California Regional Water Quality Control Board
San Francisco Bay Region
Municipal Regional Stormwater NPDES Permit

Revised Tentative Order R2-2009-XXXX
NPDES Permit No. CAS612008
February 11, 2009

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REVISED TENTATIVE ORDER R2-2009-XXXX
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Issuing Waste Discharge Requirements and National Pollutant Discharge Elimination System (NPDES) Permit for the discharge of stormwater runoff from the municipal separate storm sewer systems (MS4s) of the following jurisdictions and entities, which are permitted under this San Francisco Bay Municipal Regional Stormwater Permit (MRP):

The cities of Alameda, Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Piedmont, Pleasanton, San Leandro, and Union City, Alameda County, the Alameda County Flood Control and Water Conservation District, and Zone 7 of the Alameda County Flood Control and Water Conservation District, which have joined together to form the Alameda Countywide Clean Water Program (Alameda Permittees)

The cities of Clayton, Concord, El Cerrito, Hercules, Lafayette, Martinez, Orinda, Pinole, Pittsburg, Pleasant Hill, Richmond, San Pablo, San Ramon, and Walnut Creek, the towns of Danville and Moraga, Contra Costa County, the Contra Costa County Flood Control and Water Conservation District, which have joined together to form the Contra Costa Clean Water Program (Contra Costa Permittees)

The cities of Campbell, Cupertino, Los Altos, Milpitas, Monte Sereno, Mountain View, Palo Alto, San Jose, Santa Clara, Saratoga, and Sunnyvale, the towns of Los Altos Hills and Los Gatos, the Santa Clara Valley Water District, and Santa Clara County, which have joined together to form the Santa Clara Valley Urban Runoff Pollution Prevention Program (Santa Clara Permittees)

The cities of Belmont, Brisbane, Burlingame, Daly City, East Palo Alto, Foster City, Half Moon Bay, Menlo Park, Millbrae, Pacifica, Redwood City, San Bruno, San Carlos, San Mateo, and South San Francisco, the towns of Atherton, Colma, Hillsborough, Portola Valley, and Woodside, the San Mateo County Flood Control District, and San Mateo County, which have joined together to form the San Mateo Countywide Water Pollution Prevention Program (San Mateo Permittees)

The Fairfield-Suisun Sewer District and the cities of Fairfield and Suisun City, which have joined together to form the Fairfield-Suisun Urban Runoff Management Program (Fairfield-Suisun Permittees)

The City of Vallejo and the Vallejo Sanitation and Flood Control District (Vallejo Permittees)

Table of Contents

The California Regional Water Quality Control Board, San Francisco Bay Region, (hereinafter referred to as the Water Board) finds that:

FINDINGS

Incorporation of Fact Sheet

1. The Fact Sheet for the San Francisco Bay Municipal Regional Stormwater National Pollutant Discharge Elimination System (NPDES) Permit (Appendix I) includes cited regulatory and legal references and additional explanatory information in support of the requirements of this Permit. This information, including any supplements thereto, and any future response to comments on the Revised Tentative Order, is hereby incorporated by reference.

Existing Permits

2. **Alameda County—**The cities of Alameda, Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Piedmont, Pleasanton, San Leandro, and Union City, Alameda County (Unincorporated area), the Alameda County Flood Control and Water Conservation District, and Zone 7 of the Alameda County Flood Control and Water Conservation District have joined together to form the Alameda Countywide Clean Water Program (hereinafter collectively referred to as the Alameda Permittees) and have submitted a permit application (Report of Waste Discharge), dated July 26, 2007, for reissuance of their waste discharge requirements under the NPDES permit to discharge stormwater runoff from storm drains and watercourses within the Alameda Permittees' jurisdictions. The Alameda Permittees are currently subject to NPDES Permit No. CAS0029831 issued by Order No. R2-2003-0021 on February 19, 2003, and amended by Order No. R2-2007-0025 on March 14, 2007, to the Alameda Permittees to discharge stormwater runoff from storm drains and watercourses within their jurisdictions.

3. **Contra Costa County—**The cities of Clayton, Concord, El Cerrito, Hercules, Lafayette, Martinez, Orinda, Pinole, Pittsburg, Pleasant Hill, Richmond, San Pablo, San Ramon, and Walnut Creek, the towns of Danville and Moraga, Contra Costa County, and the Contra Costa County Flood Control and Water Conservation District have joined together to form the Contra Costa Clean Water Program (hereinafter collectively referred to as the Contra Costa Permittees) and have submitted a permit application (Report of Waste Discharge), dated September 30, 2003, for reissuance of their waste discharge requirements under the NPDES permit to discharge stormwater runoff from storm drains and watercourses within the Contra Costa Permittees' jurisdictions. The Contra Costa Permittees are currently subject to NPDES Permit No. CAS0029912 issued by Order No. 99-058 on July 21, 1999, amended by Order No. R2-2003-0022 on February 9, 2003, amended by Order Nos. R2-2004-059 and R2-2004-0061 on July 21, 2004, and amended by Order No. R2-2006-0050 on July 12, 2006, to the Contra Costa Permittees to discharge stormwater runoff from storm drains and watercourses within their jurisdictions.

4. **San Mateo County—**The cities of Belmont, Brisbane, Burlingame, Daly City, East Palo Alto, Foster City, Half Moon Bay, Menlo Park, Millbrae, Pacifica, Redwood City, San Bruno, San Carlos, San Mateo, and South San Francisco, the towns of Atherton, Colma, Hillsborough, Portola Valley, and Woodside, the San Mateo County Flood Control District and San Mateo County have joined together to form the San Mateo Countywide Water Pollution Prevention

Program (hereinafter collectively referred to as the San Mateo Permittees) and have submitted a permit application (Report of Waste Discharge), dated January 23, 2004, for reissuance of their waste discharge requirements under the NPDES permit to discharge stormwater runoff from storm drains and watercourses within the San Mateo Permittees' jurisdictions. The San Mateo Permittees are currently subject to NPDES Permit No. CAS0029921 issued by Order No. 99-059 on July 21, 1999, amended by Order No. R2-2003-0023 on February 19, 2003, amended by Order Nos. R2-2004-0060 and R2-2004-0062 on July 21, 2004, and amended by Order R2-2007-0027 on March 14, 2007, to the San Mateo Permittees to discharge stormwater runoff from storm drains and watercourses within their jurisdictions.

5. **Santa Clara County—**The cities of Campbell, Cupertino, Los Altos, Milpitas, Monte Sereno, Mountain View, Palo Alto, San Jose, Santa Clara, Saratoga, and Sunnyvale, the towns of Los Altos Hills and Los Gatos, the Santa Clara Valley Water District, and the County of Santa Clara have joined together to form the Santa Clara Valley Urban Runoff Pollution Prevention Program (hereinafter collectively referred to as the Santa Clara Permittees) and have submitted a permit application (Report of Waste Discharge), dated February 25, 2005, for reissuance of their waste discharge requirements under the NPDES permit to discharge stormwater runoff from storm drains and watercourses within the Santa Clara Permittees' jurisdictions. The Santa Clara Permittees are currently subject to NPDES Permit No. CAS029718 issued by Order No. 01-024 on April 21, 2001, amended by Order No. 01-119 on October 17, 2001, and Order No. R2-2005-0035 on July 20, 2005, to the Santa Clara Permittees to discharge stormwater runoff from storm drains and watercourses within their jurisdictions.

6. **Fairfield-Suisun—**The cities of Fairfield and Suisun City and the Fairfield-Suisun Sewer District have joined together to form the Fairfield-Suisun Urban Runoff Management Program (hereinafter referred to as the Fairfield-Suisun Permittees) and have submitted a permit application (Report of Waste Discharge), dated October 17, 2007, for reissuance of their waste discharge requirements under the NPDES permit to discharge stormwater runoff from storm drains and watercourses within the Fairfield-Suisun Permittees' jurisdictions. The Fairfield-Suisun Permittees are currently subject to NPDES Permit No. CAS0612005 issued by Order No. R2-2003-0034 on April 16, 2003, and amended by Order R2-2007-0026 on March 14, 2007, to the Fairfield-Suisun Permittees to discharge stormwater runoff from storm drains and watercourses within their jurisdictions.

7. **Vallejo—**The City of Vallejo and the Vallejo Sanitary District (hereinafter referred to as the Vallejo Permittees) are currently subject to NPDES Permit No. CAS612006 issued by United States Environmental Protection Agency (USEPA) on April 27, 1999, and that became effective on May 30, 1999 for the discharge of stormwater runoff from storm drains and watercourses within the Vallejo Permittees' jurisdictions.

8. The Alameda, Contra Costa, San Mateo, Santa Clara, Fairfield-Suisun, and Vallejo Permittees are hereinafter referred to in this Order as Permittees.

Applicable Federal, State and Regional Regulations

9. Section 402(p) of the federal Clean Water Act (CWA), as amended by the Water Quality Act of 1987, requires NPDES permits for stormwater discharges from municipal separate storm sewer systems (MS4s), stormwater discharges associated with industrial activity (including construction activities), and designated stormwater discharges, which are considered significant contributors of pollutants to waters of the United States. On November 16, 1990, USEPA published regulations (40 CFR Part 122), which prescribe permit application requirements for

MS4s pursuant to CWA 402(p). On May 17, 1996, USEPA published an Interpretive Policy Memorandum on Reapplication Requirements for Municipal Separate Storm Sewer Systems, which provided guidance on permit application requirements for regulated MS4s.

10. The Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) is the Water Board's master water quality control planning document. It designates beneficial uses and water quality objectives for waters of the State, including surface waters and groundwater. It also includes programs of implementation to achieve water quality objectives. The Basin Plan was duly adopted by the Water Board and approved by the State Water Resources Control Board (State Board), Office of Administrative Law and the USEPA, where required.

11. The Water Board finds stormwater discharges from urban and developing areas in the San Francisco Bay Region to be significant sources of certain pollutants that cause or may be causing or threatening to cause or contribute to water quality impairment in waters of the Region. Furthermore, as delineated in the CWA section 303(d) list, the Water Board has found that there is a reasonable potential that municipal stormwater discharges cause or may cause or contribute to an excursion above water quality standards for the following pollutants: mercury, PCBs, furans, dieldrin, chlordane, DDT, and selenium in San Francisco Bay segments; pesticide associated toxicity in all urban creeks; and trash and low dissolved oxygen in Lake Merritt, in Alameda County. In accordance with CWA section 303(d), the Water Board is required to establish TMDLs for these pollutants to these waters to gradually eliminate impairment and attain water quality standards. Therefore, certain early pollutant control actions and further pollutant impact assessments by the Permittees are warranted and required pursuant to this Order.

12. The San Francisco Estuary Project, established pursuant to CWA Section 320, culminated in June 1993 with completion of its Comprehensive Conservation and Management Plan (CCMP) for the preservation, restoration, and enhancement of the San Francisco Bay-Delta Estuary. The 2007 update of the CCMP includes new and revised actions, while retaining many of the original plan's actions. The CCMP includes recommended actions in the areas of aquatic resources, wildlife, wetlands, water use, pollution prevention and reduction, dredging and waterway modification, land use, public involvement and education, and research and monitoring. Recommended actions which may, in part, be addressed through implementation of this Permit include, but are not limited to, the following:

    (1) ACTION AR-9.1 (New 2007)
    Improve understanding of sources, types, and impacts of marine debris in the Estuary.

    (5) ACTION AR-9.2 (New 2007)
    Expand existing marine debris prevention and cleanup programs and develop new initiatives to reduce discharge of debris to waterways.

    (10) ACTION PO-1.2 (Revised 2007)
    Recommend institutional and financial changes needed to place more focus on pollution prevention.

    (12) ACTION PO-1.6 (Revised 2007)
    Implement a comprehensive strategy to reduce pesticides coming into the Estuary.

    (13) ACTION PO-1.7.1 (New 2007)
    Develop product stewardship program for new commercial products to minimize future pollutant releases.

(14) ACTION PO-1.8 (New 2007)
Develop and implement programs to prevent pollution of the Estuary by other harmful pollutants like trash, bacteria, sediments, and nutrients.

(15) ACTION PO-2.1 (Revised 2007)
Pursue a mass emissions strategy to reduce pollutant discharges into the Estuary from point and nonpoint sources and to address the accumulation of pollutants in estuarine organisms and sediments.

(16) ACTION PO-2.4 (Revised 2007)
Improve the management and control of urban runoff from public and private sources.

(18) ACTION PO-3.3 (New 2007)
Accomplish large-scale improvements to Bay-Delta area infrastructure and implement pollution prevention strategies to prevent pollution threats to public health and wildlife.

(19) ACTION PO-4.1 (New 2007)
Increase regulatory incentives for municipalities, through urban runoff and other programs, to invest in projects that restore or enhance stream and wetland functions.

(20) ACTION LU-1.1 (Revised 2007)
Local land use jurisdiction's General Plans should incorporate watershed protection goals for wetlands and stream environments and to reduce pollutants in runoff.

(21) ACTION LU-1.1.1 (New 2007): Provide assistance to local agencies to ensure that applicable nonpoint source control elements are incorporated into local government and business practices.

(22) ACTION LU-1.5 (LU-3.2 in 1993 CCMP; Revised 2007)
Provide incentives and promote the use of building, planning, and maintenance guidelines for site planning and implementation of best management practices (BMPs) as related to stormwater and encourage local jurisdictions to adopt these guidelines as local ordinances.

(23) ACTION LU-1.6 (New 2007)
Continue and enhance training and certification for planners, public works departments, consultants, and builders on sustainable design and building practices with the goal of preventing or minimizing alteration of watershed functions (e.g., flood water conveyance, groundwater infiltration, stream channel and floodplain maintenance), and preventing construction-related erosion and post-construction pollution.

(24) ACTION LU-2.7 (New 2007)
Adopt and implement policies and plans that protect and restore water quality, flood water storage, and other natural functions of stream and wetland systems.

(25) ACTION LU-3.1 (New 2007)
Promote, encourage, and support collaborative partnerships with broad stakeholder representation, such as watershed councils, in order to develop diverse community-based approaches to long-term stewardship.

(26) ACTION LU-4.1 (Revised 2007)
Educate the public about how human actions impact the Estuary and its watersheds.

(28) ACTION PI-2.5 (Revised 2007)
Assist in the development of long-term educational programs designed to prevent pollution to the Estuary's ecosystem and provide assistance to other programs as needed.

13. Under section 13389 of the California Water Code, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of the California Environmental Quality Act (CEQA).

Nature of Discharges and Sources of Pollutants

14. Stormwater runoff is generated from various land uses in all the hydrologic sub basins in the Basin and discharges into watercourses, which in turn flow into Central, Lower and South San Francisco Bay.

15. The quality and quantity of runoff discharges vary considerably and are affected by hydrology, geology, land use, season, and sequence and duration of hydrologic events. Pollutants of concern in these discharges are certain heavy metals; excessive sediment production from erosion due to anthropogenic activities; petroleum hydrocarbons from sources such as used motor oil; microbial pathogens of domestic sewage origin from illicit discharges; certain pesticides associated with acute aquatic toxicity; excessive nutrient loads, which can cause or contribute to the depletion of dissolved oxygen and/or toxic concentrations of dissolved ammonia; trash, which impairs beneficial uses including, but not limited to, support for aquatic life; and other pollutants which can cause aquatic toxicity in the receiving waters.

16. Certain pollutants present in stormwater and/or urban runoff can be derived from extraneous sources over which the Permittees have limited or no direct jurisdiction. Examples of such pollutants and their respective sources are polycyclic aromatic hydrocarbons (PAHs), which are products of internal combustion engine operation and other sources; heavy metals, such as copper from vehicle brake pad wear and zinc from vehicle tire wear; dioxins as products of combustion; polybrominated diphenyl ethers that are incorporated in many household products as flame retardants; mercury resulting from atmospheric deposition; and naturally occurring minerals from local geology. All these pollutants, and others, can be deposited on paved surfaces, rooftops, and other impervious surfaces as fine airborne particles—thus yielding stormwater runoff pollution that is unrelated to the activity associated with a given project site.

17. The Water Board will notify interested agencies and interested persons of the availability of reports, plans, and schedules, including Annual Reports, and will provide interested persons with an opportunity for a public hearing and/or an opportunity to submit their written views and recommendations. The Water Board will consider all comments and may modify the reports, plans, or schedules or may modify this Order in accordance with applicable law. All submittals required by this Order conditioned with acceptance by the Water Board will be subject to these notification, comment, and public hearing procedures.

18. This Order supersedes and rescinds Order Nos. 99-058, 99-059, 01-024, R2-2003-0021, R2-2003-0034, and supersedes NPDES Permit Nos. CAS0029831, CAS0029912, CAS0029921, CAS029718, CAS0612005, and CAS612006.

    This Order serves as a NPDES permit, pursuant to CWA section 402, or amendments thereto, and shall become effective July 1, 2009, provided the Regional Administrator, USEPA, Region 9, has no objections.

IT IS HEREBY ORDERED that the Permittees, in order to meet the provisions contained in Division 7 of the California Water Code and regulations adopted hereunder and the provisions of the Clean Water Act as amended and regulations and guidelines adopted hereunder, shall comply with the following:

A. DISCHARGE PROHIBITIONS

A.1. The Permittees shall, within their respective jurisdictions, effectively prohibit the discharge of non-stormwater (materials other than stormwater) into, storm drain systems and watercourses. NPDES-permitted discharges are exempt from this prohibition. Provision C.15 describes a tiered categorization of non-stormwater discharges based on potential for pollutant content that may be discharged upon adequate assurance that the discharge contains no pollutants of concern at concentrations that will impact beneficial uses or cause exceedances of water quality standards.

A.2. It shall be prohibited to discharge rubbish, refuse, bark, sawdust, or other solid wastes into surface waters or at any place where they would contact or where they would be eventually transported to surface waters, including flood plain areas.

B. RECEIVING WATER LIMITATIONS

B.1. The discharge shall not cause the following conditions to create a condition of nuisance or to adversely affect beneficial uses of waters of the State:

- **a.** Floating, suspended, or deposited macroscopic particulate matter, or foam;
- **b.** Bottom deposits or aquatic growths;
- **c.** Alteration of temperature, turbidity, or apparent color beyond present natural background levels;
- **d.** Visible, floating, suspended, or deposited oil or other products of petroleum origin; and
- **e.** Substances present in concentrations or quantities that would cause deleterious effects on aquatic biota, wildlife, or waterfowl, or that render any of these unfit for human consumption.

B.2. The discharge shall not cause or contribute to a violation of any applicable water quality standard for receiving waters. If applicable water quality objectives are adopted and approved by the State Board after the date of the adoption of this Order, the Water Board may revise and modify this Order as appropriate.

C. PROVISIONS

C.1. Compliance with Discharge Prohibitions and Receiving Water Limitations

The Permittees shall comply with Discharge Prohibitions A.1 and A.2 and Receiving Water Limitations B.1 and B.2 through the timely implementation of control measures and other actions as specified in Provisions C.2 through C.15.

If exceedance(s) of water quality standards or water quality objectives (collectively, WQSs) persist in receiving waters, Permittees shall comply with the following procedure:

C.1.a. Upon a determination by either the Permittee(s) or the Water Board that discharges are causing or contributing to an exceedance of an applicable WQS, the Permittee(s) shall notify, within no more than 30 days, and thereafter, except for exceedances of WQS for pesticides, trash, mercury, polychlorinated biphenols, copper, polybrominated diphenyl ethers, and selenium that are addressed pursuant to Provisions C.8 through C.14 of this Order, submit a report to the Water Board that describes BMPs that are currently being implemented and the current level of implementation and additional BMPs that will be implemented, and/or an increased level of implementation, to prevent or reduce discharge of pollutants that are causing or contributing to the exceedance of WQSs. The report may be submitted in conjunction with the Annual Report, unless the Water Board directs an earlier submittal, and shall constitute a request to the Water Board for amendment of this NPDES Permit. The report and application for amendment shall include an implementation schedule. The Water Board may require modifications to the report and application for amendment; and

C.1.b. Submit any modifications to the report required by the Water Board within 30 days of notification.

As long as Permittees have complied with the procedures set forth above, they do not have to repeat the same procedure for continuing or recurring exceedances of the same receiving water limitations unless directed by the Water Board to develop additional control measures and BMPs and reinitiate the Permit amendment process.

C.2. Municipal Operations

The purpose of this provision is to ensure development and implementation of appropriate best management practices (BMPs) by all Permittees to control and reduce non-stormwater discharges and polluted stormwater to storm drains and watercourses during operation, inspection, and routine repair and maintenance activities of municipal facilities and infrastructure.

C.2.a. Street and Road Repair and Maintenance

i. Task Description – Asphalt/Concrete Removal, Cutting, Installation and Repair Permittees shall develop and implement appropriate BMPs at street and road repair and/or maintenance sites to control debris and waste materials during road and parking lot installation, repaving or repair maintenance activities, as described in the California Stormwater Quality Association's Handbook for Municipal Operations.

ii. Implementation Levels

(1) Permittees shall require proper management of concrete slurry and wastewater, asphalt, pavement cutting, and other street and road maintenance materials and wastewater to avoid discharge to storm drains from such work sites. Permittees shall coordinate with sanitary sewer agencies to determine if disposal to the sanitary sewer system is available for the wastewater generated from these activities provided that appropriate approvals and pretreatment standards are met.

(2) Permittees shall require sweeping and/or vacuuming to remove debris, concrete, or sediment residues from such work sites upon completion of work. Permittees shall require clean up of all construction remains, spills and leaks using dry methods (e.g., absorbent materials, rags, pads, and vacuum), as described in the Bay Area Stormwater Management Agency Association's (BASMAA's) Blueprint for a Clean Bay.

iii. Reporting – Permittees shall report on implementation of and compliance with these BMPs in the Annual Report

C.2.b. Sidewalk/Plaza Maintenance and Pavement Washing

i. Task Description – Permittees shall implement, and require to be implemented, BMPs for pavement washing, mobile cleaning, pressure wash operations in such locations as parking lots and garages, trash areas, gas station fueling areas, and sidewalk and plaza cleaning, which prohibit the discharge of polluted wash water and non-stormwater to storm drains. Permittees shall implement the BMPs included in BASMAA's Mobile Surface Cleaner Program. Permittees shall coordinate with sanitary sewer agencies to determine if disposal to the sanitary sewer is available for the wastewater generated from these activities provided that appropriate approvals and pretreatment standards are met.

ii. Reporting – Permittees shall report on implementation of and compliance with these BMPs in the Annual Report.

C.2.c. Bridge and Structure Maintenance and Graffiti Removal

i. Task Description

(1) Permittees shall implement appropriate BMPs to prevent polluted stormwater and non-stormwater discharge from bridges and structural maintenance activities directly over water or into storm drains.

(2) Permittees shall implement BMPs for graffiti removal that prevent non-stormwater and wash water discharge into storm drains.

ii. Implementation Levels

(1) Permittees shall prevent all debris, including structural materials and coating debris, such as paint chips, or other debris and pollutants generated in bridge and structure maintenance or graffiti removal from entering storm drains or water courses.

(2) Permittees shall protect nearby storm drain inlets before removing graffiti from walls, signs, sidewalks or other structures. Permittees shall prevent any discharge of debris, cleaning compound waste, paint waste or wash water due to graffiti removal from entering storm drains or watercourses.

(3) Permittees shall determine the proper disposal method for wastes generated from these activities. Permittees shall train their employees and/or specify in contracts about these proper capture and disposal methods for the wastes generated.

iii. Reporting – Permittees shall report on implementation of and compliance with these BMPs in the Annual Report.

C.2.d. Stormwater Pump Stations

The objective of this sub-provision is to prevent the discharge of water with low dissolved oxygen (DO) from pump stations, and to explore the use of pump stations for trash capture and removal from waters to protect beneficial uses of receiving waters.

i. Task Description – Operation and Maintenance of Stormwater Pump Stations – Permittees shall develop and implement measures to operate, inspect, and maintain these facilities to eliminate non-stormwater discharges containing pollutants, and to reduce pollutant loads in the stormwater discharges to comply with water quality standards.

ii. Implementation Levels – Permittees shall comply with the following implementation measures to reduce polluted water discharges from Permittee-owned or operated pump stations:

(1) Establish an inventory of pump stations within each Permittee's jurisdiction, including locations, key characteristics, and inspection frequencies, by November 1, 2009.

(2) Inspect and collect DO data from all pump stations twice a year during the dry season between the months of July and October, starting in 2010.

(3) If DO levels are at or below 3 milligrams per liter (3 mg/L), apply corrective actions, such as continuous pumping at a low flow rate, to maintain DO concentrations of the discharge above 3 mg/L. Verify corrective actions are effective by increasing DO monitoring interval to weekly until two weekly samples are above 3 mg/L.

(4) Inspect pump stations in the first business day after ¼-inch within 24 hour and larger storm events, starting in 2010. Such post-storm inspection and monitoring shall focus on trash and discharge impacts, including presence of odor, color, turbidity, debris, trash, and floating hydrocarbons. Remove debris and trash and replace oil absorbent booms, as needed.

iii. Reporting – Permittees shall report information resulting from C.2.d.ii.(1)-(4), including DO monitoring data and subsequent corrective actions taken to verify compliance with the 3 mg/L implementation level, in the Annual Report, and maintain records of inspection and maintenance activities and volume or mass of waste materials removed from pump stations.

C.2.e. Rural Public Works Construction and Maintenance

i. Task Description – Rural Road and Public Works Construction and Maintenance - For the purpose of this provision, rural means any watershed or portion thereof that is developed with large lot home-sites, such as one acre or larger, or with primarily agricultural, grazing or open space uses. Permittees shall implement and require contractors to implement BMPs for erosion and sedimentation control measures during and post-construction for maintenance activities on rural roads, particularly in or adjacent to stream channels or wetlands. Permittees shall notify Water Board, the California Department of Fish and Game and the U.S. Army Corps of Engineers, where applicable, and obtain appropriate agency permits for rural public works activities before work in or near creeks and wetlands.

ii. Implementation Level

(1) Permittees shall develop, where they do not already exist, and implement BMPs for erosion and sediment control measures during construction, and maintenance activities on rural roads including appropriate training and technical assistance resources for rural public works activities by April 1, 2010. Also, Permittees shall require post-construction treatment measures to treat runoff from the new impervious surface area where new impervious surface over 10,000 square feet is created as part of a rural public works or road project, consistent with Provision C.3 requirements of this Order.

(2) Permittees shall develop and implement appropriate management practices for the following activities, which minimize impacts on streams and wetlands in the course of rural road and public works maintenance and construction activities:

(a) Road design, construction, maintenance, and repairs in rural areas that prevent and control road-related erosion and sediment transport;

(b) Identification and prioritization of rural road maintenance on the basis of soil erosion potential, slope steepness, and stream habitat resources;

(c) Road and culvert construction designs that do not impact creek functions. New or replaced culverts shall not create a migratory fish passage barrier, where migratory fish are present, or lead to stream instability;

(d) Development and implementation of an inspection program to maintain roads' structural integrity and prevent impacts on water quality.

(e) Maintenance of rural roads adjacent to streams and riparian habitat to reduce erosion, replace damaging shotgun culverts, re-grade roads to slope outward where consistent with road engineering safety standards, and install water bars; and

(f) Replacement of existing culverts or design of new culverts or bridge crossings shall use measures to reduce erosion, provide fish passage and maintain natural stream geomorphology in a stable manner.

(3) Permittees shall develop or incorporate existing training and guidance on permitting requirements for rural public works activities so as to stress the importance of proper planning and construction to avoid water quality impacts.

(4) Permittees shall provide training incorporating these to rural public works maintenance staff at least twice within the Permit term.

iii. Reporting – Permittees shall report on implementation of and compliance with BMPs for the rural public works construction and maintenance activities in the Annual Report, including reporting on increased maintenance in priority areas.

C.2.f. Corporation Yard BMP Implementation

i. Task Description – Corporation Yard Maintenance

(1) Permittees shall prepare, implement, and maintain a site specific Stormwater Pollution Prevention Plan (SWPPP) for corporation yards, including municipal vehicle maintenance, heavy equipment and maintenance vehicle parking areas, and material storage facilities to comply with water quality standards. Each SWPPP shall incorporate all applicable BMPs that are described in the Caltrans Storm Water Quality Handbook Maintenance Staff Guide, May 2003, and its addenda.

(2) The requirements in this provision shall apply only to facilities that are not already covered under the State Board's Industrial Stormwater NPDES General Permit.

ii. Implementation Level

(1) Implement BMPs to minimize pollutant discharges in stormwater and prohibit non-stormwater discharges, such as wash waters and street sweeper, vactor, and other related equipment cleaning wash water.

Pollution control actions shall include, but not be limited to, good housekeeping practices, material and waste storage control, and vehicle leak and spill control.

(2) Routinely inspect corporation yards to ensure that no non-stormwater discharges are entering the storm drain system and, during storms, pollutant discharges are prevented to the maximum extent practicable. At a minimum, an inspection shall occur before the start of the rainy season.

(3) Plumb all vehicle and equipment wash areas to the sanitary sewer after coordination with the local sanitary sewer agency and equip with a pretreatment device (if necessary) in accordance with the requirements of the local sanitary sewer agency.

(4) Use dry cleanup methods when cleaning debris and spills from corporation yards. If wet cleaning methods must be used (e.g., pressure washing), Permittees shall ensure that wash-water is collected and disposed in the sanitary sewer in accordance with the requirements of the local sanitary sewer agency. Any private companies hired by the Permittee to perform cleaning activities on Permittee-owned property shall follow the same requirements.

(5) Outdoor storage areas containing waste pollutants shall be covered and/or bermed to prevent pollution of stormwater runoff or run-on to storm drain inlets.

iii. Reporting – Permittees shall report on implementation of SWPPPs, the results of inspections, and any follow-up actions in the Annual Report.

C.3. New Development and Redevelopment

The goal of Provision C.3. is for Permittees to use their planning authority to include appropriate source control, site design, and stormwater treatment measures to address both soluble and insoluble stormwater runoff pollutant discharges and prevent increases in runoff flows from new development and redevelopment projects. This goal is to be accomplished primarily through the implementation of low impact development (LID) techniques employing landscape-based treatment measures.

C.3.a. New Development and Redevelopment Performance Standard Implementation

i. Task Description – At a minimum each Permittee shall:

(1) Have adequate legal authority to implement all requirements of Provision C.3.;

(2) Have adequate development review and permitting procedures to impose conditions of approval or other enforceable mechanisms to implement the requirements of Provision C.3. For projects discharging directly to 303(d) listed waterbodies, conditions of approval must require that post-development runoff not exceed pre-development levels for such pollutants that are listed;

(3) Evaluate potential water quality effects and identify appropriate mitigation measures when conducting environmental reviews, such as under CEQA;

(4) Provide training adequate to implement the requirements of Provision C.3. for staff, including interdepartmental training;

(5) Provide outreach adequate to implement the requirements of Provision C.3., including providing education materials to municipal staff, developers, contractors, construction site operators, and owner/builders, early in the planning process and as appropriate;

(6) For all new development and redevelopment projects that are subject to the Permittees' planning, building, development, or other comparable review, but not regulated by Provision C.3., encourage the inclusion of adequate site design measures that may include minimizing land disturbance and impervious surfaces (especially parking lots); clustering of structures and pavement; directing roof runoff to vegetated areas; use of micro-detention, including distributed landscape based detention; preservation of open space; protection and/or restoration of riparian areas and wetlands as project amenities;

(7) For all new development and redevelopment projects that are subject to the Permittees' planning, building, development, or other comparable review, but not regulated by Provision C.3., encourage the inclusion of adequate source control measures to limit pollutant generation, discharge, and runoff. These source control measures should include:

- Storm drain stenciling.

- Landscaping that minimizes irrigation and runoff, promotes surface infiltration where possible, and minimizes the use of pesticides and fertilizers.
- Appropriate covers, drains, and storage precautions for outdoor material storage areas, loading docks, repair/maintenance bays, and fueling areas.
- Covered trash, food waste and compactor enclosures.
- Plumbing of the following discharges to the sanitary sewer, subject to the local sanitary sewer agency's authority and standards:
  - Discharges from indoor floor mat/equipment/hood filter wash racks or covered outdoor wash racks for restaurants.
  - Dumpster drips from covered trash and food compactor enclosures.
  - Discharges from outdoor covered wash areas for vehicles, equipment, and accessories.
  - Swimming pool water, if discharge to onsite vegetated areas is not a feasible option.
  - Fire sprinkler test water if discharge to onsite vegetated areas is not a feasible option.

(8) Revise, as necessary, General Plans to integrate water quality and watershed protection with water supply, flood control, habitat protection, groundwater recharge, and other sustainable development principles and policies.

ii. Implementation Level –The elements of this task should already be fully implemented because they are required in the Permittees' existing stormwater permits.

Due Dates for Full Implementation – Immediate for C.3.a.i.(1)-(7) and July 1, 2010 for C.3.a.i.(8). For Vallejo Permittees: July 1, 2010 for C.3.a.i.(1)-(8)

iii. Reporting – Provide a brief summary of the method(s) of implementation of Provisions C.3.a.i.(1)–(8) in the 2011 Annual Report.

C.3.b. Regulated Projects

i. Task Description – Permittees shall require all projects fitting the category descriptions listed in Provision C.3.b.ii. below (hereinafter called Regulated Projects) to implement Low Impact Development (LID) management techniques (per Provision C.3.c) and design and install stormwater treatment systems that will reduce the discharge of pollutants in stormwater runoff from Regulated Projects to the maximum extent practicable. Permittees shall require Regulated Projects to install stormwater treatment systems (sized in accordance with Provision C.3.d.) onsite or at a joint stormwater treatment facility,[1] unless the Provision C.3.e. alternate compliance option is evoked. For adjacent Regulated Projects that will discharge runoff to a joint stormwater treatment facility, the

[1] **Joint stormwater treatment facility** – Stormwater treatment facility built to treat the combined runoff from two or more Regulated Projects located adjacent to each other,

treatment facility must be completed by the end of construction of the first Regulated Project that will be discharging runoff to the joint stormwater treatment facility. Regulated Projects, as they are defined in this Provision, do not include detached single-family home projects that are not part of a larger plan of development.

ii. Regulated Projects are defined in the following categories:

(1) **Special Land Use Categories**

(a) **New Development or redevelopment projects** that fall into one of the categories listed below and that create and/or replace 10,000 square feet or more of impervious surface (collectively over the entire project site). This category includes development projects of the following four types on public or private land, which fall under the planning and building authority of the Permittees:

(i) Auto service facilities, described by the following Standard Industrial Classification (SIC) Codes: 5013, 5014, 5541, 7532-7534, and 7536-7539;

(ii) Retail gasoline outlets;

(iii) Restaurants (SIC Code 5812); or

(iv) Uncovered parking lots that are stand-alone or part of any other development project. This category includes the top uncovered portion of parking structures unless drainage from the uncovered portion is connected to the sanitary sewer along with the covered portions of the parking structure.

(b) For redevelopment projects in the categories specified in C.3.b.ii.(1)(a)(i)-(iv), specific exclusions to this category are:

(i) Interior remodels;

(ii) Routine maintenance or repair such as:

- roof or exterior wall surface replacement,
- pavement resurfacing within the existing footprint.

(c) Where a redevelopment project in the categories specified in C.3.b.ii.(1)(a)(i)-(iv) results in an alteration of **more than 50 percent** of the impervious surface of a previously existing development that was not subject to Provision C.3, the entire project, consisting of all existing, new, and/or replaced impervious surfaces, must be included in the treatment system design (i.e., stormwater treatment systems must be designed and sized to treat stormwater runoff from the entire redevelopment project).

(d) Where a redevelopment project in the categories specified in C.3.b.ii.(1)(a)(i)-(iv) results in an alteration of **less than 50 percent** of the impervious surface of a previously existing development that was not subject to Provision C.3, only the new and/or replaced impervious surface of the project must be included in the treatment system design (i.e., stormwater treatment systems must be designed and sized to

treat stormwater runoff from the new and/or replaced impervious surface of the project).

Effective Date – Immediate except July 1, 2010, for Vallejo Permittees.

Beginning July 1, 2011, all references to 10,000 square feet in Provision C.3.b.i.(1) change to 5,000 square feet. For development projects in this category that have received final, major, staff-level discretionary review and approval[2] for adherence to applicable local, state, and federal codes and regulations, before July 1, 2011, the lower 5000 square feet impervious surface threshold (for classification as a Regulated Project) shall not apply. Final, major, staff-level discretionary review and approvals are decisions by a public agency's or governmental body's staff that require the exercise of judgment or deliberation to approve or disapprove a particular development project, as distinguished from a determination that a development project has a complete application. For public projects for which funding has been committed and construction is scheduled to begin by July 1, 2012, the lower 5000 square feet of impervious surface threshold (for classification as a Regulated Project) shall not apply.

(2) **Other Development Projects**

New development projects that create 10,000 square feet or more of impervious surface (collectively over the entire project site) including commercial, industrial, residential housing subdivisions (i.e., detached single-family home subdivisions, multi-family attached subdivisions (town homes), condominiums, and apartments), mixed-use, and public projects. This category includes development projects on public or private land, which fall under the planning and building authority of the Permittees.

Effective Date – Immediate except July 1, 2010, for Vallejo Permittees.

(3) **Other Redevelopment Projects**

Redevelopment projects that create and/or replace 10,000 square feet or more of impervious surface (collectively over the entire project site) including commercial, industrial, residential housing subdivisions (i.e., detached single-family home subdivisions, multi-family attached subdivisions (town homes), condominiums, and apartments), mixed-use, and public projects. Redevelopment is any land-disturbing activity that results in the creation, addition, or replacement of exterior impervious surface area on a site on which some past development has occurred. This category includes redevelopment projects on public or private land, which fall under the planning and building authority of the Permittees.

[2] **Final, major, staff-level discretionary review** and approval include technical and/or engineering review and approval and may be referred to under different names depending on the Permittee and type of project, including the following: design, development permit, discretionary permit, parcel map, tentative map, and tract map review and approval.

Specific exclusions to this category are:

- Interior remodels.
- Routine maintenance or repair such as:
  - roof or exterior wall surface replacement.
  - pavement resurfacing within the existing footprint.

(a) Where a redevelopment project results in an alteration of **more than 50 percent** of the impervious surface of a previously existing development that was not subject to Provision C.3, the entire project, consisting of all existing, new, and/or replaced impervious surfaces, must be included in the treatment system design (i.e., stormwater treatment systems must be designed and sized to treat stormwater runoff from the entire redevelopment project).

(b) Where a redevelopment results in an alteration **of less than 50 percent** of the impervious surface of a previously existing development that was not subject to Provision C.3, only the new and/or replaced impervious surface of the project must be included in the treatment system design (i.e., stormwater treatment systems must be designed and sized to treat stormwater runoff from the new and/or replaced impervious surface of the project).

Effective Date – Immediate except July 1, 2010, for Vallejo Permittees.

(4) **New Road Projects**

Any of the following that create 10,000 square feet or more of newly constructed contiguous impervious surface and that fall under the building and planning authority of the Permittees:

(a) Construction of new streets or roads, including sidewalks and bicycle lanes built as part of the new streets or roads;

(b) Widening of existing streets or roads with additional traffic lanes or sidewalks; and

(c) Construction of impervious trails that are greater than 10 feet wide or are creek-side (within 50 feet of the top of bank).

Specific exclusions to this category are:

- Sidewalks added to existing streets or roads and built to direct stormwater runoff to adjacent vegetated areas.
- Impervious trails built to direct stormwater runoff to adjacent vegetated areas, or other non-erodible permeable areas, preferably away from creeks or towards the outboard side of levees.
- Sidewalks or trails constructed with permeable surfaces.[3]
- Caltrans road projects.

Effective Date – Immediate except July 1, 2010, for Vallejo Permittees.

[3] **Permeable surfaces** include pervious concrete, porous asphalt, unit pavers, and granular materials.

iii. Green Streets Pilot Projects

Permittees shall cumulatively complete 10 pilot green streets projects that incorporate LID techniques for site design and treatment in accordance with Provision C.3.c. and that provide stormwater treatment sized in accordance with Provision C.3.d. Permittees shall construct the 10 pilot green streets projects in such a manner that they:

(1) Are representative of the various types of streets: arterial, collector, and local; and

(2) Contain the following key elements:

(a) Stormwater storage for landscaping reuse or stormwater treatment and/or infiltration for groundwater replenishment through the use of natural feature systems;

(b) Creation of attractive streetscapes that enhance neighborhood livability by enhancing the pedestrian environment and introducing park-like elements into neighborhoods;

(c) Service as an urban greenway segment that connects neighborhoods, parks, recreation facilities, schools, mainstreets, and wildlife habitats;

(d) Parking management that includes maximum parking space requirements as opposed to minimum parking space requirements, parking requirement credits for subsidized transit or shuttle service, parking structures, shared parking, car sharing, or on-street diagonal parking; and

(e) Meets broader community goals by providing pedestrian and, where appropriate, bicycle access.

Permittees shall conduct appropriate monitoring of these projects to document the water quality benefits achieved.

Due Date – All pilot green streets projects shall be completed by July 1, 2013.

iv. Implementation Level – All elements of Provision C.3.b.i.-iii. shall be fully implemented by the effective dates set forth in this Permit, and a database or equivalent tabular format shall be developed and maintained that contains all the information listed under Reporting (Provision C.3.b.v.).

Due Dates for Full Implementation – See specific Effective Dates listed under Provisions C.3.b.ii.& iii. .The database or equivalent tabular format required by Provision C.3.b.iv. shall be developed by July 1, 2010. (For Vallejo Permittees: July 1, 2011)

v. Reporting

(1) **Annual Reporting – C.3.b.ii. Regulated Projects**

For each Regulated Project approved during the fiscal year reporting period, the following information shall be reported electronically in the fiscal year Annual Report, in tabular form (as set forth in the attached Provision C.3.b. Sample Reporting Table):

(a) Project Name, Number, Location (cross streets), and Street Address;

(b) Name of Developer, Phase No. (if project is being constructed in phases, each phase should have a separate entry), Project Type (e.g., commercial, industrial, multiunit residential, mixed-use, public), and description;

(c) Project watershed;

(d) Total project site area and total area of land disturbed;

(e) Total new impervious surface area and/or total replaced impervious surface area;

(f) If redevelopment project, total pre-project impervious surface area and total post-project impervious surface area;

(g) Status of Project (e.g., application date, application deemed complete date, project approval date);

(h) Source control measures;

(i) Site design measures;

(j) All post-construction stormwater treatment systems installed onsite and/or at a joint stormwater treatment facility; if alternate compliance refer to field (m);

(k) Operation & maintenance responsibility mechanism for the life of the project.

(l) Hydraulic Sizing Criteria used;

(m) Alternative compliance measures for Regulated Project (if applicable)

(i) If alternative compliance will be provided by Equivalent Offsite Treatment (see Provision C.3.e.i.(2)(a)), include information required in Provision C.3.b.v.(a) – (i), (k), and (l) for the offsite project; and

(ii) If alternative compliance will be provided at a Regional Project (see Provision C.3.e.i.(2)(b)), provide information required in Provision C.3.b.v.(a), (c) – (i), (k), and (l) for the Regional Project. Additionally, provide a summary of the Regional Project's goals, duration, estimated completion date, total estimated cost of the Regional Project, and estimated monetary contribution (see Equivalent Funds in Provision C.3.e.i.(2)) from the Regulated Project to the Regional Project.

(n) Hydromodification (HM) Controls (see Provision C.3.g.) – If not required, state why not. If required, state control method used; and

(2) **Pilot Green Streets Project Reporting - Provision C.3.b.iii.**

On an annual basis, the Permittees shall report on the status of the pilot green streets projects. For each completed project, Permittees shall report the capital costs, operation and maintenance costs, and legal and procedural arrangements in place to address operation and maintenance and its associated costs.

C.3.c. Low Impact Development (LID)

Task Description

i. Permittees shall, at a minimum, implement the following LID requirements:

(1) **Source Control Requirements**

Require all Regulated Projects to implement source control measures that at a minimum, shall include the following:

(a) Minimization of stormwater pollutants of concern in urban runoff through measures that may include plumbing of the following discharges to the sanitary sewer, subject to the local sanitary sewer agency's authority and standards:

- Discharges from indoor floor mat/equipment/hood filter wash racks or covered outdoor wash racks for restaurants;
- Dumpster drips from covered trash, food waste and compactor enclosures;
- Discharges from covered outdoor wash areas for vehicles, equipment, and accessories;
- Swimming pool water if discharge to onsite vegetated areas is not a feasible option; and
- Fire sprinkler test water if discharge to onsite vegetated areas is not a feasible option;

(b) Properly designed covers, drains, and storage precautions for outdoor material storage areas, loading docks, repair/maintenance bays, and fueling areas;

(c) Properly designed trash storage areas;

(d) Landscaping that minimizes irrigation and runoff, promotes surface infiltration, and minimizes the use of pesticides and fertilizers;

(e) Efficient irrigation systems; and

(f) Storm drain system stenciling or signage.

(2) **Site Design and Stormwater Treatment Requirements**

Require each Regulated Project to implement the following design elements:

(a) Conserve natural areas, to the extent feasible, including existing trees, other vegetation, and soils;

(b) Minimize impervious surface;

(c) Minimize disturbances to natural drainages;

(d) Implement one or more of the following site design measures:

- Direct roof runoff into cisterns or rain barrels for reuse.
- Direct roof runoff into vegetated areas.
- Direct runoff from sidewalks, walkways, and/or patios into vegetated areas.
- Direct runoff from driveways and/or uncovered parking lots into vegetated areas.

- Construct sidewalks, walkways, and/or patios with permeable surfaces.[3]
- Construct driveways, bike lanes, and/or uncovered parking lots with permeable surfaces.[3]

(e) After completion of the site design measures specified in Provision C.3.c.i.(2)(d), treat as much of the remaining stormwater runoff (this includes any runoff leaving the site design measures and runoff from any remaining impervious areas not addressed by site design measures) with systems that store for landscaping reuse and/or that infiltrate for purposes of augmenting groundwater supplies;

(f) Treat as much of the remaining runoff (after completion of Provisions C.3.c.i.(2)(d) and(e)) as practicable with natural feature systems (e.g., bioretention, vegetated swales, tree wells, planter boxes, and green roofs);

(g) Treat as much of the remaining runoff (after completion of Provisions C.3.c.i.(2)(d)-(f)) as practicable with conventional systems (e.g., extended detention basins);

(h) For the remaining runoff (after completion of Provisions C.3.c.i.(2)(d)-(g)), install vault-based treatment systems that are designed to reliably remove particle-bound and soluble pollutants;

(i) Properly design and construct vegetated areas to effectively receive and infiltrate or treat stormwater runoff from impervious areas, taking into consideration the vegetated/pervious areas' soil conditions, slope stability, and potential impacts on adjacent structures;

(3) Ensure that all stormwater treatment systems installed for Regulated Projects shall be constructed to meet the requirements of Provision C.3.d.

(4) Notify the Water Board Executive Officer prior to granting final discretionary approval to any Regulated Project that proposes to install vault-based treatment systems to provide primary treatment for 10-20% of the total Provision C.3.d specified runoff[4] from the site. These notifications shall include justification for the use off vault-based systems.

(5) Notify the Water Board Executive Officer prior to granting final discretionary approval to any Regulated Project that proposes to install vault-based treatment systems to provide primary treatment for more than 20% and up to 50% of the total Provision C.3.d specified runoff from the site. These notifications shall include justification for the use of vault-based systems and at a minimum, the justification shall include documentation of:

(a) Site constraints that prevent all Provision C.3.d. specified runoff from being treated with landscape-based treatment measures onsite; and

[4] **Total Provision C.3.d. specified runoff** - the total amount of Provision C.3.d specified runoff from the Regulated Project if Provisions C.3.c.i.(2)(d)-(h) were not implemented.

(b) The infeasibility of providing Equivalent Offsite Treatment[7] (as allowed under Provision C.3.e.) for the stormwater runoff proposed to be treated by the vault-based systems.

(6) Obtain approval from the Water Board Executive Officer prior to granting final discretionary approval to any Regulated Project that proposes to install vault-based treatment systems to provide primary treatment for more than 50% of the total Provision C.3.d. specified runoff[4] from the site. To obtain approval, the Permittee or Regulated Project shall submit documentation of:

(a) Site constraints that prevent all Provision C.3.d. specified runoff from being treated with landscape-based treatment measures onsite; and

(b) The infeasibility of providing Equivalent Offsite Treatment[7] (as allowed under Provision C.3.e.) for the stormwater runoff proposed to be treated by the vault-based systems.

ii. Implementation Level – All elements of the tasks described in Provision C.3.c.i. shall be fully implemented.

Due Date for Full Implementation – July 1, 2010

For development projects that have received final, major, staff-level discretionary review and approval[2] for adherence to applicable local, state, and federal codes and regulation before July 1, 2010, the requirements of Provision C.3.c.i. shall not apply. Final, major, staff-level discretionary review and approval are decisions by a public agency's or governmental body's staff that require the exercise of judgment or deliberation to approve or disapprove a particular development project, as distinguished from a determination that a development project has a complete application. For public projects for which funding has been committed and construction is scheduled to begin by July 1, 2011, the requirements of Provision C.3.c.i. shall not apply.

iii. Reporting – Report the method(s) of implementation of Provisions C.3.c.i. above in the 2011 Annual Report. For specific tasks listed above that are reported using the reporting tables required for Provision C.3.b.v., a reference to those tables will suffice.

C.3.d. Numeric Sizing Criteria for Stormwater Treatment Systems

i. Task Description – Permittees shall require that stormwater treatment systems constructed for Regulated Projects meet at least one of the following hydraulic sizing design criteria:

(1) **Volume Hydraulic Design Basis** – Treatment systems whose primary mode of action depends on volume capacity shall be designed to treat stormwater runoff equal to:

(a) The maximized stormwater capture volume for the area, on the basis of historical rainfall records, determined using the formula and volume capture coefficients set forth in Urban Runoff Quality Management, WEF Manual of Practice No. 23/ASCE Manual of

Practice No. 87, (1998), pages 175–178 (e.g., approximately the 85th percentile 24-hour storm runoff event); or

(b) The volume of annual runoff required to achieve 80 percent or more capture, determined in accordance with the methodology set forth in Section 5 of the California Stormwater Quality Association's Stormwater Best Management Practice Handbook, New Development and Redevelopment (2003), using local rainfall data.

(2) **Flow Hydraulic Design Basis** – Treatment systems whose primary mode of action depends on flow capacity shall be sized to treat:

(a) 10 percent of the 50-year peak flowrate;

(b) The flow of runoff produced by a rain event equal to at least two times the 85th percentile hourly rainfall intensity for the applicable area, based on historical records of hourly rainfall depths; or

(c) The flow of runoff resulting from a rain event equal to at least 0.2 inches per hour intensity.

(3) **Combination Flow and Volume Design Basis** – Treatment systems that use a combination of flow and volume capacity shall be sized to treat at least 80 percent of the total runoff over the life of the project, using local rainfall data.

ii. Implementation Level – Permittees shall immediately require the controls in this task.

Due Date for Full Implementation – Immediate except July 1, 2010, for Vallejo Permittees.

iii. Reporting – Permittees shall use the reporting tables required in Provision C.3.b.v.

iv. Limitations on Use of Infiltration Devices in Stormwater Treatment Systems

(1) For Regulated Projects, each Permittee shall review planned land use and proposed treatment design to verify that installed stormwater treatment systems with no under-drain, and that function primarily as infiltration devices, should not cause or contribute to the degradation of groundwater quality at project sites. An infiltration device is any structure that is deeper than wide and designed to infiltrate stormwater into the subsurface and, as designed, bypass the natural groundwater protection afforded by surface soil. Infiltration devices include dry wells, injection wells, and infiltration trenches (includes french drains).

(2) For any Regulated Project that includes plans to install stormwater treatment systems which function primarily as infiltration devices, the Permittee shall require that:

(a) Appropriate pollution prevention and source control measures are implemented to protect groundwater at the project site, including the inclusion of a minimum of two feet of suitable soil to achieve a maximum 5 inches/hour infiltration rate for the infiltration system;

(b) Adequate maintenance is provided to maximize pollutant removal capabilities;

(c) The vertical distance from the base of any infiltration device to the seasonal high groundwater mark is at least 10 feet. (Note that some locations within the Permittees' jurisdictions are characterized by highly porous soils and/or high groundwater tables. In these areas, a greater vertical distance from the base of the infiltration device to the seasonal high groundwater mark may be appropriate and treatment system approvals should be subject to a higher level of analysis that considers the potential for pollutants (such as from onsite chemical use), the level of pretreatment to be achieved, and other similar factors in the overall analysis of groundwater safety);

(d) Unless stormwater is first treated by a method other than infiltration, infiltration devices are not approved as treatment measures for runoff from areas of industrial or light industrial activity; areas subject to high vehicular traffic (i.e., 25,000 or greater average daily traffic on a main roadway or 15,000 or more average daily traffic on any intersecting roadway); automotive repair shops; car washes; fleet storage areas (e.g., bus, truck); nurseries; and other land uses that pose a high threat to water quality;

(e) Infiltration devices are not placed in the vicinity of known contamination sites unless it has been demonstrated that increased infiltration will not increase leaching of contaminants from soil, alter groundwater flow conditions affecting contaminant migration in groundwater, or adversely affect remedial activities; and

(f) Infiltration devices are located a minimum of 100 feet horizontally away from any known water supply wells, septic systems, and underground storage tanks with hazardous materials. (Note that some locations within the Permittees' jurisdictions are characterized by highly porous soils and/or high groundwater tables. In these areas, a greater horizontal distance from the infiltration device to known water supply wells, septic systems, or underground storage tanks with hazardous materials may be appropriate and treatment system approvals should be subject to a higher level of analysis that considers the potential for pollutants (such as from onsite chemical use), the level of pretreatment to be achieved, and other similar factors in the overall analysis of groundwater safety).

C.3.e. Alternative Compliance with Provisions C.3.b.

i. Task Description – Each Permittee may allow any Regulated Project that is either:

- An infill site development project (hereinafter called a Regulated Infill Project) or
- A redevelopment project (hereinafter called a Regulated Redevelopment Project),

to provide alternative compliance with Provisions C.3.b.and C.3.d., which require that Regulated Projects install hydraulically sized stormwater treatment system(s) onsite or at a joint stormwater treatment facility. An infill site is a site in an urbanized area where the immediately adjacent parcels are developed with one or more qualified urban uses[5] or at least 75% of the perimeter of the site adjoins parcels that are developed with qualified urban uses and the remaining 25% of the site adjoins parcels that have previously been developed for qualified urban uses and no parcel within the site has been created within the past 10 years. The two different types of Regulated Infill or Redevelopment Projects and the corresponding alternative compliance methods available to them are described below (also see flowchart in Attachment A):

(1) Exemption from Installing Hydraulically Sized Stormwater Treatment Systems: The Regulated Infill or Redevelopment Projects that may provide alternative compliance with Provision C.3.d. by Maximizing Site Design Treatment Controls[6] to provide as much onsite stormwater treatment as possible are listed below:

(a) Projects that meet USEPA's Brownfield Sites definition found in Public Law 107-118 (H.R. 2869) – "Small Business Liability Relief and Brownfields Revitalization Act" signed into law January 11, 2002, and that receive subsidy or similar benefits under a program designed to redevelop such sites;

(b) Low-income housing as defined under Government Code section 65589.5(h)(3), but limited to the actual low-income portion or low-income impervious area percentage of the project;

(c) Senior citizen housing development, as defined under California Civil Code section 51.11(b)(4); or

(d) Transit-Oriented Development projects. A Transit-Oriented Development is any development project that will be located within ½ mile of a transit station and will meet one of the criteria listed below. A transit station is defined as a rail or light-rail station, ferry terminal, bus hub, or bus transfer station. A bus hub or bus transfer station is required to have an intersection of three or more bus routes that are in service 16 hours a day, with a minimum route frequency of 15 minutes during the peak hours of 7 am to 10 am (inclusive) and 3 pm to 7 pm (inclusive).

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[5] **Qualified urban uses** - commercial, public institutional, transit or transportation passenger facility use, retail use, residential development with at least a density of 18 development units per acre, or any combination thereof.

[6] **Maximizing Site Design Treatment Controls** is defined as including a minimum of one of the following specific site design and/or treatment measures:

- Direct roof runoff into cisterns or rain barrels for reuse.
- Direct roof runoff to vegetated areas.
- Direct runoff from sidewalks, walkways, and/or patios into vegetated areas.
- Direct runoff from driveways and/or uncovered parking lots into vegetated areas.
- Construct sidewalks, walkways, and/or patios with permeable surfaces.
- Construct bicycle lanes, driveways, and/or uncovered parking lots with permeable surfaces.
- Install landscaped-based stormwater treatment measures (non-hydraulically-sized) such as swales, tree wells or bioretention gardens.

(i) A housing or mixed-use development project with a minimum density of 30 residential units per acre and that provides:

- No more than one parking space per residential unit, and
- Visitor parking that does not exceed 10% of the total number of residential parking spaces; or

(ii) A commercial development project with a minimum floor area ratio (FAR) of three and that provides:

- For restaurants, no more than 3 parking spaces per 1000 square feet.
- For offices, no more than 1.25 parking spaces per 1000 square feet.
- For retail, no more than 2.0 parking spaces for 1000 square feet.

Sharing of parking between uses within these maximums is allowed. Carshare, bicycle, and blue zone parking spaces are not subject to these maximums.

(2) All other Regulated Infill or Redevelopment Projects may provide alternative compliance by satisfying one or more of the following requirements after minimizing the new and/or replaced impervious surface onsite:

(a) Installing, operating and maintaining Equivalent Offsite Treatment[7] at an offsite project in the same watershed;

(b) Contributing Equivalent Funds[8] to a Regional Project[9]

For the alternatives described in Provision C.3.e.i.(2)(a)-(b) above, offsite projects must be constructed by the end of construction of the Regulated Infill or Redevelopment Project. If more time is needed to construct the offsite project, for each additional year, up to three years, after the construction of the Regulated Infill or Redevelopment Project, the offsite project must provide an additional 10% of the calculated Equivalent Offsite Treatment[7]. Regional Projects must be completed within 3 years after the end of construction of the Regulated Infill or Redevelopment Project. However, the timeline for completion of the Regional Project may

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[7] **Equivalent Offsite Treatment**—Hydraulically-sized treatment (in accordance with Provision C.3.d.), using landscape-based treatment measures, and associated operation and maintenance of:

1. An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project;
2. An equivalent amount of pollutant loading as that created by the Regulated Project; or
3. An equivalent quantity of runoff from similar land uses as that created by the Regulated Project.

[8] **Equivalent Funds**—Monetary amount necessary to provide both:

1. Hydraulically-sized treatment (in accordance with Provision C.3.d.) of:
   a. An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project;
   b. An equivalent amount of pollutant loading as that created by the Regulated Project; or
   c. An equivalent quantity of runoff from similar land uses as that created by the Regulated Project; and,
2. A proportional share of the operation and maintenance costs of the Regional Project.

[9] **Regional Project**—A regional or municipal stormwater treatment facility that discharges into the same watershed that the Regulated Project does.

be extended, up to 5 years after the completion of the Regulated Infill or Redevelopment Project, with prior Executive Officer approval. Executive Officer approval will be granted contingent upon a demonstration of good faith efforts to implement the Regional Project, such as having funds encumbered and applying for the appropriate regulatory permits.

ii. Effective Date – July 1, 2010 except July 1, 2011, for Vallejo Permittees.

iii. Implementation Level

(1) For Permittees with Alternative Compliance Policies previously approved by the Executive Officer, these Programs/Policies shall be either rescinded or modified to be consistent with Provision C.3.e. of this Permit by July 1, 2010.

(2) For Permittees without Alternative Compliance Policies previously approved by the Executive Officer, Provision C.3.e is optional. However, any Alternative Compliance Policy implemented by the Permittees shall be consistent with Provision C.3.e.

(3) For all offsite projects and Regional Projects installed in accordance with Provision C.3.e.i.(2)(a) and (b), the Permittees shall meet the Operation & Maintenance (O&M) requirements of Provision C.3.h.

iv. Reporting – Any Permittee implementing Provision C.3.e. shall submit the ordinance/legal authority and procedural changes made, if any, to implement Provision C.3.e. with the first Annual Report after implementation. Annual reporting thereafter shall be done in conjunction with reporting requirements under Provision C.3.b.v.

C.3.f. Alternative Certification of Stormwater Treatment Systems

i. Task Description – In lieu of reviewing a Regulated Project's adherence to Provision C.3.d., a Permittee may elect to have a third party conduct detailed review and certify the Regulated Project's adherence to Provision C.3.d. The third party reviewer must be a Civil Engineer or a Licensed Architect or Landscape Architect registered in the State of California, or staff of another Permittee subject to the requirements of this Permit.

ii. Implementation Level – Any Permittee accepting third-party reviews must make a reasonable effort to ensure that the third party has no conflict of interest with regard to the Regulated Project in question. That is, any consultant or contractor (or his/her employees) hired to design and/or construct a stormwater treatment system for a Regulated Project shall not also be the certifying third party. The Permittee must verify that the third party certifying any Regulated Project has current training on stormwater treatment system design (within 3 years of the certification signature date) for water quality and understands the groundwater protection principles applicable to Regulated Project sites.

Training conducted by an organization with stormwater treatment system design expertise (such as a college or university, the American Society of Civil Engineers, American Society of Landscape Architects, American Public Works Association, California Water Environment Association (CWEA), BASMAA,

National Association of Flood & Stormwater Management Agencies, California Stormwater Quality Association (CASQA), or the equivalent, may be considered qualifying training.

iii. Reporting – Projects reviewed by third parties shall be noted in reporting tables for Provision C.3.b.

C.3.g. Hydromodification Management

i. Hydromodification Management (HM) Projects are Regulated Projects that create and/or replace one acre or more of impervious surface and are not specifically excluded within the requirements of Attachments B–F. A project that does not increase impervious surface area over the pre-project condition is not an HM Project. All HM Projects shall meet the Hydromodification Management Standard of Provision C.3.g.ii.

ii. HM Standard

Stormwater discharges from HM Projects shall not cause an increase in the erosion potential of the receiving stream over the pre-project (existing) condition. Increases in runoff flow and volume shall be managed so that post-project runoff shall not exceed estimated pre-project rates and durations, where such increased flow and/or volume is likely to cause increased potential for erosion of creek beds and banks, silt pollutant generation, or other adverse impacts on beneficial uses due to increased erosive force. The demonstration that post-project stormwater runoff does not exceed estimated pre-project runoff rates and durations shall include the following:

(1) **Range of Flows to Control:** For Alameda, Contra Costa, San Mateo, and Santa Clara Permittees, HM controls shall be designed such that post-project stormwater discharge rates and durations match pre-project discharge rates and durations from 10 % of the pre-project 2-year peak flow[10] up to the pre-project 10-year peak flow. For Fairfield-Suisun Permittees, HM controls shall be designed such that post-project stormwater discharge rates and durations shall match from 20 percent of the 2-year peak flow up to the pre-project 10-year peak flow. Contra Costa Permittees, when using the two pre-sized and pre-designed Integrated Management Practices (IMPs), the "Flow Through Planter" and the "Swale" per Attachment C of this Order, are not required to meet the low-flow criterion of 10% of the 2-year peak flow. These two IMPs are designed to control to the specified low flows. After the Contra Costa Permittees conduct the required monitoring, the design of these IMPs will be reviewed.

[10] Where referred to in this Order, the 2-year peak flow is determined using a flood frequency analysis based on USGS Bulletin 17 B to obtain the peak flow statistically expected to occur at a 2-year recurrence interval. In this analysis, the appropriate record of hourly rainfall data (e.g., 35-50 years of data) is run through a continuous simulation hydrologic model, the annual peak flows are identified, rank ordered, and the 2-year peak flow is estimated. Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers' Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

(2) **Goodness of Fit Criteria:** The post-project flow duration curve shall not deviate above the pre-project flow duration curve by more than 10 percent over more than 10 percent of the length of the curve corresponding to the range of flows to control.

(3) **Precipitation Data:** Precipitation data used in the modeling of HM controls shall, at a minimum, be 30 years of hourly rainfall data representative of the area being modeled. Where a longer rainfall record is available, the longer record shall be used.

(4) **Calculating Post-Project Runoff:** Retention and detention basins shall be considered impervious surfaces for purposes of calculating post-project runoff. Pre- and post-project runoff shall be calculated and compared for the entire site, without separating or excluding areas that may be considered self-retaining.

(5) **Existing HM Control Requirements:** The Water Board has adopted HM control requirements for all Permittees (except for the Vallejo Permittees), and these adopted requirements are attached to this Order as listed below. Permittees shall comply with all requirements in their own Permittee specific Attachment, unless otherwise specified by this Order. In all cases, the HM Standard shall be achieved.

- Attachment B for Alameda Permittees
- Attachment C for Contra Costa Permittees
- Attachment D for Fairfield-Suisun Permittees
- Attachment E for San Mateo Permittees
- Attachment F for Santa Clara Permittees

iii. Types of HM Controls

Projects shall meet the HM Standard using any of the following HM controls or a combination thereof.

(1) **Onsite HM controls** are flow duration control structures and hydrologic source controls that collectively result in the HM Standard being met at the point(s) where stormwater runoff discharges from the project site.

(2) **Regional HM controls** are flow duration control structures that collect stormwater runoff discharge from multiple projects (each of which shall incorporate hydrologic source control measures as well) and are designed such that the HM Standard is met for all the projects at the point where the regional HM control discharges.

(3) **In-stream measures** shall be an option only where the stream, which receives runoff from the project, is already impacted by erosive flows and shows evidence of excessive sediment, erosion, deposition, or is a hardened channel.

In-stream measures involve modifying the receiving stream channel slope and geometry so that the stream can convey the new flow regime without increasing the potential for erosion and aggradation. In-stream measures

are intended to improve long-term channel stability and prevent erosion by reducing the erosive forces imposed on the channel boundary. In-stream measures, or a combination of in-stream and onsite controls, shall be designed to achieve the HM Standard from the point where the project(s) discharge(s) to the stream to the mouth of the stream or to achieve an equivalent degree of flow control mitigation (based on amount of impervious surface mitigated) as part of an in-stream project located in the same watershed. Designing in-stream controls requires a hydrologic and geomorphic evaluation (including a longitudinal profile) of the stream system downstream and upstream of the project. As with all in-stream activities, other regulatory permits must be obtained by the project proponent.[11]

iv. Reporting

For each HM Project approved during the reporting period, the following information shall be reported electronically in tabular form. This information shall be added to the required reporting information specified in Provision C.3.b.v.

(1) Device(s) or method(s) used to meet the HM Standard, such as detention basin(s), biodetention unit(s), regional detention basin, or in-stream control.

(2) Method used by the project proponent to design and size the device or method used to meet the HM Standard.

(3) Other information as required in Permittees' existing HM requirements, as shown in Attachments B–F.

v. Vallejo Permittees shall complete the following tasks in lieu of complying with Provisions C.3.g.i.-iv.

(1) Develop a Hydrograph Modification Management Plan (HMP) for meeting the requirements of Provisions C.3.g.i.–iv. The Vallejo Permittees' HMP shall be subject to approval by the Water Board.

(2) Vallejo Permittees shall include the following in their HMP:

(a) A map of the City of Vallejo delineating areas where the HM Standard applies. The HM Standard shall apply in all areas except where a project:

- discharges stormwater runoff into creeks or storm drains that are concrete-lined or significantly hardened (e.g., with rip-rap, sackrete) downstream to their outfall in San Francisco Bay;
- discharges to an underground storm drain discharging to the Bay; or

[11] In-stream control projects require a Stream Alteration Agreement from the California Department of Fish & Game, a CWA section 404 permit from the U.S. Army Corps of Engineers, and a section 401 certification from the Water Board. Early discussions with these agencies on the acceptability of an in-stream modification are necessary to avoid project delays or redesign.

- is located in a highly developed watershed.[12]

However, plans to restore a creek reach may reintroduce the applicability of HM controls, and would need to be addressed in the HMP;

(b) A thorough technical description of the methods project proponents may use to meet the HM Standard. Vallejo Permittees shall use the same methodologies, or similar methodologies, to those already in use in the Bay Area to meet the HM Standard. Contra Costa sizing charts may be used on projects up to ten acres after any necessary modifications are made to the sizes to control runoff rates and durations from ten percent of the pre-project 2-year peak flow to the pre-project 10-year peak flow, and adjustments are made for local rainfall and soil types;

(c) A description of any land use planning measures the City of Vallejo will take (e.g., stream buffers and stream restoration activities, including restoration-in-advance of floodplains, revegetation, and use of less-impacting facilities at points of discharge) to allow expected changes in stream channel cross sections, stream vegetation, and discharge rates, velocities, and/or durations without adverse impacts on stream beneficial uses;

(d) A description of how the Vallejo Permittees will incorporate these requirements into their local approval processes, and a schedule for doing so; and

(e) Guidance for City of Vallejo project proponents explaining how to meet the HM Standard.

(3) Vallejo Permittees shall complete the HMP according to the schedule below. All required documents shall be submitted acceptable to the Executive Officer, except the HMP, which shall be submitted to the Water Board for approval. Vallejo Permittees shall report on the status of HMP development and implementation in each Annual Report and shall also provide a summary of projects incorporating measures to address Provision C.3.g. and the measures used.

- By November 30, 2010, submit a detailed workplan and schedule for completion of the information required in Provision C.3.g.vi.(2).
- By July 1, 2011, submit the map required in Provision C.3.g.v.(2)(a).
- By November 30, 2011, submit a draft HMP.
- By July 1, 2012, provide responses to Water Board comments on the draft HMP so that the final HMP is submitted for Water Board approval by July 1, 2013.
- Upon adoption by the Water Board, implement the HMP, which shall include the requirements of this measure. Before approval of the HMP

[12] Within the context of Provision C.3.g., "highly developed watersheds" refers to catchments or subcatchments that are 65% impervious or more.

by the Water Board, Vallejo Permittees shall encourage early implementation of measures likely to be included in the HMP.

C.3.h. Operation and Maintenance of Stormwater Treatment Systems

i. Task Description – Each Permittee shall implement an Operation and Maintenance (O&M) Verification Program.

ii. Implementation Level – At a minimum, the O&M Verification Program shall include the following elements:

(1) Conditions of approval or other legally enforceable agreements or mechanisms for all Regulated Projects that, at a minimum, require at least one of the following from all project proponents and their successors in control of the Project or successors in fee title:

(a) The project proponent's signed statement accepting responsibility for the operation and maintenance of the installed onsite, joint, and/or offsite stormwater treatment system(s) and HM control(s) (if any) until such responsibility is legally transferred to another entity;

(b) Written conditions in the sales or lease agreements or deed for the project that requires the buyer or lessee to assume responsibility for the O&M of the onsite, joint, and/or offsite installed stormwater treatment system(s) and HM control(s) (if any) until such responsibility is legally transferred to another entity;

(c) Written text in project deeds, or conditions, covenants and restrictions (CCRs) for multi-unit residential projects that require the homeowners association or, if there is no association, each individual owner to assume responsibility for the operation and maintenance of the installed onsite, joint, and/or offsite stormwater treatment system(s) and HM control(s) (if any) until such responsibility is legally transferred to another entity; or

(d) Any other legally enforceable agreement or mechanism, such as recordation in the property deed, that assigns the operation and maintenance responsibility for the installed onsite, joint, and/or offsite treatment system(s) and HM control(s) (if any) to the project owner(s) or the Permittee.

