

wironmental Protection

California Regional Water Quality Control Board



Linda S. Adams
Acting Secretary for

Los Angeles Region
Recipient of the 2001 Environmental Leadership Award from Keep California Beautiful

Edmund G. Brown J

Governor

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Mr. Chris Hooke Ventura County Public Works 800 S. Victory Ave Ventura, CA 93009

WATER QUALITY CERTIFICATION FOR PROPOSED TELEGRAPH ROAD BRIDGE RECONSTRUCTION AT ELLSWORTH BARRANCA PROJECT (Corps' Project No. 2009-814-AJS), CITY OF VENTURA/SANTA PAULA, VENTURA COUNTY (File No. 09-201)

Dear Mr. Hooke:

Board staff has reviewed your request on behalf of Ventura County Publics Works Agency (Applicant) for a Clean Water Act Section 401 Water Quality Certification for the above-referenced project. Your application was deemed complete on January 23, 2010.

I hereby issue an order certifying that any discharge from the referenced project will comply with the applicable provisions of sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 303 (Water Quality Standards and Implementation Plans), 306 (National Standards of Performance), and 307 (Toxic and Pretreatment Effluent Standards) of the Clean Water Act, and with other applicable requirements of State law. This discharge is also regulated under State Water Resources Control Board Order No. 2003 - 0017 - DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges that have received State Water Quality Certification" which requires compliance with all conditions of this Water Quality Certification.

The Applicant shall be liable civilly for any violations of this Certification in accordance with the California Water Code. This Certification does not eliminate the Applicant's responsibility to comply with any other applicable laws, requirements and/or permits.

Should you have questions concerning this Certification action, please contact Valerie Carrillo, Section 401 Program, at (213) 576-6759.

Samuel Unger

Executive Officer

2-10-11

Date

DISTRIBUTION LIST

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Jeff Humble (via electronic copy)
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Antal Szijj (via electronic copy) U.S. Army Corps of Engineers Regulatory Branch, Ventura Field Office 2151 Alessandro Drive, Suite 255 Ventura, CA 93001

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San Francisco, CA 94105

Diane Noda U.S. Fish and Wildlife Service 2493 Portola Road, Suite B Ventura, CA 93003 Vicki Clark, Staff Attorney Environmental Defense Center 906 Garden Street Santa Barbara, CA 93101

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1. Applicant:

Chris Hooke

Ventura County Public Works

800 S. Victory Ave Ventura, CA 93009

Phone: (805) 654-2048

2. Applicant's Agent:

Matt Ingamells
Padre Associates
1861 Knoll Drive
Ventura, CA 93003

Phone: (805) 644-2220 ext. 13 Fax: (805) 644-2050

3. Project Name:

Telegraph Road Bridge Reconstruction at Ellsworth Barranca

4. Project Location:

Between Cities of Ventura and Santa Paula, Ventura County

Latitude	Longitude
34.3062	119.1424
34.3063	119.1409
34.3073	119.1401
34.3076	119.1417
34.3061	119.1423
34.3064	119.1407
34.3074	119.1402
34.3077	119.1415

5. Type of Project:

Bridge improvement project

6. Project Purpose:

The purpose of the project is to address deficiencies of the Ellsworth Barranca Bridge. Overall, the objectives of the project include the following:

- Address structural deficiencies and functional deficiencies of the existing bridge;

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- Address bridge foundation concerns associated with scour;
- Convey flows generated by a 100-year storm (18,000 cfs) with three foot freeboard; and
- Reduce future scour and debris blockage problems associated with the current in-channel bridge piers.

7. Project Description:

The existing Telegraph Road bridge (52C-076) will be replaced with a single span, pre-cast, pre-stressed, multi-beam concrete box girder structure, centered within the 60 foot wide right-of-way. No changes in the horizontal alignment of the roadway or bridge are proposed. The Ellsworth Barranca channel will be enlarged (widened) to provide sufficient capacity to contain a 100-year storm event. Channel enlargement will occur from approximately 400 feet upstream to 200 feet downstream of the proposed bridge. A total of approximately 540 linear feet of slope protection will be provided along both sides of the Ellsworth Barranca channel, extending approximately 190 feet upstream and 130 feet downstream of the roadway centerline. The slope protection will consist of ungrouted ½-ton rock.

In addition, mitigation will take place in three (3) rows staggered along the streambed from approximately 100 feet upstream to 120 feet downstream within the widened channel area.

