding land uses and there are no environmental justice issues as the surrounding land is vacant. The General Plan land use designation for the site is Resource Conservation (RC). No significant impact.	None	Nursery Products LLC, Hawes Composting Facility
Land Use and Planning	The project site is designated for industrial uses in the Kerman General Plan. The proposed project would not physically divide an established community. The project site does not have the potential to physically divide the community. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Land Use and Planning	The project site is designated Industrial by the City of Kerman General Plan. The proposed project consists of the expansion of the recycling and transfer station operations on a 38 acre site. The proposed project would be consistent with all applicable objectives, goals, and policies of the Kerman General Plan, including development standards contained in the City of Kerman Zoning Ordinance. The proposed project would have no impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Land Use and Planning	There is no habitat conservation or natural community conservation plans that apply to the site. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Mineral Resources	There are no mineral resources on the project site. As such this proposal would not result in the loss of available mineral resources. <b>No impact</b> .	None	Napa Renewable Resources Project (NRRP)
Mineral Resources	The proposed Project and Fort Cady Alternative sites are not within an area designated by the State for locally important mineral resources and neither lies within the County of San Bernardino's Mineral Resource Zone. No impacts to mineral resources would occur at either the Project site or the Fort Cady site as a result. The Reduced Capacity Alternative is a virtually identical operation at the same (Hawes) site and would also have <b>no impacts</b> . The No Project Alternative would have no impacts.	None	Nursery Products LLC, Hawes Composting Facility
Mineral Resources	The Proposed Project site is not identified in the General Plan as having any known mineral resource value or as being located within any "Critical Mineral Resource Overlay" area. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
Noise Noise	Project construction could expose persons to or generate excessive noise levels. No construction noise thresholds exist as long as the construction is temporary. Further, after it is constructed, the levee around the project site would further reduce any off-site noise effects of construction. Without hourly restrictions on construction activities, noise from construction activities would be considered <b>significant</b> .  Operation of the project could expose persons to or generate noise levels in excess of standards established in the local general plans or noise ordinances, or applicable standards of other agencies.  Depending on various factors the blowers could exceed 45 dBA at night at the nearest receptor if not adequately attenuated. This would be a <b>potentially significant impact without mitigation</b> .	Construction of the new facility shall occur only during daytime between the hours of 7 a.m. – 7 p.m. Monday thru Friday, 9 a.m. – 5 p.m. Saturday, and no construction on Sunday.  Less than significant after mitigation.  ASP equipment that would operate at night shall be required to be attenuated to a level that does not exceed 45 dBA at the nearest residences.  Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility  Sonoma County Waste Management Agency Compost Facility
Noise	Traffic associated with operation of the project would result in an increase in ambient noise levels on nearby roadways used to access the project site. No roadway segments would experience increases greater than 3 dBA during the peak hour as a result of the project; consequently the project would result in a less than significant impact on these segments.	None required.	Sonoma County Waste Management Agency Compost Facility
Noise	Increases in traffic from the project in combination with other development would result in cumulative noise increases. The project would not be cumulatively considerable and would have a less than significant cumulative impact on noise.	None required.	Sonoma County Waste Management Agency Compost Facility
Noise	The project site is an existing material diversion facility surrounded by heavy industrial and public airport uses. There are no sensitive receptors such as residential or office in the vicinity. The new noise generation issues are limited to noise associated with construction activities for the project and the operations of the biomass gasification facility.	None	Napa Renewable Resources Project (NRRP)
Noise	The proposed Project site, the Fort Cady Alternative site and adjacent area to both sites are undeveloped vacant land. No persons would be exposed to and noise levels would not be generated in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies. The proposed facility operations at either site would be in compliance with the County Noise Ordinance for stationary noise sources and the County Noise Element regarding residential land uses. Noise impacts would be less than significant.	None	Nursery Products LLC, Hawes Composting Facility
Noise	Exterior noise is anticipated in conjunction with ground disturbances during construction of the project and activities from operation of the facility. The short-term increase in ambient noise and vibration levels	<ul> <li>a. Construction activities will be limited to the hours between 7 a.m. to 8 p.m. daily. The City of Kerman shall have the discretion to permit</li> </ul>	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion

Resource Type	Impacts	Mitigation	CEQA Document
	could occur during construction activities either from the noise impacts created by the transport of workers and movement of construction materials to and from the project site, or from the noise generated onsite during ground clearing/excavation, grading, and building construction activities. The project site is primarily in a rural setting, surrounded primarily by cultivated agricultural land to the north, east, south and west. The City of Kerman Waste Water Treatment Plant is immediately to the west. The closest noise-sensitive receptor is one single-family home located approximately 1,084 feet west of the project site. However, implementation of Mitigation Measure NOI-1 will limit the hours of construction and the noise impact to less than significant. Based on the noise levels currently generated by the project and the surrounding land uses, the expansion of the proposed project is expected to produce noise levels with existing noise levels in the vicinity of the project are not anticipated.	construction activities to occur outside of the allowable hours if compelling circumstances warrant such an exception (e.g., weather conditions to pour concrete).  b. All construction equipment shall use noise-reduction features (e.g., mufflers and engine shrouds) that are no less effective than those originally installed by the manufacturer.	Project
Noise	The proposed project is not located within an airport land use plan area or within 2 miles of any public airport. The proposed project would have <b>no impact</b> .	None	
Population and Housing	The expansion of this industrial use with new equipment and processes will not impact housing or significantly increase employment. The project will not induce growth directly or indirectly not will it displace existing housing units. As there is not construction involved, it does not present new impacts related to jobs and housing that were not already anticipated by the General Plan. No impact.	None	Napa Renewable Resources Project (NRRP)
Population and Housing	There are no residents living on or in the immediate vicinity or either the Project or Fort Cady Alternative sites. The Project will employ approximately eight staff members from the local area. Implementation of the Project or Fort Cady Alternative would not induce growth directly or indirectly. There would be no displacement of existing housing or people. There would be no impacts to population and housing. The Reduced Capacity Alternative is a virtually identical operation at the same (Hawes) site and would also have no impacts. The No Project Alternative would have no impacts.	None	Nursery Products LLC, Hawes Composting Facility
Population and Housing	The project site currently carries a general plan land use designation of Industrial (I). This designation would allow for future development consistent with industrial uses (e.g., manufacturing, transportation, recycling, etc.). The project site is located within the City of Kerman's designated industrial park area. There are no existing residential or housing development within or adjacent to the project site. Water, sewer, and roads already about the property to the south and north. No extensions of these facilities, except through the project site itself	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
	and connecting to existing developed sites will occur. The proposed		
	project would have <b>no impact</b> .		
Population and	The proposed project would expand existing recycling and transfer	None	Mid Valley Disposal, Inc.,
Housing	station operations on a 28 acre site that is currently cultivated for		Recycling Facility and
	agricultural uses. There are no existing homes or housing units on the		Transfer State Expansion
	project site that would be displaced as a result of the proposed		Project
D. I. II. G	project. The proposed project would have <b>no impact.</b>		
Public Service	The project, and implementation of certain mitigation, would increase	None required.	Sonoma County Waste
	energy demands. Because the project would be inherently energy efficient, would not substantially increase fuel consumption in the		Management Agency Compost Facility
	region, and the operator of the facility would pay improvement and		Compost Facility
	operating costs for available electricity and/or natural gas, this impact		
	would be less than significant.		
Public Service	The project would require law enforcement services from the Sonoma	None required.	Sonoma County Waste
	County Sheriff's Office. As with existing operations, the project is not		Management Agency
	anticipated to create a volume of calls which would affect the ability of		Compost Facility
	the Department to provide adequate law enforcement services to the		
	general area, or require the construction or alteration of police		
	facilities. Thus, project effects to police protection services would be		
Destrict Committee	less than significant.	Non- new in- d	Carrage Carrate Mart
Public Service	The project would increase demand for fire protection and emergency	None required.	Sonoma County Waste Management Agency
	medical services including response to wildland fires. As with existing		Compost Facility
	operations, the project is not anticipated to create a volume of calls		Compost racinty
	which would affect the ability of the fire departments to provide		
	adequate services to the general area, or require the construction or		
	alteration of fire protection facilities. Thus, projects effects to fire		
	protection and emergency medical services would be less than		
	<b>significant</b> . Fire prevention controls incorporated into the project would		
	also reduce risks from wildland fire to a <b>less-than-significant</b> level.		
Public Service	The project would include new stormwater drainage facilities, the	None required.	Sonoma County Waste
	construction of which could create impacts. The construction of on-site		Management Agency
	detention ponds and stormwater drainage facilities would reduce any		Compost Facility
	impact on off-site public stormwater drainage facilities. Thus, the		
	project's impact related to construction of new stormwater drainage		
	facilities would be less than significant		
Public Service	The project site is located in an existing developed industrial park that	Prior to project approval, the applicant shall prepare	Napa Renewable
	is fully and adequately provided with all necessary public services. The	and implement a Fire Safety Plan that outlines fire	Resources Project (NRRP)
	addition of new facilities and processes at the site will not require any additional level of public services. Given that it is an industrial project,	hazards, describes facility operations procedures to prevent ignition of fires, requires regular inspection	
	it will not have an impact on park and school facilities. A county fire	of fire suppression systems, and provides worker	
	it will not have all impact on park and school facilities. A county life	of the suppression systems, and provides worker	

Resource Type	Impacts	Mitigation	CEQA Document
	station is located less than two miles from the project site. As such, the project will not have any impact on public services.	training in safety procedures as well as protocols for responding to fire incidents. The Fire Safety Plan shall be reviewed and approved by the focal fire enforcement agency. <b>No impact after mitigation</b>	
Public Service	The proposed Project or the Fort Cady Alternative would not induce growth; therefore no additional public services are required. Existing public services' capacity, such as police and fire, would be adequate to serve the Project or alternative. Impacts to public services are less than significant. The Reduced Capacity Alternative is a virtually identical operation at the same (Hawes) site and would also have less than significant impacts. The No Project Alternative would have no impacts.	None	Nursery Products LLC, Hawes Composting Facility
Public Service	The proposed project includes the development of an expansion to an existing recycling and transfer station facilities and operations on a 28 acre site. There have been no reportable incidents or major issues with the operation of the existing recycling and transfer station. The proposed project will be required to install appropriate fire hydrants for use in fire suppression and provide all appropriate markings and designation for fire lanes and other emergency access points. The proposed project will be served by North Central Fire District (under contract with the City of Fresno Fire Department). The proposed project will be required to comply with all building and fire code requirements and will be verified at varies points in the projects' progress, including a plan check and prior to issuance of the certificate of occupancy. For these reasons, the proposed project would not generate the need for additional staff such that new or physically altered facilities would be required. The proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Public Service	The proposed project includes the development of an expansion to an existing recycling and transfer station facilities and operations on a 28 acre site. There have been no reportable incidents or major issues with the operation of the existing recycling and transfer station. The project site will include a perimeter fence around the site with lockable gates at all entrances. The proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Public Service	The proposed project includes the development of an expansion to an existing recycling and transfer station facilities and operations on a 28 acre site. The project applicant currently employs over 150 people. Many of which reside in the Kerman and, presumably those with school aged children already attend Kerman schools. Although new employees from the proposed project may enroll children in local schools, the proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project

Resource Type	Impacts	Mitigation	CEQA Document
Public Service	The proposed project includes the development of an expansion to an existing recycling and transfer station facilities and operations on a 28 acre site. There are no parks or other recreational space on the project site or within the vicinity of the project site. The proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Recreation	No increase in the demand for recreation facilities will result from either the proposed Project or the Fort Cady Alternative. The area surrounding both sites includes vast amounts of open space and available recreational access. The Project does not propose construction of new recreational facilities or expansion of the existing recreational facilities. No impact to recreational facilities is expected. The Reduced Capacity Alternative is a virtually identical operation at the same (Hawes) site and would also have no impacts. The No Project Alternative would have <b>no impacts.</b>	None	Nursery Products LLC, Hawes Composting Facility
Recreation	The proposed project is an industrial use which includes the development of an expansion to an existing recycling and transfer station facilities and operations on a 28 acre site. The project applicant currently employs over 150 people. Many of which reside in the Kerman and, presumably utilize existing park and recreational facilities. Although new employees from the proposed project may choose to reside in Kerman and use existing parks and recreational facilities, the proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The project would contribute to Near-Term Cumulative traffic volumes at the study intersection during the weekday a.m. and weekend peak hour. While peak hour intersection operations would not be significantly affected under near-term conditions by project generated traffic, there are safety and design related issues that would pose potential significant impacts in the near-term. These issues are addressed in the bicycle/pedestrian safety, traffic safety and access road sections. (Less than Significant)	None required.	Sonoma County Waste Management Agency Compost Facility
Transportation and Traffic	The project could worsen traffic safety due to design features or incompatible uses. The existing conditions of Twin House Ranch Road would not meet the needs of the project traffic in terms of capacity or safety. The roadway would need to be reconstructed to adequately accommodate two-way truck traffic with sufficient space at the intersection with Lakeville Road to allow incoming and outbound vehicles to maneuver without adversely affecting traffic operation in the public right-of-way. This is a <b>significant</b> impact.	- Prior to the start of project operations, SCWMA shall widen (to County standards) the Twin House Ranch Road cross-section between Lakeville Road and the project site to provide two 12-foot-wide lanes, a dedicated left-turn lane and shared throughright turn lane on the Twin House Ranch Road intersection approach to Lakeville Road, and a dedicated southbound right-turn lane on Lakeville Road of a length and turning radius sufficient to fully accommodate southbound right-turning trucks from Lakeville Road separated from the southbound through traffic flow.	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		- Prior to the start of project operations, SCWMA shall install a traffic refuge area (about 200 feet long) on Lakeville Road to accommodate left turning vehicles from Twin House Ranch Road. Less than significant after mitigation. However, if implementation of Mitigation Measures were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be <b>Significant and Unavoidable</b> .	
Transportation and Traffic	The project would create potential conflicts with adopted policies, plans, or programs supporting alternative transportation. The potential for conflicts would be considered greatest in circumstances where Lakeville Road would be regularly used by bicyclists or pedestrians and/or is a designated proposed bikeway, and the road does not meet current County roadway design standards and fall debris from truck has the potential to create a hazard for bicyclists (-(Significant)	-The operator of the facility shall ensure that all contract haul trucks are covered to prevent spillage of materials onto haul routes.  - The operator shall conduct regular sweeping of the intersection of Lakeville Road / Twin House Ranch Road to keep it free of debris and dirt that may accumulate from exiting trucks. Less than significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Transportation and Traffic	The project would generate turning movements by heavy vehicles to and from Lakeville Road at Twin House Ranch Road, increasing the potential for road hazard conflicts between project traffic and through traffic. The introduction of increased turning movements to and from Lakeville Road at Twin House Ranch Road would increase the potential for vehicle conflicts and collisions in the project area. (Significant)	- Prior to the start of project operations, SCWMA shall post warning signs on Lakeville Road 250 feet in advance of the access driveway (Twin House Ranch Road) that cautions drivers about truck traffic entering and exiting the roadway. The warning signs shall follow guidelines set forth in the <i>California Manual on Uniform Traffic Control Devices</i> (Caltrans, 2010)	Sonoma County Waste Management Agency Compost Facility
		-SCWMA shall implement intersection improvements identified in Mitigation Measures 12.2a and 12.2b.  Less than Significant after mitigation; however, if implementation of Mitigation Measures 12.2a and 12.2b were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be Significant and Unavoidable.	
Transportation and Traffic	The project would contribute to Long-Term Cumulative traffic volumes at the study intersection during the weekday a.m. and weekend peak hour. This would be a significant impact during the a.m. and weekend peak hour. (Significant)	- Implement Mitigation Measure 12.2b (install a 200-foot-long traffic refuge area on Lakeville Road to accommodate left turning vehicles from Twin House Ranch Road)Prior to Year 2030, SCWMA shall install a traffic refuge area (about 200 feet long) on Lakeville Road to accommodate left turning vehicles from Stage Gulch Road. Less than significant after mitigation; however, if	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		implementation of Mitigation Measures 12.2b and 12.5b were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be Significant and Unavoidable.	
Transportation and Traffic	The project would generate turning movements by heavy vehicles to and from Lakeville Road at Twin House Ranch Road, increasing the potential for road hazard conflicts between project traffic and through traffic. (Significant)	- Implement Mitigation Measure 12.4a (posting of warning signs on Lakeville Road in advance of Twin House Ranch Road that cautions drivers about truck traffic entering and exiting the roadway) SCWMA shall implement intersection improvements identified in Mitigation Measures 12.2a and 12.2b.	Sonoma County Waste Management Agency Compost Facility
		Less than Significant after mitigation. However, if implementation of Mitigation Measures 12.2a and 12.2b were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be Significant and Unavoidable.	
Transportation and Traffic	The project could contribute to the degradation of pavement on public roads. The truck trips generated by the project would cause incremental damage and wear to roadway pavement surfaces along the haul route. (Significant)	Implement Mitigation Measure 12.2a (widen Twin House Ranch Road to County standards between Lakeville Road and the project site), which would increase the pavement's Traffic Index to support the project-generated heavy truck traffic. Improving the road to County standards will lessen the degradation of the pavement due to the project. Less than Significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Transportation and Traffic	Project construction would result in temporary increases in truck traffic and construction worker traffic. Project construction activities would generate offsite traffic that would include the initial delivery of construction vehicles and equipment to the project site, the daily arrival and departure of construction workers, the delivery of materials throughout construction, and the removal of construction debris. (Significant)	The construction contractor(s) shall develop a construction management plan for review and approval by the Sonoma County Department of Transportation and Public Works.  Less than Significant after mitigation.	Sonoma County Waste Management Agency Compost Facility
Transportation and Traffic	Based on the conditions analysis, with proper operator monitoring and direction of the user traffic, the MDF can safely and operationally accommodate permitted maximum traffic amount. Consequently, the weigh scale facilities are adequate to accommodate maximum usage levels.	None	Napa Renewable Resources Project (NRRP)
Transportation and Traffic	The TIA conducted for the proposed Project indicates that the proposed Project will not create significant traffic impacts to the surrounding roadway circulation system according to the traffic impact	None	Nursery Products LLC, Hawes Composting Facility

Resource Type	Impacts	Mitigation	CEQA Document
	analysis procedures, guidelines and threshold of significance specified by San Bernardino County CMP. Additionally, the proposed Project will have adequate emergency access for both fire and medical emergency vehicles. Very low existing baseline traffic and projected operational traffic volume will not hinder emergency response times. No significant transportation impacts would occur as a result of the proposed Project.		
Transportation and Traffic	The proposed project will incrementally contribute to the existing traffic load on Jensen, Church and Madera Avenues. Jensen and Church Avenues are designated collectors. Madera Avenue is designated arterial and is under the jurisdiction of the California Department of Transportation (Caltrans). The existing level of service at the Madera/Jensen Avenue intersection is B at AM Peak Hour and C at PM Peak Hour. The minimum level of service at this intersection is C (per Caltrans). The proposed project would have a less than significant impact.	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The proposed project will not affect air traffic patterns. The proposed project would have <b>no impact.</b>	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The proposed project will use existing roadways for egress and ingress and will be compatible with the General Plan land use designation for industrial uses. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The proposed project will be developed contingent upon the provision of emergency access as required by the North Central Fire Department (under contract with the City of Fresno Fire Department). The proposed project would have <b>no impact.</b>	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The proposed project will be required to provide adequate on-site parking in compliance with Chapter 17.74 of the Kerman Municipal Code. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Transportation and Traffic	The proposed project would be required to provide bicycle racks for employees use as a condition of the development. The proposed project would have <b>no impact</b> .	None	Mid Valley Disposal, Inc., Recycling Facility and Transfer State Expansion Project
Utilities and Service Systems	The project site is located in an existing developed industrial park that is fully and adequately provided with all necessary utilities. The addition of new facilities and processes for anaerobic digestion covered composting, biomass gasification, new stormwater treatment facilities, and solar panels will not require any additional improvements to these utility systems. No impact.	None	Napa Renewable Resources Project (NRRP)

Resource Type	Impacts	Mitigation	CEQA Document
Utilities and	The proposed Project and the Fort Cady Site Alternative would not	None	Nursery Products LLC,
Service Systems	affect or cause an increased need for additional public utilities or		Hawes Composting
	service systems. A maximum of eight employees are anticipated at any		Facility
	one time, generating a small amount of solid waste that will be		
	transported to the Barstow Sanitary Landfill. Domestic water will be		
	provided by an on-site well or be purchased and stored. Telephone		
	service will be cellular. Electricity will be supplied by solar equipment,		
	with a portable diesel-fueled generator backup. Site run-off from		
	rainfall will be directed into a retention basin and no impacts to storm		
	water drainage facilities are expected. Impacts to public utilities or		
	service systems would be less than significant. The Reduced Capacity		
	Alternative is a virtually identical operation at the same (Hawes) site		
	and would also have <b>less than significant impacts</b> .		
Utilities and	The proposed project would be served by wastewater collection	None	Mid Valley Disposal, Inc.,
Service Systems	service provide by the City of Kerman via an extension to the existing		Recycling Facility and
	sewer line onsite which is connected to the existing sewer line in		Transfer State Expansion
	Jensen Avenue. The proposed project would generate negligible		Project
	amounts of wastewater from the proposed 10,000 square foot		
	office/maintenance building. The City of Kerman recently completed a		
	major upgrade and expansion to its wastewater treatment plant from		
	1.2 mgd to 2.0 mgd. Based on growth projections contained in the		
	General Plan, the expansion will provide capacity for the city (including		
	the proposed project) to the year 2022. The proposed project would		
	have a less than significant impact.		
Utilities and	The proposed project will develop a storm water retention basin onsite	None	Mid Valley Disposal, Inc.,
Service Systems	to capture any new storm water runoff from the project. The proposed		Recycling Facility and
	project would have a less than significant.		Transfer State Expansion
			Project
Utilities and	The City of Kerman currently provides potable water to the proposed	None	Mid Valley Disposal, Inc.,
Service Systems	project through existing water lines serving the site. The project		Recycling Facility and
	proponent will install new water lines onsite to serve the proposed		Transfer State Expansion
	project. The City of Kerman has sufficient distribution and capacity to		Project
	serve the proposed project. The proposed project would have a less		
	than significant impact.		
Utilities and	The proposed project is expected to generate solid waste from	None	Mid Valley Disposal, Inc.,
Service Systems	construction and operational activities. Construction and operational		Recycling Facility and
	waste would be extremely small amount relative to the existing		Transfer State Expansion
	capacity at the American Avenue Disposal Site. The City of Kerman is		Project
	currently meeting the State's waste diversion goal. Because the project		
	applicant is a recycling and transfer station operation, the impact on		
	the existing landfill site would be negligible. The proposed project		
	would have a less than significant impact.		

Resource Type	Impacts	Mitigation	CEQA Document
Utilities and	The project applicant is a recycling and transfer station operation	None	Mid Valley Disposal, Inc.,
Service Systems	permitted by the several local and state agencies. The project		Recycling Facility and
	applicant is required to comply with all applicable federal, state		Transfer State Expansion
	statutes and regulations in order to operate as a municipal solid waste		Project
	recycling and transfer station. The proposed project would have <b>no</b>		
	impact.		
Mandatory	The project will have an overall beneficial impact on the environment		Napa Renewable
Findings of	including the following:		Resources Project (NRRP)
Significance	-Use of waste feedstock and yardwaste to produce a low-carbon		
	biofuel to replace fuel usage		
	-Increased re-use of feedstock as compost material		
	-Conversion of wood waste to energy		
	-Improved storm water treatment		
	-Use of solar panels to produce clean energy		
	-Significantly decrease VOC emissions		
Mandatory	The proposed project does not have the potential to degrade the	Project will require implementation of mitigation	Mid Valley Disposal, Inc.,
Findings of	quality of the environment by reducing habitat, threatening to	measures. A Mitigation Monitoring and Reporting	Recycling Facility and
Significance	eliminate any plant or animal community, or eliminating important	Program was prepared to ensure compliance.	Transfer State Expansion
	examples of California history or prehistory. With regard to this issue,		Project
	the proposed project would have a less than significant impact.		
Mandatory	The propose project could potentially contribute to incremental effects		Mid Valley Disposal, Inc.,
Findings of	that would cumulatively considerable when considered in combination		Recycling Facility and
Significance	with other past, present, or foreseeable future projects. With regards		Transfer State Expansion
	to this issue, the proposed project would have a less than significant		Project
	impact with mitigation incorporation.		
Mandatory	The proposed project would not result in environmental impact that		
Findings of	would have a direct or indirect adverse effect on human beings. With		
Significance	regard to this issue, the proposed would have a less than significant		
	impact.		

# **Summary of Cumulative Impacts and Mitigation**

Resource Type	Impacts	Mitigation	CEQA Document
Air Quality	Cumulative risk from all past, present and reasonably foreseeable sources within 1,000 feet of the project (associated with either windrow or ASP composting option) would expose sensitive receptors.	None required.	Sonoma County Waste Management Agency Compost Facility
Air Quality	The proposed Nursery Products facility will introduce significant emissions of dust and ozone precursors (NOx and VOCs), which will contribute to regional nonattainment conditions for ozone and PM10.	All mitigation measures identified in the Air Quality Mitigation measures would also apply to the cumulative impacts. <b>Significant and unmitigable.</b>	Nursery Products LLC, Hawes Composting Facility
Biological Resources	The site is located on private property, and there is a large patchwork of state-and federal-owned lands in the surrounding area. Adverse cumulative impacts include the potential opportunity to develop other private lands in the Project vicinity. A regional HCP, if approved, would address <b>potentially significant cumulative impacts</b> to biological resources in the Project vicinity.	All mitigation measures identified in the Biology Mitigation Measures would also apply to the cumulative impacts.  Less than significant	Nursery Products LLC, Hawes Composting Facility
Noise	Increases in traffic from the project in combination with other development would result in cumulative noise increases. (Less than Significant). The project itself would not result in substantial and significant increases in noise on local roadways. In addition, the projected cumulative 2030 plus project scenario would result in minimal (less than 3 dBA) increases in noise. Thus, project would not be cumulatively considerable and would have a less than significant cumulative impact on noise.	None required.	Sonoma County Waste Management Agency Compost Facility
Traffic and Transportation	The project would contribute to Near-Term Cumulative traffic volumes at the study intersection during the weekday a.m. and weekend peak hour.  Less than Significant. While peak hour intersection operations would not be significantly affected under near-term conditions by project generated traffic, there are safety and design related issues that would pose potential significant impacts in the near-term. These issues are addressed in the bicycle/pedestrian safety, traffic safety and access road sections.	None Required.	Sonoma County Waste Management Agency Compost Facility
Traffic and Transportation	The project could worsen traffic safety due to design features or incompatible uses. The existing conditions of Twin House Ranch Road would not	a. Prior to the start of project operations, SCWMA shall widen (to County standards) the Twin House Ranch Road cross-section between	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
	meet the needs of the project traffic in terms of capacity or safety. The roadway would need to be reconstructed to adequately accommodate two-way truck traffic with sufficient space at the intersection with Lakeville Road to allow incoming and outbound vehicles to maneuver without adversely affecting traffic operation in the public right-of-way.  Significant	Lakeville Road and the project site to provide two 12-foot-wide lanes, a dedicated left-turn lane and shared through-right turn lane on the Twin House Ranch Road intersection approach to Lakeville Road, and a dedicated southbound right-turn lane on Lakeville Road of a length and turning radius sufficient to fully accommodate southbound right-turning trucks from Lakeville Road separated from the southbound through traffic flow.  b. Prior to the start of project operations, SCWMA shall install a traffic refuge area (about 200 feet long) on Lakeville Road to accommodate left turning vehicles from Twin House Ranch Road.  Less than significant. However, if implementation of Mitigation Measures 12.2a and 12.2b were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be Significant and Unavoidable.	
Traffic and Transportation	The project would contribute to Long-Term Cumulative traffic volumes at the study intersection during the weekday a.m. and weekend peak hour. This would be a significant impact during the a.m. and weekend peak hour. Significant	<ul> <li>a. Implement Mitigation Measure 12.2b (install a 200-foot-long traffic refuge area on Lakeville Road to accommodate left turning vehicles from Twin House Ranch Road).</li> <li>b. Implement Mitigation Measure 12.2b (install a 200-foot-long traffic refuge area on Lakeville Road to accommodate left turning vehicles from Twin House Ranch Road).</li> <li>Less than significant; however, if implementation of Mitigation Measures 12.2b and 12.5b were not approved by Sonoma County (the jurisdiction responsible for Lakeville Road), the impact would be Significant and Unavoidable.</li> </ul>	Sonoma County Waste Management Agency Compost Facility
Traffic and Transportation	The project would generate turning movements by heavy vehicles to and from Lakeville Road at Twin House Ranch Road, increasing the potential for road hazard conflicts between project traffic and through traffic. Significant	<ul> <li>a. Implement Mitigation Measure 12.4a (posting of warning signs on Lakeville Road in advance of Twin House Ranch Road that cautions drivers about truck traffic entering and exiting the roadway).</li> <li>b. SCWMA shall implement intersection improvements identified in Mitigation Measures 12.2a and 12.2b.</li> <li>Less than Significant. However, if implementation</li> </ul>	Sonoma County Waste Management Agency Compost Facility

Resource Type	Impacts	Mitigation	CEQA Document
		of Mitigation Measures 12.2a and 12.2b were not	
		approved by Sonoma County (the jurisdiction	
		responsible for Lakeville Road), the impact would	
		be Significant and Unavoidable.	
Traffic and	There will be cumulatively considerable traffic	None	Nursery Products LLC, Hawes
Transportation	impacts in the Project area, mainly due to increased		Composting Facility
	truck traffic at		
	various times along SR 58 and local routes parallel to		
	the highway. Less than significant		

# APPENDIX F DESCRIPTION OF AIR BASINS

#### Chapter 1. Air Resources Board

### Subchapter 1.5. Air Basins and Air Quality Standards

#### Article 1. Descriptions of California Air Basins

#### § 60100. North Coast Basin.

- (a) All of Del Norte County
- (b) All of Humboldt County
- (c) All of Mendocino County
- (d) All of Trinity County
- (e) That portion of Sonoma County which lies north and west of a line described as follows:

Beginning at the southeasterly corner of the Rancho Estero Americano, being on the boundary line between Marin and Sonoma Counties, California; thence running northerly along the easterly boundary line of said Rancho Estero Americano to the northeasterly corner thereof, being an angle corner in the westerly boundary line of Rancho Canada de Jonive; thence running along said boundary of Rancho Canada de Jonive westerly, northerly and easterly to its intersection with the easterly line of Graton Road; thence running along the easterly and southerly line of Graton Road, northerly and easterly to its intersection with the easterly line of Sullivan Road; thence running northerly along said easterly line of Sullivan Road to the southerly line of Green Valley Road; thence running easterly along the said southerly line of Green Valley Road and easterly along the southerly line of State Highway 116, to the westerly line of Vine Hill Road; thence running along the westerly and northerly line of Vine Hill Road, northerly and easterly to its intersection with the westerly line of Laguna Road; thence running northerly along the westerly line of Laguna Road and the northerly projection thereof to the northerly line of Trenton Road; thence running westerly along the northerly line of said Trenton Road to the easterly line of Trenton-Healdsburg Road; thence running northerly along said easterly line of Trenton-Healdsburg Road to the easterly line of Eastside Road; thence running northerly along said easterly line of Eastside Road to its intersection with the southerly line of Rancho Sotoyome; thence running easterly along said southerly line of Rancho Sotoyome to its intersection with the Township line common to Townships 8 and 9 North, M.D.M.; thence running easterly along said township line to its intersection with the boundary line between Sonoma and Napa Counties, State of California.

#### § 60101. San Francisco Bay Area Basin.

(a) That portion of Sonoma County which lies south and east of a line described as follows:

Beginning at the southeasterly corner of the Rancho Estero Americano, being on the boundary line between Marin and Sonoma Counties, California; thence running northerly along the easterly boundary line of said Rancho Estero Americano to the northeasterly corner thereof, being an angle corner in the westerly boundary line of Rancho Canada de Jonive; thence running along said boundary of Rancho Canada de Jonive westerly, northerly and easterly to its intersection with the easterly line of Graton Road; thence running along the easterly and southerly line of Graton Road, northerly and easterly to its intersection with the easterly line of Sullivan Road; thence running northerly along said easterly line of Sullivan Road to the southerly line of Green Valley Road; thence running easterly along the said southerly line of Green Valley Road and easterly along the southerly line of State Highway 116, to the westerly line of Vine Hill Road; thence running along the westerly and northerly line of Vine Hill Road, northerly and easterly to its intersection with the westerly line of Laguna Road; thence running northerly along the westerly line of Laguna Road and the northerly projection thereof to the northerly line of Trenton Road; thence running westerly along the northerly line of said Trenton Road to the easterly line of Trenton-Healdsburg Road; thence running northerly along said easterly line of Trenton-Healdsburg Road to the easterly line of Eastside Road; thence running northerly along said easterly line of Eastside Road to its intersection with the southerly line of Rancho Sotoyome; thence running easterly along said southerly line of Rancho Sotoyome to its intersection with the Township line common to Townships 8 and 9 North, M.D.M.; thence running easterly along said township line to its intersection with the boundary line between Sonoma and Napa Counties, State of California.

- (b) All of Napa County
- (c) That portion of Solano County which lies south and west of a line described as follows:

Beginning at the intersection of the westerly boundary of Solano County and the 1/4 section line running east and west through the center of Section 34, T6N, R2W, M.D.B. & M., thence east along said 1/4 section line to the east boundary of Section 36, T6N, R2W, thence south 1/2 mile and east 2.0 miles, more or less, along the west and south boundary of Los Putos Rancho to the northwest corner of Section 4, T5N, R1W, thence east along a line common to T5N and T6N to the northeast corner of Section 3, T5N, R1E, thence south along section lines to the southeast corner of Section 10, T3N, R1E, thence east along section lines to the south 1/4 corner of Section 8, T3N, R2E, thence east to the boundary between Solano and Sacramento Counties.

- (d) All of Contra Costa County
- (e) All of Alameda County
- (f) All of Santa Clara County
- (g) All of San Mateo County
- (h) All of San Francisco County
- (i) All of Marin County

# § 60102. North Central Coast Basin.

- (a) All of Santa Cruz County
- (b) All of San Benito County
- (c) All of Monterey County

#### § 60103. South Central Coast Basin.

- (a) All of San Luis Obispo County
- (b) All of Santa Barbara County
- (c) All of Ventura County

#### § 60104. South Coast Air Basin.

- (a) All of Orange County
- (b) That portion of Riverside County which lies west of a line described as follows:

Beginning at the Riverside-San Diego County boundary and running north along the range line common to R. 4 E and R. 3 E; then east along the township line common to T. 8 S and T. 7 S; then north along the range line common to R. 5 E and R. 4 E; then west along the township line common to T. 6 S and T. 7 S to the southwest corner of Section 34, T. 6 S, R. 4 E; then north along the west boundaries of Sections 34, 27, 22, 15, 10, 3, T. 6 S, R. 4 E; then west along the township line common to T. 5 S and T. 6 S; then north along the range line common to R. 4 E and R. 3 E; then west along the south boundaries of Sections 13, 14, 15, 16, 17 and 18, T. 5 S. R. 3 E; then north along the range line common to R. 2 E and R. 3 E to the Riverside-San Bernardino County line.

(c) That portion of San Bernardino County west and south of a line described as follows:

Beginning at the San Bernardino-Riverside County boundary and running north along the range line common to R. 3 E and R. 2 E; then west along the township line common to T. 3 N and T. 2 N to the San Bernardino-Los Angeles County boundary.

(d) That portion of Los Angeles County which lies south and west of a line described as follows:

Beginning at the Los Angeles-San Bernardino County boundary and running west along the township line common to T.3 N and T.2 N, San Bernardino Base and Meridian; then north along the range line common to R.8 W and R.9 W; then west along the township line common to T.4 N and T.3 N; then north along the range line common to R.12 W and R.13 W to the southeast corner of Section 12, T.5 N, R. 13 W; then west along the south boundaries of Sections 12, 11, 10, 9, 8, 7, T.5 N, R. 13 W to the boundary of the Angeles National Forest which is collinear with the range line common to R. 13 W and R. 14 W; then north and west along the Angeles National Forest boundary to the point of intersection with the township line common to T.7 N and T.6 N (point is at the northwest corner of Section 4 in T.6 N, R. 14 W); then west along the township line common to T.7 N and T.6 N; then north along the range line common to R. 15 W and R. 16 W to the southeast corner of Section 13, T.7 N, R. 16 W; then along the south boundaries of Sections 13, 14, 15, 16, 17, 18, T.7 N, R. 16 W; then north along the range line common to R.16 W and R. 17 W to the north boundary of the Angeles National Forest (collinear with township line common to T.8 N and T.7 N); then west and north along the Angeles National Forest boundary to the point of intersection with the south boundary of the Rancho La Liebre Land Grant; then west and north along this land grant boundary to the Los Angeles-Kern County boundary.

# § 60105. Northeast Plateau Basin.

- (a) All of Modoc County
- (b) All of Lassen County
- (c) All of Siskiyou County

#### § 60106. Sacramento Valley Basin:

- (a) All of Tehama County
- (b) All of Glenn County

- (c) All of Butte County
- (d) All of Colusa County
- (e) All of Yolo County
- (f) All of Sutter County
- (g) All of Yuba County
- (h) All of Sacramento County
- (i) All of Shasta County.
- (j) That portion of Solano County which lies north and east of a line described as follows:

Beginning at the intersection of the westerly boundary of Solano County and the 1/4 section line running east and west through the center of Section 34, T6N, R2W, M.D.B. & M., thence east along said 1/4 section line to the east boundary of Section 36, T6N, R2W, thence south 1/2 mile and east 2.0 miles, more or less, along the west and south boundary of Los Putos Rancho to the northwest corner of Section 4, T5N, R1W, thence east along a line common to T5N and T6N to the northeast corner of Section 3, T5N, R1E, thence south along section lines to the southeast corner of Section 10, T3N, R1E, thence east along section lines to the south 1/4 corner of Section 8, T3N, R2E, thence east to the boundary between Solano and Sacramento Counties.

(k) That portion of Placer County which lies west of Range 9 east, M.D.B. & M.

#### § 60107. San Joaquin Valley Basin.

- (a) All of San Joaquin County
- (b) All of Stanislaus County
- (c) All of Merced County
- (d) All of Madera County
- (e) All of Fresno County
- (f) All of Kings County
- (g) All of Tulare County
- (h) That portion of Kern County which lies west and north of a line described as follows:

Beginning at the Kern-Los Angeles County boundary and running north and east along the northwest boundary of the Rancho La Libre Land Grant to the point of intersection with the range line common to R. 16 W. and R. 17 W., San Bernardino Base and Meridian; north along the range line to the point of intersection with the Rancho El Tejon Land Grant boundary; then southeast, northeast, and northwest along the boundary of the Rancho El Tejon Land Grant to the northwest corner of S. 3, T. 11 N., R. 17 W.; then west 1.2 miles; then north to the Rancho El Tejon Land Grant boundary; then northwest along the Rancho El Tejon line to the southeast corner of S. 34, T. 32 S., R. 30 E., Mount Diablo Base and Meridian; then north to the northwest corner of S. 35, T. 31 S., R. 31 S., then east to the southeast corner of S. 13, T. 31 S., R. 31 E.; then north along the range line common to R. 31 E. and R. 32 E., Mount Diablo Base and Meridian, to the northwest corner of S. 6, T. 29 S., R. 32 E.; then east to the southwest corner of S. 31, T. 28 S., R. 32 E.; then north along the range line common to R. 31 E. and R. 32 E. to the northwest corner of S. 6, T. 28 S., R. 32 E.; then north along the range line common to R. 31 E., then north along the range line common to R. 31 E., then north along the range line common to R. 31 E., then north along the range line common to R. 31 E. and R. 32 E. to the Kern-Tulare County boundary.

#### § 60108. Great Basin Valleys Basin.

- (a) All of Alpine County
- (b) All of Mono County
- (c) All of Inyo County

# § 60109. Mojave Desert Air Basin.

(a) That portion of Riverside County which lies east of a line described as follows:

That segment of the southwestern boundary line of Hydrologic Unit Number 18100100 within Riverside County1, further described as follows:

Beginning at the Riverside-Imperial County boundary and running north along the range line common to R. 17 E. and R. 16 E., San Bernardino Base and Meridian; then northwest along the ridge line of the Chuckwalla Mountains, through T. 8 S., R. 16 E. and T. 7 S., R. 16 E., until the Black Butte Mountain, elev. 4504'; then west and northwest along the ridge line to the southwest corner of T. 5 S., R. 14 E.; then north along the range line common to R. 14 E. and R. 13 E.; then west and northwest along the ridge line to Monument Mountain, elev. 4834'; then southwest and then northwest along the ridge line of the Little San Bernardino Mountains to Quail Mountain, elev. 5814'; then northwest along the ridge line to the Riverside-San Bernardino County line.

(b) That portion of San Bernardino County east and north of a line described as follows:

Beginning at the San Bernardino-Riverside County boundary and running north along the range line common to R. 3 E and R. 2 E, San Bernardino Base and Meridian; then west along the township line common to T. 3 N and T. 2 N to the San Bernardino-Los Angeles County boundary.

(c) That portion of Los Angeles County which lies north and east of a line described as follows:

Beginning at the Los Angeles-San Bernardino County boundary and running west along the township line common to T. 3 N and T. 2 N, San Bernardino Base and Meridian; then north along the range line common to R. 8 W and R. 9 W; then west along the township line common to T. 4 N and T. 3 N; then north along the range line common to R. 12 W and R. 13 W to the southeast corner of Section 12, T. 5 N, R. 13 W; then west along the south boundaries of Sections 12, 11, 10, 9, 8, 7, T. 5 N, R. 13 W to the boundary of the Angeles National Forest which is collinear with the range line common to R. 13 W and R. 14 W; then north and west along the Angeles National Forest boundary to the point of intersection with the township line common to T. 7 N and T. 6 N (point is at the northwest corner of Section 4 in T. 6 N, R. 14 W); then west along the township line common to T. 7 N and T. 6 N; hen north along the range line common to R. 15 W and R. 16 W to the southeast corner of Section 13, T. 7 N, R. 16 W; then along the south boundaries of Sections 13, 14, 15, 16, 17, 18, T. 7 N, R. 16 W; then north along the range line common to R. 16 W and R. 17 W to the north boundary of the Angeles National Forest (collinear with township line common to T. 8 N and T. 7 N) then west and north along the Angeles National Forest boundary to the point of intersection with the south boundary of the Rancho La Liebre Land Grant; then west and north along this land grant boundary to the Los Angeles-Kern County boundary.

(d) That portion of Kern County east and south of a line described as follows:

Beginning at the Kern-Los Angeles County boundary and running north and east along the northwest boundary of the Rancho La Libre Land Grant to the point of intersection with the range line common to R. 16 W. and R. 17 W., San Bernardino Base and Meridian; north along the range line to the point of intersection with the Rancho El Tejon Land Grant boundary; then southeast, northeast, and northwest along the boundary of the Rancho El Tejon Land Grant to the northwest corner of S. 3, T. 11 N., R. 17 W.; then west 1.2 miles; then north to the Rancho El Tejon Land Grant boundary; then northwest along the Rancho El Tejon line to the southeast corner of S. 34, T. 32 S., R. 30 E., Mount Diablo Base and Meridian; then north to the northwest corner of S. 35, T. 31 S., R. 30 E.; then northeast along the boundary of the Rancho El Tejon Land Grant to the southwest corner of S. 18, T. 31 S., R. 31 E.; then east to the southeast corner of S. 13, T. 31 S., R. 31 E.; then north along the range line common to R. 31 E. and R. 32 E., Mount Diablo Base and Meridian, to the northwest corner of S. 6, T. 29 S., R. 32 E.; then est to the southwest corner of S. 31 T. 28 S., R. 32 E.; then north along the range line common to R. 31 E. and R. 32 E. to the northwest corner of S. 6, T. 27 S., R. 31 E., then north along the range line common to R. 31 E. and R. 32 E. to the Northwest corner of S. 36, T. 27 S., R. 31 E., then north along the range line common to R. 31 E. and R. 32 E. to the Kern-Tulare County boundary.

# § 60110. San Diego Air Basin.

All of San Diego County.

#### § 60111. Mountain Counties Air Basin:

- (a) All of Plumas County
- (b) All of Sierra County
- (c) All of Nevada County
- (d) All of Amador County
- (e) All of Calaveras County
- (f) All of Tuolumne County
- (g) All of Mariposa County
- (h) All of El Dorado County except that portion included in the Lake Tahoe Air Basin, as defined in Section 60113(a).
- (i) All of Placer County except that portion included in the Lake Tahoe Air Basin, as defined in Section 60113(b), and that portion included in the Sacramento Valley Air Basin, as defined in Section 60106(k).

