

Public Comment Draft Phase II Small MS4 General Permit Deadline: 7/23/12 by 12 noon

DEPARTMENT OF PUBLIC WORKS

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July 16, 2012

Ms. Jeanine Townsend, Clerk of the Board State Water Resources Control Board 1001 I Street, 24th Floor Sacramento, CA 95814



SUBJECT: 2nd DRAFT PHASE II SMALL MS4 GENERAL PERMIT

Dear Ms. Townsend and Members of the Board:

Stanislaus County appreciates the opportunity to provide follow up comments on the subject of the 2nd Draft Phase II Small Municipal Separate Storm Sewer Systems (MS4) General Permit (Draft Permit). County staff members have reviewed the Draft Permit and have five comments that pertain to: Budget & Cost During Current Economic Conditions; Unfunded State Mandates; Legal Considerations & Authority; Time Line & Milestones; and New Programs & Higher Levels of Service. Stanislaus County joins effort with the California Storm Water Quality Association (CASQA) and the various agencies representing the Statewide Storm Water Coalition (SSC) by summarizing our specific comments as follows:

I. Budget & Cost During Current Economic Conditions

The County continues to support efforts to maintain and improve water quality in California. We appreciate that the State Board redrafted the Phase II permit and responded to some of our prior concerns made during the September 2011 public comment period. However, we still have concerns surrounding implementation costs and potential legal problems associated with the Draft Permit.

While the latest revisions have resulted in a more practical permit, several significant challenges for the County still remain. The major challenge, of course, deals with the dramatic increase in cost necessary to implement the permit requirements.

Staff analysis conclude the new mandates and higher level of services will require the County to find funding to hire consultants and additional staff members in order to implement, monitor, and manage our storm water program to meet the letter of the permit. We must also buy costly new capital equipment to meet the storm drain maintenance provisions. Like other agencies in our regional area, we simply cannot afford the cost to comply with the Draft

Permit requirements as written. As you may have already heard, the City of Stockton and the City of San Bernardino both recently filed for bankruptcy protection. The City of Oakdale, located within our County, is considering eliminating most of the Public Works staff and is in the process of running a cost analysis for privatizing their operation(s). The abolishment of redevelopment agencies is another recent example which highlights the fiscal challenges being imposed by the State on local agencies. The State's economic health, as we all very well know, still remains stagnant and the economic picture does not seem to look any brighter for the coming few years

General fund revenues for Stanislaus County continue to dwindle. The County has implemented employee reductions through early retirements and layoffs, service level reductions, permanent furloughs and/or employee salary reductions to address ongoing and recent financial deficits. The existing deficit in the County's budget is expected to continue in the coming few years. The impact of expanded and new State regulations will continue to degrade the County's ability to fund core services.

Stanislaus County lacks adequate fee authority to pay for the new State mandated NPDES programs and higher levels of service. Under the current interpretation of Proposition 218, our local agency does not have the authority to impose a fee without the consent of the voters or property owners. Unless the State Board provides a mechanism to fund the proposed new programs and higher level of services, these new programs and services should be eliminated from the Draft Permit. If the State elects to impose new unfunded mandates, the State must constitutionally provide the funding. If no funding can be provided, the State Board should not require the new mandates and services in the Draft Permit. The Draft Permit as written would require the County to make costly changes – in a declining and uncertain economy.

II. Unfunded State Mandates

We are also very concerned about the cumulative impact that the Draft Permit presents. All six Minimum Control Measures (MCMs) are significantly ramped-up in comparison with the current version of the Phase II permit (Order No. 2003-005-DWQ) and in some cases exceeds Phase I program requirements. The bar has been set unrealistically high. Stanislaus County will be hard-pressed to comply with the permit as drafted. We are very concerned that our County does not have the funding, additional staffing, experienced Qualified Storm Water Pollution Prevention Plan (SWPPP) Developers or Practitioners (QSD/QSP). We are also considered about State enforcement actions or even third party lawsuits as a result of having inadequate funds, staff and other resources that are necessary to implement the Draft Permit requirements.

