



Central Coast Regional Water Quality Control Board

June 27, 2024

Bradley Hagemann
General Manager
Avila Beach Community
Services District
2850 Avila Beach Drive
Avila Beach, CA 93424
Email: hagemann.associates@gmail.com

**Via Electronic Mail and Certified Mail
7022 3330 0002 1258 9478**

Dear Bradley Hagemann:

ENFORCEMENT PROGRAM: EXPEDITED PAYMENT LETTER (EPL) R3-2024-0048, CONDITIONAL OFFER TO PARTICIPATE IN EXPEDITED PAYMENT PROGRAM RELATING TO VIOLATIONS OF NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT FOR AVILA BEACH COMMUNITY SERVICES DISTRICT WASTEWATER TREATMENT FACILITY, SAN LUIS OBISPO COUNTY, WDR ORDER R3-2017-0025, NPDES PERMIT CA0047830, WDID 3 400101001

This letter is to notify the Avila Beach Community Services District (hereinafter "Permittee" or "you") of alleged violations of the California Water Code identified in the California Regional Water Quality Control Board, Central Coast Region's (Central Coast Water Board) water quality data system and to allow you to participate in the Central Coast Water Board's expedited payment program to address \$6,000 in liability, which may be assessed pursuant to Water Code sections 13385 and 13385.1.

NO PAYMENT IS YET DUE IN RESPONSE TO THIS LETTER

NOTICE OF VIOLATION:

Based on information in the California Integrated Water Quality System (CIWQS), the Central Coast Water Board's Assistant Executive Officer alleges that from April 30, 2023, to October 7, 2023, the Permittee violated the effluent limitations and/or late reporting requirements identified in the notice of violation (NOV) attached as Exhibit A for discharges to the Pacific Ocean via San Luis Obispo Bay. The Permittee will have the opportunity to address the alleged violations as discussed below. To assist the Permittee in reviewing the alleged violations, the attached NOV/Exhibit A provides instructions for accessing the alleged violations within CIWQS.

JANE GRAY, CHAIR | RYAN E. LODGE, EXECUTIVE OFFICER

STATUTORY LIABILITY:

Subdivisions (h) and (i) of California Water Code section 13385 require the assessment of a mandatory minimum penalty of \$3,000 for specified serious and non-serious (also known as “chronic”) effluent limit and/or late reporting violations. The Permittee is also potentially subject to discretionary administrative civil liabilities of up to ten thousand dollars (\$10,000) for each day in which the violation occurs, plus ten dollars (\$10) for each gallon discharged but not cleaned up in excess of 1,000 gallons. These mandatory minimum penalties and discretionary administrative civil liabilities may be assessed by the Central Coast Water Board or the State Water Board (collectively “the Water Boards”), beginning with the date that the violations first occurred. The formal enforcement action that the Water Boards use to assess such liability is an administrative civil liability complaint, although the Water Boards may instead refer such matters to the Attorney General’s Office for prosecution. If referred to the Attorney General for prosecution, the Superior Court may assess up to twenty-five thousand dollars (\$25,000) per violation. In addition, the Superior Court may assess up to twenty-five dollars (\$25) per gallon discharged but not cleaned up in excess of 1,000 gallons.

CONDITIONAL OFFER TO PARTICIPATE IN EXPEDITED PAYMENT PROGRAM:

The Permittee can avoid the issuance of a formal enforcement action and settle the alleged violations identified in the attached NOV by participating in the Central Coast Water Board’s expedited payment program. Details of the proposed settlement are described below and addressed in the enclosed documents.

To promote resolution of these alleged violations, the Central Coast Water Board enforcement staff makes this conditional offer. The Permittee may accept this offer, waive the Permittee’s right to a hearing, and, at a later date, pay the mandatory minimum penalty as indicated on Exhibit A for the violations described. If the Permittee elects to do so, subject to the conditions below, the Central Coast Water Board will accept that payment in settlement of any enforcement action that would otherwise arise out of the violations identified in the NOV. Accordingly, the Central Coast Water Board enforcement staff will forego issuance of a formal administrative complaint, will not refer the violations to the Attorney General, and will waive its right to seek additional discretionary civil liabilities for the violations identified in the NOV.

The expedited payment program does not address liability for any violation that is not specifically identified in the NOV.

