

CALIFORNIA REGIONAL WATER QUALITY CONTROL REGIONAL BOARD
LOS ANGELES REGION

ORDER NO. 93-062

AMENDED WASTE DISCHARGE REQUIREMENTS FOR ALL MUNICIPAL SOLID
WASTE DISPOSAL SITES IN THE LOS ANGELES REGION IMPLEMENTING STATE
WATER BOARD RESOLUTION NO. 93-62, ADOPTED JUNE 17, 1993, AS STATE
POLICY FOR WATER QUALITY CONTROL UNDER SECTION 13140
OF THE WATER CODE

The California Regional Water Quality Control Board, Los Angeles
Region (hereinafter Regional Board), finds that:

1. Federal authority—The federal Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act (42 USC §6901, et seq., "SWDA"), authorizes development of nationwide standards for disposal sites for municipal solid waste (MSW), including criteria for sanitary landfills (SWDA §§1007, 4004, 42 USC §§6907, 6944);
2. Federal MSW regulations—On October 9, 1991, the United States Environmental Protection Agency (USEPA) promulgated regulations that apply, in California, to dischargers who own or operate Class II or Class III landfills at which municipal solid waste is discharged (MSW landfills), regardless of whether or not a permit is issued (Title 40, Code of Federal Regulations [CFR], Parts 257 and 258, "federal MSW regulations"). The majority of the federal MSW regulations become effective on October 9, 1993;
3. States to apply federal MSW regulations—Each state must "...adopt and implement a permit program or other system of prior approval and conditions to assure that each...[MSW landfill]...within such state...will comply with the...[federal MSW landfill regulations]." State regulations promulgated to satisfy this requirement are subject to approval by USEPA. (SWDA §§4003, 4005, 42 USC §§6943, 6945);
4. Approved state's authority—The permitting authority in an "approved state" (e.g., the Regional Board) may approve engineered alternatives to certain prescriptive standards contained in the federal MSW regulations, provided that the alternative meets all applicable conditions and performance standards contained therein (40 CFR §256.21);
5. State Policy For Water Quality Control—On June 17, 1993, the State Water Resources Control Board (State Water Board)

September 3, 1993

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Revised September 27, 1993

adopted Resolution No. 93-62, entitled Policy for Regulation of Discharges of Municipal Solid Waste, as State Policy For Water Quality Control (Policy), under Section 13140 et seq. of the California Water Code (WC §§13140 et seq.). The Policy directs each Regional Board to revise the waste discharge requirements (WDRs) of each MSW landfill (MSWLF) in its respective region to comply with the federal MSW regulations;

6. Policy applied through WDRs—All State agencies, including this Regional Board, are required to comply with State Policy For Water Quality Control (Policy), under Section 13140 et seq. of the California Water Code (WC §§13140 et seq.). The Policy directs each Regional Board to revise the waste discharge requirements (WDRs) of each MSW landfill (MSWLF) in its respective region to comply with the federal MSW regulations;
7. Concurrent WDR revision—The Regional Board can revise the waste discharger requirements of a group of similarly situated dischargers through a single Regional Board action in cases where the revised requirements properly apply to each of the dischargers whose waste discharge requirements are so revised;
8. Regional Board Land Disposal Program—The Los Angeles Regional Board currently regulates 37 waste management sites through the issuance of waste discharge requirements. Approximately 20 of the 37 sites are Class III MSWLFs. This order, which revises the existing waste discharge requirements for these MSWLFs, includes provisions and monitoring requirements to require the owners/operators of these MSWLFs (hereinafter dischargers) to achieve compliance with Resolution No. 93-62 and the federal MSW regulations.
9. Need to document Existing Footprint—The federal MSW regulations apply only to those areas of the MSWLF that are outside what is herein referred to as landfill's Existing Footprint; therefore, it is to the advantage of both the discharger and the Regional Board to establish convincing documentation of the landfill's Existing Footprint;
10. VOCs—Virtually all MSWLFs produce several volatile organic compounds (VOCs). VOCs exist in detectable concentrations in the gas and leachate produced by the landfill, and are not easily attenuated after being released from such a landfill;

therefore, the federal MSW regulations require the use of VOCs as monitoring parameters;

11. Use of non-statistical tests-Statistical data-comparison methods typically used to detect the migration of wastes from a waste management unit cannot be used in cases where the constituent to be monitored has a background concentration which does not exceed the constituent's detection limit in at least ten percent of the background samples. In such cases, an alternative non-statistical testing methodology is necessary which is sensitive, reliable, and not prone to falsely identifying a release;
12. Regional Board and Discharger exempt from CEQA-Adoption of revisions to the existing waste discharge requirements (WDRs), for the dischargers listed in Section 1 of this Order, is categorically exempt from the provisions of the California Environmental Quality Act (Division 13, commencing with §21000, of the Public Resources Code, "CEQA"), because it is an action by a regulatory agency taken for the protection of the environment, within the meaning of Section 15308 of the Guidelines For Implementation of the California Environmental Quality Act in Title 14 of the California Code of Regulations (CEQA Guidelines).
13. Public Meeting-The Regional Board has notified the dischargers listed in Section 1 of this Order and interested agencies and persons of its intent to revise, hereby, the WDRs previously adopted for each such discharger, and has provided all notified parties with an opportunity to submit their written views and recommendations and heard all testimony pertinent to this Order in a public meeting.

IT IS HEREBY ORDERED THAT THE DISCHARGERS SHALL COMPLY WITH THE FOLLOWING:

§1. APPLICABILITY.

Each discharger at the following MSWLFs shall comply with the applicable provisions and monitoring requirements contained in this Order in addition to provisions of existing WDRs. The provisions of this Order supersede any conflicting provisions in the existing WDRs. Notwithstanding any other provision contained herein, express or implied, this Order is not intended to supplement, diminish or otherwise modify the existing legal authority of any landfill to continue operating. Adoption of this Order is solely for the

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purpose of bringing the affected landfills into compliance with the Federal and State requirements noted in the Findings.

Order No.	Discharger*	Facility Name	Applicable Provisions/Monitoring Requirements**
91-122	City of LA	Lopez Canyon	§2, §§4-9, §§11-15, §17
89-006	CSDLAC	Spadra	§2, §§4-9, §§11-15, §17
91-017	WMNA	Bradley	§2, §§4-9, §§11-15, §17
87-039	BKK	BKK	§2, §§4-9, §§11-15, §17
89-053	CSDLAC	Calabasas	§2, §§4-9, §§11-15, §17
72-070	Consolidated Disposal	Pebbly Beach	§2, §4, §§6-10, §§12-17
90-046	CSDLAC	Puente Hills	§§2-15, §17
89-102	City of Whittier	Savage Canyon	§§2-10, §§12-15, §17
72-071	Catalina	Two Harbors	§2, §4, §§6-10, §§12-17
89-052	Laidlaw	Chiquita Canyon	§§2-9, §§11-15, §17
88-101	City of Burbank	Stough Park	§§2-10, §12-15, §17
88-112	CSDLAC	Scholl Canyon	§§2-10, §§12-15, §17
87-158 90-091	BFI	Sunshine Canyon	§§2-15, §17
75-114	LA CO. DPW	Honor Rancho	§§2-10, §§12-17
70-22	VRSD	Toland Road	§§2-10, §§12-17
90-034	WMNA	Simi Valley	§§2-15, §17
83-005	VRSD	Santa Clara	§2, §§8-10, §§12-15, §17
88-027	VRSD	Coastal	§2, §§8-10, §§12-15, §17
93-060	VRSD	Bailard	§§2-6, §8, §9, §§11-15, §17
88-133	BFI	Azusa	§§2-4, §6, §§8-17

*CSDLAC= County Sanitation Districts of Los Angeles County; WMNA= Waste Management of North America;
 BFI= Browning-Ferris Industries; VRSD=Ventura Regional Sanitation District

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- ** §2 - Definitions
- §3 - 100-Year Floodplain
- §4 - Documenting the Landfill's Existing Footprint
- §5 - MSW Landfills on or Adjoining Wetlands
- §6 - Liquids Acceptance
- §7 - Containment Systems Installed Beyond the Existing Footprint
- §8 - Water Quality Protection Standard
- §9 - Monitoring Parameters
- §10 - Constituents of Concern (COCs) for Landfills Lacking a Functioning LCRS
- §11 - Constituents of Concern (COCs) for Landfills Having a Functioning LCRS
- §12 - Concentration Limits
- §13 - Detection Monitoring Program (DMP) Under Revised Article 5
- §14 - Closure/Post-Closure Plan
- §15 - Deed Notation at MSW Landfills
- §16 - Interim Classification
- §17 - Reporting

§2. DEFINITIONS.

