#### STATE OF CALIFORNIA CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY STATE WATER RESOURCES CONTROL BOARD

## **DIVISION OF WATER RIGHTS**

## **ORDER WR 2014–0022-DWR**

## **CURTAILMENT ORDER**

In the Matter of Diversion of Water from

# DEER CREEK TRIBUTARY TO THE SACRAMENTO RIVER IN TEHAMA COUNTY

#### BACKGROUND

- 1. On April 25, 2014, Governor Edmund G. Brown Jr. issued an executive order to strengthen the state's ability to manage water and habitat effectively in drought conditions and called on all Californians to redouble their efforts to conserve water. The executive order finds that the continuous severe drought conditions present urgent challenges across the state including water shortages for municipal water use and for agricultural production, increased wildfire activity, degraded habitat for fish and wildlife, threat of saltwater contamination, and additional water scarcity if drought conditions continue into 2015;
- 2. The executive order refers to the Governor's Proclamation No. 1 -17-2014, issued on January 17, 2014, declaring a drought State of Emergency to exist in California due to severe drought conditions. The January Proclamation notes that the state is experiencing record dry conditions, with 2014 projected to become the driest year on record. Since January, state water officials indicate that reservoirs, rainfall totals and the snowpack remain critically low. Current electronic readings show the snowpack's statewide water content at just 16% of average. This follows two other dry or below average years, leaving reservoir storage at alarmingly low levels. The January Proclamation finds that dry conditions and lack of precipitation present urgent problems to drinking water supplies and cultivation of crops, which put farmer's long-term investments at risk. These conditions also threaten the survival and recovery of fish, wildlife, and plant that rely on California's rivers, including many species in danger of, or threatened with, extinction. The January Proclamation also calls on all Californians to reduce their water usage by 20%;
- 3. On May 27, 2014, the State Water Resources Control Board (State Water Board) issued a "Notice of Unavailability of Water and Immediate Curtailment for Those Diverting Water in the Sacramento River Watershed with a Post-1914 Appropriative Right." Based upon the most recent reservoir storage and inflow projections, along with forecasts for future precipitation events, the State Water Board determined the existing water supply in the Sacramento River watershed (including Deer Creek) is insufficient to meet the needs of all water rights holders. With the notice, the State Water Board notified all holders of post-1914 appropriative water rights within the Sacramento River watershed of the need to immediately stop diverting under their post-1914 water rights, with some minor exceptions for non-consumptive diversions. The condition of curtailment will continue until water conditions

improve. Approximately 2,648 junior water-right holders in the Sacramento River watershed received curtailment notices. The right holders who received curtailment notice in the Sacramento River watershed included creeks and rivers draining to the Sacramento River and the North Delta, including the Pit, McCloud, Feather, Yuba, and American Rivers.

