### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND Sacramento, California

#### FINANCIAL STATEMENTS and SINGLE AUDIT REPORTS

June 30, 2023 and 2022



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#### **INDEPENDENT AUDITORS' REPORT**

Board of Directors California State Water Resources Control Board Safe Drinking Water Revolving Fund Sacramento, California

#### **Report on the Audit of the Financial Statements**

#### Opinion

We have audited the accompanying financial statements of the business-type activities of the California State Water Resources Control Board, Safe Drinking Water Revolving Fund (Safe Drinking Water Revolving Fund), a governmental fund of the State of California, as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Safe Drinking Water Revolving Fund's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the California State Water Resources Control Board, Safe Drinking Water Revolving Fund, as of June 30, 2023 and 2022, and the respective changes in financial position, and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Safe Drinking Water Revolving Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

As discussed in Note 1 – Definition of Reporting Entity, the basic financial statements of the Safe Drinking Water Revolving Fund are intended to present the financial position, changes in financial position and cash flows of only that portion of the financial reporting entity of the California State Water Resources Control Board that is attributable to the transactions in the Safe Drinking Water Revolving Fund. They do not purport to, and do not, present fairly the financial position of the California State Water Resources Control Board or the State of California as of June 30, 2023, and 2022, and the changes in their financial position and their cash flows, where applicable, for the years then ended, in conformity with the accounting principles generally accepted in the United State of America. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Safe Drinking Water Revolving Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Safe Drinking Water Revolving Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Safe Drinking Water Revolving Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Safe Drinking Water Revolving Fund's basic financial statements. The schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2023, on our consideration of the Safe Drinking Water Revolving Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Safe Drinking Water Revolving Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Safe Drinking Water Revolving Water Revolving Fund's internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Bellevue, Washington December 21, 2023

#### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND

### **MANAGEMENT'S DISCUSSION & ANALYSIS**

The following Management's Discussion and Analysis is a required supplement to the California State Water Resources Control Board's (State Water Board), Safe Drinking Water State Revolving Fund (Drinking Water State Revolving Fund program) (DWSRF) financial statements. It describes and analyzes the financial position of the DWSRF providing an overview of the DWSRF's activities for the years ended June 30, 2023 and 2022. We encourage readers to consider the information presented here in conjunction with information that is in the financial statements and notes, which follow this section.

## **Financial Highlights**

- Net position increased by \$116.7 million to a total of \$2.2 billion in 2023, which was \$47.3 million more than the increase of \$69.4 million in 2022. The larger increase in net position is primarily due to higher capital contributions for loan disbursements during the year from the U.S. Environmental Protection Agency (EPA).
- Capital contributions increased by \$54.4 million to \$137.4 million in 2023 as compared to \$83 million in 2022. The increase in capital contributions was mostly a result of capital available for loan disbursements from State Match sources. Capital contributions from EPA capitalization grant funds that were forgiven decreased by \$1.4 million to \$2.1 million as compared to \$3.5 million in 2022.
- Cash and cash equivalents increased by \$0.25 million in 2023 as compared to a decrease of \$46.8 million in 2022. The small increase in 2023 mostly reflects the steady rate of capital contributions and loan disbursements.
- Loans receivable increased by \$108.2 million to \$2.14 billion in 2023 and increased by \$109.6 million in 2022. The increase in 2023 mostly reflects the continued steady rate of loan disbursements.
- Restricted portion of net position is \$737.3 million in 2023 as compared to \$715.6 million in 2022. The increase in 2023 is mostly the result of pledging additional loans.

## Using this Annual Financial Report

The financial statements included in this annual financial report are those of the DWSRF. As discussed in Note 1, Definition of Reporting Entity, the basic financial statements of the DWSRF are intended to present the financial position, changes in financial position, and cash flows of only that portion of the financial reporting entity of the State Water Board that is attributable to the transactions of the DWSRF. They do not purport to present the financial position of the State Water Board or the State of California (State) as of June 30, 2023 and 2022 and the change in their financial positions and their cash flows for the years then ended.

### **Overview of Financial Statements**

This discussion and analysis is an introduction to the DWSRF financial statements and accompanying notes to financial statements. This report also contains required supplementary information and other supplementary information.

The financial statements of the DWSRF are presented as a special purpose government engaged only in business type activities - providing loans to other governmental entities. The statements provide both short-term and long-term information about the DWSRF's financial position, which assists the reader in assessing the DWSRF's economic condition at the end of the fiscal year. These statements are prepared using the accrual basis of accounting. The financial statements include the following three statements:

- The *Statements of Net Position* present information on all of the DWSRF's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position are expected to serve as a useful indicator of whether the financial position of the DWSRF is improving or deteriorating.
- The Statements of Revenues, Expenses, and Changes in Net Position present information which reflects how the DWSRF's net position changed during the past year. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.
- The *Statements of Cash Flows* report the DWSRF's cash flows from operating activities, noncapital financing activities, and investing activities.

The *Notes to Financial Statements* provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes can be found immediately following the financial statements.

## **Net Position**

In 2023, the DWSRF's net position continued to strengthen increasing by \$116.7 million, or 5.5%, to \$2.3 billion at June 30, 2023 as compared to an increase of \$69.4 million, or 3.4% the previous year. The increase in net position was \$47.3 million higher than in the previous year, mostly reflecting the higher level of capital contributions for loan disbursements from EPA capitalization grants.

A segment of the DWSRF's net position is subject to external restriction due to the debt service requirements of the Series 2019 Revenue Bond. Total restricted net position is comprised of restricted loans receivable, Revenue Bond liabilities, and repayments received. Restricted net position increased by \$21.7 million, or 3.0%, to \$737.3 million in 2023 as compared to an increase of \$563.5 million, or 370.5%, to \$715.6 million in 2022. The increase in 2023 and 2022 was primarily due to pledging additional loans.

The outstanding balance of restricted loans receivable that were pledged as security to the Series 2019 Revenue Bond debt service was \$746.0 million in 2023 and \$768.8 million in 2022. The principal and interest received during the fiscal year from these loans is used to make the semi-annual debt service payments on the revenue bonds.

The Revenue Bond portion of current liabilities was \$8.8 million in 2023 and \$8.7 million in 2022. The remaining current liabilities of \$20.2 million in 2023 and \$22.4 million in 2022 primarily correspond to administrative expenses, which include employee salary and benefits. Noncurrent liabilities, which are primarily Revenue Bond liabilities, decreased by \$8 million to \$64.3 million in 2023 as compared to a decrease of \$7.8 million to \$72.3 million in 2022. The decrease in 2023 and 2022 was a result of ongoing principal payments of the Series 2019 Revenue bonds.

The remaining \$64.4 million of restricted net position in 2023 and \$27.7 million in 2022 represent pledged loan repayments, which are restricted for future loan disbursements and/or debt service payments. Any excess of principal and interest received over the required debt service may be used for future loan disbursements and/or released from restriction in the event that certain criteria are met.

