#### BEFORE THE

STATE WATER RESOURCES CONTROL BOARD

In the Matter of: ) ) ) Amendment to the Water Quality Control ) Plan for the San Francisco Bay/ ) Sacramento-San Joaquin Delta Estuary: ) San Joaquin River Flows and Southern ) Delta Water Quality and on the Adequacy ) of the Supporting Recirculated Draft ) Substitute Environmental Document (SED) ) )

VOLUME I

PUBLIC HEARING

Merced Theatre 301 W. Main Street Merced, CA 95340

Monday, December 19, 2016

9:00 a.m.

Reported by: Peter Petty

#### APPEARANCES

Board Members Present:

Felicia Marcus, Chair Frances Spivy-Weber, Vice Chair Tam M. Doduc Steven Moore Dorene D'Adamo (via webcast)

Staff Present:

Thomas Howard, Executive Director Eric Oppenheimer, Chief Deputy Director Les Grober, Deputy Director of Water Rights Will Anderson, Water Resources Control Engineer Jason Baker, Staff Services Analyst Tina Leahy, Senior Staff Counsel Erin Mahaney, Senior Staff Counsel Yuri Won, Senior Staff Counsel Daniel Worth, Senior Environmental Scientist

Public Comment (Volume I):

Anthony Cannella, Senator, 12th Senate District Adam Gray, Assembly Member, 21st Assembly District Bill Lyons, Former Secretary of Agriculture Larry Morris, District Attorney, Merced County Dave Long, President, Merced Irrigation District Bob Giampaoli, Le Grand Community Services Water District Scott Koehn, Vice President, Merced Irrigation District Jim Price, Mayor, City of Atwater Daron McDaniel, Supervisor, Merced County Barbara Levey, Assessor, Merced County Mike Murphy, Mayor-Elect, City of Merced Paul Creighton, Council Member, City of Atwater Steve Tietjen, Superintendent, Merced County Tony Dosetti, Council Member, City of Merced Scott Silveira, Council Member, City of Los Banos John Pedrozo, Supervisor, Merced County Josh Pedrozo, Mayor Pro Tem, City of Merced Jerry O'Banion, Supervisor, Merced County Patricia Ramos-Anderson, Santa Nella County Water District Anthony Martinez, Council Member, City of Merced Alex McCabe, Council Member, City of Livingston

Rodrigo Espinoza, Supervisor-Elect, City of Livingston Jim Costa, Congressman, 16th Congressional District Public Comment: (Volume 1 Cont.)

Michael Belluomini, Councilman, City of Merced Lloyd Pareira, Supervisor, Merced County Deidre Kelsey, Supervisor, Merced County Cole Upton, Chairman, Chowchilla Water District Robert Kelley, General Manager, Stevinson Water District John Sweigard, General Manager, Merced Irrigation District Phil McMurray, General Counsel, Merced Irrigation District Lee Bergfeld, MBK Engineers Hicham ElTal, Deputy General Manager, Merced Irrigation District Jim Lynch, Merced Irrigation District John Larson Jeff Marquis, Board Member, Merced Irrigation District David Ortiz Tim Goodson, Calaveras Trout Farm Jasmine Flores, Atwater FFA Dan Dewees, Advisory Committee Member, Merced Irrigation District Jeff Hawks Garv Tessier Martin Gothberg Roger Wood Marcus Metcalf Helio Brazil, Superintendent, McSwain School District Diana Westmoreland Pedrozo Susan Walsh, Merced College Rose Marie Burroughs Nicola Adams Public Comment (Volume II): Hubert Walsh, Chairman, Board of Supervisors, Merced County Ron Rowe, Merced County Public Health Department, Division of Environmental Health Scott Stoddard, UC Cooperative Extension Stan Feathers, General Manager, Delhi County Water District Steven Gomes, Superintendent of Schools, Merced County Joe Scoto, Merced Farm Bureau Gino Pedretti, III Simon Vander Woude

# APPEARANCES (Cont.)

Public Comment: (Volume II Cont.) Tony Toso Breanne Ramos George Burkhardt Doug Forte, Kellogg Supply Dr. Michael Martin, Merced River Conservation Fernando Aguilera, Merced Soccer Association Steve Bertram Dr. Luke Miller, Vierra Dairy Farms Alan Peterson, Merced County Spreck Rosecrans, Restore Hetch Hetchy Brad Samuelson, Best Crane Orchard Tom Roduner George Park, Love Tree Mutual Water Company Mike Plum, McClure Boat Club John Borba, Jr. Frenchy Meissonnier Allison Jeffery Tim O'Laughlin, San Joaquin Tributaries Authority Dennis Yotsuya, Water District Sonia Diermayer Robert Dylina, Merced Chamber of Commerce Loren Scoto Andrew Skidmore Jason Scott Scott Ruduner Mary Michel Rawling, Golden Valley Health Centers Adam Shasky Maxwell Norton, Central Valley Farmland Trust

# INDEX

	Page
Introduction by Felicia Marcus, Chair	6
Staff Presentation	21
Les Grober, Deputy Director for Water Rights	
Public Comment	40
Panel One John Sweigard, Merced Irrigation District Phil McMurray, Merced Irrigation District Lee Bergfeld, MBK Engineers Hicham ElTal, Merced Irrigation District Jim Lynch, Merced Irrigation District	135
Public Comment	189
Lunch Recess	211
Certificate of Reporter	212
Certificate of Transcriber	213

1 PROCEEDINGS 2 DECEMBER 19, 2016 9:09 A.M. 3 CHAIR MARCUS: We are here to receive 4 public comments concerning potential changes to 5 the Water Quality Control Plan for the San 6 Francisco Bay/Sacramento-San Joaquin Delta 7 Estuary and the supporting recirculated draft 8 Substitute Environmental Document. Throughout 9 the hearing we'll refer to these documents as the 10 Plan Amendment, the Plan and the SED. 11 I'm Felicia Marcus, Chair of the State 12 Water Resources Control Board. With me today, to 13 my left is Vice Chair Frances Spivy-Weber. To my 14 right, Board Member Tam Doduc. And to her right, 15 Board Member Steven Moore will be here, but he 16 will be here a little late. As with many people 17 throughout California, we've been felled by the 18 bad cold going around. And Steve was our latest 19 victim, but he felt better this morning so he's 20 coming in. 21 But unfortunately, Board Member Dorene 22 D'Adamo, who many of you know, having represented 23 congressional offices in this area for many, many 24 years, who is a wonderful and dedicated public

25 servant, is just too sick to get here today, so

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

she'll be watching on the webcast. And she wish 1 her well and wish we could send her Kleenex and 2 3 all our cough drops that we have to share. And 4 we have cough drops for all, if anyone needs 5 them. So my apologies, but important for us to 6 be here. But she is definitely listening.

7 There are also other State Water Board staff in the front and the back of the room to 8 9 provide assistance as needed.

10 I have a number of general announcements 11 I need to make at the beginning, and some of them are procedural and some are going to provide some 12 13 context to start us off, before I turn to staff 14 for an overview.

15 First, some general announcements.

16 Of course, please look around now and 17 identify the exits closest to you. If you hear 18 an alarm, of course, we'll evacuate -- oh, good, 19 it opened -- we'll evacuate the room immediately. 20 Please take your valuables and your friends with 21 you. Walk to the nearest exit and follow 22 facility staff direction to evacuate the 23 building. If you need assistance, please inform 24 facility staff and someone will assist you. 25

Today's hearing date is being webcast and

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 recorded. So when speaking, please use the 2 microphone and begin by stating your name and 3 affiliation.

4 A court reporter is present today and 5 will prepare a transcript. There he is. You can just see his back. He's charming. He'll turn 6 7 around at some point. He'll prepare a transcript 8 of the entire proceeding. The transcript will be 9 posted on the State Water Board's Bay-Delta Phase 10 1 website as soon as possible. And if you'd like 11 to receive the transcript sooner, please make 12 arrangements with the court reporting service 13 during one of the breaks or after the hearing 14 day.

15 As a reminder, today is day three of five 16 days of hearing on the adequacy of the SED. Day 17 one of the hearing was held in Sacramento on 18 Tuesday, November 29th. Day two of the hearing 19 was in Stockton on Friday. Day four of the 20 hearing will be in Modesto, tomorrow. And the 21 hearing will conclude with day five in Sacramento 22 on Tuesday, January 3rd.

Additionally, for planning purposes, please be aware that the hearing days could be very long days, since we do want to hear

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 everyone's comments. We find it extremely 2 helpful. We're going to take a short break in 3 the morning and a short break in the afternoon, 4 or as needed for the court reporter. We're also 5 going to take a lunch break which may well be less than an hour, but it will be at least 30 6 7 minutes to give you time to get food. We expect 8 to continue into the early evening or beyond, if 9 necessary, and will take another break 10 accordingly for that.

Finally and most important, please take a moment to turn off, mute or set your cell phones or other noise-making devices on stun. Even if you think it's already off or muted, please take a moment to double check.

16 I know we're eager to get started, but I 17 need to provide some background information on 18 how the hearing will be conducted, and 19 information regarding the order of proceeding. 20 Please bear with me through this opening 21 statement. This statement is being read at the 22 beginning of each day of the hearing. 23 This hearing is being held in accordance 24 with the September 15th, 2016 Notice of Filing

25 and Recirculation, Notice of Opportunity for

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

Public Comment and Notice of Public Hearing on
 Amendment to the Water Quality Control Plan for
 the San Francisco Bay/Sacramento-San Joaquin
 Delta Estuary and Supporting draft revised
 Substitute Environmental Document and subsequent
 revised notices issued on October 7th, 2016,
 October 18th, 2016, and December 9th, 2016.

8 The purpose of this hearing is to provide 9 the public and opportunity to comment on the Plan 10 Amendment and on the adequacy of the SED. The 11 Board will not take formal action on the Plan 12 Amendment and the SED at the close of this 13 hearing on January 3rd. Rather, Board action 14 will occur at a later noticed Board hearing, 15 during which time the Board may reopen the 16 hearing to allow for more comments on any 17 potential revisions to the Plan Amendment or as 18 required by the Board's CEQA regulations. The 19 Final SED will likely be released in the Summer 20 of 2017, depending on the comments received. The December -- the September 15th notice 21 22 required joint presenters who would like more 23 than three minutes to present their comments 24 jointly to make their requests by noon on October 25 14th, which was subsequently extended to noon on

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

November 4th, 2016. Based on the requests
 received, staff prepared a draft Order of
 Proceedings which was sent to the Bay-Delta
 notice email distribution list on November 18th,
 2016.

6 Additionally, the draft Order of 7 Proceeding was posted on the Water Board's Bay-8 Delta website. A revised draft Order of 9 Proceedings dated December 6th, 2016, was posted 10 on the Water Board's Bay-Delta website on 11 December 14th, 2016.

Accordingly, we'll begin with any opening comments that my fellow Board Members would like to make. We'll then hear an abbreviated presentation from staff. Following the staff presentation, we'll hear from elected officials, followed by public comment.

18 As we allow and as I mentioned, some 19 groups asked to present panel presentations. 20 Rather than taking them all first before the 21 public comments as we did at the initial hearings 22 in 2013, we are going to alternate panels and a 23 series of public commenters to enable individual 24 commenters to begin earlier in the day. We take 25 them in the order in which they were filed. So

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 if you'd like to speak, please fill out a blue 2 card. And please do it early in the day so that 3 we can have an assessment of how many speakers we 4 will have.

5 Undoubtedly, we'll have more people who 6 arrive later in the day. But I want to be able 7 to let folks who came in and need to get back to 8 work or back to home, or wherever they'd like to 9 go, the opportunity to be able to speak and then 10 get on with their day, if that's what they choose 11 to do.

12 There will be no cross examination. Per 13 the hearing notice, participants are limited to 14 three minutes, unless otherwise allowed by the 15 draft Order of Proceedings, which basically means 16 I'll count the speaker cards and try to get a 17 sense of how much time we have in the day. As I 18 said, we'll go into the early or later evening, 19 if we need to, to hear from everyone. But we'll 20 start with three minutes per person. And we 21 found that if we need to, we can then cut it to 22 two.

You can -- generally, in these comments, oral comments, it's important to give us a focused comment on what it is we should be

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 looking for as we read all the comments and we 2 listen to everybody else and we review the staff 3 draft. And it actually is very, very helpful to 4 us. And a targeted two minutes can give us just 5 as much direction as three. But I like to let it go to three because that's a more comfortable 6 7 time frame if the number of cards allow. But we 8 might cut it to two, or even one, if necessary, 9 to enable more speakers to speak and be able to 10 get home.

If you need to need earlier, let the staff know. If I get a flood of them, I really can't do it because it's not fair to the people who came in line. But really, generally, we just have a few people and people are accommodating of letting them go sooner, so they can get back to somewhere they need to be.

18 Speakers are limited to one opportunity 19 to speak during the course of the five-day 20 hearing. We do read your comments, and I do 21 recommend submitting them. We really have found 22 that focused comment on what you really want us 23 to bear in mind is actually quite effective. 24 As I noted, we'll allow a number of groups requesting to speak as panels at each of 25

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

the hearings. They vary in number and approach.
 Our hearing tomorrow is perhaps the most
 challenging in terms of the number of panels.
 But in all cases, we've shortened the time
 requested to enable us to hear from more of the
 general public commenters.

For today the joint participant groups that requested to speak as panels with additional time are the Merced Irrigation District with 45 minutes, Merced County with 30 minutes, the San Joaquin Tributaries Authority with 30 minutes, and Restore Hetch Hetchy with 10 minutes.

