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JAMES M. BOYD, JR., Of Counsel

June 23, 2010

#### VIA E-MAIL & U.S. MAIL

Mr. Greg Wilson, P.E. Water Resource Control Engineer Bay-Delta Unit Division of Water Rights State Water Resources Control Board P.O. Box 2000 Sacramento, CA 95812-2000

Re: Response to Protests of Petition for Temporary Transfer of Water by City of

Sacramento and Sacramento Suburban Water District

Dear Mr. Wilson:

This letter is in response to your e-mail to me of June 16, 2010, concerning the two protests filed by California Water Impact Network/AquAlliance ("C-WIN") and California Sportfishing Protection Alliance ("CSPA") to the Petition for Temporary Transfer jointly filed on April 20, 2010 by the City of Sacramento ("City") and Sacramento Suburban Water District ("SSWD") for the transfer of up to 4,377 acre-feet of water to eight contractors of the State Water Project during July, August and September 2010. The transfer would be accomplished by SSWD pumping groundwater in lieu of using surface water treated by the City in order to make the surface water available for transfer. In your e-mail, you have asked the City and SSWD to respond to the portion of the protests that discuss the proposed groundwater substitution transfer that the protestants allege, without any evidence or reference to the relevant documents, will have impacts on other parties within or downstream of the District.

As an initial matter, it should be noted that the protest filed by CSPA does not comment on any alleged impacts of the transfer caused by utilizing groundwater substitution to make transfer water available. Only the C-WIN protest discusses such issues. As will be discussed below, C-WIN's comments concerning the alleged issues related to SSWD's groundwater substitution transfer lack any logic or evidentiary support and therefore have no merit.

#### 1. Introduction

SSWD proposes to make available 4,377 AF of surface water to the eight State Water Contractor buyers through a groundwater substitution program. SSWD will pump an equivalent

Mr. Greg Wilson, P.E. State Water Resources Control Board June 23, 2010 Page 2 of 4

amount of groundwater to serve municipal and industrial demands within its South Service Area in lieu of using treated surface water diverted from the lower American River under its contractual entitlement from the City. SSWD owns and operates all of the wells that will be pumped for this program. Prior to 2006, when it began using surface water in its South Service Area conjunctively with groundwater, SSWD used its established groundwater rights to serve all demands within that area. This fact is significant because C-WIN implies in its protest that SSWD has no right to pump groundwater as the sole water supply for meeting all of its customers' needs. This misstatement alone is sufficient to render C-WIN's protest without substance or foundation and therefore subject to dismissal.

## 2. C-WIN's Protest Includes Multiple Misstatements and Misunderstandings

In addition to lacking any merit for its failure to understand and acknowledge that SSWD is a municipal pumper with an established right to pump all of its in-service area demands from groundwater and is doing so without any harm to others according to an approved groundwater management plan, C-WIN's protest suffers from the following misstatements and misunderstandings of the facts stated and evidence provided in SSWD's April 20, 2010 petition and environmental information form (the "Petition"), the April 16, 2010 comment letter filed by the Sacramento Groundwater Authority ("SGA"), and publicly available information:

- a. Because SSWD has provided specific groundwater elevation data about its pumping activities in the Petition, reference to generalized isotopic groundwater data for the Sacramento Valley is irrelevant. Isotopic groundwater is a measure of water quality, which is not in issue here. (C-WIN Protest, p. 2,  $\P$  1.)
- b. Contrary to C-WIN's apparent belief, SSWD's proposed water transfer is being conducted pursuant to an agreement with the eight State Water Contractor buyers and not with Reclamation's 2010-2011 CVP water transfer program. Also, SSWD's South Service Area is adjacent to the American, not Sacramento, River. It is irrelevant if the Sacramento River is a losing or gaining stream when SSWD's transfer would leave additional water in the lower American River and thence the Sacramento River below its confluence with the American River in a lower flow period and within historical flow ranges. (C-WIN Protest, p. 2, ¶ 1.)
- c. The analysis that the SWRCB is required to perform on the Petition does not involve determinations concerning the conservation of water supplies that an urban water supplier such as SSWD, which is in compliance with all of its permits and planning obligations, is putting to reasonable and beneficial use. C-WIN makes no claim about unreasonable use, but merely argues its opinion that conservation is the sole solution to the State's water supply issues. Such policy questions are irrelevant to whether the transfer is within the public interest because SSWD is putting the water to beneficial use and the proposed transfer is not only authorized, but encouraged by law. (See Water Code sections 475, 1725-1732, 1735-1737.) That is particularly true in the fourth year of low allocations for water contractors and users downstream of the Delta. (C-WIN Protest, p. 2, ¶ 2.)