The DWSRF received total payments on pledged loans of \$47.4 million (\$33.5 million of principal and \$13.9 million of interest) in 2023 of which the debt service payment was \$9.4 million (\$6.0 million of principal and \$3.4 million of interest). In 2022, the DWSRF received total payments on pledged loans of \$12.4 million (\$9.8 million of principal and \$2.6 million of interest), of which the debt service payment was \$9.3 million (\$5.7 million of principal and \$3.6 million of interest).

### Table 1

Net Position

(in modeline)		June 30,	
	2023	2022	2021
ASSETS			
Cash and cash equivalents	\$ 153,197	\$ 152,952	\$ 199,771
Loans receivable	2,140,213	2,032,051	1,922,434
All other assets	25,371	27,154	25,176
Total assets	2,318,781	2,212,157	2,147,381
LIABILITIES			
Current liabilities	28,969	31,044	27,826
Noncurrent liabilities	64,273	72,289	80,107
Total liabilities	93,242	103,333	107,933
NET POSITION			
Restricted			
Debt Service	64,369	27,709	39,563
Security for revenue Bonds	672,939	687,866	112,527
Subtotal restricted assets	737,308	715,575	152,090
Unrestricted	1,488,231	1,393,249	1,887,358
Total net position	\$ 2,225,539	\$ 2,108,824	\$ 2,039,448
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### Changes in Net Position

Program revenue for the DWSRF in 2023 was \$28 million of which \$13.6 million is restricted for debt service. Program revenue in 2022 was \$26.8 million of which \$2.7 million was restricted for debt service. In 2023 program revenue increased by \$1.2 million or 4.4%. In 2022 program revenue increased by \$1.5 million or 5.9%. In 2023 and 2022, program revenue reflects an increase in outstanding receivables and the interest earned year over year on those receivables.

In 2023, general revenue was \$2.9 million, which was an increase of \$2.3 million or 432.9%, when compared to 2022. In 2022, general revenue was \$0.5 million, which was a decrease of \$0.6 million or 51.6% when compared to 2021. The 2023 increase mostly reflects higher earnings as a result of higher interest rates earned on the cash on deposit, while the 2022 decrease mostly reflects reduced earnings as a result of lower interest rates earned on the cash on deposit.

Total expenses increased by \$10.6 million in 2023 as compared to a decrease of \$1.5 million in 2022. The increase in 2023 was primarily due to an increase in principal forgiveness and administrative expenses. The decrease in 2022 was primarily due to a decrease in principal forgiveness expenses.

In 2023, administrative expenses were \$26.6 million, which was an increase of \$3.6 million, or 15.6%, when compared to 2022. In 2022, administrative expenses were \$23 million, which was an increase of \$1.2 million, or 5.3%, when compared to 2021. The increase in 2023 and 2022 primarily reflects an increase in capital available from EPA capitalization grants for administrative activities.

Total capital contributions increased by \$54.4 million, or 65.5% in 2023 when compared to 2022. In 2022, total capital contributions increased by \$4.1 million or 5.3% when compared to 2022.

In 2023, EPA capitalization grant contributions increased by \$0.2 million when compared to 2022. In 2022, EPA capitalization grant contributions increased by \$9.8 million when compared to 2021. The 2023 and 2022 increase was primarily due to an increase in available contributions from EPA capitalization grants for loan disbursements.

In 2023, the DWSRF received principal forgiveness funds from EPA capitalization grants and Proposition 1 State Match funding of \$2.1 million and \$0.9 million, respectively. In 2022, the DWSRF received principal forgiveness funds from EPA capitalization grants and Proposition 1 State Match funding of \$3.5 million and \$1.4 million, respectively. The loans made with these funds were forgiven as disbursed and must be repaid if certain loan conditions are not met.

### Table 2

Changes in Net Position (in thousands)

(in thousands)			_						
	Year Ended June			3 <u>0,</u>					
_	20232022		2023 2022		2023 2022			2021	
Revenues									
Program revenues:	•	~~~~	•		•	~ ~ ~ ~ ~			
Loan interest income	\$	28,007	\$	26,836	\$	25,340			
General revenues:									
Investment income		2,883		541		1,117			
Total revenues		30,890		27,377		26,457			
Expenses									
Program expenses:									
Administrative expenses		26,569		22,989		21,830			
Principal Forgiveness expense		23,525		16,393		18,904			
Revenue Bond Interest expense		1,483		1,619		1,740			
Revenue Bond issuance costs		-		-		-			
Total expenses		51,577		41,001	_	42,474			
Decrease in net position before									
contributions		(20,687)		(13,624)		(16,017)			
Capital contributions:									
EPA capitalization grant		76,719		76,550		66,706			
EPA capitalization grant Principal Forgiveness		2,123		3,498		7,177			
State and other contributions		57,670		1,558		2,465			
State and other contributions Principal Forgivene	£	890		1,394		2,513			
Subtotal capital contributions		137,402		83,000	_	78,861			
Change in net position		116,715		69,376		62,844			
Net position - beginning of year		2,108,824		2,039,448		1,976,604			
Net position - end of year	\$	2,225,539	\$	2,108,824	\$	2,039,448			

### Budgetary Information

Under the California constitution, money may only be drawn from the treasury by a legal appropriation. The State Legislature authorized the DWSRF to operate under a continuous appropriation. Continuous appropriation authority means that no further appropriations are necessary to expend all funds deposited into the DWSRF. This has the effect of allowing funds to be expended as soon as they are deposited into the DWSRF rather than waiting for appropriation authority. Since the funds in the DWSRF can only be used for limited purposes, the continuous appropriation authority allows for expeditious expenditure of funds and maximizes the benefits to local entities.

## **Debt Administration**

The State Water Board administers a leveraged DWSRF program. The State Water Board maintains high bond ratings from Fitch Ratings (AAA), Moody's Investors Service (Aaa), and Standard and Poor's Global Ratings Services (AAA) on the DWSRF Series 2019 Revenue Bond. In 2019, the DWSRF issued its first Series 2019 Revenue Bond for \$83.9 million at a premium of \$16.9 million. The Series 2019 Revenue Bonds were issued for the purpose of making financial assistance available to recipients for eligible projects.

As of June 30, 2023, outstanding bonds totaled \$72.3 million, a decrease of \$7.8 million compared to \$80.1 million in 2022 as shown in Table 3. The decrease in 2023 and 2022 was primarily due to the ongoing principal payments for the Series 2019 Revenue Bond. The revenue bonds are backed by a pledge of specific revenue for which the annual collections are generally predictable.

Additional information on the DWSRF long-term debt can be found in Note 5, Long-Term Debt.

Outstanding Long-term Debt (in thousands)				
, ,		J	une 30,	
	 2023		2022	 2021
Revenue bonds				
Bond principal	\$ 63,715	\$	69,755	\$ 75,445
Bond premium	8,574		10,352	12,292
Total revenue bonds	\$ 72,289	\$	80,107	\$ 87,737

## **Economic Conditions and Outlook**

In 2023, new binding loan commitments (encumbrances) were \$286 million, which is a 65.9% decrease when compared to new commitments made in 2022. The lower level of financing activity in 2023 generally reflects a return to a more normal financing level following the higher financing level in 2022 to address the State Water Board's drinking water priorities. There continues to be a strong demand, however, for DWSRF financing which reflects the ongoing need for additional infrastructure improvements and the generally positive capacity of water agencies to finance those improvements. A strong demand for DWSRF financing activity continues to be anticipated in the near term.

