



DRAFT GENERAL CLEAN WATER ACT SECTION 401 WATER QUALITY CERTIFICATION AND WASTE DISCHARGE REQUIREMENTS FOR UTILITY WILDFIRE AND SIMILAR OPERATIONS AND MAINTENANCE ACTIVITIES ORDER NO. WQ XXXX-XXXX

Effective Date: DRAFT

Project: Utility Wildfire and Similar Operations and Maintenance Activities

WDID: SB24032GN

Water Board Contact Person:

For further assistance, please contact the appropriate Regional Water Quality Control Board or the State Water Resources Control Board and ask to speak with a staff person assigned to the Utility Wildfire General Order. An interactive map of Regional Board boundaries is on the State Water Board's Regional Board Map website (https://www.waterboards.ca.gov/waterboards_map.html):

1. North Coast Region

Email: RB1-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (707) 576-2220

2. San Francisco Bay Region

Email: RB2-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (510) 622-2300 **3. Central Coast Region**

Email: RB3-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (805) 549-3147

4. Los Angeles Region

Email: RB4-UtilityWildfireGenOrder@waterboards.ca.gov

(213) 576-6600

5. Central Valley Region

• Fresno: RB5F-UtilityWildfireGenOrder@waterboards.ca.gov

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DRAFT Statewide Utility Wildfire General Order

• Sacramento: RB5S-UtilityWildfireGenOrder@waterboards.ca.gov Phone: (916) 464-3291

6. Lahontan Region

• South Lake Tahoe: <u>RB6S-UtilityWildfireGenOrder@waterboards.ca.gov</u>

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• Victorville: RB6V-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (760) 241-6583

7. Colorado River Basin Region

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Phone: (760) 346-7491

8. Santa Ana Region

Email: RB8-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (951) 782-4130

9. San Diego Region

Email: RB9-UtilityWildfireGenOrder@waterboards.ca.gov

Phone: (619) 516-1990

10. State Water Board (for project activities that cross Regional Board boundaries or

involve FERC-licensed facilities)

Email: <u>SB-UtilityWildfireGenOrder@waterboards.ca.gov</u>

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Page 2 of 51 March 2025

DRAFT Statewide Utility Wildfire General Order

Table of Contents

I.	Summary	4
	Findings	
	Project Description	
	Conditions	
	Fees	
	Public Notice	
	Dispute Resolution	
	Conclusion	

Attachment A: Summary of Non-Notifying Eligibility Criteria

Attachment B1: Notice of Intent Form

Attachment B2: Notice of Intent Instructions
Attachment C: Regional Water Board Map

Attachment D: Erosion and Sediment Control Plan Inspection Form

Attachment E: Reporting and Notification Requirements

Attachment F: Signatory Requirements

Attachment G: Glossary

Page 3 of 51 March 2025

I. Summary

This Utility Wildfire and Similar Operations and Maintenance Activities Clean Water Act Section 401 Certification and Waste Discharge Requirements (General Order), which includes Attachments A through G, is issued to cover electric utility company wildfire risk mitigation, response, and cleanup activities listed in the Project Description (Section III) that discharge or propose to discharge waste into waters of the state. The General Order also covers electric utility infrastructure operations and maintenance activities listed in the Project Description (Section III) that are not directly related to wildfire because such activities have similar potential effects on water quality.

This General Order is both (1) a Clean Water Act Section 401 Certification and Waste Discharge Requirements (WDR) for projects that include the discharge of dredged or fill material, and (2) Waste Discharge Requirements for projects that discharge or propose to discharge waste, other than dredged or fill material, to surface waters of the state.

Dischargers¹ conducting covered *project activities*² identified in Section III are required to comply with the conditions set forth in Section IV. As detailed in Section IV.E, certain projects are not required to file a Notice of Intent (NOI) to enroll under this General Order. Dischargers must file an NOI to enroll all other projects, including all projects requiring Clean Water Act Section 401 certification.

II. Findings

- **A.** California has had an increase in wildfire intensity and frequency in recent years due to drought, tree mortality due to pests, climate change, fuel accumulation, and fire suppression. One of the drivers of wildfire in California has been ignition sources associated with the electrical power grid.
- **B.** In 2018, the California Public Utilities Commission adopted a fire threat map to identify areas of heightened fire risk for use by utilities in planning risk reduction activities. Developed in collaboration with the Department of Forestry and Fire Protection (CAL FIRE), the Office of Emergency Services, utilities, and interested parties, this map breaks down the wildfire risk in a utility's service district into three tiers. Tier 1 areas show tree mortality high hazard zones near communities, roads, and utility lines that are a direct threat to public safety. Tier 2 areas have a higher risk of utility related wildfires, and Tier 3 areas have an extreme risk. Together, Tiers 1, 2, and 3 are known as High Fire Threat Districts.

Page 4 of 51 March 2025

¹ Dischargers are Electrical corporations (as defined in the Public Utilities Code (PUC), Section 218), local publicly owned electric utilities (as defined in the PUC, Section 224.3), electrical cooperatives (as defined in the PUC, Section 2776) and all agents and contractors who are hired to work on behalf of the utility.

² Italics are used throughout this document to indicate that a term is defined in the Glossary (Attachment G).

- **C.** The California Legislature passed Senate Bill (SB) 901 on August 31, 2018, which imposed additional requirements on wildfire mitigation plans developed by utilities. These plans are aimed at reducing infrastructure-related wildfire risk within High Fire Threat Districts. Activities detailed in the wildfire mitigation plans include vegetation management, system hardening, and pole replacement. This work also often requires access road maintenance and improvements.
- D. Wildfire prevention and response activities require a variety of construction activities including road grading, excavation, vegetation management through mechanical and chemical means, culvert replacement, and erection of temporary stream crossings. In addition, utilities in California need to construct and maintain access routes essential for the maintenance, repair, and upgrade of existing electrical infrastructure in order to ensure grid reliability, wildfire prevention and containment activities, escape routes, and power restoration for affected communities.
- E. Wildfires directly and indirectly impact water quality through the discharge of sediment, increases in erosion, removal of vegetative cover, and breakdown in soil structure. For example, wildfires in recent history have removed thousands of acres of vegetative coverage over highly erodible soils in the Northern California region. Excess sediment from these areas has, in some cases, filled in streams with more than 10 feet of accumulated sediment over the course of one rainy season. This General Order facilitates wildfire prevention work to reduce these risks to water quality posed by wildfires, and facilitates post-wildfire response activities that help mitigate the negative water quality impacts caused by wildfire.
- **F.** The activities permitted by this General Order also have the potential to discharge additional types of waste, such as sediment, herbicides, oil and grease, and vegetative waste, to waters of the state. Accordingly, this General Order is necessary to impose conditions that avoid, minimize, and mitigate impacts to waters of the state.
- **G.** This Order is adopted pursuant to Section 401 of the Clean Water Act and the California Porter-Cologne Water Quality Control Act (Wat. Code §§ 13000, et seq.). This Order regulates the discharge of dredged or fill material and other wastes that are discharged or proposed to be discharged in a manner that could affect water quality.
- **H.** Critical fuels reduction projects that have been authorized by the California Environmental Protection Agency and California Natural Resources Agency as eligible for the suspension of laws in the Governor's Proclamation of Emergency (March 1, 2025) are not subject to this General Order.
- I. Pursuant to Water Code section 13263 subdivision (j), the State Water Resources Control Board (State Water Board) may prescribe waste discharge requirements.

Page 5 of 51 March 2025

- J. Pursuant to Water Code section 13263 subdivision (i), the State Water Board may prescribe general WDRs for a category of discharges if the State Water Board finds or determines that all of the following criteria apply to the discharges in that category: The discharges are produced by the same or similar operations; the discharges involve the same or similar types of waste; the discharges require the same or similar treatment standards; and the discharges are more appropriately regulated under general discharge requirements than individual discharge requirements.
- K. Many utility operations and maintenance activities are similar in method and have similar potential for waste discharge. This General Order covers such operations and maintenance activities even when they are not directly related to wildfire mitigation because those activities are also needed to ensure grid reliability while wildfire mitigation activities are conducted. These discharges require the same treatment standards, such as erosion and sediment control, to protect beneficial uses.
- L. These discharges are more appropriately regulated under general discharge requirements than individual discharge requirements because electrical utility infrastructure is located throughout the state. Individual WDRs for electrical utility operations and maintenance activities could lead to inconsistencies between regions that may affect the feasibility, procedures, and costs of electrical operations and maintenance activities throughout the state. This General Order establishes a framework to streamline the permitting process so that authorization of critical operation and maintenance activities is issued efficiently while protecting water quality.
- **M.** The State Water Board has considered the factors in section 13241 in establishing the requirements in this General Order.
- N. Pursuant to Water Code section 13260 subdivision (a), unless waived as set forth in subdivision (b), any person, citizen, or domiciliary discharging waste or proposing to discharge waste within any region, other than to a community sewer system, that could affect the quality of the waters of the state, must file a report of waste discharge to obtain coverage under WDRs or a waiver of WDRs. Certain projects, due to their higher potential for impacts to water quality, may require review and approval of water quality protection plans, restoration plans and potential mitigation proposals prior to project initiation. For activities that include dredge or fill activities or disturb over half an acre of soil in areas with steep slopes and highly erodible soils, Dischargers will submit an NOI to the State Water Board or appropriate Regional Water Quality Control Board (Regional Water Board or collectively with the State Water Board, Water Boards) that will provide the Water Board with specific project information before any activities with the potential to discharge are authorized.

Page 6 of 51 March 2025

- O. This General Order also covers projects for which no NOI is required to be filed. The Board may prescribe requirements although no discharge report has been filed. (Wat. Code, § 13263, subd. (d).) In such instances, written notification will be provided to all Dischargers with activities that may be subject to this General Order.
- **P.** The ability to discharge waste is a privilege, not a right, and adoption of this General Order shall not be construed as creating a vested right to continue discharging waste (Wat. Code, § 13263, subd. (g)).
- Q. This General Order is also adopted pursuant to Clean Water Act Section 401. Section 401 of the Clean Water Act requires that any applicant for a Federal license or permit to conduct any activity including, but not limited to, the construction or operation of facilities, which may result in any discharge into the navigable waters, shall provide the licensing or permitting agency a certification from the State in which the discharge originates or will originate that any such discharge will comply with the applicable provisions of sections 301, 302, 303, 306, and 307 of this the Clean Water Act as well as any other appropriate requirement of State law. The State Water Board is authorized to issue any certificate under the Clean Water Act that an activity will comply with the applicable requirements of that federal law or any other appropriate requirements of state law. (Wat. Code, § 13160.)
- R. Consistent with 40 CFR § 121.3, to the extent enrollment under this General Order serves as a Clean Water Act Section 401 certification, this General Order covers the "activity as a whole" and is not limited to only the discharge that necessitated the need for the federal permit. As explained in the 2023 Clean Water Act Section 401 Water Quality Certification Improvement Rule, this interpretation is consistent with PUD No. 1 of Jefferson County v. Washington Department of Ecology (1994) 511 U.S. 700. (88 Fed. Reg. 66558, 66593-98 (Sept. 27, 2023) [Section 401(d) is "most reasonably read as authorizing additional conditions and limitations on the activity as a whole once the threshold condition, the existence of a discharge, is satisfied."].) If federal regulations are amended to limit the permissible scope of a certification, this General Order may be used to cover any portion of the project not covered by the Clean Water Act Section 401 certification. Where an individual project is not required to obtain a federal permit and certification is not required, this General Order is a WDR adopted pursuant to only the Porter-Cologne Water Quality Control Act.

