

**STATE WATER RESOURCES CONTROL BOARD  
BOARD MEETING SESSION – DIVISION OF FINANCIAL ASSISTANCE  
OCTOBER 3, 2012**

**ITEM 4**

**SUBJECT**

CONSIDERATION OF A PROPOSED RESOLUTION APPROVING OF DOCUMENTS AND AUTHORIZATION AND DIRECTION OF ACTIONS FOR THE ADMINISTRATION AND FUNDING OF THE CLEAN WATER STATE REVOLVING FUND (CWSRF) IN CONNECTION WITH ISSUING UP TO \$100,000,000 AGGREGATE PRINCIPAL AMOUNT OF BONDS BY THE CALIFORNIA INFRASTRUCTURE AND ECONOMIC DEVELOPMENT BANK (I-BANK)

**DISCUSSION**

Pursuant to [Resolution No. 2002-0108](#), the State Water Resources Control Board (State Water Board) leveraged the CWSRF program through a bond sale in August of 2002. The former Division of Clean Water Programs, now the Division of Financial Assistance (Division), executed an interagency agreement with the I-Bank to act as the conduit issuer on the \$300,000,000 bond sale.

The first optional redemption date for the 2002 Bonds was October 1, 2012. The outstanding 2002 Bonds (maturing from 2013 to 2018) can be redeemed from the bond holders on or after October 1, 2012, without penalty (a “premium”). The outstanding 2002 Bonds can be redeemed by selling an equivalent amount of bonds at current market rates (“refunding”) or with cash from the CWSRF account.

The coupon (interest) rates on the outstanding 2002 Bonds range from 4.00 percent to 5.00 percent. Based on current market conditions, refunding the outstanding 2002 Bonds will save the State Water Board approximately \$10.8 million based on a present value comparison. Considering the large savings, redeeming the outstanding 2002 Bonds is desirable.

Even though a cash redemption would save the CWSRF more than a refunding redemption, a refunding redemption of the outstanding 2002 Bonds is preferable to a cash redemption for several reasons:

1. Although cash flow forecasts are dynamic, the current cash flow projections and the high level of outstanding CWSRF commitments indicate that the CWSRF will likely need additional cash in future years, perhaps as early as 2013. Using cash to redeem the 2002 Bonds now would reduce the amount of cash available to meet those commitments, and thereby accelerate the need for a new money bond sale.
2. Current market rates are at historic lows. Refunding the outstanding 2002 Bonds can be done at a relatively low cost to the State Water Board.
3. Refunding provides the State Water Board with the opportunity to rewrite its Master Trust Indenture to reflect current bond market practices for CWSRF programs. Rewriting the Master Trust Indenture will enable the State Water Board to expeditiously complete future bond sales for new money when needed; increase capacity for future leveraging; assist in administrative streamlining; and increase flexibility for refundings, cashflow management, and programmatic changes.

On June 5, 2012, the State Water Board adopted [Resolution No. 2012-0025](#) authorizing the refunding of the 2002 bonds. The purpose of this proposed resolution is to authorize and direct on behalf of the State Water Board and in its name, the Executive Director and designee(s) of the State Water Board (Authorized Signatories) to execute and deliver documents to the appropriate entities and take other associated actions necessary to refund the outstanding 2002 Bonds at current market rates. The I-Bank will act as the conduit issuer of the refunding bonds (2012 Bonds) on behalf of the State Water Board. The sale will be underwritten by the underwriting firms of Piper Jaffray and Raymond James, and the California State Treasurer's Office will serve as the Trustee for the 2012 Bonds.

## **POLICY ISSUE**

Should the Board approve the proposed resolution to authorize the execution of documents and authorize the associated actions necessary for the I-Bank to issue up to \$100,000,000 aggregate principal amount of bonds to refund the outstanding 2002 CWSRF bonds on behalf of the State Water Board?

## **FISCAL IMPACT**

Refunding the 2002 Bonds will result in lower future interest costs on the outstanding principal of the bonds. The estimated savings to the CWSRF program is approximately \$10.8 million based on a present value comparison.