The following terms of art(*) apply to this Order:

- "Affected Persons" means all individuals who either own or occupy land outside the boundaries of the parcel upon which

*Term of art means a word or phrase given a narrow meaning for use within a specific document.

the landfill is located that has been or may be affected by the release of leachate or waste constituents (in gas or liquid phase) from an MSWLF.

- "Background Monitoring Point" means a device (e.g., well) or location (e.g., a specific point along a lakeshore), upgradient or sidegradient from the landfill and assigned by this Order, where water quality samples are taken that are not affected by any release from the landfill and that are used as a basis of comparison against samples taken from downgradient Monitoring Points.
- "Composite liner" means a liner that consists of two or more components, which include a Synthetic Liner in direct and uniform contact with an underlying layer of prepared, low-permeability soil such that the net permeability of the resulting combination is significantly less than would be expected by reference to the permeability of the individual components' layers.
- "Constituents of Concern (COC)" are those constituents which are likely to be in the waste in the MSWLF or which are likely to be derived from waste constituents in the event of a release. The Constituents of Concern for each MSWLF under §1 of this Order are those listed in the Monitoring and Reporting Program for that MSWLF, pursuant to §9(c) of this Order.
- "Existing Footprint" means the portion of land covered by waste discharged to an MSWLF unit as of midnight on the day before the Federal Deadline. The term includes the area under the active face of the landfill as well as all portions of the landfill unit containing waste that is obscured from view by daily, intermediate, or permanent cover. The term includes only areas covered with waste that is discharged in a manner that is consistent either with past operating practices or with modifications thereof that ensure good management of the waste. The term has the same meaning as the area enclosed by the "waste boundaries of an existing MSWLF unit", as used in the definition of the federal term of art "lateral expansion" in 40 CFR §258.2.
- "Federal Deadline" means the date listed in 40 CFR §258(j) currently October 9, 1993 when the majority of the provisions in the federal MSW regulations become effective.

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- "Federal MSW regulations" means the regulations promulgated by the United States Environmental Protection Agency on October 9, 1991 (Title 40, Code of Federal Regulations [CFR], Parts 257 and 258).
- "Matrix effect" means any change in the method detection limit or practical quantitation limit for a given analyte as a result of the presence of other constituents—either of natural origin or introduced by man as a result of a release or spill—that are present in the sample of water or soil-pore gas being analyzed.
- "MDL"—see "Method detection limit (MDL)"
- "Method detection limit (MDL)" means the lowest concentration associated with a 99% reliability of a "non-zero" analytical result. The MDL shall reflect the detection capabilities of the specific analytical procedure and equipment used by the laboratory. MDLs reported by the laboratory shall not simply be restated from USEPA analytical method manuals. In relatively interference-free water, laboratory-derived MDLs are expected to closely agree with published USEPA MDLs. If a lab suspects that, due to matrix or other effects, the detection limit for a particular analytical run differs significantly from the laboratory-derived MDL, the results should be flagged accordingly, along with an estimate of the detection limit achieved.
- "Monitoring Parameters" means the short list of constituents and parameters used for the majority of monitoring activity at a given MSWLF. The Monitoring Parameters for each MSWLF are listed in §10 of this Order. Monitoring for the short list of Monitoring Parameters constitutes "indirect monitoring", in that the results are used to indicate indirectly the success or failure of adequate containment for the longer list of Constituents of Concern.
- "Monitoring Point" means a device (e.g., well) or location (e.g., a specific point along a surface waterbody), downgradient from the landfill and that is assigned in this Order, at which samples are collected for the purpose of detecting a release by comparison with samples collected at Background Monitoring Points.
- "MSW" means municipal solid waste.

- "MSW landfill"—for the purpose of this Order, means a Class II or Class III landfill in this region that accepts, or has accepted, municipal solid wastes, and that is subject to regulation under either or both Chapter 15 and the federal MSW regulations.
- "PQL"—see "Practical quantitation limit (PQL)"
- "Practical quantitation limit (PQL)" means the lowest constituent concentration at which a numerical concentration can be assigned with a 99% certainty that its value is within $\pm 10\%$ of the constituent's actual concentration in the sample. The PQL shall reflect the quantitation capabilities of the specific analytical procedure and equipment used by the laboratory. PQLs reported by the laboratory shall not simply be restated from USEPA analytical method manuals. In relatively interference-free water, laboratory-derived PQLs are expected to closely agree with published USEPA PQLs. If the lab suspects that, due to matrix or other effects, the quantitation limit for a particular analytical run differs significantly from the laboratory-derived PQL, the results should be flagged accordingly, along with an estimate of the quantitation limit achieved.
- "Reporting Period" means the duration separating the submittal of a given type of monitoring report from the time the next iteration of that report is scheduled for submittal. Unless otherwise stated, the due date for any given report shall be 30 days after the end of its Reporting Period.
- "Sample size":
 - a. For Monitoring Points, means the number of data points—obtained from a given Monitoring Point during a given Reporting Period—used for carrying out the statistical or non-statistical analysis of a given analyte during a given Reporting Period; or
 - b. For Background Monitoring Points, means the number of new and existing data points collected under Title 23, California Code of Regulations (23CCR) Chapter 15, §2550.7(e)(11 and 12) from all applicable Background Monitoring Points in a given monitored medium—used to collectively represent the background concentration and variability of a given analyte in carrying out statistical or non-statistical analysis of that analyte during a given Reporting Period.

- "Synthetic Liner" means a layer of flexible, man-made material that is installed in accordance with the standard of the industry over an area of land prior to the discharge of waste there.
- "VOCs" - see "volatile organic compounds (VOCs)"
- "VOC_{water}" means the composite monitoring parameter encompassing all VOCs that are detectable in less than ten percent of applicable background samples from a monitored water-bearing medium (e.g., the unsaturated zone, the uppermost aquifer, a zone of perched ground water, or a surface water body). This parameter is analyzed via the non-statistical analytical method described elsewhere in this Order to identify a release to waters of the state of VOCs whose presence in background water is detected too infrequently to allow statistical analysis.
- "Volatile organic compounds (VOCs)" means the suite of organic constituents having a high vapor pressure. The term includes at least the 47 organic constituents listed in Appendix I to 40 CFR Part 258.

§3. 100-YEAR FLOODPLAIN.

The discharger owning or operating an MSWLF that will receive waste on or after the Federal Deadline, and that is located within the floodplain of a 100-year return interval storm shall comply with 40 CFR §§258.11 and 258.16 by doing either of the following:

- A. Report (Floodplain)-The discharger shall submit a report to the Regional Board by the Federal Deadline, that meets the requirements of 40 CFR §258.11 by demonstrating, to the satisfaction of the Regional Board's Executive Officer, that during the flood from a 100-year return interval storm the landfill:
 1. Flow restriction-Will not materially restrict the flow of the flood;
 2. Temporary storage capacity-Will not materially reduce the temporary water storage capacity of the floodplain; and
 3. Physical damage-Will not suffer washout, inundation, or other damage as a result of the flood; or

- B. Closure absent compliance—In case the requirements of §(a) of this section are not met to the satisfaction of the Regional Board, the discharger shall close the landfill in accordance with 40 CFR §§258.16 and 258.60, and with Article 8 of Chapter 15.

§4. DOCUMENTING THE LANDFILL'S EXISTING FOOTPRINT.

The discharger owning or operating an MSWLF that will receive waste on or after the Federal Deadline, shall document the Existing Footprint of the waste using photographs and a topographic map, and shall submit a copy of such documentation in the form of a report to the Regional Board, which shall be submitted prior to, or as part of, the first scheduled monitoring report following the Federal Deadline.