Capitalization grant funds from EPA continue to be an important component of cash flows for financing activities. For the grant year 2023, the EPA allocated \$54.2 million to the DWSRF which was a reduction of 12.4% when compared to the 2022 grant allocation of \$61.8 million. This reduction was largely the result of Congressionally directed spending on related projects that reduced the available grant funding for the state DWSRF programs. In addition to the 2023 base grant, EPA has allocated \$353.4 million under the "Bipartisan Infrastructure Law" (BIL) which was a decrease of 26.7% when compared to the 2022 BIL grant allocation of \$482.2. The 2023 decrease was mostly the result of lower grant funding for lead service line replacement projects. Presently available information indicates that the 2024 base grant may be similar or lower than the 2023 BIL grant. The additional 2024 BIL grant is projected to be slightly higher than the 2023 BIL grant. The additional BIL capitalization will help California address the high demand for affordable drinking water infrastructure financing and provide additional funds to address emerging contaminants and replacement of lead service lines.

Additionally, the DWSRF continues to maintain a large loan portfolio that generates additional program revenues for financing activity. DWSRF program staff and its financial advisors continuously monitor the demand for new loans and market conditions to determine the likely effect of those on the DWSRF and to be prepared to sell a revenue bond if needed to meet required cash flows and to ensure sufficient encumbrances and disbursement rates to promptly liquidate federal funds.

Economic conditions generally remained stable during 2023, although project costs and related DWSRF financings have been noticeably increasing due to inflationary market conditions. The DWSRF, however, continues to monitor the impacts associated with supply chain disruptions and price increases on the local entities' revenues and to diligently work with and surveil loan recipients to ensure full and timely repayment of all loans.

### **Requests for Information**

This financial report is designed to provide interested parties with a general overview of the DWSRF finances. Questions concerning the information provided in this report or requests for additional information should be addressed to Ms. Heather Bell, Accounting Administrator III, Accounting Branch, Division of Administrative Services, P.O. Box 100, Sacramento, California 95812 or Heather.Bell@waterboards.ca.gov.

**BASIC FINANCIAL STATEMENTS** 

# CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND STATEMENTS OF NET POSITION

June 30, 2023 and 2022 (in thousands)

(in thousands)			
	2023		2022
ASSETS			
CURRENT ASSETS			
Cash and cash equivalents	\$ 88,828	\$	125,243
Cash and cash equivalents - Restricted	64,369		27,709
Receivables:			
Loan interest	4,192		5,384
Investment interest	927		237
Due from other funds and other governments	20,252		21,533
Loans receivable:			
Current portion	43,963		48,063
Current portion - Restricted	 18,933		19,047
Total current assets	241,464		247,216
OTHER ASSETS			
Loans receivable:			
Noncurrent	1,350,225		1,215,143
Noncurrent - Restricted	 727,092		749,798
Total other assets	 2,077,317		1,964,941
TOTAL ASSETS	 2,318,781		2,212,157
LIABILITIES AND NET POSITION			
CURRENT LIABILITIES			
Revenue bond interest payable	796		872
Due to other funds	20,157		22,354
Revenue bond payable	 8,016		7,818
Total current liabilities	28,969		31,044
NONCURRENT LIABILITIES			
Revenue bonds payable	 64,273		72,289
Total noncurrent liabilities	64,273		72,289
Total liabilities	93,242		103,333
NET POSITION			
Restricted for:			
Debt Service	64,369		27,709
Security for revenue bonds	672,939		687,866
Unrestricted	1,488,231		1,393,249
Total net position	\$ 2,225,539	\$	2,108,824
		-	

The accompanying notes are an integral part of the financial statements.

### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Years Ended June 30, 2023 and 2022

(in thousands)

	2023	2022
OPERATING REVENUE		
Loan interest income	\$ 28,007	\$ 26,836
Total operating revenue	28,007	26,836
OPERATING EXPENSES	~~ ~~ ~	(0.000
Principal Forgiveness	23,525	16,393
Personnel services	18,713	15,674
Other expenses	7,799	7,305
Total operating expenses	50,037	39,372
INCOME (LOSS) FROM OPERATIONS	(22,030)	(12,536)
NONOPERATING REVENUE (EXPENSE)		
Net investment income	2,883	541
Revenue bond interest expense	(1,483)	(1,619)
Revenue bond fees	(1,400)	(1,010)
Total nonoperating revenue (expense)	1,343	(1,088)
rotal hohoporating rovenue (expense)		(1,000)
INCOME (LOSS) BEFORE CONTRIBUTIONS	(20,687)	(13,624)
CONTRIBUTIONS		
EPA capitalization grant	76,719	76,550
EPA capitalization grant - Principal Forgiveness	2,123	3,498
State match revenue	57,670	1,558
State match revenue-Principal Forgiveness	890	1,394
Total contributions	137,402	83,000
CHANGE IN NET POSITION	116,715	69,376
NET POSITION - BEGINNING OF YEAR	2,108,824	2,039,448
NET POSITION - END OF YEAR	\$ 2,225,539	\$ 2,108,824

The accompanying notes are an integral part of the financial statements.

## CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND STATEMENTS OF CASH FLOWS Years Ended June 30, 2023 and 2022

(in thousands)

	 2023	 2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash paid to employees and vendors	\$ (28,711)	\$ (19,878)
Cash flows provided (required) by operating activities	 (28,711)	 (19,878)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Funds received from EPA capitalization grant	80,282	77,558
Funds received from the State of California	58,403	2,952
Revenue bond fees paid	(57)	(10)
Principal paid on revenue bonds	(6,040)	(5,690)
Interest paid on revenue bonds	(3,337)	(3,630)
Cash flows provided (required) by noncapital financing activities	 129,251	 71,180
CASH FLOWS FROM INVESTING ACTIVITIES Cash received from interest on loans	20,100	07 467
Loans disbursed	29,199	27,467 (203,525)
Principal forgiveness disbursed	(212,213)	( ,
	(23,525)	(16,393)
Principal received on loans receivable Net investment income received	104,051	93,908
	 2,193	 422
Net cash provided (required) by investing activities	 (100,295)	 (98,121)
NET INCREASE(DECREASE) IN CASH AND CASH EQUIVALENTS	245	(46,819)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	 152,952	 199,771
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 153,197	\$ 152,952
Reconciliation of operating income to net cash provided		
(required) by operating activities		
Loss from operations	\$ (22,030)	\$ (12,536)
Adjustments to reconcile income from operations to net cash		
required by operating activities		
Cash received from interest on loans	(29,199)	(27,467)
Loans disbursed	212,213	203,525
Principal forgiveness disbursed	23,525	16,393
Principal received on loans receivable	(104,051)	(93,908)
Effect of changes in operating assets and liabilities:		
Loans receivable	(108,162)	(109,617)
Loan interest receivable	1,192	631
Due to other funds	(2,199)	3,101
Net cash provided (required) by operating activities	\$ (28,711)	\$ (19,878)

The accompanying notes are an integral part of the financial statements.

