# Response to Comments for Proposed Policy Handbook Establishing a Standard Method of Testing and Reporting of Microplastics in Drinking Water

August 9, 2022

The following tables contain summaries of written comment letters and responses for the <u>Draft Microplastics in Drinking</u> <u>Water Policy Handbook (November 10, 2021)</u>. To obtain full copies of public comment letters, please send an email to commentletters@waterboards.ca.gov with 'Microplastics Policy Handbook Comment Letters' in the subject line.

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# Comment Category Key

# Commenter Key

Commenter Name	Submitted by:	Date Comments Received	Comment Categories	Comment Numbers
American Chemistry Council	Brett Howard	12/22/2021	E,H,J,M	1 to 12
American Water Works Association- California-Nevada Section	Sue Mosburg	12/22/2021	A,J,L,V	13 to 16
Association of California Water Agencies, California Water Association	Nicholas Blair, Jennifer Capitolo	12/21/2021	D,G,H,L,N,T	17 to 25
California Urban Water Agencies	Wendy Broley, Helene Baribeau, Tiffany Tran	12/20/2021	B,C,G,I,L,V	26 to 31
McCampbell Analytical, Inc.	Kelly Chen	12/22/2021	O,T,U,W	32 to 35
RJ Lee Group	Keith Rickabaugh	12/21/2021	A,N,R	36 to 39
San Diego County Water Authority	Kelley Gage	12/22/2021	C,D,L,V	40 to 43
San Francisco Public Utilities Commission	Andrew DeGraca	12/21/2021	B,F,I,K,S	44 to 48
SiMPore	James Roussie	12/22/2021	S	49
The Metropolitan Water District of Southern California	Paul Rochelle	12/21/2021	C,L,P,Q,V	50 to 54

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		ACC Supports the Handbook's Focus on Quality Control / Quality Assurance and Methods for Identifying Microplastics. As a general matter, ACC supports the Board's extensive focus on QA/QC for microplastics sample collection, preparation, and identification. Many have noted the exponential increase in microplastics publications recently, although the ability to compare and aggregate data within the various studies remains challenging due to incompatible sampling and reporting methods [Cunningham et al. 2019]. Further, overall data quality from these publications leaves much to be desired, with recent publications scoring an average of 45% on quality criteria concerning particle characterization, experimental design, applicability in risk assessment, and ecological relevance [de Ruijter et al. 2020]. Based in part on these challenges, we agree with the Board's finding that it is inappropriate at this time to provide numerical exposure guidance, while providing detailed steps to ensure that sampling and analysis of microplastics in drinking water are as accurate as possible (i.e. by using positive and negative controls, fortified blanks, etc.). Moreover, the contamination and quality control sections within the Handbook represent a comprehensive approach to minimizing ambient microplastics contamination during sample handling and analysis, thus reducing the chance of reporting inaccurate	Thank you for your comment and for several of your member agencies' participation in our efforts to advance the science and develop standardized	
American		microplastic levels. While the microplastics research field has ample room for improvement, the Handbook's standard operating procedures move the science in the	analytical methods. We look forward to continuing to work together to improve analytical	
Chemistry Council	Miscellaneous	proper direction [The demonstrations of accuracy and	methods.	1

### Summary and Response to Comments

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		precision, for example, we expect to improve over time.]. ACC was also pleased to see that the Handbook identifies Raman and infrared spectroscopy as the preferred methods for microplastic identification. These instruments represent tried-and-true analytical techniques to discern synthetic particles from natural materials and are uniquely suited to the regulatory requirements in SB1422. The draft protocols within the Handbook have appropriate minimum cutoff sizes for microplastic particles that best represent the capabilities of the instruments and laboratory personnel (20 and 50 µm, respectively). And while other technologies will likely be available in the future for microplastics identification—namely pyrolysis / gas chromatography and laser direct infrared analysis—the current limited quantity of these instruments in laboratories and incipient analysis protocols prevent them from use within a regulatory setting at this time. We encourage the Board to continue to work with voluntary consensus organizations, such as ASTM and ISO, to develop these technologies. Relatedly, ACC acknowledges the importance of the Board's work within ASTM to date that has resulted in D8332-20 and its inclusion in the Handbook. We hope that this effort will continue to yield new methods applicable to microplastics in the future.		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		The Working "Microplastics" Definition Continues to	As stated on page 13 of the	
		be Problematic and Should be Updated.	staff report (Coffin 2020), the	
		1. "Microplastics" as defined is overbroad and unworkable.	ISO definition for 'plastic' has	
		ACC previously commented on the proposed	been criticized for being too	
		"microplastics in drinking water" definition. SWRCB staff	narrow, as while it would	
		have indicated an openness to revisiting the definition as	include common, high-	
		the program matures. We recommend that California	production classes of	
		update and refine the definition now.6 The definition as is	polymers such as	
		remains too broad because it encompasses not only	thermoplastics and	
		traditional microplastics from major resins in consumer	thermosets, some elastomers	
		products—polyethylene (PE), polypropylene (PP), styrene-	(e.g. anthropogenic rubbers)	
		butadiene rubber (SBR), and polyester, for example—but	would be excluded	
		also particles not associated with plastic, such as dyed	(Hartmann et al. 2019). The	
		wool and polyethylene glycol.	ASTM definition is more	
			narrow than the ISO	
		SWRCB can solve this issue by adopting the plastic	definition due to its explicit	
		definitions put forth by ASTM or ISO. Both are similar in	exclusion of rubber, textiles,	
		that they define plastic as being shaped by flow, a	adhesives, and paint (ASTM	
		traditional method for manipulating heated polymers into	2020). Exclusion of textile-	
		end products during manufacturing. ASTM defines plastic	and rubber-derived	
		as:	microparticles from a	
		"a material which contains as an essential ingredient one	definition of 'microplastics in	
		or more organic polymeric substances of large molecular	drinking water' may exclude a	
		weight, is solid in its finished state, and at some stage in its	significant portion of particles	
		manufacture or processing into finished articles can be	from analysis. Textile-derived	
		shaped by flow." (ASTM D883-19b)	fibers that would meet the	
			ISO definition of 'plastic' may	
		Including "plastic" in the definition rather than "polymer" is	constitute 50-99% of	
		more appropriate because plastic MPs can be properly	'microplastics' found in	
American		detected and quantified. Non-plastic polymer particles	drinking water (Pivokonsky et	
Chemistry Council	Definition	often have complex dissolution behaviors in water and are	al. 2018), and rubber-derived	2

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		very difficult to detect in drinking water matrices. Developing adequate methods to detect non-plastic polymers would take concerted effort and time, while adding unneeded complexity to analytical methods. Thus, traditional plastic particles that are solid and insoluble in drinking water should be the focus. Referencing the ASTM and ISO definitions for plastics would help ensure this. OMB Circular A-119 encourages adoption by reference of voluntary consensus standards such as those developed by ASTM, so this ASTM definition is likely to be influential and likely to be the leading definition used by federal agencies such as EPA, NOAA and others, as well as researchers across the US.	particles that would meet the ISO definition of 'plastic' have been found at high concentrations in aqueous samples (48% of 11 trillion microparticles entering the San Francisco Bay) (Sutton et al. 2016). Furthermore, the substance criteria in the proposed definition is virtually synonymous (with the exception of biodegradability criteria) with the proposed definition of 'microplastics' by the European Chemicals Agency (European Chemicals Agency 2019a), and was supported unanimously by a panel of five leading experts commissioned for external peer review (California State Water Resources Control Board 2020) and again by four additional reviewers solicited to meet the requirements of California Health and Safety Code Section 57004 (State Water Resources Control Board 2022).	

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		2. The minimum size threshold does not comport with	Based on the demonstrated	
		polymer science principles.	toxicity of <100 nm plastic	
		Turning to the size requirements within the "microplastics"	particles (Coffin et al. 2022),	
		definition, draft ASTM standards use the traditionally	the State Water Board cannot	
		accepted maximum microplastics size of 5 mm, which	justify the inclusion of a lower	
		comports with the SWRCB's Proposed Definition. Aligning	size limit of 100 nm in the	
		the Board's definition with this generally recognized upper	definition of 'microplastics in	
		limit will substantiate boundaries for microplastics research	drinking water'. ECHA's draft	
		and regulatory efforts. The Board's defined lower limit of 1	definition includes a lower	
		nm, however, is not grounded in any scientific principle and	size limit of 100 nm in part	
		demonstrates a fundamental misunderstanding of polymer	due to their existing	
		science. Paraffin wax, for example, is a polymer that	regulations for nanomaterials	
		comprises a fully saturated alkyl carbon chain commonly	(<100 nm), while such	
		31-33 carbon atoms in length – roughly 40 nm [Soliman	regulations are lacking for	
		2020]. This structure is identical to polyethylene, and thus	California. Furthermore, the	
		synthetic polyethylene with a length of 40 nm would be	lower size limit effectively	
		chemically indistinguishable from paraffin wax. The	conforms with the definitions	
		structural similarities at this size are important because	of 'microplastics' used by	
		waxes are distinct from plastics due to their inherent	additional agencies, including	
		characteristics – and more importantly waxes readily	the US EPA (Murphy 2017),	
		biodegrade [Arnbjörn 1992]. Consequently, the present	National Oceanic and	
		"microplastics" definition is problematic because it fails to	Atmospheric Administration	
		include a lower size threshold that excludes waxes. It is	(Courtney Arthur, Baker, and	
		also conceivable that additional, biologically-derived	Bamford 2008), and	
		molecules could be swept up in definition as well – n-	International Joint Group of	
		octanol, for instance, has a length of 1 nm. Further	Experts on the Scientific	
		complicating the matter is that the detection and analysis	Aspects of Marine	
		of particles within this size range is extremely difficult.	Environmental Protection	
		Therefore, we recommend that the Board increase the	(GESAMP 2019) - all of	
American		minimum size requirement for microplastics to 100 nm to	which actually do not have	
Chemistry Council	Definition	avoid these complications. It is worth noting that the 100	lower size limits whatsoever.	3