§5. MSW LANDFILLS ON OR ADJOINING WETLANDS.

Discharge of municipal solid waste to a wetland as that term is defined in 40 CFR §232.2(r) or to any portion thereof is prohibited, unless the Regional Board finds that the discharger has successfully completed all demonstrations required for such discharge under 40 CFR §258.12(a). Such determination shall be based upon a report containing (a) a copy of the material considered by the U.S. Army Corps of Engineers (Army Corps) in granting a Section 404 Permit for such discharge, (b) each Army Corps response to those submittals, and (c) any additional materials requested by the Regional Board.

§6. LIQUIDS ACCEPTANCE.

The discharge of leachate or landfill gas condensate to an MSWLF is prohibited. As of the Federal Deadline the use of leachate or gas condensate for dust control or irrigation is prohibited unless:

- A. The landfill gas condensate or leachate is being returned to the landfill that produced it; and
- B. The portion of the landfill to which these materials are discharged is equipped with a containment system meeting the requirements of §7(a)(1 or 3) and(b) of this Order.
- C. The leachate/condensate meets reuse requirements as determined by the Regional Board.

§7. CONTAINMENT SYSTEMS INSTALLED BEYOND THE EXISTING FOOTPRINT.

Discharge prohibition—As of the Federal Deadline, discharges of municipal solid waste to either an MSWLF that has not received waste as of that date, or to any area beyond the Existing Footprint of an MSWLF, are prohibited unless such discharge is to an area equipped with a containment system which is constructed in accordance with the standard of the industry, and which meets the following additional requirements for both liners and leachate collection systems.

A. Standards for liners.

1. Post-Federal Deadline construction—Except as provided in either §7(a)(3) [for steep sideslopes] or §7(a)(2) [for new discharges to pre-existing liners], after the Federal Deadline, all containment systems shall include a composite liner that consists of an upper synthetic flexible membrane component (Synthetic Liner) and a lower component of soil, and that the Regional Board's Executive Officer agrees meets the following requirements. The composite liner either:

a. Prescriptive Design:

1. Upper component—Has a Synthetic Liner at least 40-mils thick (or at least 60-mils thick if of high density polyethylene) that is installed in direct and uniform contact with the underlying compacted soil component described in §7(A)(1)(a)2.; and
2. Lower component—as a layer of compacted soil that is at least two feet thick and that has an hydraulic conductivity of no more than 1×10^{-7} cm/sec (0.1 feet/year); or

- b. Alternative design—Satisfies the performance criteria contained in 40 CFR §§258.40(a)(1) and (c), and satisfies the criteria for an engineered alternative to the above Prescriptive Design [as provided by 23 CCR §2510(b)], where the performance of the alternative composite liner's components, in combination, equal or exceed the waste containment capability of the Prescriptive Design;

2. New discharges to liners constructed prior to the Federal Deadline—Except as provided in §7(a)(3) [for steep sideslopes], containment systems that will begin to accept municipal solid waste after the Federal Deadline, but which have been constructed prior to the Federal deadline, are not required to meet the provisions of §7(a)(1) if the containment system includes a composite liner meeting the following requirements to the satisfaction of the Regional Board's Executive Officer. The liner must:
 - a. Prescriptive Design—Feature as its uppermost component a Synthetic Liner at least 40-mils thick (or at least 60-mils if high density polyethylene) that is installed in direct and uniform contact with the underlying materials; and
 - b. Performance—Meet the performance criteria contained in 40 CFR §§258.40(a)(1) and (c);
 3. Steep Sideslopes—Containment systems installed in those portions of an MSWLF where an engineering analysis shows, to the satisfaction of the Regional Board's Executive Officer, that sideslopes are too steep to permit construction of a stable composite liner that meets the prescriptive standards contained in §§7(a)(1 or 2), shall include an alternative liner that, to the satisfaction of the Regional Board's Executive Officer, both meets the performance criteria contained in 40 CFR §§258.40(a)(1) and (c) and either:
 - a. Composite liner—Is a composite liner and includes as its uppermost component a Synthetic Liner at least 40-mils thick (or at least 60-mils if high density polyethylene) that is installed in direct and uniform contact with the underlying materials; or
 - b. Noncomposite liner—Is not a composite liner, but includes a Synthetic Liner at least 60-mils thick (or at least 80-mils if of high density polyethylene) that is installed in direct and uniform contact with the underlying materials.
- B. Standards for leachate collection—All liner systems shall include a leachate collection and removal system which, to the satisfaction of the Regional Board's Executive Officer, conveys to a sump [or other appropriate collection area lined

in accordance with §7(a)] all leachate reaching the liner, and which does not rely upon unlined or clay-lined areas for such conveyance.

§8. WATER QUALITY PROTECTION STANDARD.

A. **Monitoring program's beginning date**—Unless the discharger proposes, and the Regional Board approves, an alternative water quality protection standard that meets the requirements of both 23 CCR §2550.2 and 40 CFR §§258.50 et seq., the discharger shall monitor compliance with this Order using a water quality protection standard that is created in accordance with §§B and C of this section. The discharger shall implement the requirements of this section, as follows:

1. **Determination submittal**—Dischargers listed in Section 1 of this Order have until October 9, 1993, to submit a report that demonstrates, to the satisfaction of the Regional Board Executive Officer, that their respective MSWLF is not located within one mile of a drinking water intake, including any well, spring, or surface water intake used for such purpose;
2. **One mile or less**—Unless the Regional Board finds that a landfill is not within one mile of a drinking water intake, the discharger shall submit a monitoring system report by no later than August 9, 1994, that meets the requirements of §§(b) and (c) of this section to the satisfaction of the Regional Board's Executive Officer, and shall implement applicable portions of the water quality monitoring program described in this Order by October 9, 1994;
3. **More than one mile**—For any MSWLF that the Regional Board finds is more than one mile from the closest drinking water intake, the discharger shall submit a monitoring system report by no later than August 9, 1995, that meets the requirements of §§(b) and (c) of this section to the satisfaction of the Regional Board's Executive Officer, and shall implement applicable portions of the water quality monitoring program described in this Order by October 9, 1995.

B. **Concentration Limits**—The Concentration Limit for each Constituent of Concern shall be as determined under §12 of this Order.

- C. Report required (monitoring system)—The report required under §(A) (2 or 3) of this section shall:
1. Identification of ground water bodies—Identify all distinct bodies of ground water that could be affected in the event of a release from the landfill. This list shall include at least the uppermost aquifer underlying the landfill and any permanent or ephemeral zones of perched water underlying the landfill;
 2. Monitoring system performance—Demonstrate that the landfill's existing and proposed monitoring systems satisfy the following requirements:
 - a. Ground water monitoring system(s)—The ground water monitoring system for each distinct ground water body identified above must meet the requirements of 40 CFR §258.51(a, c, and d) and 23 CCR §2550.7(b); and
 - b. Monitoring systems for other media—Only for dischargers whose waste discharge requirements, as of the effective date of this Order, have not been revised to incorporate the July 1, 1991, revisions to Article 5 of Chapter 15:
 1. Surface water monitoring system(s)—An MSWLF in close proximity to any affectable surface water body must meet the requirements of 23 CCR §2550.7(c); and
 2. Unsaturated zone monitoring system(s)—An MSWLF overlying an unsaturated zone that can be monitored feasibly must meet the requirements of 23 CCR §2550.7(d);
 3. Monitoring Points and Background Monitoring Points—Include a map showing the Monitoring Points and Background Monitoring Points validated under §(b) of this section and showing the Point of Compliance under 23 CCR §2550.5 (i.e., the downgradient boundary of the unit, with respect to the flow direction of ground water in the uppermost aquifer);
 4. Compliance Period—Estimate the Compliance Period under 23 CCR §2550.6; and

5. **Constituents of Concern**-Include a list of all Constituents of Concern under §§10 or 11 of this Order.

§9. MONITORING PARAMETERS.