13 I ask that one representative from each 14 of those panels also fill out a speaker card and 15 list all your speakers on it. If you think 16 you're going to need less time than was agreed 17 upon, please note your new estimated time on the 18 card and know that you will please the people 19 sitting behind you very much. Please be ready to 20 present your comments when you are called.

21 All right, a few points about the hearing22 I need to emphasize.

First, please keep your comments limited to the purpose of this hearing, which is to comment on the Plan Amendment and the SED. We

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 haven't had that many people stray from it. But 2 a number of folks have wanted to comment on the 3 WaterFix proceedings. That is something we 4 cannot take comment on or hear comment on because 5 it is an evidentiary adjudicatory quasi-judicial 6 hearing. And so please reserve those comments 7 for the duly noticed WaterFix proceedings.

8 Second, we're required to respond to the oral comments we receive during the hearing. 9 10 However, staff will not respond to oral comments 11 today. Board staff will prepare written 12 responses to comments on the Plan Amendment and 13 all significant environmental issues raised 14 orally and in writing, prior to the Board taking 15 final action in the next year.

16 Third, while I or the Board Members may 17 ask staff for clarification or information in the 18 Plan Amendment and the SED as we did, 19 particularly at the first hearing, responses to

20 your comments will not occur during this hearing.

21 We have had and will have, continue to have

22 opportunities to speak with people outside the

23 hearing, and that is extremely valuable to us.

24 But in the interest of hearing what folks 25 have come here to say, we can't have a

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 conversation with each of you, as much as we might like to. And we actually can't -- we 2 3 could, but we've chosen not to spend a ton of 4 time having staff clarify or talk about things in 5 the interest of really prioritizing hearing from 6 It's just a tradeoff, and we will all of you. 7 undoubtedly get back to it in future hearings. I 8 think it might be helpful. But again, I want to 9 have us be able to get to your comments and hear 10 from you, since you've come here today to meet 11 with us, and we appreciate that.

12 Fourth, because we're required to respond 13 to comments on the Plan Amendment and significant 14 environmental issues raised, please make the 15 essence of your comments clear to us, especially 16 for those making longer presentations, and in 17 your written comments. We'd appreciate you 18 making a summary of the key points you have about 19 the Plan Amendment and the adequacy of the SED at 20 the beginning or the end of your presentation. 21 Finally, I realize that after all the 22 presentations are heard, some of you might feel 23 the need and the desire to respond to what others 24 have said. And we can't provide people an

25 opportunity for rebuttal of these comments in the

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 hearing for the reasons I said earlier. If you
2 have additional comments, though, after your turn
3 to speak at this hearing, you may also give us
4 that comment in writing by the January 17th, 2017
5 noon deadline, as stated in the second revised
6 notice.

7 And then finally, a little bit of 8 context. We're here today to hear input on an 9 SED and a staff proposal for updating the Board's 10 Bay-Delta Plan. The staff proposal calls for 11 updated flow requirements for the San Joaquin 12 River and its major tributaries and updated 13 salinity requirements for the southern Delta.

14 The Bay-Delta ecosystem is in trouble and 15 has been for some time. The Lower San Joaquin 16 River and its tributaries are a key part of the 17 Bay-Delta system. South Delta salinity is also a 18 vexing challenge, both for those in the south 19 Delta and for those who rely on exports from the 20 south Delta.

21 We're also in a separate process to deal 22 with the rest of the system, including the 23 Sacramento River and the rest of the Delta, both 24 inflows and outflow. That's known as Phase 2 and 25 is in process, as well.

1 The Bay-Delta Plan lays out water quality 2 protections to ensure that various water uses, 3 including agriculture, municipal use, fisheries, 4 hydropower, recreation and more, are protected. 5 In establishing these objectives, the State Water 6 Board must consider and balance all beneficial 7 uses of water, not pick one and discard the 8 others, as many people would like us to.

9 We know that flow is a key factor in the survival of fish like salmon. But the flow 10 11 objectives for the San Joaquin River have not 12 been updated since 1995 significantly and since 13 that time, salmon and steelhead have declined. 14 We also know that there are other factors, 15 important factors affecting the fishery, such as degraded habitat, high water temperatures, and 16 17 predation.

18 Staff is going to provide a short 19 overview of their proposal today. As I said, in 20 order to provide more time to hear public 21 comment, today's staff presentation is a shorter 22 version of the presentation given on day one, 23 November 29th, in Sacramento. That full 24 presentation is available on our website, if 25 you'd like to take a look at it.

As I said, they proposed higher flows on each of the tributaries. They have also, however, proposed an implementation program that embraces adaptive management and will accommodate stakeholder settlements that can provide even greater benefits to the ecosystem than flow alone.

8 The proposed range is less than the 60 percent recommended in the Board's 2010 Flow 9 10 Criteria Report, but still represents a 11 significant increase over the current conditions. 12 Some have already argued in our hearings and 13 before our hearings that the proposed range is 14 too low to improve conditions for fish 15 adequately, while others, understandably, are 16 adamant that it's far too high and that the 17 impacts on agricultural communities are far too 18 great. Our challenge, kind of in the middle, is 19 to navigate all of those strong feelings, look at 20 data and try to find the best answer we can. 21 Unfortunately, there's a lot of 22 misinformation and misunderstanding about the 23 staff proposal out there, whether about its provisions or its intent, that's created a lot 24

25 more heat than light. And it saddens me to see

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that because these issues are really hard enough 2 to deal with based on the real facts and intent, 3 let alone those that are just mistaken or 4 manufactured. So I see and hear the pain in the 5 comments we've received already from both sides. 6 Much of it is based on misunderstandings or 7 misrepresentations of what staff is actually 8 proposing, and we'll have to do a better job 9 explaining it. But we also need to do a better 10 job listening and adjusting it, hopefully with 11 your help.

12 In the end, as I said, the Board's job is 13 to establish objectives that provide reasonable 14 protection of the fishery and to balance that 15 with the other uses important to all 16 Californians, including agricultural and 17 municipal uses. And we want to provide an 18 opportunity for people to come together to 19 propose better ways to meet those objectives by 20 working together to restore habitat, to manage 21 the flows, to deal with predation and other 22 things. And I know a lot of people are working 23 on that, and we appreciate it greatly. When people do that well, we actually have a track 24 25 record of accepting good alternatives, so please

1 help us do that.

2 Critiques are absolutely helpful, they're 3 warranted, and we're listening. But what helps 4 the most is to suggest how we can actually 5 improve on the proposal to meet everybody's needs 6 better. 7 Our first two hearings were lively, 8 informative and helpful, a lot of disagreement, 9 but also a lot of suggestions and a lot to 10 consider, and we really appreciate the time 11 people have taken. 12 So thank you for your patience and for 13 your attentiveness, and for joining us today. 14 Next we'll hear a short staff 15 presentation from the Division of Water Rights' 16 staff and Les Grober, the Deputy Director for 17 Water Rights, will lead the staff's presentation. 18 And then we'll move on to the elected officials, 19 who are with us today. 20 With that, Les? 21 MR. GROBER: Thank you, Chair Marcus, and 22 good morning, Chair Marcus, Board Members, and to 23 everyone who has come here on this brisk morning. 24 I'm happy to provide this information. 25 I'm joined here today at the staff table

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

by, on my far left, Tom Howard, Executive
 Director, and to my left, Erin Mahaney, Senior
 Staff Counsel, to my right, Dan Worth, Senior
 Environmental Scientist, Will Anderson, Water
 Resource Control Engineer, and Jason Baker, Staff
 Service Analyst.

7 So as Chair Marcus said, I have a very brief presentation. If you're interested in 8 9 getting the longer presentation, about two hours on the first day of the hearing, it's available 10 11 on our website. We also have all of the 12 workshops that have been held are available on 13 our website to view where more detailed questions 14 were asked and answered.

15 So the project we're talking about here 16 today is to update two elements of the Water 17 Quality Control Plan for the Sacramento and San 18 Joaquin River Bay-Delta Estuary. One is the San 19 Joaquin River flow objectives for the reasonable 20 protection of fish and wildlife. And the other 21 is for southern Delta salinity objectives for the 22 reasonable protection of agriculture. I'm 23 emphasizing that reasonable word because that's 24 really what we're here talking about today, is 25 that you can provide information to build on the

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 staff report that is trying to determine that 2 reasonableness in terms of the tradeoffs for 3 doing these things. And then finally, it 4 includes the Program of Implementation to 5 implement each of these elements.

6 A simple map to get us oriented to see 7 where we're talking about doing these things. 8 This shows on the east side, there, of the San 9 Joaquin River the three major salmon-bearing 10 tributaries from south to north, the Merced, the 11 Tuolumne and the Stanislaus river. Those are the 12 tributaries for which we're proposing to 13 establish those flow objectives. And then moving north and to the north and west of Vernalis, 14 15 that's the area of the southern Delta where we're 16 proposing two new salinity objectives for 17 agriculture.

18 So before I describe the Plan in a little 19 bit more detail, I want to cover four key points, 20 and kind of building on what Chair Marcus had 21 said.

The first point is that the Plan is out of date, which is why we're doing this. The Plan was last updated, that Water Quality Control Plan I referred to, 21 years ago in 1995. And since

1 that time, we have new information, changing 2 conditions. Species have been declining. We 3 identified the need for the update in a minor 4 update to the Water Quality Control Plan ten 5 years ago, in 2006. And since that time, and it's been in the news, we've had Endangered 6 7 Species Act concerns which have put limits on the 8 amount of water that is pumped from the Delta, 9 but also that effects operations in the Stanislaus River. So the Plan is intended to 10 11 provide really a framework for moving forward. 12 This is also important to the 13 Administration. It's part of the 14 Administration's California Water Action Plan. 15 And it's for the attainment of those co-equal goals of a reliable water supply and for 16 17 protecting, restoring and enhancing the 18 ecosystem. 19 So immediately, another question that 20 arises is: Why are we focusing on flow? 21 Well, scientific studies have shown that 22 that is the major factor that is important for 23 the success of salmon and other species for protection of that fish and wildlife resource. 24 25 There's many benefits to flow, and many that are

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 identified in the document that we'll be talking 2 about. The most direct ones are improvement of 3 temperature conditions, but also the enhancement 4 of floodplain. And flow is the factor that then 5 therefore effects many other things. It effects 6 the risk of disease. It effects, ultimately, the 7 resiliency of the species, the ability of species 8 to succeed and survive.

9 That being said, the Board is very 10 mindful, and the report includes a lot of 11 information about what you can also achieve with 12 non-flow measures. You can get at some of these 13 things directly. How do you directly provide 14 additional habitat? How do you directly control 15 predation and things like that?

16 So let me show you why flow is important, 17 and specifically why it's important in the San 18 Joaquin River.

19 This chart shows the difference between 20 two time periods, the time before 1992 and the 21 time after 1992. And it shows the adult fall-run 22 Chinook salmon returns, the returns of salmon to 23 major tributaries in the Central Valley. So you 24 can see a whole number of tributaries listed. 25 And on the far right, it's showing the three that

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

I had referred to, the Merced, the Tuolumne and
 the Stanislaus. Those are the three tributaries
 that are doing worst of all the Central Valley
 tributaries. And that's in large part because of
 the reduced flows.

6 This other chart is showing two different 7 things on the y axis, the vertical axis. On the 8 left side, it's showing escapement. That's 9 basically the number of returns of adult salmon 10 to the San Joaquin River tributaries. And on the 11 right side, it's showing what was the flow two-12 and-a-half years before. Because salmon 13 generally has a life cycle where salmon return 14 about two or three years later. And what this is 15 showing is that there's a very high correlation, 16 when we have high flows we have high returns. 17 It's, of course, much more complicated 18 than that, but that's really showing the 19 foundation of why flow is so terribly important. 20 When we have higher flow, we have higher returns. 21 And we simply haven't had conditions in many 22 years to do that, especially in the lower flow 23 years, the lower rainfall runoff years. 24 The third key point is that it's very

 $25\,$  clear to us and why we're here today to hear from

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 all of you, this is a hard thing to do. We 2 prepared a report back in 2010, this thing called 3 the Flow Criteria Report. This was in response to a directive in the 2009 Delta Reform Act that 4 5 directed the Board to prepare a report that was a 6 purely technical assessment. It was just looking 7 at the science of saying, well, if you wanted to 8 protect salmon, what's the kind of flow that you 9 would need? And that flow -- that report 10 determined that you would need 60 percent of 11 unimpaired flow. And when I say unimpaired flow, 12 that's a measure of the total quantity of water. 13 And what we're looking at is for that February 14 through June period. So it's saying you need 60 15 percent of that to provide protection of fish and 16 wildlife.

But that report didn't look at all the 17 competing uses of water. It didn't look at how 18 19 else water is being used in the basin. Currently 20 in the basin, agricultural uses, drinking water, 21 others, hydropower, things in terms of how it's 22 operated, the system, accounts for 80 percent or 23 more. In some months and some years there can be 24 less than ten percent of the flow that would 25 otherwise occur in rivers. That's what's left in

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

the river. And that's been far less than optimal
 for the protection of fish and wildlife.

3 So unlike that 2010 report, what we're 4 doing now is doing that additional very hard 5 part. We're doing that balancing. We're saying what are the costs? What are the effects on 6 7 these other uses of water if we were to direct 8 more of it towards fish and wildlife during that 9 critical February through June period? So it's 10 aiming to strike a balance.