(2) Coordination with the appropriate mosquito and vector control agency with jurisdiction to establish a protocol for notification of installed stormwater treatment systems and HM controls.

(3) Conditions of approval or other legally enforceable agreements or mechanisms for all Regulated Projects that require the granting of site access to all representatives of the Permittee, local mosquito and vector control agency staff, and Water Board staff, for the sole purpose of performing O&M inspections of the installed stormwater treatment system(s) and HM control(s) (if any).

(4) A written plan and implementation of the plan that describes operation and maintenance (including inspection) of all Regional Projects[9] and regional HM controls that are Permittee-owned and/or operated.

(5) A database or equivalent tabular format of all Regulated Projects (public and private) that have installed onsite, joint, and/or offsite stormwater treatment systems. This database or equivalent tabular format shall include the following information for each Regulated Project:

(a) Name and address of the Regulated Project;

(b) Specific description of the location (or a map showing the location) of the installed stormwater treatment system(s) and HM control(s) (if any);

(c) Date(s) that the treatment system(s) and HM controls (if any) is/are installed;

(d) Description of the type and size of the treatment system(s) and HM control(s) (if any) installed;

(e) Responsible operator(s) of each treatment system and HM control (if any);

(f) Dates and findings of inspections (routine and follow-up) of the treatment system(s) and HM control(s) (if any) by the Permittee; and

(g) Any problems and corrective or enforcement actions taken.

(6) A prioritized plan for inspecting all installed stormwater treatment systems and HM controls. At a minimum, this prioritized plan must specify the following for each fiscal year:

(a) Inspection by the Permittee of all newly installed stormwater treatment systems and HM controls within 45 days of installation to ensure approved plans have been followed;

(b) Inspection by the Permittee of at least 20 percent of the total number (at the end of the preceding fiscal year) of installed stormwater treatment systems and HM controls;

(c) Inspection by the Permittee of at least 20 percent of the total number (at the end of the preceding fiscal year) of installed vault-based systems.

(d) Inspection by the Permittee of all installed stormwater treatment systems subject to Provision C.3., at least once every 5 years.

iii. Maintenance Approvals: Permittees shall ensure that onsite, joint, and offsite stormwater treatment systems and HM controls installed by Regulated Projects are properly operated and maintained for the life of the projects. In cases where the responsible party for a stormwater treatment system or HM control has worked diligently and in good faith with the appropriate state and federal agencies to obtain approvals necessary to complete maintenance activities for the treatment system or HM control, but these approvals are not granted, the Permittees shall be deemed to be in compliance with this Provision. Permittees shall ensure that constructed wetlands installed by Regulated Projects and used for urban runoff treatment shall abide by the Water Board's Resolution No. 94-

102: Policy on the Use of Constructed Wetlands for Urban Runoff Pollution Control and the operation and maintenance requirements contained therein.

Due Date for Full Implementation: Immediate except July 1, 2010, for Vallejo Permittees.

iv. Reporting

(1) For each Regulated Project inspected during the reporting period (fiscal year) the following information shall be reported to the Water Board electronically in tabular form as part of the Annual Report (as set forth in the Provision C.3.h. Sample Reporting Table attached):

- Name of facility/site inspected.
- Location (street address) of facility/site inspected.
- Name of responsible operator for installed stormwater treatment systems and HM controls.
- For each inspection:
  - Date of inspection.
  - Type of inspection (e.g., initial, annual, follow-up, spot).
  - Type(s) of stormwater treatment systems inspected (e.g., swale, bioretention unit, tree well, etc.) and an indication of whether the treatment system is an onsite, joint, or offsite system.
  - Type of HM controls inspected.
  - Inspection findings or results (e.g., proper installation, proper operation and maintenance, system not operating properly because of plugging, bypass of stormwater because of improper installation, maintenance required immediately, etc.).
  - Enforcement action(s) taken, if any (e.g., verbal warning, notice of violation, administrative citation, administrative order).

(2) On an annual basis, before the wet season, provide a list of newly installed (installed within the reporting period) stormwater treatment systems and HM controls to the local mosquito and vector control agency and the Water Board. This list shall include the facility locations and a description of the stormwater treatment measures and HM controls installed.

(3) Each Permittee shall report the following information in the annual report each year:

(a) A discussion of the inspection findings for the year and any common problems encountered with various types of treatment systems and/or HM controls. This discussion should include a general comparison to the inspection findings from the previous year.

(b) A discussion of the effectiveness of the Permittee's O&M Program and any proposed changes to improve the O&M Program (e.g., changes in prioritization plan or frequency of O&M inspections, other changes to improve effectiveness of program).

C.3.i. Required Site Design Measures for Small Projects and Detached Single-Family Home Projects

i. Task Description – Permittees shall require all development projects, which create and/or replace > 2500 ft^2 to < 10,000 ft^2 of impervious surface, and detached single-family home projects,[13] which create and/or replace 2,500 square feet or more of impervious surface, to install one or more of the following site design measures:

- Direct roof runoff into cisterns or rain barrels for reuse.
- Direct roof runoff into vegetated areas.
- Direct runoff from sidewalks, walkways, and/or patios into vegetated areas.
- Direct runoff from driveways and/or uncovered parking lots into vegetated areas.
- Construct sidewalks, walkways, and/or patios with permeable surfaces.[3]
- Construct bike lanes, driveways, and/or uncovered parking lots with permeable surfaces.[3]

This provision applies to all development projects that require approvals and/or permits issued under the Permittee's' planning, building, or other comparable authority.

ii. Implementation Level – All elements of this task shall be fully implemented by July 1, 2012.

iii. Reporting – On an annual basis, discuss the implementation of the requirements of Provision C.3.i., including Ordinance revisions, permit conditions, development of standard specifications and/or guidance materials, and staff training.

iv. Task Description – Permittees shall develop standard specifications for lot-scale site design and treatment measures (e.g., for roof runoff and paved areas) as a resource for single-family homes and small development projects.

v. Implementation Level – This task may be fulfilled by Permittees cooperating on a countywide or regional basis.

Due Date for Full Implementation – July 1, 2012.

vi. Reporting – A report containing the standard specifications for lot-scale treatment BMPs shall be submitted by July 1, 2012.

[13] **Detached single-family home project** – The building of one single new house or the addition and/or replacement of impervious surface to one single existing house, which is not part of a larger plan of development.

C.4. Industrial and Commercial Site Controls

Each Permittee shall implement an industrial and commercial site control program at all sites which could reasonably be considered to cause or contribute to pollution of stormwater runoff, with inspections and effective follow-up and enforcement to abate actual or potential pollution sources consistent with each Permittee's respective Enforcement Response Plan (ERP), to prevent discharge of pollutants and impacts on beneficial uses of receiving waters. Inspections shall confirm implementation of appropriate and effective BMPs and other pollutant controls by industrial and commercial site operators.

C.4.a. Legal Authority for Effective Site Management

i. Task Description – Permittees shall have sufficient legal enforcement authority to obtain effective stormwater pollutant control on industrial sites. Permittees shall have the ability to inspect and require effective stormwater pollutant control and to escalate progressively stricter enforcement to achieve expedient compliance and pollutant abatement at commercial and industrial sites within their jurisdiction.

ii. Implementation Level

(1) Permittees shall have the legal authority to oversee, inspect, and require expedient compliance and pollution abatement at all industrial and commercial sites which may be reasonably considered to cause or contribute to pollution of stormwater runoff. Permittees shall have the legal authority to require implementation of appropriate BMPs at industrial and commercial to address pollutant sources associated with outdoor process and manufacturing areas, outdoor material storage areas, outdoor waste storage and disposal areas, outdoor vehicle and equipment storage and maintenance areas, outdoor parking areas and access roads, outdoor wash areas, outdoor drainage from indoor areas, rooftop equipment, and contaminated and erodible surface areas, and other sources determined by the Permittees or Water Board Executive Officer to have a reasonable potential to contribute to pollution of stormwater runoff.

(2) Permittees shall notify the discharger of any actual or potential pollutant sources and violations and require problem correction within a reasonably short and expedient time frame commensurate with the threat to water quality. Permittees shall require timely correction of problems involving rapid temporary repair, and may allow longer time periods for implementation of more permanent solutions, if these require significant capital expenditure or construction. Violations shall be corrected prior to the next rain event or within 10 business days after the violations are noted. If more than 10 business days are required for correction, a rationale shall be given in the tabulated sheets.

C.4.b. Industrial and Commercial Business Inspection Plan (Inspection Plan)

i. Task Description – Permittees shall develop and implement an inspection plan that will serve as a prioritized inspection workplan. This inspection plan will

allow inspection staff to categorize the commercial and industrial sites within the Permittee's jurisdiction by pollutant threat and inspection frequency, change inspection frequency based on site performance, and add and remove sites as businesses open and close.

The Inspection Plan shall contain the following information:

(1) Total number and a list of industrial and commercial facilities requiring inspection, within each Permittee's jurisdiction, to be determined on the basis of a prioritization criteria designed to assign a more frequent inspection schedule to the highest priority facilities per Section C.4.b.ii. below.

(2) A description of the process for prioritizing inspections and frequency of inspections. If any geographical areas are to be targeted for inspections due to high potential for stormwater pollution, these areas should be indicated in the Inspection Plan. A mechanism to include newly opened businesses that warrant inspection shall be included.

ii. Implementation Level – Each Permittee shall annually update and maintain a list of industrial and commercial facilities in the Inspection Plan to inspect that could reasonably be considered to cause or contribute to pollution of stormwater runoff. The following are some of the functional aspects of businesses and types of businesses that shall be included in the Inspection Plans:

(1) Sites that include the following types of functions that may produce pollutants when exposed to stormwater include, but are not limited to:
   (a) Outdoor process and manufacturing areas
   (b) Outdoor material storage areas
   (c) Outdoor waste storage and disposal areas
   (d) Outdoor vehicle and equipment storage and maintenance areas
   (e) Outdoor wash areas
   (f) Outdoor drainage from indoor areas
   (g) Rooftop equipment
   (h) Other sources determined by the Permittee or Water Board to have a reasonable potential to contribute to pollution of stormwater runoff

(2) The following types of Industrial and Commercial businesses that have a reasonable likelihood to be sources of pollutants to stormwater and non-stormwater discharges:
   (a) Industrial facilities, as defined at 40 CFR 122.26(b)(14), including those subject to the State General NPDES Permit for Stormwater Discharges Associated with Industrial Activity (hereinafter the Industrial General Permit);
   (b) Vehicle Salvage yards;
   (c) Metal and other recycled materials collection facilities, waste transfer facilities;
   (d) Vehicle mechanical repair, maintenance, fueling, or cleaning;

(e) Building trades central facilities or yards, corporation yards;

(f) Nurseries and greenhouses;

(g) Building material retailers and storage;

(h) Plastic manufacturers; and

(i) Other facilities designated by the Permittee or Water Board to have a reasonable potential to contribute to pollution of stormwater runoff.

(3) **Prioritization of Facilities**

Facilities of the types described in Provision 4.b.ii.(2) above and identified by the Permittees as having the reasonable potential to contribute to pollution of stormwater runoff shall be prioritized on the basis of the potential for water quality impact using criteria such as pollutant sources on site, pollutants of concern, proximity to a waterbody, violation history of the facility, and other relevant factors.

(4) **Types/Contents of Inspections**

Each Permittee shall conduct inspections to determine compliance with its ordinances and this Permit. Inspections shall include but not be limited to the following:

(a) Prevention of stormwater runoff pollution or illicit discharge by implementing appropriate BMPs;

(b) Visual observations for evidence of unauthorized discharges, illicit connections, and potential discharge of pollutants to stormwater;

(c) Noncompliance with Permittee ordinances and other local requirements; and

(d) Verification of coverage under the Industrial General Permit, if applicable.

(5) **Inspection Frequency** – Permittees shall establish appropriate inspection frequencies for facilities based on Provision 4.b.ii (3) priority, potential for contributing pollution to stormwater runoff, and commensurate with the threat to water quality.

(6) **Record Keeping** – For each facility identified in Provision 4.b.ii, the Permittee shall maintain a database or equivalent of the following information at a minimum:

(a) Name and address of the business and local business operator;

(b) A brief description of business activity including SIC code;

(c) Inspection priority and inspection frequency; and

(d) If coverage under the Industrial General Permit is required.

iii. Reporting – The Permittees shall include the following in the Annual Report:

(1) The list of facilities identified in Provision 4.b.ii in the 2010 Annual Report and revisions or updates in subsequent annual reports; and

(2) The list of facilities scheduled for inspection during the current fiscal year.

C.4.c. Enforcement Response Plan (ERP)

i. Task Description – Permittees shall develop and implement an ERP that will serve as a reference document for inspection staff to take consistent actions to achieve timely and effective compliance from all public and private construction site operators.

ii. Implementation Level – The ERP shall contain the following:

(1) **Required enforcement actions** – including timeframes for corrections of problems – for various field violation scenarios. The ERP will provide guidance on appropriate use of the various enforcement tools, such as verbal and written notices of violation, citations, cleanup requirements, administrative and criminal penalties.

(2) **Timely Correction of Violations** – All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered. If more than 10 business days are required for compliance, a rationale shall be recorded in the electronic database or equivalent tabular system.

A description of the Permittee's procedures for follow-up inspections and enforcement actions or referral to another agency, including appropriate time periods for each level of corrective action.

(3) **Referral and Coordination with Water Board** – Each Permittee shall enforce its stormwater ordinances as necessary to achieve compliance at sites with observed violations. For cases in which Permittee enforcement tools are inadequate to remedy the noncompliance, the Permittee shall refer the case to the Water Board, district attorney or other relevant agencies for additional enforcement.

(4) **Recordkeeping** – Permittees shall maintain adequate records to demonstrate compliance and appropriate follow-up enforcement responses for facilities inspected.

Permittees shall maintain an electronic database or equivalent tabular system that contains the following information regarding industrial commercial site inspections:

(a) Name of Facility/Site Inspected
(b) Inspection Date
(c) Industrial General Permit coverage required (Yes or No)
(d) Compliance Status
(e) Type of Enforcement (if applicable)
(f) Type of Activity or Pollutant Source

Examples: Outdoor process/manufacturing areas, Outdoor material storage areas, Outdoor waste storage/disposal areas, outdoor vehicle and equipment storage/maintenance areas, Outdoor parking areas and access roads, Outdoor wash areas, Rooftop equipment, Outdoor drainage from indoor areas

(g) Specific Problems

(h) Problem Resolution

(i) Additional Comments

The electronic database or equivalent tabular system shall be made readily available to the Executive Officer and during inspections and audits by the Water Board staff or its representatives.

iii. Reporting – Permittees shall include the following information in each Annual Report:

(1) Number of inspections conducted, Number of violations issued (excluding verbal warnings), Percentage of sites inspected in violation, and number and percent of violations resolved within 10 working days or otherwise deemed resolved in a longer but still timely manner;

(2) Frequency and Types/categories of violations observed, Frequency and type of enforcement conducted;

(3) Summary of types of violations noted by business category; and

(4) Facilities that are required to have coverage under the Industrial General Permit, but have not filed for coverage.

C.4.d. Staff Training

i. Task Description

Permittees shall provide focused training for inspectors annually. Trainings may be Program-wide, Regionwide, or Permittee-specific.

ii. Implementation Level

At a minimum, train inspectors, within the 5-year term of this Permit, in the following topics:

(1) Urban runoff pollution prevention;

(2) Inspection procedures;

(3) Illicit Discharge Detection, Elimination and follow-up; and

(4) Implementation of typical BMPs at Industrial and Commercial Facilities.

Permittees, either countywide or regionally, if they have not already done so, are encouraged to create or adopt guidance for inspectors or reference existing inspector guidance including the California Association of Stormwater Quality Agencies (CASQA) Industrial BMP Handbook.

iii. Reporting

The Permittees shall include the following information in the Annual Report:

(1) Dates of trainings;

(2) Training topics that have been covered; and

(3) Percentage of Permittee inspectors attending training.

C.5. Illicit Discharge Detection and Elimination

The purpose of this provision is to implement the illicit discharge prohibition and to ensure illicit discharges are detected and controlled that are not otherwise controlled under provision C4, Industrial and Commercial Site Controls and C6, Construction Site Controls. Permittees shall develop and implement an illicit discharge program that includes an active surveillance component and a centralized complaint collection and follow-up component to target illicit discharge and non-stormwater sources. Permittees shall maintain a complaint tracking and follow-up data system as their primary accountability reporting for this provision.

C.5.a. Legal Authority

i. Task Description – Permittees shall have the legal authority to prohibit and control illicit discharges and escalate stricter enforcement to achieve expedient compliance.

ii. Implementation Level

(1) Permittees shall have adequate legal authority to address stormwater and non-stormwater pollution associated with, but not limited to the following:

(a) Sewage;

(b) Discharges of wash water resulting from the cleaning of exterior surfaces and pavement, or the equipment and other facilities of any commercial business, or any other public or private facility;

(c) Discharges of runoff from material storage areas, including containing chemicals, fuels, or other potentially polluting or hazardous materials;

(d) Discharges of pool or fountain water containing chlorine, biocides, or other chemicals; discharges of pool or fountain filter backwash water;

(e) Discharges of sediment, pet waste, vegetation clippings, or other landscape or construction-related wastes; and

(f) Discharges of food-related wastes (e.g., grease, fish processing, and restaurant kitchen mat and trash bin wash water, etc.).

(2) Permittees shall have adequate legal authority to prohibit, discover through inspection and surveillance, and eliminate illicit connections and discharges to storm drains.

(3) Permittees shall have adequate legal authority to control the discharge of spills, dumping, or disposal of materials other than storm water to storm drains.

C.5.b. Enforcement Response Plan (ERP)

i. Task Description – Permittees shall develop and implement an ERP that will serve as guidance for inspection staff to take consistent actions to achieve timely and effective abatement of illicit discharges.

ii. Implementation Level – The ERP shall contain the following:

(1) Recommended responses and enforcement actions – including timeframes for corrections of problems – for various types and degree of violations. The ERP shall provide guidelines on when to employ the range of regulatory responses from warnings, citations and cleanup and cost recovery, to administrative or criminal penalties.

(2) Timely Correction of Violations: All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered. If more than 10 business days are required for compliance, a rationale shall be recorded in the electronic database or equivalent tabular system. Immediate correction can be temporary and short-term if a long-term, permanent correction will involve significant resources and construction time. An example would be replumbing of a wash area to the sanitary sewer, which would involve an immediate short-term, temporary fix followed by permanent replumbing.

(3) If corrective actions are not implemented promptly or if there are repeat violations, Permittees shall escalate responses as needed to achieve compliance, including referral to other agencies were necessary.

C.5.c. Spill and Dumping Response, Complaint Response, and Frequency of Inspections

i. Task Description – Permittees shall have a central contact point, including a phone number for complaints and spill reporting, and publicize this number to both internal Permittee staff and the public. If 911 is selected, also maintain and publicize a staffed, non-emergency phone number with voicemail, which is checked daily.

Permittees shall develop a spill/dumping response flow chart and phone tree or contact list for internal use that shows the various responsible agencies and their contacts, who would be involved in illicit discharge incident response that goes beyond the Permittees immediate capabilities. The list shall be maintained and updated as changes occur.

Permittees shall conduct reactive inspections in response to complaints and follow-up inspections as needed to ensure that corrective measures have been implemented to achieve and maintain compliance.

ii. Implementation Level – Permittees will have the phone number and contact information available and integrated into training and outreach both to Permittee staff and the public by July 1, 2010.

iii. Reporting – Submit the complaint and spill response phone number and spill contact list with the 2010 Annual Report and update annually if changes occur.

C.5.d. Control of Mobile Sources

i. Task Description – The purpose of this section is to establish oversight and control of pollutants associated with mobile business sources.

ii. Implementation Level – Each Permittee shall develop and implement a program to reduce the discharge of pollutants from mobile businesses.

(1) The program shall include the following:

(a) Development and implementation of minimum standards and BMPs to be required for each of the various types of mobile businesses such as automobile washing, power washing, steam cleaning, and carpet cleaning. This guidance can be developed via county-wide or regional collaboration.

(b) Development and implementation of an enforcement strategy which specifically addresses the unique characteristics of mobile businesses.

(c) Outreach to mobile businesses operating within the Permittee's jurisdiction with minimum standards and BMP requirements and local ordinances through an outreach and education strategy.

(d) Inspection of mobile businesses as needed.

(2) Permittees should cooperate regionally in developing and implementing their programs for mobile businesses, including sharing of mobile business inventories, BMP requirements, enforcement action information, and education.

iii. Reporting – Permittees shall report on implementation of minimum standards and BMPs for mobile business and their enforcement strategy in each Annual Report.

C.5.e. Collection System Screening - Municipal Separate Storm Sewer System (MS4) Map Availability

i. Task Description – Permittees shall perform routine surveys for illicit discharges and illegal dumping in above ground check points in the collection system including elements that are typically inspected for other maintenance purposes, such as end of pipes, creeks, flood conveyances, storm drain inlets and catch basins, in coordination with public works/flood control maintenance surveys, video inspections of storm drains, and during other routine Permittee maintenance and inspection activities when Permittee staff are working in or near the MS4 system.

ii. Implementation Level – Permittees shall develop and implement a screening program utilizing the USEPA/Center for Watershed Protection publication, "Illicit Discharge Detection and Elimination: A Guidance Manual for Program Development and Technical Assessment." Permittees shall implement the screening program by conducting a survey of strategic collection system check points (one screening point per square mile of Permittee urban and suburban jurisdiction area, less open space) including some key major outfalls draining industrial areas as defined in 40 CFR 122.26 (b)(5) once each year in dry weather conditions meaning no significant rainfall within the past 3 weeks. Routine surveys that occur on an ongoing basis during regular conveyance system inspections may be credited toward this requirement. Make maps of the MS4 publicly available, either electronically or in hard copy by July 1, 2010. The public availability shall be through a publicized single point of contact that

is convenient for the public, such as a staffed counter or web accessible maps. The MS4 map availability shall be publicized through Permittee directories and web pages.

iii. Reporting – Permittees shall provide a summary of their collection screening program, a summary of problems found during collection system screening, and any changes to the screening program in each Annual Report.

C.5.f. Tracking and Case Follow-up

i. Task Description – All incidents or discharges reported to the complaint/spill system that might pose a threat to water quality shall be logged to track follow-up and response through problem resolution. The data collected shall be sufficient to demonstrate escalating responses for repeated problems, and inter/intra-agency coordination, where appropriate.

ii. Implementation Level – Create and maintain a water quality spill and discharge complaint tracking and follow-up in an electronic database or equivalent tabular system by April 1, 2010.

The spill and discharge complaint tracking system shall contain the following information:

(1) Complaint information:
   (a) Date and time of complaint
   (b) Type of pollutant
   (c) Problem Status (potential or actual discharge.)

(2) Investigation information:
   (a) Date and time started
   (b) Type of pollutant
   (c) Entered storm drain and/or receiving water
   (d) Date abated
   (e) Type of enforcement (if applicable)

(3) Response time (days)
   (a) Call to investigation
   (b) Investigation to abatement
   (c) Call to abatement

The electronic database or equivalent tabular system shall be made available to Water Board staff as needed for review of enforcement response through problem resolution.

iii. Reporting – Permittees shall provide the following information in the Annual Report:

(1) Number of discharges reported;

(2) Number of discharges reaching storm drains and/or receiving waters;

(3) Number and percentage of discharges resolved in a timely manner; and

(4) Summary of major types of discharges and complaints.

C.6. Construction Site Control

Each Permittee shall implement a construction site inspection and control program at all construction sites, with follow-up and enforcement consistent with each Permittee's respective Enforcement Response Plan (ERP), to prevent construction site discharges of pollutants and impacts on beneficial uses of receiving waters. Inspections shall confirm implementation of appropriate and effective erosion and other construction pollutant controls by construction site operators/developers; and reporting shall demonstrate the effectiveness of this inspection and problem solution activity by the Permittees.

C.6.a. Legal Authority for Effective Site Management

i. Task Description – Permittees shall have the ability to require effective stormwater pollutant controls, and escalate progressively stricter enforcement to achieve expedient compliance and clean up at all public and private construction sites.

ii. Implementation Level

(1) Permittees shall have the legal authority to require at all construction sites year round effective erosion control, run-on and runoff control, sediment control, active treatment systems (as appropriate), good site management, and non storm water management through all phases of site grading, building, and finishing of lots.

(2) Permittees shall have the legal authority to oversee, inspect, and require expedient compliance and clean up at all construction sites year round.

iii. Reporting – Permittees shall certify adequacy of their respective legal authority in the 2010 Annual Report.

C.6.b. Enforcement Response Plan (ERP)

i. Task Description – Permittees shall develop and implement an ERP that will serve as a reference document for inspection staff to take consistent actions to achieve timely and effective compliance from all public and private construction site owners/operators.

ii. Implementation Level

(1) The ERP shall include required enforcement actions – including timeframes for corrections of problems – for various field violation scenarios. All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered. If more than 10 business days are required for compliance, a rationale shall be recorded in the electronic database or equivalent tabular system.

(2) If site owners/operators do not implement appropriate corrective actions in a timely manner, or if violations repeat, Permittees shall take progressively stricter responses to achieve compliance. The ERP shall include the structure for progressively stricter responses and various violation scenarios that evoke progressively stricter responses.

(3) The ERP shall be developed and implemented by April 1, 2010.

C.6.c. Best Management Practices Categories

i. Task Description – Permittees shall require all construction sites to have seasonally appropriate effective Best Management Practices (BMPs) in the following six categories:

- Erosion Control
- Run-on and Run-off Control
- Sediment Control
- Active Treatment Systems (as necessary)
- Good Site Management
- Non Stormwater Management.

Theses BMP categories are listed in State General NPDES Permit for Stormwater Discharges Associated with Construction Activities, (hereinafter the Construction General Permit).

ii. Implementation Level

The BMPs targeting specific pollutants within the six categories listed in C.6.c.i.shall be site specific. Site specific BMPs targeting specific pollutants from the six categories listed in C.6.c.i. can be a combination of BMPs from:

- California BMP Handbook, Construction, January 2003.
- Caltrans Stormwater Quality Handbooks, Construction Site Best Management Practices Manual, March 2003, and addenda.
- California Regional Water Quality Control Board, San Francisco Bay Region, Erosion and Sediment Control Field Manual, 2002.
- New BMPs available since the release of these Handbooks.

C.6.d. Plan Approval Process

i. Task Description – Permittees shall review erosion control plans for consistency with local requirements, appropriateness and adequacy of proposed BMPs for each site before issuance of grading permits for projects. Permittees shall also verify that sites disturbing one acre or more of land obtain coverage under the Construction General Permit.

ii. Implementation Level – Before approval and issuance of local grading permits, each Permittee shall perform the following:

(1) Review the site operator's/developer's erosion/pollution control plan or Stormwater Pollution Prevention Plan (SWPPP) to verify compliance with the Permittee's grading ordinance and other local requirements. Also review the site operator's/developer's erosion/pollution control plan or SWPPP to verify that seasonally appropriate and effective BMPs for the six categories listed in C.6.c.i. are planned;

(2) For sites disturbing one acre or more of soil, verify that the site operators/developers have filed a Notice of Intent for permit coverage under the Construction General Permit; and

(3) Provide construction stormwater management educational materials to site operators/developers, as appropriate.

C.6.e. Inspections

i. Task Description – Permittees shall conduct inspections to determine compliance with local ordinances (grading and stormwater) and determine the effectiveness of the BMPs in the six categories listed in C.6.c.i.; and Permittees shall require timely corrections of all actual and potential problems observed.

ii. Implementation Level

(1) **Wet Season Notification**

By September 1st of each year, each Permittee shall remind all sites disturbing one acre or more of soil to prepare for the upcoming wet season.

(2) **Frequency of Inspections**

Inspections shall be conducted monthly during the wet season[14] at the following sites:

(a) All construction sites disturbing one or more acre of land; and

(b) **High Priority Sites** – Other sites determined by the Permittee or the Water Board as significant threats to water quality. In evaluating threat to water quality, the Permittee shall consider the following factors:

(i) Soil erosion potential or soil type;

(ii) Site slope;

(iii) Project size and type;

(iv) Sensitivity or receiving waterbodies;

(v) Proximity to receiving waterbodies;

(vi) Non-stormwater discharges; and

(vii) Any other relevant factors as determined by the local agency or the Water Board.

(3) **Contents of Inspections**

Inspections shall focus on the adequacy and effectiveness of the site specific BMPs implemented for the six categories listed in C.6.c.i. Permittees shall require timely corrections of all actual and potential problems observed. Inspections of construction sites shall include, but are not limited to, the following:

(a) Assessment of compliance with Permittee's ordinances and permits related to urban runoff, including the implementation and

[14] For the purpose of inspections, the wet season is defined as October through April, but sites need to implement seasonally appropriate BMPs in the six categories listed in C.6.c.i throughout the year.

maintenance of the verified erosion/pollution control plan or SWPPP (from C.6.d.ii.(1));

(b) Assessment of the adequacy and effectiveness of the site specific BMPs implemented for the six categories listed in C.6.c.i.;

(c) Visual observations for:

- actual discharges of sediment and/or construction related materials into stormdrains and/or waterbodies.
- evidence of sediment and/or construction related materials discharges into stormdrains and/or waterbodies.
- illicit connections.
- potential illicit connections.

(d) Education on stormwater pollution prevention, as needed.

(4) **Tracking**

All inspections must be recorded on a written or electronic inspection form. Inspectors shall follow the ERP if a violation is noted and shall require timely corrections of all actual and potential problems observed. All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered. If more than 10 business days are required for compliance, a rationale shall be recorded on the inspection form.

Permittees shall track in an electronic database or tabular format all inspections. This electronic database or tabular format shall be made readily available to the Executive Officer and during inspections and audits by the Water Board staff or its representatives. This electronic database or tabular format shall record the following information for each site inspection:

(a) Site name;

(b) Inspection date;

(c) Weather during inspection;

(d) Inches of rain since last inspection;

(e) Enforcement Response Level (Use ERP);

(f) Problem(s) observed using Discharge of Sediment or Construction Related Material and the six BMP categories listed in C.6.c.i.;

(g) Specific Problem(s) (List the specific problem(s) within the BMP categories);

(h) Resolution of Problems noted using the following three standardized categories: Problems Fixed, Need More Time, and Escalate Enforcement; and

(i) Comments, which shall include all Rationales for Longer Compliance Time, all escalation in enforcement discussions, and any other information that may be relevant to that site inspection.

iii. Reporting

(1) In each Annual Report, each Permittee shall summarize the following information:

(a) Total number of active sites disturbing less than one acre of soil requiring inspection;

(b) Total number of active sites disturbing 1 acre or more of soil;

(c) Total number of inspections conducted;

(d) Number and percentage[15] of violations in each of the six categories listed in C.6.c.i.;

(e) Number and percentage[16] of each type of enforcement action taken as listed in each Permittee's ERP;

(f) Number of discharges, actual and those inferred through evidence, of sediment or other construction related materials;

(g) Number of sites with discharges, actual and those inferred through evidence, of sediment or other construction related materials;

(h) Number and percentage[17] of violations fully corrected prior to the next rain event but no longer than 10 business days after the violations are discovered or otherwise considered corrected in a timely, though longer period; and

(i) Number and percentage[18] of violations not fully corrected 30 days after the violations are discovered.

(2) In each Annual Report, each Permittee shall evaluate its respective electronic database or tabular format and the summaries produced in C.6.e.iii.(3) above. This evaluation shall include findings on the program's strength, comparison to previous years' results, as well as areas that need more focused education for site owners, operators, and developers the following year.

(3) The Executive Officer may require that the information recorded and tracked by C.6.e.ii.(3) be submitted electronically or in a tabular format. Permittees shall submit the information within 10-working days of the Executive Officer's requirement. Submittal of the information in tabular form for the reporting year is not required in each Annual Report but encouraged.

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[15] Percentage shall be calculated as number of violations in each category divided by total number of violations in all six categories.

[16] Percentage shall be calculated as number of each type of enforcement action divided by the total number of enforcement actions.

[17] Percentage shall be calculated as follows: number of violations fully corrected prior to the goal of the next rain event but no later than10 business days after the violations are discovered divided by the total number of violations for the reporting year.

[18] Percentage shall be calculated as follows: number of violations not fully corrected 30 days after the violations are discovered divided by the total number of violations for the reporting year.

C.6.f. Staff Training

i. Task Description – Permittees shall provide training or access to training for staff conducting construction stormwater inspections.

ii. Implementation Level – Permittees shall provide training at least every other year to municipal staff responsible for conducting construction site stormwater inspections.. Training topics will include information on correct uses of specific BMPs, proper installation and maintenance of BMPs, Permit requirements, local requirements, and ERP.

iii. Reporting – Permittees shall include in each Annual Report information on training topics covered, dates of training, and the percentage of Permittees' inspectors attending each training. If no training in that year, so state.

C.7. Public Information and Outreach

Each Permittee shall increase the knowledge of the target audiences regarding the impacts of stormwater pollution on receiving water and potential solutions to mitigate the problems caused; change the waste disposal and runoff pollution generation behavior of target audiences by encouraging implementation of appropriate solutions; and involve various citizens in mitigating the impacts of stormwater pollution.

C.7.a. Storm Drain Inlet Marking

i. Task Description – Permittees shall mark and maintain at least 80 percent of municipally-maintained storm drain inlets with an appropriate stormwater pollution prevention message, such as "No dumping, drains to Bay" or equivalent. At least 80% of municipally-maintained storm drain inlet markings shall be inspected and maintained at least once per 5-year permit term. For newly approved, privately maintained streets, Permittees shall require inlet marking by the project developer upon construction and maintenance of markings through the development maintenance entity. Markings shall be verified prior to acceptance of the project.

ii. Implementation Level

(1) Inspect and maintain markings of at least 80 percent of municipality maintained inlets to ensure they are legibly labeled with a no dumping message or equivalent once per permit term.

(2) Verify that newly developed streets are marked prior to acceptance of the project.

iii. Reporting

(1) In the 2013 Annual Report, each Permittee shall report prior years' annual percentages of municipality maintained inlet markings inspected and maintained as legible with a no dumping message or equivalent.

(2) In the 2013 Annual Report, each Permittee shall report prior years' annual number of projects accepted after inlet markings were verified.

C.7.b. Advertising Campaigns

i. Task Description – Permittees shall participate in or contribute to advertising campaigns on trash/litter in waterways and pesticides with the goal of significantly increasing overall awareness of stormwater runoff pollution prevention messages and behavior changes in target audience.

ii. Implementation Level

(1) Target a broad audience with two separate advertising campaigns, one focused on reducing trash/litter in waterways and one focused on reducing impact of urban pesticides. The advertising campaigns may be coordinated regionally or county-wide.

(2) Permittees shall conduct a pre-campaign survey and a post-campaign survey to identify and quantify the audiences' knowledge, trends, and

attitudes and/or practices; and to measure the overall population awareness of the messages and behavior changes achieved by the two advertising campaigns. These surveys may be done regionally or county-wide.

iii. Reporting

(1) In the Annual Report following the pre-campaign survey, each Permittee (or the Countywide Program, if the survey was done county-wide or regionally) shall provide a report of the survey completed, which at minimum shall include the following:

- A summary of how the survey was implemented.
- A copy of the survey.
- A copy of the survey results.
- An analysis of the survey results.
- A discussion of the outreach strategies based on the survey results.
- A discussion of the planned or future advertising campaigns to influence awareness and behavior changes regarding trash/litter and pesticides.

(2) In the Annual Report following the post campaign survey, each Permittee (or the Countywide Program, if survey was done county-wide or regionally) shall provide a report of the survey completed, which at minimum shall include the information required in the pre-campaign report (C.7.b.iii.(1)) and the following:

- A discussion of the campaigns.
- A discussion of the measurable changes in awareness and behavior achieved.
- An update of outreach strategies based on the survey results.

C.7.c. Media Relations – Use of Free Media

i. Task Description – Permittees shall participate in or contribute to a media relations campaign. Maximize use of free media/media coverage with the objective of significantly increasing overall awareness of stormwater pollution prevention messages and associated behavior change in target audiences, and to achieve public goals.

ii. Implementation Level – Conduct a minimum of six pitches (e.g., press releases, public service announcements, and/or other means) per year at the county-wide program and/or regional level.

iii. Reporting – In each Annual Report, each Permittees shall include the details of each media pitch, such as the medium, date, and content of the pitch.

C.7.d. Stormwater Point of Contact

i. Task Description – Permittees shall individually or collectively create and maintain a point of contact, e.g., phone number or website, to provide the public with information on watershed characteristics and stormwater pollution prevention alternatives.

ii. Implementation Level – Maintain and publicize one point of contact for information on stormwater issues. Permittees may combine this function with the complaint/spill contact required in C.5.

iii. Reporting – In the 2010 Annual Report, each Permittees shall discuss how this point of contact is publicized and maintained. If any change occurs in this contact, report in subsequent annual report.

C.7.e. Public Outreach Events

i. Task Description – Participate in and/or host events such as fairs, shows, workshops, (e.g., community events, street fairs and farmers markets), to reach a broad spectrum of the community with both general and specific stormwater runoff pollution prevention messages. Pollution prevention messages shall include encouraging residents to (1) wash cars at commercial car washing facilities, (2) use minimal detergent when washing cars, and (3) divert the car washing runoff to landscaped area.

ii. Implementation Level – Each Permittee shall annually participate and/or host the number of events according to its population, as shown in the table below:

Table 7.1 Public Outreach Events[19]

Permittee Population	Number of Outreach Events
< 10,000	2
10,001– 40,000	3
40,001 – 100,000	4
100,001 – 175,000	5
175,001 – 250,000	6
> 250,000	8
Non-population-based Permittees[20]	6

Should a public outreach event contain significant citizen involvement elements, the Permittee may claim credit for both Public Outreach Events (C.7.e.) and Citizen Involvement Events (C.7.g.).

iii. Reporting – In each Annual Report, each Permittees shall list the events (name of event, event location, and event date) participated in and assess the effectiveness of efforts with appropriate measures (e.g., success at reaching a broad spectrum of the community, number of participants compared to previous years, post-event survey results, quantity/volume materials cleaned up and comparisons to previous efforts).

[19] Permittees may claim individual credits for all events in which their Countywide Program or BASMAA participates, supports, and/or hosts, which are publicized to reach the Permittees jurisdiction.

[20] Alameda County Flood Control and Water Conservation District, Contra Costa Flood Control and Water Conservation District, Fairfield-Suisun Sewer District, Santa Clara Valley Water District, Vallejo Sanitation and Flood Control District, and Zone 7 of the Alameda County Flood Control and Water Conservation District

C.7.f. Watershed Stewardship Collaborative Efforts

i. Task Description – Permittees shall individually or collectively encourage and support watershed stewardship collaborative efforts of community groups such as the Contra Costa Watershed Forum, the Santa Clara Basin Watershed Management Initiative, and "friends of creek" groups. If no such organizations exist, encourage and support development of grassroots watershed groups or engagement of an existing group, such as a neighborhood association, in watershed stewardship activities. Coordinate with existing groups to further stewardship efforts.

ii. Implementation Level – Annually demonstrate effort.

iii. Reporting – In each Annual Report, each Permittee shall state the level of effort, describe the support given, state what efforts were undertaken and the results of these efforts, and provide an evaluation of the effectiveness of these efforts.

C.7.g. Citizen Involvement Events

i. Task Description – Permittees shall individually or collectively, support citizen involvement events, which provide the opportunity for citizens to directly participate in water quality and aquatic habitat improvement, such as creek/shore clean-ups, adopt-an-inlet/creek/beach programs, volunteer monitoring, service learning activities such as storm drain inlet marking, community riparian restoration activities, community grants, other participation and/or host volunteer activities.

ii. Implementation Level – Each Permittee annually shall sponsor and/or host the number of citizen involvement events according to its population, as shown in the table below:

Table 7.2 Community Involvement Events[21]

Permittee Population	Number of Involvement Events
< 10,000	1
10,001 – 40,000	1
40,001 – 100,000	2
100,001 – 175,000	3
175,001 – 250,000	4
> 250,000	5
Non-population-based Permittees	2

Should a citizen involvement event contain significant public outreach elements, the Permittee may claim credit for both Citizen Involvement Events (C.7.g.) and Public Outreach Events (C.7.e.).

[21] Permittees can claim individual credit for all events sponsored or hosted by their Countywide Program or BASMAA, which are publicized to reach the Permittee's jurisdiction.

iii. Reporting – In each Annual Report, each Permittees shall list the events (name of event, event location, and event date) participated in and assess the effectiveness of efforts with appropriate measures (e.g., success at reaching a broad spectrum of the community, number of participants compared to previous years, post-event survey results, number of inlets/creeks/shores/parks/and such adopted, quantity/volume materials cleaned up, data trends, and comparisons to previous efforts).

C.7.h. School-Age Children Outreach

i. Task Description – Permittees shall individually or collectively implement outreach activities designed to increase awareness of stormwater and/or watershed message(s) in school-age children (K through 12).

ii. Implementation Level – Implement annually and demonstrate effectiveness of efforts through assessment.

iii. Reporting – In each Annual Report, each Permittees shall state the level of effort, spectrum of children reached, and methods used, and provide an evaluation of the effectiveness of these efforts.

C.7.i. Outreach to Municipal Officials

i. Task Description – Permittees shall conduct outreach to municipal officials. One alternative means of accomplishing this is through the use of the Nonpoint Education for Municipal Officials program (NEMO) to significantly increase overall awareness of stormwater and/or watershed message(s) among regional municipal officials.

ii. Implementation Level – At least once per permit cycle, or more often.

iii. Reporting – Permittees shall summarize efforts in the 2013 Annual Report.

C.8. Water Quality Monitoring

C.8.a. Compliance Options

i. Regional Collaboration – All Permittees shall comply with the monitoring requirements in C.8, however, Permittees may choose to comply with any requirement of this Provision through a collaborative effort to conduct or cause to be conducted the required monitoring in their jurisdictions. Where all or a majority of the Permittees collaborate to conduct water quality monitoring, this shall be considered a regional monitoring collaborative.

Where an existing collaborative body has initiated plans, before the adoption of this Permit, to conduct monitoring that would fulfill a requirement(s) of this Provision, but the monitoring would not meet this Provision's due date(s) by a year or less, the Permittees may request the Executive Officer adjust the due date(s) to synchronize with such efforts.

The types, quantities, and quality of data required within Provision C.8. establish the minimum level-of-effort that a regional monitoring collaborative must achieve. Provided these data types, quantities, and quality are obtained, a regional monitoring collaborative may develop its own sampling design.

ii. Implementation Schedule – Monitoring conducted through a regional monitoring collaborative shall commence data collection by December 2010. All other Permittee monitoring efforts shall commence data collection by 2011.

iii. Permittee Responsibilities – A Permittee may comply with the requirements in Provision C.8. by performing the following:

(1) Contributing to its stormwater countywide program, as determined appropriate by the Permittee members, so that the stormwater countywide Program conducts monitoring on behalf of its members;

(2) Contributing to a regional collaborative effort;

(3) Fulfilling monitoring requirements within its own jurisdictional boundaries; or

(4) A combination of the previous options, so that all requirements are fulfilled.

iv. Third-party Monitoring – Permittees may choose to fulfill requirements of Provision C.8. using data collected by citizen monitors or other third-party organizations, provided the data are demonstrated to meet the data quality objectives described in Provision C.8.i. Where an existing third-party organization has initiated plans to conduct monitoring that would fulfill a requirement(s) of this Provision, but the monitoring would not meet this Provision's due date(s) by a year or less, the Permittees may request that the Executive Officer adjust the due date(s) to synchronize with such efforts.

C.8.b. San Francisco Estuary Receiving Water Monitoring

With limited exceptions, urban runoff from the Permittees' jurisdictions ultimately discharges to the San Francisco Estuary. Monitoring of the Estuary is intended to answer questions such as:

- Are pollutants of concern increasing, decreasing, or remaining the same in the Estuary?
- Do pollutant concentration distributions indicate particular areas of origin or regions of potential ecological concern?
- What are the likely consequences of various management actions or risk reduction measures?
- For pollutants of concern, what are the magnitudes and temporal variations of concentrations and loadings?
- How do loads change over time in relation to management activities?

Permittees shall participate in implementing an Estuary receiving water monitoring program, at a minimum equivalent to the San Francisco Estuary Regional Monitoring Program for Trace Substances (RMP), by contributing their fair-share financially on an annual basis.

C.8.c. Status Monitoring/Rotating Watersheds

i. Status Monitoring is intended to answer these questions: Are water quality objectives, both numeric and narrative, being met in local receiving waters, including creek and stream tributaries? Are conditions in local receiving waters supportive of or likely to be supportive of beneficial uses?

ii. **Parameters and Methods** – Permittees shall conduct Status Monitoring using the parameters, methods, occurrences, durations, and minimum number of sampling sites as described in Table 8.1. Spring sampling shall be conducted during April and May; dry weather sampling shall be conducted during June, July, August and September.

iii. **Frequency** – Permittees shall complete the Status Monitoring in Table 8.1 at the following frequencies:

- Alameda Permittees – annually
- Contra Costa Permittees – annually
- Fairfield-Suisun Permittees – twice during the Permit term
- San Mateo Permittees – annually
- Santa Clara Permittees – annually
- Vallejo Permittees – once during the Permit term

Table 8.1 Status Monitoring Elements

Status Monitoring Parameter	**Sampling and/or Analytical Method**[22]	**Minimum Sampling Occurrence**[23]	**Duration of Sampling**	**Minimum # Sample Sites to Monitor/Yr**[24] Santa Clara & Alameda Permittees/ Contra Costa & San Mateo Permittees/ Fairfield-Suisun & Vallejo Permittees	**Result(s) that Trigger a Monitoring Project in Provision C.8.e.i.**
Biological Assessment[25] (Includes Physical Habitat Assessment and General Water Quality Parameters[26])	SWAMP procedure[27,28,29]	1/yr (Spring Sampling)	Grab sample	Spring 20 / 10 / 4	BMI metrics that indicate substantially degraded community as per Attachment G, Table G-1
Chlorine (Free and Total)	USEPA Std. Method 4500 Cl F[30]	2/yr Spring & Dry Seasons	Grab sample	Spring 20 / 10 / 2 Dry 3 / 2 / 1	After immediate resampling, concentrations remain > 0.08 mg/L

[22] Refers to field protocol, instrumentation and/or laboratory protocol.

[23] Refers to the number of sampling events at a specific site in a given year.

[24] The number of sampling sites shown is based on the relative population in each Regional Stormwater Countywide Program and is listed in this order: Santa Clara & Alameda Countywide / Contra Costa & San Mateo Countywide / Vallejo & Fairfield-Suisun Programs.

[25] The same general location must be used to collect benthic community, sediment chemistry, and sediment toxicity samples.

[26] Includes dissolved oxygen, temperature, conductivity, pH and stream depth.

[27] Ode, P.R. 2007. Standard Operating Procedures for Collecting Benthic Macroinvertebrate Samples and Associated Physical and Chemical Data for Ambient Bioassessments in California, California State Water Resources Control Board Surface Water Ambient Monitoring Program (SWAMP), as subsequently revised (http://www.waterboards.ca.gov/water_issues/programs/swamp/docs/phab_sopr6.pdf). Permittees may coordinate with Regional Board staff to modify their sampling procedures if these referenced procedures change during the Permit term.

[28] Biological assessments shall include benthic macroinvertebrates and algae. Bioassessment sampling method shall be multihabitat reach-wide. Macroinvertebrates shall be identified according to the Standard Taxonomic Effort Level I of the Southwestern Association of Freshwater Invertebrate Taxonomists, using a fixed-count of 600 organisms per sample. For algae, include mass (ash-free dry weight), chlorophyll *a*, diatom and soft algae taxonomy, silicate, and reachwide algal percent cover. Physical Habitat (PHab) Assessment shall include the SWAMP basic method plus 1) depth and pebble count + CPOM, 2) cobble embeddedness, 3) discharge measurements, and 4) in-stream habitat. PHab Assessment form is at http://www.waterboards.ca.gov/swamp/docs/reports/fieldforms_fullversion071007.pdf. Permittees may coordinate with Regional Board staff to modify these sampling procedures if SWAMP procedures change during the Permit term.

[29] Algae shall be collected in a consistent timeframe as Regional SWAMP. For guidance on algae sampling and evaluation: Fetscher, A. and K. McLaughlin, May 16, 2008. Incorporating Bioassessment Using Freshwater Algae into California's Surface Water Ambient Monitoring Program (SWAMP). Technical Report 563. Available at http://www.waterboards.ca.gov/water_issues/programs/swamp/docs/reports/563_periphyton_bioassessment.pdf

[30] The method of analysis shall achieve a method detection limit at least as low as that achieved by the Amperometric Titration Method (4500-Cl from *Standard Methods for Examination of Water and Wastewater*, Edition 20).

Status Monitoring Parameter	**Sampling and/or Analytical Method**[22]	**Minimum Sampling Occurrence**[23]	**Duration of Sampling**	**Minimum # Sample Sites to Monitor/Yr**[24] Santa Clara & Alameda Permittees/ Contra Costa & San Mateo Permittees/ Fairfield-Suisun & Vallejo Permittees	**Result(s) that Trigger a Monitoring Project in Provision C.8.e.i.**
Nutrients (total phosphorus, dissolved orthophosphate, total nitrogen, nitrate, ammonia, silica, chloride, dissolved organic carbon, suspended sediment concentration)	Applicable SWAMP comparable method	3/yr in conjunction with algae sampling & water column toxicity	Grab sample	20 / 10 / 4	20% of results in one waterbody exceed one or more water quality standard or established threshold
General Water Quality[31]	Multi-Parameter Probe	1/yr (During June-Sept.)	15-minute intervals for 1-2 weeks	3 / 2 / 1	20% of results in one waterbody exceed one or more water quality standard or established threshold
Temperature	Digital Temperature Logger	60-minute intervals	60-minute intervals April through Sept.	8 / 4 / 1	20% of results in one waterbody exceed applicable temperature threshold[32]
Toxicity & Diazinon and Chlorpyrifos– Water Column[33]	Applicable SWAMP Comparable Method	2/yr (1/Dry Season & 1 Storm Event)	Grab or composite sample	3 / 2 / 1	If toxicity results < 50% of control results, repeat sample. If 2nd sample yields < 50% of control results, proceed to C.8.e.i.

[31] Includes dissolved oxygen, temperature, conductivity, pH and stream depth.

[32] If temperatures exceed applicable threshold (e.g., Maximum Weekly Average Temperature, Sullivan K., Martin, D.J., Cardwell, R.D., Toll, J.E., Duke, S. 2000. *An Analysis of the Effects of Temperature on Salmonids of the Pacific Northwest with Implications for Selecting Temperature Criteria, Sustainable Ecosystem Institute*) or spike with no obvious natural explanation observed.

[33] *US EPA three species toxicity tests: Selenastrum* growth and *Ceriodaphnia* and *Pimephales* with lethal and sublethal endpoints.

Status Monitoring Parameter	**Sampling and/or Analytical Method**[22]	**Minimum Sampling Occurrence**[23]	**Duration of Sampling**	**Minimum # Sample Sites to Monitor/Yr**[24] Santa Clara & Alameda Permittees/ Contra Costa & San Mateo Permittees/ Fairfield-Suisun & Vallejo Permittees	**Result(s) that Trigger a Monitoring Project in Provision C.8.e.i.**
Toxicity– Bedded Sediment, Fine-grained[34]	Applicable SWAMP Comparable Method	1/yr	Grab sample	10 / 5 / 1 At fine-grained depositional area at bottom of watershed	See Attachment G, Table G-1
Pollutants – Bedded Sediment,[35] fine-grained	Applicable SWAMP Comparable Method Inc. grain size	1/yr	Grab sample	10 / 5 / 1 At fine-grained depositional area at bottom of watershed	See Attachment G, Table G-1
Pathogen Indicators[36]	Applicable SWAMP Comparable Method	1/yr (During Summer)	Follow U.S. EPA protocol	5 / 5 / * *Fairfield-Suisun & Vallejo Permittees: 3 sites twice in permit term	Exceedance of USEPA or Basin Plan criteria
Stream Survey (stream walk & mapping)[37]	USA[38] or equivalent	1 waterbody/yr	N/A	9 / 6 / 3 stream miles/year	N/A

[34] Bedded sediments should be fine-grain from depositional areas. Grain size and TOC must be reported. Analytes shall include all of those reported in MacDonald (including copper, nickel, mercury, PCBs, DDT, chlordane, dieldrin) as well as other contaminants of interest, including pyrethroids. Coordinate with TMDL Provision requirements as applicable. MacDonald, D.D., G.G. Ingersoll, and T.A. Berger. 2000. Development and Evaluation of Consensus-based Sediment Quality Guidelines for Freshwater Ecosystems. *Archives of Environ. Contamination and Toxicology* 39(1):20–31

[35] Bedded sediments should be fine-grain from depositional areas. Grain size and TOC must be reported. Analytes shall include all of those reported in MacDonald (including copper, nickel, mercury, PCBs, DDT, chlordane, dieldrin) as well as other contaminants of interest, including pyrethroids. Coordinate with TMDL Provision requirements as applicable.

[36] Includes fecal coliform and *E. Coli.*

[37] The Stream Survey need not be repeated on a waterbody if a Stream Survey was completed on that waterbody within the previous four years. [per San Mateo Permittees]

[38] Center for Watershed Protection, Manual 10: *Unified Stream Assessment: A User's Manual*, February 2005.

iv. Locations – For each sampling year (per C.8.c.iii.), Permittees shall select at least one waterbody to sample from the applicable list below. Locations shall be selected so that sampling is sufficient to characterize reaches of the waterbody(s). For example, Permittees required to collect a larger number of samples should sample two or more waterbodies, so that each sampling effort represents a reasonable reach length and/or type. Samples shall be collected in reaches that receive urban stormwater discharges, except in possible infrequent instances where non-urban-impacted stream samples are needed for comparison[39]. Waterbody selection shall be based on factors such as watershed area, land use, likelihood of urban runoff impacts, and existing monitoring data.

Table 8.2 Status Monitoring Locations – Waterbodies

SCVURPPP	ACCWP	CCCWP	SMCWPPP	FSUMRP	VALLEJO
Coyote Creek and tributaries	Arroyo Valle (below Livermore or lower)	Kirker Creek	San Pedro Creek and tributaries	Laurel Creek	Chabot Creek
Guadalupe River and tributaries	Arroyo Mocho	Mt. Diablo Creek	Pilarcitos Creek	Ledgewood Creek	Austin Creek & tributaries
San Tomas Creek and tributaries	Tassajara Creek	Walnut Creek and tributaries	Colma Creek		
Calabazas Creek	Alamo Creek	Rodeo Creek	San Bruno Creek and tributaries		
Permanente Creek and tributaries	Arroyo de la Laguna	Pinole Creek	Millbrae Creek and tributaries		
Stevens Creek and tributaries	Alameda Creek (at Fremont or below)	San Pablo Creek	Mills Creek and tributaries		
Matadero Creek and tributaries	San Lorenzo Creek & tribs	Alhambra Creek	Easton Creek and tributaries		
Adobe Creek	San Leandro Creek & tribs	Wildcat Creek	Sanchez Creek and tributaries		
Lower Penitencia Creek and tributaries	Oakland, Berkeley, or Albany Creeks		Burlingame Creek and tributaries		
Barron Creek			San Mateo Creek (below dam only)		
			Borel Creek & tributaries		
			Laurel Creek & tribs		
			Belmont Creek & tribs		
			Pulgas Creek & tribs		
			Cordilleras & tributaries		
			Redwood Creek & tribs		
			Atherton Creek & tribs		
			San Francisquito Creek and tributaries		

[39] Sampling efforts shall focus on stream reaches with urban stormwater system discharges. Sampling upstream of urban outfalls is not precluded where needed to meet sampling plan objectives.

v. Status Monitoring Results – When Status Monitoring produces results such as those described in the final column of Table 8.1, Permittees shall conduct Monitoring Project(s) as described in C.8.e.i.

C.8.d. Long-Term Monitoring

Long-Term Monitoring is intended to detect exceedances of water quality objectives in receiving waters, update and refine estimates of mass emissions from MS4s, help assess long-term trends in pollutant concentrations and toxicity in receiving waters and sediment, and evaluate if stormwater discharges are causing or contributing to toxic impacts on aquatic life.

i. Parameters and Methods – Permittees shall conduct sampling pursuant to Table 8.3. Samples, other than sediment samples, shall be wet weather flow-weighted composite samples, collected during storm events that produce rainfall of at least 0.10 inch. Sampled storms should be separated by 21 days of dry weather, but, at a minimum, sampled storms must have 72 hours of antecedent dry weather. Samples must include the first rise in the hydrograph.

ii. Frequency – Permittees shall conduct Long-Term Monitoring every other year (biennially). Where possible, Long-Term Monitoring should be done in conjunction with Pollutants of Concern Monitoring and/or SWAMP monitoring.

Table 8.3. Long-Term Monitoring Elements

Long-Term Monitoring Parameter	Sampling &/or Analytical Method	Minimum Sampling Occurrence	Result(s) that Trigger a Monitoring Project in Provision C.8.e.i.
Dissolved & Total Metals[40]	Applicable SWAMP Comparable Method	Average of 4 wet weather events/year	If applicable water quality objective is exceeded, repeat wet weather sample. If 2nd sample yields < 50% of control results, proceed to C.8.e.i.
Semi-Volatile Organics	Method 8270C		
Suspended Sediment Concentration	Applicable SWAMP Comparable Method	Average of 4 wet weather events/year	Not applicable
Toxicity – Water Column	Applicable SWAMP Comparable Method	Average of 4 wet weather events/year	If Ceriodaphnia or Pimephales survival or Selenastrum growth is < 50% of control results, repeat wet weather sample. If 2nd sample yields < 50% of control results, proceed to C.8.e.i.

[40] Include total and dissolved aluminum, antimony, arsenic, beryllium, cadmium, total chromium, hexavalent chromium, iron, lead, nickel, selenium, silver, thallium, and zinc. Note that copper and mercury are required under Pollutants of Concern Monitoring.

Long-Term Monitoring Parameter	Sampling &/or Analytical Method	Minimum Sampling Occurrence	Result(s) that Trigger a Monitoring Project in Provision C.8.e.i.
Toxicity – Bedded Sediment, fine-grained	Applicable SWAMP Comparable Method	Once, during April-July, coordinate with SWAMP	See Attachment G, Table G-1
Pollutants – Bedded Sediment, fine-grained	Applicable SWAMP Comparable Method	Once, during April-July, coordinate with SWAMP	See Attachment G, Table G-1

iii. Locations – Permittees shall participate in a program to sample and monitor one long-term monitoring station per county, except for Fairfield-Suisun and Vallejo Permittees, who shall jointly sample one long-term station. Permittees shall locate fixed monitoring stations and conduct Long-Term Monitoring on the applicable waterbody shown in Table 8.4. Permittees may select and monitor alternate Long-Term Monitoring locations based on their knowledge of such factors as site access and stream characteristics (e.g., depositional properties) and upon approval from the Executive Officer.

Table 8.4. Long-Term Monitoring Locations

Stormwater Countywide Program	Waterbody	Suggested Location
Alameda Permittees	Alameda Creek OR	East of Alvarado Blvd*
	Lower San Leandro Creek	Empire Road*
Contra Costa Permittees	Kirker Creek OR	Floodway*
	Walnut Creek	Concord Avenue*
Fairfield-Suisun & Vallejo Permittees	Laurel Creek	Pintail Drive*
Santa Clara Permittees	Guadalupe River OR	USGS Gaging Station 11169025*
	Coyote Creek	Montague*
San Mateo Permittees	San Mateo Creek	Gateway Park*

* The SWAMP plan is to collect sediment toxicity and sediment chemistry samples annually at these stations during the month of June.

iv. Long-Term Monitoring Results – When Long-Term Monitoring produces results such as those described in the final column of Table 8.3, Permittees shall conduct Monitoring Project(s) as described in C.8.e.i., or, for bedded sediment, as described in Attachment G.

C.8.e. Monitoring Projects – Permittees shall conduct the Monitoring Projects listed below.

i. Stressor/Source Identification – When Status or Long-Term Monitoring results trigger a follow-up action as indicated in Table 8.1 or Table 8.3,

Permittees shall take the following actions, as also required by Provision C.1. If the trigger stressor or source is already known, proceed directly to step 2. The first follow-up action shall be initiated as soon as possible, and no later than the second fiscal year after the sampling event that triggered the Monitoring Project.

(1) Conduct a site specific study (or non-site specific if the problem is wide-spread) in a stepwise process to identify and isolate the cause(s) of the trigger stressor/source. This study should follow guidance for Toxicity Reduction Evaluations (TRE)[41] or Toxicity Identification Evaluations (TIE).[42] A TRE, as adapted for urban stormwater data, allows Permittees to use other sources of information (such as industrial facility stormwater monitoring reports) in attempting to determine the trigger cause, potentially eliminating the need for a TIE. If a TRE does not result in identification of the stressor/source, Permittees shall conduct a TIE.

(2) Identify and evaluate the effectiveness of options for controlling the cause(s) of the trigger stressor/source.

(3) Implement one or more controls.

(4) Confirm the reduction of the cause(s) of trigger stressor/source.

(5) Stressor/Source Identification Project Cap: Permittees who conduct this monitoring through a regional collaborative shall be required to initiate no more than ten Stressor/Source Identification projects during the Permit term in total, and at least three must be toxicity follow-ups, unless monitoring results do not indicate the presence of toxicity. If conducted through a stormwater countywide program, the Santa Clara and Alameda Permittees each shall be required to initiate no more than five (two for toxicity); the Contra Costa and San Mateo Permittees each shall be required to initiate no more than three (one for toxicity); and the Fairfield-Suisun and Vallejo Permittees each shall be required to initiate no more than one Stressor/Source Identification project(s) during the Permit term.

(6) As long as Permittees have complied with the procedures set forth above, they do not have to repeat the same procedure for continuing or recurring

[41] USEPA. August 1999. *Toxicity Reduction Evaluation Guidance for Municipal Wastewater Treatment Plants*. EPA/833B-99/002. Office of Wastewater Management, Washington, D.C.

[42] Select TIE methods from the following references after conferring with SWAMP personnel: For sediment: (1) Ho KT, Burgess R., Mount D, Norberg-King T, Hockett, RS. 2007. *Sediment toxicity identification evaluation: interstitial and whole methods for freshwater and marine sediments*. USEPA, Atlantic Ecology Division/Mid-Continental Ecology Division, Office of Research and Development, Narragansett, RI, or (2) Anderson, BS, Hunt, JW, Phillips, BM, Tjeerdema, RS. 2007. *Navigating the TMDL Process: Sediment Toxicity*. Final Report- 02-WSM-2. Water Environment Research Federation. 181 pp. For water column: (1) USEPA. 1991. *Methods for aquatic toxicity identification evaluations. Phase I Toxicity Characterization Procedures.* EPA 600/6-91/003. Office of Research and Development, Washington, DC., (2) USEPA. 1993. *Methods for aquatic toxicity identification evaluations. Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity.* EPA 600/R-92/080. Office of Research and Development, Washington, DC., or (3) USEPA. 1996. *Marine Toxicity Identification Evaluation (TIE), Phase I Guidance Document.* EPA/600/R-95/054. Office of Research and Development, Washington, DC.

exceedances of the same receiving water limitations unless directed to do so by the Water Board.

ii. BMP Effectiveness Investigation – Investigate the effectiveness of one BMP for stormwater treatment or hydrograph modification control. Permittees who do this project through a regional collaborative are required to initiate no more than one BMP Effectiveness Investigation during the Permit term. If conducted through a stormwater countywide program, the Santa Clara, Alameda, Contra Costa, and San Mateo Permittees shall be required to initiate one BMP Effectiveness Investigation each, and the Fairfield-Suisun and Vallejo Permittees shall be exempt from this requirement. The BMP(s) used to fulfill requirements of C.3.b.iii., C.11.e. and C.12.e. may be used to fulfill this requirement, provided the BMP Effectiveness Investigation includes the range of pollutants generally found in urban runoff. The BMP Effectiveness Investigation will not trigger a Stressor/Source Identification Project. Data from this Monitoring Project need not be SWAMP-comparable.

iii. Geomorphic Project – This monitoring is intended to answer the questions: How and where can our creeks be restored or protected to cost-effectively reduce the impacts of pollutants, increased flow rates, and increased flow durations of urban runoff?

Permittees shall select a waterbody/reach, preferably one that contains significant fish and wildlife resources, and conduct one of the following projects within each county, except that only one such project must be completed within the collective Fairfield-Suisun and Vallejo Permittees' jurisdictions:

(1) Gather geomorphic data to support the efforts of a local watershed partnership[43] to improve creek conditions; or

(2) Inventory locations for potential retrofit projects in which decentralized, landscape-based stormwater retention units can be installed; or

(3) Conduct a geomorphic study which will help in development of regional curves which help estimate equilibrium channel conditions for different-sized drainages. Select a waterbody/reach that is not undergoing changing land use. Collect and report the following data:

- Formally surveyed channel dimensions (profile), planform, and cross-sections. Cross-sections shall include the topmost floodplain terrace and be marked by a permanent, protruding (not flush with ground) monument.
- Contributing drainage area.
- Best available information on bankfull discharges and width and depth of channel formed by bankfull discharges.
- Best available information on average annual rainfall in the study area.

[43] A list of local watershed partnerships may be obtained from Water Board staff.

Permittees shall complete the selected geomorphic project so that project results are reported in the Integrated Monitoring Report (see Provision C.8.h.iii.).

C.8.f. Pollutants of Concern Monitoring

This monitoring is intended to assess inputs of Pollutants of Concern to the Bay from local tributaries and urban runoff, assess progress toward achieving wasteload allocations (WLAs) for TMDLs and help resolve uncertainties associated with loading estimates for these pollutants. Permittees shall implement the following monitoring components:

i. Loads Monitoring Locations – Permittees shall conduct Pollutant of Concern Monitoring at stations listed below. After conferring with the Regional SWAMP program, and upon approval by the Executive Officer, Permittees may use alternate Pollutant of Concern Monitoring locations.

(1) Castro Valley Creek S3 at USGS gauging station in Castro Valley

(2) Guadalupe River

(3) Zone 4 Line A at Chabot Road in Hayward

(4) Rheem Creek at Giant Road in Richmond

(5) Walnut Creek at a downstream location

(6) Calabazas Creek at Lakeside Drive in Sunnyvale, at border with Santa Clara

(7) San Mateo Creek at downstream location

(8) Laurel Creek at Laurie Meadows park, off Casanova Drive in City of San Mateo.

ii. Parameters and Frequencies – Permittees shall conduct Pollutant of Concern sampling pursuant to Table 8.5. In Table 8.5, Category 1 pollutants are those for which the Water Board has active water quality attainment strategies (WQAS), such as TMDL or site-specific objective projects. Category 2 pollutants are those for which WQAS are in development. The lower monitoring frequency for Category 2 pollutants is sufficient to develop preliminary loading estimates for these pollutants.

iii. Protocols – At a minimum, Pollutants of Concern sampling and analysis protocols shall be consistent with 40 CFR 122.21(g)(7)(ii).

iv. Methods – Methyl mercury samples shall be grab samples collected during storm events that produce rainfall of at least 0.10 inch, shall be frozen immediately upon collection, and shall be kept frozen during transport to the laboratory. All other samples shall be wet weather flow-weighted composite samples, collected during storm events that produce rainfall of at least 0.10 inch. Sampled storms should be separated by 21 days of dry weather, but, at a minimum, sampled storms must have 72 hours of antecedent dry weather. Samples must include the first rise in the hydrograph.

Table 8.5 Pollutants of Concern Loads Monitoring Elements

Category/Parameter	Sampling Years	Minimum Sampling Occurrence	Sampling Interval
Category 1 • Total and Dissolved Copper • Total Mercury[44] • Methyl Mercury • Total PCBs[45] • Suspended Sediments (SSC) • Total Organic Carbon	Annually	Average of 4 wet weather events per year For methyl mercury only: average of 2 wet & 2 dry weather events per year	Flow-weighted composite For methyl mercury only: grab samples collected during the first rise in the hydrograph of a storm event.
Category 2 • Total and Dissolved Selenium • Total PBDEs (Polybrominated Diphenyl Ethers) • Total PAHs (Poly-Aromatic Hydrocarbons) • Chlordane • DDTs (Dichloro-Diphenyl-Trichloroethane) • Dieldrin • Nitrate as N • Pyrethroids - bifenthrin, cyfluthrin, beta-cyfluthrin, cypermethrin, deltamethrin, esfenvalerate, lambda-cyhalothrin, permethrin, and tralomethrin; carboryl; and fipronil • Total and Dissolved Phosphorus	Year 2 of Permit term and Year 4 of Permit term	2 times per year	Flow-weighted composite

v. Sediment Delivery Estimate/Budget – The objective of this monitoring is to develop a strong estimate of the amount of sediment entering the Bay from local tributaries and urban drainages. By July 1, 2011, Permittees shall develop a design for a robust sediment delivery estimate/sediment budget in local tributaries and urban drainages. Permittees shall implement the study by July 1, 2012.

vi. Emerging Pollutants – Permittees shall develop a work plan and schedule for initial loading estimates and source analyses for emerging pollutants: endocrine-disrupting compounds, PFOS/PFAS (Perfluorooctane Sulfonates (PFOS), Perfluoroalkyl sulfonates (PFAS); these perfluorocompounds are related to Teflon products), and NP/NPEs (nonylphenols/nonylphenol esters —estrogen-like compounds). This work plan, which is to be implemented in the next Permit

[44] The monitoring type and frequency shown for mercury is not sufficient to determine progress toward achieving TMDL load allocations. Progress toward achieving load allocations will be accomplished by assessing loads avoided resulting from treatment, source control, and pollution prevention actions.

[45] The monitoring type and frequency shown for PCBs is not sufficient to determine progress toward achieving TMDL load allocations. Progress toward achieving load allocations will be accomplished by assessing loads avoided resulting from treatment, source control, and pollution prevention actions.

term, shall be submitted with the Integrated Monitoring Report (see Provision C.8.h.).

C.8.g. Citizen Monitoring and Participation

i. Permittees shall encourage Citizen Monitoring.

ii. In developing Monitoring Projects and evaluating Status & Trends data, Permittees shall make reasonable efforts to seek out citizen and stakeholder information and comment regarding waterbody function and quality.

iii. Permittees shall demonstrate annually that they have encouraged citizen and stakeholder observations and reporting of waterbody conditions. Permittees shall report on these outreach efforts in the annual Urban Creeks Monitoring Report.