Beginning on the date established under §8(a) of this Order (on October 9 of either 1994 or 1995), the Discharger shall analyze water samples from each water-bearing medium, separately, for the following Monitoring Parameters - unless the Regional Board approves alternative Monitoring Parameters that meet the requirements of both 23 CCR §§2550.0 et seq., and 40 CFR §258.54 and shall test the resulting data using either the statistical and non-statistical methods listed in §13(f) of this Order or alternative methods the Regional Board finds meets the requirements of 23 CCR §2550.7(e) (6-10) and 40 CFR §258.53:

A. **Monitoring Parameters that use statistical methods:**

1. Metals surrogates under 40 CFR §258.54(a)(2)-pH, total dissolved solids (TDS), chloride, sulfate, and nitrate-nitrogen;
2. Each VOC in background-Each VOC that exceeds its respective MDL in at least ten percent of the samples taken from the Background Monitoring Points for a monitored water-bearing medium (i.e., surface water body, aquifer, perched zone, or soil-pore liquid) during a given Reporting Period; and

B. **Monitoring Parameter that uses non-statistical method**-The composite monitoring parameter "VOC_{water}".

§10. CONSTITUENTS OF CONCERN (COCs) FOR LANDFILLS LACKING A FUNCTIONING LEACHATE COLLECTION AND REMOVAL SYSTEM (LCRS).

As of the date established under §8(a) of this Order (on October 9 of either 1994 or 1995), for any MSWLF that does not have both a liner and a leachate collection and removal system (LCRS) that produces leachate:

- A. **Known constituents plus Appendix II**-The "COC list" (list of Constituents of Concern required under 23 CCR §2550.3) is hereby revised to include all constituents listed in the waste discharge requirements as of the effective date of this Order, in addition to all constituents listed in Appendix II

to 40 CFR Part 258 (Appendix II constituent). The discharger shall monitor all COCs every five years, pursuant to §13(b)(3) of this Order; and

- B. **Background sampling for new constituents**—For each Appendix II constituent that is newly added to the MSWLF's COC list, the discharger shall establish a reference background value by analyzing at least one sample each quarter from each Background Monitoring Point for a period of at least one year, beginning with the date of this Order. Once this reference set of background data is collected, the discharger shall include it as a separate, identified item in the next monitoring report submittal.

§11. CONSTITUENTS OF CONCERN (COCs) FOR LANDFILLS HAVING A FUNCTIONING LCRS.

Beginning on the date established under §8(a) of this Order (on October 9 of either 1994 or 1995), for any MSWLF equipped both with a liner and with a leachate collection and removal system (LCRS) that produces leachate, the discharger shall develop and maintain the Constituent of Concern (under 23 CCR §2550.3, "COC list") as follows.

- A. **Building and augmenting the COC list**—The Constituent of Concern list includes:
1. **Known constituents**—All waste constituents listed in the waste discharge requirements as of the effective date of this Order; and
 2. **Ongoing leachate analysis program**—Each constituent listed in Appendix II to 40 CFR Part 258 (Appendix II constituent) that is not already a COC for the landfill, and that both:
 - a. **October leachate sample and report**—Is detected in a sample of the landfill's leachate which the discharger shall collect during October of each year. The discharger shall report to the Regional Board by no later than January 31 of a given year, the analytical results of the leachate sample taken the previous October, including an identification of all detected Appendix II constituents that are not on the landfill's Constituent of Concern list (non-COCs); and

- b. April retest of leachate and report-Is also detected in a retest leachate sample collected the following April. The discharger need take and analyze this retest sample only in cases where the annual leachate sample, taken the previous October under §(a)(2)(A) of this section, identifies non-COCs. The retest sample shall be analyzed only for the non-COCs detected in the October sample. During any year in which an April leachate retest is carried out, the discharger shall submit a report to the Regional Board, by no later than August 1 of that year, all constituents which must be added to the landfill's COC list as a result of having been detected in both the (previous calendar year's) October sample and in the April retest sample;

- B. Background sampling for new constituents [23 CCR §2550.7(e)(6)]-For each Appendix II constituent that is newly added to the MSWLF's COC list [pursuant to §(a)(2)(B) of this section], the discharger shall establish a reference background value in each monitored medium by analyzing at least one sample each quarter from each Background Monitoring Point for a period of at least one year following the date the constituent is submitted to the Regional Board as a new COC. Once this reference set of background data is collected, the discharger shall include it as a separate, identified item in the next monitoring report submittal.

§12. CONCENTRATION LIMITS.

As of the date established under §8(a) of this Order (on October 9 of either 1994 or 1995), the concentration limit for any given Constituent of Concern or Monitoring Parameter in a given monitored medium (e.g., the uppermost aquifer) at an MSWLF shall be as follows, and shall be used as the basis of comparison with data from the Monitoring Points in that monitored medium:

- A. Background per revised Article 5-The background value established in the WDRs by the Regional Board for that constituent and medium, pursuant to 23 CCR §§2550.4 and 2550.7(e)(6,7,10, and 11);
- B. Concurrent background-The constituent's background value, established anew during each Reporting Period using only data from all samples collected during that Reporting Period from the Background Monitoring Points for that monitored medium. Either:

1. The mean (or median, as appropriate) and standard deviation (or other measure of central tendency, as appropriate) of the constituent's background data; or
 2. The constituent's MDL, in cases where less than 10% of the background samples exceed the constituent's MDL; or
- C. CLGB (Concentration Limit Greater Than Background) option for corrective action—A concentration limit greater than background, as approved by the Regional Board for use during- or-after corrective action [see 23 CCR §§2550.4(c-i)].

§13. DETECTION MONITORING PROGRAM (DMP) UNDER REVISED ARTICLE 5.
The following detection monitoring program begins to apply to each MSWLF listed in §1 of this Order on the date established under §8(a) of this Order (on October 9 of either 1994 or 1995), unless and until the Regional Board revises the waste discharger requirements for the landfill to include an alternative detection monitoring program that complies both with the federal MSW regulations and with the most recent revisions to Article 5 of Chapter 15.

- A. **SAMPLING AND ANALYTICAL METHODS**—Sample collection, storage, and analysis shall be performed according to the most recent version of Standard USEPA Methods (USEPA publication "SW-846"), and in accordance with an approved sampling and analysis plan. Water and waste analysis shall be performed by a laboratory approved for these analyses by the State of California. Specific methods of analysis must be identified. If methods other than USEPA-approved methods or Standard USEPA Methods are used, the exact methodology must be submitted for review and must be approved by the Regional Board Executive Officer prior to use. The director of the laboratory whose name appears on the certification shall supervise all analytical work in his/her laboratory and shall sign all reports of such work submitted to the Regional Board. All monitoring instruments and equipment shall be properly calibrated and maintained to ensure accuracy of measurements. In addition, the discharger is responsible for seeing that the laboratory analysis of all samples from Monitoring Points and Background Monitoring Points meets the following restrictions:

1. **Method selection**—The methods of analysis and the detection limits used shall be appropriate for the expected concentrations. For detection monitoring of any

constituent or parameter that is found in concentrations which produce more than 90% non-numerical determinations (i.e., "trace" or nondetect (ND)) in data from Background Monitoring Points for that medium, the analytical method having the lowest method detection limit (MDL) shall be selected from among those methods which would provide valid results in light of any Matrix Effects involved;

2. "Trace" results—Analytical results falling between the MDL and the practical quantitation limit (PQL) shall be reported as "trace", and shall be accompanied both by the (nominal or estimated) MDL and PQL values for that analytical run;
3. Nominal MDL and PQL—MDLs and PQLs shall be derived by the laboratory for each analytical procedure, according to State of California laboratory accreditation procedures. These nominal MDLs and PQLs shall reflect the detection and quantitation capabilities of the specific analytical procedure and equipment used by the lab, rather than simply being quoted from USEPA analytical method manuals. If the lab suspects that, due to a change in matrix or other effects, the true detection limit or quantitation limit for a particular analytical run differs significantly from the laboratory-derived nominal MDL/PQL values, the results shall be flagged accordingly, along with an estimate of the detection limit and quantitation limit actually achieved;
4. QA/QC data—All QA/QC data shall be reported, along with the sample results to which it applies, including the method, equipment, and analytical detection limits, the recovery rates, an explanation for any recovery rate that is less than 80%, the results of equipment and method blanks, the results of spiked and surrogate samples, the frequency of quality control analysis, and the name of the person(s) performing the analyses. Sample results shall be reported unadjusted for blank results or spike recovery. In cases where contaminants are detected in QA/QC samples (i.e., field, trip, or lab blanks), the accompanying sample results shall be appropriately flagged;
5. Common laboratory contaminants—Upon receiving written approval from the Executive Officer, an alternative statistical or non-statistical procedure can be used for determining the significance of analytical results for a

constituent that is a common laboratory contaminant (e.g., methylene chloride, acetone, diethylhexyl phthalate, and di-n-octyl phthalate) during any given Reporting Period in which QA/QC samples show evidence of laboratory contamination for that constituent. Nevertheless, analytical results involving detection of these analytes in any background or downgradient sample shall be reported and flagged for easy reference by Regional Board staff;

6. **Unknowns**—Unknown chromatographic peaks shall be reported, along with an estimate of the concentration of the unknown analyte. When unknown peaks are encountered, second column or second method confirmation procedures shall be performed to attempt to identify and more accurately quantify the unknown analyte; and
7. **MDL and PQL**—The MDL and PQL shall be determined in accordance with the definitions of those terms in Section 2 of this Order.