PERMITTEE’S OPTIONS FOR RESPONSE TO OFFER:

If you accept this offer, please complete and return the enclosed “Acceptance of Conditional Offer and Waiver of Right to Hearing; Settlement Agreement and Stipulation for Entry of Administrative Civil Liability Order R3-2024-0048 (Upon Execution)” (Acceptance and Waiver) **no later than July 27, 2024**. The returned Acceptance and Waiver will be held, pending a 30-day public notice period, and then will be countersigned by the Executive Officer and returned to you with instructions for payment. *No payment is due at the time the Permittee returns the signed Acceptance and Waiver form to the Central Coast Water Board.*

If the Permittee chooses to contest any of the violations alleged in the NOV, please identify each violation and the basis for its challenge (e.g., factual error, affirmative defense, etc.) on or before the above due date. Central Coast Water Board staff will evaluate the contested violations and take the following actions:

1. Where the available evidence supports the removal or exemption of alleged violations, as applicable Water Board staff will expunge or exempt those violations within the CIWQS database and take no further mandatory minimum penalty action against the Permittee for those violations. Please note that those violations may warrant other forms of enforcement, and the Central Coast Water Board reserves its right to take such other enforcement action as the law allows.
2. Water Board staff will provide the Permittee with a revised NOV reflecting any changes warranted by the above evaluation and provide another opportunity to submit a signed Acceptance and Waiver.
3. If the above evaluation resolves all of the alleged violations, Central Coast Water Board staff will notify the Permittee that no further action is necessary.

If the Permittee chooses not to submit an Acceptance and Waiver at any stage of the process described above and therefore rejects the offer, or elects to reserve the right to address any contested matters and resolve only uncontested violations via this offer, Central Coast Water Board staff will contact the Permittee regarding the initiation of formal enforcement action with regard to any unresolved violations. In a formal enforcement action, the liability amount sought and/or imposed may exceed the liability amount set forth in this conditional offer. Moreover, the cost of enforcement is a factor which can be considered in assessing the liability amount.

CONDITIONS FOR CENTRAL COAST WATER BOARD ACCEPTANCE:

Federal regulations require the Central Coast Water Board to publish any proposed settlement of an enforcement action addressing NPDES permit violations and provide at least 30 days for public comment [40 C.F.R. section 123.27(d)(2)(iii)]. Upon receipt of the Permittee's Acceptance and Waiver, Central Coast Water Board enforcement staff will publish a notice of the proposed settlement of the violations.

If no comments are received within the 30-day period, and unless there are new material facts that become available to the Central Coast Water Board, the Executive Officer will execute the Acceptance and Waiver as a settlement agreement and stipulation for entry of administrative civil liability order assessing the uncontested mandatory minimum penalty amount pursuant to Water Code section 13385.

If, however, significant comments are received in opposition to the settlement, this conditional offer may be withdrawn. In that case, the Permittee's waiver pursuant to the Acceptance and Waiver will also be treated as withdrawn, and the unresolved violations will be addressed in a revised offer or a liability assessment proceeding. In the latter case, at the liability assessment hearing the Permittee will be free to make arguments as to any of the alleged violations, and the Permittee's agreement to accept this conditional offer will not in any way be binding or used as evidence against the

Permittee. The Permittee will be provided with further information on the liability assessment proceeding.

In the event the Acceptance and Waiver is executed by the Executive Officer as a stipulated order, Central Coast Water Board staff will then send you that order in a separate letter. Payment of the assessed amount will then be due and payable as specified in the letter that will accompany the Executive Officer's signed stipulated order. Failure to pay the penalty within the required time period may subject the Permittee to further liability. *Again, please note that no payment is due at the time the Permittee returns the signed Acceptance and Waiver form to the Central Coast Water Board.*

CONTACT PERSONS:

Should you have any questions about the notice of violation or the conditional offer, please contact Sarah Crable sarah.crable@waterboards.ca.gov or at (805) 549-3706, or Tamara Anderson at tamara.anderson@waterboards.ca.gov or at (805) 549-3334.

Sincerely,

**Thea S.
Tryon**
Digitally signed
by Thea S. Tryon
Date: 2024.06.27
09:51:08 -07'00'

Thea S. Tryon
Assistant Executive Officer

Attachments:

1. Exhibit A - Notice of Violation
2. Acceptance of Conditional Offer and Waiver of Right to Hearing; Settlement Agreement and Stipulation for Entry of Administrative Civil Liability Order R3-2024-0048 (Upon Execution)

cc via email:

Central Coast Water Board:

Thea Tryon
Tamara Anderson
Harvey Packard
Arwen Wyatt-Mair
Sarah Crable
Jesse Woodard
Todd Stanley