## **NOTE 1 - DEFINITION OF REPORTING ENTITY**

The California State Water Resources Control Board, Safe Drinking Water State Revolving Fund (Fund) was established pursuant to the Federal Safe Drinking Water Act of 1974 (Act) as amended in 1996. The 1996 amendment to the Act established the Drinking Water State Revolving Fund (DWSRF) program for the purposes of providing low interest financing and/or subsidies, in the form of grants and loan principal forgiveness, to public water systems for drinking water infrastructure projects necessary to establish and/or maintain compliance with safe drinking water standards. Standard construction financing has repayment terms of up to 30 years, not to exceed the useful life of the facilities. Public water systems that serve "disadvantaged" communities can have repayment terms up to 40 years, not to exceed the useful life of the facilities. Both planning and construction financing has repayment terms of either 5 or 10 years. Both planning and construction financing have a standard interest rate that is half of the State of California's (State) average general obligation bond rate from the prior calendar year. Public water systems that serve "disadvantaged" communities and have financial hardship may be eligible for 0% interest rate financing. All repayments, including interest and principal, must remain in the Fund.

Since 1997, the Fund has been capitalized by a series of grants from the U.S Environmental Protection Agency (EPA). States are required to provide matching funds between 0 and 20 percent of the Federal capitalization grant amount in order to receive the grants from the EPA. States may elect to use up to 31% of each grant for other eligible activities, such as DWSRF administration, other local assistance and special programs, small water system-technical assistance, and the State program management of its public water system supervision/capacity development programs. These other eligible activities under a DWSRF capitalization grant are accounted in separate funds, known as Set-asides. An additional 1:1 in matching funds must be provided by the State for the amount budgeted and expended under the State Program Management Set-aside for the 1997 thru 2017 EPA capitalization grants. As such, the State has provided \$90,540 in 1:1 matching funds as of June 30, 2017.

As of June 30, 2023 and 2022, the EPA has awarded cumulative capitalization grant funding of \$2,206,621 and \$2,139,167, respectively to the State of California (State), for which the State is required to provide \$441,324 and \$427,833, respectively, of cumulative matching funding at 20 percent to the Fund. As of June 30, 2023 and 2022, the Fund has designated \$363,761 and \$347,689, respectively, of the cumulative capitalization grant for Set-aside funding. As of June 30, 2023, the EPA has awarded the Bipartisan Infrastructure Law (BIL) grant funding at 10 percent and \$323,443, for which there is no State Match requirement to the Fund. As of June 30, 2023, the Fund has designated \$125,366 of the cumulative BIL grant for Set-aside funding. In addition, in June 2009, the EPA awarded \$159,008 in ARRA grant funding, including \$8,152 of Set-aside funding, for which there is no State Match requirement.

## NOTE 1 - DEFINITION OF REPORTING ENTITY (CONTINUED)

Initially, the Fund was administered by the California Department of Health Services (CDHS) and then administered by the California Department of Public Health (CDPH) under the Division of Drinking Water after a restructure of CDHS by the State in July 2007. The Division of Drinking Water within CDPH managed both the DWSRF program and the State's Public Water System Supervision program (PWSS) implementing the primacy authority in CDPH under USEPA to enforce the Safe Drinking Water Act.

As of July 1, 2014, the DWSRF program is administered by the California State Water Resources Control Board (Board), a part of the California Environmental Protection Agency, through the Division of Financial Assistance. The Division of Drinking Water, also under the Board, is focused primarily on the State's PWSS and Capacity Development programs under the primacy authority now delegated to the Board by USEPA.

The Board's primary responsibilities with the DWSRF include obtaining capitalization grants from the EPA, soliciting potential applicants, negotiating loan agreements with local communities, reviewing and approving disbursement requests from loan recipients, managing the loan repayments, and conducting inspection and engineering reviews to ensure compliance with all applicable laws, regulations, and program requirements. The Board's primary responsibilities with the State's PWSS program include technical assistance and enforcement of the requirements of the Act as well as other governing State drinking water requirements. The Board consists of five member positions, which are appointed by the Governor and confirmed by the Senate.

The Board administers the DWSRF program by charging the Fund for time spent on DWSRF activities by employees of the Board, and the Fund reimburses the State for such costs in the following month. The charges include the salaries and benefits of the employees, as well as indirect costs allocated to the Fund based on direct salary costs. Employees charging time to the Fund are covered by the benefits available to State employees. The Fund is also charged indirect costs through the cost allocation plan for general State expenses.

### Reporting Entity

The Fund follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

## **NOTE 1 - DEFINITION OF REPORTING ENTITY** (CONTINUED)

The activities of the Fund and the five Set-aside funds are included in the State's Annual Comprehensive Financial Report as a governmental fund using the accrual basis of accounting. The Set-aside funds are the: (1) Administration Account, (2) Water System Reliability Account, (3) Source Protection Account, (4) Small System Technical Assistance Account, and (5) Public Water System, Safe Drinking Water Revolving Fund. The Fund is engaged only in business-type activities and therefore is required to present financial statements as a proprietary enterprise fund.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Fund conform to generally accepted accounting principles as applicable to a governmental unit accounted for as a proprietary enterprise fund. The enterprise fund is used since the Fund's powers are related to those operated in a manner similar to a for profit business where an increase in net position is an appropriate determination of accountability.

### Basis of Accounting

The Fund's records are maintained on the accrual basis of accounting. Under the accrual basis of accounting revenue is recognized when earned and expenses are recognized when the liability is incurred. Assets and liabilities associated with the operations of the Fund are included in the Statements of Net Position.

### **Operating Revenues and Expenses**

The Fund distinguishes between operating revenues and expenses and nonoperating items in the Statements of Revenues, Expenses and Changes in Net Position. Operating revenues and expenses generally result from carrying out the purpose of the Fund of providing low interest loans to communities and providing assistance for prevention programs and administration. Operating revenues consist of loan interest repayments from borrowers. Operating expenses include principal forgiveness, direct salary costs and benefits expenses, and allocated indirect costs. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

In accordance with generally accepted accounting principles, monies received from the EPA and the State are recorded as capital contributions.

When both restricted and unrestricted resources are available for use, it is the Fund's policy to use restricted resources first, then unrestricted resources as they are needed.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Budgets**

Under the California constitution, money may only be drawn from the Treasury by legal appropriation. The State Legislature authorized the DWSRF to operate under a continuous appropriation. Continuous appropriation authority means that no further appropriations are necessary to expend all funds deposited into the DWSRF. Therefore, the Fund operations are not included in California's annual budget.

### Use of Estimates in Preparing Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, gains, losses and other changes during the reporting period. Actual results could differ from those estimates.

## Cash and Cash Equivalents

Nearly all monies of the Fund are deposited with the California State Treasurer's office, which is responsible for maintaining these deposits in accordance with California State law. The Fund considers all such deposits to be cash equivalents. According to State law, the Treasurer is responsible for maintaining the cash balances and investing excess cash of the Fund, as discussed in Note 3. Consequently, management of the Fund does not have any control over the investment of the excess cash. Investment earnings on these deposits are received quarterly. The statement of cash flows considers all funds deposited with the Treasurer to be cash or cash equivalents, regardless of actual maturities of the underlying investments.