B. REQUIRED MONITORING REPORTS.

1. **Detection monitoring report twice-annually**—For each monitored medium, all Monitoring Points assigned to detection monitoring [under §§8(b)(2) and 8(c) of this Order], and all Background Monitoring Points shall be monitored once each Winter/Spring and Summer/Fall (Winter/Spring and Summer/Fall Reporting Periods end on March 31 and September 30, respectively) for the Monitoring Parameters listed in §9 of this Order. Monitoring for Monitoring Parameters shall be carried out in accordance with §§(d)(2) and (f) of this section, and the report shall meet the requirements of §(b)(4) of this section.
2. **Annual summary report**—The discharger shall submit an annual report to the Regional Board covering the previous monitoring year. The Reporting Period ends March 31. This report may be combined with the Winter/Spring detection monitoring report under §(b)(1) of this section, and shall meet the requirements of §(b)(4) of this section in addition to the following:
 - a. **Graphical Presentation of Analytical Data** [under 23 CCR §2550.7(e)(14)]—For each Monitoring Point and

Background Monitoring Point, submit in graphical format the laboratory analytical data for all samples taken within at least the previous five calendar years. Each such graph shall plot the concentration of one or more constituents over time for a given Monitoring Point or Background Monitoring Point, at a scale appropriate to show trends or variations in water quality. The graphs shall plot each datum, rather than plotting mean values. For any given constituent or parameter, the scale for background plots shall be the same as that used to plot downgradient data. On the basis of any aberrations noted in the plotted data, the Executive Officer may direct the discharger to carry out a preliminary investigation [23 CCR §2510(d)(2)], the results of which will determine whether or not a release is indicated;

- b. **Table and diskette(s)**-Submit all monitoring analytical data obtained during the previous two six-month (Monitoring Parameter) Reporting Periods, in tabular form as well as on diskettes (either in MS-DOS/ASCII format or in another file format acceptable to the Regional Board's Executive Officer). Data sets too large to fit on a single diskette may be submitted on disk in a commonly available compressed format (e.g., PK-ZIP or NORTON BACKUP) acceptable to the Regional Board Executive Officer. The Regional Board regards the submittal of data in hard copy and on diskette as "...the form necessary for..." statistical analysis [23 CCR §2550.8(h)], in that this facilitates periodic review by the Regional Board's statistical consultant;
- c. **Compliance record discussion**-Submit a comprehensive discussion of the compliance record, and of any corrective actions taken or planned which may be needed to bring the discharger into full compliance with the landfill's waste discharge requirements;
- d. **Waste allocation map**-Submit a map showing the area, if any, in which filling has been completed during the previous calendar year;
- e. **Summary of changes**-Submit a written summary of monitoring results and monitoring system(s),

indicating any changes made or observed since the previous annual report; and

- f. **Leachate control**—For units having leachate monitoring/control facilities, submit an evaluation of their effectiveness, pursuant to 23 CCR §§2543(b,c, & d).
3. **COC Report at least every five years**—In the absence of a release being indicated [i.e., under §§(b)(2)(A), (c)(3), (c)(6)(C), or (f)(3) of this section], the discharger shall monitor all constituents of concern (COCs) and submit a report (COC Report) as follows:
 - a. **Reporting Period for COCs**—The discharger shall sample all Monitoring Points and Background Monitoring Points for each monitored medium for all COCs every fifth year, beginning with the Spring of 1996 (first Reporting Period ends March 31, 1996), with subsequent COC monitoring efforts being carried out every fifth year thereafter alternately in the Fall (Reporting Period ends September 30) and Spring (Reporting Period ends March 31). The COC Report may be combined with any Monitoring Parameter Report [under §(b)(1) of this section] or Annual Summary Report [under §(b)(2) of this section] having a Reporting Period that ends at the same time. The COC Report shall meet the requirements of §(b)(4) of this section;
 - b. **Monitoring Parameters not repeated**—The discharger shall monitor for all Constituents of Concern in accordance with §§(d)(2) and (f) of this section, provided that such monitoring need only encompass those Constituents of Concern that do not also serve as Monitoring Parameters.
 4. **Minimum monitoring report contents**—All reports shall be submitted no later than one month following the end of their respective Reporting Period. The reports shall be comprised of at least the following, in addition to the specific contents listed for each respective report type under §§(b)(1,2, or 3) of this section:

- a. **Transmittal letter**-A letter summarizing the essential points in the report. This letter shall include a discussion of any requirement violations found since the last such report was submitted, and shall describe actions taken or planned for correcting those violations. If the discharger has previously submitted a detailed time schedule for correcting said requirement violations, a reference to the correspondence transmitting such schedule will be satisfactory. If no violations have occurred since the last submittal, this shall be stated in the transmittal letter. Each monitoring report and the transmittal letter shall be signed by a principal executive officer at the level of vice president or above, or by his/her duly authorized representative, if such representative is responsible for the overall operation of the facility from which the discharge originates. The transmittal letter shall contain a statement by this official, under penalty of perjury, that to the best of the signer's knowledge the report is true, complete, and correct;

- b. **Compliance evaluation summary**-For Detection Monitoring and COC Reports only, a compliance evaluation summary containing at least:
 1. **Flow rate/direction**-For each monitored ground water body, a description and graphical presentation (e.g., arrow on a map) of the velocity and direction of ground water flow under/around the Unit, based upon water level elevations taken during the collection of the water quality data submitted in the report;

 2. **Well information**-For each monitoring well addressed by the report, a description of the method and time of water level measurement, and a description of the method of purging used both before sampling to remove stagnant water in the well, and after sampling to remove the water that was in the well bore while the sample was being taken; and

 3. **Sampling Information**-For each Monitoring Point and Background Monitoring Point addressed by the report, a description of the type of pump-or

other device-used and its vertical placement for sampling, and a detailed description of the sampling procedure (number and description of the samples, field blanks, travel blanks, and duplicate samples taken, the type of containers and preservatives used, the date and time of sampling, the name and qualifications of the person actually taking the samples, and any other observations);

- c. Map-A map (or copy of an aerial photograph) showing the locations of observation stations, Monitoring Points, and Background Monitoring Points;
- d. Laboratory data-For Detection Monitoring and COC Reports only, the laboratory results of all analyses, in compliance with §(a) of this section;
- e. Leachate and run on/off control statement-A statement as to the condition and performance of any leachate monitoring and control facilities, and of the run-off/run-on control facilities; and
- f. Waste placement and type-The quantity and types of wastes discharged and the locations in the landfill where waste has been placed since submittal of the last such report.