The six Minimum Control Measures contained in the Phase II regulations represent the federal mandates under the Clean Water Act (CWA). To the extent the requirements of the Draft Permit exceed the six Minimum Control Measures; they represent State mandates, not federal mandates. The Existing Permit incorporates the six Minimum Control Measures verbatim from the Phase II regulations. Therefore, the analysis regarding the comparison between the Existing Permit and the Draft Permit may serve to illustrate the components of

the Draft Permit that exceed the federal mandates. The *new programs* identified in the Draft Permit exceed the federal mandates because they were not one of the original six Minimum Control Measures. The *higher levels of service* identified in the Draft Permit also exceed the federal mandates because they go beyond the requirements of the six Minimum Control Measures as set forth in the Phase II regulations. Together the new programs and higher levels of service exceed the federal requirements. Program requirements that are not mandated by the federal regulations do not become a federal mandate simply because the State Board says the requirements are necessary to achieve the Maximum Extent Practicable (MEP) standard found in Section 402(p)93)(B)(iii) of the CWA. These issues are more fully elaborated upon in the BB&K letter dated July 2, 2012 which is included in the City of Roseville's comment letter on behalf of the Statewide Storm Water Coalition.

The Draft Permit includes many new programs or higher levels of service that may qualify as unfunded State mandates. The Board should provide the necessary funding or provide a legal funding mechanism. Otherwise, the Board should remove the new programs and higher levels of services from the Draft Permit. The unfunded State mandate law applies when a State agency imposes a new program or higher level of service on a local agency. Agencies like Stanislaus County need assistance to prevent the State from shifting it's program responsibility to local governments without providing adequate funding to do so.

Article XIII B, Section 6(a) of the California Constitution (Section 6) provides that whenever "any State agency mandates a new program or higher level of service on any local government, the State shall provide a subvention of funds to reimburse that local government for the costs of the program or increase level of service..." Section 6 applies to storm water permits issued by the State Board and the Regional Water Quality Control Boards. Thus, we assume that Section 6 will continue to apply to the State Board's reissuance of the MS4 Phase II permit.

According to 40 CFR Section 122.34(e) (2), the Environmental Protection Agency (EPA) strongly recommends that until the evaluation of the storm water program in §122.37, no additional requirements beyond the six Minimum Control Measures be imposed on regulated small MS4s without the agreement of the operator of the affected small MS4, except where an approved Total Maximum Daily Load (TMDL) or equivalent analysis provides adequate information to develop more specific measures to protect water quality. As of today, such agreements have not been obtained between the State/Regional Board and the County of Stanislaus.

III. Legal Considerations & Legal Authority

The County has identified several areas of concern pertaining to the legal authority of the State Board or general legal issues that may be created with the language as currently drafted. These issues are described below:

1. There is no requirement in federal law to develop and implement the watershedbased approach called for in Section E.12.f. A watershed based approach would require dischargers to expend resources across jurisdictions in a manner that will require contributions for dischargers that may not be attributable to each discharger. This exceeds the authority granted to the State and Regional Boards under CWA Section 402(p) and Water Code Section 13260. Both statutes hold dischargers responsible for only those pollutants that discharge from their "point-sources". The CWA is not a contribution statute; dischargers are not jointly and severably liable for any and all water quality conditions in a watershed. Conditions that impose responsibility for dischargers that do not originate from the "point-sources" owned, operated, or controlled by the discharger exceed the State Board's legal authority. Therefore, Section E.12.f should be eliminated from the Draft Permit.

2. As currently written, Phase II permittees will not be able to comply with the Receiving Water Limitations Provision. Unless this language is changed, Phase IIs will be vulnerable to enforcement actions by the State and third party citizen suits regardless of current or future enforcement policy(ies) of the State or Regional Water Boards.

To share an example, the City of Stockton was engaged in the "iterative process" per the terms of its Permit, but was nonetheless challenged by a third-party on the basis of the Receiving Water Limitations language. There is no regulatory benefit to imposing a permit provision that results in potential instantaneous noncompliance for the County.

Language in the second draft permit may not clearly allow the County to comply with water quality standards over time by using Best Management Practices (BMP) supplemented by the "iterative process".