A 24-inch diameter gravity water pipeline operated by the Farmers Irrigation Company crosses under Ellsworth Barranca immediately north of the existing Telegraph Road bridge. This pipeline was constructed circa 1905 and is likely composed of un-reinforced concrete. This material is very fragile and susceptible to damage. Project construction includes driving piles and channel excavation and would likely damage this pipeline. To prevent loss of service and potential environmental impacts associated with project-related failure of the pipeline, it will be relocated as part of bridge reconstruction. The new pipeline will be composed of high density polyethylene and installed under Ellsworth Barranca using cut-andcover (trenching) methods. Potholing within and adjacent to Ellsworth Barranca will be required to determine the precise location of the existing pipeline. All pipeline relocation activities will occur within the Project Impact Area, and will be conducted as part of the County's bridge reconstruction contract.

The overall project length area is within a span of 600 linear feet.

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Temporary impacts (0.39 acres) are primarily associated with the grading of the channel to improve conveyance of flows. Permanent impacts are associated with the placement of rock slope protection (0.02 acres). This acreage accounts for removal of concrete grade control structures and associated concrete below the existing bridge.

8. Federal Agency/Permit:

U.S. Army Corps of Engineers NWP No. 14 (Permit No. 2009-814-AJS)

9. Other Required Regulatory Approvals: California Department of Fish and Game Streambed Alteration Agreement

California Environmental Quality Act Compliance:

The County of Ventura approved the project Mitigated Negative Declaration in January of 2010.

11. Receiving Water:

Ellsworth Barranca (Aliso Canyon) (Hydrologic Unit No. 403.55)

12. Designated Beneficial Uses:

MUN*, AGR, GWR, REC-1, REC-2, WARM, WILD

*Conditional beneficial use

13. Impacted Waters of the Non-wetland waters (streambed): 0.39 temporary and 0.02 United States: permanent acres

14. Dredge Volume: None

15. Related Projects Implemented/to be Implemented by the Applicant:

The Applicant has not identified any related projects carried out in the last 5 years or planned for implementation in the next 5 years.

16. Avoidance/ Minimization Activities:

The Applicant has proposed to implement several Best Management Practices, including, but not limited to, the following:

· Work will be scheduled outside the wet season to the maximum

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extent practicable;

- The contractor will avoid work during rain events and would relocate all stockpiles, materials, equipment, etc. from the channel to the upland staging area in advance of a rain event;
- Sandbags, silt fencing, straw wattles and/or sheets of plastic will be placed as necessary prior to a rain event on disturbed sections of the stream bank to prevent sediment from leaving the work area;
- Before work will begin, the contractor will be required to prepare
 a Stormwater Pollution Prevention Plan (SWPPP) defining
 specific erosion control measures to be used at the project site;
- The district will implement housekeeping BMPs geared toward preventing soil and water contamination associated with vehicle and equipment cleaning, fueling and maintenance. Cleaning, fueling, maintenance and storage of equipment/vehicles will occur outside of waters, in a designated staging area designed to contain spills and prevent run-on or runoff. This area will be located on adjacent uplands east of the channel.

17. Proposed
Compensatory
Mitigation:

The County of Ventura has proposed to provide 1.59 acres of compensatory mitigation. The mitigation will take place in two (2) separate locations, as there is not enough area within the project vicinity for mitigation. The 1.59 acres was proposed in order to comply with the Fish & Game requirement for impacts within the streambed and banks. In addition, tree loss will be mitigated at a ratio of 3:1, which would total 72 black walnut trees.

Mitigation will take place in the form of restoration at the project site, as well as enhancement of 1.30 acres at an off-site location in the Santa Clara River (approximately ¼ mile north of Santa Paula Airport).

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18. Required
Compensatory
Mitigation:

The Regional Board will require the Applicant to provide compensatory mitigation at ratios of 5:1 and 3:1 for permanent and temporary impacts; respectively. Therefore a total of 1.27 acres of mitigation within waters will be required, which will be within the requirements of Fish & Game.

See Attachment B, Conditions of Certifications, Additional Conditions for modifications and additions to the above proposed compensatory mitigation.

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STANDARD CONDITIONS

Pursuant to §3860 of Title 23 of the California Code of Regulations (23 CCR), the following three standard conditions shall apply to this project:

- 1. This Certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to §13330 of the California Water Code and Article 6 (commencing with 23 CCR §3867).
- 2. This Certification action is not intended and shall not be construed to apply to any activity involving a hydroelectric facility and requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent Certification application was filed pursuant to 23 CCR Subsection 3855(b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
- Certification is conditioned upon total payment of any fee required pursuant to 23 CCR Chapter 28 and owed by the Applicant.