### Loans Receivable

Loans are funded by capitalization grants from the EPA, State matching funds, short term state matching loans, revenue bond proceeds, loan repayments and fund earnings. Loans are advanced to local agencies on a cost reimbursement basis. Interest is calculated from the date that funds are advanced. Standard construction loans are amortized over periods up to 30 years, and not to exceed the useful life of the facilities, while construction loans for public water systems that serve "disadvantaged" communities are amortized over periods up to 40 years, also not to exceed the useful life of the facilities. Planning loans are amortized over periods of either 5 or 10 years. Interest only repayments begin within either 6 or 12 months of the first disbursement with principal repayments beginning within either 6 or 12 months after planning and/or construction completion date and are made on a semi-annual or annual basis.

DWSRF loans funded by principal forgiveness are advanced to recipients on a cost reimbursement basis and forgiven as each disbursement occurs. Loan agreements require repayment of the forgiven loan if all program requirements are not met.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Allowance for Bad Debts

There is no allowance for uncollectible accounts, as all repayments are current and management believes all loans will be repaid according to the loan terms. There have been no loan defaults in the program since its inception.

## Due to Other Funds

Due to other funds represents amounts payable to other funds reported within the California State Water Resources Control Board that are not included in these financial statements.

## **Revenue Bond Issue Costs and Original Issue Premium**

In accordance with GASB 65, revenue bond issue costs are expensed when incurred. Revenue bond original issue premium is being amortized over the term of the bonds using the effective interest method.

## **Reclassifications**

For comparability, certain items previously reported in the June 30, 2022 financial statements have been reclassified to conform with the June 30, 2023 presentation. The reclassifications had no effect on the previously reported net position and do not constitute a prior period restatement.

## NOTE 3 - CASH AND CASH EQUIVALENTS

The California State Treasurer's Office administers a pooled investment program for the State. This program enables the State Treasurer's Office to combine available cash from all funds and to invest cash that exceeds current needs. The necessary disclosures for the State's pooled investment program are included in the Annual Comprehensive Financial Report of the State of California.

Nearly all monies of the Fund are deposited with the State Treasurer's Office and are considered to be cash equivalents. The Treasurer is responsible for maintaining the cash balances in accordance with California laws, and excess cash is invested in California's Surplus Money Investment Fund, which is part of the Pooled Money Investment Account. The Treasurer is required to maintain a mix of investment portfolios in order to allow funds to be withdrawn at any time to meet normal operating needs, without prior notice or penalty.

The investments allowed by State statute, bond resolutions and investment policy resolutions restrict investments of the pooled investment program to investments in U.S. Government securities, negotiable certificates of deposit, bankers' acceptances, commercial paper, corporate bonds, bank notes, mortgage loans and notes, other debt securities, repurchase agreements, reverse repurchase agreements, equity securities, real estate, mutual funds, and other investments. The Fund's proportionate share of the investment income, based on the average daily balance for the period, is credited to the Fund quarterly. The Treasurer charges all funds

## NOTE 3 - CASH AND CASH EQUIVALENTS (CONTINUED)

of the State an administrative fee, which reduces the interest earned by each fund. All cash and investments are stated at fair value. Details of the investments can be obtained from the State Treasurer's Office.

At June 30, 2023 and 2022, the Fund's cash deposits had a carrying balance of \$27,230 and \$13,672, respectively.

Investments held by the State Treasurer are stated at fair value

Investments	2023	2022
Treasury/Trust Portfolio	\$ 125,967	\$ 139,280
Total cash deposits and investments	\$ 153,197	\$ 152,952

The State Treasurer is responsible for investing funds of the Treasury/Trust Portfolio and managing the credit risk, custodial credit risk, concentration of credit risk, interest rate risk and foreign currency credit risk of the Portfolio. Refer to the State's Pooled Investments disclosure in the June 30, 2023 and 2022, Annual Comprehensive Financial Reports for disclosure related to the risks applicable to the Portfolio.

Cash deposits and cash equivalents are reflected on the June 30, 2023 and 2022 statements of net position as follows:

	2023	2022
Cash and cash equivalents Cash and cash equivalents - Restricted	\$    88,828 64,369	\$ 125,243 27,709
Total cash deposits and cash equivalents	\$ 153,197	\$ 152,952

As of June 30, 2023, all revenue bond proceeds have been disbursed. Additionally, cash and investments in the amount of \$64,369 and \$27,709 representing various reserve accounts required by the revenue bonds, at June 30, 2023 and 2022, respectively, were restricted for future loan disbursements and debt service.

## NOTE 4 - LOANS RECEIVABLE

Loans are made to qualified recipients for projects that meet the eligibility requirements of the Federal Safe Drinking Water Act of 1974 and any subsequent amendments. Loans are financed with capitalization grants, State match, short term state matching loans, revenue bond proceeds and revolving loan funds. Interest rates vary between 0.0 percent and 4.0 percent and loans are

## NOTE 4 - LOANS RECEIVABLE (CONTINUED)

repaid over 30 years or less for standard construction or 40 years or less for disadvantaged communities, starting with interest only repayments within either 6 or 12 months of the first disbursement and principal repayments beginning within either 6 or 12 months after planning and/or construction completion date. Interest rates are established in the original loan agreements and are generally 50 percent of the State's General Obligation Bond Rate at the time the loan agreement is prepared. Certain communities are offered special interest rates as low as 0.0 percent. Interest earned during the construction period is calculated from the date funds are disbursed until the planning and/or construction is completed.

As of June 30, 2023 and 2022, the Fund had total binding commitments of \$4,791,135 and \$4,505,127, respectively, since program inception. As of June 30, 2023, the remaining commitment on these loans amounted to \$1,238,986, of which \$547,780 is federal funds. The federal loan commitments included capitalization funds of \$44,501 which will be forgiven.

As of June 30, 2022, the remaining commitment on these loans amounted to \$1,188,716, of which \$27,977 is federal funds. The federal loan commitments included capitalization funds of \$7,717 which will be forgiven. Principal forgiveness loans are forgiven as disbursed, but must be repaid if the recipient fails to meet the program requirements.

At June 30, 2023 and 2022 the unpaid balance on all loans receivable outstanding amounted to \$2,140,213 and \$2,032,051, respectively.

Year Ending June 30,	lı	nterest	 Principal	Total		
2024	\$	18,317	\$ 62,896	\$	81,213	
2025		27,714	102,138		129,852	
2026		26,273	104,753		131,026	
2027		24,804	105,519		130,323	
2028		23,316	105,995		129,311	
2029 - 2033		95,115	495,319		590,434	
2034 - 2038		63,662	422,690		486,352	
2039 - 2043		38,270	322,691		360,961	
2044 - 2048		19,554	262,963		282,517	
2049 - 2053		5,028	132,649		137,677	
2054 - 2058		150	9,992		10,142	
Greater than 2058		-	1,182		1,182	
Total	\$	342,203	 2,128,787	\$	2,470,990	
Loans not yet in repayment			11,426			
Total loans receivable			\$ 2,140,213			

Estimated maturities of the loans receivable and interest payments thereon, at June 30, 2023 are as follows:

## NOTE 4 - LOANS RECEIVABLE (CONTINUED)

## Restricted Loans Receivable

At June 30, 2023 and 2022, \$746,025 and \$768,845, respectively, of loans receivable were pledged as security for the revenue bonds outstanding (see Note 5). The principal and interest received during the fiscal year from these loans is to be used to make the annual debt service payments on the revenue bonds. During the year ended June 30, 2023, the Fund received \$33,451 and \$13,919 of principal and interest, respectively, on these loans. During the year ended June 30, 2022, the Fund received \$9,780 and \$2,605 of principal and interest, respectively, on these loans. Any excess of the principal and interest received over debt service payments required may be used for future loan disbursements and/or released from restriction upon approval by the Trustee in the event certain requirements are met.