The Draft Permit language may expose the County to enforcement actions and third-party lawsuits even if the County is fully implementing its storm water program. If the water into which the County discharges is not meeting water quality criteria, the County could be liable, regardless of all its other costly efforts to reduce pollutants in its discharges. For example, it is generally acknowledged that there is no feasible way at this time to meet water quality criteria for certain pollutants such as copper, lead, and zinc that may come off truck and automobile brake disk pads during rain storm events.

- 3. Section E.13.b.1.(ii).(d) provision requires dischargers to establish a monitoring fund into which all new development contributes on a proportional basis. The ability of dischargers to establish such a fund is governed by limitations under State law, including, without limitation, California Constitution Article XIII B. The State Board cannot compel dischargers to establish such a fund and this section of the Draft Permit should be eliminated.
- 4. Task Element E.6.c requires the County to develop and implement an Enforcement Response Plan by year three. However, task element E.6.a, requires Permittees to have adequate legal authority to address over 10 specific elements in controlling

pollutant discharges by year two. Because implementing task E.6.a is likely to require the County to update their ordinances or other regulatory mechanisms, it seems redundant to require an Enforcement Response Plan to reiterate the regulatory mechanisms developed in E.6.a. Furthermore, the purpose of the Enforcement Response Plan is unclear given that it is never required as a submittal to the State in an annual report. Instead task E.6.c only requires a report summarizing all enforcement activities. We recommend that the Enforcement Response Plan requirement be eliminated from the Draft Permit.

5. Ministerial Projects - The Draft Permit requires all applicable ministerial projects (which do not require discretionary approvals) to adhere to the version of the Low Impact Development (LID) runoff standards that is most current at the time the project application for the ministerial approval is complete. Ministerial approvals include, but are not limited to, building permits, site engineering improvements, and grading permits. If the applicable project receives multiple ministerial approvals, the County shall require that project to adhere to the version of the LID runoff standards that is most current at the time the project application for the first ministerial approval is complete.

The ability of dischargers to impose LID runoff standards on ministerial projects may be subject to limits under California law. For example, such LID standards may not be imposed until municipal codes are updated through appropriate procedures to make such standards a regulatory requirement of all permits in question.

IV. Time Line & Milestone Concerns

Several elements of the timeline remain unrealistic. Individually, the requirements and associated timelines may be feasible, but collectively, the comprehensive and ramped-up nature of the requirements makes compliance difficult, if not infeasible altogether for Stanislaus County. Due to budgetary and staffing constraints, Stanislaus County request some relief and spacing of significant milestone requirements within the implementation timeline.

The Draft Permit includes approximately 45 major task elements and over 125 tasks for traditional MS4s. Of these 125+ tasks, about 115 (or approximately 92%) are required to be implemented by the end of the third year of the permit term. The Draft Permit requires very detailed and time consuming reporting requirements for almost every element of the storm water program. A chart of these task elements, specific tasks, and time frames are included in Attachment A.

We need adequate time to obtain the resources needed to ramp up our storm water programs to meet new Draft Permit requirements. The County recommends the State Water Board staff to incorporate a revised timeline that is attainable and within the current budgetary and staffing constraints facing local agencies.

V. New Programs and Higher Levels of Service

A comparison between the Draft Permit and the Existing Permit reveals that the Draft Permit contains many new programs and higher levels of service. Specifically, the following program elements contained in the Draft Permit are not required by the Existing Permit and represent new programs or higher levels of service under the State mandates law. Therefore, these new programs and higher level of services, as discussed below, should be removed from the Draft Permit.

1. Public Outreach and Education Programs – Under the Existing Permit, dischargers "must implement a public education program to distribute educational materials to the community or conduct equivalent outreach activities about the impacts of storm water discharges on water bodies and the steps that the public can take to reduce pollutants in storm water runoff." Section E.7 of the Draft Permit contains a host of very specific and enhanced education and outreach requirements that must be targeted to many different groups, including, subject to Regional Board discretion, the use of very involved Community-Based Social Marketing ("CBSM") strategies or a CBSM equivalent.