- 4. On November 27, 1923 the Superior Court of Tehama County entered a judgment (Adjudication) granting 100% of the flow in Deer Creek (as measured at USGS gauge 11383500) to the predecessors in interest of the Stanford Vina Ranch Irrigation Company (approximately 65%) and Deer Creek Irrigation District (approximately 35%). The Adjudication designated that the average amount of water naturally flowing in Deer Creek, during the irrigation season, as 150 second feet or 6000 miner's inches and allocated 100% of that flow as previously provided. At times when the natural flow in Deer Creek is less than, or more than, 150 second feet or 6000 miner's inches, then the Adjudication diminishes, or augments the flow allocations proportionally. (Adjudication, Articles XI and XIII, pp. 10, 11.) Stanford Vina Ranch Irrigation Company's points of diversion are downstream of the point of diversion for Deer Creek Irrigation District. (Adjudication, Articles XI and XIII, pp. 10, 11.) The Adjudication was amended in 1926 to grant approximately 66 percent of the Deer Creek flows below USGS gauge 11383500 to Stanford Vina Ranch Irrigation Company, 33 percent of the Deer Creek flows to Deer Creek Irrigation District and 1 percent to Sheep Camp Ditch for stock watering.
- 5. Attachment A attached hereto is a summary of available water rights data on Deer Creek that was assembled from the State Water Board's electronic water rights information management system (eWRIMS) and Report Management System (RMS) queries.
- 6. On May 21, 2014, the State Water Board adopted emergency regulations for Curtailment of Diversions due to Insufficient Flow for Specific Fisheries (California Code of Regulations, title 23, sections 877 through 879.2<sup>1</sup>) (Regulations). The Regulations were reviewed by the Office of Administrative Law and went into effect on June 2, 2014. The Regulations establish drought emergency minimum flow requirements for the protection of specific runs of federal- and state-listed anadromous fish in Mill Creek, Deer Creek and Antelope Creek. The Regulations provide that diversions from Mill, Deer and Antelope creeks are unreasonable if those diversions will cause flows to drop below the specified minimum flows. Under the Regulations, diversions mecessary for minimum health and safety needs. The diversion or use of water in violation of the Regulations is an unreasonable diversion or use and a violation of Water Code section 100.
- 7. Pursuant to section 877, the State Water Board has determined that it is a waste and unreasonable use under Article X, section 2 of the California Constitution to continue diversions that would cause or threaten to cause flows to fall beneath the drought emergency minimum flows provide in subdivision (c) of section 877, except as provided for minimum health and safety needs in accordance with section 878.1.
- 8. The Deer Creek Irrigation District has recently entered into a voluntary cooperative agreement with the National Marine Fisheries Service and the California Department of Fish and Wildlife to voluntarily curtail some diversions from Deer Creek.

<sup>&</sup>lt;sup>1</sup> All further section references are to California Code of Regulations, title 23 unless otherwise indicated.

- 9. On June 4, 2014, the Executive Director of State Water Board determined that this voluntary cooperative agreement in the Deer Creek watershed does not cover substantially all of the water diverted in the watershed, as provided in section 877, subdivision (c).
- Pursuant to section 877, subdivision (b), the Deputy Director for the Division of Water Rights has delegated authority to issue a curtailment order upon a determination that without curtailment of diversions flows are likely to be reduced below the drought emergency minimum flows specified in section 877, subdivision (c).
- 11. On June 3, 2014, the flow measured at the California Data Exchange Center (CDEC) Deer Creek below Stanford Vina Dam gauge (DVD) reached minimum flow levels of 17.7 cubic feet per second (cfs) after lower Deer Creek diversions. Water temperatures measured at the CDEC DVD gauge ranged from 67.5 to 78.5°F. The National Weather Service is projecting ambient air maximum daily temperatures to reach 100°F at Vina, California by June 7, 2014. It is anticipated the increase in ambient air temperature will increase water temperatures in Deer Creek and could increase amounts of water diverted in the upcoming week.
- 12. Central Valley spring-run Chinook salmon (CV SR salmon) and California Central Valley Steelhead (CCV steelhead) are listed as threatened under the federal Endangered Species Act. (16 U.S.C. § 1531 et seq.) In addition, CV SR salmon are listed as threatened under the California Endangered Species Act. Adult CV SR salmon migrate from February through early July. From 1994 through 2010, juvenile CCV steelhead and juvenile CV SR salmon emigrated from October through July with peak migrations occurring in November and March through May.
- 13. Pursuant to section 877, subdivision (c)(2)(A)(i), base flows in June of 50 cfs or full flow without diversions, whichever is less is required when Adult CV SR salmon are present. Section, 877, subdivision (c)(2)(D)(i) provides for base flows in June of 20 cfs or full flow without diversions, whichever is less if Juvenile CV SR salmon or Juvenile CCV steelhead are present and adult CV SR salmon or Adult CCV steelhead are not present.
- 14. Pursuant to section 877, subdivision (c)(2)(A)(ii), pulse flows of 100 cfs or full flow without diversions, whichever is less may be required when Adult CV SR salmon are observed between Stanford Vina Dam and the Sacramento River. The pulse flow will last a minimum of 24 hours to a maximum of 72 hours. Pulse flows may also be required if the average daily flow measured at USGS gauge # 11383500 is 100 cfs or less for three consecutive days or CDFW or NMFS submits a request for such pulse flows that is approved by the Deputy Director.
- 15. Pursuant to section 877, subdivision (c)(2)(B)(i), pulse flows of 100 cfs or full flow without diversions, whichever is less may be required when juvenile CV SR salmon or CCV steelhead are observed in the lower reaches of Deer Creek and CDFW or NMFS submits a request for such pulse flows that is approved by the Deputy Director prior to June 30. The pulse flow will last a minimum of 24 hours to a maximum of 48 hours.
- 16. As required by the Regulations, the State Water Board has established an email distribution list that water right holders may join to receive drought notices and updates regarding curtailment. Notices provided by email or by posting on the State Board's drought web page shall be sufficient for all purposes related to drought notices and updates regarding curtailments.