The costs associated with the refunding will be paid from the proceeds of the 2012 Bonds.

State Water Board staff costs associated with the refunding transaction will be covered by the administrative accounts currently available to pay staff costs.

## **REGIONAL BOARD IMPACT**

There will be no direct Regional Board impact. Refunding the 2002 Bonds will result in lower interest costs for the CWSRF, leaving more money in the CWSRF to finance additional water quality projects that support the Regional Boards' efforts.

## **STAFF RECOMMENDATION**

Approve the proposed resolution to authorize the execution of documents and authorize the associated actions necessary for the I-Bank to issue up to \$100,000,000 aggregate principal amount of bonds to refund the outstanding 2002 CWSRF bonds on behalf of the State Water Board.

State Water Board action on this item will assist the Water Boards in reaching Goals 1, 2, 3, and 4 of the *Strategic Plan Update: 2008-2012* to implement strategies to fully support the beneficial uses for all 2006-listed water bodies by 2030; improve and protect groundwater quality in high-use basins by 2030; increase sustainable local water supplies available for meeting existing and future beneficial uses by 1,725,000 acre-feet per year, in excess of 2002 levels, by 2015, and ensure adequate flows for fish and wildlife habitat; and comprehensively address water quality protection and restoration, and the relationship between water supply and water quality, and describe the connections between water quality, water quantity, and climate change, throughout California's water planning processes.

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## STATE WATER RESOURCES CONTROL BOARD RESOLUTION NO. 2012-

APPROVAL OF DOCUMENTS AND AUTHORIZATION AND DIRECTION OF ACTIONS FOR THE ADMINISTRATION AND FUNDING OF THE CLEAN WATER STATE REVOLVING FUND (CWSRF) IN CONNECTION WITH ISSUING UP TO \$100,000,000 AGGREGATE PRINCIPAL AMOUNT OF BONDS BY THE CALIFORNIA INFRASTRUCTURE AND ECONOMIC DEVELOPMENT BANK (I-BANK)

### WHEREAS:

1. The United States of America, pursuant to the Federal Water Pollution Control Act, as amended by, among other laws and regulations, the Water Quality Act of 1987 (33 U.S.C. Section 1251 *et seq.*) (Clean Water Act), requires each state to establish a water pollution control revolving fund to be administered by an instrumentality of such state as a condition to receipt of CWSRF capitalization grants under the Clean Water Act;
2. The State of California (State) has, pursuant to Chapter 6.5 (commencing with Section 13475) of Division 7 of the California Water Code, as amended, established the State's CWSRF to be used for purposes of state law and the Clean Water Act;
3. The State Water Resources Control Board (State Water Board) is the State's principal state agency with primary responsibility for the coordination and control of water quality and has the responsibility to administer the CWSRF and to provide financial assistance to municipalities for the construction of eligible projects, all as set forth under state law;
4. Various local governmental agencies have submitted and are expected to submit to the State Water Board applications for financial assistance for eligible projects;
5. The funds necessary to provide such financial assistance have heretofore been derived from, among other sources, the I-Bank's Clean Water State Revolving Fund Revenue Bonds, Series 2002 (2002 Bonds), issued on behalf of the State Water Board, pursuant to the Master Trust Indenture, dated as of August 1, 2002, as supplemented by the Series 2002 Indenture, dated as of August 1, 2002, each by and between the I-Bank and the Treasurer of the State, as trustee;
6. Additional funding capacity is to be derived in part by the refinancing of all or a portion of the Series 2002 Bonds and the issuance by the I-Bank of its Clean Water State Revolving Fund [Refunding] Revenue Bonds, Series 2012 (Bonds), on behalf of the State Water Board, and the sale of the Bonds to Piper Jaffray & Co., as representative of the underwriters (Underwriters), pursuant to a bond purchase agreement (Bond Purchase Agreement) to be entered into by and among the Underwriters, the Treasurer of the State (Treasurer) and the I-Bank, and approved by the State Water Board;
7. The Bonds are to be issued pursuant to the Master Trust Indenture, dated as of October 1, 2012 (Master Indenture), as supplemented by the Series 2012 Indenture, dated as of October 1, 2012 (Series 2012 Indenture and, together with the Master Indenture, the Indenture), each by and between the I-Bank and the Treasurer, as trustee thereunder;