Mr. Greg Wilson, P.E. State Water Resources Control Board June 23, 2010 Page 3 of 4

# 3. <u>SSWD's Pumping is Consistent with the SGA Groundwater Management Plan and Within the Basin's Sustainable Safe Yield</u>

As stated in the Petition and in SGA's April 16, 2010 comment letter, SSWD is a member of SGA and is implementing the SGA GMP. Therefore, the District's proposed groundwater substitution transfer is consistent with Water Code sections 1732 and 1745.10(a) because it is consistent with and authorized by the SGA GMP. The SGA GMP is available on-line at: <a href="https://www.sgah2o.org/sga/files/2008-SGA-GMP-FINAL-20090206-print\_ready.pdf">www.sgah2o.org/sga/files/2008-SGA-GMP-FINAL-20090206-print\_ready.pdf</a>. In spite of its ready availability and extensive discussion in the Petition, C-WIN totally ignored the SGA GMP and its central role as the governing document in SSWD's proposed transfer.

C-WIN instead exclusively focuses on 11 long-term well hydrographs attached as an Exhibit to SGA's comment letter. C-WIN alleges that those hydrographs illustrate that the groundwater in the entire Sacramento North Area Basin is in a continuing decline and that therefore SSWD is creating impacts within its jurisdiction and downstream. What C-WIN fails to acknowledge is that SSWD and other SGA and Water Forum members have arrested that decline, conducted the science necessary to determine the sustainable safe yield of the basin, and are now pumping well within those limits. C-WIN also neglects to recognize the evidence provided by SSWD that it and other SGA members are actively pursuing conjunctive use to stabilized groundwater levels in the basin and by pumping below the sustainable safe yield and by pursuing conjunctive use activities, have demonstrated not only that the basin has been stabilized, but that groundwater elevations have begun to increase.

SSWD's proposed pumping to effectuate the proposed groundwater substitution transfer is consistent with the SGA GMP's Basin Management Objectives. As already documented in the Petition and again in this letter, SSWD's temporary increase in groundwater pumping in 2010 will not adversely impact the groundwater basin because the additional 4,377 acre feet of groundwater extracted is well within the sustainable safe yield of the basin and in total is consistent with recent SSWD pumping levels that have not adversely impact the basin. Also important, SSWD been importing surface water into its South Service Area, which has helped stabilize groundwater levels in the central portion of the North Area Basin.

In addition to the evidence provided in the Petition, attached is a recent report of monitoring wells used in SSWD's 2009 water transfer showing that levels in those wells have already recovered to pre-transfer elevations. Also attached is a table of all SSWD South Service Area wells showing a six-year upward trend in groundwater elevations in the area from which SSWD will be pumping groundwater for the proposed 2010 water transfer. In the face of this evidence, C-WIN's unsupported arguments and conjecture about impacts simply have no merit.

4. Sacramento County Has Approved SSWD's Proposed 2010 Water Transfer as Consistent with all Relevant County Plans and Policies

In paragraph 2, page 2 of its protest, C-WIN argues that SSWD's 2010 water transfer somehow violates the policies and plans adopted by Sacramento County to protect local groundwater. This

Mr. Greg Wilson, P.E. State Water Resources Control Board June 23, 2010 Page 4 of 4

unsupported statement is contrary to the evidence presented by SSWD in the Petition and again highlights C-WIN's apparent failure to read the Petition before it filed its protest or to provide any evidence to support its opinions and arguments. In fact, Sacramento County approved SSWD's proposed 2010 water transfer as consistent with all relevant County plans and policies as documented in Part 2 of SSWD's Environmental Information Form and Exhibit 1 thereto. Like SSWD, Sacramento County is a member of SGA and through that organization also is involved in implementing the SGA Groundwater Management Plan ("SGA GMP"). Also, both the County and SSWD are signatories to the Water Forum Agreement in which Sacramento Area water agencies have committed to sustainably manage the groundwater basin by conjunctive management and to undertake water conservation efforts. (See <a href="https://www.waterforum.org/about.cfm">www.waterforum.org/about.cfm</a>.)

### 5. SSWD's 2009 Water Transfer Occurred With No Impacts

C-WIN also fails to address the facts that SSWD successfully completed its 2009 groundwater substitution transfer with no demonstrable impacts to any third party. In accordance with the monitoring and reporting plan in its contract with DWR for the 2009 Drought Water Bank Transfer, SSWD was obligated to report on any third party claims made for impacts caused by the additional groundwater pumping necessary for the transfer. SSWD received no such claims and no impacts came to its attention. All water transferred was pumped by DWR in compliance with all applicable biological opinions, laws, regulations and court orders. The only impact was temporary – SSWD's additional pumping did lower groundwater elevations for a few months. As stated above and established by the attached exhibits, groundwater elevations in SSWD's South Service Area have already recovered to pre-transfer conditions consistent with recent trends since SSWD has been operating a conjunctive use program and SGA members, including SSWD, have been pumping in accordance with the SGA GMP.

Please contact me if you have any questions about this letter or need any additional information or assistance with this issue.