The Draft Permit mandates the use of very involved Community-Based Social Marketing ("CBSM") strategies or a CBSM equivalent. This includes about a dozen specific requirements including performing annual survey(s) during the permit term, conveying the message to 20% +/- of the target audience each year, and providing education information during the 5-year permit term (and possibly beyond the term limit). These proposed requirements are not feasible for Stanislaus County and should be removed from the Draft Permit.

- 2. Public Involvement and Participation Program The Existing Permit provides that the dischargers "must at a minimum comply with State and local public notice requirements when implementing a public involvement/participation program". In contrast, the Draft Permit requires very detailed programs that are not found in the Existing Permit. The Draft Permit mandates the development of a public involvement and participation strategy, a budget to implement that strategy, the establishment of a citizen's advisory group containing specified members, and the sponsoring of activities. The proposed involvement and participation program is not feasible for Stanislaus County.
- 3. Illicit Discharge Detection and Elimination ("IDDE") Program The Existing Permit requires the development and implementation of an IDDE program, but provides flexibility in the development of such a program. The Draft Permit contains very specific and enhanced requirements (i.e. requiring field observations, field screening, analytical monitoring at specified intervals, investigating illicit discharge within specified time frames, requiring corrective actions in a limited amount of time, developing a Spill Response Plan, filing detailed annual reports, and so forth). These proposed requirements are not feasible for Stanislaus County.

- 4. Construction Site Storm Water Runoff Control Program The Draft Permit mandates that all construction sites be inventoried and inspected at designated frequencies. The Draft Permit also requires training of staff, educating construction site operators, and requires staff to be certified as Qualified SWPPP Developers or Practitioners (QSD/QSP). These proposed requirements are not feasible for Stanislaus County.
- 5. Pollution Prevention/Good Housekeeping Program The Draft Permit mandates that dischargers inventory all their facilities, map them, annually assess them for pollutant "hotspots", develop SWPPPs for each "hotspot", inspect them regularly and at specified intervals, develop a storm drain assessment, prioritize "high-risk" catch basins, maintain storm drains at specific intervals, clean all high-risk catch basins, remove trash and debris in high priority areas a few times per year, develop a very specific O&M assessment, incorporate water quality and habitat enhancement features in flood management facilities, implement changes or additions to projects each year unless infeasible, implement a pesticides, herbicides and fertilizer program, as well as conduct annual training. All these requirements seem to be considered higher levels of service than the original six Minimum Control Measures outlined in the Existing Permit. These proposed requirements are not feasible for Stanislaus County and should also be removed from the Draft Permit.
- 6. Post-Construction Storm Water Management Program The Existing Permit requires the development, implementation, and enforcement of a program to address storm water runoff from new development and redevelopment projects, but provides flexibility in the development of such a program. The Draft Permit contains enhanced and very detailed program requirements, such as implementing post-construction hydromodification measures, developing hydromodification management procedures, implementing strategies for watershed process-based storm water management, and implementing an operation and maintenance verification program of post-construction storm water management measures for new development projects. These proposed requirements are not feasible for Stanislaus County.
- 7. The Draft Permit requires Phase II permittees to have adequate legal authority to "enter private property for the purpose of inspecting, at reasonable times, any facilities, equipment, practices, or operations for active or potential storm water discharges, or non-compliance with local ordinances/standards or requirements in this order." Both the United States and California Constitutions limit the ability of permittees to enter private property for purpose of inspection. These fundamental Constitutional limitations must be honored and make compliance with this section, as written, impossible. Permittees may lack the legal authority to unilaterally enter private property or, absent consent, must obtain an inspection warrant. Therefore, this section must be revised to acknowledge the limitations placed on the County by the United States and California Constitutions.
- 8. The Draft Permit requires plan reviewers, permitting staff and inspectors to be State certified as a QSD or QSP. This requirement is excessive and beyond the requirements