C.8.h. Reporting

i. **Water Quality Standard Exceedence** – When data indicate that stormwater runoff or dry weather discharges are or may be causing or contributing to exceedance(s) of applicable water quality standards, including narrative standards, a discussion of possible pollutant sources shall be included in the Urban Creeks Monitoring Report. When receiving water data indicate an exceedance of applicable water quality standards, Permittees shall notify the Water Board within 30-days of such a determination and submit a follow-up report in accordance with Provision C.1 requirements.

ii. **Status & Trends Electronic Reporting** – Permittees shall submit an Electronic Status & Trends Data Report no later than September 30 of each year, reporting on all data collected during the foregoing July 1–June 30 period. Electronic Status & Trends Data Reports shall be in a format compatible with the SWAMP database.[46] Water Quality Objective exceedances shall be highlighted in the Report.

iii. Urban Creeks Monitoring Report – Permittees shall submit a comprehensive Urban Creeks Monitoring Report no later than December 15 of each year, reporting on all data collected during the foregoing July 1–June 30 period, with the initial report due December 15, 2011, unless the Permittees choose to monitor through a regional collaborative, in which case the due date is December 15, 2012. Each Urban Creeks Monitoring Report shall contain summaries of Status, Long-Term, Monitoring Projects, and Pollutants of Concern Monitoring including, as appropriate, the following:

(1) Maps and descriptions of all monitoring locations;

(2) Data tables and graphical data summaries; Constituents that exceed applicable water quality standards shall be highlighted;

(3) For all data, a statement of the data quality;

[46] See http://mpsl.mlml.calstate.edu/swdataformats.htm

(4) An analysis of the data, which shall include the following:

- Calculations of biological metrics and physical habitat endpoints.
- Comparison of biological metrics to:
  - Each other
  - Any applicable, available reference site(s)
  - Any applicable, available index of biotic integrity
  - Physical habitat endpoints.
- Identification and analysis of any long-term trends in stormwater or receiving water quality.
- For Pollutants of Concern – methods, data, calculations, load estimates, and source estimates for each Pollutant of Concern Monitoring parameter.

(5) A discussion of the data for each monitoring program component, which shall:

- Discuss monitoring data relative to prior conditions, beneficial uses and applicable water quality standards as described in the Basin Plan, the Ocean Plan, or the California Toxics Rule or other applicable water quality control plans.
- Develop hypotheses to investigate regarding pollutant sources, trends, and BMP effectiveness.
- Identify and prioritize water quality problems.
- Identify potential sources of water quality problems.
- Describe follow-up actions.
- Evaluate the effectiveness of existing control measures.
- Identify management actions needed to address water quality problems.

iv. Monitoring Project Reports – Permittees shall report on the status of each ongoing Monitoring Project in each annual Urban Creeks Monitoring Report. In addition, Permittees shall submit stand-alone summary reports within six months of completing BMP Effectiveness and Geomorphic Projects; these reports shall include: a description of the project; map(s) of project locations; data tables and summaries; and discussion of results.

v. Integrated Monitoring Report – No later than December 15, 2013, Permittees shall prepare and submit an Integrated Monitoring Report through the regional collaborative monitoring effort on behalf of all participating Permittees, or on a countywide basis on behalf of participating Permittees, so that all monitoring conducted during the Permit term is reported.[47] This report shall be in lieu of the Annual Urban Creeks Monitoring Report due on December 15, 2013. The report

[47] Permittees who do not participate in the Regional Monitoring Group or in a stormwater countywide program must submit an individual Integrated Receiving Water Impacts Report.

shall include, but not be limited to, a comprehensive analysis of all data collected pursuant to Provision C.8., and may include other pertinent studies. The report shall include a budget summary for each monitoring requirement and recommendations for future monitoring. This report will be part of the next Report of Waste Discharge for the reissuance of this Permit.

vi. Standard Report Content –All monitoring reports shall include the following:

- The purpose of the monitoring and briefly describe the study design rationale.
- Quality Assurance/Quality Control summaries for sample collection and analytical methods, including a discussion of any limitations of the data.
- Brief descriptions of sampling protocols and analytical methods.
- Sample location description, including waterbody name and segment and latitude and longitude coordinates.
- Sample ID, collection date (and time if relevant), media (e.g., water, filtered water, bed sediment, tissue).
- Concentrations detected, measurement units, and detection limits.
- Assessment, analysis, and interpretation of the data for each monitoring program component.
- Pollutant load and concentration at each mass emissions station.
- A listing of volunteer and other non-Permittee entities whose data are included in the report.
- Assessment of compliance with applicable water quality standards.
- A signed certification statement.

vii. Data Accessibility – Permittees shall make electronic reports available through their Web sites or through a regional data center. Permittees shall notify stakeholders and members of the general public about the availability of electronic and paper monitoring reports through notices distributed through appropriate means, such as an electronic mailing list.

C.8.i. Monitoring Protocols and Data Quality

Where applicable, monitoring data must be SWAMP comparable, in terms of methods and quality. Minimum data quality shall be consistent with the latest version of the SWAMP Quality Assurance Project Plan (QAPP) for applicable parameters, including data quality objectives, field and laboratory blanks, field duplicates, laboratory spikes, and clean techniques, using the most recent Standard Operating Procedures. A Regional Monitoring Collaborative may adapt the SWAMP QAPP for use in conducting monitoring in the San Francisco Bay Region, and may use such QAPP if acceptable to the Executive Officer.

C.9. Pesticides Toxicity Control

To prevent the impairment of urban streams by pesticide-related toxicity, Permittees shall implement a pesticide toxicity control program that addresses their own and others' use of pesticides within their jurisdictions that pose a threat to water quality and that have the potential to enter the municipal conveyance system. Pesticides of concern include: organophosphorous pesticides (chlorpyrifos, diazinon, and malathion); pyrethroids (bifenthrin, cyfluthrin, beta-cyfluthrin, cypermethrin, deltamethrin, esfenvalerate, lambda-cyhalothrin, permethrin, and tralomethrin); carboryl; and fipronil. Permittees may coordinate with BASMAA, the Urban Pesticide Pollution Prevention Project, the Urban Pesticide Committee, and other agencies and organizations in carrying out these activities.

C.9.a. Adopt an Integrated Pest Management (IPM) Policy or Ordinance

i. Task Description – In their IPM policies or ordinances, Permittees shall include provisions to minimize reliance on pesticides that threaten water quality and to require the use of IPM in municipal operations and on municipal property.

ii. Implementation Level – If not already in place, Permittees shall adopt IPM policies or ordinances no later than July 1, 2010.

iii. Reporting – Permittees shall submit a copy of their IPM ordinance(s) or policy(s) in the 2010 Annual Report.

C.9.b. Implement IPM Policy or Ordinance

i. Task Description – Permittees shall establish written standard operating procedures for pesticide use that ensure implementation of the IPM policy or ordinance and require municipal employees and contractors to adhere to the IPM standard operating procedures.

ii. Reporting

(1) In the Annual Report, Permittees shall report on IPM implementation by showing trends in quantities and types of pesticide used, and suggest reasons for increases in use of pesticides that threaten water quality, specifically organophosphorous pesticides, pyrethroids, carboryl, and fipronil.

(2) Permittees shall maintain pesticide application standard operating procedures and submit them upon request.

C.9.c. Train Municipal Employees

i. Task Description – Permittees shall ensure that all municipal employees who, within the scope of their duties, apply or use pesticides that threaten water quality are trained in IPM practices and the Permittee's IPM policy.

ii. Reporting

(1) In the Annual Report, Permittees shall report the percentage of municipal employees who apply pesticides who have received training in IPM policy and IPM standard operating procedures within the last three years.

(2) Permittees shall submit training materials (e.g., course outline, date, attendees) upon request.

C.9.d. Require Contractors to Implement IPM

i. Task Description – Permittees shall hire IPM-certified contractors or include contract specifications requiring contractors to implement IPM no later than July 1, 2010.

ii. Reporting – In the Annual Report, Permittees shall submit documentation to confirm compliance, such as the Permittee's standard contract specification or copy of contractors' certification(s).

C.9.e. Track and Participate in Relevant Regulatory Processes (may be done jointly with other Permittees, such as through CASQA or BASMAA and/or the Urban Pesticide Pollution Prevention Project)

i. Task Description

(1) Permittees shall track USEPA pesticide evaluation and registration activities as they relate to surface water quality, and when necessary, encourage USEPA to coordinate implementation of the Federal Insecticide, Fungicide, and Rodenticide Act and the CWA and to accommodate water quality concerns within its pesticide registration process;

(2) Permittees shall track California Department of Pesticide Regulation (DPR) pesticide evaluation activities as they relate to surface water quality, and when necessary, encourage DPR to coordinate implementation of the California Food and Agriculture Code with California Water Code and to accommodate water quality concerns within its pesticide evaluation process;

(3) Permittees shall assemble and submit information (such as monitoring data) as needed to assist the California DPR and County Agricultural Commissioners in ensuring that pesticide applications comply with water quality standards; and

(4) As appropriate, Permittees shall submit comment letters on USEPA and California DPR re-registration, re-evaluation, and other actions relating to pesticides of concern for water quality.

ii. Reporting – In the Annual Report, Permittees who participate in a regional effort to comply with C.9.e. may reference a regional report that summarizes regional participation efforts, information submitted, and how regulatory actions were affected. All other Permittees shall list their specific participation efforts, information submitted, and how regulatory actions were affected.

C.9.f. Interface with County Agricultural Commissioners

i. Task Description – Permittees shall maintain regular communications with county agricultural commissioners (or other appropriate State and/or local agencies) to (1) get input and assistance on urban pest management practices and use of pesticides, (2) inform them of water quality issues related to pesticides, and (3) report violations of pesticide regulations (e.g., illegal handling) associated with stormwater management.

ii. Reporting – In the Annual Report, Permittees shall summarize improper pesticide usage reported to county agricultural commissioners and report follow-up actions to correct violations.

C.9.g. Evaluate Implementation of Source Control Actions Relating to Pesticides

i. Task Description – Permittees shall evaluate the effectiveness of the control measures implemented, evaluate attainment of pesticide concentration and toxicity targets for water and sediment from monitoring data (Provision C.8.), and identify improvements to existing control measures and/or additional control measures, if needed, to attain targets with an implementation time schedule.

ii. Reporting – In the 2013 Annual Report, Permittees shall report the evaluation results, and if needed, submit a plan to implement improved and/or new control measures.

C.9.h. Public Outreach (may be done jointly with other Permittees, such as through CASQA or BASMAA and/or the Urban Pesticide Pollution Prevention Project)

i. Point of Purchase Outreach: Permittees shall:

(1) Conduct outreach to consumers at the point of purchase;

(2) Provide targeted information on proper pesticide use and disposal, potential adverse impacts on water quality, and less toxic methods of pest prevention and control; and

(3) Participate in and provide resources for the "Our Water, Our World" program or a functionally equivalent pesticide use reduction outreach program.

ii. Reporting – In the Annual Report, Permittees who participate in a regional effort to comply with C.9.h.i. may reference a report that summarizes these actions. All other Permittees shall summarize activities completed and document any measurable awareness and behavior changes resulting from outreach.

iii. Pest Control Contracting Outreach: Permittees shall conduct outreach to residents who use or contract for structural or landscape pest control and shall:

(1) Provide targeted information on proper pesticide use and disposal, potential adverse impacts on water quality, and less toxic methods of pest prevention and control, including IPM;

(2) Incorporate IPM messages into general outreach;

(3) Provide information to residents about "Our Water, Our World" or functionally equivalent program;

(4) Provide information to residents about EcoWise IPM certification in Structural Pest Management, or functionally equivalent certification program, and provide resources for such a certification program if needed to augment grant funding; and

(5) Coordinate with household hazardous-waste programs to facilitate appropriate pesticide waste disposal, conduct education and outreach, and promote appropriate disposal.

iv. Reporting – In the 2013 Annual Report, Permittees who participate in a regional effort to comply with C.9.h.iii. may reference a report that summarizes these actions. All other Permittees shall document the effectiveness of their actions in the 2013 Annual Report. This documentation may include percentages of residents hiring certified IPM providers and the change in this percentage.

v. Outreach to Pest Control Operators: Permittees shall conduct outreach to pest control operators (PCOs) and landscapers; work with DPR, county agricultural commissioners, UC-IPM, BASMAA, the Urban Pesticide Committee, the EcoWise Certified Program (or functionally equivalent certification program), the Bio-integral Resource Center and others to promote IPM to PCOs and landscapers.

vi. Reporting – In each Annual Report, Permittees who participate in a regional effort to comply with C.9.h.iv. may reference a report that summarizes these actions. All other Permittees shall summarize how they reached PCOs and landscapers and reduced pesticide use.

C.10. Trash Reduction

C.10.a. Implement Enhanced Trash Control Actions, Including Full Trash Capture Device Installations – Demonstrate Improved Trash Assessments at Trash Hot Spots – Attain Trash Action Level

i. Goal Statement: The purpose of this provision is to begin implementation of a wider set of trash management and trash capture tools in the Region, to prevent trash, litter and debris (trash) impacts to Regional waters and the Bay over the long term, and to demonstrate significant, tangible progress in cleaning up adverse trash impacts to creeks over the short term of the five year permit implementation cycle. Trash is directly washed into the storm drain system, including creeks, by stormwater runoff. Trash also impacts creeks and other waters through dumping and littering, and by other means such as wind transport. Trash is then washed into the Bay and the ocean, where it can cause impact for years on aquatic life through ingestion, entanglement, and by absorbing and then leaching organic chemical pollutants into receiving waters and aquatic organisms. While Permittees have completed some assessment of trash impacts in Santa Clara and San Mateo counties, and have implemented some trash capture devices, notably in Oakland, Sunnyvale and San Jose, greater efforts are needed to manage trash impacts.

The actions required in this five-year permit term are unlikely to eliminate the impact of trash on beneficial uses or achieve the Basin Plan water quality standard for this pollutant after five years. These requirements represent a first phase of implementation and will require the Permittees to begin actions and develop expertise to achieve trash impact elimination through implementation of the long-term strategy that will be developed during this permit term. The approach of this provision affords Permittees flexibility to employ trash management actions in the most efficient manner, while including accountability through focusing on Trash Hot Spot clean-up to an interim standard or Trash Action Level (TAL).

In addition, a requirement for Permittees to install and maintain Full Trash Capture Devices is included, at an initial pilot scale of deployment, to enable Permittees to learn the best devices and most efficient placement of these trash capture technologies for our Region. Trash capture devices shall be installed on catchment area equal to 30% of Retail/Wholesale Commercial Land as defined in Association of Bay Area Governments (ABAG) 2005 land use statistics.[48] This effort is required to both address areas in which other trash control measures are insufficient alone to control trash impacts to waters.

ii. Trash Hot Spot Selection – Permittees shall identify high trash impacted locations on State waters totaling at least one Trash Hot Spot (hot spot) per 30,000 population or per 100 acres of Retail/Wholesale Commercial Land Area, whichever is greater, within their jurisdictions based on ABAG 2005 data.[48] If

[48] [http://quake.abag.ca.gov/mitigation/pickdbh2.html] and Association of Bay Area Governments, 2005 ABAG Land Use Existing Land Use in 2005: Report and Data for Bay Area Counties

the hot spot number by one of the two determination methods is more than twice that determined by the other method, double the smaller hot spot number shall be used. Otherwise, the larger hot spot number determined by the two methods shall be the hot spot assignment for each Permittee. Each Permittee shall select at least one trash hot spot. The hot spots should be the waters within the Permittees' jurisdiction that are the most impacted by trash via the various potential sources such as stormwater wash off from the upstream stormwater catchment, direct dumping and littering or other transport such as wind, from high trash or litter generation areas.

Trash Hot Spots shall be at least 100 yards of creek length or 200 yards of shoreline length, and shall be no more closely spaced than ¼ mile. Permittees shall choose the accessible aquatic sites that are most impacted by accumulation of trash within their jurisdictions. Selected hot spots will be proposed to the Water Board by February 1, 2010, with information from at least one assessment and photo documentation included with the submittal, and including map information. The photo documentation shall consist of four photos per hot spot, one taken from each end, upstream and downstream, toward the middle or center of the hot spot area, and two from center toward each end of the hot spot area. Proposed Hot spots must be assessed at least once, and the assessment scores and photos of the sites shall be included in the February 2010 Hot Spot Report. The Trash Hot Spots will be publicized on the Water Board web page to enable public review and comment for a minimum of 30 days. Water Board staff will respond to the trash hot spot proposals within 60 days of the close of the public comment period either affirmatively with Executive Officer approval, or by requesting alternate hot spot locations based on public input. If no communication is received by the Permittees 60 days after the close of that comment period, the hot spot selections are approved.

High trash generation areas include, but are not limited to high vehicle and pedestrian traffic streets and highways, high use commercial areas including shopping malls, fast food restaurant areas, schools, major event locations, and sports venues, areas of intensive public access such as parks, trails, and road crossings, and direct illicit dumping areas and homeless encampments. The Permittees shall prioritize hot spots and catchments previously identified through past assessment efforts or maintenance experience as stream segments with high trash impact, transport or accumulation.

Trash or litter is defined in California Government Code Section 68055.1(g), as follows: "Litter means all improperly discarded waste material, including, but not limited to, convenience food, beverage, and other product packages or containers constructed of steel, aluminum, glass, paper, plastic, and other natural and synthetic materials, thrown or deposited on the lands and waters of the state, but not including the properly discarded waste of the primary processing of agriculture, mining, logging, sawmilling, or manufacturing".

iii. Non-Population based Permittees Hot Spot Selection – Non-population based entities such as flood management districts – Hot spot implementation

requirements are assigned based approximately on service area population and development density, and overall size of service area, in Table 10-1.

Table 10-1. Non-Population Based Permittee Trash Hot Spot and Trash Capture Assignments

Non population based Permittee	Number of Trash Hot Spots	Trash Capture Requirement
Santa Clara Valley Water District	12	4 trash booms or 8 outfall devices (minimum 2 ft. diameter outfall)
Alameda County Flood Control	9	3 trash booms or 6 outfall devices (minimum 2 ft. diameter outfall)
Alameda Co. Zone 7	3	1 trash boom or 2 outfall devices (minimum 2 ft. diameter outfall)
Contra Costa County Flood Control	6	2 trash booms or 4 outfall devices (minimum 2 ft. diameter outfall)
San Mateo County Flood Control	4	2 trash booms or 4 outfall devices (minimum 2 ft. diameter outfall)
Vallejo Sanitation District	1	1 trash boom or 2 outfall devices (minimum 2 ft. diameter outfall)
Fairfield-Suisun Sanitary District	1	1 trash boom or 2 outfall devices (minimum 2 ft. diameter outfall)

iv. Trash Hot Spot Clean Up to Trash Action Level – Permittees shall achieve TAL by July 1, 2012, at these trash hot spots, and then maintain at least that level. The TAL implemented for this permit cycle, which does not represent full attainment of the Basin Plan trash prohibition or water quality objectives for trash, will be the "Urban Optimal" level of the Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP) version of the Water Board developed Rapid Trash Assessment method (Urban RTA) Attachment 10.1. The Urban Optimal level of the Urban RTA includes the requirements of less than 100 pieces of trash per 100 foot assessment reach, and that there be no visual impact from trash within the assessment reach.

v. Trash Capture Requirement

Permittees will install trash capture devices meeting the Los Angeles Regional Water Board definition of Full Trash Capture Devices, which are defined as any device or series of devices that trap all particles retained by a 5mm mesh screen and that has a hydraulic design treatment capacity of not less than the peak flow rate resulting from a one-year, one-hour storm in the storm drainage catchment

area draining to the device(s). Permittees shall install these capture devices to treat a catchment area draining a total of 30% of the ABAG 2005 Retail/Wholesale Commercial Land Use amount for their jurisdiction.[49] Permittees shall install trash capture devices by July 1, 2013.

Permittees may collaborate to install full capture systems at strategic locations with cost-sharing as an alternative to comply with trash capture requirements. The resulting installations must fulfill the combined obligations of the participating Permittees, though the installations may be outside of their jurisdictions.

Previously Installed Capture Device Credit - Credit can be claimed for trash full capture devices meeting the full capture definition installed and maintained by the Permittees before January 1, 2003.

vi. **Small Permittees exempt from trash capture requirement.** If a population based Permittee has a population below 12,000, and if retail/wholesale commercial land area is also less than 40 acres, or if population alone is less than 2000, (Fact Sheet Attachment 10.1) no trash capture installation is required.

vii. **Booms or sea curtains** receive credit for 10% of the tributary catchment area. Booms or sea curtains are not full trash capture devices, but are effective for removal of floating trash in high volume, particularly at the mouths of large conveyances emptying into lakes and ponds, and the downstream intersection of creeks with tidal influence where large amounts of floating trash is accessible. Booms shall be maintained at least weekly through removal of all captured trash. Booms or curtains shall be cleaned within 24 hours after any storm with a 3 week antecedent dry period, and at least weekly otherwise.

viii. **Trash Source Reduction** – Permittees shall make efforts to adopt or strengthen and increase implementation and enforcement of local laws and ordinances to impact on how solid waste, trash and litter are managed, reduced at the source and litter reduction enforced within their jurisdictions. Bans or controls on use of non-biodegradable packaging and bags and adoption and implementation of parking restriction ordinances to clear the curbs on street sweeping days are examples. Increased fines for littering and dumping, and increased enforcement can also be effective. Institution of taxes or fees on high litter generating businesses or activities to fund targeted control and clean-up efforts are also examples. Adoption and implementation of significant new, or implementation of major existing legal measures to reduce trash and litter at the source by 2012 Annual Report will reduce the Permittee's trash capture installation requirement by 20%, upon approval by the Executive Officer. Significant litter reduction measures adopted and implemented within the past 5 years may also be proposed for this requirement.

[49] [http://quake.abag.ca.gov/mitigation/pickdbh2.html] Association of Bay Area Governments, 2005 ABAG Land Use Existing Land Use in 2005: Report and Data for Bay Area Counties

C.10.b. Trash Hot Spot Assessment

i. Assessment and Reporting

Permittees shall assess trash at their designated trash hot spots using the SCVURPPP Urban Rapid Trash Assessment (Urban RTA) (Attachment I). These assessments shall occur twice a year for each Trash Hot Spot, at the beginning and end of the dry season, in the spring and fall of each year, with the first assessments occurring as a part of the Hot Spot selection process, in late summer 2009, after permit adoption. If a trash assessment scores less than 10 pieces of trash per 100 feet, two years in a row, assessment can be reduced to once a year. The assessments shall be augmented by photo documentation as described in C.10.a.ii., which shall be reported with the assessments in the annual report.

Assessment of full trash capture device effectiveness shall consist of documenting and reporting volume of trash removed from these devices on an annual basis, and any change in downstream Trash Hot Spot condition.

C.10.c. Long-Term Plan for Trash Impact Abatement

The Permittees, acting individually or collectively, shall create a long-term trash management plan to prevent trash impacts on beneficial uses within their jurisdictions with the goal of no impacts on beneficial uses from trash by 2024. This plan for achieving this 15-year, no-trash-impact goal will be submitted with the 2013 Annual Report.

C.10.d. Reporting

i. Trash Hot Spot Selection Report – February 1, 2010

Permittees shall propose their required number of Trash Hot Spots in a brief report including at least one trash assessment and four photos for each hot spot, and map information as described in C.10.a.ii.

ii. 2010 Annual Report: Permittees shall report the results of assessments of Trash Hot Spots, including photos, and compare assessment results with the TAL. Permittees shall report all new and relevant local laws and ordinances adopted which impact on how solid waste, trash and litter are managed and litter reduction enforced. Permittees shall report adoption and implementation of all existing and relevant local laws and ordinances which impact on how solid waste, trash and litter are managed and litter reduction enforced. Such laws and ordinances include, but are not limited to, plastic shopping bag bans, polystyrene foam container bans, litter tax on high litter generation businesses, parking restrictions to clear the curb on street sweeping days, and displacement of creek-side homeless encampment.

iii. 2011 Annual Report: Permittees shall report the results of assessments of trash hot spots, including photos, and compare assessment results with the TAL.

Permittees shall report steps toward establishing pilot full trash capture device installation locations, design and funding. Permittees shall report adoption of all

new and relevant local laws and ordinances which impact on how solid waste, trash and litter are managed and litter reduction enforced.

iv. **2012 Annual Report:** Permittees shall report the results of assessments of Trash Hot Spots, including photos, and compare assessment results with the TAL. Report whether the TAL has been achieved at the trash hot spots. If TAL has not been achieved, report on additional actions to achieve this goal.

Permittees shall report on design, locations and funding for full trash capture device installation.

Permittees shall report the adoption of all new and relevant local laws and ordinances which impact on how solid waste, trash and litter are managed, reduced and litter reduction enforced.

v. **2013 Annual Report:** Permittees shall report the results of assessments of trash hot spots, including photos, and compare assessment results with the TAL.

Permittees shall report compliance with the full trash capture device installation requirement and begin documentation of annual volume of collected trash. Permittees shall report adoption of all new and relevant local laws and ordinances that effect the manner in which solid waste, trash and litter are managed and litter reduction enforced. Permittees shall report the effectiveness of those legal measures targeted at reducing trash and litter at the source.

The Long-Term Plan for Trash Abatement (C.10.d.) shall be submitted with this Annual Report.

C.11. Mercury Controls

Permittees shall implement the following control programs for mercury. The Permittees shall perform the control measures and provide reporting on those control measures according to the provisions below. The purpose of this provision is to implement the urban runoff requirements of the mercury TMDL and reduce mercury loads to make substantial progress toward achieving the urban runoff mercury load allocation. Permittees may comply with any requirement of this provision through a collaborative effort.

C.11.a. Mercury Collection and Recycling Implemented throughout the Region

i. Task Description – Permittees shall promote, facilitate, and/or participate in collection and recycling of mercury containing devices and equipment at the consumer level (e.g., thermometers, thermostats, switches, bulbs).

ii. Reporting – Permittees shall report on these efforts in Annual Reports, including an estimate of the mass of mercury collected.

C.11.b. Monitor Methylmercury

i. Task Description – Permittees shall monitor methymercury in runoff discharges. The objective of the monitoring is to investigate a representative set of drainages and obtain seasonal information and to assess the magnitude and spatial/temporal patterns of methylmercury concentrations.

ii. Implementation Level – Permittees shall analyze aqueous grab samples already being collected for total mercury analysis for methylmercury as specified in Provision C.8.f.

iii. Reporting – Permittees shall report monitoring results annually beginning with the 2010 Annual Report.

C.11.c. Pilot Projects To Investigate and Abate Mercury Sources in Drainages, Including Private Property, Public Rights-Of-Way, and Stormwater Conveyances with Accumulated Sediment that Contains Elevated Mercury Concentrations.

i. Task Description – Permittees shall investigate and abate mercury sources in or to their storm drain systems in conjunction with the Water Board and other appropriate regulatory agencies with investigation and cleanup authorities. The purpose of this task is to implement and evaluate the benefit of a suite of abatement measures at five pilot project locations. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the scope of abatement implementation in subsequent permit terms. Permittees shall also quantify and report the amount of mercury loads abated resulting from implementation of these measures.

ii. Implementation Level – Reducing loads of PCBs is the main pilot location selection factor for this Provision, and mercury load reductions is a secondary criterion. Accordingly, for PCBs pilot project locations selected as part of Provision C.12.c, Permittees shall conduct reconnaissance in the pilot project drainage areas. Permittees shall test sediments in storm drains and conveyances to characterize the extent and magnitude of mercury concentrations. They shall evaluate monitoring data and determine if a mercury sediment abatement program would reduce mercury loading significantly. If so determined, the Permittees shall cause abatement activities to be conducted at those sites under Permittee jurisdiction with identified remedial activities. When contamination is located on private property, Permittees must ensure that cleanup occurs either by exercising direct authority to require cleanup or by notifying appropriate authorities to ensure that oversight is established. Permittees are responsible for contaminants located on public rights-of-way and the stormwater conveyance system.

iii. Reporting – Report on mercury-related aspects of work and loads abated as part of reporting requirements for C.12.c.

C.11.d. Pilot Projects to Evaluate and Enhance Municipal Sediment Removal and Management Practices

i. Task Description – Permittees shall jointly evaluate ways to enhance mercury load reduction benefits of operation and maintenance actives that remove or manage sediment. The purpose of this task is to implement these management practices at the pilot scale in five drainages during this permit term. The knowledge and experience gained through pilot implementation will be used to determine the implementation scope of enhanced sediment removal and management practices in subsequent permit terms. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of enhanced sediment removal management practices in subsequent permit terms. Permittees shall also quantify and report the amount of mercury loads removed or avoided resulting from implementation of these measures.

ii. Implementation Level – In all pilot program drainages selected as part of Provision C.12.c, Permittees shall jointly evaluate ways to enhance existing municipal street sweeping including curb clearing parking restrictions, inlet cleaning, catch basin cleaning, stream and stormwater conveyance system maintenance, and pump station cleaning via increased effort and/or retrofits for the control of mercury. This evaluation shall also include consideration of street flushing and capture, collection, or routing to the sanitary sewer as a potential enhanced management practice in coordination and consultation with local sanitary sewer agency.

Beginning July 1, 2011, Permittees shall implement the most potentially effective measures(s) based on the evaluation of Provision C.11.d.ii. in all drainages for which PCB pilot projects are being conducted.

iii. Reporting

(1) Permittees shall present the results of the evaluation in the 2010 Annual Report.

(2) In the 2013 Annual Report, Permittees shall report the effectiveness of enhanced practices pilot implementation, report estimates of loads reduced, and present a plan and schedule for possible expanded implementation for subsequent permit terms.

C.11.e. Conduct Pilot Projects to Evaluate On-Site Stormwater Treatment via Retrofit

i. Task Description – Permittees shall evaluate and quantify the removal of mercury by on-site treatment systems via retrofit of such systems into existing storm drain systems. The purpose of this task is to implement on-site treatment projects at the pilot scale in ten locations during this permit term. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of on-site treatment retrofits in subsequent permit terms. Permittees shall also quantify and report the amount of mercury loads removed or avoided resulting from implementation of these measures.

ii. Implementation Level – Permittees, working collaboratively, shall identify at least 10 locations throughout the Permittees' jurisdictions that present opportunities to install on-site treatment systems (e.g., detention basins, bioretention units, sand filters, infiltration basins, treatment wetlands) and shall assess best treatment option for those locations. Every county (San Mateo, Contra Costa, Alameda, Santa Clara, and Solano) should have at least one location. This effort shall identify potential locations draining a variety of land uses; evaluate technical feasibility; and discuss economical feasibility. The pilot locations may be the same as those chosen for C.12.e, but consideration should be given to areas of elevated mercury concentrations.

On the basis of the Provision C.11.e.ii. report, Permittees shall select sites to perform pilot studies and shall conduct pilot studies in 10 selected locations. Pilot studies shall span treatment types and drainage characteristics.

iii. Reporting –

(1) In the 2010 Annual Report, Permittees shall report on candidate locations and types of treatment retrofit for each location. The report shall include assessment of at least 10 locations.

(2) In the 2013 Annual Report, Permittees shall report status, results, mercury removal effectiveness, and lessons learned from the 10 pilot studies and their plan for implementing this type of treatment on an expanded basis throughout the region during the next permit term.

C.11.f. Diversion of Dry Weather and First Flush Flows to Publicly Owned Treatment Works (POTWs)

i. Task Description – Permittees shall evaluate the reduced loads of mercury from diversion of dry weather and first flush stormwater flows to sanitary sewers. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of dry weather diversion projects in subsequent permit terms. Permittees shall also quantify and report the amount of mercury loads removed or avoided resulting from implementation of these measures.

ii. Implementation Level – Permittees shall implement pilot projects to divert dry weather and first flush flows to POTWs to address these flows as a source of PCBs and mercury to receiving waters. Permittees are strongly encouraged to make use of stormwater pump stations in this effort because pump station characterization work performed for Provisions C.2 and C.10 addressing dissolved oxygen depletion and trash impacts may be efficiently leveraged for the initial phase of these diversion pilot projects. The objectives of this provision are: to implement five pilot projects for dry weather diversion from stormwater pump stations to POTWs; evaluate the reduced loads of mercury and PCBs resulting from the diversion; and gather information to guide the selection of additional diversion projects in future permits. Collectively, Permittees shall select 5 stormwater pump stations and 5 alternates by evaluating drainage characteristics and the feasibility of diverting flows to the sanitary sewer.

(1) Permittees should work with the local POTW on a watershed, county, or regional level to evaluate feasibility and to establish cost sharing agreements. The feasibility evaluation shall include, but not be limited to, costs, benefits, and impacts on the stormwater and wastewater agencies and the receiving waters relevant to the diversion and treatment of the dry weather and first flush flows.

(2) From this feasibility evaluation, Permittees shall select 5 pump stations and 5 alternates for pilot diversion studies. At least one dry weather diversion pilot project shall be implemented in each of the five counties (San Mateo, Contra Costa, Alameda, Santa Clara, and Solano). The pilot and alternate locations should be located in industrially-dominated catchments where elevated PCB concentrations are documented.

(3) Permittees shall implement flow diversion to the sanitary sewer at 5 pilot pump stations. As part of the pilot studies, Permittees shall monitor, measure, and report mercury load reduction.

iii. Reporting

(1) Permittees shall summarize the results of the feasibility evaluation in the 2010 Annual Report, including:

- Selection criteria leading to the identification of the 5 candidate and 5 alternate pump stations for pilot studies.
- Time schedules for conducting the pilot studies.

- A proposed method for distributing mercury load reductions to participating wastewater and stormwater agencies.

(2) Permittees shall report annually on the status of the pilot studies in each subsequent annual report

(3) The 2013 Annual Report shall include:

- Evaluation of pilot program effectiveness.
- Mercury loads reduced.
- Updated feasibility evaluation procedures to guide future diversion project selection.

C.11.g. Monitor Stormwater Mercury Pollutant Loads and Loads Reduced

i. Task Description – Permittees shall develop and implement a monitoring program to quantify mercury loads and loads reduced through source control, treatment and other management measures as required in Provision C.8.f.

ii. Implementation Level – Permittees shall demonstrate progress toward (a) the interim loading milestones, or (b) attainment of the Program area allocations, by using the following methods:

(1) Quantify through estimates the annual average mercury load reduced by implementing pollution prevention, source control and treatment control efforts required by the provisions of this permit or other relevant efforts; or

(2) Quantify the mercury load as a rolling 5-year annual average using data on flow and water column mercury concentrations; or

(3) Quantitatively demonstrate that the mercury concentration of suspended sediment that best represents sediment discharged with urban runoff is below the target of 0.2 mg/kg dry weight.

iii. Reporting

(1) Permittees shall report in the 2010 Annual Report methods used to assess progress toward meeting WLA goals and a full description of the measurement and estimation methodology and rationale for the approaches.

(2) Permittees shall report in the 2013 Annual Report results of chosen monitoring/measurement approach concerning loads assessment and estimation of loads reduced.

C.11.h. Fate and Transport Study of Mercury in Urban Runoff

i. Task Description – Permittees shall conduct or cause to be conducted studies aimed at better understanding the fate, transport, and biological uptake of mercury discharged in urban runoff to San Francisco Bay and tidal areas.

ii. **Implementation Level** – The specific information needs include understanding the in-Bay transport of mercury discharged in urban runoff, the influence of urban runoff on the patterns of food web mercury accumulation, and the identification of drainages where urban runoff mercury is particularly important in food web accumulation.

iii. **Reporting** – Permittees shall submit in the 2010 Annual Report a work plan describing the specific manner in which these information needs will be accomplished and describing the studies to be performed with a schedule. Permittees shall report on status of the studies in the 2010, 2011, and 2012 Annual Reports. In the 2013 Annual Report Permittees shall report the findings and results of the studies completed, planned, or in progress as well as implications of studies on potential control measures to be investigated, piloted or implemented in future Permit cycles.

C.11.i. Development of a Risk Reduction Program Implemented Throughout the Region.

i. **Task Description** – Permittees shall develop and implement or participate in effective programs to reduce mercury-related risks to humans and quantify the resulting risk reductions from these activities.

ii. **Implementation Level** – The risk reduction activities shall include investigating ways to address public health impacts of mercury in San Francisco Bay/Delta fish, including activities that reduce actual and potential exposure of health impacts to those people and communities most likely to be affected by mercury in San Francisco Bay-caught fish, such as subsistence fishers and their families. Such strategies should include public participation in developing effective programs in order to ensure their effectiveness. The Dischargers may include studies needed to establish effective exposure reduction activities and risk communication messages as part of their planning. The risk reduction activities may be performed by a third party if the Permittees wish to provide funding for this purpose. This requirement may be satisfied by a combination of related efforts through the Regional Monitoring Program or other similar collaborative efforts.

iii. **Reporting** – Permittees shall submit in the 2010 Annual Report the specific manner in which these risk reduction activities will be accomplished and describe the studies to be performed with a schedule. Permittees shall report on the status of the risk reduction efforts in the 2011, and 2012 Annual Reports. Permittees shall report the findings and results of the studies completed, planned, or in progress as well as the status of other risk reduction actions in the 2013 Annual Report.

C.11.j. Develop Allocation Sharing Scheme with Caltrans.

i. **Task Description** – The wasteload allocations for urban stormwater developed through the San Francisco Bay mercury TMDL implicitly include California Department of Transportation (Caltrans) roadway and non-roadway facilities

within the geographic boundaries of urban runoff management agencies. Consistent with the TMDL, Permittees are required to develop an equitable mercury allocation-sharing scheme in consultation with Caltrans to address these Caltrans facilities in the program area, and report the details to the Water Board.

ii. **Reporting** – Permittees shall report on the status of the efforts to develop this allocation sharing scheme in the 2010, 2011, and 2012 Annual Reports. Permittees shall submit in the 2013 Annual Report the manner in which the urban runoff mercury TMDL allocation will be shared between Permittees and Caltrans.

C.12. Polychlorinated Biphenols (PCBs) Controls

Permittees shall implement the following control programs for PCBs. Permittees shall perform the control measures and provide reporting on those control measures according to the provisions below. The purpose of these provisions is to implement the urban runoff requirements of the PCBs TMDL and reduce PCBs loads to make substantial progress toward achieving the urban runoff PCBs load allocation. Permittees may comply with any requirement of this Provision through a collaborative effort.

C.12.a. Implement Project throughout Region to Incorporate PCBs and PCB-Containing Equipment Identification into Existing Industrial Inspections

i. Task Description – Permittees shall develop training materials and train municipal industrial building inspectors to identify, in the course of their existing inspections, PCBs or PCB-containing equipment. Permittees shall incorporate such PCB identification into industrial inspection programs.

ii. Implementation Level – Where inspectors identify during inspections PCBs or PCB-containing equipment, Permittees shall document incident in inspection report and refer to appropriate regulatory agencies (e.g. county health departments, Department of Toxic Substances Control, California Department of Health Services, and the Water Board) as necessary.

iii. Reporting – Permittees shall report the results of training and inspection for PCB identification in the 2010, and following Annual Reports.

C.12.b. Conduct Pilot Projects to Evaluate Managing PCB-Containing Materials and Wastes during Building Demolition and Renovation (e.g., Window Replacement) Activities

i. Task Description – Permittees shall evaluate potential presence of PCBs at construction sites, current material handling and disposal regulations/programs (e.g., municipal ordinances, RCRA, TSCA) and current level of implementation.

ii. Implementation Level –

(1) Permittees shall develop a sampling and analysis plan to evaluate PCBs at construction sites that involve demolition activities (including research on when, where, and which materials potentially contained PCBs).

(2) Permittees shall implement a sampling and analysis plan at a minimum of 10 sites distributed throughout the combined Permittees' jurisdiction areas.

(3) Permittees shall develop/select BMPs to reduce or prevent discharges of PCBs during demolition/remodeling. The BMPs will focus on methods to identify, handle, contain, transport and dispose of PCB-containing building materials.

(4) Permittees shall develop model ordinances or policies, train and deploy inspectors, and pilot test BMPs at 5 sites.

iii. Reporting –

(1) In the 2010 Annual Report, Permittees shall submit the results of the evaluation (Provision C.12.b.i.) of current regulations, level of implementation, and regulatory gaps as well as the sampling and analysis plan (of Provision C.12.b.ii.).

(2) In the 2010 Annual Report, Permittees shall submit a status report on sampling and analysis along with whatever sampling results are available.

(3) In the 2011 Annual Report, Permittees shall submit the final sampling and analysis report, recommendations for next steps for sampling, a list of appropriate BMPs, BMP training program, and model ordinances and policies to prevent PCB discharges from building demolition and improvement activities.

(4) In the 2012 Annual Report, Permittees shall submit the results of pilot program effectiveness evaluation.

C.12.c. Pilot Projects to Investigate and Abate On-land Locations with Elevated PCB Concentrations, Including Public Rights-of-way, and Stormwater Conveyances with Accumulated Sediments with Elevated PCBs Concentrations.

i. Task Description – Permittees shall investigate and abate PCBs sources in or to their storm drain systems in conjunction with the Water Board and other appropriate regulatory agencies with investigation and cleanup authorities. The purpose of this task is to implement and evaluate the benefit of a suite of abatement measures at five pilot project locations. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of abatement projects in subsequent permit terms. Permittees shall also quantify and report the amount of PCBs loads abated resulting from implementation of these measures.

ii. Implementation Level –

(1) Permittees, working collaboratively, shall identify 5 drainage areas that contain high levels of PCBs and conduct pilot projects to investigate and abate these high PCB concentrations. To accomplish this, Permittees shall interview municipal staff and review municipal databases, data collected or compiled through grant-funded efforts, other agency files, and other available information to identify potential PCB source areas and areas where PCB-contaminated sediment accumulates, including within stormwater conveyances. Permittees shall qualitatively rank and map potential PCB source areas within each drainage. Investigation of mercury (Provision C.11.c.) shall be included in these efforts unless not appropriate. When contamination is located on private property, Permittees must ensure that cleanup occurs either by exercising direct authority to require cleanup or by notifying appropriate authorities to ensure that oversight is established. Permittees are responsible for

contaminants located on public rights-of-way and the stormwater conveyance system.

(2) Permittees shall conduct reconnaissance surveys of the identified drainages and gather information concerning past or current use of PCBs to further identify potential source areas and determine whether runoff from such locations is likely to convey soils/sediments with PCBs to municipal stormwater conveyances.

(3) Permittees shall validate existence of elevated PCB concentrations through surface soil/sediment sampling and analysis where visual inspections and/or other information suggest potential source areas within each drainage.

Where data confirm significantly elevated PCB concentrations in surface soils/sediments within the subject pilot drainage, Permittees shall provide available information on current site conditions and owner/operators and other potentially responsible parties to Water Board and other appropriate regulatory agencies to facilitate their issuance of orders for further investigation and remediation of subject sites. Permittees shall assist the Water Board and other appropriate agencies to identify/evaluate funding to perform abatement and/or responsible parties and abatement options.

(4) Permittees shall identify areas for expedited abatement on the basis of loading potential including factors such as PCB concentration, mass of sediment, and mobilization potential and/or human health protection thresholds, such as California Human Health Screening Levels.

(5) Permittees shall conduct an abatement program in portions of drainages under their jurisdiction in conjunction with the Water Board and other appropriate agencies.

iii. Reporting

(1) Permittees shall report on the identified suspect drainage areas [Provision C.12.c.ii (1)] and results of the surveys [Provision C.12.c.ii.(2)] in the 2010 Annual Report.

(2) Permittees shall report sampling and chemical analysis results at pilot locations [Provision C.12.c.ii.(3)] in the 2010 and 2011 Annual Reports.

(3) Permittees shall report on proposed abatement opportunities and activities [Provision C.12.c.ii.(4) and (5)], responsible parties, funding, agency oversight, and schedules in the 2012 Annual Report.

(4) Permittees shall report results of abatement program effectiveness and estimates of loads reduced (see C.11.g) in the 2013 Annual Report.

C.12.d. Conduct Pilot Projects to Evaluate and Enhance Municipal Sediment Removal and Management Practices

i. **Task Description** – Permittees shall jointly evaluate ways to enhance PCBs load reduction benefits of operation and maintenance activities that remove or manage sediment. The purpose of this task is to implement these management practices at the pilot scale in five drainages during this permit term. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of enhanced sediment removal and management practices in subsequent permit terms. Permittees shall also quantify and report the amount of PCBs loads removed or avoided resulting from implementation of these measures.

ii. **Implementation Level** – In all pilot program drainages selected as part of Provision C.12.c, Permittees shall jointly evaluate ways to enhance existing municipal street sweeping (in coordination and consultation with local sanitary sewer agency), including curb clearing parking restrictions, inlet cleaning, catch basin cleaning, stream and stormwater conveyance system maintenance, and pump station cleaning via increased effort and/or retrofits. This evaluation shall also include consideration of street flushing and capture, collection, or routing to the POTW as a potential enhanced management practice. Permittees shall also jointly evaluate existing information on high-efficiency street sweepers. The goal is to evaluate the cost-effectiveness of high-efficiency street sweeping relative to reducing pollutant loads. Permittees shall develop recommendations for follow-up studies to be conducted.

iii. **Reporting** – Permittees shall submit the results of these two evaluations in the 2010 Annual Report.

iv. Beginning July 1, 2011, Permittees shall implement the most potentially effective measure(s) based on the evaluation of Provision C.12.d. ii. throughout the region.

v. **Reporting** – Permittees shall report effectiveness of enhanced practices pilot implementation in the 2013 Annual Report, and their plan for implementing enhanced practices in the next permit term.

C.12.e. Conduct Pilot Projects to Evaluate On-Site Stormwater Treatment via Retrofit

i. **Task Description** – Permittees shall evaluate and quantify the removal of PCBs by on-site treatment systems via retrofit of such systems into existing storm drain systems. The purpose of this task is to implement on-site treatment projects at the pilot scale in ten locations during this permit term. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of on-site treatment retrofits in subsequent permit terms.

ii. **Implementation Level** – Permittees, working collaboratively, shall identify at least 10 locations throughout the Permittees' jurisdictions that present

opportunities to install on-site treatment systems (e.g., detention basins, bioretention units, sand filters, infiltration basins, treatment wetlands) and shall assess the best treatment options for those locations. Every county (San Mateo, Contra Costa, Alameda, Santa Clara, and Solano) should have at least one location. This assessment shall identify potential locations draining a variety of land uses, discuss technical feasibility, and discuss economical feasibility. Permittees shall choose pilot study locations primarily on the basis of elevated PCBs concentrations with additional consideration to mercury concentrations.

iii. On the basis of the Provision C.12.e.ii. report, Permittees shall select sites to perform pilot studies and shall conduct pilot studies in selected locations. Taken as a group, these 10 pilot study locations should span treatment types and drainage characteristics.

iv. Reporting –

(1) In the 2010 Annual Report, Permittees shall report on candidate locations with types of treatment retrofit for each location. The report shall include assessment of at least 10 locations.

(2) In the 2013 Annual Report, Permittees shall report status, results, PCBs-removal effectiveness, and lessons learned from the pilot studies and their plan for implementing this type of treatment on an expanded basis throughout the region during the next permit term.

C.12.f. Diversion of Dry Weather and First Flush Flows to POTWs

i. Task Description – Permittees shall evaluate the reduced loads of PCBs from diversion of dry weather and first flush stormwater flows to sanitary sewers. The knowledge and experience gained through pilot implementation will be used to determine the implementation scope of dry weather diversion in subsequent permit terms. Permittees shall document the knowledge and experience gained through pilot implementation, and this documentation will provide a basis for determining the implementation scope of dry weather diversion projects in subsequent permit terms.

ii. Implementation Level – Permittees shall implement pilot projects to address the role of pump stations as a source of pollutants of concern (primarily PCBs and secondarily mercury). This work is in addition to Provisions C.2 and C.10 that address dissolved oxygen depletion and trash impacts in receiving waters. The objectives of this provision are: to implement five pilot projects for dry weather diversion from stormwater pump stations to POTWs; evaluate the reduced loads of mercury and PCBs resulting from the diversion; and gather information to guide the selection of additional diversion projects required in future permits. Collectively, Permittees shall select 5 stormwater pump stations and 5 alternates by evaluating drainage characteristics and the feasibility of diverting flows to the sanitary sewer.

(1) Permittees should work with the local POTW on a watershed, program, or regional level to evaluate feasibility and to establish cost sharing

agreements. The feasibility evaluation shall include, but not be limited to, costs, benefits, and impacts on the stormwater and wastewater agencies and the receiving waters relevant to the diversion and treatment of the dry weather and first flush flows.

(2) From this feasibility evaluation, Permittees shall select 5 pump stations and 5 alternates for pilot diversion studies. At least one dry weather diversion pilot project shall be implemented in each of the five counties (San Mateo, Contra Costa, Alameda, Santa Clara, and Solano). The pilot and alternate locations should be located in industrially dominated catchments where elevated PCB concentrations are documented.

(3) Permittees shall implement flow diversion to the sanitary sewer at the 5 pilot pump stations. As part of the pilot studies, they shall monitor and measure PCBs load reduction.

iii. Reporting –

(1) Permittees shall summarize the results of the feasibility evaluation in the 2010 Annual Report, including:

- Selection criteria leading to the identification of the 5 candidate and 5 alternate pump station for pilot studies.
- Time schedules for conducting the pilot studies.
- A proposed method for distributing PCBs load reductions to participating wastewater and stormwater agencies.

(2) Permittees shall report annually on the status of the pilot studies in each subsequent annual report.

(3) The 2013 Annual Report shall include:

- Evaluation of pilot program effectiveness.
- PCBs loads reduced.
- Updated feasibility evaluation procedures to guide future diversion project selection.

C.12.g. Monitor Stormwater PCB Pollutant Loads and Loads Reduced

Permittees shall develop and implement a monitoring program as required in Provision C.8.f. to quantify PCBs loads and loads reduced (see C.11.g for details) through the source control, treatment and other management measures implemented as part of the pilot studies of C.12.a through C.12.f.

C.12.h. Fate and Transport Study of PCBs in Urban Runoff

i. Task Description – Permittees shall conduct or cause to be conducted studies aimed at better understanding the fate, transport, and biological uptake of PCBs discharged in urban runoff.

ii. Implementation Level – The specific information needs include understanding the in-Bay transport of PCBs discharged in urban runoff, the influence of urban

runoff on the patterns of food web PCBs accumulation, and the identification of drainages where urban runoff PCBs are particularly important in food web accumulation.

iii. Reporting – Permittees shall submit in the 2010 Annual Report a workplan describing the specific manner in which these information needs will be accomplished and describing the studies to be performed with a schedule. Permittees shall report on status of the studies in the 2011, and 2012 Annual Reports. Permittees shall report in the 2013 Annual Report the findings and results of the studies completed, planned, or in progress as well as implications of studies on potential control measures to be investigated, piloted or implemented in future permit cycles.

C.12.i. Development of a Risk Reduction Program Implemented throughout the Region

i. Task Description – Permittees shall develop and implement or participate in effective programs to reduce PCBs-related risks to humans and quantify the resulting risk reductions from these activities.

ii. Implementation Level – The risk reduction activities shall include investigating ways to address public health impacts of PCBs in San Francisco Bay/Delta fish, including activities that reduce actual and potential exposure of health impacts to those people and communities most likely to be affected by PCBs in San Francisco Bay-caught fish, such as subsistence fishers and their families. Such strategies should include public participation in developing effective programs in order to ensure their effectiveness. The Permittees may include studies needed to establish effective exposure reduction activities and risk communication messages as part of their planning. The risk reduction activities may be performed by a third party if the Permittees wish to provide funding for this purpose. This requirement may be satisfied by a combination of related efforts through the Regional Monitoring Program or other similar collaborative efforts.

iii. Reporting – Permittees shall submit in the 2010 Annual Report the specific manner in which these risk reduction activities will be accomplished and describe the studies to be performed with a schedule. Permittees shall report on status of the studies in the 2011, and 2012 Annual Reports. Permittees shall report the findings and results of the studies completed, planned, or in progress as well as the status of other risk reduction actions in the 2013 Annual Report.

C.13. Copper Controls

The control program for copper is detailed below. Permittees shall implement the control measures and accomplish the reporting on those control measures according to the provisions below. The purpose of these provisions is to implement the control measures identified in the Basin Plan amendment necessary to support the copper site-specific objectives in San Francisco Bay. Permittees may comply with any requirement of C.13 Provisions through a collaborative effort.

C.13.a. Manage Waste Generated from Cleaning and Treating of Copper Architectural Features, Including Copper Roofs, during Construction and Post-Construction.

i. Task Description – Permittees shall ensure that local ordinance authority is established to prohibit the discharge of wastewater to storm drains generated from the installation, cleaning, treating, and washing of the surface of copper architectural features, including copper roofs to storm drains.

ii. Implementation Level

(1) Permittees shall develop BMPs on how to manage the waste during and post-construction.

(2) Permittees shall require use of appropriate BMPs when issuing building permits.

(3) Permittees shall educate installers and operators on appropriate BMPs.

(4) Permittees shall enforce against noncompliance.

iii. Reporting

(1) Permittees shall certify adequate legal authority in the 2010 Annual Report or otherwise provide justification for schedule not to exceed one year to comply.

(2) Permittees shall report annually, starting with 2011 Annual Report, on training, permitting and enforcement activities.

(3) In the 2013 Annual Report, Permittees shall evaluate the effectiveness of these measures, including BMP implementation and propose any additional measures to address this source.

C.13.b. Manage Discharges from Pools, Spas, and Fountains that Contain Copper-Based Chemicals

i. Task Description – By adopting local ordinances, Permittees shall prohibit discharges to storm drains from pools, spas, and fountains that contain copper-based chemicals.

ii. Implementation Level – Permittees shall either: 1) require installation of a sanitary sewer discharge connection for pools, spas, and fountains, including connection for filter backwash, with a proper permit from the POTWs; or 2) require diversion of discharge for use in landscaping or irrigation.

iii. Reporting – Permittees shall certify adequate legal authority in the 2010 Annual Report or otherwise provide justification for schedule not to exceed one year to comply.

C.13.c. Vehicle Brake Pads

i. Task Description – Permittees shall engage in efforts to reduce the copper discharged from automobile brake pads to surface waters via urban runoff.

ii. Implementation Level – Permittees shall participate in the Brake Pad Partnership (BPP) process to develop California legislation phasing out copper from certain automobile brake pads sold in California.

iii. Reporting – Permittees shall report on legislation development and implementation status in Annual Reports during the permit term. In the 2013 Annual Report, Permittees shall assess status of copper water quality issues associated with automobile brake pads and recommend brake pad-related actions for inclusion in subsequent permits if needed.

C.13.d. Industrial Sources

i. Task Description – Permittees shall ensure industrial facilities do not discharge elevated levels of copper to storm drains by ensuring, through industrial facility inspections, that proper BMPs are in place.

ii. Implementation Level –

(1) As part of industrial site controls required by Provision C.4, Permittees shall identify facilities likely to use copper or have sources of copper (e.g., plating facilities, metal finishers, auto dismantlers) and include them in their inspection program plans.

(2) Permittees shall educate industrial inspectors on industrial facilities likely to use copper or have sources of copper and proper BMPs for them.

(3) As part of the industrial inspection, inspectors shall ensure that proper BMPs are in place at such facilities to minimize discharge of copper to storm drains, including consideration of roof runoff that might accumulate copper deposits from ventilation systems on-site.

iii. Reporting

Permittees shall highlight copper reduction results in the industrial inspection component in the C.13 portion of each Annual Report beginning September of 2010.

C.13.e. Studies to Reduce Copper Pollutant Impact Uncertainties

i. Task Description – Permittees shall conduct or cause to be conducted technical studies to investigate possible copper sediment toxicity and technical studies to investigate sub-lethal effects on salmonids.

ii. Implementation Level – Technical uncertainties regarding copper effects in the Bay are described in the Basin Plan's implementation program for copper site-specific objectives. These uncertainties include toxicity to Bay benthic

organisms possibly caused by high copper concentrations as well as possible impacts to the olfactory system of salmonids. Permittees shall ensure that these studies are supported and conducted. Similar requirements are included in NPDES permits for wastewater discharges. Permittees shall submit in the 2010 Annual Report the specific manner in which these information needs will be accomplished and describe the studies to be performed with a schedule. Permittees shall report the findings and results of the studies completed, planned, or in progress in the 2012 Annual Report.

C.14. Polybrominated Diphenyl Ethers (PBDE), Legacy Pesticides and Selenium

The control program for PBDEs, legacy pesticides, and selenium is detailed below. Permittees shall perform the control measures and accomplish the reporting on those control measures according to the provisions below. The purpose of these provisions is to gather concentration and loading information on a number of pollutants of concern (e.g., PBDEs, DDT, dieldrin, chlordane, selenium) for which TMDLs are planned or are in the early stages of development. Permittees may comply with any requirement of C.14 Provisions through a collaborative effort.

C.14.a. Control Program for PBDEs, Legacy Pesticides, and Selenium.

i. **Task Description** – To determine if urban runoff is a conveyance mechanism associated with the possible impairment of San Francisco Bay for PBDEs, legacy pesticides (such as DDT, dieldrin, and chlordane), and selenium, Permittees shall work with the other municipal stormwater management agencies in the Bay Region to implement a plan (PBDEs/Legacy Pesticides/Selenium Plans) to identify, assess, and manage controllable sources of PBDEs, legacy pesticides, and selenium found in urban runoff, if any. The Water Board recognizes that these three pollutants are distinct in terms of origin and transport, but they have been grouped into a single permit provision because the requirements are identical. The Water Board anticipates that some of the control measures that are developed for PCBs consistent with aforementioned efforts warrant consideration for the control of PBDEs and possibly legacy pesticides.

ii. **Implementation Level** – The PBDEs/Legacy Pesticides/Selenium Plan shall include actions to do the following:

Characterize the representative distribution of PBDEs, legacy pesticides, and selenium in the urban areas of the entire Bay Region to determine:

(1) If PBDEs, legacy pesticides, and selenium are present in urban runoff;

(2) If PBDEs, legacy pesticides, or selenium are distributed relatively uniformly in urban areas; and

(3) Whether storm drains or other surface drainage pathways are sources of PBDEs, legacy pesticides, or selenium in themselves, or whether there are specific locations within urban watersheds where prior or current uses result in land sources contributing to discharges of PBDEs, legacy pesticides, or selenium to San Francisco Bay via urban runoff conveyance systems.

iii. Report on progress in 2010 and 2011 Annual Reports. Submit in the 2012 Annual Report a report with the results of the characterization of PBDEs, legacy pesticides, and selenium in urban areas throughout the Bay Region.

iv. Provide information to allow calculation of PBDEs, legacy pesticides, and selenium loads to San Francisco Bay from urban runoff conveyance systems.

v. Submit in the 2013 Annual Report a report with the information required to compute such loads to San Francisco Bay of PBDEs, legacy pesticides, and selenium from urban runoff conveyance systems throughout the Bay.

vi. Identify control measures and/or management practices to eliminate or reduce discharges of PBDEs, legacy pesticides, or selenium conveyed by urban runoff conveyance systems.

vii. Submit in the 2013 Annual Report a report identifying such control measures/management practices.

C.15. Exempted and Conditionally Exempted Discharges

The objective of this provision is to exempt unpolluted non-stormwater discharges from Discharge Prohibition A.1. and to conditionally exempt non-stormwater discharges that are potential sources of pollutants. For conditionally exempt non-stormwater discharges, the objective is to identify appropriate BMPs, monitor the non-stormwater discharges where necessary, and ensure implementation of effective control measures to eliminate adverse impacts to waters of the State consistent with the discharge prohibitions of the Order.

C.15.a. Exempted Non-Stormwater Discharges (Exempted Discharges):

i. Discharge Type – In carrying out Discharge Prohibition A.1. of this Permit, the following unpolluted discharges are exempted from prohibition of non-stormwater discharges:

(1) Flows from riparian habitats or wetlands;

(2) Diverted stream flows;

(3) Flows from natural springs;

(4) Rising ground waters;

(5) Uncontaminated and unpolluted groundwater infiltration; and

(6) NPDES permitted discharges (individual or general permits).

ii. Implementation Level – The non-stormwater discharges list in Provision C.15.a.i above are exempted unless they are identified by the Permittees or the Executive Officer as sources of pollutants to receiving waters. If any of the above categories of discharges, or sources of such discharges, are identified as sources of pollutants to receiving waters, such categories or sources shall be addressed as conditionally exempted discharges in accordance with Provision C.15.b below.

C.15.b. Conditionally Exempted Non-Stormwater Discharges:

The following non-stormwater discharges are also exempt from Discharge Prohibition A.1. if they are either identified by the Permittees or the Executive Officer as not being sources of pollutants to receiving waters, or if appropriate control measures to eliminate adverse impacts of such sources are developed and implemented in accordance with the tasks and implementation levels of each category of Provision C.15.b.i.-vii. below.

i. Discharge Type – Pumped Groundwater, Foundation Drains, Water from Crawl Space Pumps and Footing Drains:

(1) **Required BMPs/Control Measures**

(a) These discharge types shall, if necessary, be treated before discharge to remove pollutants, including, but not limited to, total suspended solids (TSS) or silt to allowable discharge levels. Appropriate BMPs to render pumped groundwater free of pollutants and therefore exempted from prohibition may include the following: filtration,

settling, coagulant application with no residual coagulant discharge, minor odor or color removal with activated carbon, small scale peroxide addition or other minor treatment.

(b) Consistent with Order No. R2-2007-0033, NPDES No. CAG912004 requirements, Permittees shall report new discharges of uncontaminated groundwater at flows 10,000 gallons/day or more to the Water Board and appropriate local agencies before being discharged to storm drains.

(c) The discharge types in this provision shall meet water quality standards consistent with the existing effluent limitations in the Water Board's NPDES General Permits, such as NPDES No. CAG912002 and CAG912003 for Discharge or Reuse of Extracted and Treated Groundwater Resulting from the Cleanup of Groundwater Polluted by fuel and VOCs, respectively, and CAG912004 for discharges of low-level, incidental, and potentially contaminated groundwater.

(d) Permittees shall require that water samples from these discharge types be analyzed using approved USEPA Methods (e.g., (a) USEPA Method 160.2 for total suspended solids; (b) USEPA Method 8015 Modified for total petroleum hydrocarbons; (c) USEPA Method 8260B and 8270C or equivalent for volatile and semi-volatile organic compounds; and (d) USEPA Method 3005 for metals.

(e) Permittees shall require that discharges be monitored on the first two consecutive days of dewatering, and once a month thereafter at a minimum, and more frequently if necessary. If a discharge of this type is established as unpolluted, except for turbidity, no monitoring is required unless new indications of pollution are observed.

(f) Permittees shall require that turbidity of discharged water be maintained below 50 NTUs for discharges to dry creeks or storm drains. If receiving water is above 50 NTU, the discharge will not exceed background turbidity by more than 10 percent.

(g) Permittees shall require that the pH of discharged water be maintained within the range of 6.5 to 8.5.

(h) Discharges from dewatering activities shall be encouraged to discharge to a landscape area, bioretention unit, or sanitary sewer if allowed by the local sanitary sewer agency.

(i) Discharges of unpolluted or treated water from any dewatering activities shall be properly controlled and maintained to prevent erosion at the discharge point and at a rate that avoids scouring of banks and excess sedimentation in the receiving waterbody.

(j) If Permittees determine that a discharger or a project proponent is unable to comply with the above criteria, the discharger shall be directed to obtain approval or permits directly from the Water Board.

(2) **Reporting** – Permittees shall maintain records that these discharges, BMPs implemented, and any monitoring data collected demonstrate that the discharges meet the above criteria.

ii. Discharge Type – Air Conditioning Condensate

(1) **Required BMPs/Control Measures –**

(a) Where feasible, discharges of condensate shall be to the ground/landscape.

(b) Discharges from new commercial and industrial air conditioning units shall be directed to landscaped areas or sanitary sewer if allowed by the local sanitary sewer agency.

(c) For new large commercial and industrial air conditioning units, condensate shall be directed as wastewater to the sanitary sewer if allowed by the local sanitary sewer agency. Direct discharges of such condensate to storm drains shall be prohibited unless adequate treatment measures are in place to meet water quality standards.

iii. Discharge Types: Planned,[50] Unplanned,[51] and Emergency Discharges of the Potable Water System

(1) **Planned Discharge** – Permittees conduct, or permit activities ancillary to routine operation and maintenance activities in the potable water distribution system, such as disinfecting water mains, testing fire hydrants, storage tank maintenance, cleaning and lining pipe sections, routine distribution system flushing, reservoir dewatering, and main dewatering activities.

(a) **Required BMPs[52]** – Permittees, either when they conduct these activities, or when they permit potable water dischargers to work in the public right-of-way, shall require implementation of appropriate BMPs for dechlorination, erosion, and sediment control measures for all planned potable water discharges.

(b) Notification and Reporting Requirements

(i) Permittees shall notify or require potable water dischargers to notify the Water Board staff at least one week in advance for planned discharges with a flowrate of 250,000 gallons per day or more of potable water or a total volume of 500,000 gallons or more of potable water. Permittees shall notify or require potable water dischargers to notify other interested parties, who may be impacted by such a discharge, such as flood control agencies, downstream jurisdictions, and even non-governmental organizations such as creek groups, before discharge. The notification shall include the following information, but not be limited to, (1) project name; (2) type of discharges; (3) receiving

[50] Planned Discharges typically result from required routine operation and maintenance activities that can be scheduled in advance. Planned discharges are easier to control than unplanned discharges, and the BMPs are significantly easier to plan and implement.

[51] Unplanned discharges are the result of accidents or incidents that cannot be scheduled or planned for in advance.

[52] Reference for BMPs, monitoring methods: *Guidelines for the Development of Your BMP Manual for Drinking Water System Releases.* Developed by the California-Nevada Sections of the American Water Works Association (CA-NV AWWA), Environmental Compliance Committee (ECC) 2005.

waterbody(ies); (4) date of discharge; (5) time of discharge (in military time); (6) estimated volume (gallons); and (7) estimated flow rate (gallons per day); and (8) monitoring plan of the discharges and receiving water. If receiving water monitoring is infeasible or is not practicable, justification shall be provided.

(ii) Permittees shall report monthly or require that potable water dischargers report monthly via electronic summary reports in tabular form and annual self-audit summary reports for all Potable Water Planned Discharges.

(iii) Reporting content shall include, but not be limited to, the following parameters: (1) project name; (2) type of discharges; (3) receiving waterbody(ies); (4) date of discharge; (5) duration of discharge (in military time); (6) estimated volume (gallons); (7) estimated flow rate (gallons per day); (8) chlorine residual (mg/L); (9) pH; (10) turbidity (NTU) for receiving water where feasible and point of discharge, and (11) description of implemented BMPs or corrective actions.

(c) Monitoring Requirements

(i) Permittees shall monitor or require monitoring of Planned Discharges for pH, chlorine residual, and the turbidity (NTU) of the discharges at the point of the discharge or effluent, and where feasible, at the point where the discharge enters the receiving water to confirm effectiveness of the employed BMPs.

(ii) The following discharge benchmarks shall be used to evaluate the effectiveness of BMPs for all Planned Discharges:

- Chlorine residual 0.08 mg/L detection limit using the field test (Standard Methods 4500-Cl F and F) or equivalent
- pH ranges between 6.5 and 8.5.
- Turbidity of 100 NTU post-BMPs. Increase in turbidity above background level as follows:

Receiving Water Background	Incremental Increase
< 50 units (NTU)	5 units, maximum
50–100 units	10 units, maximum
> 100 units maximum	10% of background

(2) **Unplanned Discharge** – Permittees shall address non-routine water line breaks, leaks, overflows, fire hydrant shearing, and emergency flushing as follows:

(a) **Required BMPs** – Permittees shall implement or require implementation of appropriate BMPs for dechlorination, erosion, and sediment control measures upon containing the discharge and attaining safety of site.

(b) **Administrative BMPs** – In some instances, Permittees shall implement or require implementation of Administrative BMPs, such as source control measures, managerial practices, operations and

maintenance procedures, or other measures to reduce or prevent potential pollutants from being discharged during unplanned potable water system discharges upon containing the discharge and attaining safety of the site.

(c) Notification and Reporting Requirements

(i) Permittees shall report or require reporting to the State Office of Emergency Services and Water Board staff, by telephone or email as soon as possible, but not later than, 2 hours after becoming aware of (1) any aquatic impacts (e.g., fish kill) as a result of the unplanned discharges, or (2) when the discharge might endanger or compromise public health and safety.

(ii) Permittees shall report or require reporting to Water Board staff, by telephone or email as soon as possible, but not later than, 24 hours after becoming aware of any unplanned discharge, when the total chlorine residual is greater than 0.08 mg/L and the total volume is approximately 50,000 gallons or more.

(iii) The Permittee shall document or require that the potable water discharger documents complaint responses and reports such discharges and corrective actions to Water Board staff and other interested parties within 5 working days after the 24-hour telephone or email report.

(iv) The Permittee shall require that the potable water discharger submit monthly reports of all unplanned discharges electronically in tabular form and shall submit an annual self-audit summary report.

(v) Reporting format shall be as described in Provision C.15.b.iii.(1)(b)(iii) of the Planned Discharges above and time of discharge discovery, notification, and inspector and responding crew arrival time.

(d) Monitoring Requirements

(i) Permittees shall monitor or require monitoring to assess impacts on water quality associated with the Unplanned Discharges and confirm effectiveness of the BMPs employed. At a minimum, water samples shall be analyzed for pH, chlorine residual, and visually assessed for turbidity immediately downstream of the implemented BMPs to demonstrate their effectiveness. After the implementation of appropriate BMPs, the discharge pH levels outside the discharge ranges (i.e., below 6.5 and above 8.5), chlorine residual above 0.08 mg/l, or moderate and high turbidity shall trigger BMP improvement. Pre and post-BMP turbidity in NTU shall be measured at least 10% of the unplanned discharges to verify the effectiveness of the BMPs employed.

(ii) After 18 months of consecutive data gathering and depending on those results, the dischargers can propose monitoring only at specific “high-risk” or “environmentally sensitive” areas,

including areas that are prone to erosion and excess sedimentation at high flows, support rare or endangered species, or provide aquatic habitat with proven effective BMPs.

(3) **Emergency Discharge** – Firefighting, unauthorized hydrant openings, natural or man-made disasters (e.g., earthquakes, floods, wildfires, accidents, terrorist actions).

Required BMPs

(a) Permittees shall implement BMPs that do not interfere with immediate emergency response operations or impact public health and safety.

(b) During emergency fire fighting situations, priority of efforts shall be directed toward life, property, and the environment (in descending order). Fire fighting personnel shall control the pollution threat from their activities to the extent that time and resources allow. Efforts may include, but are not limited to, the plugging of the storm drain collection system for temporary storage and the proper disposal of water according to the jurisdictional requirements.

(c) **Notification and Reporting Requirements** – Reporting requirements will be determined by Water Board staff on a case-by-case basis, such as fire incidents at chemical plants.

iv. Discharge Type – Swimming Pool, Hot Tub, Spa, and Fountain Water Discharges

(1) **Required BMPs and Implementation Levels** are as follows:

(a) Filter backwash discharge to the storm drain is prohibited. Filter backwash from operations of pools and spas shall be properly disposed of to the sanitary sewer or landscaping.

(b) Discharges from swimming pools, hot tubs, spas and fountains shall be allowed to storm drain collection systems only if there are no other feasible disposal alternatives (e.g., disposal to sanitary sewer or landscaped areas) and if it is properly dechlorinated to non-detectable levels of chlorine consistent with water quality standards.

(c) Permittees shall require that new or rebuilt swimming pools, hot tubs, spas and fountains within their jurisdiction have a connection to the sanitary sewer to facilitate draining events. Permittees shall coordinate with local sanitary sewer agencies to determine the standards and requirements to enable the installation of a sanitary sewer discharge location to allow draining events for pools, spas, and fountains to occur with the proper permits from the local sanitary sewer agency.

