



California Regional Water Quality Control Board

San Francisco Bay Region



Linda S. Adams
Secretary for
Environmental Protection

1515 Clay Street, Suite 1400, Oakland, California 94612
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<http://www.waterboards.ca.gov/sanfranciscobay>

Arnold Schwarzenegger
Governor

Certified Mail No.
Return Receipt Requested
7007 2560 0001 7506 5197

July 19, 2010
CIWQS Place ID: 630866 (dce)

East Bay Municipal Utility District
Attn.: Mr. Ben Horenstein
P.O. Box 24055
Oakland, CA 94623-1055

Also sent via email: bhorenst@ebmud.com

Subject: Administrative Civil Liability Complaint No. R2-2010-0068 for Sanitary Sewer Overflow and Effluent Limit Violations at the San Antonio Creek Wet Weather Facility, Oakland, Alameda County; Webster Street Diversion Structure, Alameda, Alameda County; and Point Isabel Wet Weather Facility, Richmond, Contra Costa County.

Dear Mr. Horenstein:

Complaint No R2-2010-0068 (Complaint) enclosed with this letter proposes an administrative civil liability (ACL) against the East Bay Municipal Utility District (EBMUD) in the amount of \$209,851. This liability is based on allegations that EBMUD violated Order No. R2-2009-0004 (National Pollutant Discharge Elimination System Permit No. CA0038440); Cease and Desist Order No. R2-2009-0005; and State Water Resources Control Board Water Quality Order No. 2006-0003 DWQ.

EBMUD can respond to the Complaint by appearing before the Regional Water Board at a public hearing to contest the matter or by signing a waiver to pursue other options.

1. The Complaint can be contested before the Regional Water Board at the following meeting:

Date/Time: October 13, 2010, commencing at 9:00 a.m.
Place: First Floor Auditorium, Elihu Harris State Building
1515 Clay Street, Oakland

At this meeting, the Regional Water Board will consider whether to impose administrative civil liability (as proposed in the Complaint or for a different amount), decline the administrative civil liability, or refer the matter to the Attorney General for judicial enforcement at a public hearing.

Please refer to the enclosed Public Notice and Hearing Procedure for the Complaint and the ACL Fact Sheet for additional information about the Regional Water Board's process, hearing

procedure, and important deadlines (for submitting comments or evidence, obtaining designated party status, waiving or postponing a hearing, making objections or rebuttals to evidence, etc.).

2. The public hearing that has been scheduled (above) can be waived to pursue one of the following options:
 - a. Pay the liability as proposed in the Complaint;
 - b. Request more time and postpone the date of the public hearing;
 - c. Promptly engage in settlement discussions with the Regional Water Board Prosecution Team;
 - d. Propose a Supplemental Environmental Project (SEP), where partial payment of the penalty may be deferred towards completion of an environmental project (see the enclosed SEP Policy for more information on such projects).

The Waiver, enclosed with this letter, describes these options in further detail, and it also provides the deadline for submitting an SEP proposal (if this option is selected). To pursue one of these options, **the Waiver must be signed, dated, and received by Sandia Potter of the Regional Water Board Advisory Team with a copy to the Prosecution Team contact listed below no later than 5:00 p.m. on September 17, 2010. It is at the discretion of the Regional Water Board Advisory Team to either accept or deny a waiver request.**

If you wish to communicate directly with the Prosecution Team regarding the Complaint, please contact David Elias at (510) 622-2509 or via email to delias@waterboards.ca.gov.

Please refer to the letterhead for our mailing address and fax number.

Sincerely,

Dyan C. Whyte
Assistant Executive Officer

Enclosures: A - Complaint No. R2-2010-0068
B - Public Notice for ACL Complaint No. R2-2010-0068
C - Hearing Procedure for ACL Complaint No. R2-2010-0068
D - Administrative Civil Liability Fact Sheet
E - State Water Resources Control Board Policy on Supplemental Environmental Projects, February 3, 2009.
F - Waiver Form

Cc (via email only):

Regional Water Board Lyris Enforcement email list
Sandia Potter, Regional Water Board Advisory Team
Bruce H. Wolfe, Regional Water Board Advisory Team
Dorothy Dickey, State Water Board, Office of the Chief Counsel
Ann Carroll, State Water Board, Office of Enforcement
Yuri Won, State Water Board, Office of the Chief Counsel

Enclosure - A

Complaint No. R2-2010-0071

Enclosure - B

Public Notice

Enclosure - C

Hearing Procedure

Enclosure - D

ACL Fact Sheet

Enclosure - E

State Water Resources Control Board Policy on Supplemental Environmental Projects

Enclosure - F

Waiver Form

**WAIVER FORM
FOR ADMINISTRATIVE CIVIL LIABILITY COMPLAINT**

By signing this waiver, I affirm and acknowledge the following:

I am duly authorized to represent the East Bay Municipal Utility District (hereinafter “Discharger”) in connection with Administrative Civil Liability Complaint No. R2-2010-0068 (hereinafter the “Complaint”). I am informed that California Water Code section 13323, subdivision (b), states that, “a hearing before the regional board shall be conducted within 90 days after the party has been served [with the complaint]. The person who has been issued a complaint may waive the right to a hearing.”