11 For a variety of reasons, because there's 12 uncertainty, also we want to be responsive to 13 changing conditions, must most importantly, we 14 want to provide opportunity to do things using 15 non-flow measures, the proposal is crafted in the 16 form of a 30 to 50 percent range, saying, well, 17 if we don't have anything else that's helping 18 direct control of habitat, things like that, we 19 might need something in the higher end. But if 20 we can do things, like provide habitat and other 21 measures to achieve the goal of protecting 22 salmon, you could operate at the lower end of 23 that. But the proposal is proposing a starting 24 point of 40 percent. But any way you look at it, 25 this is a big increase.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Though it's a big increase per that 2010 2 Flow Criteria Report, it's less than what the 3 science shows is needed if you weren't 4 considering these other things. It's less than 5 fishery interests, the fish agencies, would want, environmental organizations would want. It's 6 7 less than the science shows is needed if you 8 weren't considering things. That being said, 9 it's a lot more than what people in this area and 10 many interests would want because it's going to 11 mean more water that has to be directed towards 12 fish and wildlife and less for things like 13 agriculture.

But this is one of the core things that the Board has to do. It has to make these tough decisions. It has to do this balancing. And that's why we're all here today is for you to comment on the information that staff has prepared to inform that tough decision, that balancing.

A key element, this is the fourth point, a key element of this proposal, and part of the reason for that 30 to 50 percent range, is for this to be successful, we're looking to folks in this room, in this area to help inform how we

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 would do adaptive implementation. How do we be 2 smartest in terms of how we operate with the 3 smallest quantity of water?

4 With the people in this room and with the 5 fish agencies and others, we're looking for 6 durable solutions to achieve the goals of fish 7 and wildlife protection and getting the biggest 8 bang for our buck. State Water Board is leading 9 this effort for this proposal here, and also, 10 we're doing Phase 2. Some of you are familiar 11 with looking at flow objective as another part of 12 the Bay-Delta Plan. At the same time, the 13 California Natural Resources Agency is spearheading the effort to try to achieve a 14 15 settlement to achieve those durable solutions 16 that can be a win-win.

17 So let me now describe what the proposal 18 is. Before describing the proposal, I'm going to 19 describe what the current situation is. The 20 current San Joaquin River flow objectives are 21 just for one location. If you recall that map I 22 showed just a few moments ago, it's just for the 23 San Joaquin River at Vernalis, which means most 24 of the flows come from the Stanislaus River. And 25 they're much lower flows than are currently being

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 proposed, so it's less than optimal. It's in the 2 form of minimum monthly average flow rates, and 3 it has pulse flow requirements during a 4 particularly critical stage, an April-May pulse 5 flow. And since it's only at Vernalis, it only 6 has one responsible water right holder, the 7 United States Bureau of Reclamation.

8 In contrast, the flow proposal, as part of this Substitute Environmental Document and 9 10 Plan Amendment, applies to the three salmon-11 bearing tributaries, the Stanislaus, the Tuolumne 12 and the Merced. And it's a two-part. It has a 13 narrative objective, that's really the ultimate 14 goal, to maintain inflow conditions from the San 15 Joaquin River Watershed to the Delta at Vernalis, 16 sufficient to support and maintain the natural 17 production of viable native San Joaquin River 18 fish populations migrating through the Delta. ТΟ 19 add some rigor, it also then has that numeric 20 component. That's that 30 to 50 percent adaptive 21 range with a starting point of 40 percent. 22 That key element that I had mentioned a

23 few times already is that adaptive implementation 24 that allows adjustment within that 30 to 50 25 percent range so that you can manage it as a

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 block of water, again, to get the biggest bang 2 for the buck. It also allows shifting for time 3 periods outside of that February through June 4 period into the fall months to achieve 5 temperature goals, so you don't have redirected 6 temperature effects.

7 And it envisions the formation of a 8 working group, the Stanislaus, the Tuolumne and 9 Merced Working Group; and that could be what 10 really falls out of these voluntary agreements. 11 And that group would do a number of things. It 12 would do some of that adaptive implementation. 13 They would also develop biological goals, how do 14 you achieve that narrative objective of fish and 15 wildlife protection? And they would be 16 responsible for doing the planning, monitoring 17 and reporting.

18 The current salinity objectives are now 19 at four locations in the Delta; three interior 20 Delta stations, and one for the San Joaquin River 21 at Vernalis. They vary year-round now, 0.7 for 22 the irrigation season from April through August, 23 and 1.0 millimhos per centimeter for the rest of 24 the year, and based on the sensitivities of 25 various crops. And there are four specific

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 compliance locations.

2 In contrast, the proposal, based on 3 science that shows those are actually -- that 0.7 4 number is lower than what is needed to reasonably 5 protect all uses in the southern Delta, the proposal is to change it to a year-round 6 7 objective of one deciSemen per meter year-round. 8 And that's the same as the unit of one millimho 9 per centimeter, it's just changing it to the 10 updated Standard International units. 11 And it also proposes to change three of 12 the interior southern Delta salinity compliance 13 locations to reaches, rather than individual points. And that's after doing some analysis to 14 15 see, how do you better understand what the 16 salinity is in the southern Delta? Because 17 currently now, those three locations don't 18 necessarily best characterize what salinity is at 19 all locations. So it's intended to better 20 understand the variability of salinity and then 21 apply to a reach so there's greater assurance 22 that you're meeting the objective of 1.0 year-23 round at all those locations. And to provide 24 assimilative capacity in the southern Delta, the 25 Bureau would continue to be responsible for that

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 0.7 seasonally, for April through August.

So it would also include a comprehensive operations plan to better understand salinity at all locations, monitoring and reporting, and that study that I'd referred to, to better understand the sources and the effects of salinity in the southern Delta.

8 A major point to note is that these two 9 elements of the proposal go hand in hand, that 10 this increase in spring flows in that February 11 through June period have that added benefit of 12 generally improving salinity conditions at a 13 critical time in the southern Delta.

14 So a little bit about the effects of the 15 proposal.

16 First, this is a bar chart that shows on the left side, an average of all year types, the 17 18 changes from the baseline, that's the darkest bar 19 to the left, and then for the 30, 40 and 50 20 percent of unimpaired flow, how instream flows 21 during that February through June period would 22 increase. And in general, that long-term average 23 for that February through June results in an 24 increase of 288,000 acre-feet per year, or 26 25 percent. The percent increase is bigger in those

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

critical dry and dry years, as you can see on the
 far right, which is what's particularly important
 to fish and wildlife.

So the benefits of the proposal are to restore some of the pattern and some magnitude of the flows to which the species adapted. And it's not just about the flow, it's about what the flow does. It improves temperature conditions and it improves habitat conditions.

Here are just a couple of charts to show
you how that happens.

12 This is a very simple chart just showing 13 the average temperature for one tributary, for 14 one month, for one year. And looking at it from 15 right to left from the dam at La Grange on the 16 Tuolumne River to the confluence of the San 17 Joaquin River, the lower line shows the 18 temperature that would be achieved under the 40 19 percent alternative. The solid line above it, 20 about ten degrees warmer at the mouth, is the 21 baseline condition. So there's significant temperature improvements that can be achieved by 22 23 increasing the flows during this critical period for various life stages. 24

25 This chart shows the improvement in

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 habitat conditions. Again, looking at some of the critical times, the species do worst during 2 3 the low-flow years. So during below normal, dry 4 and critical years, this is showing in blue, you 5 can hardly see the numbers, but it shows that 6 there's very little habitat in terms of acreage 7 and days in those years for any of those years, 8 and a marked improvement under the 30, 40 and 50 9 percent of unimpaired flow. So a lot more 10 habitat and a lot bigger temperature improvements 11 translates to success and improvement of the 12 species.

13 But this, of course, then has the water 14 supply impact. This is showing over the overall 15 area the water supply effect of the 40 percent of 16 unimpaired flow within the plan area by water 17 year type. On the far left side, again, is for 18 all year types. And it shows, there's an overall 19 long-term average 14 percent reduction that 20 occurs. 21 But that -- we've received a lot of 22 comment about concerns about we present just 23 averages. But we actually present a lot of

24 information in the report. Many of these

25 overviews just provide kind of like here's the

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 bottom line. But the report is quite mindful of 2 the effects that occur during critically dry 3 years. And you can see on the far right, it's 4 actually a 38 percent reduction from an already 5 reduced water supply in those critically dry 6 years, as well as reduction during dry years. 7 And this is just a series of charts 8 showing the specific effect on each of the tributaries. This is for the Stanislaus. 9 10 Because it's starting with somewhat higher flows 11 the effect is somewhat reduced, but there's still 12 an effect on the Stanislaus, similarly on the 13 Tuolumne and, finally, the Merced. 14 So the full wrap in terms of what are the 15 effects of this proposal, implementing the 40 16 percent flow proposal would result in a 14 17 percent of reduction, or an average of 293,000 18 acre-feet per year reduction in the water that's 19 available for surface water diversion, and that 20 actually varies. It would be a little bit 21 smaller under the 30 percent, remember, it's a 22 range of 30 to 50 percent, to higher, to 23 23 percent reduction at the 50 percent unimpaired 24 flow.

Because the report, looking at past

25

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 response to shortages of water, we estimate that 2 there would be increases in groundwater pumping, 3 and the average would be about 105,000 acre-feet 4 per year. And in the end, there would still be, 5 even with that increase in groundwater pumping, 6 there would be an increase in unmet agricultural 7 demand. And we've looked at it in a couple of 8 different ways at different levels of groundwater 9 pumping. But even at higher rates of groundwater 10 pumping, 2014, which we don't think is likely 11 sustainable, there would be still unmet demand of 69,000 acre-feet per year, bigger and critically 12 13 dry years. And 137,000 acre-feet a year based on 14 the less unsustainable levels of 2009 rates of 15 groundwater pumping.

And all of this leads to, in our economic analysis, to a two-and-a-half percent reduction from baseline annual average ag economic sector output of \$2.6 billion, a \$64 million per year reduction, with lots more details about the variation between years in the report. So the ultimate effects of the flow

23 proposal are: it will affect the surface water 24 supply, which in turn will effect groundwater 25 resources, increased groundwater pumping, and

1 reduce recharge, resulting in lower groundwater levels. This will have an effect on agriculture. 2 3 It will change cropping patterns, reduce 4 irrigated acreage, reduce agricultural revenue. 5 And it will effect drinking water supplies, and 6 there will be a need to construct new wells, 7 deepen existing wells. And it will effect 8 groundwater quality.

9 There's much more detail in previous 10 presentations, and even more detail than that in 11 all of the staff reports that are available 12 online. We are now in midway through our five 13 days of hearing here today, December 19th; one 14 more day tomorrow in Modesto; and then the final 15 day, January 3rd, back in Sacramento. Comments 16 are due January 17th. We expect then, depending 17 on the length of time, we anticipate getting out 18 a response to comments and anticipated final 19 draft in May. It depends on the number of 20 comments that we received. And anticipate 21 adoption sometime this summer. 22 And with that, this final slide shows --23 on the bottom it shows the URL of which you can 24 get more information, including the longer staff

25 presentations, in more detail.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

And that concludes my staff presentation.
 CHAIR MARCUS: Thank you. Excuse me.
 Thank you very much, Les, appreciate that. And I

4 know that you've done a lot of work to respond to 5 some of the questions that we had for you the 6 first time. And I'm sorry, we're not going to 7 take the time to go over them all today, but we 8 do have a roomful of folks, so I want to try and 9 hear from them.

As is our practice, we are going to hear first from elected officials, and we have 26 of them, just so that folks, you can get comfortable, in case you thought you might be up

14 right away. And we appreciate hearing from them, 15 so we look forward to it.

16 Congressman Costa will be with us. He's 17 been working on these issues for decades. But I 18 believe he won't be here until around 10:30, and 19 so we'll take him when he arrives.

I'm going to give you three in order so
that folks can be ready to come up to the
microphone. Again, I'm sorry about the
placement. We just didn't want to -- if
everybody keeps coming up and down the stairs, it

25 will take a lot more time.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 So first, we will have Senator Anthony 2 Cannella, followed by Assemblyman Adam Gray, 3 followed by Bill Lyons, the Former Secretary of 4 Agriculture. 5 Good morning. Hi. 6 SENATOR CANNELLA: Good morning, Madam 7 Chairman, Members. 8 First of all, I want to thank you for being here in Merced. That has been one of our 9 10 criticisms, that you haven't reached out to the 11 communities in person that are going to be 12 effected. So I appreciate your --CHAIR MARCUS: It was a good suggestion. 13 14 SENATOR CANNELLA: -- being here today 15 and being in Stanislaus tomorrow. 16 I also want to thank you for extending 17 the time period, although we think it's not 18 nearly enough. I know that you have extended it 19 at our request, and I very much appreciate that. 20 Because as you can see by this crowd, and I think 21 you'll see tomorrow, as well, we're very 22 concerned. 23 So in the interest of time, I do have 24 some prepared remarks. I don't want to --25 CHAIR MARCUS: Please.

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 SENATOR CANNELLA: -- take anybody else's
2 time. So --

3 CHAIR MARCUS: Please.

4 SENATOR CANNELLA: -- I spoke on this 5 very issue three years ago. And here we are 6 today, fighting the same fight. Your proposal to 7 dedicate 40 percent unimpaired flow to fish and 8 wildlife will devastate the district that I 9 represent.

10 A little bit about our area. I think 11 it's a great area. I've been here my entire 12 life.

13 We have some real challenges. One of 14 them, we have almost double the state average 15 with unemployment. And if you look at poverty, 16 we are almost -- 26 percent of us are living in 17 the poverty level. The recession and drought 18 have stressed our economy and our residents, but 19 thankfully, agriculture has been a bright spot. 20 Now this proposal stands to devastate an already 21 troubled region.