File Location: R:\RB3\Enforcement\EPLs\2024-0048 Avila WWTP MMP EPL\Avila Beach WWTP MMP EPL 24-0048 Pkg.docx

ECM Primary Indexing # 206888

Exhibit A – Notice of Violation
Avila Beach Community Services District Wastewater Treatment Facility
Mandatory Minimum Penalty Violations Requiring Enforcement
Alleged Violation Dates: April 30, 2023 – October 7, 2023

The enforcement staff of the California Regional Water Quality Control Board, Central Coast Region (Central Coast Water Board) reviewed information submitted by this facility to determine whether the discharger is subject to mandatory minimum penalties (MMPs) pursuant to subdivisions (h) and (i) of California Water Code section 13385 and section 13385.1. The following table or tables list this facility’s alleged violations of Waste Discharge Requirements Order R3-2017-0025, National Pollutant Discharge Elimination System Permit CA0047830 from April 30, 2023, to October 7, 2023, for which the Central Coast Water Board has not assessed MMPs. Final calculation of MMP amounts owed and definitions of some of the terms used in this document are listed below the table.

For additional information about the alleged violations listed in the table, please refer to [the State Water Resources Control Board CIWQS Public Reports webpage](#) and select the “Mandatory Minimum Penalty (MMP) Report” link located under the “Violations Reports” category. Once in the Mandatory Minimum Penalty Reports search page, select Region 3 along with the beginning and ending dates shown in this exhibit, select Run Report, and then select your facility to access the list of violations. Expand the “Effluent MMP Violations” and/or “Late Report MMP Violations” sections of that page by selecting the “+” icon to the left of the section titles. To view details of a violation, select the “Violation ID” number. For chronic (non-serious) effluent violations, select the “Chronic” link in the “MMP Type” column of the “Effluent Limit Violations” section to see a list of the three or more violations preceding each chronic violation within 180 days and thus qualifying the chronic violation as an MMP.

Effluent MMP Violations Table

#	Violation Number	Violation Date	Pollutant	Pollutant Type	Limit Period	Limit	Result	Units	% Over Limit	Serious or Non-Serious (Chronic) Violation	Date 180 Days Prior	Number of Violations within 180 days	Mandatory Minimum Penalty
1	1123430	4/30/23	Aldrin	Group 2	Monthly Average	0.0033	0.027	µg/L	718%	S	N/A	N/A	\$ 3,000
2	1122153	10/7/23	Chlorine, Total Residual	Group 2	Daily Maximum	1.2	9.2	mg/L	667%	S	N/A	N/A	\$ 3,000

Total Penalty for Effluent Violations: \$6,000

Calculation of Total Mandatory Minimum Penalty Amount for Effluent and Late Reporting Violations:
 (2 Serious Violations + 0 Non-Serious Violations) × \$3,000 = \$6,000

For Group 2 pollutants, a violation is serious when the limit is exceeded by 20% or more. Each serious violation is subject to a mandatory minimum penalty of \$3,000.

Term	Definition
Units	µg/L = micrograms per liter
N/A	Not Applicable
CIWQS	California Integrated Water Quality System database used by the Water Boards to manage violation and enforcement activities, as well as other data types relevant to water quality protection.

EPL R3-2024-0048 – Exhibit A
Stipulated ACL Order R3-2024-0048
Avila Beach Community Services District Wastewater Treatment Facility

Term	Definition
Violation Number	Identification number assigned to a violation in CIWQS.
Violation Date	Date that a violation occurred, with the exception that for some violation types, such as a monthly average, the last day of the reporting period is used. If the occurrence date is unknown, the date used is the day the violation was first discovered by staff, the Discharger, or a third party.
Pollutant Types: Group 1	Groups of pollutants defined in the State Water Resources Control Board Water Quality Enforcement Policy. Also referred to as Category 1 or CAT1.

File Location: R:\RB3\Enforcement\EPLs\2024-0048 Avila WWTP MMP EPL\Avila Beach WWTP MMP EPL 24-0048 Exh A NOV.docx

ECM Primary Indexing # 206888

**ACCEPTANCE OF CONDITIONAL OFFER
AND WAIVER OF RIGHT TO HEARING;
SETTLEMENT AGREEMENT AND STIPULATION FOR ENTRY OF
ADMINISTRATIVE CIVIL LIABILITY (ACL) ORDER R3-2024-0048
(UPON EXECUTION)**

Avila Beach Community Services District Wastewater Treatment Facility
EPL R3-2024-0048
Waste Discharge Requirements Order R3-2017-0025
National Pollutant Discharge Elimination System (NPDES) Permit CA0047830
WDID: 3 400101001