### Loans to Major Local Agencies

The Fund has made loans to the following major local agencies. The aggregate outstanding loan balances for each of these agencies exceeds 5 percent of total loans receivable. As of June 30, 2023 and 2022, respectively, the combined outstanding loan balances of these major local agencies represent approximately 62.1 and 60.3 percent of the total loans receivable.

	2023					
		uthorized Loan	Outstanding Loan			
Borrower		Amount	Balance			
Los Angeles, City of (acting by and through the Department of Water & Power)	\$	972,708	\$	734,901		
Fresno, City of		398,064		328,305		
Sacramento, City of		193,142		134,969		
Stanislaus Regional Water Authority		184,924		130,852		
	\$	1,748,838	\$	1,329,027		
		20	22			
	Α	uthorized	Outstanding			
		Loan		Loan		
Borrower		Amount		Balance		
Los Angeles, City of (acting by and through						
the Department of Water & Power)	\$	905,308	\$	754,399		
Fresno, City of	\$	398,064	\$	329,685		
Sacramento, City of		193,142		141,272		
	\$	1,496,514	\$	1,225,356		

### NOTE 5 - LONG-TERM DEBT

On May 9, 2019, the Fund issued \$83,920 of California Infrastructure and Economic Development Bank, Drinking Water State Revolving Fund Revenue Bonds, Series 2019, dated April 1, 2019 with coupon rates of 5 percent at a yield of 1.67%. These serial bonds are due annually in varying amounts through 2035. The interest on the bonds is due semi-annually on April 1 and October 1. The bonds maturing on or after October 1, 2029 are subject to redemption prior to their respective stated maturities at the option of the Fund on any date on or after October 1, 2028. The bonds were issued to provide funding for the issuance of additional revolving fund loans by the Fund.

At the time of issuance of the Series 2019 Revenue Bonds, the Fund pledged \$159,647 of the Fund's outstanding loans as security for all outstanding bonds. The principal and interest received during the fiscal year from these loans is to be used to make annual debt service payments on the revenue bonds. Any excess principal and interest received over the debt service payments required may be used for future loan disbursements and/or release from restriction upon approval by the Trustee in the event that certain requirements are met. The pledged loans are part of the April 1, 2019 Amended and Restated Master Payment and Pledge Agreement. This pledge agreement includes pledged outstanding loans from both DWSRF and California State Water Resources Control Board Water Pollution Control Revolving Fund (CWSRF) in regards to their respective bond issuances. DWSRF would only be obligated for CWSRF bond payments in the event that CWSRF would not be able to make their bond payments.

The Fund's long-term debt will mature as follows:

Series 2019 <u>Year Ending June 30,</u>	Pi	rincipal	In	terest	Total
2024	\$	6,410		3,026	 9,436
2025		6,395		2,705	9,100
2026		6,400		2,386	8,786
2027		6,085		2,073	8,158
2028		6,445		1,760	8,205
2029-2033		26,515		4,201	30,716
2034-2038		5,465		373	5,838
	\$	63,715	\$	16,524	\$ 80,239

## NOTE 5 - LONG-TERM DEBT (CONTINUED)

The detail of the Fund's long term debt for the year ended June 30, 2023 and 2022, respectively, is as follows:

	Balance June 30, _2022Issi		suances Re		Retirements		Balance June 30, 2023		Due Within One Year	
Bond principal Bond premium	\$ 69,755 10,352	\$	-	\$	6,040 1,778	\$	63,715 8,574	\$	6,410 1,606	
	80,107	\$	-	\$	7,818		72,289	\$	8,016	

	Balance June 30, 2021		Issuances		Retirements		Balance June 30, 2022		Due Within One Year	
Bond principal Bond premium	\$	75,445 12,292	\$	-	\$	5,690 1,940	\$	69,755 10,352	\$	6,040 1,778
		87,737	\$	-	\$	7,630		80,107	\$	7,818

## **NOTE 6 - CAPITAL CONTRIBUTIONS**

The Fund is capitalized by annual grants from the EPA. The State must also contribute between 0 and 20 percent of the federal capitalization amount. The State's matching contribution has been provided through the appropriation of State resources.

As of June 30, 2023 and 2022 the EPA has awarded to the State cumulative capitalization grants, including in-kind of, \$2,206,621 and \$2,139,167, respectively. As of June 30, 2023 and 2022, the State has drawn, cumulatively \$2,085,231 and \$2,018,384, respectively, for loans, and administrative expenses. As of June 30, 2023, the EPA has awarded cumulative BIL capitalization grants of \$482,176. As of June 30, 2023, the State has drawn, cumulatively \$11,995, for loans and administrative expenses. The ARRA capitalization grant of \$159,008 was fully drawn as of June 30, 2015.

As of June 30, 2023 and 2022, the State has provided matching funds of \$484,909 and \$426,349, respectively.

## **NOTE 6 - CAPITAL CONTRIBUTIONS (CONTINUED)**

Table 1 summarizes the EPA capitalization grants awarded, amounts drawn on each grant as of June 30, 2023 and 2022, and balances available for future loans as of June 30, 2023. Table 2 summarizes the state match amounts paid by the state as of June 30, 2023 and 2022. As of June 30, 2023 and 2022, the state match required for capitalization grants awarded is \$457,198 and \$427,833, respectively. As of June 30, 2023 and 2022, the state match available for potential future state match is \$27,711 and \$0.00, respectively.