Page 7 of 51 March 2025

- S. This General Order includes monitoring and reporting requirements pursuant to Water Code sections 13383 and 13267. The burden of preparing these reports, including costs, is reasonable to the need and benefits of obtaining the reports. The reports confirm that the best management practices (BMPs) required under this General Order are sufficient to protect beneficial uses and water quality objectives. The reports related to accidental discharges also ensure that corrective actions, if any, that are necessary to minimize the impact or clean up such discharges can be taken as soon as possible. Generally, only visual monitoring and field testing are required, the cost of which is low. Additional water quality monitoring would only be required where there is anticipated noncompliance events. Water quality sampling may be required for in-water work, including such requirements as sampling for pH or turbidity. Testing for either of those constituents may be done with low-cost field equipment. Sampling during in-water work is appropriate because the risk of direct discharges poses a higher threat to water quality and would require quick corrective action.
- T. Failure to comply with any condition of this General Order shall constitute a violation of the Porter-Cologne Water Quality Control Act and/or the Clean Water Act. The Discharger may be subject to administrative or civil liability or other enforcement actions pursuant to the relevant provisions of the Water Code.
- U. In response to a suspected violation of any condition of this General Order, the State Water Board or Regional Water Quality Control Boards may require Dischargers under this General Order to furnish, under penalty of perjury, any technical or monitoring reports the Water Boards deem appropriate, provided that the burden, including costs, of the reports shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.
- V. Findings pursuant to Water Code section 13149.2 are required for the issuance of statewide WDRs. The anticipated water quality impacts within the scope of the Board's authority are the discharge of dredged or fill material to waters of the state and the possibility of discharges associated with related activities, such as discharges of sediment, herbicides, oils and greases, and some vegetative waste. This General Order incorporates available measures within the scope of the State Water Board's authority to address the anticipated impacts of the permitted activities. As set forth in Section IV, this General Order imposes construction conditions, mitigation conditions, water quality monitoring, and reporting and notification requirements that ensure that Dischargers are required to avoid, minimize, and lastly, mitigate, for any impacts to waters.

Page 8 of 51 March 2025

ANTIDEGRADATION ANALYSIS

- W. State Water Board Resolution No. 68-16 (Statement of Policy with Respect to Maintaining High Quality Waters in California, the state's "Antidegradation Policy") provides that high quality waters of the state must be maintained unless it is demonstrated that any degradation will be consistent with the maximum benefit to the people of the state, will not unreasonably affect beneficial uses, and will not result in water quality worse than that described in the Regional Water Board's policies. The Antidegradation Policy further requires that Dischargers comply with WDRs which will result in the best practicable treatment or control (BPTC) of the discharge necessary to assure that pollution or nuisance will not occur. This General Order requires compliance with all water quality policies, including the Antidegradation Policy. The implementation of the General Order requirements constitutes BPTC.
- X. This General Order is consistent with the Antidegradation Policy. The state's Anti-Degradation Policy incorporates the federal Antidegradation Policy (40 CFR Part 131.12 (a)(1)), which requires "[e]xisting instream water uses and the level of water quality necessary to protect the existing uses shall be maintained and protected." According to U.S. EPA, dischargers of dredged or fill material comply with the federal Antidegradation Policy by complying with U.S. EPA's section 404(b)(1) Guidelines. The State Water Boards adopted a modified version of U.S. EPA's section 404(b)(1) Guidelines in the Dredge or Fill Procedures (State Supplemental Guidelines).
- Y. This General Order is also consistent with the Antidegradation Policy because it includes conditions that require dischargers to minimize or eliminate discharges of waste from wildfire mitigation activities and similar operations and maintenance activities to waters of the state. In addition, most wildfire mitigation activities and operation and maintenance activities that would be eligible for this General Order are temporary. Any limited and temporal degradation of high-quality waters that could occur under this General Order is necessary to accommodate important economic or social development in the area and is consistent with the maximum benefit to the people of the state.

 Wildfire prevention and response activities support important economic and social development because they prevent or mitigate the harm caused by wildfire to public safety, critical infrastructure, water quality, and property.

III. Project Description

This General Order authorizes the following listed activities being performed for the purpose of wildfire mitigation, operation and maintenance of infrastructure, or post - fire response, where the Discharger is discharging or proposing to discharge waste to surface waters of the state, including discharges of dredged or fill materials except as set forth in Section IV.A., Compliance With Other Water Board Authorities. This General

Page 9 of 51 March 2025

Order does not cover *project activities* within an *Urban Area*³ as defined by the 2020 U.S. Census unless that activity is also within a California Public Utilities Commission (CPUC) High Fire Threat District⁴.

- **A. Vegetation management:** limbing, cutting, trimming, mastication, mowing, crushing, prescribed herbivory, chipping, skidding, mulching, uprooting, andremoval of plant materials such as leaves, plants, dead or dying trees, branches, or trunks, that are:
 - 1. within 50 feet of any waters of the state; or
 - 2. cumulatively results in over 0.50 acre of soil disturbance in locations with slopes equal to or greater than 30% and soils having *erodibility K factor* equal to or greater than 0.2.
- **B.** Herbicide Application: application of herbicide to vegetation for the purposes of maintaining clearance requirements as required by the Public Resources Code (PRC) section 4292, or otherwise reducing the risk of wildfire (such as the creation of defensible space as required by PRC § 4291) within 50 feet of any waters of the state.
- C. Site access development/maintenance: access routeconstruction, reconstruction, maintenance, or improvements (e.g., grading, blading, graveling, brushing) of access routes used to access electric utility facilities where such activity results in over 300 cumulative linear feet of soil disturbance, or that results in soil disturbance within 500 feet of waters of the state. This includes but is not limited to excavation, earthmoving, grading, blading, maintenance, and replacement of drainage crossings, culverts, ditches, spur roads, and side drains. This also includes placement of mats or other materials such as sandbags or sheet piles to gain access and perform work.
- **D. Staging Areas and Laydown Yards:** development, maintenance, reconstruction and improvements of staging areas and laydown yards, including designated areas for project-related equipment, vehicles, materials, crew parking, project trailers, and shelter, that results in :
 - 1. soil disturbance within 50 feet of any waters of the state; or
 - **2.** cumulatively results in over 0.50 acre of *soil disturbance* in locations with slopes equal to or greater than 30% and soils having *erodibility K factor*

Page 10 of 51 March 2025

³ Urban areas represent densely developed territory, and encompass residential, commercial, and other nonresidential urban land uses. Each urban area must encompass at least 2,000 housing units or at least 5,000 people. (2020 U.S. Census Bureau)

⁴ High Fire Threat Districts are defined as areas in the Final CPUC Fire-Threat Map adopted via Safety and Enforcement Division's disposition of a Tier 1 Advise Letter on January 19, 2018.

equal to or greater than 0.2.

- **E. Pole/Tower Repairs, Maintenance or Replacement:** repair, maintenance, replacement, installation of interset poles, or upgrade of poles and towers that results in soil disturbance within 50 feet of any waters of the state.
- **F. Substation Maintenance:** repair or replacement of transformers, switches, fuses, cutouts, meters, and insulators that results in soil disturbance within 50 feet of any waters of the state.
- **G. Structural Conversion:** structural conversions; for example, conversion of a single pole to an H-Frame structure, tubular steel pole or lattice steel tower that results in soil disturbance within 50 feet of any waters of the state.
- **H. Overhead Line Reconductoring:** reconductoring of overhead electric utility lines to replace existing conductors with new conductors along existing circuits; includes splicing and tensioning of electric lines that results in soil disturbance within 50 feet of any waters of the state.
- I. Undergrounding Powerlines: replacement of overhead powerlines with underground powerlines; includes horizontal boring or trenching underground that that results in soil disturbance within 50 feet of any waters of the state.
- J. Boardwalk Repairs or Replacement: repair or replacement of access boardwalks used to service transmission facilities that results in *soil disturbance* within 50 feet of waters.
- K. Electric Utility Infrastructure Lowering, Maintenance, Replacement or Removal: lowering, raising, maintenance, replacement, or removal of electric utility infrastructure due to age, size, design, and/or condition that results in:
 - 1. soil disturbance within 50 feet of any waters of the state, or
 - 2. cumulatively results in over 0.50 acre of soil disturbance in locations with slopes equal to or greater than 30% and soils with an *erodibility K factor* equal to or greater than 0.2.

This General Order does not replace or excuse compliance with any other applicable local, state, or federal requirement.

- This General Order does not provide coverage under any NPDES permit, including the NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-WQ or 2022-0057-DWQ) (Construction General Permit).
- Compliance with this General Order does not necessarily constitute compliance with the Fish and Game Code including, but not limited to, section 5650 (water pollution), section 5652 (refuse disposal into water), section 5901 (fish passage), section 5937 (sufficient water for fish), and section 5948

Page 11 of 51 March 2025

(obstruction of stream) prior to and during implementation of *project activities*. Dischargers may be subject to California Department of Fish and Wildlife lake and streambed alteration regulatory authority. (Fish & G. Code, § 1600 et seq.).

- This General Order does not authorize any act which results in the taking of a threatened, endangered or candidate species, which is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and G. Code, §§ 2050-2097) or the Federal Endangered Species Act (16 U.S.C. §§ 1531-1544). If a "take" will result from any act authorized under this General Order, Dischargers must obtain authorization for the take prior to any construction or operation of the portion of the project that may result in a take. Dischargers are responsible for meeting all requirements of the applicable endangered species act for the project authorized under this General Order.
- This General Order does not grant authority to conduct activities in a manner that violates applicable provisions of the Z'berg-Nejedly Forest Practice Act of 1973 (Forest Practice Act).

IV. Conditions

Provided General Order conditions are adhered to, this General Order provides reasonable assurance that projects authorized under this General Order will comply with state water quality requirements. Dischargers subject to this General Order must adhere to the following conditions:

A. Compliance With Other Water Board Authorities

- 1. If project activities qualify for enrollment under another certification or WDR regulating the discharge of dredged or fill material, authorization under that certification or WDR must be obtained, and coverage under this General Order for those project activities is not required. Such other certifications and WDRs include but are not limited to any of the following:
 - a. State Water Board's General Water Quality Certifications of the U.S. Army Corps of Engineers' Emergency Regional General Permits 5, 8 or 63 (at the time of issuance, the associated order numbers are Water Quality Order No. 2019-0044-EXEC; 2023-0061-DWQ, and 2023-0095-DWQ);
 - b. State Water Board's General Waste Discharge Requirements for Discharges of Dredged or Fill Material to Waters of the State from Emergency Repair and Protection Activities (Water Quality Order No. 2023-0058-DWQ);
 - c. State Water Board's General Water Quality Certification of the U.S. Army Corps of Engineers' Nationwide Permit 57 for Electric Utility

Page 12 of 51 March 2025

- and Telecommunications Activities (at the time of issuance, the associated order number is Order No. 2020-0039-EXEC);
- **d.** State Water Board's General Water Quality Certification of the U.S. Army Corps of Engineers' Regional General Permit 10 for Wildfire Mitigation Activities (at the time of issuance, the associated order number is Order No. 2023-0055-DWQ).
- 2. Projects within the jurisdiction of the Lahontan Regional Water Board must comply with the requirements in the Lahontan Regional Water Quality Control Board Basin Plan Sections 4.1 and 5.2, Waste Discharge Prohibitions. Dischargers with work within the Lahontan Regional Water Board should contact Regional Water Board staff to determine if they must apply for a Basin Plan Prohibition Exemption to seek coverage under this General Order.
- 3. Projects that are not covered under the Construction General Permit shall obtain coverage under this General Order for eligible activities. If the Project is required to obtain coverage under the Construction General Permit for only part of its land disturbance activities and other portions of the project are eligible for enrollment in this General Order, compliance with the Construction General Permit constitutes compliance with Sections IV.F.1 through 4, 9 through 12; 23; 25; Section IV.K; Section IV.L; and Section IV.R.1.f; and Dischargers shall comply with all other conditions in this General Order.
- **4.** This General Order does not authorize any discharge of pesticides residue to waters of the United States such that it requires an NPDES permit.
- **5.** For activities covered under this order, coverage under the following Regional Board General Orders is not required:
 - a. North Coast Regional Water Quality Control Board General Waste Discharge Requirements for Discharges Related to Specific Types of Forest Management Activities On Non-Federal Lands in the North Coast Region (Order No. R1-2024-0001),
 - b. Central Valley Regional Water Quality Control Board Waste Discharge Requirements General Order For Discharges Related to Timberland Management Activities For Non-Federal And Federal Lands (Order No. R5-2017-0061),
 - **c.** Lahontan Regional Water Quality Control Board Conditional Waiver of Waste Discharge Requirements for Waste Discharges Resulting From Timber Harvest and Vegetation Management Activities in the Lahontan Region (Order No. R6-2024-0035).