ADDITIONAL CONDITIONS

Pursuant to 23 CCR §3859(a), the Applicant shall comply with the following additional conditions:

- 1. The Applicant shall submit to this Regional Board copies of any other final permits and agreements required for this project, including, but not limited to, the U.S. Army Corps of Engineers' (ACOE) Section 404 Permit and the California Department of Fish and Game's (CDFG) Streambed Alteration Agreement. These documents shall be submitted prior to any discharge to waters of the State.
- 2. The Applicant shall adhere to the most stringent conditions indicated with either this Certification, the CDFG's Streambed Alteration Agreement, or the ACOE Section 404 Permit.
- 3. The Applicant shall comply with all water quality objectives, prohibitions, and policies set forth in the *Water Quality Control Plan, Los Angeles Region (1994)*, as amended.
- 4. The Avoidance/Minimization activities proposed by the Applicant as described in Attachment A, No. 16, are incorporated as additional conditions herein.
- 5. The Applicant and all contractors employed by the Applicant shall have copies of this Certification, and all other regulatory approvals for this project on site at all times and shall be familiar with all conditions set forth.

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- 6. Fueling, lubrication, maintenance, operation, and storage of vehicles and equipment shall not result in a discharge or a threatened discharge to waters of the State. At no time shall the Applicant use any vehicle or equipment which leaks any substance that may impact water quality. Staging and storage areas for vehicles and equipment shall be located outside of waters of the State.
- 7. All excavation, construction, or maintenance activities shall follow best management practices to minimize impacts to water quality and beneficial uses. Dust control activities shall be conducted in such a manner that will not produce downstream runoff.
- 8. No construction material, spoils, debris, or any other substances associated with this project that may adversely impact water quality standards, shall be located in a manner which may result in a discharge or a threatened discharge to waters of the State. Designated spoil and waste areas shall be visually marked prior to any excavation and/or construction activity, and storage of the materials shall be confined to these areas.
- 9. All waste and/or dredged material removed shall be relocated to a legal point of disposal if applicable. A legal point of disposal is defined as one for which Waste Discharge Requirements have been established by a California Regional Water Quality Control Board, and is in full compliance therewith.
- 10. The Applicant shall implement all necessary control measures to prevent the degradation of water quality from the proposed project in order to maintain compliance with the Basin Plan. The discharge shall meet all effluent limitations and toxic and effluent standards established to comply with the applicable water quality standards and other appropriate requirements, including the provisions of Sections 301, 302, 303, 306, and 307 of the Clean Water Act. This Certification does not authorize the discharge by the applicant for any other activity than specifically described in the 404 Permit.
- 11. The discharge shall not: a) degrade surface water communities and populations including vertebrate, invertebrate, and plant species; b) promote the breeding of mosquitoes, gnats, black flies, midges, or other pests; c) alter the color, create visual contrast with the natural appearance, nor cause aesthetically undesirable discoloration of the receiving waters; d) cause formation of sludge deposits; or e) adversely affect any designated beneficial uses.
- 12. The Applicant shall allow the Regional Board and its authorized representative entry to the premises, including all mitigation sites, to inspect and undertake any activity to determine compliance with this Certification, or as otherwise authorized by the California Water Code.
- 13. Application of pesticides must be supervised by a certified applicator and be in conformance with manufacturer's specifications for use. Compounds used must be appropriate to the target species and habitat. All pesticides directed toward aquatic species must be approved

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by the Regional Board. Pesticide utilization shall be in accordance with State Water Resources Control Board Water Quality Order Nos. 2004-0008-DWQ and 2004-0009-DWQ.