- of the existing Phase II regulations and therefore should be eliminated. Many smaller cities and county agencies may not have the specialized staff or resources to meet this provision. These proposed requirements are not feasible for Stanislaus County.
- 9. Dischargers should not be held responsible for the conditions and assessment of structural post-construction BMPs that the State Board requires to be imposed on private development. At most, dischargers should be permitted to use their existing enforcement authorities to enforce their land use conditions, as appropriate. Section E.12.h should be eliminated from the Draft Permit.
- 10. Section E.14.a.(ii).(c) provision requires dischargers to identify assessment methods for privately owned BMPs. Nothing in the Clean Water Act (CWA) requires such an assessment and therefore this section of the Draft Permit should be eliminated from the Draft Permit.
- 11. The CWA does not require municipal dischargers to quantify municipal watershed pollutant loads. Therefore, Section E.14.b should be eliminated from the Draft Permit.
- 12. The requirement to regulate Incidental Runoff is not required by the Existing Permit (Section B.4) and should be removed from the Draft Permit.
- 13. The development of an Enforcement Response Plan is not required in the Existing Permit (Section E.6.c) and should be removed from the Draft Permit.
- 14. The development of a Receiving Water Monitoring Program is not required in the Existing Permit (Section E.13) and should be removed from the Draft Permit.
- 15. The development of an Effectiveness Assessment Program, including pollutant loading quantification is not required in the Existing Permit (Section E.14) and should be removed from the Draft Permit.
- 16. A Program Management Element is not one of the original six Minimum Control Measures required by the Phase II regulations. This element should be removed from the Draft Permit.
- 17. The County is required, at a minimum, to provide storm water education to school-age children, with a suggested curriculum named. This may not however be possible because the County does not have the legal authority to impose curriculum on schools. Therefore, this requirement should also be removed from the Draft Permit.
- 18. Section E.12.j, which requires the County to update their general plan and specific plans, may not align with California local land use authorities. Unless State law is amended to require the inclusion of certain considerations in planning, zoning and building laws, the State Board lacks legal authority to compel dischargers to amend their general plan or other planning documents in any particular way. This requirement

should be removed from the Draft Permit.

19. The reference to "industrial and commercial facilities" should be deleted because the Draft Permit no longer covers such facilities. Please clarify that this provision will not create an obligation to the County to require retrofits of existing industrial and commercial facilities. Such retrofits are not a current requirement of the Phase II program and would be cost prohibitive. Until the EPA completes the rulemaking decision regarding retrofitting requirements, the retrofit should not be required and the language in the Draft Permit should be removed accordingly.

V. Summary and Recommendations

The State Board has created a permit that goes above and beyond the national approach for smaller entities that established six Minimum Control Measures. Like other Phase II agencies, Stanislaus County takes considerable exception to this approach. Our Recommendation is to have the State of California amend the Constitution (Article XIII B, Section 6(a) of the California Constitution) or remove new program mandates and higher levels of service in the Draft Permit so they do not exceed the requirements of the original six Minimum Control Measures (MCMs). Or, per Article XIII B Section 6(a) of the California Constitution, pay for the mandates imposed on the MS4 Phase II agencies.

We believe that the Draft Permit will pose significant challenges to Stanislaus County and other Phase II permittees. The comprehensive and overreaching approach taken in the Draft Permit is of such concern that we respectfully request that new programs and higher levels of services be removed from the Draft Permit and allow our agency to continue implementing, monitoring, and reporting on our current Storm Water Management Program. Alternatively, we request the State Board to create safe harbor provisions with the permit for agencies that are fiscally unable to meet the terms of the Draft Permit. This could be accommodated by allowing agencies to present fiscal challenges to their Regional Board Executive Officers (EOs) and giving the EOs authority to reduce permit requirements in response to fiscal constraints.

The unfunded State mandates law is about funding of State programs. It is a constitutional requirement imposed upon the State to fund programs that it requires local agencies to implement. It is well recognized that the current storm water programs are not fully funded at all levels, federal, State, and local. Local governments may not have the adequate financial support to implement the storm water program in such a rigorous way. The State Board should not impose new programs or higher levels of service on dischargers without providing the funding to implement such programs.