By signing below and returning this Acceptance of Conditional Offer and Waiver of Right to Hearing (Acceptance and Waiver) to the California Regional Water Quality Control Board, Central Coast Region (Central Coast Water Board), the Avila Beach Community Services District (Permittee) hereby accepts Expedited Payment Letter R3-2024-0048 (Conditional Offer) to participate in the expedited payment program relating to violations of the Permittee's NPDES permit for the Avila Beach Wastewater Treatment Facility, and waives the right to a hearing before the Central Coast Water Board to dispute the alleged violations described in the notice of violation (NOV) attached to the Conditional Offer as Exhibit A and incorporated herein by reference.

The Permittee agrees that the NOV shall serve as a complaint pursuant to Division 7, Chapter 5, Article 2.5 of the California Water Code and that no separate complaint is required for the Central Coast Water Board to assert jurisdiction over the alleged violations through its enforcement staff. The Permittee agrees to pay the penalties authorized by California Water Code section 13385, as specified in the NOV (expedited payment amount), which shall be deemed payment in full of any civil liability pursuant to Water Code sections 13385 and 13385.1 that otherwise might be assessed for the violations described in the NOV.

Expedited Payment Amount: \$6,000.

The Permittee understands that this Acceptance and Waiver does not address or resolve liability for any violation that is not specifically identified in the NOV.

Upon signature by the Permittee, the Permittee must return this Acceptance and Waiver to:

Thea Tryon
Assistant Executive Officer
Central Coast Water Board
895 Aerovista Place, Suite 101
San Luis Obispo, CA 93401

Expedited Payment Letter (EPL) R3-2024-0048
Settlement Agreement and Stipulation for Entry of
Administrative Civil Liability Order R3-2024-0048

The Permittee understands that federal regulations set forth in title 40, Code of Federal Regulations, section 123.27(d)(2)(iii) require the Central Coast Water Board to publish notice of any proposed settlement of this enforcement action and provide at least 30 days for public comment. Accordingly, Central Coast Water Board staff will publish this Acceptance and Waiver for public comment prior to execution by the Executive Officer of the Central Coast Water Board.

The Permittee understands that if significant comments are received in opposition to the Conditional Offer, then the Central Coast Water Board enforcement staff's offer to resolve the violations set forth in the NOV may be withdrawn. In that circumstance, Central Coast Water Board enforcement staff will advise the Permittee of the withdrawal, a revised offer or an administrative civil liability complaint may be issued, and the matter may be set for a hearing before the Central Coast Water Board. For such a liability hearing, the Permittee understands that this Acceptance and Waiver executed by the Permittee will be treated as a settlement communication and will not be used as evidence in that hearing.

If no comments are received within the notice period that cause the Executive Officer to reconsider the Conditional Offer, the Executive Officer will execute the Acceptance and Waiver as Settlement Agreement and Stipulation for Entry of Administrative Civil Liability Order R3-2024-0048 (Settlement and Order).

The Permittee understands that no payments are due at the time it returns the signed Acceptance and Waiver form to the Central Coast Water Board. The Permittee understands that after the signed Acceptance and Waiver is publicly noticed and executed by the Executive Officer of the Central Coast Water Board, Central Coast Water Board staff will transmit this Acceptance and Waiver as an executed Settlement and Order to the Permittee with payment instructions and due dates. Furthermore, the Permittee understands that full payment of the expedited payment amount by the hereby incorporated due date or dates specified in the transmittal letter and/or invoices associated with the executed Settlement and Order is a condition of this Acceptance and Waiver.

Expedited Payment Letter (EPL) R3-2024-0048
Settlement Agreement and Stipulation for Entry of
Administrative Civil Liability Order R3-2024-0048

I hereby affirm that I am duly authorized to act on behalf of and to bind the Permittee in the making and giving of this Acceptance and Waiver and the terms of the Settlement and Order.

By: _____
(Signed Name)

(Date)

(Printed or typed name)

(Title)

Expedited Payment Letter (EPL) R3-2024-0048
Settlement Agreement and Stipulation for Entry of
Administrative Civil Liability Order R3-2024-0048

IT IS HEREBY ORDERED pursuant to Water Code section 13323, Government Code section 11415.60, and Resolution R3-2014-0043, on behalf of the California Regional Water Quality Control Board, Central Coast Region.

By: _____

Ryan E. Lodge
Executive Officer
Central Coast Water Board

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