C. CONTINGENCY RESPONSES.

1. Leachate seep-The discharger shall immediately report by telephone concerning the discovery of any previously unreported seepage from the disposal area. A written report shall be filed with the Regional Board within seven days, containing at least the following information:
 - a. Map-A map showing the location(s) of seepage;
 - b. Flow rate-An estimate of the flow rate;
 - c. Description-A description of the nature of the discharge (e.g., all pertinent observations and analyses); and

- d. **Corrective measures**—approved (or proposed for consideration) by the Regional Board's Executive Officer.
2. **Response to an initial indication of a release**—Should the initial statistical or non-statistical comparison [under §(f)(1 or 2) of this section, respectively] indicate, for any Constituent of Concern or Monitoring Parameter, that a release is tentatively identified, the discharger shall immediately notify their designated Regional Board staff contact verbally as to the Monitoring Point(s) and constituent(s) or parameter(s) involved, shall provide written notification by certified mail within seven days of such determination [23 CCR §2550.8(j)(1)], and shall carry out a discrete retest in accordance with §§(d)(2) and (f)(3) of this section. If the retest confirms the existence of a release, the discharger shall carry out the requirements of §(c)(4) of this section. In any case, the discharger shall inform the Regional Board of the outcome of the retest as soon as the results are available, following up with written results submitted by certified mail within seven days of completing the retest.
3. **Physical evidence of a release**—If either the discharger or the Regional Board's Executive Officer determines that there is significant physical evidence of a release [23 CCR §2550.1(3)], the discharger shall conclude that a release has been discovered and shall:
 - a. **Notify**—Immediately notify the Regional Board of this fact by certified mail (or acknowledge the Regional Board's determination);
 - b. **Investigate**—Carry out the requirements of §(c)(4) of this section for all potentially-affected monitored media; and
 - c. **Additional work**—Carry out any additional investigations stipulated in writing by the Regional Board Executive Officer for the purpose of identifying the cause of the indication.

4. Release discovery response-If the discharger concludes that a release has been discovered:
 - a. COC scan-If this conclusion is not based upon monitoring for all Constituents of Concern, pursuant to §(b)(3) of this section, then the discharger shall sample for all Constituents of Concern at all Monitoring Points and submit them for laboratory analysis within thirty days of discovery. Within seven days of receiving the laboratory analytical results, the discharger shall notify the Regional Board, by certified mail, of the concentration of all Constituents of Concern at each Monitoring Point; this notification shall include a synopsis showing, for each Monitoring Point, those constituents that exhibit an unusually high concentration. Because the data from this scan is not to be statistically tested against background, only a single datum is required for *each Constituent of Concern at each Monitoring Point [23 CCR §2550.8(k)(1)];
 - b. Submittal of proposed EMP-The discharger shall, within 90 days of discovering the release, submit a Revised Report of Waste Discharge proposing an Evaluation Monitoring Program that 1.) meets the requirements of 23CCR §2550.8(k)(5) and §2550.9, and 2.) satisfies the requirements of 40 CFR §258.55(g)(1)(ii) by committing to install at least one monitoring well at the facility boundary directly downgradient of the center of the release, immediately after delineating the nature and extent of the release under 23 CCR §2550.9(b);
 - c. Submittal of engineering feasibility study-The discharger shall, within 180 days of discovering the release, submit a preliminary engineering feasibility study meeting the requirements of 23 CCR §2550.8(k)(6); and
 - d. Initiation of nature-and-extent delineation-The discharger shall immediately begin delineating the nature and extent of the release by installing and monitoring assessment wells as necessary to assure that the discharger can meet the requirement [under 23 CCR §2550.9(b)] to submit a delineation report within 90 days of when the Regional Board directs

the discharger to begin the Evaluation Monitoring Program. This report shall show the vertical and horizontal limits of the release for all Constituents of Concern. This delineation effort shall be carried out in addition to any ongoing monitoring program (e.g., detection monitoring program); nevertheless, the discharger's delineation effort shall encompass all relevant monitoring data.

5. **Release beyond facility boundary**—Any time the discharger concludes (or the Regional Board's Executive Officer directs the discharger to conclude) that a release from the Unit has proceeded beyond the facility boundary, the discharger shall so notify all persons who either own or reside upon the land that directly overlies any part of the plume (Affected Persons).

a. **Initial notice**—Initial notification to Affected Persons shall be accomplished within 14 days of making this conclusion and shall include a description of the discharger's current knowledge of the nature and extent of the release.

b. **Updated notice**—Subsequent to initial notification, the discharger shall provide updates to all Affected Persons, including any persons newly affected by a change in the boundary of the release, within 14 days of concluding there has been any material change in the nature or extent of the release.

c. **Submittal**—Each time the discharger sends a notification to Affected Persons [under §§(c)(5(A or B), above], the discharger shall provide the Regional Board, within seven days of sending such notification, with both a copy of the notification and a current mailing list of Affected Persons.

6. **Response to VOC Detection in Background.**

a. **Detection and verification**—Except for VOCs validated as not having come from the landfill, under §(c)(6)(B), any time the laboratory analysis of a sample from a Background Monitoring Point, sampled for VOCs under §(f) of this section, shows either 1.) two or more VOCs at-or-above their respective MDL, or 2.) one VOC at-or-above its respective PQL, then the discharger shall immediately notify the

Regional Board by phone that possible background contamination has occurred, shall follow up with written notification by certified mail within seven days, and shall obtain two new independent VOC samples from that Background Monitoring Point and send them for laboratory analysis of all detectable VOCs within thirty days. If either or both these retest samples validates the presence of VOC(s) at that Background Monitoring Point, using the above procedure, the discharger shall:

1. Notification—Immediately notify the Regional Board about the VOC(s) verified to be present at that Background Monitoring Point, and follow up with written notification submitted by certified mail within seven days of validation; and
 2. Report—Within 180 days of validation, submit a report, acceptable to the Executive Officer, which examines the possibility that the detected VOC(s) originated from the Unit (e.g., using concentration gradient analyses) and proposes appropriate changes to the monitoring program.
- b. VOCs not from landfill—If, after reviewing the report submitted under §(c)(6)(A)2., the Executive Officer determines that the VOC(s) detected originated from a source other than the Unit, the Executive Officer will make appropriate changes to the monitoring program.
- c. VOCs likely from landfill—If, after reviewing the report submitted under §(c)(6)(A)2., the Executive Officer determines that the detected VOC(s) most likely originated from the Unit, the discharger shall conclude that a release has been detected and shall immediately begin carrying out the requirements of §(c)(4) of this section.

D. WATER SAMPLING AND ANALYSIS FOR DETECTION MONITORING.

1. Water quality monitoring systems—The monitored media, and the Monitoring Points and Background Monitoring Points for each such medium, are those listed in the Monitoring and Reporting Program for the landfill, pursuant to §8(c) of this Order.

2. **Thirty-Day Sample Procurement Limitation.**

- a. **Latter third/thirty days**—For any given monitored medium, samples shall be taken from all Monitoring Points and Background Monitoring Points to satisfy the data analysis requirements for a given Reporting Period [under §(b) of this section] shall all be taken during the latter third of the Reporting Period within a span not exceeding 30 days, and shall be taken in a manner that insures sample independence to the greatest extent feasible [23 CCR §2550.7(e)(12)(B)]. Sample procurement shall be carried out as late in the Reporting Period as feasible, considering the time needed to analyze the samples, analyze the resulting data, and to prepare and submit the monitoring report within thirty days after the end of the Reporting Period.
 - b. **Elevation/Field Parameters**—Ground water sampling shall also include an accurate determination of the ground water surface elevation and field parameters (temperature, electrical conductivity, turbidity) for that Monitoring Point or Background Monitoring Point [23 CCR §2550.7(e)(13)]. Ground water elevations taken prior to purging the well and sampling for Monitoring Parameters shall be used to fulfill the Spring and Fall ground water flow rate/direction analyses required under §(e), below.
 - c. **Data analysis ASAP**—statistical or non-statistical analysis shall be carried out as soon as the monitoring data is available, in accordance with §(f) of this section.
- E. **Quarterly Determination of Ground Water Flow Rate/Direction** [23 CCR §2550.7(e)(15)]—For each monitored ground water body, the discharger shall measure the water level in each well and determine ground water flow rate and direction at least quarterly, including the times of expected highest and lowest elevations of the water level for the respective ground water body. This information shall be included in the twice-yearly monitoring reports required under §(b)(1) of this section.
- F. **Statistical and Non-Statistical Analysis of Sample Data During a Detection Monitoring Program**—The following data analysis methods shall be used at MSWLFs unless and until the discharger proposes, and the Regional Board revises the waste

discharge requirements to include, data analysis methods that comply with the July 1, 1991 revision of Article 5 of Chapter 15 (revised Article 5); nevertheless, dischargers who own or operate MSWLFs having waste discharge requirements that have been revised to comply with revised Article 5 shall use the following non-statistical data analysis methods for constituents that cannot be addressed by statistical means and shall use the following statistical analysis scheme on those constituents for which the Regional Board has not yet approved a statistical method.