## **FINDINGS:**

- Section 877, subdivision (c)(2) of title 23 of the California Code of Regulations establishes drought emergency minimum flows for Deer Creek under certain conditions. Those minimum flows went into effect upon determination by the Executive Director on June 4, 2014 that voluntary agreements in the Deer Creek Watershed do not cover substantially all of the water diverted in the watershed.
- The conditions under which the drought emergency minimum flows identified in section 877, subdivision (c) apply are now in effect and threatened species, such as Adult and juvenile CV SR salmon and juvenile CCV steelhead are present at this time.
- 3. The Deputy Director for the Division of Water Rights has determined that without curtailment of diversions from Deer Creek the flows in Deer Creek have been, and are likely to continue to be reduced below the drought emergency minimum flows specified in section 877 subdivision (c)(2).
- 4. As of June 3, 2014 flows measured at the USGS gauge #11383500 have been less than 100 cfs for three consecutive days. It is anticipated that a pulse flow for adult CV SR salmon will be required if conditions are conducive for migration, such as if the National Weather Service projects ambient air maximum daily temperatures cooler than 95°F at Vina, California for at least two consecutive days prior to June 14, 2014.
- 5. It is anticipated that due to decreasing full natural flows without diversion and associated increases in water temperature that the Adult CV SR salmon migration period will be over by June 14, 2014.

### **IT IS HEREBY ORDERED:**

- 1. All water rights holders in the Deer Creek watershed, including but not limited to those identified in Attachment A, are subject to curtailment pursuant to California Code of Regulations, title 23, sections 877 through 879.2<sup>2</sup> and shall immediately cease or reduce their diversions from Deer Creek to ensure the drought emergency minimum flows specified in section 877, subdivision (c)(2) are satisfied through June 30, 2014 or until the Deputy Director suspends the curtailment order under section 877, subdivision (c)(2)(E), as follows:
  - (A) All post-1914 appropriative rights holders, in addition to being curtailed under the Notice of Unavailability of Water and Immediate Curtailment issued by the State Water Board on May 27, 2014, are curtailed under this order except as provided in sections 878 (non-consumptive uses), 878.1 (minimum health and safety needs, and 878.2 (local co-operative solutions).
  - (B) All diverters on Deer Creek shall bypass 50 cfs or full natural flow without diversion, whichever is less, in order to obtain/maintain base flows for adult CV SR salmon migration. Flows in excess of the 50 cfs base flow can be taken in accordance with priority and basis of right, except for those post-1914 appropriative right holders referenced in paragraph 1(A), above.
  - (C) Upon notification to the Deputy Director from the California Department of Fish and Wildlife and/or the National Marine Fisheries Service that adult CV SR salmon migration has ended but that juvenile CV SR salmon or Juvenile CVV stealhead are

<sup>&</sup>lt;sup>2</sup> All further section references are to California Code of Regulations, title 23 unless otherwise indicated.

present, base flow requirements will be reduced to 20 cfs pursuant to section 877, subdivision (c)(2)(D). At that time all diverters on Deer Creek shall bypass 20 cfs or full natural flow without diversion, whichever is less, in order to maintain base flows for juvenile CV SR salmon or juvenile CCV steelhead migration. Flows in excess of the 20 cfs base flow can be diverted by water rights holders in accordance with priority and basis of right, except for those post-1914 appropriative right holders referenced in paragraph 1(A), above.