The significant damage to the region's economy would dry up, by some estimates, over 24 200,000 acres of farmland, causing an overall 25 economic loss of \$1.6 billion and something in

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 excess of 6,500 jobs, and that is just the 2 unimpaired flows. That is not the carryover 3 water, which I would argue is even more 4 devastating to our area.

5 This proposal would also adversely impact 6 hydropower production by taking water from 7 reservoirs during the spring, which would leave 8 less water available in the summer, when it's 9 critically needed to irrigate crops and take 10 pressure off the state's power grid.

11 While the Board makes reference to the 12 Sustainable Groundwater Management Act, it cannot 13 truly consider how it will limit the use of 14 groundwater by consumers to cover the gap in lack 15 of surface water available proposed in the SED. 16 Groundwater pumping would increase over 25 17 percent, further decimating our aquifers. I'm 18 hopeful that the recently-passed federal water 19 legislation will increase storage, but that will not solve all of our problems, and certainly not 20 21 in the near future.

This proposal takes water at a time when it's most valuable and sends it down river with only a hope that it will benefit the fish population. Water is too valuable to waste on

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 the hope that it will make a difference.

I hope that you will rethink this approach you have advocated and develop a plan that works to the mutual benefit of the region, rather than one based on faulty science.

6 You know, the Governor called out and 7 asked for a voluntary agreement, and I think we 8 would like that, but you have to understand how 9 we feel. This is largely the first time some of 10 these folks have been able to talk to you. Now, 11 they have requested the studies. But there's 12 been no meetings with the local Irrigation 13 District to understand what those studies mean and what the science is that we're submitting. 14 15 And largely the actual science that we spent 16 millions and millions of dollars on has been 17 excluded from this report.

And I would say that we want to have a voluntary agreement, but we feel like we're negotiating with a gun to our head. Because now that proposal is out there that is such a big deal, now we're terrified and don't know what to do.

And then talk about good faith, to just end with, we want to negotiate in good faith.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 But when there's legislation that was presented by Gordon last year, and there's already 2 3 legislation we had talked about that will make it 4 where we will not be able to stop this process, 5 even during litigation. So if this gets adopted 6 and it's sued, which it will be, the legislation 7 that was authored by Gordon would say, well, it 8 moves forward anyway until it's settled, and that 9 is not good-faith negotiations. 10 So hopefully you'll learn a lot today. 11 And again, thank you for the time. 12 (Applause.) CHAIR MARCUS: Thank you very much. 13 14 Thank you. 15 ASSEMBLY MEMBER GRAY: Good morning and 16 welcome to --17 CHAIR MARCUS: Oh, thank you. 18 ASSEMBLY MEMBER GRAY: -- my home town. 19 And thank you for -- I'll echo the Senator's 20 comments. Thank you for expanding the scope of 21 the hearings, including, I think, what's very 22 important, hearing people are severely concerned 23 about this plan, as you can see from all the 24 folks who have shown up today. 25 I want to express my appreciation for

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 expanding the scope of the comment period on the Substitute Environmental Document to include 2 3 hearings in, not just Merced but Stanislaus and 4 San Joaquin counties, as well. The two hearings, 5 which have already taken place in Sacramento and 6 Stockton, were incredibly enlightening and have 7 made clear to me, and I hope to you, that the 8 proposal before you today is fundamentally 9 incomplete and should not be considered a 10 candidate for adoption.

11 At the prior hearings you heard from 12 stakeholders on entirely different sides of this 13 debate raise the same point: Any plan that 14 focuses only on taking more water and ignores 15 operational improvements, habitat restoration and 16 predator management will fail to achieve your 17 stated goals. Many comments are focused on the 18 need to come up with creative solutions. And, in fact, the Chair and Board Members themselves have 19 20 made comments during the prior hearings in 21 agreement that creative solutions are needed. 22 Despite a decade of work on this proposal 23 and what appears to be unanimous agreement from 24 the public, the Plan in print today is silent on 25 non-flow measures and offers nothing in the way

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 of creative solutions.

There also appears to be some confusion on behalf of the Board whether or not you have the legal authority to consider non-flow options in your proposal. Again, after ten years of work, I would have hoped you had asked this question a long time ago.

8 You need to understand something about 9 how this community perceives the Water Board at 10 this time. You are the Grim Reaper. Water is 11 life in this region, and you'd appear to have no 12 other purpose than to take that life away. So 13 you can understand our outrage when you announced a plan to double the amount of water you will 14 15 take from our community and create, in the words of your own staff, a permanent regulatory 16 17 drought. It is just beyond belief to me that you 18 believe state law allows you to actually create a 19 drought.

20 When we got a chance to read your report 21 we learned that the authors have zero confidence 22 in the models they used to determine benefits to 23 fish, and cannot tell us how many fish taking 24 this amount of water will produce. However, I 25 also noticed, buried in a graph, a predicted

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 increase of just 1,104 salmon. The report 2 essentially ignores the existence of the 3 Sustainable Groundwater Management Act to 4 sidestep addressing the true impacts to 5 groundwater and drinking water, and finishes by 6 lowballing the negative economic consequences of 7 taking this water from our region by hundreds of 8 millions of dollars.

9 Riddled with omissions and errors as it 10 is, the proposal in print fails to answer even 11 the most basic questions. It is no wonder we 12 keep hearing about your preference for voluntary 13 settlements. If you truly prefer settlements, as 14 the Governor has instructed, let me offer you a 15 little advice. Acknowledge the inadequacy of 16 this current proposal and do not move forward 17 with it.

18 These public hearings have taught us a 19 lot. And I think there's no shame, in light of 20 this new information, in going back to the drawing board. Take an active role in settlement 21 22 negotiations instead of kicking the can over to 23 the Department of Fish and Wildlife to do it for 24 you. You are proposing this plan, so you need to 25 look us in the eye at the negotiating table,

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 listen to, acknowledge, and actually incorporate 2 into your plan the comments and issues raised by 3 this community, even when the answers are tough. 4 Do not refuse to address the hard questions, like 5 when you dodge answering how you will stop our schools from ending up on Porta Potties and 6 bottled water when reduced surface water 7 8 deliveries are available.

9 And finally, let's stop speaking about 10 the fishing industry and environmentalism as if 11 they are interchangeable terms. Fisherman are 12 out to make a living, same as any dairyman or 13 farmer. They all deserve your attention and 14 respect.

15 I'm confident that if you follow this 16 advice you will find partners that are ready and 17 willing to hammer out a settlement agreement, 18 rather than ending up in court for years.

19 Thank you for your time this morning.20 (Applause.)

21 CHAIR MARCUS: Thank you.

Thank you. I wish I could respond to all of those, but I can't right now. We'll work on that being clearer.

25 Secretary Lyons, hi. Nice to see you.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

One moment as I make a couple of announcements,
 if you don't mind.

First, blue speaker cards can be turned in right up in the front, the woman in red. And there are still seats down at the front for anyone who would like to speak, and there are seats up above.

8 So next we have Former Secretary Bill 9 Lyons, followed by District Attorney Larry 10 Morris, followed by the President of the Merced 11 Irrigation District, Dave Long.

12 Secretary Lyons --

13 MR. LYONS: Thank you.

14 CHAIR MARCUS: -- nice to see you.

MR. LYONS: Thank you, Madam Chairman and Board Members.

17 First of all, I'd like to say that I'd

like to compliment Assemblyman Adam Gray and

19 Senator Cannella for their comments.

20 (Applause.)

18

As a Former Secretary of Agriculture for the State of California, a third generation farmer, who has been farming in this area for over 90 years, our family, in this region, I'm here today to voice my opposition to your staff's

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 draft proposal of 40 percent flows.

2 As a former Aq Secretary, I realize the 3 impact of taking 40 percent of the surface water 4 supply from one of the most productive farm 5 regions in the country. If the counties of Merced, Stanislaus and San Joaquin were a state, 6 7 its gross ag production would land it in the top 8 15 states of the nation. Your proposal will take 9 40 percent of that water away from them.

10 This has been described as a water grab. 11 I call it a water taking by the state, yet I see 12 little mitigation and no compensation in that 13 taking. The Board and the staff --

14 (Applause.)

15 -- have lost the trust, I want to say 16 that again, have lost the trust of an entire 17 region within the State of California. In my 18 opinion, public approach has not occurred here. 19 I'm disappointed, as a former public 20 official, at the way this process has been 21 conducted. I am encouraged by your recent 22 outreach. But it bothers me, when I see the 23 elected officials that many in these room have 24 elected, stand up and say they have not had the 25 opportunity to be as engaged as they should be.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

No one in this region opposes improving
 the environment, restoring habitat. However, we
 do oppose flawed science and a process that
 avoids discussion with the very people, these
 people, that you're going to impact.

6 I have some asks. I ask that you work 7 with the local electeds; that you work with the 8 local irrigation districts; that you work with 9 the local stakeholders; that you be inclusive, 10 that you use sound science; that you strongly 11 consider mitigation and compensation to those 12 that are going to be effected; that you strongly 13 consider habitat restoration and predator 14 suppression; that you listen to the Governor who 15 appointed you to have reasonable settlements and 16 to work with people in those reasonable 17 settlements.

18 Again, I thank you for your time and 19 effort. I hope that we have as many or more 20 people show up in the Modesto hearing tomorrow. 21 Thank you, Chairman. 22 (Applause.) 23 CHAIR MARCUS: Thank you very much.

24 Thanks for coming.

25 District Attorney Morris, followed by

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

President of the Board, Dave Long, followed by a
 member of the Le Grand Community Water District,
 Bob -- I think it's Giampaoli. Let me know if I
 qot that right.

5 MR. MORRIS: Correct.

6 CHAIR MARCUS: Closer.

7 MR. MORRIS: Hi. Chairman, Members of 8 the Board, today we are here, as you can see, to 9 express a community's view toward a proposal from 10 the staff of the State Water Quality Control 11 Board to increase to 40 percent the unimpaired 12 flows of the Merced, Tuolumne and Stanislaus 13 rivers.

14 You might not think that this would be a 15 law enforcement issue, but that would be wrong. 16 As you can see from today's turnout, this is a 17 quality of life issue for us. And nothing is 18 more fundamental to government's role in 19 protecting our quality of life than adequately 20 funding public safety services. By stealing 21 desperately needed water, you are endangering our 22 economy, threatening jobs, threatening 23 educational opportunities, and the integrity of 24 our drinking water. And in doing so, whether 25 wittingly or otherwise, you are impairing our

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 ability to protect our people.

2 If implemented as recommended, this plan 3 represents a potential death sentence for our 4 economy. It is a direct threat to drinking water 5 quality and will require local governments to 6 divert millions of dollars to mitigate the damage 7 your recommendations would cause. That money can 8 only come from essential services, like police, 9 fire, prosecution, and other public safety 10 functions. 11 We are among the most economically-12 challenged areas in the state and still 13 struggling to emerge from the recession that 14 rocked our communities to their foundations. Our 15 public safety services have only recently begun 16 to recover from the devastation of that 17 recession. Your proposed actions would cost our 18 communities millions of dollars, when we can 19 least afford it. And yet you offer no mitigation 20 whatsoever. 21 Since 2012, when the first report was 22 released, the Water Board has declined to answer 23 questions and has refused to discuss the basic 24 assumptions used as the foundations of its 25 proposal. To this day, the Board, its staff and

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 consultants have not yet met with the technical 2 experts from our cities, our counties, our 3 schools and others to explain how you got to 4 here, to inform us of your assumptions and other 5 considerations.

6 My job as District Attorney is to make 7 people understand that actions have consequences. 8 The Water Resources Control Board must similarly 9 understand that its actions have consequences, as 10 well. Your proposal will have cataclysmic 11 consequences for the health, safety and basic 12 quality of life of Merced County and residents of 13 the entire Central Valley for whom adequate water 14 is literally the sustaining source of our 15 economic and community lives.

I do appreciate your willingness to be here today. And I implore you to listen carefully to the voices of those whose lives you will change irrevocably if the Board's misguided plan is implemented.

21 Thank you.

22 (Applause.)

23 CHAIR MARCUS: Thank you.

24 President Long, followed by Member

25 Giampaoli, followed by MID Director -- Merced,

1 I'm assuming, Irrigation Director, Scott Koehn.
2 Good morning.

3 MR. LONG: Chairman and Members of the4 Board, holiday greetings to all.

5 CHAIR MARCUS: And same to you.

6 MR. LONG: Welcome to Merced, California, 7 headquarters of the Merced Irrigation District of 8 which I am the current President, and a role a 9 take very seriously.

10 CHAIR MARCUS: It's a very serious role. 11 MR. LONG: My role as a locally-elected 12 public official comes with a great deal of 13 responsibility, as does your appointed positions 14 on the State Water Resources Control Board.

15 First and foremost, it is my 16 constitutional and legal responsibility to ensure 17 our board protects the resources of the district, 18 including its water rights and storage rights. 19 We at MID always strive to provide the most 20 detailed explanation possible regarding the 21 issues in front of our board and the public. Our 22 objective is to always put the best information 23 and facts out there and have the discussions. 24 Have the discussions and consider the input from 25 the outside and make the best decision possible,

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

weighing all factors. We strive to do the right
 thing.

You will later hear from our MID team of professionals regarding our concerns with your SED. My hope, the only thing I ask, is please listen and remain open and respective to what everybody here today has to say.