The discharger subject to this section shall use the most appropriate of the following methods to compare the downgradient concentration of each monitored constituent (or parameter) with its respective background concentration to determine if there has been a release from the Unit. For any given data set, the discharger shall first decide if statistical analysis is possible, by reference to the relative frequency with which the constituent is detected in background samples [see §(f)(1)]. For a constituent that qualifies for statistical analysis, the discharger shall proceed sequentially down the list of statistical analysis methods listed in §§(f)(1)(A-C), using the first method for which the data qualifies. Those constituents for which no statistical method [under §(f)(1)] is appropriate shall be analyzed by the non-statistical method in §(f)(2). If the initial statistical/non-statistical analysis tentatively indicates the detection of a release, the discharger shall implement the retest procedure under §(f)(3).

1. **Statistical Methods**—The discharger shall use one of the following statistical methods to analyze Constituents of Concern or Monitoring Parameters which exhibit concentrations which equal or exceed their respective MDL in at least ten percent of the background samples taken during that Reporting Period. Except for pH, which uses a two-tailed approach, the statistical analysis for all constituents and parameters shall be one-tailed (testing only for statistically significant increase relative to background):
 - a. **One-Way Parametric Analyses of Variance (ANOVA), followed by multiple comparisons** [§2550.7(e)(8)(A)]—This method requires at least four independent samples from each Monitoring Point and Background Monitoring Point during each sampling episode. It shall be used when the background data

for the parameter or constituent, obtained during a given sampling period, has not more than 15% of the data below the PQL. Prior to analysis, all "trace" determinations must be replaced with a value halfway between the PQL and the MDL values reported for that sample run, and all "non-detect" determinations must be replaced with a value equal to half the MDL value reported for that sample run. The ANOVA shall be carried out at the 95% confidence level. Following the ANOVA, the data from each downgradient Monitoring Point shall be tested at a 99% confidence level against the pooled background data. If these multiple comparisons cause the Null Hypothesis (i.e., that there is no release) to be rejected at any Monitoring Point, the discharger shall conclude that a release is tentatively indicated for that parameter or constituent and shall immediately implement the retest procedure under §(f)(3);

- b. One-Way Non-Parametric ANOVA (Kruskal-Wallis Test), followed by multiple comparisons—This method requires at least nine independent samples from each Monitoring Point and Background Monitoring Point; therefore, the discharger shall anticipate the need for taking more than four samples per Monitoring Point, based upon past monitoring results. This method shall be used when the pooled background data for the parameter or constituent, obtained within a given Sampling Period, has not more than 50% of the data below the PQL. The ANOVA shall be carried out at the 95% confidence level. Following the ANOVA, the data from each downgradient Monitoring Point shall be tested at a 99% confidence level against the pooled background data. If these multiple comparisons cause the Null Hypothesis (i.e., that there is no release) to be rejected at any Monitoring Point, the discharger shall conclude that a release is tentatively indicated for that parameter or constituent and shall immediately implement the retest procedure under §(f)(3); or
- c. Method of Proportions—This method shall be used if the "combined data set" (the data from a given Monitoring Point in combination with the data from the Background Monitoring Points) has between 50% and 90% of the data below the MDL for the constituent or parameter in question. This method

- 1.) requires at least nine downgradient data points per Monitoring Point per Reporting Period, 2.) requires at least thirty data points in the combined data set, and 3. requires that $n * P > 5$ (where n is the number of data points in the combined data set and P is the proportion of the combined set that exceeds the MDL); therefore, the discharger shall anticipate the number of samples required, based upon past monitoring results. The test shall be carried out at the 99% confidence level. If the analysis results in rejection of the Null Hypothesis (i.e., that there is no release), the discharger shall conclude that a release is tentatively indicated for that constituent or parameter, and shall immediately implement the retest procedure under §(f)(3).
2. **Non-Statistical Method**—The discharger shall use the following non-statistical method for analyzing all constituents which are not amenable to statistical analysis by virtue of having being detected in less than 10% of applicable background samples. A separate variant of this test is used for the VOC_{water} Composite Monitoring Parameter and for qualifying Constituents of Concern. Regardless of the test variant used, the method involves a two-step process: a.) from all constituents to which the test variant applies, compile a list of those constituents which exceed their respective MDL in the downgradient sample from a given Monitoring Point, then b.) evaluate whether the listed constituents meet either of the test variant's two possible triggering conditions. For each Monitoring Point, the list described above shall be compiled based on either: the data from the single sample (for that constituent) taken during that Reporting Period from that Monitoring Point, or (where several independent samples have been analyzed for that constituent at a given Monitoring Point) the data from the sample which contains the largest number of detected constituents. Background shall be represented by the data from all samples taken from the appropriate Background Monitoring Points during that Reporting Period (at least one sample from each Background Monitoring Point). The method shall be implemented as follows:
 - a. **Version for the Volatile Organics Composite Monitoring Parameter For Water Samples (VOC_{water})**—For any given Monitoring Point, the VOC_{water} Monitoring

Parameter is a composite parameter addressing all detectable VOCs, including at least all 47 VOCs listed in Appendix I to 40 CFR Part 258. The discharger shall compile a list of each VOC which 1.) exceeds its MDL in the Monitoring Point sample, and also 2.) exceeds its MDL in less than ten percent of the samples taken during that Reporting Period from that medium's Background Monitoring Points. The discharger shall conclude that a release is tentatively indicated for the VOC_{water} composite Monitoring Parameter if the list either 1.) contains two or more VOCs (\geq MDL), or 2.) contains one VOC that equals or exceeds its PQL;

- b. Version for Constituents of Concern-As part of the Constituent of Concern monitoring effort required under §(b)(3) of this section, for each Monitoring Point, the discharger shall compile a list of constituents of concern that exceed their respective MDL at the Monitoring Point yet do so in less than ten percent of the background samples taken during that Reporting Period. The discharger shall conclude that a release is tentatively indicated if the list either 1. contains two or more constituents (\geq MDL), or 2. contains one constituent which equals or exceeds its PQL.
3. Discrete Retest [23 CCR §2550.7(e)(8)(E)]-In the event that the discharger concludes that a release has been tentatively indicated [pursuant to §§(f)(1 or 2), above], the discharger shall collect two new suites of samples (for VOC_{water} or for the indicated Constituent[s] of Concern) from the indicating Monitoring Point within 30 days of such indication. Resampling of the Background Monitoring Points is optional. As soon as the retest data is available, the discharger shall use the same statistical method (or non-statistical comparison) as that which provided the tentative indication of a release to separately analyze each of the two suites of retest data for the affected Monitoring Point. For any indicated Monitoring Parameter or Constituent of Concern, if the test results of either (or both) of the retest data suites confirms the original indication, the discharger shall conclude that a release has been discovered and shall carry out the requirements of §(c)(4) of this section. All retests shall be carried out only for those Monitoring Point(s) at which a release

is tentatively indicated, and only for the Constituent(s) of Concern or Monitoring Parameter(s) which triggered the indication there, as follows:

- a. **ANOVA retest**-If a (parametric or non-parametric) ANOVA method was used in the initial test, the retest shall involve only a repeat of the multiple comparison procedure, carried out separately on each of the two new suites of samples taken from the indicating Monitoring Point;
- b. **Method of Proportions retest**-If the Method of Proportions statistical test was used, the retest shall consist of a full repeat of the statistical test for the indicated constituent or parameter, carried out separately on each of the two new suites of samples from the indicating Monitoring Point;
- c. **Non-Statistical Method retest**-If the non-statistical method was used:
 1. **For VOC_{water}**-Because the VOC_{water} composite Monitoring Parameter is a single parameter which addresses an entire family of constituents likely to be present in any landfill release, the scope of the laboratory analysis for each of the two retest samples shall include all VOCs detectable in that retest sample. Therefore, a confirming retest for either parameter shall have validated the original indication even if the detected constituents in the confirming retest sample(s) differs from those detected in the sample which initiated the retest;
 2. **For COCs**-Because all Constituents of Concern that are jointly addressed in the non-statistical test under §(f)(2)(B), above, remain as individual Constituents of Concern, the scope of the laboratory analysis for the non-statistical retest of Constituents of Concern shall address only those constituents detected in the sample which initiated the retest.