Page 13 of 51 March 2025

B. General Compliance

- 1. Permitted actions must not cause a violation of any applicable water quality objectives or water quality control plans, including impairment of designated beneficial uses for receiving waters as adopted in any applicable Water Board water quality control plan or policy. The source of any such discharge must be eliminated as soon as practicable.
- 2. Dischargers shall adhere to all requirements in the mitigation monitoring and reporting program (MMRP) which is incorporated herein by reference.
- 3. Dischargers must conform to any engineering plans, specifications, and technical reports submitted with an NOI and any plans approved by the Water Board. Dischargers shall notify the Water Board of any project changes or modifications to submitted plans as required by General Order Section IV.T.
- **4.** Minimize disturbance of soil, vegetation, and wildlife habitat.

C. Standard Conditions

- **1.** The issuance of this General Order is subject to modification or revocation upon judicial review.
- 2. This General Order is not intended and shall not be construed to apply to any activity involving a hydroelectric facility requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license, unless pertinent certification application was filed pursuant to subsection 2855(b) of chapter 28, title 23 of the California Code of Regulations, and that application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
- **3.** This General Order is conditioned upon total payment of any fee required under Water Code section 13260 and title 23 of the California Code of Regulations. See Section V for calculation of fees.

D. Administrative Conditions

- **1.** Signatory requirements for all document submittals required by this General Order are presented in Attachment F.
- **2. Site Access:** Dischargers shall grant Water Board staff, upon presentation of credentials and other documents as may be required by law, permission to:
 - **a.** Enter upon the project or compensatory mitigation site(s) premises where a regulated facility or activity is located or conducted, or where records are kept.

Page 14 of 51 March 2025

- **b.** Have access to and copy any records that are kept and related to the requirements of this General Order.
- c. Inspect any facilities, equipment (including monitoring and control equipment), practices, or operations regulated under this General Order.
- **d.** Sample or monitor for the purposes of determining General Order compliance.
- 3. A copy of this General Order shall be accessible at the project site (hardcopy or electronic) for the duration of authorization under this General Order. The Discharger shall maintain a paper or electronic copy of all required records and reports for three years from the date generated or date submitted, whichever is later.
- 4. Dischargers are responsible for work conducted by their consultants, contractors, and any subcontractors. A copy of this General Order shall be provided to any consultants, contractors, and subcontractors working on behalf of the Discharger. All personnel performing work on the project shall be familiar with the content of this General Order and how to access a copy at the project site.
- 5. Environmental Awareness Training: Prior to participating in any project activity, all personnel (e.g., contractors, subcontractors, and consultants) shall participate in environmental awareness training (e.g., tail-gate meetings). Training materials shall be developed by qualified individuals with expertise in state and federal laws regarding the protection of water quality, aquatic resources, related special-status species, and Tribal and cultural resources that are applicable to the project. More than one trainer may be needed depending on the size, location, and complexity of the project. The training shall include the requirements of this General Order, how to comply with this General Order, how to identify resources to be protected, and BMPs necessary to prevent water quality impacts.
- **6.** At least one person onsite shall be the designated point of contact who has responsibility for monitoring compliance with permit conditions during normal working hours until all *project areas* are *stabilized*.

E. Coverage Categories

Activities covered by this General Order are separated into two categories Category A and Category B. All Dischargers (enrolled as Category A and/or B) shall comply with Tribal Cultural Resources conditions (Section IV.G). Requirements for the Notice of Intent, including mandatory maps, design plans, and delineations, are set forth in Attachments B1 and B2. Requirements for the

Page 15 of 51 March 2025

content of reporting and notification are detailed in Attachments B, D, and E, including specifications for photo and map documentation. Written reports and notifications must be submitted using the Reporting and Notification Cover Sheet located in Attachment D, which must be signed by the Discharger or an authorized representative. All Dischargers (i.e. Category A and B) must comply with the monitoring and reporting conditions in Sections IV.H through M. Sections IV.N through T apply only to Category B Dischargers.

- 1. Non-Notifying Eligibility Criteria (Category A): To qualify for Category A coverage, project activities must not result in a discharge of dredge or fill materials (except as set forth in E.1.c below) and one or more of the following eligibility criteria must be met. Attachment A provides a summary of non-notifying eligibility criteria.
 - a. Project activities will be limited to Vegetation Management; Herbicide Application; Pole/Tower Repairs, Maintenance, or Replacement; Substation Maintenance; Structural Conversion; Overhead Line Reconductoring; Undergrounding Powerlines; or Electric Utility Infrastructure Lowering, Maintenance, Replacement or Removal.
 - **b.** Project activities will be limited to the following access route maintenance activities: applying gravel to existing road surfaces; cleanout or armoring of cross drain culvert outfalls, inboard ditches, and ditch relief culverts; installing additional inboard ditch relief culverts; armoring cut slopes above roads to prevent erosion and slumping; maintaining or adding rolling dips or rolling dip lead outs as necessary to comply with Section IV.F.15.d; stabilizing existing fill slopes; and surface blading to maintain or improve drainage.
 - **c.** *Project activities* are limited to the discharge dredged or fill materials described in Clean Water Act Section 404(f)(1)(B).
- Category A Enrollment Process: Category A projects are not required to submit an NOI and may proceed with project activities in adherence with Section IV.
 - a. Category A Dischargers shall maintain a list of Category A project activity coordinates, a brief description, and estimated activity dates. Water Boards staff may request a copy of the project activity list. If requested, this list shall be provided to Water Boards staff within ten business days of the request unless another date is specified in the request.
 - **b.** At least 30 days prior to beginning work, Category A Dischargers shall notify the Water Boards of any Vegetation Management activities that meet the following criteria to determine if a Vegetation

Page 16 of 51 March 2025

Management Impact Offset Plan is required (Section IV.M.):

- i. The project activity occurs within 50 feet of any waterbody listed as impaired on the 2024 Clean Water Act Section 303(d) List (downloaded March 7, 2024 and posted on the <u>State Water Board's webpage</u> at https://waterboards.ca.gov/water_issues/programs/cwa401/stat ewide-utility-wildfire-mitigation-general-order.html) for sediment, nutrients, temperature, or related impairments (i.e., turbidity, biostimulatory substances), and/or within 50 feet of any Class I or Class II watercourse that may cause or increase the following:
 - 1. bank instability;
 - **2.** loss of shade that maintains cooler stream temperatures for anadromous fish:
 - **3.** loss of beneficial allochthonous material or other riparian ecosystem services; or
 - **4.** adverse impacts to beneficial uses including the Rare and Spawning beneficial use.
- Notifying Activities (Category B): All projects that do not qualify for Category A coverage fall into Category B and must submit a Notice of Intent (NOI).
 - a. Urgent Response Activities
 - i. Wildfire Recovery: Wildfire recovery activities are defined in this General Order as an unexpected action taken to maintain, clean up, repair, demolish, or replace infrastructure necessary to maintain or restore essential public services or facilities in response to recent wildfire. Wildfire recovery activities initiated between the start of the wildfire and 180 days of the wildfire being 100% contained may use the Urgent Response Activity Initial Project Notification described below in Section IV.E.3.b; wildfire recovery activities that begin over 180 days from the wildfire being 100% contained shall submit NOIs in compliance with Section IV.E.3.c below; or
 - ii. Other Urgent Response Activities Non-wildfire related response activities may be conducted when unforeseen weather events or other circumstances beyond the Discharger's control necessitate immediate action to prevent service interruption or imminent shutoff of electric service. The Discharger must complete the project within fourteen (14) days of the

Page 17 of 51 March 2025

construction start date. If delays occur due to circumstances beyond the Discharger's control, the Discharger may request a one-time, two-week, extension.

b. Urgent Response Activity Initial Project Notification

- i. Urgent Response Activity Dischargers shall notify the appropriate Regional Water Board and the State Water Board as early as possible, and no less than forty-eight (48) hours prior to initiation of the project.
- **ii.** Initial notification shall be made via email and include project coordinates, project name, a brief description of planned activities and a point of contact. This notification serves as the Discharger's commencement of construction notification.
- iii. Send an email to State Water Board <u>and</u> the appropriate Regional Water Board listed on page one of this General Order. Include "Attention: Utility Wildfire General Order Urgent Response Activity" in the subject line.
- c. Category B Notice of Intent Contents, Submission, and Approval Process: Prior to NOI submission, Category B Dischargers shall adhere to all applicable Tribal Cultural Resources Conditions (Section IV.G).

i. Notice of Intent Submission:

- Unless an Urgent Response Activity, Category B
 Dischargers shall submit an NOI for enrollment under this
 General Order at least 45 days before any planned
 project activity.
- **2.** Urgent Response Activity Dischargers shall submit an NOI within thirty (30) days of initiating the activity.
- 3. The NOI shall describe all proposed direct project impacts and project design steps taken to first avoid, and then minimize, impacts to waters of the state to the maximum extent practicable. The NOI shall also include a delineation of impact sites where construction activities include impacts to or work within waters of the state. The NOI must provide all applicable information requested in Attachments B1 and B2. The NOI must be provided on the NOI form found in Attachment B1 until an electronic application form is available on the State Water Board's webpage, at which time electronic submission will be required.