8 What you are suggesting with your plan 9 will destroy families and communities, period. 10 You may say the impacts of the SED is 11 unavoidable. In fact, they are avoidable.

12 Farmers have always been excellent 13 stewards of their lands. It is in their best 14 business interest to do so. Merced MID has 15 always been a collaborative partner and steward 16 of the Merced River, and we desire to continue to 17 do so. But we cannot support any plan that 18 destroys our community and unduly burdens us to 19 fix problems that exist through the system that 20 were created by others and condoned by the state. 21 We have good ideas on how we might achieve benefits for salmon in the Merced River 22 23 and do it in an equitable way that allows our 24 community to survive and others to accept their 25 level of responsibility. Our SAFE Plan is an

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 equitable plan that takes science into account 2 for the betterment of salmon, agricultural land, 3 reasonable flows and good for the environment. 4 We are responsible people but make no 5 mistake, we may be only three percent of the 6 inflow to the Delta, but we will provide 100 7 percent resistance to your current plan. You can 8 work with us or we can work against you. 9 (Applause.) 10 My direction to my board is to educate, 11 and then fight. 12 Thank you. 13 (Applause.) 14 CHAIR MARCUS: Thank you very much. We 15 appreciate that. 16 Actually, we very much appreciate MID's 17 effort to actually start that conversation. It's 18 great. 19 Mr. Giampaoli, followed by Mr. Koehn, 20 followed by Mayor Jim Price of Atwater. 21 Hello. 22 MR. GIAMPAOLI: Hi. Good morning, 23 Chairwoman Marcus. Good morning, Board Members 24 that are here. My name is Bob Giampaoli. I'm a 25 Board Member on behalf of the Le Grand Community

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Services Water District. We appreciate your 2 attendance in the county today, even though we 3 are disturbed with the timing of the release of 4 the SED and setting meetings at a time where 5 children and their families are trying to enjoy 6 Christmas, making it twice as difficult to have 7 more people even attend this meeting.

8 Le Grand Community Services Water District is located in the southeast corner of 9 10 Merced County Basin and the Merced Irrigation 11 District. We oppose the draft SED, as well, as 12 we believe it will create irreversible damage to 13 our water supply in our community. We believe 14 our district will be the canary in the coal mine 15 and will probably be the first community to 16 suffer water shortages as a result of the SED.

While static groundwater levels in the basin average around 90 feet, in our community it averages around 220 feet. The specific yield of groundwater wells in our area have plummeted as a result.

Being on the edge of the Sierra
Foothills, the aquifer is less yielding than the
center of the basin.

25 CHAIR MARCUS: Right.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 MR. GIAMPAOLI: It's sort of a bathtub
2 effect.

3 CHAIR MARCUS: Uh-huh. 4 MR. GIAMPAOLI: The only means to 5 alleviate the drop in the groundwater levels is to not pump groundwater. Merced Irrigation 6 7 District conducted a study of possible 8 groundwater well field between Planada and Le Grand in 2000, and concluded that it would not be 9 10 sustainable. 11 As a result, the Merced Irrigation District does not own or operate any district 12 13 wells in Le Grand. Typically, in a year of short 14 water supply, MID diverts all surface water to Le 15 Grand and uses its conjunctive groundwater wells 16 in other areas. 17 However, private land owners around Le 18 Grand do operate their private wells. The Le 19 Grand Community Services Water District is 20 concerned the MID will not be able to provide enough surface water in the future as a result of 21 22 SED, forcing landowners to systematically use 23 more groundwater. 24 We urge the State Board not to abandon

25 this region and reconsider its options. We don't

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 believe that the quantity of water released will 2 proportionately improve the health of the 3 fishery. It is dependent on a consortium of 4 factors.

5 The salmon return to the Merced River 6 shattered all previous records this year, thanks 7 to healthy hydrology this year that only salmon 8 can actually engage. Similarly, salmon returns 9 understandably dwindled during the severe 10 drought. Salmon will return as the hydrology 11 allows. In return, we need to furnish the right 12 conditions for successful spawning.

13 CHAIR MARCUS: Uh-huh.

14 MR. GIAMPAOLI: We respectfully request 15 the Board reconsider the water volumes 16 contemplated and the timing of their running. 17 For example, prescribing releases in June will be 18 more than a waste, due to unexpected diminishing returns in salmon production as there are barely 19 20 any salmon in the Merced River at this time. 21 Please don't let Le Grand become the next 22 Porterville, even in wet years ahead. 23 Thank you.

24 (Applause.)

25 CHAIR MARCUS: Thank you, sir.

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

Director Koehn, followed by Mayor Price,
 followed by Merced County Supervisor Daron
 McDaniel.

4 MR. KOEHN: Good morning. My name is 5 Scott Koehn. I'm the current Vice President of 6 the Merced Irrigation District Board of 7 Directors.

8 You've all received quite a welcome here 9 today. I want to share with you that I'm 10 extremely proud of this community. I'm extremely 11 proud of the turnout that you see in front of you 12 this morning. I also want to precede any 13 comments I make to you with an unequivocal and unqualified statement, that myself and everyone 14 15 in this room behind me stands willing to fight to 16 the bitter end to protect our community's water 17 supply and our economy, if we cannot find a 18 compromise.

19 (Applause.)

Our community is not prone to protesting or shouting to garner attention; just the opposite. I believe this community represents some of the most moderate and humble people you'll ever find. In fact, I think until recently, many of the people holding signs

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 outside this morning or that drove tractors here 2 today, would have welcomed you into their home 3 and offered our shared interest in improving the 4 viability of salmon in the river. We are 5 reasonable.

6 So what has changed? What has changed is 7 we have heard from your own staff in recent weeks 8 that the very plan that intends to divert water 9 away from our community, destroying our drinking 10 water quality, our household incomes, our 11 economy, and our way of life uses, in your own 12 staff's own words, a flawed model.

13 This community and this irrigation 14 district put forth an alternative approach in the 15 Merced River SAFE Plan that includes immediately improving flows at the times that it makes sense 16 17 for migrating salmon, reducing predation on the 18 Merced River, restoring habitat and modernizing 19 the Merced River Salmon Hatchery. Every single 20 one of these measures have been promoted at various times and through various forms as a 21 22 means of improving salmon survivability. 23 However, in recent weeks we have learned 24 that in addition to your own staff using a flawed

25 model, we can expect 1,100 more salmon under the

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Bay-Delta Plan.

That leaves all of us wondering: What is actually being proposed here and why? Eleven hundred salmon for 1,000 family livelihoods is an unacceptable price to bear by one of the most disadvantaged communities in the state.

7 The logical conclusion of all this is what many have said for some time now, the Bay-8 9 Delta Plan is nothing more than a document being used to justify a water grab. This document does 10 11 not help salmon, it simply forces our community 12 to pay for others' mismanagement of the Bay-13 Delta, now a channelized shadow of a former 14 estuary that has been reclaimed for housing and 15 agriculture.

16 I believe our community, although 17 frustrated and fearful of your intent, is still 18 willing to put its best foot forward. This 19 community also cares about the environment, the 20 Merced River and the wellbeing of the Merced River salmon. If that is your true intent, I 21 urge you, without any further delay, to stop the 22 23 insanity and sit down with our district to begin 24 immediate discussions about the implementation of 25 the Merced River SAFE Plan. If your true goal is

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 to help the salmon, we will work with you.

However, if your real intent is to simply rob our community of its water, we will fight you every step of the way. We have no other choice. We are fighting for the lifeblood of our community.

7 I will share, in closing, that following the disclosures we have seen in recent weeks of 8 9 flawed models and a benefit of a mere 1,100 10 salmon, your credibility and you intent has 11 become increasingly suspect. I urge you to do 12 what is right for the community and what is right 13 to support Merced River salmon. That means 14 rolling up your sleeves and sitting down with MID 15 to discuss implementation of the SAFE Plan.

- 16 Thank you.
- 17 (Applause.)

18 CHAIR MARCUS: Thank you very much.

I would just say that the 1,100 fish is a number of one of those pieces of misinformation. There is actually more that the staff is relying on in the disclosure about that model, was in the attempt to say there's a problem with that model, but it's not the only thing they're relying on. That said, we will consider everything

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 and look forward to working with you all. But 2 there's a lot of that out there, and I can 3 understand why it angers people. But it's a 4 miscasting of what is actually happening.

5 So now we have Mayor Jim Price, followed 6 by Supervisor McDaniel, followed by

7 Superintendent of Schools, Steve Gomes, from 8 Merced County.

9 Mayor Price?

10 MAYOR PRICE: Thank you, Madam Chair, 11 Members of the Board, my fellow citizens, my name 12 is Jim Price, Mayor of the City of Atwater, a 13 town of 30,000 people. And you'll note that I 14 came today with no prepared statement. I'm going 15 to tell it to you, right as it is. I left my PC 16 hat out in the parking lot.

About two years ago, I came before the Rederal Energy Regulatory Commission about this same subject. And I will just open my comments today with what I opened my comments with back

21 then. Are you people nuts?

22 (Applause.)

I live in a city that is economically depressed. We all have economic issues here in Merced County. One of the things that bothers me

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 in particular about this is, is that unelected 2 people with no ties to our economic issues have 3 no idea of what you are -- the impacts that 4 you're placing on these people.

5 Now, I'm also a business man. One of the 6 things that I do when I make business decisions 7 within my own business is a cost-benefit 8 analysis. The cost and the benefits here just 9 don't balance out. When it comes to what you're 10 talking about, about 40 percent more of a flow, 11 that's a 40 percent decline to the faces of the people that are behind me, 40 percent decline of 12 13 their pay, 40 percent decline of their crops, 40 14 percent decline in my city for economic 15 development. How are we supposed to absorb that? 16 How are we supposed to do that? 17 This past week, I heard of a new Air 18 Quality Standard, the PM 2.5, which is another 19 depressing thing, just going to put another boot 20 to the neck of economic development within my 21 city, within Merced County. 22 Add to that a 40 percent inflow -- or 23 extra flow for tributaries, give me a break. I'm

24 all choked up about a fish. I am just all tore
25 up that these fish are going to affect these

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 lives. What about the tributary known as the 2 Merced Agriculture Department and the people that 3 support that, the people that are behind me right 4 now that put the food on your table and mine, 5 what about that? There is absolutely no 6 correlation to having a 40 percent increase and 7 sustaining family farms, ranches and dairies.

8 Ladies and Gentlemen, I certainly hope that there is a whole lot more consideration to 9 10 the simple fact that economic development within 11 my city, within this county is going to be impacted irreparably. Please think about that. 12 13 These are human beings. They're not people that are going to go away. And we will fight you 14 15 tooth and nail to make sure that this plan will 16 never be implemented.

17 Thank you.

18 (Applause.)

19 CHAIR MARCUS: Thank you.

20 Mayor Price, followed by Supervisor
 21 McDaniel, followed by Merced County Assessor

22 Barbara Levey.

23 SUPERVISOR MCDANIEL: Hello.

24 CHAIR MARCUS: Oh, sorry.

25 SUPERVISOR MCDANIEL: That was Jim Price

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that just spoke.

2 CHAIR MARCUS: That was Jim Price. Now 3 we've got Supervisor McDaniel, Merced County 4 Assessor Levey, followed by Mayor-Elect Mike 5 Murphy from Merced. Got it. Thank you. 6 SUPERVISOR MCDANIEL: Madam Chair, Board, 7 thank you for coming to Merced County. Welcome 8 to our county. 9 CHAIR MARCUS: Thank you. 10 SUPERVISOR MCDANIEL: Daron McDaniel, 11 Board of Supervisors here in Merced County. I've 12 prepared a statement for you today. 13 As Merced County Supervisor, I'm here to 14 share my concerns and the concerns of my 15 constituents, the people whose lives will be 16 directly impacted by this proposal. Many of the 17 impacted communities in Merced County are 18 disadvantaged communities. These constituents 19 cannot take the day off to come here and share 20 their concerns that this proposal will 21 dramatically increase the rate to their drinking 22 water beyond what they can afford, or that this 23 proposal may cause the fallowing of prime 24 agricultural land, resulting in job loss, or the 25 concern that this proposal may result in their

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

children's schools not having clean, safe
 drinking water.

3 While the SED's economic analysis shows 4 economic impact of 433 job losses and \$64 million 5 impact to the regional economy of over three 6 counties, two other independent economic analyses 7 have different stories. These analyses show that 8 appropriate 900 jobs will be lost here in Merced 9 County alone, with an economic impact closer to 10 \$231 million. Again, this is Merced County only, 11 not the region. Not taking into account the 12 validity and the unreliable water supply to a 13 region slowly recovering from the recession, this 14 will be devastating.

15 When your staff was asked direct 16 questions about the economic impact of volatility 17 and reliability, they deferred to you, the 18 policymakers. So I ask, what would you encourage 19 us to tell companies that we're trying to attract 20 and come to the region for economic development 21 when they ask about the reliability of water 22 supply? Water supply in Merced County should not 23 be in jeopardy. Merced County has some of the 24 oldest and most senior water rights in the State 25 of California. We paid for those rights, now

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 this proposal suggests taking them, again, taking 2 them.

3 Every year we roll the dice and react to 4 Mother Nature, what Mother Nature brings. With 5 the SED, the State Water Board is asking us to play Russian roulette. This community has 6 7 developed and funded a complex water distribution 8 system and built one of the earliest reservoirs 9 in the state to provide reliable water supply 10 that benefits agriculture, the economy and the 11 groundwater basin. Leaving an existing and 12 available multi-million acre-foot reservoir 13 always close to empty is a stranded asset and a 14 failure in water management. 15 As a representative of my constituents

15 As a representative of my constituents 16 here in Merced County, I stand opposed to this 17 proposal. Please take these comments into 18 consideration. The presentation we heard talked 19 about fish. I'm talking about humans.