(d) Permittees shall prohibit discharge of water that contains chlorine residual, copper algaecide, filter backwash or other pollutants to storm drain collection systems or to waterbodies.

(e) Permittees shall improve their public outreach and educational efforts and ensure implementation of the required BMPs and compliance in commercial, municipal, and residential facilities.

(2) **Reporting** – Dischargers/Permittees shall keep record of the authorized major discharges of dechlorinated pool, spa and fountain water, including BMPs employed; such records shall be available for inspection to the Water Board.

v. Discharge Type – Irrigation Water, Landscape Irrigation, Lawn or Garden Watering

(1) **Required BMPs** – Permittees shall promote measures that minimize runoff and pollutant loading from excess irrigation via the following:

(a) Promoting conservation programs that minimize discharges from lawn watering and landscape irrigation practices;

(b) Promoting outreach messages regarding the use of less toxic options for pest control and landscape management;

(c) Promoting the use of drought tolerant, native vegetation to minimize landscape irrigation demands;

(d) Promoting outreach messages that encourage appropriate applications of water needed for irrigation and other watering practices; and,

(e) Implementing notice and Illicit Discharge correction response, including enforcement response, as necessary, for ongoing, large-volume landscape irrigation runoff to the MS4.

(2) **Reporting** – Permittees shall provide implementation summaries in annual reports in conjunction with Provision C.7 and Provision C.5 reporting.

vi. Additional Discharge Types –Permittees shall identify and describe additional types and categories of discharges not yet listed in Provisions C.15.b that they propose to conditionally exempt from Prohibition A.1. in periodic submissions to the Executive Officer. For each such category, Permittees shall identify and describe, as necessary and appropriate to the category, either documentation that the discharges are not sources of pollutants to receiving waters or circumstances in which they are not found to be sources of pollutants to receiving waters. Otherwise, Permittees shall describe control measures to eliminate adverse impacts of such sources, procedures and performance standards for their implementation, procedures for notifying the Water Board of these discharges, and procedures for monitoring and record management.

vii. Permit Authorization for Exempted Non-Stormwater Discharges

(1) Discharges of non-stormwater from sources owned or operated by the Permittees are authorized and permitted by this Permit, if they are in accordance with the conditions of this provision.

(2) The Water Board may require Dischargers of non-stormwater, other than the Permittees, to apply for and obtain coverage under an NPDES permit and to comply with the control measures pursuant to Provision C.15.b. Non-stormwater discharges that are in compliance with such control measures may be accepted by the Permittee and are not subject to Prohibition A.1.

(3) The Permittees may propose, as part of their annual updates consistent with the requirements of Provision C.15.b of this Permit, additional categories of non-stormwater discharges with BMPs, to be included in the exemption to discharge Prohibition A. Such proposals may be subject to approval by the Executive Officer as a minor modification of the permit.

C.16. Annual Reports

Permittees shall submit Annual Reports electronically or in hard copy by September 15 of each year. The first Annual Report shall be submitted September 15, 2010, containing reporting from the 2009-2010 fiscal year beginning July 1, 2009 and ending June 30, 2010. The Annual reporting requirements are set forth in Provisions C.1 – C.15. All annual reporting shall be in the format set forth in the Annual Report Form that will be developed in collaboration with the Permittees for the acceptance by the Executive Officer, by April 1, 2010. The Annual Report Form, once approved, shall apply to all Permittees. The Annual Report Form may be changed annually by April 1 of each year for the following annual report, to more accurately reflect the reporting requirements of the Provisions C.1 – C.15, with the agreement of the Permittees and by the approval of the Executive Officer. Changes in the Annual Report Form are a minor modification of the permit and not a change in permit reporting requirements, which are set in the Provisions.

Permittees shall submit a report by September 15, 2009 that provides accounting of compliance with their permit requirements in effect July 1, 2008 to June 30, 2009. Permittees can use this report as an opportunity to demonstrate reporting formats they would propose for future Annual Reports.

Permittees shall certify in each Annual Report that they are in compliance with all parts of the permit and furthermore, Permittees shall retain supporting documentation that is required in the Provisions, and as is necessary to support Annual Reporting. The Permittees shall make this supporting information available upon our request within a timely manner, generally no more that 10 business days unless otherwise agreed by the Executive Officer. If a Permittee is unable to certify compliance with a particular part of the permit requirements, they must submit a description of the reason for failure to comply, a description and schedule of tasks necessary to achieve compliance and an estimated date for achieving full compliance for the approval of the Executive Officer.

C.17. Modifications to this Order

This Order may be modified, or alternatively, revoked or reissued, before the expiration date as follows:

C.17.a. To address significant changed conditions identified in the technical or annual reports required by the Water Board, or through other means or communication, that were unknown at the time of the issuance of this Order;

C.17.b. To incorporate applicable requirements of Statewide water quality control plans adopted by the State Board or amendments to the Basin Plan approved by the State Board; or

C.17.c. To comply with any applicable requirements, guidelines, or regulations issued or approved under section 402(p) of the CWA, if the requirement, guideline, or regulation so issued or approved contains different conditions or additional requirements not provided for in this Order. The Order as modified or reissued under this paragraph shall also contain any other requirements of the CWA then applicable.

C.18. Standard Provisions

Each of the Permittees shall comply with all parts of the Standard Provisions contained in Attachment J of this Order.

C.19. Expiration Date

This Order expires on July 1, 2014, 5 years from the date of adoption of this Order by the Water Board. The Permittees must file a Report of Waste Discharge in accordance with Title 23, California Code of Regulations, not later than 180 days in advance of such date as application for reissuance of waste discharge requirements.

C.20. Rescission of Old Orders

Order Nos. 99-058, 99-059, 01-024, R2-2003-0021, and R2-2003-0034 are hereby rescinded.

C.21. Effective Date

The Effective Date of this Order and Permit shall be July 1, 2009, provided that the Regional Administrator of the Federal EPA, Region IX does not object.

I, Bruce H. Wolfe, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, San Francisco Bay Region, on XX, 2009.

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Bruce H. Wolfe
Executive Officer

Appendix I: Municipal Regional Stormwater Permit Fact Sheet
Attachment A: Provision C.3.e. Flowchart (Alternative Compliance with Provision C.3.b.)
Attachment B: Provision C.3.g. Alameda Permittees' Hydromodification Requirements
Attachment C: Provision C.3.g. Contra Costa Permittees' Hydromodification Requirements
Attachment D: Provision C.3.g. Fairfield-Suisun Permittees' Hydromodification Requirements
Attachment E: Provision C.3.g. San Mateo Permittees' Hydromodification Requirements
Attachment F: Provision C.3.g. Santa Clara Permittees' Hydromodification Requirements
Attachment G: Provision C.8. Status & Trends Follow-up Analysis and Actions
Attachment H: Provision C.8. Standard Monitoring Provisions
Attachment I: Provision C.10. SCVURPPP Urban Rapid Trash Assessment Protocol
Attachment J: Standard NPDES Stormwater Permit Provisions
Attachment K: Provision C.3.b. Sample Reporting Table
Attachment L: Provision C.3.h. Sample Reporting Table

ACRONYMS & ABBREVIATIONS

ACCWP	Alameda Countywide Clean Water Program
BAHM	Bay Area Hydrology Model
Basin Plan	Water Quality Control Plan for the San Francisco Bay Basin
BASMAA	Bay Area Stormwater Management Agencies Association
BMPs	Best Management Practices
CASQA	California Stormwater Quality Association
CCC	California Coastal Commission
CCCWP	Contra Costa Clean Water Program
CDFG	California Department of Fish and Game
CEQA	California Environmental Quality Act
CFR	Code of Federal Regulations
CSBP	California Stream Bioassessment Procedures
CWA	Federal Clean Water Act
CWC	California Water Code
DCIA	Directly Connected Impervious Area
ERP	Enforcement Response Plan
FR	Federal Register
GIS	Geographic information System
HM	Hydromodification Management
HMP	Hydromodification Management Plan
IC/ID	Illicit Connections and Illicit Discharges
IPM	Integrated Pest Management
LID	Low Impact Development
MEP	Maximum Extent Practicable
MRP	Municipal Stormwater Regional Permit
MS4	Municipal Separate Storm Sewer System
MTC	Metropolitan Transportation Commission
NAFSMA	National Association of Flood & Stormwater Management Agencies
NOI	Notice of Intent

NPDES	National Pollutant Discharge Elimination System
NRDC	Natural Resources Defense Council
O&M	Operation and Maintenance
PBDE	Polybrominated Diphenyl Ether
POTW	Publicly Owned Treatment Works
RCRA	Resource Conservation and Recovery Act
RMP	Regional Monitoring Program
ROWD	Report of Waste Discharge
RTA	Rapid Trash Assessment
SARA	Superfund Amendments and Reauthorization Act
SCURTA	Santa Clara Urban Rapid Trash Assessment
SCVURPPP	Santa Clara Valley Urban Runoff Pollution Prevention Program
SFRWQCB	San Francisco Bay Regional Water Quality Control Board
SIC	Standard Industrial Classification
SMWPPP	San Mateo Countywide Water Pollution Prevention Program
SOP	Standard Operating Procedure
SWAMP	Surface Water Ambient Monitoring Program
SWPPP	Stormwater Pollution Prevention Plan
SWRCB	State Water Resources Control Board
TIE	Toxicity Identification Evaluation
TMDLs	Total Maximum Daily Loads
TSCA	Toxic Substances Control Act
USEPA	Unites States Environmental Protection Agency
Water Board	San Francisco Bay Regional Water Quality Control Board
WLAs	Wasteload Allocations

GLOSSARY

Arterial Roads	Freeways, multilane highways, and other important roadways that supplement the Interstate System. Arterial roads connect, as directly as practicable, principal urbanized areas, cities, and industrial centers.
Beneficial Uses	The uses of water of the state protected against degradation, such as domestic, municipal, agricultural and industrial supply; power generation; recreation; aesthetic enjoyment; navigation and preservation of fish and wildlife, and other aquatic resources or preserves.
Collector Roads	Major and minor roads that connect local roads with arterial roads. Collector roads provide less mobility than arterial roads at lower speeds and for shorter distances.
Commercial Development	Development or redevelopment to be used for commercial purposes, such as office buildings, retail or wholesale facilities, restaurants, shopping centers, hotels, and warehouses.
Construction Site	Any project, including projects requiring coverage under the General Construction Permit, that involves soil disturbing activities including, but not limited to, clearing, grading, paving, disturbances to ground such as stockpiling, and excavation. Construction sites are all sites with disturbed or graded land area not protected by vegetation, or pavement, that are subject to a building or grading permit.
Conditionally Exempted Non-Stormwater Discharge	Non-stormwater discharges that are prohibited by A.1. of this permit, unless such discharges are authorized by a separate NPDES permit or are not in violation of water quality standards because appropriate BMPs have been implemented to reduce pollutants to the maximum extent practicable, consistent with Provision C.15.
Discharger	Any responsible party or site owner or operator within the Permittees' jurisdiction whose site discharges stormwater runoff, or a non-stormwater discharge
Detached Single-family Home Project	The building of one single new house or the addition and/or replacement of impervious surface associated with one single existing house, which is not part of a larger plan of development.
Development	Construction, rehabilitation, redevelopment, or reconstruction of any public or private residential project (whether single-family, multi-unit, or planned unit development); or industrial, commercial, retail or other nonresidential project, including public agency projects.
Estate Residential Development	Development zoned for a minimum 1 acre lot size
Emerging Pollutants	Pollutants in water that either: (1) May not have been thoroughly studied to date but are suspected by the scientific community to be a source of impairment of beneficial uses and/or present a health risk; or (2) Are not yet part of a monitoring program.
Equivalent Funds	Monetary amount necessary to provide both: (1) Hydraulically sized treatment (in accordance with Provision C.3.d.) of:

	(a) An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project; (b) An equivalent amount of pollutant loading as that created by the Regulated Project; or (c) An equivalent quantity of runoff from similar land uses as that created by the Regulated Project; and (2) A proportional share of the operation and maintenance costs of the Regional Project.
Equivalent Offsite Treatment	Hydraulically sized treatment (in accordance with Provision C.3.d.), using landscape-based treatment measures, and associated operation and maintenance of: (1) An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project; (2) An equivalent amount of pollutant loading as that created by the Regulated Project; or (3) An equivalent quantity of runoff from similar land uses as that created by the Regulated Project.
Erosion	The diminishing or wearing away of land due to wind, or water. Often the eroded debris (silt or sediment) becomes a pollutant via stormwater runoff. Erosion occurs naturally, but can be intensified by land disturbing and grading activities such as farming, development, road building, and timber harvesting.
Full Trash Capture Device	Full trash capture systems are defined as "any device or series of devices that traps all particles retained by a 5mm mesh screen and has a design treatment capacity of not less than the peak flow rate resulting from a one-year, one-hour, storm in the tributary drainage catchment area." Trash collection booms and sea curtains do not meet this definition, but are effective for removal of floating trash if properly maintained. Because these devices do not meet the Full Trash Capture Device definition, only ¼ of the catchment area treated by these measures is credited toward meeting the trash management area requirement of C.10.a.
General Permits	Waste Discharge Requirements or NPDES Permits containing requirements that are applicable to a class or category of dischargers. The State of California has general stormwater permits for construction sites that disturb soil of 1 acre or more; industrial facilities; `Phase II smaller municipalities (including nontraditional Small MS4s, which are governmental facilities, such as military bases, public campuses, and prison and hospital complexes); and small linear underground/overhead projects disturbing at least 1 acre, but less than 5 acres (including trenching and staging areas).
Grading	The cutting and/or filling of the land surface to a slope or elevation.
Hydrologic source control measures	Site design techniques that minimize and/or slow the rate of stormwater runoff from the site.
Hydromodification	The modification of a stream's hydrograph, caused in general by increases in flows and durations that result when land is developed (e.g., made more impervious). The effects of hydromodification include, but are not limited to, increased bed and bank erosion, loss of habitat, increased sediment transport and deposition, and increased flooding.

Illicit Discharge	Any discharge to a municipal separate storm sewer (storm drain) system (MS4) that is prohibited under local, state, or federal statutes, ordinances, codes, or regulations. The term *illicit discharge* includes all non-stormwater discharges not composed entirely of stormwater and discharges that are identified under Section A. (Discharge Prohibitions) of this Permit. The term illicit discharge does not include discharges that are regulated by an NPDES permit (other than the NPDES permit for discharges from the MS4) or authorized by the Regional Water Board Executive Officer.
Impervious Surface	A surface covering or pavement of a developed parcel of land that prevents the land's natural ability to absorb and infiltrate rainfall/stormwater. Impervious surfaces include, but are not limited to, roof tops; walkways; patios; driveways; parking lots; storage areas; impervious concrete and asphalt; and any other continuous watertight pavement or covering. Landscaped soil and pervious pavement, including pavers with pervious openings and seams, underlain with pervious soil or pervious storage material, such as a gravel layer sufficient to hold at least the C.3.d volume of rainfall runoff are not impervious surfaces. Open, uncovered retention/detention facilities shall not be considered as impervious surfaces for purposes of determining whether a project is a Regulated Project under Provisions C.3.b. and C.3.g. Open, uncovered retention/detention facilities shall be considered impervious surfaces for purposes of runoff modeling and meeting the Hydromodification Standard.
Industrial Development	Development or redevelopment of property to be used for industrial purposes, such as factories; manufacturing buildings; and research and development parks.
Infill Site	A site in an urbanized area where the immediately adjacent parcels are developed with one or more qualified urban uses or at least 75% of the perimeter of the site adjoins parcels that are developed with qualified urban uses and the remaining 25% of the site adjoins parcels that have previously been developed for qualified urban uses and no parcel within the site has been created within the past 10 years.
Infiltration Device	Any structure that is deeper than wide and designed to infiltrate stormwater into the subsurface, and, as designed, bypass the natural groundwater protection afforded by surface soil. These devices include dry wells, injection wells, and infiltration trenches (includes French drains).
Joint Stormwater Treatment Facility	A stormwater treatment facility built to treat the combined runoff from two or more Regulated Projects located adjacent to each other,
Local Roads	Roads that provide limited mobility and are the primary access to residential areas, businesses, farms, and other local areas. Local roads offer the lowest level of mobility and usually contain no bus routes. Service to through traffic movement usually is deliberately discouraged in local roads.
Low-income Housing	As defined under Government Code section 65589.5(h)(3).
Maximum Extent Practicable (MEP)	A standard for implementation of stormwater management actions to reduce pollutants in stormwater. Clean Water Act (CWA) 402(p)(3)(B)(iii) requires that municipal stormwater permits "shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices,

	control techniques and system, design and engineering methods, and such other provisions as the Administrator or the State determines appropriate for the control of such pollutants." Also see State Board Order WQ 2000-11.
Mixed-use Development or Redevelopment	Development or redevelopment of property to be used for two or more different uses, all intended to be harmonious and complementary. An example is a high-rise building with retail shops on the first 2 floors, office space on floors 3 through 10, apartments on the next 10 floors, and a restaurant on the top floor.
Municipal Separate Storm Sewer System (MS4)	A conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, manmade channels, or storm drains), as defined in 40 CFR 122.26(b)(8): (1) Owned or operated by a state, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State law...including special districts under State law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe or an authorized Indian tribal organization or a designated and approved management agency under section 208 of the CWA) that discharges into waters of the United States; (2) Designed or used for collecting or conveying stormwater; (3) Which is not a combined sewer; and (4) Which is not part of a Publicly Owned Treatment Works (POTW), as defined in 40 CFR 122.2.
Municipal Corporation Yards, Vehicle Maintenance/Material Storage Facilities/	Any Permittee-owned or -operated facility, or portion thereof, that: (1) Conducts industrial activity, operates or stores equipment, and materials; (2) Performs fleet vehicle service/maintenance including repair, maintenance, washing, or fueling; (3) Performs maintenance and/or repair of machinery/equipment;
National Pollutant Discharge Elimination System (NPDES)	A national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under sections 307, 402, 318, and 405 of the CWA.
Notice of Intent (NOI)	The application form by which dischargers seek coverage under General Permits, unless the General Permit requires otherwise.
Parking Lot	Land area or facility for the parking or storage of motor vehicles used for business, commerce, industry, or personal use.
Permittee/Permittees	Municipal agency/agencies that are named in and subject to the requirements of this Permit.
Permit Effective Date	The date at least 45 days after Permit adoption, provided the Regional Administrator of U.S. EPA Region 9 has no objection, whichever is later.
Pervious Pavement	Pavement that stores and infiltrates rainfall at a rate equal to immediately surrounding unpaved, landscaped areas, or that stores and infiltrates the rainfall runoff volume described in C.3.d.
Point Source	Any discernible, confined, and discrete conveyance including, but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling

	stock, concentrated animal feeding operations, landfill leachate collection systems, vessel, or other floating craft, from which pollutants are or may be discharged. This term does not include return flows from irrigated agriculture or agricultural stormwater runoff.
Pollutants of Concern	Pollutants that impair waterbodies listed under CWA section 303(d), pollutants associated with the land use type of a development, including pollutants commonly associated with urban runoff. Pollutants commonly associated with stormwater runoff include, but are not limited to, total suspended solids; sediment; pathogens (e.g., bacteria, viruses, protozoa); heavy metals (e.g., copper, lead, zinc, and cadmium); petroleum products and polynuclear aromatic hydrocarbons; synthetic organics (e.g., pesticides, herbicides, and PCBs); nutrients (e.g., nitrogen and phosphorus fertilizers); oxygen-demanding substances (e.g., decaying vegetation and animal waste) litter and trash.
Potable Water	Water that is safe for domestic use, drinking, and cooking.
Pre-Project Runoff Conditions	Stormwater runoff conditions that exist onsite immediately before development activities occur. This definition is not intended to be interpreted as that period before any human-induced land activities occurred. This definition pertains to redevelopment as well as initial development.
Public Development	Any construction, rehabilitation, redevelopment or reconstruction of any public agency project, including but not limited to, libraries, office buildings, roads, and highways.
Qualified Urban Uses	Commercial, public institutional, transit or transportation passenger facility use, retail use, residential development with at least a density of 18 development units per acre, or any combination thereof.
Redevelopment	Land-disturbing activity that results in the creation, addition, or replacement of exterior impervious surface area on a site on which some past development has occurred.
Regional Monitoring Program (RMP)	A monitoring program aimed at determining San Francisco Bay Region receiving water conditions. The program was established in 1993 through an agreement among the Water Board, wastewater discharger agencies, dredgers, Municipal Stormwater Permittees and the San Francisco Estuary Institute to provide regular sampling of Bay sediments, water, and organisms for pollutants. The program is funded by the dischargers and managed by San Francisco Estuary Institute.
Regional Project	A regional or municipal stormwater treatment facility that discharges into the same watershed that the Regulated Project does.
Regulated Projects	Development projects as defined in Provision C.3.b.ii.
Residential Housing Subdivision	Any property development of multiple single-family homes or of dwelling units intended for multiple families/households (e.g., apartments, condominiums, and town homes).
Retrofitting	Installing improved pollution control devices at existing facilities to attain water quality objectives.
Sediments	Soil, sand, and minerals washed from land into water, usually after rain.

Self-treating Area	A landscaped area that absorbs and infiltrates a volume or flow rate of rainfall runoff that meets or exceeds the volume or flow design criteria in Provision C.3.d.; or A combination of impervious and pervious areas where the pervious area absorbs and infiltrates the volume or flow rainfall runoff meeting the criteria in Provision C.3.d. for the entire combined (pervious and impervious) area, and does receive the entire runoff from the impervious area.
Senior Housing	As defined under California Civil Code section 51.11(b)(4).
Solid Waste	All putrescible and nonputrescible solid, semisolid, and liquid wastes as defined by California Government Code Section 68055.1 (h).
Source Control BMP	Land use or site planning practices, or structural or nonstructural measures, that aim to prevent runoff pollution by reducing the potential for contact with rainfall runoff at the source of pollution. Source control BMPs minimize the contact between pollutants and urban runoff.
Standard Industrial Classification (SIC)	A federal system for classifying establishments by the type of activity in which they are engaged using a four-digit code.
Stormwater Pumping Station	Mechanical device (or pump) that is installed in MS4s or pipelines to discharge stormwater runoff and prevent flooding.
Stormwater Treatment System	Any engineered system designed to remove pollutants from stormwater runoff by settling, filtration, biological degradation, plant uptake, media absorption/adsorption or other physical, biological, or chemical process. This includes landscape-based systems such as grassy swales and bioretention units as well as proprietary systems.
Surface Water Ambient Monitoring Program (SWAMP)	The State Water Board's program to monitor surface water quality; coordinate consistent scientific methods; and design strategies for improving water quality monitoring, assessment, and reporting.
Total Maximum Daily Loads (TMDLs)	The maximum amount of a pollutant that can be discharged into a waterbody from all sources (point and nonpoint) and still maintain water quality standards. Under CWA section 303(d), TMDLs must be developed for all waterbodies that do not meet water quality standards even after application of technology-based controls, more stringent effluent limitations required by a state or local authority, and other pollution control requirements such as BMPs.
Toxicity Identification Evaluation (TIE)	TIE is a series of laboratory procedures used to identify the chemical(s) responsible for toxicity to aquatic life. These procedures are designed to decrease, increase, or transform the bioavailable fractions of contaminants to assess their contributions to sample toxicity. TIEs are conducted separately on water column and sediment samples.
Transit-Oriented Development	Development as defined in Provision C.3.e.i.(d).
Trash and Litter	Trash consists of litter and particles of litter. California Government Code Section 68055.1 (g) defines litter as all improperly discarded waste material, including, but not limited to, convenience food, beverage, and other product packages or

	containers constructed of steel, aluminum, glass, paper, plastic, and other natural and synthetic materials, thrown or deposited on the lands and waters of the state, but not including the properly discarded waste of the primary processing of agriculture, mining, logging, sawmilling, or manufacturing.
Treatment	Any method, technique, or process designed to remove pollutants and/or solids from polluted stormwater runoff, wastewater, or effluent.
Waste Load Allocations (WLAs)	A portion of a receiving water's TMDL that is allocated to one of its existing or future point sources of pollution.
Water Quality Control Plan (Basin Plan)	The Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) is the Board's master water quality control planning document. It designates beneficial uses and water quality objectives for waters of the State within the Region, including surface waters and groundwater. It also includes programs of implementation to achieve water quality objectives and discharge prohibitions. The Basin Plan was duly adopted and approved by the State Water Resources Control Board, U.S. EPA, and the Office of Administrative Law where required. The latest version is effective as of December 22, 2006.
Water Quality Objectives	The limits or levels of water quality elements or biological characteristics established to reasonably protect the beneficial uses of water or to prevent pollution problems within a specific area. Water quality objectives may be numeric or narrative.
Water Quality Standards	State-adopted and USEPA-approved water quality standards for waterbodies. The standards prescribe the use of the waterbody and establish the water quality criteria that must be met to protect designated uses. Water quality standards also include the federal and state anti-degradation policy.
Watershed	A watershed is the area of land drained by a stream or river system. It is where water precipitates and collects, extending from ridges down to the topographic low points where the water drains into a river, bay, ocean, or other waterbody. A watershed includes surface waterbodies (e.g., streams, rivers, lakes, reservoirs, wetlands, and estuaries), groundwater (e.g., aquifers and groundwater basins) and the surrounding landscape. The San Francisco Bay Region consists of seven major hydrologic units (watershed basins) within the Region. Table 2-1 of the Water Board's Basin Plan lists the waterbodies within these hydrologic units that have or will have designated beneficial uses. Figure 2-2 of the Basin Plan shows the seven hydrologic units and Figures 2-3 through 2-9 maps the locations of the water bodies listed in Table 2-1. For the purposes of Provision C.3.e., Regional or offsite stormwater treatment projects that discharge "into the same watershed" means that these projects discharge treated stormwater into the same waterbody (as delineated in Table 2-1 and Figures 2-3 and 2-9 of the Basin Plan) as the Regulated Project.
Wet Season	October 1 through April 30 of each year

APPENDIX I

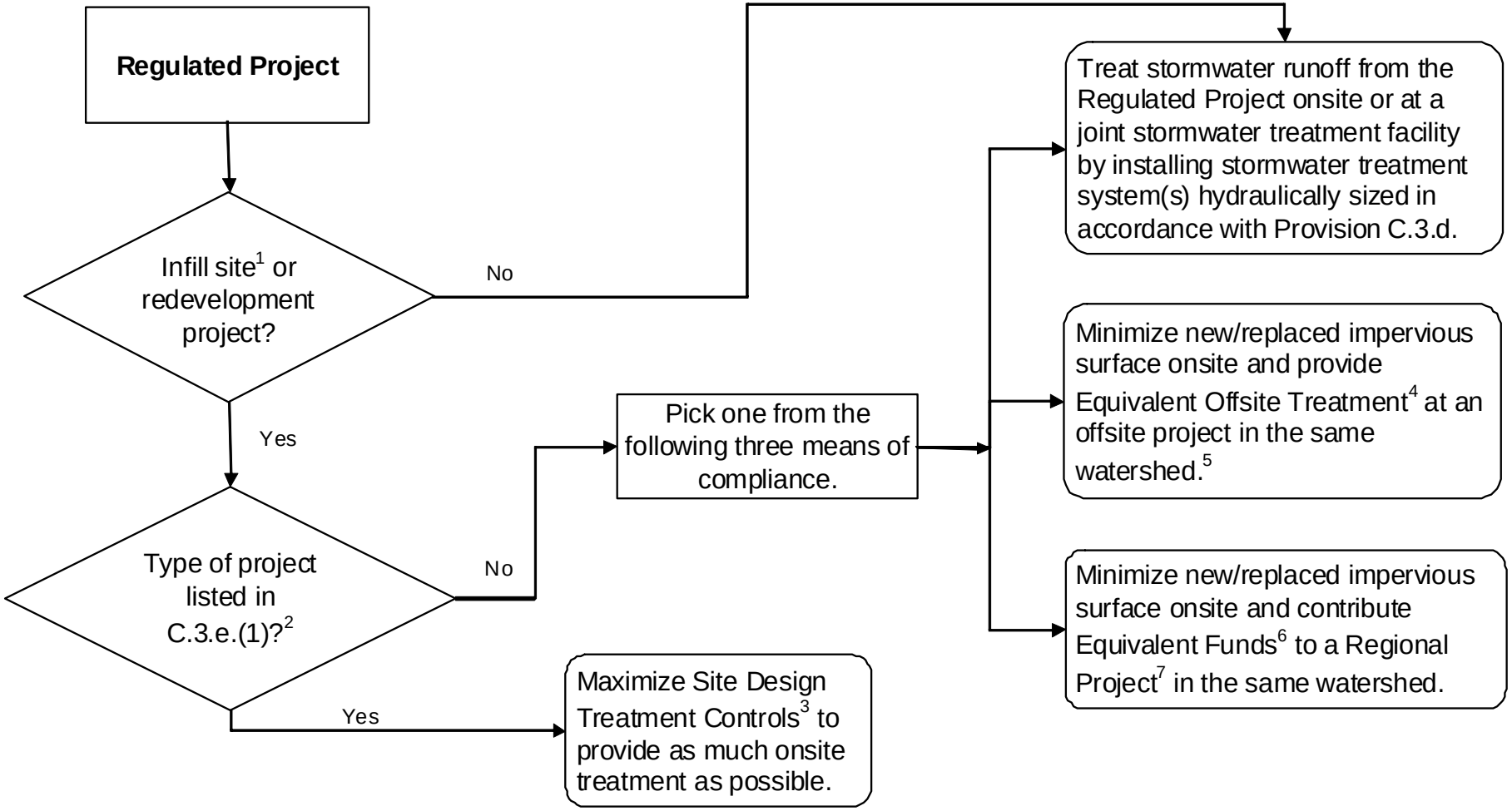
MUNICIPAL REGIONAL STORMWATER PERMIT

FACT SHEET

ATTACHMENT A

Provision C.3.e. Flowchart
Alternative Compliance with Provisions C.3.b. and d.

Provision C.3.e. Flowchart
Alternative Compliance with Provisions C.3.b.



Provision C.3.e. Flowchart Footnotes

[1] **Infill Site** – A site in an urbanized area (i.e., an area that satisfies the criteria of Public Resource Code § 21071) where the immediately adjacent parcels are developed with one or more qualified urban uses (i.e., commercial, public institutional, transit or transportation passenger facility use, retail use, residential development with at least a density of 18 development units per acre, or any combination thereof) or at least 75% of the perimeter of the site adjoins parcels that are developed with qualified urban uses and the remaining 25% of the site adjoins parcels that have previously been developed for qualified urban uses and no parcel within the site has been created within the past 10 years.

[2] **Provision C.3.e.(1) Projects:**

(a) Brownfields – Projects that meet US EPA's Brownfield Sites definition found in Public Law 107-118 (H.R. 2869) – "Small Business Liability Relief and Brownfields Revitalization Act" signed into law January 11, 2002, and that receive subsidy or similar benefits under a program designed to redevelop such sites;

(b) Low-income housing as defined under Government Code § 65589.5(h)(3), but limited to, the actual low income portion, or low income impervious area percentage, of the project;

(c) Senior citizen housing development, as defined under California Civil Code § 51.11(b)(4); or

(d) Transit Oriented Development Projects – Any development project that will be located within ½ mile of a transit station and will meet one of the criteria listed below. A transit station is defined as a rail or light-rail station, ferry terminal, bus hub, or bus transfer station. A bus hub or bus transfer station is required to have an intersection of three or more bus routes that are in service 16 hours a day, with a minimum route frequency of 15 minutes during the peak hours of 7 am to 10 am (inclusive) and 3 pm to 7 pm (inclusive).

i. A housing or mixed-use development project with a minimum density of 30 residential units per acre and that provides:
   a) No more than one parking space per residential unit, and
   b) Visitor parking that does not exceed 10% of the total number of residential parking spaces; or

ii. A commercial development project with a minimum floor area ratio (FAR) of three and that provides:
   a) For restaurants, no more than 3 parking spaces per 1000 square feet;
   b) For offices, no more than 1.25 parking spaces per 1000 square feet; and
   c) For restaurants, no more than 2.0 parking spaces for 1000 square feet.

Sharing of parking between uses within these maximums is allowed. Carshare, bicycle, and blue zone parking spaces are not subject to these maximums.

[3] **Maximizing Site Design Treatment Controls** is defined as including a minimum of one of the following specific site design and/or treatment measures:

- Direct roof runoff into cisterns or rain barrels for reuse;
- Direct roof runoff to vegetated areas;
- Direct runoff from sidewalks, walkways, and/or patios into vegetated areas ;
- Direct runoff from driveways and/or uncovered parking lots into vegetated areas;
- Construct sidewalks, walkways, and/or patios with permeable surfaces;
- Construct bicycle lanes, driveways, and/or uncovered parking lots with permeable surfaces;
- Install landscaped-based stormwater treatment measures (non-hydraulically-sized) such as swales, tree wells or bioretention gardens;

Provision C.3.e. Flowchart Footnotes

[4] **Equivalent Offsite Treatment** – Hydraulically-sized treatment (in accordance with Provision C.3.d.), using landscape-based treatment measures, and associated operation and maintenance of:

(a) An equal area of new and/or replaced imperious surface as that created by the Regulated Project;

(b) An equivalent amount of pollutant loading as that created by the Regulated Project; or

(c) An equivalent quantify of runoff as that created by the Regulated Project.

Offsite projects must be constructed by the end of construction of the Regulated Infill or Redevelopment Project. If more time is needed to construct the offsite project, for each additional year, up to 3 years, after the construction of the Regulated Infill or Redevelopment Project, the offsite project must provide an additional 10% of the calculated Equivalent Offsite Treatment.

[5] **Watershed** – A watershed is the area of land drained by a stream or river system. It is where water precipitates and collects, extending from ridges down to the topographic low points where the water drains into a river, bay, ocean, or other water body. A watershed includes surface water bodies (e.g., streams, rivers, lakes, reservoirs, wetlands, and estuaries), groundwater (e.g., aquifers and groundwater basins) and the surrounding landscape. The San Francisco Bay Region consists of seven major hydrologic units (watershed basins) within the Region. Table 2-1 of the Water Board's Basin Plan lists the water bodies within these hydrologic units that have or will have designated beneficial uses. Figure 2-2 of the Basin Plan shows the seven hydrologic units and figures 2-3 of the Basin Plan shows the seven hydrologic units and figures 2-3 through 2-9 maps the locations of the water bodies listed in Table 2-1. For the purposes of Provision C.3.e., Regional or offsite stormwater treatment projects that discharge "into the same watershed" means that these projects discharge treated stormwater into the same waterbody (as delineated in Table 2-1 and Figures 2-3 and 2-9 of the Basin Plan) as the Regulated Project.

[6] **Equivalent Funds** –Monetary amount necessary to provide both:

(a) Hydraulically-sized treatment (in accordance with Provision C.3.d.) of:

i. An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project;

ii. An equivalent amount of pollutant loading as that created by the Regulated Project; or

iii. An equivalent quantity of runoff from similar land uses as that created by the Regulated Project; and

(b) A proportional share of the operation and maintenance costs of the Regional Project.

[7] **Regional Project** – A regional or municipal stormwater treatment facility that discharges into the same watershed that the Regulated Project does. Regional Projects must be completed within 3 years after the end of construction of the Regulated Infill or Redevelopment Project. However, the timeline for completion of the Regional Project may be extended, up to 5 years after the completion of the Regulated Infill or Redevelopment Project, with prior Executive Officer approval. Executive Officer approval will be granted contingent upon a demonstration of good faith efforts to implement the Regional Project, such as having funds encumbered and applying for the appropriate regulatory permits.

ATTACHMENT B

Provision C.3.g.
Alameda Permittees
Hydromodification Management Requirements

Alameda Permittees Hydromodification Management Requirements

1. On-site and Regional Hydromodification Management (HM) Control Design Criteria

a. *Range of flows to control*: Flow duration controls shall be designed such that post-project stormwater discharge rates and durations match pre-project discharge rates and durations from 10 percent of the pre-project 2-year peak flow[53] up to the pre-project 10-year peak flow, except where the lower endpoint of this range is modified as described in Section 6 of this Attachment.

b. *Goodness of fit criteria*: The post-project flow duration curve shall not deviate above the pre-project flow duration curve by more than 10 percent over more than 10 percent of the length of the curve corresponding to the range of flows to control.

c. *Allowable low flow rate*: Flow control structures may be designed to discharge stormwater at a very low rate that does not threaten to erode the receiving waterbody. This flow rate (also called *Qcp*[54]) shall be no greater than 10 percent of the pre-project 2-year peak flow unless a modified value is substantiated by analysis of actual channel resistance in accordance with an approved User Guide as described in Section 6 of this Attachment.

d. *Standard HM modeling*: On-site and regional HM controls designed using the Bay Area Hydrology Model (BAHM[55]) and site-specific input data shall be considered to meet the HM Standard. Such use must be consistent with directions and options set forth in the most current BAHM User's Manual.[56] Permittees shall demonstrate to the satisfaction of the Executive Officer that any modifications of the BAHM made are consistent with the requirements of this Attachment and Provision C.3.f.

e. *Alternate HM modeling and design*: The project proponent may use a continuous simulation hydrologic computer model[57] to simulate pre-project and post-project runoff and to design HM controls. To use this method, the project proponent shall compare the

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[53] Where referred to in this Order, the 2-year peak flow is determined using a flood frequency analysis procedure based on USGS Bulletin 17 B to obtain the peak flow statistically expected to occur at a 2-year recurrence interval. In this analysis, the appropriate record of hourly rainfall data (e.g., 35–50 years of data) is run through a continuous simulation hydrologic model, the annual peak flows are identified, rank ordered, and the 2-year peak flow is estimated. Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers' Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

[54] Qcp is the allowable low flow discharge from a flow control structure on a project site. It is a means of apportioning the critical flow in a stream to individual projects that discharge to that stream, such that cumulative discharges do not exceed the critical flow in the stream.

[55] *The Bay Area Hydrology Model – A Tool for Analyzing Hydromodification Effects of Development Projects and Sizing Solutions*, Bicknell, J., D. Beyerlein, and A. Feng, September 26, 2006. Available at http://www.scvurppp-w2k.com/permit_c3_docs/Bicknell-Beyerlein-Feng_CASQA_Paper_9-26-06.pdf

[56] *The Bay Area Hydrology Model – A Tool for Analyzing Hydromodification Effects of Development Projects and Sizing Solutions*, Bicknell, J., D. Beyerlein, and A. Feng, September 26, 2006. Available at http://www.scvurppp-w2k.com/permit_c3_docs/Bicknell-Beyerlein-Feng_CASQA_Paper_9-26-06.pdf

[57] Such models include US EPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Surface Water Management Model (SWMM).

pre-project and post-project model output for a rainfall record of at least 30 years, and shall show that all applicable performance criteria in 1.a-e above are met.

2. Impracticability Provision

Where conditions (e.g., extreme space limitations) prevent a project from meeting the HM Standard for a reasonable cost, *and* where the project's runoff cannot be directed to a regional HM control within a reasonable time frame, *and* where an in-stream measure is not practicable, the project shall use (1) site design for hydrologic source control, *and* (2) stormwater treatment measures that collectively minimize, slow, and detain[58] runoff to the maximum extent practicable. In addition, the project proponent shall provide for or contribute financially to an alternative HM project as set forth below:

a. *Reasonable cost*: To show that the HM Standard cannot be met at a reasonable cost, the project proponent must demonstrate that the total cost to comply with both the HM Standard and the Provision C.3.d treatment requirement exceeds 2 percent of the project construction cost, excluding land costs. Costs of HM and treatment control measures shall not include land costs, soil disposal fees, hauling, contaminated soil testing, mitigation, disposal, or other normal site enhancement costs such as landscaping or grading that are required for other development purposes.

b. *Regional HM controls:* A regional HM control shall be considered available if there is a planned location for the regional HM control and if an appropriate funding mechanism for a regional HM control is in place by the time of project construction.

c. *In-stream measures practicability:* In-stream measures shall be considered practicable when an in-stream measure for the project's watershed is planned and an appropriate funding mechanism for an in-stream measure is in place by the time of project construction.

d. *Financial contribution to an alternative HM project:* The difference between 2 percent of the project construction costs and the cost of the treatment measures at the site (both costs as described in Section 2.a of this Attachment) shall be contributed to an alternative HM project, such as a stormwater treatment retrofit, HM retrofit, regional HM control, or in-stream measure that is not otherwise required by the Water Board or other regulatory agency. Preference shall be given to projects discharging, in this order, to the same tributary, mainstem, watershed, then in the same municipality or county.

3. Record Keeping

Permittees shall collect and retain the following information for all projects subject to HM requirements:

a. Site plans identifying impervious areas, surface flow directions for the entire site, and location(s) of HM measures;

b. For projects using standard sizing charts, a summary of sizing calculations used;

c. For projects using the BAHM, a listing of model inputs;

[58] Stormwater treatment measures that detain runoff are generally those that filter runoff through soil or other media and include bioretention units, bioswales, basins, planter boxes, tree wells, media filters, and green roofs.

d. For projects using custom modeling, a summary of the modeling calculations with corresponding graph showing curve matching (existing, post-project, and post-project with HM controls curves);

e. For projects using the Impracticability Provision, a listing of all applicable costs and a brief description of the alternative HM Project (name, location, date of start up, entity responsible for maintenance); and

f. A listing, summary, and date of modifications made to the BAHM, including technical rationale. Permittees shall submit this list and explanation annually with the Annual Report. This may be prepared at the Countywide Program level and submitted on behalf of participating Permittees.

4. HM Control Areas

Applicable projects shall be required to meet the HM Standard when such projects are in areas of HM applicability shown in Figure A-1.[59] Plans to restore a creek reach may reintroduce the applicability of HM requirements; in these instances, Permittees may add, but shall not delete, areas of applicability accordingly.

To assist in location and evaluation of project applicability, Figure A-1 depicts a number of features including the following:

- Hardened channels and culverts at least 24 inches in diameter (green solid or dashed lines);
- Natural channels (red lines);
- Boundaries of major watersheds (light blue lines); and
- Surface streets and highways (gray or black lines).

These data are of varying age, precision and accuracy and are not intended for legal description or engineering design. Watersheds extending beyond the County boundaries are shown for illustration purposes only. Project proponents are responsible for verifying and describing actual conditions of site location and drainage.

5. Figure A-1 is color-coded as follows:

a. Solid pink areas – Solid pink designates hilly areas, where high slopes (greater than 25 percent) occur. The HM Standard and all associated requirements apply in areas shown in solid pink on the map. In this area, the HM Standard does *not* apply if a project proponent demonstrates that all project runoff will flow through enclosed storm drains, existing concrete culverts, or fully hardened (with bed and banks continuously concrete-lined) channels to the tidal area shown in light gray.

b. Purple/red hatched areas – These are upstream of areas where hydromodification impacts are of concern because of factors such as bank instability, sensitive habitat, or restoration projects. The HM Standard and all associated requirements apply in areas shown in purple/red (printer-dependant) hatch marking on the map. Projects in these

[59] The watercourses potentially susceptible to hydromodification impacts are identified based on an assessment approach developed by Balance Hydrologics (2003).

areas may be subject to additional agency reviews related to hydrologic, habitat or other watershed-specific concerns.

c. Solid white areas – Solid white designates the land area between the hills and the tidal zone. This area may be susceptible to hydromodification unless the site is connected to storm drains that discharge to the tidal area. The HM Standard and all associated requirements apply to projects in solid white areas *unless* a project proponent demonstrates that all project runoff will flow through fully hardened channels.[60] Short segments of engineered earthen channels (length less than 10 times the maximum width of trapezoidal cross-section) can be considered resistant to erosion if located downstream of a concrete channel of similar or greater length and comparable cross-sectional dimensions. Plans to restore a hardened channel may affect the HM Standard applicability in this area.

d. Solid gray areas – Solid gray designates areas where streams or channels are tidally influenced or primarily depositional near their outfall in San Francisco Bay. The HM Standard does not apply to projects in this area. Plans to restore a hardened channel may affect the HM Standard applicability in this area.

e. Dark gray, *Eastern County* area – Dark gray designates the portion of eastern Alameda County that lies outside the discharge area of this NPDES permit. This area is in the Central Valley Regional Water Quality Control Board's jurisdiction.

6. Potential Exceptions to Figure A-1 Designations

The Program may choose to prepare a User Guide[61] to be used for evaluating individual receiving waterbodies using detailed methods to assess channel stability and watercourse critical flow. This User Guide would reiterate and collate established stream stability assessment methods that have been presented in the Program's HMP.[62] After the Program has collated its methods into a User Guide format, received approval of the User Guide from the Executive Officer,[63] and informed the public through such process as an electronic mailing list, the Permittees may use the User Guide to guide preparation of technical reports for the following: implementing the HM Standard using in-stream or regional HM controls; determining whether certain projects are discharging to a watercourse that is less susceptible (from point of discharge to the Bay) to hydromodification (e.g., would have a lower potential for erosion than set forth in these requirements); and/or determining if a watercourse has a higher critical flow and project(s) discharging to it are eligible for an alternative Qcp for the purpose of designing on-site or regional measures to control flows draining to these channels (i.e., the actual threshold of erosion-causing critical flow is higher than 10 percent of the 2-year pre-project flow). In no case shall the design value of Qcp exceed 50 percent of the 2-year pre-project flow.

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[60] In this paragraph, *fully hardened channels* include enclosed storm drains, existing concrete culverts, or channels whose bed and banks are continuously concrete-lined to the tidal area shown in light gray on the map.

[61] The User Guide may be offered under a different title.

[62] The Program's HMP has undergone Water Board staff review and been subject to public notice and comment.

[63] The User Guide shall not introduce a new concept, but rather reformat existing methods; therefore, Executive Officer approval is appropriate.

ATTACHMENT C

Provision C.3.g.
Contra Costa Permittees
Hydromodification Management Requirements

Contra Costa Permittees Hydromodification Management Requirements

1. Demonstrating Compliance with the Hydromodification Management (HM) Standard

Contra Costa Permittees shall ensure that project proponents shall demonstrate compliance with the HM Standard by demonstrating that any one of the following four options is met:

a. *No increase in impervious area.* The project proponent may compare the project design to the pre-project condition and show that the project will not increase impervious area and also will not facilitate the efficiency of drainage collection and conveyance.

b. *Implementation of hydrograph modification IMPs.* The project proponent may select and size IMPs to manage hydrograph modification impacts, using the design procedure, criteria, and sizing factors specified in the Contra Costa Clean Water Program's *Stormwater C.3 Guidebook*. The use of flow-through planters shall be limited to upper-story plazas, adjacent to building foundations, on slopes where infiltration could impair geotechnical stability, or in similar situations where geotechnical issues prevent use of IMPs that allow infiltration to native soils. Limited soil infiltration capacity in itself does not make use of other IMPs infeasible.

c. *Estimated post-project runoff durations and peak flows do not exceed pre-project durations and peak flows.* The project proponent may use a continuous simulation hydrologic computer model such as USEPA's Hydrograph Simulation Program—Fortran (HSPF) to simulate pre-project and post-project runoff, including the effect of proposed IMPs, detention basins, or other stormwater management facilities. To use this method, the project proponent shall compare the pre-project and post-project model output for a rainfall record of at least 30 years, using limitations and instructions provided in the Program's *Stormwater C.3 Guidebook*, and shall show that the following criteria are met:

i. For flow rates from 10 percent of the pre-project 2-year runoff event (0.1Q2) to the pre-project 10-year runoff event (Q10), the post-project discharge rates and durations shall not deviate above the pre-project rates and durations by more than 10 percent over more than 10 percent of the length of the flow duration curve.

ii. For flow rates from 0.5Q2 to Q2, the post-project *peak flows* shall not exceed pre-project peak flows. For flow rates from Q2 to Q10, post-project peak flows may exceed pre-project flows by up to 10 percent for a 1-year frequency interval. For example, post-project flows could exceed pre-project flows by up to 10 percent for the interval from Q9 to Q10 or from Q5.5 to Q6.5, but not from Q8 to Q10.

d. *Projected increases in runoff peaks and durations will not accelerate erosion of receiving stream reaches.* The project proponent may show that, because of the specific characteristics of the stream receiving runoff from the project site, or because of proposed stream restoration projects, or both, there is little likelihood that the cumulative impacts from new development could increase the net rate of stream erosion to the extent that beneficial uses would be significantly impacted. To use this option, the project proponent shall evaluate the receiving stream to determine the relative risk of erosion impacts and take the appropriate actions as described below and in Table A-1. Projects 20 acres or larger in total area shall not use the medium risk methodology in *(d)ii* below.

i. ***Low Risk.*** In a report or letter report, signed by an engineer or qualified environmental professional, the project proponent shall show that all downstream

channels between the project site and the Bay/Delta fall into one of the following *low-risk* categories.

(1) Enclosed pipes.

(2) Channels with continuous hardened beds and banks engineered to withstand erosive forces and composed of concrete, engineered riprap, sackcrete, gabions, mats, and such. This category excludes channels where hardened beds and banks are not engineered continuous installations (i.e., have been installed in response to localized bank failure or erosion).

(3) Channels subject to tidal action.

(4) Channels shown to be aggrading (i.e., consistently subject to accumulation of sediments over decades) and to have no indications of erosion on the channel banks.

ii. ***Medium Risk.*** Medium risk channels are those where the boundary shear stress could exceed critical shear stress as a result of hydrograph modification but where either the sensitivity of the boundary shear stress to flow is low (e.g., an oversized channel with high width to depth ratios) or where the resistance of the channel materials is relatively high (e.g., cobble or boulder beds and vegetated banks). In *medium-risk* channels, accelerated erosion due to increased watershed imperviousness is not likely but is possible, and the uncertainties can be more easily and effectively addressed by mitigation than by additional study.

In a preliminary report, the project proponent's engineer or qualified environmental professional shall apply the Program's *Basic Geomorphic Assessment*[64] methods and criteria to show each downstream reach between the project site and the Bay/Delta is either at *low-risk* or *medium-risk* of accelerated erosion due to watershed development. In a following, detailed report, a qualified stream geomorphologist[65] shall use the Program's Basic Geomorphic Assessment methods and criteria, available information, and current field data to evaluate each *medium-risk* reach. For *each medium-risk* reach, the detailed report shall show one of the following:

(1) A detailed analysis, using the Program's criteria, showing the particular reach may be reclassified as *low-risk.*

(2) A detailed analysis, using the Program's criteria, confirming the *medium-risk* classification, and:

(a) A preliminary plan for a mitigation project for that reach to stabilize stream beds or banks, improve natural stream functions, and/or improve habitat values, and

(b) A commitment to implement the mitigation project timely in connection with the proposed development project (including milestones, schedule, cost estimates, and funding), and

(c) An opinion and supporting analysis by one or more qualified environmental professionals that the expected environmental benefits of the mitigation

[64] Contra Costa Clean Water Program *Hydrograph Modification Management Plan*, May 15, 2005, Attachment 4, pp. 6-13. This method must be made available in the Program's *Stormwater C.3 Guidebook.*

[65] Typically, detailed studies will be conducted by a stream geomorphologist retained by the lead agency (or, on the lead agency's request, another public agency such as the Contra Costa County Flood Control and Water Conservation District) and paid for by the project proponent.

project substantially outweigh the potential impacts of an increase in runoff from the development project, and

(d) Communication, in the form of letters or meeting notes, indicating consensus among staff representatives of regulatory agencies having jurisdiction that the mitigation project is feasible and desirable. In the case of the Regional Water Board, this must be a letter, signed by the Executive Officer or designee, specifically referencing this requirement. (This is a preliminary indication of feasibility required as part of the development project's Stormwater Control Plan. All applicable permits must be obtained before the mitigation project can be implemented.)

iii. ***High Risk.*** High-risk channels are those where the sensitivity of boundary shear stress to flow is high (e.g., incised or entrenched channels, channels with low width-to-depth ratios, and narrow channels with levees) or where channel resistance is low (e.g., channels with fine-grained, erodible beds and banks, or with little bed or bank vegetation). In a *high-risk* channel, it is presumed that increases in runoff flows will accelerate bed and bank erosion.

To implement this option (i.e., to allow increased runoff peaks and durations to a high-risk channel), the project proponent must perform a comprehensive analysis to determine the design objectives for channel restoration and must propose a comprehensive program of in-stream measures to improve channel functions while accommodating increased flows. Specific requirements are developed case-by-case in consultation with regulatory agencies having jurisdiction. The analysis will typically involve watershed-scale continuous hydrologic modeling (including calibration with stream gauge data where possible) of pre-project and post-project runoff flows, sediment transport modeling, collection and/or analysis of field data to characterize channel morphology including analysis of bed and bank materials and bank vegetation, selection and design of in-stream structures, and project environmental permitting.

2. IMP Model Calibration and Validation

The Program shall monitor flow from Hydrograph Modification Integrated Management Practices (IMPs) to determine the accuracy of its model inputs and assumptions. Monitoring shall be conducted with the aim of evaluating flow control effectiveness of the IMPs. The Program shall implement monitoring where feasible at future new development projects to gain insight into actual versus predicted rates and durations of flow from IMP overflows and underdrains.

At a minimum, Permittees shall monitor five locations for a minimum of two rainy seasons. If two rainy seasons are not sufficient to collect enough data to determine the accuracy of model inputs and assumptions, monitoring shall continue until such time as adequate data are collected.

Permittees shall conduct the IMP monitoring as described in the IMP Model Calibration and Validation Plan in Section 5 of this Attachment. Monitoring results shall be submitted to the Executive Officer by June 15 of each year following collection of monitoring data. If the first year's data indicate IMPs are not effectively controlling flows as modeled in the HMP, the Executive Officer may require the Program to make adjustments to the IMP sizing factors or design, or otherwise take appropriate corrective action. The Permittees shall submit an IMP

Monitoring Report by August 30 of the second year[66] of monitoring. The IMP Monitoring Report shall contain, at a minimum, all the data, graphic output from model runs, and a listing of all model outputs to be adjusted, with full explanation for each. Board staff will review the IMP Monitoring Report and require the Program to make any appropriate changes to the model within a 3-month time frame.

3. Stormwater C.3 Guidebook

a. NRCS Soil Groups: The *Stormwater C.3 Guidebook* shall include IMP sizing factors for use on development sites with Hydrologic Soil Group *B* and *C* soils, which shall be calculated using the methods and references in the *Contra Costa Clean Water Program Hydrograph Modification Management Plan,* dated May 15, 2005.

b. Self-Retaining Areas: The *Stormwater C.3 Guidebook* shall also include appropriate criteria, based on detailed hydrologic analysis, to ensure runoff peak flows and durations from *self-retaining areas* do not exceed pre-project peak flows and durations from these same areas. Until such time as the Executive Officer approves these criteria, no areas shall be considered *self-retaining* for the purposes of designing and implementing HM controls (i.e., stormwater flow and duration controls).

[66] If the monitoring extends beyond 2 years, an IMP Monitoring Report shall be submitted by August 30 annually until model calibration and validation is complete.

Table C-1: Summary of Option #4

Summary only. If there are conflicts between this summary table and the text of the Hydrograph Modification Management Standard, the text shall apply.

Risk Classification and Definition	To Show Classification Applies	Requirements for HMP Compliance
Low: Enclosed pipes, channels with continuous hardened beds and banks, channels subject to tidal action, and channels shown to be aggrading over time with no sign of bank erosion.	An engineer or qualified environmental professional reviews all downstream reaches between the project site and the Bay/Delta and writes report/letter showing *all* reaches meet the *low risk* definition.	No additional requirements.
Medium: Channels where the boundary shear stress could exceed critical shear stress as a result of hydrograph modification, but where either the sensitivity of the boundary shear stress to flow is low (e.g., an oversized channel with high width-to-depth ratios) or where the resistance of the channel materials is relatively high (e.g., cobble or boulder beds and vegetated banks). Accelerated erosion due to increased watershed imperviousness is not likely but is possible, and the uncertainties can be more easily and effectively addressed by mitigation than by additional study. Not allowed for projects 20 acres or larger in total area.	An engineer or qualified environmental professional applies the Program's Basic Geomorphic Assessment* methods and Risk Class criteria and shows in a Preliminary Report that *each* downstream reach between the project site and the Bay/Delta is either *medium risk* or *low risk.*	The project proponent's qualified geomorphologist applies the Program's Basic Geomorphic Assessment* methods and criteria, available information, and current field data to show, for each reach that was characterized in the Preliminary Report as *medium risk*. The geomorphologist prepares a detailed report showing, for each reach, either: The particular reach should be reclassified as *low risk.* [No further action for that reach is required.] OR The particular reach is confirmed to be *medium risk.* Present a mitigation project plan to stabilize stream bed and/or banks, improve natural stream functions, and/or improve habitat values as described in Section 4.b.ii of the Standard. Approval includes Water Board staff written approval.
High: Channels where the sensitivity of boundary shear stress to flow is high (e.g., incised or entrenched channels, channels with low width-to-depth ratios, and narrow channels with levees) or where channel resistance is low (e.g., channels with fine-grained, erodible beds and banks, or with little bed or bank vegetation).	Default classification if neither *low* nor *medium* risk classification applies to all downstream channels between the project site and the Bay/Delta fall.	The project proponent's qualified geomorphologist conducts a Detailed Geomorphic and Hydrologic Assessment* to determine the design objectives for stream restoration and a comprehensive program of in-stream measures to improve channel functions while accommodating increased flows. Specific requirements are developed case-by-case in cooperation with the applicable regulatory agencies. As with all in-stream activities, Water Board staff sign off is required, and input should be sought in the project's early stages.

* These methods are described in Contra Costa Clean Water Program *Hydrograph Modification Management Plan*, May 15, 2005, Attachment 4, and must be described in the Program's *Stormwater C.3 Guidebook*.

4. IMP Model Calibration and Validation Plan Objective

As part of the process of continuous improvement of the HMP, the Program shall investigate means to monitor flow from Hydrograph Modification Integrated Management Practices (IMPs). Monitoring shall be conducted with the aim of evaluating flow control effectiveness of the IMPs. The Program shall implement monitoring where feasible at future new development projects at a minimum of five locations and for a minimum of two rainy seasons to gain insight into actual versus predicted rates and durations of flow from IMP overflows and underdrains. If two rainy seasons are not sufficient to collect enough data to determine the accuracy of model inputs and assumptions, monitoring shall continue until such time as adequate data are collected.

a. The Dischargers Shall Identify and Establish Monitoring Sites – Program staff shall work with municipal Co-Permittees to identify potential monitoring sites on development projects that implement IMPs. Proposed sites shall be identified during review of planning and zoning applications so that monitoring stations can be designed and constructed as part of the development project. Monitoring shall begin after the development project is complete and the site is in use.

Criteria for appropriate sites include**,** but are not limited to**,** the following:

- To ensure applicability of results, the development project and IMPs should be typical of development sites and types of IMPs foreseen throughout the County. In particular, at least one each of the infiltration planter, flow-through planter, and *dry* swale shall be selected for monitoring.
- The area tributary to the IMP should be clearly defined, should contain and direct runoff at all rainfall intensities to the IMP. Two monitoring locations shall contain tributary areas that are a mix of pervious and impervious areas to test the pervious area simplifying assumptions used in the HMP, Table 14, Attachment 2, page 49. If no such locations are constructed by the monitoring period, modeling of mixed (pervious and impervious) tributary areas can substitute for direct monitoring of this type of location.
- The site shall be easily accessible at all times of day and night to allow inspection and maintenance of measurement equipment.
- Hourly rain gauge data representative of the site's location shall be available.

b. Documentation of Monitoring Sites – The Dischargers shall record and report (i.e., document) pertinent information for each monitoring site. Documentation of each monitoring site shall include the following:

- Amount of tributary area;
- Condition of roof or paving;
- Grading and drainage to the IMP, including calculated time of concentration.
- Locations and elevations of inlets and outlets;
- As-built measurements of the IMP including depth of soil and gravel layers, height of underdrain pipe above the IMP floor or native soil;

- Detailed specifications of soil and gravel layers and of filter fabric and other appurtenances; and
- Condition of IMP surface soils and vegetation.

c. Design, Construction, and Operation of Monitoring Sites – The Dischargers shall ensure that IMPs selected for monitoring are equipped with a manhole, vault, or other means to install and access equipment for monitoring flows from IMP overflows and underdrains.

Development of suitable methods for monitoring the entire range of flows may require experiment. The Program and Water Board are interested in the timing and duration of very low flows from underdrains, as well as higher flows from IMP overflows. The Dischargers shall ensure that equipment is configured to measure the entire range of flows and to avoid potential clogging of orifices used to measure low flows.

The Dischargers shall ensure that construction of IMPs is inspected carefully to ensure that IMPs are installed as designed and to avoid potential operational problems. For example, gravel used for underdrain layers should be washed free of fines, and filter fabric should be installed without breaks.

The Dischargers shall ensure that, following construction, artificial flows are applied to the IMP to verify the IMP and monitoring equipment are operating correctly and to resolve any operational problems prior to measuring flows from actual rain storms.

The Dischargers shall ensure that monitoring equipment is properly maintained. Maintenance of monitoring equipment will require, initially, inspections during and after storms that produce runoff. The inspection and maintenance schedule may be adjusted as additional experience is gained.

d. Data to be Obtained – The Dischargers shall collect the following data for each IMP, during the monitoring period:

- Hourly rainfall and more frequent rainfall data where available;
- Hourly IMP outflow and 15-minute outflow for all time periods in which sub-hourly rainfall data are available;
- Hourly IMP inflow (if possible) and more frequent inflow (if possible) when sub-hourly rainfall data are available; and
- Notes and observations.

e. Evaluation of Data – The principal use of the monitoring data shall be a comparison of predicted to actual flows. The Dischargers shall ensure that the HSPF model is set up as it was to prepare the curves in Attachment 2 of the HMP, with appropriate adjustments for the drainage area of the IMP to be monitored and for the actual sizing and configuration of the IMP. Hourly rainfall data from observed storms shall be input to the model, and the resulting hourly predicted output recorded. Where sub-hourly rainfall data are available, the model shall be run with, and output recorded for, 15-minute time steps.

The Dischargers shall compare predicted hourly outflows to the actual hourly outflows. As more data are gathered, the Dischargers may examine aggregated data to characterize deviations from predicted performance at various storm intensities and durations.

Because high-intensity storms are rare, it will take many years to obtain a suitable number of events to evaluate IMP performance under overflow conditions. Underdrain flows will occur more frequently, but possibly only a few times a year, depending on rainfall and IMP characteristics (e.g., extent to which the IMP is oversized, and actual, rather than predicted, permeability of native soils). However, evaluating a range of rainfall events that do *not* produce underflow will help demonstrate the effectiveness of the IMP.

5. Record Keeping and Reporting

Permittees shall collect and retain the following information for all projects subject to HM requirements:

a. Site plans identifying impervious areas, surface flow directions for the entire site, and location(s) of HM measures;

b. For projects using standard sizing charts, a summary of sizing calculations used;

c. For projects using the BAHM, a listing of model inputs;

d. For projects using custom modeling, a summary of the modeling calculations with corresponding graph showing curve matching (existing, post-project, and post-project with HM controls curves);

e. For projects using the Impracticability Provision, a listing of all applicable costs and a brief description of the alternative HM project (name, location, date of start up, entity responsible for maintenance); and

f. A list and thorough technical explanation of any changes in design criteria for HM Controls, including IMPs. Permittees shall submit this list and explanation annually with the Annual Report.

ATTACHMENT D

Provision C.3.g.
Fairfield-Suisun Permittees
Hydromodification Management Requirements

Fairfield-Suisun Permittees Hydromodification Management Requirements

1. On-site and Regional Hydromodification Management (HM) Control Design Criteria

a. *Range of flows to control*: Flow duration controls shall be designed such that post-project stormwater discharge rates and durations match pre-project discharge rates and durations from 20 percent of the pre-project 2-year peak flow[67] up to the pre-project 10-year peak flow.

b. *Goodness of fit criteria*: The post-project flow duration curve shall not deviate above the pre-project flow duration curve by more than 10 percent over more than 10 percent of the length of the curve corresponding to the range of flows to control.

c. *Allowable low flow rate:* Flow control structures may be designed to discharge stormwater at a very low rate that does not threaten to erode the receiving waterbody. This flow rate (also called Qcp[68]) shall be no greater than 20 percent of the pre-project 2-year peak flow.

d. *Standard HM modeling:* On-site and regional HM controls designed using the Bay Area Hydrology Model (BAHM[69]) and site-specific input data shall be considered to meet the HM Standard. Such use must be consistent with directions and options set forth in the most current BAHM User Manual.[70] Permittees shall demonstrate to the satisfaction of the Executive Officer that any modifications of the BAHM made are consistent with this Attachment and Provision C.3.g.

e. *Alternate HM modeling and design:* The project proponent may use a continuous simulation hydrologic computer model[71] to simulate pre-project and post-project runoff and to design HM controls. To use this method, the project proponent shall compare the pre-project and post-project model output for a rainfall record of at least 30 years, and shall show that all applicable performance criteria in 1.a–c above are met.

f. *Sizing Charts:* The Program developed design procedures, criteria, and sizing factors for infiltration basins and bioretention units, based on a low flow rate that exceeds the allowable low flow rate. After the Program has modified its sizing factors[72] to the allowable criteria, received approval of the modified sizing factors from the Executive

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[67] Where referred to in this Order, the 2-year peak flow is determined using a flood flow frequency analysis procedure based on USGS Bulletin 17 B to obtain the peak flow statistically expected to occur at a 2-year recurrence interval. In this analysis, the appropriate record of hourly rainfall data (e.g., 35–50 years of data) is run through a continuous simulation hydrologic model, the annual peak flows are identified, rank ordered, and the 2-year peak flow is estimated. Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers' Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

[68] Qcp is the allowable low flow discharge from a flow control structure on a project site. It is a means of apportioning the critical flow in a stream to individual projects that discharge to that stream, such that cumulative discharges do not exceed the critical flow in the stream.

[69] See www.bayareahydrologymodel.org , Resources

[70] *The Bay Area Hydrology Model User Manual*is available at http://www.bayareahydrologymodel.org/downloads.html.

[71] Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

[72] Current sizing factors and design criteria are shown in Appendix D of the FSURMP HMP.

Officer,[73] and informed the public through such mechanism as an electronic mailing list, project proponents may meet the HM Standard by using the Program's design procedures, criteria, and sizing factors for infiltration basins and/or bioretention units.

2. Impracticability Provision

Where conditions (e.g., extreme space limitations) prevent a project from meeting the HM Standard for a reasonable cost, *and* where the project's runoff cannot be directed to a regional HM control within a reasonable time frame, *and* where an in-stream measure is not practicable, the project shall use (1) site design for hydrologic source control, *and* (2) stormwater treatment measures that collectively minimize, slow, and detain[74] runoff to the maximum extent practicable. In addition, if the cost of providing site design for hydrologic source control and treatment measures to the maximum extent practicable does not exceed 2% of the project cost (as defined in "2.a." below), the project proponent shall provide for or contribute financially to an alternative HM project as set forth below:

a. *Reasonable cost*: To show that the HM Standard cannot be met at a reasonable cost, the project proponent must demonstrate that the total cost to comply with both the HM Standard and the Provision C.3.d. treatment requirement exceeds 2 percent of the project construction cost, excluding land costs. Costs of HM and treatment control measures shall not include land costs, soil disposal fees, hauling, contaminated soil testing, mitigation, disposal, or other normal site enhancement costs such as landscaping or grading that are required for other development purposes.

b. *Regional HM controls*: A regional HM control shall be considered available if there is a planned location for the regional HM control and if an appropriate funding mechanism for a regional HM control is in place by the time of project construction.

c. *In-stream measures practicability*: In-stream measures shall be considered practicable when an in-stream measure for the project's watershed is planned and an appropriate funding mechanism for an in-stream measure is in place by the time of project construction.

d. *Financial contribution to an alternative HM project*: The difference between 2 percent of the project construction costs and the cost of the treatment measures at the site (both costs as described in Section 2.a of this Attachment) shall be contributed to an alternative HM project, such as a stormwater treatment retrofit, HM retrofit, regional HM control, or in-stream measure. Preference shall be given to projects discharging, in this order, to the same tributary, mainstem, watershed, then in the same municipality or county.

3. Record Keeping

Permittees shall collect and retain the following information for all projects subject to HM requirements:

a. Site plans identifying impervious areas, surface flow directions for the entire site, and location(s) of HM measures;

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[73] The modified sizing factors will not introduce a new concept but rather make an existing compliance mechanism more stringent; therefore, Executive Officer approval is appropriate.

[74] Stormwater treatment measures that detain runoff are generally those that filter runoff through soil or other media, and include bioretention units, bioswales, basins, planter boxes, tree wells, media, filters, and green roofs.

b. For projects using standard sizing charts, a summary of sizing calculations used;

c. For projects using the BAHM, a listing of model inputs;

d. For projects using custom modeling, a summary of the modeling calculations with corresponding graph showing curve matching (existing, post-project, and post-project with HM controls curves);

e. For projects using the Impracticability Provision, a listing of all applicable costs and a brief description of the alternative HM project (name, location, date of start up, entity responsible for maintenance); and

f. A listing, summary, and date of modifications made to the BAHM, including technical rationale. Permittees shall submit this list and explanation annually with the Annual Report.

4. HM Control Areas

Applicable projects shall be required to meet the HM Standard when such projects discharge into the upstream reaches of Laurel or Ledgewood Creeks, as delineated in Figures C-1 and C-2. Plans to restore a creek reach may reintroduce the applicability of HM requirements; in these instances, Permittees may add, but shall not delete, areas of applicability accordingly.

ATTACHMENT E

Provision C.3.g.
San Mateo Permittees
Hydromodification Management Requirements

San Mateo Permittees Hydromodification Management Requirements

1. On-site and Regional Hydromodification Management (HM) Control Design Criteria

a. *Range of flows to control:* Flow duration controls shall be designed such that post-project stormwater discharge rates and durations match pre-project discharge rates and durations from 10 percent of the pre-project 2-year peak flow[75] up to the pre-project 10-year peak flow.

b. *Goodness of fit criteria*: The post-project flow duration curve shall not deviate above the pre-project flow duration curve by more than 10 percent over more than 10 percent of the length of the curve corresponding to the range of flows to control.

c. *Allowable low flow rate:* Flow control structures may be designed to discharge stormwater at a very low rate that does not threaten to erode the receiving waterbody. This flow rate (also called Qcp[76]) shall be no greater than 10 percent of the pre-project 2-year peak flow.

d. *Standard HM modeling*: On-site and regional HM controls designed using the Bay Area Hydrology Model (BAHM[77]) and site-specific input data shall be considered to meet the HM Standard. Such use must be consistent with directions and options set forth in the most current BAHM User Manual.[78] Permittees shall demonstrate to the satisfaction of the Executive Officer that any modifications of the BAHM made are consistent with the requirements of Provision C.3.g.

e. *Alternate HM modeling and design*: The project proponent may use a continuous simulation hydrologic computer model[79] to simulate pre-project and post-project runoff and to design HM controls. To use this method, the project proponent shall compare the pre-project and post-project model output for a rainfall record of at least 30 years, and shall show that all applicable performance criteria in 1.a.–c. above are met.