Page 18 of 51 March 2025

ii. Notice of Intent Review Process:

- 1. Within thirty (30) days from the NOI receipt date, incomplete NOIs will be returned with a description of information needed to satisfy the deficiency(ies).
- **2.** After receipt of a complete NOI, the Water Board will issue one of the following:
 - a. A Notice of Exclusion that describes the reason the project is ineligible for General Order enrollment. Dischargers that receive a Notice of Exclusion may not proceed with *project activities* until a certification or WDR is obtained.
 - **b.** A Notice of Applicability (NOA). Unless an Urgent Response Activity, Category B Dischargers may not proceed with *project activities* until an NOA has been issued by the Water Board.
 - c. If the Water Board does not issue an NOA or Notice of Exclusion within forty-five (45) days of receiving a complete NOI, the Discharger may proceed with the project according to all applicable General Order conditions.

d. Optional Category B Consolidated Enrollment

i. Consolidated Enrollment Eligibility Criteria:

- 1. To qualify for consolidated enrollment, a programmatic Erosion and Sediment Control Plan (Section IV.K.); and Vegetation Management Impact Offset Plan (Section IV.M.), if applicable, must be developed and submitted to the applicable Water Board for approval in advance. To rely on submission of a previously submitted plan, Dischargers must specify how the programmatic plan applies to each *project activity* (for example, by documenting which programmatic BMP(s) will be implemented for each listed activity).
- 2. Category B projects with an approved programmatic Erosion and Sediment Control Plan (Section IV.K.); and Vegetation Management Impact Offset Plan (Section IV.M.), if applicable, may submit the enrollment notification described below in lieu of an individual Notice of Intent. Category B projects that discharge dredge or fill materials to waters of the state shall submit an individual

Page 19 of 51 March 2025

Notice of Intent in all instances.

ii. Consolidated Enrollment Notification:

- 1. At least thirty (30) days before the earliest construction start date, Dischargers using Consolidated Enrollment Notification must submit a list of all activities proposed for coverage under the Consolidated Enrollment Option to the appropriate Water Board. For each listed activity, Dischargers must provide the following:
 - a. Fee payment (Section V);
 - b. The project name, coordinates, planned construction start and end dates, a brief description of the activities to be performed, best management practices to avoid and minimize water quality impacts; and
 - **c.** The Tribal and Cultural Resources Report (Section IV.G.2.c.viii).

iii. Consolidated Enrollment Approval:

- 1. Within thirty (30) days of the Consolidated Enrollment Notification receipt date, the Water Boards will review the request to confirm that 1) no discharge of dredged or fill material to waters is being proposed and 2) all applicable plans and documents listed in Section IV.E.2.d.i., above, have been received. Dischargers that receive a notice from the Water Boards that lists missing Section IV.E.2.d.i requirements, may not proceed until all required items are received.
- 2. Dischargers that receive notice that an NOI is required because the project proposes to discharge dredge or fill material to waters of the state may not proceed with project activities until an individual NOI is reviewed and approved as described in Section IV.E.2.c.i.

iv. Consolidated Enrollment Monitoring and Reporting:

- Activities covered under this process do not require a commencement of construction notification. All other applicable General Order monitoring and reporting requirements apply.
- 2. Consolidated Enrollment Dischargers satisfy Annual Reporting (Section IV.Q) requirements by providing a status report on all *project activities* enrolled under the

Page 20 of 51 March 2025

Consolidated Enrollment Process every six months from the date of initial notification. The report shall include a brief status update (pre-construction, active construction, post-construction monitoring, or complete) and the date of the most recent status change.

F. Project Conditions

- 1. All materials and supplies necessary for implementing effective BMPs under this General Order must be accessible and ready for use at the start of the activity and must remain in supply and ready for implementation throughout the project. Discharges must maintain sufficient quantities of BMPs to effectively stabilize all unstabilized and disturbed soils at all times. All non-structural BMP materials (e.g., training documents, compliance tracking procedures) must be ready for use at the start of the activity. Apply effective BMPs to erodible construction materials (e.g., soil, spoils, fly-ash, stucco, hydrated lime) to prevent erosion and pollutant transport to receiving waters.
- 2. Environmentally sensitive areas and environmentally restricted areas, including any avoided waters of the state, must be clearly identified in the field for exclusion (e.g., fencing, flagging, signs) from disturbance prior to the start of *project activities*. Such identification must be properly maintained until construction is completed and the soil has been *stabilized*.
- 3. Unless authorized as a temporary or permanent impact, vehicles, construction equipment, personnel, all material, debris, spoils, soil, silt, sawdust, rubbish, steel, waste material, waste containers, other organic or earthen material, or any substances which could be detrimental to water quality or hazardous to aquatic life shall be prevented from entering waters of the state.
- **4.** Modifications, repairs, and improvements shall be made to BMPs that are not functioning as intended.
- 5. Trout and salmon/anadromous salmonids: When project activities must be conducted within or adjacent to watercourses that have the potential to support anadromous salmonids, the Dischargers should consult with a qualified biologist during the project planning phase to ensure habitat features essential to anadromous salmonids are retained. Project activities should avoid dewatering or sedimentation during periods when salmonoids will be present. Work should follow the recommendations of the California Salmonid Stream Habitat Restoration Manual (https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=22660) and the appropriate recovery plans for salmonids.
- **6.** When practicable, dischargers shall use bioengineering alternatives, conducted primarily using native vegetation and minimal rock, to stabilize

Page 21 of 51 March 2025

banks.

- **7.** Only clean materials that are free of trash, debris and not deleterious to aquatic life shall be used. Use of grouted riprap is prohibited in waters of the state.
- 8. All Dischargers should follow guidelines in the California Invasive Plant Council's Preventing the Spread of Invasive Plants: Best Management Practices for Land Managers (Cal-IPC 2012) (https://www.cal-ipc.org/docs/bmps/dd9jwo1ml8vttq9527zjhek99qr/BMPLandManager.pdf) to prevent the spread of invasive plant species. Equipment shall be cleaned of material that may harbor invasive plant seeds or invasive pests before starting a new project in a different watershed. This material includes dirt or plant seeds on construction equipment, tools, boots, and clothing.
- **9.** Dischargers shall implement the following **BMPs**, **if** applicable, for waste management:
 - a. Provide containment (e.g., secondary containment) of sanitation facilities (e.g., portable toilets) to prevent discharges of pollutants. Both sanitation facilities and the corresponding containment shall be placed as far from waters of the state as possible. Containers must be located so that accidental spills will be contained and not drain into any waters of the state;
 - **b.** Clean or replace sanitation facilities and inspect them regularly for leaks and spills;
 - **c.** Keep debris or trash in waste containers if it is subject to transport from the site by wind or runoff;
 - **d.** Prevent discharges from waste disposal containers. Cover waste disposal containers at the end of every business day and during a *Precipitation Event*;
 - **e.** Secure and contain washout areas that may contain additional pollutants to minimize discharge into the underlying soil and onto the surrounding areas. Wash areas shall be covered during a *Precipitation Event*; and
 - f. Minimize the discharge of pollutants from equipment and vehicle washing, wheel wash water, and other wash waters. Vehicles shall be washed in a designated area which is bermed to prevent discharge of the wash water. Wash waters shall be captured and treated prior to discharge or disposed of at a permitted facility that can accept that waste in order to mitigate impacts to water quality.

Page 22 of 51 March 2025

10. Dischargers shall implement the following BMPs to eliminate or minimize site erosion for any ground disturbing activities:

- **a.** Minimize the amount of soil disturbed by *project activity*;
- **b.** Minimize slope disturbance;
- **c.** Implement effective wind erosion controls such that windblown wastes (e.g., sediment, trash) that result from *project activities* do not discharge to waters of the state;
- d. Spoils from excavations shall not be stored or discarded in waters of the state or in locations in a manner that may discharge to waters of the state. All spoil piles with a potential to discharge to waters of the state must be covered or stabilized with tarps, mulch, or another material to prevent sedimentation into waters during a *Precipitation Event*.
- e. Whenever an earth disturbing activity on any portion of the site has permanently ceased, or temporarily ceased and will not resume for a period exceeding 14 calendar days, immediately initiate stabilization of disturbed areas, using reestablishment of vegetation, non-vegetative erosion controls, and/or returning to original line and grade;
- f. Dischargers that stabilize soil using bonded-fiber matrices, hydromulches, spray tackifiers, or other land-applied products shall apply the product according to the manufacturer's instructions and guidance, including allowing for ample cure time and to prevent treatment chemicals from being transported by runoff.

11. Erosion and Sediment Control for Soil Disturbing Activities

- a. During a Precipitation Event, Dischargers shall ensure that disturbed areas are protected with erosion and sediment control BMPs (e.g., silt-fencing, geotextile fabrics, coir logs/rolls, straw bale dikes, jute, coconut fiber, erosion control fabric, hydroseeding).
- b. Only 100-percent biodegradable erosion and sediment control products that will not entrap or harm wildlife shall be used. Erosion and sediment control products shall not contain synthetic (e.g., plastic or nylon) netting. Photodegradable synthetic products are not considered biodegradable.
- **c.** Dischargers that use non-vegetative erosion control methods, such as stabilizing soil using bonded-fiber matrices, hydromulches, spray tackifiers, or other land-applied products shall apply the product according to the manufacturer's instructions and guidance,

Page 23 of 51 March 2025

including allowing for ample cure time and to prevent treatment chemicals from being transported by runoff.

12. Runoff and Run-on Controls for Soil Disturbing Activities

- **a.** Dischargers shall manage all run-on and runoff from a *project area*. Examples include installing berms and other temporary run-on and runoff diversions, protecting bare mineral soil with ground cover or other means of armoring, and controlling runoff to prevent erosion and scour in the areas of discharge points.
- **b.** Site drainage shall be designed to accommodate anticipated flows from a *Precipitation Event* and shall be installed prior to such an event. Site drainage must not result in increased velocities or erosion of the channel and streambank of receiving waters.
- **13. Heavy Equipment:** Dischargers shall adhere to the following conditions when using heavy equipment within 50 feet of waters of the state (additional requirements apply if in water work is planned see Section IV.S):
 - **a.** Avoid compaction from heavy equipment and limit disturbance to the minimum area needed to complete the activity.
 - **b.** Implement best management practices to prevent soil compaction and rutting (e.g., use of tracked equipment or matting to distribute equipment weight).
 - **c.** All *soil disturbance* created from heavy equipment use must be immediately stabilized following completion of heavy equipment use.
 - **d.** Any unintentional rutting and/or cuts and fills created from heavy equipment use must be fully re-contoured to match pre-project conditions.
 - e. Place heavy equipment, which is to be fueled, maintained, and stored in a designated area with properly installed BMPs in place (e.g., sorbent pads, booms, surface protection, secondary containment).
 - **f.** Use drip pans under leaking vehicles to capture fluids.
 - g. Inspect equipment for leaks and repair leaks before operating the vehicle in a location where it may leak onto soil or into a water of the state.
 - **h.** Transfer contained fluids to a designated waste storage area immediately.

Page 24 of 51 March 2025

14. Dischargers shall preserve existing topsoil, as follows:

- a. Unless the intended function of a specific area dictates that the topsoil be removed, Dischargers shall preserve the top six to 12 inches of soil within waters of the state. Dischargers shall stockpile reserved topsoil within the *project area* and use the soil to restore disturbed areas.
- b. Unless authorized for restoration, material excavated to prepare a site for placement of the permitted fill material must be properly disposed of in an upland area. The disposal site must be located at a sufficient distance away from flowing or standing water such that the excavated material does not erode or discharge into any water of the state. Where NOI submission is required, disposal areas shall be identified in the project NOI.

15. Access Route Construction, Decommission and Maintenance Activities:

All access route construction, decommissioning and maintenance shall be conducted according to the following conditions; these conditions apply to the portions of the road being constructed, decommissioned or maintained.

- **a.** The total area of the soil disturbance shall be limited to the minimum necessary to achieve the project goal.
- b. Access route surfaces shall be hydrologically disconnected from streams and stream crossings to the extent practicable. If hydrologic disconnection is impracticable, the NOI must describe why this standard cannot be met and alternative drainage features to prevent channels from forming within the road prism shall be considered. For Category A project activities, Dischargers shall retain a justification of why these conditions cannot be met that will be made available to Water Board staff upon request.
- c. Access route surface runoff and drainage structure outflow must be designed to sufficiently disperse flows to appropriate vegetated or otherwise protected upland areas to minimize or avoid erosion, rather than concentrating flows and/or discharging sediment to waters of the state. Surface runoff and drainage outflow shall not directly discharge to waters of the state or areas that will likely result in erosion and direct discharge to waters of the state.
- **d.** Dischargers shall incorporate drainage structures according to Table 1 spacing parameters. Functional ditch relief, including culverts, *rolling dips*, inboard ditches, and crossroad drains, shall be spaced with enough frequency to prevent concentration of *access route* related runoff and erosion of *access route* fill material. If these spacing parameters are impracticable, the NOI must

Page 25 of 51 March 2025

describe why this standard cannot be met and alternative drainage shall be considered. For Category A *project activities*, Dischargers shall retain a justification of why these conditions cannot be met that will be made available to Water Board staff upon request.