OPTION 1: PAY THE CIVIL LIABILITY

(Check here if the Discharger waives the hearing requirement and will pay the civil liability in full.)

- a. I hereby waive any right the Discharger may have to a hearing before the Regional Water Board.
- b. I certify that the Discharger will remit payment for the proposed civil liability in the full amount of **\$209,851** by check that references “ACL Complaint No. R2-2010-0068” made payable to the “San Francisco Bay Regional Water Quality Control Board.” Payment must be received by the Regional Water Board by August 18, 2010 or the Regional Water Board may adopt an Administrative Civil Liability Order requiring payment.
- c. I understand the payment of the above amount constitutes a proposed settlement of the Complaint, and that any settlement will not become final until after the 30-day public notice and comment period. Should the Regional Water Board receive significant new information or comments from any source (excluding the Regional Water Board Prosecution Team) during this comment period, the Regional Water Board’s Assistant Executive Officer may withdraw the complaint, return payment, and issue a new complaint. I understand that this proposed settlement is subject to approval by the Regional Water Board or its Executive Officer, and that the Regional Water Board may consider this proposed settlement in a public meeting or hearing. I also understand that approval of the settlement will result in the Discharger having waived the right to contest the allegations in the Complaint and the imposition of civil liability.
- d. I understand that payment of the above amount is not a substitute for compliance with applicable laws and that continuing violations of the type alleged in the Complaint may subject the Discharger to further enforcement, including additional civil liability.

OPTION 2: REQUEST A TIME EXTENSION

(Check here if the Discharger waives the 90-day hearing requirement in order to extend the hearing date and/or hearing deadlines. Attach a separate sheet with the amount of additional time requested and the rationale.)

I hereby waive any right the Discharger may have to a hearing before the Regional Water Board within 90 days after service of the Complaint. By checking this box, the Discharger requests that the Regional Water Board delay the hearing and/or hearing deadlines so that the Discharger may have additional time to prepare for the hearing. It remains within the discretion of the Regional Water Board Advisory Team to approve the extension.

OPTION 3: ENGAGE IN SETTLEMENT DISCUSSIONS

(Check here if the Discharger waives the 90-day hearing requirement in order to engage in settlement discussions.)

I hereby waive any right the Discharger may have to a hearing before the Regional Water Board within 90 days after service of the Complaint, but I reserve the ability to request a hearing in the future. I certify that the Discharger will contact the Regional Water Board Prosecution Team within five business days of submittal of this waiver to request that the Prosecution Team engage in settlement discussions to attempt to resolve the outstanding violation(s). As part of a settlement discussion, the Discharger may propose a supplemental environmental project to the extent such a project is authorized by law. By checking this box, the Discharger requests that the Regional Water Board Advisory Team delay the hearing so that the Discharger and the Prosecution Team can discuss settlement. It remains within the discretion of the Regional Water Board Advisory Team to agree to delay the hearing. Any proposed settlement is subject to the conditions described above under "Option 1c and d."

OPTION 4: SUBMIT A SUPPLEMENTAL ENVIRONMENTAL PROJECT

(Check here if the Discharger waives the hearing requirement and will submit a proposed supplemental environmental project. If the proposal is rejected, the Discharger will pay the civil liability in full.)

- a. I hereby waive any right the Discharger may have to a hearing before the Regional Water Board.
- b. I certify that the Regional Water Board Prosecution Team has authorized the Discharger to submit a proposed supplemental environmental project that costs up to the amount allowable in the State Water Resources Control Board's Policy on Supplemental Environmental Projects (Supplemental Environmental Projects Policy), dated February 3, 2009, in lieu of payment of that amount of the proposed civil liability. I agree to submit the proposal [and the remainder of the proposed civil liability] within 60 days of the date of the Complaint. I understand that the proposal must conform to the requirements specified in the

Supplemental Environmental Projects Policy. If I receive written notice from the Prosecution Team that the Discharger has failed to timely submit a proposal or that the Prosecution Team has rejected the proposal, I certify that the Discharger will remit payment of the proposed civil liability in full by check that references “ACL Complaint No. R2-2010-0068” made payable to the “San Francisco Bay Regional Water Quality Control Board” within ten days of the notice. If payment is not timely received, the Regional Water Board may adopt an Administrative Civil Liability Order requiring payment.

- c. I understand the acceptance or rejection of the proposed supplemental environmental project and payment of the remainder of the proposed civil liability constitutes a proposed settlement of the Complaint, and that any settlement will not become final until after the 30-day public notice and comment period. Should the Regional Water Board receive significant new information or comments from any source (excluding the Regional Water Board Prosecution Team) during this comment period, the Regional Water Board’s Assistant Executive Officer may withdraw the Complaint, return payment, and issue a new complaint. I understand that this proposed settlement is subject to approval by the Regional Water Board or its Executive Officer, and that the Regional Water Board may consider this proposed settlement in a public meeting or hearing. I also understand that approval of the settlement will result in the Discharger having waived the right to contest the allegations in the Complaint and the imposition of civil liability.
- d. I understand that payment of the above amount is not a substitute for compliance with applicable laws and that continuing violations of the type alleged in the Complaint may subject the Discharger to further enforcement, including additional civil liability.

(Print Name and Title)

(Signature)

(Date)