- 14. The Applicant shall not conduct any construction activities within waters of the State during a rainfall event. The Applicant shall maintain a five-day (5-day) clear weather forecast before conducting any operations within waters of the State.
- 15. If rain is predicted after operations have begun, grading activities must cease immediately and the site must be stabilized to prevent impacts to water quality, and minimize erosion and runoff from the site.
- 16. The Applicant shall utilize the services of a qualified biologist with expertise in riparian assessments during any vegetation clearing activities. The biologist shall be available on site during construction activities to ensure that all protected areas are marked properly and ensure that no vegetation outside the specified areas is removed. The biologist shall have the authority to stop the work, as necessary, if instructions are not followed. The biologist shall be available upon request from this Regional Board for consultation within 24 hours of request of consultation.
- 17. No activities shall involve wet excavations (i.e., no excavations shall occur below the seasonal high water table). A minimum 5-foot buffer zone shall be maintained above the existing groundwater level. If construction or groundwater dewatering is proposed or anticipated, the Applicant shall file a Report of Waste Discharge to this Regional Board and obtain any necessary NPDES permits/Waste Discharge Requirements prior to discharging waste. Sufficient time should be allowed to obtain any such permits (generally 180 days). If groundwater is encountered without the benefit of appropriate permits, the Applicant shall cease all activities in the areas where groundwater is present, file a Report of Waste Discharge to this Regional Board, and obtain any necessary permits prior to discharging waste.
- 18. All project/maintenance activities not included in this Certification, and which may require a permit, must be reported to the Regional Board for appropriate permitting. Bank stabilization and grading, as well as any other ground disturbances, are subject to restoration and revegetation requirements, and may require additional Certification action.
- 19. All surface waters, including ponded waters, shall be diverted away from areas undergoing grading, construction, excavation, vegetation removal, and/or any other activity which may result in a discharge to the receiving water. If surface water diversions are anticipated, the Applicant shall develop and submit a **Surface Water Diversion Plan** (plan) to this Regional Board. The plan shall include the proposed method and duration of diversion activities, structure configuration, construction materials, equipment, erosion and sediment controls,

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and a map or drawing indicating the locations of diversion and discharge points. Contingency measures shall be a part of this plan to address various flow discharge rates. The plan shall be submitted prior to any surface water diversions. If surface flows are present, then upstream and downstream monitoring for the following shall be implemented:

- pH
- temperature
- dissolved oxygen
- · turbidity
- total suspended solids(TSS)

Analyses must be performed using approved US Environmental Protection Agency methods, where applicable. These constituents shall be measured at least once prior to diversion and then monitored for on a daily basis during the first week of diversion and/or dewatering activities, and then on a weekly basis, thereafter, until the in-stream work is complete.

Results of the analyses shall be submitted to this Regional Board by the 15th day of each subsequent sampling month. A map or drawing indicating the locations of sampling points shall be included with each submittal. Diversion activities shall not result in the degradation of beneficial uses or exceedance of water quality objectives of the receiving waters. Downstream TSS shall be maintained at ambient levels. Where natural turbidity is between 0 and 50 Nephelometric Turbidity Units (NTU), increases shall not exceed 20%. Where natural turbidity is greater than 50 NTU, increases shall not exceed 10%. Any such violations may result in corrective and/or enforcement actions, including increased monitoring and sample collection.

- 20. The Applicant shall restore all areas (0.39 acres) of TEMPORARY IMPACTS to waters of the United States and all other areas of temporary disturbance which could result in a discharge or a threatened discharge to waters of the State. Restoration shall include grading of disturbed areas to pre-project contours and revegetation with native species. Restored areas shall be monitored and maintained with native species as necessary for five years. The Applicant shall implement all necessary Best Management Practices to control erosion and runoff from areas associated with this project.
- 21. The Applicant shall provide COMPENSATORY MITIGATION to offset the proposed temporary loss of **0.39** acres waters of the United States by creating or restoring riparian habitat at a minimum **3:1** area replacement ratio (**1.17 acres**). The Applicant shall also provide compensatory mitigation for the proposed permanent impacts to **0.02 acres** of vegetation within waters of the United States by creating or restoring riparian habitat at a minimum **5:1** area replacement ratio (**0.10 acres**). The mitigation shall be conducted as proposed in the submittal to the Regional Board dated December 21, 2009.

The Applicant shall submit a **Proposed Mitigation Report** which shall include:

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- (a) The boundary of the mitigation sites shall be clearly identified on a map(s) of suitable resolution and quality and shall also be defined by latitude and longitude.
- (b) The type(s) of mitigation shall be described (e.g., removal of exotics and/or replanting with native species, etc.)
- (c) Success criteria shall be established.

This information shall be submitted to this Regional Board for approval prior to any disturbance within waters of the United States and shall include copies of all agreements made between the Applicant and a third party organization regarding compensatory mitigation efforts.