Table 1⁵. Drainage Structure Spacing Requirements (in feet) Depending on *Access route* Grade and Erosion Hazard Rating

Estimated Erosion Hazard Rating	Access route Grade Less Than 10 %	Access route Grade 11-25%	Access route Grade 25-50%	Access route Grade Greater than 50%
Extreme	100	75	50	50
High	150	100	75	50
Moderate	200	150	100	75
Low	300	200	150	100

Note: Estimated Erosion Hazard Rating evaluation procedures specified in California Code of Regulations, title 14, § 912.5.

- **e.** Newly constructed *access routes* shall be *outsloped*. If *outsloping* is determined to be infeasible or unsafe, the NOI must describe why this standard cannot be met.
- **f.** Dischargers shall ensure that *access route* drainage features are maintained to prevent erosion and sediment discharge.
- **g.** All sediment and other material disturbed during blading and other *access route construction* activities shall be contained and removed or permanently *stabilized* with effective engineered sediment and erosion control BMPs.
- h. Cut or bladed sediment or other material shall not be side-cast or otherwise pushed off the roadway and left unstabilized such that it is subject to erosion or in a manner that could discharge sediment to a water of the state.
- i. Where natural slopes exceed 60%, access routes should be constructed using full bench construction. Should full bench construction not be feasible, provide reasoning as to why and provide access route construction plans that will provide for the same stability as full bench construction.

Page 26 of 51 March 2025

⁵ California Department of Forestry and Fire Protection Resource Management, Forest Practice Program. 2021. California Forest Practice Rules.

- j. Road drainage facilities (e.g., outsloping, rolling dips, waterbreaks) shall be constructed to endure the duration of planned use and shall prevent sediment discharges to waterbodies. If utilizing rock armoring to fortify drainage structures, the armoring must be appropriately sized and installed for anticipated flow conditions and must extend to completely cover unprotected fill slopes.
- **k.** Following use, *access routes* shall be left in a condition that enables long-term *hydrologically disconnected* road drainage with minimal maintenance requirements.
- **16.** Deactivation/Decommissioning/Abandonment: Access routes that are intended for seasonal deactivation or permanent decommissioning shall comply with the following conditions within 30 days of final use:
 - **a.** Permanent *access route decommissioning* requires the removal of all anthropogenic structures including fills associated with *access route* watercourse crossings to create a natural drainage pattern.
 - **b.** Hydrologically disconnected drainages must be established on decommissioned access routes and must be designed to provide maintenance -free operation upon completion of activities.
 - **c.** Soils exposed during *seasonal deactivation* or permanent *decommissioning* shall be *stabilized* to prevent soil erosion and sedimentation. Any resulting soil stockpiles must be removed from locations where discharge to waters of the state could occur.
 - **d.** Barricades shall be constructed at all points of access to the decommissioned, deactivated, or abandoned road to effectively prevent use by any unauthorized passenger vehicle, off road vehicle, or other equipment.
 - e. Deactivated/decommissioned project areas with ongoing erosion threatening sediment discharge must be repaired using appropriate BMPs unless the site is inaccessible due to seasonal weather or other safety related circumstance, or if site conditions are such that activities needed to effect repairs (including site access) would worsen erosion. In such cases, repairs shall be made as soon as conditions allow. Any repairs must be inspected after precipitation saturates soils and causes runoff.
- **17. Temporary Watercourse Crossings:** Construction and maintenance of watercourse crossings that will not remain as a permanent feature, are only intended for temporary use during project activities, or are planned for removal within twelve (12) months of construction, shall comply with the following conditions. If any of the conditions in this section are impracticable,

Page 27 of 51 March 2025

the NOI must describe why the applicable standard cannot be met. For Category A project activities, Dischargers shall retain a justification of why the condition(s) cannot be met that will be made available to Water Board staff upon request.

- **a.** The number of temporary watercourse crossings shall be kept at a minimum. Existing crossings shall be used wherever feasible.
- **b.** Except for temporary watercourse crossings installed and removed between May 1 and September 30 of the same calendar year, crossings shall be sized and designed to accommodate the 100-year storm flood flow (including transport of debris and sediment).
- c. A watercourse crossing using a structure such as a bridge, culvert, temporary log culvert, or rock armoring shall be used to protect the watercourse from siltation where access routes cross a watercourse in which water may be present during the life of the crossing.
- **d.** Bridge abutments must be constructed of non-erodible material, such as rock, precast concrete blocks or large logs. Bridge abutments must be constructed above the ordinary high-water line to the extent practicable.
- **e.** The bed and bank of watercourses must not be left in a condition where erosion does occur, or may occur, due to rutting, compaction, destabilization, or over-steepening caused by vehicle traffic.
- **f.** Temporary watercourse crossing structures must not create flow diversion from the watercourse channel.
- **g.** Access routes must not capture or intercept overflow from watercourses at access route watercourse crossing locations.
- **h.** Installation, use, removal of crossing structures/materials, and stabilization of temporary watercourse crossing must be performed in accordance with all requirements of Section IV.F.19.
- **18. Watercourse Crossings:** Construction and maintenance of watercourse crossings that will remain as a permanent feature and are not planned for removal within twelve (12) months shall comply with the following conditions, any deviations from these conditions must be authorized in an NOA:
 - **a.** New construction and reconstructed watercourse crossings shall be sized and designed to accommodate 100-year storm flood flow (including transport of debris and sediment).
 - **b.** Plastic or High-density polyethylene (HDPE) culverts are prohibited

Page 28 of 51 March 2025

- from being installed in high, very high, or extreme fire threat areas as mapped by CAL FIRE's Fire and Resource Protection Program.⁶
- c. Cured in Place Pipe is prohibited where it could cause detrimental physiological responses to human, plant, animal, or aquatic life, or cause discharges of waste to waters of the state that do not comply with water quality objectives.
- **d.** Crossings shall be designed to ensure that the stream does not divert in case of a crossing failure. Critical dips shall be installed below (downslope) of the crossing to ensure that should the crossing be overtopped, flows will be diverted back into the watercourse channel.
- **e.** Bridges, culverts, dip crossings, or other structures must be installed so that water and in-stream sediment flow is not impeded.
- f. Culvert inlets shall be designed and constructed to minimize the potential for blockages and ensure consistent water flow and reduced maintenance needs. Culvert inlets shall utilize designs such as mitered or beveled inlets, wing walls, flared end sections, or other debris-shedding configurations with low plug potential, based on site-specific conditions. Such conditions include calculated anticipated flow rates, potential debris loads, and accessibility for future maintenance.
- **g.** Culverts shall be installed at the base of the fill in line with and at the same grade and orientation as the natural channel to reduce plugging, overtopping and scour potential.
- **h.** Culverts shall be maintained to be clear of debris.
- i. Culvert replacement projects shall repair any existing scour or headcutting actively eroding/discharging sediment.
- j. Where feasible, culverts shall be located such that road approaches are perpendicular to the stream channel and not located in a meandering bend of the stream channel.
- **k.** Rock ford or rock armored fill crossings should be installed instead of culverts on watercourses in locations where watercourse crossings have a higher risk of failure due to their landscape position (e.g., in areas prone to debris flows or landslides) or remote areas where access or maintenance is difficult.
- I. Rock ford or rock armored fill watercourse crossings shall be

Page 29 of 51 March 2025

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⁶ California Department of Forestry and Fire Protection. 2022. Fire and Response Assessment Program (FRAP). Accessed May 2022. Available at: https://frap.fire.ca.gov/

designed to accommodate 100-year storm flood flow, including rock sizing, rock application depths, and chute dimensions of the crossing. The armoring must also extend to completely cover unprotected fill slopes.

- **19.** Watercourse Crossing Decommissioning: All watercourse crossings proposed for removal or watercourse crossings located on roads to be *decommissioned* must meet the following conditions:
 - a. Permanently decommissioned watercourse crossings shall be excavated to exhume the original, stable, stream bed and channel side-slopes, and then banks must be stabilized with materials which may include, but are not limited to, mulch, seeding, replanting, and rock armoring.
 - **b.** Fills shall be excavated to form a channel as close as feasible to the natural watercourse grade, that is wider than the natural channel upstream and downstream of the crossing to be removed.
 - **c.** Any cutbank resulting from watercourse crossing removal shall not exceed a slope of 50% from the outside edge of the channel to prevent slumping and erosion.

20. Other Work in Waters of the State

- a. Work in waters of the state must not cause or contribute to an exceedance of water quality objectives or water quality control plans. Work in waters of the state commences at the onset of the regulated activity and continues until the activity is finished and all restoration of the affected work area is complete. The term "work in waters" means any activities in any waters of the state that are permitted under this General Order, regardless of the presence or absence of flowing or standing water.
- b. If temporary diversions or impoundments of water, cofferdams, or similar structures installed for the purpose of temporary dewatering work areas are planned, a dewatering plan that includes the following information must be provided with the NOI:

 (a) an adequate description of the proposed dewatering structures, including design criteria,
 (b) appropriate BMPs for the installation, operation, maintenance, and removal of those structures, and
 (c) appropriate monitoring for water quality upstream and downstream of diversion structures.
- **c.** Temporary materials placed in any water of the state must be removed as soon as construction is completed at that location, and all temporary *access routes* must be removed or re-contoured and

Page 30 of 51 March 2025

- restored according to approved restoration plans.
- **d.** All temporary diversions and overland flows, including ponded waters, shall be diverted away from areas undergoing grading, construction, excavation, vegetation removal, and/or any other activity which could cause a discharge to waters of the state.
- e. Any structure, including but not limited to, culverts, pipes, piers, and coffer dams, placed within a stream where fish (as defined in Fish and Game Code section 45) exist or may exist, must be designed, constructed, and maintained such that it does not constitute a barrier to upstream or downstream movement of fish, or cause an avoidance reaction by fish due to impedance of their upstream or downstream movement. This includes, but is not limited to, maintaining the supply of water and maintaining flows at an appropriate depth, temperature, and velocity to facilitate upstream and downstream fish migration. If any structure results in a long-term reduction in fish movement, the Dischargers shall be responsible for restoration of conditions as necessary (as determined by the Water Board) to secure passage of fish across the structure.
- **f.** Equipment may not be operated in standing or flowing waters unless implementing the following conditions:
 - i. All soil disturbing activities must be effectively isolated from water flows. This may be accomplished by working in the dry season or dewatering the work area. The diverted water flow must not be contaminated by construction activities. All open flow temporary diversion channels must be lined with filter fabric or other appropriate liner material to prevent erosion. Structures used to isolate the in-water work area and/or divert the water flow (e.g., coffer dam, geotextile silt curtain) must not be removed until all disturbed areas are stabilized.
 - **ii.** Coffer dams and water barrier construction must be adequate to prevent seepage into or from the work area to the greatest extent feasible.
 - iii. Flow diversions must be conducted in a manner that prevents siltation and that restores pre-project flows upon completion of the activity. Diverted flows must be of sufficient quality and quantity, and of appropriate temperature, to support existing fish and other aquatic life both above and below the diversion.
 - iv. If additional Water Board permits relating to dewatering are

Page 31 of 51 March 2025

- required, the designated Water Board staff contact must be notified and copied on pertinent correspondence pertaining to those other required permits.
- v. All temporary dewatering methods shall be designed to have the minimum necessary impacts to waters of the state. All dewatering methods shall be installed such that natural flow is maintained upstream and downstream of the diversion area. Any temporary dams or diversions shall be installed such that the diversion does not cause sedimentation, siltation, or erosion upstream or downstream of the diversion area. All dewatering methods shall be removed immediately upon completion of activities for which diversions are needed.
- vi. All temporary dewatering activities are subject to the work-in-water reporting and monitoring conditions presented in the conditional notifications and reports section of this General Order.
- vii. To prevent the spread of invasive aquatics and diseases (e.g., Zebra and Quagga Mussels), equipment to be used in water should be decontaminated prior to entry into watercourses in accordance with the <u>California Department</u> of Fish and Wildlife Aquatic Invasive Species <u>Decontamination Protocols 2022</u> (https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=4333 3).