The County has and will continue working with the State Water Board staff to create a program that will protect water quality in a cost effective manner consistent with the available staff and funding resources. We will also continue to work collaboratively with other Phase I/II agencies to help define program solutions that will work in our rapidly changing business environment.

Our goal will be to remain proactive and continue to identify a range of options to address the uncertainties we face as a community. We will then implement the best option that can generate the most positive outcome to help protect the quality of our storm water at the most reasonable cost.

Sincerely,

Paul Saini, Associate Civil Engineer, RCE, QSD/P

cc: Matt Machado, Director of Public Works, RCE, LRP (Legally Responsible Person)
Laurie Barton, Deputy Director of Public Works, RCE
Chris Brady, Senior Civil Engineer, RCE, QSD/P
Monica Nino, Stanislaus County Chief Executive Officer
John Doering, Stanislaus County Counsel

Attachments:

Attachment A - Draft Permit Timeline & Milestones (prepared by the California Storm Water Coalition)



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	PERMIT ELEMENT (TRADITIONAL MS4s)	PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS MAY 15TH UNLESS OTHERWISE NOTED) Year	2013	2014	2015	2016	2017
E.6	PROGRAM MANAGEMENT ELEMENT						
E.6.a	Legal Authority (update or create ordinance)	2014					
E.6.b	Certification	2013			_		
E.6.c	Enforcement Measures and Tracking			_			
	Enforcement Response Plan	2015					
	Enforcement Tracking System						
	Enforcement Response Plan Report	2015+					



2 5 3 PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS **PERMIT ELEMENT (TRADITIONAL MS4s) MAY 15TH UNLESS** 2014 2015 2017 2013 2016 OTHERWISE NOTED) Year E.7 **EDUCATION AND OUTREACH PROGRAM** E.7.a **Public Outreach and Education** Select outreach option. If regional develop agreements 2013 Develop and implement comprehensive education and outreach program 2014+ public input in strategy development 2013 surveys 2x every 5 years 2014, 2016 (assumed) develop and convey storm water messages in multiple languages: 2015+ Annual outreach report (years 3, 4 and 5) 2015+ Year 5 report include changes in public awareness and 2017 knowledge and suggested program changes Staff and Site Operator Training and Education E.7.b E.7.b.1 Illicit Discharge Detection and Elimination Training Permittees staff training with annual assessments 2015+ E.7.b.2 Construction Outreach and Education a. Permitee Staff Training - Annually 2014+ plan reviewers and permitting staff trained and must be 2014+ inspection staff must be trained at least one QSD or QSP 2014+ third party plan reviewers, permitting staff and inspectors 2014+ b. Construction Site Operator Education 2015+ develop and distribute education materials annually 2015+ update website with information 2015+ Pollution Prevention and Good Housekeeping Staff E.7.b.3 Training annual employee training 2014+ annual assessment of staff knowledge 2013+ contractors contractually required to comply with BMPs 2013+ provide oversight of contractors 2013+ report on oversight and personnel training and assessment records 2014+ PUBLIC INVOLVEMENT AND PARTICIPATION E.8 **PROGRAM** Develop strategy and implement 2014+ use citizen advisory committee (optional) 2014 actively engage in IRWMP 2015+ 2015+ annual events



2 5 3 PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS PERMIT ELEMENT (TRADITIONAL MS4s) **MAY 15TH UNLESS** 2017 2013 2014 2015 2016 OTHERWISE NOTED) Year E.9 ILLICIT DISCHARGE DETECTION AND ELIMINATION E.9.a **Outfall Mapping** Create and maintain accurate outfall map 2014+ E.9.b Illicit Discharge Source/Facility Inventory Maintain inventory of all industrial/commercial facilities 2014+ Annually Submit inventory in report 2015+ E.9.c Field Sampling to Detect Illicit Discharges Sample any flowing outfalls while conducting E.9.a 2013 Annually sample priority area outfalls determined in E.9.a 2014+ Conduct follow up activities if action levels exceeded 2014+ Summary report 2014+ Illicit Discharge Detection and Elimination Source E.9.d Investigations and Corrective Actions develop written procedures for investigations and corrective actions 2013 (assumed) conduct investigations 2013+ annual report 2013+ E.9.d Spill Response Plan 2013 develop plan summarize activities annually 2013+ CONSTRUCTION SITE STORM WATER RUNOFF E.10 **CONTROL PROGRAM** E.10.a Construction Site Inventory Annual inventory 2013+ E.10.b Construction Plan Review and Approval Procedures 2013+ E.10.c Construction Site Inspection and Enforcement procedures development and annual reporting 2013+