20 Thank you.

21 (Applause.)

CHAIR MARCUS: Thank you, sir.
 Assessor Levey, followed by Mayor-Elect
 Murphy, followed by Councilman Paul Creighton

25 from Atwater.

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 MS. LEVEY: Good morning. 2 CHAIR MARCUS: Good morning. 3 MS. LEVEY: I have 31 years of experience 4 in the appraisal of property, and I hold an 5 Advance Certification in Property Appraisal from 6 the California State Board of Equalization. My 7 name is Barbara Levey and I am the Assessor of 8 Merced County. 9 As the Assessor, I am charged with 10 locating, identifying, describing and valuing all 11 taxable property in the county. Property 12 ownership is a dream, a goal, an achievement and 13 an investment, and so much more. For property tax purposes, land includes, among other things, 14 15 water rights. Appraisers, when they're valuing 16 property, are trained to look at and evaluate 17 water sources and supply, water rights, the 18 quality of the water, the water source, and the 19 durability of those rights. All of these may 20 affect the value of a given property. 21 As the Assessor, I am in contact with our 22 property owners daily. I hear their frustrations 23 and their fears about water. Through this 24 drought, I have dealt with properties that have 25 been fallowed; properties with expensive new

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

wells or dropped wells; and changes in income
 streams because of the cost of the wells, the
 production, the changes in crop rotations.

4 Through all of this, I see resilient 5 farmers and growers and resilient property owners 6 who have worked hard, have sacrificed much, and 7 to weather the drought years, all because they 8 have faith in the future and are invested in our 9 community and in their property.

10 Our community is dependent upon the 11 Merced River. The losses that would be imposed 12 upon Merced County growers and property owners 13 under the Bay-Delta Plan are tremendous. These 14 losses will impact our economy through lost jobs, 15 lost revenues, lost opportunities and reduced 16 property values.

17 Supply and demand are often the first 18 lessons in economics. One of the most important 19 determinants of supply is the expectation of 20 developers regarding future demand. Ιf 21 developers are optimistic about future demand, 22 the quantity of supply tends to increase, and 23 vice versa. The ability to which our property 24 owners can depend on their water supply will 25 impact the value of our property and impact

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 supply and demand.

2	This program is devastating to Merced
3	County, and we ask that you reconsider this plan.
4	Thank you.
5	(Applause.)
6	CHAIR MARCUS: Thank you very much.
7	Mayor-Elect Murphy, followed by
8	Councilman Creighton, followed by Steve Tietjen,
9	Deputy Superintendent, Merced County Office of
10	Education.
11	Hello.
12	MAYOR-ELECT MURPHY: Good morning. My
13	name is Mike Murphy and I was recently elected
14	Mayor of Merced.
15	CHAIR MARCUS: Congratulations.
16	MAYOR-ELECT MURPHY: I'm also an
17	attorney. We thank you for meeting us here in
18	our city for today's public hearing. This is a
19	public hearing, but I hope that you will also
20	take note of what you see today.
21	(Applause.)
22	Today you will become even more aware of
23	the human hardship and devastation that your
24	proposed plan to reduce the amount of Merced
25	River water available for human use will cause to

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 men, women and children here in our city.

2 Merced is a city of 83,962 hardworking 3 residents. After years of hard times, we are a 4 city on the rise. Despite our encouraging 5 trajectory, we are still among the most 6 disadvantaged communities in the nation. Our 7 community suffered when the federal government 8 closed Castle Air Force Base 20 years ago. Next, 9 our community was among the hardest hit in the 10 nation by the financial and housing market 11 collapse of the Great Recession. We are a 12 resilient people, but taking more of our water is 13 a bridge too far.

14 The City of Merced's drinking water is 15 underneath our feet. Although we don't use 16 surface water from the Merced River for domestic 17 use, we rely on surface water from the Merced 18 River to recharge our groundwater aquifer as the 19 water passes through Bear Creek, Black Rascal 20 Creek, Cottonwood Creek, Fahrens Creek, and a 21 number of canals that wind their way through the 22 Merced City limits. This recharge of our aquifer 23 is crucial, not only for adequate water quantity, 24 but also water quality, and helping to prevent 25 salt intrusion into our drinking water.

1 Your proposal to reduce the amount of 2 surface water that is available to our region 3 will directly impact both the quantity and the 4 quality of our aquifer. You must take this 5 devastating impact into consideration in your 6 decision making.

7 We are meeting in our city's historic theater for what I feel is a historic moment for 8 9 our livelihoods and for our way of life. All of 10 our people and our families depend either 11 directly or indirectly on agriculture. It's not 12 about Merced having green lawns. Our lawns turned golden brown long ago, and our ballfields 13 have turned to dirt. For us, this is about the 14 15 very survival of our region that feeds the 16 nation, and in many cases, the world.

17 Do the right thing and deviate from the 18 proposal that prioritizes 1,100 fish over the 19 83,962 hardworking people of our city. Adoption 20 of the current draft of the SED will be adverse 21 and severe for today's Mercedians and for our posterity. We hope that you will reach an 22 23 amicable agreement with the Merced Irrigation 24 District and adopt their proposed SAFE Plan. 25 As a city, we will also be directly

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 impacted by your decision. We are ready and able
2 to fight if the concern of Mercedians are not
3 adequately addressed in your decision.

4 Finally, once this hearing closes and the 5 crowd leaves this theater, the lights will go 6 dark. But if you listen closely you will hear 7 something else. You will hear Southern 8 California celebrating. They are celebrating 9 your proposal because you know and I know that 10 this was never really just about 1,100 fish 11 anyway. Taking our water and giving it to someone else is neither right nor fair. 12 13 (Applause.) 14 CHAIR MARCUS: Right. And it's not 15 what's proposed, I guarantee you. 16 Councilman Creighton, followed by 17 Superintendent Tietjen -- please tell me how to 18 pronounce that -- followed by Merced City 19 Councilman Tony Dosetti. 20 Hello. 21 MR. CREIGHTON: Good morning, Members of 22 the Board. I have a prepared speech here today, 23 but I'm going to put it away because pretty much 24 everybody's already said what I feel and think.

25 So since we're on feelings, I'd like to address

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 the Grim Reapers and the assassin squad.

2 (Applause.)

3 I'm attending today what I feel to be a 4 funeral for me and all the people here. It feels 5 like I'm attending my own funeral. So I deplore 6 you people to consider what's being said here 7 today and use the correct scientific data and 8 listen to our scientists and our attorneys. It's 9 very important that you don't just come here to 10 meet the obligation to listen to us then put it 11 in a filing cabinet for later, but to take what 12 we have serious and to understand that this may 13 be the epicenter of the ground floor for your 14 water war. 15 Thank you very much. 16 (Applause.) 17 CHAIR MARCUS: Thank you. 18 Superintendent Tietjen, followed by 19 Councilman Dosetti, followed by Council Member 20 Scott Silveira from Los Banos. 21 MR. TIETJEN: Good morning, Chairperson 22 Marcus and --23 CHAIR MARCUS: Thank you. 24 MR. TIETJEN: -- and Board. Thank vou 25 for coming to Merced County. We've been waiting

1 for you.

As a resident of the San Joaquin River Watershed for my entire life, I understand the importance of water that flows through this valley and what it means to our farmers and our residents.

As a School District Superintendent, I have dealt with the loss of wells due to concentrated salinity because of pumping the water that's underground, a dynamic that will undoubtedly impact all school districts in the valley if we rely on more groundwater pumping.

As an educator, I just have one question for your consideration: Why is it that the children that live and study in our watershed are less important than the children in the rest of the state?

18 (Applause.)

19 CHAIR MARCUS: They're not.

20 MR. TIETJEN: Because that is exactly 21 what you've done in this report, you've made a 22 decision to value children that live in areas 23 that essentially have no watershed over the 24 children and families that have chosen to work in 25 the heartland of California. This decision

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 punishes people that work to support the 2 lifestyles of the coastal elites, and we are very 3 tired of this treatment. 4 Tourism and technology alone will not 5 keep California a financially viable state. This 6 state has always depended on the power of 7 agriculture. And to engage in this kind of 8 flawed planning process that doesn't really 9 examine the values underpinning these decisions 10 is unconscionable. 11 (Applause.) 12 You need to stop and think about those 13 values. It's time to stop and rethink what you are doing to the children and families in this 14 15 region. 16 Thank you very much. 17 (Applause.) 18 CHAIR MARCUS: Thank you. 19 Councilman Dosetti, followed by Councilman Silveira, followed by Merced College 20 21 Trustee Ernie Ochoa. 22 MR. DOSETTI: Good morning. 23 CHAIR MARCUS: Good morning. 24 MR. DOSETTI: My name is Tony Dosetti, 25 and I'm a Merced City Councilman for about seven

1 more hours.

2 CHAIR MARCUS: And you're going to make 3 it worth every minute.

4 MR. DOSETTI: Every second. 5 CHAIR MARCUS: I think that's great. 6 MR. DOSETTI: You bet. You know, I came 7 here with a card with a bunch of stuff on it, and 8 I'm not going to read about half of it because 9 it's been so eloquently stated by all the other 10 speakers, so I'll save you a little time here. 11 You know, in my review of the report, I 12 saw a lot of variables that I didn't think were 13 considered. Then, you know, when I hear the report from the gentleman earlier this morning, 14 15 you did consider some economic effects. But the problem is, is you just glassed [sic] over them. 16 17 I don't think that you really took it in your 18 heart to see what the results of these moves are. 19 You affect our ag, our ability -- these 20 gentlemen, men and women here -- their ability to 21 produce. You take their water away, you take 22 their livelihood away. Not right. Many of these 23 people are living on farms that their families 24 have been building for generations. It's not

25 right to take their water away so that they stop

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 producing.

2 Industry; you've already heard that we're 3 a poverty-stricken area. But I've got to tell 4 you, you take the water away and we're going to 5 lose more jobs. More people will fall into that 6 poverty level. But what you don't realize is, 7 that we're Merced and we've got some pride and 8 we've got spirit. And we're not going to let you 9 get away with taking us down. 10 You know, like I said, everybody's said this so eloquently before me, I'll just leave you 11 12 with one thing. Please think about people, not 13 fish. You can do better than that. Thank you. 14 (Applause.) 15 CHAIR MARCUS: Thank you, sir. 16 Council Member Silveira, followed by Trustee Ochoa, followed by Atwater City 17

18 Councilwoman Cindy Vierra.

19 Hello.

20 MR. SILVEIRA: Good morning, Madam 21 Chairman --22 CHAIR MARCUS: Good morning. 23 MR. SILVEIRA: -- and Members of the 24 Board.

25 I, too, I didn't come with any prepared

1 comments. I live on the west side of Merced 2 County. And I will tell you that I am not as 3 directly affected by what I consider to be the 4 water grab as a lot of the folks behind me, but 5 I'm indirectly affected because we are a 6 community and a county.

7 And so one of the things that strikes me 8 is as in typical government fashion is that we 9 try to fix one problem, but we create an even 10 huger problem left behind by it. And I do 11 encourage you guys to make the folks that all 12 showed up here, took time out of their busy 13 schedules, at least make us feel that this is 14 worth something, it was worth our time to come 15 and see you guys. Because my past experience in 16 dealing with any of these commissions that I've 17 spoken at is that they listen to our comments and 18 we get some nods from you guys, but then they 19 kind of go and do what they want to do anyways. 20 CHAIR MARCUS: We actually have a track 21 record of listening, if you'd talk to the people 22 who have worked closely with us. So it is worth

23 the time, to be sure.

24 MR. SILVEIRA: Well, and so I hope that 25 those are more than just words. I really truly

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 hope. Because it's really not a fair negotiation when you guys have set the bar so high, and then 2 3 now you're willing and want us to start at a number. Your number is 40, it could be 50, it 4 5 could be 30, and in reality, probably 10 or 15 is 6 what actually works. So as long as everybody is 7 willing to negotiate fairly, I think that there 8 are no bigger environmentalists than farmers themselves. I'm a dairyman by trade. That's 9 10 what I do for a living.

11 (Applause.)

12 I think it was said earlier that it's our 13 livelihood. It's in our best interest to take 14 care of our waterways. It's in our best interest 15 to take care of our ground and our water 16 management and air management, we do all those 17 things. But it's just you just keep taking a 18 little bit more, a little bit more, and it 19 becomes harder and harder to stay in business. 20 Because at the end of the day as a business 21 owner, if I go out of business, I put families 22 out of business and they go on the system. 23 So I encourage you guys to do the right 24 thing, and encourage you guys over here to smile

25 a little bit. It's not all that bad. Everybody

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 here is here for good reasons. And I see you 2 guys are all very stoic over there, but smile. 3 You know, we'll get through this. But remember -4 \_ 5 CHAIR MARCUS: They're engineers. 6 MR. SILVEIRA: Well --7 CHAIR MARCUS: You'll have to forgive 8 them. 9 (Laughter.) 10 CHAIR MARCUS: I love engineers. Sorry. 11 MR. SILVEIRA: You can still smile. So I 12 encourage you guys to do the right thing, and 13 have a merry Christmas. Thank you. 14 (Applause.) 15 CHAIR MARCUS: Thank you, Sir. 16 Trustee Ochoa, Councilwoman Vierra, 17 followed by Merced County Supervisor John 18 Pedrozo. Ochoa? Okay, I'll save him, if he's 19 20 still here. 21 Councilwoman Vierra? All right. Maybe she'll come back. 22 23 Supervisor Pedroza, followed by Mayor Pro 24 Tem Pedrozo from Merced, followed by Merced 25 County Supervisor Jerry O'Banion.