2. Impracticability Provision

Where conditions (e.g., extreme space limitations) prevent a project from meeting the HM Standard for a reasonable cost, *and* where the project's runoff cannot be directed to a

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[75] Where referred to in this Order, the 2-year peak flow is determined using a flood flow frequency analysis procedure based on USGS Bulletin 17 B to obtain the peak flow statistically expected to occur at a 2-year recurrence interval. In this analysis, the appropriate record of hourly rainfall data (e.g., 35–50 years of data) is run through a continuous simulation hydrologic model, the annual peak flows are identified, rank ordered, and the 2-year peak flow is estimated. Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers' Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

[76] Qcp is the allowable low flow discharge from a flow control structure on a project site. It is a means of apportioning the critical flow in a stream to individual projects that discharge to that stream, such that cumulative discharges do not exceed the critical flow in the stream.

[77] See www.bayareahydrologymodel.org , Resources

[78] The Bay Area Hydrology Model User Manualis available at http://www.bayareahydrologymodel.org/downloads.html

[79] Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

regional HM control within a reasonable time frame, *and* where an in-stream measure is not practicable, the project shall use (1) site design for hydrologic source control, *and* (2) stormwater treatment measures that collectively minimize, slow, and detain[80] runoff to the maximum extent practicable. In addition, , if the cost of providing site design for hydrologic source control and treatment measures to the maximum extent practicable does not exceed 2% of the project cost (as defined in "2.a." below), the project proponent shall provide for or contribute financially to an alternative HM project as set forth below:

a. *Reasonable cost*: To show that the HM Standard cannot be met at a reasonable cost, the project proponent must demonstrate that the total cost to comply with both the HM Standard and the Provision C.3.d treatment requirement exceeds 2 percent of the project construction cost, excluding land costs. Costs of HM and treatment control measures shall not include land costs, soil disposal fees, hauling, contaminated soil testing, mitigation, disposal, or other normal site enhancement costs such as landscaping or grading that are required for other development purposes.

b. *Regional HM controls:* A regional HM control shall be considered available if there is a planned location for the regional HM control and if an appropriate funding mechanism for a regional HM control is in place by the time of project construction.

c. *In-stream measures practicability:* In-stream measures shall be considered practicable when an in-stream measure for the project's watershed is planned and an appropriate funding mechanism for an in-stream measure is in place by the time of project construction.

d. *Financial contribution to an alternative HM project*: The difference between 2 percent of the project construction costs and the cost of the treatment measures at the site (both costs as described in Section 2.a of this Attachment shall be contributed to an alternative HM project, such as a stormwater treatment retrofit, HM retrofit, regional HM control, or in-stream measure. Preference shall be given to projects discharging, in this order, to the same tributary, mainstem, watershed, then in the same municipality, or county.

3. Record Keeping

Permittees shall collect and retain the following information for all projects subject to HM requirements:

a. Site plans identifying impervious areas, surface flow directions for the entire site, and location(s) of HM measures;

b. For projects using standard sizing charts, a summary of sizing calculations used;

c. For projects using the BAHM, a listing of model inputs;

d. For projects using custom modeling, a summary of the modeling calculations with corresponding graph showing curve matching (existing, post-project, and post-project with HM controls curves);

[80] Stormwater treatment measures that detain runoff are generally those that filter runoff through soil or other media, and include bioretention units, bioswales, basins, planter boxes, tree wells, media filters, and green roofs.

e. For projects using the Impracticability Provision, a listing of all applicable costs and a brief description of the alternative HM project (name, location, date of startup, entity responsible for maintenance); and

f. A listing, summary, and date of modifications made to the BAHM, including technical rationale. Permittees shall submit this list and explanation annually with the Annual Report. This may be prepared at the Countywide Program level and submitted on behalf of participating Permittees.

4. HM Control Areas

Applicable projects shall be required to meet the HM Standard when such projects are in the HM control areas shown in Figure D-1. Plans to restore a creek reach may reintroduce the applicability of HM requirements; in these instances, Permittees may add, but shall not delete, areas of applicability accordingly.

The HM Standard and all associated requirements apply in areas that are shown in green on the map and noted in the map's key as *areas subject to HMP*. The other areas are exempt from the HM Standard because they drain to hardened channels or low gradient channels (a characteristic applicable to San Mateo County's particular shoreline properties), or are in highly developed areas. Plans to restore a hardened channel may affect areas of applicability.

Areas shown in Figure D-1 may be modified as follows:

a. Street Boundary Interpretation – Streets are used to mark the boundary between areas where the HM Standard must be met and exempt areas. Parcels on the boundary street are considered within the area exempted from the hydromodification requirements. Nonetheless, there might be cases where the drainage from a particular parcel(s) on the boundary street drains westward into the hydromodification required area and, as such, any applicable project on such a parcel(s) would be subject to the hydromodification requirements.

b. Hardened Channel/Drainage to Exempt Area – If drainage leaving a proposed project subject to the HM Standard is determined to flow only through a hardened channel and/or enclosed pipe along its entire length before directly discharging into a waterway in the exempt area or into tidal waters, the project would be exempted from the HM Standard and its associated requirements. The project proponent must demonstrate, in a statement signed by an engineer or qualified environmental professional, that this condition is met.

c. Boundary Re-Opener – If the municipal regional permit or future permit reissuances or amendments modify the types of projects subject to the hydromodification requirements, the appropriate location for an HMP boundary or boundaries will be reevaluated at the same time.

ATTACHMENT F

Provision C.3.g.
Santa Clara Permittees
Hydromodification Management Requirements

Santa Clara Permittees Hydromodification Management Requirements

1. On-site and Regional Hydromodification Management (HM) Control Design Criteria

a. *Range of flows to control:* Flow duration controls shall be designed such that post-project stormwater discharge rates and durations match pre-project discharge rates and durations from 10 percent of the pre-project 2-year peak flow[81] up to the pre-project 10-year peak flow, except where the lower endpoint of this range is modified as described in Section 5 of this Attachment.

b. *Goodness of fit criteria*: The post-project flow duration curve shall not deviate above the pre-project flow duration curve by more than 10 percent over more than 10 percent of the length of the curve corresponding to the range of flows to control.

c. *Allowable low flow rate*: Flow control structures may be designed to discharge stormwater at a very low rate that does not threaten to erode the receiving waterbody. This flow rate (also called *Qcp*[82]) shall be no greater than 10 percent of the pre-project 2-year peak flow unless a modified value is substantiated by analysis of actual channel resistance in accordance with an approved User Guide as described in Section 5 of this Attachment.

d. *Standard HM modeling*: On-site and regional HM controls designed using the Bay Area Hydrology Model (BAHM[83]) and site-specific input data shall be considered to meet the HM Standard. Such use must be consistent with directions and options set forth in the most current BAHM User Manual.[84] Permittees shall demonstrate to the satisfaction of the Executive Officer that any modifications of the BAHM made are consistent with this attachment and Provision C.3.g.

e. *Alternate HM modeling and design*: The project proponent may use a continuous simulation hydrologic computer model[85] to simulate pre-project and post-project runoff and to design HM controls. To use this method, the project proponent shall compare the pre-project and post-project model output for a rainfall record of at least 30 years, and shall show that all applicable performance criteria in 1.a. – c. above are met.

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[81] Where referred to in this Order, the 2-year peak flow is determined using a flood flow frequency analysis procedure based on USGS Bulletin 17B to obtain the peak flow statistically expected to occur at a 2-year recurrence interval. In this analysis, the appropriate record of hourly rainfall data (e.g., 35–50 years of data) is run through a continuous simulation hydrologic model, the annual peak flows are identified, rank ordered, and the 2-year peak flow is estimated. Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers' Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

[82] Qcp is the allowable low flow discharge from a flow control structure on a project site. It is a means of apportioning the critical flow in a stream to individual projects that discharge to that stream, such that cumulative discharges do not exceed the critical flow in the stream.

[83] See www.bayareahydrologymodel.org , Resources.

[84] *The Bay Area Hydrology Model User Manual* is available at http://www.bayareahydrologymodel.org/downloads.html.

[85] Such models include USEPA's Hydrologic Simulation Program—Fortran (HSPF), U.S. Army Corps of Engineers Hydrologic Engineering Center-Hydrologic Modeling System (HEC-HMS), and USEPA's Storm Water Management Model (SWMM).

2. Impracticability Provision

Where conditions (e.g., extreme space limitations) prevent a project from meeting the HM Standard for a reasonable cost, *and* where the project's runoff cannot be directed to a Regional HM control[86] within a reasonable time frame, *and* where an in-stream measure is not practicable, the project shall use (1) site design for hydrologic source control, *and* (2) stormwater treatment measures that collectively minimize, slow, and detain[87] runoff to the maximum extent practicable. In addition, if the cost of providing site design for hydrologic source control and treatment measures to the maximum extent practicable does not exceed 2% of the project cost (as defined in "2.a." below), the project shall contribute financially to an alternative HM project as set forth below:

a. *Reasonable cost*: To show that the HM Standard cannot be met at a reasonable cost, the project proponent must demonstrate that the total cost to comply with both the HM Standard and the Provision C.3.d treatment requirement exceeds 2 percent of the project construction cost, excluding land costs. Costs of HM and treatment control measures shall not include land costs, soil disposal fees, hauling, contaminated soil testing, mitigation, disposal, or other normal site enhancement costs such as landscaping or grading that are required for other development purposes.

b. *Regional HM control:* A regional HM control shall be considered available if there is a planned location for the regional HM control and if an appropriate funding mechanism for a regional control is in place by the time of project construction.

c. *In-stream measures practicability:* In-stream measures shall be considered practicable when an in-stream measure for the project's watershed is planned and an appropriate funding mechanism for an in-stream measure is in place by the time of project construction.

d. *Financial contribution to an alternative HM project:* The difference between 2 percent of the project construction costs and the cost of the treatment measures at the site (both costs as described in Section 2.a of this Attachment) shall be contributed to an alternative HM project, such as a stormwater treatment retrofit, HM retrofit, regional HM control, or in-stream measure. Preference shall be given to projects discharging, in this order, to the same tributary, mainstem, watershed, then in the same municipality or county.

3. Record Keeping

Permittees shall collect and retain the following information for all projects subject to HM requirements:

a. Site plans identifying impervious areas, surface flow directions for the entire site, and location(s) of HM measures;

b. For projects using standard sizing charts, a summary of sizing calculations used;

c. For projects using the BAHM, a listing of model inputs;

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[86] *Regional HM controls* are flow duration control structures that collect stormwater runoff discharge from multiple projects (each of which should incorporate hydrologic source control measures as well) and are designed such that the HM Standard is met for all the projects at the point where the regional control measure discharges.

[87] Stormwater treatment measures that detain runoff are generally those that filter runoff through soil or other media, and include bioretention units, bioswales, basins, planter boxes, sand filters, and green roofs.

d. For projects using custom modeling, a summary of the modeling calculations with corresponding graph showing curve matching (existing, post-project, and post-project with HM controls curves);

e. For projects using the Impracticability Provision, a listing of all applicable costs and a brief description of the alternative HM project (name, location, date of start up, entity responsible for maintenance); and

f. A listing, summary, and date of modifications made to the BAHM, including technical rationale. Permittees shall submit this list and explanation annually with the Annual Report. This may be prepared at the Countywide Program level and submitted on behalf of participating Permittees.

4. HM Control Areas

Applicable projects shall be required to meet the HM Standard when such projects are located in areas of HM applicability as described below and shown in Figure E-1.

a. Purple areas: These areas represent catchments that drain to hardened channels that extend continuously to the Bay or to tidally influenced sections of creeks. The HM Standard and associated requirements do not apply to projects in the areas designated in purple on the map.

Plans to restore a creek reach may reintroduce the applicability of HM requirements, unless the creek restoration project is designed to accommodate the potential hydromodification impacts of future development; if this is not the case, in these instances, Permittees may add, but shall not delete, areas of applicability accordingly.

b. Red areas: These areas represent catchments and subwatersheds that are greater than or equal to 65% impervious, based on existing imperviousness data sources. The HM Standard and associated requirements do not apply to projects in the areas designated in red on the map.

c. Pink areas: These are areas that are under review by the Permittees for accuracy of the imperviousness data. The HM Standard and associated requirements apply to projects in areas designated as pink on the map until such time as a Permittee presents new data that indicate that the actual level of imperviousness of a particular area is greater than or equal to 65% impervious. Any new data will be submitted to the Water Board in one coordinated submittal within one year of permit adoption.

d. Green area: These areas represent catchments and subwatersheds that are less than 65% impervious and are not under review by the Permittees. The HM Standard and associated requirements apply to projects in areas designated as green on the map.

5. Potential Exceptions to Map Designations

The Program may choose to prepare a User Guide[88] to be used for evaluating individual receiving waterbodies using detailed methods to assess channel stability and watercourse critical flow. This User Guide would reiterate and collate established stream stability assessment methods that have been presented in the Program's HMP.[89] After the Program has collated its methods into User Guide format, received approval of the User Guide from

[88] The User Guide may be offered under a different title.
[89] The Program's HMP has undergone Water Board staff review and been subject to public notice and comment.

the Executive Officer,[90] and informed the public through such process as an electronic mailing list, the Permittees may use the User Guide to guide preparation of technical reports for the following: implementing the HM Standard using in-stream or regional controls; determining whether certain projects are discharging to a watercourse that is less susceptible (from point of discharge to the Bay) to hydromodification (e.g., would have a lower potential for erosion than set forth in these requirements); and/or determining if a watercourse has a higher critical flow and project(s) discharging to it are eligible for an alternative Qcp for the purpose of designing on-site or regional measures to control flows draining to these channels (i.e., the actual threshold of erosion-causing critical flow is higher than 10 percent of the 2-year pre-project flow). In no case shall the design value of Qcp exceed 50 percent of the 2-year pre-project flow.

[90] The User Guide will not introduce a new concept, but rather reformat existing methods; therefore, Executive Officer approval is appropriate.

ATTACHMENT G

Provision C.8.
Status and Long-Term Monitoring
Follow-up Analysis and Actions

Status and Long-Term Monitoring Follow-up Analysis and Actions for Biological Assessment, Bedded Sediment Toxicity, and Bedded Sediment Pollutants

When results from Biological Assessment, Bedded Sediment Toxicity, and/or Bedded Sediment Pollutants monitoring indicate impacts at a monitoring location, Permittees shall evaluate the extent and cause(s) of impacts to determine the potential role of urban runoff as indicated in Table G-1.

Table G-1. Sediment Triad Approach to Determining Follow-Up Actions

Chemistry Results[91]	Toxicity Results[92]	Bioassessment Results[93]	Action
No chemicals exceed Threshold Effect Concentrations (TEC), mean Probable Effects Concentrations (PEC) quotient < 0.5 and pyrethroids < 1.0 Toxicity Unit (TU)[94]	No Toxicity	No indications of alterations	No action necessary
No chemicals exceed TECs, mean PEC quotient < 0.5 and pyrethroids< 1.0 TU	Toxicity	No indications of alterations	(1) Take confirmatory sample for toxicity. (2) If toxicity repeated, attempt to identify cause and spatial extent. (3) Where impacts are under Permittee's control, take management actions to minimize upstream sources causing toxicity; initiate no later than the second fiscal year following the sampling event.

[91] TEC and PEC are found in MacDonald, D.D., G.G. Ingersoll, and T.A. Berger. 2000. Development and Evaluation of Consensus-based Sediment Quality Guidelines for Freshwater Ecosystems. *Archives of Environ. Contamination and Toxicology* 39(1):20–31.

[92] Toxicity is exhibited when *Hyallela* survival statistically different than and < 20 percent of control.

[93] Alterations are exhibited if metrics indicate substantially degraded community.

[94] Toxicity Units (TU) are calculated as follows: TU = Actual concentration (organic carbon normalized) ÷ Reported *H. azteca* LC_{50} concentration (organic concentration normalized). Weston, D.P., R.W. Holmes, J. You, and M.J. Lydy, 2005. Aquatic Toxicity Due to Residential Use of Pyrethroid Insecticides. *Environ. Science and Technology* 39(24):9778–9784.

Chemistry Results[91]	Toxicity Results[92]	Bioassessment Results[93]	Action
No chemicals exceed TECs, mean PEC quotient < 0.5 and pyrethroids< 1.0 TU	No Toxicity	Indications of alterations	Identify the most probable cause(s) of the alterations in biological community. Where impacts are under Permittee's control, take management actions to minimize the impacts causing physical habitat disturbance; initiate no later than the second fiscal year following the sampling event.
No chemicals exceed TECs, mean PEC quotient < 0.5 and pyrethroids< 1.0 TU	Toxicity	Indications of alterations	(1) Identify cause(s) of impacts and spatial extent. (2) Where impacts are under Permittee's control, take management actions to minimize impacts; initiate no later than the second fiscal year following the sampling event.
3 or more chemicals exceed PECs, the mean PEC quotient is > 0.5, or pyrethroids > 1.0 TU	No Toxicity	Indications of alterations	(1) Identify cause of impacts. (2) Where impacts are under Permittee's control, take management actions to minimize the impacts caused by urban runoff; initiate no later than the second fiscal year following the sampling event.
3 or more chemicals exceed PECs, the mean PEC quotient is > 0.5, or pyrethroids > 1.0 TU	Toxicity	No indications of alterations	(1) Take confirmatory sample for toxicity. (2) If toxicity repeated, attempt to identify cause and spatial extent. (3) Where impacts are under Permittee's control, take management actions to minimize upstream sources; initiate no later than the second fiscal year following the sampling event.
3 or more chemicals exceed PECs, the mean PEC quotient is > 0.5, or pyrethroids > 1.0 TU	No Toxicity	No Indications of alterations	If PEC exceedance is Hg or PCBs, address under TMDLs
3 or more chemicals exceed PECs, the mean PEC quotient is > 0.5, or pyrethroids > 1.0 TU	Toxicity	Indications of alterations	(1) Identify cause(s) of impacts and spatial extent. (2) Where impacts are under Permittee's control, take management actions to address impacts.

ATTACHMENT H

Provision C.8.
Standard Monitoring Provisions

All monitoring activities shall meet the following requirements:

1. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. [40 CFR 122.41(j)(1)]
2. Permittees shall retain records of all monitoring information, including all calibration and maintenance of monitoring instrumentation, and copies of all reports required by this Order for a period of at least five (5) years from the date of the sample, measurement, report, or application. This period may be extended by request of the Water Board or USEPA at any time and shall be extended during the course of any unresolved litigation regarding this discharge. [40 CFR 122.41(j)(2), CWC section 13383(a)]
3. Records of monitoring information shall include [40 CFR 122.41(j)(3)]:
   a. The date, exact place, and time of sampling or measurements;
   b. The individual(s) who performed the sampling or measurements;
   c. The date(s) analyses were performed;
   d. The individual(s) who performed the analyses;
   e. The analytical techniques or methods used; and,
   f. The results of such analyses.
4. The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this Order shall, upon conviction, be punished by a fine of not more than $10,000, or by imprisonment for not more than two years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than $20,000 per day of violation, or by imprisonment of not more than four years, or both. [40 CFR 122.41(j)(5)]
5. Calculations for all limitations which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified in the monitoring Provisions. [40 CFR 122.41(l)(4)(iii)]
6. All chemical, bacteriological, and toxicity analyses shall be conducted at a laboratory certified for such analyses by the California Department of Health Services or a laboratory approved by the Executive Officer.
7. For priority toxic pollutants that are identified in the California Toxics Rule (CTR) (65 Fed. Reg. 31682), the Permittees shall instruct its laboratories to establish calibration standards that are equivalent to or lower than the Minimum Levels (MLs) published in Appendix 4 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (SIP). If a Permittee can demonstrate that a particular ML is not attainable, in accordance with procedures set forth in 40 CFR 136, the lowest quantifiable concentration of the lowest calibration standard analyzed by a specific analytical procedure (assuming that all the method specified sample weights, volumes, and processing steps have been followed) may be used instead of the ML listed in Appendix 4 of the SIP. The Permittee must submit documentation from the laboratory to the Water Board for approval prior to raising the ML for any priority toxic pollutant.
8. The Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-

compliance shall, upon conviction, be punished by a fine of not more than $10,000 per violation, or by imprisonment for not more than six months per violation, or by both. [40 CFR 122.41(k)(2)]

9. If the discharger monitors any pollutant more frequently than required by the Permit, unless otherwise specified in the Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the reports requested by the Water Board. [40 CFR 122.41(l)(4)(ii)]

ATTACHMENT I

Provision C.10.
SCVURPPP Urban Rapid Trash Assessment Methodology

URBAN RAPID TRASH ASSESSMENT PROTOCOL
Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP)

Adapted from the San Francisco Bay Regional Water Quality Control Board Rapid Trash Assessment Protocol, Version 8.

Monitoring Design:
The urban rapid trash assessment can be used for a number of purposes, such as ambient monitoring, evaluation of management actions, determination of trash accumulation rates, or comparing sites with and without public access. Ambient monitoring efforts should provide information at sites distributed throughout a waterbody, and several times a year to characterize spatial and temporal variability. Additionally, the ambient sampling design should document the effects of episodes that affect trash levels such as storms or community cleanup events. Pre- and post-project assessments can assist in evaluating the effectiveness of management practices ranging from public outreach to structural controls, or to document the effects of public access on trash levels in waterbodies (e.g., upstream/downstream). Such evaluations should consider trash levels over time and under different seasonal conditions. Trash accumulation rates may be determined by conducting trash assessments before and after the summer or dry weather index (to capture rates of littering) and the winter or rainy index (to capture rates of accumulation from upstream sources). This method was developed for sections of wade-able streams, but can be adapted to shorelines of lakes, beaches, or estuaries. This adapted version of the San Francisco Bay Regional Water Quality Control Board Rapid Trash Assessment Protocol, Version 8 is designed to more effectively assess urban "Hotspots" and to detect changes as a result of management actions.

Site Definition:
A team of two people or more defines or verifies a 100-foot section of the stream or shoreline to analyze. When a site is first established, it is recommended that the 100-foot distance be accurately measured. The length should be measured not as a straight line, but as 100 feet of the actual stream or shore length, including sinuous curves. Where possible, the starting and ending points of the stream section should be easily identified landmarks, such as an oak tree or boulder, and noted on the worksheet ("Upper/Lower Boundaries of Reach"), or documented using a global positioning system (GPS), so that future assessments are made at the same location. The team should confer and document the upper boundary of the banks to be surveyed, based on evaluation of whether trash can be carried to the waterbody by wind or water (e.g., an upper terrace in the stream bank). The team documents the location of the high water line based on site-specific physical indicators, such as a debris line found in the riparian vegetation along the stream channel. If the high water line cannot be determined, it is suggested that bankfull height be documented, noting that the high water line could not be determined. Trash located below the high water line can be expected to move into the streambed or to be swept downstream during the next winter season. Visually extend all boundaries in order to encompass the 100' section. Defining site characteristics will facilitate the comparison of trash assessments conducted at the same site at different times of the year.

Survey:
It is highly recommended that all trash items within an assessed site be picked up, so that the site can be re-assessed to evaluate usage patterns, trash return rates, and management actions. A survey, including notes and scoring, will take approximately one to two hours based on how trash-impacted the site is and how many people are working together. The first time a reach is assessed, the process will

generally take longer than on subsequent visits. Begin the survey at the downstream end of the selected reach so that trash can be seen in the undisturbed stream channel. Tasks can be divided according to the number of team members. If there are two team members, one team member begins walking along the bank or in the water at the edge of the stream or shore, looking for trash on the bank up to the upper bank boundary, and above and below the high water line. This person picks up trash and tallies the items on the trash assessment worksheet as either above or below the high water line based on the previously determined boundary. The other person walks in the streambed and up and down the opposite bank, picking up and calling out specific trash items found in the water body and on the opposite bank both above and below the high water line, for the tally person to mark down appropriately on the trash assessment sheet. All team members pick up the trash items as they are found. All team members should wear gloves to avoid injuries.

The person tallying the trash indicates on the sheet whether the trash was found above the high water line on the bank, or below the high water line either on the bank or in the stream (i.e., tally dots or circles (•) for above high water line, tally lines (|) for below). If it is evident that items have been littered, dumped, or accumulated via downstream transport, make a note in the designated rows near the bottom of the tally sheet - this will help when assessing scores. A trash grabber, metal kitchen tongs, or a similar tool should be used to help pick up trash. Be sure to look under bushes, logs, and other plant growth to see if trash has accumulated underneath. The ground and substrate should be inspected to ensure that small items such as cigarette butts and pieces of broken glass or Styrofoam are picked up and counted. The tally count is an important indicator of trash impairment and should be used in conjunction with the total score to assist in site comparisons.

Sometimes items are broken into many pieces. Transportable, persistent, and buoyant, fragments such as plastics should be individually counted, while paper and broken glass, with lower persistence and/or mobility, should be counted based on the parent item(s). Broken glass pieces that are scattered, with no recognizable original shape, should be counted individually. The judgment of whether to count all fragments or just one item also depends on the potential exposure to downstream fish and wildlife, or to waders and swimmers at a given site. Concrete is trash when it is dumped, but not when it is placed. Consider tallying only those items that would be removed in a restoration or cleanup effort.

Once the team is finished with the tallying, use the tally sheet margins to count up two totals for each trash item line: one total for items found above the high water line, and one total for items found below the high water line. Now sum the totals of above and below for each trash category, and write in next to each trash category. Complete the worksheets before leaving the site in order to remember pertinent details. The team should discuss each parameter and agree on a score based on a discussion of the condition categories. Discuss and document possible influential factors affecting trash levels at the site, such as a park, school, or nearby residences or businesses. Within each trash parameter, narrative language is provided to assist with choosing a condition category. The worksheet provides a range of numbers within some of the categories, allowing for a range of conditions encountered in the field. Note that trash located in the water leads to lower scores than trash above the high water line. Not all specific trash conditions mentioned in the narratives need to be present to fit into a specific condition category (e.g., “site frequently used by people”), nor do the narratives describe all possible conditions. Scores of “0” should be reserved for the most extreme conditions. Once the scores are assigned for the six categories, sum the final score and include specific notes about the site at the end of the sheet. To characterize the variability, persistence, and return rate of trash it is necessary to assess a site three to four times, bracketing different seasons.

Trash Assessment Parameters:
The rapid trash assessment includes a range of parameters that capture the breadth of issues associated with trash and water quality. The first two parameters focus on qualitative and quantitative levels of trash, the second two parameters characterize trash levels of certain types of trash that may affect water quality, and the last two parameters estimate sources of trash (adjacent land use-related littering, dumping or upstream sources).

1. **Level of Trash.** This assessment parameter is intended to reflect a qualitative "first impression" of the site, after observing the entire length of the reach. Sites scoring in the "poor" range are those where trash is one of the first things noticeable about the waterbody and where trash is evident in very large amounts. Sites that score in the "optimal" range appear to have little or no trash.
2. **Actual Number of Trash Items Found.** Based on the tally of trash along the 100-foot stream reach, total the number of items both above and below the high water line, and choose a score within the appropriate condition category based on the number of tallied items. Where more than 500 items have been tallied, assign the following scores: 5: 501-600 items; 4: 601-700 items; 3: 701-800 items; 2: 801-900 items; 1: 901-1000 items; 0: over 1000 items. Use similar guidelines to assign scores in other condition categories.
3. **Transportable, Persistent, Buoyant Trash.** As indicated in the technical notes, below, certain characteristics of trash make it more harmful to aquatic life. If trash items are persistent in the environment, buoyant (floatable), and relatively small, they can be transported long distances and be mistaken by wildlife as food items. Larger items can cause entanglement. All of these factors are considered in the narrative descriptions in this assessment parameter.
4. **Biohazards, Toxic Items, Sharp Objects and Site Accessibility/Use.** This category is concerned with items that are dangerous to people who wade or swim in the water, and with pollutants that could accumulate in fish in the downstream environment. Medical waste, diapers, and human or pet waste could potentially adversely affect water quality. Site accessibility and site use is considered in the scoring of this condition category. Sites with very difficult or restricted human access and no evidence of recreational use will receive higher scores because…?
5. **Illegal Dumping and Littering.** This assessment category relates to direct placement of trash items at a site, with "poor" conditions assigned to sites that appear to be dumping or littering locations based on adjacent land use practices or site accessibility.
6. **Accumulation of Trash.** Trash that accumulates from upstream locations is distinguished from dumped trash by indications of age and transport. Faded colors, silt marks, trash wrapped around roots, and signs of decay suggest downstream transport, indicating that the local drainage system facilitates conveyance of trash to water bodies, in violation of clean water laws and policies.

Technical Notes on Trash and Water Quality:
Trash is a water pollutant that has a large range of characteristics of concern. Not all litter and debris delivered to streams are of equal concern to water quality. Besides the obvious negative aesthetic effects, most of the harm of trash in surface waters is imparted to aquatic life in the form of ingestion or entanglement. Some elements of trash can negatively affect water quality such as discarded medical

waste, and human or pet waste, . Also, some household and industrial wastes may contain toxic substances that may influence water quality, such as batteries, pesticide containers, and fluorescent light bulbs that contain mercury. Sharp glass and metal objects are potential puncture and laceration hazards. Larger trash such as discarded appliances can present physical barriers to natural stream flow, causing physical impacts such as bank erosion. From a management perspective, the persistence and accumulation of trash in a waterbody are of particular concern and signify a priority area for prevention of trash discharges. Also of concern are trash "hotspots" where illegal dumping, littering, and/or accumulation of trash occur in very large amounts.

Rapid Trash Assessment. Trash assessment includes a visual survey of the waterbody (e.g., streambed and banks) and adjacent areas from which trash elements can be carried to the waterbody by wind, water, or gravity. The delineation of these adjacent areas is site-specific and requires some judgment and documentation. The rapid trash assessment worksheet is designed to represent the range of effects that trash has on the physical, biological, and chemical integrity of water bodies, in accordance with the goals of the Clean Water Act and the California Water Code. The worksheet also provides a record for evaluation of the management of trash discharges, by documenting sites that receive direct discharges (i.e., dumping or littering) and those that accumulate trash from upstream locations.

Trash Characteristics of Concern. Buoyant (floatable) elements tend to be more harmful to water quality than settleable elements, due to their ability to be transported throughout the waterbody and ultimately to the marine environment. Elements such as plastics, synthetic rubber and synthetic cloth, because of their persistence, have a more adverse effect on water quality than degradable elements such as paper or organic waste. Glass and metal are less persistent, even though they are not biodegradable, because wave action and rusting can cause them to break into smaller pieces. Natural rubber and cloth can degrade but not as quickly as paper (U.S. EPA, 2002). Smaller elements such as plastic resin pellets (a by-product of plastic manufacturing) and cigarette butts are often more harmful to aquatic life than larger elements, since they can be ingested by a large number of small organisms which can then suffer malnutrition or internal injuries. Larger plastic elements such as plastic grocery bags are also harmful to larger aquatic life such as sea turtles, which can mistake the trash for floating prey and ingest it, leading to starvation or suffocation. Floating debris that is not trapped and removed will eventually end up on the beaches or in the ocean, repelling visitors and residents from the beaches and degrading coastal and open ocean waters.

Leaf litter is trash when there is evidence of intentional dumping. Leaves and pine needles in streams provide a natural source of food for organisms, but excessive levels due to human influence can cause nutrient imbalance and oxygen depletion in streams, to the detriment of the aquatic ecosystem. Clumps of leaf litter and yard waste from trash bags should be treated as trash in the water quality assessment, and not confused with natural inputs of leaves to streams. If there is a question in the field, check the type of leaf to confirm that it comes from a nearby riparian tree. In some instances, leaf litter may be trash if it originates from dense ornamental stands of nearby human planted trees that are overloading the stream's assimilative capacity for leaf inputs. Other biodegradable trash, such as food waste, also exerts a demand on dissolved oxygen, but aquatic life is unlikely to be adversely affected unless the dumping of food waste is substantial and persistent at a given location.

Wildlife impacts due to trash occur in creeks, lakes, estuaries, and ultimately the ocean. The two primary problems that trash poses to wildlife are entanglement and ingestion. Marine mammals,

turtles, birds, fish, and crustaceans all have been affected by entanglement in or ingestion of floatable debris. Many of the species most vulnerable to the problems of floatable debris are endangered or threatened by extinction.

Entanglement results when an animal becomes encircled or ensnared by debris. It can occur accidentally, or when the animal is attracted to the debris as part of its normal behavior or out of curiosity. Entanglement is harmful to wildlife for several reasons. Not only can it cause wounds that can lead to infections or loss of limbs; it can also cause strangulation or suffocation. In addition, entanglement can impair an animal's ability to swim, which can result in drowning, or in difficulty in moving, finding food, or escaping predators (U.S. EPA, 2001).

Ingestion occurs when an animal swallows floatable debris. It sometimes occurs accidentally, but usually animals feed on debris because it looks like food (i.e., plastic bags look like jellyfish, a prey item of sea turtles). Ingestion can lead to starvation or malnutrition if the ingested items block the intestinal tract and prevent digestion, or accumulate in the digestive tract, making the animal feel "full" and lessening its desire to feed. Ingestion of sharp objects can damage the mouth, digestive tract and/or stomach lining and cause infection or pain. Ingested items can also block air passages and prevent breathing, thereby causing death (U.S. EPA, 2001).

Common settled debris includes glass, cigarettes, rubber, construction debris and more. Settleables are a problem for bottom feeders and dwellers and can contribute to sediment contamination. Larger settleable items such as automobiles, shopping carts, and furniture can redirect stream flow and destabilize the channel.

In conclusion, trash in water bodies can adversely affect humans, fish, and wildlife. Not all water quality effects of trash are equal in severity or duration, thus the trash assessment methodology was designed to reflect a range of trash impacts to aquatic life, public health, and aesthetic enjoyment. When considering the water quality effects of trash while conducting a trash assessment, remember to evaluate individual items and their buoyancy, degradability, size, potential health hazard, and potential hazards to fish and wildlife. Utilize the narratives in the worksheet, refer to the technical notes and trash parameter descriptions in the text as needed, and select your scores after careful consideration of actual conditions.

References:

U.S. Environmental Protection Agency, 2001. Draft Assessing and Monitoring Floatable Debris.

U.S. Environmental Protection Agency, 2002. The Definition, Characterization and Sources of Marine Debris. Unit 1 of Turning the Tide on Trash, a Learning Guide on Marine Debris.

Urban Rapid Trash Assessment Protocol Summary

Santa Clara Valley Urban Runoff Pollution Prevention Program

All field teams should read the Urban Rapid Trash Assessment Protocol before conducting trash assessments. This summary should be used as a tool in the field. It provides the key points from the protocol that should be considered in the field before starting conducting a survey.

Site Definition:

- Establish or confirm 100-foot sampling reach and identify the downstream starting point, (Lower Reach Boundary), and the upstream ending point, (Upper Reach Boundary).
- Confer and document the upper bank boundary of the survey area, taking the entire 100-foot reach into account. The boundary should include the area where trash can be carried to the waterbody by wind or water.
- Confer and document the high water line. Trash below this line should be expected to move into the streambed or downstream during next winter season (use bankfull height if unsure).
- Detailed site definition will facilitate data comparison from the same sampling reach over time.

Conducting a Trash Survey:

- Select a score from within the condition categories for the first Trash Assessment Parameter, Level of Trash. Do this before picking up any trash so that the score represents a true first impression (see number 1 below under Trash Assessment Parameters).
- Remove all trash from the 100-foot Reach (note items that physically cannot be removed so that trash accumulation rate analyses can be performed accurately).
- Wear protective clothing including waders and gloves. Use tongs or grabbers to help pick up trash items.
- Divide tasks between team members, designating one person to tally the trash items.
- During the survey all team members should make mental and written notes about apparent trash item sources (Did an item originate from upstream sources? Was it littered or dumped?). The person recording should use the space provided under the trash item categories on the Trash Item Tally Worksheet to record rough tallies of trash item sources.
- Trash collectors should call out trash items based on the items listed under the trash categories in the Trash Tally Worksheet. Specify whether a trash item was collected from above or below the high water line.
- Tally dots or circles (•) for above high water line, tally lines (|) for below.
- Be a sleuth. Look under bushes, logs, and other plant growth for accumulated trash. Inspect ground and substrate for items such as cigarette butts, pieces of broken glass or Styrofoam.
- For items broken into many pieces: paper and broken glass should be counted based on the parent item(s). Broken glass pieces that are scattered, with no recognizable original shape, should be counted individually.
- For each trash item, count tallies and record totals in the margins of the Trash Tally Worksheet. Record separate totals for items collected above and below the high water mark. Record above and below totals for trash categories in the spaces provided on the Trash Tally Worksheet.

- Team members should discuss and agree on a condition category score for each Trash Assessment Parameter based on results from the Trash Tally Worksheet and on impressions about trash sources and adjacent and upstream land uses.
- Read narrative descriptions to help guide condition category score selection.

Trash Assessment Parameters:

1. **Level of Trash.** Reflects qualitative "first impression" of the site after observing the entire length of the reach. Sites scoring in the "poor" range are those where trash is one of the first things noticeable about the waterbody and where trash is evident in very large amounts. Sites that score in the "optimal" range appear to have little or no trash.
2. **Actual Number of Trash Items Found.** Based on the tally of trash along the 100-foot stream reach, total the number of items both above and below the high water line, and choose a score within the appropriate condition category based on the number of tallied items. Note that trash located in the water leads to lower scores than trash above the high water line. Where more than 500 items have been tallied, assign the following scores: 5: 501-600 items; 4: 601-700 items; 3: 701-800 items; 2: 801-900 items; 1: 901-1000 items; 0: over 1000 items. Use similar guidelines to assign scores in other condition categories.
3. **Transportable**, Persistent, Buoyant Trash. As indicated in the technical notes, below, certain characteristics of trash make it more harmful to aquatic life. If trash items are persistent in the environment, buoyant (floatable), and relatively small, they can be transported long distances and be mistaken by wildlife as food items. Larger items can cause entanglement. All of these factors are considered in the narrative descriptions in this assessment parameter.
4. **Biohazards, Toxic Items, Sharp Objects and Site Accessibility/Use.** This category is concerned with items that are dangerous to people who wade or swim in the water, and with pollutants that could accumulate in fish in the downstream environment. Medical waste, diapers, and human or pet waste could potentially adversely affect water quality. Site accessibility and site use is considered in the scoring of this trash assessment parameter. Sites with very difficult or restricted human access and no evidence of recreational use will receive higher scores because…?
5. **Illegal Dumping and Littering.** This assessment category relates to direct placement of trash items at a site, with "poor" conditions assigned to sites that appear to be dumping or littering locations based on adjacent land use practices or site accessibility.
6. **Accumulation of Trash.** Trash that accumulates from upstream locations is distinguished from dumped trash by indications of age and transport. Faded colors, silt marks, trash wrapped around roots, and signs of decay suggest downstream transport, indicating that the local drainage system facilitates conveyance of trash to water bodies, in violation of clean water laws and policies.

Urban Rapid Trash Assessment Worksheet

Santa Clara Valley Urban Runoff Pollution Prevention Program

WATERSHED/STREAM: _____ DATE/TIME: _____
MONITORING GROUP, STAFF: _____ STATION ID_____
STATION NAME /LOCATION:_____

	CONDITION CATEGORY			
Trash Assessment Parameter	**Least Disturbed (Optimal Urban)**	**Sub optimal Urban**	**Marginal Urban**	**Poor**
1. Level of Trash	On first glance, little or no trash visible. Little or no trash evident when streambed and stream banks are closely examined for litter and debris, for instance by looking under leaves.	On first glance, trash is evident in low levels. After close inspection small levels of trash evident in stream bank and streambed.	Trash is evident in medium on first glance. Stream, bank surfaces, and riparian zone contain litter and debris. Evidence of site being used by people: scattered cans, bottles, food wrappers, blankets, clothing.	Trash distracts the eye on first glance. Stream, bank surfaces, and immediate riparian zone contain substantial levels of litter and debris Evidence of site being used frequently by people: many cans, bottles, and food wrappers, blankets, clothing.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
2. Actual Number of Trash Items Found	0 to 100 trash items found based on a trash assessment of a 100-foot stream reach.	101 to 250 trash items found based on a trash assessment of a 100-foot stream reach.	251 to 500 trash items found based on a trash assessment of a 100-foot stream reach.	Over 500 trash items found based on a trash assessment of a 100-foot stream reach.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
3. Transportable, Persistent, Buoyant Litter	Little or no (< 25 pieces) transportable, persistent, buoyant litter such as: hard or soft plastics, styrofoam, balloons, cigarette butts.	Low to medium presence (26-75 pieces) of transportable, persistent, buoyant litter such as: hard or soft plastics, styrofoam, balloons, cigarette butts.	Medium prevalence (76-200 pieces) of transportable, persistent, buoyant litter such as: hard or soft plastics, styrofoam, balloons, cigarette butts.	Large amount (>200 pieces) of transportable, persistent, buoyant litter such as: hard or soft plastics, balloons, styrofoam, cigarette butts;
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
4. Biohazard, Toxic and Sharp Objects	B: Trash contains no medical waste, diapers, pet or human waste. No evidence of toxic substances such as chemical containers or batteries. Only 1 piece of broken glass or metal debris, if any, is present.	B: No toxic substances, but small presence (2-10 pieces) of sharp objects such as broken glass and metal debris.	Presence of **any one** of the following: hypodermic needles or other medical waste; used diaper, pet waste, or human feces; any toxic substance such as chemical containers, batteries, or fluorescent light bulbs. Medium to high prevalence (11-50 pieces) sharp objects.	Presence of **more than one** of the items described in the marginal condition category, and/or high prevalence of (> 50) sharp objects.

	CONDITION CATEGORY			
Trash Assessment Parameter	**Least Disturbed (Optimal Urban)**	**Sub optimal Urban**	**Marginal Urban**	**Poor**
Site Accessibility	A: Access is difficult, restricted by locked gate or some other physical barrier like steep banks or thick riparian veg. Site reach does not appear to be used by people. Might be private property or protected watershed.	A: Access is limited and site reach does not appear to be used by people. No trails down to creek.	A: Public access to reach is fair to good but site does not appear to be used frequently, **or** private access is good without any public access.	A: Excellent reach access including trails down to and adjacent creek and creekside space for sitting down. Some evidence that reach is used frequently by the public (e.g. rope swings, many beer/soda cans and food wrappers left on the banks, etc.).
B SCORE	10 9	8 7 6	5 4 3	2 1 0
A SCORE	10 9	8 7 6	5 4 3	2 1 0
5. Illegal Dumping	D: No evidence of illegal dumping. No bags of trash, no yard waste, no household items placed at site to avoid proper disposal, no shopping carts.	D: Some evidence of illegal dumping. Limited vehicular access limits the amount of potential dumping, or material dumped is diffuse paper-based debris.	D: Presence of one of the following: furniture, appliances, shopping carts, bags of garbage or yard waste, coupled with vehicular access that facilitates in-and-out dumping of materials to avoid landfill costs.	D: Evidence of chronic dumping, with more than one of the following items: furniture, appliances, shopping carts, bags of garbage, or yard waste. Easy vehicular access for in-and-out dumping of materials to avoid landfill costs.
Illegal Littering	L: Any trash is incidental litter or carried downstream from another location.	L: Some evidence of litter within creek and banks originating from adjacent land uses	L: Prevalent in-stream or shoreline littering that appears to originate from adjacent land uses.	L: Large amount of litter within creek and on banks that appears to originate from adjacent land uses.
D-SCORE	10 9	8 7 6	5 4 3	2 1 0
L-SCORE	10 9	8 7 6	5 4 3	2 1 0
6. Accumulation of Trash	There does not appear to be a problem with trash accumulation from downstream transport. Trash, if any, appears to have been directly deposited at the stream location.	Some evidence that litter and debris have been transported from upstream areas to the location, based on evidence such as silt marks, faded colors or location near high water line.	Evidence that trash is carried to the location from upstream, as evidenced by its location near high water line, siltation marks on the debris, or faded colors.	Trash appears to have accumulated in substantial quantities at the location based on delivery from upstream areas, and is in various states of degradation based on its persistence in the waterbody. A large percentage of trash items have been carried to the location from upstream.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0

Total Score _____

SITE DEFINITION:
UPPER/LOWER BOUNDARIES OF REACH: _____
HIGH WATER LINE: _____
UPPER EXTENT OF BANKS OR SHORE: _____
_____

NOTES:
_____
_____
_____
_____
_____
_____
_____

Urban Rapid Trash Assessment Worksheet

Santa Clara Valley Urban Runoff Pollution Prevention Program

TRASH ITEM TALLY (Tally with (•) if found above high water line, and (|) if below)

PLASTIC # Above___ # Below____	**METAL** # Above___ # Below____
Plastic Bags	Aluminum Foil
Plastic Bottles	Aluminum or Steel Cans
Plastic Bottle Caps	Bottle Caps
Plastic Cup Lid/Straw	Metal Pipe Segments
Plastic Pipe Segments	Auto Parts (specify below)
Plastic Six-Pack Rings	Wire (barb, chicken wire etc.)
Plastic Wrapper	Metal Object
Soft Plastic Pieces	**LARGE** (specify below) # Above___ # Below____
Hard Plastic Pieces	Appliances
Styrofoam cups pieces	Furniture
Styrofoam Pellets	Garbage Bags of Trash
Fishing Line	Tires
Tarp	Shopping Carts
Other (write-in)	Other (write-in)
BIOHAZARD # Above___ # Below____	**TOXIC** # Above___ # Below____
Human Waste/Diapers	Chemical Containers
Pet Waste	Oil/Surfactant on Water
Syringes or Pipettes	Spray Paint Cans
Dead Animals	Lighters
Other (write-in)	Small Batteries
CONSTRUCTION DEBRIS #Above___#Below__	Vehicle Batteries
Concrete (not placed)	Other (write-in)
Rebar	**BIODEGRADABLE** # Above___ # Below____
Bricks	Paper
Wood Debris	Cardboard
Other (write-in)	Food Waste
MISCELLANEOUS # Above___ # Below____	Yard Waste (incl. trees)
Synthetic Rubber	Leaf Litter Piles
Foam Rubber	Other (write-in)
Balloons	**GLASS** # Above___ # Below____
Ceramic pots/shards	Glass bottles
Hose Pieces	Glass pieces
Cigarette Butts	**FABRIC AND CLOTH** # Above___# Below____

Golf Balls	Synthetic Fabric
Tennis Balls	Natural Fabric (cotton, wool)
Other (write-in)	Other (write-in)
Total pieces Above:	**Below:** **Grand total:**
Tally all trash in above rows; make notes below as needed to facilitate scoring.	
Littered:	
Dumped:	
Downstream Accumulation:	

SPECIFIC DESCRIPTION OF ITEMS FOUND:_____

_____

ATTACHMENT J

Standard NPDES Stormwater Permit Provisions

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

Standard Provisions and Reporting Requirements for NPDES Stormwater Discharge Permits

February 2009

A. GENERAL PROVISIONS

1. Neither the treatment nor the discharge of pollutants shall create a pollution, contamination, or nuisance as defined by Section 13050 of the California Water Code.

2. All discharges authorized by this Order shall be consistent with the terms and conditions of this Order.

3. Duty to Comply

a. If a toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is established under Section 307(a) of the Clean Water Act, or amendments thereto, for a toxic pollutant which is present in the discharge authorized herein and such standard or prohibition is more stringent than any limitation upon such pollutant in a Board adopted Order, discharger must comply with the new standard or prohibition. The Board will revise or modify the Order in accordance with such toxic effluent standard or prohibition and so notify the discharger.

b. If more stringent applicable water quality standards are approved pursuant to Section 303 of the Clean Water Act, or amendments thereto, the discharger must comply with the new standard. The Board will revise and modify this Order in accordance with such more stringent standards.

c. The filing of a request by the discharger for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition. [40 CFR 122.41(f)]

4. Duty to Mitigate

The discharger shall take all reasonable steps to minimize or prevent any discharge in violation of this order and permit which has a reasonable likelihood of adversely affecting public health or the environment, including such accelerated or additional monitoring as requested by the Board or Executive Officer to determine the nature and impact of the violation. [40 CFR 122.41(d)]

5. Pursuant to U.S. Environmental Protection Agency regulations the discharger must notify the Regional Board as soon as it knows or has reason to believe (1) that they have begun or expect to begin, use or manufacture of a pollutant not reported in the permit application, or (2) a discharge of toxic pollutants not limited by this permit has occurred, or will occur, in concentrations that exceed the limits specified in 40 CFR 122.42(a).

6. The discharge of any radiological, chemical, or biological warfare agent waste is prohibited.

7. All facilities used for transport, treatment, or disposal of wastes shall be adequately protected against overflow or washout as the result of a 100-year frequency flood.

8. Collection, treatment, storage and disposal systems shall be operated in a manner that precludes public contact with wastewater, except where excluding the public is inappropriate, warning signs shall be posted.

9. Property Rights

This Order and Permit does not convey any property rights of any sort or any exclusive privileges. The requirements prescribed herein do not authorize the commission of any act causing injury to the property of another, nor protect the discharger from liabilities under federal, state or local laws, nor create a vested right for the discharge to continue the waste discharge or guarantee the discharger a capacity right in the receiving water. [40 CFR 122.41(g)]

10. Inspection and Entry

The Board or its authorized representatives shall be allowed:

a. Entry upon premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of the order and permit;

b. Access to and copy at, reasonable times, any records that must be kept under the conditions of the order and permit;

c. To inspect at reasonable times any facility, equipment (including monitoring and control equipment), practices, or operations regulated or required under the order and permit; and

d. To photograph, sample, and monitor, at reasonable times for the purpose of assuring compliance with the order and permit or as otherwise authorized by the Clean Water Act, any substances or parameters at any locations. [40 CFR 122.41(i)]

11. Permit Actions

This Order and Permit may be modified, revoked and reissued, or terminated in accordance with applicable State and/or Federal regulations. Cause for taking such action includes, but is not limited to any of the following:

a. Violation of any term or condition contained in the Order and Permit;

b. Obtaining the Order and Permit by misrepresentation, or by failure to disclose fully all relevant facts;

c. Endangerment to public health or environment that can only be regulated to acceptable levels by order and permit modification or termination; and

d. Any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge.

12. Duty to Provide Information

The discharger shall furnish, within a reasonable time, any information the Board may request to determine whether cause exists for modifying, revoking and reissuing, or

terminating the permit. The discharger shall also furnish to the Board, upon request, copies of records required to be kept by its permit. [40 CFR 122.41(h)]

13. Availability

A copy of this permit shall be maintained at the discharge facility and be available at all times to operating personnel.

14. Continuation of Expired Permit

This permit continues in force and effect until a new permit is issued or the Board rescinds the permit. Only those dischargers authorized to discharge under the expiring permit are covered by the continued permit.

B. STANDARD STORM WATER PROVISIONS

These provisions apply to facilities which do not direct all storm water flows to the wastewater treatment plant headworks.

1. The Storm Water Pollution Prevention Plan (SWPP Plan) shall be designed in accordance with good engineering practices and shall address the following objectives:

a. to identify pollutant sources that may affect the quality of storm water discharges; and

b. to identify, assign, and implement control measures and management practices to reduce pollutants in storm water discharges.

The SWPP Plan may be combined with the existing spill prevention plan as required in accordance with Provision E.5. The SWPP Plan shall be retained on-site and made available upon request of a representative of the Board.

2. Source Identification

The SWPP Plan shall provide a description of potential sources which may be expected to add significant quantities of pollutants to storm water discharges, or which may result in non-storm water discharges from the facility. The SWPP Plan shall include, at a minimum, the following items:

a. A topographical map (or other acceptable map if a topographical map is unavailable), extending one-quarter mile beyond the property boundaries of the facility, showing: the wastewater treatment facility process areas, surface water bodies (including springs and wells), and the discharge point(s) where the facility's storm water discharges to a municipal storm drain system or other points to waters of the State. The requirements of this paragraph may be included in the site map required under the following paragraph if appropriate.

b. A site map showing:

i. Storm water conveyance, drainage, and discharge structures;

ii. An outline of the storm water drainage areas for each storm water discharge point;

iii. Paved areas and buildings;

iv. Areas of pollutant contact with storm water or release to storm water, actual or potential, including but not limited to outdoor storage, and process areas, material

loading, unloading, and access areas, and waste treatment, storage, and disposal areas;

v. Location of existing storm water structural control measures (i.e., berms, coverings, etc.);

vi. Surface water locations, including springs and wetlands;

vii. Vehicle service areas.

c. A narrative description of the following:

i. Wastewater treatment process activity areas;

ii. Materials, equipment, and vehicle management practices employed to minimize contact of significant materials of concern with storm water discharges;

iii. Material storage, loading, unloading, and access areas;

iv. Existing structural and non-structural control measures (if any) to reduce pollutants in storm water discharge;

v. Methods of on-site storage and disposal of significant materials.

d. A list of pollutants that have a reasonable potential to be present in storm water discharge in significant quantities.

3. Storm Water Management Controls

The SWPP Plan shall describe the storm water management controls appropriate for the facility and a time schedule for fully implementing such controls. The appropriateness and priorities of controls in the SWPP Plan shall reflect identified potential sources of pollutants. The description of storm water management controls to be implemented shall include, as appropriate:

a. Storm Water Pollution Prevention Personnel

Identify specific individuals (and job titles) who are responsible for developing, implementing, and reviewing the SWPP Plan.

b. Good Housekeeping

Good housekeeping requires the maintenance of clean, orderly facility areas that discharge storm water. Material handling areas shall be inspected and cleaned to reduce potential for pollutants to enter the storm drain conveyance system.

c. Spill Prevention and Response

Identify areas where significant materials can spill into or otherwise enter the storm water conveyance systems and their accompanying drainage points. Specific material handling procedures, storage requirements, cleanup equipment and procedures should be identified, as appropriate. The necessary equipment to implement a clean up shall be available and personnel trained in proper response, containment and cleanup of spills. Internal reporting procedures for spills of significant materials shall be established.

d. Source Control

Source controls, such as elimination or reduction of the use of toxic pollutants, covering of pollutant source areas, sweeping of paved areas, containment of potential pollutants, labeling all storm drain inlets with "No Dumping" signs,

isolation/separation of industrial from non-industrial pollutant sources so that runoff from these areas does not mix, etc.

e. Storm Water Management Practices

Storm water management practices are practices other than those which control the sources of pollutants. They include treatment/conveyance structures such as drop inlets, channels, retention/detention basins, treatment vaults, infiltration galleries, filters, oil/water separators, etc. Based on assessment of the potential of various sources to contribute pollutants to storm water discharges in significant quantities, additional storm water management practices to remove pollutants from storm water discharges shall be implemented and design criteria shall be described.

f. Sediment and Erosion Control

Measures to minimize erosion around the storm water drainage and discharge points such as riprap, revegetation, slope stabilization, etc. shall be described and implemented.

g. Employee Training

Employee training programs shall inform all personnel responsible for implementing the SWPP Plan. Training should address spill response, good housekeeping, and material management practices. New employee and refresher training schedules should be identified.

h. Inspections

All inspections shall be done by trained personnel. Material handling areas shall be inspected for evidence of, or the potential for, pollutants entering storm water discharges. A tracking or follow up procedure shall be used to ensure appropriate response has been taken in response to an inspection. Inspections and maintenance activities shall be documented and recorder. Inspection records shall be retained for five years.

i. Records

A tracking and follow-up procedure shall be described to ensure that adequate response and corrective actions have been taken in response to inspections.

4. An annual facility inspection shall be conducted to verify that all elements of the SWPP Plan are accurate and up to date. The results of this review shall be reported in the annual report to the Board on October 1 of each year.

C. GENERAL REPORTING REQUIREMENTS

1. Signatory Requirements

a. All reports required by the order and permit and other information requested by the Board or USEPA Region 9 shall be signed by a principal executive officer or ranking elected official of the discharger, or by a duly authorized representative of that person. [40 CFR 122.22(b)]

b. Certification

All reports signed by a duly authorized representative under Provision E.1.a. shall contain the following certification:

"I certify under penalty of law that this document and all attachments are prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who managed the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations. [40 CFR 122.22(d)]

2. Should the discharger discover that it failed to submit any relevant facts or that it submitted incorrect information in any report, it shall promptly submit the missing or correct information. [40 CFR 122.41(l)(8)]

3. False Reporting

Any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall be subject to enforcement procedures as identified in Section F of these Provisions.

4. Transfers

a. This permit is not transferable to any person except after notice to the Board. The Board may require modification or revocation and reissuance of the permit to change the name of the Permittee and incorporate such other requirements as may be necessary under the Clean Water Act.

b. Transfer of control or ownership of a waste discharge facility under an National Pollutant Discharge Elimination System permit must be preceded by a notice to the Board at least 30 days in advance of the proposed transfer date. The notice must include a written agreement between the existing discharger and proposed discharger containing specific dates for transfer of responsibility, coverage, and liability between them. Whether an order and permit may be transferred without modification or revocation and reissuance is at the discretion of the Board. If order and permit modification or revocation and reissuance is necessary, transfer may be delayed 180 days after the Board's receipt of a complete application for waste discharge requirements and an NPDES permit.

5. Spill Prevention and Contingency Plans

The discharger shall file with the Board, for Executive Officer review and approval within ninety (90) days after the effective date of this Order, a technical report or a statement that the existing plan(s) was reviewed and updated, as appropriate, on preventive (failsafe) and contingency (cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. The technical report or updated revisions should:

a. Identify the possible sources of accidental loss, untreated or partially treated waste bypass, and polluted drainage. Loading and storage areas, power outage, waste treatment unit outage, and failure of process equipment, tanks and pipes should be considered.

b. Evaluate the effectiveness of present facilities and procedures and state when they became operational.

c. Predict the effectiveness of the proposed facilities and procedures and provide an implementation schedule containing interim and final dates when they will be constructed, implemented, or operational.

This Board, after review of the technical report or updated revisions, may establish conditions which it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions may be incorporated as part of this Order, upon notice to the discharger. If the discharger already has an approved plan(s) he shall update them as specified in the plan(s).

6. Compliance Reporting

a. Planned Changes

The discharger shall file with the Board a report of waste discharge at least 120 days before making any material change or proposed change in the character, location or volume of the discharge.

b. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final compliance dates contained in any compliance schedule shall be submitted within 10 working days following each scheduled date unless otherwise specified within this order and permit. If reporting noncompliance, the report shall include a description of the reason for failure to comply, a description and schedule of tasks necessary to achieve compliance and an estimated date for achieving full compliance. A final report shall be submitted within 10 working days of achieving full compliance, documenting full compliance

c. Non-compliance Reporting (Twenty-four hour reporting:)

i. The discharger shall report any noncompliance that may endanger health or the environment. All pertinent information shall be provided orally within 24 hours from the time the discharger becomes aware of the circumstances. A written submission shall also be provided within five working days of the time the discharger becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times and, if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

ii. The following shall be included as information that must be reported within 24 hours under this paragraph:

(1) Any upset that exceeds any effluent limitation in the permit.

(2) Violation of a maximum daily discharge limitation for any of the pollutants listed in this permit to be reported within 24 hours.

(3) The Board may waive the above-required written report on a case-by-case basis.

D. ENFORCEMENT

1. The provision contained in this enforcement section shall not act as a limitation on the statutory or regulatory authority of the Board.

2. Any violation of the permit constitutes violation of the California Water Code and regulations adopted hereunder and the provisions of the Clean Water Act, and is the basis for enforcement action, permit termination, permit revocation and reissuance, denial of an application for permit reissuance; or a combination thereof.

3. The Board may impose administrative civil liability, may refer a discharger to the State Attorney General to seek civil monetary penalties, may seek injunctive relief or take other appropriate enforcement action as provided in the California Water Code or federal law for violation of Board orders.

4. It shall not be a defense for a discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this order and permit.

5. A discharger seeking to establish the occurrence of any upset (See Definitions, G. 24) has the burden of proof. A discharger who wishes to establish the affirmative defense of any upset in an action brought for noncompliance shall demonstrate, through properly signed contemporaneous operating logs, or other relevant evidence that:

a. an upset occurred and that the Permittee can identify the cause(s) or the upset;

b. the permitted facility was being properly operated at the time of the upset;

c. the discharger submitted notice of the upset as required in paragraph E.6.d.; and

d. the discharger complied with any remedial measures required under A.4.

No determination made before an action for noncompliance, such as during administrative review of claims that noncompliance was caused by an upset, is final administrative action subject to judicial review.
In any enforcement proceeding, the discharger seeking to establish the occurrence of any upset has the burden of proof. [40 CFR 122.41(n)]

E. DEFINITIONS

1. Daily discharge means:

a. For flow rate measurements, the average flow rate measured during a calendar day or during any 24-hour period reasonably representative of the calendar day for purposes of sampling.

b. For pollutant measurements, the concentration or mass emission rate measured during a calendar day or during any 24-hour period reasonably representative of the calendar day for purposes of sampling.

2. Daily Maximum Limit means the maximum acceptable daily discharge. For pollutant measurements, unless otherwise specified, the results to be compared to the daily maximum limit are based on composite samples.

3. DDT and Derivatives shall mean the sum of the p,p' and o,p' isomers of DDT, DDD (TDE), and DDE.

4. Duly authorized representative is one whose:

a. Authorization is made in writing by a principal executive officer or ranking elected official;

b. Authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as general manager in a partnership, manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.); and

c. Written authorization is submitted to the USEPA Region 9. If an authorization becomes no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements above must be submitted to the Board and USEPA Region 9 prior to or together with any reports, information, or applications to be signed by an authorized representative.

5. Hazardous substance means any substance designated under 40 CFR 116 pursuant to Section 311 of the Clean Water Act.

6. HCH shall mean the sum of the alpha, beta, gama (Lindane), and delta isomers of hexachlorocyclohexane.

7. Inadequately Treated Waste is wastewater receiving partial treatment but failing to meet discharge requirements.

8. Initial dilution is the process which results in the rapid and irreversible turbulent mixing of wastewater with receiving water around the point of discharge.

9. Mass emission rate is obtained from the following calculation for any calendar day:

$$\text{Mass emission rate (lb/day)} = \frac{8.345}{N} \left(\sum_{i=1}^{N} Q_i C_i\right)$$

$$\text{Mass emission rate (kg/day)} = \frac{3.785}{N} \left(\sum_{i=1}^{N} Q_i C_i\right)$$

In which 'N' is the number of samples analyzed in any calendar day. 'Q_i' and 'C_i' are the flow rate (MGD) and the constituent concentration (mg/L), respectively, which are associated with each of the 'N' grab samples which may be taken in any calendar day. If a composite sample is taken, 'C_i' is the concentration measured in the composite sample and 'Q_i' is the average flow rate occurring during the period over which samples are composited. The daily concentration measured over any calendar day of all constituents shall be determined from the flow- weighted average of the same constituents in the combined waste streams as follows:

$$C_d = \text{Average daily concentration} = \frac{1}{N} \left(\sum_{i=1}^{N} Q_i C_i\right)$$

$$Q_t \quad i=1$$

In which 'N' is the number of component waste streams. 'Q' and 'C' are the flow rate (MGD) and the constituent concentration (mg/L), respectively, which are associated with each of the 'N' waste streams. 'Qt' is the total flow rate of the combined waste streams.

10. Maximum allowable mass emission rate, whether for a 24-hour, weekly 7-day, monthly 30-day, or 6-month period, is a limitation expressed as a daily rate determined with the formulas in paragraph above, using the effluent concentration limit specified in the order and permit for the period and the specified allowable flow. (Refer to Section C of Part A of Self- Monitoring Program for definitions of limitation period)

11. Overflow is defined as the intentional or unintentional spilling or forcing out of untreated or partially treated wastes from a transport system (e.g. through manholes, at pump stations, and at collection points) upstream from the plant headworks or from any treatment plant facilities.

12. Priority pollutants are those constituents referred to in 40 CFR S122, Appendix D and listed in the USEPA NPDES Application Form 2C, (dated 6/80) Items V-3 through V-9.

13. Storm Water means storm water runoff, snow melt runoff, and surface runoff and drainage. It excludes infiltration and runoff from agricultural land.

14. Toxic pollutant means any pollutant listed as toxic under Section 307(a)(1) of the Clean Water Act or under 40 CFR S401.15.

15. Total Identifiable Chlorinated hydrocarbons (TICH) shall be measured by summing the individual concentrations of DDT, DDD, DDE, aldrin, BHC, chlordane, endrin, heptachlor, lindane, dieldrin, PCBs and other identifiable chlorinated hydrocarbons.

16. Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass or overflow. It does not mean economic loss caused by delays in production.

17. Upset means an exceptional incident in which there is unintentional temporary noncompliance with effluent technology based permit limitations in the order and permit because of factors beyond the reasonable control of the discharger. It does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

18. Waste, waste discharge, discharge of waste, and discharge are used interchangeably in this order and permit. The requirements of this order and permit are applicable to the entire volume of water, and the material therein, which is disposed of to surface and ground waters of the State of California.

ATTACHMENT K

Provision C.3.b.
Sample Reporting Table

Provision C.3.b. Sample Reporting Table
Regulated Projects Approved During the Reporting Period 07/08 to 06/09
City of Eden Annual Report FY 2008-09

Project Name, Project Number, Location, Street Address,	Name of Developer, Project Phase No.,[1] Project Type & Description	Project Watershed[2]	Total Site Area, Total Area of Land Disturbed	Total New and/or Replaced Impervious Surface Area[3]	Total Pre- and Post-Project Impervious Surface Area[4]	Status of Project[5]	Source Control Measures	Site Design Measures	Treatment Systems Installed[6]	Operation & Maintenance Responsibility Mechanism	Hydraulic Sizing Criteria	Alternative Compliance Measures[7,8]	HM Controls[9,10]
Private Projects													
Nirvana Estates; Project #05-122; Property bounded by Paradise Lane, Serenity Drive, and Eternity Circle; Eden, CA	Heavenly Homes; Phase 1; Construction of 156 single-family homes and 45 townhomes with commercial shops and underground parking.	Runoff from site drains to Babbling Brook	25 acres site area, 21 acres disturbed	20 acres new	20 acres post-project	Application submitted 12/29/07, Application deemed complete 1/30/08, Project approved 7/16/08	Stenciled inlets, street sweeping, covered parking, car wash pad drains to sanitary sewer	Pervious pavement for all driveways, sidewalks, and commercial plaza	vegetated swales, detention basins,	Conditions of Approval require Homeowners Association to perform regular maintenance. Written record will be made available to City inspectors.	WEF Method	n/a	Contra Costa sizing charts used to design detention basin at Peace Park. Also contributed to in-stream projects in Babbling Brook
Barter Heaven; Project #05-345; Shoppers Lane & Bargain Avenue; 14578 Shoppers Lane, Eden, CA	Deals Galore Development Co.; Demolition of strip mall and parking lot and construction of 500-unit 5-story shopping mall with underground parking and limited outdoor parking.	Runoff from site drains to Bargain River	5 acres site area, 3 acres disturbed	1 acre new, 2 acres replaced	3.5 acres pre-project, 4.5 acres post-project	Application submitted 7/9/08, Application deemed complete 8/2/08, Project approved 12/12/08	Stenciled inlets, trash enclosures, underground parking, street sweeping	One-way aisles to minimize outdoor parking footprint; roof drains to planter boxes	tree wells with bioretention; planter boxes with bioretention	Conditions of Approval require property owner (landlord) to perform regular maintenance. Written record will be made available to City inspectors.	BMP Handbook Method	$ 250,000 paid to Renew Regional Project sponsored by Riverworks Foundation, 243 Water Way, Eden, CA 408-345-6789	Renew Project includes treatment and HM Controls

Provision C.3.b. Sample Reporting Table
Regulated Projects Approved During the Reporting Period 07/08 to 06/09
City of Eden Annual Report FY 2008-09

Project Name, Project Number, Location, Street Address,	Name of Developer, Project Phase No.,[1] Project Type & Description	Project Watershed[2]	Total Site Area, Total Area of Land Disturbed	Total New and/or Replaced Impervious Surface Area[3]	Total Pre- and Post-Project Impervious Surface Area[4]	Status of Project[5]	Source Control Measures	Site Design Measures	Treatment Systems Installed[6]	Operation & Maintenance Responsibility Mechanism	Hydraulic Sizing Criteria	Alternative Compliance Measures[7,8]	HM Controls[9,10]
New Beginnings; Project No. #05-456; Hope Street & Chance Road; 567 Hope Boulevard, Eden, CA	Fresh Start Corporation; Demolition of abandoned warehouse and construction of a 5-story building with 250 low-income rental housing units.	Runoff from site drains to Poor Man Creek	5 acres site area, 100,000 ft^2 disturbed	1 acre replaced	2 acres pre-project, 1 acre post-project	Application submitted 2/9/09, Application deemed complete 4/10/09; Project approved 6/30/09	Trash enclosures, underground parking, street sweeping, car wash pad drains to sanitary sewer	roof drains to landscaping	parking runoff flows to six bioretention units/gardens	Conditions of Approval require property owner (landlord) to perform regular maintenance. Written record will be made available to City inspectors.	not sized	Whole project is exempted from hydraulically sized treatment requirement - project is 100% low-income housing (Govt Code § 65589.5(h)(3))	n/a
Public Projects													
Gridlock Relief, Project No. #05-99, ABC Blvd between Main and Huett Streets, Eden, CA	City of Eden. Widening of ABC Blvd from 4 to 6 lanes	Runoff from site drains to Congestion River	6 acres site area, 3 acres disturbed	2 acres new, 1 acre replaced	4 acres pre-project, 6 acres post-project	Application submitted 7/9/06, Application deemed complete 10/6/08, Project approved 12/9/08, Construction scheduled to begin 7/10/09	none	ABC Blvd sloped to drain runoff into landscaped areas in median	Runoff leaving underdrain system of landscaped median is pumped to bioretention gardens along on either side of ABC Blvd	Signed statement from City of Eden assuming post-construction responsibility for treatment BMP maintenance.	WEF Method	n/a	BAHM used to design and size stormwater treatment units so that increased runoff is detained.

Sample Reporting Table C.3.b. Footnotes

1. If a project is being constructed in Phases, use a separate row entry for each Phase.
2. State the watershed(s) that the Regulated Project drains to. Optional but recommended: Also state the downstream watershed(s).
3. State both the total new impervious surface area and the total replaced impervious surface area, as applicable.
4. For redevelopment projects state both the pre-project impervious surface area and the post-project impervious surface area.
5. State project application date; application deemed complete date; and final, major, staff-level discretionary review and approval date.
6. List stormwater treatment system(s) installed onsite or at a joint stormwater treatment system facility.
7. For Equivalent Offsite Treatment, on a separate page, give a discussion of the alternative compliance site including the information specified in Provision C.3.b.v.(1)(l)(i) for the offsite project.
8. For Regional Projects, on a separate page, provide the information specified in Provision C.3.b.v.(1)(l)(ii).
9. If HM control is not required, state why not.
10. If HM control is required, state control method used (e.g., method to design and size device(s) or method(s) used to meet the HM Standard, and description of device(s) or method(s) used, such as detention basin(s), biodetention unit(s), regional detention basin, or in-stream control).