5 2 3 PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS **PERMIT ELEMENT (TRADITIONAL MS4s) MAY 15TH UNLESS** 2015 2016 2017 2013 2014 OTHERWISE NOTED) Year POLLUTION PREVENTION/GOOD HOUSEKEEPING E.11 FOR PERMITTEE OPERATIONS PROGRAM E.11.a Inventory of Permittee-Owned and Operated Facilities develop and maintain inventory 2014+ E.11.b Map of Permittee-owned or Operated Facilities map of facilities relative to the urbanized area 2014 E.11.c **Facility Assessment** conduct comprehensive inspection and identify "hot spots" 2015 conduct annual review 2016+ document comprehensive assessment procedures and results 2015 update inventory (and map) with hot-spots 2015+ E.11.d Stormwater Pollution Prevention Plans develop SWPPS for hot spots 2016 E.11.e Inspections, Visual Monitoring and Remedial Action facility inspections to cover: Hot Spot locations 2017 Non-Hot Spots - one time in permit term 2017 E.11.f Storm Drain System Assessment and Prioritization implement procedures to assess and prioritize maintenance storm drain systems 2014 prioritize catch basins, update as required 2014+ E.11.g Maintenance of Storm Drain System inspect storm drain system 2015+ clean storm drains 2015+ label catch basins 2015+ maintain surface drainage structures 2015+ develop procedure to dispose of waste materials 2015+ prepare annual report 2015+ E.11.h Permittee Operations and Maintenance Activities (O&M) develop program to assess O&M activities and required 2015 inspect (and log) O&M BMPs annually 2015+ develop report 2015+ Incorporation of Water Quality and Habitat Enhancement E.11.i Features in Flood Management Facilities develop and implement process for new and rehabilitated flood mgmt projects 2015 reporting 2015+ E.11.j Landscape Design and Maintenance evaluate use of pesticides, herbicides and fertilizers 2014 implement best practices: 2014+ record amount of chemical usage 2014+ annual reporting to quantify and demonstrate reduction in chemical usage 2014+



5 2 3 PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS **PERMIT ELEMENT (TRADITIONAL MS4s) MAY 15TH UNLESS** 2016 2013 2014 2015 2017 OTHERWISE NOTED) Year POST CONSTRUCTION STORMWATER E.12 **MANAGEMENT PROGRAM** E.12.a Post-Construction Treatment Measures complete and maintain inventory of projects subject to post-construction treatment measures 2015+ E.12.b Post-construction hydromodificaton measures complete and have available an inventory of E.12.e (Hydromodification Mgmt) 2015+ Permittees within a Phase 1 MS4 boundary with approved Hydromod Plan - complete and have available summary 2013+ E.12.c Site Design Measures implement new site design measures (projects that create or replace >2,500 SF impervious area) 2013+ E.12.d Low Impact Development Runoff Standards **Regulated Projects** E.12.d.1 2014+ projects that create or replace >5,000 SF impervious area for LID E.12.d.2 Low Impact Development Standards adopt and implement standards 2014+ annually report upon each regulated project 2014+ E.12.e Hydromodification Management develop and implement hydromodification management procedures 2015+ annual report verifying implementation of hydromod procedures 2015+ Implementation Strategy for Watershed Process - Based E.12.f Storm Water Management Work with the Regional Board if modified criteria required 2015 Develop or modify enforcement mechanisms 2015 2015 develop guidance develop tracking report for education and outreach 2015 complete strategy for implementing numeric criteria 2015 Operations and Maintenance (O&M) of Post-Construction E.12.g Storm Water Management Measures 2014+ implement O&M Verification Program develop written plan 2014 database or table of regulated projects with installed 2014+ treatment systems: table of information pertaining to inspections of regulated 2014+ annually prepare detailed list of newly installed systems and controls (before the wet season) 2014+ annual report 2014+ Post-Construction Best Management Practice Condition E.12.h Assessment for structural post-construction BMPs develop a plan to: 2015 administer self-certification program 2015 prepare annual report 2015