#### § 60112. Lake County Air Basin.

All of Lake County.

#### § 60113. Lake Tahoe Air Basin.

(a) That portion of El Dorado County within the drainage area naturally tributary to Lake Tahoe including said Lake.

(b) That portion of Placer County within the drainage area naturally tributary to Lake Tahoe including said Lake, plus that area in the vicinity of the head of the Truckee River described as follows: commencing at the point common to the aforementioned drainage area crestline and the line common to Townships 15 North and 16 North, M.D.B. & M., and following that line in a westerly direction to the northwest corner of Section 3, Township 15 North, Range 16 East, M.D.B. & M., thence south along the west line of Sections 3 and 10, Township 15 North, Range 16 East, M.D.B. & M., to the intersection with the said drainage area crestline, thence following the said drainage area boundary in a southeasterly, then northwesterly direction to the point of beginning.

The Air Basin defined and described in (a) and(b) above shall be as delineated on the official map thereof which is signed by the Executive Officer of the Air Resources Board; such map shall be on file at the Air Resources Board Headquarters Office.

#### § 60114. Salton Sea Air Basin.

- (a) All of Imperial County
- (b) That portion of Riverside County which lies east of a line described as follows:

Beginning at the Riverside-San Diego County boundary and running north along the range line common to R. 4 E and R. 3 E; then east along the township line common to T. 8 S and T. 7 S; then north along the range line common to R. 5 E and R. 4 E; then west along the township line common to T. 6 S and T. 7 S to the southwest corner of Section 34, T. 6 S, R. 4 E; then north along the west boundaries of Sections 34, 27, 22, 15, 10, 3, T. 6 S, R. 4 E; then west along the township line common to T. 5 S and T. 6 S; then north along the range line common to R. 4 E and R. 3 E; then west along the south boundaries of Sections 13, 14, 15, 16, 17 and 18, T. 5 S. R. 3 E; then north along the range line common to R. 2 E and R. 3 E to the Riverside-San Bernardino County line; and west of a line described as follows:

That segment of the southwestern boundary line of Hydrologic Unit Number 18100100 within Riverside County1, further described as follows:

Beginning at the Riverside-Imperial County boundary and running north along the range line common to R. 17 E. and R. 16 E., San Bernardino Base and Meridian; then northwest along the ridge line of the Chuckwalla Mountains, through T. 8 S., R. 16 E. and T. 7 S., R. 16 E., until the Black Butte Mountain, elev. 4504'; then west and northwest along the ridge line to the southwest corner of T. 5 S., R. 14 E.; then north along the range line common to R. 14 E. and R. 13 E.; then west and northwest along the ridge line to Monument Mountain, elev. 4834'; then southwest and then northwest along the ridge line of the Little San Bernardino Mountains to Quail Mountain, elev. 5814'; then northwest along the ridge line to the Riverside-San Bernardino County line.

# **APPENDIX G**

MAPS AND TABLES OF AREA DESIGNATIONS FOR STATE AND NATIONAL AMBIENT AIR QUALITY STANDARDS

# **APPENDIX C**

# MAPS AND TABLES OF AREA DESIGNATIONS FOR STATE AND NATIONAL AMBIENT AIR QUALITY STANDARDS

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#### APPENDIX C

## MAPS AND TABLES OF AREA DESIGNATIONS FOR STATE AND NATIONAL AMBIENT AIR QUALITY STANDARDS

This attachment fulfills the requirement of Health and Safety Code section 40718 for ARB to publish maps that identify areas where one or more violations of any State ambient air quality standard (State standard) or national ambient air quality standard (national standard) have been measured. The national standards are those promulgated under section 109 of the federal Clean Air Act (42 U.S.C. 7409).

This attachment is divided into three parts. The first part comprises a table showing the levels, averaging times, and measurement methods for each of the State and national standards. This is followed by a section containing maps and tables showing the 2012 area designations for each pollutant for which there is a State standard in the California Code of Regulations, title 17, section 70200. The last section contains maps and tables showing the most current area designations for the national standards.

	Averaging	California S	tandards 1	Nat	tional Standards	2
Pollutant	Time	Concentration 3	Method <sup>4</sup>	Primary 3,5	Secondary 3,6	Method 7
2000	1 Hour	0.09 ppm (180 µg/m³)	Últraviolet	-	Same as	Últraviolet
Ozone (O <sub>3</sub> )	8 Hour	0.070 ppm (137 µg/m³)	Photometry	0.075 ppm (147 µg/m³)	Primary Standard	Photometry
Respirable	24 Hour	50 μg/m <sup>3</sup>	Gravimetric or	150 µg/m <sup>3</sup>	Same as	Inertial Separation
Particulate Matter (PM10)	Annual Arithmetic Mean	20 μg/m³	Beta Attenuation	=	Primary Standard	and Gravimetric Analysis
Fine	24 Hour	7	77	35 µg/m³	Same as	Inertial Separation
Particulate Matter (PM2.5)	Annual Arithmetic Mean	12 μg/m³	Gravimetric or Beta Attenuation	15 µg/m³	Primary Standard	and Gravimetric Analysis
Carbon	1 Hour	20 ppm (23 mg/m <sup>3</sup> )	-127.50-179	35 ppm (40 mg/m <sup>3</sup> )	-	-32 E-1 - 2 - 1
Monoxide	8 Hour	9.0 ppm (10 mg/m³)	Non-Dispersive Infrared Photometry (NDIR)	9 ppm (10 mg/m³)		Non-Dispersive Infrared Photometry (NDIR)
(CO)	8 Hour (Lake Tahoe)	6 ppm (7 mg/m <sup>3</sup> )	(NOIN)			(NOIN)
Nitrogen	1 Hour	0.18 ppm (339 µg/m³)	Gas Phase	100 ppb (188 µg/m <sup>3</sup> )	-	Gas Phase
Dioxide (NO <sub>2</sub> ) <sup>8</sup>	Annual Arithmetic Mean	0.030 ppm (57 µg/m3)	Chemiluminescence	53 ppb (100 μg/m³)	Same as Primary Standard	Chemiluminescence
	1 Hour	0.25 ppm (655 µg/m³)		75 ppb (196 µg/m³)		
Sulfur Dioxide	3 Hour	3-3-1	Ultraviolet	9	0.5 ppm (1300 µg/m³)	Ultraviolet Flourescence;
(SO <sub>2</sub> ) <sup>9</sup>	24 Hour	0.04 ppm (105 µg/m³)	Fluorescence	0.14 ppm (for certain areas) <sup>9</sup>		(Pararosaniline Method)
	Annual Arithmetic Mean			0.030 ppm (for certain areas) <sup>9</sup>		11.25.00,
	30 Day Average	1.5 µg/m³		=	-	
Lead <sup>10,11</sup>	Calendar Quarter	-	Atomic Absorption	1.5 µg/m³ (for certain areas) <sup>11</sup>	Same as	High Volume Sampler and Atomic Absorption
	Rolling 3-Month Average	-		0.15 µg/m <sup>3</sup>	Primary Standard	rusor puori
Visibility Reducing Particles <sup>12</sup>	8 Hour	See footnote 12	Beta Attenuation and Transmittance through Filter Tape		No	
Sulfates	Ilfates 24 Hour 25 µg/m³  drogen 1 Hour 0.03 app (42 µg/m³		Ion Chromatography		National	
Hydrogen Sulfide			Ultraviolet Fluorescence		Standards	
Vinyl Chloride <sup>10</sup>	24 Hour	0.01 ppm (28 µg/m³)	Gas Chromatography			

For more information please call ARB-PIO at (916) 322-2990

California Air Resources Board (2/7/12)

- California standards for ozone, carbon monoxide (except 8-hour Lake Tahoe), sulfur dioxide (1 and 24 hour), nitrogen dioxide, and
  particulate matter (PM10, PM2.5, and visibility reducing particles), are values that are not to be exceeded. All others are not to be
  equaled or exceeded. California ambient air quality standards are listed in the Table of Standards in Section 70200 of Title 17 of the
  California Code of Regulations.
- 2. National standards (other than ozone, particulate matter, and those based on annual arithmetic mean) are not to be exceeded more than once a year. The ozone standard is attained when the fourth highest 8-hour concentration measured at each site in a year, averaged over three years, is equal to or less than the standard. For PM10, the 24 hour standard is attained when the expected number of days per calendar year with a 24-hour average concentration above 150 µg/m³ is equal to or less than one. For PM2.5, the 24 hour standard is attained when 98 percent of the daily concentrations, averaged over three years, are equal to or less than the standard. Contact the U.S. EPA for further clarification and current national policies.
- 3. Concentration expressed first in units in which it was promulgated. Equivalent units given in parentheses are based upon a reference temperature of 25°C and a reference pressure of 760 torr. Most measurements of air quality are to be corrected to a reference temperature of 25°C and a reference pressure of 760 torr, ppm in this table refers to ppm by volume, or micromoles of pollutant per mole of gas.
- Any equivalent measurement method which can be shown to the satisfaction of the ARB to give equivalent results at or near the level of the air quality standard may be used.
- National Primary Standards: The levels of air quality necessary, with an adequate margin of safety to protect the public health.
- National Secondary Standards: The levels of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.
- Reference method as described by the U.S. EPA. An "equivalent method" of measurement may be used but must have a "consistent relationship to the reference method" and must be approved by the U.S. EPA.
- 8. To attain the 1-hour national standard, the 3-year average of the annual 98th percentile of the 1-hour daily maximum concentrations at each site must not exceed 100 ppb. Note that the national standards are in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the national standards to the California standards the units can be converted from ppb to ppm. In this case, the national standards of 53 ppb and 100 ppb are identical to 0.053 ppm and 0.100 ppm, respectively.
- 9. On June 2, 2010, a new 1-hour SO<sub>2</sub> standard was established and the existing 24-hour and annual primary standards were revoked. To attain the 1-hour national standard, the 3-year average of the annual 99th percentile of the 1-hour daily maximum concentrations at each site must not exceed 75 ppb. The 1971 SO<sub>2</sub> national standards (24-hour and annual) remain in effect until one year after an area is designated for the 2010 standard, except that in areas designated nonattainment for the 1971 standards, the 1971 standards remain in effect until implementation plans to attain or maintain the 2010 standards are approved.
  - Note that the 1-hour national standard is in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the 1-hour national standard to the California standard the units can be converted to ppm. In this case, the national standard of 75 ppb is identical to 0.075 ppm.
- 10. The ARB has identified lead and vinyl chloride as 'toxic air contaminants' with no threshold level of exposure for adverse health effects determined. These actions allow for the implementation of control measures at levels below the ambient concentrations specified for these pollutants.
- 11. The national standard for lead was revised on October 15, 2008 to a rolling 3-month average. The 1978 lead standard (1.5 μg/m³ as a quarterly average) remains in effect until one year after an area is designated for the 2008 standard, except that in areas designated nonattainment for the 1978 standard, the 1978 standard remains in effect until implementation plans to attain or maintain the 2008 standard are approved.
- 12. In 1989, the ARB converted both the general statewide 10-mile visibility standard and the Lake Tahoe 30-mile visibility standard to instrumental equivalents, which are "extinction of 0.23 per kilometer" and "extinction of 0.07 per kilometer" for the statewide and Lake Tahoe Air Basin standards, respectively.

For more information please call ARB-PIO at (916) 322-2990

California Air Resources Board (2/7/12)

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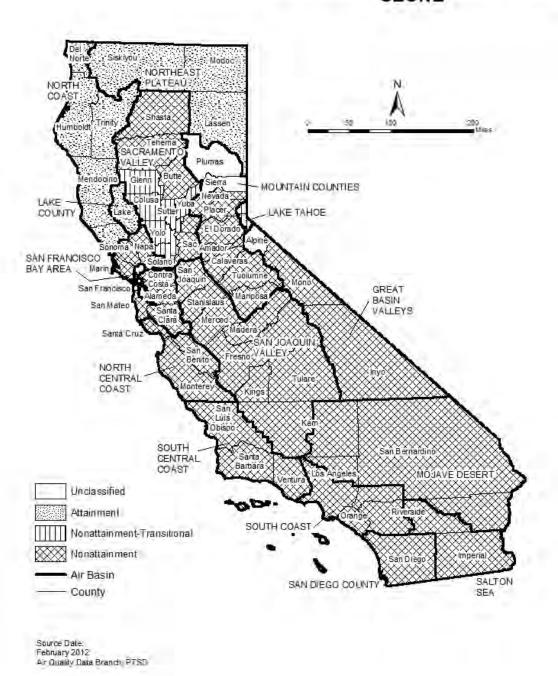
#### Area Designations for the State Ambient Air Quality Standards

The following maps and tables show the area designations for each pollutant with a State standard set forth in the California Code of Regulations, title 17, section 60200. Each area is identified as attainment, nonattainment, nonattainment-transitional, or unclassified for each pollutant, as shown below:

Attainment A
Nonattainment N
Nonattainment-Transitional NA-T
Unclassified U

In general, ARB designates areas by air basin for pollutants with a regional impact and by county for pollutants with a more local impact. However, when there are areas within an air basin or county with distinctly different air quality deriving from sources and conditions not affecting the entire air basin or county, ARB may designate a smaller area. Generally, when boundaries of the designated area differ from the air basin or county boundaries, the description of the specific area is referenced at the bottom of the summary table.

2012 Area Designations for State Ambient Air Quality Standards OZONE



C-6

**TABLE 1** 

## California Ambient Air Quality Standards Area Designations for Ozone <sup>(1)</sup>

	N	NA-T	U	Α		N	NA-T	U	Α
GREAT BASIN VALLEYS AIR BASIN					NORTH COAST AIR BASIN				Χ
Alpine County			Х		NORTHEAST PLATEAU AIR BASIN				Χ
Inyo County	Х				SACRAMENTO VALLEY AIR BASIN				
Mono County	Х				Colusa and Glenn Counties		Х		
LAKE COUNTY AIR BASIN				Χ	Solano, Sutter, Yolo, and Yuba Counties		Х		
LAKE TAHOE AIR BASIN		Χ			Remainder of Air Basin	Χ			
MOJAVE DESERT AIR BASIN	Χ				SALTON SEA AIR BASIN	Χ			
MOUNTAIN COUNTIES AIR BASIN					SAN DIEGO AIR BASIN	Χ			
Amador County	Χ				SAN FRANCISCO BAY AREA AIR BASIN	Χ			
Calaveras County	Х				SAN JOAQUIN VALLEY AIR BASIN	Χ			
El Dorado County (portion)	Х				SOUTH CENTRAL COAST AIR BASIN	Χ			
Mariposa County	Х				SOUTH COAST AIR BASIN	Χ			
Nevada County	Х								
Placer County (portion)	Х								
Plumas County			Х						
Sierra County			Χ						
Tuolumne County	Χ								
NORTH CENTRAL COAST AIR BASIN	Χ								

<sup>(1)</sup> AB 3048 (Olberg) and AB 2525 (Miller) signed into law in 1996, made changes to Health and Safety Code, section 40925.5. One of the changes allows nonattainment districts to become nonattainment-transitional for ozone by operation of law.

2012

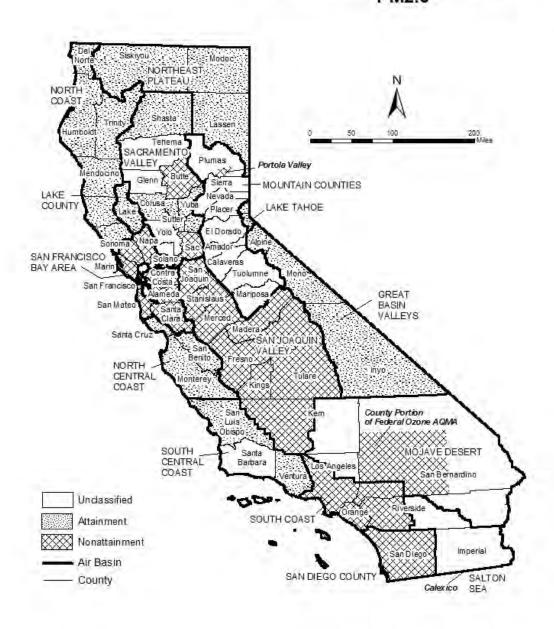
Area Designations for State **Ambient Air Quality Standards** PM10 Siskiyou NORTHEAD PLATEAU NORTH COAST 230 Wes RAMENT LAKE ~ MOUNTAIN COUNTIES LAKE TAHOE Yosemite NP SAN FRANCISCO BAY AREA Mari GREAT BASIN VALLEYS NORTH \_ CENTRAL COAST SOUTH / CENTRAL COAST Unclassified Attainment Nonattainment Air Basin SAN DIEGO COUNTY SALTON SEA - County Source Date: February 2012 Air Quality Data Branch, PTSD

TABLE 2

# California Ambient Air Quality Standards Area Designation for Suspended Particulate Matter (PM10)

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN	Х			NORTH CENTRAL COAST AIR BASIN	Х		
LAKE COUNTY AIR BASIN			Χ	NORTH COAST AIR BASIN			
LAKE TAHOE AIR BASIN	Х			Sonoma County (portion)			Χ
MOJAVE DESERT AIR BASIN	X			Remainder of Air Basin	Х		
MOUNTAIN COUNTIES AIR BASIN				NORTHEAST PLATEAU AIR BASIN			
Amador County		Х		Siskiyou County			Χ
Calaveras County	X			Remainder of Air Basin	Х		
El Dorado County (portion)	X			SACRAMENTO VALLEY AIR BASIN	Х		
Mariposa County				SALTON SEA AIR BASIN	Х		
- Yosemite National Park	X			SAN DIEGO AIR BASIN	Х		
- Remainder of County		Χ		SAN FRANCISCO BAY AREA AIR BASIN	Х		
Nevada County	X			SAN JOAQUIN VALLEY AIR BASIN	Х		
Placer County (portion)	Х			SOUTH CENTRAL COAST AIR BASIN	Х		
Plumas County	Х			SOUTH COAST AIR BASIN	Х		
Sierra County	Х						
Tuolumne County		Х					

2012
Area Designations for State
Ambient Air Quality Standards
PM2.5



Source Date: February 2012 Air Quality Data Branch, PTSD

TABLE 3

## California Ambient Air Quality Standards Area Designations for Fine Particulate Matter (PM2.5)

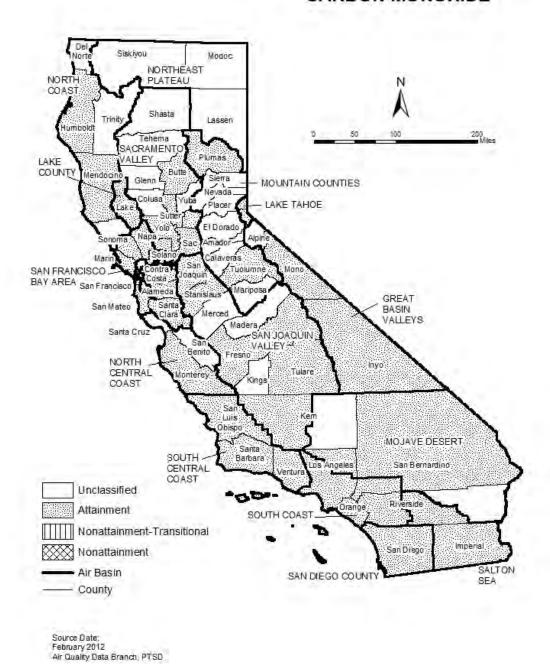
	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN	1	-	X	SALTON SEA AIR BASIN	14	U	
LAKE COUNTY AIR BASIN			Х	Imperial County			
LAKE TAHOE AIR BASIN			Х	- City of Calexico (3)	Х		
MOJAVE DESERT AIR BASIN				Remainder of Air Basin		Х	
San Bernardino County				SAN DIEGO AIR BASIN	Х		
- County portion of federal Southeast	X			SAN FRANCISCO BAY AREA AIR BASIN	Х		
Desert Modified AQMA for Ozone (1)	^			SAN JOAQUIN VALLEY AIR BASIN	Χ		
Remainder of Air Basin		Χ		SOUTH CENTRAL COAST AIR BASIN			
MOUNTAIN COUNTIES AIR BASIN				San Luis Obispo County			Χ
Plumas County				Santa Barbara County		Χ	
- Portola Valley (2)	Х			Ventura County			Χ
Remainder of Air Basin		Χ		SOUTH COAST AIR BASIN	Χ		
NORTH CENTRAL COAST AIR BASIN			Χ				
NORTH COAST AIR BASIN			Χ				
NORTHEAST PLATEAU AIR BASIN			Χ				
SACRAMENTO VALLEY AIR BASIN							
Butte County	Х						
Colusa County			Χ				
Placer County (portion)			Χ				
Sacramento County	Х						
Shasta County			Χ				
Sutter and Yuba Counties			Х				
Remainder of Air Basin		Χ					

<sup>(1)</sup> California Code of Regulations, title 17, section 60200(b)

<sup>(2)</sup> California Code of Regulations, title 17, section 60200(c)

<sup>(3)</sup> California Code of Regulations, title 17, section 60200(a)

2012
Area Designations for State
Ambient Air Quality Standards
CARBON MONOXIDE



C-12

**TABLE 4** 

## California Ambient Air Quality Standards Area Designation for Carbon Monoxide\*

	N	NA-T	U	Α		N	NA-T	U	Α
GREAT BASIN VALLEYS AIR BASIN					SACRAMENTO VALLEY AIR BASIN				
Alpine County			Х		Butte County				Χ
Inyo County				Х	Colusa County			Χ	
Mono County				Х	Glenn County			Χ	
LAKE COUNTY AIR BASIN				Χ	Placer County (portion)				Χ
LAKE TAHOE AIR BASIN				Х	Sacramento County				Χ
MOJAVE DESERT AIR BASIN					Shasta County			Χ	
Kern County (portion)			Χ		Solano County (portion)				Χ
Los Angeles County (portion)				Χ	Sutter County				Χ
Riverside County (portion)			Χ		Tehama County			Χ	
San Bernardino County (portion)				Χ	Yolo County				Χ
MOUNTAIN COUNTIES AIR BASIN					Yuba County			Χ	
Amador County			Χ		SALTON SEA AIR BASIN				
Calaveras County			Χ		Imperial County				Χ
El Dorado County (portion)			Χ		Riverside County (portion)				Χ
Mariposa County			Χ		SAN DIEGO AIR BASIN				Χ
Nevada County			Χ		SAN FRANCISCO BAY AREA AIR BASIN				Χ
Placer County (portion)			Χ		SAN JOAQUIN VALLEY AIR BASIN				
Plumas County				Χ	Fresno County				Χ
Sierra County			Χ		Kern County (portion)				Χ
Tuolumne County				Χ	Kings County			Χ	
NORTH CENTRAL COAST AIR BASIN					Madera County			Χ	
Monterey County				Χ	Merced County			Χ	
San Benito County			Χ		San Joaquin County				Χ
Santa Cruz County			Χ		Stanislaus County				Χ
NORTH COAST AIR BASIN			•		Tulare County				Χ
Del Norte County			Χ		SOUTH CENTRAL COAST AIR BASIN				Χ
Humboldt County				Χ	SOUTH COAST AIR BASIN				
Mendocino County				Х	Los Angeles County (portion)				Χ
Sonoma County (portion)			Χ		Orange County				Χ
Trinity County			Χ		Riverside County (portion)				Χ
NORTHEAST PLATEAU AIR BASIN			Χ		San Bernardino County (portion)				Χ

<sup>\*</sup> The area designated for carbon monoxide is a county or portion of a county

2012
Area Designations for State
Ambient Air Quality Standards
NITROGEN DIOXIDE



C-14

## **TABLE 5**

## California Ambient Air Quality Standards Area Designation for Nitrogen Dioxide

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN	1.		Х	SACRAMENTO VALLEY AIR BASIN			Х
LAKE COUNTY AIR BASIN			Х	SALTON SEA AIR BASIN			Х
LAKE TAHOE AIR BASIN			Χ	SAN DIEGO AIR BASIN			Х
MOJAVE DESERT AIR BASIN			Χ	SAN FRANCISCO BAY AREA AIR BASIN			Х
MOUNTAIN COUNTIES AIR BASIN			Χ	SAN JOAQUIN VALLEY AIR BASIN			Х
NORTH CENTRAL COAST AIR BASIN			Χ	SOUTH CENTRAL COAST AIR BASIN			Х
NORTH COAST AIR BASIN			Χ	SOUTH COAST AIR BASIN	Х		
NORTHEAST PLATEAU AIR BASIN			Χ				

2012
Area Designations for State
Ambient Air Quality Standards
SULFUR DIOXIDE



## **TABLE 6**

## California Ambient Air Quality Standards Area Designation for Sulfur Dioxide\*

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN			Χ	SACRAMENTO VALLEY AIR BASIN			Χ
LAKE COUNTY AIR BASIN			Χ	SALTON SEA AIR BASIN			Χ
LAKE TAHOE AIR BASIN			Χ	SAN DIEGO AIR BASIN			Χ
MOJAVE DESERT AIR BASIN			Χ	SAN FRANCISCO BAY AREA AIR BASIN			Χ
MOUNTAIN COUNTIES AIR BASIN			Χ	SAN JOAQUIN VALLEY AIR BASIN			Χ
NORTH CENTRAL COAST AIR BASIN			Χ	SOUTH CENTRAL COAST AIR BASIN			Χ
NORTH COAST AIR BASIN			Χ	SOUTH COAST AIR BASIN			Χ
NORTHEAST PLATEAU AIR BASIN			Χ				

<sup>\*</sup> The area designated for sulfur dioxide is a county or portion of a county

2012 Area Designations for State Ambient Air Quality Standards SULFATES



Source Date: February 2012 Air Quality Data Branch, PTSD

## **TABLE 7**

## California Ambient Air Quality Standards Area Designation for Sulfates

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN			Х	SACRAMENTO VALLEY AIR BASIN			Х
LAKE COUNTY AIR BASIN			Χ	SALTON SEA AIR BASIN			Х
LAKE TAHOE AIR BASIN			Χ	SAN DIEGO AIR BASIN			Х
MOJAVE DESERT AIR BASIN			Χ	SAN FRANCISCO BAY AREA AIR BASIN			Х
MOUNTAIN COUNTIES AIR BASIN			Χ	SAN JOAQUIN VALLEY AIR BASIN			Х
NORTH CENTRAL COAST AIR BASIN			Χ	SOUTH CENTRAL COAST AIR BASIN			Х
NORTH COAST AIR BASIN			Χ	SOUTH COAST AIR BASIN			Х
NORTHEAST PLATEAU AIR BASIN			Χ				

2012
Area Designations for State
Ambient Air Quality Standards
LEAD



**TABLE 8** 

## California Ambient Air Quality Standards Area Designations for Lead (particulate)\*

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN			Χ	SALTON SEA AIR BASIN			Χ
LAKE COUNTY AIR BASIN			Χ	SAN DIEGO AIR BASIN			Χ
LAKE TAHOE AIR BASIN			Χ	SAN FRANCISCO BAY AREA AIR BASIN			Χ
MOJAVE DESERT AIR BASIN			Χ	SAN JOAQUIN VALLEY AIR BASIN			Χ
MOUNTAIN COUNTIES AIR BASIN			Χ	SOUTH CENTRAL COAST AIR BASIN			Χ
NORTH CENTRAL COAST AIR BASIN			Χ	SOUTH COAST AIR BASIN			
NORTH COAST AIR BASIN			Χ	Los Angeles County	Χ		
NORTHEAST PLATEAU AIR BASIN			Χ	Remainder of Air Basin			Χ
SACRAMENTO VALLEY AIR BASIN			Χ				

<sup>\*</sup> The area designated for lead is a county or portion of a county

2012
Area Designations for State
Ambient Air Quality Standards
HYDROGEN SULFIDE



**TABLE 9** 

## California Ambient Air Quality Standards Area Designation for Hydrogen Sulfide\*

	N	NA-T	U	Α		N	NA-T	U	Α
GREAT BASIN VALLEYS AIR BASIN					NORTH CENTRAL COAST AIR BASIN			Χ	
Alpine County			Х		NORTH COAST AIR BASIN				
Inyo County				Χ	Del Norte County			Χ	
Mono County				Χ	Humboldt County				Χ
LAKE COUNTY AIR BASIN				Χ	Mendocino County			Χ	
LAKE TAHOE AIR BASIN			Х		Sonoma County (portion)				
MOJAVE DESERT AIR BASIN					- Geyser Geothermal Area (2)				Χ
Kern County (portion)			Χ		- Remainder of County			Χ	
Los Angeles County (portion)			Х		Trinity County			Χ	
Riverside County (portion)			Х		NORTHEAST PLATEAU AIR BASIN			Χ	
San Bernardino County (portion)					SACRAMENTO VALLEY AIR BASIN			Χ	
- Searles Valley Planning Area (1)	Х				SALTON SEA AIR BASIN			Χ	
- Remainder of County			Х		SAN DIEGO AIR BASIN			Χ	
MOUNTAIN COUNTIES AIR BASIN					SAN FRANCISCO BAY AREA AIR BASIN			Χ	
Amador County					SAN JOAQUIN VALLEY AIR BASIN			Χ	
- City of Sutter Creek	Х				SOUTH CENTRAL COAST AIR BASIN				
- Remainder of County			Χ		San Luis Obispo County				Χ
Calaveras County			Χ		Santa Barbara County				Χ
El Dorado County (portion)			Χ		Ventura County			Χ	
Mariposa County			Χ		SOUTH COAST AIR BASIN			Χ	
Nevada County			Х						
Placer County (portion)			Х						
Plumas County			Х						
Sierra County			Х						
Tuolumne County			Х						

<sup>\*</sup> The area designated for hydrogen sulfide is a county or portion of a county

<sup>(1) 52</sup> Federal Register 29384 (August 7, 1987)

<sup>(2)</sup> California Code of Regulations, title 17, section 60200(d)

2012
Area Designations for State
Ambient Air Quality Standards
VISIBILITY REDUCING
PARTICLES



Source Date: February 2012 Air Quality Data Branch, PTSD

TABLE 10

## California Ambient Air Quality Standards Area Designation for Visibility Reducing Particles

	N	NA-T	U	Α		N	NA-T	U	Α
GREAT BASIN VALLEYS AIR BASIN			Χ		SACRAMENTO VALLEY AIR BASIN			Χ	
LAKE COUNTY AIR BASIN				Χ	SALTON SEA AIR BASIN			Χ	
LAKE TAHOE AIR BASIN			Х		SAN DIEGO AIR BASIN			Х	
MOJAVE DESERT AIR BASIN			Х		SAN FRANCISCO BAY AREA AIR BASIN			Х	
MOUNTAIN COUNTIES AIR BASIN			Х		SAN JOAQUIN VALLEY AIR BASIN			Х	
NORTH CENTRAL COAST AIR BASIN			Х		SOUTH CENTRAL COAST AIR BASIN			Х	
NORTH COAST AIR BASIN			Х		SOUTH COAST AIR BASIN			Х	
NORTHEAST PLATEAU AIR BASIN			Χ						

#### Area Designations for the National Ambient Air Quality Standards

The following maps and tables show the area designations for each pollutant with a national ambient air quality standard. Additional information about the federal area designations is available on the U.S. EPA website:

http://www.epa.gov/airprogm/oar/oaqps/greenbk

Over the last several years, U.S. EPA has been reviewing the levels of the various national standards. The agency has already promulgated new standard levels for some pollutants and is considering revising the levels for others. Information about the status of these reviews is available on the U.S. EPA website:

http://epa.gov/airquality/urbanair/

#### **Designation Categories**

Ozone and Suspended Particulate Matter ( $PM_{10}$ ). The U.S. EPA uses three categories to designate areas with respect to ozone and  $PM_{10}$ :

- Attainment
- Nonattainment
- Unclassifiable

The national 1-hour ozone standard was revoked effective June 15, 2005, and the current area designations reflect the 2008 national 8-hour ozone standard of 0.075 ppm. These designations were finalized on April 30, 2012.

Fine Suspended Particulate Matter ( $PM_{2.5}$ ), Carbon Monoxide (CO), and Nitrogen Dioxide ( $NO_2$ ). The U.S. EPA uses two categories to designate areas with respect to these standards:

- Nonattainment
- Unclassifiable/Attainment

New national area designations for PM<sub>2.5</sub> became effective December 14, 2009. These designations reflect both the annual average standard of 15  $\mu$ g/m<sup>3</sup> and the recently revised (December 2006) 24-hour standard of 35  $\mu$ g/m<sup>3</sup>.

On January 22, 2010, the U.S. EPA established a new national 1-hour NO<sub>2</sub> standard of 100 parts per billion (ppb) and retained the annual average standard of 53 ppb. New designations for the primary NO<sub>2</sub> standard became effective on February 29, 2012. All areas of California meet this standard.

Sulfur Dioxide (SO<sub>2</sub>). The U.S. EPA uses four categories to designate areas with respect to the 24-hour and annual average sulfur dioxide standards. These designation categories are:

- Does not meet the primary standards,
- Does not meet the secondary standards,
- Cannot be classified, and
- Better than the national standards.

In California, the first two designation categories listed above are not applicable because all areas of California either meet the primary and secondary standards or are unclassifiable. The map and summary table for sulfur dioxide show areas that cannot be classified as "U" for unclassifiable and areas that are better than the national standards as "A" for attainment.

On June 2, 2010, the U.S. EPA established a new primary 1-hour SO<sub>2</sub> standard of 75 parts per billion (ppb). At the same time, U.S. EPA revoked the 24-hour and annual average standards. U.S. EPA is currently in the process of designating areas for the 2010 national 1-hour SO<sub>2</sub> standard of 75 ppb. However, these designations are not expected to be finalized until June 2012.

Lead (particulate). The U.S. EPA promulgated a new lead standard in October 2008 of 0.15 μg/m³ for a 3-month average. This new standard is ten times lower than the former lead standard. Effective December 31, 2010, several areas in the nation became nonattainment for lead, based on data collected during 2007 through 2009. All other areas were designated as unclassified. These unclassified designations will be resolved over the next several years, as data from a new, source-oriented monitoring network become available.

#### Designated Areas

From time to time, the boundaries of the California air basins have been changed to facilitate the planning process. ARB generally initiates these changes, and they are not always reflected in the U.S. EPA's area designations. For purposes of consistency, the maps in this attachment reflect area designation boundaries and nomenclature as promulgated by the U.S. EPA. In some cases, these may not be the same as those adopted by ARB. For example, the national area designations reflect the former Southeast Desert Air Basin. In accordance with Health and Safety Code section 39606.1, ARB redefined this area in 1996 to be the Mojave Desert Air Basin and Salton Sea Air Basin. The definitions and boundaries for all areas designated for the national standards can be found in Title 40, Code of Federal Regulations (CFR), Chapter I, Part 81.305. They are available on the web at:

http://www.access.gpo.gov/nara/cfr/waisidx\_05/40cfr81\_05.html

Once at this website, scroll down to Part 81.305 to view the California area designations.

FIGURE 11



#### **TABLE 11**

### National Ambient Air Quality Standards Area Designations for 8-Hour Ozone\*

	N	U/A		N	U / A
GREAT BASIN VALLEYS AIR BASIN		Х	SACRAMENTO VALLEY AIR BASIN (cont.)		
LAKE COUNTY AIR BASIN		Х	Yolo County (2)	Х	
LAKE TAHOE AIR BASIN		Х	Yuba County		Х
MOUNTAIN COUNTIES AIR BASIN			SAN DIEGO COUNTY	Х	
Amador County		Х	SAN FRANCISCO BAY AREA AIR BASIN	Х	
Calaveras County	Х		SAN JOAQUIN VALLEY AIR BASIN	Х	
El Dorado County (portion) (2)	Х		SOUTH CENTRAL COAST AIR BASIN (1)		
Mariposa County	Х		San Luis Obispo County		
Nevada County			- Eastern San Luis Obispo County	Х	
- Western Nevada County	Х		- Remainder of County		Х
- Remainder of County		Х	Santa Barbara County		Х
Placer County (portion) (2)	Х		Ventura County		
Plumas County		Х	- Area excluding Anacapa and San Nicolas Islands	Х	
Sierra County		Х	- Channel Islands (1)		Χ
Tuolumne County		Х	SOUTH COAST AIR BASIN (1)	Х	
NORTH CENTRAL COAST AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		
NORTH COAST AIR BASIN		Х	Kern County (portion)	Х	
NORTHEAST PLATEAU AIR BASIN		Х	- Indian Wells Valley		Х
SACRAMENTO VALLEY AIR BASIN			Imperial County	Х	
Butte County	Χ		Los Angeles County (portion)	Х	
Colusa County		Х	Riverside County (portion)		
Glenn County		Х	- Coachella Valley	Х	
Sacramento Metro Area (2)	Χ		- Non-AQMA portion		Х
Shasta County		Х	San Bernardino County		
Sutter County			- Western portion (AQMA)	Х	
- Southern portion of Sutter County (2)	Х		- Eastern portion (non-AQMA)		Х
- Remainder of Sutter County		Х			
Tehama County					
- Tuscan Buttes	Χ				
- Remainder of Tehama County		Х			

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

Areas may include Indian country of tribes listed in the tables located on the U.S. EPA website at:

<a href="http://www.epa.gov/airquality/ozonepollution/designations/2008standards/final/tribalf.htm">http://www.epa.gov/airquality/ozonepollution/designations/2008standards/documents/20120430desfr.pdf</a>.

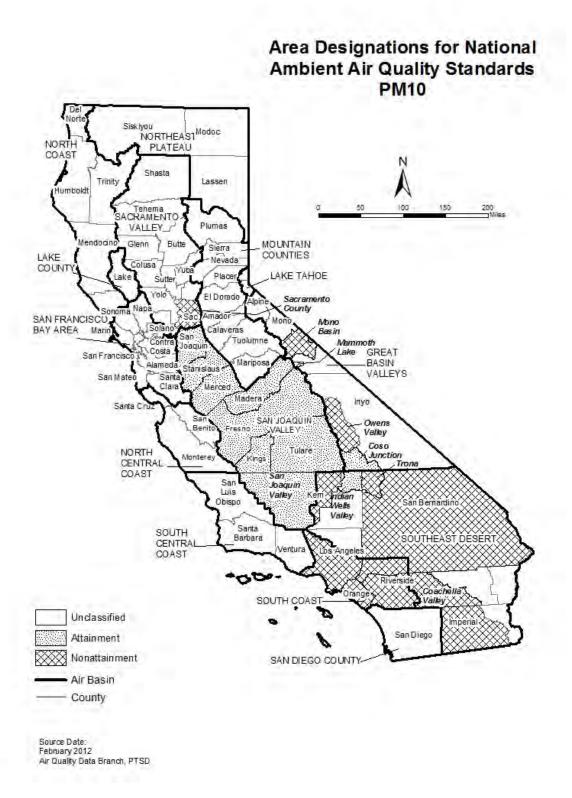
#### (1) South Central Coast Air Basin Channel Islands:

Santa Barbara County includes Santa Cruz, San Miguel, Santa Rosa, and Santa Barbara Islands. Ventura County includes Anacapa and San Nicolas Islands.

South Coast Air Basin:

Los Angeles County includes San Clemente and Santa Catalina Islands.

(2) For this purpose, the Sacramento Metro Area comprises all of Sacramento and Yolo Counties, the Sacramento Valley Air Basin portion of Solano County, the southern portion of Sutter County, and the Sacramento Valley and Mountain Counties Air Basins portions of Placer and El Dorado counties.



#### TABLE 12

## National Ambient Air Quality Standards Area Designations for Suspended Particulate Matter (PM10)\*

	N	U	Α		N	U	Α
GREAT BASIN VALLEYS AIR BASIN				SAN DIEGO COUNTY		Х	
Alpine County		Χ		SAN FRANCISCO BAY AREA AIR BASIN		Х	
Inyo County				SAN JOAQUIN VALLEY AIR BASIN			Х
- Owens Valley Planning Area	Х			SOUTH CENTRAL COAST AIR BASIN		Х	
- Coso Junction			Χ	SOUTH COAST AIR BASIN (1)	Х		
- Remainder of County		Χ		SOUTHEAST DESERT AIR BASIN			
Mono County				Eastern Kern County			
- Mammoth Lake Planning Area	Х			- Indian Wells Valley			Χ
- Mono Lake Basin	Х			- Portion within San Joaquin Valley Planning Area	Х		
- Remainder of County		Χ		- Remainder of County		Χ	
LAKE COUNTY AIR BASIN		Х		Imperial County			
LAKE TAHOE AIR BASIN		Х		- Imperial Valley Planning Area	Х		
MOUNTAIN COUNTIES AIR BASIN				- Remainder of County		Х	
Placer County (portion) (2)		Χ		Los Angeles County (portion)		Χ	
Remainder of Air Basin		Χ		Riverside County (portion)			
NORTH CENTRAL COAST AIR BASIN		Х		- Coachella Valley (1)	X		
NORTH COAST AIR BASIN		Х		- Non-AQMA portion		Х	
NORTHEAST PLATEAU AIR BASIN		Х		San Bernardino County			
SACRAMENTO VALLEY AIR BASIN				- Trona	Х		
Butte County		Х		- Remainder of County	Х		
Colusa County		Х					
Glenn County		Х					
Placer County (portion) (2)		Х					
Sacramento County (1)	Х						
Shasta County		Χ					
Solano County (portion)		Χ					
Sutter County		Χ					
Tehama County		Χ					
Yolo County		Χ					
Yuba County		Х					

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

<sup>(1)</sup> Air quality in Sacramento, South Coast, and Coachella Valley meets the national PM10 standards. Requests for redesignation

to attainment have been submitted to U.S. EPA

<sup>(2)</sup> U.S. EPA designation puts the Sacramento Valley Air Basin portion of Placer County in the Mountain Counties Air Basin.

## Area Designations for National Ambient Air Quality Standards PM2.5



#### **TABLE 13**

## National Ambient Air Quality Standards Area Designations for Fine Particulate Matter (PM2.5)\*

		U/			U/
	N	Α		N	Α
GREAT BASIN VALLEYS AIR BASIN		Х	SAN DIEGO COUNTY		Х
LAKE COUNTY AIR BASIN		Х	SAN FRANCISCO BAY AREA AIR BASIN	X	
LAKE TAHOE AIR BASIN		Х	SAN JOAQUIN VALLEY AIR BASIN	X	
MOUNTAIN COUNTIES AIR BASIN		Х	SOUTH CENTRAL COAST AIR BASIN		Χ
NORTH CENTRAL COAST AIR BASIN		Х	SOUTH COAST AIR BASIN (4)	Х	
NORTH COAST AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		
NORTHEAST PLATEAU AIR BASIN		Х	Imperial County (portion) (5)	Х	
SACRAMENTO VALLEY AIR BASIN			Remainder of Air Basin		Χ
Butte County (portion) (1)	Х				
Sacramento Metro Area (2)	Х				
Sutter County (3)	Х				
Yuba County (portion) (3)	Х				
Remainder of Air Basin		Х			

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

<sup>(1)</sup> City of Chico and surrounding areas

<sup>(2)</sup> For this purpose, Sacramento Metro Area comprises all of Sacramento and portions of El Dorado, Placer, Solano, and Yolo Counties.

<sup>(3)</sup> Comprises all of Sutter and western portion of Yuba County.

<sup>(4)</sup> Those lands of the Santa Rosa Band of Cahulla Mission Indians in Riverside County are designated Unclassifiable/Attainment.

<sup>(5)</sup> That portion of Imperial County encompassing the urban and surrounding areas of Brawley, Calexico, El Centro, Heber, Holtville, Imperial, Seeley, and Westmorland.