Instructions for Provision C.3.b. Sample Reporting Table

1. **Project Name, Number, Location, and Street Address** – Include the following information:
   - Name of the project
   - Number of the project (if applicable)
   - Location of the project with cross streets
   - Street address of the project (if available)

2. **Name of Developer, Project Phase Number, Project Type, and Project Description** – Include the following information:
   - Name of the developer
   - Project phase name and/or number (only if the project is being developed in phases) – each phase should have a separate row entry
   - Type of development (i.e., new and/or redevelopment)
   - Description of development (e.g., 5-story office building, residential with 160 single-family homes with five 4-story buildings to contain 200 condominiums, 100 unit 2-story shopping mall, mixed use retail and residential development (apartments), industrial warehouse)

3. **Project Watershed**
   - State the watershed(s) that the Project drains into
   - Optional but recommended: Also state the downstream watershed(s)

4. **Total Site Area and Total Area of Land Disturbed** – State the total site area and the total area of land disturbed.

5. **Total New and/or Replaced Impervious Surface Area**
   - State the total new impervious surface area
   - State the total replaced impervious surface area, as applicable

6. **Total Pre- and Post-Project Impervious Surface Area** – For redevelopment projects, state both the pre-project impervious surface area and the post-project impervious surface area.

7. **Status of Project –** Include the following information:
   - Project application submittal date
   - Project application deemed complete date
   - Final, major, staff-level discretionary review and approval date

8. **Source Control Measures** – List all source control measures that have been or will be included in the project.

9. **Site Design Measures –** List all site design measures that have been or will be included in the project.

10. Treatment Systems Installed – List all post-construction stormwater treatment system(s) installed onsite and/or at a joint stormwater treatment system facility.

11. Operation and Maintenance Responsibility Mechanism – List the legal mechanism(s) that have been or will be used to assign responsibility for the maintenance of the post-construction stormwater treatment systems.

12. Hydraulic Sizing Criteria Used – List the hydraulic sizing criteria used for the Project.

13. Alternative Compliance Measures

- **Equivalent Offsite Treatment** – On a separate page, give a discussion of the alternative compliance project including the information specified in Provision C.3.b.v.(1)(l)(i) for the offsite project
- **Regional Project** – On a separate page, provide the information specified in Provision C.3.b.v.(1)(l)(ii).

14. HM Controls

- If HM control is not required, state why not
- If HM control is required, state control method used (e.g., method to design and size device(s), method(s) used to meet the HM Standard, and description of device(s) or method(s) used, such as detention basin(s), biodetention unit(s), regional detention basins, or in-stream control)

ATTACHMENT L

Provision C.3.h.
Sample Reporting Table

Table C.3.h. – Operation and Maintenance of Stormwater Treatment Systems
City of Eden Annual Report FY 2008-09

Facility/Site Inspected and Responsible Party for Maintenance	Date of Inspection	Type of Inspection (annual, follow-up, etc.)	Type of Treatment System or HM Control Inspected	Inspection Findings or Results	Enforcement Action Taken (Warning, NOV, administrative citation, etc.)	Comments
ABC Company 123 Alphabet Road San Jose	12/06/08	annual	offsite bioretention unit	proper operation	none	Unit is operating properly and is well maintained.
DEF site 234 Blossom Drive Santa Clara	12/17/08	annual	onsite media filter	ineffective filter media	verbal warning	Media filter is clogged and needs to be replaced.
	12/19/08	follow-up	onsite media filter	proper operation	none	New media filter in place and unit is operating properly.
	1/19/09	follow-up	onsite media filter	proper operation	none	Unit is operating properly.
GHI Hotel 1001 Grand Blvd 227 Touring Parkway	12/21/08	annual	onsite swales	proper operation	notice of violation	Bioretention unit #2 is badly eroded because of flow channelization. Stormwater is flowing over the eroded areas, bypassing treatment and running off into parking area.
			onsite bioretention unit #1	proper operation		
			onsite bioretention unit #2	eroded areas due to flow channelization		
	12/27/08	follow-up	onsite bioretention unit #2	proper operation	none	Entire bioretention unit #2 has been replanted and re-graded. Raining heavily but no overflow observed.
Rolling Hills Estates Homeowners' Association 543 Rolling Hill Drive Pleasanton	01/17/09	annual	onsite pond	sediment and debris accumulation	notice of violation	Pond needs sediment removal and check dam needs debris removal.
	01/24/09	follow-up	onsite pond	sediment and debris accumulation	administrative citation $1000	Pond still a mess. Administrative citation requires maintenance within a week.
	01/31/09	follow-up	onsite pond	proper maintenance	none	Pond maintenance completed.
	02/18/09	spot inspection	onsite pond	proper operation and maintenance	none	Proper operation and maintenance.

FACT SHEET/RATIONALE
TECHNICAL REPORT

for

TENTATIVE ORDER NO. R2-2009-00XX

NPDES Permit No. CAS612008

Municipal Regional Stormwater NPDES Permit
and
Waste Discharge Requirements

for

The cities of Alameda, Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Piedmont, Pleasanton, San Leandro, and Union City, Alameda County, the Alameda County Flood Control and Water Conservation District, and Zone 7 of the Alameda County Flood Control and Water Conservation District, which have joined together to form the Alameda Countywide Clean Water Program

The cities of Clayton, Concord, El Cerrito, Hercules, Lafayette, Martinez, Orinda, Pinole, Pittsburg, Pleasant Hill, Richmond, San Pablo, San Ramon, and Walnut Creek, the towns of Danville and Moraga, Contra Costa County, and the Contra Costa County Flood Control and Water Conservation District, which have joined together to form the Contra Costa Clean Water Program

The cities of Campbell, Cupertino, Los Altos, Milpitas, Monte Sereno, Mountain View, Palo Alto, San Jose, Santa Clara, Saratoga, and Sunnyvale, the towns of Los Altos Hills and Los Gatos, the Santa Clara Valley Water District, and Santa Clara County, which have joined together to form the Santa Clara Valley Urban Runoff Pollution Prevention Program

The cities of Belmont, Brisbane, Burlingame, Daly City, East Palo Alto, Foster City, Half Moon Bay, Menlo Park, Millbrae, Pacifica, Redwood City, San Bruno, San Carlos, San Mateo, and South San Francisco, the towns of Atherton, Colma, Hillsborough, Portola Valley, and Woodside, the San Mateo County Flood Control District, and San Mateo County, which have joined together to form the San Mateo Countywide Water Pollution Prevention Program

The Fairfield-Suisun Sewer District and the cities of Fairfield and Suisun City, which have joined together to form the Fairfield-Suisun Urban Runoff Management Program

The City of Vallejo and the Vallejo Sanitation and Flood Control District

Fact Sheet Table of Contents

I. CONTACT INFORMATION

Water Board Staff Contact: Dale Bowyer, 1515 Clay Street, Suite 1400, Oakland, CA 94612, 510-622-2323, 510-622-2501 (fax), email: dbowyer@waterboards.ca.gov

The Permit and other related documents can be downloaded from the Water Board website at: http://www.waterboards.ca.gov/sanfranciscobay/mrp.htm

Comments can be electronically submitted to mrp@waterboards.ca.gov.

All documents referenced in this Fact Sheet and in Revised Tentative Order are available for public review at the Water Board office, located at the address listed above. Public records are available for inspection during regular business hours, from 9:00 am to 4:00 pm, Monday through Friday, 12 - 1 pm excluded. Per the Governor's order calling for furloughs, the Water Board office will be closed the first and third Friday of each month through June 2010. To schedule an appointment to inspect public records, contact Melinda Wong at 510-622-2430.

II. PERMIT GOALS AND PUBLIC PROCESS

Goals

The Goals for the Municipal Regional Stormwater Permit (hereinafter, the Permit) Development Process include:

1. Consolidate six Phase I municipal stormwater NPDES permits into one consistent permit which is regional in scope.
2. Include more specificity in NPDES permit order language and requirements. Create (A) required stormwater management actions, (B) a specific level of implementation for each action or set of actions, and (C) reporting and effectiveness evaluation requirements for each action sufficient to determine compliance.
3. Incorporate the Stormwater Management Plan level of detail and specificity into the Permit. Stormwater Management Plans have always been considered integral to the municipal stormwater NPDES permits, but have not received the level of public review in the adoption process necessary relative to their importance in adequate stormwater pollutant management implementation.
4. Implement and enhance actions to control 303(d) listed pollutants, pollutants of concern, and achieve Waste Load Allocations adopted under Total Maximum Daily Loads.
5. Implement more specific and comprehensive stormwater monitoring, including monitoring for 303(d) listed pollutants.

Public Process

Water Board staff conducted a series of stakeholder meetings and workshops with the Permittees and other interested parties to develop this Permit over the past 3 years. These meetings included Water Board staff, representatives of the Permittees, representatives of

environmental groups, homebuilders, private citizens, and other interested parties. The following is a summary of the lengthy stakeholder process.

Stage 1 (2004–2005) Water Board staff and the Bay Area Stormwater Management Agencies Association (BASMAA) agreed to develop a municipal regional stormwater permit. Board staff and BASMAA held monthly meetings to agree on the regional permit approach and developed concepts and ground rules for a Steering Committee. The Steering Committee for the Permit began regular monthly meetings, and there was agreement to form work groups to develop options for permit program components in table format.

Stage 2 (2006) Water Board staff, BASMAA, and nongovernmental groups met and discussed the Performance Standard (i.e., actions, implementation levels, and reporting requirements) tables from six workgroups. In addition to the Steering Committee, Work Group Stakeholder meetings focused on the six program elements to complete the Performance Standard Tables and discuss other issues in preparation for creating the first Draft Permit Provisions. Two large public workshops were held in November with all interested stakeholders to discuss Work Group products.

Stage 3 (2007) The Water Board held a public workshop in March to receive public input. Board staff distributed an Administrative Draft Permit dated May 1, 2007, held multiple meetings and received comment.

Stage 4 Next Steps (2007-Early 2008) On December 14, 2007, Board staff distributed the Tentative Order for a 77-day written public comment period ending February 29, 2008. A public hearing for oral testimony was held on March 11, 2008. During the remainder of 2008 there were additional meetings with stakeholders, and Board staff worked on revisions to the Tentative Order and produced responses to both written comments received by February 29, 2008, and oral comments received at the March 11, 2008, hearing. The Revised Tentative Order for the MRP was released on February 11, 2009, and is scheduled to be considered at a May 13, 2009, hearing before the Water Board. Written comments on the revisions to the Tentative Order will be received until April 3, 2009.

Implementation

It is the Water Board's intent that this Permit shall ensure attainment of applicable water quality objectives and protection of the beneficial uses of receiving waters and associated habitat. This Permit requires that discharges shall not cause exceedances of water quality objectives nor shall they cause certain conditions to occur that create a condition of nuisance or water quality impairment in receiving waters. Accordingly, the Water Board is requiring that these standard requirements be addressed through the implementation of technically and economically feasible control measures to reduce pollutants in stormwater discharges to the maximum extent practicable as provided in Provisions C.1 through C.15 of this Permit and section 402(p) of the CWA. Compliance with the Discharge Prohibitions, Receiving Water Limitations, and Provisions of this Permit is deemed compliance with the requirements of this Permit. If these measures, in combination with controls on other point and nonpoint sources of pollutants, do not result in attainment of applicable water quality objectives, the Water Board may invoke Provision C.1. and may reopen this Permit pursuant to Provisions C.1 and C.15 of this Permit to impose additional conditions that require implementation of additional control measures.

Each of the Permittees is individually responsible for adoption and enforcement of ordinances and policies, for implementation of assigned control measures or best management practices (BMPs) needed to prevent or reduce pollutants in stormwater, and for providing funds for the capital, operation, and maintenance expenditures necessary to implement such control measures/BMPs within its jurisdiction. Each Permittee is also responsible for its share of the costs of the area-wide component of the countywide program to which the Permittee belongs. Enforcement actions concerning non-compliance with the Permit will be pursued against individual Permittee(s) responsible for specific violations of the Permit.

III. BACKGROUND

Early Permitting Approach

The federal Clean Water Act (CWA) was amended in 1987 to address urban stormwater runoff pollution of the nation's waters. One requirement of the amendment was that many municipalities throughout the United States were obligated for the first time to obtain National Pollutant Discharge Elimination System (NPDES) permits for discharges of urban runoff from their Municipal Separate Storm Sewer Systems (MS4s). In response to the CWA amendment (and the pending federal NPDES regulations which would implement the amendment), the Water Board issued a municipal storm water Phase I permits in the early 1990s. These permits were issued to the entire county-wide urban areas of Santa Clara, Alameda, San Mateo and Contra Costa Counties, rather than to individual cities over 100,000 population threshold. The cities chose to collaborate in countywide groups, to pool resources and expertise, and share information, public outreach and monitoring costs, among other tasks.

During the early permitting cycles, the county-wide programs developed many of the implementation specifics which were set forth in their Stormwater Pollution Prevention Management Plans (Plans). The permit orders were relatively simple documents that referred to the stormwater Plans for implementation details. Often specific aspects of permit and Plan implementation evolved during the five year permit cycle, with relatively significant changes approved at the Water Board staff level without significant public review and comment.

Merging Permit Requirements and Specific Requirements Previously Contained in Stormwater Management Plans

US EPA stormwater rules for Phase I stormwater permits envisioned a process in which municipal stormwater management programs contained the detailed BMP and specific level of implementation information, and are reviewed and approved by the permitting agency before the municipal NPDES stormwater permits are adopted. The current and previous permits established a definition of a stormwater management program and required each Permittee to submit an urban runoff management plan and annual work plans for implementing its stormwater management program. An advantage to this approach was that it provided flexibility for Permittees to tailor their stormwater management programs to reflect local priorities and needs. However, Water Board staff found it difficult to

determine Permittees' compliance with the current permits, due to the lack of specific requirements and measurable outcomes of some required actions. Furthermore, federal stormwater regulations require that modifications to stormwater management programs, such as annual revisions to urban runoff management plans, be approved through a public process.

Recent court decisions have reiterated that federal regulations and State law require that the implementation specifics of Municipal Stormwater NPDES permits be adopted after adequate public review and comment, and that no significant change in the permit requirements except minor modifications can occur during the permit term without a similar level of public review and comment.

This Permit introduces a modification to these previous approaches by establishing the stormwater management program requirements and defining up front, as part of the Permit Development Process, the minimum acceptable elements of the municipal stormwater management program. The advantages of this approach are that it satisfies the public involvement requirements of both the federal Clean Water Act and the State Water Code. An advantage for Permittees and the public of this approach is that the permit requirements are known at the time of permit issuance and not left to be determined later through iterative review and approval of work plans. While it may still be necessary to amend the Permit prior to expiration, any need to this should be minimized.

This Permit does not include approval of all Permittees' stormwater management programs or annual reports as part of the administration of the Permit. To do so would require significantly increased staff resources. Instead, minimum measures have been established to simplify assessment of compliance and allow the public to more easily assess each Permittee's compliance. Each Permit provision and its reporting requirements are written with this in mind. That is, each provision establishes the required actions, minimum implementation levels (i.e., minimum percentage of facilities inspected annually, escalating enforcement, reporting requirements for tracking projects, number of monitoring sites, etc.), and specific reporting elements to substantiate that these implementation levels have been met. Water Board staff will evaluate each individual Permittee's compliance through annual report review and the audit process.

The challenge in drafting the Permit is to provide the flexibility described above considering the different sizes and resources while ensuring that the Permit is still enforceable. To achieve this, the Permit frequently prescribes minimum measurable outcomes, while providing Permittees with flexibility in the approaches they use to meet those outcomes. Enforceability has been found to be a critical aspect of the Permit. To avoid these types of situations, a balance between flexibility and enforceability has been crafted into the Permit.

Current Permit Approach

In the previous permit issuances, the detailed actions to be implemented by the Permittees were contained in Stormwater Management Plans, which were separate from the NPDES permits, and incorporated by reference. Because those plans were legally an integral part of the permits and were subject to complete public notice, review and comment, this permit reissuance incorporates those plan level details in the permit, thus merging the Permittees'

stormwater management plans into the permit in one document. This Permit specifies the actions necessary to reduce the discharge of pollutants in stormwater to the maximum extent practicable, in a manner designed to achieve compliance with water quality standards and objectives, and effectively prohibit non-stormwater discharges into municipal storm drain systems and watercourses within the Permittees' jurisdictions. This set of specific actions is equivalent to the requirements that in past permit cycles were included in a separate stormwater management plan for each Permittee or countywide group of Permittees. With this permit reissuance, that level of specific compliance detail is integrated into permit language and is not a separate document.

The Permit includes requirements for the following components:

- Municipal Operations
- New Development and Redevelopment
- Industrial and Commercial Site Controls
- Illicit Discharge and Elimination
- Construction Site Controls
- Public Information and Outreach
- Water Quality Monitoring
- Pesticides Toxicity Controls
- Trash Reduction
- Mercury Controls
- PCBs Controls
- Copper Controls
- Polybrominated Diphenyl Ethers (PBDE), Legacy Pesticides, and Selenium
- Exempt and Conditionally Exempt Discharges

IV. ECONOMIC ISSUES

Economic discussions of urban runoff management programs tend to focus on costs incurred by municipalities in developing and implementing the programs. This is appropriate, and these costs are significant and a major issue for the Permittees. However, when considering the cost of implementing the urban runoff programs, it is also important to consider the alternative costs incurred by not fully implementing the programs, as well as the benefits which result from program implementation.

It is very difficult to ascertain the true cost of implementation of the Permittees' urban runoff management programs because of inconsistencies in reporting by the Permittees. Reported costs of compliance for the same program element can vary widely from Permittee to Permittee, often by a very wide margin that is not easily explained.[1] Despite these problems, efforts have been made to identify urban runoff management program costs, which can be helpful in understanding the costs of program implementation.

In 1999, United States Environmental Protection Agency (USEPA) reported on multiple studies it conducted to determine the cost of urban runoff management programs. A study

[1] LARWQCB, 2003. Review and Analysis of Budget Data Submitted by the Permittees for Fiscal Years 2000-2003.p.2

of Phase II municipalities determined that the annual cost of the Phase II program was expected to be $9.16 per household. USEPA also studied 35 Phase I municipalities, finding costs to be similar to those anticipated for Phase II municipalities, at $9.08 per household annually.[2]

A study on program cost was also conducted by the Los Angeles Regional Water Quality Control Board (LARWQCB), where program costs reported in the municipalities' annual reports were assessed. The LARWQCB estimated that average per household cost to implement the MS4 program in Los Angeles County was $12.50.

The State Water Resources Control Board (State Water Board) also commissioned a study by the California State University, Sacramento to assess costs of the Phase I MS4 program. This study is current and includes an assessment of costs incurred by the City of Encinitas in implementing its program. Annual cost per household in the study ranged from $18-46, with the City of Encinitas representing the upper end of the range.[3] The cost of the City of Encinitas' program is understandable, given the City's coastal location, reliance on tourism, and consent decree with environmental groups regarding its program. For these reasons, as well as the general recognition the City of Encinitas receives for implementing a superior program, the City's program cost can be considered as the high end of the spectrum for Permittee urban runoff management program costs.

It is important to note that reported program costs are not all attributable to compliance with MS4 permits. Many program components, and their associated costs, existed before any MS4 permits were issued. For example, street sweeping and trash collection costs cannot be solely or even principally attributable to MS4 permit compliance, since these practices have long been implemented by municipalities. Therefore, true program cost resulting from MS4 permit requirements is some fraction of reported costs. The California State University, Sacramento study found that only 38% of program costs are new costs fully attributable to MS4 permits. The remainder of program costs were either pre-existing or resulted from enhancement of pre-exiting programs.[4] The County of Orange found that even lesser amounts of program costs are solely attributable to MS4 permit compliance, reporting that the amount attributable to implement its Drainage Area Management Plan, its municipal stormwater permit requirements, is less than 20% of the total budget. The remaining 80% is attributable to pre-existing programs.[5]

It is also important to acknowledge that the vast majority of costs that will be incurred as a result of implementing the Revised Tentative Order are not new. Urban runoff management programs have been in place in this region for over 15 years. Any increase in cost to the Permittees will be incremental in nature.

Urban runoff management programs cannot be considered in terms of their costs only. The programs must also be viewed in terms of their value to the public. For example, household willingness to pay for improvements in fresh water quality for fishing and boating has been

[2] Federal Register / Vol. 64, No. 235 / Wednesday, December 8, 1999 / Rules and Regulations. P. 68791-68792.

[3] State Water Board, 2005. NPDES Stormwater Cost Survey. P. ii

[4] Ibid. P. 58.

[5] County of Orange, 2000. A NPDES Annual Progress Report. P. 60. More current data from the County of Orange is not used in this discussion because the County of Orange no longer reports such information.

estimated by USEPA to be $158-210.[6] This estimate can be considered conservative, since it does not include important considerations such as marine waters benefits, wildlife benefits, or flood control benefits. The California State University, Sacramento study corroborates USEPA's estimates, reporting annual household willingness to pay for statewide clean water to be $180.[7] When viewed in comparison to household costs of existing urban runoff management programs, these household willingness to pay estimates exhibit that per household costs incurred by Permittees to implement their urban runoff management programs remain reasonable.

Another important way to consider urban runoff management program costs is to consider the implementation cost in terms of costs incurred by not improving the programs. Urban runoff in southern California has been found to cause illness in people bathing near storm drains.[8] A study of south Huntington Beach and north Newport Beach found that an illness rate of about 0.8% among bathers at those beaches resulted in about $3 million annually in health-related expenses.[9] Extrapolation of such numbers to the beaches and other water contact recreation in San Francisco Bay and the tributary creeks of the region could result in huge expenses to the public.

Urban runoff and its impact on receiving waters also places a cost on tourism. the California Division of Tourism has estimated that each out-of-state visitor spends $101.00 a day. The experience of Huntington Beach provides an example of the potential economic impact of poor water quality. Approximately 8 miles of Huntington Beach were closed for two months in the middle of summer of 1999, impacting beach visitation and the local economy.

Finally, it is important to consider the benefits of urban runoff management programs in conjunction with their costs. A recent study conducted by USC/UCLA assessed the costs and benefits of implementing various approaches for achieving compliance with the MS4 permits in the Los Angeles Region. The study found that non-structural systems would cost $2.8 billion but provide $5.6 billion in benefit. If structural systems were determined to be needed, the study found that total costs would be $5.7 to $7.4 billion, while benefits could reach $18 billion.[10] Costs are anticipated to be borne over many years – probably ten years at least. As can be seen, the benefits of the programs are expected to considerably exceed their costs. Such findings are corroborated by USEPA, which found that the benefits of implementation of its Phase II storm water rule would also outweigh the costs.[11]

V. LEGAL AUTHORITY

The following statutes, regulations, and Water Quality Control Plans provide the basis for the requirements of Order No. R2-2009-00XX: CWA, California Water Code (CWC), 40

[6] Federal Register / Vol. 64, No. 235 / Wednesday, December 8, 1999 / Rules and Regulations. P. 68793.
[7] State Water Board, 2005. NPDES Stormwater Cost Survey. P. iv.
[8] Haile, R.W., et al, 1996. An Epidemiological Study of Possible Adverse Health Effects of Swimming in Santa Monica Bay. Santa Monica Bay Restoration Project.
[9] Los Angeles Times, May 2, 2005. Here's What Ocean Germs Cost You: A UC Irvine Study Tallies the Cost of Treatment and Lost Wages for Beachgoers Who Get Sick.
[10] LARWQCB, 2004. Alternative Approaches to Stormwater Control.
[11] Federal Register / Vol. 64, No. 235 / Wednesday, December 8, 1999 / Rules and Regulations. P. 68791.

CFR Parts 122, 123, 124 (National Pollutant Discharge Elimination System Permit Application Regulations for Storm Water Discharges, Final Rule), Part II of 40 CFR Parts 9, 122, 123, and 124 (National Pollutant Discharge Elimination System – Regulations for Revision of the Water Pollution Control Program Addressing Storm Water Discharges; Final Rule), Water Quality Control Plan – Ocean Waters of California (California Ocean Plan), Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan), 40 CFR 131Water Quality Standards; Establishment of Numeric Criteria for Priority Toxic Pollutants for the State of California; Rule (California Toxics Rule), and the California Toxics Rule Implementation Plan.

The legal authority citations below generally apply to directives in Order No. R2-2009-00XX, and provide the Water Board with ample underlying authority to require each of the directives of Order No. R2-2009-00XX.. Legal authority citations are also provided with each permit provision in this Fact Sheet.

CWA 402(p)(3)(B)(ii) – The CWA requires in section 402(p)(3)(B)(ii) that permits for discharges from municipal storm sewers "shall include a requirement to effectively prohibit non-stormwater discharges into the storm sewers."

CWA 402(p)(3)(B)(iii) – The CWA requires in section 402(p)(3)(B)(iii) that permits for discharges from municipal storm sewers "shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques and system, design and engineering methods, and such other provisions as the Administrator or the State determines appropriate for the control of such pollutants."

40 CFR 122.26(d)(2)(i)(B,C,E, and F) – Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B,C,D,E, and F) require that each Permittee's permit application "shall consist of: (i) Adequate legal authority. A demonstration that the applicant can operate pursuant to legal authority established by statute, ordinance or series of contracts which authorizes or enables the applicant at a minimum to: […] (B) Prohibit through ordinance, order or similar means, illicit discharges to the municipal separate storm sewer; (C) Control through ordinance, order or similar means the discharge to a municipal separate storm sewer of spills, dumping or disposal of materials other than storm water; (D) Control through interagency agreements among co-applicants the contribution of pollutants from one portion of the municipal system to another portion of the municipal system; (E) Require compliance with condition in ordinances, permits, contracts or orders; and (F) Carry out all inspection, surveillance and monitoring procedures necessary to determine compliance and noncompliance with permit conditions including the prohibition on illicit discharges to the municipal separate storm sewer."

40 CFR 122.26(d)(2)(iv) – Federal NPDES regulation 40 CFR 122.26(d)(2)(iv) requires "a comprehensive planning process which involves public participation and where necessary intergovernmental coordination, to reduce the discharge of pollutants to the maximum extent practicable using management practices, control techniques and system, design and engineering methods, and such other provisions which are appropriate. The program shall also include a description of staff and equipment available to implement the program. […] Proposed programs may impose controls on a system wide basis, a watershed basis, a jurisdiction basis, or on individual outfalls. […] Proposed management programs shall describe priorities for implementing controls."

40 CFR 122.26(d)(2)(iv)(A -D) – Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(A - D) require municipalities to implement controls to reduce pollutants in urban runoff from new development and significant redevelopment, construction, and commercial, residential, industrial, and municipal land uses or activities. Control of illicit discharges is also required.

CWC 13377 – CWC section 13377 requires that "Notwithstanding any other provision of this division, the state board or the regional boards shall, as required or authorized by the CWA, as amended, issue waste discharge requirements and dredged or fill material permits which apply and ensure compliance with all applicable provisions of the act and acts amendatory thereof or supplementary, thereto, together with anymore stringent effluent standards or limitation necessary to implement water quality control plans, or for the protection of beneficial uses, or to prevent nuisance."

Order No. R2-2009-00XX is an essential mechanism for achieving the water quality objectives that have been established for protecting the beneficial uses of the water resources in the San Francisco Bay Region. Federal NPDES regulation 40 CFR 122.44(d)(1) requires MS4 permits to include any requirements necessary to "achieve water quality standards established under CWA section 303, including State narrative criteria for water quality." The term "water quality standards" in this context refers to a water body's beneficial uses and the water quality objectives necessary to protect those beneficial uses, as established in the Basin Plan.

State Mandates

This Permit does not constitute an unfunded local government mandate subject to subvention under Article XIIIB, Section (6) of the California Constitution for several reasons, including, but not limited to, the following. First, this Permit implements federally mandated requirements under CWA section 402, subdivision (p)(3)(B). (33 U.S.C. § 1342(p)(3)(B).) This includes federal requirements to effectively prohibit non-stormwater discharges, to reduce the discharge of pollutants to the maximum extent practicable, and to include such other provisions as the Administrator or the State determines appropriate for the control of such pollutants. Federal cases have held that these provisions require the development of permits and permit provisions on a case-by-case basis to satisfy federal requirements. (Natural Resources Defense Council, Inc. v. USEPA (9th Cir. 1992) 966 F.2d 1292, 1308, fn. 17.) The authority exercised under this Permit is not reserved state authority under the CWA's savings clause (cf. Burbank v. State Water Resources Control Bd. (2005) 35 Cal.4th 613, 627-628 [relying on 33 U.S.C. § 1370, which allows a state to develop requirements that are not less stringent than federal requirements]), but instead, is part of a federal mandate to develop pollutant reduction requirements for MS4. To this extent, it is entirely federal authority that forms the legal basis to establish the permit provisions. (See, City of Rancho Cucamonga v. Regional Water Quality Control Bd.-Santa Ana Region (2006) 135 Cal.App.4th 1377, 1389; Building Industry Association of San Diego County v. State Water Resources Control Bd. (2004) 124 Cal.App.4th 866, 882-883.)

Likewise, the provisions of this Permit to implement total maximum daily loads (TMDLs) are federal mandates. The CWA requires TMDLs to be developed for waterbodies that do not meet federal water quality standards. (33 U.S.C. § 1313(d).) Once USEPA or a state

develops a TMDL, federal law requires that permits must contain effluent limitations consistent with the assumptions of any applicable WLA. (40 CFR 122.44(d)(1)(vii)(B).)

Second, the local agencies' (Permittees') obligations under this Permit are similar to, and in many respects less stringent than, the obligations of nongovernmental dischargers who are issued NPDES permits for stormwater discharges. With a few inapplicable exceptions, the CWA regulates the discharge of pollutants from point sources (33 U.S.C. § 1342) and the Porter-Cologne regulates the discharge of waste (Water Code, section 13263), both without regard to the source of the pollutant or waste. As a result, the costs incurred by local agencies to protect water quality reflect an overarching regulatory scheme that places similar requirements on governmental and nongovernmental dischargers. (See County of Los Angeles v. State of California (1987) 43 Cal.3d 46, 57-58 [finding comprehensive workers compensation scheme did not create a cost for local agencies that was subject to state subvention].)

The CWA and the Porter-Cologne Water Quality Control Act largely regulate stormwater with an even hand, but to the extent that there is any relaxation of this evenhanded regulation, it is in favor of the local agencies. Except for MS4s, the CWA requires point source dischargers, including discharges of stormwater associated with industrial or construction activity, to comply strictly with water quality standards. (33 U.S.C. § 1311(b)(1)(C), Defenders of Wildlife v. Browner (1999) 191 F.3d 1159, 1164-1165 [noting that industrial stormwater discharges must strictly comply with water quality standards].) As discussed in prior State Water Board decisions, this Permit does not require strict compliance with water quality standards. (SWRCB Order No. WQ 2001-15, p. 7.) The Permit, therefore, regulates the discharge of waste in municipal stormwater more leniently than the discharge of waste from nongovernmental sources.

Third, the Permittees have the authority to levy service charges, fees, or assessments sufficient to pay for compliance with this Permit. The fact sheet demonstrates that numerous activities contribute to the pollutant loading in the MS4. Permittees can levy service charges, fees, or assessments on these activities, independent of real property ownership. (See, e.g., Apartment Association of Los Angeles County, Inc. v. City of Los Angeles (2001) 24 Cal.4th 830, 842 [upholding inspection fees associated with renting property].) The ability of a local agency to defray the cost of a program without raising taxes indicates that a program does not entail a cost subject to subvention. (County of Fresno v. State of California (1991) 53 Cal.3d 482, 487-488.)

Fourth, the Permittees have requested permit coverage in lieu of compliance with the complete prohibition against the discharge of pollutants contained in CWA section 301, subdivision (a) (33 U.S.C. § 1311(a)) and in lieu of numeric restrictions on their discharges. To the extent Permittees have voluntarily availed themselves of the Permit, the program is not a state mandate. (Accord County of San Diego v. State of California (1997) 15 Cal.4th 68, 107-108.) Likewise, the Permittees have voluntarily sought a program-based municipal stormwater permit in lieu of a numeric limits approach. (See City of Abilene v. USEPA (5th Cir. 2003) 325 F.3d 657, 662-663 [noting that municipalities can choose between a management permit or a permit with numeric limits].) The Permittees' voluntary decision to file a report of waste discharge proposing a program-based permit is a voluntary decision not subject to subvention. (See Environmental Defense Center v. USEPA (9th Cir. 2003) 344 F.3d 832, 845-848.)

Fifth, the Permittees' responsibility for preventing discharges of waste that can create conditions of pollution or nuisance from conveyances that are within their ownership or control under State law predates the enactment of Article XIIIB, Section (6) of the California Constitution.

This Permit is based on the federal CWA, the Porter-Cologne Water Quality Control Act (Division 7 of the CWC, commencing with Section 13000), applicable State and federal regulations, all applicable provisions of statewide Water Quality Control Plans and Policies adopted by the State Water Board, the Basin Plan, the California Toxics Rule, and the California Toxics Rule Implementation Plan.

Discussion: In 1987, Congress established CWA Amendments to create requirements for storm water discharges under the NPDES program, which provides for permit systems to regulate the discharge of pollutants. Under the Porter-Cologne Water Quality Control Act, the State Water Board and Regional Water Quality Control Boards (Water Boards) have primary responsibility for the coordination and control of water quality, including the authority to implement the CWA. Porter-Cologne (section 13240) directs the Water Boards to set water quality objectives via adoption of Basin Plans that conform to all state policies for water quality control. As a means for achieving those water quality objectives, Porter-Cologne (section 13243) further authorizes the Water Boards to establish waste discharge requirements (WDRs) to prohibit waste discharges in certain conditions or areas. Since 1990, the Water Board has issued area-wide MS4 NPDES permits. The Permit will re-issue Order Nos. 99-058, 99-059, 01-024, R2-2003-0021, R2-2003-0034 to comply with the CWA and attain water quality objectives in the Basin Plan by limiting the contributions of pollutants conveyed by urban runoff. Further discussions of the legal authority associated with the prohibitions and directives of the Permit are provided in section V. of this document.

This Permit supersedes NPDES Permit Nos. CAS029718, CAS029831, CAS029912, CAS029921, CAS612005, and CAS612006.

Basin Plan

The Urban Runoff Management, Comprehensive Control Program section of the Basin Plan requires the Permittees to address existing water quality problems and prevent new problems associated with urban runoff through the development and implementation of a comprehensive control program focused on reducing current levels of pollutant loading to storm drains to the maximum extent practicable. The Basin Plan comprehensive program requirements are designed to be consistent with federal regulations (40 CFR Parts 122-124) and are implemented through issuance of NPDES permits to owners and operators of MS4s. A summary of the regulatory provisions is contained in Title 23 of the California Code of Regulations at section 3912. The Basin Plan identifies beneficial uses and establishes water quality objectives for surface waters in the Region, as well as effluent limitations and discharge prohibitions intended to protect those uses. This Permit implements the plans, policies, and provisions of the Water Board's Basin Plan.

Statewide General Permits

The State Water Board has issued NPDES general permits for the regulation of stormwater discharges associated with industrial activities and construction activities. To effectively implement the New Development (and significant redevelopment) and Construction Controls, Illicit Discharge Controls, and Industrial and Commercial Discharge Controls components in this Permit, the Permittees will conduct investigations and local regulatory activities at industrial and construction sites covered by these general permits. However, under the CWA, the Water Board cannot delegate its own authority to enforce these general permits to the Permittees. Therefore, Water Board staff intends to work cooperatively with the Permittees to ensure that industries and construction sites within the Permittees' jurisdictions are in compliance with applicable general permit requirements and are not subject to uncoordinated stormwater regulatory activities.

Regulated Parties

Each of the Permittees listed in this Permit owns or operates a MS4, through which it discharges urban runoff into waters of the United States within the San Francisco Bay Region. These MS4s fall into one or more of the following categories: (1) a medium or large MS4 that services a population of greater than 100,000 or 250,000 respectively; or (2) a small MS4 that is "interrelated" to a medium or large MS4; or (3) an MS4 which contributes to a violation of a water quality standard; or (4) an MS4 which is a significant contributor of pollutants to waters of the United States.

Permit Coverage

The Permittees each have jurisdiction over and maintenance responsibility for their respective MS4s in the Region. Federal, State or regional entities within the Permittees' boundaries, not currently named in this Permit, operate storm drain facilities and/or discharge stormwater to the storm drains and watercourses covered by this Permit. The Permittees may lack jurisdiction over these entities. Consequently, the Water Board recognizes that the Permittees should not be held responsible for such facilities and/or discharges. The Water Board will consider such facilities for coverage under NPDES permitting pursuant to USEPA Phase II stormwater regulations. Under Phase II, the Water Board intends to permit these federal, State, and regional entities through use of a Statewide Phase II NPDES General Permit.

Discussion: Section 402 of the CWA prohibits the discharge of any pollutant to waters of the United States from a point source, unless that discharge is authorized by a NPDES permit. Though urban runoff comes from a diffuse source, it is discharged through MS4s, which are point sources under the CWA. Federal NPDES regulation 40 CFR 122.26(a) (iii) and (iv) provide that discharges from MS4s, which service medium or large populations greater than 100,000 or 250,000 respectively, shall be required to obtain a NPDES permit. Federal NPDES regulation 40 CFR 122.26(a)(v) also provides that a NPDES permit is required for "A [storm water] discharge which the Director, or in States with approved NPDES programs, either the Director or the USEPA Regional Administrator, determines to contribute to a violation of a water quality standard or is a significant contributor of pollutants to waters of the United States." Such sources are then designated into the program.

VI. PERMIT PROVISIONS

A. Discharge Prohibitions

Prohibition A.1. Legal Authority – CWA 402(p)(3)(B)(ii) – The CWA requires in section 402(p)(3)(B)(ii) that permits for discharges from municipal storm sewers "shall include a requirement to effectively prohibit non-stormwater discharges into the storm sewers."

Prohibition A.2. Legal Authority – San Francisco Bay Basin Plan, 2006 Revision, Chapter 4 Implementation, Table 4-1, Prohibition 7.

B. Receiving Water Limitations

Receiving Water Limitation B.1. Legal Authority – Receiving Water Limitations are retained from previous Municipal Stormwater Runoff NPDES permits. They reflect applicable water quality standards from the Basin Plan.

Receiving Water Limitation B.2. Legal Authority – Receiving Water Limitations are retained from previous Municipal Stormwater Runoff NPDES permits. They reflect applicable water quality standards from the Basin Plan.

C. Provisions

C.1. Compliance with Discharge Prohibitions and Receiving Water Limitations

Legal Authority

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: The Water Board's Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) contains the following waste discharge prohibition: "The discharge of waste to waters of the state in a manner causing, or threatening to cause a condition of pollution, contamination, or nuisance as defined in California Water Code Section 13050, is prohibited."

California Water Code section 13050(l) states "(1) 'Pollution' means an alteration of the quality of waters of the state by waste to a degree which unreasonably affects either of the following: (A) The water for beneficial uses. (B) Facilities which serve beneficial uses. (2) 'Pollution' may include "contamination."

California Water Code section 13050(k) states "'Contamination' means an impairment of the quality of waters of the state by waste to a degree which creates a hazard to public health through poisoning or through the spread of

disease. 'Contamination' includes any equivalent effect resulting from the disposal of waste, whether or not waters of the state are affected."

California Water Code section 13050(m) states "'Nuisance' means anything which meets all of the following requirements: (1) Is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property. (2) Affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal. (3) Occurs during, or as a result of, the treatment or disposal of wastes."

California Water Code section 13241 requires each water board to "establish such water quality objectives in water quality control plans as in its judgment will ensure the reasonable protection of beneficial uses and the prevention of nuisance […]."

California Water Code Section 13243 provides that a water board, "in a water quality control plan or in waste discharge requirements, may specify certain conditions or areas where the discharge of waste, or certain types of waste, will not be permitted."

California Water Code Section 13263(a) provides that waste discharge requirements prescribed by the water board implement the Basin Plan.

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(A -D) require municipalities to implement controls to reduce pollutants in urban runoff from commercial, residential, industrial, and construction land uses or activities.

Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(A -D) require municipalities to have legal authority to control various discharges to their MS4.

Federal NPDES regulation 40 CFR 122.44(d)(1) requires municipal storm water permits to include any requirements necessary to "[a]chieve water quality standards established under section 303 of the CWA, including State narrative criteria for water quality."

Federal NPDES regulation 40 CFR 122.44(d)(1)(i) requires NPDES permits to include limitations to "control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality."

State Water Resources Control Board ("State Water Board") Order WQ 1999-05, is a precedential order requiring that municipal stormwater permits achieve water quality standards and water quality standard based discharge prohibitions through the implementation of control measures, by which Permittees' compliance with the permit can be determined. The State Water Board Order specifically requires that Provision C.1 include language that Permittees shall comply with water quality standards based discharge prohibitions and receiving water limitations through timely implementation of control measures and other

actions to reduce pollutants in the discharges. State Water Board Order WQ 2001-15 refines Order 1999-05 by requiring an iterative approach to compliance with water quality standards that involves ongoing assessments and revisions.

C.2. Municipal Operations

Legal Authority

The following legal authority applies to Provision C.2:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), California Water Code (CWC) section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(1) requires, "A description of maintenance activities and a maintenance schedule for structural controls to reduce pollutants (including floatables) in discharges from municipal separate storm sewers."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(3) requires, "A description for operating and maintaining public streets, roads and highways and procedures for reducing the impact on receiving waters of discharges from municipal storm sewer systems, including pollutants discharged as a result of deicing activities."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(4) requires, "A description of procedures to assure that flood management projects assess the impacts on the water quality of receiving waterbodies and that existing structural flood control devices have been evaluated to determine if retrofitting the device to provide additional pollutant removal from storm water is feasible."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(5) requires, "A description of a program to monitor pollutants in runoff from operating or closed municipal landfills or other treatment, storage or disposal facilities for municipal waste, which shall identify priorities and procedures for inspections and establishing and implementing control measures for such discharges."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(6) requires, "A description of a program to reduce to the maximum extent practicable, pollutants in discharges from municipal separate storm sewers associated with the application of pesticides, herbicides, and fertilizer which will include, as appropriate, controls such as educational activities, permits, certifications, and other measures for commercial applicators and distributors, and controls for application in public right-of-ways and at municipal facilities."

Federal NPDES regulation 40 CFR 122.44(d)(1)(i) requires NPDES permits to include limitations to "control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality."

Fact Sheet Findings in Support of Provision C.2

C.2-1 Municipal maintenance activities are potential sources of pollutants unless appropriate inspection, pollutant source control, and cleanup measures are implemented during routine maintenance works to minimize pollutant discharges to storm drainage facilities.

Sediment accumulated on paved surfaces, such as roads, parking lots, parks, sidewalks, landscaping, and corporation yards, is the major source of point source pollutants found in urban runoff. Thus, Provision C.2 requires the Permittees to designate minimum BMPs for all municipal facilities and activities as part of their ongoing pollution prevention efforts as set forth in this Permit. Such prevention measures include, but are not limited to, activities as described below. The work of municipal maintenance personnel is vital to minimize stormwater pollution, because personnel work directly on municipal storm drains and other municipal facilities. Through work such as inspecting and cleaning storm drain drop inlets and pipes and conducting municipal construction and maintenance activities upstream of the storm drain, municipal maintenance personnel are directly responsible for preventing and removing pollutants from the storm drain. Maintenance personnel also play an important role in educating the public and in reporting and cleaning up illicit discharges.

C.2-2 Road construction and other activities can disturb the soil and drainage patterns to streams in undeveloped areas, causing excess runoff and thereby erosion and the release of sediment. In particular, poorly designed roads can act as man-made drainages that carry runoff and sediment into natural streams, impacting water quality.

Provision C.2 also requires the Permittees to implement effective BMPs for the following rural works maintenance and support activities: (a) Road design, construction, maintenance, and repairs in rural areas that prevent and control road-related erosion and sediment transport; (b)Identification and prioritization of rural roads maintenance on the basis of soil erosion potential, slope steepness, and stream habitat resources; (c) Road and culvert construction designs that do not impact creek functions. New or replaced culverts shall not create a migratory fish passage barrier, where migratory fish are present, or lead to stream instability; (d) Development and implement an inspection program to maintain roads structural integrity and prevent impacts on water quality; (e) Provide adequate maintenance of rural roads adjacent to streams and riparian habitat to reduce erosion, replace damaging shotgun culverts, re-grade roads to slope outward where consistent with road engineering safety standards, and install water bars; and (f) When replacing existing culverts or redesigning new culverts or bridge crossings use measures to reduce erosion, provide fish passage and maintain natural stream geomorphology in a stable manner.

Road construction, culvert installation, and other rural maintenance activities can disturb the soil and drainage patterns to streams in undeveloped areas,

causing excess runoff and thereby erosion and the release of sediment. Poorly designed roads can act as preferential drainage pathways that carry runoff and sediment into natural streams, impacting water quality. In addition, other rural public works activities, including those the BMP approach would address, have the potential to significantly affect sediment discharge and transport within streams and other waterways, which can degrade the beneficial uses of those waterways. This Provision would help ensure that these impacts are appropriately controlled.

Specific Provision C.2 Requirements

Provision C.2.a-f. (Operation and Maintenance of Municipal Separate Storm Sewer Systems (MS4) facilities) requires that the Permittees implement appropriate pollution control measures during maintenance activities and to inspect and, if necessary, clean municipal facilities such as conveyance systems, pump stations, and corporation yards, before the rainy season. The requirements will assist the Permittees to prioritize tasks, implement appropriate BMPs, evaluate the effectiveness of the implemented BMPs, and compile and submit annual reports.

Provision C.2.d. (Stormwater Pump Stations) In late 2005, Board staff investigated the occurrence of low salinity and dissolved oxygen conditions in Old Alameda Creek (Alameda County) and Alviso Slough (Santa Clara County) in September and October of 2005. Board staff became aware of this problem in their review of receiving water and discharge sampling conducted by the U.S. Geological Survey as part of its routine monitoring on discharges associated with the former salt ponds managed by the U.S. Fish and Wildlife Service in Santa Clara County and the California Department of Fish and Game in Alameda County.

In the case of Old Alameda Creek, discharge of black-colored water from the Alvarado pump station to the slough was observed at the time of the data collection on September 7, 2005, confirming dry weather urban runoff as the source of the documented violations of the 5 mg/L dissolved oxygen water quality objective. Such conditions were measured again on September 21, 2005.

On October 17, 2005, waters in Alviso Slough were much less saline than the salt ponds and had the lowest documented dissolved oxygen of the summer, suggesting a dry weather urban runoff source. The dissolved oxygen sag was detected surface to bottom at 2.3 mg/L at a salinity of less than 1 part per thousand (ppt), mid-day, when oxygen levels should be high at the surface. The sloughs have a typical depth of 6 feet.

Board staff's investigations of these incidents, documented in a memorandum,[12] found that "storm water pump stations, universally operated by automatic float triggers, have been confirmed as the cause in at least one instance, and may represent an overlooked source of controllable pollution to the San Francisco Bay Estuary and its tidal sloughs. .

[12] Internal Water Board Memo dated December 2, 2005: "Dry Weather Urban Weather Urban Runoff Causing or Contributing to Water Quality Violations: Low Dissolved Oxygen (DO) in Old Alameda Creek and Alviso Slough"

. the discharges of dry weather urban runoff from these pump stations are not being managed to protect water quality, and [that] surveillance monitoring has detected measurable negative water quality consequences of this current state of pump station management."

Pump station discharges of dry weather urban runoff can cause violations of water quality objectives. These discharges are controllable point sources of pollution that are virtually unregulated. The Water Board needs a complete inventory of dry weather urban runoff pump stations and to require BMP development and implementation for these discharges now. In the long term, Water Board staff should prioritize the sites from the regional inventory for dry weather diversion to sanitary sewers and encourage engineering feasibility studies to accomplish the diversions in a cost-effective manner. Structural treatment alternatives should be explored for specific pump stations.

To address the short term goals identified in the previous paragraph, Provision C.2.g. requires the Permittees to implement the following measures to reduce pollutant discharges to stormwater runoff from Permittee-owned or operated pump stations:

1. Establish an inventory of pump stations within each Permittee's jurisdiction, including pump station locations and key characteristics, and inspection frequencies.
2. Inspect these pump stations regularly, but at least two times a year, to address water quality problems, including trash control and sediment and debris removal.
3. Inspect trash racks and oil absorbent booms at pump stations in the first business day after ¼-inch within 24 hours and larger storm events. Remove debris in trash racks and replace oil absorbent booms, as needed.

C.3. New Development and Redevelopment

Legal Authority

Broad Legal Authority: CWA Sections 402(p)(3)(B)(ii-iii), CWA Section 402(a), CWC Section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, E, and F), 40 CFR 131.12, and 40 CFR 122.26(d)(2)(iv).

Fact Sheet Findings in Support of Provision C.3

C.3-1 Urban development begins at the land use planning phase; therefore, this phase provides the greatest and most cost-effective opportunities to protect water quality in new development and redevelopment. When a Permittee incorporates policies and principles designed to safeguard water resources into its General Plan and development project approval processes, it has taken a critical step toward the preservation of local water resources for current and future generations.

C.3-2 Provision C.3. is based on the assumption that Permittees are responsible for considering potential stormwater impacts when making planning and land use decisions. The goal of Provision C.3. is for Permittees to use their planning authority to include appropriate source control, site design, and stormwater treatment measures to address both soluble and insoluble stormwater runoff pollutant discharges and prevent increases in runoff flow from new development and redevelopment projects. This goal is to be accomplished primarily through the implementation of low impact development (LID) techniques employing landscape-based treatment measures. Neither Provision C.3. nor any of its requirements are intended to restrict or control local land use decision-making authority.

C.3-3 Certain control measures implemented or required by Permittees for urban runoff management might create a habitat for vectors (e.g., mosquitoes and rodents) if not properly designed or maintained. Close collaboration and cooperative efforts among Permittees, local vector control agencies, Water Board staff, and the State Department of Public Health are necessary to minimize potential nuisances and public health impacts resulting from vector breeding.

C.3-4 The Water Board recognized in its Policy on the Use of Constructed Wetlands for Urban Runoff Pollution Control (Resolution No. 94-102) that urban runoff treatment wetlands that are constructed and operated pursuant to that Resolution and are constructed outside a creek or other receiving water are stormwater treatment systems and, as such, are not waters of the United States subject to regulation pursuant to Sections 401 or 404 of the federal Clean Water Act. Water Board staff is working with the California Department of Fish and Game (CDFG) and U.S. Fish and Wildlife Service (USFWS) to identify how maintenance for stormwater treatment controls required under

permits such as this Permit can be appropriately streamlined, given CDFG and USFWS requirements, and particularly those that address special status species. This Permit requires Permittees to ensure that constructed wetlands installed by Regulated Projects are consistent with Resolution No. 94-102 and the operation and maintenance requirements contained therein.

C.3-5 The Permit requires Permittees to ensure that onsite, joint, and offsite stormwater treatment systems and HM controls installed by Regulated Projects are properly operated and maintained for the life of the projects. In cases where the responsible parties for the treatment systems or HM controls have worked diligently and in good faith with the appropriate state and federal agencies to obtain approvals necessary to complete maintenance activities for the treatment systems or HM controls, but these approvals are not granted, the Permittees shall be considered by the Water Board to be in compliance with Provision C.3.h.iii. of the Permit.

Specific Provision C.3 Requirements

Provision C.3.a. (New Development and Redevelopment Performance Standard Implementation) sets forth the same legal authority, development review and permitting, environmental review, training, and outreach requirements that are contained in the existing permits. This Provision also requires the Permittees to encourage all projects not regulated by Provision C.3., but that are subject to the Permittees' planning, building, development , or other comparable review, to include adequate source control and site design measures, which include discharge of appropriate wastestreams to the sanitary sewer, subject to the local sanitary agency's authority and standards. Lastly, this Provision requires Permittees to revise, as necessary, their respective General Plans to integrate water quality and watershed protection with water supply, flood control, habitat protection, groundwater recharge, and other sustainable development principles and policies.

Provision C.3.b. (Regulated Projects) establishes the different categories of new development and redevelopment projects that Permittees must regulate under Provision C.3. These categories are defined on the basis of the land use and the amount of impervious surface created and/or replaced by the project because all impervious surfaces contribute pollutants to stormwater runoff and certain land uses contribute more pollutants. Impervious surfaces can neither absorb water nor remove pollutants as the natural, vegetated soil they replaced can. Also, urban development creates new pollution by bringing higher levels of car emissions that are aerially deposited, car maintenance wastes, pesticides, household hazardous wastes, pet wastes, and trash, which can all be washed into the storm sewer.

Provision C.3.b.ii.(1) lists Special Land Use Categories that are already regulated under the current stormwater permits. Therefore, extra time is not necessary for the Permittees to comply with this Provision, so the Permit Effective Date is set as the required implementation date. For these categories, the impervious surface threshold (for classification as a Regulated Project subject to Provision C.3.) will be decreased from the current 10,000 ft^2 to 5,000 ft^2 beginning two years from the

Permit Effective Date. These special land use categories represent land use types that may contribute more polluted stormwater runoff. Regulation of these special land use categories at the lower impervious threshold of 5,000 square feet is considered the maximum extent practicable and is consistent with State Board guidance, court decisions, and other Water Boards' requirements. In the precedential decision contained in its WQ Order No. 2000-11, the State Board upheld the SUSMP (Standard Urban Stormwater Mitigation Plan) requirements issued by the Los Angeles Water Board's Executive Officer on March 8, 2000, and found that they constitute MEP for addressing pollutant discharges resulting from Priority Development Projects. The State Board re-affirmed that SUSMP requirements constitute MEP in their Order WQ 2001-15. Provision C.3.b.ii.(1)'s requirement that development projects in the identified Special Land Use Categories adding and/or replacing > 5000 ft^2 of impervious surface shall install hydraulically sized stormwater treatment systems is consistent with the SUSMP provisions upheld by the State Board. Provision C.3.b.ii.(1) is also consistent with Order Nos. R9-2002-1001 and 2001-01 issued by the San Diego Water Board, Order No. R4-2001-182 issued by the Los Angeles Water Board, and State Board's Order WQ 2003-0005 issued to Phase II MS4s. Under Order WQ 20003-0005, Phase II MS4s with populations of 50,000 and greater must apply the lower 5000 ft^2 threshold for requiring stormwater treatment systems by April 2008. The MRP Tentative Order allows two years from the MRP date of adoption for the Permittees to implement the lower 5000 ft^2 threshold for the special land use categories, years later than the Phase II MS4s. However, the additional time is necessary for the Permittees to revise ordinances and permitting procedures and conduct training and outreach.

The Permit contains a "grandfathering" clause, which allows private development projects in the special land use categories that have received final, major, staff-level discretionary review and approval by the new threshold's effective date to be exempted from the lower 5,000 square feet impervious surface threshold (for classification as a Regulated Project) Final, major, staff-level discretionary review and approval include technical and/or engineering review and approval and may be referred to under different names depending on the Permittee and type of project, including the following: design, development permit, discretionary permit, parcel map, tentative map, and tract map review and approval.

Previous stormwater permits used the "application deemed complete" date as the date for determining Provision C.3. applicability. However, the Permit Streamlining Act requires that a public agency must determine whether a permit application is complete within 30 days after receipt; if the public agency does not make this determination, the application is automatically deemed complete after 30 days. Data we have collected from audits and file reviews as well as reported to us by Permittees confirm that in many cases, the development permit applications have indeed not been reviewed for compliance with Provision C.3. requirements and yet have automatically been deemed complete 30 days after the application submittal date. Therefore, we felt the "application deemed complete" date was too early in the permitting process for projects to be grandfathered and essentially exempted from the lower 5000 ft^2 threshold. Projects should be further

along in the permitting process before they are granted this exemption from complying with new requirements when they become effective. Conversely, the use of the "final discretionary approval" date would be too late in the permitting process to implement new threshold requirements, particularly since this type of approval requires actions by city councils or boards of supervisors. Therefore, the final, major, staff-level discretionary review and approval date represents a time in-between the "application deemed complete" and "final discretionary approval" dates and better reflects the point where staff-level agency review has already taken place.

As for private projects, public projects should be far enough along in the design and approval process to warrant being grandfathered and essentially exempted from complying with the lower 5000 ft^2 threshold when it becomes effective. Previous stormwater permits grandfathered projects that only had funds committed by the new threshold's effective date, which was too early because projects can be held for years before design can begin, well after funding commitments have been made. Conversely, application of the grandfathering exemption to projects that have construction scheduled to begin by the threshold effective date (or 2 years after the MRP effective date) may conversely be too late in the permitting process to implement new threshold requirements, particularly since this type of approval requires actions by city councils or boards of supervisors. Therefore, the Permit provides the grandfathering exemption for projects that have construction set to begin within 1 year of the threshold effective date (or 3 years after the MRP effective date).

Provisions C.3.b.ii.(2)-(3) describe land use categories that are already regulated under the current stormwater permits; therefore, extra time is not necessary for the Permittees to comply with these Provisions and the implementation date is the Permit effective date. Because the Vallejo Permittees do not have post-construction requirements in their current stormwater permit, the Permit allows an extra year for them to comply with these Provisions.

Provision C.3.b.(4) applies to new road projects adding and/or replacing 10,000 ft^2 of impervious surface, which include the construction of new roads and sidewalks and bicycle lanes built as part of the new roads; widening of existing roads with additional traffic lanes or sidewalks; and construction of impervious trails that are greater than 10 feet wide or are creekside (within 50 feet of the top of bank). Although widening existing roads with bike lanes increases impervious surface and therefore increases stormwater pollutants because of aerial deposition, they have been excluded from this Provision because we recognize the greater benefit that bike lanes provide by encouraging less use of automobiles. Likewise, this Provision also contains specific exclusions for sidewalks added to existing roads and built to direct stormwater runoff to adjacent vegetated areas; impervious trails built to direct stormwater runoff to adjacent vegetated areas, or other non-erodible permeable areas, preferably away from creeks or towards the outboard side of levees; and sidewalks or trails constructed with permeable surfaces.

In the case of road widening projects where additional lanes of traffic are added, if stormwater runoff from the additional traffic lanes cannot be separated from the runoff from existing lanes, stormwater treatment systems must be designed to treat the total stormwater runoff from the entire road surface because treatment systems designed only to treat the newly added lanes will be overwhelmed by the additional flow from the entire road surface. We expect that most road widening projects will not be able to separate runoff flows from existing and new lanes. Therefore, although road widening projects are considered redevelopment projects, we have not included the same 50% requirement as found in Provisions C.3.b.(1)(c)-(d) and C.3.b.(3)(a)-(b), which requires that any redevelopment project altering more than 50% of the impervious surface of a previously existing development with no post-construction controls must design stormwater treatment for the entire project.

Provision C.3.b.iii. requires that the Permittees cumulatively complete 10 pilot "green streets" projects within the first 4 years of the Permit. This Provision was originally intended to require stormwater treatment for road rehabilitation projects on arterial roads that added and/or replaced > 10,000 ft^2 of impervious surface. We acknowledge the logistical difficulties in retrofitting roads with stormwater treatment systems as well as the funding challenges facing municipalities in the Bay Area. However, we are aware that some cities have or will have funding for "green streets" retrofit projects that will provide water quality benefits as well as meet broader community goals such as fostering unique and attractive streetscapes that protect and enhance neighborhood livability, serving to enhance pedestrian and bike access, and encouraging the planting of landscapes and vegetation that contribute to reductions in global warming. Therefore, instead of requiring post-construction treatment for all road rehabilitation of arterial streets, this Provision requires the completion of 10 pilot "green streets" projects by the Permittees within the first 4 years of the MRP. These projects must incorporate LID techniques pursuant to Provision C.3.c. and stormwater treatment pursuant to Provision C.3.d. Because these are pilot projects, we have not specified a minimum or maximum size requirement nor an even distribution of projects throughout the Permittees' service areas. The only requirement is that the projects should be representative of the three different types of streets: arterial, collector, and local. The details of which cities will have these projects are to be determined by the Permittees.

Provision C.3.c (Low Impact Development (LID)) recognizes LID as a beneficial, holistic, integrated stormwater management strategy. The goal of LID is to maintain or replicate the pre-development hydrologic regime by using design techniques to create a functionally equivalent hydrologic site design. Therefore, LID is a stormwater management strategy that emphasizes conservation and the use of onsite natural features integrated with engineered, small-scale treatment and hydrologic controls to more closely reflect predevelopment conditions, and minimizes the need for large sub-regional and regional treatment control measures. The LID approach should include five basic tools:

- Encourage conservation measures;

- Promote impact minimization techniques such as impervious surface reduction;
- Provide for strategic runoff timing by slowing flow using the landscape;
- Use an array of integrated management practices to reduce and treat runoff; and
- Include pollution and prevention measures to reduce introduction of pollutants to the environment

This Provision sets forth a three-pronged approach to LID with source control, site design, and stormwater treatment requirements. The concepts and techniques for incorporating LID into development projects, particularly for site design, have been extensively discussed in BASMAA's Start at the Source manual (1999) and its companion document, Using Site Design Techniques to Meet Development Standards for Stormwater Quality (May 2003), as well as in various other LID reference documents.

Provision C.3.c.i.(1) lists source control measures that must be included in all Regulated Projects as well as some that are applicable only to certain types of businesses and facilities. These measures are recognized nationwide as basic, effective techniques to minimize the introduction of pollutants into stormwater runoff. The current stormwater permits also list these methods; however, they are encouraged rather than required. By requiring these source control measures, this Provision sets a consistent, achievable standard for all Regulated Projects and allows the Board to more systematically and fairly measure permit compliance. This Provision retains enough flexibility such that Regulated Projects are not forced to include measures inappropriate, or impracticable, to their projects. This Provision does not preclude Permittees from requiring additional measures that may be applicable and appropriate.

Provision C.3.c.i.(2) lists site design elements that must be implemented at all Regulated Projects. These design elements are basic, effective techniques to minimize pollutant concentrations in stormwater runoff as well as the volume and frequency of discharge of the runoff. On the basis of the Board staff's review of the Permittees' Annual Reports and CWA section 401 certification projects, these measures are already being done at many projects. One design element requires all Regulated Projects to include at least one site design measure from a list of six which includes recycling of roof runoff, directing runoff into vegetated areas, and installation of permeable surfaces instead of traditional paving. All these measures serve to reduce the amount of runoff and its associated pollutants being discharged from the Regulated Project.

Other design elements in this Provision set forth a hierarchy of treatment measures that must be considered in order, so that the amount of runoff stored and recycled or infiltrated (to augment groundwater supplies) and treated by landscape-based measures is maximized. Vault-based systems designed to reliably remove particle-bound and soluble pollutants are allowed as a last resort to treat any remaining runoff after recycling, infiltration, and landscape-based

treatment measures have been employed. From our experience in reviewing development projects that apply for 401 certification, it seems most projects can readily include landscaped-based treatment measures for at least 50% of the total Provision C.3.d. specified runoff. Therefore, the revised TO includes specific notification requirements for any project that proposes to install vault-based treatment systems to provide primary treatment for 10-50% of the total Provision C.3.d. specified runoff and Water Board Executive Officer approval requirements for any project proposing to install vault-based treatment systems for more than 50% of the total Provision C.3.d. specified runoff. Water Board Executive Officer approval of projects will ensure that vault-based systems are installed only at sites with site constraints and conditions that make landscaped-based measures truly infeasible. The notification requirements will identify cities that we may need to work more closely with to ensure that LID practices are implemented appropriately and to the full extent practicable.

By requiring these site design elements, this Provision sets forth the Board's preferred stormwater site design and treatment methods, consistent with LID strategies, and a consistent, achievable standard for all Regulated Projects that will allow the Board to more systematically and fairly measure permit compliance. This Provision retains enough flexibility so that Regulated Projects are not forced to include measures inappropriate or impracticable to their projects. Finally, this Provision does not preclude Permittees from requiring additional measures that may be applicable and appropriate.

Provision C.3.c.ii. establishes the effective date for the new LID requirements of Provision C.3.c.i. to be one year after the Permit effective date. Grandfathering language consistent with Provision C.3.b.ii. has been included in this Provision to exempt private development projects (that are far along in their permitting and approval process) and public projects (that are far along in their funding and design) from the requirements of Provision C.3.c.i.

Provision C.3.d (Numeric Sizing Criteria for Stormwater Treatment Systems) lists the hydraulic sizing design criteria that the stormwater treatment systems installed for Regulated Projects must meet. The volume and flow hydraulic design criteria are the same as those required in the current stormwater permits. These criteria ensure that stormwater treatment systems will be designed to treat the optimum amount of relatively smaller-sized runoff-generating storms each year. That is, the treatment systems will be sized to treat the majority of rainfall events generating polluted runoff but will not have to be sized to treat the few very large annual storms as well. For many projects, such large treatment systems become infeasible to incorporate into the projects. Provision C.3.d. also adds a new combined flow and volume hydraulic design criteria to accommodate those situations where a combination approach is deemed most efficient.

Provision C.3.d.iv. defines infiltration devices and establishes limits on the use of stormwater treatment systems that function primarily as infiltration devices The intent of the Provision is to ensure that the use of infiltration devices, where feasible and safe from the standpoint of structural integrity, must also not cause or contribute to the degradation of groundwater quality at the project sites. This

Provision requires infiltration devices to be located a minimum of 10 feet (measured from the base) above the seasonal high groundwater mark and a minimum of 100 feet horizontally away from any known water supply wells, septic systems, and underground storage tanks with hazardous materials, and other measures to ensure that any potential threat to the beneficial uses of ground water is appropriately evaluated and avoided.

Provision C.3.e (Alternative Compliance with Provisions C.3.b) recognizes that a subset of Regulated Projects, infill site development and redevelopment projects, may not be able to install stormwater treatment systems onsite because of site conditions, such as existing underground utilities, right-of-way constraints, and limited space. In keeping with LID concepts and strategies, we expect new development projects to install mostly landscaped-based treatment measures onsite and to allocate the appropriate space for them because they do not have the site limitations of redevelopment and infill site development in the urban core This Provision defines an infill site as an urbanized area where the immediately adjacent parcels are developed with one or more qualified urban uses[13] or at least 75% of the perimeter of the site adjoins parcels that are developed with qualified urban uses and the remaining 25% of the site adjoins parcels that have previously been developed for qualified urban uses and no parcel within the site has been created within the past 10 years.

This Provision describes the two different types of Regulated Infill or Redevelopment Projects and the corresponding alternative compliance methods available to them. The first type consists of the following:

a. Subsidized Brownfield Projects that meet USEPA's Brownfield Sites definition found in Public Law 107-118 (H.R. 2869) – "Small Business Liability Relief and Brownfields Revitalization Act" signed into law January 11, 2002, and that receive subsidy or similar benefits under a program designed to redevelop such sites;

b. Low-income housing as defined under Government Code section 65589.5(h)(3), but limited to the actual low-income portion or low- income impervious area percentage of the project;

c. Senior citizen housing development, as defined under California Civil Code section 51.11(b)(4); or

d. Transit-Oriented Development (TOD) projects. A TOD is any development that will be located within ½ mile of a transit station and will meet one of the criteria listed below. A transit station is defined as a rail or light-rail station, ferry terminal, bus hub, or bus transfer station. A bus hub or bus transfer station is required to have an intersection of three or more bus routes that are in service 16 hours a day, with a minimum route frequency of 15 minutes during the peak hours of 7 am to 10 am (inclusive) and 3 pm to 7 pm (inclusive).

   (1) A housing or mixed-use development project with a minimum density of 30 residential units per acre and that provides:

[13] Qualified urban uses – commercial, public institutional, transit or transportation passenger facility use, retail use, residential development with at least a density of 18 development units per acre, or any combination thereof.

- No more than one parking space per residential unit, and
- Visitor parking that does not exceed 10% of the total number of residential parking spaces.

(2) A commercial development project with a minimum floor area ratio (FAR) of three and that provides:

- For restaurants, no more than 3 parking spaces per 1000 square feet
- For offices, no more than 1.25 parking spaces per 1000 square feet
- For retail, no more than 2.0 parking spaces for 1000 square feet.

Sharing of parking between uses within these maximums is allowed. Carshare, bicycle, and blue zone parking spaces are not subject to these maximums.

In lieu of installing hydraulically-sized stormwater treatment systems in accordance with Provision C.3.d., these projects are allowed to "maximize site design treatment controls" which is defined as selecting at least one specific site design or treatment measure from a specified list of seven. This allowance was included as an incentive in recognition of other water quality as well as societal benefits from these projects. For example, high-density infill, TOD projects in a highly developed urban core can reduce overall runoff pollutants by reducing overall vehicular traffic and associated pollutants and by concentrating growth in urban areas to reduce sprawl in outlying areas. Traffic commutes can be shortened and pedestrian activity increased when more people live in close proximity to mass transit systems, thus reducing automotive exhaust pollutants, and brake pad and tire wear, which would reduce certain pollutants in stormwater runoff.

We worked closely with the Metropolitan Transportation Commission (MTC) to develop the TOD definition contained in this Permit. The allowance of TODs to forego the hydraulic sizing criteria is a regulatory incentive and as such, it must be limited to developments that are taking steps to reduce vehicular use in a significant way; therefore, the limitations on parking spaces, particularly one parking space per residential unit is appropriate. All other Regulated Infill or Redevelopment Projects, after minimizing the new and/or replaced impervious surface onsite, may provide alternative compliance by installing, operating and maintaining Equivalent Offsite Treatment at an offsite project in the same watershed or by contributing Equivalent Funds to a Regional Project.

Equivalent Offsite Treatment is defined as hydraulically-sized treatment (in accordance with Provision C.3.d.), using landscape-based treatment measures, and associated operation and maintenance of:

a. An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project;

a. An equivalent amount of pollutant loading as that created by the Regulated Project; or

b. An equivalent quantity of runoff from similar land uses as that created by the Regulated Project.

Equivalent Funds is defined as the monetary amount necessary to provide both:

a. Hydraulically-sized treatment (in accordance with Provision C.3.d.) of:

   (1) An equal area of new and/or replaced impervious surface of similar land uses as that created by the Regulated Project;

   (2) An equivalent amount of pollutant loading as that created by the Regulated Project; or

   (3) An equivalent quantity of runoff from similar land uses as that created by the Regulated Project; and,

b. A proportional share of the operation and maintenance costs of the Regional Project.[14]

For the Equivalent Offsite Treatment alternative compliance option, offsite projects must be constructed by the end of construction of the Regulated Project. We acknowledge that a longer timeframe may be required to complete construction of offsite projects because of administrative, legal, and/or construction delays. Therefore, up to 3 years additional time is allowed for construction of the offsite project; however, to offset the untreated stormwater runoff from the Regulated Project that occurs while construction of the offsite project is taking place, the offsite project must be sized to treat an additional 10% of the calculated Equivalent Offsite Treatment for each year that it is delayed.

For the Equivalent Funds to a Regional Project alternative compliance option, the Regional Project must be completed within 3 years after the end of construction of the Regulated Project. We acknowledge that a longer timeframe may be required to complete construction of Regional Projects because they may involve a variety of public agencies and stakeholder groups and a longer planning and construction phase. Therefore, the timeline for completion of a Regional Project may be extended, up to 5 years after the completion of the Regulated Infill or Redevelopment Project, with prior Water Board Executive Officer approval. Executive Officer approval will be granted contingent upon a demonstration of good faith efforts to implement the Regional Project, such as having funds encumbered and applying for the appropriate regulatory permits.