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	nm minimum size limit is in line with recommendations from the Committee on Risk Assessment for intentionally added microplastics under REACH [ECHA 2020].		ID

Comment Category	Comment	Response	Comment ID
	3. Soluble polymers should be excluded.	The claim that soluble	
	Reframing the microplastic definition on plastics rather	polymers such as	
		polyethylene glycol and	
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		(Arp and Khuisen 2019).	
		This beterogeneity and	
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Definition		5	4
		Category         Comment           3. Soluble polymers should be excluded.         Reframing the microplastic definition on plastics rather than polymers will focus SWRCB efforts on creating analytical methods for traditional plastic particles that are solid and completely insoluble in water. The current definition will likely implicate many materials that should not be viewed as associated with the presence of trace amounts of microplastics in the environment, such as polyethylene glycol and polyvinyl alcohol. That is not to say these polymers might not be without risk in unusual situations where very high exposures could theoretically occur, since risk is a function of hazard and exposure. But as used in commerce at present, these polymers are not widely detected in environmental or biotic screening studies looking for trace concentrations of microplastics. More commonly, these chemicals dissolve when formulated into consumer products. For instance, functional polymers used in cosmetic and other products may be manufactured as solid particulate materials but dissolve when used in aqueous formulations and remain dissolved after use and disposal. While these functional polymers share the same backbone with their larger structural polymeric relatives, it is the unique and subtle co-monomer profile that effectively differentiates a functional and a structural polymer. These small and often proprietary differences in the co-monomer content may lead to significantly altered polymeric properties that allow, among others, for an enhanced solubility but also may considerably change the applicability of analytical test methods.	CategoryCommentResponse3. Soluble polymers should be excluded. Reframing the microplastic definition on plastics rather than polymers will focus SWRCB efforts on creating analytical methods for traditional plastic particles that are solid and completely insoluble in water. The current definition will likely implicate many materials that should not be viewed as associated with the presence of trace 

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	Including these functional polymers within "microplastics" unnecessarily broadens the definition scope beyond plastics one would expect to find. We propose a 100 mg/L solubility threshold to ensure the definition for "microplastic" can facilitate proper analytical method development for polymers relevant to human ingestion.	polyvinyl alcohol has been found as solid particles in the guts of deep-sea amphipods (Jamieson et al. 2019), benthic crustaceans (Cau et al. 2020), wastewater treatment plant influent and effluent (Kang et al. 2018; Mintenig et al. 2017), and stormwater (Liu et al. 2019). In a 2018 review of environmental microplastic monitoring studies, polyvinyl alcohol (in solid particulate form) represented	
			approximately 1% of the total relative polymer composition in water, and approximately 11% of the total relative polymer composition in sediment (Burns and Boxall 2018). Polyethylene glycol, which is a type of synthetic "polymer gel" industrially produced in large quantities, has been detected in solid particulate form in various environmental compartments (e.g., stormwater (Liu et al. 2019), fish guts (Collard et al. 2017)) using typical	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			microplastic sampling	
			protocols and detection	
			techniques (i.e., Raman or	
			FTIR spectroscopy).	
			The concept of a solubility	
			threshold becomes	
			particularly challenging when	
			considering nanoscale sized	
			polymeric particles. For	
			instance, degraded	
			polyacrylamide (a "soluble"	
			polymer) appears as a solid	
			particle ranging from 18 to	
			350 nm in size (Jop et al.	
			1997), which can	
			agglomerate to make larger	
			polymeric nanocomposites	
			and micro-scale particles	
			(Rivas, Urbano, and Sánchez	
			2018). Furthermore, test	
			methods to determine	
			"solubility" can be	
			confounded for particle	
			dispersion, which is	
			highlighted in a recent	
			regulatory registration	
			guidance document for	
			nanoparticles (European	
			Chemicals Agency 2019b). In	
			consideration of challenges	
			over the determination of	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			solubility of particles (particularly in the nano-sized range), the European Chemicals Agency considers polymer "solubility" to not be a useful term to define "microplastics", concluding that additional defining terms such as "solid" and "particle" sufficiently captures "that a polymer has kept its shape in the medium into which it is placed and can move as a unit" (European Chemicals Agency 2019a). By omitting a solubility threshold, the proposed definition of 'microplastics in drinking water' is in harmonization with the proposed definition for 'microplastics' by the European Chemicals Agency 2019a).	

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		Including "Surface Waters" Within the Phased	State Water Board staff	
		Approach Is Overly Broad and Unworkable.	disagrees with ACC's reading	
		While ACC supports a phased system for microplastics	of Health and Safety Code	
		method development and monitoring, the Board's	section 116376 and	
		expansion of monitoring activities to include "source	interpretation of the	
		waters" will dramatically increase the scope of this	Legislature's intent in	
		program, which will impose unnecessary costs and	enacting this legislation. The	
		complexities. We also believe this was not intended by the	Safe Drinking Water Act	
		legislature when the program was authorized under	contains no express	
		SB1422, is not supported by the plain language of the	definitions of "drinking water"	
		authorizing statute, and is inconsistent with accepted	and "source water." Under	
		differentiation – and regulation – of "source waters" and	the Safe Drinking Water Act,	
		drinking water.	the Board is authorized to,	
			and regularly does, require	
		The State should focus on "drinking water" as that term is	water systems to test source	
		generally understood by the general public, by the	water. Testing source water	
		legislature, and by the drinking water regulated community.	is a critical component of	
		At the federal level, it is well understood that drinking water	ensuring that safe and	
		does not include "source waters" and there is a well-	potable water is delivered to	
		established distinction between drinking water that has	water system customers.	
		been treated and is safe, or ready, to drink or cook, versus	There is no indication that the	
		untreated "source water," which is "water in its natural	Legislature intended to	
		state, prior to any treatment for drinking."[EPA n.d.]	somehow limit the Board's	
		California also recognizes this distinction: the California	testing and monitoring	
		Water Board's website on safe drinking water simply says	authority in implementing the	
		"[d]rinking water, which is also known as potable water, is	microplastic's testing	
		the water used for drinking, bathing and making	requirements.	
		food."[https://mywaterquality.ca.gov/safe_to_drink/]		
		Employing the proposed two-phase iterative approach	Moreover, the State Water	
American		described in Section 4.3 is an appropriate way to address	Board's proposed plan for	_
Chemistry Council	Process	the statutory requirements while continuing to develop	testing of microplastics in	5

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		scientific capabilities that will enable detection at lower concentrations and microplastic sizes. That said, the Handbook indicates phase 1 will comprise characterizing microplastics greater than 20 µm in size "in source waters used for drinking [water]". This interpretation of the statute expands the Board's activities beyond those delineated within the enabling statute. SB1422 requires development and testing of "drinking water" for microplastics. "Source water" is inherently separate from "drinking water" – numerous processes are involved to filter, sanitize, and deliver drinking water from its original source. Many Federal and State requirements apply to drinking water that are not applicable to surface waters. As such, reading "drinking water" to include "source water" is incompatible with the plain language of SB1422 – they are fundamentally two different things. Furthermore, the California legislature was aware of the SWRCB Resolution No. 88-63 dealing with "source waters" when enacting SB1422. SB1422 could have directed that the SWRCB actions be applied to "sources of drinking water" – instead the legislature used the term "drinking water." Based on the statutory language, it is imperative that the Board revamp the Handbook to focus on drinking water.	source waters as described in the proposed Policy Handbook is the most reasonable and effective use of resources. The best available standardized analytical techniques (infrared and Raman spectroscopy) are currently capable of accurately quantifying microplastics in source waters. Because some treatment techniques may incidentally remove microplastics larger than 20 and 50 micrometers - which are the current lower size limits of detection for these standardized methods - microplastic contamination in the State's drinking water may be under-counted if only treated drinking water were to be sampled. Furthermore, because multiple treatment plants often share a common source of water, sampling at these sources dramatically reduces the total number of samples required to determine contamination for	

# Response to Comments for Proposed Policy Handbook for Testing and Reporting of Microplastics in Drinking Water

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			the majority of the State's drinking water supplies.	

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		The "Health Effects" Section in the Handbook Should be Revised for Accuracy. The proposed recommended health-based guidance language in Section 4.1.1 of the Handbook vastly overstates the scientific certainty of purported MP-induced adverse health effects in laboratory rodent studies. All of these studies contain significant scientific flaws, such as failure to use sufficient number of exposure groups, failure to use sufficient number of animals in each exposure group, failure to characterize the dose solutions (for uniform concentration, stability and actual amounts administered (not just nominal concentrations)), failure to use EPA or OECD standardized and validated toxicity testing study designs, failure to use validated methodologies for determining adverse effects, insufficient or inappropriate use of statistical analyses, failure to follow Good Laboratory Practice guidelines, etc. For these reasons, the scientific basis for the first sentence in the recommended guidance language should be deleted in its entirety, and the recommended language should be modified, along the lines of:	Thank you for your comment. The proposed health language is based on an independent expert workshop's comprehensive and in-depth meta-analysis of the human health effects of microplastics, and at the time of writing represents the most up-to-date and rigorous assessment available (Hampton et al. 2022; Gouin et al. 2022; Coffin et al. 2022). The expert workshop was fully aware of the flaws in underlying toxicity studies described by the commentator, which have been enumerated and discussed in detail (Coffin et al. 2022). Insufficient sample sizes were considered, and	
American Chemistry Council	Health language	"Finding a measurable amount of microplastics in drinking water is only an indicator of possible exposure and does not mean that any adverse health effect will occur. More research is needed to understand potential human health implications, if any, and to determine if there are environmentally relevant concentrations, frequencies and durations of exposures that could potentially lead to adverse health effects. Therefore, California is monitoring	power analyses were performed on raw dose- response when appropriate, which resulted in further exclusion of several (but not all) toxic endpoints and studies (Coffin et al. 2022). Additionally, the failure to use a standardized testing study	6