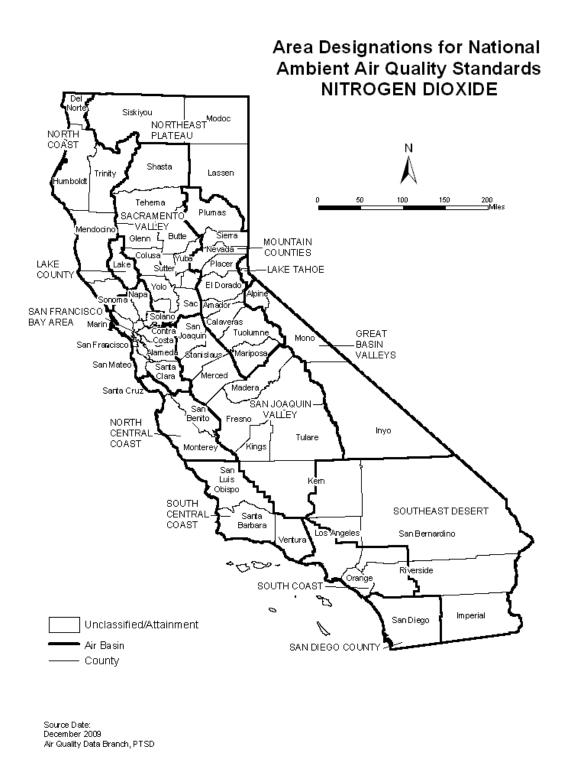
**TABLE 14** 

## National Ambient Air Quality Standards Area Designations for Carbon Monoxide\*

	N	U/A		N	U/A
GREAT BASIN VALLEYS AIR BASIN		Х	SACRAMENTO VALLEY AIR BASIN		Х
LAKE COUNTY AIR BASIN		Х	SAN DIEGO COUNTY		Χ
LAKE TAHOE AIR BASIN		Х	SAN FRANCISCO BAY AREA AIR BASIN		Х
MOUNTAIN COUNTIES AIR BASIN		Χ	SAN JOAQUIN VALLEY AIR BASIN		Х
NORTH CENTRAL COAST AIR BASIN		Х	SOUTH CENTRAL COAST AIR BASIN		Х
NORTH COAST AIR BASIN		Х	SOUTH COAST AIR BASIN		Х
NORTHEAST PLATEAU AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		Х

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

### FIGURE 15



**TABLE 15** 

## National Ambient Air Quality Standards Area Designations for Nitrogen Dioxide\*

	N	U/A		N	U/A
GREAT BASIN VALLEYS AIR BASIN		Х	SACRAMENTO VALLEY AIR BASIN		Х
LAKE COUNTY AIR BASIN		Х	SAN DIEGO COUNTY		Х
LAKE TAHOE AIR BASIN		Х	SAN FRANCISCO BAY AREA AIR BASIN		Х
MOUNTAIN COUNTIES AIR BASIN		Х	SAN JOAQUIN VALLEY AIR BASIN		Х
NORTH CENTRAL COAST AIR BASIN		Х	SOUTH CENTRAL COAST AIR BASIN		Х
NORTH COAST AIR BASIN		Х	SOUTH COAST AIR BASIN		Х
NORTHEAST PLATEAU AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		Х

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

### FIGURE 16

# Area Designations for National Ambient Air Quality Standards SULFUR DIOXIDE



Source Date: December 2009 Air Quality Data Branch, PTSD

### **TABLE 16**

## National Ambient Air Quality Standards Area Designations for Sulfur Dioxide\*

	Α	U		Α	U
GREAT BASIN VALLEYS AIR BASIN		Х	SOUTH CENTRAL COAST AIR BASIN		
LAKE COUNTY AIR BASIN		Χ	San Luis Obispo County		Х
LAKE TAHOE AIR BASIN	Х		Santa Barbara County		Х
MOUNTAIN COUNTIES AIR BASIN		Х	Ventura County	Х	
NORTH CENTRAL COAST AIR BASIN		Х	Channel Islands (1)		Х
NORTH COAST AIR BASIN		Х	SOUTH COAST AIR BASIN	Х	
NORTHEAST PLATEAU AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		
SACRAMENTO VALLEY AIR BASIN		Х	Imperial County	Х	
SAN DIEGO COUNTY	Х		Remainder of Air Basin		Х
SAN FRANCISCO BAY AREA AIR BASIN	Х				
SAN JOAQUIN VALLEY AIR BASIN					
Fresno County		Х			
Kern County (portion)	Х				
Kings County		Х			
Madera County		Х			
Merced County		Х			
San Joaquin County		Х			
Stanislaus County		Х			
Tulare County		Х			

<sup>\*</sup> Definitions and references for all areas can be found in 40 CFR, Chapter I, Part 81.305.

Although U.S.EPA established a new 1-hour standard of 75 ppb for SO2, current area designations still reflect the revoked 24-hour and annual average standards as U.S. EPA has not finalized the designations for the revised standard.

#### (1) South Central Coast Air Basin Channel Islands:

Santa Barbara County includes Santa Cruz, San Miguel, Santa Rosa, and Santa Barbara Islands.

Ventura County includes Anacapa and San Nicolas Islands.

Note that the San Clemente and Santa Catalina Islands are considered part of Los Angeles County, and therefore, are included as part of the South Coast Air Basin.

### FIGURE 17



**TABLE 17** 

# National Ambient Air Quality Standards Area Designations for Lead (particulate)

	N	U/A		N	U/A
GREAT BASIN VALLEYS AIR BASIN		Х	SAN DIEGO COUNTY		Х
LAKE COUNTY AIR BASIN		Х	SAN FRANCISCO BAY AREA AIR BASIN		Х
LAKE TAHOE AIR BASIN		Х	SAN JOAQUIN VALLEY AIR BASIN		Х
MOUNTAIN COUNTIES AIR BASIN		Х	SOUTH CENTRAL COAST AIR BASIN		Х
NORTH CENTRAL COAST AIR BASIN		Х	SOUTH COAST AIR BASIN		
NORTH COAST AIR BASIN		Х	Los Angeles County (portion) (1)	Х	
NORTHEAST PLATEAU AIR BASIN		Х	Remainder of Air Basin		Х
SACRAMENTO VALLEY AIR BASIN		Х	SOUTHEAST DESERT AIR BASIN		Х

<sup>(1)</sup> Portion of County in Air Basin, not including Channel Islands

# APPENDIX H CALIFORNIA GREENHOUSE GAS INVENTORY FOR 2000-2011

# California Greenhouse Gas Inventory for 2000-2011 — by Category as Defined in the 2008 Scoping Plan

million tonnes of CO2 equivalent - (based upon IPCC Second Assessement Report's Global Warming Potentials)

million tonnes of CO2 eq	=	•	-				-		-	-		
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Transportation	176.29	176.65	183.86	183.55	187.21	188.94	189.34	188.97	177.16	171.57	170.61	168.42
On Road	162.97	163.54	169.72	168.88	171.83	172.56	172.56	172.43	162.30	158.64	157.57	155.11
Passenger Vehicles	130.17	130.03	134.52	132.96	133.66	132.63	131.96	130.80	123.61	122.57	121.54	119.02
Heavy Duty Trucks	32.80	33.51	35.20	35.92	38.17	39.93	40.60	41.63	38.69	36.07	36.02	36.08
Ships & Commercial Boats	3.39	3.21	3.56	3.77	3.83	4.12	4.20	4.08	3.95	3.66	3.70	3.81
Aviation (Intrastate)	4.15	4.02	4.11	4.22	4.48	4.48	4.54	4.90	4.44	3.97	3.82	3.74
Rail	1.88	1.89	2.50	2.70	2.91	3.34	3.53	3.17	2.38	1.94	2.33	2.49
Off Road [1]	2.63	2.79	2.77	2.84	3.03	3.22	3.32	3.18	2.82	2.25	2.03	2.13
Unspecified	1.28	1.19	1.21	1.13	1.13	1.22	1.20	1.22	1.27	1.10	1.16	1.14
	404.00	100.01	400.05	440.00	445.00	407.00	404.54	440.04	100.11	400 50	00.00	00.55
Electric Power	104.86	122.01	108.65	112.62	115.20	107.86	104.54	113.94	120.14	103.56	90.09	86.57
In-State Generation	58.95	62.98	49.68	48.05	49.15	45.05	49.85	54.12	54.32	55.52	46.50	39.71
Natural Gas	50.92	55.46	42.16	40.91	42.40	38.11	43.07	47.12	48.02	48.90	40.60	34.53
Other Fuels Fugitive and Process Emissions	6.85	6.36	6.37	5.99	5.59	5.77	5.64	5.85	5.15	5.28	4.80	3.94
<u> </u>	1.18	1.16	1.15	1.15	1.16	1.16	1.14	1.16	1.14	1.34	1.10	1.23
Imported Electricity	45.91	59.03	58.97	64.57	66.05	62.81	<i>54.69</i>	59.81	65.83	48.05	43.59	46.86
Unspecified Imports	14.27 31.64	25.43	26.92	32.05 32.51	32.92	30.02	27.96	32.73	37.93	14.99	13.45	15.52 31.34
Specified Imports	31.04	33.60	32.05	32.31	33.13	32.80	26.73	27.08	27.90	33.05	30.14	31.34
Commercial and Residential	43.64	43.25	43.06	42.47	43.60	42.52	43.10	43.83	44.59	44.19	45.13	45.47
Residential Fuel Use	29.65	28.72	28.88	28.41	29.45	28.18	28.54	28.69	29.03	28.65	29.38	29.85
Natural Gas	28.02	27.42	27.53	26.66	27.37	25.97	26.59	26.72	26.66	26.30	27.03	27.51
Other Fuels	1.63	1.30	1.34	1.75	2.07	2.21	1.95	1.97	2.37	2.35	2.35	2.33
Commercial Fuel Use	12.90	13.48	13.12	13.79	13.53	13.94	14.14	14.64	15.19	14.61	14.83	14.87
Natural Gas	11.44	12.21	11.85	12.37	11.93	12.27	12.87	13.25	13.36	12.60	12.54	12.56
Other Fuels	1.46	1.26	1.27	1.43	1.60	1.67	1.27	1.39	1.83	2.01	2.28	2.30
Commercial Cogeneration Heat Output	1.09	1.05	1.06	0.26	0.62	0.40	0.42	0.49	0.37	0.92	0.92	0.75
Industrial	95.81	93.85	94.42	93.42	95.73	94.23	91.88	88.79	89.27	84.43	91.00	93.24
Refineries	28.44	29.02	29.17	29.81	29.06	29.73	29.62	29.19	28.40	28.31	30.37	30.10
General Fuel Use	22.17	20.89	22.23	18.48	18.88	17.98	17.91	16.88	18.13	17.58	20.23	21.62
Natural Gas	16.82	14.62	15.18	11.97	12.80	12.72	12.38	11.56	12.37	11.46	13.46	14.48
Other Fuels	5.35	6.27	7.05	6.51	6.09	5.26	5.53	5.31	5.76	6.13	6.77	7.14
Oil & Gas Extraction [2]	18.56	18.91	17.50	20.05	20.24	18.93	16.78	16.84	18.06	16.96	16.02	16.07
Fuel Use	17.53	17.76	16.51	19.03	19.20	17.90	15.75	15.78	17.02	15.92	15.00	14.91
Fugitive Emissions	1.04	1.15	0.99	1.02	1.04	1.02	1.03	1.05	1.04	1.04	1.02	1.17
Cement Plants	9.40	9.51	9.61	9.71	9.81	9.91	9.74	9.14	8.63	5.72	5.56	6.14
Clinker Production	5.43	5.52	5.60	5.68	5.77	5.85	5.80	5.55	5.28	3.60	3.46	4.08
Fuel Use	3.97	4.00	4.01	4.03	4.04	4.06	3.94	3.59	3.34	2.12	2.10	2.06
Cogeneration Heat Output	11.72	10.48	10.65	10.59	12.92	12.41	12.16	11.15	10.40	10.27	12.49	12.59
Other Fugitive and Process Emissions	5.51	5.03	5.24	4.77	4.83	5.28	5.66	5.60	5.65	5.57	6.33	6.73
-												

## California Greenhouse Gas Inventory for 2000-2011 - by Category as Defined in the 2008 Scoping Plan

million tonnes of CO2 equivalent - (based upon IPCC Second Assessement Report's Global Warming Potentials)

million torines of GGZ oq		(50000 0	•			minorit i to	•		9	J. 11.01.0)		
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Recycling and Waste	6.14	6.26	6.20	6.32	6.33	6.47	6.51	6.57	6.69	6.81	6.94	7.00
Landfills [3]	6.02	6.12	6.06	6.16	6.15	6.29	6.31	6.35	6.46	6.56	6.68	6.73
Composting	0.12	0.13	0.15	0.16	0.17	0.19	0.20	0.22	0.23	0.25	0.26	0.27
High GWP	7.11	7.12	7.25	7.87	8.53	9.25	9.86	10.50	11.48	12.45	14.15	15.17
Ozone Depleting Substance (ODS) Substitutes	6.30	6.44	6.61	7.22	7.93	8.65	9.25	9.89	10.83	11.92	13.52	14.57
Electricity Grid SF6 Losses [4]	0.35	0.34	0.32	0.31	0.31	0.31	0.29	0.27	0.28	0.27	0.25	0.25
Semiconductor Manufacturing [3]	0.46	0.33	0.32	0.34	0.30	0.29	0.32	0.33	0.37	0.26	0.37	0.35
Agriculture	29.04	29.23	32.39	32.84	32.57	32.81	33.95	32.94	33.88	31.69	31.68	32.24
Livestock	16.49	17.16	17.69	18.18	17.68	18.32	18.68	19.92	20.22	20.05	19.60	19.62
Enteric Fermentation (Digestive Process)	8.32	8.48	8.72	8.84	8.76	9.05	9.14	9.70	9.67	9.52	9.36	9.34
Manure Management	8.17	8.68	8.96	9.33	8.92	9.27	9.54	10.22	10.55	10.53	10.24	10.28
Crop Growing & Harvesting	8.73	8.24	10.31	10.29	10.37	9.86	9.95	9.22	9.74	9.00	9.27	8.96
Fertilizers	7.29	7.00	8.91	8.91	8.84	8.42	8.33	7.79	8.36	7.61	7.89	7.54
Soil Preparation and Disturbances	1.36	1.18	1.34	1.31	1.47	1.37	1.55	1.36	1.31	1.31	1.31	1.34
Crop Residue Burning	80.0	0.06	0.06	0.06	0.06	0.07	0.06	0.07	0.07	0.07	0.07	0.08
General Fuel Use	3.82	3.83	4.39	4.37	4.52	4.63	5.33	3.80	3.92	2.65	2.81	3.66
Diesel	2.52	2.69	3.04	3.11	3.17	3.41	3.87	2.68	3.00	1.78	1.99	2.37
Natural Gas	0.98	0.75	0.94	0.85	0.82	0.70	0.88	0.79	0.75	0.69	0.65	0.66
Gasoline	0.31	0.38	0.41	0.41	0.52	0.52	0.57	0.32	0.17	0.17	0.17	0.63
Other Fuels	0.01	0.00	0.00	0.00	0.00	0.00	0.01	0.00	0.00	0.00	0.00	0.00

Total Emissions 462.90 478.36 475.82 479.08 489.18 482.09 479.18 485.54 483.22 454.69 449.59 448.11

<sup>[1]</sup> Includes equipment used in construction, mining, oil drilling, industrial and airport ground operations

<sup>[2]</sup> Reflects emissions from combustion of natural gas, diesel, and lease fuel plus fugitive emissions

<sup>[3]</sup> These categories are listed in the Industrial sector of ARB's GHG Emission Inventory sectors [4] This category is listed in the Electric Power sector of ARB's GHG Emission Inventory sectors

# APPENDIX I ANIMAL AND PLANT SPECIES LIST

# Complete List of Amphibian, Reptile, Bird and Mammal Species in California

## California Department of Fish and Game Sept. 2008 (updated)

This list represents all of the native or introduced amphibian, reptile, bird and mammal species known in California. Introduced species are marked with "I", harvest species with "HA", and vagrant species or species with extremely limited distributions with \*. The term "introduced", as used here, represents both accidental and intentional introductions.

Subspecies are not included on this list. The most current list of species and subspecies with special management status is available from the <u>California Natural Diversity</u> <u>Database (CNDDB)</u>

Taxonomy and nomenclature used within the list are the same as those used within both the CNDDB and CWHR software programs and data sets. If a discrepancy exists between this list and the ones produced by CNDDB, the CNDDB list can be presumed to be more accurate as it is updated more frequently than the CWHR data set.

## **AMPHIBIA**

## (Amphibians)

#### **CAUDATA**

#### (Salamanders)

#### AMBYSTOMATIDAE

Long-toed Salamander Tiger Salamander California Tiger Salamander

Northwestern Salamander

#### RHYACOTRITONIDAE

Southern Torrent Salamander

#### DICAMPTODONTIDAE

California Giant Salamander Pacific Giant Salamander

#### **SALAMANDRIDAE**

California Newt Red-bellied Newt Rough-skinned Newt

#### **PLETHODONTIDAE**

Mount Lyell Salamander Black-bellied Slender Salamander Channel Islands Slender Salamander San Gabriel Mtns Slender Salamander Gabilan Mtns Slender Salamander Santa Lucia Mtns Slender Salamander Lesser Slender Salamander San Simeon Slender Salamander Sequoia Slender Salamander

Sequoia Siender Salamander Relictual Slender Salamander California Slender Salamander Owen's Valley Web-toed Salamander Shasta Salamander

Kern Canyon Slender Salamander Limestone Salamander

Gregarius Slender Salamander Hell Hollow Slender Salamander Breckenridge Mtn Slender Salamander

Kings River Slender Salamander Scott Bar Salamander Garden Slender Salamander

Wandering Salamander Tehachapi Slender Salamander Large-blotched Ensatina

Dunn's Salamander
Del Norte Salamander

Siskiyou Mountains Salamander

Black Salamander Clouded Salamander

Arboreal Salamander

Ensatina

Kern Plateau Salamander Inyo Mountains Salamander

#### (Mole Salamanders and Relatives)

Ambystoma macrodactylum Ambystoma tigrinum Ambystoma californiense Ambystoma gracile

#### (Torrent or Seep Salamanders)

Rhyacotriton variegatus

#### (Giant and Olympic Salamanders)

Dicamptodon ensatus Dicamptodon tenebrosus

#### (Newts)

Taricha torosa Taricha rivularis Taricha granulosa

#### (Lungless Salamanders)

Hydromantes platycephalus
Batrachoseps nigriventris
Batrachoseps pacificus
Batrachoseps gabrieli
Batrachoseps gavilanensis
Batrachoseps luciae
Batrachoseps minor
Batrachoseps incognitus
Batrachoseps kawia
Batrachoseps relictus
Batrachoseps attenuatus
Hydromantes sp. 1

Hydromantes sp. 1 Hydromantes shastae Batrachoseps simatus Hydromantes brunus Batrachoseps gregarius Batrachoseps diabolicus

Batrachoseps atabot Batrachoseps sp. 1 Batrachoseps regius Plethodon asupak

Batrachoseps major (aridus now

Aneides vagrans
Batrachoseps stebbinsi
Ensatina klauberi
Plethodon dunni
Plethodon elongatus
Plethodon stormi

Aneides flavipunctatus Aneides ferreus Aneides lugubris Ensatina eschscholtzii Batrachoseps robustus Batrachoseps campi

#### **ANURA**

#### (Frogs and Toads)

ASCAPHIDAE	(Tailed Frogs
Western Tailed Frog	Ascaphus truei

#### **PELOBATIDAE**

Great Basin Spadefoot Couch's Spadefoot Western Spadefoot

#### **BUFONIDAE**

Western Toad Great Plains Toad Red-spotted Toad Arroyo Toad Woodhouse's Toad Black Toad

Sonoran Desert (Colorado River) Toad

Yosemite Toad

#### **HYLIDAE**

California Treefrog Pacific Treefrog

#### **RANIDAE**

Sierra Madre Yellow-legged Frog Sierra Nevada Yellow-legged Frog Foothill Yellow-legged Frog Bullfrog Northern Leopard Frog Cascades Frog African Clawed Frog Rio Grande Leopard Frog Northern Red-legged Frog California Red-legged Frog

## s)

#### (Spadefoot Toads)

Spea intermontana Scaphiopus couchii Spea hammondii

#### (True Toads)

Bufo boreas Bufo cognatus Bufo punctatus Bufo californicus Bufo woodhousii Bufo exsul Bufo alvarius Bufo canorus

#### (Tree Frogs and Relatives)

Hyla cadaverina Hyla regilla

#### (True Frogs)

Rana muscosa Rana sierrae Rana boylii Rana catesbeiana Rana pipiens Rana cascadae Xenopus laevis Rana berlandieri Rana aurora Rana draytonii Rana pretiosa Rana yavapaiensis Rana sphenocephala

## REPTILIA

## (Reptiles)

#### **TESTUDINES** (Turtles)

Oregon Spotted Frog

Lowland Leopard Frog

Southern Leopard Frog

CHELYDRIDAE Snapping Turtle	( <b>Snapping Turtles</b> ) Chelydra serpentina	ı
KINOSTERNIDAE	(Musk and Mud Turtles)	
Sonora Mud Turtle	Kinosternon sonoriense	*
EMYDIDAE Western Bond Turtle	(Box and Water Turtles)	

#### Western Pond Turtle Emys marmorata

Painted Turtle Chrysemys picta Pond Slider Trachemys scripta

#### **TESTUDINIDAE** (True Land Tortoises)

Desert Tortoise Gopherus agassizii

#### **CHELONIIDAE** (Sea Turtles)

Hawksbill Eretmochelys imbricata Lepidochelys olivacea Olive Ridley Loggerhead Caretta caretta Green Turtle Chelonia mydas

#### **DERMOCHELYIDAE** (Leatherback Turtles)

Leatherback Dermochelys coriacea

#### **TRIONYCHIDAE**

Spiny Softshell

#### (Softshell Turtles)

Tarentola mauritanica

Hemidactylus turcicus

Phyllodactylus xanti

Coleonyx variegatus

Coleonyx switaki

Trionyx spiniferus

(Geckos)

#### **SQUAMATA**

#### (Lizards and Snakes)

#### **GEKKONIDAE**

Moorish Wall Gecko Mediterranean House Gecko Leaf-toed Gecko Western Banded Gecko Barefoot Gecko

## (Iguanids)

Dipsosaurus dorsalis Sauromalus ater

#### **IGUANIDAE**

Desert Iguana Common Chuckwalla

(Collared and Leopard Lizards)
Gambelia copeii
Crotaphytus vestigium
Gambelia wislizenii
Gambelia sila
Crotaphytus bicinctores

#### **CROTOPHYTIDAE**

Cope's Leopard Lizard Baja California Collared Lizard Long-nosed Leopard Lizard Blunt-nosed Leopard Lizard Mojave Black-collared Lizard

#### **PHRYNOSOMATIDAE**

Pigmy Short-horned Lizard
Desert Horned Lizard
Desert Spiny Lizard
Coast Horned Lizard
Banded Rock Lizard
Baja California Brush Lizard
Ornate Tree Lizard
Long-tailed Brush Lizard
Flat-tailed Horned Lizard
Common Side-blotched Lizard
Western Fence Lizard
Granite Spiny Lizard

Granite Spiny Lizard Mojave Fringe-toed Lizard Coachella Valley Fringe-toed Lizard Colorado Desert Fringe-toed Lizard Zebra-tailed Lizard

Zebra-tailed Lizard Sagebrush Lizard

# Phrynosoma douglassi

Phrynosoma platyrhinos Sceloporus magister Phrynosoma coronatum Petrosaurus mearnsi Urosaurus nigricaudus Urosaurus ornatus Urosaurus graciosus

Urosaurus graciosus Phrynosoma mcallii Uta stansburiana Sceloporus occidentalis

Sceloporus orcutti Uma scoparia Uma inornata Uma notata

Callisaurus draconoides Sceloporus graciosus

#### XANTUSIIDAE

Island Night Lizard Desert Night Lizard Henshaw's Night Lizard Sandstone Night Lizard

#### (Night Lizards)

Xantusia riversiana Xantusia vigilis Xantusia henshawi Xantusia gracilis

## SCINCIDAE

Western Skink Gilbert's Skink

#### (Skinks)

Eumeces skiltonianus Eumeces gilberti

#### **TEIIDAE**

Western Whiptail Orange-throated Whiptail

#### (Whiptails and Relatives)

Aspidoscelis tigris Aspidoscelis hyperytha

#### **ANGUIDAE**

Panamint Alligator Lizard Southern Alligator Lizard Northern Alligator Lizard

## (Alligator Lizards and Relatives)

Elgaria panamintina Elgaria multicarinata Elgaria coerulea

#### **ANNIELLIDAE**

California Legless Lizard

#### (California Legless Lizards)

Anniella pulchra

#### **HELODERMATIDAE**

Gila Monster

#### (Venomous Lizards)

Heloderma suspectum

#### **LEPTOTYPHLOPIDAE**

Western Blind Snake

#### **BOIDAE**

Southern Rubber Boa Rubber Boa Rosy Boa

#### **COLUBRIDAE**

Night Snake
Common Kingsnake
California Mountain Kingsnake
Long-nosed Snake
Western Ground Snake
Western Shovel-nosed Snake
California Black-headed Snake
Western Lyre Snake
Striped Whipsnake
Glossy Snake
Southwestern Black-headed Snake

Spotted Leaf-nosed Snake

Gopher Snake

Sharp-tailed Snake

Racer Coachwhip

California Whipsnake (Striped Racer) Baja California Rat Snake Western Patch-nosed Snake Ring-necked Snake

#### NATRICIDAE Common Garter Snake

Western Terrestrial Garter Snake Diamondback Water Snake Checkered Garter Snake Northwestern Garter Snake Two-striped Garter Snake Aquatic Garter Snake Giant Garter Snake Sierra (Western Aquatic) Garter Snake

#### **HYDROPHIDAE**

Yellow-bellied Sea Snake

#### **VIPERIDAE**

Western Rattlesnake Sidewinder Mojave Rattlesnake Speckled Rattlesnake Western Diamond-backed Rattlesnake Red Diamond Rattlesnake

#### (Slender Blind Snakes)

Leptotyphlops humilis

#### (Boas)

Charina umbratica Charina bottae Charina trivirgata

#### (Egg-laying Snakes)

Hypsiglena torquata
Lampropeltis getula
Lampropeltis zonata
Rhinocheilus lecontei
Sonora semiannulata
Chionactis occipitalis
Tantilla planiceps
Trimorphodon biscutatus
Masticophis taeniatus
Arizona elegans
Tantilla hobartsmithi
Phyllorhynchus decurtatus
Pituophis catenifer

Contia tenuis Coluber constrictor Masticophis flagellum Masticophis lateralis Bogertophis rosaliae Salvadora hexalepis Diadophis punctatus

#### (Live-bearing Snakes)

Thamnophis sirtalis
Thamnophis elegans
Nerodia rhombifer
Thamnophis marcianus
Thamnophis ordinoides
Thamnophis hammondii
Thamnophis atratus
Thamnophis gigas
Thamnophis couchii

#### (Sea Snakes)

Pelamis platurus

#### (Vipers)

Crotalus viridis Crotalus cerastes Crotalus scutulatus Crotalus mitchellii Crotalus atrox Crotalus ruber

# AVES (Birds)

## **GAVIIFORMES** (Loons)

#### **GAVIIDAE**

Red-throated Loon Arctic Loon Pacific Loon Common Loon Yellow-billed Loon

#### (Loons)

Gavia stellata Gavia arctica Gavia pacifica Gavia immer Gavia adamsii

#### **PODICIPEDIDAE**

(Grebes)

Least GrebeTachybaptus dominicusClark's GrebeAechmophorus clarkiiWestern GrebeAechmophorus occidentalisEared GrebePodiceps nigricollisPied-billed GrebePodilymbus podicepsHorned GrebePodiceps auritusRed-necked GrebePodiceps grisegena

#### PROCELLARIIFOR (Albatrosses, Shearwaters, Petrels and Relatives)

#### **DIOMEDEIDAE** (Albatrosses)

Black-footed Albatross Phoebastria nigripes
Short-tailed Albatross Phoebastria albatrus \*
Laysan Albatross Phoebastria immutabilis
Wandering Albatross Diomedea exulans \*
Light-mantled Albatross Phoebetria palpebrata \*
Shy Albatross Thalassarche cauta \*

#### PROCELLARIIDAE (SA

(Shearwaters and Fulmars)

Dark-rumped Petrel Pterodroma phaeopygia Pink-footed Shearwater Puffinus creatopus Sooty Shearwater Puffinus griseus Buller's Shearwater Puffinus bulleri Wedge-tailed Shearwater Puffinus pacificus Manx Shearwater Puffinus puffinus Greater Shearwater Puffinus gravis Black-vented Shearwater Puffinus opisthomelas Flesh-footed Shearwater Puffinus carneipes Puffinus tenuirostris Short-tailed Shearwater Little Shearwater Puffinus assimilis Streaked Shearwater Calonectris leucomelas Cory's Shearwater Calonectris diomedea Bulweria bulwerii Bulwer's Petrel Cook's Petrel Pterodroma cookii Mottled Petrel Pterodroma inexpectata Murphy's Petrel Pterodroma ultima Pterodoma macroptera Great-winged Petrel Northern Fulmar Fulmarus glacialis Stejneger's Petrel Pterodroma longirostris Parkinson's Petrel Procellaria parkinsoni

#### **HYDROBATIDAE**

(Storm Petrels)

Black Storm-petrel Oceanodroma melania Leach's Storm-petrel Oceanodroma leucorhoa Least Storm-petrel Oceanodroma microsoma Ashy Storm-petrel Oceanodroma homochroa Wilson's Storm-petrel Oceanites oceanicus Fork-tailed Storm-petrel Oceanodroma furcata Wedge-rumped Storm-petrel Oceanodroma tethys Ringed Storm-petrel Oceanodroma hornbyi

## PELECANIFORMES (Tropicbirds, Pelicans and Relatives)

#### PHAETHONTIDAE (Tropicbirds)

White-tailed Tropicbird Phaethon lepturus \*
Red-billed Tropicbird Phaethon aethereus
Red-tailed Tropicbird Phaethon rubricauda \*

#### SULIDAE (Boobies and Gannets)

Masked Booby
Sula dactylatra
\*
Nazca Booby
Sula granti
\*
Blue-footed Booby
Sula nebouxii
\*
Brown Booby
Sula leucogaster
\*
Red-footed Booby
Sula sula
\*

#### PELECANIDAE (Pelicans)

American White Pelican Pelecanus erythrorhynchos

Brown Pelican Pelecanus occidentalis

#### **PHALACROCORACIDAE**

(Cormorants) Double-crested Cormorant Phalacrocorax auritus Pelagic Cormorant Phalacrocorax pelagicus Brandt's Cormorant Phalacrocorax penicillatus Neotropic Cormorant Phalacrocorax brasilianus

ANHINGIDAE (Darters) Anhinga anhinga Anhinga

**FREGATIDAE** (Frigatebirds) Magnificent Frigatebird Fregata magnificens Great Frigatebird Fregata minor

#### **CICONIIFORMES** (Herons, Storks, Ibises and Relatives)

#### **ARDEIDAE** (Herons and Bitterns)

Great Blue Heron Ardea herodias Black-crowned Night Heron Nycticorax nycticorax Green Heron Butorides virescens Cattle Egret Bubulcus ibis Reddish Egret Egretta rufescens Tricolored Heron Egretta tricolor Little Blue Heron Egretta caerulea Ardea alba Great Egret Least Bittern Ixobrychus exilis American Bittern Botaurus lentiginosus Nyctanassa violacea

Yellow-crowned Night-heron Snowy Egret Egretta thula

#### **THRESKIORNITHIDAE** (Ibises and Spoonbills)

White-faced Ibis Plegadis chihi Roseate Spoonbill Platalea ajaja Glossy Ibis Plegadis falcinellus White Ibis Eudocimus albus

#### **CICONIIDAE** (Storks and Wood Ibises)

Wood Stork Mycteria americana

#### **CATHARTIDAE** (New World Vultures)

Black Vulture Coragyps atratus Turkey Vulture Cathartes aura California Condor Gymnogyps californianus

#### **ANSERIFORMES** (Screamers, Ducks and Relatives)

#### ANATIDAE (Swans, Geese and Ducks)

Redhead Aythya americana HA King Eider Somateria spectabilis \*,HA Common Eider Somateria mollissima \*,HA Steller's Eider Polysticta stelleri Lesser Scaup Aythya affinis HA Greater Scaup Aythya marila HA Tufted Duck Aythya fuligula \*,HA Harlequin Duck Histrionicus histrionicus HA Common Pochard Aythya ferina \*,HA Long-tailed Duck Clangula hyemalis HA Canvasback Aythya valisineria HA Green-winged Teal Anas crecca HA Baikal Teal Anas formosa \*,HA Ring-necked Duck Avthva collaris HA Surf Scoter Melanitta perspicillata HA Black Scoter HA Melanitta nigra Bufflehead Bucephala albeola HA Bucephala clangula Common Goldeneve HA Barrow's Goldeneye Bucephala islandica HA Smew Mergellus albellus \*,HA Hooded Merganser Lophodytes cucullatus HA

Common Merganser HA Mergus merganser Red-breasted Merganser Mergus serrator HA Ruddy Duck Oxyura jamaicensis HA Eurasian Wigeon HA Anas penelope Garganey Anas querquedula \*,HA White-winged Scoter Melanitta fusca HA Egyptian Goose Alopochen aegyptiacus American Black Duck Anas rubripes \*,HA Black-bellied Whistling-Duck Dendrocygna autumnalis Fulvous Whistling-Duck Dendrocygna bicolor HA Greater White-fronted Goose Anser albifrons HA Emperor Goose Chen canagica \*.HA Snow Goose HA Chen caerulescens Ross' s Goose HA Chen rossii Brant Branta bernicla HA Mute Swan Cygnus olor Trumpeter Swan Cygnus buccinator Tundra Swan Cygnus columbianus Mallard Anas platyrhynchos HA Northern Shoveler Anas clypeata HA Canada Goose Branta canadensis HA Blue-winged Teal Anas discors HA Cygnus cygnus Whooper Swan Cackling Goose (Aleutian Can in CA) Branta hutchinsii American Wigeon Anas americana HA Northern Pintail HA Anas acuta Falcated Duck \*,HA Anas falcata Gadwall Anas strepera HA Mandarin Duck Aix galericulata Wood Duck HA Aix sponsa Cinnamon Teal Anas cyanoptera HA

## FALCONIFORMES (Vultures, Hawks and Falcons)

#### ACCIPITRIDAE (Hawks, Old World Vultures and Harriers)

Buteo lineatus Red-shouldered Hawk Pandion haliaetus Osprey Golden Eagle Aquila chrysaetos Rough-legged Hawk Buteo lagopus Ferruginous Hawk Buteo regalis Red-tailed Hawk Buteo jamaicensis Zone-tailed Hawk Buteo albontatus Swainson's Hawk Buteo swainsoni Broad-winged Hawk Buteo platypterus White-tailed Kite Elanus leucurus Common Black-hawk Buteogallus anthracinus

Northern Goshawk
Cooper's Hawk
Accipiter gentilis
Sharp-shinned Hawk
Accipiter striatus
Northern Harrier
Bald Eagle
Accipiter striatus
Circus cyaneus
Haliaeetus leucocephalus

Harris's Hawk
Mississippi Kite

Harris's Hawk

Parabuteo unicinctus

Letinia mississippiensis

#### FALCONIDAE (Caracaras and Falcons)

Prairie Falcon Falco mexicanus
Peregrine Falcon Falco peregrinus
Gyrfalcon Falco rusticolus
Merlin Falco columbarius
Crested Caracara Caracara cheriway
American Kestrel Falco sparverius

### GALLIFORMES (Magapodes, Curassows, Pheasants and Relatives)

# PHASIANIDAE White-tailed Ptarmigan (Quails, Pheasants and Relatives) Lagopus leucura I, HA

Greater Sage-grouse

Centrocercus urophasianus

HA

Wild Turkey

Meleagris gallopavo

I,HA

Sharp-tailed Grouse

Tympanuchus phasianellus

E

Ruffed Grouse	Bonasa umbellus	HA
Chukar	Alectoris chukar	1
Common Peafowl	Pavo cristatus	I
Ring-necked Pheasant	Phasianus colchicus	I,HA
Sooty Grouse	Dendragapus fuliginosus	HA

#### **ODONTOPHORIDAE**

Mountain Ouail

California Quail

Gambel's Quail

Sora

ORIDAE (New World Quail)

Oreortyx pictus HA

Callipepla californica HA

Callipepla gambelii HA

Porzana carolina

## **GRUIFORMES** (Cranes, Rails and Relatives)

#### RALLIDAE (Rails, Gallinules and Coots)

Rallus longirostris Clapper Rail American Coot Fulica americana HA Common Moorhen Gallinula chloropus HA Purple Gallinule Porphyrio martinica Virginia Rail Rallus limicola Black Rail Laterallus jamaicensis Yellow Rail Coturnicops noveboracensis

GRUIDAE (Cranes)
Sandhill Crane Grus canadensis

## **CHARADRIIFORMES** (Shorebirds, Gulls and Relatives)

# CHARADRIIDAE (Plovers and Relatives)

Wilson's Plover Charadrius wilsonia Mountain Plover Charadrius montanus Charadrius morinellus Eurasian Dotterel Killdeer Charadrius vociferus Piping Plover Charadrius melodus Semipalmated Plover Charadrius semipalmatus Greater Sand-Plover Charadrius leschenaultii Lesser Sand-Plover Charadrius mongolus Pacific Golden-Plover Pluvialis fulva American Golden-Plover Pluvialis dominica Black-bellied Plover Pluvialis squatarola Snowy Plover Charadrius alexandrinus

# HAEMATOPODIDAE (Oystercatchers)

Black Oystercatcher Haematopus bachmani
American Oystercatcher Haematopus palliatus \*

#### **RECURVIROSTRIDAE** (Avocets and Stilts)

American Avocet Recurvirostra americana
Black-necked Stilt Himantopus mexicanus

#### SCOLOPACIDAE (Sandpipers and Relatives)

Sharp-tailed Sandpiper Calidris acuminata Pectoral Sandpiper Calidris melanotos Baird's Sandpiper Calidris bairdii White-rumped Sandpiper Calidris fuscicollis Least Sandpiper Calidris minutilla Long-toed Stint Calidris subminuta Rock Sandpiper Calidris ptilocnemis Red-necked Stint Calidris ruficollis Phalaropus fulicarius Red Phalarope Calidris mauri Western Sandpiper Little Stint Calidris minuta Dunlin Calidris alpina Curlew Sandpiper Calidris ferruginea Stilt Sandpiper Calidris himantopus **Buff-breasted Sandpiper** Tryngites subruficollis Short-billed Dowitcher Limnodromus griseus Jack Snipe Lymnocryptes minimus Semipalmated Sandpiper Calidris pusilla

American Woodcock
Wilson's Phalarope
Red-necked Phalarope
Long-billed Dowitcher
Ruff
Greater Yellowlegs
Wilson's Snipe

Scolopax minor
Phalaropus tricolor

Phalaropus lobatus
Limnodromus scolopaceus
Philomachus pugnax
Tringa melanoleuca
Gallinago delicata

Common Greenshank Tringa nebularia
Lesser Yellowlegs Tringa flavipes
Spotted Redshank Tringa erythropus
Solitary Sandpiper Tringa solitaria

Willet Catoptrophorus semipalmatus
Wandering Tattler Heteroscelus incanus
Gray-tailed Tattler Heteroscelus brevipes
Spotted Sandpiper Actitis macularia
Terek Sandpiper Xenus cinereus

Upland Sandpiper Bartramia longicauda Surfbird Aphriza virgata Whimbrel Numenius phaeopus Bristle-thighed Curlew Numenius tahitiensis Long-billed Curlew Numenius americanus Hudsonian Godwit Limosa haemastica Bar-tailed Godwit Limosa lapponica Marbled Godwit Limosa fedoa

HA (1)

Ruddy Turnstone Arenaria interpres
Black Turnstone Arenaria melanocephala
Sanderling Calidris alba

Red Knot Calidris canutus
Little Curlew Numenius minutus

### LARIDAE (Skuas, Gulls, Terns and Skimmers)

Rissa tridactyla

Royal Tern Sterna maxima Caspian Tern Sterna caspia Gull-billed Tern Sterna nilotica Ivory Gull Pagophila eburnea Red-legged Kittiwake Rissa brevirostris Elegant Tern Sterna elegans Swallow-tailed Gull Creagrus furcatus Sooty Tern Sterna fuscata Sabine's Gull Xema sabini

Sandwich TernSterna sandvicensisCommon TernSterna hirundoArctic TernSterna paradisaeaForster's TernSterna forsteriBridled TernOnychoprion anaethetus

Black-legged Kittiwake

Western Gull

White-winged Tern
Black Tern
Chlidonias leucopterus
Black Skimmer
Rynchops niger
Glaucous Gull
Larus hyperboreus
Mew Gull
Least Tern
Sternula antillarum
Black-headed Gull
Larus ridibundus

South Polar Skua

Pomarine Jaeger

Parasitic Jaeger

Long-tailed Jaeger

Laughing Gull

Stercorarius maccormicki

Stercorarius pomarinus

Stercorarius parasiticus

Stercorarius longicaudus

Larus atricilla

California Gull
Little Gull
Larus minutus
Glaucous-winged Gull
Bonaparte's Gull
Heermann's Gull
Larus philadelphia
Larus heermanni
Yellow-footed Gull
Larus livens
Franklin's Gull
Larus pipixcan

Belcher's Gull Larus belcheri \*
Lesser Black-backed Gull Larus fuscus \*
Iceland Gull Larus glaucoides \*

Larus occidentalis

Thayer's Gull Larus thayeri Herring Gull Larus argentatus Ring-billed Gull Larus delawarensis Black-tailed Gull Larus crassirostris Slaty-backed Gull Larus schistisagus Ross's Gull Rhodostethia rosea

ALCIDAE (Auks, Murres and Puffins)

Kittlitz's Murrelet Brachyramphus brevirostris Rhinoceros Auklet Cerorhinca monocerata Crested Auklet Aethia cristatella Least Auklet Aethia pusilla Parakeet Auklet Aethia psittacula Tufted Puffin Fratercula cirrhata Cassin's Auklet Ptychoramphus aleuticus Horned Puffin Fratercula corniculata Xantus's Murrelet Synthliboramphus hypoleucus Marbled Murrelet Brachyramphus marmoratus Long-billed Murrelet Brachyramphus perdix Pigeon Guillemot Cepphus columba Thick-billed Murre Uria lomvia Common Murre Uria aalge

Ancient Murrelet Synthliboramphus antiquus Craveri's Murrelet Synthliboramphus craveri

#### COLUMBIFORMES (Pigeons and Doves)

#### **COLUMBIDAE** (Pigeons and Doves)

Ringed Turtle-Dove Streptopelia risoria Oriental Turtle-Dove Streptopelia orientalis Ruddy Ground-Dove Columbina talpacoti Common Ground-Dove Columbina passerina Inca Dove Columbina inca Mourning Dove Zenaida macroura HA Spotted Dove Streptopelia chinensis I,HA Band-tailed Pigeon Patagioenas fasciata HA Rock Pigeon Columba livia Eurasian Collared-Dove Streptopelia decaocto White-winged Dove Zenaida asiatica HA

#### **PSITTACIFORMES** (Parrots and Relatives)

#### **PSITTACIDAE** (Lories, Parakeets, Macaws and Parrots)

Yellow-chevroned Parakeet Brotogeris chiriri Black-hooded Parakeet Nandayus nenday Yellow-headed Parrot Amazona oratrix Lilac-crowned Parrot Amazona finschi Red-crowned Parrot Amazona viridigenalis Artinga acuticaudata Blue-crowned Parakeet Rose-ringed Parakeet Psittacula krameri Red-masked Parakeet Artinga erythrogenys White-winged Parakeet Brotogeris versicolurus Mitred Parakeet Aratinga mitrata

#### **CUCULIFORMES** (Cuckoos and Relatives)

#### **CUCULIDAE** (Typical Cuckoos)

Groove-billed Ani Crotophaga sulcirostris Black-billed Cuckoo Coccyzus erythropthalmus Yellow-billed Cuckoo Coccyzus americanus Greater Roadrunner Geococcyx californianus

#### **STRIGIFORMES** (Owls)

**TYTONIDAE** (Barn Owls) Barn Owl Tyto alba

**STRIGIDAE** (Typical Owls) Short-eared Owl Asio flammeus Great Horned Owl Bubo virginianus Long-eared Owl Asio otus Barred Owl Strix varia Great Gray Owl Strix nebulosa Northern Saw-whet Owl Aegolius acadicus Burrowing Owl Athene cunicularia Elf Owl Micrathene whitneyi Snowy Owl Bubo scandiacus Western Screech Owl Megascops kennicottii Flammulated Owl Otus flammeolus Northern Pygmy Owl Glaucidium gnoma Spotted Owl Strix occidentalis

#### **CAPRIMULGIFORMES** (Goatsuckers and Relatives)

#### CAPRIMULGIDAE (Goatsuckers)

Lesser Nighthawk
Common Nighthawk
Common Poorwill
Chuck-will's-widow
Buff-collared Nightjar
Whip-poor-will
Chordeiles minor
Phalaenoptilus nuttallii
Caprimulgus carolinensis
Caprimulgus ridgwayi
Caprimulgus vociferus

#### **APODIFORMES** (Swifts and Hummingbirds)

## APODIDAE (Swifts)

Vaux's Swift

Chaetura vauxi

White-throated Swift

White-collared Swift

Streptoprocne zonaris

Black Swift

Cypseloides niger

Chimney Swift

Chaetura pelagica

#### TROCHILIDAE (Hummingbirds)

Black-chinned Hummingbird Archilochus alexandri Allen's Hummingbird Selasphorus sasin Broad-tailed Hummingbird Selasphorus platycercus Calliope Hummingbird Stellula calliope Rufous Hummingbird Selasphorus rufus Costa's Hummingbird Calypte costae Broad-billed Hummingbird Cynanthus latirostris Anna's Hummingbird Calypte anna Ruby-throated Hummingbird Archilochus colubris Blue-throated Hummingbird Lampornis clemenciae Violet-crowned Hummingbird Amazilia violiceps Xantus's Hummingbird Hylocharis xantusii Magnificent Hummingbird Eugenes fulgens Green Violet-ear Colibri thalassinus