- (D) When a pulse flow is required under section 877, subdivision (c)(2)(A)(ii) or (c)(2)(B)(i), all diverters on Deer Creek are curtailed and must cease diverting to ensure that the pulse flow of 100 cfs or full flow without diversions, whichever is less, is bypassed at their point of diversion. If full natural flows exceed 100 cfs at a time when pulse flows are required, then flows in excess of 100 cfs can be diverted by water right holders in accordance with water right priority and basis of right, except for those post-1914 appropriative right holders referenced in paragraph 1(A), above.
- 3. This curtailment order shall be effective beginning on June 6, 2014.
- 4. In accordance with section 877 subdivision (d), water rights holders or agents of record who receive this order are responsible for immediately providing notice of this order to all diverters exercising a water right on Deer Creek. Stanford Vina Ranch Irrigation Company and Deer Creek Irrigation District are responsible for immediately providing notice of this curtailment order to all water rights holders to which they provide water under the curtailed water rights.
- 5. All water users or water right holders receiving this order are required, within five days of issuance of this order, to submit under penalty of perjury a certification in accordance with section 879. Post-1914 water rights holder that have recently filed a certification in response to receiving the Notice of Unavailability of Water and Immediate Curtailment issued by the State Water Board on May 27, 2014 do not need to file an additional certification.
- 6. In accordance with section 879.2, diversion or use in violation of this curtailment order constitutes an unauthorized diversion or use. Violations of this order shall be subject to further enforcement and any applicable penalties pursuant to Water Code sections 1052, 1831, 1845 and 1846. To the extent of any conflict between the requirements of this curtailment order and any other applicable orders or conditions of approval, the diverter must comply with the requirements that are most stringent.
- 7. Reservation of Enforcement Authority and Discretion: Nothing in this Order is intended to or shall be construed to limit or preclude the State Water Board from exercising its authority under any statute, regulation, ordinance, or other law, including but not limited to, the authority to bring enforcement against diverters for unauthorized diversion or use in violation of Water Code section 1052.
- 8. Regulatory Changes: Nothing in this Order shall excuse individual water right holders from meeting any more stringent requirements that may be imposed by applicable legally binding legislation, regulations or water right permit requirements. This Order does not authorize any act which results in the taking of a threatened, endangered OR CANDIDATE species or any act which is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). If a "take" will result from any act authorized under this Order, the diverter shall obtain authorization for an incidental take prior to construction or operation. Diverter shall be responsible for meeting all

requirements of the applicable Endangered Species Act for the long-term changes authorized under this Order.

STATE WATER RESOURCES CONTROL BOARD

Sincerely,

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Barbara Evoy, Deputy Director Division of Water Rights

Dated:

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#### Attachment A

## Riparian Rights and Federal Filings

Application ID	License ID	Status	Primary Owner	Face Value	Reported	Report	Season	Year of First Use	Use	Acres Irrigated
	LICENSE ID				Use (AF)	Date				
F003439S		Claimed	U S LASSEN NATL FOREST	0	NR		year-round		D,FP,R	
F003440S		Claimed	U S LASSEN NATL FOREST	0	NR				D,FP,R	
S001308		Claimed	SIERRA PACIFIC INDUSTRIES	0	0.06	2010	year-round	1900	DA	
S001309		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1900	DA	
S001310		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1900	DA	
S001311		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1900	DA	
S001312		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1900	DA	
S001313		Claimed	SIERRA PACIFIC INDUSTRIES	0	1.36	2011	year-round	1900	DA	
S001314		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1900	DA	
S007869		Claimed	JOSEPH A BENATAR	0	60	2010	year-round	1893	I,D,O	40
S008305		Claimed	CALIF DEPT OF FORESTRY & FIRE PROTECTION	0	NR		May-Nov		D	
S010775	pre-1914	Claimed	Grant Leininger	0	56	2010	year-round	1893	I,S	192
S012359		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012360			SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012361			SIERRA PACIFIC INDUSTRIES	0	Ő	2010	year-round	1945	FP	
S012374		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012375		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012376		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012377		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S012396		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	year-round	1945	FP	
S013587		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	FP	
S013594		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	FP	
S013595		Claimed	DIAMOND LANDS CORPORATION	0	1.93	2010	year-round	1905	DA	
S013596		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1990	FP	
S013597		Claimed	DIAMOND LANDS CORPORATION	0	Ő	2010	April-Nov	1900	DA	
S013598		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	DA	
S013599		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	FP	
S013600		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	DA	
S013601		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	FP	
S013602		Claimed	SIERRA PACIFIC INDUSTRIES	0	0	2010	April-Nov	1900	DA	
S013603		Claimed	DIAMOND LANDS CORPORATION	0	0	2010	April-Nov	1900	DA	
S016163		Claimed	U S LASSEN NATL FOREST	4,300	4440	2011	year-round	1905	RAH	
S016808		Claimed	SIERRA PACIFIC INDUSTRIES	0.95	0	2010			DA	
S018670		Claimed	Rumiano Farms	0	NR				D	
S019663		Claimed	SIERRA PACIFIC INDUSTRIES	0.92	0	2010			FP	
S023166		Claimed	Rumiano Farms	0	NR				0	

#### Adjudicated pre-1914 Appropriative Rights

Application ID	License ID	Status	Primary Owner	Face Value	Reported Use (AF)	Report Date	Season	Year of First Use	Beneficial Use	Acres Irrigated
S000729		Claimed	STANFORD VINA RANCH IRRIGATION	0	17066	2011	04/01-10/31	1900	I,S	5700
S000730		Claimed	STANFORD VINA RANCH IRRIGATION	0	1264	2011	04/01-10/31	1900	I,S	5700
S000731		Claimed	DEER CREEK IRRIGATION DISTRICT	0	20400	2010	year-round	1923	1,5	1900

#### Post-1914 Appropriative Rights

Application ID	License ID	Status	Primary Owner	Face Value	Reported Use (AF)	Report Date	Season	Filing Date	Beneficial Use	Acres Irrigated
A001041	485	Licensed	STANFORD VINA RANCH IRRIGATION	4,582	17066*	2011	05/01-10/01	8/5/1918	I,S	5700
A008469	2385	Licensed	U S LASSEN NATL FOREST	1	0.55	2010	06/61-10/15	10/11/1935	R	
A012096	4976	Licensed	KEN C WILLIS	2,172	NR		year-round	9/19/1947	D,P	
A015933	5462	Licensed	DEER CREEK LODGE INC	2,896	48	2012	year round	6/29/1954	Р	
A016224	6088	Licensed	JOSEPH JAMES TREMARI	0.8	2.41	2012	04/01-12/31	1/31/1955	D	
A016223	5702	Licensed	THOMAS T DENNEY	0.1	0.1	2010	year round	1/31/1955	D	
A016238	7247	Licensed	WALTER ALBERT	2.6	1.96	2010	year round	2/15/1955	D	
A018477	7356	Licensed	DOROTHY ANNE TREMARI	1.7	2.41	2010	04/01-12/31	1/19/1959	D	
A020250	9007	Licensed	DEER CREEK LODGE INC	9	0.29	2010	year-round	6/6/1961	D	
C003886	3886	Certified	EDWIN L GAULT	0	NR		11/01-5/01	8/8/1985	S	
C005299	5299	Certified	RICHARD D SUMMERS	1.5	NR		year-round	1/5/1988	S	

\*Reported use under A001041 is a duplication of the use reported under S000729

I= Irrigation

S= Stockwatering

RAH= Riparian and Aquatic Habitat

D= Domestic O= Other DA= Dust Abatement

FP= Fire Protection

R= Recreational

P= Power