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		microplastics in drinking water to understand its occurrence and is supporting ongoing research."	design does not necessarily mean resulting data are not informative, and Public Health Goals are often derived from studies that do not use standardized designs. In light of these and other apparent shortcomings with the underlying toxicity, an expert elicitation approach was employed to more thoroughly evaluate each study on a case-by-case basis, ultimately resulting in a consensus between a wide group of recognized experts (with specializations in microplastics toxicity and each endpoints' physiological field of study) of a number of endpoints deemed to be reliable (Coffin et al. 2022).	
			Findings across four studies deemed reliable demonstrate that there is either a direct effect or indirect effect of some types of microplastics (e.g., polystyrene spheres) on biomarkers linked to impaired male reproductive	

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			function in mammals in a	
			dose-dependent manner,	
			including: increased sperm	
			abnormalities, decreased	
			sperm motility and viability,	
			decreased sperm	
			concentrations, apoptosis of	
			sperm cells accompanied by	
			a dose-related expression of	
			cytokines decreased	
			testosterone levels,	
			increased inflammation	
			markers, and decreased	
			proteins involved in oxidative	
			stress defense (Xie et al.	
			2020; Li et al. 202; Hou et al.	
			2021; Amereh et al. 2019;	
			Coffin et al. 2022).	
			Furthermore, findings in two	
			studies deemed reliable	
			demonstrate effects of some	
			types of microplastics (i.e.,	
			polystyrene spheres) on a	
			biomarker linked to impaired	
			female reproductive function	
			in mammals (i.e., anti-	
			müllerian hormone) in a	
			dose-dependent manner (An	
			et al., 2021; Amereh et al.	
			2020).	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			As described by the commentator, the expert workshop agreed that uncertainties related to exposure concentrations in many studies (e.g., a lack of confirmation of concentrations in exposure media) were too great to develop quantitative health- based guidance levels at this time (Coffin et al. 2022). Accordingly, the expert workshop advised that qualitative health language be communicated to consumers <i>in lieu</i> of a quantitative threshold (Coffin et al. 2022).	
			Accordingly, we respectfully decline the commentator's proposed language, which downplays and ignores reliable evidence for probable mammalian health effects of certain forms of microplastics (i.e. polystyrene spheres < 10 $\mu$ m). The recommend health-	

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			based guidance language has been approved without suggestions for revisions by four external peer reviewers (State Water Resources Control Board 2022), with expertise in toxicology, microplastics, and risk assessment. Furthermore, the underlying meta-analysis for the language underwent external scientific peer review per Health and Safety Code 57004 as well as journal peer review for publication (Coffin et al. 2022).	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		California Health and Safety Code Requirements.		
		In promulgating the Handbook, the SWRCB needs to		
		comply with the requirements of California Health and		
		Safety Code § 57004. Accordingly, the SWRCB must		
		submit "the scientific portions of the proposed rule [The		
		Handbook], along with a statement of the scientific		
		findings, conclusions, and assumptions on which the		
		scientific portions of the proposed rule [The Handbook] are		
		based and the supporting scientific data, studies, and other		
		appropriate materials, to the external scientific peer review		
		entity for its evaluation."		
		• The Handbook falls within the definition of HSC § 57004		
		since it is a "policy that is adopted by the State Water		
		Resources Control Board pursuant to the Porter-Cologne		
		Water Quality Control Act (Division 7 (commencing with		
		Section 13000) of the Water Code) that has the effect of a		
		regulation and that is adopted in order to implement or		
		make effective a statute."		
		• As stated in the Introduction section of the Handbook, "This Microplastics in Drinking Water Policy Handbook's		
		"This Microplastics in Drinking Water Policy Handbook's (Policy) purpose is to implement Health and Safety Code	Thank you for your commont	
		section 116376 by setting forth the requirements for	Thank you for your comment. All portions of the Handbook,	
		conducting monitoring and reporting of microplastics in	including the definition,	
		drinking water."	analytical methods,	
		• The scientific portions of the Handbook subject to the	handbook, and health effects	
		requirements of HSC § 57004 include, but are not limited	guidance language have	
		to: Section 3, Definitions; Section 4, Background; Section	been subjected to external	
		5, Monitoring and Reporting Requirements; Attachment A;	scientific peer review per	
		Standard Operating Procedures for Extraction and	HSC § 57004 (State Water	
American		Measurement by Infrared Spectroscopy of Microplastic	Resources Control Board	
Chemistry Council	Process	Particles in Drinking Water; and Standard Operating	2022).	7

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	Procedures for Extraction and Measurement by Raman Spectroscopy of Microplastic Particles in Drinking Water.		ID
American Chemistry Council	Miscellaneous	<b>Miscellaneous Comments</b> Phase 2 of the proposed implementation plan notes that the focus will shift to smaller particles (sizes greater than 5 $\mu$ m) rather than the 20 $\mu$ m particles in Phase 1. Challenges exist when attempting to sample and analyze particles of this size. While the technology may advance to that point in 2-years' time, 5 $\mu$ m may be overly ambitious.	Thank you for your comment.	8

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
American Chemistry Council	Miscellaneous	The Handbook mentions Nile Red as a potential surrogate method for resin identification. Recent studies have shown that Nile red adsorbs onto plastic surfaces and fluoresces. Successfully analyzed microplastic particles include PE, PP, PS, nylon-6, PC, PET, PVC and PUR – tire rubber does not cause Nile red to fluoresce [Erni-Cassola 2017]. That notwithstanding, natural contaminants such as chitin and wood can give false positive results, particularly in the case of less hydrophobic plastics (e.g. PC, PVC, PUR, and PET) [Maes et al 2017].	Thank you for your comment. False positives with Nile red will be taken into consideration for its applicability as a potential surrogate method.	9
		Section 6.3 recommends vacuum filtration with 20 µm pore		
		size filters of polycarbonate. It is important to note that		
American	Missellenseus	polycarbonate should not be used if a lab is running	Thenk you for this comment	10
Chemistry Council	Miscellaneous	pyrolysis GC/MS on this sample later.	Thank you for this comment. Thank you for your comment.	10
			State Water Board staff are	
		Section 6.6 quality control materials only focus on	currently collaborating with	
		spherical shapes of microplastics. Fibers and fragments	the National Institutes of	
		should be included, especially since fibers are likely the	Standards and Technology	
American		most abundant physical form that will escape $10 - 20 \ \mu m$	(NIST) to develop improved	
Chemistry Council	Miscellaneous	filtration.	quality control materials.	11
			Thank you for your comment.	
			The Environmental	
			Laboratory Accreditation	
			Program (ELAP) will release	
			laboratory accreditation	
			targets alongside their	
American		The Handbook does not identify laboratory accreditation	additional parameters for	
Chemistry Council	Miscellaneous	targets.	accreditation later this year.	12

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	Provide sufficient time for water systems to undertake microplastic sampling and analysis required in the proposed monitoring program. The analytical methods proposed by the State Board to characterize microplastics in drinking water are currently not used by water systems. Therefore, water systems will have to rely on contract laboratories or acquire the necessary equipment to perform monitoring. The costs for the proposed analytical methods (conducted either in-house or by commercial laboratories) are elevated and not included in water systems' budgets approved for Fiscal Year 2022. Therefore, it is very unlikely that water systems will be prepared to start monitoring microplastics in 2022 or even in 2023. Moreover, some of the equipment required for microplastic sampling and analysis is not readily available, either because of their nature (water sampling apparatus	ResponseThank you for your comment.The State Water Boardacknowledges andappreciates supply chaindisruptions and otherchallenges beingexperienced by watersystems. To address theseconcerns, the proposedPolicy Handbook includes thefollowing revisions:- Description of one-year pilotmonitoring phase paid for bythe State Water Board toassist water systems inpreparing for sampling andallow time for laboratory on-boarding List of water systemsincluded in Phase 1 Timeline for monitoring,which will start in summer2023 to allow systems to	ID
California-Nevada Section	Timeline	recommended by the ASTM Method D8332-20) or current supply chain disruptions.	prepare financially and otherwise.	13

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
American Water Works Association- California-Nevada		We appreciate the State Board's efforts with the Southern California Coastal Water Research Project (SCCWRP) to evaluate analytical methods for detecting and characterizing microplastics in a variety of water matrices. This effort has led to an impressive advancement in the ability for scientists to study microplastics in the environment in a relative short period despite limitations imposed by the pandemic. However, challenges were observed with all of the methods including time of analysis, cost and practicality. In addition, the study did not represent microplastic conditions found in untreated or treated water. Which means, further evaluation and validation of sampling protocols and analytical methods is necessary prior to compliance with proposed State Board monitoring orders. To address these and other limitations, CA-NV AWWA suggests that before requiring a Phase I microplastic monitoring effort from water systems, the State Board consider conducting a pilot monitoring phase of source water to develop and validate sample collection and analytical methods and provide a clearer understanding of microplastic occurrence in drinking water. This state-led pilot monitoring phase could be conducted in collaboration with other federal or state organizations such as the United States Environmental Protection Agency, the United States Geological Survey, the Department of Water Resources, the California Water Quality Monitoring Program. Results obtained from this pilot monitoring phase would further define more specific monitoring to be conducted by water systems in Phase I, both for	Thank you for your comment. Based on these concerns, the State Water Board has executed a contract with the Southern California Coastal Water Research Project to conduct monitoring at several voluntary facilities in California over the next year as part of a pilot phase. The pilot phase will provide validation of the standardized analytical methods in real- world source water and treated samples, provide training for water system operators to sample for microplastics, evaluate potential surrogates, and further demonstrate laboratory performance of volunteer accredited laboratories. Details regarding the pilot phase are included in the revised Policy	
Section	Pilot phase	microplastics and adequate surrogate tools.	Handbook.	14