## **CORACIIFORMES** (Kingfishers and Relatives)

# ALCEDINIDAE (Kingfishers) Belted Kingfisher Ceryle alcyon

### **PICIFORMES** (Woodpeckers and Relatives)

Red-breasted Sapsucker

#### PICIDAE (Woodpeckers and Wrynecks)

Williamson's Sapsucker Sphyrapicus thyroideus Pileated Woodpecker Dryocopus pileatus Lewis's Woodpecker Melanerpes lewis Gilded Flicker Colaptes chrysoides Northern Flicker Colaptes auratus Black-backed Woodpecker Picoides arcticus White-headed Woodpecker Picoides albolarvatus Hairy Woodpecker Picoides villosus Downy Woodpecker Picoides pubescens Ladder-backed Woodpecker Picoides scalaris

Sphyrapicus ruber

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Red-naped Sapsucker Yellow-bellied Sapsucker Gila Woodpecker Red-headed Woodpecker Nuttall's Woodpecker Acorn Woodpecker

Sphyrapicus nuchalis Sphyrapicus varius Melanerpes uropygialis Melanerpes erythrocephalus Picoides nuttallii Melanerpes formicivorus

#### **PASSERIFORMES** (Perching Birds)

#### **TYRANNIDAE**

Scissor-tailed Flycatcher Ash-throated Flycatcher Great Crested Flycatcher Brown-crested Flycatcher Sulphur-bellied Flycatcher Tropical Kingbird Couch's Kingbird Cassin's Kingbird Thick-billed Kingbird Eastern Kingbird Fork-tailed Flycatcher Vermilion Flycatcher Dusky-capped Flycatcher Western Kingbird Gray Flycatcher Nutting's Flycatcher Western Wood-pewee Eastern Wood-pewee Yellow-bellied Flycatcher Alder Flycatcher Willow Flycatcher Say's Phoebe

Hammond's Flycatcher Dusky Flycatcher Pacific-slope Flycatcher Cordilleran Flycatcher

Black Phoebe Olive-sided Flycatcher Eastern Phoebe Least Flycatcher

#### LANIIDAE

Greater Pewee

Loggerhead Shrike Brown Shrike Northern Shrike

#### **VIREONIDAE**

Hutton's Vireo Yellow-green Vireo Red-eyed Vireo White-eyed Vireo Warbling Vireo Blue-headed Vireo Cassin's Vireo Plumbeous Vireo Yellow-throated Vireo Gray Vireo Bell's Vireo

#### **CORVIDAE**

Philadelphia Vireo

Black-billed Magpie Western Scrub-Jay Common Raven American Crow Yellow-billed Magpie Pinyon Jay

#### (Tyrant Flycatchers)

Tyrannus forficatus Myiarchus cinerascens Myiarchus crinitus Myiarchus tyrannulus Myiodynastes luteiventris Tyrannus melancholicus Tyrannus couchii Tyrannus vociferans Tyrannus crassirostris Tyrannus tyrannus Tyrannus savana Pyrocephalus rubinus Myiarchus tuberculifer Tyrannus verticalis Empidonax wrightii Myiarchus nuttingi Contopus sordidulus Contopus virens Empidonax flaviventris Empidonax alnorum Empidonax traillii Sayornis saya Empidonax hammondii Empidonax oberholseri Empidonax difficilis Empidonax occidentalis Contopus pertinax Sayornis nigricans Contopus cooperi Sayornis phoebe Empidonax minimus

#### (Shrikes)

Lanius ludovicianus Lanius cristatus Lanius excubitor

#### (Typical Vireos)

Vireo huttoni Vireo flavoviridis Vireo olivaceus Vireo griseus Vireo gilvus Vireo solitarius Vireo cassinii Vireo plumbeus Vireo flavifrons Vireo vicinior Vireo bellii Vireo philadelphicus

#### (Jays, Magpies and Crows)

Pica hudsonia Aphelocoma californica Corvus corax HA Corvus brachyrhynchos Pica nuttalli Gymnorhinus cyanocephalus

Gray Jay Island Scrub-Jay Blue Jay Steller's Jay Clark's Nutcracker

**ALAUDIDAE** 

Sky Lark Horned Lark

HIRUNDINIDAE

Tree Swallow
Cave Swallow
Cliff Swallow
Bank Swallow
Violet-green Swallow
Barn Swallow
Purple Martin
Northern Rough-winged Swallow

**PARIDAE** 

Oak Titmouse Juniper Titmouse Chestnut-backed Chickadee Black-capped Chickadee Mountain Chickadee

REMIZIDAE

Verdin

**AEGITHALIDAE** 

Bushtit

**SITTIDAE** 

Red-breasted Nuthatch White-breasted Nuthatch Pygmy Nuthatch

**CERTHIIDAE** 

Brown Creeper

**TROGLODYTIDAE** 

House Wren Winter Wren Sedge Wren Cactus Wren Canyon Wren Rock Wren Marsh Wren Bewick's Wren

**CINCLIDAE** 

American Dipper

**PYCNONOTIDAE** 

Red-whiskered Bulbul

**REGULIDAE** 

Golden-crowned Kinglet Ruby-crowned Kinglet

**SYLVIIDAE** 

Arctic Warbler Black-tailed Gnatcatcher Blue-gray Gnatcatcher Dusky Warbler Lanceolated Warbler California Gnatcatcher Perisoreus canadensis Aphelocoma insularis Cyanocitta cristata Cyanocitta stelleri Nucifraga columbiana

(Larks)

Alauda arvensis Eremophila alpestris

(Swallows)

Tachycineta bicolor
Petrochelidon fulva
Petrochelidon pyrrhonota
Riparia riparia
Tachycineta thalassina
Hirundo rustica
Progne subis
Stelgidopteryx serripennis

(Titmice and Relatives)

Baeolophus inornatus Baeolophus ridgewayi Poecile rufescens Poecile atricapillus Poecile gambeli

(Verdin)

Auriparus flaviceps

(Bushtit)

Psaltriparus minimus

(Nuthatches)

Sitta canadensis Sitta carolinensis Sitta pygmaea

(Creepers)

Certhia americana

(Wrens)

Troglodytes aedon Troglodytes troglodytes Cistothorus platensis Campylorhynchus brunneicapillus

Catherpes mexicanus Salpinctes obsoletus Cistothorus palustris Thryomanes bewickii

(Dippers)

Cinclus mexicanus

(Bulbuls)

Pycnonotus jocosus

(Kinglets)

Regulus satrapa Regulus calendula

(Old World Warblers and Gnatcatchers)

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Phylloscopus borealis Polioptila melanura Polioptila caerulea Phylloscopus fuscatus Locustella lanceolata Polioptila californica

MUSCICAPIDAE Taiga Flycatcher	(Old World Flycatchers) Ficedula albicilla	*
TURDIDAE	(Thrushes)	
Hermit Thrush	Catharus guttatus	
Western Bluebird	Sialia mexicana	
Varied Thrush	Ixoreus naevius	
American Robin	Turdus migratorius	
Rufous-backed Robin Evebrowed Thrush	Turdus rufopalliatus Turdus obscurus	*
Wood Thrush	Hylocichla mustelina	*
Swainson's Thrush	Catharus ustulatus	
Gray-cheeked Thrush	Catharus minimus	*
Veery	Catharus fuscescens	*
Mountain Bluebird Northern Wheatear	Sialia currucoides Oenanthe oenanthe	*
Red-flanked Bluetail	Tarsiger cyanurus	*
Townsend's Solitaire	Myadestes townsendi	
Stonechat	Saxicola torquatus	*
TIMALIIDAE	(Babblers)	
Wrentit	Chamaea fasciata	
MIMIDAE	(Maakinahinda and Thua	ale area)
California Thrasher	(Mockingbirds and Thras	sners)
Blue Mockingbird	Melanotis caerulescens	*
Gray Catbird	Dumetella carolinensis	*
Le Conte's Thrasher	Toxostoma lecontei	
Crissal Thrasher	Toxostoma crissale	
Bendire's Thrasher	Toxostoma bendirei	
Brown Thrasher Northern Mockingbird	Toxostoma rufum Mimus polyglottos	
Curve-billed Thrasher	Toxostoma curvirostre	*
Sage Thrasher	Oreoscoptes montanus	
CTUDNIDAE	(Same in a mad Allica)	
STURNIDAE European Starling	(Starlings and Allies) Sturnus vulgaris	1
		•
MOTACILLIDAE	(Wagtails and Pipits)	
Eastern Yellow Wagtail	Motacilla tschutschensis	*
Gray Wagtail White Wagtail	Motacilla cinerea Motacilla alba	*
Olive-backed Pipit	Anthus hodgsoni	*
Red-throated Pipit	Anthus cervinus	*
American Pipit	Anthus rubrescens	
Sprague's Pipit	Anthus spragueii	*
BOMBYCILLIDAE	(Waxwings)	
Bohemian Waxwing	Bombycilla garrulus	
Cedar Waxwing	Bombycilla cedrorum	
PTILOGONATIDAE	(Silky Flycatchers)	
Phainopepla	Phainopepla nitens	
Gray Silky-flycatcher	Ptilogonys cinereus	*
PARULIDAE	(Wood Warblers and Rela	atives)
Louisiana Waterthrush	Seiurus motacilla	*
Bay-breasted Warbler	Dendroica castanea	
Blackpoll Warbler	Dendroica striata	*
Cerulean Warbler Black-and-white Warbler	Dendroica cerulea Mniotilta varia	
American Redstart	Setophaga ruticilla	*
Prothonotary Warbler	Protonotaria citrea	*
Worm-eating Warbler	Helmitheros vermivorum	*
Ovenbird	Seiurus aurocapilla	
Northern Waterthrush Kentucky Warbler	Seiurus noveboracensis	

Oporornis formosus Oporornis agilis Oporornis philadelphia

Kentucky Warbler Connecticut Warbler Mourning Warbler

Macgillivray's Warbler Oporornis tolmiei Common Yellowthroat Geothlypis trichas Hooded Warbler Wilsonia citrina Wilson's Warbler Wilsonia pusilla Palm Warbler Dendroica palmarum Red-faced Warbler Cardellina rubrifrons Painted Redstart Myioborus pictus Yellow-breasted Chat Icteria virens Canada Warbler Wilsonia canadensis Golden-winged Warbler Vermivora chrysoptera Prairie Warbler Dendroica discolor Blue-winged Warbler Vermivora pinus Vermivora peregrina Tennessee Warbler Orange-crowned Warbler Vermivora celata Nashville Warbler Vermivora ruficapilla Virginia's Warbler Vermivora virginiae Lucy's Warbler Vermiyora luciae Northern Parula Parula americana Yellow Warbler Dendroica petechia Chestnut-sided Warbler Dendroica pensylvanica Magnolia Warbler Dendroica magnolia Grace's Warbler Dendroica graciae Black-throated Blue Warbler Dendroica caerulescens Yellow-rumped Warbler Dendroica coronata Black-throated Gray Warbler Dendroica nigrescens Golden-cheeked Warbler Dendroica chrysoparia Black-throated Green Warbler Dendroica virens Townsend's Warbler Dendroica townsendi Hermit Warbler Dendroica occidentalis Blackburnian Warbler Dendroica fusca Yellow-throated Warbler Dendroica dominica

#### **THRAUPIDAE**

Cape May Warbler

Pine Warbler

Summer Tanager Hepatic Tanager Western Tanager Scarlet Tanager

Harris's Sparrow

### **EMBERIZIDAE**

Song Sparrow Rustic Bunting Nelson's Sharp-tailed Sparrow Lincoln's Sparrow Swamp Sparrow White-throated Sparrow Fox Sparrow White-crowned Sparrow

Golden-crowned Sparrow Dark-eyed Junco Mccown's Longspur Lapland Longspur Smith's Longspur Little Bunting Snow Bunting Le Conte's Sparrow Black-throated Sparrow Chestnut-collared Longspur

Chipping Sparrow Lark Bunting Baird's Sparrow Spotted Towhee California Towhee Abert's Towhee Cassin's Sparrow

American Tree Sparrow

Green-tailed Towhee

(Tanagers)

Dendroica pinus

Dendroica tigrina

Piranga rubra Piranga flava Piranga ludoviciana Piranga olivacea

# (Emberizines) Zonotrichia querula

Pipilo chlorurus

Melospiza melodia Emberiza rustica Ammodramus nelsoni Melospiza lincolnii Melospiza georgiana Zonotrichia albicollis Passerella iliaca Zonotrichia leucophrys Zonotrichia atricapilla Junco hvemalis Calcarius mccownii Calcarius lapponicus Calcarius pictus Emberiza pusilla Plectrophenax nivalis Ammodramus leconteii Amphispiza bilineata Calcarius ornatus Spizella passerina Calamospiza melanocorys Ammodramus bairdii Pipilo maculatus Pipilo crissalis Pipilo aberti Aimophila cassinii Spizella arborea

Clay-colored Sparrow Spizella pallida Brewer's Sparrow Spizella breweri Field Sparrow Spizella pusilla Black-chinned Sparrow Spizella atrogularis Vesper Sparrow Pooecetes gramineus Lark Sparrow Chondestes grammacus Sage Sparrow Amphispiza belli Savannah Sparrow Passerculus sandwichensis Ammodramus savannarum Grasshopper Sparrow Rufous-crowned Sparrow Aimophila ruficeps **CARDINALIDAE** (Cardinals, Grosbeaks and Allies) Indigo Bunting Passerina cyanea Dickcissel Spiza americana Painted Bunting Passerina ciris Varied Bunting Passerina versicolor Lazuli Bunting Passerina amoena Blue Grosbeak Passerina caerulea Black-headed Grosbeak Pheucticus melanocephalus Rose-breasted Grosbeak Pheucticus ludovicianus Northern Cardinal Cardinalis cardinalis I (3) Pyrrhuloxia Cardinalis sinuatus **ICTERIDAE** (Blackbirds, Orioles and Allies) Scott's Oriole Icterus parisorum **Baltimore Oriole** Icterus glabula Bullock's Oriole Icterus bullockii Streak-backed Oriole Icterus pustulatus Hooded Oriole Icterus cucullatus Orchard Oriole Icterus spurius Brown-headed Cowbird Molothrus ater Common Grackle Quiscalus quiscula Bobolink Dolichonyx oryzivorus Great-tailed Grackle Quiscalus mexicanus Red-winged Blackbird Agelaius phoeniceus Tricolored Blackbird Agelaius tricolor Western Meadowlark Sturnella neglecta Yellow-headed Blackbird Xanthocephalus xanthocephalus Rusty Blackbird Euphagus carolinus Brewer's Blackbird Euphagus cyanocephalus Bronzed Cowbird Molothrus aeneus FRINGILLIDAE (Finches) Red Crossbill Loxia curvirostra Pine Siskin Carduelis pinus Coccothraustes vespertinus **Evening Grosbeak** Oriental Greenfinch Carduelis sinica American Goldfinch Carduelis tristis Lawrence's Goldfinch Carduelis lawrencei Lesser Goldfinch Carduelis psaltria Black Rosy-finch Leucosticte atrata Brambling Fringilla montifringilla Gray-crowned Rosy-finch Leucosticte tephrocotis House Finch Carpodacus mexicanus Cassin's Finch Carpodacus cassinii Purple Finch Carpodacus purpureus Pine Grosbeak Pinicola enucleator White-winged Crossbill Loxia leucoptera Common Redpoll Carduelis flammea **PASSERIDAE** (Old World Sparrows)

Passer domesticus

Lonchura punctulata

(Waxbills and Allies)

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House Sparrow

**ESTRILDIDAE** 

Nutmeg Mannikin

# MAMMALIA (Mammals)

## **DIDELPHIMORPHI** (Marsupials)

#### **DIDELPHIDAE**

# (Opossums)

Virginia Opossum

Didelphis virginiana

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### INSECTIVORA (Insectivores)

#### **SORICIDAE**

Preble's Shrew
Desert Shrew
Merriam's Shrew
Trowbridge's Shrew
Marsh Shrew
Inyo Shrew
Ornate Shrew
Fog Shrew
Dusky Shrew
Mt. Lyell Shrew
Water Shrew
Vagrant Shrew

#### **TALPIDAE**

Shrew-mole Townsend's Mole Coast Mole Broad-footed Mole

### (Shrews)

Sorex preblei
Notiosorex crawfordi
Sorex merriami
Sorex trowbridgii
Sorex bendirii
Sorex tenellus
Sorex ornatus
Sorex sonomae
Sorex monticolus
Sorex lyelli
Sorex palustris
Sorex vagrans

#### (Moles)

Neurotrichus gibbsii Scapanus townsendii Scapanus orarius Scapanus latimanus

## CHIROPTERA

## (Bats)

#### **PHYLLOSTOMIDAE**

Mexican Long-tongued Bat Southern Long-nosed Bat Lesser Long-nosed Bat California Leaf-nosed Bat

#### VESPERTILIONIDAE

Big Brown Bat Spotted Bat

Allen's Big-eared Bat Townsend's Big-eared Bat Western Yellow Bat Hoary Bat Western Red Bat Silver-haired Bat Western Small-footed Myotis California Myotis Little Brown Myotis

Occult Little Brown Bat

California Myotis Long-legged Myotis Little Brown Myotis Fringed Myotis Yuma Myotis Cave Myotis Long-eared Myotis Western Pipistrelle Pallid Bat

#### **MOLOSSIDAE**

Brazilian Free-tailed Bat Western Mastiff Bat Pocketed Free-tailed Bat Big Free-tailed Bat

#### (Leaf-nosed Bats)

Choeronycteris mexicana Leptonycteris curasoae Leptonycteris yerbabuenae Macrotus californicus

#### (Evening Bats)

Eptesicus fuscus Euderma maculatum

Myotis occultus

Idionyctoeris phyllotis Corynorhinus townsendii Lasiurus xanthinus Lasiurus cinereus Lasiurus blossevillii Lasionycteris noctivagans Myotis ciliolabrum Myotis californicus Myotis volans Myotis lucifugus Myotis thysanodes Myotis yumanensis Myotis velifer Mvotis evotis Pipistrellus hesperus Antrozous pallidus

## (Free-tailed Bats)

Tadarida brasiliensis Eumops perotis Nyctinomops femorosaccus Nyctinomops macrotis

#### LAGOMORPHA (Rabbits, Hares and Pika)

#### **OCHOTONIDAE**

American Pika

#### **LEPORIDAE**

White-tailed Jackrabbit Snowshoe Hare European Rabbit Desert Cottontail Mountain Cottontail Pygmy Rabbit Brush Rabbit Black-tailed Jackrabbit

#### (Pikas)

Ochotona princeps

#### (Rabbits and Hares)

Lepus townsendii HA Lepus americanus HA Oryctolagus cuniculus Sylvilagus audubonii HA HA Sylvilagus nuttallii Brachylagus idahoensis HA Sylvilagus bachmani HA (4) Lepus californicus HA

#### **RODENTIA**

#### (Rodents)

#### APLODONTIIDAE

Mountain Beaver

#### SCIURIDAE

Western Gray Squirrel Belding's Ground Squirrel Rock Squirrel

California Ground Squirrel Mohave Ground Squirrel Round-tailed Ground Squirrel Eastern Gray Squirrel

Panamint Chipmunk Eastern Fox Squirrel

Douglas' Squirrel Northern Flying Squirrel Townsend's Ground Squirrel Golden-mantled Ground Squirrel Yellow-cheeked Chipmunk Nelson's Antelope Squirrel

Least Chipmunk Alpine Chipmunk Yellow-pine Chipmunk Sonoma Chipmunk Yellow-bellied Marmot California Chipmunk Long-eared Chipmunk Allen's Chipmunk Siskiyou Chipmunk Lodgepole Chipmunk

Uinta Chipmunk White-tailed Antelope Squirrel Merriam's Chipmunk

#### (Mountain Beaver)

Aplodontia rufa

#### (Squirrels, Chipmunks and Marmots)

Sciurus griseus Spermophilus beldingi

Spermophilus variegatus Spermophilus beecheyi Spermophilus mohavensis Spermophilus tereticaudus

Sciurus carolinensis I,HA

Neotamias panamintinus

I,HA (5) Sciurus niger HA

Tamiasciurus douglasii Glaucomys sabrinus Spermophilus townsendii Spermophilus lateralis Neotamias ochrogenys Ammospermophilus nelsoni Neotamias minimus Neotamias alpinus Neotamias amoenus Neotamias sonomae Marmota flaviventris

Neotamias obscurus Neotamias quadrimaculatus Neotamias senex Neotamias siskiyou

Neotamias speciosus Neotamias umbrinus Ammospermophilus leucurus Neotamias merriami

#### **GEOMYIDAE**

Northern Pocket Gopher Western Pocket Gopher Townsend's Pocket Gopher Botta's Pocket Gopher Mountain Pocket Gopher

## (Pocket Gophers)

Thomomys talpoides Thomomys mazama Thomomys townsendii Thomomys bottae Thomomys monticola

#### HETEROMYIDAE

Fresno Kangaroo Rat Merriam's Kangaroo Rat Desert Kangaroo Rat Stephens' Kangaroo Rat Panamint Kangaroo Rat Giant Kangaroo Rat California Kangaroo Rat Narrow-faced Kangaroo Rat San Diego Kangaroo Rat Pacific Kangaroo Rat

#### (Pocket Mice and Kangaroo Rats)

Dipodomys nitratoides Dipodomys merriami Dipodomys deserti Dipodomys stephensi Dipodomys panamintinus Dipodomys ingens Dipodomys californicus Dipodomys venustus Dipodomys simulans Dipodomys agilis

Little Pocket Mouse Perognathus longimembris Chisel-toothed Kangaroo Rat Heermann's Kangaroo Rat San Joaquin Pocket Mouse Great Basin Pocket Mouse White-eared Pocket Mouse Long-tailed Pocket Mouse Bailey's Pocket Mouse Ord's Kangaroo Rat San Diego Pocket Mouse California Pocket Mouse Chaetodipus californicus Spiny Pocket Mouse Chaetodipus spinatus

Dark Kangaroo Mouse Pale Kangaroo Mouse Desert Pocket Mouse

#### **CASTORIDAE**

American Beaver

**MURIDAE** 

House Mouse Western Red-backed Vole Heather Vole Sonoma Tree Vole

California Vole Townsend's Vole Long-tailed Vole Creeping Vole Large-eared Woodrat

Common Muskrat Baja Mouse Norway Rat

White-footed Vole Sagebrush Vole Northern Grasshopper Mouse

Montane Vole Deer Mouse Black Rat

California Mouse Cactus Mouse Canyon Mouse Pinyon Mouse

Southern Grasshopper Mouse Hispid Cotton Rat Arizona Cotton Rat

Salt-marsh Harvest Mouse White-throated Woodrat

Western Harvest Mouse Desert Woodrat Dusky-footed Woodrat

Bushy-tailed Woodrat Brush Mouse

#### DIPODIDAE

Western Jumping Mouse Pacific Jumping Mouse

#### **ERETHIZONTIDAE**

Common Porcupine

#### MYOCASTORIDAE

Nutria

Dipodomys microps Dipodomys heermanni Perognathus inornatus Perognathus parvus Perognathus alticolus Chaetodipus formosus Chaetodipus baileyi Dipodomys ordii Chaetodipus fallax

Microdipodops megacephalus Microdipodops pallidus Chaetodipus penicillatus

#### (Beavers)

Castor canadensis

I (6), HA

### (Mice, Rats and Voles)

Mus musculus Clethrionomys californicus

Phenacomys intermedius Arborimus pomo Microtus californicus Microtus townsendii Microtus longicaudus Microtus oregoni Neotoma macrotis

Ondatra zibethicus I (7), HA Peromyscus fraterculus Rattus norvegicus

Arborimus albipes Lemmiscus curtatus Onychomys leucogaster Microtus montanus Peromyscus maniculatus

Rattus rattus Peromyscus californicus

Peromyscus eremicus Peromyscus crinitus Peromyscus truei Onychomys torridus Sigmodon hispidus Sigmodon arizonae

Reithrodontomys raviventris

Neotoma albigula

Reithrodontomys megalotis

Neotoma lepida Neotoma fuscipes Neotoma cinerea Peromyscus boylii

#### (Jumping Mice)

Zapus princeps Zapus trinotatus

## (New World Porcupines)

Erethizon dorsatum

#### (Myocastorids)

Myocastor copyus

# CARNIVORA (Carnivores)

CARNIVORA	(Carnivores)		
CANIDAE  Red Fox Feral Dog Gray Fox Island Gray Fox Kit Fox Coyote		(Foxes, Wolves and Relative Vulpes vulpes Canis familiaris Urocyon cinereoargenteus Urocyon littoralis Vulpes macrotis Canis latrans	es) I,(8) I HA
URSIDAE Black Bear		(Bears) Ursus americanus	НА
OTARIIDAE Northern Fur-seal Guadalupe Fur-seal Northern (Steller) Sea California Sea-lion	a-lion	(Eared Seals) Callorhinus ursinus Arctocephalus townsendi Eumetopias jubatus Zalophus californianus	
PHOCIDAE  Northern Elephant Se Harbor Seal Ribbon Seal Ringed Seal	al	(Hair Seals) Mirounga angustirostris Phoca vitulina Histriophoca fasciata Pusa hispida	
PROCYONID A Ringtail Raccoon	AE	(Raccoons and Relatives) Bassariscus astutus Procyon lotor	НА
MUSTELIDAE Sea Otter American Marten	Ξ	(Weasels and Relatives) Enhydra lutris Martes americana	
American Badger Fisher Northern River Otter Wolverine		Taxidea taxus Martes pennanti Lontra canadensis Gulo gulo	HA
Long-tailed Weasel Ermine American Mink		Mustela frenata Mustela erminea Mustela vison	HA HA HA
MEPHITIDAE Western Spotted Skur Striped Skunk		(Skunks) Spilogale gracilis Mephitis mephitis	HA HA
FELIDAE Feral Cat Mountain Lion Bobcat		(Cats) Felis catus Puma concolor Lynx rufus	I HA
CETACEA	(Whales)		
ESCHRICHTI Gray Whale	IDAE	(Gray Whale) Eschrichtius robustus	
BALAENOPT	ERIDAE	(Rorquals)	
Blue Whale Fin Whale		Balaenoptera musculus Balaenoptera physalus	*
Sei Whale		Balaenoptera borealis	*
Minke Whale Humpback Whale		Balaenoptera acutorostrata Megaptera novaeangliae	*
BALAENIDAE Black Right Whale	Ε	(Right Whales) Eubalaena glacialis	*
<b>DELPHINIDA</b> Killer Whale Bottle-nosed Dolphin Northern Right-whale Short-finned Pilot Wh	e Dolphin	(Dolphins) Orcinus orca Tursiops truncatus Lissodelphis borealis Globicephala macrorhynchus	

False Killer Whale Pseudorca crassidens Grampus Grampus griseus Lagenorhynchus obliquidens Pacific White-sided Dolphin Common Dolphin Delphinus delphis Pantropical Spotted Dolphin Stenella attenuata Rough-toothed Dolphin Steno bredanensis Striped Dolphin Stenella coeruleoalba

**PHOCOENIDAE** 

Harbor Porpoise Dall's Porpoise

**ZIPHIIDAE** 

Goose-beaked Whale Perrin's Beaked Whale North Pacific Beaked Whale Dense-beaked Whale Moore's Beaked Whale Ginko-toothed Whale

North Pacific Bottle-nosed Whale

**KOGIIDAE** 

Pygmy Sperm Whale Dwarf Sperm Whale

**PHYSETERIDAE** 

Sperm Whale

(Porpoises)

Phocoena phocoena Phocoenoides dalli

(Beaked Whales)

Ziphius cavirostris Mesoplodon perrini Mesoplodon stejnegeri Mesoplodon densirostris Mesoplodon carlhubbsi Mesoplodon ginkodens Berardius bairdii

(Pygmy Sperm Whales)

Kogia breviceps Kogia sima

(Sperm Whale)

Physeter macrocephalus

#### PERISSODACTYLA (Horses, Tapirs and Relatives)

**EQUIDAE** (Horses) Feral Horse Equus caballus Feral Ass Equus asinus Burchell's Zebra Equus burchelli

**ARTIODACTYLA** (Even-toed Ungulates)

> **SUIDAE** (Pigs)

Wild Pig Sus scrofa I,HA

**CERVIDAE** (Deer, Elk and Relatives)

Cervus elaphus I,HA (9) Elk I,HA Axis Deer Axis axis Fallow Deer Dama dama I,HA Mule Deer Odocoileus hemionus HA Sambar Deer Cervus unicolor I,HA

ANTILOCAPRIDAE

(Pronghorn) HA Antilocapra americana Pronghorn

**BOVIDAE** (Sheep, Goats and Relatives)

Barbary Sheep Ammotragus lervia I,HA Himalayan Tahr Hemitragus jemlahicus I,HA Feral Goat I,HA Capra hircus HA (10) Bighorn Sheep Ovis canadensis Blackbuck Antilope cervicapra Bison Bos bison Feral Cattle Bos taurus

#### **Preparation:**

Monica Parisi Darlene McGriff Kiffanie Stahle Anne Miller Stacie Hooper

#### **Notes:**

Amphibians and Reptiles We have adopted nomenclature of the Center for North American Herpetology, <a href="http://www.cnah.org">http://www.cnah.org</a>. The phylogenetic sequence is that of Stebbins (2003). Both Jennings (2004) and Stebbins (2003) were used as sources for species found in California. Exceptions are for taxonomic splits recognized subsequent to these publications (Shaffer et al. 2004, Vredenburg et al. 2007).

**Birds** We based the organization and nomenclature on the work of the American Ornithologists' Union (AOU) Committee on Classification and Nomenclature (AOU 1998, 2000, 2002, 2003a, 2003b, 2005, 2006, 2007, 2008). A list of birds found in California is provided by the California Bird Records Committee (CBRC): <a href="http://wfo-cbrc.org/cbrc/">http://wfo-cbrc.org/cbrc/</a>. Our list differs slightly from CBRC because we include species introduced to California that may or may not have stable populations (Garrett 1997, Jurek 2002).

- (1) Listed in the Fish and Game Code for California and in Title 14 of the California Code of Regulations as jacksnipe or common snipe.
- (2) Listed as Gilded Northern Flicker in Section 670.5 of Title 14 of the California Code of Regulations.
- (3) Cardinals are native to California only marginally in the Colorado River Valley. Other populations are of introduced subspecies.

Mammals We used Williams (2001) as a basis for the occurrence of mammal species in California. With few exceptions, nomenclatural conventions used were from Baker et al. (2003). As this list is ordered alphabetically, we used Jones (1982) as a reference for taxonomic sequence. This is the order used within the California Wildlife Habitat Relationships (CWHR) database program.

- (4) Riparian brush rabbit (subspecies riparius) is state and federally-endangered and may not be legally harvested.
- (5) Referenced in Fish and Game Code Section 4152 as Red Fox Squirrel.
- (6) Some populations were introduced into the Sierra Nevada and Southern California

from stock taken from Oregon and Washington.

- (7) Some populations in California were introduced.
- (8) Red foxes native to California are of the subspecies V. v. necator. Populations of individuals from subspecies not native to California have been introduced. We know of at least a few subspecies of eastern red foxes and fur stock released into California, but we do not have records of every kind. Hybridization is occurring in the wild among subspecies now as well.
- (9) Elk native to California are Roosevelt (C. e. roosevelti) and tule (C. e. nannodes) elk. Rocky Mountain elk (C. e. nelsoni) have been introduced to California.
- (10) O. c. nelsoni is fully protected except in areas where it is legally hunted.

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# State of California The Natural Resources Agency DEPARTMENT OF FISH AND WILDLIFE

Biogeographic Data Branch California Natural Diversity Database

#### STATE & FEDERALLY LISTED ENDANGERED & THREATENED ANIMALS OF CALIFORNIA

#### October 2013

This is a list of animals found within California or off the coast of the State that have been classified as Endangered or Threatened by the California Fish & Game Commission (state list) or by the U.S. Secretary of the Interior or the U.S. Secretary of Commerce (federal list). The federal agencies responsible for listing are the U.S. Fish and Wildlife Service (USFWS) and the National Marine Fisheries Service (NMFS).

The official California listing of Endangered and Threatened animals is contained in the California Code of Regulations, Title 14, Section 670.5. The official federal listing of Endangered and Threatened animals is published in the Federal Register, 50 CFR 17.11. The California Endangered Species Act of 1970 created the categories of "Endangered" and "Rare." The California Endangered Species Act of 1984 created the categories of "Endangered" and "Threatened." On January 1, 1985, all animal species designated as "Rare" were reclassified as "Threatened."

Also included on this list are animal "Candidates" for state listing and animals "Proposed" for federal listing; federal "Candidates" are currently not included. A state Candidate species is one that the Fish and Game Commission (FGC) has formally declared a candidate species. A federal Proposed species is one that has had a published proposed rule to list in the Federal Register.

		Totals as of
Designation		October 2013
State listed as Endangered	SE	47
State listed as Threatened	ST	35
Federally listed as Endangered	FE	91
Federally listed as Threatened	FT	39
State Candidate (T or E)	SC	8
State Candidate (Delisting)	SCD	0
Federally proposed (Endangered)	FPE	2
Federally proposed (Threatened)	FPT	3
Federally proposed (Delisting)	FPD	4
Total number of candidate/proposed animals for	listing	13
Number of animals State liste	ed only	31
Number of animals Federally listed only		69
Number of animals listed under both State & Federa	al Acts	49
Total number of animals	slisted	149
(excludes double counting DPSs and	ESUs)	

Common and scientific names are shown as they appear on the state or federal lists. If the nomenclature differs for a species that is included on both lists, the state nomenclature is given and the federal nomenclature is shown in a footnote. Synonyms, name changes, and other clarifying points are also footnoted.

The "List Date" for **final** federal listing is the date the listing became effective. This is usually <u>not</u> the date of publication of the rule in the Federal Register; it is usually about 30 days after publication, but may be longer.

If an animal was previously listed and no longer has any listing status, the entry has been grayed out. If an animal was previously proposed or a candidate for listing, but the listing was not warranted or revoked, the record has been removed from the table.

For taxa that have more than one status entry, the current status is in **bold and underlined**.

Table of contents	Page
Gastropods	2
Crustaceans	
Insects	2
Fishes	4
Amphibians	6
Reptiles	8
Birds	
Mammals	11
Abbreviations	14
Additional Resources	

	State	State Listing		Federal Listing	
GASTROPODS					
Trinity bristle snail <i>Monadenia setosa</i> <sup>1</sup>	ST	10-02-80			
Morro shoulderband (=banded dune) snail Helminthoglypta walkeriana			FE <sup>2</sup>	1-17-95	
White abalone Haliotis sorenseni			FE <sup>3</sup> FE	11-16-05 6-28-01	
Black abalone <i>Haliotis cracherodii</i>			FE <sup>4</sup> FE	4-13-11 2-13-09	
CRUSTACEANS					
Riverside fairy shrimp Streptocephalus woottoni			FE	8-03-93	
Conservancy fairy shrimp  Branchinecta conservatio			FE	9-19-94	
Longhorn fairy shrimp Branchinecta longiantenna			FE	9-19-94	
Vernal pool fairy shrimp Branchinecta lynchi			FT	9-19-94	
San Diego fairy shrimp Branchinecta sandiegonensis			FE	2-03-97	
Vernal pool tadpole shrimp Lepidurus packardi			FE	9-19-94	
Shasta crayfish Pacifastacus fortis	SE ST	2-26-88 10-02-80	FE	9-30-88	
California freshwater shrimp  Syncaris pacifica	SE	10-02-80	FE	10-31-88	
<u>Insects</u>					
Zayante band-winged grasshopper  Trimerotropis infantilis			FE	2-24-97	
Mount Hermon June beetle  Polyphylla barbata			FE	2-24-97	
Casey's June beetle Dinacoma caseyi			FE	10-24-11	
Delta green ground beetle  Elaphrus viridis			FT	8-08-80	

 <sup>&</sup>lt;sup>1</sup> Current taxonomy is *Monadenia infumata setosa*.
 <sup>2</sup> The 2006 five year review should be consulted to better understand the status of this species.
 <sup>3</sup> Listed by NMFS in 2001 and by USFWS in 2005.
 <sup>4</sup> Listed by NMFS in 2009 and by USFWS in 2011.

	State Listing	Federal Listing	
Valley elderberry longhorn beetle Desmocerus californicus dimorphus		FPD <u>FT</u>	10-2-12 8-08-80
Ohlone tiger beetle  Cicindela ohlone		FE	10-03-01
Kern primrose sphinx moth  Euproserpinus euterpe		FT	4-08-80
Mission blue butterfly Icaricia icarioides missionensis <sup>5</sup>		FE	6-01-76
Lotis blue butterfly <i>Lycaeides argyrognomon lotis</i> <sup>6</sup>		FE	6-01-76
Palos Verdes blue butterfly Glaucopsyche lygdamus palosverdesensis		FE	7-02-80
El Segundo blue butterfly  Euphilotes battoides allyni		FE	6-01-76
Smith's blue butterfly  Euphilotes enoptes smithi		FE	6-01-76
San Bruno elfin butterfly  Callophrys mossii bayensis		FE	6-01-76
Lange's metalmark butterfly  Apodemia mormo langei		FE	6-01-76
Bay checkerspot butterfly Euphydryas editha bayensis		FT	10-18-87
Quino checkerspot butterfly  Euphydryas editha quino (=E. e. wrighti)		FE	1-16-97
Carson wandering skipper Pseudocopaeodes eunus obscurus		FE	8-07-02
Laguna Mountains skipper Pyrgus ruralis lagunae		FE	1-16-97
Callippe silverspot butterfly Speyeria callippe callippe		FE	12-05-97
Behren's silverspot butterfly Speyeria zerene behrensii		FE	12-05-97
Oregon silverspot butterfly <sup>7</sup> Speyeria zerene hippolyta		FT	7-02-80
Myrtle's silverspot butterfly <sup>8</sup> Speyeria zerene myrtleae		FE	6-22-92

<sup>&</sup>lt;sup>5</sup> Current taxonomy is *Plebejus icarioides missionensis*.

<sup>6</sup> Current taxonomy is *Plebejus idas lotis*.

<sup>7</sup> Also known by the common name Hippolyta fritillary.

<sup>8</sup> The USFWS and others have not yet determined if the taxonomic expansion by Emmel and Emmel (1998) into *S. z. myrtleae* and *S. z. puntareyes* is warranted. The Speyereia zerene along coast of Marin and Sonoma Counties are Federally Endangered under the subspecies concept in the 1992 listing.

	State 1	Listing	Federal Listing	
Delhi Sands flower-loving fly Rhaphiomidas terminatus abdominalis			FE	9-23-93
<u>FISHES</u>				
White shark  Carcharodon carcharias	SC	2-19-13		
Green sturgeon - southern DPS Acipenser medirostris			FT <sup>9</sup>	6-06-06
Mohave tui chub <i>Gila bicolor mohavensis</i> <sup>10</sup>	SE	6-27-71	FE	10-13-70
Owens tui chub <i>Gila bicolor snyderi</i> <sup>11</sup>	SE	1-10-74	FE	8-05-85
Thicktail chub ( <b>Extinct</b> ) <i>Gila crassicauda</i>	<u>Delisted</u> SE	10-02-80 1-10-74		
Bonytail <sup>12</sup> Gila elegans	SE ST	1-10-74 6-27-71	FE	4-23-80
Clear Lake hitch <i>Lavinia exilicauda chi</i>	SC	3-11-13		
Colorado pikeminnow <i>Ptychocheilus lucius</i>	SE	6-27-71	FE	3-11-67
Modoc sucker Catostomus microps	SE ST	10-02-80 1-10-74	FE	6-11-85
Santa Ana sucker Catostomus santaanae			FT <sup>13</sup>	5-12-00
Shortnose sucker  Chasmistes brevirostris	SE ST	1-10-74 6-27-71	FE	7-18-88
Lost River sucker Deltistes luxatus	SE ST	1-10-74 6-27-67	FE	7-18-88
Razorback sucker Xyrauchen texanus	SE ST	1-10-74 6-27-71	FE	10-23-91
Delta smelt Hypomesus transpacificus	SE ST	1-20-10 12-09-93	FT	3-05-93
Longfin smelt Spirinchus thaleichthys	ST	4-09-10		
Pacific eulachon - southern DPS  Thaleichthys pacificus			FT FT	4-13-11 <sup>14</sup> 5-17-10

<sup>&</sup>lt;sup>9</sup> Includes all spawning populations south of the Eel River.

10 Current taxonomy: *Siphateles bicolor mohavensis*.

11 Current taxonomy: *Siphateles bicolor snyderi*.

Federal common name: bonytail chub.
 Populations in the Los Angeles, San Gabriel, and Santa Ana River basins.
 Eulachon was listed as Threatened by the NMFS in 2010 and by the USFWS in 2011.

	State Listing		Federal Listing	
Lahontan cutthroat trout Oncorhynchus clarkii henshawi <sup>15</sup>			<u>FT</u> FE	7-16-75 10-13-70
Paiute cutthroat trout Oncorhynchus clarkii seleniris			<u>FT</u> FE	7-16-75 3-11-67 <sup>16</sup>
Coho salmon - south of Punta Gorda <sup>17</sup> Oncorhynchus kisutch	SE <sup>18</sup>	3-30-05	<b><u>FE</u></b> <sup>19</sup> FT	8-29-05 12-02-96
Coho salmon - Punta Gorda to the N. border of California <sup>20</sup> <i>Oncorhynchus kisutch</i>	ST <sup>21</sup>	3-30-05	FT <sup>22</sup> FT	8-29-05 6-05-97
Steelhead - southern California DPS <sup>23</sup> Oncorhynchus mykiss			FE <sup>24</sup> FE	2-06-06 10-17-97
Steelhead - south central California coast DPS <sup>25</sup> Oncorhynchus mykiss			FT <sup>26</sup> FT	2-06-06 10-17-97
Steelhead - central California coast DPS <sup>27</sup> Oncorhynchus mykiss			FT <sup>28</sup> FT	2-06-06 10-17-97
Steelhead - California Central Valley DPS <sup>29</sup> Oncorhynchus mykiss			FT <sup>30</sup> FT	2-06-06 5-18-98
Steelhead - northern California DPS <sup>31</sup> Oncorhynchus mykiss			FT <sup>32</sup> FT	2-06-06 8-07-00
Little Kern golden trout Oncorhynchus mykiss whitei <sup>33</sup>			FT	4-13-78
Chinook salmon - winter-run <sup>34</sup> Oncorhynchus tshawytscha	SE	9-22-89	FE <sup>35</sup> FE	8-29-05 2-03-94

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<sup>&</sup>lt;sup>15</sup> According to the American Fisheries Society Special Publication 29 (2004), "clarkii" has two i's.

<sup>&</sup>lt;sup>16</sup> All species with a list date of 03-11-67 were listed under the Endangered Species Preservation Act of October 15, 1966.

<sup>&</sup>lt;sup>17</sup> The Federal listing is for central California coast Coho ESU and includes populations from Punta Gorda south to, and including, the San Lorenzo River as well as populations in tributaries to San Francisco Bay, excluding the Sacramento-San Joaquin River system.

<sup>&</sup>lt;sup>18</sup> The Coho south of San Francisco Bay were state listed in 1995. In Feb 2004 the Fish and Game Commission determined that the Coho from San Francisco to Punta Gorda should also be listed as Endangered. This change was finalized by the Office of Administrative Law on 30 Mar 2005.

<sup>&</sup>lt;sup>19</sup> The NMFS completed a comprehensive status review in 2005 reaffirming the status.

<sup>20</sup> The Federal listing is for southern Oregon/northern California coast Coho ESU and includes populations in coastal streams between Cape Blanco, Oregon and Punta Gorda, California.

<sup>21</sup> The Fish and Game Commission determined that the Coho from Punta Gorda to the Oregon border should be listed as Threatened on 25 Feb 2004. This determination was finalized by the Office of Administrative Law on 30 Mar 2005.

The NMFS completed a comprehensive status review in 2005 reaffirming the status.

<sup>&</sup>lt;sup>23</sup> Coastal basins from the Santa Maria River (inclusive), south to the U.S.-Mexico Border.

<sup>&</sup>lt;sup>24</sup> The NMFS completed a comprehensive status review in 2006 reaffirming the status.

<sup>&</sup>lt;sup>25</sup> Coastal basins from the Pajaro River (inclusive) south to, but not including, the Santa Maria River.

<sup>&</sup>lt;sup>26</sup> The NMFS completed a comprehensive status review in 2006 reaffirming the status.