21. Vegetation Management Conditions

- **a.** Unless approved by the Water Boards for the purpose of restoration, the discharge of *vegetation management waste* into waters of the state is prohibited.
- **b.** Vegetation management waste shall not be stored or staged in locations where the waste has potential to discharge to waters of the state.
- c. Wood chips shall not be used to stabilize disturbed soils on slopes steeper than 30% and within 100 feet of waters of the state. Wood chips shall be processed consistent with the wood strand mulch dimensions reported in the US Forest Service Erosion Control

Page 32 of 51 March 2025

Treatment Selection Guide (2006)⁷, which are approximately 1.6 to 6.3-inches long,

- 0.125-inch-thick, and 0.240-inch wide. Wood chips shall not exceed a depth of 3 inches and shall be applied and *stabilized* in a manner that minimizes potential discharge to waters of the state (e.g., reinforce wood chips with *slash* to keep the wood chips in place).
- **d.** When using *slash* to stabilize disturbed soils within 100 feet of waters of the state, individual limbs shall not exceed four (4) feet in length. All *slash* must be worked into the soil to prevent the *slash* from being displaced. Any *slash* that is not worked into the soil must be removed from the work area.
- e. Compatible vegetation that is not targeted for vegetation management activities must be retained and protected during vegetation management activities. More extensive removal may be appropriate for sites dominated by invasive species listed on the California Invasive Plant Council's Inventory⁸.
- **f.** Limit vegetation removal to the extent necessary to achieve project goals.

22. Felled Trees and Vegetation Management Impacts

- **a.** Trees shall be felled outside of waters of the state, unless approved by the Water Boards for the purpose of restoration. If a tree is accidentally felled into, or across, a water of the state, it must immediately be removed and placed outside of and away from waters of the state to the farthest distance practicable.
- **b.** Dischargers shall preserve riparian canopy to the extent feasible that is still consistent applicable safe-clearance regulatory requirements (e.g., CPUC General Order 95, PRC Sections 4292 and 4293).

23. Toxic and Hazardous Materials

a. Activities permitted under this General Order shall not discharge toxic substances in concentrations that cause or contribute to an exceedance of water quality objectives or water quality control plans.

Page 33 of 51 March 2025

⁷ USDA. 2006. Erosion Control Treatment Selection Guide. USFS. National Technology and Development Program. December 2006. Accessed May 26, 2020. Available at: https://www.fs.fed.us/t-d/pubs/pdf/hi res/06771203hi.pdf

⁸ California Invasive Plant Council. 2022. Cal-IPC Inventory. Accessed March 1, 2022. Available at: https://www.cal-ipc.org/plants/inventory/

- b. Discharge of unset cement, concrete, grout, slurry, damaged concrete spoils, concrete dust, or water that has contacted uncured concrete or cement, or related washout to surface waters or ground water is prohibited. If concrete washout is necessary at the site, washout containment shall be used to prevent any discharge.
- **c.** Activities permitted under this General Order shall not discharge waste classified as "hazardous". Dischargers shall implement best management practices to prevent a discharge of hazardous waste to waters of the state, at a minimum, these include:
 - i. Hazardous materials, including chemicals, fuels, and lubricating oils, shall not be stored within 50 feet of waters of the state.
 - ii. Adequate spill prevention and cleanup equipment and materials shall be present on site at all times during project implementation and must be available for immediate use. Any spills or leaks of hazardous materials, chemicals, fuels, lubricants, or any other potential pollutants shall be promptly and completely treated upon observation using appropriate materials and equipment.
 - iii. Chemicals shall be stored in watertight containers with secondary containment to prevent any spillage or leakage or stored in a completely enclosed storage area. Secondary containment must be at least 10% larger than the total volume of the primary containers, or 100% of the volume of the largest container, whichever is greater.
 - iv. All mechanized equipment shall be maintained in good operating order and inspected for leaks on a regular basis.
 - **v.** Pumps or other stationary equipment shall utilize appropriate secondary containment systems to prevent spills.
 - vi. A staging area for equipment and vehicle fueling and storage shall be designated at least 50 feet away from waters of the state, in a location where fluids or accidental discharges cannot flow into waters of the state.
 - **vii.** An Accidental Discharges of Hazardous Materials notification will be made as described in the conditional notifications and reports section of this order.

Page 34 of 51 March 2025

24. Herbicide Application

- a. Herbicides shall not be applied in a manner, or at rates that would cause or threaten to cause a discharge of waste to waters of the state at levels that cause or contribute to an exceedance of water quality objectives or water quality control plans.
- **b.** This General Order does not authorize the application of herbicides that discharge to a water of the U.S. such that it requires an NPDES permit.
- c. Herbicide applications must comply with all laws and regulations, including any applicable water quality control plan requirements, pertaining to storage, use, and application. If herbicide treatments are needed, consultation with a licensed Pest Control Advisor shall occur.
- **d.** Herbicide application is prohibited under the following conditions: in winds that exceed seven miles per hour, during a *Precipitation Event* or in violation of any label directions related to precipitation, or during Wildfire or Urgent Response Activities.
- **25. Final Stabilization:** Dischargers shall stabilize *project areas* by implementing the following conditions:
 - **a.** Removing all construction-related equipment and temporary BMPs from the *project area*;
 - **b.** Properly disposing of construction materials and wastes;
 - **c.** Permanently stabilizing soils disturbed by construction activities by:
 - i. Achieving seventy percent ground cover. Where appropriate, permanent vegetative cover must be evenly established over seventy percent (70%) of all disturbed and exposed areas of soil (non-paved or non-built). In areas that naturally have low vegetative coverage (e.g., deserts), seventy percent (70%)
 - vegetative coverage (e.g., deserts), seventy percent (70% of the natural conditions of local undisturbed areas is acceptable. Photos of all site areas are required to verify compliance with the seventy percent (70%) final cover requirement; **or**
 - ii. The Discharger may request approval from the Regional Water Board to use a method or analytical model other than Section IV.F.25.c.i above, to demonstrate that the site complies with the final stabilization requirements listed in Sections IV.F.25.a; b; and d. Photos of all site areas

Page 35 of 51 March 2025

are required to verify the custom method used.

- **d.** Soils must be *stabilized* using materials that:
 - i. Have a product life that support the full and continued stabilization of the site:
 - ii. Achieve stabilization without becoming trash or debris; and
 - iii. Minimize the risk of wildlife entrapment.

26. Undergrounding and Drilling

- **a.** The discharge of bentonite, drilling muds, lubricants, or any drilling compounds into waters of the state is prohibited.
- **b.** An environmental monitor shall monitor for compliance with the horizontal directional drilling (HDD) or drilling plan throughout drilling operations under waters of the state.
- c. Any HDD or other drilling operation shall be designed and implemented to minimize the risk of any spills and discharges including the frac-out release of drilling lubricants through fractures in the streambed or bank substrates. In substrates where frac-outs are likely to occur, HDD contractors shall employ all reasonable means and methods available to minimize potential for frac-out.
- **d.** Dischargers shall monitor drilling fluid levels and pressure during drilling to identify potential frac-outs and losses of drilling fluids to surface or ground waters.
- **e.** All drilling muds or compounds shall be contained and properly disposed of after drilling activities are completed.
- f. Drilling during daylight hours to allow for visual monitoring of potential frac outs is preferred. If night drilling is necessary, Dischargers shall use sufficient lighting to detect frac outs.
- g. If bore pits or relief pits are excavated to support drilling operations, spoils shall be stored a minimum of 100 feet from waters of the state, where feasible; if site specific conditions warrant constructing pits or storing spoils less than 100 feet from waters of the state this request must be provided in the HDD or drilling plan submitted to the Water Board prior to any drilling activities with potential impacts to waters of the state. Spoils shall be stored behind a sediment barrier and covered with plastic or otherwise stabilized (i.e., tackifiers, mulch, or detention).
- **h.** Dischargers that plan to conduct HDD activities under waters of the state shall prepare an HDD or drilling plan. The plan must be

Page 36 of 51 March 2025

available for review upon Water Board request. The drilling plan must describe how compliance with Sections IV.F.26.a. through h. will be maintained and include:

- i. Release of bentonite, drilling muds, lubricants through fractures in the streambed or bank substrate during drilling is referred to as a "frac-out." Because of the potential for fracouts to occur, the HDD or drilling plan shall include a frac out response plan. The frac-out response plan shall specify all measures to be initiated if frac-outs should occur during HDD operations;
- **ii.** A drill path at least 10 feet below the streambed, unless infeasible due to local site conditions;
- **iii.** Constant monitoring of drill fluids for loss of pressure or returns;
- iv. Use of an onsite vacuum truck during drilling or other suitable means to capture and contain fluids that reach the surface:
- v. Contact information of those responsible for drilling activity monitoring;
- **vi.** Use of clean gravel bags instead of sandbags to contain a frac-out; and
- vii. For all HDD and other drilling sites, a means of containment (e.g., damming, fluming) or screening capable of capturing all of the potential discharge shall be described in the HDD plan. The downstream end of any such containment structure shall be capable of containing all bentonite or other drilling muds or debris that may be released during boring or drilling. Any drilling mud and spoils must be completely removed from the streambed prior to removal of the containment structure (e.g., dam, flume, and screen).

G. Tribal Cultural Resources

- 1. The Water Boards' Tribal liaisons are available to support and engage in this process, as requested, by phone at (916) 341-5229 or email at Tribal-Liaison@waterboards.ca.gov.
 - **a.** Tribal Cultural Resource Conditions are defined in California Public Resources Code (PRC) section 21074 as either of the following:
 - i. sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a

Page 37 of 51 March 2025

California Native American Tribe (Tribe) that is:

- Listed, or eligible for listing, in the California Register of Historical Resources;
- **2.** Listed in a local register of historical resources as defined in PRC section 5020.1(k);
- ii. A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of PRC section 5024.1.
- b. Tribal Cultural Resources may also include sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a California Native American Tribe that are listed in a private Tribal register.
- 2. Tribal Cultural Resources Evaluation Procedures and Mitigation Measure Development. Except as set forth in Section IV of this General Order, the Discharger shall comply with the following Tribal Cultural Resources process to ensure Tribal Cultural Resources are identified and protected:
 - a. Perform a Native American archaeological resources records search of the California Historical Resources Information System (CHRIS). The search area shall match the geographic extent of the project area. The requirement to perform a CHRIS records search may be satisfied using the results of a previous CHRIS records search completed for the specific parcel or parcels where the project activities are proposed to occur within the previous five years;
 - b. Request a Sacred Lands Inventory for the *project area* from the Native American Heritage Commission, or obtain a list of Tribal contacts from the Water Boards Tribal Affairs webpage (https://www.waterboards.ca.gov/about_us/public_participation/tribal_affairs/tribal_consultations.html) for the county or counties in which the project will occur. This condition may be satisfied using the results of a previous file search completed for the specific parcel or parcels where the *project activities* are proposed to occur within the previous 10 years;
 - **c.** In the event of a positive CHRIS result or Sacred Lands File Search, or, if using the Water Boards Tribal Affairs contact list, in all cases, as early as possible and at least 30 days prior to commencing work, provide all Tribes identified in steps a and b

Page 38 of 51 March 2025

above with:

- A complete and technically accurate project description and a map of suitable scale and quality to determine the location of the proposed activity;
- ii. Native American archaeological sites or artifacts identified in a CHRIS positive result or Sacred Lands file search to coordinate and establish Project specific treatment measures to ensure the protection of Tribal Cultural Resources within the proposed project area; and
- iii. Provide a 30-day opportunity for the Tribe(s) to request coordination. The requirement for Tribal coordination will be satisfied if another agency has already conducted consultation with a similar scope for both state and federally recognized Tribes. In cases where Tribe(s) are coordinating, treatment measures will be developed by the Discharger in cooperation with the coordinating Tribe(s) and submitted to the Water Board for approval.
- iv. If at least 30 days have passed following a request for coordination, and the coordinating tribe has not provided utilities with recommended treatment measures for any Tribal cultural resources identified in the project area, no further coordination by the utilities is required.
- v. If requested by an affiliated Tribe, a pedestrian survey will be conducted by a qualified archaeologist to identify and record resources. Affiliated Tribes must be given the opportunity to accompany the archaeologist during the pedestrian survey or to visit the site and assess impacts to previously recorded sites. A copy of the Tribal Cultural Resources Assessment should be provided to the affiliated Tribes. The new pedestrian survey does not need to be conducted if a pedestrian survey was conducted in the previous 10 years for the specific parcel or parcels where the *project activities* are proposed to occur.
- vi. If the Discharger and the coordinating Tribe(s) are unable to agree on appropriate treatment measures, the Discharger will complete the following:
 - The Discharger shall provide to the applicable Water Board a Tribal and Cultural Resources Report detailing the Discharger's attempt to consult with Tribe(s) in good faith, a description of Tribe requested

Page 39 of 51 March 2025

treatment measures and why the measures would be infeasible, and alternative mitigation measures that protect the integrity of the site.