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Following the Phase I monitoring period, the State Board could assess the need for an additional state-led pilot phase to capture changes in analytical methods and impact of data obtained from the initial pilot and Phase I monitoring, prior to requesting a Phase II monitoring from water systems.		
American Water Works Association- California-Nevada Section	Miscellaneous	CA-NV AWWA commends the State Board for the excellent scientific process and acceptance of the expert panel recommendations that there is insufficient evidence to develop health guidance levels. The decision to wait instead of using assumptions to propose a guidance level is commendable. Considering the immature stage of understanding the occurrence of microplastics in drinking water and potential impacts to human health, much research is needed, and CA-NV AWWA suggests the State Board continue to rely on expert	Thank you for your support and comment.	15

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		panels and a peer-review process in future steps, including in the development of a robust and standardized system for microplastic sampling, extraction, analysis, and reporting.		
American Water Works Association- California-Nevada	Analytical	While the State Board acknowledges there is currently insufficient evidence to issue a notification level or other numerical guidance for microplastics, the draft Policy requires water agencies to report positive detection in their Consumer Confidence Report. In the absence of clear health impacts, CA-NV AWWA suggests the State Board define a Detection Limit for Purposes of Reporting (DLR), and reconsider how to provide publicly available microplastics monitoring data, particularly during Phase I monitoring. Furthermore, we suggest establishing clear messaging for water systems to provide consistent and effective public communication about the implications of positive detections of microplastics in untreated or treated	Establishing a DLR is outside the scope of investigatory monitoring for emerging contaminants and would not be feasible given the current limitations. The proposed Policy Handbook includes information regarding the ongoing consumer messaging workgroup that is developing messaging tools for water systems through the Microplastics Subcommittee of the California Water Quality Monitoring Workgroup. AWWA member agencies are invited to participate in this	
Section	method	water.	collaboration.	16

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Include a pilot phase prior to the Policy proposed Phase I and II to serve as a planning and experimental phase. ACWA and CWA propose inclusion of a pilot phase before Phase I of the Policy to develop, validate, and test the sampling and analysis methods. This step could serve as a planning and experimental phase to establish best practices and provide guidance before monitoring requirements commence. The pilot phase could collect additional information on economics and implementation before requiring monitoring orders. ACWA and CWA believe that more time is needed to successfully develop microplastics methodology and monitoring requirements to generate best practices for collecting samples to prevent contamination. We encourage use of a third party to facilitate the pilot phase to develop the necessary research and coordinate efforts with other state and federal agencies conducting synonymous research. Adding the pilot phase to the process will provide time to:		
Association of California Water Agencies, California Water Association	Pilot phase	<ul> <li>Prepare for Phase I and II to ensure that samples and results from each public water system avoid contamination, and are comparable.</li> <li>Acquire necessary resources to set up and validate the sampling and analysis equipment and protocols.</li> <li>Establish analytical reporting structure so that laboratories can correctly report data under the order while accruing experience sampling or analysis.</li> <li>Accredit laboratories certified under National Environmental Laboratories Accreditation Conference</li> </ul>	Thank you for comment. The proposed Policy Handbook now includes a description of the pilot monitoring phase paid for by the State Water Board that is designed to address the concerns in this comment.	17

# Response to Comments for Proposed Policy Handbook for Testing and Reporting of Microplastics in Drinking Water

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		<ul><li>standards.</li><li>Report pilot study results into peer-reviewed journals.</li></ul>		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		The State should work with public water systems to secure additional funding to support Policy implementation. The State should work with public water systems to secure additional funding to support Policy implementation.ACWA and CWA suggest that the State Water Board make state funding available to help public water systems pay for associated microplastics program costs. ACWA and CWA members anticipate that the cost of compliance with this regulation would require significant investment. The use of new methods would require a demonstration study and 	Response	
		water systems seek more practical, less expensive, and less time-consuming methods to conduct monitoring. The Legislative Analyst's Office estimates that the State of California will have a budget surplus of \$31 billion to	The State Water Board is	
Association of		allocate in 2022-23 budget process [Legislative Analyst's Office- https://lao.ca.gov/Publications/Report/4472]. The	unable to provide additional funding or resources for	
California Water Agencies,		human health effects from microplastics is a statewide issue, and therefore justifies use of state funds to	monitoring microplastics outside of the investments of	
California Water	Funding	supplement the cost born by public water agencies to	the planned research in the Pilot Phase.	40
Association	Funding	participate in this process.		18

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			Thank you for your comment.	
			The expert health effects workshop recommended best	
			practices for laboratories to	
		Maintain the scientific process to determine public	provide reliable toxicity	
		health guidance for microplastics.	evidence for assessing risks	
		ACWA and CWA appreciate the State Water Board's	to humans (Coffin et al.	
		reliance on scientific process and expert recommendations	2022). In addition to research	
		to develop the Policy and we encourage continued	recommendations for toxicity	
		research in the effort. The State Water Board needs more	experiments (Hampton et al.	
		research to make informed claims about microplastics on	2022), recommendations to	
		human health effects than the study conducted on rodents	ensure monitoring data are	
		referenced in 4.1.1 of the Policy. More research to	maximally informative for risk	
		determine human health effects of ingesting microplastics	assessment include reporting	
		is essential to factually informing the public about the contents of drinking water. Developing standards for	the size, shape, and polymer of particles in samples. To	
		sampling, extraction, analysis and reporting are essential	ensure data received inform	
		for navigating public health guidance. As the State Water	future risk assessments,	
		Board has acknowledged, further research is necessary to	State Water Board staff, in	
Association of		accurately understand and determine the health effects of	collaboration with numerous	
California Water		microplastics to be communicated to the public. The State	stakeholders, are developing	
Agencies,		Water Board should develop best practices for laboratory	a harmonized data reporting	
California Water	Health	testing that incorporates public water systems and	tool and sampling and	
Association	language	laboratories' feedback to help shape the Policy.	analysis manual.	19

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		A pilot phase will add more flexibility to the Policy		
		timeline to implement the methodology and monitoring		
		requirements.		
		ACWA and CWA suggest that using a pilot phase to		
		develop the Policy will provide further timeline flexibility to		
		develop and implement the microplastics methodology and		
		monitoring requirements. We encourage the State Water		
		Board to utilize the proposed pilot phase prior to Phase I		
		monitoring to provide more time for the analysis of drinking		
		water samples that were left out of previous analyses		
		conducted during the COVID-19 pandemic. Including		
		additional studies would be valuable for characterizing		
		particles, establishing and validating sampling protocols to		
		be used in the methodology and monitoring requirements,		
		and using the findings to better understand the health		
		effects of microplastics in humans. Added flexibility is		
		essential for the Policy timeline because:		
		• Public water systems do not currently implement the		
		proposed analytical methods and would likely have to rely on contract laboratories or acquire the necessary		
		equipment to perform monitoring. Public water systems		
		currently are overcoming potential supply chain issues and		
		technological limitations because the necessary equipment		
		for microplastics sampling and analysis remains		
		unavailable (such as water sampling apparatus		
		recommended by the ASTM Method D8332-20).		
Association of		• The State Water Board should provide evidence of		
California Water		formally validated microplastics methodology and	Thank you for this comment.	
Agencies,		monitoring requirements before requiring public water	See response to comment 14	
California Water		systems to implement the required work of the Policy. For	for details regarding the pilot	
Association	Pilot phase	example, research methods used for regulatory use and/or	monitoring phase.	20

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		<ul> <li>monitoring orders should follow the forthcoming California Environmental Laboratory Technical Advisory Committee recommendations for research methods.</li> <li>Early estimates suggest that the cost of analyzing one sample would be around \$2000 and take 9 days to analyze. This cost estimate is infeasible for public water systems to administer for monitoring microplastics. Added flexibility to the Policy timeline, including use of pilot phase, can enable development of additional methods that are less expensive, and less time consuming.</li> <li>It is important to consider lessons learned and the approach utilized for the Unregulated Contaminant Monitoring Rule (UCMR) before the monitoring plan is completed to consider factors including: cost-effectiveness of the potential monitoring approaches; implementation factors (e.g., laboratory capabilities and capacity); and further evaluates health effects, occurrence, and persistence/mobility data to identify the list of proposed UCMR contaminants. Additionally, messaging used for CCRs is validated by laboratories to ensure that contaminants are accurately described to the public.</li> </ul>		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Association of California Water Agencies, California Water		The State Water Board should revise the Policy to provide clear implementation guidelines. ACWA and CWA request the State Water Board revise the Policy to ensure consistency in guidance for public water agencies in reporting limits, procedures, analytical methods, and tools available. More specifically: • ACWA and CWA requests further clarification of Environmental Laboratory Accreditation Program (ELAP) Requirements, and more time to accredit laboratories to meet the requirements. Laboratory quality systems, proposed analytical method validations, and health effects studies are still being researched and developed. Phase I of the proposed Policy should begin after completing formal external validation of analytical methods and development of implementation guidance and quality management plans. Moreover, human health effects of microplastics consumption in water are not yet clear enough for accurate communication with the public. Having monitoring orders in place before sufficient laboratories are available to accept samples creates bottlenecks for conducting monitoring. Water systems do not use or are not regularly using the analytical methods proposed by this Policy to characterize microplastics in drinking water. Therefore, water systems would have to rely on contract laboratories for monitoring, which can provide several logistical and capacity challenges. Efforts could be delayed because these available methods are not yet accredited by	Thank you for your comment. To ensure that both sufficient time is available to build laboratory capacity and that the standardized analytical methods undergo additional external validation, the proposed Policy Handbook includes a one-year pilot phase funded by the State Water Board. Extracted microplastics from real-world drinking water and source water samples collected during the pilot phase will be sent to laboratories seeking ELAP accreditation for additional external validation of identification and harmonization of data	
Association	Pilot phase	the ELAP.	reporting.	21