<sup>&</sup>lt;sup>27</sup> Coastal streams from the Russian River (inclusive) to Aptos Creek (inclusive), and the drainages of San Francisco, San Pablo, and Suisun Bays eastward to Chipps Island at the confluence of the Sacramento and San Joaquin Rivers; and tributary streams to Suisun Marsh including Suisun Creek, Green Valley Creek, and an unnamed tributary to Cordelia Slough (commonly referred to as Red Top Creek), exclusive of the Sacramento-San Joaquin River Basin of the California Central Valley.

The NMFS completed a comprehensive status review in 2006 reaffirming the status.

<sup>&</sup>lt;sup>29</sup> The Sacramento and San Joaquin Rivers and their tributaries.

<sup>&</sup>lt;sup>30</sup> The NMFS completed a comprehensive status review in 2006 reaffirming the status.

<sup>31</sup> Naturally spawned populations residing below impassable barriers in coastal basins from Redwood Creek in Humboldt County to, and including, the Gualala River in Mendocino County.

<sup>&</sup>lt;sup>32</sup> The NMFS completed a comprehensive status review in 2006 reaffirming the status.

<sup>&</sup>lt;sup>33</sup> Originally listed as *Salmo aguabonita whitei*. The genus *Salmo* was reclassified as *Oncorhynchus* changing the name to *Oncorhynchus aguabonita whitei*. However, recent studies indicate this is a subspecies of rainbow trout, therefore *Oncorhynchus mykiss whitei*.

<sup>&</sup>lt;sup>34</sup> The federal designation is for Chinook salmon - Sacramento River winter-run ESU and described as winter-run populations in the Sacramento River and its tributaries in California.

	State 1	Listing	Federal Listing	
Chinook salmon - California coastal ESU <sup>36</sup> Oncorhynchus tshawytscha			FT <sup>37</sup> FT	8-29-05 11-15-99
Chinook salmon - spring-run <sup>38</sup> Oncorhynchus tshawytscha	ST	2-05-99	FT <sup>39</sup> FT	8-29-05 11-15-99
Bull trout Salvelinus confluentus	SE	10-02-80	FT	12-01-99
Desert pupfish  Cyprinodon macularius	SE	10-02-80	FE	3-31-86
Tecopa pupfish ( <b>Extinct</b> )  Cyprinodon nevadensis calidae	Delisted SE	1987 6-27-71	<u>Delisted</u> FE	1-15-82 10-13-70
Owens pupfish  Cyprinodon radiosus	SE	6-27-71	FE	3-11-67
Cottonball Marsh pupfish  Cyprinodon salinus milleri	ST	1-10-74		
Unarmored threespine stickleback Gasterosteus aculeatus williamsoni	SE	6-27-71	FE	10-13-70
Rough sculpin Cottus asperrimus	ST	1-10-74		
Tidewater goby  Eucyclogobius newberryi			FE <sup>40</sup>	2-04-94
AMPHIBIANS				
California tiger salamander <sup>41</sup> Ambystoma californiense	ST <sup>42</sup>	8-19-10	(FE) (FT)	
California tiger salamander - central California DPS  Ambystoma californiense	(ST)		FT <sup>43</sup>	9-03-04
California tiger salamander - Santa Barbara County DPS  Ambystoma californiense	(ST)		FE <sup>43</sup>	9-15-00
California tiger salamander - Sonoma County DPS  Ambystoma californiense	(ST)		FE <sup>43</sup>	3-19-03
Santa Cruz long-toed salamander Ambystoma macrodactylum croceum	SE	6-27-71	FE	3-11-67

<sup>&</sup>lt;sup>35</sup> The NMFS completed a comprehensive status review in 2005 reaffirming the status.

<sup>&</sup>lt;sup>36</sup> Rivers and streams south of the Klamath River to the Russian River.

<sup>&</sup>lt;sup>37</sup> The NMFS completed a comprehensive status review in 2005 reaffirming the status.

<sup>38</sup> The State listing is for "Spring-run chinook salmon (*Oncorhynchus tshawytscha*) of the Sacramento River drainage." The Federal listing is for Central Valley spring-run Chinook ESU and includes populations of spring-run Chinook salmon in the Sacramento River and its tributaries including the Feather River

<sup>&</sup>lt;sup>39</sup> The NMFS completed a comprehensive status review in 2005 reaffirming the status.

<sup>&</sup>lt;sup>40</sup> See Federal Register 76(12):3071, 19 Jan 2011, for a summary of listing, proposed delisting, and down-list petition.

<sup>&</sup>lt;sup>41</sup> The State listing refers to the entire range of the species.

<sup>&</sup>lt;sup>42</sup> Adopted 20 May 2010. The Office of Administrative Law approved the listing on 21 Aug 2010 and the effective date of regulations was 19 Aug 2010.
<sup>43</sup> In 2004 the California tiger salamander was listed as Threatened statewide. The Santa Barbara County and Sonoma County Distinct Vertebrate Population Segments (DPS), formerly listed as Endangered, were reclassified to Threatened. On 19 Aug 2005 U.S. District court vacated the down-listing of the Sonoma and Santa Barbara populations from Endangered to Threatened. Therefore, the Sonoma & Santa Barbara populations are once again listed as Endangered.

	State Listing		Federal Listing	
Siskiyou Mountains salamander <sup>44</sup> Plethodon stormi	ST <sup>45</sup>	6-27-71		
Scott Bar salamander Plethodon asupak	ST <sup>46</sup>	6-27-71		
Tehachapi slender salamander  Batrachoseps stebbinsi	ST	6-27-71		
Kern Canyon slender salamander  Batrachoseps simatus	ST	6-27-71		
Desert slender salamander  Batrachoseps aridus <sup>47</sup>	SE	6-27-71	FE	6-04-73
Shasta salamander  Hydromantes shastae	ST	6-27-71		
Limestone salamander  Hydromantes brunus	ST	6-27-71		
Black toad Bufo exsul <sup>48</sup>	ST	6-27-71		
Arroyo toad  Anaxyrus californicus <sup>49</sup>			FE	1-17-95
Yosemite toad Anaxyrus canorus			FPT	4-25-13
California red-legged frog  Rana aurora draytonii <sup>50</sup>			FT	5-20-96
Oregon spotted frog  Rana pretiosa			FPT	8-29-13
Southern mountain yellow-legged frog <sup>51</sup> <i>Rana muscosa</i>	SE	4-1-13	(FE) (FPE)	
Mountain yellow-legged frog - southern California DPS <sup>52</sup> <i>Rana muscosa</i>	(SE)		FE	8-01-02
Mountain yellow-legged frog - northern California DPS <sup>53</sup> <i>Rana muscosa</i>	(SE)		FPE	4-25-13

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<sup>&</sup>lt;sup>44</sup> The common name is spelled incorrectly in Title 14 of the CCR as "Siskiyou mountain salamander."

<sup>&</sup>lt;sup>45</sup> Was a State Candidate for Delisting on 30 Sep 2005. No action was taken by the FGC after the CDFW presented a Department report on 3 Nov 2006; SMS was tabled at the 3 May 2007 FGC meeting, and there was nothing to report regarding the Department's environmental documents at the 11 Oct 2007 meeting. Therefore, with respect to Fish & Game Code 2075, it is assumed that this is no longer a candidate for delisting.

<sup>&</sup>lt;sup>46</sup> As recognized by the FGC, the Scott Bar salamander is currently protected under the CESA as a sub-population of the Siskiyou Mountains salamander (*Plethodon stormi*) (Calif. Regulatory Notice Register, No. 21-Z, p. 916, 25 May 2007).

<sup>47</sup> Current taxonomy: Batrachoseps major aridus.

<sup>&</sup>lt;sup>48</sup> Current taxonomy: *Anaxyrus exsul*.

<sup>&</sup>lt;sup>49</sup> At the time of listing, arroyo toad was known as *Bufo microscaphus californicus*, a subspecies of southwestern toad. In 2001 it was determined to be its own species, *Bufo californicus*. Since then, many species in the genus *Bufo* were changed to the genus *Anaxyrus*, and now arroyo toad is known as *Anaxyrus californicus*.

<sup>&</sup>lt;sup>50</sup> Current taxonomy: *Rana draytonii*.

Though the scientific name *Rana muscosa* is not disputed, the State uses this common name, whereas the USFWS listing refers to two distinct population segments. This species is also known by the common name Sierra Madre yellow-legged frog (Vredenburg et al. 2007).

<sup>&</sup>lt;sup>52</sup> San Gabriel, San Jacinto, and San Bernardino Mountains only.

<sup>53</sup> North of the Tehachapi Mountains from the Monarch Divide to portions of the Kern River drainage.

	State	e Listing	Federal Listing	
Sierra Nevada yellow-legged frog Rana sierrae	ST	4-1-13	FPE	4-25-13
REPTILES				
Desert tortoise Gopherus agassizii	ST	8-03-89	FT	4-02-90
Green sea turtle <sup>54</sup> <i>Chelonia mydas</i>			<u>FT</u> FE	7-28-78 10-13-70
Loggerhead sea turtle - North Pacific DPS <sup>55</sup> Caretta caretta			<u>FE</u> FT	10-24-11 7-28-78
Olive (=Pacific) ridley sea turtle Lepidochelys olivacea			FT	7-28-78
Leatherback sea turtle  Dermochelys coriacea			FE	6-02-70
Barefoot banded gecko <sup>56</sup> Coleonyx switaki	ST	10-02-80		
Coachella Valley fringe-toed lizard Uma inornata	SE	10-02-80	FT	9-25-80
Blunt-nosed leopard lizard Gambelia silus <sup>57</sup>	SE	6-27-71	FE	3-11-67
Island night lizard  Xantusia riversiana			FPD <u><b>FT</b></u>	2-4-13 8-11-77
Southern rubber boa  Charina bottae umbratica <sup>58</sup>	ST	6-27-71		
Alameda whipsnake  Masticophis lateralis euryxanthus	ST	6-27-71	FT	12-05-97
San Francisco garter snake Thamnophis sirtalis tetrataenia	SE	6-27-71	FE	3-11-67
Giant garter snake  Thamnophis couchi gigas <sup>59</sup>	ST	6-27-71	FT	10-20-93
BIRDS				
Short-tailed albatross  Phoebastria albatrus			FE FE	8-30-00 <sup>60</sup> 6-2-1970

<sup>54</sup> Current nomenclature: green turtle.
55 The 1978 listing was for the worldwide range of the species. The 24 Oct 2011 final rule is for the North Pacific DPS (north of the equator & south of 60 degrees north latitude). <sup>56</sup> Current nomenclature: Barefoot gecko.

<sup>57</sup> Current taxonomy: *Gambelia sila*. Originally listed under the ESA as *Crotaphytus wislizenii silus*.
58 Current taxonomy: *Charin umbratica*.

<sup>&</sup>lt;sup>59</sup> Current taxonomy and Federal listing: *Thamnophis gigas*.
<sup>60</sup> Listed as Endangered in one of the original species list, but "due to an inadvertent oversight" when the 1973 ESA repealed the 1969 Act, short-tailed albatross was effectively delisted. Proposed listing to fix this error in 1980, with final rule in 2000.

	State 1	State Listing		Federal Listing	
California brown pelican <sup>61</sup> ( <b>Recovered</b> )  Pelecanus occidentalis californicus	<u>Delisted</u> SE	6-03-09 6-27-71	<u>Delisted</u> FE	12-17-09 2-20-08 10-13-70	
Aleutian Canada goose ( <b>Recovered</b> )  Branta canadensis leucopareia <sup>62</sup>			<u>Delisted</u> FT FE	3-20-01 12-12-90 3-11-67	
California condor  Gymnogyps californianus	SE	6-27-71	FE	3-11-67	
Bald eagle Haliaeetus leucocephalus	SE (rev) SE	10-02-80 6-27-71	Delisted <sup>63</sup> FT FE (rev) FE	8-08-07 7-06-99 8-11-95 2-14-78 3-11-67	
Swainson's hawk  Buteo swainsoni	ST	4-17-83			
American peregrine falcon ( <b>Recovered</b> ) Falco peregrinus anatum	<u>Delisted</u> SE	11-04-09 6-27-71	<u>Delisted</u> FE	8-25-99 6-02-70	
Arctic peregrine falcon ( <b>Recovered</b> )  Falco peregrinus tundrius			Delisted FT FE	10-05-94 3-20-84 6-02-70	
California black rail Laterallus jamaicensis coturniculus	ST	6-27-71			
California clapper rail Rallus longirostris obsoletus	SE	6-27-71	FE	10-13-70	
Light-footed clapper rail  Rallus longirostris levipes	SE	6-27-71	FE	10-13-70	
Yuma clapper rail Rallus longirostris yumanensis	ST SE	2-22-78 6-27-71	FE	3-11-67	
Greater sandhill crane Grus canadensis tabida	ST	4-17-83			
Western snowy plover  Charadrius alexandrinus nivosus <sup>64</sup>			FT <sup>65</sup>	4-05-93	
California least tern Sterna antillarum browni <sup>66</sup>	SE	6-27-71	FE	10-13-70	
Marbled murrelet  Brachyramphus marmoratus	SE	3-12-92	FT	9-30-92	

<sup>61</sup> Federal nomenclature: Brown pelican (*Pelecanus occidentalis*).
62 Current taxonomy: Cackling goose (*Branta hutchinsii leucopareia*).
63 The Post-delisting Monitoring Plan will monitor the status of the bald eagle over a 20 year period with sampling events held once every 5 years.
64 Current taxonomy: *Charadrius nivosus nivosus* (AOU 2011).
65 Federal status applies only to the Pacific coastal population.

<sup>66</sup> Current taxonomy: Sternula antillarum browni.

	State	State Listing		Federal Listing	
Xantus's murrelet <sup>67</sup> Synthliboramphus hypoleucus	ST <sup>68</sup>	12-22-04			
Western yellow-billed cuckoo Coccyzus americanus occidentalis	SE ST	3-26-88 6-27-71			
Elf owl Micrathene whitneyi	SE	10-02-80			
Northern spotted owl Strix occidentalis caurina	SC <sup>69</sup>		FT	6-22-90	
Great gray owl Strix nebulosa	SE	10-02-80			
Gila woodpecker Melanerpes uropygialis	SE	3-17-88			
Black-backed woodpecker  Picoides arcticus	SC	12-27-11			
Gilded northern flicker <sup>70</sup> Colaptes auratus chrysoides	SE	3-17-88			
Willow flycatcher Empidonax traillii	SE <sup>71</sup>	1-02-91			
Southwestern willow flycatcher  Empidonax traillii extimus	(SE)		FE	3-29-95	
Bank swallow <i>Riparia riparia</i>	ST	6-11-89			
Coastal California gnatcatcher Polioptila californica californica			FT	3-30-93	
San Clemente loggerhead shrike  Lanius ludovicianus mearnsi			FE	8-11-77	
Arizona Bell's vireo Vireo bellii arizonae	SE	3-17-88			
Least Bell's vireo Vireo bellii pusillus	SE	10-02-80	FE	5-02-86	
Inyo California towhee  Pipilo crissalis eremophilus <sup>72</sup>	SE	10-02-80	FT	8-03-87	
San Clemente sage sparrow  Amphispiza belli clementeae			FT	8-11-77	

<sup>&</sup>lt;sup>67</sup> According to the AOU (2012), this protected species that breeds on islands in southern California is now known as the Scripps's Murrelet (Synthliboramphus scrippsi).

<sup>68</sup> The FGC determined that Xantus's murrelet should be listed as a Threatened species 24 Feb 2004. The decision was reviewed by the OAL and the listing became effective on 22 Dec 2004.

<sup>69</sup> The FGC passed the motion to designate the northern spotted owl as a Candidate for Threatened or Endangered species status at their meeting on 7 Aug 2013; a formal Notice of Finding has not yet been posted.

<sup>&</sup>lt;sup>70</sup> Current taxonomy: Gilded flicker (*Colaptes chrysoides*).

<sup>71</sup> State listing includes all subspecies.

<sup>&</sup>lt;sup>72</sup> Current taxonomy: *Melozone crissalis eremophilus*.

	State	State Listing		Federal Listing	
Belding's savannah sparrow Passerculus sandwichensis beldingi	SE	1-10-74			
Santa Barbara song sparrow ( <b>Extinct</b> ) <i>Melospiza melodia graminea</i>			<u>Delisted</u> FE	10-12-83 6-04-73	
Mammals					
Point Arena mountain beaver  Aplodontia rufa nigra			FE	12-12-91	
San Joaquin antelope squirrel <sup>73</sup> <i>Ammospermophilus nelsoni</i>	ST	10-02-80			
Mohave ground squirrel Spermophilus mohavensis <sup>74</sup>	ST	6-27-71			
Morro Bay kangaroo rat Dipodomys heermanni morroensis	SE	6-27-71	FE	10-13-70	
Giant kangaroo rat Dipodomys ingens	SE	10-02-80	FE	1-05-87	
San Bernardino kangaroo rat <sup>75</sup> Dipodomys merriami parvus			FE	9-24-98	
Tipton kangaroo rat Dipodomys nitratoides nitratoides	SE	6-11-89	FE	7-08-88	
Fresno kangaroo rat Dipodomys nitratoides exilis	SE ST	10-02-80 6-27-71	FE	3-01-85	
Stephens' kangaroo rat  Dipodomys stephensi	ST	6-27-71	FE	9-30-88	
Pacific pocket mouse  Perognathus longimembris pacificus			FE	9-26-94	
Amargosa vole Microtus californicus scirpensis	SE	10-02-80	FE	11-15-84	
Riparian woodrat <i>Neotoma fuscipes riparia</i>			FE	3-24-00	
Salt-marsh harvest mouse Reithrodontomys raviventris	SE	6-27-71	FE	10-13-70	
American pika Ochotona princeps	SC	10-26-11			
Riparian brush rabbit Sylvilagus bachmani riparius	SE	5-29-94	FE	3-24-00	
Buena Vista Lake ornate shrew  Sorex ornatus relictus			FE	4-05-02	

<sup>73</sup> Current taxonomy: Nelson's antelope squirrel.
74 Current taxonomy: *Xerospermophilus mohavensis*.
75 Federal nomenclature: San Bernardino Merriam's kangaroo rat.

	State	Listing	Federal Listing		
Lesser long-nosed bat  Leptonycteris yerbabuenae			FE	10-31-88	
Townsend's big-eared bat  Corynorhinus townsendii	SC <sup>76</sup>				
Gray wolf Canis lupus	SC	10-18-12	FPD <u><b>FE</b></u>	6-13-13 4-10-78	
Island fox <i>Urocyon littoralis</i>	ST <sup>77</sup>	6-27-71	(FE)		
San Miguel Island Fox Urocyon littoralis littoralis	(ST)		FE	4-05-04	
Santa Catalina Island Fox Urocyon littoralis catalinae	(ST)		FE	4-05-04	
Santa Cruz Island Fox Urocyon littoralis santacruzae	(ST)		FE	4-05-04	
Santa Rosa Island Fox Urocyon littoralis santarosae	(ST)		FE	4-05-04	
San Joaquin kit fox Vulpes macrotis mutica	ST	6-27-71	FE	3-11-67	
Sierra Nevada red fox Vulpes vulpes necator	ST	10-02-80			
Guadalupe fur seal Arctocephalus townsendi	ST	6-27-71	<u>FT</u> FE	1-15-86 3-11-67	
Steller sea lion - Eastern DPS  Eumetopias jubatus			FPD <u>FT</u> FT	4-18-12 6-4-97 <sup>78</sup> 4-05-90	
Southern sea otter Enhydra lutris nereis			FT	1-14-77	
Wolverine Gulo gulo	ST	6-27-71	FPT <sup>79</sup>	2-4-13	
Pacific fisher <sup>80</sup> Martes pennanti	SC <sup>81</sup>	3-11-13 4-14-09			
California (=Sierra Nevada) bighorn sheep  Ovis canadensis californiana <sup>82</sup>	SE ST	8-27-99 6-27-71	FE	1-03-00	

The State listing includes all 6 subspecies on all 6 islands. Federal listing is for only 4 subspecies on 4 islands.

82 Current & Federal taxonomy: Sierra Nevada bighorn sheep (Ovis canadensis sierrae)

<sup>&</sup>lt;sup>76</sup> The FGC passed the motion to designate the Townsend's big-eared bat as a candidate for Threatened or Endangered species status at their meeting on 26 Jun 2013; a formal Notice of Finding has not yet been posted.

<sup>&</sup>lt;sup>78</sup> The NMFS reclassified Steller sea lion as two distinct population segments: western DPS west of 144 degrees longitude (Endangered), and eastern DPS east of 144 degrees longitude (Threatened).

<sup>&</sup>lt;sup>79</sup> Federal proposed listing is for the distinct population segment of the North American wolverine (*Gulo gulo luscus*) occurring in the contiguous U.S.

The FGC during their review has recognized the common name fisher, whereas the USFWS recognizes the common name fisher, and candidacy refers to the West Coast DPS in California, Oregon, and Washington.

<sup>81</sup> The FGC Notice of Findings stated that the Pacific fisher was a candidate for listing as either an Endangered or Threatened species. At the 23 Jun 2010 meeting the FGC determined that the listing was not warranted. An 11 Mar 2013 Notice of Findings stated that pursuant to court order, the FGC set aside its 15 Sep 2010 findings rejecting the petition to list, and the Pacific fisher is a candidate species for the purposes of CESA.

	State	Listing	Federal Listing		
Peninsular bighorn sheep DPS <sup>83</sup> Ovis canadensis cremnobates	ST	6-27-71	FE	3-18-98	
North Pacific right whale Eubalaena japonica <sup>84</sup>			FE <sup>85</sup> FE	4-7-08 6-02-70	
Sei whale Balaenoptera borealis			FE	6-02-70	
Blue whale  Balaenoptera musculus			FE	6-02-70	
Fin whale Balaenoptera physalus			FE	6-02-70	
Humpback whale <sup>86</sup> <i>Megaptera novaeangliae</i>			FE	6-02-70	
Gray whale ( <b>Recovered</b> )  Eschrichtius robustus			<u>Delisted</u> FE	6-15-94 6-02-70	
Killer whale (Southern resident DPS)  Orcinus orca			FE <sup>87</sup> FE	4-04-07 2-16-06 12-22-04	
Sperm whale  Physeter macrocephalus <sup>88</sup>			FE	6-02-70	

<sup>86</sup> Also known as Hump-backed whale.

<sup>83</sup> Current taxonomy: the subspecies O.c. cremnobates has been synonymized with O.c. nelsoni. The desert bighorn sheep in the Peninsular Ranges, the Peninsular bighorn sheep, is now considered to be a Distinct Population Segment (DPS) of the subspecies.

84 The scientific name was clarified in the Federal Register Vol. 68, No. 69 April 10, 2003.

<sup>85</sup> The NMFS completed a status review of right whales in the N. Pacific and N. Atlantic Oceans and determined the previously Endangered northern right whale (Eubalaena spp.) as two separate Endangered species: North Pacific right whale (E. japonica) and North Atlantic right whale (E. glacialis).

<sup>&</sup>lt;sup>87</sup> The killer whale was listed as Endangered by the NMFS on Feb 16, 2006 and by the USFWS on Apr 4, 2007.

<sup>&</sup>lt;sup>88</sup> Current taxonomy: *Physeter catodon* with *P. macrocephalus* as a synonym.

#### **ABBREVIATIONS**

AOU: American Ornithologists' Union CCR: California Code of Regulations

CDFW: California Department of Fish and Wildlife (previously known as Department of Fish and Game (DFG))

CESA: California Endangered Species Act

DPS: Distinct population segment

ESA: Endangered Species Act (Federal)

ESU: Evolutionarily significant unit

FGC: California Fish and Game Commission NMFS: National Marine Fisheries Service

NOAA: National Oceanic and Atmospheric Administration

USFWS: United States Fish and Wildlife Service

#### ADDITIONAL RESOURCES

The California Fish and Game Commission publishes notices relating to changes to Title 14 of the California Code of Regulations: <a href="http://www.fgc.ca.gov/">http://www.fgc.ca.gov/</a>

Title 14 of the California Code of Regulations can be accessed through The Office of Administrative Law: http://www.oal.ca.gov/

The U.S. Fish and Wildlife Service is responsible for protecting Endangered and Threatened species, and conserving candidate species and at-risk species so that ESA listing is not necessary: <a href="http://www.fws.gov/Endangered/">http://www.fws.gov/Endangered/</a>

NOAA's National Marine Fisheries Service, Office of Protected Resources is responsible for protecting marine mammals and Endangered and Threatened marine life: <a href="http://www.nmfs.noaa.gov/pr/">http://www.nmfs.noaa.gov/pr/</a>

# State of California The Resources Agency DEPARTMENT OF FISH AND WILDLIFE Biogeographic Data Branch California Natural Diversity Database

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## STATE AND FEDERALLY LISTED ENDANGERED, THREATENED, AND RARE PLANTS OF CALIFORNIA

#### **July 2013**

#### <u>Designations and Subtotals for each Designation:</u>

	Designations:	Subtotals:
SE	State-listed endangered	134
ST	State-listed threatened	22
SR	State-listed rare	64
SC	State candidate for listing	0
FE	Federally listed endangered	139
FT	Federally listed threatened	47
FPE	Federally proposed endangered	0
FPT	Federally proposed threatened	0
	Both State and Federally listed	125

State listing is pursuant to §1904 (Native Plant Protection Act of 1977) and §2074.2 and §2075.5 (California Endangered Species Act of 1984) of the Fish and Game Code, relating to listing of Endangered, Threatened and Rare species of plants and animals. Federal listing is pursuant with the Federal Endangered Species Act of 1973, as amended. For information regarding plant conservation, contact the Habitat Conservation Planning Branch, 1416 Ninth Street, Sacramento, CA 95814, phone (916) 653-9767, or the nearest Department of Fish and Wildlife office. For information on this list, contact CNDDB's Information Services at (916) 324-3812. Scientific and common names for State-listed plants are listed in Title 14, §670.2. Scientific or common names in parentheses are the most scientifically accepted nomenclature but have yet to be officially adopted into the California Code of Regulations, Title 14, Division 1, §670.2.

#### State Designated Plants Classificatio

	<b>State</b>	<u>List Date</u>	<u>Federal</u>	List Date
Acanthomintha duttonii San Mateo thorn-mint	SE	Jul 1979	FE	Sep 18,1985
Acanthomintha ilicifolia San Diego thorn-mint	SE	Jan 1982	FT	Oct 13,1998
Agrostis blasdalei var. marinensis (=Agrostis blasdalei) Marin bent grass		Delisted April 2008.		
Allium munzii Munz's onion	ST	Jan 1990	FE	Oct 13,1998
Allium yosemitense Yosemite onion	SR	Jul 1982		

	State	List Date	<u>Federal</u>	<u>List Date</u>
Alopecurus aequalis var. sonomensis Sonoma alopecurus			FE	Oct 22,1997
Ambrosia pumila San Diego ambrosia			FE	July 2, 2002
Amsinckia grandiflora large-flowered fiddleneck	SE	Apr 1982	FE	May 08,1985
Arabis hoffmannii Hoffmann's rock cress			FE	Jul 31,1997
Arabis mcdonaldiana McDonald's rock cress	SE	Jul 1979	FE	Oct 29,1978
Arctostaphylos bakeri (=A. b. ssp. bakeri and A. b. ssp. sublaevis) Baker's manzanita	SR	Sep 1979		
Arctostaphylos confertiflora Santa Rosa Island manzanita			FE	Jul 31,1997
Arctostaphylos densiflora Vine Hill manzanita	SE	Aug 1981		
Arctostaphylos edmundsii var. parvifolia Hanging Gardens manzanita		Delisted April 2008		
Arctostaphylos glandulosa ssp. crassifolia Del Mar manzanita			FE	Oct 07,1996
Arctostaphylos hookeri ssp. hearstiorum Hearst's manzanita	SE	Sep 1979		
Arctostaphylos montana ssp. ravenii Presidio manzanita	SE	Nov 1978	FE	Oct 26,1979
Arctostaphylos imbricata San Bruno Mountain manzanita	SE	Sep 1979		
Arctostaphylos morroensis Morro manzanita			FT	Dec 15,1994
Arctostaphylos myrtifolia Ione manzanita			FT	May 26,1999
Arctostaphylos pacifica Pacific manzanita	SE	Sep 1979		
Arctostaphylos pallida pallid manzanita	SE	Nov 1979	FT	Apr 22,1998
Arenaria paludicola marsh sandwort	SE	Feb 1990	FE	Aug 03,1993
Astragalus agnicidus Humboldt milk-vetch	SE	Apr 1982		
Astragalus albens Cushenbury milk-vetch			FE	Aug 24,1994
Astragalus brauntonii Braunton's milk-vetch			FE	Jan 29,1997
Astragalus claranus Clara Hunt's milk-vetch	ST	Jan 1990	FE	Oct 22,1997
			FE	Oct 06,1998

	State	List Date	<u>Federal</u>	List Date
Astragalus jaegerianus Lane Mountain milk-vetch				
Astragalus johannis-howellii Long Valley milk-vetch	SR	Jul 1982		
Astragalus lentiginosus var. coachellae Coachella Valley milk-vetch			FE	Oct 06,1998
Astragalus lentiginosus var. piscinensis Fish Slough milk-vetch			FT	Oct 06,1998
Astragalus lentiginosus var. sesquimetralis Sodaville milk-vetch	SE	Sep 1979		
Astragalus magdalenae var. peirsonii Peirson's milk-vetch	SE	Nov 1979	FT	Oct 06,1998
Astragalus monoensis Mono milk-vetch	SR	Jul 1982		
Astragalus pycnostachyus var. lanosissimus Ventura Marsh milk-vetch	SE	Apr 2000	FE	May 21,2001
Astragalus tener var. titi coastal dunes milk-vetch	SE	Feb 1982	FE	Aug 12,1998
Astragalus traskiae Trask's milk-vetch	SR	Nov 1979		
Astragalus tricarinatus triple-ribbed milk-vetch			FE	Oct 06,1998
Atriplex coronata var. notatior San Jacinto Valley crownscale			FE	Oct 13,1998
Atriplex tularensis Bakersfield smallscale	SE	Jan 1987		
Baccharis vanessae Encinitas baccharis	SE	Jan 1987	FT	Oct 07,1996
Bensoniella oregona bensoniella	SR	Jul 1982		
Berberis nevinii Nevin's barberry	SE	Jan 1987	FE	Oct 13,1998
Berberis pinnata ssp. insularis island barberry	SE	Nov 1979	FE	Jul 31,1997
Blennosperma bakeri Sonoma sunshine	SE	Feb 1992	FE	Dec 02,1991
Blennosperma nanum var. robustum Point Reyes blennosperma	SR	Nov 1978		
Bloomeria humilis dwarf goldenstar	SR	Nov 1978		
Brodiaea coronaria ssp. rosea Indian Valley brodiaea	SE	Sep 1979		
Brodiaea filifolia thread-leaved brodiaea	SE	Jan 1982	FT	Oct 13,1998

State Designated Flants	Classi	ication		
	State	List Date	<u>Federal</u>	List Date
Brodiaea insignis Kaweah brodiaea	SE	Nov 1979		
Brodiaea pallida Chinese Camp brodiaea	SE	Nov 1978	FT	Sep 14,1998
Calamagrostis foliosa leafy reed grass	SR	Nov 1979		
Calochortus dunnii Dunn's mariposa lily	SR	Nov 1979		
Calochortus persistens Siskiyou mariposa lily	SR	Jul 1982		
Calochortus tiburonensis Tiburon mariposa lily	ST	May 1987	FT	Feb 03,1995
Calyptridium pulchellum Mariposa pussypaws			FT	Sep 14,1998
Calystegia stebbinsii Stebbins's morning-glory	SE	Aug 1981	FE	Oct 18,1996
Camissonia benitensis San Benito evening-primrose			FT	Feb 12,1985
Carex albida 1 white sedge	SE	Nov 1979	FE	Oct 22,1997
Carex tompkinsii Tompkins's sedge	SR	Nov 1979		
Carpenteria californica tree-anemone	ST	Jan 1990		
Castilleja affinis ssp. neglecta Tiburon İndian paintbrush	ST	Jan 1990	FE	Feb 03, 1995
Castilleja campestris ssp. succulenta succulent owl's-clover	SE	Sep 1979	FT	Mar 26,1997
Castilleja cinerea ash-gray Indian paintbrush			FT	Sep 14,1998
Castilleja gleasonii Mt. Gleason Indian paintbrush	SR	Jul 1982		
Castilleja grisea San Clemente Island Indian paintbrush	SE	Apr 1982	FE	Sep 12,1977
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<sup>1</sup> Carex albida has been removed from the list of Special Status Plants but has not yet been officially delisted as of July 2013. Carex albida is now considered to be a synonym of Carex lemmonii, a common taxon.

State Designated Flants	010001	ication		
	<b>State</b>	List Date	<b>Federal</b>	List Date
Castilleja mollis soft-leaved Indian paintbrush			FE	Jul 31,1997
Castilleja uliginosa Pitkin Marsh Indian paintbrush	SE	Nov 1978		
Caulanthus californicus California jewel-flower	SE	Jan 1987	FE	Jul 19,1990
Caulanthus stenocarpus slender-pod jewel-flower		Delisted April 2008		
Ceanothus ferrisae coyote ceanothus			FE	Feb 03,1995
Ceanothus hearstiorum Hearst's ceanothus	SR	Aug 1981		
Ceanothus maritimus maritime ceanothus	SR	Nov 1978		
Ceanothus masonii Mason's ceanothus	SR	Nov 1978		
Ceanothus ophiochilus Vail Lake ceanothus	SE	Jan 1994	FT	Oct 13,1998
Ceanothus roderickii Pine Hill ceanothus	SR	Jul 1982	FE	Oct 18,1996
Cercocarpus traskiae Catalina Island mountain-mahogany	SE	Apr 1982	FE	Aug 08,1997
Chamaesyce hooveri Hoover's spurge			FT	Mar 26,1997
Chlorogalum purpureum var. purpureum <sup>2</sup> purple amole			FT	Mar 20,2000
Chlorogalum purpureum var. reductum <sup>3</sup> Camatta Canyon amole	SR	Nov 1978	FT	Mar 20,2000
Chorizanthe howellii Howell's spineflower	ST	Jan 1987	FE	Jun 22,1992
Chorizanthe orcuttiana Orcutt's spineflower	SE	Nov 1979	FE	Oct 07,1996

The U.S. Fish & Wildlife Service listed the entire species, *Chlorogalum purpureum*.

The U.S. Fish & Wildlife Service listed the entire species, *Chlorogalum purpureum*.

	<b>State</b>	List Date	<u>Federal</u>	List Date
Chorizanthe parryi var. fernandina San Fernando Valley spineflower	SE	Aug 2001		
Chorizanthe pungens var. hartwegiana Ben Lomond spineflower			FE	Feb 04,1994
Chorizanthe pungens var. pungens Monterey spineflower			FT	Feb 04,1994
Chorizanthe robusta var. hartwegii Scotts Valley spineflower			FE	Feb 04,1994
Chorizanthe robusta var. robusta robust spineflower			FE	Feb 04,1994
Chorizanthe valida Sonoma spineflower	SE	Jan 1990	FE	Jun 22,1992
Cirsium ciliolatum Ashland thistle	SE	Sep 1982		
Cirsium fontinale var. fontinale fountain thistle	SE	Jul 1979	FE	Feb 03,1995
Cirsium fontinale var. obispoense Chorro Creek bog thistle	SE	Jun 1993	FE	Dec 15,1994
Cirsium hydrophilum var. hydrophilum Suisun thistle			FE	Nov 20,1997
Cirsium rhothophilum surf thistle	ST	Feb 1990		
Cirsium scariosum var. loncholepis La Graciosa thistle	ST	Feb 1990	FE	Mar 20,2000
Clarkia franciscana Presidio clarkia	SE	Nov 1978	FE	Feb 03,1995
Clarkia imbricata Vine Hill clarkia	SE	Nov 1978	FE	Oct 22,1997
Clarkia lingulata Merced clarkia	SE	Jan 1989		
Clarkia speciosa ssp. immaculata Pismo clarkia	SR	Nov 1978	FE	Dec 15,1994
Clarkia springvillensis Springville clarkia	SE	Sep 1979	FT	Sep 14,1998
Cordylanthus maritimus ssp. maritimus salt marsh bird's-beak	SE	Jul 1979	FE	Oct 29,1978
Cordylanthus mollis ssp. mollis soft bird's-beak	SR	Jul 1979	FE	Nov 20,1997
Cordylanthus nidularius Mt. Diablo bird's-beak	SR	Nov 1978		
Cordylanthus palmatus palmate-bracted bird's-beak	SE	May 1984	FE	Jul 01, 1986

	State	List Date	<u>Federal</u>	<u>List Date</u>
Cordylanthus rigidus ssp. littoralis seaside bird's-beak	SE	Jan 1982		
Cordylanthus tenuis ssp. capillaris Pennell's bird's-beak	SR	Nov 1978	FE	Feb 03,1995
Croton wigginsii Wiggins' croton	SR	Jan 1982		
Cryptantha roosiorum bristlecone cryptantha	SR	Jul 1982		
Cupressus abramsiana Santa Cruz cypress	SE	Nov 1979	FE	Jan 08,1987
Cupressus goveniana ssp. goveniana Gowen cypress			FT	Aug 12,1998
Dedeckera eurekensis July gold	SR	Nov 1978		
Deinandra arida Red Rock tarplant	SR	Jul 1982		
Deinandra conjugens Otay tarplant	SE	Nov 1979	FT	Oct 13,1998
Deinandra increscens ssp. villosa Gaviota tarplant	SE	Jan 1990	FE	Mar 20,2000
Deinandra minthornii Santa Susana tarplant	SR	Nov 1978		
Deinandra mohavensis Mojave tarplant	SE	Aug 1981		
Delphinium bakeri Baker's larkspur	SE	April 2007	FE	Jan 26,2000
Delphinium hesperium ssp. cuyamacae Cuyamaca larkspur	SR	Jul 1982		
Delphinium luteum yellow larkspur	SR	Sep 1979	FE	Jan 26,2000
Delphinium variegatum ssp. kinkiense San Clemente Island larkspur	SE	Sep 1979	FE	Sep 12,1977
Dichanthelium lanuginosum var. thermale Geysers dichanthelium	SE	Sep 1978		
Dieteria asteroides var. lagunensis Mount Laguna aster	SR	Sep 1979		
Dithyrea maritima beach spectaclepod	ST	Feb 1990		
Dodecahema leptoceras slender-horned spineflower	SE	Jan 1982	FE	Sep 28,1987

State Designated Flants	Classii	ication		
	<b>State</b>	List Date	<b>Federal</b>	List Date
Downingia concolor var. brevior Cuyamaca Lake downingia	SE	Feb 1982		
Dudleya abramsii ssp. parva Conejo dudleya			FT	Jan 29,1997
Dudleya brevifolia short-leaved dudleya	SE	Jan 1982		
Dudleya cymosa ssp. agourensis <sup>4</sup> Santa Monica Mtns. dudleya			FT	Jan 29, 1997
Dudleya cymosa ssp. marcescens marcescent dudleya	SR	Nov 1978	FT	Jan 29,1997
Dudleya cymosa ssp. ovatifolia Santa Monica Mountains dudleya			FT	Jan 29,1997
Dudleya nesiotica Santa Cruz Island dudleya	SR	Nov 1979	FT	Jul 31,1997
Dudleya setchellii Santa Clara Valley dudleya			FE	Feb 03,1995
Dudleya stolonifera Laguna Beach dudleya	ST	Jan 1987	FT	Oct 13,1998
Dudleya traskiae Santa Barbara Island dudleya	SE	Nov 1979	FE	May 27,1978
Dudleya verityi Verity's dudleya			FT	Jan 29,1997
Enceliopsis nudicaulis var. corrugata Ash Meadows daisy			FT	May 20,1985
Eremalche kernensis Kern mallow			FE	Jul 19,1990
Eremogone ursina Big Bear Valley sandwort			FT	Sep 14,1998
Eriastrum densifolium ssp. sanctorum Santa Ana River woollystar	SE	Jan 1987	FE	Sep 28,1987
Eriastrum hooveri Hoover's woolly-star			Delisted	Oct 7,2003
Eriastrum tracyi Tracy's eriastrum	SR	Jul 1982		
Erigeron parishii Parish's daisy			FT	Aug 24,1994

The U.S. Fish & Wildlife Service has listed the more encompassing *Dudleya cymosa* ssp. *ovatifolia* from which ssp. *agourensis* was split.

State Designated Flants	Classii	ication		
	State	List Date	<u>Federal</u>	List Date
Eriodictyon altissimum Indian Knob mountainbalm	SE	Jul 1979	FE	Dec 15,1994
Eriodictyon capitatum Lompoc yerba santa	SR	Sep 1979	FE	Mar 20,2000
Eriogonum alpinum Trinity buckwheat	SE	Jul 1979		
Eriogonum apricum var. apricum <sup>5</sup> Ione buckwheat	SE	Aug 1981	FE	May 26,1999
Eriogonum apricum var. prostratum <sup>6</sup> Irish Hill buckwheat	SE	Jan 1987	FE	May 26,1999
Eriogonum butterworthianum Butterworth's buckwheat	SR	Nov 1979		
Eriogonum crocatum Conejo buckwheat	SR	Sep 1979		
Eriogonum giganteum var. compactum Santa Barbara Island buckwheat	SR	Nov 1979		
Eriogonum grande SSp. timorum (= Eriogonum grande var. timorum) San Nicolas Island buckwheat	SE	Nov 1979		
Eriogonum kelloggii Kellogg's buckwheat	SE	Apr 1982		
Eriogonum kennedyi var. austromontanum southern mountain buckwheat			FT	Sep 14,1978
Eriogonum ovalifolium var. vineum Cushenbury buckwheat			FE	Aug 24,1994
Eriogonum thornei (= E. ericifolium var. thornei) Thorne's buckwheat	SE	Nov 1979		
Eriogonum twisselmannii Twisselmann's buckwheat	SR	Jul 1982		
Eriophyllum congdonii Congdon's woolly sunflower	SR	Jul 1982		
Eriophyllum latilobum San Mateo woolly sunflower	SE	Jun 1992	FE	Feb 03,1995
Eryngium aristulatum var. parishii San Diego button-celery	SE	Jul 1979	FE	Aug 03,1993
Eryngium constancei Loch Lomond button-celery	SE	Jan 1987	FE	Jan 22,1987

The U.S. Fish & Wildlife Service has listed *Eriogonum apricum* as the species, which includes both rare varieties.

The U.S. Fish & Wildlife Service has listed *Eriogonum apricum* as the species, which includes both rare varieties.

State Designated Faints	Classii	ication		
		List Date	<b>Federal</b>	List Date
Eryngium racemosum Delta button-celery	SE	Aug 1981		
Erysimum capitatum var. angustatum Contra Costa wallflower	SE	Nov 1978	FE	May 27,1978
Erysimum menziesii <sup>7</sup> Menzies' wallflower	SE	SE Sep 1984		Jun 22,1992
Erysimum teretifolium Santa Cruz wallflower	SE	Aug 1981	FE	Feb 04,1994
Fremontodendron decumbens Pine Hill flannelbush	SR	Jul 1979	FE	Oct 18,1996
Fremontodendron mexicanum Mexican flannelbush	SR	Jul 1982	FE	Oct 13,1998
Fritillaria gentneri Gentner's fritillary			FE	Dec 10,1999
Fritillaria roderickii Roderick's fritillary	SE	Nov 1979		
Fritillaria striata striped adobe-lily	ST	Jan 1987		
Galium angustifolium ssp. borregoense Borrego bedstraw	SR	Sep 1979		
Galium buxifolium box bedstraw	SR	Nov 1979	FE	Jul 31,1997
Galium californicum ssp. sierrae El Dorado bedstraw	SR	Nov 1979	FE	Oct 18,1996
Galium catalinense ssp. acrispum San Clemente Island bedstraw	SE	Apr 1982		
Gilia tenuiflora ssp. arenaria sand gilia	ST	Jan 1987	FE	Jun 22,1992
Gilia tenuiflora ssp. hoffmannii Hoffmann's slender-flowered gilia			FE	Jul 31,1997
Gratiola heterosepala Boggs Lake hedge-hyssop	SE	Nov 1978		
Grindelia fraxinipratensis Ash Meadows gumplant			FT	May 20,1985
Hazardia orcuttii Orcutt's hazardia	ST	Aug 2002		
Helianthemum greenei island rush-rose			FT	Jul 31,1997

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The U.S. Fish & Wildlife Service separately listed all as endangered, *E. menziesii* ssp. *eurekense*, *E. menziesii* ssp. *menziesii*, and *E. menziesii* ssp. *yadonii*.