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8. The Bonds and any bonds that may hereafter be issued under the Indenture are to be further secured pursuant to the Master Payment and Pledge Agreement, dated as of October 1, 2012 (Master Pledge Agreement), between the I-Bank and the State Water Board;
9. Disclosure of certain financial information and operating data and certain enumerated events are to be provided to holders of the Bonds on an ongoing basis pursuant to the Continuing Disclosure Agreement, dated as of the date of the Preliminary Official Statement (Continuing Disclosure Agreement), between the State Water Board and the Treasurer, as dissemination agent;
10. It is in the public interest and for the public benefit that the State Water Board enter into certain agreements and perform certain acts described herein;
11. The United States Environmental Protection Agency (U.S. EPA) requires that the Operating Agreement for Activities and Functions in Managing the State Water Pollution Control Revolving Fund Program between the State of California and U.S. EPA Region IX (Operating Agreement) be revised to reflect the structure of the issuance of the Bonds; and
12. On June 5, 2012, the State Water Board adopted [Resolution No. 2012-0025](#) authorizing the refunding of the 2002 bonds.

## THEREFORE BE IT RESOLVED THAT:

1. The following documents are hereby approved and each of the Executive Director and designee(s) of the State Water Board (Authorized Signatories) is hereby authorized and directed on behalf of the State Water Board and in its name to execute and deliver to appropriate entities the following documents in substantially the form of the draft documents presented to this meeting, and the Clerk of the State Water Board is hereby authorized to attest to the signature of the officer signing such documents:
  - (a) the proposed form of the Master Pledge Agreement;
  - (b) the proposed form of the Continuing Disclosure Agreement;
  - (c) the proposed form of the Preliminary Official Statement relating to the Bonds (Preliminary Official Statement); and
  - (d) the proposed form of the Bond Purchase Agreement, including exhibits thereto.
2. The proposed forms of the Master Indenture, the Series 2012 Indenture, and the Bond Purchase Agreement are hereby approved, and the obligations of the State Water Board thereunder are hereby acknowledged and approved.
3. Each Authorized Signatory is hereby authorized and directed to execute such other agreements, documents, and certificates as may be necessary to carry out the purposes of this resolution and the statutory programs herein mentioned. Such agreements, documents, and certificates may include, but are not limited to, the Tax Certificate and the Operating Agreement. Each Authorized Signatory is hereby authorized to take any and all actions

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necessary or advisable to assist in issuing and selling the Bonds and to carry out the purposes of this Resolution.

4. The distribution by the Underwriters of the Preliminary Official Statement to prospective investors in the Bonds is hereby approved and authorized and any authorized officer of the State Water Board is authorized to execute and deliver a statement that the Preliminary Official Statement is a "deemed final" official statement (except for permitted omissions), by the State Water Board as of its date for purposes of Rule 15c2-12(b)(1) under the Securities Exchange Act of 1934, as amended. Each Authorized Signatory is hereby authorized to execute the Preliminary Official Statement as the final official statement for the Bonds, with such additions thereto or changes therein as may be approved upon consultation with the State Water Board's counsel (Final Official Statement), and the execution of the Final Official Statement by the Authorized Signatory shall be conclusive evidence of the approval of any such additions and changes. The State Water Board hereby authorizes the distribution of the Final Official Statement by the Underwriters. The use and distribution by the Underwriters of the Preliminary Official Statement and Final Official Statement in connection with offering and selling the Bonds is hereby approved and authorized.
5. All actions heretofore taken by the officers and agents of the State Water Board with respect to the approval, issuance, and sale of the Bonds are hereby approved, confirmed, and ratified.
6. This Resolution shall take effect immediately upon its adoption.

## CERTIFICATION

The undersigned, Clerk to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on October 3, 2012.

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Jeanine Townsend  
Clerk to the Board