Provision C.3.f (Alternative Certification of Adherence to Numeric Sizing Criteria for Stormwater Treatment Systems) allows Permittees to have a third-party review and certify a Regulated Project's compliance with the hydraulic design criteria in Provision C.3.d. Some municipalities do not have the staffing resources to perform these technical reviews. The third-party review option addresses this staffing issue. This Provision requires Permittees to make a reasonable effort to ensure that the third-party reviewer has no conflict of interest with regard to the Regulated Project being reviewed. That is, any consultant, contractor or their employees hired to design and/or construct a stormwater treatment system for a Regulated Project can not also be the certifying third party.

[14] Regional Project – A regional or municipal stormwater treatment facility that discharges into the same watershed that the Regulated Project does.

Provision C.3.g. (Hydromodification Management, HM) requires that certain new development projects manage increases in stormwater runoff flow and volume so that post-project runoff shall not exceed estimated pre-project runoff rates and durations, where such increased flow and/or volume is likely to cause increased potential for erosion of creek beds and banks, silt pollutant generation, or other adverse impacts on beneficial uses due to increased erosive force.

Background for Provision C.3.g. Based on Hydrograph Modification Management Plans prepared by the Permittees, the Water Board adopted hydromodification management (HM) requirements for Alameda Permittees (March 2007), Contra Costa Permittees (July 2006), Fairfield-Suisun Permittees (March 2007), Santa Clara Permittees (July 2005), and San Mateo Permittees (March 2007). Within Provision C.3.g, the major common elements of these HM requirements are restated. Attachments B–F contain the HM requirements as adopted by the Water Board, with some changes to correct minor errors and to provide consistency across the Region. Attachment F contains updated HM requirements for the Santa Clara Permittees. Permittees will continue to implement their adopted HM requirements; where Provision C.3.g. contradicts the Attachments, Provision C.3.g. shall be implemented. Additional requirements and/or options contained in the Attachments, above and beyond what is specified in Provision C.3.g., remain unaltered by Provision C.3.g. In all cases, the HM Standard must be achieved.

The Alameda, Santa Clara and San Mateo Permittees have adapted the Western Washington Hydrology Model[15] for modeling runoff from development project sites, sizing flow duration control structures, and determining overall compliance of such structures and other HM control structures (HM controls) in controlling runoff from the project sites to manage hydromodification impacts as described in the Permit. The adapted model is called the Bay Area Hydrology Model (BAHM).[16] All Permittees may use the BAHM if its inputs reflect actual conditions at the project site and surrounding area, including receiving water conditions. As Permittees gain experience in designing and operating HM controls, the Programs may make adjustments in the BAHM to improve its function in controlling excess runoff and managing hydromodification impacts. Notification of all such changes shall be given to the Water Board and the public through such mechanism as an electronic email list.

The Contra Costa Permittees have developed sizing charts for the design of flow duration control devices. Attachment C requires the Contra Costa Permittees to conduct a monitoring program to verify the performance of these devices. Following the satisfactory conclusion of this monitoring program, or conclusion of other study(s) that demonstrate devices built according to Attachment C specifications satisfactorily protect streams from excess erosive flows, the Water Board intends to allow the use of the Contra Costa sizing charts, when tailored to local conditions, by other stormwater programs and Permittees. Similarly, any other control strategies or criteria approved by the Board would be made available across the Region. This would be accomplished

[15] http://www.ecy.wa.gov/programs/wq/stormwater/wwhm_training/wwhm/wwhm_v2/instructions_v2.html
[16] See www.bayareahydrologymodel.org , Resources.

through Permit amendment or in another appropriate manner following appropriate public notification and process.

The Fairfield-Suisun Permittees have developed design procedures, criteria, and sizing factors for infiltration basins and bioretention units. These procedures, criteria, and sizing factors have been through the public review process already, and are not subject to public review at this time. Water Board staff's technical review found that the procedures, criteria, and sizing factors are acceptable in all ways except one: they are based on an allowable low flow rate that exceeds the criteria established in this Permit. Fairfield-Suisun Permittees may choose to change the design criteria and sizing factors to the allowable criterion of 20 percent of the 2-year peak flow, and seek Executive Officer approval of the modified sizing factors. This criterion, which is greater than the criterion allowed for other Bay Area Stormwater Countywide Programs, is based on data collected from Laurel and Ledgewood Creeks and technical analyses of these site-specific data. Following approval by the Executive Officer and notification of the public through such mechanism as an email list-serve, project proponents in the Fairfield-Suisun area may meet the HM Standard by using the Fairfield-Suisun Permittees' design procedures, criteria, and sizing factors for infiltration basins and/or bioretention units.

Attachments B and F allow the Alameda and Santa Clara Permittees to prepare a user guide to be used for evaluating individual receiving waterbodies using detailed methods to assess channel stability and watercourse critical flow. This user guide would reiterate and collate established stream stability assessment methods that have been presented in these Programs' HMPs, which have undergone Water Board staff review and been made available for public review. After the Programs have collated their methods into user guide format, received approval of the user guide from the Executive Officer, and informed the public through such process as an email list-serve, the user guide may be used to guide preparation of technical reports for: implementing the HM standard using in-stream or regional measures; determining whether certain projects are discharging to a watercourse that is less susceptible (from point of discharge to the Bay) to hydromodification (e.g., would have a lower potential for erosion than set forth in this Permit); and/or determining if a watercourse has a higher critical flow and project(s) discharging to it are eligible for an alternative Qcp[17] for the purpose of designing on-site or regional measures to control flows draining to these channels (i.e., the actual threshold of erosion-causing critical flow is higher than 10 percent of the 2-year pre-project flow).

The Water Board recognizes that the collective knowledge of management of erosive flows and durations from new and redevelopment is evolving, and that the topics listed below are appropriate topics for further study. Such a study may be initiated by Water Board staff, or the Executive Officer may request that all Bay Region municipal stormwater Permittees jointly conduct investigations as appropriate. Any future proposed changes to the Permittees' HM provisions may reflect improved understanding of these issues:

[17] Qcp is the allowable low flow discharge from a flow control structure on a project site. It is a means of apportioning the critical flow in a stream to individual projects that discharge to that stream, such that cumulative discharges do not exceed the critical flow in the stream.

- Potential incremental costs, and benefits to waterways, from controlling a range of flows up to the 35- or 50-year peak flow, versus controlling up to the 10-year peak flow, as required by this Permit;
- The allowable low-flow (also called Qcp and currently specified as 10–20 percent of the pre-project 2-year runoff from the site) from HM controls;
- The effectiveness of self-retaining areas for management of post-project flows and durations; and/or
- The appropriate basis for determining cost-based impracticability of treating stormwater runoff and controlling excess runoff flows and durations.

Within Attachments B-F, this Permit allows for alternative HM compliance when on-site and regional HM controls and in-stream measures are not practicable. Alternative HM compliance includes contributing to or providing mitigation at other new or existing development projects that are not otherwise required by this Permit or other regulatory requirements to have HM controls. The Permit provides flexibility in the type, location, and timing of the mitigation measure. The Board recognizes that handling mitigation funds may be difficult for some municipalities because of administrative and legal constraints. The Board intends to allow flexibility for project proponents and/or Permittees to develop new or retrofit stormwater treatment or HM control projects within a broad area and reasonable time frame. Toward the end of the Permit term, the Board will review alternative projects and determine whether the impracticability criteria and options should be broadened or made narrower.

Provision C.3.g.i. defines the subset of Regulated Projects that must install hydromodification controls (HM controls). This subset, called HM Projects, are Regulated Projects that create and/or replace one acre or more of impervious surface and are not specifically excluded within Attachments B–F of the Permit. Within these Attachments, the Permittees have identified areas where the potential for single-project and/or cumulative development impacts to creeks is minimal, and thus HM controls are not required. Such areas include creeks that are concrete-lined or significantly hardened (e.g., with concrete) from point of discharge and continuously downstream to their outfall into San Francisco Bay; underground storm drains discharging to the Bay; and construction of infill projects in highly developed watersheds.[18]

Provision C.3.g.ii. establishes the standard hydromodification controls must meet. The HM Standard is based largely on the standards proposed by Permittees in their Hydrograph Modification Management Plans. The method for calculating post-project runoff in regards to HM controls is standard practice in Washington State and is equally applicable in California.

Provision C.3.g.iii. identifies and defines three methods of hydromodification management.

[18] Within the context of Provision C.3.g., "highly developed watersheds; refer to catchments or sub-catchments that are 65 percent impervious or more.

Provision C.3.g.iv. sets forth the information on hydromodification management to be submitted in the Permittees' Annual Reports.

Provision C.3.g.v. requires the Vallejo Permittees to develop a Hydromodification Management Plan (HMP), because the Vallejo Permittees have not been required to address HM impacts to date. Vallejo's current permit was issued by USEPA and does not require the Vallejo Permittees' to develop an HMP. The Vallejo Permittees may choose to adopt and implement one or a combination of the approaches in Attachments B–F.

Provision C.3.h (Operation and Maintenance of Stormwater Treatment Systems) establishes permitting requirements to ensure that proper maintenance for the life of the project is provided for all onsite, joint, and offsite stormwater treatment systems installed. The Provision requires Permittees to inspect at least 20% of these systems annually, at least 20% of all vault-based systems annually, and every treatment system at least once every 5 years. Requiring inspection of at least 20% of the total number of treatment and HM controls serves to prevent failed or improperly maintained systems from going undetected until the 5th year. We have the additional requirement to inspect at least 20% of all installed vault-based systems because they require more frequent maintenance and problems arise when the appropriate maintenance schedules are not followed. Also, problems with vault systems may not be as readily identified by the projects' regular maintenance crews. Neither of these inspection frequency requirements interferes with the Permittees' current ability to prioritize their inspections based on factors such as types of maintenance agreements, owner or contractor maintained systems, maintenance history, etc. This Provision also requires the development of a database or equivalent tabular format to track the operation and maintenance inspections and any necessary enforcement actions against Regulated Projects and submittal of Reporting Table C.3.h., which requires standard information that should be collected on each operation and maintenance inspection. We require this type of information to evaluate a Permittee's inspection and enforcement program and to determine compliance with the Permit. Summary data alone without facility-specific inspection findings does not allow us to determine whether Permittees are doing timely follow-up inspections at problematic facilities and taking appropriate enforcement actions.

Stormwater treatment system maintenance has been identified as a critical aspect of addressing urban runoff from Regulated Projects by many prominent urban runoff authorities, including CASQA, which states that "long-term performance of BMPs [stormwater treatment systems] hinges on ongoing and proper maintenance."[19] USEPA also stresses the importance of BMP [stormwater treatment system] maintenance, stating that "Lack of maintenance often limits the effectiveness of stormwater structure controls such as detention/retention basins and infiltration devices."[20]

[19] California Stormwater Quality Association, 2003. Stormwater Best Management Practice Handbook – New Development and Redevelopment, p. 6-1.

[20] USEPA. 1992. *Guidance Manual for the Preparation of Part II of the NPDES Permit Application for Discharges from Municipal Separate Storm Sewer Systems*. EPA 833-B-92-002.

Provision C.3.i. (Required Site Design Measures for Small Project and Detached Single-Family Homes Projects) introduces new requirements on single-family home projects that create and/or replace 2500 square feet or more of impervious surface and small development projects that create and/or replace > 2500 ft^2 to <10,000 ft^2 impervious surface (collectively over the entire project). A detached single-family home project is defined as the building of one single new house or the addition and/or replacement of impervious surface to one single existing house, which is not part of a larger plan of development.

This Provision requires these projects to select and implement one or more stormwater site design measures from a list of six. These site design measures are basic methods to reduce the amount and flowrate of stormwater runoff from projects and provide some pollutant removal treatment of the runoff that does leave the projects. Under this Provision, only projects that already require approvals and/or permits under the Permittees' current planning, building, or other comparable authority are regulated. Hence this Provision does not require Permittees to regulate small development and single-family home projects that would not otherwise be regulated under the Permittees' current ordinances or authorities. Water Board staff recognizes that the stormwater runoff pollutant and volume contribution from each one of these projects may be small; however, the cumulative impacts could be significant. This Provision serves to address some of these cumulative impacts in a simple way that will not be too administratively burdensome on the Permittees. To assist these small development and single-family home projects, this Provision also requires the Permittees to develop standard specifications for lot-scale site design and treatment measures.

C.4. Industrial and Commercial Site Controls

Legal Authority

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(C) requires, "A description of a program to monitor and control pollutants in storm water discharges to municipal systems from municipal landfills, hazardous waste treatment, disposal and recovery facilities, industrial facilities that are subject to section 313 of title III of the Superfund Amendments and Reauthorization Act of 1986 (SARA), and industrial facilities that the municipal permit applicant determines are contributing a substantial pollutant loading to the municipal storm sewer system."

Specific Provision C.4. Requirements

Provision C.4.a (Legal Authority for Effective Site Management)

Federal NPDES regulation 40 CFR 122.26(d)(2)(i)(A) provides that each Permittee must demonstrate that it can control "through ordinance, permit, contract, order or similar means, the contribution of pollutants to the municipal storm sewer by storm water discharges associated with industrial activity and the quality of storm water discharged from site of industrial activity." This section also describes requirements for effective follow-up and resolution of actual or threatened discharges of either polluted non-stormwater or polluted stormwater runoff from industrial/commercial sites.

Provision C.4.b (Inspection Plan)

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(C)(1) provides that Permittees must "identify priorities and procedures for inspections and establishing and implementing control measures for such discharges." The Permit requires Permittees to implement an industrial and commercial site controls program to reduce pollutants in runoff from all industrial and commercial sites/sources.

Provision C.4.b.ii.(1) (Commercial and Industrial Source Identification)

Federal NPDES regulation 40 CFR 122.26(d)(2)(ii) provides that Permittees "Provide an inventory, organized by watershed of the name and address, and a description (such as SIC codes) which best reflects the principal products or services provided by each facility which may discharge, to the municipal separate storm sewer, storm water associated with industrial activity."

USEPA requires "measures to reduce pollutants in storm water discharges to municipal separate storm sewers from municipal landfills, hazardous waste treatment, disposal and recovery facilities, industrial facilities that are subject to section 313 of title III of the Superfund Amendments and Reauthorization Act of

1986 (SARA)."[21] USEPA "also requires the municipal storm sewer Permittees to describe a program to address industrial dischargers that are covered under the municipal storm sewer permit."[22] To more closely follow USEPA's guidance, this Permit also includes operating and closed landfills, and hazardous waste treatment, disposal, storage and recovery facilities.

The Permit requires Permittees to identify various industrial sites and sources subject to the General Industrial Permit or other individual NPDES permit. USEPA supports the municipalities regulating industrial sites and sources that are already covered by an NPDES permit:

> Municipal operators of large and medium municipal separate storm sewer systems are responsible for obtaining system-wide or area permits for their system's discharges. These permits are expected to require that controls be placed on storm water discharges associated with industrial activity which discharge through the municipal system. It is anticipated that general or individual permits covering industrial storm water discharges to these municipal separate storm sewer systems will require industries to comply with the terms of the permit issued to the municipality, as well as other terms specific to the Permittee.[23]

And:

> Although today's rule will require industrial discharges through municipal storm sewers to be covered by separate permit, USEPA still believes that municipal operators of large and medium municipal systems have an important role in source identification and the development of pollutant controls for industries that discharge storm water through municipal separate storm sewer systems is appropriate. Under the CWA, large and medium municipalities are responsible for reducing pollutants in discharges from municipal separate storm sewers to the maximum extent practicable. Because storm water from industrial facilities may be a major contributor of pollutants to municipal separate storm sewer systems, municipalities are obligated to develop controls for storm water discharges associated with industrial activity through their system in their storm water management program.[24]

Provision C.4.b.ii.(5) (Inspection Frequency)
USEPA guidance[25] says, "management programs should address minimum frequency for routine inspections." The USEPA Fact Sheet—Visual Inspection[26] says, "To be effective, inspections must be carried out routinely."

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[21] *Federal Register*. Vol. 55, No. 222, Friday, November 16, 1990. Rules and Regulations. P. 48056.
[22] Ibid.
[23] *Federal Register*. Vol. 55, No. 222, Friday, November 16, 1990, Rules and Regulations. P. 48006.
[24] Ibid. P. 48000
[25] USEPA. 1992. Guidance 833-8-92-002, section 6.3.3.4 "Inspection and Monitoring".
[26] USEPA. 1999. 832-F-99-046, "Storm Water Management Fact Sheet – Visual Inspection".

Provision C.4.c (Enforcement Response Plan) requires the Permittees to establish an Enforcement Response Plan (ERP) that ensures timely response to actual or potential stormwater pollution problems discovered in the course of industrial/commercial stormwater inspections. The ERP also provides for progressive enforcement of violations of ordinances and/or other legal authorities. The ERP will provide guidance on the appropriate use of the various enforcement tools, such as verbal and written notices of violation, when to issue a citations, and require cleanup requirements, cost recovery, and pursue administrative or and criminal penalties. All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered.

Provision C.4.d (Staff Training) section of the Permit requires the Permittees to conduct annual staff trainings for inspectors. Trainings are necessary to keep inspectors current on enforcement policies and current MEP BMPs for industrial and commercial stormwater runoff discharges.

C.5. Illicit Discharge Detection and Elimination

Legal Authority

The following legal authority applies to section C.5:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulations 40 CFR 122.26(d)(1)(iii)(B)(1) provides that the Permittee shall include in their application, "the location of known municipal storm sewer system outfalls discharging to waters of the United States."

Federal NPDES regulations 40 CFR 122.26(d)(1)(iii)(B)(5) provides that the Permittee shall include in their application, "The location of major structural controls for storm water discharge (retention basins, detention basins, major infiltration devices, etc."

Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B) provides that the Permittee shall have, "adequate legal authority to prohibit through ordinance, order or similar means, illicit discharges to the municipal separate storm sewer."

Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B) provides that the Permittee shall, "Carry out all inspection, surveillance and monitoring procedures necessary to determine compliance and noncompliance with permit conditions including the prohibition on illicit discharges to the municipal separate storm sewer."

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B) requires, "shall be based on a description of a program, including a schedule, to detect and remove (or require the discharger to the municipal storm sewer to obtain a separate NPDES permit for) illicit discharges and improper disposal into the storm sewer."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(1) requires, "a program, including inspections, to implement and enforce an ordinance, orders or similar means to prevent illicit discharges to the municipal storm sewer system."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(2) requires, "a description of procedures to conduct on-going field screening activities during the life of the permit, including areas or locations that will be evaluated by such field screens."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(3) requires, "procedures to be followed to investigate portions of the separate storm sewer system that, based on the results of the field screen, or other appropriate information, indicate a reasonable potential of containing illicit discharges or other sources of non-storm water."

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B)(4) requires, "a description of procedures to prevent, contain, and respond to spills that may discharge into the municipal separate storm sewer."

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B)(5) requires, "a description of a program to promote, publicize, and facilitate public reporting of the presence of illicit discharges or water quality impacts associated with discharges from municipal separate storm sewers."

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B)(7) requires, "a description of controls to limit infiltration of seepage from municipal sanitary sewers to municipal separate storm sewer systems where necessary."

Fact Sheet Findings in Support of Provision C.5

C.5-1 Illicit and inadvertent connections to MS4 systems result in the discharge of waste and chemical pollutants to receiving waters. Every Permittee must have the ability to discover, track, and clean up stormwater pollution discharges by illicit connections and other illegal discharges to the MS4 system.

C.5-2 Illicit discharges to the storm drain system can be detected in several ways. Permittee staff can detect discharges during their course of other tasks, and business owners and other aware citizens can observe and report suspect discharges. The Permittee must have a direct means for these reports of suspected polluted discharges to receive adequate documentation, tracking, and response through problem resolution.

Specific Provision C.5 Requirements

Provision C.5.a (Legal Authority) requires each Permittee have adequate legal authority to effectuate cessation, abatement, and/or clean up of non-exempt non-stormwater discharges per Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B). Illicit and inadvertent connections to MS4 systems result in the discharge of waste and chemical pollutants to receiving waters. Every Permittee must have the ability to discover, track, and clean up stormwater pollution discharges by illicit connections and other illegal discharges to the MS4 system.

Provision C.5.b (ERP) requires Permittees to establish an ERP that ensures timely response to illicit discharges and connections to the MS4 and provides progressive enforcement of violations of ordinances and/or other legal authorities. This section also requires Permittees to establish criteria for triggering follow-up investigations. Additional language has been added to this section to clarify the minimum level of effort and time frames for follow-up investigations when violations are discovered. Timely investigation and follow up when action levels are exceeded is necessary to identify sources of illicit discharges, especially since many of the discharges are transitory. The requirements for all violations to be corrected before the next rain event but no longer than 10 business days when there is evidence of illegal non-stormwater discharge, dumping, or illicit connections having reached municipal storm drains is necessary to ensure timely response by Permittees.

Provision C.5.c (Spill and Dumping Response, Complaint Response, and Frequency of Inspections) Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B)(4) requires, "a description of procedures to prevent, contain, and respond to spills that may discharge into the municipal separate storm sewer." This Provision of the Permit requires the Permittees to establish and maintain a central point of contact including phone numbers for spill and complaint reporting. Reports from the public are an essential tool in discovering and investigating illicit discharge activities. Maintaining contact points will help ensure that there is effective reporting to assist with the discovery of prohibited discharges. Each Permittee must have a direct means for these reports of suspected polluted discharges to receive adequate documentation, tracking, and response through problem resolution.

Provision C.5.d (Control of Mobile Sources) requires each Permittee to develop and implement a program to reduce the discharge of pollutants from mobile businesses. The purpose of this section is to establish oversight and control of pollutants associated with mobile business sources to the MEP.

Provision C.5.e (Collection System Screening and MS4 Map Availability) Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(3) requires, "procedures to be followed to investigate portions of the separate storm sewer system that, based on the results of the field screen, or other appropriate information, indicate a reasonable potential of containing illicit discharges or other sources of non-storm water." This Provision of the Permit requires the Permittees to conduct follow up investigations and inspect portions of the MS4 for illicit discharges and connections. Permittees shall implement a program to actively seek and eliminate illicit connections and discharges during their routine collection system screening and during screening surveys at strategic check points. Additional wording has been added to this section to clarify and ensure that all appropriate municipal personnel are used in the program to observe and report these illicit discharges and connections when they are working the system.

This section also requires the Permittees to develop or obtain a map of their entire MS4 system and drainages within their jurisdictions and provide the map to the public for review. As part of the permit application process federal NPDES regulations 40 CFR 122.26(d)(1)(iii)(B)(1) and 40 CFR 122.26(d)(1)(iii)(B)(5) specify that dischargers must identify the location of any major outfall that discharges to waters of the United States, as well as the location of major structural controls for stormwater discharges. A major outfall is any outfall that discharges from a single pipe with an inside diameter of 36 inches or more or its equivalent (discharge from a single conveyance other than a circular pipe which is associated with a drainage area of more than 50 acres) or; for areas zoned for industrial activities, any pipe with a diameter of 12 inches or more or its equivalent (discharge from other than a circular pipe associated with a drainage area of 2 acres or more). The permitting agency may not process a permit until the applicant has fully complied with the application requirements.[27] If, at the time of application, the information is unavailable, the Permit must require implementation of a program to meet the application requirements.[28] The requirement in this Provision of the Permit for

[27] 40 CFR 124.3 (applicable to state programs, see section 123.25).
[28] 40 CFR. 122.26(d)(1)(iv)(E).

Permittees to prepare maps of the MS4 system will help ensure that Permittees comply with federal NPDES permit application requirements that are more than 10 years old.

Provision C.5.f (Tracking and Case Follow-up) section of the Permit requires Permittees to track and monitor follow-up for all incidents and discharges reported to the complaint/spill response system that could pose a threat to water quality. This requirement is included so Permittees can demonstrate compliance with the ERP requirements of Section C.5.b and to ensure that illicit discharge reports receive adequate follow up through to resolution.

C.6. Construction Site Control

Legal Authority

The following legal authority applies to section C.6:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(D) requires, "A description of a program to implement and maintain structural and non-structural best management practices to reduce pollutants in storm water runoff from construction sites to the municipal storm sewer system."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(D)(1) requires, "A description of procedures for site planning which incorporate consideration of potential water quality impacts."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(D)(2) requires, "A description of requirements for nonstructural and structural best management practices."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(D)(3) requires, "A description of procedures for identifying priorities for inspecting sites and enforcing control measures which consider the nature of the construction activity, topography, and the characteristics of soils and receiving water quality."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(D)(4) requires, "A description of appropriate educational and training measures for construction site operators."

Federal NPDES regulation 40 CFR 122.26(d)(2)(i)(A) provides that each Permittee must demonstrate that it can control, "through ordinance, permit, contract, order or similar means, the contribution of pollutants to the municipal storm sewer by storm water discharges associated with industrial activity and the quality of storm water discharged from site of industrial activity."

Federal NPDES regulation 40 CFR 122.26(b)(14) provides that, "The following categories of facilities are considered to be engaging in 'industrial activity' for the purposes of this subsection: […] (x) Construction activity including cleaning, grading and excavation activities […]."

Federal NPDES regulation 40 CFR 122.44(d)(1)(i) requires NPDES permits to include limitations to, "control all pollutants or pollutant parameters (either conventional, non-conventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality."

Fact Sheet Findings in Support of Provision C.6.

C.6-1 Vegetation clearing, mass grading, lot leveling, and excavation expose soil to erosion processes and increase the potential for sediment mobilization, runoff and deposition in receiving waters. Construction sites without adequate BMP implementation result in sediment runoff rates that greatly exceed natural erosion rates of undisturbed lands, causing siltation and impairment of receiving waters.

C.6-2 Excess sediment can cloud the water, reducing the amount of sunlight reaching aquatic plants, clog fish gills, smother aquatic habitat and spawning areas, and impede navigation in our waterways. Sediment also transports other pollutants such as nutrients, metals, and oils and grease. Permittees are on-site at local construction sites for grading and building permit inspections, and also have in many cases dedicated construction stormwater inspectors with training in verifying that effective BMPs are in place and maintained. Permittees also have effective tools available to achieve compliance with adequate erosion control, such as *stop work* orders and citations.

C.6-3 Mobilized sediment from construction sites can flow into receiving waters. According to the 2000 National Water Quality Inventory, States and Tribes report that sedimentation is one of the most widespread pollutants affecting assessed rivers and streams, second only to pathogens (bacteria). Sedimentation impairs 84,503 river and stream miles (12% of the assessed river and stream miles and 31% of the impaired river and stream miles). Sources of sedimentation include agriculture, urban runoff, construction, and forestry. Sediment runoff rates from construction sites, however, are typically 10 to 20 times greater than those of agricultural lands, and 1,000 to 2,000 times greater than those of forest lands. During a short period of time, construction sites can contribute more sediment to streams than can be deposited naturally during several decades.

Specific Provision C.6 Requirements

Provision C.6.a. Legal Authority for Effective Site Management. Federal NPDES regulation 40 CFR 122.26(d)(2)(i)(A) requires that each Permittee demonstrate that it can control "through ordinance, permit, contract, order or similar means, the contribution of pollutants to the municipal storm sewer by storm water discharges associated with industrial activity and the quality of storm water discharged from site of industrial activity." This section of the Permit requires each Permittee to have the authority to require year-round, seasonally appropriate effective erosion control, run-on and runoff control, sediment control, active treatment systems, good site management, and non stormwater management through all phases of site grading, building, and finishing of lots. All Permittees should already have this authority. Permittees shall certify adequacy of their respective legal authority in the 2010 Annual Report.

Inspectors should have the authority to take immediate enforcement actions when appropriate. Immediate enforcement will get the construction site's owner/operator to

quickly implement corrections to violations, thereby minimizing and preventing threats to water quality. When inspectors are unable to take immediate enforcement actions, the threat to water quality continues until an enforcement incentive is issued to correct the violation. In its Phase II Compliance Assistance Guidance, USEPA says that, "Inspections give the MS4 operator an opportunity to provide additional guidance and education, issue warnings, or assess penalties."[29] To issue warnings and assess penalties during inspections, inspectors must have the legal authority to conduct enforcement.

Provision C.6.b. Enforcement Response Plan (ERP). This section requires each Permittee to develop and implement an escalating enforcement process that serves as reference for inspection staff to take consistent actions to achieve timely and effective corrective compliance from all public and private construction site owners/operators. Under this section, each Permittee develops its own unique ERP tailored for the specific jurisdiction; but all ERPs must make it a goal to correct all violations before the next rain event but no longer than 10 business days after the violations are discovered. In a few cases such as slope inaccessibility, it may require longer than 10 days before crews can safely access the eroded area. The Permittees' tracking data need to provide a rationale for the longer compliance timeframe.

Water Board staff have noted deficiencies in the Permittees' enforcement procedures and implementation during inspections. The most common issues found were that enforcement was not firm and appropriate to correct the violation, and that repeat violations did not result in escalated enforcement procedures. USEPA supports enforcement of ordinances and permits at construction sites stating, "Effective inspection and enforcement requires […] penalties to deter infractions and intervention by the municipal authority to correct violations."[30] In addition, USEPA expects permits issued to municipalities to address "weak inspection and enforcement."[31] For these reasons, the enforcement requirements in this section have been established, while providing sufficient flexibility for each Permittee's unique stormwater program.

Provision C.6.c. Best Management Practices Categories. This section requires all Permittees to require all construction sites to have year-round seasonally appropriate effective Best Management Practices (BMPs) in the following six categories: (1) erosion control, (2) runon and runoff control, (3) sediment control, (4) active treatment systems, (5) good site management, and (6) non stormwater management. These BMP categories are listed in the State General NPDES Permit for Stormwater Discharges Associated with Construction Activities (General Construction Permit). The Water Board decided it was too prescriptive and inappropriate to require a specific set of BMPs that are to be applicable to all sites. Every site is different with regards to terrain, soil type, soil disturbance, and proximity to a waterbody. The General Construction Permit recognizes these different factors and requires site specific BMPs through the Storm Water Pollution Prevention Plan that addresses the six specified BMP categories. This Permit allows Permittees the flexibility to determine if the BMPs for each construction site are effective and appropriate. This Permit also allows the Permittees and the project proponents the necessary flexibility to make immediate decisions on

[29] USEPA. 2000. 833-R-00-002, Storm Water Phase II Compliance Assistance Guide, P.4-31
[30] USEPA. 1992. Guidance 833-8-92-002. Section 6.3.2.3.
[31] *Federal Register*. Vol. 55, No. 222, Friday, November 16, 1990. Rules and Regulations. p. 48058.

appropriate, cutting-edge technology to prevent the discharge of construction pollutants into stormdrains, waterways, and right-of-ways. Appropriate BMPs for the different site conditions can be found in different handbooks and manuals Therefore, this Permit is consistent with the General Construction Permit in its requirements for BMPs in the six specified categories.

Vegetation clearing, mass grading, lot leveling, and excavation expose soil to erosion processes and increase the potential for sediment mobilization, runoff and deposition in receiving waters. Construction sites without adequate BMP implementation result in sediment runoff rates that greatly exceed natural erosion rates of undisturbed lands, causing siltation and impairment of receiving waters. This can even occur in conjunction with unexpected rain events during the so-called *dry-season*. Although rare, significant rains occur in the San Francisco Bay Region during the dry season. Therefore, Permittees should ensure that construction sites have materials on hand for rapid rain response during the dry season.

Ideally, stormwater restrictions on grading should be implemented during the wet season from October 1st through April 30th. Section C.6.c.ii.(1).d of the Permit requires, "project proponents to minimize grading during the wet season and scheduling of grading with seasonal dry weather periods to the extent feasible." If grading does occur during the wet season, Permittees shall require project proponents to (1) implement additional BMPs as necessary, (2) keep supplies available for rapid response to storm events, and (3) minimize wet-season, exposed, and graded areas to the absolute minimum necessary.

Slope stabilization is necessary on all active and inactive slopes during rain events regardless of the season, except in areas implementing advanced treatment. Slope stabilization is also required on inactive slopes throughout the rainy season. These requirements are needed because unstabilized slopes at construction sites are significant sources of erosion and sediment discharges during rainstorms. "Steep slopes are the most highly erodible surface of a construction site, and require special attention."[32] USEPA emphasizes the importance of slope stabilization when it states, "slope length and steepness are key influences on both the volume and velocity of surface runoff. Long slopes deliver more runoff to the base of slopes and steep slopes increase runoff velocity; both conditions enhance the potential for erosion to occur."[33] In lieu of vegetation preservation or replanting, soil stabilization is the most effective measure in preventing erosion on slopes. Research has shown that effective soil stabilization can reduce sediment discharge concentrations up to six times, as compared to soils without stabilization.[34] Slope stabilization at construction sites for erosion control is already the consensus among the regulatory community and is found throughout construction BMP manuals and permits. For these reasons, Permittees must ensure that slope stabilization is implemented on sites, as appropriate.

[32] Schueler, T., and H. Holland. 2000. *Muddy Water In—Muddy Water Out*? The Practice of Watershed Protection. p. 6.
[33] USEPA. 1990. *Sediment and Erosion Control: An Inventory of Current Practices*. p. II-1.
[34] Schueler, T., and H. Holland. 2000. "Muddy Water In—Muddy Water Out?" *The Practice of Watershed Protection.* p. 5.

It is also necessary that Permittees ensure that construction sites are revegetated as early as feasible. Implementation of revegetation reduces the threat of polluted stormwater discharges from construction sites. Construction sites should permanently stabilize disturbed soils with vegetation at the conclusion of each phase of construction.[35] A survey of grading and clearing programs found one-third of the programs without a time limit for permanent revegetation, "thereby increasing the chances for soil erosion to occur."[36] USEPA states "the establishment and maintenance of vegetation are the most important factors to minimizing erosion during development."[37]

To ensure the MEP standard and water quality standards are met, advanced treatment systems may be necessary at some construction sites. In requiring the implementation of advanced treatment for sediment at construction sites, Permittees should consider the site's threat to water quality. In evaluating the threat to water quality, the following factors shall be considered: (1) soil erosion potential; (2) the site's slopes; (3) project size and type; (4) sensitivity of receiving waterbodies; (5) proximity to receiving waterbodies; (6) non-stormwater discharges; and (7) any other relevant factors. Advanced treatment is defined as, "using mechanical or chemical means to flocculate, settle, and remove suspended sediment from runoff from construction sites before discharge." Advanced treatment consists of a three part treatment train of coagulation, sedimentation, and polishing filtration. Advanced treatment has been effectively implemented extensively in the other states and in the Central Valley Region of California.[38] In addition, the Water Board's inspectors have observed advanced treatment being effectively implemented at both large sites greater than 100 acres, and at small, 5-acre sites. Advanced treatment is often necessary for Permittees to ensure that discharges from construction sites are not causing or contributing to a violation of water quality standards.

Provision C.6.d. Plan Approval Process. This section of the Permit requires the Permittees to review project proponents' stormwater management plans for compliance with local regulations, policies, and procedures. USEPA recommends that it is often easier and more effective to incorporate stormwater quality controls during the site plan review process or earlier.[39] In the Phase I stormwater regulations, USEPA states that a primary control technique is good site planning.[40] USEPA goes on to say that the most efficient controls result when a comprehensive stormwater management system is in place.[41] To determine if a construction site is in compliance with construction and grading ordinances and permits, USEPA states that the "MS4 operator should review the site plans submitted by the construction site operator before ground is broken."[42] Site plan review aids in compliance and enforcement efforts since it alerts the "MS4

[35] Ibid.
[36] Ibid. p. 11.
[37] USEPA. 1990. *Sediment and Erosion Control: An Inventory of Current Practices*. p. II-1.
[38] SWRCB. 2004. Conference on Advanced Treatment at Construction Sites.
[39] USEPA. 2000. *Storm Water Phase II Compliance Assistance Guide*. EPA 833-R-00-002. Section 6.3.2.1.
[40] *Federal Register*. Vol. 55, No. 222, Friday, November 16, 1990. Rules and Regulations. p. 48034.
[41] Ibid.
[42] USEPA. 2000. *Storm Water Phase II Compliance Assistance Guide*. EPA 833-R-00-002. Section 4.6.2.4, pp. 4–30.

operator early in the process to the planned use or non-use of proper BMPs and provides a way to track new construction activities."[43]

Provision C.6.e. (Inspections) The Water Board allows flexibility on the exact legal authority language, ERP, and BMPs required on side. This section of the Permit pulls together the accountability of the whole Provision through regular inspections, consistent enforcement, and meaningful tracking. These three elements will help ensure that effective construction pollutant controls are in place in order to minimize construction polluted runoff to the stormdrain and waterbodies.

Currently, Annual Reports show that some Permittees provide no information on its construction inspection and enforcement; other Permittees conduct inspections through December and provide just the date each site was inspected; yet another group of Permittees provides a very brief summary of their respective overall inspection program; and there is a small group of Permittees who report meaningful inspection and enforcement information. Inspections of construction sites by Water Board staff have noted deficiencies in stormwater inspections and enforcement. Therefore, this section clearly identifies the level of effort necessary by all Permittees to minimize construction pollutant runoff into stormdrains and ultimately, waterbodies.

This section requires monthly inspections during the wet season of all construction sites disturbing one or more acre of land and at all high priority sites as determined by the Permittee or the Water Board as significant threats to water quality. Inspections shall focus on the adequacy and effectiveness of the site specific BMPs implemented for the six BMP categories. Permittees shall implement its ERP and require timely corrections of all actual and potential problems observed. All violations must be corrected in a timely manner with the goal of correcting them before the next rain event but no longer than 10 business days after the violations are discovered. All inspections shall be recorded on a written or electronic inspection form, and also tracked in an electronic database or tabular format. The tracked information provides meaningful data for evaluating compliance. An example tabular format is included as Fact Sheet Attachment 6.1 – Construction Inspection Data. Submittal of this Table is not required in each Annual Report but encouraged. Each Permittee will need to use the information in the electronic database or tabular format to compile each Annual Report. The Executive Officer may require that the tracked information be submitted electronically or in a tabular format. Permittees shall submit that data within 10-working days of the requirement. The recommended submittal format is in Fact Sheet Attachment 6.1 – Construction Inspection Data.

Provision C.6.f. Staff Training. This section of the Permit requires Permittees to conduct annual staff trainings for municipal staff. These trainings have been found to be extremely effective means to educate inspectors and to inform them of any changes to local ordinances and state laws. Trainings provide valuable opportunity for Permittees to network and share strategies used for effective enforcement and management of erosion control practices.

[43] Ibid. pp. 4–31.

C.7. Public Information and Outreach

Legal Authority

The following legal authority applies to section C.7:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(A)(6) requires, "A description of a program to reduce to the maximum extent practicable, pollutants in discharges from municipal separate storm sewers associated with the application of pesticides, herbicides, and fertilizer which will include, as appropriate, controls such as educational activities, permits, certifications, and other measures for commercial applicators and distributors, and controls for application in public right-of-ways and at municipal facilities."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(6) requires, "A description of educational activities, public information activities, and other appropriate activities to facilitate the proper management and disposal of used oil and toxic materials."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(5) requires , "a description of a program to promote, publicize, and facilitate public reporting of the presence of illicit discharges or water quality impacts associated with discharges from municipal separate storm sewers."

Fact Sheet Finding in Support of Provision C.7.

C.7-1 An informed and knowledgeable community is critical to the success of a stormwater program since it helps ensure greater support for the program as the public gains a greater understanding of stormwater pollution issues.

C.7-2 An informed community also ensures greater compliance with the program as the public becomes aware of the personal responsibilities expected of them and others in the community, including the individual actions they can take to protect or improve the quality of area waters.

C.7-3 The public education programs should use a mix of appropriate local strategies to address the viewpoints and concerns of a variety of audiences and communities, including minority and disadvantaged communities, as well as children.[44]

[44] USEPA. 2000. Storm Water Phase II Compliance Assistance Guide. EPA 833-R-00-002.

C.7-4 Target audiences should include (1) government agencies and official to achieve better communication, consistency, collaboration, and coordination at the federal, state, and local levels and (2) K-12/Youth Groups.[45]

C.7-5 Citizen involvement events should make every effort to reach out and engage all economic and ethnic groups.[46]

Specific Provision C.7 Requirements

Provision C.7.a. Storm Drain Inlet Marking. Storm drain inlet marking is a long-established program of outreach to the public on the nature of the storm drain system, providing the information that the storm drain system connects directly to creeks and the Bay and does not receive treatment. Past public awareness surveys have demonstrated that this BMP has achieved significant impact in raising awareness in the general public and meets the MEP standard as a required action. Therefore, it is important to set a goal of ensuring that all municipally-maintained inlets are legible labeled with a no dumping message. If storm drain marking can be conducted as a volunteer activity, it has additional public involvement value.

Provision C.7.b. Advertising Campaigns. Use of various electronic and/or print media on trash/litter in waterways and pesticides. Advertising campaigns are long-established outreach management practices. Specifically, the Bay Area Management Agencies Association (BASMAA) already implements an advertising campaign on behalf of the Permittees. While the Permittees have been successful at reaching certain goals for its Public Information/Participation programs, it must continue to increase public awareness of specific stormwater issues. This Permit also requires a pre-campaign survey and a post-campaign survey. These two surveys will help identify and quantify the audiences' knowledge, trends, and attitudes and/or practices; and to measure the overall population awareness of the messages and behavioral changes.

Provision C.7.c. Media Relations. Public service media time is available and allows the Permittees to leverage expensive media purchases to achieve broader outreach goals.

Provision C.7.d. Stormwater Point of Contact. As the public has become more aware, citizens are more frequently calling their local jurisdictions to report spills and other polluting behavior impacting stormwater runoff and causing non-stormwater prohibited discharges. Permittees are required to have a centralized, easily accessible point of contact both for citizen reports and to coordinate reports of problems identified by Permittee staff, permitting follow-up and pollution cleanup or prevention. Often the follow-up, cleanup, and/or prevention provide the opportunity to educate the immediate neighborhood through established public outreach mechanisms such as distributing door hangers in the neighborhood describing the remedy for the problem discovered. Permittees already have existing published stormwater point of contacts.

[45] State Water Board. 1994. Urban Runoff Technical Advisory Committee Report and Recommendations. Nonpoint Source Management Program.
[46] USEPA. 2000. Storm Water Phase II Compliance Assistance Guide. EPA 833-R-00-002.

Provision C.7.e. Public Outreach Events. Staffing tables or booths at fairs, street fairs or other community events also is a long-established outreach mechanism employed by Permittees to reach large numbers of citizens with stormwater pollution prevention information in an efficient and convenient manner. These have been ongoing in the Region for several municipal stormwater permit cycles and are MEP outreach actions. Permittees shall continue with such outreach events utilizing appropriate outreach materials, such as printed materials, newsletter/journal articles, and videos. Permittees shall also utilize existing community outreach events such as the Bringing Back the Natives Garden Tour.

Provision C.7.f. Watershed Stewardship Collaborative Efforts. Watershed and Creek groups are composed of active citizens, but they often need support from the local jurisdiction and certainly need to coordinate actions with Permittees such as flood districts and cities.

Provision C.7.g. Citizen Involvement Events. Citizen involvement and volunteer efforts both accomplish needed creek cleanups, and restorations, and serve as awareness raising and outreach opportunities. These have been ongoing in the Region for several municipal stormwater permit cycles and are MEP outreach actions.

In previous municipal stormwater permits, Public Information/Participation encompassed both Citizen Involvement Events and Public Outreach Events. Citizen Involvement Events are important because they provide the community opportunities to actively practice being good stewards of our environment. Therefore, this Permit separates out the Public Outreach Events from the Citizen Involvement Events to ensure that citizens in all Bay Area communities are given the opportunity to be involved. In addition, the Permit allows Permittees to claim both Public Outreach and Citizen Involvement credits if the event contains significant elements of both. The combined specified number of events for Public Outreach and Citizen Involvement are very close to current performance standards and/or level of effort for respective Public Information/Participation Programs.

Provision C.7.h. School-Age Children Outreach. Outreach to school children has proven to be a particularly successful program with an enthusiastic audience who are efficient to reach. School children also take the message home to their parents, neighbors, and friends.

Provision C.7.i. Outreach to Municipal Officials. It is important for Permittee staff to periodically inform Municipal Officials of not only permit requirements, but also future planning and resource needs driven by the permit and stormwater regulations.

C.8. Water Quality Monitoring

Legal Authority

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii); CWC section 13377; Federal
NPDES regulations 40 CFR 122.26(d)(2)(iv)

Specific Legal Authority: Permittees must conduct a comprehensive monitoring program as required under Federal NPDES regulations 40 CFR 122.48, 40 CFR 122.44(i), 40 CFR 122.26.(d)(1)(iv)(D), and 40 CFR 122.26(d)(2)(ii)-(iv).

Fact Sheet Findings in Support of Provision C.8

C.8-1 In response to questions regarding the type of water quality-based effluent limitations that are most appropriate for NPDES stormwater permits, and because of the nature of stormwater discharges, USEPA established the following approach to stormwater monitoring:

> Each storm water permit should include a coordinated and cost-effective monitoring program to gather necessary information to determine the extent to which the permit provides for attainment of applicable water quality standards and to determine the appropriate conditions or limitations for subsequent permits. Such a monitoring program may include ambient monitoring, receiving water assessment, discharge monitoring (as needed), or a combination of monitoring procedures designed to gather necessary information.[47]

According to USEPA, the benefits of stormwater runoff monitoring include, but are not limited to, the following:

- Providing a means for evaluating the environmental risk of stormwater discharges by identifying types and amounts of pollutants present;
- Determining the relative potential for stormwater discharges to contribute to water quality impacts or water quality standard violations;
- Identifying potential sources of pollutants; and
- Eliminating or controlling identified sources more specifically through permit conditions.[48]

C.8-2 Provision C.8 requires Permittees to conduct water quality monitoring, including monitoring of receiving waters, in accordance with 40 CFR Parts 122.44(I) and 122.48. One purpose of water quality monitoring is to

[47] USEPA. 1996. Interim Permitting Approach for Water Quality-Based Effluent Limitations in Stormwater Permits. Sept. 1, 1996. http://www.epa.gov/npdes/pubs/swpol.pdf

[48] USEPA. 1992. NPDES Storm Water Sampling Guidance Document. EPA/833-B-92-001.

demonstrate the effectiveness of the Permittees' stormwater management actions pursuant to this Permit and, accordingly, demonstrate compliance with the conditions of the Permit. Other water quality monitoring objectives under this Permit include:

- Assess the chemical, physical, and biological impacts of urban runoff on receiving waters;
- Characterize stormwater discharges;
- Assess compliance with Total Maximum Daily Loads (TMDLs) and Wasteload Allocations (WLAs) in impaired waterbodies;
- Assess progress toward reducing receiving water concentrations of impairing pollutants;
- Assess compliance with numeric and narrative water quality objectives and standards;
- Identify sources of pollutants;
- Assess stream channel function and condition, as related to urban stormwater discharges;
- Assess the overall health and evaluate long-term trends in receiving water quality; and
- Measure and improve the effectiveness of the Permittees' urban runoff control programs and the Permittees' implemented BMPs.

C.8-3 Monitoring programs are an essential element in the improvement of urban runoff management efforts. Data collected from monitoring programs can be assessed to determine the effectiveness of management programs and practices, which is vital for the success of the iterative approach, also called the "continuous improvement" approach, used to meet the MEP standard. When water quality data indicate that water quality standards or objectives are not being met, particular pollutants, sources, and drainage areas can be identified and targeted for urban runoff management efforts. The iterative process in Provision C.1, Water Quality Standards Exceedances, could potentially be triggered by monitoring results. Ultimately, the results of the monitoring program must be used to focus actions to reduce pollutant loadings to comply with applicable WLAs, and protect and enhance the beneficial uses of the receiving waters in the Permittees' jurisdictions and the San Francisco Bay.

C.8-4 Water quality monitoring requirements in previous permits were less detailed than the requirements in this Permit. Under previous permits, each program could design its own monitoring program, with few permit guidelines. A decision by the California Superior Court[49] regarding two of the programs' permits stated:

> Federal law requires that all NPDES permits specify "[r]equired monitoring including type, intervals, and frequency sufficient to yield data which are representative of the monitored activity." 40 C.F.R. § 122.48(b). Here, there is no monitoring program set forth in the Permit. Instead, an annual Monitoring Program Plan is to be prepared by the dischargers to set forth the monitoring program that will be used to demonstrate the effectiveness of the Stormwater Management Plan. This does not meet the regulatory requirements that a monitoring program be set forth including the types, intervals, and frequencies of the monitoring.

The water quality monitoring requirements in Provision C.8 comply with 40 CFR 122.44(i) and 122.48(b), and the Superior Court decision.

C.8-5 The Water Quality Monitoring Provision is intended to provide answers to five fundamental management questions, outlined below. Monitoring is intended to progress as iterative steps toward ensuring that the Permittees' can fully answer, through progressive monitoring actions, each of the five management questions:

- Are conditions in receiving waters protective, or likely to be protective, of beneficial uses?
- What is the extent and magnitude of the current or potential receiving water problems?
- What is the relative urban runoff contribution to the receiving water problem(s)?
- What are the sources of urban runoff that contribute to receiving water problem(s)?
- Are conditions in receiving waters getting better or worse?

C.8-6 On April 15, 1992, the Water Board adopted Resolution No. 92-043 directing the Executive Officer to implement the Regional Monitoring Program for San Francisco Bay. Subsequent to a public hearing and various meetings, Board staff requested major permit holders in the Region, under authority of CWC section 13267, to report on the water quality of the Estuary. These permit holders, including the Permittees, responded to this request by participating in a collaborative effort through the San Francisco Estuary Institute. This effort has come to be known as the San Francisco Estuary Regional Monitoring Program for Trace Substances (RMP). The RMP involves collection and

[49] San Francisco Baykeeper vs. Regional Water Quality Control Board, San Francisco Bay Region, Consolidated Case No. 500527, filed Nov. 14, 2003.

analysis of data on pollutants and toxicity in water, sediment and biota of the Estuary. The Permittees are required to continue to report on the water quality of the Estuary, as presently required. Compliance with the requirement through participation in the RMP is considered to be adequate compliance.

C.8-7 The Surface Water Ambient Monitoring Program (SWAMP) is a statewide monitoring effort, administered by the State Water Board, designed to assess the conditions of surface waters throughout California. One purpose of SWAMP is to integrate existing water quality monitoring activities of the State Water Board and the Regional Water Quality Control Boards, and to coordinate with other monitoring programs. Provision C.8 contains a framework, referred to as a regional monitoring collaborative, within which Permittees can elect to work cooperatively with SWAMP to maximize the value and utility of both the Permittees' and SWAMP's monitoring resources.

C.8-8 In 1998 BASMAA published *Support Document for Development of the Regional Stormwater Monitoring Strategy*,[50] a document describing a possible strategy for coordinating the monitoring activities of BASMAA member agencies. The document states:

> BASMAA's member agencies are connected not only by geography but also by an overlapping set of environmental issues and processes and a common regulatory structure. It is only natural that the evolution of their individual stormwater management programs has led toward increasing amounts of information sharing, cooperation, and coordination.
>
> This same concept is found in the optional provision for Permittees to form a regional monitoring collaborative. Such a group is meant to provide efficiencies and economies of scale by performing certain tasks (e.g., planning, contracting, data quality assurance, data management and analysis, and reporting) at the regional level. Further benefits are expected from closer cooperation between this group, the Regional Monitoring Program, and SWAMP.

C.8-9 This Permit includes monitoring requirements to verify compliance with adopted TMDL WLAs and to provide data needed for TMDL development and/or implementation. This Permit incorporates the TMDLs' WLAs adopted by the Water Board as required under CWA section 303(d).

C.8-10 SB1070 (California Legislative year 2005/2006) found that there is no single place where the public can go to get a look at the health of local waterbodies. SB1070 also states that all information available to agencies shall be made readily available to the public via the Internet. This Permit requires water

[50] EcoAnalysis, Inc. & Michael Drennan Assoc., Inc., *Support Document for Development of the Regional Stormwater Monitoring Strategy*, prepared for Bay Area Stormwater Management Agencies Association, March 2, 1998.

quality data to be submitted in a specified format and uploaded to a centralized Internet site so that the public has ready access to the data.

Specific Provision C.8 Requirements

Each of the components of the monitoring provision is necessary to meet the objectives and answer the questions listed in the findings above. Justifications for each monitoring component are discussed below.

Provision C.8.a. Compliance Options. Provision C.8.a. provides Permittees options for obtaining monitoring data through various organizational structures, including use of data obtained by other parties. This is intended to

- Promote cost savings through economies of scale and elimination of redundant monitoring by various entities;
- Promote consistency in monitoring methods and data quality;
- Simplify reporting; and
- Make data and reports readily publicly available.

In the past, each Stormwater Countywide Program has conducted water quality monitoring on behalf of its member Permittees, and some data were collected by wider collaboratives, such as the Regional Monitoring Program. In this Permit, all the Stormwater Countywide Programs are encouraged to work collaboratively to conduct all or most of the required monitoring and reporting on a region-wide basis. For each monitoring component that is conducted collaboratively, one report would be prepared on behalf of all contributing Permittees; separate reports would not be required from each Program. Cost savings could result also from reduced contract and oversight hours, fewer quality assurance/quality control samples, shared sampling labor costs, and laboratory efficiencies.

Provision C.8.b. San Francisco Estuary Receiving Water Monitoring. The San Francisco Estuary is the ultimate receiving water for most of the urban runoff in this region. For this reason and because of the high value of its beneficial uses, Provision C.8.b requires focused monitoring on the Estuary to continue. Since the mid-1990s, Permittees have caused this monitoring to be conducted by contributing financially and with technical expertise, to the San Francisco Estuary Regional Monitoring Program for Trace Substances. Provision C.8.b requires such monitoring to continue.

Provisions C.8.c. & C.8.d. Status Monitoring and Long-Term Monitoring. Status Monitoring and Long-Term Monitoring serve as surrogates to monitoring the discharge from all major outfalls, of which the Permittees have many. By sampling the sediment and water column in urban creeks, the Permittees can determine where water quality problems are occurring in the creeks, then work to identify which outfalls and land uses are causing or contributing to the problem. In short, Status and Long-Term Monitoring are needed to identify water quality problems and assess the health of streams; they are the first step in identifying sources of pollutants and an important component in evaluating the effectiveness of an urban runoff management program.

Provision C.8.c.i. and C.8.d.i. Parameters and Methods

Status & Long-Term parameters and methods reflect current accepted practices, based on the knowledge and experience of personnel responsible for water quality monitoring, including state and Regional SWAMP managers, Permittee representatives, and citizen monitors. Many Status and Long-Term Monitoring parameters are consistent with parameters the Permittees have been monitoring to date. The following parameters are new for some of the Permittees:

- Biological Assessment—to provide site-specific information about the health and diversity of freshwater benthic communities within a specific reach of a creek, using standard procedures developed and/or used by the State Water Resources Control Board Surface Water Ambient Monitoring Program.[51] It consists of collecting samples of benthic communities and conducting a taxonomic identification to measure community abundance and diversity, which is then compared to a reference creek to assess benthic community health. This monitoring can also provide information on cumulative pollutant exposure/impacts because pollutant impacts to the benthic community accumulate and occur over time.
- Chlorine—to detect a release of potable water or other chlorinated water sources, which are toxic to aquatic life.
- Nutrients—recent monitoring data indicate nutrients, which can increase algal growth and decrease dissolved oxygen concentrations, are present in significant concentrations in Bay area creeks.
- Toxicity and Pollutants in Bedded Sediment—to determine the presence of, and identify, chemicals and compounds that bind to sediment in a creek bed and are toxic to aquatic life.
- Pathogen Indicators—to detect pathogens in waterbodies that could be sources of impairment to recreational uses at or downstream of the sampling location.
- Stream Survey (stream walk and mapping)—to assess the overall physical health of the stream and to gain information potentially useful in interpreting monitoring results.

In consideration of economic impacts to Permittees, the minimum number of Status & Long-Term samples ("Minimum # Sample Sites" columns in Tables 8.1 and 8.3) reflects the Programs' populations, not waterbody size. Permittees must select exact sample locations that will yield adequate information on the status of their waterbodies; in some cases, additional sampling above the minimum might be necessary.

Provision C.8.c.ii. and C.8.d.ii. Frequency

Status Monitoring continues to be an annual requirement for the Permittees, except for two much smaller Permittees, Fairfield-Suisun and Vallejo. In considering costs, the frequency of Status Monitoring is established at twice per Permit term for Fairfield-Suisun, and once per Permit term for Vallejo. It is common for Permit terms to be extended through a lengthy

[51] Ode, P.R. 2007. Standard Operating Procedures for Collecting Macroinvertebrate Samples and Associated Physical and Chemical Data for Ambient Bioassessments in California, California State Water Resources Control Board Surface Water Ambient Monitoring Program (SWAMP), as subsequently revised.

Permit reissuance process. Thus, these frequencies are considered the minimum; costs are minimized while data necessary for successful stormwater management are obtained.

Long-Term Monitoring is required every second year (biennially), rather than annually, in order to balance data needs and Permittee costs. To further reduce costs, the Fairfield-Suisun and Vallejo Permittees are allowed to jointly monitor a single Long-Term Monitoring location.

Provision C.8.c.iii. and C.8.d.iii. Locations
Status Monitoring is to be conducted on a rotating-watershed basis, in similar fashion to the Statewide SWAMP. Provision C.8.c.iii. identifies the major waterbodies, and Permittees are to select which of these waterbodies will be sampled during the Permit term. The exact sample locations within each waterbody are critical in terms of determining the monitoring program's effectiveness. If correctly sited, the stations are expected to be very useful in answering the monitoring program's management questions and meeting its goals. For this reason, Provision C.8.c.iii. requires sample locations to be based on surrounding land use, likelihood of urban runoff impacts, existing data gaps, and similar considerations. This will help maximize the utility of the sample locations, while also providing the Permittees with adequate flexibility to ultimately choose practical Status Monitoring locations.

Long-Term Monitoring is to be conducted at fixed stations, which are intended to be lower reaches of urban creeks. This monitoring is intended to help assess progress toward reducing receiving water concentrations of impairing pollutants, among other purposes. Provision C.8.d.i. establishes the waterbodies on which to locate fixed stations, and suggests that fixed stations be co-located with SWAMP fixed stations so that Permittees can use SWAMP data to fulfill some of their monitoring requirements. However, Permittees may select alternate locations upon approval by the Executive Officer based on their knowledge of such factors as site access and stream characteristics.

Provision C.8.e. Monitoring Projects. Monitoring Projects are necessary to meet several water quality monitoring objectives under this Permit, including characterize stormwater discharges; identify sources of pollutants; identify new or emerging pollutants; assess stream channel function and condition; and measure and improve the effectiveness of Stormwater Countywide Programs and implemented BMPs. In consideration of economic impacts to Permittees, the number of Monitoring Projects required reflects the Permittees' populations.

Provision C.8.e.i. Stressor/Source Identification
Minimizing sources of pollutants that could impair water quality is a central purpose of urban runoff management programs. Monitoring which enables the Permittees to identify sources of water quality problems aids the Permittees in focusing their management efforts and improving their programs. In turn, the Permittees' programs can abate identified sources, which will improve the quality of urban runoff discharges and receiving waters. This monitoring is needed to address the management question, "What are the sources to urban runoff that contribute to receiving water problems?"

When Status or Long-Term Monitoring results indicate an exceedance of a water quality objective, toxicity threshold, or other "trigger", Permittees must identify the source of the problem and take steps to reduce any pollutants discharged from or through their municipal storm sewer systems. This requirement conforms to the process, outlined in Provision C.1., of complying with the Discharge Prohibition and Receiving Water Limitations. If multiple "triggers" are identified through monitoring, Permittees must focus on the highest priority problems; a cap on the total number of source identification projects conducted within the Permit term is provided to cap Permittees' potential costs.

Provision C.8.e.ii. BMP Effectiveness Investigation
U.S. EPA's stated approach to NPDES stormwater permitting uses BMPs in first-round permits, and expanded or better-tailored BMPs in subsequent permits, where necessary, to provide for the attainment of water quality standards.[52] The purpose of this monitoring project is to investigate the effectiveness of one currently in-use BMP to determine how it might be improved. Permittees may choose the particular stormwater treatment or hydromodification control BMP to investigate. As with other monitoring requirements, Permittees may work collaboratively to conduct one investigation on a region-wide basis, or each stormwater countywide program may conduct an investigation.

Provision C.8.e.iii. Geomorphic Project
The physical integrity of a stream's bed, bank and riparian area is integral to the stream's capacity to withstand the impacts of discharged pollutants, including chemical pollutants, sediment, excess discharge volumes, increased discharge velocities, and increased temperatures. At present, various efforts are underway to improve geomorphic conditions in creeks, primarily through local watershed partnerships. In addition, local groups are undertaking *green stormwater projects* with the goal of minimizing the physical and chemical impacts of stormwater runoff on the receiving stream. Such efforts ultimately seek to improve the integrity of the waterbodies that receive urban stormwater runoff.

The purpose of the Geomorphic Project is to contribute to these ongoing efforts in each Stormwater Countywide Program area. Permittees may select the geomorphic project from three categories specified in the Permit.

C.8.f. Pollutants of Concern[53] Monitoring. Federal CWA section 303(d) TMDL requirements, as implemented under the CWC, require a monitoring plan designed to measure the effectiveness of the TMDL point and nonpoint source control measures and the progress the waterbody is making toward attaining water quality objectives. Such a plan necessarily includes collection of water quality data. Provision C.8.f. establishes a monitoring program to measure of the effectiveness of TMDL control measures in

[52] USEPA. 1996. *Interim Permitting Approach for Water Quality-Based Effluent Limitations in Stormwater Permits*. Sept. 1, 1996. http://www.epa.gov/npdes/pubs/swpol.pdf

[53] See section C.9, C.11, C.12, and C.13 of this Fact Sheet for more information on Pollutants of Concern.

progressing toward WLAs. Locations, parameters, methods, protocols, and sampling frequencies for this monitoring are specified. A sediment delivery estimate/budget is also required to improve the Permittees' estimates of their loading estimates. In addition, a workplan is required for estimating loads and analyzing sources of emerging pollutants, which are likely to be present in urban runoff, in the next Permit term.

C.8.g. Citizen Monitoring and Participation. CWA section 101(e) and 40 CFR Part 25 broadly require public participation in all programs established pursuant to the CWA, to foster public awareness of environmental issues and decision-making processes. Provision C.8.g. is intended to do the following:

- Support current and future creek stewardship efforts by providing a framework for citizens and Permittees to share their collective knowledge of creek conditions; and
- Encourage Permittees to use and report data collected by creek groups and other third-parties when the data are of acceptable quality.

C.8.h. Reporting. CWC section 13267 provides authority for the Water Board to require technical water quality reports. Provision C.8.h. requires Permittees to submit electronic and comprehensive reports on their water quality monitoring activities to (1) determine compliance with monitoring requirements; (2) provide information useful in evaluating compliance with all Permit requirements; (3) enhance public awareness of the water quality in local streams and the Bay; and (4) standardize reporting to better facilitate analyses of the data, including for the CWA section 303(d) listing process.

C.9. – C.14. Pollutants of Concern including Total Maximum Daily Loads

Provisions C.9 through C.14 pertain to pollutants of concern, including those for which TMDLs are being developed or implemented.

Legal Authority

The following legal authority applies to provisions C.9 through C.14:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulation 40 CFR 122.44(d)(1) requires municipal stormwater permits to include any requirements necessary to, "[a]chieve water quality standards established under section 303 of the CWA, including State narrative criteria for water quality."

Federal NPDES regulation 40 CFR 122.44(d)(1)(i) requires NPDES permits to include limitations to, "control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which are or may be discharged at a level which will cause, have reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality."

Basin Plan Requirements: Section 4.8 of the Region's Water Quality Control Plan (Basin Plan) requires that stormwater permits include requirements to prevent or reduce discharges of pollutants that cause or contribute to violations of water quality objectives. In the first phase, the Water Board requires implementation of technically and economically feasible control measures to reduce pollutants in stormwater to the MEP. If this first phase does not result in attainment of water quality objectives, the Water Board will consider permit conditions that might require implementation of additional control measures. For example, the control measures required as a result of TMDLs may go beyond the measures required in the first phase of the program.

General Strategy for Sediment-Bound Pollutants (Mercury, PCBs, legacy pesticides, PBDEs)

The control measures for mercury are intended to implement the urban runoff requirements stemming from TMDLs for this pollutant. The control measures required for PCBs are intended to implement those that are consistent with control measures in the PCBs TMDL implementation plan that has been approved by the Water Board and is pending approval by the State Board, the Office of Administrative Law, and U.S. EPA. The urban runoff management requirements in the PCBs TMDL implementation plan call for permit-term requirements based on an assessment of controls to reduce PCBs to the MEP, and that is the intended approach of the required provisions for all

pollutants of concern. Many of the control actions addressing PCBs and mercury will result in reductions of a host of sediment-bound pollutants, including legacy pesticides, mercury, PBDEs, and PCBs. The strategy for these pollutants is to use PCBs control guide decisions concerning where to focus effort, but implementation of the control efforts would taken into account the benefits for controlling other pollutants of concern. Further, because many of the control strategies addressing these pollutants of concern are relatively untested, the Water Board will implement control measures in the following modes:

1. Full-scale implementation throughout the region.
2. Focused implementation in areas where benefits are most likely to accrue.
3. Pilot-testing in a few specific locations.
4. Other: This may refer to experimental control measures, Research and Development, desktop analysis, laboratory studies, and/or literature review.

The logic of such categorization is that, as actions are tested and confidence is gained regarding level of experience and confidence in the control measure's effectiveness, the control measure may be implemented with a greater scope. For example, an untested control measure for which the effectiveness is uncertain may be implemented as a pilot project in a few locations during this permit term. If benefits result, and the action is deemed effective, it will be implemented in subsequent permit terms in a focused fashion in more locations or perhaps fully implemented throughout the Region, depending upon the nature of the measure. On the other hand there may be some control measures in which there is sufficient confidence, on the basis of prior experience, that the control action should be implemented in all applicable locations and/or situations. By conducting actions in this way and gathering information about effectiveness and cost, we will advance our understanding and be able to perform an updated assessment of the suite of actions that will constitute MEP for the following permit term. In fact, in additional to implementing control measures, gathering the necessary information about control measure effectiveness is a vital part of what needs to be accomplished by Permittees during this permit term. In the next permit term, control measures will be implemented on the basis of what we learn in this term, and we will, thus, achieve iterative refinement and improvement through time.

Background on Specific Provisions: Provisions C.9 through C.14 contain both technology-based requirements to control pollutants to the MEP and water quality based requirements to prevent or reduce discharges of pollutants that may cause or contribute to violations of water quality standards. Provisions C.9 and C.11 of the Permit incorporate requirements for the two TMDLs that have been fully approved and are effective for the Permittees. These TMDLs are for pesticide-related toxicity in urban creeks and mercury in San Francisco Bay. Additionally, Provision C.12 contains measures that address PCBs. The Regional Water Board has adopted a PCB TMDL, but it is still pending approval by State Board, the Office of Administrative Law, and U.S. EPA. This PCBs TMDL includes requirements that would be consistent with this provision. Finally, Provision C.13 contains measures to implement the copper site-specific objective in San Francisco Bay.

Where a TMDL has been approved, NPDES permits must contain effluent limitations and conditions consistent with the requirements and assumptions in the TMDL.[54] Effluent limitations are generally expressed in numerical form. However, USEPA recommends that for NPDES-regulated municipal and small construction stormwater discharges, effluent limitations should be expressed as BMPs or other similar requirements rather than as numeric effluent limitations.[55] Consistent with USEPA's recommendation, this section implements WQBELs expressed as an iterative BMP approach capable of meeting the WLAs in accordance with the associated compliance schedule. The Permit's WQBELs include the numeric WLA as a performance standard and not as an effluent limitation. The WLA can be used to assess if additional BMPs are needed to achieve the TMDL Numeric Target in the waterbody.

[54] 40 CFR 122.44(d)(1)(vii)(B)

[55] USEPA, 2002. Establishing Total Maximum Daily Load (TMDL) Wasteload Allocations (WLAs) for Storm Water Sources and NPDES Permit Requirements Based on Those WLAs. P. 4.

C.9. Pesticides Toxicity Control Fact Sheet Findings in Support of Provision C.9

Fact Sheet Finding in Support of Provision C.9.

C.9-1 This Permit fulfills the Basin Plan amendments the Water Board adopted that establish a Water Quality Containment Strategy and TMDL for diazinon and pesticide-related toxicity for Bay Area urban creeks on November 16, 2005, and approved by the State Water Board on November 15, 2006. The Water Quality Containment Strategy requires urban runoff management agencies to minimize their own pesticide use, conduct outreach to others, and lead monitoring efforts. Control measures implemented by urban runoff management agencies and other entities (except construction and industrial sites) shall reduce pesticides in urban runoff to the MEP.

C.9-2 **(Allocations):** The TMDL is allocated to all urban runoff, including urban runoff associated with MS4s, Caltrans facilities, and industrial, construction, and institutional sites. The allocations are expressed in terms of toxic units and diazinon concentrations.

Specific Provision C.9 Requirements

C.9 provisions fully implement the TMDL for Urban Creeks Pesticide Toxicity. All C.9 provisions are stated explicitly in the implementation plan for this TMDL. Permittees are encouraged to coordinate activities with the Urban Pesticide Pollution Prevention Project, the Urban Pesticide Committee, and other agencies and organizations. The Urban Pesticide Pollution Prevention (UP3) Project has been funded by a grant from the State Water Board and its goal is to prevent water pollution from urban pesticide use. The Urban Pesticides Committee serves as an information clearinghouse and as a forum for coordinating pesticide TMDL implementation.

The UP3 Project provides resources and information on integrated pest management (IPM) and tools to municipalities to support their efforts to reduce municipal pesticide use and to conduct outreach to their communities on less-toxic methods of pest control. In addition, it provides technical assistance to municipalities to encourage the U.S. Environmental Protection Agency and the California Department of Pesticide Regulation to prevent water quality problems from pesticides. It also maintains and manages the Urban Pesticides Committee, a statewide network of agencies, nonprofits, industry, and other stakeholders that are working to solve water quality problems from pesticides.

Specific tools provided by the UP3 Project that relate to permit requirements include:

- Guidance and resources to help agencies create contracts and bid documents for structural pest management services that help them meet their integrated pest management goals

- IPM policies and ordinances
- IPM training workshops and materials
- Outreach program design resources
- Resources for evaluating effectiveness

Provisions C.9.a through C.9.d are designed to insure that integrated pest management (IPM) is adopted and implemented as policy by all municipalities. IPM is a pest control strategy that uses an array of complementary methods: natural predators and parasites, pest-resistant varieties, cultural practices, biological controls, various physical techniques, and pesticides as a last resort. If implemented properly, it is an approach that can significantly reduce or eliminate the use of pesticides. The implementation of IPM will be assured through training of municipal employees and the requirement that municipalities only hire IPM-certified contractors.

Provision C.9.e requires that municipalities (through cooperation or participation with BASMAA) track and participate in pesticide regulatory processes like the USEPA pesticide evaluation and registration activities related to surface water quality, and the California Department of Pesticide Regulation (DPR) pesticide evaluation activities. The goal of these efforts is to encourage both the state and federal pesticide regulatory agencies to accommodate water quality concerns within the pesticide regulation or registration process. Through these efforts, it could be possible to prevent pesticide-related water quality problems from happening by affecting which products are brought to market.

Provision C.9.g is critical to the success of municipal efforts to control pesticide-related toxicity. Future permits must be based on an updated assessment of what is working and what is not. With every provision comes the responsibility to assess its effectiveness and report on these findings through the permit. The particulars of assessment will depend on the nature of the control measure.

