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November 9, 2012

Via Email to: commentletters@waterboards.ca.gov

Tom Howard, Executive Director
c/o Jeanine Townsend, Clerk to the Board
State Water Resources Control Board
1001 I Street, 24th floor
Sacramento, CA 95814



RE: State Board Workshop on Receiving Water Limitations Language

Dear Mr. Howard:

The Santa Clara Valley Urban Runoff Pollution Prevention Program¹ very much appreciates the State Water Resources Control Board (Board) holding a workshop on November 20, 2012 concerning receiving water limitations language for municipal stormwater permits issued in California. We have reviewed the Issues Paper and Agenda developed by your staff in preparation for this workshop and complement their thorough and thoughtful efforts. We now offer these comments for the Board and staff's further consideration.

As the result of the *NRDC vs. County of Los Angeles* decision by the Ninth Circuit and statements appearing in the fact sheets of several proposed MS4 permits since it was issued, we are very concerned about permit provisions related to contributions of municipal stormwater discharges to an exceedance of water quality standards. Unless the State Board directs changes in the precedent language to be used for them, our member agencies could face third party lawsuits due to such provisions regardless of the circumstances, magnitude, or duration of the event, its impact on human health or the environment, or their implementation of other program/BMP-specific requirements. We don't believe that the State Board in its prior precedent decisions intended municipalities to face potential third party lawsuits due to these permit provisions where the municipalities have implemented the so-called "iterative process" in good faith.

While the issue of improving the iterative process language to make it function better is an important one to be considered at the workshop, preserving the intent behind its establishment - to avoid the potential diversion of resources from water quality improvement to third party litigation - is even more important to us. In this regard, if provisions which turn on the mere contribution of a stormwater discharge to an exceedance of water quality standards are to remain in California's MS4 permits, the State Board should at least make clear that the enforcement of these broad provisions is to be a matter of the State and Regional Board's discretion under the Water Code and reserved for unusual circumstances that warrant its exercise. We did not see this presented as an Alternative in the Issues Paper but believe the State Board should consider it along with them.

¹ The Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP) is an association of thirteen cities and towns in Santa Clara Valley, Santa Clara County and the Santa Clara Valley Water District, all of which are covered under the San Francisco Bay Area Municipal Regional Stormwater NPDES Permit ("MRP").

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Finally, we believe that progress toward improvement of water quality will benefit substantially from municipalities working collaboratively with Regional Board staff in implementing the iterative process in those cases where exceedances of water quality standards occur; where they do not, Water Board enforcement may be an appropriate alternative depending on the circumstances. We therefore endorse the approach suggested by the Bay Area Stormwater Management Agencies Association ("BASMAA") and urge the Board to amend prior precedent MS4 language consistent with BASMAA's recommendations.

Sincerely yours,

 for

Adam W. Olivieri, Dr. P.H., P.E.
Program Manager

CC: SCVURPPP Management Committee