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		ACWA and CWA request planned research to correlate microplastics with potential surrogate parameters in order to correct for sample contamination. Research should include recovery efficiency evaluation from spiked matrix samples in order to optimize microplastics recovery from real samples. Preparations could include location and	Thank you for these valuable	
		reservoir depth, accessibility, sample volume, surrogate	suggestions. These	
Association of California Water		water quality parameters, contamination, weather impacts (e.g. rain events), and for wholesale water agencies that	recommendations have been included in the proposed	
Agencies,		blend, the percent blend and turnover at the reservoir.	Policy Handbook and will be	
California Water		Phase II monitoring would have similar considerations,	prioritized in the sampling	
Association	Surrogates	particularly for multiple supply and blend options.	and analysis plan.	22
		ACWA and CWA request the pilot phase and Phase I	Health and Safety Code	
		monitoring results be excluded from Consumer Confidence Reports (CCRs), and instead released in publicly available	116470, subdivision (a)(4) includes provisions for the	
		research reports for peer review. It is inadvisable to require	reporting of unregulated	
		reporting for microplastics in CCRs during the proposed	contaminants -for which	
		pilot phase and Phase II because of the many known	monitoring is required due to	
		uncertainties with microplastics sample collection and	state law or regulation and	
		analysis, including known sample contamination problems,	applies to all public water	
		and in the absence of appropriate health effects	systems as defined in Health	
		information. We encourage the State Water Board to	and Safety Code section	
		refrain from enforcing public notification requirements until	116275. Additionally, as	
		there is adequate research and data to factually and	stated in Health and Safety	
		meaningfully construct a potential human impact of	Code Section 66480, a	
		microplastics in drinking water in Phase II. We anticipate	community or non-transient,	
Association of		future efforts will provide additional information on the	non-community water	
California Water		health effects of microplastics in drinking water, but	systems (NTNC) (as defined	
Agencies,		information is currently lacking to allow the State Water	in Health and Code section	
California Water Association	Poporting	Board to develop a Notification Level or similar guidance.	116275) that sells water to	23
ASSOCIATION	Reporting	Preliminary studies have shown that microplastics are	another community or NTNC	23

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		removed with current treatment technologies. Therefore, the findings from Phase I sampling should not be required for reporting in CCRs. Additionally, input on the following questions would be greatly appreciated. o Are positive findings above the detection limit for unregulated contaminants required to be include in CCRs for source (untreated) water? o What type of health effects information would the State Water Board provide at this early stage? o For agencies that are not required to submit CCRs, how should agencies present results?	water system shall deliver the required monitoring data to the purchasing system by no later than April 1 of each year or on a date mutually agreed upon by the seller and the purchaser, and specifically included in a contract between the parties. In addition to the health language available on the State Water Board's webpage and detailed in the Policy Handbook, and the peer-reviewed publication (Coffin et al. 2022), the State Water Board is currently collaborating with water systems, consultants, academia, non-governmental organizations, and other government agencies to develop health effects information and communication tools for water systems through the Microplastics Subcommittee of the Water Quality Monitoring Committee.	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			The proposed Policy	
			Handbook has been updated	
			to include explicit	
			requirements regarding	
			minimum detectable amounts	
			(MDAs) - similar to MRLs but	
			for particles. While the State	
		ACWA and CWA request that the Policy should specify the	Water Board appreciates the	
		maximum allowable value for Minimum Reporting Level	commentators'	
		(MRL) for each particle size range that participating	recommendation to include	
		laboratories must validate and then adopt for reporting	minimum MDAs, such ruling	
		purposes prior to approval. The Policy acknowledges that individual laboratory Lowest Concentration MRLs	may encourage laboratories to default to those MDAs as	
		(LCMRLs) may differ from those determined in the	an artificially high limit.	
		Southern California Coastal Water Research Project	Accordingly, the proposed	
		intercalibration study methods reported in Table 1.	Policy Handbook and	
		Answers to the following questions would help clarify.	standardized methods will	
			require laboratories to	
		Is it assumed that each laboratory will achieve their own	calculate and report their own	
		LCMRL, which are similar to the values reported in Table	MDAs and compare them to	
Association of		1?	a recommended MDA by	
California Water			DDW. This method will	
Agencies,		Is each laboratory required to adopt their individual	ensure data can be evaluated	
California Water		calculated LCMRL as the MRL, or are they allowed to set	without an artificially high	
Association	Reporting	the MRL higher than their determined LCMRL?	detection limit.	24

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		ACWA and CWA request that the State Water Board re- assess the methods identified and used to detect microplastics following Phase I and prior to Phase II of the study in 4.4.2 to further standardize the methodologies used for extracting and analyzing		
		<b>microplastics.</b> ACWA and CWA encourage the State Water Board to		
		collaborate with existing state and federal agency programs that could be useful resources in developing the Policy. The proposed pilot phase and phase I are research phases. Collaboration with state and federal agencies is essential to performing the best research to develop a	Thank you for your comment. State Water Board staff are collaborating with the State Lands Commission, Division of Water Rights, and the	
		scientifically informed Policy. The State Water Board's Surface Water Ambient Monitoring Program (SWAMP), California Water Quality Monitoring Council (CWQMC), Department of Water Resources (DWR), United States	Surface Water Ambient Monitoring Program to optimize sampling locations for Phase I, and plan to hold	
		Geological Survey (USGS), and United States Environmental Protection Agency (US EPA) are important programs with overlap that could inform development of the Policy. SWAMP and CWQMC currently engage in mental washing to enable members within California's	a workshop prior to issuing orders to receive feedback from water systems. Additionally, the State Water	
		monthly webinars to enable members within California's monitoring community to exchange information on topics of interest. DWR can provide source water insights to inform	Board intends to revisit and update sampling and analytical methods for Phase	
		Policy revisions on methodology and monitoring development. USGS engages in its Contaminants of	II based on lessons learned during Phase I. Finally, the	
Association of		Emerging Concern program to monitor contaminants from sources all the way through human consumption. US EPA	State Water Board encourages ACWA members	
California Water		maintains and enhances the Contaminant Candidate List	to join the microplastics	
Agencies, California Water		to track contaminants that do not yet have drinking water regulations. Microplastics monitoring could fit quite well	subcommittee of the Water Quality Monitoring Council to	
Association	Coordination	into these conversations, which would create additional	further collaborate.	25

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		avenues for dialogue amongst technical experts and stakeholders. Time should be provided for the necessary conversations between the State Water Board and the listed entities to develop the Policy.		
California Urban		<b>Consider a state-led pilot monitoring phase.</b> CUWA encourages the State Board to consider an initial pilot monitoring phase of the main water sources in California, in collaboration with organizations such as the United States Geological Survey, the Department of Water Resources, the California Water Quality Monitoring Council, or the Surface Water Ambient Monitoring Program. This initial pilot effort would provide an overview of microplastic occurrence in the state's water sources, further develop and validate the sampling and analysis	Thank you for this comment. See response to comment 14 for details regarding the pilot	
California Urban Water Agencies	Pilot phase			2

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		implementation with minimal impact to ratepayers. These data could then be used to further define more specific monitoring to be conducted by water systems.		
California Urban Water Agencies	Clarity	Further define which water systems will be required to monitor for microplastics. Clarify thresholds (volumetric and/or population served) for each phase of monitoring and whether groundwater users will be required to monitor to allow systems to prepare for monitoring.	The proposed Policy Handbook includes a list of potential sampling locations and the rationale for their choice for Phase I. Selection of sites in Phase II will depend on results from Phase I. Very few groundwater sources will require monitoring in Phase I due to the anticipated low contamination.	27
California Urban Water Agencies	Infrastructure	Ensure sufficient sampling and analytical capacity before requiring monitoring. For water systems that rely on commercial laboratories, the ability to process monitoring samples will be limited by the number of accredited laboratories. There are currently zero and they will likely remain insufficient during Phase I and Phase II of the proposed monitoring program.	To ensure sufficient capacity, the State Water Board has developed a pilot phase (see comment 14). Furthermore, laboratory availability will be taken into consideration for the number and frequency of sampling locations in both Phase I and Phase II.	28

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			Thank you for this comment.	
		Allow time for procurement procedures and staff training.	The proposed Policy	
		Water systems that process microplastic samples in-house	Handbook has been revised	
		will need time to procure sampling and analytical	to ensure that Raman or	
		equipment. Although two analytical methods are offered in	Infrared spectroscopy can be used. Furthermore, the	
		the Policy Handbook (Infrared Spectroscopy and Raman Spectroscopy), only the more extensive end expensive	proposed Policy Handbook	
		Raman Spectroscopy method meets the proposed	provides at least one year of	
		microplastic particle size requirement. These methods	notice to water systems	
		require extensive laboratory analyst training and days of	regarding monitoring	
		analysis using sophisticated equipment not normally	requirements, which we hope	
		present in water treatment plants. Current procurement	will be sufficient. Finally,	
		timelines for equipment (which are often a year or more)	sampling training for system	
		have been worsened by supply chain disruptions and there	operators will be completed	
California Urban		has been a shortage of specialized staff due to the	in the pilot phase (see	
Water Agencies	Timeline	pandemic and accelerated retirement.	comment 14).	29
		Mitigate the monitoring costs to lessen the impact on		
		water suppliers and ratepayers. The estimated cost to water suppliers may amount to		
		thousands of dollars per sample and is likely not accounted		
		for in existing budgets for 2022-2023 (anticipated start date		
		for monitoring). Given that approximately one third of		
		Californians fall below 200% of the federal poverty level—		
		including more than 9 million people or approximately 35%		
		within CUWA agencies' collective service area—	The State Water Board is	
		implications on affordability must be considered when	unable to provide additional	
		establishing monitoring requirements. CUWA appreciates	funding or resources for	
		the flexibility for water systems to submit a shared source	monitoring microplastics	
		water sampling plan to the State Board to streamline	outside of the investments of	
California Urban	Funding	monitoring efforts. To further reduce monitoring costs, the	the planned research in the	20
Water Agencies	Funding	State Board could negotiate a statewide fixed cost for	Pilot Phase.	30