TABLE 1 Year	Grant Award	Funds Drawn As of June 30, 2021	Funds Drawn During Year Ended June 30, 2022	Funds Drawn As of June 30, 2022	Funds Drawn During Year Ended June 30, 2023	Funds Drawn As of June 30, 2023	Available for Loans and Setasides as of June 30, 2023
1997-2017	\$1,701,006	\$1,701,006	\$-	\$1,701,006	\$-	\$1,701,006	\$-
2018	97,991	97,381	- 610	97,991	-	97,991	-
2019	97,984	94,405	1,970	96,375	-	96,375	1,609
2020-Asadra	51,974	-	, -	-	-	, _	51,974
2020	97,134	43,878	51,070	94,948	243	95,191	1,943
2021	97,047	-	26,398	26,398	64,899	91,297	5,750
2022	61,819	-	-	-	1,705	1,705	60,114
	\$2,204,955	\$1,936,670	\$ 80,048	\$2,016,718	\$ 66,847	\$2,083,565	\$ 121,390
In-kind (Direct F Made by EPA	Payment) 1,666	1,666	_	1,666	_	1,666	_
	\$2,206,621	\$1,938,336	\$ 80,048	\$2,018,384	\$ 66,847	\$2,085,231	\$ 121,390
	ψ2,200,021	φ1,000,000	φ 00,040	φ2,010,00+	φ 00,047	φ2,000,201	φ 121,000
2022-BIL AE	158,733	-	-	-	11,995	11,995	146,738
	\$2,365,354	\$1,938,336	\$ 80,048	\$2,018,384	\$ 78,842	\$2,097,226	\$ 268,128
2008-ARRA	159,008	159,008	-	159,008	-	159,008	-
2022-BIL EC	73,336	-	-	-	-	-	73,336
2022-BIL LSLR	250,107	-	-	-	-	-	250,107
	\$2,847,805	\$2,097,344	\$ 80,048	\$2,177,392	\$ 78,842	\$2,256,234	\$ 591,571

# NOTE 6 - CAPITAL CONTRIBUTIONS (CONTINUED)

		20	023			
	A	uthorized	0	utstanding		
		Loan		Loan		
Borrower		Amount	Balance			
Los Angeles, City of (acting by and through						
the Department of Water & Power)	\$	972,708	\$	734,901		
Fresno, City of		398,064		328,305		
Sacramento, City of		193,142		134,969		
Stanislaus Regional Water Authority		184,924	_	130,852		
	\$	1,748,838	\$	1,329,027		
		20	22			
	Α	uthorized	0	utstanding		
		Loan		Loan		
Borrower		Amount		Balance		
Los Angeles, City of (acting by and through						
the Department of Water & Power)	\$	905,308	\$	754,399		
Fresno, City of		398,064		329,685		
Sacramento, City of		193,142		141,272		
	\$	1,496,514	\$	1,225,356		

### NOTE 5 - LONG-TERM DEBT

On May 9, 2019, the Fund issued \$83,920 of California Infrastructure and Economic Development Bank, Drinking Water State Revolving Fund Revenue Bonds, Series 2019, dated April 1, 2019 with coupon rates of 5 percent at a yield of 1.67%. These serial bonds are due annually in varying amounts through 2035. The interest on the bonds is due semi-annually on April 1 and October 1. The bonds maturing on or after October 1, 2029 are subject to redemption prior to their respective stated maturities at the option of the Fund on any date on or after October 1, 2028. The bonds were issued to provide funding for the issuance of additional revolving fund loans by the Fund.

At the time of issuance of the Series 2019 Revenue Bonds, the Fund pledged \$159,647 of the Fund's outstanding loans as security for all outstanding bonds. The principal and interest received during the fiscal year from these loans is to be used to make annual debt service payments on the revenue bonds. Any excess principal and interest received over the debt service payments required may be used for future loan disbursements and/or release from restriction upon approval by the Trustee in the event that certain requirements are met. The pledged loans are part of the April 1, 2019 Amended and Restated Master Payment and Pledge Agreement. This pledge agreement includes pledged outstanding loans from both DWSRF and California State Water Resources Control Board Water Pollution Control Revolving Fund (CWSRF) in regards to their respective bond issuances. DWSRF would only be obligated for CWSRF bond payments in the event that CWSRF would not be able to make their bond payments.

The Fund's long-term debt will mature as follows:

### Series 2019

<u>Year Ending June 30,</u>	Principal	Interest	Total
2024	\$ 6,410	) 3,026	9,436
2025	6,395	5 2,705	9,100
2026	6,400	) 2,386	8,786
2027	6,085	5 2,073	8,158
2028	6,445	5 1,760	8,205
2029-2033	26,515	5 4,201	30,716
2034-2038	5,465	5 373	5,838
	\$ 63,715	5 \$ 16,524	\$ 80,239

## NOTE 5 - LONG-TERM DEBT (CONTINUED)

The detail of the Fund's long term debt for the year ended June 30, 2023 and 2022, respectively, is as follows:

		alance une 30, 2022	leeua	inces	Poti	rements	Ju	alance ine 30, 2023	V	Due Vithin e Year
		2022	15500	IIICES	Neti	emento		2025		e ieai
Bond principal	\$	69,755	\$	-	\$	6,040	\$	63,715	\$	6,410
Bond premium		10,352		-		1,778		8,574		1,606
·		80,107	\$	-	\$	7,818		72,289	\$	8,016
Balance						В	alance		Due	
							Ju	ine 30.	v	Vithin
		une 30,	Issua	inces	Reti	rements		ine 30, 2022		Vithin e Year
			Issua	inces	Reti	rements		ine 30, 2022		Vithin e Year
Bond principal		une 30,	lssua \$	inces -	Reti	<b>rements</b> 5,690		,		-
Bond principal Bond premium	Jı	une 30, 2021		inces - -				2022	On	e Year

## **NOTE 6 - CAPITAL CONTRIBUTIONS**

The Fund is capitalized by annual grants from the EPA. The State must also contribute between 0 and 20 percent of the federal capitalization amount. The State's matching contribution has been provided through the appropriation of State resources.

As of June 30, 2023 and 2022 the EPA has awarded to the State cumulative capitalization grants, including in-kind of, \$2,206,621 and \$2,139,167, respectively. As of June 30, 2023 and 2022, the State has drawn, cumulatively \$2,085,231 and \$2,018,384, respectively, for loans, and administrative expenses. As of June 30, 2023, the EPA has awarded cumulative BIL capitalization grants of \$482,176. As of June 30, 2023, the State has drawn, cumulatively \$11,995, for loans and administrative expenses. The ARRA capitalization grant of \$159,008 was fully drawn as of June 30, 2015.

As of June 30, 2023 and 2022, the State has provided matching funds of \$484,909 and \$426,349, respectively.

## **NOTE 6 - CAPITAL CONTRIBUTIONS (CONTINUED)**

Table 1 summarizes the EPA capitalization grants awarded, amounts drawn on each grant as of June 30, 2023 and 2022, and balances available for future loans as of June 30, 2023. Table 2 summarizes the state match amounts paid by the state as of June 30, 2023 and 2022. As of June 30, 2023 and 2022, the state match required for capitalization grants awarded is \$457,198 and \$427,833, respectively. As of June 30, 2023 and 2022, the state match available for potential future state match is \$27,711 and \$0.00, respectively.