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	PERMIT ELEMENT (TRADITIONAL MS4s)	PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS MAY 15TH UNLESS OTHERWISE NOTED) Year	2013	2014	2015	2016	2017
	Post-Construction Stormwater Management Requirements for Development Projects in the Central						
E.12.i	Coast Region comply with provisions in the Central Coast Post- Construction Requirements						
E.12.j	Planning and Building Document Updates Revise the planning and building requirements for projects						
	subject to post-construction requirements: Evaluate policies for approval of general plan updates and specific plans or other master planning documents and						
	zoning to: Revise polices for approval of general plan updates and specific plans or other master planning documents and						
	zoning to include design principles						
	annual report document modification to codes, regulations and	2113+					
	standards	2013					
	submit proposal for modifying policies	2015		•			
	document modifications completed to policies	2016					



2 5 3 PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS PERMIT ELEMENT (TRADITIONAL MS4s) **MAY 15TH UNLESS** 2017 2013 2014 2015 2016 OTHERWISE NOTED) Year E.13 WATER QUALITY MONITORING MS4s discharging to an ASBS must comply with **Attachment C** MS4s assigned a WLA in a TMDL must consult with Regional Board within 6 months (Attachment G) to determine monitoring requirements MS4s discharging to 303(d) listed water bodies must consult with Regional Board within 6 months to determine monitoring requirements Traditional Small MS4s with population >50,000 (see Attachment A) but not discharging to ASBS, TMDL or 303(d) must do either E.13.a, E.13.b or E.13.c E.13.a Regional Monitoring Regional Monitoring Collaborative 2013 Consult with Regional Board 2013 E.13.b Receiving Water Monitoring E.13.b.1 Receiving Water Monitoring at Urban/Rural Interface install permanent monitoring station 2013 annually monitor three storm events 2014+ Establish a monitoring fund paid by new development 2014 Reporting 2014+ Receiving Water Monitoring in Urban Area E.13.b.2 identify one characteristic waterway at bottom of a HUC 2013 14 watershed install permanent monitoring station 2013 annually monitor three storm events 2014+ Reporting 2014+ E.13.c Special Studies develop special study plan and submit to RB 2013 implement study 2014+ Reporting 2014+



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	PERMIT ELEMENT (TRADITIONAL MS4s)	PERMIT COMPLIANCE YEAR (SPECIFIC DATE IS MAY 15TH UNLESS OTHERWISE NOTED) Year	2013	2014	2015	2016	2017
E.14	PROGRAM EFFECTIVENESS ASSESSMENT						
E.14.a	Program Effectiveness Assessment and Improvement Plan				I		
	annual report						
	complete analysis of effectiveness of modifications made at improving BMPs and /or program effectiveness	2017					
E.14.b	Municipal Watershed Pollutant Load Quantification Consult with Regional Board to verify pollutants of						
	concern model development - use Center for Watershed	2013 (assumed)					
	Protection's Watershed Treatment Model or equivalent recalibrate model at appropriate intervals report on annual sub watershed pollutant loads	2014 2016(assumed) 2017					
E.14.c	Storm Water Program Modifications	2017					
	submit proposal on BMP modifications begin implementing BMP or program modifications in	2015					
	priority program areas and report on progress complete modifications	2016 2017					
	annual report	-					
E.15	TOTAL MAXIMUM DAILY LOADS COMPLIANCE REQUIREMENTS						
E.15.a	Comply with all approved TMDLs (Attachment G)	2013+					
E.15.b	Waste load allocations	2013					
E.15.c	Regional Board reviews and proposed modifications	2013					
E.15.d	Reports status of implementation via SMARTS						
	Reporting Comply with Clean Water Act Sections 303d,306b and						
E.15.e	314	2013+					