	<u>State</u>	List Date	<u>Federal</u>	<u>List Date</u>
Helianthus niveus ssp. tephrodes Algodones Dunes sunflower	SE	Nov 1979		
Hesperolinon congestum Marin western flax	ST	Jun 1992	FT	Feb 03,1995
Hesperolinon didymocarpum Lake County western flax	SE	Aug 1981		
Holmgrenanthe petrophila (= Maurandya petrophila) rock lady	SR	Jul 1982		
Holocarpha macradenia Santa Cruz tarplant	SE	Sep 1979	FT	Mar 20,2000
Howellia aquatilis water howellia			FT	Jul 14,1994
<i>Ivesia callida</i> Tahquitz ivesia	SR	Jul 1982		
Lasthenia burkei Burke's goldfields	SE	Sep 1979	FE	Dec 02,1991
Lasthenia conjugens Contra Costa goldfields			FE	Jun 18,1997
Layia carnosa beach layia	SE	Jan 1990	FE	Jun 22,1992
Lesquerella kingii ssp. bernardina San Bernardino Mountains bladderpod			FE	Aug 24,1994
Lessingia germanorum San Francisco lessingia	SE	Jan 1990	FE	Jun 19,1997
Lewisia congdonii Congdon's lewisia	SR	Jul 1982		
Lilaeopsis masonii Mason's lilaeopsis	SR	Nov 1979		
Lilium occidentale western lily	SE	Jan 1982	FE	Aug 17,1994
<i>Lilium pardalinum</i> ssp. <i>pitkinense</i> Pitkin Marsh lily	SE	Nov 1978	FE	Oct 22,1997
Limnanthes bakeri Baker's meadowfoam	SR	Nov 1978		
Limnanthes douglasii var. sulphurea Point Reyes meadowfoam	SE	Apr 1982		
Limnanthes floccosa ssp. californica Butte County meadowfoam	SE	Feb 1982	FE	Jun 08,1992
Limnanthes gracilis var. parishii Parish's meadowfoam	SE	Jul 1979		
Limnanthes vinculans Sebastopol meadowfoam	SE	Nov 1979	FE	Dec 02,1991

	<b>State</b>	List Date	<u>Federal</u>	List Date
Lithophragma maximum San Clemente Island woodland star	SE	Feb 1982	FE	Aug 08,1997
Lotus argophyllus var. adsurgens San Clemente Island bird's-foot trefoil	SE	Nov 1979		
Lotus argophyllus var. niveus Santa Cruz Island bird's-foot trefoil	SE	Aug 1981		
Lotus dendroideus var. traskiae San Clemente Island lotus	SE	Apr 1982	FE	Sep 12,1977
Lupinus citrinus var. deflexus Mariposa lupine	ST	Jan 1990		
Lupinus milo-bakeri Milo Baker's lupine	ST	Jan 1987		
Lupinus nipomensis Nipomo Mesa lupine	SE	Jan 1987	FE	Mar 20,2000
Lupinus padre-crowleyi Father Crowley's lupine	SR	Aug 1981		
Lupinus tidestromii Tidestrom's lupine	SE	Jan 1987	FE	Jun 22,1992
Machaeranthera lagunensis (see Dieteria asteroides var. lagunensis)				
Mahonia sonnei (= Berberis sonnei) Truckee barberry		Delisted April 2008	Delisted	Oct 1,2003
Malacothamnus clementinus San Clemente Island bush mallow	SE	Feb 1982	FE	Sep 12,1977
Malacothamnus fasciculatus var. nesioticus Santa Cruz Island bush mallow	SE	Nov 1979	FE	Jul 31,1997
Malacothrix indecora Santa Cruz Island malacothrix			FE	Jul 31,1997
Malacothrix squalida island malacothrix			FE	Jul 31,1997
Monardella linoides ssp. viminea willowy monardella	SE	Nov 1979	FE	Oct 13,1998
Monolopia congdonii San Joaquin woollythreads			FE	Jul 19,1990
Nasturtium gambellii Gambel's water cress	ST	Feb 1990	FE	Aug 03,1993
Navarretia fossalis spreading navarretia			FT	Oct 13,1998

	<u>State</u>	List Date	Federal	<u>List Date</u>
Navarretia leucocephala ssp. pauciflora few-flowered navarretia	ST	Jan 1990	FE	Jun 18,1997
Navarretia leucocephala ssp. plieantha many-flowered navarretia	SE	Nov 1979	FE	Jun 18,1997
Nemacladus twisselmannii Twisselmann's nemacladus	SR	Jul 1982		
Neostapfia colusana Colusa grass	SE	Nov 1979	FT	Mar 26,1997
Nitrophila mohavensis Amargosa nitrophila	SE	Nov 1979	FE	May 20,1985
Nolina interrata Dehesa nolina	SE	Nov 1979		
Oenothera californica ssp. eurekensis Eureka Dunes evening-primrose	SR	Nov 1978	FE	May 27,1978
Oenothera deltoides ssp. howellii Antioch Dunes evening-primrose	SE	Nov 1978	FE	May 27,1978
Opuntia basilaris var. treleasei Bakersfield cactus	SE	Jan 1990	FE	Jul 19,1990
Orcuttia californica California Orcutt grass	SE	Sep 1979	FE	Aug 03,1993
Orcuttia inaequalis San Joaquin Valley Orcutt grass	SE	Sep 1979	FT	Mar 26,1997
Orcuttia pilosa hairy Orcutt grass	SE	Sep 1979	FE	Mar 26,1997
Orcuttia tenuis slender Orcutt grass	SE	Sep 1979	FT	Mar 26,1997
Orcuttia viscida Sacramento Orcutt grass	SE	Jul 1979	FE	Mar 26,1997
<i>Ornithostaphylos oppositifolia</i> Baja California birdbush	SE	Apr 2001		
Oxytheca parishii var. goodmaniana Cushenbury oxytheca			FE	Aug 24,1994
Packera ganderi Gander's ragwort	SR	Jul 1982		
Packera layneae Layne's ragwort	SR	Nov 1979	FT	Oct 18,1996
Pedicularis dudleyi Dudley's lousewort	SR	Sep 1979		
Pentachaeta bellidiflora white-rayed pentachaeta	SE	Jun 1992	FE	Feb 03,1995
Pentachaeta lyonii Lyon's pentachaeta	SE	Jan 1990	FE	Jan 29,1997

	Clubbilication					
	<b>State</b>	List Date	<u>Federal</u>	<u>List Date</u>		
Phacelia insularis ssp. insularis northern Channel Islands phacelia			FE	Jul 31,1997		
Phlox hirsuta Yreka phlox	SE	Jan 1987	FE	Feb 3,2000		
Piperia yadonii Yadon's rein orchid			FE	Aug 12,1998		
Plagiobothrys diffusus San Francisco popcorn-flower	SE	Sep 1979				
Plagiobothrys strictus Calistoga popcorn-flower	ST	Jan 1990	FE	Oct 22,1997		
Pleuropogon hooverianus North Coast semaphore grass	ST	Dec 2002				
Poa atropurpurea San Bernardino blue grass			FE	Sep 14,1998		
Poa napensis Napa blue grass	SE	Jul 1979	FE	Oct 22,1997		
Pogogyne abramsii San Diego mesa mint	SE	Jul 1979	FE	Oct 29,1978		
Pogogyne clareana Santa Lucia mint	SE	Nov 1979				
Pogogyne nudiuscula Otay Mesa mint	SE	Jan 1987	FE	Aug 03,1993		
Polygonum hickmanii Scott's Valley polygonum	SE	May 2005	FE	Apr 8,2003		
Potentilla hickmanii Hickman's cinquefoil	SE	Sep 1979	FE	Aug 12,1998		
<i>Pseudobahia bahiifolia</i> Hartweg's golden sunburst	SE	Aug 1981	FE	Feb 06,1997		
Pseudobahia peirsonii San Joaquin adobe sunburst	SE	Jan 1987	FT	Feb 06,1997		
Rorippa subumbellata Tahoe yellow cress	SE	Apr 1982				
Rosa minutifolia small-leaved rose	SE	Oct 1989				
Sanicula maritima adobe sanicle	SR	Aug 1981				
Sanicula saxatilis rock sanicle	SR	Jul 1982				
Sedella leiocarpa Lake County stonecrop	SE	Jan 1990	FE	Jun 18,1997		
Senecio ganderi Gander's ragwort	SR	Jul 1982				
Sibara filifolia Santa Cruz Island rock cress			FE	Aug 08,1997		
Sidalcea covillei Owens Valley checkerbloom	SE	Jul 1979				

	<b>State</b>	List Date	<u>Federal</u>	<u>List Date</u>
Sidalcea hickmanii ssp. anomala Cuesta Pass checkerbloom	SR	Nov 1979		
Sidalcea hickmanii ssp. parishii Parish's checkerbloom	SR	Nov 1979		
Sidalcea keckii Keck's checker-mallow			FE	Feb 16,2000
Sidalcea oregana ssp. valida Kenwood Marsh checkerbloom	SE	Jan 1982	FE	Oct 22,1997
Sidalcea pedata bird-foot checkerbloom	SE	Jan 1982	FE	Aug 31,1984
Sidalcea stipularis Scadden Flat checkerbloom	SE	Jan 1982		
Silene campanulata ssp. campanulata Red Mountain catchfly	SE	Apr 1982		
Streptanthus albidus ssp. albidus Metcalf Canyon jewel-flower			FE	Feb 03,1995
Streptanthus niger Tiburon jewel-flower	SE	Feb 1990	FE	Feb 03,1995
Suaeda californica California seablite			FE	Dec 15,1994
Swallenia alexandrae Eureka Valley dune grass	SR	Aug 1981	FE	May 27,1978
Taraxacum californicum California dandelion			FE	Sep 14,1998
Thelypodium stenopetalum slender-petaled thelypodium	SE	Feb 1982	FE	Aug 31,1984
Thermopsis macrophylla var. angina Santa Ynez false lupine	SR	Aug 1981		
Thlaspi californicum Kneeland Prairie penny-cress			FE	Feb 9,2000
Thysanocarpus conchuliferus Santa Cruz Island fringepod			FE	Jul 31,1997
Trichostema austromontanum ssp. compactum Hidden Lake bluecurls			FT	Sep 14,1998
Trifolium amoenum showy Indian clover			FE	Oct 22,1997
Trifolium polyodon Pacific Grove clover	SR	Sep 1979		
Trifolium trichocalyx Monterey clover	SE	Nov 1979	FE	Aug 12,1998
Tuctoria greenei Greene's tuctoria	SR	Sep 1979	FE	Mar 26,1997
Tuctoria mucronata Crampton's tuctoria	SE	Jul 1979	FE	Sep 29,1978
Verbena californica California vervain	ST	Aug 1994	FT	Sep 14,1998

	<b>State</b>	List Date	<u>Federal</u>	<u>List Date</u>
Verbesina dissita Big-leaved crownbeard	ST	Jan 1990	FT	Oct 07,1996

## APPENDIX J WATER QUALITY DATA

MONITORING PARAMETERS	Receiving Wat	er WQC/WQO	NPDES Industrial Stormwater Multi- Sector Benchmark Values	SMARTS SIC 2875	Central Landfill (2012)	Yuba-Sutter (2013)		(2010) (2009-20		
	wqc/wqo	Reference		(2011-2013)	SW-3	S1 (compost pile leachate)	S2 - LF-1 Drainage Ditch)	Compost Runoff Pad	COMP POND	Units
Field Parameters										
$pH^1$	6.5 - 8.5	Basin Plan and USEPA 2nd MCL	6.0 - 9.0	5.1 - 8.9	7.03	6.77	7.7	8.4		
Dissolved Oxygen	7.0 mg/L	Basin Plan/COLD			5.16	9.92	7			
Specific Conductance <sup>1</sup>	700 μS/cm	Ag WQG	200 μS/cm	36 - 2740	2402	2540	1085			umhos/cm
Temperature	None	N/A			54.5 deg F	18.45 deg C	14.34 deg C			
Turbidity <sup>1</sup>	None	N/A	< 10-20% increase over background, depending on region		1147					
Monitoring Parameters										
General Parameters										
Ammonia as Nitrogen (non-ionized)	490 μg/L	USEPA National Recomm. WQ Criteria, 4-day avg, as N (i)	19,000 μg/L		0.059	22.8	4.78	2.4	.3 - 110	mg/L
Biochemical Oxygen Demand, 5-day (BOD <sub>5</sub> )	30/45 mg/L	UEPA TBEL (30/7 day)	30 mg/L		670	570	110	56		mg/L
Fecal Coliform	200 CFU/100 ml - 30-day/5- sample geo. Mean, and < 10% samples in 30 days > 400 CFU/100 ml	USEPA Ambient Water Quality Criteria for Bacteria	Usually determined by basin-specific TMDL							
Nitrite as Nitrogen	1.0 mg/L	DHS - 1st MCL	0.68 mg/L		0.023	0.94	0.47	ND	0.21 - 0.66	mg/L
Ortho-phosphate	100 μg/L	EPA Gold Book, 1986			12					
Phosphorus	0.14 μg/L	USEPA IRIS Reference Dose	2000 μg/L	0.05 - 20		32.5	12.9		6.4 - 150	mg/L
Total Dissolved Solids	500 mg/L	DHS - 2nd MCL		92	2600			4080	740 - 6900	mg/L
Fixed Dissolved Solids									460 - <mark>5200</mark>	
Total Kjeldahl Nitrogen (TKN)	None	N/A			81	124	7.6	71	12 - 320	mg/L
Total Organic Carbon	2.5 mg/L	CDPH draft Groundwater Recharge Reuse Regulation	100 mg/L	13 - 102		734	566	460		mg/L
General Minerals										
Alkalinity, Bicarbonate	20 mg/L	USEPA recommended criteria for freshwater aqautic life protection (4-day ave)								
Calcium	None	N/A								
Chloride	250 mg/L	DHS - 2nd MCL							81 - 1600	mg/L
Magnesium	None	N/A								
Nitrate as Nitrogen	10 mg/L	DHS- 1st MCL	0.68 mg/L		ND	6.38	1.24	0.86	0	mg/L
Potassium	None	N/A				_				

MONITORING PARAMETERS	Receiving W	ater WQC/WQO	NPDES Industrial Stormwater Multi- Sector Benchmark Values	SMARTS SIC 2875	Central Landfill (2012)	Yuba-Sutter (2013)		Cold Canyon (2010)	Hay Road (2009-2013)	
WQC/WQO		Reference		(2011-2013)	SW-3	S1 (compost pile leachate)  S2 - LF-1 Drainage Ditch)		Compost Runoff Pad	COMP POND	Units
Sodium	20 mg/L	USEPA Drinking Water Advisory for persons on restricted sodium diet								
Sulfate as SO <sub>4</sub>	250 mg/L	DHS - 2nd MCL				68.7	110		0 - 320	mg/L
Dissolved Metals (all samples shall	be field filtered prior to la	aboratory analysis)								
Aluminum	200 μg/L	DHS - 2nd MCL	750 μg/L			16.1	19.5			mg/L
Antimony	6 μg/L	DHS - 1st MCL								
Arsenic*	10 μg/L	DHS - 1st MCL						0.024		mg/L
Barium	1 mg/L	DHS- 1st MCL						0.043		mg/L
Beryllium	4 μg/L	DHS- 1st MCL								
Boron	1 mg/L	DPH drinking water notification level								
Cadmium*	5 μg/L	DHS- 1st MCL								
Chromium (III)*	50 μg/L	DHS - 1st MCL						0.019		mg/L
Copper*	1 mg/L	DHS - 2nd MCL & USEPA Nat. Rec. WQ Criteria	0.064 mg/L	0.0083 - 0.028		0.136	0.159	0.037		mg/L
Iron	300 μg/L	DHS-2nd MCL	1000 μg/L	0.22 - 114		20.1	24.4			mg/L
Lead*	15 μg/L	DHS - 1st MCL	82 μg/L	0.0014 - 0.07		0.044	0.072		0 - 0.150	mg/L
Manganese	50 μg/L	DHS - 2nd MCL								
Mercury*	2 μg/L	DHS - 1st MCL								
Molydbenum	35 μg/L	USEPA IRIS Reference Dose						0.033		mg/L
Nickel*	100 μg/L	DHS - 1st MCL						0.06		mg/L
Selenium*	50 μg/L	DHS - 1st MCL						0.021		mg/L
Thallium	2 μg/L	DHS - 1st MCL							·	
Vanadium	$50  \mu g/L$	DPH drinking water notification level						0.009		mg/L
Zinc*	2.1 mg/L	USEPA IRIS Reference Dose	0.117 mg/L	0.11 - 11		0.379	0.459			mg/L
Other		·	, and the second							
Chemical Oxygen Demand			120 mg/L	327		1360	890	2400		mg/L
Nitrate + Nitrite			-	0.16 - 7.6	81			72	0 - 14	mg/L
Total Suspended Solids	30/45 mg/L	USEPA TBEL (30/7 day)	100 mg/L	15 - 2200		1980	1690	72		mg/L

Note: mg/L = milligrams/liter;  $\mu g/L = micrograms/liter$ ;  $\mu f/L = micrograms/lite$ 

# APPENDIX K TRAFFIC CALCULATIONS

## 25,000 cy facility wastewater transportation

#### Windrow Size

L 150 feet W1 7 feet W2 15 feet H 8 feet

Volume 13,200 cubic feet each windrow 488.89

Area 2,250 square feet

Facility Size 25,000 cubic yards on site at any given time

675,000 cubic feet

How many windrows? (assuming processing, curing, and storage done in windrows)

Number of Windrows: 51.1

Area for windrows: 115,057 square feet

Size factor: 2 (factor used to compute operational area)

Total Facility Area: 230,114 square feet
Acres: 5.28 acre conversion

#### Precipitation and Runoff Estimate

San Rafael	35.2 Annual average rainfall (1981 to 2010) - highest in California (http://www.currentresults.com/Weather/California/average-yearly-city-precipitation.php#b)											
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Inches (intensity, i)	7	7.1	4.6	1.9	0.9	0.1	0	0.1	0.2	1.5	4.3	7.6
Runoff (http://www.brighthubengineerin Q = CiA	g.com/hydraulics-c	ivil-engineering,	/93173-runoff-co	pefficients-for-us	e-in-rational-me	thod-calculation	s/)					
C - runoff coefficient (open)	0.69	0.69	0.69	0.69	0.69	0.69	0.69	0.69	0.69	0.69	0.69	0.69
C - runoff coefficient (material)	0.14	0.14	0.14	0.14	0.14	0.14	0.14	0.14	0.14	0.14	0.14	0.14
i - rain intensity (feet/month)	0.58	0.59	0.38	0.16	0.08	0.01	-	0.01	0.02	0.13	0.36	0.63
A - watershed area (open)	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82
A - watershed area (material)	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82	115,056.82
Q - storm water runoff (cubic feet)	55,706.68	56,502.49	36,607.24	15,120.38	7,162.29	795.81	-	795.81	1,591.62	11,937.14	34,219.82	60,481.53
Conversion to Gallons	416,685.94	422,638.59	273,822.19	113,100.47	53,573.91	5,952.66	-	5,952.66	11,905.31	89,289.84	255,964.22	452,401.88
1 cubic foot = 7.48 gallons												
1 truck = gallons capacity	20,000.00											
Number of trucks per month	20.83	21.13	13.69	5.66	2.68	0.30						

## APPENDIX L PERTINENT REGULATIONS

## PERTINENT REGULATIONS

The following discussion provides an overview of some federal, state, and local regulations, and may be used as a reference for project-specific analysis. Additional requirements may apply to subsequent projects that receive federal funding or otherwise affect federal lands and federal decision-making.

## **AESTHETICS**

## California Department of Transportation – California Scenic Highways Program

California's Scenic Highway Program, run by Caltrans, was created by the Legislature in 1963. Its purpose is to protect and enhance the natural scenic beauty of California highways and adjacent corridors, through special conservation treatment. State laws governing the Scenic Highway Program are found in the Streets and Highways Code, sections 260 through 263. Responsibility for development of scenic highways, and establishment and application of specific planning and design standards and procedures falls to state and local agencies.

#### **Local Jurisdictions**

California counties and cities have general plan documents that provide guidance and policies related to land use. Some general plans may designate scenic vistas or corridors in addition to those recognized at the state level. Local zoning ordinances establish design guidelines such as minimum setbacks, maximum height requirements, maximum density, and/or landscaping requirements.

Some counties possess General Plans that provide guidance and policies regarding management and siting of existing and new facilities specific to composting. Such guidance includes buffer zones between composting operations and sensitive receptors such as residences, schools, and hospitals. Guidance can also include policies addressing light and glare issues from composting operations on surrounding sensitive receptors.

## AGRICULTURE AND FORESTRY

## Federal Farmland Protection Policy Act

The federal Farmland Protection Policy Act (FPPA) was enacted to minimize federal contributions to conversion of farmland to nonagricultural uses by ensuring that federal programs are administered in a manner compatible with state government, local government, and private programs designed to protect farmland. The FPPA established the Farmland Protection Program (FPP) and the Land Evaluation and Site Assessment (LESA) system.

The FPP is a voluntary program that provides funds to help purchase development rights to keep productive farmland in agricultural uses. The LESA system helps state and local officials make sound decisions about land use and accurately ranks land for suitability and inclusion in the FPP. LESA evaluates several factors, including soil potential for agriculture, location, market access, and adjacent land use. These factors are used to rank land parcels for inclusion in the FPP based on local resource evaluation and site considerations. The LESA system classifies

land based on ten soil and climatic characteristics. The California Department of Conservation (CDOC) augmented that program in 1980 by initiating a system of inventorying, mapping, and monitoring the acreage of farmland in California. The CDOC inventory system was designed to document how much agricultural land in California was being converted to nonagricultural land or transferred into Williamson Act contracts.

## National Forest Management Act

National Forest Management Act (NFMA) requires United States Forest Service (USFS) to provide for a diversity of plant and animal communities as part of its multiple use mandates. NFMA regulations require that each forest prepare a plan that provides strategic direction for managing land and resources during the next 10 to 15 years. USFS must maintain viable populations of existing native and desired non-native species in the planning area. The Regional Forester designates sensitive and management indicator species as part of a proactive approach to ensuring biodiversity is maintained.

## Healthy Forests Restoration Act

Healthy Forests Restoration Act (HFRA) contains a variety of provisions to speed up hazardousfuel reduction and forest-restoration projects on specific types of federal land at risk of wildland fire and/or of insect and disease epidemics. The HFRA helps states, tribes, rural communities and landowners restore healthy forest and rangeland conditions on state, tribal, and private lands.

## The California Land Conservation Act (Williamson Act)

The California Land Conservation Act, better known as the Williamson Act, was enacted by the California State Legislature in 1965 to encourage preservation of agricultural and open-space lands. The Williamson Act allows for property tax relief for landowners who contract with a city or county to keep their land in agricultural production or approved open-space uses for at least 10 years. Williamson Act contracts are renewed annually for 10 years unless a party to contract files for nonrenewal. The filing of a non-renewal application by a landowner ends automatic annual extension of a contract and starts a 9-year non-renewal and phase-out of the contract. During the phase-out period, the land remains restricted to agricultural and open-space uses. At the end of the 9-year non-renewal process, the contract expires and the owner's uses of the land are restricted only by applicable local zoning. The Williamson Act defines compatible use of contracted lands as any use determined by the county or city administering the agricultural preserve to be compatible with agricultural, recreational, or open space use of land within the preserve and subject to contract. (Gov. Code, § 51202(e).) However, uses deemed compatible by a county or city government must be consistent with principles of compatibility set forth in Government Code section 51238.1.

## Farmland Mapping and Monitoring Program (FMMP)

In 1982, the CDOC created the FMMP to carry on the mapping activity from the National Resources Conservation Service (NRCS) on a continuing basis. The FMMP is a non-regulatory program that provides consistent and impartial analysis of agricultural land use and land use changes throughout California for use by decision-makers in assessing present status, reviewing trends, and planning for the future of California's agricultural land resources. The

FMMP produces Important Farmland Maps, which are a hybrid of resource quality (soils) and land use information. The FMMP is the primary system by which the extent, distribution, and quality of farmland is evaluated and monitored. Farmland is designated in one of several categories: Prime Farmland, Farmland of Statewide Importance, Unique Farmland, Farmland of Local Importance (if adopted by a county), Grazing Land, Urban and Built-up Land, Other Land, and Water. Maps of Important Farmland are prepared periodically (approximately every 2 years) by the FMMP for most of the state's agricultural regions, based on soil survey information and land inventory and monitoring criteria developed by the NRCS.

## Z'berg-Nejedly Forest Practice Act

Z'Berg-Nejedly Forest Practices Act (FPA) ensures that logging on privately owned lands in California is done in a manner that will preserve and protect fish, wildlife, forests, and streams. This act established a nine member Board of Forestry whose mandate was control over forest practices and forest resources in California. The Board of Forestry is the policy arm of the California Department of Forestry (CALFIRE), which is the enforcement branch.

The Forest Practice Act requires that a Timber Harvest Plan (THP) be prepared by a Registered Professional Forester for timber harvest on virtually all non-federal land. THPs are submitted to CALFIRE for its review prior to approval. The THP process is the functional equivalent of an EIR under CEQA. The Forest Practice Act also established the requirement that all non-federal forests cut in the State of California be regenerated with at least three hundred stems per acre on high site lands, and one hundred fifty trees per acre on low site lands.

#### California Forest Practice Rules 2010

The State Board of Forestry has authority delegated by legislature to adopt forest practice and fire protection regulations on non-federal lands. These regulations carry out California legislature's mandates to protect and enhance the state's unique forest and wildland resources.

## Local Jurisdictions - General Plans, Community and Specific Plans, and Zoning

The most comprehensive land use planning for a region is provided by city and county general plans, which local governments are required by state law to prepare as a guide for future development. The general plan contains goals and policies concerning topics mandated by state law or which the jurisdiction has chosen to include such as: land use, conservation and open space, natural resources, parks and recreation, and agricultural elements. City and county general plans must be consistent with each other. County general plans must cover areas not included by city general plans (i.e., unincorporated areas). A city or county may also provide land use planning by developing community or specific plans for smaller, more specific areas within their jurisdiction. These more localized plans provide for focused guidance for developing a specific area, with development standards tailored to the area, as well as systematic implementation of the general plan.

The city or county zoning code is the set of detailed requirements that implement the general plan policies at the level of the individual parcel. The zoning code presents standards for different uses and identifies which uses are allowed in the various zoning districts of the jurisdiction.

## Public Ownership, Purchase of Development Rights, and Open-Space Acquisition

Local governments and special districts, either on their own or working with land trusts and conservancies, can acquire fee title to agricultural and open space lands or purchase development rights to preserve rural and agricultural areas, watersheds, or critical habitat, or to create public parks and recreational areas.

## AIR QUALITY AND GREENHOUSE GASES

#### **Federal Clean Air Act**

The Clean Air Act of 1970 is the comprehensive federal law that regulates air emissions from stationary and mobile sources. In 1990, Congress dramatically revised and expanded the Clean Air Act, providing United States Environmental Protection Agency (USEPA) even broader authority to implement and enforce regulations reducing air pollutant emissions. Under the Clean Air Act, USEPA sets limits on certain air pollutants, including limits on how much can be in the air anywhere in the United States. The Clean Air Act also gives USEPA authority to limit emissions of air pollutants from sources like chemical plants, utilities, and steel mills. Individual states or tribes may have stronger air pollution laws, but they may not have weaker pollution limits than those set by USEPA.

To protect public health and welfare nationwide, the Clean Air Act authorized the USEPA to establish National Ambient Air Quality Standards (NAAQS) for certain common and widespread pollutants based on science at that time. USEPA has set air quality standards for six common "criteria pollutants":

- 1) PM,
- 2) Ozone,
- 3) SO<sub>2</sub>,
- 4) NO<sub>2</sub>,
- 5) CO, and
- 6) Lead

States were then required to develop and enforce state implementation plans to achieve and maintain the standards. State plans must control emissions that drift across state lines and harm air quality in downwind states. USEPA must approve state, tribal, and local agency plans for reducing air pollution. If a plan does not meet the necessary requirements, USEPA can issue sanctions against the state and, if necessary, take over enforcing the Clean Air Act in that area. Current federal and state ambient air quality standards are provided in Appendix G.

Other key provisions of the Clean Air Act were designed to minimize pollution increases from growing numbers of motor vehicles, and from new or expanded industrial plants. The law called for new stationary sources (e.g., power plants and factories) to use the best available technology, and allows less stringent standards for existing sources. These requirements were implemented through an operating permit program. Operating permits include information on which pollutants are being released, how much may be released, and what kinds of steps the source's owner or operator is required to take to reduce the pollution. Permits must include plans to measure and report the air pollution emitted. States and tribes issue operating permits.

If those governments do not do a satisfactory job of carrying out the Clean Air Act permitting requirements, USEPA can take over issuing permits.

The Clean Air Act also contains specific provisions to address "hazardous" or "toxic" air pollutants that pose health risks; acid rain that damages aquatic life and ecosystems, acidifies forest soils, damages property, and degrades visibility; chemical emissions that deplete the stratospheric ozone layer; and regional haze that impairs visibility. In addition, Congress drafted the Clean Air Act with general authorities that can be used to address pollution problems that emerge over time, such as GHGs that cause climate change.

The Clean Air Act's authority to regulate emissions that cause or contribute to air pollution that may endanger public health or welfare extends to air pollution from GHGs. In 2007, the Supreme Court decided that the Clean Air Act's definition of air pollutant includes GHGs. Since then, the USEPA has determined that certain provisions of the Clean Air Act should be used to control large sources of emissions that contribute to climate change.

USEPA has issued GHG regulations for motor vehicles, including cars, trucks, and buses. Because GHGs are now regulated pollutants, large new and modified stationary sources of GHGs must comply with preconstruction permitting provisions of the Clean Air Act under the Prevention of Significant Deterioration (PSD) program, including requirement to apply the best available control technology (BACT) considering cost and other factors. USEPA has issued rules to limit this statutory requirement to large emitters (e.g., power plants, cement manufacturers, refineries, etc.).

A related provision provides for regulation of existing sources, in specific circumstances, for pollutants such as GHGs that are not regulated through requirements for national air quality standards or hazardous air pollutant provisions. USEPA is responsible for regulations that establish a procedure for each state, in those circumstances, to submit a plan containing emissions performance standards for existing sources of such emissions. USEPA is authorized to prescribe a plan for a state if the state fails to submit or enforce a satisfactory plan.

Congress directed USEPA to establish a mandatory reporting system for GHG emissions in the fiscal year 2008 Consolidated Appropriations Act (613 pp, 1.5M) (Pub.L.110-161 (Dec. 26, 2007) 121 Stat. 1844–2456). USEPA's Greenhouse Gas Reporting Rule requires reporting for direct GHG emitters, fossil fuel suppliers, industrial gas suppliers, and facilities that inject CO<sub>2</sub> underground for sequestration. Municipal solid waste landfills that generate CH<sub>4</sub> in amounts equivalent to 25,000 metric tons or more CO<sub>2</sub>e per year are subject to reporting. Composting was not listed as an affected source category.

## California Clean Air Act

ARB is responsible for developing and enforcing the state implementation plan to meet standards set by USEPA. ARB works with local air districts to manage air quality by establishing state ambient air quality standards and regulating mobile and stationary source emission sources.

California has adopted ambient standards that are more stringent than federal standards for criteria air pollutants. The California Clean Air Act, which is patterned after the federal Clean Air Act, also requires designation of clean and dirty air areas based on whether state and national standards are met. Areas where the air quality falls short of national standards are designated

as "non-attainment areas." Areas where air quality meets the standards are called "attainment areas." Areas for which data is lacking are designated "unclassifiable," and generally have the same obligations at attainment areas. An area can be attainment for one pollutant and non-attainment for another. Air quality planning and control requirements differ for non-attainment and attainment areas. The status for each air basin is shown in the Environmental Setting subsection.

The 1988 California Clean Air Act required development of air quality plans and strategies to meet state air quality standards in areas designated as non-attainment (with the exception of areas designated as non-attainment for PM standards). Maintenance plans are required for attainment areas that had previously been designated non-attainment to ensure continued attainment of the standards. Air quality plans developed to meet federal requirements are referred to as State Implementation Plans.

## **Air Toxics Program**

The Air Toxics Program was established in 1983 under Assembly Bill No. 1807 (1983–1984 Reg. Sess.). A total of 243 substances have been designated TACs under California law; they include the 189 (federal) hazardous air pollutants (HAPs) adopted in accordance with AB 2728. The Air Toxics "Hot Spots" Information and Assessment Act of 1987 (Assem. Bill No. 2588 (Health & Saf. Code, § 44300, et seq.)) seeks to identify and evaluate risk from air toxics sources; however, AB 2588 does not regulate air toxics emissions. TAC emissions from individual facilities are quantified and prioritized. "High-priority" facilities are required to perform a health risk assessment and, if specific thresholds are violated, are required to communicate the results to the public in the form of notices and public meetings.

ARB developed the *Risk Reduction Plan to Reduce Particulate Matter Emissions from Diesel-Fueled Engines and Vehicles* (ARB, 2000), which represents proposals to reduce DPM emissions, with the goal of reducing emissions and associated health risks by 75 percent in 2010 and by 85 percent in 2020. The program aims to require the use of state-of-the-art catalyzed DPM filters and ultra-low sulfur diesel fuel on diesel-fueled engines.

ARB recently published the *Air Quality and Land Use Handbook: A Community Health Perspective* (ARB, 2005). The primary goal in developing the handbook was to provide information that will help keep California's children and other vulnerable populations out of harm's way with respect to nearby sources of TACs. The handbook highlights recent studies that have shown that public exposure to air pollution can be substantially elevated near freeways and certain other facilities. The health risk is greatly reduced with distance. For that reason, ARB provides some general recommendations aimed at keeping appropriate distances between sources of air pollution and sensitive land uses, such as residences.

## **Executive Order S-3-05**

In 2005, in recognition of California's vulnerability to the effects of climate change, Governor Schwarzenegger established Executive Order No. S-3-05 (June 1, 2005), which sets forth a series of target dates by which statewide emission of GHG would be progressively reduced, as follows:

- By 2010, reduce GHG emissions to 2000 levels
- By 2020, reduce GHG emissions to 1990 levels

• By 2050, reduce GHG emissions to 80 percent below 1990 levels

## **Global Warming Solutions Act of 2006**

The California Global Warming Solutions Act of 2006 (Assem. Bill No. 32; Stats. 2006, ch. 488, hereafter AB 32), creates a comprehensive, multi-year program to reduce GHG emissions to 1990 levels by the year 2020. AB 32 requires that the ARB develop GHG reduction strategies that do not interfere with existing air pollution control measures. The AB 32 Scoping Plan contains the main strategies California will use to reduce the GHGs that cause climate change. The AB 32 Scoping Plan (Measure No. RW-3) commits ARB staff to work with CalRecycle, CDFA, Caltrans, and others to increase production and markets for organic products. ARB projects a reduction of 2 million metric tons CO<sub>2</sub>E from this effort alone.

ARB is currently collaborating with CalRecycle on the development of Waste Management Sector element for the 2013 Scoping Plan Update. A primary objective of this effort is to merge California's GHG emissions reductions goals with the Assembly Bill No. 341 (2011–2012 Reg. Sess.) 75 percent recycling goal, which will require about 22 million tons per year of material be removed from the landfill waste stream and used in non-disposal alternatives by 2020. Composting biodegradable solid waste is viewed to have a significant role in helping to achieve these goals.

#### **Local Air Districts**

State law delegates air pollution control authority for stationary sources to local air pollution control districts (APCDs) and air quality management districts (AQMDs). The districts are shown in Figure 1. For some air basins covering more than one county, a unified air district has been formed to manage air quality issues throughout the basin. In other multicounty air basins, individual county air districts manage air quality in only their county. Individual air districts or groups of air districts prepare air quality management plans designed to bring an air basin into compliance for non-attainment criteria pollutants. Those plans are submitted to the ARB for approval, and usually contain an emissions inventory and a list of rules proposed for adoption.

All districts have permitting programs that implement requirements of the federal and state Clean Air Acts, their air quality management plan, and air quality rules and regulations by specifying operating and compliance requirements for stationary sources that emit air pollutants. New major and non-major sources with a potential to emit (including air toxics and hazardous air pollutants) must have a permit prior to commencing construction and/or operation, unless specifically exempt. Since composting operations and associated equipment have the potential to emit several of the criteria pollutants, they must apply for and obtain permits from the air districts.

## **California Air Districts** Siskiyou Modoc Tehama Sacramento Metro Northern Sonoma San Francisc Bay Area Luis Obispo Kern Mojave Desert outh Coast **Imperial**

FIGURE 1. Map of California Air Districts

## Authority to Construct/Permit to Operate

The *Authority to Construct* is a permit issued by the air district granting permission to install, modify, and/or construct equipment or processes that will meet local air quality standards. This permit is required when building, erecting, altering, or replacing any article, machine, equipment or other contrivance that may cause issuance of air contaminants, or use of which may eliminate, reduce, or control issuance of air contaminants. The *Authority to Construct* permit typically remains in effect until the *Permit to Operate* the article, machine, equipment, or other contrivance is granted.

The *Permit to Operate* is a permit granting permission to operate the equipment or processes within enforceable limits designed to meet local air quality standards. It must be obtained before any machine, equipment or other contrivance may be operated, used, leased, or rented for operation or use.

## Title V Program

Title V is a federal program designed to standardize air quality permits and the permitting process for major sources of emissions across the country. The name "Title V" comes from Title V of the 1990 federal Clean Air Act Amendments, which requires USEPA to establish a national operating permit program. Accordingly, USEPA adopted regulations (40 C.F.R. ch. 1(c), § 70), which require states and local permitting authorities to develop and submit a federally enforceable operating permit programs for USEPA approval. All air districts adopted regulations to interface federal permitting requirements with the submitted Title V permit program.

Title V only applies to "major sources," which USEPA defines as a facility that emits, or has the potential to emit any criteria pollutant or HAPs at levels equal to or greater than Major Source Thresholds. Major Source Thresholds for criteria pollutants may vary depending on the attainment status (i.e. marginal, serious, or extreme) of the geographic area and the Criteria Pollutant or HAP in which the facility is located. Table 6-3 provides a summary of major source thresholds found in the rules of each air district.

TABLE L-1. MAJOR SOURCE THRESHOLDS PER AIR DISTRICT

	POLLUTANT (TONS PER YEAR)								
APCD/AQMD	voc	NOX	sox	СО	PM10	SINGLE HAP	COMBO OF HAPS	Total GHG Emissions	CO2e
Amador County APCD	50	50	100	100	70	10	25		
Antelope Valley AQMD	25	25	100	100	100	10	25		
Bay Area AQMD	100	100	100	100	100	10	25		
Butte County AQMD	50	50	100	100	70	10	25	100	100000
Calaveras County APCD	100	100	100	100	100	10	25		
Colusa County APCD	100	100	100	100	100	10	25		
Eastern Kern APCD	50	50	100	100	100	10	25		
El Dorado County AQMD	25	25	100	100	100	10	25		
Feather River AQMD	25	25	100	100	100	10	25		
Glenn County APCD	100	100	100	100	100	10	25		
Great Basin APCD	50	50	100	100	70	10	25		
Imperial County APCD	100	100	100	100	70	10	25	100	
Lake County AQMD	50	50	100	100	70	10	25		
Lassen County AQMD	100	100	100	100	100	10	25		
Mariposa County APCD	100	100	100	100	100	10	25		
Mendocino County AQMD	50	50	100	100	70	10	25		
Modoc County APCD	100	100	100	100	100	10	25		
Mojave Desert AQMD - Zone A	25	25	100	100	100	10	25		

	POLLUTANT (TONS PER YEAR)								
APCD/AQMD	voc	NOX	sox	СО	PM10	SINGLE HAP	COMBO OF HAPS	Total GHG Emissions	CO2e
Mojave Desert AQMD - Zone B	100	100	100	100	100	10	25		
Monterey Bay Unified APCD	100	100	100	100	100	10	25		100000
North Coast Unified AQMD	50	50	100	100	70	10	25	100	
Northern Sierra AQMD	50	50	100	100	70	10	25		
Northern Sonoma County APCD	50	50	100	100	70	10	25		
Placer County APCD	50	50	100	100	70	10	25	100	100000
Sacramento Metropolitan AQMD	25	25	100	100	100	10	25	100	
San Diego County APCD	50	50	100	100	100	10	25		
San Joaquin Valley APCD	10	10	70	100	70	10	25		
San Luis Obispo County APCD	100	100	100	100	100	10	25		100000
Santa Barbara County APCD	100	100	100	100	100	10	25		100000
Shasta County AQMD	50	50	100	100	70	10	25		
Siskiyou County APCD	100	100	100	100	100	10	25		
South Coast AQMD									
- South Coast Air Basin <sup>(a)</sup>	10	10	100	50	70	10	25		
- Riverside County Portion of Salton Sea Air Basin <sup>(a)</sup>	25	25	100	100	70	10	25		
- Riverside County Portion of Mojave Desert Air Basin <sup>(a)</sup>	100	100	100	100	100	10	25		
Tehama County APCD	50	50	100	100	70	10	25	100	100000
Tuolumne County APCD	50	50	100	100	70	10	25	_	
Ventura County APCD	25	25	100	100	100	10	25		
Yolo-Solano AQMD	25	25	100	100	100	10	25		

Notes:

- 1) Criteria pollutant thresholds were found in the district rules regarding Title V or Part 70 permitting.
- 2) Some Air Districts may regulate over multiple air basins. In these cases, thresholds may be different depending on the specific project location and area designation.

## Source Specific Rules

The air districts listed below have established specific rules and regulations for composting operations, as planned in their State Implementation Plan shown below. Not every air district has done this; however, this does not imply that composting is unregulated by these other air districts. Many of the other air districts look to the ones below as guidance for permitting composting facilities.

**Antelope Valley Air Quality Management District (AQMD)**: The Antelope Valley AQMD was established in 1997 by the state Legislature, which separated Antelope Valley and northern Los Angeles County from the South Coast AQMD. The Antelope Valley AQMD is the local agency

with primary responsibility for control of non-vehicular sources of air pollution throughout Antelope Valley. The Antelope Valley AQMD is located within the Mojave Desert air basin, in the northern part of Los Angeles County. The district boundaries start on the south just outside of Acton, north to the Kern County line, east to the San Bernardino County line, and west to the Quail Lake area.

The Antelope Valley AQMD adopted Regulation XI Rule 1133 for Composting and Related Operations on March 17, 2009. The purpose of the rule is to limit emissions of VOCs and ammonia; prevent inadvertent decomposition occurring during chipping and grinding operations; and create an emissions-related informational database through administrative requirements as part of a composting registration program. A copy of the rule is available at: <a href="http://www.avaqmd.ca.gov/Modules/ShowDocument.aspx?documentid=1503">http://www.avaqmd.ca.gov/Modules/ShowDocument.aspx?documentid=1503</a>.

San Joaquin Valley Air Pollution Control District (APCD): The San Joaquin Valley APCD is comprised of eight counties in California's Central Valley: San Joaquin, Stanislaus, Merced, Madera, Fresno, Kings, Tulare, and the San Joaquin Valley Air Basin portion of Kern. The San Joaquin Valley APCD is a public health agency whose mission is to improve the health and quality of life for all San Joaquin valley residents through efficient, effective, and entrepreneurial air quality-management strategies.

San Joaquin Valley APCD adopted Regulation IV Rule 4566 for Organic Material Composting Operations on August 18, 2011. The purpose of this rule is to limit emissions of volatile organic compounds from composting operations. A copy of the rule is available at: <a href="http://www.valleyair.org/rules/currntrules/Rule4566CleanRule.pdf">http://www.valleyair.org/rules/currntrules/Rule4566CleanRule.pdf</a>.

**South Coast Air Quality Management District**: The South Coast AQMD is the air pollution control agency for all of Orange County and the urban portions of Los Angeles, Riverside, and San Bernardino counties. The South Coast AQMD is committed to undertaking all necessary steps to protect public health from air pollution, with sensitivity to impacts of actions on the community and businesses. This protection is accomplished through a comprehensive program of planning, regulation, compliance assistance, enforcement, monitoring, technology advancement, and public education primarily focused on controlling stationary source emissions.

South Coast AQMD adopted Regulation XI Rule 1133 for Composting and Related Operations – General Administrative Requirements on January 10, 2003; Rule 1133.2 for Emission Reductions from Co-Composting Operations on January 10, 2003, and; Rule 1133.3 for Emission Reductions from Greenwaste Composting Operations on July 8, 2011. The purpose of the rules is to reduce fugitive emissions of volatile organic compounds and ammonia occurring during these composting operations. Copies of the rules are available at: <a href="http://aqmd.gov/rules/reg/reg11">http://aqmd.gov/rules/reg/reg11</a> tofc.html.

## **BIOLOGICAL RESOURCES**

## **Endangered Species Act**

The 1973 Endangered Species Act (16 U.S.C. § 1531 et seq.) protects fish and wildlife species and their habitats that have been identified by the United States Fish and Wildlife Service (USFWS) or the National Oceanic and Atmospheric Administration's (NOAA) National Marine

Fisheries Service (NMFS) as threatened or endangered. Endangered refers to species, subspecies, or distinct population segments in danger of extinction through all or a significant portion of their range. Threatened refers to species, subspecies, or distinct population segments that are likely to become endangered in the near future. The act is administered by USFWS and the NMFS. In general, NMFS is responsible for protection of listed marine species and anadromous fish, whereas other listed species are under USFWS jurisdiction.