Grant June 30, June 30, June 30, June 30, June 30, June Year Award 2021 2022 2023 2023 2023 20	23
1997-2017 \$1,701,006 \$1,701,006 \$ - \$1,701,006 \$ - \$1,701,006 \$	_
2018 97,991 97,381 610 97,991 - 97,991	-
	1,609
	1,974
2020 97,134 43,878 51,070 94,948 243 95,191	1,943
2021 97,047 - 26,398 26,398 64,899 91,297 5	5,750
2022 61,819 1,705 1,705 60	),114
\$2,204,955 \$1,936,670 \$ 80,048 \$2,016,718 \$ 66,847 \$2,083,565 \$ 12	
In-kind (Direct Payment)	
Made by EPA 1,666 1,666 - 1,666 - 1,666	-
\$2,206,621 \$1,938,336 \$ 80,048 \$2,018,384 \$ 66,847 \$2,085,231 \$ 12 <sup>-</sup>	,390
2022-BIL AE 158,733 11,995 11,995 146 \$2,365,354 \$1,938,336 \$80,048 \$2,018,384 \$78,842 \$2,097,226 \$268	6,738 3,128
2008-ARRA 159,008 159,008 - 159,008 - 159,008	-
	3,336
	0,107
<u>\$2,847,805</u> <u>\$2,097,344</u> <u>\$80,048</u> <u>\$2,177,392</u> <u>\$78,842</u> <u>\$2,256,234</u> <u>\$59</u>	,571

## **NOTE 6 - CAPITAL CONTRIBUTIONS (CONTINUED)**

TABLE 2

	te Match Paid As of June 30, 2021	D E Ju	e Match Paid Juring Year Inded Ine 30, 2022	Sta	te Match Paid As of une 30, 2022	E	te Match Paid During Year Ended une 30, 2023	Sta	te Match Paid As of June 30, 2023
State Disbursed State Interest Disbursed	334,447 88,950	\$	2,952 -	\$	337,399 88,950	\$	58,560 -	\$	395,959 88,950
	\$ 423,397	\$	2,952	\$	426,349	\$	58,560	\$	484,909

## **NOTE 7 - RISK MANAGEMENT**

The Fund participates in the State of California's Risk Management Program. The State has elected, with a few exceptions, to be self-insured against loss or liability. There have been no significant reductions in insurance coverage from the prior year. In addition, settled claims have not exceeded insurance coverage in the last three fiscal years. Refer to the State's Risk Management disclosure in the June 30, 2023 and 2022, Annual Comprehensive Financial Reports.

### NOTE 8 - NET POSITION

Governmental Accounting Standards Board Statement provides for three components of net position: net investment in capital assets, restricted and unrestricted. As of June 30, 2023 and 2022 the Fund had no net position invested in capital assets.

Restricted net position includes net position that is restricted for use, either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. At June 30, 2023 and 2022 the Fund had restricted net position of \$64,369 and \$27,709, respectively, representing amounts received from borrower loan repayments on pledged loans. As of June 30, 2023 and 2022, the security for revenue bonds was \$672,939 and \$687,866, respectively, representing loans receivable pledged as security for the revenue bond less the revenue bond liability outstanding at year end. (see Note 5).

Unrestricted net position consists of net position that does not meet the definition of invested in capital assets or restricted. Although the Fund reports unrestricted net position on the face of the statements of net position, unrestricted net position is to be used by the Fund for the payment of obligations incurred by the Fund in carrying out its statutory powers and duties and is to remain in the Fund.

This information is an integral part of the accompanying financial statements.

# SINGLE AUDIT REPORTS

## CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2023

Grantor and Program Title	Federal Assistance Listing Number	Federal Expenditures	Subrecipients
<u>U.S. Environmental Protection Agency</u> Direct Programs: Capitalization Grants for Drinking Water State Revolving Funds	66.468	\$ 113,865,431 \$ 113,865,431	\$ 87,353,874 \$ 87,353,874

See notes to schedule of expenditures of federal awards

#### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER STATE REVOLVING FUND NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2023

### **NOTE 1 - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the grant activity as prescribed by Federal Funding Accountability and Transparency Act (FFATA) assistance agreements of the California State Water Resources Control Board, Safe Drinking Water State Revolving Fund under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).* 

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Expenditures

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Safe Drinking Water State Revolving Fund of the California State Water Resources Control Board has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Code.

## NOTE 3 – DISBURSEMENTS TO SUBRECIPIENTS

The FFATA assistance agreements related to the Capitalization Grants for Safe Drinking Water State Revolving Fund Assistance Listing Number 66.468 include \$87,353,874 of expenditures that were disbursed as loan awards, which includes \$-0- of principal forgiveness loans and \$-0- of expenditures that were disbursed as grant awards to qualifying subrecipients.



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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors California State Water Resources Control Board Safe Drinking Water Revolving Fund Sacramento, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of California State Water Resources Control Board, Safe Drinking Water Revolving Fund (Safe Drinking Water Fund), a governmental fund of the State of California, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Safe Drinking Water Revolving Fund's basic financial statements, and have issued our report thereon dated December 21, 2023.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Safe Drinking Water Revolving Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Safe Drinking Water Revolving Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of Safe Drinking Water Revolving Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Safe Drinking Water Revolving Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Bellevue, Washington December 21, 2023



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors California State Water Resources Control Board Safe Drinking Water Revolving Fund Sacramento, California

#### Report on Compliance for Each Major Federal Program

#### **Opinion on Each Major Federal Program**

We have audited California State Water Resources Control Board, Safe Drinking Water Revolving Fund's (Safe Drinking Water Revolving Fund) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Safe Drinking Water Revolving Fund's major federal programs for the year ended June 30, 2023. Safe Drinking Water Revolving Fund's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Safe Drinking Water Revolving Fund's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Safe Drinking Water Revolving Fund's and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Safe Drinking Water Revolving Fund's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Safe Drinking Water Revolving Fund's federal programs.

Board of Directors California State Water Resources Control Board Safe Drinking Water Revolving Fund

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Safe Drinking Water Revolving Fund's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Safe Drinking Water Revolving Fund's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Safe Drinking Water Revolving Fund's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Safe Drinking Water Revolving Fund's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Safe Drinking Water Revolving Fund's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Board of Directors California State Water Resources Control Board Safe Drinking Water Revolving Fund

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance with a type of compliance with a type of deficiencies, in internal control over compliance with a type of deficiencies, in internal control over compliance with a type of deficiency, or a combination of deficiency, or a combination of deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Bellevue, Washington December 21, 2023

### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER REVOLVING FUND SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2023

# PART I - SUMMARY OF AUDITORS' RESULTS

## **Financial Statements**

Type of auditors' report issued:			Unmodified		
Internal control over financial reporting: Material weakness(es) identified?			yes		no
Significant deficiency(ies) identified not considered to be material weaknesses?			yes		none reported
Noncompliance material to financial statements noted?			yes		no
Federal Awards					
Internal control over major program:					
Material weakness(es) identified?			yes		no
Significant deficiency(ies) identified not considered to be material weaknesses?			yes		none reported
Type of auditor's report issued on compliance for major program:			Unmodified		
Any audit findings disclosed that are req to be reported in accordance with 2 CFR 200.516(a)?	uired		yes		no
Identification of major program:					
Assistance Listing Number(s)	Name of Federal Program or Cluster				
66.468	Capitalization Revolving Fu	s for Drinking Water State			
Dollar threshold used to distinguish betw Type A and Type B programs:	veen		\$3,00	0,000	
Auditee qualified as low-risk auditee?		$\checkmark$	yes		no

# **PART II - FINDINGS RELATED TO FINANCIAL STATEMENTS**

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

## PART III - FINDINGS RELATED TO FEDERAL AWARDS

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD SAFE DRINKING WATER REVOLVING FUND SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS Year Ended June 30, 2023

## **PART IV - PRIOR YEAR FINDINGS**

There were no findings in the prior year that are required to be reported.



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