- 22. The Applicant shall submit to this Regional Board Annual Mitigation Monitoring Reports (Annual Reports) by January 1st of each year for a minimum period of five (5) years or until mitigation success has been achieved and documented. The Annual Reports shall describe in detail all of the project/construction activities performed during the previous year and all restoration and mitigation efforts; including percent survival by plant species and percent cover. The Annual Reports shall describe the status of other agreements (e.g., mitigation banking) or any delays in the mitigation process. At a minimum the Annual Reports shall include the following documentation and answered appropriately whether or not mitigation has been performed:
 - (a) Color photo documentation of the pre- and post-project and mitigation site conditions;
 - (b) Geographical Positioning System (GPS) coordinates in decimal-degrees format outlining the boundary of the project and mitigation areas;
 - (c) The overall status of project including a detailed schedule of work;
 - (d) Copies of all permits revised as required in Additional Condition 1;
 - (e) Water quality monitoring results for each reach (as required) compiled in an easy to interpret format;
 - (f) A certified Statement of "no net loss" of wetlands associated with this project;
 - (g) Discussion of any monitoring activities and exotic plant control efforts; and
 - (h) A certified Statement from the permittee or his/her representative that all conditions of this Certification have been met.
- 23. Prior to any subsequent maintenance activities within the subject drainages/basin, including clearing, maintenance by-hand, and/or the application of pesticides, the Applicant shall submit to this Regional Board a NOTIFICATION of any such activity. Notification shall

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include: (a) the proposed schedule; (b) a description of the drainage's/basin's existing condition/capacity; (c) the area of proposed temporary impact within waters of the State; (c) a description of any existing aquatic resources (e.g., wetland/riparian vegetation); and (d) any proposed compensatory mitigation. Notifications must be submitted a minimum of three (3) weeks prior to commencing work activities.

- 24. All applications, reports, or information submitted to the Regional Board shall be signed:
 - (a) For corporations, by a principal executive officer at least of the level of vice president or his duly authorized representative, if such representative is responsible for the overall operation of the facility from which discharge originates.
 - (b) For a partnership, by a general partner.
 - (c) For a sole proprietorship, by the proprietor.
 - (d) For a municipal, State, or other public facility, by either a principal executive officer, ranking elected official or other duly authorized employee.
- 25. Each and any report submitted in accordance with this Certification shall contain the following completed declaration:

"I declare under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who managed the system or those directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Executed on the	day of	at <u>and the same and the same a</u>	To move od is via
		nolation or timestened vi <u>e sanctions as prov</u> ided fi Water Act, the neolicals	(Signature) (Title)"

- 26. All communications regarding this project and submitted to this Regional Board shall identify the Project File Number 09-201. Submittals shall be sent to the attention of the 401 Certification Unit.
- 27. Any modifications of the proposed project may require submittal of a new Clean Water Act Section 401 Water Quality Certification application and appropriate filing fee.

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- 28. The project shall comply with the local regulations associated with the Regional Board's Municipal Stormwater Permit issued to Ventura County and co-permittees under NPDES No. CAS004002 and Waste Discharge Requirements Order No. R4-2010-0108. This includes the Stormwater Quality Urban Impact Mitigation Plan (SQUIMP) and all related implementing local ordinances and regulations for the control of stormwater pollution from new development and redevelopment. The project shall also comply with all requirements of the National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction Activity, Order No. 2009-009-DWQ. All stormwater treatment systems shall be located outside of any water of the State and shall not be used as a wetland or riparian mitigation credit.
- 29. Coverage under this Certification may be transferred to the extent the underlying federal permit may legally be transferred and further provided that the Applicant notifies the Executive Officer at least 30 days before the proposed transfer date, and the notice includes a written agreement between the existing and new Applicants containing a specific date of coverage, responsibility for compliance with this Certification, and liability between them.
- 30. The Applicant or their agents shall report any noncompliance. Any such information shall be provided verbally to the Executive Officer within 24 hours from the time the Applicant becomes aware of the circumstances. A written submission shall also be provided within five days of the time the Applicant becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected; the anticipated time it is expected to continue and steps taken or planned to reduce, eliminate and prevent recurrence of the noncompliance. The Executive Officer, or an authorized representative, may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.

31. Enforcement:

- (a) In the event of any violation or threatened violation of the conditions of this Certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under State law. For purposes of section 401(d) of the Clean Water Act, the applicability of any State law authorizing remedies, penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this Certification.
- (b) In response to a suspected violation of any condition of this Certification, the State Water Resources Control Board (SWRCB) or Regional Water Quality Control Board (RWQCB) may require the holder of any permit or license subject to this Certification to furnish, under penalty of perjury, any technical or monitoring reports the SWRCB deems appropriate, provided that the burden, including costs, of the reports shall be a

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reasonable relationship to the need for the reports and the benefits to be obtained from the reports.

- (c) In response to any violation of the conditions of this Certification, the SWRCB or RWQCB may add to or modify the conditions of this Certification as appropriate to ensure compliance.
- 32. This Certification shall expire **five (5) years** from date of this Certification. The Applicant shall submit a complete application prior to termination of this Certification if renewal is requested.

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