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		microplastics analysis by commercial laboratories and offer state funds (e.g., through the Safe Drinking Water Fund or Drinking Water State Revolving Fund) for water systems analyzing samples in-house.		
California Urban	Consumer	Work with stakeholders to develop clear customer messaging. As acknowledged by the State Board, there is currently limited data on the human health effects of microplastics and insufficient evidence to issue a notification level or other numerical guidance. However, the Policy Handbook would require water systems to report positive detection (at a level quantified in the monitoring order) in the Consumer Confidence Report (CCR). CUWA recommends that the State Board engage with stakeholders to develop clear messaging, to be documented in the State Board CCR Reference Manual, for water systems to consistently and effectively communicate the implications of positive microplastic detection in untreated source waters in a way that preserves consumer confidence in treated drinking	State Water Board staff currently co-manages the microplastics subcommittee of the Water Quality Monitoring Council alongside academic, non-profit, and industry partners, which has a workgroup co-led by water industry and consulting stakeholders to develop a toolkit for consumer messaging strategies for microplastics. All interested parties are invited to join this	
Water Agencies	messaging	water.	collaboration.	31

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
McCampbell	Two-phase	<b>Two-Phase Monitoring</b> We agree with the proposed two-phase approach to monitoring microplastics due to evolving science and the uncertainty of the microplastics exposure in drinking water. During the six-month period between the two phases, we suggest that the Water Board solicit stakeholder comments so that water district and contract laboratories can prepare appropriately for Phase II in anticipation of the proposed lowering of the microplastic size limits. Additional preparation time between monitoring phases may be needed to accommodate possible ELAP accreditation	Thank you for your comment. State Water Board staff intend to collaborate with stakeholders during the	20
Analytical, Inc.	monitoring	modifications or available PT studies.  Potential Surrogate Techniques	interim period.	32
McComphell		We agree with the evaluation of potential surrogate techniques such as total suspended solids and other common wet chemistry methods for microplastics as a rapid screening method. However, the draft SOPs for FTIR and Raman spectroscopy describe significant contamination controls suggested for microplastics analysis but sampling and analysis for the proposed surrogate techniques do not typically take into account ambient microplastics contamination. In the proposed Phase II, the differences in sampling and laboratory environments could affect data if surrogate techniques and	Thank you for your comment. This is a useful suggestion	
McCampbell Analytical, Inc.	Surrogates	any additional, required spectroscopic analyses are performed in different laboratories.	that has been included in the proposed Policy Handbook.	33

	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	Tiered MonitoringAlthough we understand the rationale behind tiered monitoring (Tier 1: wet chemistry methods, Tier 2: pyrolysis-GC/MS, Tier 3: FTIR/Raman), each instrument in Tiers 2 and 3 does not provide all the information needed for microplastics monitoring. We suggest a modified Tier 2 that includes all three instruments: pyrolysis-GC/MS, FTIR and Raman spectroscopy, due to inherent limitations of 	Thank you for your comment. This is a useful and insightful	ID
-	Tiered monitoring	for FTIR and Raman spectroscopy, particle size distribution also remains undetermined using pyrolysis-GC/MS analysis.	suggestion that will be considered once pyrolysis- GC/MS is available.	34

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Resources for Novice Laboratories	The State Water Board, in	
		The results from the SCCWRP (Southern California	open collaboration with	
		Coastal Water Research Project) inter-lab calibration study	stakeholders, is developing a	
		suggest that experience, adhering to the SOP, and training	free and open-access	
		from SCCWRP correlate with improved microplastics	guidance manual for	
		recovery for various size fractions. Were the laboratories	sampling and analysis of	
		that trained at SCCWRP also following the SOP without	microplastics through the	
		deviation? Since most water districts and contract	microplastics subcommittee	
		laboratories are likely to be novices to microplastics	of the Water Quality	
	_	analysis, it might be helpful for SCCWRP, the Water	Monitoring Council. All	
	Resources for	Board, ELAP, or experienced laboratories to share best	interested parties are invited	
McCampbell	novice	practices in this emerging field to ensure the best possible	to participate in the	
Analytical, Inc.	laboratories	outcome for microplastic monitoring and analyses.	development of this manual.	35
			Current (free and paid)	
			spectroscopic libraries allow	
			for the identification of a wide	
			range of polymers with a high	
			degree of certainty.	
			Accordingly, there is no	
			justification for analyses to be	
			restricted to a small number	
		Focus the policy (at least initially) on specific polymers. We	of polymers. Furthermore, the	
		suggest that polymers of most concern be specified in the	State Water Board is building	
		plan so that standards can be created and lab procedures	a data harmonization	
		be properly evaluated. For instance, consider focusing on	platform to address issues	
		common consumer polymers such as Polyethylene (PE),	relating to nomenclature and	
		Polyethylene Terephthalate (PET) and Polyetyrene (PS).	uncertainties around	
	Denerting	Perhaps, polyvinyl chloride (PVC) and polypropylene (PP)	polymers meeting the official	
RJ Lee Group	Reporting	could also be considered relevant.	definition.	36

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
	Analytical	The current lab methods do not have a target concentration value limit. Consider adding an upper concentration level that could be used as a stopping rule for lab analysis if heavily microplastic loaded samples are encountered. In addition, identification of samples not amenable for analysis due to overall high particulate	Thank you for this useful comment. This point will be addressed during the Pilot Phase, which is detailed in the proposed Policy	
RJ Lee Group	method	concentrations should be addressed.	Handbook.	37
	Sampling	The current plan is initially focused on sampling of surface waters. Surface waters will not necessarily be representative of what is delivered as drinking water to the consumer. Consider adding sampling and analysis of tap	Finished drinking water samples will be included in Phase II. To optimize resources, only source waters will be included in	20
RJ Lee Group	matrices	water samples as well at the distribution points.	Phase I.	38
	Analytical	There are a number of instances where "mm" is listed in the document where it is apparent that micrometer measurements are intended. These should be corrected to	Thank you for this comment. These typos will be fixed in the revised method.	20
RJ Lee Group	method	reflect the "µm" abbreviation.	the revised method.	39

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Support Research, Rely on Scientific Experts, and Expand Interagency Coordination Due to the groundbreaking nature of this work, we recommend the State Water Board continue to support research and monitoring and rely on scientific experts to advise on the development of monitoring requirements and health-based guidelines. The work of DDW staff to engage with the scientific community, public water agencies, and other partners has been noteworthy and effective. This work should be expanded to increase collaboration with other government and research agencies to leverage resources and expertise, such as: Water Research Foundation, Department of Water Resources, Office of Environmental Health Hazard Assessment, Ocean Protection Council, United States Geological Survey, and US Environmental Protection Agency (USEPA).	Thank you for your comment. State Water Board staff are currently collaborating with the Water Research Foundation, Department of Water Resources, Office of Environmental Health Hazard Assessment, Ocean Protection Council, US Environmental Protection	
San Diego County Water Authority	Coordination	An excellent forum for coordination is the California Water Quality Monitoring Council, which held its kick-off meeting of the Microplastics Subcommittee on December 9, 2021. The meeting brought together 200 participants including researchers, state and federal agencies, and public water systems. We recommend the State Water Board allow additional time for the Microplastics Subcommittee and its working groups to meet and make recommendations on the monitoring and reporting requirements. The draft Policy should also undergo the state's independent peer review.	Agency, US Department of Energy, and numerous others through the Microplastics Subcommittee and otherwise for this effort. The draft Policy Handbook underwent external scientific peer review according to the requirements of Health and Safety Code section 57004.	40

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Add a Pilot Phase to the draft Policy The draft Policy acknowledges that no government in the world has required microplastics monitoring in drinking water. We strongly recommend the draft Policy incorporate a pilot phase to gather additional data for planning and implementation purposes. While the pilot phase is underway, the State Water Board should provide additional support for monitoring, further research, and greater agency coordination.		
		As noted in the draft Policy, there are currently few laboratories capable of monitoring microplastics at this time. Flexibility is needed to account for supply chain issues and delays due to limited laboratory capacities. Agencies are also not familiar with microplastics, and samples can be easily contaminated in the field and in the laboratory. We recommend that DDW coordinate internally with the Surface Water Ambient Monitoring Program during the pilot phase to develop quality assurance plans for monitoring.		
		Microplastics monitoring is also very costly. We request funding and resources be made available to help support monitoring during the pilot phase and in Phase 1 monitoring.		
San Diego County Water Authority	Pilot phase	According to the draft Policy, the monitoring approach was based on the USEPA's Unregulated Contaminant Monitoring Rule (UCMR) program. A pilot phase would allow time for DDW to gather important information that USEPA also considers in establishing its UCMR list.	Thank you for this comment. See response to comment 14 for details regarding the pilot monitoring phase.	41

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		USEPA uses a multi-step prioritization process that considers economics, laboratory capacity, and other implementation factors. According to the USEPA website: During the final step, EPA considers stakeholder input; looks at cost-effectiveness of the potential monitoring approaches; considers implementation factors (e.g., laboratory capacity); and further evaluates health effects, occurrence, and persistence/mobility data to identify the list of proposed UCMR contaminants. The draft Policy should provide flexibility to revisit monitoring requirements based on information collected during the pilot phase. Monitoring orders should be delayed until the pilot phase has concluded, data is reviewed, and recommendations are generated by science experts and partner agencies. Data collected under the pilot phase will provide useful information to ensure the monitoring requirements are built on solid science and allow for practical, real-world implementation.		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Identify a Process for Risk Communication		
		The draft Policy requires public water systems to include		
		information on microplastics monitoring in their annual		
		Consumer Confidence Reports (CCRs). We recommend		
		that DDW provide additional guidance for public water		
		systems to communicate the results and potential health		
		impacts of microplastics monitoring to the public.		
		Research into microplastics health effects is rapidly		
		increasing, and more information on health effects and		
		treatment efficacy is likely to be made available while a		
		pilot phase is underway. In late 2020, the Southern		
		California Coastal Water Research Project, in coordination		
		with DDW, brought together 20 international experts in		
		microplastics research to review health effects information		
		and report on its findings. On September 8, 2021, the		
		experts concluded that current knowledge is inadequate to		
		establish human health effects levels for regulatory use by		
		DDW, and that more research is needed. The draft Policy		
	0	should incorporate a process for DDW to work with science		
San Diego County	Consumer	experts on risk communication to the public during the pilot	See response to comment	10
Water Authority	messaging	phase.	31.	42
		Leading the way globally to establish a microplastics		
		monitoring plan for drinking water is a huge undertaking,		
		and we encourage the State Water Board to allow ample	Thenk you for your concrete	
Can Diana Causta		time to engage experts and stakeholders to carefully	Thank you for your comment.	
San Diego County	Time alling a	develop a policy that can serve as a model for other	See response to comment	40
Water Authority	Timeline	governments.	29.	43