- **vii.** Treatment measures shall be implemented for the duration of *project activities*.
- **viii.** The Discharger shall maintain confidentiality of the Tribal Cultural Resources location and provide worker training on any applicable mitigation measures.
- ix. Category B projects shall provide a Tribal and Cultural Resources Report to the applicable Water Board that shows either 1) no Tribal Cultural Resources were identified within the *project area*; 2) the appropriate treatment measures developed in coordination with the affected California Native American Tribe when the survey and research reveal a Tribal Cultural Resource or a Sacred Lands Inventory positive result; or 3) documentation that shows that affected California Native American Tribes were contacted and did not respond to the opportunity to consult within 30 days or did not provide utilities with recommended treatment measures within 30 days of the request to coordinate. Category A projects shall retain the Tribal and Cultural Resources Report and provide a copy to the Water Boards upon request.

3. Mitigation Measures for Treatment of Human Remains.

The Discharger shall immediately comply with Health and Safety Code section 7050.5 and, if applicable, Public Resources Code section 5097.98, and take the following actions, upon discovery of any human remains:

- **a.** Immediately cease all ground-disturbing activities in the vicinity of the discovery, with a minimum buffer of 100 feet;
- **b.** Immediately notify the county coroner;
- **c.** Discontinue ground disturbing activities until the requirements of Health and Safety Code section 7050.5 and, if applicable, Public Resources Code section 5097.98 have been met; and.
- **d.** Ensure that the human remains are treated with appropriate dignity.
- e. The coroner has two working days to examine human remains after being notified by the person responsible for the excavation, or by their authorized representative per Health and Safety Code section 7050.5, and 24 hours to notify the Native American Heritage Commission for Native American remains.

Page 40 of 51 March 2025

The Native American Heritage Commission will immediately notify the persons it believes to be the most likely descended from the deceased Native American per Public Resources Code section 5097.98. The most likely descendent has 48 hours from the time they are granted access, to make recommendations to the landowner or representative for the treatment or disposition, with appropriate dignity, of the human remains and any associated grave goods.

- f. The landowner or their authorized representative shall reinter the human remains and items associated with the Native American human remains with appropriate dignity on the property in a location not subject to further and future disturbance consistent with subdivision (e) of Public Resources Code section 5097.98 if the:
 - Native American Heritage Commission is unable to identify a descendant;
 - ii. Mediation provided for pursuant to subdivision (k) of Public Resources Code section 5097.94, if invoked, fails to provide measures acceptable to the landowner;
 - iii. Most likely descendent does not make recommendations within 48 hours;
 - iv. Most likely descendants and the landowner have not mutually agreed to extend discussions regarding treatment and disposition pursuant to subdivision (b)(2) of Public Resources Code section 5097.98;
 - v. If the Landowner does not accept the descendant's recommendations. The landowner or the descendants may request mediation by the Native American Heritage Commission pursuant to Public Resources Code section 5097.94, subdivision (k).

4. Urgent Response Activities Tribal and Cultural Resources Notification Procedures

- a. The Tribal and Cultural Resources Notification procedures described in Section IV.G.2 and 3 do not apply to Category B Urgent Response Activities.
- **b.** As set forth in Section IV.E.3.b.iii, Water Board staff will work with the Office of Public Engagement, Equity and Tribal Affairs to forward the email communication provided by the Utilities prior to commencement of any Urgent Response Activity, to Tribes that

Page 41 of 51 March 2025

may have cultural resources within the project area at the county level.

H. Water Quality Monitoring

- 1. If standing or flowing water within a water of the state is within 50 feet of active construction, visual monitoring shall be conducted at least once daily during active construction to detect discharge of construction related pollutants (e.g., oil and grease, sediment and earthen materials, uncured concrete).
- I. Discharges of Hazardous Materials: Following a discharge of a reportable quantity of a hazardous material, sewage, or an unknown material as set forth by Water Code Section 13271, all Dischargers shall comply with the following conditions:
 - As soon as (A) Dischargers have knowledge of the discharge,
 (B) notification is possible, and (C) notification can be provided without substantially impeding cleanup or other *emergency* measures then:
 - **a.** First call 911 (to notify local response agency)
 - **b.** Then call Office of Emergency Services (OES) State Warning Center at: (800) 852-7550 or (916) 845-8911
 - c. Lastly, follow the required OES procedures as set forth in the Office of Emergency Services' Spill Release Reporting Web Page (https://www.caloes.ca.gov/office-of-thedirector/operations/response-operations/fire-rescue/hazardousmaterials/spill-release-reporting/)
 - **2.** Following notification to OES, Dischargers shall notify the Water Board within 24 hours. Notification may be delivered via written notice, email, or other verifiable means.
 - **3.** Within five (5) working days of notification to the Water Board, Dischargers must submit an Accidental Discharge of Hazardous Material Report.

J. Violation of Compliance with Water Quality Control Plans:

- Dischargers shall notify the Water Board of any event causing a violation of compliance with water quality objectives or water quality control plans. Notification may be delivered via written notice, email, or other verifiable means.
- 2. This notification must be followed within three (3) working days by submission of a Violation of Compliance with Water Quality Control Plan Report.
- 3. Examples of noncompliance events include but are not limited to: lack of

Page 42 of 51 March 2025

- treatment following a rain event, discharges causing a visible plume in a water of the state, and water contact with uncured concrete described in the toxic and hazardous materials section of this General Order (Section IV.F.23).
- **4.** Water Board staff may require additional water quality monitoring based on the discharge constituents and/or related water quality objectives and beneficial uses.
- K. Erosion and Sediment Control Plan: All Dischargers that propose soil disturbing activities, shall develop and implement an Erosion and Sediment Control Plan for proposed project activities. Category B projects must submit the Erosion and Sediment Control Plan with the NOI unless the discharger has a programmatic Erosion and Sediment Control Plan that was previously approved by the applicable Water Board. If a programmatic plan is used, supplemental site-specific information must be included with the NOI to address the site-specific details listed below.
 - 1. The Erosion and Sediment Control Plan shall include a description of the:
 - **a.** project activity type(s) and construction methods;
 - **b.** *project activity* start and end-point locations;
 - **c.** acreage of proposed: soil disturbance, temporary impacts to waters of the state, and permanent impacts to waters of the state;
 - d. the volume of planned fill for each activity; and
 - **e.** BMPs to prevent or reduce erosion and prevent a discharge of sediment and other waste to waters of the state implemented in the *project area*. If work is proposed on unstable areas or *saturated soils* include BMPs specific to working in those conditions.
 - 2. For access route work activities, also detail the:
 - **a.** number of proposed newly constructed and/or reconstructed watercourse crossings;
 - **b.** ID of new and/or reconstructed roads, and the road lengths;
 - **c.** standards (e.g. Handbook for Forest, Ranch, and Rural Roads⁹) and 100-year storm flows design accommodations (including the standards for the maximum and minimum rock sizes for fill prim (e.g. bank)

Page 43 of 51 March 2025

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⁹ Weaver, W.E., Weppner, E.M. and Hagans, D.K., 2015, Handbook for Forest, Ranch and Rural Roads: A Guide for Planning, Designing, Constructing, Reconstructing, Upgrading, Maintaining and Closing Wildland Roads (Rev. 1st ed.), Pacific Watershed Associates

armoring);

- d. culvert size: and
- **e.** *hydrologically disconnected* drainage structure types, including critical dips and roadside ditches, and their respective spacing distances.
- **3.** Where the activities are planned on unstable slopes, the Executive Officer or Executive Director may require the submission a geotechnical analysis, conducted by a licensed professional, that includes:
 - a. subsurface profile and conditions;
 - **b.** potential land subsidence;
 - c. potential slope failure; and
 - **d.** potential and existing geologic hazards.
- **4.** Dischargers shall implement the approved Erosion and Sediment Control Plan.
- L. Erosion and Sediment Control Plan Inspections and Reporting: Dischargers that propose soil disturbing activities shall conduct inspections and reporting until the project area is stabilized as follows and as detailed in Attachment D:
 - 1. Inspections will be conducted when the site can be accessed without contributing to significant environmental effects or risking the safety of the monitor.
 - a. Category A Dischargers shall inspect at least five percent (5%) of active projects in each Category A activity type category for which they have projects as of September 1, as described in Section IV.L.2, below. Any evidence of BMP failure or erosion caused by project activities with the potential to transport sediment to receiving waters of the state shall be repaired with applicable BMPs, and a report shall be made in accordance with the Attachments D and E. If repairs are made, they shall be inspected following enough precipitation to saturate soils and produce runoff. If more than 50% of re-inspected sites demonstrate continued failure of BMPs and/or cause a discharge of waste to surface waters of the state, the Discharger shall contact the Water Boards to propose improved BMPs and to determine if additional monitoring and reporting is required. Category A Dischargers shall retain a copy of Attachment D and a list of inspections held in accordance with this condition for three years from the inspection date.
 - **b.** Category B Dischargers shall inspect all projects as required below.
 - 2. Inspections shall be conducted at the following frequency. Changes or

Page 44 of 51 March 2025

modifications to the schedule may be made in the NOA:

- **a.** An initial inspection shall be conducted once between September 1 and October 1.
- **b.** Once within 48 hours of a *Precipitation Event* that produces at least 1.5 inches of precipitation in 24 hours between October 1 and January 15.
- **c.** Once within 48 hours of a *Precipitation Event* that produces at least 1.5 inches of precipitation in 24 hours between January 15 and May 1.
- **d.** An inspection shall also be conducted between May 1 and June 15.
- **3.** During the inspection, any evidence of BMP failure or erosion caused by *project activities* with the potential to transport sediment to receiving waters of the state shall be repaired with applicable BMPs.
- 4. Within thirty (30) days of the inspection, or within thirty (30) days of the end of an inspection period where an inspection was not completed because inspection was unsafe or no such storm occurred as set forth in Sections IV.L.1, L.2.b or L.2.c, above, Category B Dischargers shall provide all information requested on Attachment D to the applicable Water Board. Attachment D shall also include a timeline for completing BMP repairs and treatments if any actions were not finished during the inspection.