## Federal Migratory Bird Treaty Act

The Migratory Bird Treaty Act states that without a permit issued by the U.S. Department of the Interior, it is unlawful to pursue, hunt, take, capture, or kill any migratory bird.

## Bald and Golden Eagle Protection Act

The Bald and Golden Eagle Protection Act makes it illegal to import, export, take (which includes molest or disturb), sell, purchase, or barter any bald eagle, golden eagle or any parts thereof.

#### Fish and Wildlife Coordination Act

The Fish and Wildlife Coordination Act requires coordination with USFWS, NMFS, and the DFW when waters of any stream or other body of water are proposed, authorized, permitted, or licensed to be impounded, diverted, or otherwise controlled or modified under a federal permit or license (16 U.S.C. § 661–667(e)). USFWS typically prepares an advisory Coordination Act Report with recommendations to address impacts on fish and wildlife resources only.

#### Clean Water Act

The Clean Water Act was enacted as an amendment to the federal Water Pollution Control Act of 1972, which outlined the basic structure for regulating discharges of pollutants to waters of the United States. The Act serves as the primary federal law protecting quality of the nation's surface waters, including lakes, rivers, and coastal wetlands. The Act empowers the USEPA to set national water quality standards and effluent limitations and includes programs addressing both point-source and nonpoint-source pollution. Point-source pollution is pollution that originates or enters surface waters at a single, discrete location, such as an outfall structure or an excavation or construction site. Nonpoint-source pollution originates over a broader area and includes urban contaminants in storm water runoff and sediment loading from upstream areas. The CWA operates on the principle that all discharges into the nation's waters are unlawful unless specifically authorized by a permit; permit review is the Act's primary regulatory tool.

In addition, the Act requires permitting and monitoring of all discharges to surface water bodies. Section 404 requires a permit from the United States Army Corps of Engineers (USACE) for a discharge from dredged or fill materials into waters of the United States, including wetlands. Section 401 requires a permit from a Regional Water Board for discharge of pollutants. By federal law, every applicant for a federal permit or license for an activity that may result in a discharge into a California water body, including wetlands, must request state certification that the proposed activity would not violate state and federal water quality standards.

#### Federal Noxious Weed Act of 1974

The Federal Noxious Weed Act (enacted Jan. 3, 1975; 7 U.S.C. 2801 et seq.) establishes a federal program to control the spread of noxious weeds. A noxious weed is a plant species that has been designated by the Secretary of Agriculture as one that is injurious to agricultural and/or horticultural crops, natural habitats and/or ecosystems, and/or humans or livestock. The Secretary of Agriculture designates plants as noxious weeds by regulation and movement of all such weeds in interstate or foreign commerce is prohibited except under permit.

## National Forest Management Act

The NFMA requires USFS to provide for a diversity of plant and animal communities as part of its multiple-use mandate. NFMA regulations require that each forest prepare a plan that provides strategic direction for managing land and its resources during the next 10 to 15 years. USFS must maintain viable populations of existing native and desired non-native species in the planning area. The Regional Forester designates sensitive and management indicator species as part of a proactive approach to ensure biodiversity is maintained.

## California Environmental Quality Act

CEQA projects will be deemed to have a significant environmental impact on biological resources if it substantially reduces the number or restricts the range of a rare, threatened, or endangered species or habitat of that species; substantially interferes with movement of resident or migratory fish or wildlife; or substantially diminishes habitat for fish, wildlife, or plants. CEQA Guidelines define rare, threatened, or endangered species as those listed under the California Endangered Species Act and the Endangered Species Act, as well as other species that meet criteria of resource agencies or local agencies — for example, DFW-designated species of special concern and some California Native Plant Society-listed species.

#### California Endangered Species Act

The California Endangered Species Act of 1984 (Fish & G. Code, div. 3, ch. 1.5, § 2050 et seq.) requires that state agencies seek and conserve threatened and endangered species and restricts all persons from taking listed species. DFW administers the act and authorizes take under Fish and Game Code, section 2081 agreements (except for designated "fully protected species"). The California Endangered Species Act defers to the California Native Plant Protection Act of 1977 (Fish & G. Code, § 1904), which prohibits importing of rare and endangered plants into California, taking of rare and endangered plants, and selling of rare and endangered plants. State-listed species are protected mainly in cases where state agencies are involved in projects under CEQA. In this case, plants listed as rare under the California Native Plant Protection Act are not protected under the California Act but can be protected under CEQA. The following activities are exempt from the California Native Plant Protection Act:

- Agricultural operations;
- Fire control measures:
- Timber harvest operations;
- Mining assessment work;
- Removal of plants by private landowners on private land for construction of canals, ditches, buildings, roads, or other rights-of-way; and

 Removal of plants for performance of a public service by a public agency or a publicly or privately owned public utility.

## Clean Water Act, Section 401

The State Water Board has authority over wetlands through section 401 of the federal Clean Water Act of 1972 (33 U.S.C. § 1251 et seq.), which requires that an application for a section 404 permit (to discharge dredged or fill material into waters of the United States) first obtain certification from the appropriate state agency, stating that the fill is consistent with the state's water quality standards and criteria. In California, authority to either grant certification or waive requirements for permits is delegated to the nine Regional Water Boards.

## **DFW Lake and Streambed Alteration Agreements**

Under sections 1600–1616 of the California Fish and Game Code, the DFW prohibits activities that would "substantially divert or obstruct natural flow of, or substantially change or use material of the bed, channel, or bank of any river, stream, and lake, or deposit or dispose of debris, waste, or other material containing crumbled, flaked, or ground pavement where it may pass into any river, stream, or lake" without consulting with DFW. Notification is required prior to any such activities and DFW will issue an Agreement with any necessary mitigation to ensure protection of the State's fish and wildlife resources.

#### California Oak Woodlands Conservation Act

The California Oak Woodlands Conservation Act was enacted in 2001 to protect oak woodland habitats that were being diminished by development, firewood harvesting, and agricultural conversions. (Fish & G. Code, § 1360 et seq.) The Oak Woodlands Conservation Program was established because of the act and is intended to provide project funding opportunities for private landowners, conservation organizations, and cities and counties to conserve and restore oak woodlands. The program authorizes the Wildlife Conservation Board to purchase oak woodland conservation easements and provide grants for land improvements and oak restoration efforts.

#### Local Jurisdictions - Habitat Conservation Plans/Natural Community Conservation Plans

During implementation of specific projects, an activity subject to section 10 of the Endangered Species Act (16 U.S.C. § 1539) and considered a covered project under the implementing rules of an adopted Habitat Conservation Plan or Natural Community Conservation Plan may be able to participate in the plan for effects on covered species.

## **CULTURAL RESOURCES**

While historic resources are generally known, archaeological and paleontological resources are frequently uncovered during construction of projects that require excavation. Strict mitigation and protection measures are required whenever such resources are discovered. In addition, there is a general requirement that a cultural resource survey and environmental analysis be prepared prior to commencement of any action, development, or land use change subject to CEQA or NEPA on lands subject to federal jurisdiction or for projects involving federal funds.

#### National Historic Preservation Act

The National Historic Preservation Act (NHPA) of 1966 (16 U.S.C. § 470f), as amended, is the primary federal law governing preservation of cultural and historic resources in the United States. The act establishes the federal government policy on historic preservation and programs through which this policy is implemented. Section 106 of the NHPA (16 U.S.C. § 470f) requires federal agencies to take into account effects of their undertakings on any district, site, building, structure, or object included in or determined eligible for inclusion in the National Register for Historic Places (NRHP), and to afford the Advisory Council on Historic Preservation a reasonable opportunity to comment on such undertakings (36 C.F.R. § 800.1). Under §section 106 of the NHPA, significance of any adversely affected cultural resource is assessed and mitigation measures are proposed to reduce any impacts to an acceptable level. Significant cultural resources (historic properties) are those resources listed in, or are eligible for listing on the NRHP per criteria listed at 36 Code of Federal Regulations section 60.4. Section 101(d)(6)(A) of the NHPA (16 U.S.C. § 470a(d)(6)(a)) allows properties of traditional religious and cultural importance to a Native American tribe to be determined eligible for inclusion on the NRHP. Section 106 also directs federal agencies to involve consulting parties, including the State Historic Preservation Officer, Native American tribes, and local governments, to provide an opportunity for public involvement during the compliance process (36 C.F.R. § 800.2(4)(c)). To be eligible for the NRHP, cultural resources must possess integrity and meet at least one of the following four criteria delineated at 36 Code of Federal Regulations section 60.4:

- a) Are associated with events that have made a significant contribution to broad patterns of American history;
- b) Are associated with lives of persons significant in American history;
- c) Embody distinctive characteristics of a type, period, or method of construction, or that represent work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- d) Have yielded, or may be likely to yield, information important in prehistory or history.

Under title 16 of the United States Code section 470f, impacts of a project to historic properties that affect characteristics that qualify a property for NRHP inclusion are considered a significant effect on the environment. Examples of adverse effects on historic properties are listed under 36 Code of Federal Regulations section 800.5(a)(2) and include, but are not limited to, physical destruction or damage to all or part of a property, change of character of use of the property or physical feature within the setting of the property that contribute to its significance, or introduction of visual, atmospheric, or audible elements that diminish integrity of significant features of the property. If an adverse effect is found, the agency shall act pursuant to 36 Code of Federal Regulations section 800.6 (36 C.F.R. § 800.5(d)(2)) to resolve the adverse effect by developing and evaluating alternatives or modifications to the undertaking that "could avoid, minimize or mitigate adverse effects on historic properties" (36 C.F.R. § 800.6(a)).

Cultural resources that have been determined not eligible for the NRHP, in consultation with the State Historic Preservation Officer and interested parties, require no further consideration unless new discoveries trigger re-evaluation. Section 106 of the act does not apply to paleontological resources unless they are found in a culturally-related context. In addition to the Antiquities Act (16 U.S.C. §§ 431–433) of 1906, preservation and salvage of fossils and other

paleontological resources can be protected under the National Registry of Natural Landmarks (16 U.S.C. §§ 461–467) and NEPA which directs federal agencies to "preserve important historic, cultural, and natural aspects of our national heritage."

## Archeological Resources Protection Act of 1979

The Archeological Resources Protection Act of 1979 (43 C.F.R. § 7) may impose additional requirements on an agency if federal or Indian lands are involved. This act:

- 1. Prohibits unauthorized excavation on federal and Indian lands;
- 2. Establishes standards for permissible excavation;
- 3. Prescribes civil and criminal penalties;
- 4. Requires agencies to identify archeological sites; and
- 5. Encourages cooperation between federal agencies and private individuals.

## American Indian Religious Freedom Act of 1978

The American Indian Religious Freedom Act of 1978 (42 U.S.C. §§ 1996, 1996a) affirms the right of Native Americans to have access to their sacred places. If a place of religious importance to American Indians may be affected by an undertaking, the act promotes consultation with Indian religious practitioners,. Amendments to section 101 of NHPA in 1992 strengthened interface between the two acts by clarifying the following:

- 1. Properties of traditional religious and cultural importance to an Indian tribe or organization may be determined to be eligible for inclusion in the NRHP.
- 2. In carrying out its responsibilities under section 106, a federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described under (1).

### Native American Graves Protection and Repatriation Act of 1990

For activities on federal lands, the Native American Graves Protection and Repatriation Act (NAGPRA) of 1990 (43 C.F.R. §10) requires consultation with "appropriate" Indian r organizations prior to intentional excavation, or removal after inadvertent discovery, of several kinds of cultural items, including human remains and objects of cultural patrimony. For activities on Native American lands, which are defined in the statute, NAGPRA requires consent of the Indian tribe or organization prior to removal of cultural items. The law also provides for repatriation of such items from federal agencies and federally assisted museums and other repositories.

The 1992 amendments to the NHPA strengthened NAGPRA by encouraging "protection of Native American cultural items...and of properties of religious or cultural importance to Indian tribes, Native Hawaiians, or other Native American groups" (NHPA § 112[b][3]) and by stipulating that a federal "...agency's procedures for compliance with section 106...provide for the disposition of Native American cultural items from federal or tribal land in a manner consistent with section 3(c) of the Native American Graves Protection and Repatriation Act...." The final rule of the NAGPRA regulations, effective May 14, 2010, added procedures for disposition of culturally unidentifiable Native American human remains in possession or under purview of museums of federal agencies. The rule also amended sections of NAGPRA related

to purpose and applicability of regulations, definitions, inventories of human remains and related funerary objects, civil penalties, and limitations and remedies.

## California Environmental Quality Act

CEQA of 1972 (Pub. Resources Code, § 21000 et seq.; and Cal. Code Regs., tit. 14, § 15000 et seq. (CEQA Guidelines hereafter and throughout)) is the principal regulatory control addressing impacts on historical and paleontological resources in California. Projects with potential to adversely affect significant cultural resources must be reviewed through the CEQA process.

Further direction on cultural resources can be found in the CEQA Guidelines section 15064.5, "Determining the Significance of Impacts to Archaeological and Historical Resources." Subsection (a) defines the term "historical resources." Subsection (b) explains when a project may be deemed to have a significant effect on historical resources and defines terms used in describing those situations. Subsection (c) describes CEQA's applicability to archaeological sites and provides a bridge between application of the terms "historical resource" and a "unique" archaeological resource. The term "historical resource" is similar to, but more inclusive than the NRHP criteria. Under CEQA, a historical resource includes, but is not limited to:

- A resource listed in, or determined to be eligible by the State Historical Resources Commission for listing in the California Register of Historical Resources (Pub. Resources Code, §5024.1; Cal. Code Regs., tit. 14, § 4852).
- A resource included in a local register of historical resources (as defined by Pub. Resources Code, §5020.1(k)), or identified in a historical resource survey meeting requirements of Pub. Resources Code, §5024.1(g) (presumption of historical significance), and
  - Is associated with events that have made a significant contribution to broad patterns of California's history and cultural heritage;
  - Is associated with lives of persons important to American history;
  - Embodies distinctive characteristics of a type, period, region, or method of installation, represents work of an important creative individual, or possesses high artistic values; or
  - o Has yielded, or may be likely to yield, information important in prehistory or history.
- A resource that the lead agency otherwise determines is a historical resource as defined by Public Resources Code section 5020(j) or section 5024.1. (CEQA Guidelines, § 15064.7), "Thresholds of Significance," encourages agencies to develop thresholds of significance to be used in determining potential impacts and defines the term "cumulatively significant."

CEQA Guidelines section 15065, "Mandatory Findings of Significance," state that a lead agency shall find that a project may have significant effect on the environment and thereby require an EIR to be prepared in certain circumstances. Subsection (a) of section 15065 is applicable to cultural resources, and states that the project has the potential to eliminate important examples of major periods of California history or prehistory. CEQA Guidelines section 15126.4, "Consideration and Discussion of Mitigation Measures Proposed to Minimize Significant

Effects," subsection (b) discusses impacts of maintenance, repair, stabilization, restoration, conservation, or reconstruction of a historical resource. Subsection (b) also discusses mitigation through avoidance of damaging effects on any historical resource of an archaeological nature, preferably by preservation in place, or by data recovery through excavation if avoidance or preservation is not feasible.

In the case of projects that must consider both federal and state laws, regulations and standards, joint environmental documents, and time limits for preparation, and cooperation with federal agencies on common documents is encouraged (Cal. Code Regs., tit. 14, §§ 15222, 15225).

#### California Public Resources Code

Public Resources Code section 5024.1, establishes the California Register of Historical Resources, sets forth criteria to determine significance (detailed above), defines eligible properties, and lists nomination procedures. As described in subsection (d), resources automatically listed in the register include those listed in or formally determined eligible for listing in the NRHP and California Historical Landmarks from No. 770 onward. section 5097.5 states that any unauthorized removal or destruction of archaeological or paleontological resources on sites located on public land is a misdemeanor. As used in this section, "public lands" is defined as "lands owned by, or under the jurisdiction of, the State, or any city, county, district, authority, or public corporation, or agency thereof."

Section 5097.9 prohibits interference with free expression of Native American religion as provided in the United States Constitution and the California Constitution. it also prohibits severe or irreparable damage to any Native American sanctified cemetery, place of worship, religious or ceremonial site, or sacred shrine on public property, except on a clear and convincing showing that the public interest and necessity so require.

Section 5097.98 requires the Native American Heritage Commission, upon notification by a county coroner, to notify the most likely descendants regarding discovery of Native American human remains, it enables descendants, within 48 hours of notification by the commission, to inspect the site of discovery of Native American human remains and to recommend to the landowner or person responsible for the excavation work means for treating or disposition, with appropriate dignity, the human remains and any associated grave goods, it requires the owner of land upon which Native American human remains were discovered, in event that no descendant is identified or the descendant fails to make a recommendation for disposition or the landowner rejects the recommendation of the descendant, to reinter the remains and burial items with appropriate dignity of the property in a location not subject to further disturbance.

Section 5097.99 prohibits obtaining or possessing Native American artifacts or human remains taken from a grave or cairn and sets penalties for those actions.

Section 5097.991 states that it is the policy of the state that Native American remains and associated grave artifacts shall be repatriated.

Section 21083.2 states that if a project may affect a resource that has not met with the definition of a historical resource set forth in section 21084, then the lead agency may determine whether a project may have a significant effect on "unique" archaeological resources, if so, an EIR shall

address these resources. If a potential for damage to unique archaeological resources can be demonstrated, such resources must be avoided, if they cannot be avoided, mitigation measures shall be required. The law also discusses excavation as mitigation, discusses costs of mitigation for several types of projects, sets time frames for excavation, defines unique and non-unique archaeological resources, provides for mitigation of unexpected resources, and sets financial limitations for this section.

Section 21084.1 indicates that a project may have a significant effect on the environment if it causes a substantial adverse change in the significance of a historical resource. The section further defines a "historical resource" and describes what constitutes a "significant" historical resource.

## California Code of Regulations

California Code of Regulations (Cal. Code Regs., tit. 14, div. 3, ch. 1, §§ 4307, 4308) states that no person shall remove, injure, deface, or destroy any object of paleontological, archaeological or historical interest or value.

#### California Penal Code

California Penal Code section 622.5 establishes willful injury, disfiguration, defacement, or destruction of any object or thing of archaeological or historical interest or value, whether situated on private or public lands, as a misdemeanor.

## California Health and Safety Code

California Health and Safety Code section 7050.5 requires that if human remains are discovered during construction outside of a dedicated cemetery, the project owner is required to contact the county coroner and further excavation or disturbance of land cease until the coroner has made a determination. If the coroner determines the remains are Native American, procedures outlined in Public Resources Code section 5097.98 must be followed.

#### Senate Bill No. 18

Senate Bill No.18 (2003–2004 Reg. Sess.) (SB 18) was signed into law in September 2004, and became effective on March 1, 2005. (Gov. Code §§ 65352.3, 65352.4.) SB 18 permits California Native American tribes recognized by the Native American Heritage Commission to hold, on terms mutually satisfactory to the tribe and the landowner, conservation easements. The term "California Native American tribe" is defined as a federally recognized California Native American tribe on the contact list maintained by the Native American Heritage Commission.

SB 18 also requires that, prior to adoption or amendment of a city or county's general plan of the adoption of a Specific Plan, the city of county conduct consultations with California Native American tribes for the purpose of preserving specified places, features, and objects located within the city of county's jurisdiction. Specifically, SB 18 requires public notice to be sent to tribes listed on the Native American Heritage Commission's SB 18 Tribal Consultation list within the geographical areas affected by the proposed changes. Tribes must respond to a local government notice within 90 days (unless a shorter time frame has been agreed upon by the tribe), indicating whether they want to consult with the local government.

#### **Local Jurisdictions – Historic Preservation Ordinances**

Each local government has authority to adopt a historic preservation ordinance that provides regulations for historical resources. In addition, some City and County General Plans also contain goals, policies and programs that promote protection of cultural heritage within a Conservation and Open Space, Resources, or similarly titled Element. For instance, the Sacramento County General Plan Resources Element includes a goal to inventory, protect, and interpret the cultural heritage of the County, and policies and programs that specifically address cultural resources of Native Americans (County of Sacramento, 2011). Another example can be found in the Los Angeles City General Plan, which addresses archaeological significance to the history of that City in the Conservation Element (City of Los Angeles, 2001). Paleontological resources may not be included in General Plans for any local agency. However, paleontological resources are included as significant cultural resources under CEQA.

## GEOLOGY, SOILS, SEISMICITY, AND MINERALOGY

#### National Earthquake Hazards Reduction Program 1977, Reauthorization Act of 2004

The National Earthquake Hazards Reduction Act was enacted in 1977 to "reduce the risks to life and property from future earthquakes in the United States through establishment and maintenance of an effective earthquake hazards and reduction program." To accomplish this, the act established the National Earthquake Hazards Reduction Program. The program's mission includes improved understanding, characterization, and prediction of hazards and vulnerabilities; improvement of building codes and land use practices; risk reduction through post-earthquake investigations and education; development and improvement of design and construction techniques; improvement of mitigation capacity; and accelerated application of research results. The Act designates the Federal Emergency Management Agency (FEMA) as the lead agency of the program and assigns it several planning, coordinating, and reporting responsibilities. Other agencies include the National Institute of Standards and Technology, National Science Foundation, and the USGS. http://www.nehrp.gov/about/PL108-360.htm

## Soil and Water Resources Conservation Act of 1977 (16 U.S.C. §§ 2001–2009)

The Soil and Water Resources Conservation Act provides broad natural resource strategic assessment and planning authority for the United States Department of Agriculture (USDA). The purpose of the Act was to ensure that USDA programs for the conservation of soil, water, and related resources are responsive to the long-term needs of the nation. Provisions of the Act include 1) a continuing appraisals of soil, water, and resources; 2) a National Conservation Program; 3) implementation of conservation strategies through legislative changes. NRCS' natural resources conservation programs help people reduce soil erosion, enhance water supplies, improve water quality, increase wildlife habitat, and reduce damages caused by floods and other natural disasters. NRCS programs that may be applicable to the order include Colorado River Basin Salinity Control, Highly Erodible land and Wetland Conservation, Environmental Justice, National Environmental Policy Act, Rapid Watershed Assessment, Soil Survey Program, State Technical Committees, Watershed Surveys and Planning. <a href="http://www.nrcs.usda.gov/wps/portal/nrcs/detail/national/technical/nra/rca/?cid=nrcs143\_008206">http://www.nrcs.usda.gov/wps/portal/nrcs/detail/national/technical/nra/rca/?cid=nrcs143\_008206</a>

## Alquist-Priolo Earthquake Fault Zoning Act

The Alquist-Priolo Earthquake Fault Zoning Act was passed into law following the February 9, 1971 Mw 6.6 San Fernando earthquake. The intent of the Act was to ensure public safety by prohibiting the siting of structures for human occupancy across traces of active faults that constitute a potential hazard to structures from surface faulting or fault creep, and to mitigate existing fault rupture hazards.

The Act requires the State Geologist to delineate earthquake fault zones along known active faults in California, and prohibits new construction within these zones without investigation. The Act also requires owners of existing properties within these zones to disclose the earthquake zone prior to sale of the property. Local regulatory agencies affected by the fault zones must regulate certain projects within the zone, including requiring geologic investigations to evaluate the threat of surface displacement (CGS, 2010b).

The Act only addresses the hazard of surface fault rupture and is not directed toward other earthquake hazards. The Seismic Hazards Mapping Act, passed in 1990, addresses non-surface fault rupture earthquake hazards, including liquefaction and seismically induced landslides. http://www.conservation.ca.gov/cgs/rghm/ap/Pages/main.aspx

## Seismic Hazards Mapping Act (Pub. Resources Code, div. 2, ch. 7.8)

The intent of the Seismic Hazards Mapping Act is to provide a statewide seismic hazard mapping and technical advisory program to assist regulatory agencies. The maps and supporting documents provide information about areas more likely to be affected by strong ground shaking, liquefaction, landslides, and other seismic hazards caused by earthquakes.

California has designated areas where specific geologic hazards have been identified in sufficient number and severity to warrant special hazard zoning. Regulatory hazard zones require site-specific investigation for potential hazards such as faulting, landslides, and liquefaction as part of a grading or building permit.

The California Regional Geologic Hazards Mapping Program includes seismic hazards and analysis, regional geologic mapping, landslide and liquefaction mapping and information about hazardous minerals. The purpose of the mapping program is to identify significant geologic and seismic hazards in order to improve land use planning and emergency response planning decisions. The hazard maps are available on the CGS's website at:

http://www.conservation.ca.gov/cgs/geologic hazards/regulatory hazard zones/Pages/Index.as <a href="http://www.conservation.ca.gov/cgs/geologic hazards/regulatory hazard zones/Pages/Index.as">http://www.conservation.ca.gov/cgs/geologic hazards/regulatory hazard zones/Pages/Index.as</a>

## California Building Standards Code

The California Building Code (CBC), also referred to as title 24, is administered by the California Building Standards Commission, which is responsible for coordinating all building standards. The purpose of the CBC is to establish minimum standards to safeguard the public health, safety, and general welfare through structural strength, means of egress, and general stability by regulating and controlling the design, construction, quality of materials, use and occupancy, location, and maintenance of all building and structures within its jurisdiction. The CBC is based on the International Building Code (IBC) published by the International Code Conference, and

includes California amendments based on the American Society of Civil Engineers (ASCE) Minimum Design Standards 7-05. ASCE 7-05 provides requirements for general structural design and includes means for estimating earthquake loads and other loads.

The earthquake design requirements consider the occupancy category of a structure, site class, soil classifications, and various seismic coefficients, which are used to determine a Seismic Design Category for a project. This classification system combines the occupancy categories with the expected ground motions to estimate seismic vulnerability of a site and is used to develop design specifications. Appendix J of the CBC contains regulations for grading, excavation and earthwork construction, including fills and embankments.

## Statutes and Regulations Pertaining to Dams and Reservoirs, Water Code, Division 3, Dams and Reservoirs, Part 1, Chapter 1

The Division of Safety of Dams has jurisdiction over large water containment structures: over a dam or barrier that is 1) more than 6 feet high and impounds 50 acre-feet or more of water, or 2) is 25 feet or higher and impounds more than 15 acre-feet of water, unless it is federally owned or exempted under special Water Code provisions. Some water containment structures are exempt from the Division's jurisdiction, including: circular tanks, tanks elevated above ground, sewage sludge drying facilities, and wastewater control facility ponds which are 15 feet or less in height and have a maximum storage capacity of 1,500 acre-feet or less and are constructed as part of a waste water facility.

## HAZARDS AND HAZARDOUS MATERIALS

Hazardous materials are subject to numerous federal, state, and local laws, regulations, ordinances, and guidance intended to protect public health and safety and the environment. The USEPA, CalEPA, DTSC, State and Regional Water Boards, ARB, federal and California Occupational Safety and Health Administration (OSHA), CalRecycle, CALFIRE and the local oversight agencies are the major federal, state, and regional agencies that enforce these regulations. The main focus of OSHA is to prevent work-related injuries and illnesses, including from exposures to hazardous materials. CalRecycle is mandated to reduce waste, promote management of materials to their highest and best use, and protect public health and safety and the environment. CALFIRE implements fire safety regulations. In accordance with Chapter 6.11 of the California Health and Safety Code (§ 25404, et seq.), local regulatory agencies enforce many federal and state regulatory programs through the Certified Unified Program Agency (CUPA) program, including:

- Hazardous materials business plans (Health & Saf. Code, ch. 6.95, § 25501 et seq.).
- State Uniform Fire Code requirements (§ 80.103 of the Uniform Fire Code as adopted by the state fire marshal pursuant to Health & Saf. Code, § 13143.9).
- UST (Health & Saf. Code, ch. 6.7, § 25280 et seq.).
- Aboveground storage tanks (Health & Saf. Code, § 25270.5, subd. (c)).
- Hazardous waste generator requirements (Health & Saf. Code, ch. 6.5, § 25100 et seq.).

The following is a summary of worker safety and hazardous materials regulations by applicable topic. Within each summary is a discussion of relevant federal, state, and local regulations.

## **State Agency Regulation**

CalRecycle regulates composting operation as a *Compostable Materials Handling Operations* and *Facilities* under California Code of Regulations, title 14, division 7, chapter 3.1. Regulations regarding solid waste facilities and compostable materials handling, operations, and regulatory requirements can be obtained at:

http://www.calrecycle.ca.gov/Laws/Regulations/title14/default.htm.

These regulations are overseen by CalRecycle and its designated local EAs. These regulations include, but are not limited to, the following for compost facility operations: establishes permitting and inspection requirements; prohibits acceptance of hazardous wastes, liquids and sludge; outlines general operating standards; provides for removal of contaminants from compost and feedstock; requires materials handling in a manner that minimizes vectors and prevents unauthorized access by individuals and animals; outlines pathogen reduction and sampling requirements; establishes recordkeeping and facility closure requirements.

Specific regulations that provide EAs the means to address issues regarding vectors, odor, and other nuisances include the following for composting operations and transfer/processing operations respectively:

- "All handling activities shall be conducted in a manner that minimizes vectors, odor impacts, litter, hazards, nuisances, and noise impacts; and minimizes human contact with, inhalation, ingestion, and transportation of dust, particulates, and pathogenic organisms" (Composting Operating Standards in Cal. Code Regs., div. 7, ch. 3.1, art. 6, § 17867); and,
- 2. "The operator shall take adequate steps to control or prevent the propagation, harborage, and attraction of flies, rodents, or other vectors and animals and to minimize bird attraction" (Minimum Standards for Solid Waste Handling and Disposal are in Cal. Code Regs., tit. 14, div. 7, ch. 3. art. 6.1, § 17410.4).

EAs perform routine inspections to certify compliance with permit conditions to ensure that State programs are effectively implemented. CalRecycle can also initiate enforcement actions in addition to, or in lieu of, the EA.

## **Worker Safety**

The federal and California OSHA agencies are responsible for assuring worker safety in handling and using chemicals in the workplace. Federal regulations pertaining to worker safety are contained in 29 Code of Federal Regulations, as authorized in the Occupational Safety and Health Act of 1970. These regulations provide standards for safe workplaces and work practices, including standards relating to hazardous materials handling. California OSHA assumes primary responsibility for developing and enforcing workplace safety regulations. California OSHA standards are generally more stringent than federal regulations.

State regulations concerning use of hazardous materials in the workplace are included in California Code of Regulations, title 8 which contains requirements for safety training,

availability of safety equipment, accident and illness prevention programs, hazardous substance exposure warnings, and emergency action and fire prevention plan preparation. California OSHA also enforces hazard communication program regulations, which contain worker safety training and hazard information requirements, such as procedures for identifying and labeling hazardous substances, communicating hazard information related to hazardous substances and their handling, and preparation of health and safety plans to protect workers and employees.

At sites where hazardous materials are present, workers must receive training in hazardous materials operations and a site health and safety plan must be prepared. The health and safety plan establishes policies and procedures to protect workers and the public from exposure to potential hazards at the site.

Prior to any construction activities, a site health and safety plan must be prepared in accordance with 29 Code of Federal Regulations sections 1910 and 1926, to include procedures for managing:

- · Preparation and maintenance of working surfaces
- Means of entry and egress
- · Power equipment and heavy machinery
- Fire prevention
- Respiratory protection
- Noise
- · Hazardous materials handling and storage
- Hazard communication
- Personal protective equipment
- Medical and first aid
- Traffic control
- Training
- Recordkeeping

#### **Hazardous Materials Business Plans**

State and federal laws require detailed planning to ensure that hazardous materials are properly handled, used, stored, and disposed of, and in the event that such materials are accidentally released, to prevent or to mitigate injury to health or the environment. California's Hazardous Materials Release Response Plans and Inventory Law of 1985, sometimes called the "Business Plan Act," aims to minimize potential for accidents involving hazardous materials and to facilitate an appropriate response to possible hazardous materials emergencies.

The law requires businesses that use hazardous materials to provide inventories of those materials to designated emergency response agencies, to illustrate on a diagram where materials are stored on-site, to prepare an emergency response plan, and to train employees to use materials safely. A business plan includes an inventory of hazardous materials handled, facility floor plans showing where hazardous materials are stored, an emergency response plan, and provisions for employee training in safety and emergency response procedures (Health & Saf. Code, div. 20, ch. 6.95, art. 1). Statewide, DTSC has primary regulatory responsibility for management of hazardous materials, with delegation of authority to local jurisdictions that enter

into agreements with the state. Local agencies are responsible for administering these Business Plan Act regulations.

#### **Hazardous Waste**

The California Hazardous Waste Control Act regulates generation, treatment, storage, and disposal of hazardous waste. (Health & Saf. Code, § 2510 et seq.) Hazardous waste is designated as any material or substance discarded, relinquished, disposed of, or burned, or for which there is no intended use or reuse, and the material or substance causes or significantly contributes to an increase in mortality or illness; or the material or substance poses a substantial present or potential hazard to human health or the environment. These materials or substances include spent solvents and paints, used oil, used oil filters, used hazards and hazardous materials, acids and corrosives, and unwanted or expired products (e.g., pesticides, aerosol cans, cleaners). If the original material or substance is labeled as dangerous, toxic, poisonous, flammable, corrosive, or reactive, the waste may be hazardous.

## **Use and Storage of Hazardous Materials and Wastes**

State and federal laws require detailed planning and management to ensure that hazardous materials are properly handled, used, stored, and disposed of, and, in the event that such materials are accidentally released, to reduce risks to human health and the environment. Hazardous waste regulations establish criteria for identifying, packaging, and labeling hazardous wastes; dictate management of hazardous waste; establish permit requirements for hazardous waste treatment, storage, disposal, and transportation; and identify hazardous wastes that cannot be disposed of in landfills.

State laws governing USTs specify requirements for permitting, monitoring, closure, and cleanup of these facilities. Regulations set forth construction and monitoring standards for existing tanks, release reporting requirements, and closure requirements. In general, the local CUPA has regulatory authority for permitting, inspection, and removal of USTs. Any entity proposing to remove a UST must submit a closure plan to the CUPA prior to tank removal. Upon approval of the UST closure plan, the CUPA would issue a permit, oversee removal of the UST, require additional subsurface sampling if necessary, and issue a site closure letter when the appropriate removal and/or remediation has been completed. USTs are not typically associated with compost facilities; however, these regulations are relevant due to the potential of leaking USTs to affect subsurface conditions at potential project sites.

The Aboveground Petroleum Storage Act of 1990 requires facilities storing petroleum products in a single tank greater than 1,320 gallons, or facilities storing petroleum in aboveground tanks or containers with a cumulative storage capacity of greater than 1,320 gallons to file a storage statement with the State Water Board and prepare a spill prevention, control, and countermeasure plan. The plan must identify appropriate spill containment or equipment for diverting spills from sensitive areas, as well as discuss facility-specific requirements for the storage system, inspections, recordkeeping, security, and personnel training.

## Transport of Hazardous Materials and Wastes

The United States Department of Transportation (USDOT) regulates hazardous materials transportation on all interstate roads. Within California, the state agencies with primary

responsibility for enforcing federal and State regulations and for responding to transportation emergencies are the CHP and Caltrans. Together, federal and State agencies determine driver-training requirements, load labeling procedures, and container specifications. Although special requirements apply to transporting hazardous materials, requirements for transporting hazardous waste are more stringent, and hazardous waste haulers must be licensed to transport hazardous waste on public roads.

#### **Chemical Accident Prevention**

The 40 Code of Federal Regulations, section 68 provides a list of regulated substances and thresholds, a petition process for adding or removing substances to the list, requirements for owners or operators of stationary sources concerning prevention of accidental releases, and the state accidental release prevention program approved under section 112 subdivision r of the Clean Air Act. The California Accidental Release Prevention Program is the state adaptation of this federal regulation. The list of federally regulated substances with threshold quantities is available online at the California Office of Emergency Services web site (http://www.oes.ca.gov).

## **Emergency Planning Community Right-to-Know Act**

Emergency Planning Community Right-to-Know Act was passed in response to concerns regarding environmental and safety hazards posed by storage and handling of toxic chemicals. The Act establishes requirements for federal, state, and local governments, Indian tribes, and industry regarding emergency planning and "Community Right-to-Know" reporting on hazardous and toxic chemicals. Community Right-to-Know provisions are designed to increase the public's knowledge and access to information on chemicals at individual facilities, their uses, and releases into the environment.

#### **Fire Hazards**

The California Uniform Fire Code (Cal. Code Regs., tit. 24, pt. 9) and local building codes establish requirements for construction and maintenance of structures for fire safety. The National Fire Protection Association (NFPA) develops and publishes consensus codes and standards intended to minimize the possibility and effects of fire and other risks. While not regulations, these codes and standards are industry-accepted guidelines for construction and fire protection systems. NFPA Code 820 establishes the standard for fire protection in wastewater treatment and collection facilities, which may be applicable to compost facilities. Additional relevant codes include a fuel gas code, standard on explosion prevention systems, standards for fire prevention during welding, etc.

The California Public Resources Code includes fire safety regulations that restrict use of equipment that may produce a spark, flame, or fire; requires use of spark arrestors on construction equipment that use an internal combustion engine; specifies requirements for safe use of gasoline-powered tools in fire hazard areas; and specifies fire suppression equipment that must be provided onsite for various types of work in fire-prone areas during time of high fire danger to reduce risk of wildland fires.

#### Wildlife-Related Aviation Hazards

Section 503 of the Wendell H. Ford Aviation Investment and Reform Act for the 21st Century (Public Law 106–181)(49 U.S.C. § 40101 as amended) limits construction or establishment of new municipal solid waste landfill facilities within 6 statute miles of certain public-use airports, when both the airport and landfill meet very specific conditions. FAA Advisory Circular No. 150-5200-33B (FAA, 2007) describes these requirements.

FAA Advisory Circular No. 150-5200-33B (FAA, 2007) provides guidance regarding hazardous wildlife attractants near airports. Separation distances depend on the type of aircraft the airport serves (piston vs. turbine powered aircraft) and proposed land use. The FAA recommends minimum separation criteria for land-use practices that attract hazardous wildlife to the vicinity of airports as follows:

- Airports serving piston-powered aircraft: 5,000 feet from the air operations area;
- Airports serving turbine-powered aircraft: 10,000 feet from the air operations area; and
- For all airports, 5 statute miles between the facility and the farthest edge of air operations area.

Guidance includes composting operations on or near airport property and associated storm water detention facilities. Composting operations that accept only yard waste (e.g., leaves, lawn clippings, or branches) generally do not attract hazardous wildlife. Sewage sludge, woodchips, and similar material are not municipal solid wastes and may be used as compost bulking agents. The compost, however, must never include food or other municipal solid waste. Composting operations should not be located on airport property. Off-airport property composting operations should be located no closer than the greater of the following distances: 1,200 feet from any air operations area or the distance called for by airport design requirements.

#### **Pest Control**

Under the California Health and Safety Code, local vector control agencies (often public health departments or mosquito abatement districts) have authority to conduct surveillance for vectors, prevent occurrence of vectors, and abate production of vectors. These agencies also have authority to review, comment, and make recommendations during planning and environmental quality processes, permitting, licensing, etc., regarding the potential effects related to vector production of proposed projects. Additionally, agencies have broad authority to enforce abatement of vector sources on public and private property.

## **Soil and Groundwater Contamination**

Remediation of contaminated sites is generally performed under oversight of the counties (Local Oversight Program), the Regional Water Boards and/or DTSC. At sites where contamination is suspected or known to have occurred, the site owner is required to perform a site investigation and perform site remediation, if necessary. Site remediation or development may also be subject to regulation by other agencies. For example, if a project required dewatering near a hazardous waste site, the project sponsor might be required to obtain a permit from the municipal sewer agency before discharging water to the sewer system, or an NPDES permit from the Regional Water Board before discharging to the storm water collection system.

## HYDROLOGY AND WATER QUALITY

Numerous policies, laws, and programs are administered by local, state, and federal agencies to enforce limitations on discharge of pollutants to the environment; maintain surface water and groundwater quality; and protect beneficial uses such as municipal, industrial, and agricultural water supply, recreation, and fish and wildlife habitat.

## Clean Water Act

The Clean Water Act establishes the basic structure for regulating discharges of pollutants into "waters of the United States." The act specifies a variety of regulatory and non-regulatory tools to reduce direct pollutant discharges into waterways, finance municipal wastewater treatment facilities, and manage polluted runoff.

Section 303(d) requires states, territories, and authorized tribes to develop a list of water-quality limited segments of rivers and other water bodies under their jurisdiction. Waters on the list do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. The law requires that these jurisdictions establish priority rankings for waters on the list and develop action plans, called total maximum daily loads (TMDL), to improve water quality.

Section 401 requires every applicant for a federal permit or license for any activity that may result in a discharge to a water body to obtain a water quality certification that the proposed activity will comply with applicable water quality standards.

Section 402 regulates point- and nonpoint-source discharges to surface waters through the NPDES program. In California, the State Water Board oversees the NPDES program, which is administered by the Regional Water Boards. The NPDES program provides for both general permits (those that cover a number of similar or related activities) and individual permits for municipalities, industrial activities, and construction activities. The industrial storm water permitting component of NPDES covers 10 categories of industrial activity. Compost facilities are covered by Category 1 under Industry Group 287, Standard Industrial Classification 2875 Fertilizers, Mixing Only. Construction activities, also administered by the State Water Board, are discussed below.

#### National Toxics Rule

The National Toxics Rule promulgates chemical-specific, numeric criteria for priority toxic pollutants for 14 states, including California, necessary to bring the states into compliance with requirements of section 303(c)(2)(B) of the Clean Water Act. States determined by USEPA to fully comply with section 303(c)(2)(B) requirements are not affected by this rule, however California is not in compliance. The rule addresses two situations. For a few states, USEPA is promulgating a limited number of criteria which were previously identified as necessary in disapproval letters to such states, and which the state has failed to address. For other states, federal criteria are necessary for all priority toxic pollutants for which USEPA has issued section 304(a) water quality criteria guidance and that are not the subject of approved State criteria. When these standards take effect, they will be the legally enforceable standards in the named States for all purposes and programs under the Clean Water Act, including planning, monitoring, NPDES permitting, enforcement and compliance.

## Federal Anti-degradation Policy (40 C.F.R. §131.12)

The first anti-degradation policy statement was released in 1968, and subsequently included in USEPA's first Water Quality Standards Regulation (40 C.F.R. 130.17, 40 Fed. Reg. 55340-41) published in 1975. The policy was refined in 1983 (48 Fed. Reg. 51400; 40 C.F.R. § 131.12). Anti-degradation requirements and methods for implementing those requirements are minimum conditions to be included in a state's water quality standards, as required by the Clean Water Act. The anti-degradation policy and implementation methods are required, at a minimum, to be consistent with the following:

- 1. Existing in-stream water uses and level of water quality necessary to protect existing uses shall be maintained and protected.
- 2. Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the state finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the state's continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located. In allowing such degradation or lower water quality, the state shall assure water quality adequate to protect existing uses fully. Further, the state shall assure that there shall be achieved the highest statutory and regulatory requirements for all new and existing point sources and all cost-effective and reasonable best management practices for nonpoint source control.
- 3. Where high quality waters constitute an outstanding national resource, such as waters of national and state parks and wildlife refuges and waters of exceptional recreational or ecological significance, that water quality shall be maintained and protected.
- 4. In cases where potential water quality impairment associated with a thermal discharge is involved, the anti-degradation policy and implementing method shall be consistent with section 316 of the Clean Water Act.

The Anti-degradation Policy established a three-tiered program.

- Tier 1 maintains and protects existing uses and water quality conditions necessary to support such uses. An existing use can be established by demonstrating that fishing, swimming, or other uses have occurred since November 28, 1975, or that water quality is suitable to allow such uses to occur. Where an existing use is established, it must be protected even if it is not listed in water quality standards as a designated use. Tier 1 requirements are applicable to all surface waters.
- Tier 2 maintains and protects "high quality" waters -- water bodies where existing conditions are better than necessary to support Clean Water Act section 101(a)(2) "fishable/swimmable" uses. Water quality can be lowered in such waters. However, state and tribal Tier 2 programs identify procedures that must be followed and questions that must be answered before a reduction in water quality can be allowed. In no case may water quality be lowered to a level that interferes with existing or designated uses.

• Tier 3 maintains and protects water quality in outstanding national resource waters. Except for certain temporary changes, water quality cannot be lowered in such waters. Outstanding national resource waters generally include the highest quality waters of the United States. However, this classification also offers special protection for waters of exceptional ecological significance, i.e., those that are important, unique, or sensitive ecologically. Decisions regarding which water bodies qualify are made by states and authorized Indian Tribes. Anti-degradation implementation procedures identify the steps and questions that must be addressed when regulated activities are proposed that may affect water quality. The specific steps to be followed depend upon which tier or tiers of Anti-degradation apply.