MR. JOHN PEDROZO: Thank you. First and
 foremost, let me say thank you for holding this
 here today.

4 I did say to Mr. Howard, though, when he 5 was there at the Board meeting here back in October, I believe, that -- excuse me -- that the 6 7 timing of this around the holidays and stuff is 8 really -- has people uneasy. Because everybody 9 has families that they're either coming into town 10 or they're leaving, and it's unfortunate that it 11 had to be done like that.

And I do have some statements/comments here that I'd like to talk about that have been repeated, but I think we need to keep repeating them so you understand where we're coming from.

16 So two of the big concerns that I have with the SED are the economic analysis and the 17 18 impacts to the groundwater in eastern Merced 19 County. The economic analysis in the SED clearly 20 underestimates or simply does not even take into 21 account the many impacts this proposal will have, 22 such as land value, volatility of supply, and the 23 downstream impacts that you just heard Mr. 24 Silveira say on dairies and livestock operations.

25 Additionally, a recent economic analysis

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 requested by three counties, San Joaquin, Stanislaus and Merced, concluded that the 2 3 potential long-term economic impacts of this proposal were upwards of \$7 billion over the next 4 5 50 years. To a region recovering from the 6 recession, this will be devastating. Our 7 communities cannot face those kinds of impacts 8 and still survive and thrive.

9 According to the state's mapping of 10 disadvantaged communities in Merced County, at 11 least a portion of every community in Eastern 12 Merced County is identified as a disadvantaged or 13 severely disadvantaged communities. That means 14 that these families live on less than 80 percent 15 or even 60 percent of the state's medium income. 16 This includes the cities of Merced, Atwater and 17 Livingston. And then the smaller communities I 18 represent, in Planada, Le Grand and El Nido. 19 While unemployment in Merced County has decreased, it's still almost twice the national 20 21 average. Merced's unemployment rate as of 22 October was 8.6 percent, compared to 5.3 in

23 California, and 4.7 nationwide.

On the groundwater, these communities allsolely rely on groundwater for their drinking

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

water supply. When groundwater levels start to
 drastically decrease due to the lack of surface
 water and increased pumping, these are
 communities that will be burdened.

5 Merced County is already facing tough 6 challenges during this record-breaking drought. 7 And with the recent implementation of the 8 Sustainable Groundwater Management Act, the state 9 has identified our groundwater basin as a high priority and in critical overdraft. And now the 10 11 Water Board proposes to take away the most 12 significant option we have to help bring our 13 groundwater into sustainability.

14 On one hand, the state is requiring us to 15 be sustainable. On the other hand, the state is 16 trying to take away the one thing that could make 17 our subbasin sustainable without turning our 18 valley into a desert. This isn't on here but I'm 19 going to say it, it sounds like the state is 20 talking out of two sides of their mouth. And 21 that's the gripe that we see.

22 (Applause.)

Because we're trying to do what the state's -- the regulations, but yet now we're facing with this.

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 So the proposal doesn't make sense. It 2 needs to be rethought to protect the 1.5 million 3 people who work, live and rely on the water here, 4 in addition to the -- and I know you've said this 5 already, it was a misstatement, but the 1,100 6 fish the SED hopes to produce. 7 Thank you very much. 8 CHAIR MARCUS: Thank you. 9 MR. JOHN PEDROZO: And merry Christmas. 10 Thank you. 11 (Applause.) 12 CHAIR MARCUS: Thank you. Same to you. 13 I just want to check with the court reporter. I think we have about -- somewhere 14 15 around ten more and Congressman Costa. I'd like 16 to finish the elected officials, and then we can 17 take a short break. 18 Next we have Josh Pedrozo, followed by 19 Supervisor O'Banion, followed by Santa Nella 20 County Water Board of Director Patricia Ramos-21 Anderson. 22 MR. JOSH PEDROZO: Good morning, Madam 23 Chair. I would like to first take this time to 24 thank you and the Board for being here today and 25 listening to our concerns. My name is Josh

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

Pedrozo. I am the Mayor Pro Tem for the City
 Council, but today I am not speaking as a Council
 Member but as a teacher, who is also a father, a
 husband and a lifetime member of this community.

5 I believe that this Board has failed to 6 realize that this is a quality of life issue and 7 the biggest threat to our community in the last 8 100 years. It is incredibly frustrating that our concerns have not been considered. There have 9 10 been no meaningful meetings to provide input as this plan was being developed. I encourage this 11 12 Board to seek an approach that benefits all. 13 Right now you are a long way from that.

You've had one hearing in this entire process, six days from Christmas, in the middle of the day. People are out of town or working. And this alone tells us how much value you have placed on our concerns.

19 (Applause.)

The devastation to our economy and drinking water have simply been glossed over. This plan directly harms the ability for us to remain a viable community, one that is welcoming to all citizens who would consider Merced as a place to raise their family or start a business.

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 This is an incredibly flawed plan. And I 2 would encourage those in Sacramento to reconsider 3 this potential disaster. We must forge a path 4 based on wisdom. Any plan that creates winners and losers is doomed to fail. 5 6 Thank you for your time and your 7 consideration, and I wish you and your families a 8 happy holiday season. Thank you. 9 (Applause.) CHAIR MARCUS: Same to you. 10 Thank you 11 for joining us. 12 Supervisor O'Banion, Director Ramos-13 Anderson, followed by Council Member Anthony 14 Martinez. 15 Hello. 16 MR. O'BANION: Good morning, Madam Chair. 17 And thank you for the opportunity to comment on the draft Plan and the Substitute Environmental 18 19 Document. I am Jerry O'Banion, and I've been a 20 member of the Merced County Board of Supervisors 21 for 26 years, representing the west side of 22 Merced County. 23 CHAIR MARCUS: It's been a long time. I 24 haven't seen you in a long time. 25 MR. O'BANION: I have seen the good days,

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 as well as the economic downturns and their 2 effect on our way of life. I can assure you that 3 if this proposal is implemented as proposed, we 4 have seen nothing yet that will compare to the 5 devastation which will occur due to the loss of 6 jobs and the social and economic damage that will 7 be done here in the Central Valley.

8 I have seen and recognized that the State 9 Board continues to struggle to reverse the 10 declines in fish population in the Bay-Delta, 11 which is a worthy struggle that truly deserves a 12 balanced approach. I am very concerned about the 13 proposed taking of water from families and 14 communities here in Merced County for the 15 fisheries in the Delta. Merced County and its 16 irrigation districts have been proactive in 17 working with the communities to improve local 18 management of groundwater and its sustainability. 19 In addition, the recent passage of the 20 Sustainable Groundwater Management Act adds the 21 state mandate for sustainability. The proposed 22 taking of our water supplies for flows in the 23 Delta certainly makes sustainability impossible 24 on the east side of our county and threatens the 25 viability of all of our communities.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 It might be easier to accept if the plan 2 to throw more water at the Delta had worked in 3 the past. It is time to recognize that water in the Delta alone does not work. Until the state 4 5 process is widened to look and solve the other 6 issues in the Delta, such as predation, invasive 7 species and in-Delta pollutants, it will continue to fail the fish and wildlife, while threatening 8 the viabilities of families and communities here 9 10 in Merced County. 11 I thank you. And I certainly hope that you will take additional time to evaluate what is 12 13 being proposed and make appropriate and necessary 14 changes. 15 Thank you. 16 (Applause.) 17 CHAIR MARCUS: Thank you, sir. 18 Director Ramos-Anderson, followed by 19 Councilman Martinez, followed by Councilman Alex 20 McCabe of Livingston. 21 MS. RAMOS-ANDERSON: Good morning. My 22 name is Patricia Ramos-Anderson. I'm with the

23 Santa Nella County Water District.

Whatever happens with water distributionsup north flows down throughout California. Those

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476 are the true impacts. But more importantly is
 that our communities, our businesses, our Central
 Valley agricultural community has not chance of
 survival with your current plan. There is no
 chance.

6 (Applause.)

7 Our Golden State has become a brown 8 state, and we're losing jobs, not just it the 9 fields, in the farming, in the processing plants. 10 Our economy, our workforce in Santa Nella is 11 seasonal employees making minimum wage. They're 12 the most impoverished, challenged residents, our 13 community, that has to deal. Whenever there's a 14 water shortage, they know their season is going 15 to be shortened by a month or two, and that's 16 their livelihood. The majority of those families 17 in part of Merced County, the western region of 18 Merced County, are the ones that are living below 19 minimum wage standards because a lot of them have 20 other issues going on, and also the hiring 21 practices.

22 So this is very key, that the water in 23 our Central Valley, we need to have the 24 stakeholders at the table. They have to 25 represent all silos that we currently have,

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 because that's what it is, you're working in 2 silos. We have to have that partnership, because 3 right now there is not dialogue, sharing of 4 information, sharing of research data so we could 5 come to a middle ground. It's either your ground or the low ground, and we don't want that. 6 We 7 don't need to get into battles. We need to use 8 our energies to be proactive, make it a win-win 9 situation and meet the middle ground.

10 The proposal right now, we need to have 11 really comprehensive alternatives. The 12 stakeholders have to be part of that dialogue. 13 They have to be engaged and they have to be listened to, and also be part of the written 14 15 document. Don't actions speak louder than words? 16 We have to be part of that written document, 17 that's our presence, not just having a meeting, 18 check, it's been done because of formality. No. 19 We need to have our voices in those documents. 20 Also the win-win situation is this plan

20 Also the win win situation is this plan 21 has to address the predator suppression, the 22 habitat restoration. Work with the fisheries and 23 mitigate the measures that have to be written in 24 the document, and also in the State Plan. If you 25 don't have that written, it gets lost in the air

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 or people forget the history or the voices.

Everybody here, please stand up. Please stand up, everyone, please. Please. We've got to show them. These are not just voices. These are the people that help run California's agricultural community.

7 (Applause.)

8 And we are here to work with you. We're 9 not going anywhere. We're staying here, and this 10 is our right. But you need to work with us, that 11 is vital.

12 Without that, our drinking water is the 13 other issue. We have to blend our water because of chromium-6. No one has talked about the 14 15 drinking water issues in Central Valley and 16 Merced County. We have issues with chromium-6, 17 and we had to purchase water at \$30,000 this past 18 year. We're only 532 accounts, only two wells, a 19 population of 1,308 people.

How can these small water districts that are not part of major cities in unincorporated communities, how can we survive if we don't even have the water to provide our schools, our families, our town's drinking water that's safe because of the chromium-6 issue in Volta and

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

other parts of this state of ours? And that's
 one thing that hasn't been even addressed is the
 safe drinking water because of chromium-6.

4 So again, I'm wishing that you work with us, that you don't hear us but you have us at the 5 table, and that we're not going to go anywhere. 6 7 We will be here and we want to work with you, but vou need to come visit us in our neck of the 8 9 woods. You're here in Merced, but you need to go 10 visit Volta. You need to go visit the small 11 districts. We're not Marin County or San 12 Francisco or the Marina District. My family 13 lives -- some of them live there. But we 14 understand the need for Central Valley, because I 15 live here, and I'm not going anywhere. 16 Thank you very much for your time. 17 (Applause.) 18 CHAIR MARCUS: Thank you very much. 19 Councilman Martinez, Councilman McCabe, 20 followed by Supervisor-Elect Rodrigo Espinoza 21 from Merced County. 22 Thank you. I want to be MR. MARTINEZ: 23 the first to say that there's a lot about this 24 that I am unaware of. So it was a great

25 opportunity to be able to come down here and here

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

the presentations. And I really learned a lot in
 terms of the water and the rivers and the salmon.

3 One thing that I didn't learn that I feel 4 might be missing is what are we supposed to do? 5 So if this goes through as it's been presented, what are we supposed to do when the land runs 6 7 fallow? What are we supposed to do when we start 8 pumping groundwater at rates never before seen? 9 What are we supposed to do when the economic 10 impact strikes us?

I may not know a lot about the numbers, but I do know how people feel. And as you probably have sensed, obviously, there's anger. But beyond anger there's hurt, there's pain, there's anguish and there's betrayal. And it isn't just because of the decision that may be put forth here.

18 You might not know this about Merced, but 19 in the last ten years our county has suffered 20 greatly. In the first half of those ten years we 21 suffered when the housing collapse occurred, the 22 economic recession. And then the last five 23 years, we've had to endure, the City of the 24 Merced -- I'm sorry, the County of Merced, a 25 record number of homicides, officer assaults, and

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

we still struggle with hiring deputies and police
 to keep our streets safe. And after all that,
 you would think that would break a people. Well,
 it hasn't. It has only made us more resilient
 and stronger.

6 And I point to our record turnout during 7 this last election. This shows that we are a 8 people that will stand up and we will fight and we will do what we need to do to make sure that 9 we can continue to have a better life. There's 10 11 nobody in this room that doesn't want to work 12 with the Board. There's nobody in this room that 13 doesn't want to give their fair share or give 14 their peace to help make California great. But 15 all we want is a chance. All we want is a chance 16 to work with you, a chance to meet fair and 17 equitable means. All we want is a shot to pick 18 ourselves up so we can walk with you and not have 19 to kneel before you.