§14. CLOSURE/POST-CLOSURE PLAN.

- A. Older closed units exempted—This section applies only to MSWLFs that have received waste on or after October 9, 1991.
- B. Recently closed units—The discharger who owns or operates an MSWLF that received waste on or after October 9, 1991, that will have stopped receiving waste by the Federal Deadline, and that will have completed final closure within six months after the last receipt of waste shall submit a report to the Regional Board by the Federal Deadline. This report shall either 1.) validate that the landfill's final cover meets the requirements of 40 CFR §258.60(a), or 2.) include any necessary updates to the closure plan and propose changes to the final cover necessary to bring the landfill into compliance with 40 CFR §258.60(a);
- C. Operating units—The discharger who owns or operates an MSWLF that received waste on or after October 9, 1991, and that will not have initiated final closure as of the Federal Deadline, shall submit a closure and post-closure maintenance plan (or submit suitable modifications to a pre-existing plan) by the Federal Deadline, that complies with 40 CFR §§258.60 and 258.61 and with Article 8 of Chapter 15.

§15. DEED NOTATION AT MSW LANDFILLS.

- A. Schedule—All MSWLFs listed in §1 of this Order shall comply with the requirements of §(b) of this section in accordance with the following schedule:
 - 1. Early closures—Dischargers owning or operating an MSWLF that completed final closure prior to October 9, 1991, shall comply with §(b) of this section and provide proof of such compliance to the Regional Board by October 9, 1995;
 - 2. Closed since October 8, 1991—For all MSWLFs that completed final closure between the close of business on October 8, 1991, and the effective date of this Order, the discharger shall comply with §(b) of this section and provide proof of such compliance to the Regional Board by the Federal Deadline;
 - 3. Operating MSW landfills—For all MSWLFs that are either operating or have not completed closure, as of the

effective date of this Order, the discharger shall comply with §(b) of this section and provide proof of such compliance to the Regional Board within sixty days after completing final closure.

B. Notation—In accordance with the deadline provided under §(a) of this section, the discharger shall provide proof to the Regional Board that the deed to the landfill facility property, or some other instrument that is normally examined during title search, has been modified to include, in perpetuity, a notation to any potential purchaser of the property stating that:

1. Parcel history—The parcel has been used as an MSWLF;
2. Parcel use limitations—Land use options for the parcel are restricted in accordance with the post-closure land uses set forth in the post-closure plan and in WDRs for the landfill; and
3. New owner's responsibility—In the event that the discharger defaults on carrying out either the post-closure maintenance plan or any corrective action needed to address a release, then the responsibility for carrying out such work falls to the property owner.

§16. INTERIM CLASSIFICATION.

This section applies to all MSWLFs listed in §1 that, as of the effective date of this Order, have not been reclassified under 23 CCR §§2510(d,e), 2530(b), and 2591(c).

A. Interim Class III status granted—MSWLFs subject to this section are hereby granted interim status as Class III landfills under Chapter 15, as of the effective date of this Order, unless and until the landfill is reclassified in accordance with that chapter. With respect to the Azusa Land Reclamation facility, this provision shall apply only to the extent authorized by the applicable WDRs, court rulings, and State Water Resources Control Board decisions.

B. Revised ROWD required—Dischargers owning or operating an MSWLF, subject to this section, shall submit a revised report of waste discharge by October 9, 1994, that is in full compliance with Article 9 of Chapter 15, and that provides all information necessary for the Regional Board to

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reclassify the landfill pursuant to 23 CCR §§2510(d,e) and 2591(c). Dischargers who have submitted such a report prior to the effective date of this Order shall submit a letter to that effect, in place of resubmitting the report.

§17 REPORTING

A. The dischargers shall submit the following reports/documents in accordance with the following deadlines required under applicable provisions §§2 through 16:

Task Description	Report Due
100-year Flood Plain Report [see §3(a)]	October 9, 1993*
Closure and Postclosure Report [see §14(b)]	
Closure and Postclosure Maintenance Plan [see §14(c)]	
Deed Notation - Proof of Compliance [see §15(b)]	
Distance from Drinking Well Determination Submittal [see §8(a)(1)]	
Existing MSWLF Footprint Documentation - Photograph [see §4]	November 9, 1993
Existing MSWLF Footprint Documentation - Topography Map [see §4]	February 9, 1994
Monitoring System Report [see §8(a)(2)]	August 9, 1994
Revised Report of Waste Discharge [see §16(b)]	October 9, 1994
Monitoring System Report [see §8(a)(3)]	August 9, 1995
Deed Notation - Proof of Compliance [see §15(a)(1)]	October 9, 1995
October Leachate Sampling and Reporting [see §11(a)(2)(A)]	January 31 of each year
April Retesting of Leachate and Reporting [see §11(a)(2)(B)]	August 1 of each year
Semi-Annual Detection Monitoring Report [see §13(b)(2)]	March 31 and September 30 of each year
Annual Summary Report [see §13(b)(2)]	March 31 of each year
COCs Report [see §13(b)(3)]	March 31, 1996 and every fifth year thereafter

*All landfills identified in §1 of this Order have met this requirement except for Pebbly Beach, Two Harbors, and Honor Rancho.

- B. All reports shall be signed by a responsible officer or a duly authorized representative of the dischargers and shall be submitted under penalty of perjury.

§18 EXISTING WASTE DISCHARGE REQUIREMENTS

All terms and conditions contained in the existing waste discharge requirements as listed under §1 shall remain in effect and unchanged.

I, Robert P. Ghirelli, Executive Officer, do hereby certify that the foregoing is a full, true and correct copy of an order adopted by the California Regional Water Quality Control Board, Los Angeles Region, on September 27, 1993.



ROBERT P. GHIRELLI, D.Env.
Executive Officer

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purpose of bringing the affected landfills into compliance with the Federal and State requirements noted in the Findings.

Order No.	Discharger*	Facility Name	Applicable Provisions/Monitoring Requirements**
91-122	City of LA	Lopez Canyon	§2, §§4-9, §§11-15, §17
89-006	CSDLAC	Spadra	§2, §§4-9, §§11-15, §17
91-017	WMNA	Bradley	§2, §§4-9, §§11-15, §17
87-039	BKK	BKK	§2, §§4-9, §§11-15, §17
89-053	CSDLAC	Calabasas	§2, §§4-9, §§11-15, §17
72-070	Consolidated Disposal	Pebbly Beach	§2, §4, §§6-10, §§12-17
90-046	CSDLAC	Puente Hills	§§2-15, §17
89-102	City of Whittier	Savage Canyon	§§2-10, §§12-15, §17
72-071	Catalina	Two Harbors	§2, §4, §§6-10, §§12-17
89-052	Laidlaw	Chiquita Canyon	§§2-9, §§11-15, §17
88-101	City of Burbank	Stough Park	§§2-10, §12-15, §17
88-112	CSDLAC	Scholl Canyon	§§2-10, §§12-15, §17
87-158 90-091	BFI	Sunshine Canyon	§§2-15, §17
75-114	LA CO. DPW	Honor Rancho	§§2-10, §§12-17
70-22	VRSD	Toland Road	§§2-10, §§12-17
90-034	WMNA	Simi Valley	§§2-15, §17
83-005	VRSD	Santa Clara	§2, §§8-10, §§12-15, §17
88-027	VRSD	Coastal	§2, §§8-10, §§12-15, §17
93-060	VRSD	Bailard	§§2-6, §8, §9, §§11-15, §17
88-133	BFI	Azusa	§§2-4, §6, §§8-17

*CSDLAC= County Sanitation Districts of Los Angeles County; WMNA= Waste Management of North America;
 BFI= Browning-Ferris Industries; VRSD= Ventura Regional Sanitation District