## Safe Drinking Water Act

Under the Safe Drinking Water Act (Pub.L. 93-523 (Dec. 16, 1974) 42 U.S.C. §§ 300f–300j–9), the USEPA regulates contaminants of concern to domestic water supply. Contaminants of concern relevant to domestic water supply are defined as those that pose a public health threat or that alter aesthetic acceptability of the water. These types of contaminants are regulated by USEPA primary and secondary Maximum Contaminant Levels (MCLs) applicable to treated water supplies delivered to the distribution system. MCLs and the process for setting these standards are reviewed triennially. Amendments to the Safe Drinking Water Act enacted in 1986 established an accelerated schedule for setting MCLs for drinking water. USEPA has delegated to the California Department of Public Health (CDPH; formerly the Department of Health Services) the responsibility for administering California's drinking-water program. CDPH is accountable to USEPA for program implementation, and for adopting standards and regulations at least as stringent as those developed by USEPA.

# Porter-Cologne Water Quality Control Act

The Porter-Cologne Water Quality Control Act (Wat. Code, § 13000 et seq.) (Porter-Cologne) established the State Water Board and divided the state into nine regions, each overseen by a Regional Water Board. The nine Regional Water Boards have primary responsibility for coordination and control of water quality within their respective jurisdictional boundaries. Under the act, water quality objectives are limits or levels of water quality constituents or characteristics established to protect beneficial uses. Porter-Cologne requires Regional Water Boards to establish water quality objectives while acknowledging that water quality may be changed to some degree without unreasonably affecting beneficial uses. Designated beneficial uses, together with corresponding water quality objectives, also constitute water quality standards under the federal Clean Water Act. Therefore, water quality objectives form regulatory references for meeting state and federal requirements for water quality control.

## California Code of Regulations, title 22, division 4.5

Environmental health standards for management of hazardous waste are promulgated in California Code of Regulations, title 22. These regulations provide criteria for identification and classification of hazardous waste, rules for transporting hazardous waste, and standards for transferring, treating, storing, and disposing of hazardous waste.

# California Code of Regulations, title 23, chapter 15

Regulations in this chapter pertain to water quality aspects of hazardous waste discharge to land, establish waste and site classifications, and waste management requirements for waste treatment, storage, or disposal in landfills, surface impoundments, waste piles, and land treatment facilities. Regional Water Boards may impose more stringent requirements to accommodate regional and site-specific conditions. In addition, requirements of this chapter apply to cleanup and abatement actions for unregulated discharges to land of hazardous waste (e.g., spills), taken pursuant to Resolution No. 92-49 (Cal. Code Regs., tit. 23, § 2907).

## California Code of Regulations, title 23, chapter 16

Chapter 16 of California Code of Regulations, title 23 pertains to regulation of UST to protect waters of the state. These regulations define what constitutes an UST; provide for exemptions from these regulations; establish construction requirements for new USTs; stipulate environmental monitoring requirements for new and existing USTs; establish requirements for reporting unauthorized releases to appropriate regulatory agencies; institute standards for repairing, upgrading, and closuring USTs; and specify procedures to request variances to these regulations.

# California Code of Regulations, title 27

Non-hazardous waste is managed in California via combined State Water Board and CalRecycle regulations promulgated in California Code of Regulations, title 27, division 2, sections 20005 through 23014. The regulations that are promulgated by the State Water Board pertain to water quality aspects of discharges of waste to land for treatment, storage, or disposal. The State Water Board promulgated regulations establish waste and site classifications and waste management requirements for solid waste treatment, storage, or disposal in landfills, surface impoundments, waste piles, and land treatment units.

Regulations for developing WDRs for non-hazardous waste disposal facilities are specified in title 27, section 21710. Dischargers of solid waste to land where water quality could be affected must submit a report of waste discharge to the appropriate Regional Water Board, unless the report is waived by the Regional Water Board. Dischargers must provide information on waste characteristics, geologic and climatologic characteristics of the unit and the surrounding region, installed features, operation plans for waste containment, precipitation and drainage controls, and closure and post closure maintenance plans as set forth in title 27, sections 21740, 21750, 21760, and 21769.

#### Leaking Underground Fuel Tank Guidance Manual

The current version (September 2012) of this guidance document identifies roles and responsibilities for parties involved with leaking fuel UST systems; summarizes statues and regulations pertaining to funding leaking fuel UST site cleanups; specifies project planning document requirements for site assessment, corrective action, and closure, including site assessment work plans and corrective action plans; provides guidance regarding UST removal, site assessment, risk analysis, site monitoring, and case closure; and outlines reporting requirements.

#### Basin Plans

The nine Regional Water Boards are responsible for implementing water basin plans throughout California. These plans identify existing and potential beneficial uses of waters of the State and establish water quality objectives to protect these uses. Beneficial uses and associated narrative and numerical water quality objectives are established in a basin plan for each region that is updated through a triennial review process.

Basin plans also contain implementation, surveillance, and monitoring plans. Statewide and regional water quality control plans include enforceable prohibitions against certain types of discharges, including those that may pertain to nonpoint sources. Beneficial uses and corresponding water quality objectives meet federal regulatory criteria for water quality standards, and therefore, California's basin plans serve as regulatory references for meeting both state and federal requirements for water quality control (40 C.F.R. §§ 130,131). Beneficial uses are defined in Water Code section 13050 subdivision f.

Basin plans adopted by Regional Water Boards are primarily implemented through the NPDES and waste discharge to land permitting system and issuance of WDRs to regulate waste discharges so that water quality objectives are met. These permits impose discharge restrictions and pollutant limits that take into consideration applicable state and federal water quality criteria for surface water, groundwater, and drinking water. Basin plans provide the technical basis for determining WDRs and taking regulatory enforcement actions if deemed necessary.

# Statement of Policy With Respect to Maintaining High Quality of Waters in California (Resolution 68-16)

A key policy of California's water quality program is the state's Anti-degradation Policy. This policy, formally known as the *Statement of Policy with Respect to Maintaining High Quality Waters in California* (State Water Board Resolution No. 68-16), restricts degradation of surface water and groundwater. In particular, this policy protects water bodies where existing quality is higher than necessary for protection of beneficial uses. Under the Anti-degradation Policy, any actions that can adversely affect water quality in all surface water and groundwater must:

- 1) Meet WDRs that result in the best practicable treatment or control of the discharge necessary to assure that:
  - (a) a pollution or nuisance will not occur, and
  - (b) the highest water quality consistent with maximum benefit to the people of the state will be maintained,
- 2) Not unreasonably affect present and anticipated beneficial use of the water, and
- 3) Not result in water quality less than that prescribed in water quality plans and policies.

Furthermore, any actions that can adversely affect surface waters are also subject to the federal Anti-degradation Policy (40 C.F.R. § 131.12), developed under the Clean Water Act.

# Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304 (Resolution 92-49)

This resolution, Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304, provides specific requirements pertaining to implementation of the California Water Code (Porter-Cologne Water Quality Control Act). Section 13304 of this code requires that any person who discharges waste into waters of the state in violation of state statues, regulations, requirements, prohibitions, permits, or who creates a condition of pollution or nuisance may be required to clean up the discharge and abate the effects thereof. This section authorizes Regional Water Boards to require complete cleanup of all waste discharged and restoration of affected water to ambient background conditions.

## Policy for Regulation of Discharges of Municipal Solid Waste (Resolution 93-62)

This resolution was adopted to ensure compliance with the federal Solid Waste Disposal Act (SWDA) sections 4003 and 4005 (42 U.S.C. §§ 6943, 6945). The resolution requires each Regional Water Board to implement waste discharge requirements for discharges at MSW landfills, in accordance with California Code of Regulations, title 27 regulations and those applicable provisions of the federal MSW regulations necessary to protect water quality. Specific issues addressed by the resolution include:

- Composite liners Test results have shown that releases of leachate and gas from MSW landfills that are unlined are likely to degrade the quality of underlying groundwater.
   Research on liner systems for landfills indicates that:
  - (a) Single clay liners only delay, rather than preclude, the onset of leachate leakage
  - (b) The use of composite liners represents the most effective approach for reliably containing leachate and landfill gas

The resolution provides prescriptive design standards for upper and lower MSW liners, as well as provisions for alternative designs meeting criteria provided by California Code of Regulations, title 27, section 20080(b).

- Sideslopes alternate liner criteria are provided for containment systems installed on sideslopes that are too steep to permit construction of a stable composite liner that meets the prescriptive standards.
- Lack of compliance with landfill regulations WDRs for many MSW landfills had not been revised to meet the State Water Board's landfill regulations.

Standards for leachate collection — the resolution requires MSW facilities to have a leachate collection and removal system that conveys all leachate that reaches the liner to a sump or other appropriate lined collection area, and that does not rely upon unlined or clay-lined areas for such conveyance.

# **Construction Storm Water NPDES Permit**

The federal Clean Water Act prohibits discharges of storm water from construction projects unless the discharge complies with a NPDES permit. The State Water Board is the permitting

authority in California, and has adopted the *National Pollutant Discharge Elimination System General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities* (Order No. 2012-0006-DWQ, NPDES No. CAS000002) (Construction General Permit) covering one or more acres of soil disturbance. Construction or demolition activities include clearing, grading, excavation, grubbing, stockpiling, and reconstruction of existing facilities (removal or replacement).

The Construction General Permit requires that the legally responsible person must file Permit Registration Documents prior to commencement of the construction activity. The Permit Registration Documents consists of a Notice of Intent, Storm Water Pollution Prevention Plan, and other documents required by the Construction General Permit. These documents are intended to establish a mechanism that can be used to clearly identify responsible parties, locations, and scope of operations of dischargers covered by the Construction General Permit and to document the discharger's knowledge of the permit's requirements.

#### Industrial Storm Water NPDES Permit

The Industrial Storm Water General Permit Order 97-03-DWQ (General Industrial Permit) is an NPDES permit that regulates discharges associated with 10 broad categories of industrial activities. The General Industrial Permit requires implementation of management measures that will achieve the performance standard of best available technology economically achievable and best conventional pollutant control technology. The General Industrial Permit also requires the development of a Storm Water Pollution Prevention Plan and a monitoring plan where sources of pollutants are identified and the means to manage the sources to reduce storm water pollution are described.

# California Department of Health Services Drinking Water Regulations

California Department of Health Services (DHS) serves as the primary responsible agency for drinking water regulations. DHS must adopt drinking water quality standards at least as stringent as federal standards, and may also regulate contaminants to more stringent standards than USEPA, or develop additional standards. DHS regulations cover more than 150 contaminants, including microorganisms, particulates, inorganics, natural organics, synthetic organics, radionuclides, and disinfection by-products.

#### California Toxics Rule

The USEPA published the California Toxics Rule in the Federal Register (65 Fed.Reg. 31682-31719 (May 18, 2000)), adding 40 Code of Federal Regulations section 131.38. The rule contains numeric water quality criteria for priority toxic pollutants and other water quality standards provisions to be applied to waters in California. USEPA promulgated this rule based on the Administrator's determination that the numeric criteria are necessary in California to protect human health and the environment.

USEPA promulgated this rule to fill a gap in California water quality standards that was created in 1994 when a State court overturned the State's water quality control plans containing water quality criteria for priority toxic pollutants. Thus, California has been without numeric water quality criteria for many priority toxic pollutants as required by the Clean Water Act, necessitating this action by USEPA. These Federal criteria are legally applicable in the State of

California for inland surface waters, enclosed bays and estuaries for all purposes and programs under the Clean Water Act.

## National Pretreatment Program for Industrial Discharges

Pretreatment of industrial discharges is mandated by the Clean Water Act of 1977 (33 U.S.C. §§ 1251–1376). USEPA has established pretreatment standards (40 C.F.R. § 403) for various industrial categories. USEPA created the National Pretreatment Program and first issued pretreatment regulations in 1973, which has been revised numerous times since. The most recent revision of the regulations was promulgated under the pretreatment Streamlining Rule, which became effective in November 2005.

The purpose of the National Pretreatment Program is to regulate the discharge of pollutants to municipal sanitation sewers. The goal is to protect receiving water quality and the environment from pollutants that can pass through a wastewater treatment plant relatively unaffected by the treatment processes. An individual pretreatment program will typically involve several steps:

- Identification of pollutants that could cause upset or bypass (pollutants of concern);
- Development of discharge limitations for nondomestic discharges (local limits);
- Identification of nondomestic discharge sources; and
- Implementation of nondomestic monitoring programs to enforce the local limits.

# Drinking Water Source Water Assessment and Protection Program

The 1996 federal Safe Drinking Water Act amendments require California to develop and implement a Source Water Assessment Program. Section 11672.60 of the California Health and Safety Code requires DHS (precursor to CDPH) to develop and implement a program to protect sources of drinking water, specifying that the program must include both a source water assessment program and a wellhead protection program. This program, which is required by federal and state law, is called the Drinking Water Source Water Assessment and Protection Program. California's program addressed both groundwater and surface water sources. The groundwater portion serves as the state wellhead protection program. In developing the surface water components, DHS integrated existing requirements for watershed sanitary surveys (DHS, 1999, and CDPH, 2007).

The groundwater program includes components intended to fulfill the requirements for state development of a Wellhead Protection Program strategy, as required by section 1428 of the Safe Drinking Water Act amendments of 1986. A Wellhead Protection Area, as defined by the 1986 amendments, is "the surface and subsurface area surrounding a water well or well-field supplying a public water system, through which contaminants are reasonably likely to move toward and reach such water well or well-field."

CDPH must inventory possible contaminating activities that might lead to release of microbiological or chemical contaminants within the delineated area. An essential element of the program is an inventory of these activities considered potential sources of contamination in designated drinking water source areas and protection zones.

Resolution 88-63, "Sources of Drinking Water" specifies that all surface water and groundwater of the state must be protected as existing or potential sources of municipal and domestic supply, except under specific circumstances. The policy provides for specific and limited circumstances where surface water and groundwater may be excluded from this policy, including cases where existing physical and chemical characteristic of these waters do not meet criteria to be considered a suitable water supply source (i.e., insufficient water yield, high ambient total dissolved solids concentrations or electrical conductivity, presence of pre-existing natural or man-made contamination not amenable to remediation, agricultural drainage waters, and exempt aquifers used to produce geothermal or hydrocarbon-based energy).

# Groundwater Management Plan (AB 3030)

Assembly Bill No. 3030 (AB 3030), known as the Groundwater Management Act, added sections 10750-10756 of the Water Code in 1992, and describes components that may be included in a groundwater management plan developed by a local agency to protect groundwater. In all, 149 agencies have adopted groundwater management plans in accordance with AB 3030 (California DWR, 1994b). Each component would play a role in evaluating or operating a groundwater basin so that groundwater can be managed to maximize the total water supply while protecting groundwater quality. California DWR Bulletin 118-80 defines groundwater basin management as including planned use of basin yield, storage space, transmission capability, and water in storage (California DWR, 2003). Groundwater basin management includes:

- Protection of natural recharge and use of intentional recharge,
- Planned variation in amount and location of pumping over time,
- Use of groundwater storage conjunctively with surface water from local and imported sources, and
- Protection and planned maintenance of groundwater quality.

The 12 components listed in section 10753.7 of the Water Code form a basic list that includes data collection and operation of facilities that may be undertaken by an agency operating under this act. With respect to protecting groundwater from potential contamination from composting, critical components to be included in local plans include the following:

- Identification and management of wellhead protection areas and recharge areas.
- Regulation of the migration of contaminated groundwater.
- Administration of a well abandonment and destruction program.
- Monitoring of groundwater levels and storage.

Review of land use plans and coordination with land use planning agencies to assess risk of groundwater contamination from various activities.

# LAND USE, PLANNING, AND RECREATION

## Federal Land Policy Management Act

The Federal Land Policy Management Act of 1976 is the principal law governing how the Bureau of Land Management manages public lands. This act requires the Bureau to manage public land resources for multiple use and sustained yield for both present and future generations. The act addresses topics such as land use planning, land acquisition, fees, and payments, administration of federal land, range management, and right-of-ways on federal land. Although local agencies do not have jurisdiction over the federal lands managed by the Bureau, under this act and the Bureau's regulations at 43 Code of Federal Regulations, section 1600, the Bureau must coordinate planning efforts with state and local planning initiatives.

Established by Federal Land Policy Management Act, resource management plans are designed to protect present and future land uses and to identify management practices needed to achieve desired conditions within the management area covered by the plan. Management direction is set forth in the plans in the form of goals, objectives, standards, and guidelines. These, in turn, direct management actions, activities, and uses that affect land management, and water, recreation, visual, natural, and cultural resources.

This act also defines an Area of Critical Environmental Concern as an area within public lands where special management attention is required (when such areas are developed or used or where no development is required) to protect and prevent irreparable damage to important historic, cultural, or scenic values, fish and wildlife resources, or other natural systems or processes, or to protect life and safety from natural hazards. The Bureau identifies, evaluates, and designates these areas through its resource management planning process. Allowable management practices and uses, mitigation, and use limitations, if any, are described in the planning document and the concurrent or subsequent plan. These areas are considered land use authorization avoidance areas because they are known to contain resource values that could result in denial of applications for land uses that cannot be designed to be compatible with management objectives and prescriptions.

#### National Landscape Conservation System

Created in 2000, the Bureau of Land Management's National Landscape Conservation System encompasses 27 million acres and is composed of 880 units that include national monuments, national conservation areas, wilderness, and wilderness study areas, wild and scenic rivers, national scenic and historic trails, and conservation lands, including lands in the California Dessert. In March 2009, Congress passed the Omnibus Public Lands Management Act, providing a statutory basis for the system. The mission of the system is to conserve, protect, and restore nationally significant landscapes recognized for their outstanding cultural, ecological, and scientific values.

#### California Desert Protection Act of 1994

Congress enacted the California Desert Protection Act of 1994 (Pub.L. 103-433 (Oct. 31, 1994) 108 Stat. 4471) to establish desert wilderness areas for protection including the Chuckwalla Mountains Wilderness, the Little Chuckwalla Mountains Wilderness, the Palen/McCoy Wilderness, and the Palo Verde Mountains Wilderness. In addition, this act established Death

Valley National Park, Joshua Tree National Park, and the Mojave National Preserve. The act established administration of wilderness lands and addresses land use compatibility issues such as buffers and right of ways.

#### Wild and Scenic Rivers Act of 1968

This act established a National Wild and Scenic Rivers System for the protection of rivers with important scenic, recreational, fish and wildlife, and other values. The act contains procedures and limitations for control of lands in federally administered components of the System and for disposition of lands and minerals under federal ownership.

# Comprehensive Conservation Plans for National Wildlife Refuges

The USFWS is directed to develop comprehensive conservation plans to guide the management and resource use for each refuge of the National Wildlife Refuge System under requirements of the National Wildlife Refuge Improvement Act of 1997. Refuge planning policy also directs the process and development of these plans. A comprehensive conservation plan describes desired future conditions and long-range guidance necessary to meet refuge purposes. The plan also guides management decisions and sets forth strategies for achieving refuge goals and objectives within a 15-year time frame.

# National Trails System Act of 1968

The National Trails System Act is intended to promote preservation of, public access to, travel within, and enjoyment and appreciation of the open air, outdoor areas, and historic resources through establishment of a national trail system. The act created a series of trails administered by a federal agency (Bureau of Land Management, United States Forest Service, or National Park Service).

## Farmland Protection Policy Act

FPPA directs Federal agencies to consider the effects of Federal programs or activities on farmland, and ensure that such programs, to the extent practicable, are compatible with state, local, and private farmland protection programs and policies. The rating process established under this act was developed to help assess options for land use on an evaluation of productivity weighed against commitment to urban development.

# Federal Aviation Administration Regulations

FAA regulations address potential aircraft obstruction for structures taller than 200 feet or within 20,000 feet of an airport. Specifically, 14 Code of Federal Regulations section 77, established standards and notification requirements for objects that have the potential to affect navigable airspace. Section 77 standards are intended to: (1) evaluate the effect of the construction or alteration of structures on airport operating procedures; (2) determine if there is a potential hazard to air navigation; and (3) identify measures to enhance safety. Specifically, the FAA requires notification through the filing of FAA Form 7460, Notice of Proposed Construction or Alteration, if a structure is more than 200 feet in height or closer than 20,000 feet to an existing airport or airport under construction.

# Natural Communities Conservation Planning Act

The California Fish and Game Code (§§ 2800–2835) sets forth policies on the conservation, protection, restoration, and enhancement of the California's natural resources and ecosystems. The intent of the legislation is to provide for conservation planning as an officially recognized policy that can be used as a tool to eliminate conflicts between the protection of the State's natural resources and the need for growth and development. In addition, the legislation promotes conservation planning as a means of coordination and cooperation among private interests, agencies, and landowners, and as a mechanism for multispecies and multi-habitat management and conservation.

#### State Park Units

Department of Parks and Recreation may acquire title or any interest in real property, "which the department deems necessary or proper for the extension, improvement, or development of the state park system" (Pub. Resources Code, § 5006). Prior to classifying a unit, the department must prepare an "inventory of the unit's scenic, natural, and cultural features, including, but not limited to, ecological, archaeological, historical, and geological features" (Pub. Resources Code, § 5002.1). This inventory is then considered by the department in classifying a unit. There are eight classification categories: State parks, State recreation units, Historical units, State seashores, State reserves, State wildernesses, Natural preserves, and Cultural preserves (Pub. Resources Code, § 5019.53–5019.74). The last three units are subunits of the first five. Management and improvements on State parks must be made in a manner that protects the native environment to the "extent compatible with the primary purpose for which the park was established" (Pub. Resources Code, § 5019.53).

#### State Conservancies

The seven California Conservancies (Tahoe, Coastal, Santa Monica Mountains, San Gabriel, and Lower Los Angeles Rivers and Mountains, Coachella Valley and Mountains, San Joaquin River, and Baldwin Hills) were legislatively created to protect and preserve distinct regions of the state. They are empowered to acquire land to preserve and restore habitat and ecosystems, and provide recreational opportunities in these regions.

The state conservancies are given broad powers to conserve land and natural resources in defined geographical regions of statewide significance. Most conservancies have a direct mandate to provide recreation and education activities. Thus, they are engaged in conservation for human use, though they often also seek to conserve natural systems as well.

# Wild and Scenic Rivers Act

This act establishes a Wild and Scenic Rivers System for protection of rivers with important scenic, recreational, fish and wildlife, and other values. It was created in 1972 by the Legislature in an effort to balance traditional water and power development on rivers with preservation of some free-flowing segments for their recreation and wildlife values. In the state, 1,900 miles of river are under Wild and Scenic protection. Pursuant the California Wild and Scenic Rivers Act, no dam or reservoir shall be constructed on any river unless the Secretary determines that the facility is needed to supply domestic water, and that it will not adversely affect the free-flowing condition of the river (Pub. Resources Code, § 5093.55).

# State Planning and Zoning Law

Government Code section 65300 et seq. establishes the obligation of cities and counties to adopt and implement general plans. The general plan is a comprehensive, long-term, and general document that describes plans for physical development of the city or county. The general plan addresses a broad range of topics, including at a minimum, land use, circulation, housing, conservation, open space, noise, and safety. In addressing these topics, the general plan identifies goals, objectives, policies, principles, standards, and plan proposals that support the city or county's vision for the area. The general plan is also a long-range document that typically addresses the physical character of an area during a 20-year period. Although the general plan serves as a blueprint for future development and identifies the overall vision for the planning area, it remains general enough to allow for flexibility in the approach taken to achieve the plan's goals.

The State Zoning Law (Gov. Code, § 65800 et seq.) establishes that zoning ordinances, which are laws that define allowable land uses within a specific district, must be consistent with the general plan and any applicable specific plan.

#### Farmland Conservation

The CDOC's Division of Land Resource Protection administers two important incentive programs for the preservation of agricultural land. The California Land Conservation Act, also known as the Williamson Act (Gov. Code, § 51200) was passed in 1965 to preserve, through tax incentives, farmland pressured by spiraling land valuation and tax increases associated with suburban growth. Farmland enrolled in the program is assessed at farmland value, as opposed to the Proposition 13 valuation; and, through the Open Space Subvention Act, counties are substantially reimbursed for lost property tax revenue. Approximately 16 million acres of farmland (about 50 percent of the State's total farmland) are enrolled in the program. Amendments to the Budget Act of 2009 reduced Williamson Act Subvention payments budget to \$1,000, essentially suspending the subvention payments to the counties.

The Farmland Security Zone is additional agricultural land conservation legislation that allows local governments and landowners to rescind a Williamson Act contract and simultaneously place the farmland under a Farmland Security Zone contract for an initial term of at least 20 years. A Farmland Security Zone contact offers landowners greater property tax reduction than the Williamson Act by valuing enrolled real property at 65 percent of its Williamson Act valuation, or its Proposition 13 valuation, whichever is lower.

Government Code section 51238 states that unless otherwise decided by a local board or council, the erection, construction, alteration, or maintenance of electric and communication facilities, as well as other facilities, are determined to be compatible uses within any agricultural preserve. Also section 51238 states the board of supervisors may impose conditions on lands or land uses to be placed within preserves to permit and encourage compatible uses in conformity with section 51238.1.

Further, Government Code section 51238.1 allows a board or council to allow as compatible a use that without conditions or mitigations would otherwise be considered incompatible. However, this may occur only if the use meets the following conditions:

- The use will not significantly compromise the long-term productive agricultural capability of the subject contracted parcel or parcels or on other contracted lands in agricultural preserves.
- The use will not significantly displace or impair current or reasonably foreseeable agricultural operations on the subject contracted parcel or parcels or on other contracted lands in agricultural preserves. Uses that significantly displace agricultural operations on the subject contracted parcel or parcels may be deemed compatible if they relate directly to the production of commercial agricultural products on the subject contracted parcel, parcels, or neighboring lands, including activities such as harvesting, processing, or shipping.
- The use will not result in the significant removal of adjacent contracted land from agricultural or open-space use.

The California Farmland Conservancy Program was created in 1996 (Pub. Resources Code, § 10200) and provides grant funding for agricultural conservation easements. Although the easements are always written to reflect the benefits of multiple resource values, there is a provision in the statute that prevents easements funded under the program from restricting husbandry practices. This provision could prevent restricting those practices to benefit other natural resources.

The CDOC also administers the FMMP (Gov. Code § 65570; Pub. Resources Code, § 612). The program was established in 1982 to assess the location, quality, and quantity of agricultural lands and conversion of these lands over time. Agricultural designations used by the department include the following:

- <u>Prime Farmland</u>: Farmland with the best combination of physical and chemical features able
  to sustain long-term agricultural production. This land has the soil quality, growing season,
  and moisture supply needed to produce sustained high yields. Land must have been used
  for irrigated agricultural production at some time during the four years prior to the mapping
  date.
- <u>Farmland of Statewide Importance</u>: Farmland similar to Prime Farmland but with minor shortcomings, such as greater slopes or less ability to store soil moisture. Land must have been used for irrigated agricultural production at some time during the four years prior to the mapping date.
- <u>Unique Farmland</u>: Farmland of lesser quality soils used for the production of the State's leading agricultural crops. This land is usually irrigated, but may include non-irrigated orchards or vineyards as found in some climatic zones in California. Land must have been cropped at some time during the four years prior to the mapping date.
- <u>Farmland of Local Importance</u>: Land of importance to the local agricultural economy as determined by each county's board of supervisors and a local advisory committee.
- <u>Grazing Land</u>: Land on which the existing vegetation is suited to the grazing of livestock.
   This category was developed in cooperation with the California Cattlemen's Association,
   University of California Cooperative Extension, and other groups interested in the extent of grazing activities. The minimum mapping unit for Grazing Land is 40 acres.

- <u>Urban and Built-Up Land</u>: Land occupied by structures with a building density of at least 1 unit to 1.5 acres, or approximately 6 structures to a 10-acre parcel. This land is used for residential, industrial, commercial, institutional, public administrative purposes, railroad and other transportation yards, cemeteries, airports, golf courses, sanitary landfills, sewage treatment, water control structures, and other developed purposes.
- Other Land: Land not included in any other mapping category. Common examples include
  low density rural developments; brush, timber, wetland, and riparian areas not suitable for
  livestock grazing; confined livestock, poultry or aquaculture facilities; strip mines and borrow
  pits; and water bodies smaller than 40 acres. Vacant and nonagricultural land surrounded
  on all sides by urban development and greater than 40 acres is mapped as Other Land.

#### California Coastal Act of 1976

The California Coastal Act contains provisions to protect agricultural productivity in the coastal zone. The act has specific guidance measures to avoid the conversion of prime agricultural land.

The maximum amount of prime agricultural land shall be maintained in agricultural production to assure the protection of the area's agricultural economy, and conflicts shall be minimized between agricultural and urban land uses through all of the following:

"...(e) By assuring that public service and facility expansions and nonagricultural development do not impair agricultural viability, either through increased assessment costs or degraded air and water quality (§30241 California Public Resources Code)."

Further, the Coastal Act calls for the protection of the long-term productivity of soils and timberlands. (Pub. Resources Code, § 30243.)

## Airport Land Use Compatibility Planning

The State Aeronautics Act (Pub. Util. Code, § 21001 et seq.) establishes statewide requirements for airport land use compatibility planning and requires nearly every county to create an Airport Land Use Commission or other alternative.

The California Department of Transportation Airport Land Use Planning Handbook establishes guidance on land use planning near airports in California. The Handbook also outlines the legal authority (and limitations thereof) possessed by a commission when establishing noise and safety corridors around airports that potentially restrict land use development. The intent of the Handbook is to make recommendations for establishing land use development policies based upon FAA regulations, rather than specifying precise statutes or means of interpreting FAA regulations (Caltrans, 2011).

The purpose of a commission is to establish policies that intend to make land use development around airports compatible with airport-related noise and safety corridors. As applicable, these policies must follow established FAA regulations and other federal, state, and local statutes. However, the Caltrans Handbook provides guidance on the scope of authority that a commission has to restrict land use development. Caltrans guidance suggests that land use restrictions are legitimate when they prevent harm to the surrounding area rather than confer a benefit to the airport.

## Natural Community Conservation Planning Act (1991)

The Natural Community Conservation Planning program of DFW is an unprecedented effort by California, and numerous private and public partners that takes a broad-based ecosystem approach to planning for the protection and perpetuation of biological diversity. The act identifies and provides for the regional or area wide protection of plants, animals, and their habitats, while allowing compatible and appropriate economic activity.

The program is a cooperative effort to protect habitats and species. The program, which began in 1991 under the State's Natural Community Conservation Planning Act, is broader in its orientation and objectives than the California and Federal Endangered Species Acts. These laws are designed to identify and protect individual species that have already declined in number significantly.

The primary objective of the program is to conserve natural communities at the ecosystem level while accommodating compatible land use. The program seeks to anticipate and prevent the controversies and gridlock caused by species' listings by focusing on the long-term stability of wildlife and plant communities and including key interests in the process.

# Local Agency Formation Commissions

The Cortese-Knox-Hertzberg Act of 2000 (Gov. Code, § 56000 et seq.), establishes the process through which local agency boundaries are established and revised. Each county must have a local agency formation commission, which is the agency that has the responsibility to create orderly local government boundaries, with the goal of encouraging "planned, well-ordered, efficient urban development patterns," the preservation of open-space lands, and the discouragement of urban cities, and one member of the public. Many commissions also include one special district representative.

While commissions have no land use power, their actions determine which local government will be responsible for planning new areas. The commissions address a wide range of boundary actions, including creation of spheres of influence for cities, adjustments to boundaries of special districts, annexations, incorporations, detachments of areas from cities, and dissolutions of cities. A city's sphere of influence is an indication of the city's future boundaries. Since 1992, state law requires that incorporation of a new city must not financially harm the county and must result in a positive cash flow for the new city, a requirement that has slowed the rate of new city incorporation.

# The California Land Conservation Act (Williamson Act)

The California Land Conservation Act, better known as the Williamson Act, was enacted by the California State Legislature in 1965 to encourage the preservation of agricultural lands. The Williamson Act program permits property tax adjustments for landowners who contract with a city or county to keep their land in agricultural production or approved open space uses for at least 10 years. Lands covered by Williamson Act contracts are assessed based on their agricultural value instead of their potential market value under nonagricultural uses. In return for the preferential tax rate, the landowner is required to contractually agree to not develop the land for a period of at least 10 years. Williamson Act contracts are renewed annually for 10 years unless a party to the contract files for nonrenewal. The filing of a non-renewal application by a

landowner ends the automatic annual extension of a contract and starts a 9-year phase-out of the contract. During the phase-out period, the land remains restricted to agricultural and open-space uses, but property taxes gradually return to levels associated with the market value of the land. At the end of the 9-year non-renewal process, the contract expires and the owner's uses of the land are restricted only by applicable local zoning. The Williamson Act defines compatible use of contracted lands as any use determined by the county or city administering the agricultural preserve to be compatible with the agricultural, recreational, or open space use of land within the preserve and subject to contract. (Gov. Code, § 51202(e).) However, uses deemed compatible by a county or city government must be consistent with the principles of compatibility set forth in Government Code section 51238.1.

# State Lands Commission Significant Lands Inventory

The State Lands Commission is responsible for managing lands owned by the state, including lands that the state has received from the federal government. These lands total more than four million acres and include tide and submerged lands, swamp and overflow lands, the beds of navigable waterways, and state school lands. The State Lands Commission has a legal responsibility for, and a strong interest in, protecting the ecological and Public Trust values associated with the State's sovereign lands, including the use of these lands for habitat preservation, open space, and recreation.

#### General Plans

The most comprehensive land use planning is provided by city and county general plans, which local governments are required by state law to prepare as a guide for future development. The general plan contains goals and policies concerning topics mandated by state law or which the jurisdiction has chosen to include. Required topics are: land use, circulation, housing, conservation, open space, noise, and safety. Other topics that local governments frequently choose to address are public facilities, parks and recreation, community design, or growth management, among others. City and county general plans must be consistent with each other. County general plans must cover areas not included by city general plans (i.e., unincorporated areas).

## Specific and Community Plans

A city or county may also provide land use planning by developing community or specific plans for smaller, more specific areas within their jurisdiction. These more localized plans provide for focused guidance for developing a specific area, with development standards tailored to the area, as well as systematic implementation of the general plan. Specific and community plans are required to be consistent with the city or county's general plan.

## Zoning

The city or county zoning code is the set of detailed requirements that implement the general plan policies at the level of the individual parcel. The zoning code presents standards for different uses and identifies which uses are allowed in the various zoning districts of the jurisdiction. Since 1971, state law has required the city or county zoning code to be consistent with the jurisdiction's general plan, except in charter cities.

## Housing Element Law

State law requires each city and county to adopt a general plan containing at least seven mandatory elements including housing. Unlike the other general plan elements, the housing element, required to be updated every five to six years, is subject to detailed statutory requirements and mandatory review by a State agency, the California Department of Housing and Community Development. Housing elements have been mandatory portions of local general plans since 1969. This reflects the statutory recognition that housing is a matter of statewide importance and cooperation between government and the private sector is critical to attainment of the State's housing goals. The availability of an adequate supply of housing affordable to workers, families, and seniors is critical to the State's long-term economic competitiveness and the quality of life for Californians.

## NOISE

#### Noise Control Act of 1972

The federal Noise Control Act of 1972 (Pub.L. 92-574 (Oct. 27, 1972); codified in 42 U.S.C. § 4901 et seq.) established a requirement that all federal agencies administer their programs to promote an environment free of noise that would jeopardize public health or welfare. The USEPA was given the responsibility for:

- Providing information to the public regarding identifiable effects of noise on public health and welfare;
- Publishing information on the levels of environmental noise that will protect the public health and welfare with an adequate margin of safety,
- Coordinating federal research and activities related to noise control, and
- Establishing federal noise emission standards for selected products distributed in interstate commerce.

The Noise Control Act also directed that all federal agencies comply with applicable federal, state, interstate, and local noise control regulations. Although the USEPA was given a major role in disseminating information to the public and coordinating with other federal agencies, each federal agency retains authority to adopt noise regulations pertaining to agency programs. The USEPA can, however, require other federal agencies, such as those listed below, to justify their noise regulations in terms of Noise Control Act policy requirements.

#### California Office of Noise Control

The California DHS Office of Noise Control studied the correlation of noise levels and their effects on various land uses and published land use compatibility guidelines for the noise elements of local general plans. The guidelines are the basis for most noise element land use compatibility guidelines in California.

The land use compatibility for community noise environment chart identifies the normally acceptable range for several different land uses, as shown in Figure 13-1 below. Persons in low-density residential settings are most sensitive to noise intrusion, with noise levels of 60 dBA

CNEL and below considered "acceptable". For land uses such as schools, libraries, churches, hospitals, and parks, acceptable noise levels go up to 70 dBA CNEL. Industrial areas (including solid waste facilities) are land uses that can tolerate higher ambient noise level, with conditionally acceptable noise levels being up to 80 dBA CNEL.

The State of California also establishes noise limits for vehicles licensed to operate on public roads. For heavy trucks, the State pass-by standard is consistent with the federal limit of 80 dB at 15 meters. The State pass-by standard for light trucks and passenger cars (less than 4.5 tons, gross vehicle rating) is also 80 dBA at 15 meters from the centerline. These standards are implemented through controls on vehicle manufacturers and by legal sanction of vehicle operators by State and local law enforcement officials.

The State has also established noise insulation standards for new multi-family residential units, hotels, and motels that would be subject to relatively high levels of transportation-related noise. These requirements are collectively known as the California Noise Insulation Standards. (Cal. Code Regs., tit. 24, § 3501 et seq.) The noise insulation standards set forth an interior standard of DNL 45 dBA in any habitable room. They require an acoustical analysis demonstrating how dwelling units have been designed to meet this interior standard where such units are proposed in areas subject to noise levels greater than DNL 60 dBA. Title 24 standards are typically enforced by local jurisdictions through the building permit application process.

#### **Local Jurisdictions**

In California, most cities and counties have noise ordinances serve as enforcement mechanisms for controlling noise. Jurisdictions also have General Plan. Noise Elements may be used as planning guidelines to ensure that long-term noise generated by a source is compatible with adjacent land uses. Both the noise ordinances and General Plan Noise Elements may include limits for industrial areas and limits for sensitive receptor noise levels.

## POPULATION AND HOUSING

#### Federal Housing Administration

The Federal Housing Administration (FHA) was created by Congress in 1934, and became part of the United States Department of Housing and Urban Development's (HUD) Office of Housing in 1965. The FHA made it possible for potential homebuyers to get the financing they needed to own a home. The FHA accomplished this by providing mortgage insurance on loans made by FHA-approved lenders throughout the United States. The insurance is intended to reduce the risk on lenders in the event that a homeowner defaults on a mortgage. The FHA also has various programs and regulations in place to help provide affordable and equal housing opportunities throughout the United States.

#### Tenement House Act of 1909

The State Tenement House Act of 1909 was the first housing regulation passed in California. The law only applied to apartment houses and hotels within cities. Later laws such as the State Dwelling House Act and the State Housing Law (formerly the State Housing Act) were applied to a wider range of housing types, and eventually lead to formation of the Department of Housing and Community Development in 1965. This department is responsible for developing and

enforcing statewide minimum construction regulations for all types of housing, and to promote and maintain adequate housing and decent living environments for all of California's citizens.

The State Housing Law Program was established to assure availability of affordable housing and uniform statewide code enforcement; to protect the health, safety, and general welfare of the public and occupants of housing and buildings accessory thereto. To fulfill this obligation the program may propose legislation and regulations. The program oversees application of state laws, regulations, and code enforcement by a city, county, city and county building, housing, health, and fire department or fire district.

The program develops statewide building standards for new construction of hotels, motels, lodging houses, apartments, dwellings, and buildings accessory thereto. The building standards are published in the California Code of Regulations, title 24, known as the California Building Standards Code.

The program adopts regulations for maintenance, use, occupancy, repair, alteration, moving, and demolition of existing hotels, motels, lodging houses, apartments, dwellings, and buildings accessory thereto. The regulations are published in the California Code of Regulations, title 25, division 1, chapter 1.

## **PUBLIC SERVICES AND UTILITIES**

## California Composting and Transfer/Processing Regulations

Composting operations could be regulated under CalRecycle's existing composting and transfer/processing regulations. The application of permitting requirements must be applied on a case-by-case basis. The determination as to the type of facility would be based on the nature of the feedstock and the temperature of on-site processes. If the feedstock reach a temperature of at least 50 degrees Celsius/122 degrees Fahrenheit (50°C/122°F) on site, then the facility could be regulated as a compostable material handling facility. If the feedstock does not reach the temperature of 50°C/122°F on site, then the facility could be regulated as a transfer/processing facility. Composting operations covered within the Order typically also must obtain a Compostable Material Handling Facility Permit unless exempted under California Code of Regulations, title 14, section 17855.

CalRecycle's compostable material handling, design and operations regulatory requirements are located at California Code of Regulations, title 14, division 7, chapter 3.1, section 17850 et seq. The transfer/processing regulatory requirements are located at title 14, division 7, chapter 3, article 6.0 (§ 17400 et seq.) Specific sections related to public services and utilities are provided below:

Section 17867. General Operating Standards as follows:

- (a) All compostable materials handling operations and facilities shall meet the following requirements:
  - (8) The operator shall provide fire prevention, protection, and control measures, including, but not limited to, temperature monitoring of windrows and piles, adequate water supply for fire suppression, and the isolation of potential ignition sources from

combustible materials. Fire lanes shall be provided to allow fire control equipment access to all operation areas.

- (9) The operator shall provide telephone or radio communication capability for emergency purposes.
- (10) Physical Contaminants and refuse removed from feedstock, compost, or chipped and ground material shall be removed from the site within 7 days and transported to an appropriate facility.
- (13) The operator shall prevent or remove physical contaminants in compost and chipped and ground materials that may cause injury to humans.

## Section 17867.5. Training as follows:

- (a) Compostable materials handling operations and facilities shall meet the following requirements:
  - (1) Operators shall ensure that all personnel assigned to the operation shall be trained in subjects pertinent to operations and maintenance, including the requirements of this article, physical contaminants and hazardous materials recognition and screening, with emphasis on odor impact management and emergency procedures. A record of such training shall be maintained on the site.

#### **Local Jurisdictions**

Local agencies that regulate public services and publicly-owned utility systems include county fire departments and fire districts, county water departments and water districts, county environmental health departments for wells and septic systems, and county flood management departments and drainage districts for flood protection and drainage services. Local agencies regulate facilities within their jurisdiction by enforcing State and local laws and ordinances. Local agencies currently adopt and enforce the 2007 California Fire Code. (Cal. Code Regs., tit. 24, pt. 9 (2010) (Building Standards).) Local jurisdictions also provide goals, objectives, and policies related to public services and utilities in the jurisdiction's general plan.

## **TRANSPORTATION**

## California Department of Transportation (Caltrans)

Caltrans is responsible for planning, designing, constructing, operating, and maintaining all State-owned roadways. Caltrans also implements Federal highway standards for interstates in California. Caltrans' construction practices require temporary traffic control planning "during any time the normal function of a roadway is suspended". In addition, Caltrans has discretionary authority to issue special permits for the movement of vehicles/loads exceeding statutory limitations on the size, weight, and loading of vehicles contained in Division 15 of the California Vehicle Code. Requests for such special permits require completion of an application for a Transportation Permit. The California Highway Patrol is notified about transportation of oversize/overweight loads.

State highway weight and load limitations are specified in the California Vehicle Code, sections 35550 to 35559. The following general provisions would apply to the project:

- The gross weight imposed upon the highway by the wheels on any axle of a vehicle shall not exceed 20,000 pounds, and the gross weight upon any one wheel, or wheels, supporting one end of an axle, and resting upon the roadway, shall not exceed 10,500 pounds.
- The maximum wheel load is the lesser of the following: (a) the load limit established by the tire manufacturer, or (b) a load of 620 pounds per lateral inch of tire width, as determined by the manufacturer's rated tire width.

For vehicles with trailers or semi-trailer, the following provision applies:

• The gross weight imposed upon the highway by the wheels on any one axle of a vehicle shall not exceed 18,000 pounds, and the gross weight upon any one wheel, or wheels, supporting one end of an axle and resting upon the roadway, shall not exceed 9,500 pounds, except that the gross weight imposed upon the highway by the wheels on any front steering axle of a motor vehicle shall not exceed 12,500 pounds, according to California Vehicle Code section 35551.5.

These weight and load limitations for state highways would also apply to county or city roadways if no limitations are specified by the local jurisdiction.

# **County and City Land Use Regulations and Ordinances**

Local regulations and ordinances vary widely from area to area. Typically, local jurisdictions adopt building, grading, and erosion control ordinances. In addition, local jurisdictions typically require a traffic safety / traffic management plan for any project that includes lane closures, partial road closures, and road closures with detours. An encroachment permit is required for any work to be performed in the roadway right-of-way.