Provision C.9.h directs the municipalities to conduct outreach to consumers at point of purchase and provide targeted information on proper pesticide use and disposal, potential adverse impacts on water quality, and less toxic methods of pest prevention and control. One way in which this can be accomplished is for the Permittees to participate in and provide resources for the “Our Water, Our World” program (www.ourwaterourworld.org) or a functionally equivalent pesticide use reduction outreach program. The “Our Water, Our World” program has developed a Web site with many resources, “to assist consumers in managing home and garden pests in a way that helps protect” the environment.

C.10. Trash Reduction

Legal Authority

The following legal authority applies to section C.10:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and Federal
NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B) requires, "shall be based on a description of a program, including a schedule, to detect and remove (or require the discharger to the municipal storm sewer to obtain a separate NPDES permit for) illicit discharges and improper disposal into the storm sewer."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(2) requires, "a description of procedures to conduct on-going field screening activities during the life of the permit, including areas or locations that will be evaluated by such field screens."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(3) requires, "a description of procedures to be followed to investigate portions of the separate storm sewer system that, based on the results of the field screen, or other appropriate information, indicate a reasonable potential of containing illicit discharges or other sources of non-storm water."

Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B)(4) requires, "a description of procedures to prevent, contain, and respond to spills that may discharge into the municipal separate storm sewer."

San Francisco Bay Basin Plan, Chapter 4 – Implementation, Table 4-1 Prohibitions, Prohibition 7, which is consistent with the State Water Board's Enclosed Bays and Estuaries Policy, Resolution 95-84, prohibits the discharge of rubbish, refuse, bark, sawdust, or other solid wastes into surface waters or at any place where they would contact or where they would be eventually transported to surface waters, including flood plain areas. This prohibition was adopted by the Water Board in the 1975 Basin Plan, primarily to protect recreational uses such as boating.

Fact Sheet Findings in Support of Provision C.10

C.10-1 Trash and litter are a pervasive problem near and in creeks and in San Francisco Bay. Controlling trash is one of the priorities for this Permit reissuance not only because of the trash discharge prohibition, but also because

trash and litter cause particularly major impacts on our enjoyment of creeks and the Bay. There are also significant impacts on aquatic life and habitat in those waters and eventually to the global ocean ecosystem, where plastic often floats, persists in the environment for hundreds of years, if not forever, concentrates organic toxins, and is ingested by aquatic life. There are also physical impacts, as aquatic species can become entangled and ensnared and can ingest plastic that looks like prey, losing the ability to feed properly.

For the purposes of this provision, trash is defined to consist of litter and particles of litter. Man made litter is defined in California Government Code section 68055.1 (g): *Litter* means all improperly discarded waste material, including, but not limited to, convenience food, beverage, and other product packages or containers constructed of steel, aluminum, glass, paper, plastic, and other natural and synthetic materials, thrown or deposited on the lands and waters of the state, but not including the properly discarded waste of the primary processing of agriculture, mining, logging, sawmilling, or manufacturing.

C.10-2 Data collected by Water Board staff using the SWAMP Rapid Trash Assessment (RTA) Protocol,[56] over the 2003–2005 period,[57] suggest that the current approach to managing trash in waterbodies is not reducing the adverse impact on beneficial uses. The levels of trash in the waters of the San Francisco Bay Region are alarmingly high, considering the Basin Plan prohibits discharge of trash and that littering is illegal with potentially large fines. Even during dry weather conditions, a significant quantity of trash, particularly plastic, is making its way into waters and being transported downstream to San Francisco Bay and the Pacific Ocean. On the basis of 85 surveys conducted at 26 sites throughout the Bay Area, staff have found an average of 2.93 pieces of trash for every foot of stream, and all the trash was removed when it was surveyed, indicating high return rates of trash over the 2003–2005 study period. There did not appear to be one county within the Region with higher trash in waters—the highest wet weather deposition rates were found in western Contra Costa County, and the highest dry weather deposition was found in Sonoma County. Results of the trash in waterbodies assessment work by staff show that rather than adjacent neighborhoods polluting the sites at the bottom of the watershed, these areas, which tend to have lower property values, are subject to trash washing off with urban stormwater runoff cumulatively from the entire watershed.

C.10-3 A number of key conclusions can be made on the basis of the trash measurement in streams:

- Lower watershed sites have higher densities of trash.
- All watersheds studied in the San Francisco Bay Region have high levels of trash.

[56] SWAMP Rapid Trash Assessment Protocol, Version 8
[57] SWAMP S.F. Bay Region Trash Report, January 23, 2007

- There are trash source hotspots, usually associated with parks, schools, or poorly kept commercial facilities, near creek channels, that appear to contribute a significant portion of the trash deposition at lower watershed sites.
- Dry season deposition of trash, associated with wind and dry season runoff, contributes measurable levels of trash to downstream locations.
- The majority of trash is plastic at lower watershed sites where trash accumulates in the wet season. This suggests that urban runoff is a major source of floatable plastic found in the ocean and on beaches as marine debris.
- Parks that have more evident management of trash by city staff and local volunteers, including cleanup within the creek channel, have measurably less trash pieces and higher RTA scores.

C.10-4 The ubiquitous, unacceptable levels of trash in waters of the San Francisco Bay Region warrant a comprehensive and progressive program of education, warning, and enforcement, and certain areas warrant consideration of structural controls and treatment.

C.10-5 Trash in urban waterways of coastal areas can become *marine debris*, known to harm fish and wildlife and cause adverse economic impacts.[58] Trash is a regulated water pollutant that has many characteristics of concern to water quality. It accumulates in streams, rivers, bays, and ocean beaches throughout the San Francisco Bay Region, particularly in urban areas.

C.10-6 Trash adversely affects numerous beneficial uses of waters, particularly recreation and aquatic habitat. Not all litter and debris delivered to streams are of equal concern with regards to water quality. Besides the obvious negative aesthetic effects, most of the harm of trash in surface waters is imparted to wildlife in the form of entanglement or ingestion.[59,60] Some elements of trash exhibit significant threats to human health, such as discarded medical waste, human or pet waste, and broken glass.[61] Also, some household and industrial wastes can contain toxic batteries, pesticide containers, and fluorescent light bulbs that contain mercury. Large trash items such as discarded appliances can present physical barriers to natural stream flow, causing physical impacts such as bank erosion. From a management perspective, the persistent accumulation of trash in a waterbody is of particular concern, and signifies a priority for

[58] Moore, S.L., and M.J. Allen. 2000. Distribution of anthropogenic and natural debris on the mainland shelf of the Southern California Bight. *Mar. Poll. Bull*. 40:83-88.

[59] Laist, D. W. and M. Liffmann. 2000. *Impacts of marine debris: research and management needs.* Issue papers of the International Marine Debris Conference, Aug. 6-11, 2000. Honolulu, HI, pp. 16–29.

[60] McCauley, S.J. and K.A. Bjorndahl. 1998. Conservation implications of dietary dilution from debris ingestion: sublethal effects in post-hatchling loggerhead sea turtles. *Conserv. Biol*. 13(4):925-929.

[61] Sheavly, S.B. 2004. *Marine Debris: an Overview of a Critical Issue for our Oceans.* 2004 International Coastal Cleanup Conference, San Juan, Puerto Rico. The Ocean Conservancy.

prevention of trash discharges. Also of concern are trash *hotspots* where illegal dumping, littering, and/or accumulation of trash occur.

C.10-7 The narrative water quality objectives applicable to trash are Floating Material (Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect beneficial uses), Settleable Material (Waters shall not contain substances in concentrations that result in the deposition of material that cause nuisance or adversely affect beneficial uses), and Suspended Material (Waters shall not contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses).

Specific Provision C.10 Requirements

Provision C.10.a. Implement Pilot Enhanced Trash Controls and Full Trash Capture Device Installations – Demonstrate Improved Trash Assessments at Trash Hot Spots – Attain Trash Action Level (TAL)[62]

C.10.a.i. Goal Statement
States the goal the provision is intended to achieve: This provision requires Permittees accomplish trash management in to primary ways: implement enhanced trash management actions to reduce trash impact at hot spots in creeks or on shoreline areas, and implement full trash capture devices in a subset of their highest trash generating land uses to gain experience with this type of implementation. Enhanced Trash Management actions are increased municipal maintenance activities to remove trash from the urban landscape intensively, to prevent transport to streams and the Bay. Trash Capture Devices are the other mechanism to prevent trash impacts through capture of trash before entering the MS4 or in the MS4. The definition of full trash capture has been adopted from the Los Angeles Water Board, where it is being implemented through Trash TMDLs, represents a current status of MEP for trash capture. Trash Hot Spots

C.10.a.ii. Trash Hot Spot Selection
Permittees will have complete flexibility in implementing actions to show progress on Trash Hot Spots. These Hot Spots are areas of trash impact in creek and on shorelines. The accountability measure for these actions is achievement of the TAL of "Urban Optimal" measured using the Santa Clara Urban Runoff Pollution Prevention Program (SCVURPPP) revision of the Water Board SWAMP Rapid Trash Assessment (RTA). Permittees shall identify high trash impacted locations on State waters totaling at least one Trash Hot Spot (hot spot) per 30,000 population or per 100 acres of Retail/Wholesale Commercial Land Area, whichever is greater, within their jurisdictions based on ABAG 2005 data

[62] Definition of Full Trash Capture Device: The Los Angeles Water Board defines "full trash capture systems" as "any device or series of devices that traps all particles retained by a 5mm mesh screen and has a design treatment capacity of not less than the peak flow rate resulting from a one-year, one-hour, storm in the sub drainage area."

(ABAG land use data reference). If the hot spot number by one of the two determination methods is more than twice that determined by the other method, double the smaller hot spot number shall be used. Each Permittee shall select at least one trash hot spot. The ABAG 2005 land use data and population from the California State Department of Finance Web site are included in Attachment 10.1.

Provision C.10.a.iii.
For non-population based entities such as flood management districts, Hot Spot implementation requirements are assigned based approximately on service area population and development density, and overall size of service area, in Table 10-1.

Provision C.10.a.iv. Trash Hot Spot Clean Up to Trash Action Level (TAL)
This sub-provision outlines the accountability measure for trash hot spot clean up. This level does not represent attainment of receiving water standards, but is appropriate for this permit term as an interim goal.

Provision C.10.a.v.
A trash capture device requirement, to be implemented by July 1, 2013, is included to enable the Permittees to include this tool in there strategy for trash control and removal from waters. Trash capture device installation is becoming the maximum extent practicable standard through implementation in Los Angeles County. This requirement is a step towards understanding the appropriate use of the various trash capture device options in excluding trash from State waters.

Provision C.10.a.vi.
Permittees with very small total populations or quantity of commercial land will not be required to install trash capture devices due to presumed low trash impact. The TAL must be achieved by these Permittees.

Provision C.10.a.vii.
Booms or sea curtains receive reduced credit toward meeting the trash capture requirement, as they do not meet the full trash capture definition, yet are valuable for removing floating trash in large streams, particularly in tidal area or in lakes. The 10% catchment area credit will still be significant, as these placements are typically at the bottom of very large catchments.

Provision C.10.a.viii.
Trash Source Reduction – In addition to enhanced trash management controls to achieve cleanup of trash hot spots in creeks and full trash capture device installation, it is equally important to cut back on trash generation at the source to prevent pollution. For example, Bay Area cities such as San Francisco, Oakland and Berkeley adopted ordinances to ban plastic bags from grocery stores. Oakland and Emeryville adopted ordinances to ban non-biodegradable Styrofoam take-out food containers used by restaurants. These ordinances address the two major types of trash - plastic and Styrofoam. Oakland also passed Litter Tax on high trash generating businesses to create disincentive and to generate revenues to pay for trash control. In order to encourage Permittees to adopt and implement such local ordinances to reduce common litter items, and adopt curb-clearing requirements

to allow street sweepers to remove trash from the street gutters, Permittees successfully accomplishing ordinance adoption and implementation, or who have recently done so, will receive a 20% reduction in their trash capture device requirement.

Provision C.10.b. Hot Spot Assessment and Reporting

This sub-provision describes the assessment of trash hot spots, including photo assessment, to be reported in the annual report each year.

Provision C.10.c. Long-Term Plan for Trash Impact Abatement. Since the actions required in this 5-year permit term are pilot in scope, a plan for complete trash abatement from receiving waters, and full compliance with the Basin Plan prohibition must be developed for long-term implementation. This requirement sets a 15-year time frame for achieving no impacts to beneficial uses of receiving waters from trash.

Provision C.10.d. Reporting

This sub-provision sets forth the reporting required in this provision. The proposed trash hot spots are due February 1, 2010, and the remaining items are to be reported with each year's annual report.

Costs of Trash Control

Costs for either enhanced trash management measure implementation or installation and maintenance of trash capture devices are significant, but when spread over several years, and when viewed on a per-capita basis, are reasonable. Also, Trash capture devices have been installed by cities in California and in the Bay Region.

Trash and litter are costly to remove from our aquatic resource environments. Staff from the California Coastal Commission report that the Coastal Cleanup Day budget statewide: $200,000-250,000 for staff Coastal Commission staff, and much more from participating local agencies. The main component of this event is the 18,000 volunteer-hours which translates to $3,247,200 in labor, and so is equivalent to $3,250,000-3,500,000 per year to clean up 903,566 pounds of trash and recyclables at $3.60 to $3.90 per pound. This is one of the most cost-effective events because of volunteer labor and donations. The County of Los Angeles spends $20 million per year to sweep beaches for trash, according to Coastal Commission staff.

In Oakland, the Lake Merritt Institute is currently budgeted at $160,000 per year, with trash and litter removal from the Lake as a major task. The budget has increased from about $45,000 in 1996 to current levels. In the period of 1996-2005 the Lake Merritt Institute staff, utilizing significant volunteer resources, and accomplishing other education tasks, removed 410,859 pounds of trash from the Lake at cost of $951,725 at $2.3 per pound.

The City of Oakland reports that installation of two vortex and screen separators, titled by their brand name of CDS units, which cost, according to the table below, $821,000

for installations that treat tributary catchments of 192 acres before discharge to Lake Merritt at $4,276 per acre.

City of Oakland—CDS Unit Overview 9-07

Existing CDS unit location	Outfall number	Treatment area (acres)	Cost of implementation	Sizing	Maintenance requirements	Comments
Intersection of 27th and Valdez Streets	56*	71	$203,000 to contactor; plus ~$100,000 City costs	73 cfs peak flow; 36" stormdrain; Unit sizing: 18'6'6' box with 10'11"diam x 9'6" long cylinder	Visually inspect CDS Unit; remove trash and debris with Hydro Flusher bi-monthly	Installed in 2006. Required relocation of electrical conduit. Water main and gas line were also in the way; the box was adjusted to accommodate these conflicts.
Intersection of 22nd and Valley Streets	56*	121	$368,000 to contactor; plus ~$150,000 City costs	115 cfs peak flow; 54" stormdrain; Unit sizing: 18'8.5'6' box with 12'diam x 9'6" long cylinder	Visually inspect CDS Unit; remove trash and debris with Hydro Flusher bi-monthly	Installed in 2006. Installation costs were higher than anticipated. Sewer lines and PGE facilities were exposed that were not known before. Unit had to be modified and poured-in-place.

* The city is treating 192 acres or 72 percent of the 252 acres draining to outfall 56.

Mr. Morad Sedrak, the TMDL Implementation Program Manager, Bureau of Sanitation, Department of Public Works, City of Los Angeles, reports that the City plans to invest $72 million dollars for storm drain catch basin based capture device installation primarily, for a City of 4 million population, for a per-capita cost of $18 dollars. This effort is occurring over a span of over five years, for an annual per-capita cost of under $4.

Mr. Sedrak reports that O&M costs are not anticipated to increase, as the City of L.A. is already budgeted for 3 catch basin cleanings per year. He also states that catch basin inserts installed inside the catch basin in front of the lateral pipe, which have been certified by the Los Angeles Regional Water Board as total capture trash control devices, cost approximately $800 to $3,000 depending on the depth of the catch basin. The price quoted includes installation and the insert is made of Stainless Steel 316.

Furthermore, the price for catch basin opening screen covers, which are designed to retain trash at the street level for removal by sweepers, and also to open if there is a potential flooding blockage, ranges roughly from $800 to $4,500, depending on the opening size of the catch basin.

The City of Los Angeles has currently spent 27 million dollars on a retrofit program to install catch basin devices in approximately 30% of its area, with either inserts or screens or both. Mr. Sedrak states that Los Angeles plans to spend $45 million over the next 3 years to retrofit the remaining catch basins within the City. The total number of catch basins within the City is approximately 52,000.

Here are some links to information about the Los Angeles trash control approach:

http://www.lastormwater.org/Siteorg/program/TMDLs/trashtmdl.htm

http://www.lastormwater.org/Siteorg/download/pdfs/general_info/Request-Certification-10-06.pdf)

http://www.lastorhttp://www.lastormwater.org/Siteorg/download/pdfs/general_info/Request-Certification-10-06.pdfmwater.org/Siteorg/program/poll_abate/cbscreens.htm)

http://www.lastormwater.org/Siteorg/program/poll_abate/cbinserts.htm

http://www.lastormwater.org/Siteorg/program/poll_abate/cbscreens.htm

Additional cost information on various trash capture devices are included in the Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP) BMP Trash Toolbox (July 2007). The Toolbox contains cost information for both trash capture devices and enhanced trash management measure implementation, covers a broad range of options and also discusses operation and maintenance costs. Catch basin screens are included with an earlier estimate by the City of Los Angeles of $44 million over 10 years to install devices in 34,000 inlets.

Litter booms are also discussed with an example from the City of Oakland. The Damon Slough litter boom or sea curtain cost $36,000 for purchase and installation, including slough side access improvements for maintenance and trash removal. Annual maintenance costs have been $77,000 for weekly maintenance, which includes use of a crane for floating trash removal.

The costs of the full trash capture device installation required in the revised tentative order is significantly less than the previous tentative order requirements for trash capture, as set forth in the table below.

Trash Capture Cost Estimates – Revised TO versus TO

Trash Capture Device Requirement	Acres of Capture	Cost for Trash Capture Installation	Percent of Retail/Wholesale Commercial (ABAG 2005)	Per capita $, Population = 4,533,634
Revised TO: Implemented in Year 4 – 30% of Retail/Wholesale Commercial	5527	**$ 27,635,000**	30%	$6.06
Previous TO: Implement in Year 4, 5% of Urban/suburban land	0.05 X 529,712 = 26,485 (BASMAA) or ABAG 0.05 X 655,015 = 32,750	$132,425,000 or $163,750,000	5% of Urban/suburban land	$29 or $36

30**%** X 18,426 acres = 5527 acres X $5000/acre = **$27,635,000** for four counties for installation; maintenance will add an additional cost. The Permittees may work cooperatively to achieve this capture installation requirement, and there is the potential for Regional revenue development. The previous requirement was 5% of (.05 X 655,015) (529,712 by BASMAA's count) acres of urban land (from ABAG 2005 table) = 32,750 acres, ((26,486 according to BASMAA) X $5000 = $132,000,000).

C.11. Mercury Controls

Fact Sheet Findings in Support of Provision C.11

C.11-1 On August 9, 2006, the Water Board adopted a Basin Plan amendment including a revised TMDL for mercury in San Francisco Bay, two new water quality objectives, and an implementation plan to achieve the TMDL. The State Water Board has approved this Basin Plan amendment, and USEPA approval is pending. C.11-2 through C.11-6 are components of the Mercury TMDL implementation plan relevant to implementation through the municipal stormwater permit.

C.11-2 The 2003 load of mercury from urban runoff is 160 kg/yr, and the aggregate WLAs for urban runoff is 80 kg/yr and shall be implemented through the NPDES stormwater permits issued to urban runoff management agencies and Caltrans. The urban stormwater runoff allocations implicitly include all current and future permitted discharges, not otherwise addressed by another allocation, and unpermitted discharges within the geographic boundaries of urban runoff management agencies (collectively, *source category*) including, but not limited to, Caltrans roadway and non-roadway facilities and rights-of-way, atmospheric deposition, public facilities, properties proximate to stream banks, industrial facilities, and construction sites.

C.11-3 The allocations for this source category shall be achieved within 20 years, and, as a way to measure progress, an interim loading milestone of 120 kg/yr, halfway between the current load and the allocation, should be achieved within 10 years. If the interim loading milestone is not achieved, NPDES-permitted entities shall demonstrate reasonable and measurable progress toward achieving the 10-year loading milestone.

C.11-4 The NPDES permits for urban runoff management agencies shall require the implementation of BMPs and control measures designed to achieve the allocations or accomplish the load reductions derived from the allocations. In addition to controlling mercury loads, BMPs or control measures shall include actions to reduce mercury-related risks to humans and wildlife. Requirements in the permit issued or reissued and applicable for the term of the permit shall be based on an updated assessment of control measures intended to reduce pollutants in stormwater runoff to the MEP and remain consistent with the section of this chapter titled, *Surface Water Protection and Management—Point Source Control—Stormwater Discharges*.

C.11-5 The following additional requirements are or shall be incorporated into NPDES permits issued or reissued by the Water Board for urban runoff management agencies.

a. Evaluate and report on the spatial extent, magnitude, and cause of contamination for locations where elevated mercury concentrations exist;

b. Develop and implement a mercury source control program;

c. Develop and implement a monitoring system to quantify either mercury loads or loads reduced through treatment, source control, and other management efforts;

d. Monitor levels of methylmercury in discharges;

e. Conduct or cause to be conducted studies aimed at better understanding mercury fate, transport, and biological uptake in San Francisco Bay and tidal areas;

f. Develop an equitable allocation-sharing scheme in consultation with Caltrans (see below) to address Caltrans roadway and non-roadway facilities in the program area, and report the details to the Water Board;

g. Prepare an Annual Report that documents compliance with the above requirements and documents either mercury loads discharged, or loads reduced through ongoing pollution prevention and control activities; and

h. Demonstrate progress toward (a) the interim loading milestone, or (b) attainment of the allocations shown in Individual WLAs (see Table 4-w of the Basin Plan amendment), by using one of the following methods:

   (1) Quantify the annual average mercury load reduced by implementing

      i. Pollution prevention activities, and

      ii. Source and treatment controls. The benefit of efforts to reduce mercury-related risk to wildlife and humans should also be quantified. The Water Board will recognize such efforts as progress toward achieving the interim milestone and the mercury-related water quality standards upon which the allocations and corresponding load reductions are based. Loads reduced as a result of actions implemented after 2001 (or earlier if actions taken are not reflected in the 2001 load estimate) may be used to estimate load reductions.

   (2) Quantify the mercury load as a rolling 5-year annual average using data on flow and water column mercury concentrations.

   (3) Quantitatively demonstrate that the mercury concentration of suspended sediment that best represents sediment discharged with urban runoff is below the suspended sediment target.

C.11-6 Urban runoff management agencies have a responsibility to oversee various discharges within the agencies' geographic boundaries. However, if it is determined that a source is substantially contributing to mercury loads to the Bay or is outside the jurisdiction or authority of an agency, the Water Board will consider a request from an urban runoff management agency that may include an allocation, load reduction, and/or other regulatory requirements for the source in question.

Specific Provision C.11 Requirements

The C.11 provisions implement the mercury TMDL and follow the general approach for sediment-bound pollutants discussed above where we seek to build our understanding and level of certainty concerning control actions by implementing actions in a phased approach. We then expand implementation of those actions that prove effective, and perhaps scale back or discontinue those that are not effective. Accordingly, there are some provisions that will be implemented throughout the Region, some that will be tested on a limited basis first before making the decision to expand region-wide in the next permit term. Some of the measures are companion measures for efforts targeting PCBs.

Provision C.11.a. Mercury is found in a wide variety of consumer products (e.g., fluorescent bulbs) that are subject to recycling requirements. These recycling efforts are already happening throughout the Region, and Provision C.11.a requires promotion, facilitation and/or participation in these region-wide recycling efforts to increase effectiveness and public participation.

Provision C.11.b. The remand resolution of the SF Bay Mercury TMDL made it clear that methyl mercury monitoring must be required of all NPDES Permittees. Methyl mercury is the most toxic form of mercury, and there is very little information, if any, regarding the concentrations of methyl mercury found in urban runoff. The purpose of the monitoring required through this provision is to obtain seasonal information and to assess the magnitude and spatial/temporal patterns of methylmercury concentrations in urban runoff.

Provisions C.11.c through Provision C.11.f relate to identical C.12 Provisions for PCBs. For each of these, sites for pilot studies will primarily be chosen on the basis of the potential for reducing PCB loads, but consideration will be given to mercury removal in the final design and implementation of the studies. For more information, see the fact sheet discussions for
Provisions C.12.c, d, e, and f and Provision C.2.g.

Provision C.11.g implements the TMDL requirement that Permittees measure mercury loads and loads reduced from program activities. There are three options for accomplishing this requirement: quantifying mercury loads reduced through implemented control measures, quantify mercury loading into the Bay from urban runoff, or demonstrating that the concentration of mercury on suspended sediment particles is below the sediment target of 0.2 ppm. It is likely that the first option will be chosen, and this will require development of an accounting system to establish what

load reductions result from program activities. This will not be difficult for those measures that involve capture and measurement of mercury-containing sediment, but it will be more challenging for efforts that do not involve direct measurement.

Provision C.11.h is equivalent to Provision C.12.h for PCBs and is motivated by the same remaining technical uncertainties.

Provision C.11.i requires actions that manage human health risk due to mercury and PCBs. These may include efforts to communicate the health risks of eating Bay fish and other efforts aimed at high risk-communities.

Provision C.11.j requires an allocation sharing scheme to be developed in cooperation with Caltrans. The urban runoff TMDL allocation implicitly includes loads from Caltrans facilities.

C.12. PCBs Controls

The C.12 provisions are consistent with the regulatory approach and implementation plan of the San Francisco Bay PCBs TMDL adopted by the Water Board. They follow the general approach for sediment-bound pollutants discussed above where we seek to build our understanding and level of certainty concerning control actions by implementing actions in a phased approach. We then expand implementation of those actions that prove effective, and perhaps scale back or discontinue those that are not effective. Accordingly, there are some provisions that will be implemented throughout the region, some that will be tested on a limited basis first before making the decision to expand region-wide in the next permit term.

Fact Sheet Findings in Support of Provision C.12

C.12-1 On February 13, 2008, the Water Board adopted a Basin Plan amendment establishing a TMDL for PCBs in San Francisco Bay and an implementation plan to achieve the TMDL. Approval by the State Water Board and USEPA is pending. The following excerpts from the TMDL implementation plan are relevant to implementation of the municipal stormwater permit.

"Stormwater runoff wasteload allocations shall be achieved within 20 years and shall be implemented through the NPDES stormwater permits issued to stormwater runoff management agencies and the California Department of Transportation (Caltrans). The urban stormwater runoff wasteload allocations implicitly include all current and future permitted discharges, not otherwise addressed by another allocation, and unpermitted discharges within the geographic boundaries of stormwater runoff management agencies including, but not limited to, Caltrans roadway and non-roadway facilities and rights-of-way, atmospheric deposition, public facilities, properties proximate to stream banks, industrial facilities, and construction sites.

Requirements in each NPDES permit issued or reissued shall be based on an updated assessment of best management practices and control measures intended to reduce PCBs in urban stormwater runoff. Control measures implemented by stormwater runoff management agencies and other entities (except construction and industrial sites) shall reduce PCBs in stormwater runoff to the maximum extent practicable. Control measures for construction and industrial sites shall reduce discharges based on best available technology economically achievable. All permits shall remain consistent with Section 4.8 - Stormwater Discharges.

In the first five-year permit term, stormwater Permittees will be required to implement control measures on a pilot scale to determine their effectiveness and technical feasibility. In the second permit term, stormwater Permittees will be required to implement effective control measures, that will not cause

significant adverse environmental impacts, in strategic locations, and to develop a plan to fully implement control measures that will result in attainment of allocations, including an analysis of costs, efficiency of control measures and an identification of any significant environmental impacts. Subsequent permits will include requirements and a schedule to implement technically feasible, effective and cost efficient control measures to attain allocations. If, as a consequence, allocations cannot be attained, the Water Board will take action to review and revise the allocations and these implementation requirements as part of adaptive implementation.

In addition, stormwater Permittees will be required to develop and implement a monitoring system to quantify PCBs urban stormwater runoff loads and the load reductions achieved through treatment, source control and other actions; support actions to reduce the health risks of people who consume PCBs-contaminated San Francisco Bay fish; and conduct or cause to be conducted monitoring, and studies to fill critical data needs identified in the adaptive implementation section.

Stormwater runoff management agencies have a responsibility to oversee various discharges within the agencies' geographic boundaries. However, if it is determined that a source is substantially contributing to PCBs loads to the Bay or is outside the jurisdiction or authority of an agency the Water Board will consider a request from an stormwater runoff management agency which may include an allocation, load reduction, and/or other regulatory requirements for the source in question."

C.12-2 Some PCB congeners have dioxin-like properties. Dioxins are persistent, bioaccumulative, toxic compounds that are produced from the combustion of organic materials in the presence of chlorine. Dioxins enter the air through fuel and waste emissions, including diesel and other motor vehicle exhaust fumes and trash incineration, and are carried in rain and contaminate soil. Dioxins bioaccumulate in fat, and most human exposure occurs through the consumption of animal fats, including those from fish. Therefore, the actions targeting PCBs will likely have the simultaneous benefit of addressing a portion of the dioxin impairment resulting from dioxin-like PCBs.

Specific Provision C.12 Requirements

Provision C.12.a. PCBs were used in a variety of electrical devices and equipment, some of which still can be found during industrial inspections. Provision C.12.a requires the stormwater management agencies to ensure that industrial inspectors can identify PCBs or PCB-containing equipment during their inspections and make sure appropriate agencies are notified if they are found. There is enough experience and/or background knowledge about the presence of such PCB-containing equipment that this measure should be implemented region-wide during this permit term.

Provision C.12.b. PCBs are used in a variety of building materials like caulks and adhesives. PCBs contained in such materials can be liberated and transported in runoff during and after demolition and renovation activities. At this point, it is not known how extensive this type of PCB contamination is in the region. Therefore, the expectation for this permit term is that Permittees conduct pilot studies (Provision C.12.b) that includes evaluation of the presence of PCBs in such materials, sampling and analysis, and BMP development to prevent PCBs in these materials from being released into the environment during demolition and renovation. Conducting these pilot tests and reporting results will help determine if control measures for PCBs from these sources should be implemented in a more widespread fashion in the next permit term.

Provisions C.12.c and C.12.d form the core of PCB-related efforts for this permit term, and these efforts are crucial for the iterative development of effective control measures for PCBs and other sediment-bound pollutants in future permit terms. The overarching purpose of these two provisions is to conduct five comprehensive pilot studies in locations known to contain high levels of PCBs. The pilot studies will involve a combination of efforts including abatement of the on-land PCB contamination (Provision C.12.c) as well as exploration of sediment management practices (C.12.d) that can be implemented by municipalities to control migration of the PCBs away from the source of contamination. We expect that a suite of control measures will be applied in these five pilot regions to determine the optimum suite of measures for controlling PCB contamination and preventing its transport through the storm drain system. The lessons learned through these pilot efforts will inform the direction of future efforts targeting contaminated zones throughout the Region in subsequent permit terms.

Provision C.12.e. One promising management practice for addressing a wide range of sediment-bound contaminants, including PCBs is on-site treatment. Provision C.12.e requires selection of 10 locations for pilot studies spanning treatment types as described in the Provision. This effort can be conducted in conjunction with Provision C.12.d such that on-site treatment efforts conducted as part of C.12.d can be counted toward accomplishing C.12.e requirements.

Provision C.12.f. Another promising management practice is the diversion of certain flows to the sanitary sewers to be treated by the local POTWs. Provision C.12.f requires an evaluation of locations for diversion pilot studies and implementation of pilot studies at five pump stations. This effort can be conducted in conjunction with Provision C.12.d such that POTW diversion efforts conducted as part of C.12.d can be counted toward accomplishing C.12.f requirements. Also see discussion under Provision C.2.g.

Provision C.12.g requires, consistent with the approach taken in the PCBs TMDL, development of a monitoring system to quantify PCBs loads and loads reduced through source control, treatment and other management measures. This monitoring system will be used to determine progress toward meeting TMDL load allocations. This system should establish the baseline loading or loads reduced against which to compare future loading and load reductions.

Provision C.12.h. There are still uncertainties surrounding the magnitude and nature of PCBs reaching the Bay in urban runoff and the ultimate fate of such PCBs, including biological uptake. Provision C.12.h requires that Permittees ensure that fate and transport studies of PCBs in urban runoff are completed.

Provision C.12.i. requires actions that manage human health risk due to mercury and PCBs. These may include efforts to communicate the health risks of eating Bay fish and other efforts aimed at high risk-communities.

C.13. Copper Controls

Chronic and acute site-specific objectives (SSOs) for dissolved copper have been established in all segments of San Francisco Bay. The plan to implement the SSOs and ensure the achievement and ongoing maintenance of the SSOs in the entire Bay includes two types of actions for urban runoff management agencies. These actions from the SSO implementation are implemented through this permit as provisions to control urban runoff sources of copper as well as measures to resolve remaining technical uncertainties for copper fate and effects in the Bay.

The control measures for urban runoff target significant sources of copper identified in a report produced in 2004 for the Clean Estuary Partnership.[63] This report updated information on sources of copper in urban runoff, loading estimates and associated level of uncertainty, and summarized feasible control measures and priorities for further investigation. Accordingly, the permit provisions target major sources of copper including vehicle brake pads, architectural copper, copper pesticides, and industrial copper use.

Fact Sheet Findings in Support of Provision C.13.

C.13-1 Urban runoff is a conveyance mechanism by which copper reaches San Francisco Bay.

C.13-2 Copper has the reasonable potential to cause or contribute to exceedances of copper water quality standards in San Francisco Bay.

C.13-3 Site specific water quality objectives for dissolved copper have already been adopted for South San Francisco Bay will soon be adopted for the rest of the Bay.

C.13-4 The Permit requirements to control copper to the MEP are necessary to implement and support ongoing achievement of the site-specific water quality objectives.

Specific Provision C.13. Requirements

Provision C.13.a. Copper is used as an architectural feature in roofs, gutters and downspouts. When these roofs are cleaned with aggressive cleaning solutions, substantial amounts of copper can be liberated. The provision C.13.a for architectural copper involves a variety of strategies ranging from BMPs to prohibition against discharge of these cleaning wastes to the storm drain.

[63] TDC (TDC Environmental). 2004. *Copper Sources in Urban Runoff and Shoreline Activities*. Prepared for the Clean Estuary Partnership.

Provision C.13.b. Copper is commonly used as an algaecide in pools, spas, and fountains. The provision C.13.b prohibits discharge to the storm drain of copper-containing wastewater from such amenities.

Provision C.13.c. Vehicle brake pads are a large source of copper to the urban environment. There are cooperative efforts (e.g., the Brake Pad Partnership) evaluating the potential effects of brake wear debris on water quality. This cooperative effort could result in voluntary actions to reduce the amount of copper in automobile brake pads. However, this voluntary reduction is uncertain, and some aftermarket brake pads are possibly unaffected by the voluntary action. Moreover, the benefits of copper content reduction might be slowly realized because there is a great deal of wear debris already deposited on watersheds, and this wear debris will continue to be deposited as long as copper-containing brake pads are in use. Therefore, there might need to be additional measures addressing copper-containing wear debris on the part of urban stormwater management agencies. Provision C.13.c requires ongoing participation in the cooperative efforts of the Partnership.

Provision C.13.d Some industrial facilities likely use copper or have sources of copper (e.g., plating facilities, metal finishers, auto dismantlers). This control measure requires municipalities to include these facilities in their inspection program plans.

The most recent Staff Report[64] for the SSOs north of the Dumbarton Bridge also describes several areas of remaining technical uncertainty, and **Provision C.13.e** requires studies to address these uncertainties. Two of these areas are of particular concern, and urban runoff management agencies are required to conduct or cause to be conducted studies to help resolve these two uncertainties.

The first uncertainty concerns copper's tendency, even at low concentrations, to cause a variety of sublethal (not resulting in death, but in impaired function) effects. The studies documenting such effects have, so far, been conducted in the laboratory in experiments modeling freshwater systems, and many of them have not yet been published. A number of uncertainties need to be resolved before interpretation and extension to marine or estuarine systems can be attempted.[65]

The second uncertainty is that surface sediment samples have exhibited toxicity to test organisms at a number of sites throughout the Bay. Research has shown that sediment toxicity to bivalve embryos is caused by "elevated concentrations of divalent cations….with copper as the most probable cause of toxicity." Additional studies are needed to further examine whether water and sediment toxicity tests used in the RMP are accurate predictors of impacts on the Bay's aquatic and benthic communities.

[64] SFBRWQCB (San Francisco Bay Regional Water Quality Control Board). 2007. *Copper Site-Specific Objectives in San Francisco Bay: Proposed Basin Plan Amendment and Draft Staff Report.* June.

[65] Ibid.

C.14. Polybrominated Diphenyl Ethers (PBDE), Legacy Pesticides and Selenium

This section is predicated on the fact that legacy pesticides, PBDEs, and selenium are either known to impair or potentially impair Bay and tributary beneficial uses. Further, urban stormwater is a likely or potential cause or contributor to such impairment. The requirements for this permit term are primarily information gathering consistent with Provision C.1. Namely, this provision requires that Permittees gather information on a number of pollutants of concern (e.g., PBDEs, DDT, dieldrin, chlordane, selenium) for which TMDLs are planned or are in the early stages of development.

The goals of the provisions in this section are the following: One goal is to determine the concentrations and distribution of these pollutants and if urban runoff is a conveyance mechanism associated with their possible impairment of San Francisco Bay.

A second goal is to gather and provide information to allow calculation of PBDEs, legacy pesticides, and selenium loads to San Francisco Bay from urban runoff conveyance systems. A third goal is to identify control measures and/or management practices to eliminate or reduce discharges of PBDEs, legacy pesticides, or selenium conveyed by urban runoff conveyance systems. The Permittees are encouraged to work with the other municipal stormwater management agencies in the Bay Region to implement a plan to identify, assess, and manage controllable sources of these pollutants in urban runoff. The control actions initiated for PCBs will form the core of initial actions targeting sediment bound pollutants like these. It is very likely that some of these PCB control measures (see Provision C.12) warrant consideration for the control of sediment bound pollutants like PBDEs, legacy pesticides, and possibly others as well.

C.15. Exempted and Conditionally Exempted Discharges

Legal Authority

Broad Legal Authority: CWA section 402(p)(3)(B)(ii-iii), CWC section 1337, and Federal NPDES regulation 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Federal NPDES regulations 40 CFR 122.26(d)(2)(iv)(B) requires MS4 operators, "to detect and remove (or require the discharger to the municipal separate storm sewer to obtain a separate NPDES permit for) illicit discharges and improper disposal into the storm sewer."

Federal NPDES regulation 40 CFR 122.26(d)(2)(iv)(B)(1) provides that the Permittees shall prevent all types of illicit discharges into the MS4 except for certain non-stormwater discharges.

Fact Sheet Findings in Support of Provision C.15.

Prohibition A.1. effectively prohibits the discharge of non-stormwater discharges into the storm sewer system. However, we recognize that certain types of non-stormwater discharges may be exempted from this prohibition if they are unpolluted and do not violate water quality standards. Other types of non-stormwater discharges may be conditionally exempted from Prohibition A.1. if the discharger employs appropriate control measures and BMPs prior to discharge and monitors and reports on the discharge.

Specific Provision C.15. Requirements

Provision C.15. identifies the types of non-stormwater discharges that are exempted from Discharge Prohibition A.1. and other types of non-stormwater discharges that are conditionally exempted from Discharge Prohibition A.1.

Provision C.15.a. identifies the types of non-stormwater discharges that are exempted from Discharge Prohibition A.1. if such discharges are unpolluted and do not violate water quality standards. If any exempted non-stormwater discharge is identified as a source of pollutants to receiving waters, the discharge shall be addressed as a conditionally exempted discharge and must meet the requirements of Provision C.15.b.

Provision C.15.b. identifies the types of non-stormwater discharges that are conditionally exempted from Discharge Prohibition A.1. if they are identified by Permittees or the Executive Officer as not being sources of pollutants to receiving waters. To eliminate adverse impacts from such discharges, project proponents shall develop and implement appropriate pollutant control measures and BMPs, and where applicable, shall monitor and report on the discharges in accordance with the requirements specified in Provision C.15.b. The intent of Provision C.15.b.'s

requirements is to facilitate Permittees in regulating these non-stormwater discharges to the storm drains since the Permittees have ultimate responsibility for what flows in those storm drains to receiving waters. For all planned discharges, the nature and characteristic of the discharge must be verified prior to the discharge so that effective pollution control measures are implemented, if deemed necessary. Such preventative measures are cheaper by far than post-discharge cleanup efforts.

Provision C.15.b.i. identifies discharges of pumped groundwater and discharges from foundation drains, crawl space pumps, and footing drains as a type of conditionally exempted non-stormwater discharge. This Provision requires initial testing and, if necessary, continued monitoring of the discharge. Such discharges shall be treated, if necessary, to remove pollutants such as total suspended solids and silt, and must meet specified discharge limits for turbidity and pH. This Provision also encourages these types of discharges to be directed to landscaped or vegetated areas, bioretention units, or the sanitary sewer, if allowed by the local sanitary sewer agency, instead of to the storm drains.

Provision C.15.b.ii. identifies air conditioning condensate as a type of conditionally exempted non-stormwater discharge. This Provision requires condensate to be discharged to landscaped or vegetated areas, if feasible. Discharges from new commercial and industrial air conditioning units are required to be discharged to landscaped areas or the sanitary sewer if allowed by the local sanitary sewer agency. Direct discharges of condensate from new, large commercial and industrial air conditioning units are prohibited from discharge to the storm drains unless adequate treatment measures are in place to meet water quality standards.

Provision C.15.b.iii. identifies potable water discharges as a type of conditionally exempted non-stormwater discharge. Potable water discharges contribute pollution to water quality in receiving waters because they contain chlorine or chloramines, two very toxic chemicals to aquatic life. Therefore, appropriate dechlorination and monitoring of chlorine residual, pH and turbidity, particularly for planned discharges of potable water, are crucial to prevent adverse impacts in the receiving waters.

This Provision requires Permittees to notify or require potable water dischargers to notify Water Board staff at least one week in advance for planned discharges of potable water with a flowrate of 250,000 gpd or more or a total 500,000 gallons or more. These planned discharges must meet specified discharge benchmarks for chlorine residual, pH, and turbidity. The Permittees must also meet or require potable water dischargers to meet monitoring and reporting requirements.

To address unplanned discharges of potable water such as non-routine water line breaks, leaks, overflows, fire hydrant shearing, and emergency flushing, this Provision requires Permittees to implement or require potable water dischargers to implement administrative BMPs such as source control measures, managerial practices, operations and maintenance procedures or other measures to reduce or prevent potential pollutants from being discharged during these events. This Provision also contains specific notification and monitoring requirements to

assess immediate and continued impacts to water quality when these events happen.

This Provision acknowledges that in cases of emergency discharge, such as from firefighting and disasters, priority of efforts shall be directed toward life, property, and the environment, in that order. Therefore, Permittees are required to implement BMPs that do not interfere with immediate emergency response operations or impact public health and safety. Reporting requirements for such events shall be determined by Water Board staff on a case-by-case basis.

Provision C.15.b.iv. identifies swimming pool, hot tub, spa, and fountain water discharges as a type of conditionally exempted non-stormwater discharge. These types of discharges are allowed to be drained to the storm drains only if there are no other feasible disposal alternatives, such as discharge to the sanitary sewer or landscaped areas, and the discharges have been property dechlorinated to non-detectable levels of chlorine. We strongly encourage local sanitary sewer agencies to accept these types of non-stormwater discharges, especially for new and rebuilt ones where connection could be achieved with marginal effort. This Provision requires Permittees to coordinate with local sanitary agencies in these efforts.

Provision C.15.b.v. identifies irrigation water from landscaping, lawns and gardens as a type of conditionally exempted non-stormwater discharge. This Provision requires Permittees to promote measures that minimize runoff and pollutant loading from excess irrigation, such as conservation programs, outreach regarding overwatering and less toxic options for pest control and landscape management, the use of drought tolerant and native vegetation, and to implement appropriate illicit discharge response and enforcement for ongoing, large-volume landscape irrigation runoff to the storm drains.

Provision C.15.b.vi. requires Permittees to identify and describe additional types and categories of discharges not listed in Provision C.15.b., that they propose to conditionally exempt from Prohibition A.1., in periodic submittals to the Executive Officer.

Provision C.15.b.vii. establishes a mechanism to authorize under the Permit non-stormwater discharges owned or operated by the Permittees.

Attachment J: Standard NPDES Stormwater Permit Provisions

The following legal authority applies to Attachment J:

Broad Legal Authority: CWA sections 402(p)(3)(B)(ii-iii), CWC section 13377, and federal NPDES regulations 40 CFR 122.26(d)(2)(i)(B, C, D, E, and F) and 40 CFR 122.26(d)(2)(iv).

Specific Legal Authority: Standard provisions, reporting requirements, and notifications are consistent to all NPDES permits and are generally found in federal NPDES regulation 40 CFR 122.41.

Attachment J includes Standard Provisions. These Standard Provisions ensure that NPDES stormwater permits are consistent and compatible with USEPA's federal regulations. Some Standard Provision sections specific to publicly owned sewage treatment works are not included in Attachment J.

Fact Sheet Attachment 6.1

Construction Inspection Data

Construction Inspection Data

Facility/Site Inspected	Inspection Date	Weather During Inspection	Inches of Rain Since Last Inspection	Enforcement Response Level	Problem(s) Observed							Specific Problem(s)	Resolution			Comments/ Rationale for Longer Compliance Time
					Erosion Control	Runon and Runoff Control	Sediment Control	Active Treatment System	Good Site Management	Non Stormwater Management	Illicit Discharge		Problems Fixed	Need More Time	Escalate Enforcement	
Panoramic Views	9/30/08	Dry	0	Written Notice			x					Driveway not stabilized				
Panoramic Views	10/15/08	Dry	0.5										x			50' of driveway rocked.
Panoramic Views	11/15/08	Rain	3	Stop Work	x		x				x	Uncovered graded lots eroding; Sediment entering a stormdrain that didn't have adequate protection.				
Panoramic Views	11/15/08	Drizzling	0.25										x			Lots blanketed. Storm drains pumped. Street cleaned.
Panoramic Views	12/1/08	Dry	4	Verbal Warning					x			Porta potty next to stormdrain.	x			Porta potty moved away from stormdrain.
Panoramic Views	1/15/08	Rain	3.25	Written Warning	x					x		Fiber rolls need maintenance; Tire wash water flowing into street				
Panoramic Views	1/25/09	Dry	0										x			Fiber rolls replaced.

Facility/Site Inspected	Inspection Date	Weather During Inspection	Inches of Rain Since Last Inspection	Enforcement Response Level	Problem(s) Observed							Specific Problem(s)	Resolution			Comments/ Rationale for Longer Compliance Time
					Erosion Control	Runon and Runoff Control	Sediment Control	Active Treatment System	Good Site Management	Non Stormwater Management	Illicit Discharge		Problems Fixed	Need More Time	Escalate Enforcement	
Panoramic Views	2/28/09	Rain	2.4	Stop Work	x		x				x	Slope erosion control failed. Fiber rolls at the bottom of the hill flattened. Sediment laden discharge skipping protected stormdrains and entering unprotected stormdrains.				
Panoramic Views	2/28/09	Rain	0.1											x		Fiber rolls replaced. Silt fences added. More stormdrains protected. Streets cleaned. Slope too soggy to access.
Panoramic Views	3/15/09	Dry	1	Citation with Fine					x		x	Paint brush washing not designated	x			Street and storm drains cleaned. Slopes blanketed.
Panoramic Views	4/1/09	Dry	0.5	Citation with Fine							x	Concrete washout overflowed; Evidence of illicit discharge				
Panoramic Views	4/15/09	Dry	0										x			Concrete washout replaced; Storm drain and line cleaned.

Fact Sheet Attachment 10.1

Trash Hot Spot Determination

Using ABAG Land Use Data – 2005

[http://quake.abag.ca.gov/mitigation/pickdbh2.html] Association of Bay Area Governments, 2005 ABAG Land Use Existing Land Use in 2005: Report and Data for Bay Area Counties

Hot Spot Determination Using ABAG Land use Data

	Population	Urban Land Area, (acres)	Total Land Area (acres)	Total Commercial Acres	Commercial Land as Percentage of urban land	Hot Spots Required / 30K Pop	Hot Spots Required/ Retail-Wholesale Commercial 100 acres	Retail/wholesale Commercial Only (acres)	30% of Retail/Wholesale Commercial (acres)	Retail – Whole sale Commercial Percent of urban land
San Leandro	73,402	8790	9924	1533	17.44%	2	12 reduce to 4	1210	363	13.77%
Oakland	420,183	34671	35742	3517	10.14%	14	8	759	227.7	2.19%
Dublin	46,934	6928	7977	1128	16.28%	2	4	377	113.1	5.44%
Emeryville	9,727	850	859	176	20.71%	1	1	69	20.7	8.12%
Albany	16,877	1132	1132	148	13.07%	1	1	95	28.5	8.39%
Berkeley	106,697	6713	6740	963	14.35%	3	2	183	54.9	2.73%
Alameda Unincorp.	140,825	36,101	273,394	3228	8.94%	5	4	375	112.5	1.04%
Alameda	75,823	6540	6827	698	10.67%	2	4	402	120.6	6.15%
Fremont	213,512	25,160	49,360	2420	9.62%	7	7	698	209.4	2.77%
Hayward	149,205	17,727	28,181	1917	10.81%	5	7	726	217.8	4.10%
Livermore	83,604	12,381	15,272	1272	10.27%	3	4	423	126.9	3.42%
Newark	43,872	4,857	8,803	673	13.86%	1	3	314	94.2	6.46%
Piedmont	11,100	1,073	1,073	40	3.73%	1	1	1	0.3	0.09%
Pleasanton	69,388	11,066	13,929	1,836	16.59%	2	4	366	109.8	3.31%
Union City	73,402	6,575	12,365	664	10.10%	2	2	183	54.9	2.78%
San Mateo Unincorp.	65,844	31,451	194,518	1646	5.23%	2	1	71	21.3	0.23%
Atherton	7,475	3232	3242	225	6.96%	1	1	0	0	0.00%
Belmont	26,078	2757	2928	346	11.82%	1	1	58	17.4	2.10%

	Population	Urban Land Area, (acres)	Total Land Area (acres)	Total Commercial Acres	Commercial Land as Percentage of urban land	Hot Spots Required / 30K Pop	Hot Spots Required/ Retail-Wholesale Commercial 100 acres	Retail/wholesale Commercial Only (acres)	30% of Retail/Wholesale Commercial (acres)	Retail – Whole sale Commercial Percent of urban land
Brisbane	3,861	1,334	2,027	111	8.32%	1	1	16	4.8	1.20%
Burlingame	28,867	2,841	2,851	465	16.37%	1	1	123	36.9	4.33%
Colma	1,613	1168	1250	120	10.27%	1	1	106	31.8	9.08%
Portola Valley	4,639	3389	5893	99	2.92%	1	1	9	2.7	0.27%
Daly City	106,361	4571	4912	625	13.67%	3	2	242	72.6	5.29%
East Palo Alto	32,897	1,396	1,554	175	12.54%	1	1	59	17.7	4.23%
Foster City	30,308	2245	2475	290	12.92%	1	1	67	20.1	2.98%
Half Moon Bay	13,046	2,378	4,010	194	8.16%	1	1	49	14.7	2.06%
Hillsborough	11,272	3,758	3,943	88	2.34%	1	1	0	0	0.00%
Menlo Park	31,490	4,249	6,402	682	16.05%	1	1	83	24.9	1.95%
Millbrae	21,387	2,019	2,060	213	10.55%	1	1	68	20.4	3.37%
Pacifica	39,616	4,269	7,950	446	10.45%	1	1	100	30	2.34%
Redwood City	77,269	7,730	12,070	1,100	14.23%	2	3	309	92.7	4.00%
San Bruno	43,444	3,470	3559	537	15.48%	1	1	137	41.1	3.95%
San Carlos	28,857	3457	3617	320	9.26%	1	1	129	38.7	3.73%
San Mateo	95,776	7312	7629	1127	15.41%	3	3	275	82.5	3.76%
South San Francisco	63,744	6052	6338	861	14.23%	2	2	195	58.5	3.22%
Woodside	5,625	5978	7518	224	3.75%	1	1	9	2.7	0.15%
Contra Costa County Unincorp.	173,573	55,031	294,503	2054		5	5	524	157.2	0.95%

	Population	Urban Land Area, (acres)	Total Land Area (acres)	Total Commercial Acres	Commercial Land as Percentage of urban land	Hot Spots Required / 30K Pop	Hot Spots Required/ Retail-Wholesale Commercial 100 acres	Retail/wholesale Commercial Only (acres)	30% of Retail/Wholesale Commercial (acres)	Retail – Whole sale Commercial Percent of urban land
Concord	123,776	18406	19377	2297	12.48%	4	10 reduce to 8	1016	304.8	5.52%
Walnut Creek	65,306	10425	12762	1200	11.51%	2	3	329	98.7	3.16%
Clayton	10,784	2241	2469	112	5.00%	1	1	21	6.3	0.94%
Danville	42,629	8,744	11,567	518	5.92%	1	1	134	40.2	1.53%
El Cerrito	23,320	2,233	2,345	245	10.97%	1	1	105	31.5	4.70%
Hercules	24,324	3,565	4,193	221	6.20%	1	1	37	11.1	1.04%
Lafayette	23,962	8,320	9695	414	4.98%	1	1	68	20.4	0.82%
Martinez	36,144	6593	7713	465	7.05%	1	1	142	42.6	2.15%
Moraga	16,138	3768	5929	739	19.61%	1	1	108	32.4	2.87%
Orinda	17,542	6276	8103	286	4.56%	1	1	24	7.2	0.38%
Pinole	19,193	2591	3386	349	13.47%	1	1	140	42	5.40%
Pittsburg	63,652	7492	9660	1028	13.72%	2	5 reduce to 4	520	156	6.94%
Pleasant Hill	33,377	4506	4508	723	16.05%	1	2	219	65.7	4.86%
Richmond	103,577	13,666	19,267	1,116	8.17%	3	4	391	117.3	2.86%
San Pablo	31,190	1634	1635	335	20.50%	1	1	131	39.3	8.02%
San Ramon	59,002	6728	7484	1114	16.56%	2	3	274	82.2	4.07%
Santa Clara County Unincorp.	99,122	47,876	597,723	4881	10.20%	3	3	270	81	0.56%
Cupertino	55,551	6160	6964	995	16.15%	2	2	213	63.9	3.46%
Los Altos	28,291	4079	4079	392	9.61%	1	1	65	19.5	1.59%

	Population	Urban Land Area, (acres)	Total Land Area (acres)	Total Commercial Acres	Commercial Land as Percentage of urban land	Hot Spots Required / 30K Pop	Hot Spots Required/ Retail-Wholesale Commercial 100 acres	Retail/wholesale Commercial Only (acres)	30% of Retail/Wholesale Commercial (acres)	Retail – Whole sale Commercial Percent of urban land
Los Altos Hills	8,837	5172	5450	214	4.14%	1	1	0	0	0.00%
Los Gatos	30,296	5256	6896	572	10.88%	1	2	163	48.9	3.10%
Milpitas	69,419	7816	8708	1498	19.17%	2	5	457	137.1	5.85%
Monte Sereno	3,579	1022	1023	13	1.27%	1	1	0	0	0.00%
Mountain View	73,932	7542	7801	1254	16.63%	2	4	375	112.5	4.97%
Santa Clara	115,503	11,568	11,605	2,794	24.15%	3	6	560	168	4.84%
Saratoga	31,592	7,242	7,785	469	6.48%	1	0	41	12.3	0.57%
San Jose	989,496	81,260	109,741	12,318	15.16%	33	30	2983	894.9	3.67%
Sunnyvale	137,538	12,302	14,020	1,775	14.43%	3	5	548	164.4	4.45%
Palo Alto	63,367	9881	15579	1552	15.71%	2	3	282	84.6	2.85%
Totals	**4,533,634**	**655,015**	**1,980,294**	**72,050**		**163**	**189**	**18,426**	**5527.8**	

Yellow Highlights = Permittees with no trash capture device requirement

Attachment A:
HMP susceptibility map

Alameda Countywide
Clean Water Program
November 13, 2006

LEGEND (see text also)

- Major highways
- Major watersheds
- County boundary
- Streets

Channel type

- Natural creek or stream (susceptible)
- Earthen channel or connector
- Engineered channel - materials unknown
- Engineered channel - concrete
- Enclosed pipe or culvert

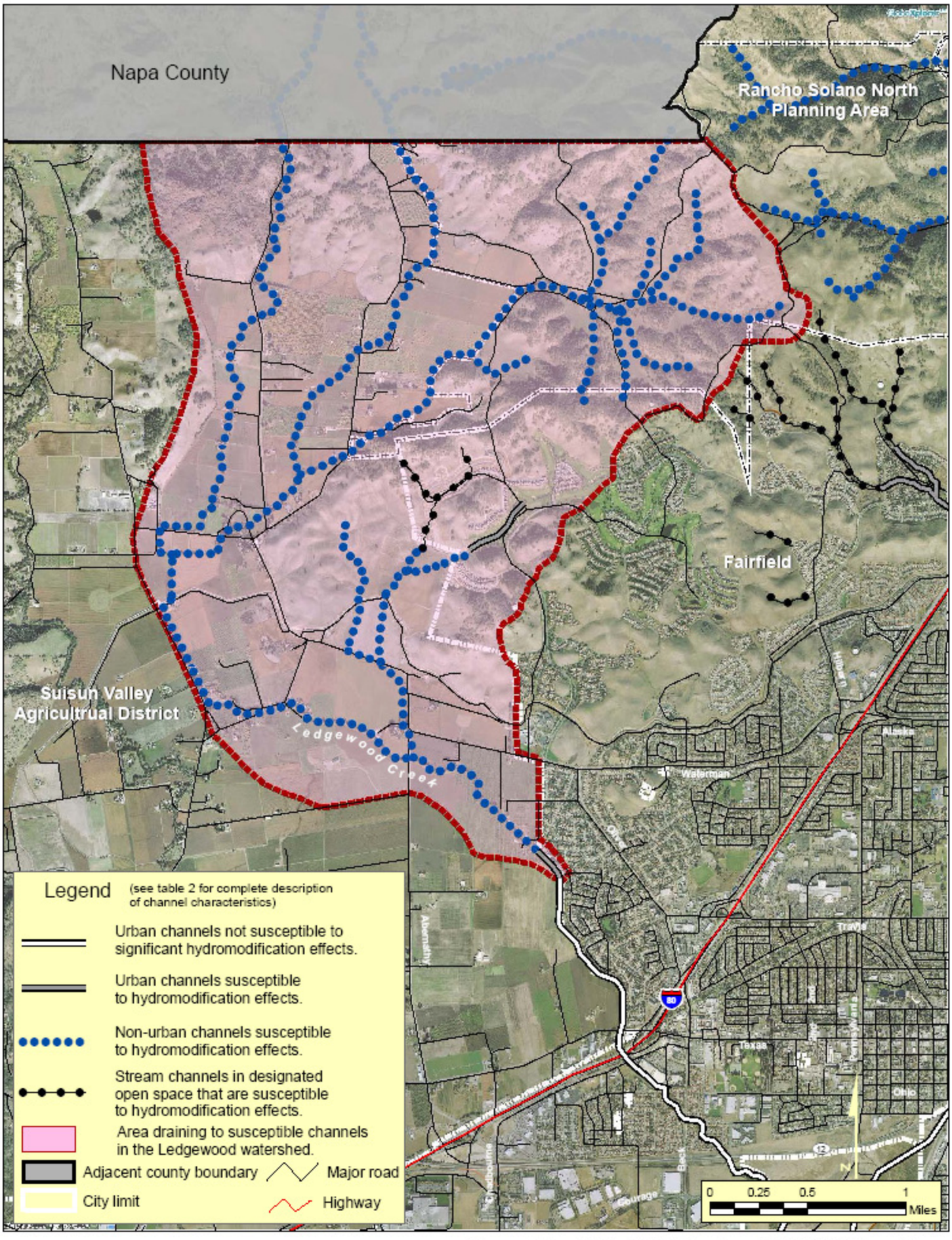
- Special consideration - San Lorenzo & Alameda Creeks
- Special consideration - Codornices Creek
- Hill or high slope region (susceptible)
- Tidally influenced / depositional - exempt
- Not included in HMP

Data sources:
Alameda County Flood Control and Water Conservation District; ACCWP;
Zone 7 Water Agency; U.S. Census Bureau; U.S. Geological Survey;
William Lettis Associates (Oakland Museum creek and watershed mapping project);
Balance Hydrologics and EIP Associates (Proposed test of the approach for the
ACCWP HMM Preliminary Map, July 2003)

N
W E
S

2 0 2 4 6 Miles

Contra Costa County
Alameda County
Contra Costa County
Alameda County
Alameda County
Santa Clara County
Alameda County
Santa Clara County
Alameda County
San Joaquin County



Basemap data provided by Fairfield-Suisun Sewer District. Note that the roads layer does not include the most recently urbanized areas, as shown in the aerial photo.

Balance Hydrologics, Inc.

Figure 3. Map showing HMP channel Classification for the Ledgewood Creek watershed. The mid- to upper reaches include all channels within the watershed that are susceptible to hydromodification effects (dotted and gray-shaded channels on this map), however areas outside the City of Fairfield are not included in this permit unless annexed by the city. The non-developed areas within the current city limits are designated open space in relatively steep terrain, and are unlikely to be converted to urban areas however the HMP still applies in these areas.

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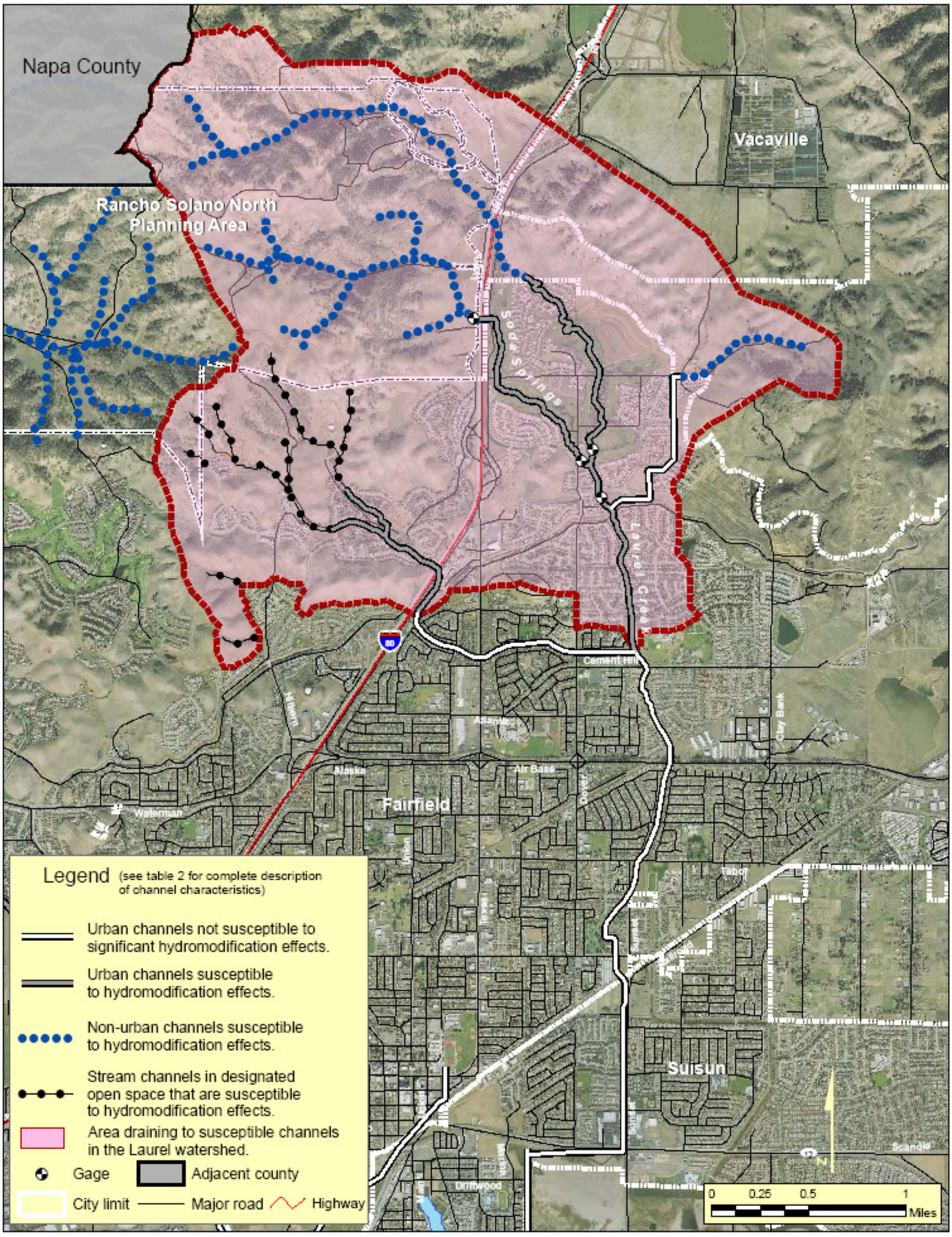

Source: Basemap data provided by Fairfield-Suisun Sewer District. Note that the roads layer does not include the most recently urbanized areas (north of Cement Hill Road, for example).

Balance Hydrologics, Inc.

Figure 2. Map showing HMP channel Classification for the Laurel Creek watershed. The mid- to upper reaches include all channels within the watershed that are susceptible to hydromodification effects (dotted and gray-shaded channels on this map). Hydromodification controls are not required for projects that drain directly to non-susceptible urban channels.

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DALY CITY
BRISBANE
COLMA
SOUTH SAN FRANCISCO
SAN BRUNO
PACIFICA
MILLBRAE
BURLINGAME
FOSTER CITY
HILLSBOROUGH
SAN MATEO
MONTARA
MOSS BEACH
EL GRANADA
HIGHLANDS
BELMONT
SAN CARLOS
REDWOOD CITY
HALF MOON BAY
ATHERTON
EAST PALO ALTO
MENLO PARK
WOODSIDE

HILLSIDE BLVD
SKYLINE BLVD
MANOR DR
SNEATH LN
I-280
EL CAMINO REAL
US 101
NOTRE DAME AVE
ALAMEDA DE LAS PULGAS
6TH AVE
LAUREL ST
EDGEWOOD RD
ATHERTON AVE

Legend

Channel Type
- Unhardened
- Hardened
- Major Roads and Highways

Area Subject to HMP

Exempted Areas
- Low Gradient Areas
- Hardened Channels
- Impervious (>65 %)
- Jurisdictional Boundary
- San Mateo County

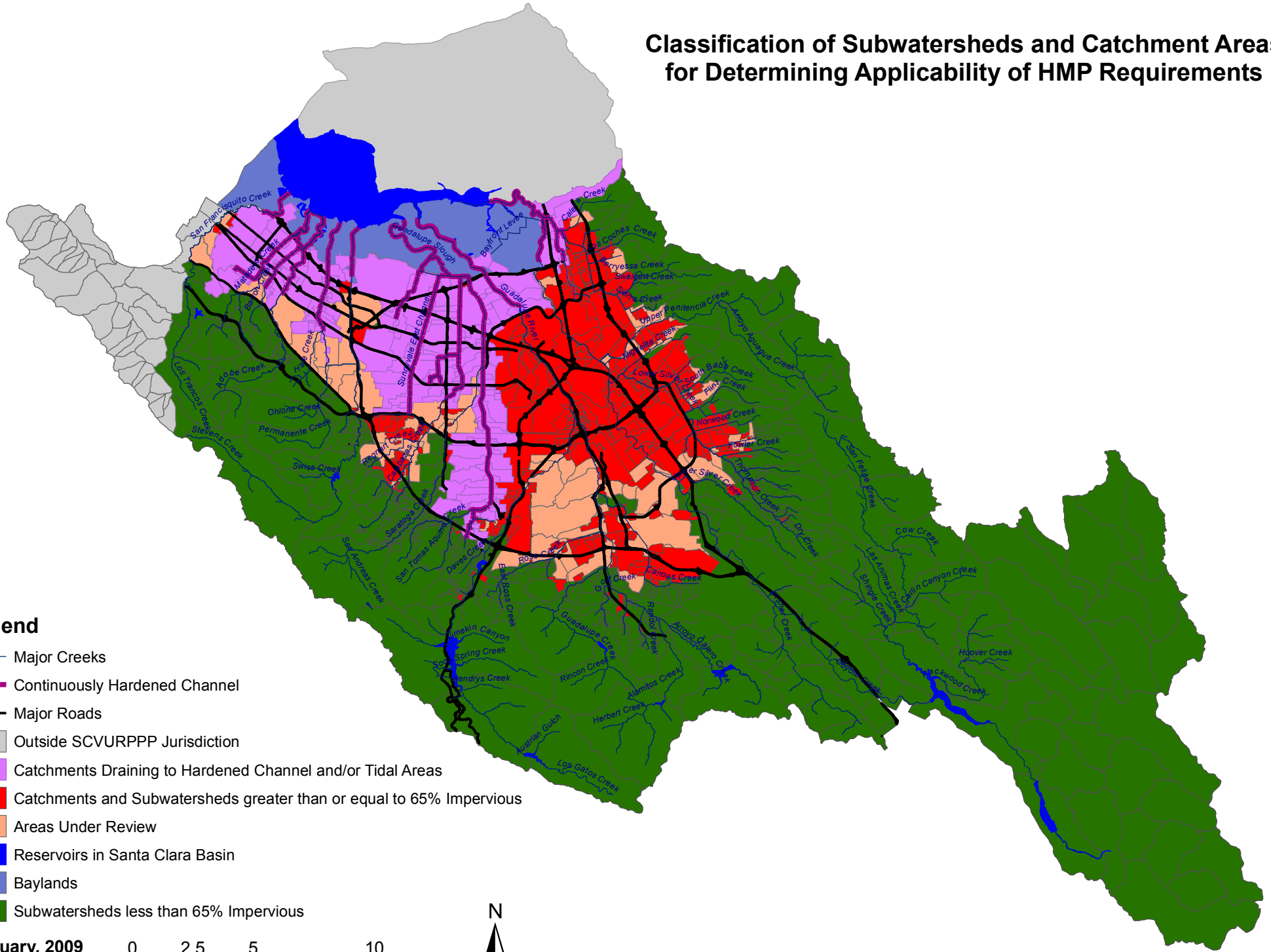
Revised October 9, 2006

San Mateo Countywide Stormwater Pollution Prevention Program

N

0 1 2 3 4 5 Miles

Classification of Subwatersheds and Catchment Areas for Determining Applicability of HMP Requirements



This map contains a revision to the November 2007 version to correct a mapping error. This correction does not change the HM applicability criteria set forth in Attachment F, Section 4. of the MRP