M. Felled Trees and Vegetation Management Impact Offset Plan

- 1. Dischargers shall notify the Water Boards of any Vegetation Management activities that meet the conditions below at least 30 days prior to beginning work to determine if a Vegetation Management Impact Offset Plan is required. If required, a plan for multiple sites that is generally applicable may be submitted in advance.
 - a. Vegetation management occurs 50 feet of any waterbody listed as impaired on the 2024 Clean Water Act Section 303(d) List (downloaded March 7, 2024 and posted on the State Water Board's webpage at https://waterboards.ca.gov/water_issues/programs/cwa401/statewide-utility-wildfire-mitigation-general-order.html) for sediment, nutrients, temperature, or related impairments (i.e., turbidity, biostimulatory substances); and/or
 - **b.** Vegetation management activities are within 50 feet of any *Class I* or *Class II watercourse* and may cause or increase:
 - i. bank instability;

Page 45 of 51 March 2025

- **ii.** loss of shade that maintains cooler stream temperatures for anadromous fish;
- iii. loss of beneficial allochthonous material or other riparian ecosystem services; or
- **iv.** adverse impacts to beneficial uses including the Rare and Spawning beneficial use.
- **2.** The Vegetation Management Impact Offset Plan shall demonstrate how long-term impacts identified in Section IV.M.1.b. will be offset by:
 - **a.** describing how utility-compatible vegetation will be established to offset impacts, and/or
 - **b.** alternative enhancement projects (e.g., large wood augmentation, planting additional willow cuttings) within the impacted watershed.
 - c. Vegetation Management Impact Offset Plans that include use of compatible vegetation or plantings elsewhere in the watershed, shall include the following: a schedule; a planting palette that avoids seed mixes containing invasive plant species (non-native sterile hybrids may be appropriate for rapid soil stabilization and weed suppression) with plant species native to the project area; seed collection location; invasive species management; performance standards; monitoring timeline; monitoring protocol; and maintenance requirements (e.g., watering, weeding, and replanting). Monitoring and maintenance shall continue until performance standards are met.

ADDITIONAL CATEGORY B MONITORING AND REPORTING REQUIREMENTS

N. Restoration of Temporary Impacts to Waters of the State

- 1. Dischargers shall restore all areas of temporary impacts to waters of the state to pre-impact conditions as described in an approved restoration plan. The restoration plan shall be submitted with the NOI. A restoration plan that is generally applicable to multiple project sites may be submitted in advance and be used at applicable sites. Unless the project is a Urgent Response Activity, temporary impacts to waters of the state shall not occur until a restoration plan has been approved by Water Board staff.
- 2. The restoration plan shall provide the following: a schedule; plans for grading of disturbed areas to pre-project contours; a planting palette that avoids seed mixes containing invasive plant species (non-native sterile hybrids may be appropriate for rapid soil stabilization and weed suppression) with plant species native to the *project area*; seed collection location; invasive species management; performance standards;

Page 46 of 51 March 2025

- monitoring timeline; monitoring protocol; and maintenance requirements (e.g., watering, weeding, and replanting). Monitoring and maintenance shall continue until performance standards are met.
- 3. In cases where implementation actions in the restoration plan cannot be reasonably conducted within one year, or where the adverse temporary impacts result in temporary loss of aquatic resource function(s), Dischargers may be required to provide compensatory mitigation to offset temporal loss of waters of the state.

O. Compensatory Mitigation for Permanent Impacts to Waters of the State

- Compensatory mitigation may be required for permanent impacts to waters of the state. If the Water Board determines that the project is designed to restore or improve the ecological function of the impacted aquatic resource, it may determine that compensatory mitigation is not required.
- **2.** When compensatory mitigation is required, Dischargers shall provide the following:
 - a. A proposed compensatory mitigation plan at a level of detail sufficient to accurately evaluate whether compensatory mitigation offsets the adverse impacts attributed to the project considering the overall size and scope of impact. The draft compensatory mitigation plan shall be submitted with the NOI.
 - b. Compensatory mitigation at a minimum of a one-to-one mitigation ratio, measured in area or length is required to compensate for wetland or stream losses. The Water Board will require a higher overall mitigation ratio where necessary to ensure replacement of lost aquatic resource functions.
 - **c.** Subject to approval by the appropriate Water Board, the mitigation may be satisfied using any of the following compensatory mitigation methods: restoration, enhancement, establishment, and/or preservation¹⁰.
 - **d.** Compensatory mitigation shall be provided through a mitigation bank or in-lieu fee program, where feasible. If no mitigation bank or in-lieu fee program options are available, mitigation may be provided through on-site or off-site discharger-responsible mitigation, subject to approval

Page 47 of 51 March 2025

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¹⁰ Restoration should generally be the first option considered because the likelihood of success is greater and the impacts to potentially ecologically important uplands are reduced compared to establishment, and the potential gains in terms of aquatic resource functions are greater, compared to enhancement and preservation.

by the appropriate Water Board.

- P. Commencement of Construction: Unless authorized as a Urgent Response Activity, Category B Dischargers shall submit a Commencement of Construction Report to the Water Board at least seven (7) days prior to start of initial soil disturbance activities and, if applicable, corresponding Waste Discharge Identification Number (WDID) issued under the NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2022-0057-DWQ).
- Q. Annual Reporting: Unless using Consolidated Enrollment Monitoring and Reporting, Category B Dischargers shall submit an Annual Report to the Water Board by June 1 for the previous reporting period from May 1 through April 30 of each year unless an NOA specifies a different due date for this report. Annual reporting shall continue until the Water Board issues a Notice of Project Complete Letter to the Discharger. Dischargers shall provide at least one annual report; in the event the project is completed in less than one year. Dischargers may consolidate Annual Report contents listed in Reporting and Notifications (Attachment E) for multiple projects into a single Annual Report.
- R. Request for Notice of Project Complete Letter: Category B Dischargers shall submit a Request for Notice of Project Complete Letter to the Water Board when construction and any post-construction monitoring and inspections are complete (including Section IV.L Erosion and Sediment Control Plan Inspections and Reporting), and no further project activities will occur; this request shall be submitted to Water Board staff within thirty (30) days following completion of all project activities. Water Board staff may conduct an inspection prior to approval of the request. Upon approval of the request, the Water Board staff shall issue a Notice of Project Complete Letter to the Discharger.
 - 1. All portions of the *project area* must comply with all the following conditions prior to submitting a request:
 - **a.** All restoration and mitigation performance criteria have been met;
 - **b.** The Discharger has completed all *project activities*;
 - **c.** There is no greater potential for construction-related stormwater pollutants to be discharged into site runoff than prior to the construction *project activities*:
 - **d.** Construction-related equipment and temporary BMPs have been removed from the site:
 - e. Construction materials and wastes have been disposed of properly and in accordance with waste characteristics (e.g., hazardous waste, general refuse);

Page 48 of 51 March 2025

f. The Discharger has demonstrated compliance with all Section IV.F.25 final *stabilization* requirements.

S. In-Water Work and Diversions:

- 1. Except for Urgent Response Activities, Category B Dischargers shall notify the Water Board at least forty-eight (48) hours prior to initiating work in any stream channel regardless of whether there is standing or flowing water. Notification may be delivered via written notice, email, or other verifiable means.
- 2. For projects involving planned work in water or stream diversions, a water quality monitoring plan shall be submitted to the Water Board for approval at least thirty (30) days in advance of any discharge to the affected water body. This plan must be provided as early as possible for Wildfire or Urgent Response Activities and no later than thirty (30) days after the diversion is initiated.
- **3.** Water quality monitoring shall be conducted in accordance with the approved plan.
- **4.** If water drafting is part of project activities¹¹, the Discharger shall avoid impacts to bed, bank and channel and, if applicable, shall use a fish screen and ensure that the fish screen criteria are consistent with National Oceanic and Atmospheric Administration's Fish Screening Criteria for Anadromous Salmonids.
- **5.** Within seven (7) working days following completion of work in all waters of the state, an In-Water Work and Diversions Water Quality Monitoring Report shall be provided to Water Board staff.
- T. Project Modifications: Modifications to Category B Project Activities that include in-water work and that render avoidance, minimization, or mitigation of impacts to waters of the state infeasible, including those due to other agency permit conditions, require submission of a Modifications to Project Report before deviating from activities authorized in an NOA. Such modifications may necessitate amending the NOA to maintain coverage under this General Order.

V. Fees

The fee amount for individual projects authorized under this Order is determined by California Code of Regulations, title 23, section 2200. (Cal. Code of Regs., tit., 3833, subd. (b)(3); Wat. Code, §13260, subd. (d).) Category A projects are not subject to fees.

Page 49 of 51 March 2025

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¹¹ Nothing in this Order shall be construed as State Water Board approval of the validity of any water rights, including pre-1914 or riparian claims. The State Water Board has separate authority under the Water Code to investigate and take enforcement action, if necessary, to prevent any unauthorized or threatened unauthorized diversions of water.

DRAFT Statewide Utility Wildfire General Order

(Wat. Code, § 13269.) For Category B projects that include discharges of dredged or fill material, fees shall be calculated in accordance with section 2200, subdivision (a)(4). For projects that do not include discharges of dredged or fill materials, fees shall be calculated in accordance with section 2200, co-subdivision (a), Threat to Water Quality Category 3 and Complexity Category C, Discharge to Land or Surface Waters. Note that fees are periodically adjusted. Dischargers should confirm the correct fee amount prior to submitting payment.

VI. Public Notice

The applicable Water Board will give public notice of an NOI for a project that includes discharges of dredge or fill material at least twenty-one (21) days before taking action on the NOI; if a Wildfire or Urgent Response Activity requires that an NOA be issued in less than 21 days, public notice shall be provided as much in advance of issuance as possible, but no later than simultaneously with issuance of the NOA.

VII. Dispute Resolution

Several areas of the permit will be mandated at the discretion of the Regional Board Executive Officer or the Division of Water Rights Deputy Director after permit adoption. In this function, the Regional Water Board Executive Officers are in essence acting as agents of the State Water Board. Therefore, determinations of the Regional Water Board Executive Officers in interpreting and implementing this permit are considered actions of the State Water Board (and accordingly not actions of the Regional Water Board subject to the petition process under Water Code section 13320) except where the Regional Water Board itself acts or the Executive Officer acts on behalf of the Regional Water Board through delegated authority. However, recognizing the need for some level of statewide consistency in interpretation and implementation of Order provisions, this Order includes a dispute resolution process where there is disagreement between a Discharger and a Regional Water Board Executive Officer. The Discharger should first attempt to resolve the issue with the Executive Officer of the Regional Water Board. If a satisfactory resolution is not obtained at the Regional Water Board level, the Discharger may submit the issue in writing to the Executive Director of the State Water Board or his designee for resolution, with a copy to the Executive Officer of the Regional Water Board. The issue must be submitted to the Executive Director within thirty days of any final determination by the Executive Officer of the Regional Water Board; after thirty days the Permittee will be deemed to have accepted the Regional Water Board Executive Officer's determination. The Executive Officer of the Regional Water Board will be provided with an opportunity to respond. The Executive Director or his/her designee shall make a determination on the request within 60 days.

VIII. Conclusion

IT IS HEREBY ORDERED that pursuant to Water Code sections 13160, 13263, and 13269, the Discharger shall comply with all prohibitions, specifications, provisions, and

Page 50 of 51 March 2025

DRAFT Statewide Utility Wildfire General Order

other requirements herein in order to meet the provisions contained in Division 7 of the Water Code and regulations adopted thereunder as well as comply with the applicable provisions of Clean Water Act sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 303 (Water Quality Standards and Implementation Plans), 306 (National Standards of Performance), 307 (Toxic and Pretreatment Effluent Standards), and other appropriate requirements of state law.

I, Courtney Tyler, Clerk to the Board, do hereby certify that this Order with all its attachments is a full, true, and correct copy of an Order adopted by the State Water Board, on [DATE].	
AYE:	
NAY:	
ABSENT:	
ABSTAIN:	
Date	Courtney Tyler Clerk to the Board

Page 51 of 51 March 2025