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
San Francisco Public Utilities	Monitoring	Justification of the two-year quarterly monitoring is needed. The proposed monitoring program in the draft Handbook consists of two phases, with each phase lasting for two years. The monitoring approach is reportedly templated on the United States Environmental Protection Agency's Unregulated Contaminant Monitoring Rule (UCMR) program. UCMR monitoring typically requires monitoring of the prescribed contaminants for four consecutive quarters. SWRCB's initial monitoring requirements for new water sources and/or a contaminant with new Maximum Contaminant Level (MCL) is also for four consecutive quarters only. The 4-quarter monitoring approach is to allow the agencies to assess the temporal variability of a contaminant in a complete hydrological cycle. The MP monitoring in the draft Handbook, however, is two years in each phase. Without including a justification and consideration of the challenges associated with the contamination controls during the field sampling and the subsequent sample handling/processing in the laboratory, the extra one year- monitoring would require additional but unnecessa1y expenditure of resources". The SFPUC believes the usual four-consecutive-quarter monitoring approach should suffice to provide valuable data of MP in drinking water without unduly burdening the water systems' limited financial and staff resources.	The proposed Policy Handbook's sampling plan is designed to minimize the number of samples required to obtain reliable and representative information regarding the occurrence of microplastics in the State and potential human exposures through drinking water. Quarterly sampling allows for two samples during each of the rainy or dry seasons of both years (for a total of eight samples for each location over two years). As stormwater and atmospheric deposition are expected to be significant transport pathways for microplastics, sampling during rainy and dry seasons will provide critical information for further	
Commission	frequency	Alternatively, the SWRCB should allow monitoring	assessments.	44

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		exemption in the second year if the first-year MP data shows no detections.		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Targeted ranges of MP monitoring seems not	State Water Board staff	
		matching with health finding. The Handbook is designed	appreciate this comment and	
		to help the SWRCB gather occurrence data on MP in	the concern to optimize	
		chinking water so that the agency can obtain "necessary	resources. The proposed	
		occurrence and exposure information to allow for more	Policy Handbook includes	
		reliable characterizations of risk" to consumers. In the	additional rationalization for	
		Health Effects section of the Handbook, "[a] principal	the choice of monitoring	
		research finding relevant to monitoring is that microplastics	frequencies, as well as the	
		smaller than 10 µm in length have an increased likelihood	utility of microplastics	
		of causing adverse health effects in mammals and should	monitoring data for particles	
		be prioritized for monitoring when possible". The	larger than 20 microns. In	
		Handbook, together with the two methods of extraction and	particular, size distribution	
		analysis, however, focus on the monitoring of MP in the	data for microplastics in	
		range 20 $\mu$ m through >500 $\mu$ m, and monitoring for MP	freshwaters are highly	
		shorter than 20 µm is "strongly encouraged". The SFPUC	conserved (Kooi et al. 2021)	
		understands the two recommended spectroscopy methods	and can be used to estimate	
		of analysis (Raman and IR) have verified performance of	exposure concentrations in	
		detections with good average recovery capability at MP in	drinking water in the absence	
		length >20 $\mu$ m and >50 $\mu$ m, respectively, and hence	of meaningful removal	
		requires water systems to collect drinking water samples	techniques (Mohamed Nor et	
		for MP analysis in these ranges. However, it seems the	al. 2021). Due to consistent	
		cost and resources to be expended in this monitoring does	and predictable nature of	
		not match the purpose of assessing the public health risks	microplastics size	
		associated with the exposure of the MP shorter than 10 $\mu$ m	distributions within	
		that is found to increase the likelihood of causing adverse	compartments (Kooi et al.,	
		health effects. If water systems are required to spend their	2021; Kooi & Koelmans	
		limited resources on helping the agency to gather water	2019), it is not necessary to	
		quality data, it should be for the ultimate purpose of public	always monitor particles	
San Francisco		health protection. While the current literature information	small enough to translocate	
Public Utilities		does not have a more definite finding about the likely	through mammalian tissues	
Commission	Size limit	health effects caused by MP >10 $\mu$ m than those shorter,	(i.e., ~<10 μm), as such	45

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		the SWRCB should provide more information and justification why the monitoring efforts will not focus on the occurrence of MP with length <10 µm but in the range of >20 um. Together with Comment No. I above, the 2-year quarterly monitoring of MP not in the range of<10 µm seems not justified.	particle abundance may be reliably estimated from size distribution data from a small set of samples in a given compartment (e.g., freshwater) (Koelmans et al. 2022). The monitoring methods required in the proposed Policy Handbook are the best available standardized analytical methods and will provide useful information for the abundance of microplastics in source waters used for drinking water that will inform future monitoring efforts and assessment of exposure and risks to humans. Delaying monitoring until a standardized analytical method with superior size detection capabilities becomes available would not provide substantial benefits in terms of estimating potential human exposure through drinking water, and such a delay could potentially be in excess of >3 years.	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Exemption of Phase II monitoring should be allowed.		
		The Handbook should include a monitoring exemption or		
		waiver for a water system if its Phase I monitoring results		
		conclude that no MP detections were above the		
		corresponding reporting limits in the source water. Phase II		
		monitoring focuses on treated water monitoring for MP		
		down to 5 µm; but the prior Method Study by SWRCB via		
		Southern California Coastal Water Research Project found		
		that the two recommended methods do not have good		
		recovery and chemical identification performance when MP		
		are less than 20 $\mu$ m and 50 $\mu$ m, respectively. Any future		
		findings of MP detections between 5 $\mu$ m and these low		
		boundary values could be questionable. Drawing		
		conclusions from MP occurrence in treated water with		
		questionable data quality may lead to challenges for water		
		systems in explaining the findings to consumers. While		
		there might be some limited sources of MP from the typical		
		treatment processes that could contaminate the water, the		
		SFPUC considers that a water system with well-		
		established chemical quality control program will help	The proposed Policy	
		minimize such MP sources from the water treatment	Handbook includes additional	
		chemicals used. MP sources from air-deposition are	guidance for Phase II,	
		usually beyond the control of system operators and are not	including an exemption for	
San Francisco	<b>_</b>	watershed-related. Therefore, Phase I system with non-	systems that report no	
Public Utilities	Exemptions in	detectable MP levels should not be required to conduct	positive detections during	
Commission	Phase II	Phase II monitoring.	Phase I.	46

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			State Water Board staff	
			appreciate these concerns	
		Sampling guidance and training are needed before	and is taking steps to mitigate	
		issuance of monitoring order.	them. The following actions	
		Due to the ubiquitous presence of MP in the environment,	are being undertaken to	
		stringent precautionary measures should be uniformly and	address these concerns:	
		consistently implemented to prevent any potential	i A compling and analysis	
		contribution of MP from sampling techniques or tools. Like the SWRCB's implementation of PFAS monitoring, the	i. A sampling and analysis	
		SFPUC suggests SWRCB develop and publish a	playbook is being developed through an open	
		standardized list of contamination control measures for	collaboration between	
		systems' use before issuing any monitoring request.	stakeholders and the State	
		systems use before issuing any momenting request.	Water Board and is being	
		The draft policy also requires sample collectors receive	facilitated through the	
		proper training by the SWRCB or ELAP-certified laboratory	Microplastics Subcommittee	
		for MP sampling. The SFPUC is concerned that the	of the California Water	
		proposed timeline to have laboratories accredited by ELAP	Quality Monitoring Council.	
		is very aggressive, especially when the analytical methods	SFPUC staff are invited to	
		are still in a draft form. Since	participate if they are able to.	
		(i) both methods are considered "sophistical technology"		
		by ELAP, (ii) laboratories need to seek assessment from	ii. ELAP staff and third-party	
		third party assessors before application can be submitted	assessors were trained to	
		to ELAP for accreditation, and (iii) Section 4.2.3 of the draft	assess laboratories for the	
		policy also indicates some obstacles, it is uncertain	microplastics methods in	
		whether the SWRCB would have sufficient training	April, 2022.	
		capacity when qualified laboratories are not yet available		
		for training.	iii. The timeline has been	
		The SFPUC recommends that any monitoring schedule in	revised to allow for laboratory	
San Francisco		the SWRCB monitoring order should take into	capacity, and now includes a	
Public Utilities	Infra atru atura	consideration of the limitations of available and qualified	one-year Pilot Phase in which	A 7
Commission	Infrastructure	sample collectors and laboratories.	the State Water Board will	47

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
			provide assistance to laboratories and water systems to ensure adequate infrastructure.	