Very truly yours

Joshua M. Horowitz

Legal Counsel to SACRAMENTO SUBURBAN WATER DISTRICT

JMH:adm Encls.

cc:

(via e-mail)

Rob Roscoe Ed Formosa Greg Young Sacramento Suburban Water District ~ South Service Area

Sacramento Suburban Water District ~ South Service Area														
Well Name	Well #	Apr 2004	Oct 2004	Apr 2005	Oct 2005	Apr 2006	Oct 2006	Apr 2007	Oct 2007	Apr 2008	Oct 2008	Apr 2009	Oct 2009	Apr 2010
El Prado / Park Estates	2A	89	92	84	91	77	81	N/A	82	89	86	111	88	87
Kubel / Armstrong	3A	100	107	102	107	90	94	94	74	101	104	101	102	98
Bell / Marconi	4B	81	69	95	110	98	88	133	139	94	84	96	99	87
Bell / El Camino	5	95	98	98	97	82	86	87	N/A	96	93	91	99	95
Rubicon / Seely	7	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	NA
Ravenwood / Eastern	9	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	NA
Hernando / Santa Anita	12	79	84	83	85	70	74	77	72	83	83	77	83	82
Calderwood / Marconi	13	108	112	106	110	93	100	98	108	111	108	110	105	104
Marconi South / Fulton	14	129	134	102	109	90	96	98	106	124	111	125	101	108
Riding Club / Ladino	18	101	104	99	102	N/A	103	103	102	97	100	96	98	94
Balmoral / Yorktown	19	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	NA
Watt / Arden	20A	92	110	105	114	102	106	108	112	102	104	101	N/A	103
West / Becerra	22	136	137	138	136	133	140	135	138	N/A	N/A	NA	N/A	N/A
Marconi North / Fulton	23	156	141	132	140	116	124	123	134	135	133	129	131	
Beccerra / Woodcrest	24	117	127	115	116	110	119	110	114	117	116	107	115	129 107
Thor / Mercury	25	126	134	116	132	109	120	115	129	106	108	107	107	
Greenwood / Marconi	26	N/A	N/A	121	125	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	106 NA
Red Robin / Darwin	28	109	113	106	111	95	98	98	108	108	106	N/A		
Rockbridge / Keith	30	71	74	70	72	68	61	60	72	N/A	73	68	N/A	105
Eden / Root	32A	145	128	117	126	115	118	133	N/A	123			70 123	68
Auburn / Norris	33A	105	113	102	110	97	111	96	102		126	124		114
Ulysses / Mercury	35	140	134	135	131	131	141	133		97	105	96.5	102	86
Morse / Cottage Park	37	80	83	79	84			72	137	133	134	128	133	130
Watt / Auburn	38	N/A	N/A	N/A	N/A	68 N/A	74 N/A	N/A	82	78	78	78	82	78
Auburn Yard	40	118	122	119	122	100	106		129	62	N/A	N/A	N/A	N/A
Auburn Yard	40A	148	103	106	112	103	115	106	116	109	106	104	112	117
Albatros / Iris	41	103	106	106	110	100	100	110 98	121	100	152	155.8	167	104
Beccerra / Marconi	42	135	119	115	120	110			N/A	90	N/A	NA 110	NA	NA
Edison / Truax	43	100	100	95			118	112	117	126	N/A	110	112	108
Jamestown / Middleberry	45	71	74	72	101 73	83 57	98	89	97	94	91	93	106	103
Jonas / Sierra Mills	46	71	75	72	74		62	61	72	67	64	70	71	68
Copenhagen / Arden	47	110	126	145		58	62	62	54	70	73	69	70	67
Columbia / Fair Oaks	50	N/A	N/A	N/A	126	117	122	N/A	124	114	123	125	120	111
Sudbury / Elsdon	51	N/A N/A	N/A		N/A	N/A	N/A	N/A	84	83	84	79	83	80
Stewart / Lynndale	55A	103	107	N/A	N/A	N/A	130	124	52	N/A	N/A	52	129	64
Whitney / Concetta	60	122		113	102	115	N/A	113	100	95	106	140	144	141
Merrily / Annadale	65	136	118 132	127	130	N/A	126	N/A	125	123	121	104	98	94
Eastern / Woodside Church		132	128	57	133	121	130	127	N/A	N/A	N/A	N/A	121	120
Northrop / Dorrnajo	66 68	43		131	129	127	136	129	136	144	135	128	131	126
Hillsdale / Cooper	69	53	80 57	54	58	45	44	42	73	51	58	48	51	48
Sierra / Blacmer	70	50	57	71	74	58	66	56	105	69	72	70	70	67
Rodney T.Franz			52	52	56	52	40	44	71	49	47	45	49	45
	71	79 N/A	88	73	76	62	103	64	78	74	71	62	68	65
River Walk / North	72	N/A	76	67	86	64	72	67	75	87	74	69	71	68
River Walk / East	73	115	76	66	82	61	71	60	69	70	68	71	74	68
River Walk South	74 75	88	76	70	79	62	103	64	78	68	77	72	72	68
Enterprise / Northrop	75 76	58	60	58	68	51	60	55	55	65	58	54	56	52
Fulton / Fairoaks	76 77	54	54	54	57	51	44	45	52	55	52	52	52	50
Larch / Northrop  Average Standing Water	77	57	85	. 81	83	76	72	75	74	53	79	78	78	74
Average Standing Water	Level	100	100	95	101	88	95	92	97	93	94	92	96	95