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		The current draft contains a few typos and incorrect		
		references that should be fixed. Examples are: a. Footnote reference number under Section 3.1 does not		
		have the corresponding footnotes at the end of the page.		
		b. The order of Attachment Band Attachment C appears		
		reverse and are different from the reference in Section		
		4.2.1.1 and 4.2.1.2.		
		c. The surrogate method list is Attachment A, not C as		
		described in Section 4.2.2.		
		d. It is not clear if the system size of 10,000 MGD is a typo		
		or not. The second last sentence in Section 5.1 calls out		
		one type of the select water systems, which produces>10,000 MGD.		
		e. Will special monitoring be conducted in addition to		
		Section 5.2.1.9, which specifies qualiterly monitoling, if		
		unusual significant events like wildfires occurred between		
		the scheduled quarterly sampling?		
		f. The corresponding Health & Safety Code Section		
		appears missing from Section 5.2.1.11.2 about sample		
		collector qualification and training requirements.		
		g. The Handbook does not clearly specify if duplicate field		
		samples would be required in addition to the types and number of QC samples.		
		h. The Handbook is not clear about whether a Phase I	Thank you for these useful	
		system will be required to submit a separate monit01ing	comments. These typos have	
San Francisco		plan for Phase II.	been corrected and additional	
Public Utilities		I. Suggest adding an excerpt of the sampling method	clarity added where	
Commission	Clarity	ASTM 8332-20 for information.	appropriate.	48

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		CommentRegarding the Microplastics in Drinking Water Policy Handbook, I want to underscore the importance of several of its proposals. First, the proposed tiered screening methods are likely to be the most economical ways for the eventual routine monitoring of microplastics in drinking waters. Second, the Handbook's details standard operating procedures (SOPs) for microplastics monitoring are valuable standard-setting 	Response Thank you for your comment. State Water Board staff are closely monitoring external research efforts to advance analytical detection limits with regards to size (e.g., ASTM WK67788; EUROqCHARM; USEPA; European Commission's Joint Research Centre, Wageningen University and Research, and the Bundesanstalt für Materialforschung undprüfung) and anticipates the readiness of an analytical method capable of monitoring	
SiMPore	Size limit	drinking water monitoring plan, monitoring will be extended to include microplastics in the 5 to 20 µm size range. From this brief	microplastics smaller than 20 microns in drinking water prior to the implementation of Phase II.	49

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		discussion I would conclude that there is a gap between the currently validated methods (20+ µm size microplastics), what current scientific evidence suggests should be monitored, and the proposed Phase II monitoring plans (5-20 µm sized microplastics).		
		Given the above discussion, I would propose the following to the State Water Resource Control Board, since a need remains for method development and validation efforts to fill the gap I have described. I suggest the Board provide funding and pathways for developing and validating technologies and methods that can survey microplastics smaller than 20 µm. I would further suggest that there be identifiable pathways put in place for such development and validation. For example, such pathways could be put in place by continuing the inter laboratory methods validation study recently		
		completed and that funding be made available to support both study coordination and study participation. These support mechanisms and development pathways are needed in order for technology developers and manufacturers to warrant their investment in developing new methods and technologies for the 5-20 µm sized microplastics. Moreover, such method		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		development and validation seem warranted and required in order for the Board to carry out its Phase II plan.		

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Propose a pilot phase to develop and validate sampling and analysis methods. Metropolitan recommends that the State Water Board implement a pilot exploratory phase to properly develop, validate, and pilot test the sampling and analysis methods. The pilot phase would allow utilities to test the methods and provide preliminary occurrence data to the State Water Board without being concerned about public risk communication in the absence of a drinking water standard. The pilot program would support a multi-phased research effort to improve the accuracy and reliability of the monitoring results. During the exploratory phase, agencies can prepare for certification by the Environmental Laboratory Accreditation Program (ELAP) before widespread monitoring is required.		
The Metropolitan Water District of Southern California	Pilot phase	Metropolitan understands that the two analytical methods proposed in the Policy Handbook (Raman and Infrared spectroscopy) are being updated to reduce processing time and improve sensitivity. However, other analytical methods not included in the draft Policy Handbook, such as pyrolysis GC/MS, may offer faster and less labor- intensive analysis options and can be tested during the pilot phase. In addition, the pilot phase can also be used to develop and test potential surrogates. Stakeholders recently convened a working group to develop a project to evaluate potential surrogates for monitoring microplastics in drinking water. Metropolitan recommends the State Water Board support and join with the stakeholders by providing oversight and resources, and supporting peer- review of the results.	Thank you for this comment. See response to comment 14 for details regarding the pilot monitoring phase.	50

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	Metropolitan recommends that the State Water Board implement the pilot program before issuing orders for water systems to begin Phase 1 monitoring. Furthermore, Metropolitan recommends the State Water Board reassess the analytical methods and Phase 1 data before implementing Phase 2 monitoring.		ID

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		As currently written, the draft Policy Handbook includes provisions to require selected water systems to monitor microplastics in drinking water. While the State Water Board included some guidance on collecting samples, monitoring and reporting the data, the information is insufficient to develop a monitoring plan. Clear and complete implementation guidance should be provided for this monitoring. Metropolitan reiterates the need for a preliminary pilot study, which could also be used to support the development of implementation guidance, including monitoring and reporting plans.		
The Metropolitan		In addition, section 5.3.3 of the Policy Handbook requires water systems to include detections of microplastics in their annual Consumer Confidence Reports (CCRs). Reporting preliminary monitoring data in the absence of drinking water standards and health risk data may confuse the public and reduce confidence in the safety of drinking water. Therefore, Metropolitan recommends that results of the first round of monitoring should not be reported in CCRs. If reporting is required, the State Water Board should clearly define a "Detection Limit for Purposes of Reporting". In addition, Metropolitan asks the State Water Board to develop public messaging on the context and significance of monitoring results and provide utilities with	Thank you for your comment. See response to comment 14 regarding the planned pilot phase, and response to	
Water District of Southern	Consumer	guidance on communicating the relative risk of microplastics in drinking water, including knowledge gaps	comment 31 regarding consumer messaging tools.	
California	messaging	and the current state of the science.		51

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		Ensure sufficient time is allocated for utilities to procure instruments and develop standardized		
		methods and monitoring plans.		
		The development of scientifically sound and logistically feasible analytical tools remains a significant challenge for		
		microplastics monitoring. Metropolitan would need		
		sufficient time and resources to procure instruments, test		
		the methods, and develop a representative monitoring		
		plan. Similarly, other public water systems may not have		
		the experience or expertise to collect such monitoring data. In addition, utilities may struggle with financial constraints		
		in trying to procure instruments and develop methods.		
		Metropolitan recommends that the State Water Board		
		incorporate a flexible monitoring schedule to ensure that		
		water systems and laboratories have sufficient time and the resources necessary to establish and validate sample		
		collection procedures and analytical methods, especially if		
The Metropolitan		ELAP certification is required. In addition, Metropolitan		
Water District of		urges the State Water Board to clarify ELAP accreditation	Thank you for your comment.	
Southern	Timolino	requirements for these monitoring methods so that utilities	See response to comment	FO
California	Timeline	can adjust their timelines accordingly.	29.	52

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
Name/Organization	Category	<ul> <li>Sample collection:</li> <li>Section 4.2.1 of the Policy Handbook refers to the Standard Operating Procedures (SOPs) of the proposed two methods—Raman and Infrared spectroscopy. These technical comments refer to section 1.2 of the SOPs.</li> <li>i. The SOPs recommend a sample volume "up to 1,500 L" for treated drinking water. However, the first phase of monitoring is for source water samples, which will contain higher concentrations of organic matter than treated drinking water, and can clog sampling filters. Therefore, 1,500 L volumes may not be practical for source waters. The State Water Board needs to evaluate the appropriate sample volumes for source and treated water to determine the most practical sample volume recommendations.</li> <li>ii. The SOPs outline a sample collection protocol that requires field reagent blank (FRB) of the same sample volume for each set of field samples to determine if interferences are introduced during sample collection. The sampling protocol also requires a trip blank of the same sample volume for each set of field samples to determine if interferences are introduced during shipment. It is not practical to take 1,500 L of microplastics-analysis-grade (MAG) water to each field location for a FRB in addition to 1,500 L of MAG water for a trip blank. Appropriate QA/QC and quality control protocols should be evaluated and optimized prior to monitoring, especially for minimizing sample contamination.</li> <li>iii. The SOPs outline procedures to generate a laboratory fortified blank and a matrix sample that specifies particles</li> </ul>	Thank you for these useful comments. Comments i, ii, and iv will be addressed during the Pilot Phase and are detailed in the proposed Policy Handbook. Comment iii has been addressed in the revised SOPs on the State Water Board webpage, which	
Southern California	Sample collection	between 100-300 mm and 30-200 mm. The unit "mm" is a typo and should be "μm."	are included in the proposed Policy Handbook.	53

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		iv. The ASTM Standard D8332 (2020) sample collection equipment setup needs to be further tested before monitoring plans are put in place to avoid sample contamination. Metropolitan suggests using a closed sampling system with inline filtration to minimize background contamination. If a closed inline filtration system is used to minimize background contamination, it is unclear if a FRB would still be needed.		
The Metropolitan Water District of Southern California	Sample analysis	<ul> <li>Sample analysis:</li> <li>i. The SOPs indicate the Raman method can reliably measure down to 20 μm in size but the Infrared method can only reliably measure down to 50 μm. Considering that Phase 1 monitoring will target particles that are "larger than 20 μm in length", the State Water Board should clarify if results from either method are acceptable.</li> <li>ii. The SOPs do not consider provisions for reducing</li> </ul>	Thank you for these useful comments. The proposed Policy Handbook addresses both of these components. Specifically: i. Laboratories are now required to report microplastics as small as	54

Commenter Name/Organization	Comment Category	Comment	Response	Comment ID
		sample interference from water with high organic content. Due to the high content of natural organic matter, algae, and minerals in source water samples, a sample digestion step should be evaluated to minimize interferences before implementing monitoring requirements.	<ul> <li>those listed in the standardized method (i.e. 20 μm for Raman, 50 μm for FTIR).</li> <li>ii. The Pilot Phase will determine appropriate guidelines and protocol for digesting samples with interferences.</li> </ul>	

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