20 So I ask you, please give this county, 21 give this region, give these people a shot at 22 working with you and coming up with desirable 23 means that everyone can be happy with.

24 (Applause.)

25 CHAIR MARCUS: Thank you, sir.

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

Council Member McCabe, followed by 1 2 Supervisor-Elect Espinoza, followed by 3 Congressman Jim Costa, who I'm told has arrived. 4 MR. MCCABE: Good afternoon. I'm a 5 Councilman in the City of Livingston. 6 CHAIR MARCUS: Good afternoon, good 7 morning, whatever. What are we? 8 MR. MCCABE: Whatever. It's about 11:00. 9 I'm embarrassed as an elected leader of 10 the water quality in my own city. We have to 11 send out these pamphlets two or three times a 12 year saying we're not meeting the water quality 13 right now. The biggest fear I have is allowing 14 this plan to turn my city into Flint. I can't 15 let this happen. I can't. 16 Let me back up real quick. 17 My name is Alex McCabe, City of 18 Livingston, third-generation farm laborer, yo soy 19 de Rancho. I am here for my people. (Speaking 20 Spanish). My people first, not fish, people. 21 If you pass this Plan the way it is 22 you'll become the worst domestic terrorist our 23 city has ever seen. 24 (Applause.) 25 One of my colleagues earlier told you

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that people in Merced are reasonable, people in 2 Merced are humble. They are humble. They are 3 very reasonable. I appreciate the words of the 4 statesmen who came before you. I'm showing you 5 the face of an unreasonable man. I am angry. I am not happy. If this comes through, we will 6 7 unleash the dogs of war upon you. We are going 8 to fight to the end on this. I will show up at 9 your offices, at your homes. We will be there 10 protesting you all the way through. This is not 11 acceptable. We will not become Flint. We will 12 not let our water be destroyed. 13 You told us earlier that you do listen, and I pray you do because I don't want to be your 14 15 devil, as you are mine right now. 16 Have a great day. 17 (Applause.) 18 CHAIR MARCUS: Supervisor-Elect Espinoza, 19 followed by Congressman Costa, followed by Merced 20 City Councilman Michael Belluomini. 21 MR. ESPINOZA: Madam Chair Marcus, 22 Members of the Board --23 CHAIR MARCUS: Hello. 24 MR. ESPINOZA: -- thank you for coming to 25 Merced today. You know, as a Council Member, as,

1 you know, previously stated, we have so many 2 different water quality issues in our city and, 3 you know, around our county with arsenic, 4 chromium-6 and different, you know, quality 5 issues.

6 A few years ago, in 2008, we -- the city 7 was -- we were to get \$13 million from Dow 8 Chemical for damaging our water years ago. You 9 know, out of that, we only kept \$9 million. But 10 over the years, we've been fixing our wells, our 11 drinking water for the community. You know, we 12 had -- we're mandated by the state to send 13 letters to our citizens that water quality issues, you know, we're not meeting water quality 14 15 issues.

16 But, you know, let me read a little bit 17 from my statement.

18 I've been Mayor six years of Livingston.
19 And, you know, in two more days I'll be down.
20 But I'll be Supervisor-Elect of Merced County in
21 two weeks. And, you know, I just want you to
22 know that we're very diverse, very beautiful
23 communities in Merced County.
24 L series to you in consisting this place

I come to you in opposing this plan.I attend business in both Merced Irrigation

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 District and Turlock Irrigation District's 2 jurisdiction, so I became, for many reasons, 3 aware of the possible impact of the Supplemental [sic] Environmental Document. I'm also a 4 5 volunteer at MID El Rancho Committee, so I am 6 aware of the district's continuous balancing act 7 for water supply costs for increased system 8 efficiency and water rights.

9 When discussing the SED, we can't escape 10 noticing the tremendous hike in demand imposed on 11 our limited resources where Merced River is no 12 more than a speckle in terms of impact on the 13 Delta or its fishery. We can't help but to tie 14 the dwindling California share of the Colorado 15 River, the WaterFix and SGMA with the SED as 16 timing is just too conspicuous enough to raise 17 eyebrows.

18 Our community carried the burden of 19 constructing and maintaining the tremendous water 20 infrastructure without relying on the state or 21 federal government on funding. We covered all 22 aspects of these undertakings: dam; reservoirs; 23 hydro plants; recreational facilities; 24 distribution systems; drainage system; electric 25 distribution system; even the rose, to the

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 projects. Now the state wants to plug this
2 matured and clockwork-functioning project for
3 their benefit with no compensation. Better yet,
4 or for narrow purpose of serving others in the
5 state and ridding all other local investments
6 undertaken by MID and locals as acceptable
7 sacrifices, again, without compensation.

8 Interestingly, dams get a bad reputation, 9 yet the state wants to utilize them for a 10 fisheries benefit, over again, inexplicably with 11 no compensation. This last storm generated a 12 tremendous runoff in Exchequer Dam, combined with 13 other tributaries. It would have inundated portions of the City of Stockton and a number of 14 15 the communities on the way. Nobody appreciated 16 this silent sentinel and the locals responsible 17 for the health of their own line.

18 With the SED, it seems we are 19 surrendering the project, or more like it is 20 being hijacked by supposedly stronger powers. We 21 propose the state and potential direct and indirect beneficiaries from the SED additional 22 23 water releases to construct their own reservoir 24 to achieve the proposed flow mandates. Even if 25 we are to entertain the proposed document, we

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 would like to understand the need for flows in 2 the Merced River based on an actual tested 3 scientific basis, not the ongoing speculations. 4 As for the Delta, we would like to see an 5 analysis of impacts of water quantity and 6 quality, absent any exported water, throughout 7 Southern California, the coast, or the Bay Area, 8 before we make any additional releases from the Merced River Basin. Eleven hundred additional 9 10 fish can't possibly require two-thirds of 11 Millerton Lake behind Friant Dam, which 12 incidentally is on the San Joaquin River but 13 miraculously off the hook. I have heard that 14 more than an additional 1,100 salmon already made 15 the trek up the Merced, so goal achieved. The 16 SED could afford to wait, at least on the Merced. 17 In the meantime, please consider a more 18 palatable approach for the volumes needed for the 19 salmon, similar to the concepts introduced in 20 Merced ID's SAFE Plan. Conduct thorough studies 21 to determine the validity of salmon that has 22 been, corresponding to any flows committed.

23 Return any unneeded volumes of water back to

24 Merced ID after those studies are concluded.

25 Even if monthly flows are dedicated to salmon

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 outflows, the months of February and June should 2 not be included as Merced ID indicated on many 3 occasions, are the lower possibility for salmon 4 to be moving during these months.

5 I don't mean to come strong as I say all 6 this with utmost sincerity, with my livelihood 7 hanging in the balance. If water is needed by 8 other interests, then let them build their own 9 project and better water recycling, groundwater 10 recharge and ocean desalinization.

```
11 Thank you.
```

12 (Applause.)

13 CHAIR MARCUS: Thank you, sir. It 14 actually -- it is not about others. Everyone 15 will be asked to give on this.

16 Congressman Costa, followed by Councilman 17 Belluomini, followed by Supervisor-Elect Lloyd 18 Pareira.

19 Congressman Costa, nice to see you.
20 CONGRESSMAN COSTA: Good to see you.
21 Thank you, Chairman Marcus, and thank the Members
22 of the State Water Board and the staff. And most
23 importantly, the community that's here today to
24 view their very, very serious concerns to the
25 State Water Board. We appreciate the fact that

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 you're here.

2 And obviously, my role as the federal 3 representative interacts with my colleagues at 4 the state level as we look at a very complex 5 integrated water system that we have in 6 California between our Federal Water System and 7 our State Water Project and our local water 8 districts that do such great work, that have 9 historically been a part of these communities, 10 like Merced Irrigation District, for literally 11 decades. The fact that Assemblymember Gray and I 12 and Senator Anthony Cannella, representing this 13 wonderful county, work together, because we 14 understand clearly that where water flows, food 15 grows. 16 (Applause.)

17 Congressman Denham and Congressman 18 McClintock and I sent a letter to this Board, 19 indicating our concerns and asking to ensure that 20 the Board met here so that people could tell you 21 firsthand of their fears, their frustration and their concern. So the purpose of this hearing, 22 23 obviously, is to let you know the impact to our 24 communities. This hearing is a first afford in 25 that effort.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

But let me tell you, and I'm sure you've gotten a clear sense of it this morning, I'm reminded of the movie Network in 1976 when the quote came, "I'm mad as hell and I'm not going to take it anymore." That's what you feel back here. Folks are mad as hell and they don't want to take it any more. That's really --

8 (Applause.)

9 CHAIR MARCUS: You know what, I don't 10 mind hearing it. It's the gratuitous name 11 calling that I don't think is helpful, which you 12 never do, so --

13 CONGRESSMAN COSTA: No. But I -- this 14 incremental reallocation of water that, for my 15 purposes, goes back to 1992 with the Central Valley Improvement Act, and then again in 2006 16 17 with the San Joaquin River Restoration Act. And 18 now with this proposal, we are looking at a 19 potential of 1.5 million acre-feet of water on an 20 annual basis, depending upon the rainfall and the 21 snow, that has been reallocated. The 800 to 1.2 22 million acre-feet as a result of CVPIA reform, 23 and the 225,000 acre-feet of water as a result of 24 the San Joaquin River Restoration Act. And this 25 proposal, if we add it up with the Merced, the

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

Tuolumne and the Stanislaus, could be another
 293,000 acre-feet of water. So that's how I get
 to 1.5.

4 It's really easy for some folks who, if 5 it's not your water, to say, well, these are good 6 purposes and we want to reallocate it. But when 7 it's your life and blood, 1.5 million acre-feet 8 of water -- and if the fisheries had improved 9 over the last 20 years, you could at least have 10 something to point to. But the fact is, as you 11 know and this Board knows, there are multiple 12 contributing factors --

13 CHAIR MARCUS: Absolutely.

CONGRESSMAN COSTA: -- that are resulting 14 15 to the decline of this system. I mean, we have a 16 broken water system. Let's face it, this water 17 system that was devised and conceived in the `40s 18 and the '50s to provide for a population of 20 19 million people and the agriculture that we had in 20 the 1960s is no longer capable of meeting all of 21 the demands and needs of a state that has 41 22 million people today, will have 50 million people 23 by the year 2030, and is the largest agriculture-24 producing state in the entire nature, that 25 produces half of our fruits and vegetables,

1 number one in citrus, number one in dairy, number 2 one -- you go down the list, 300 commodities, 3 \$20.4 billion in exports last year, California 4 alone. And so we have to determine this 5 balancing act.

6 The proposal before us that the staff has 7 come out with, in my opinion, is an incredibly 8 unbalanced and in direct conflict with the 9 multiple priorities of State Water Law that 10 include the following.

11 Sustainable Groundwater Management Act, 12 passed and signed into law, now almost two years 13 ago. We have to come into compliance soon with 14 that. Now you're talking about taking 293,000 15 acre-feet of water away, and we've still got to 16 try to come into compliance with that. I don't 17 think that's reasonable.

18 The concept of co-equal goals, co-equal 19 goals, you know, I've been part of this effort 20 for a long time. I remember, we were all 21 supposed to get healthy together again. Well, 22 this part of the valley, our San Joaquin Valley, 23 is not getting healthy if we continue to 24 reallocate the precious water supply that is so 25 desperately needed here.

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 The direct identified impacts in the 2 proposal, we believe, is over \$260 million 3 overall, \$68 million for agriculture in 4 identified benefits for a population of approximately 1,100 Chinook salmon. Now, I know 5 6 you said earlier, that a range. Okay. But the 7 fact of the matter is, is we've got 600,000 to 8 800,000 salmon on a roughly estimated basis. And it's not determined that these are endangered. 9 10 So I think we've got to look at the co-equal 11 goals when we're talking about this. The amounts 12 of \$260 million impact for a population increase 13 of less than two-tenths of a percent is approximately \$235,720.76 per fish, to my math. 14 15 (Applause.) 16 And that's at the lower population level. 17 These salmon are not at risk, and they still are 18 commercially harvested. And I am simpatico with 19 the salmon fisherman. They've had tough times,

20 as well, but we've had tough times here.

21 We've had zero water allocation in parts 22 of this valley in consecutive years in a row. We 23 have a five percent water allocation on the west 24 side. I'm talking to a Los Angeles Time reporter 25 last spring. He says, "So you're trying to get

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 your farmers more water; right?" 2 I said, "No. Wrong." 3 He said, "What do you mean?" 4 I said, "I'm trying to get our farmers 5 some water. When you have a zero allocation, 6 that's no water." 7 He says, "I don't get it." 8 I said, "Where are you from?" 9 He says, "Well, I'm from Miami, 10 originally. I'm just new to the L.A. Times." 11 That's part of the problem. We have a 12 challenge in communication. We have two-and-a-13 half percent of the state's population directly 14 responsible for this incredible agricultural 15 production. My family, like many of these 16 families here today, have farmed for generations. 17 And so the fact of the matter is, is that we can 18 see what happened, that is the west side of the 19 valley, when an imbalance of regulatory 20 requirements takes place. 21 The State Water Board, and I respect your 22 due diligence, has a charge to weigh the balance 23 in competing beneficial uses. And this is, I 24 think, an incredibly imbalanced proposal that the 25 Board has come up with.

But Chairperson Marcus, you and I have known each other for a long time. And I was hopeful that recently at a Board hearing in Sacramento, you had a quote, and let me repeat your quote. I want to make sure I got it right. You said,

7 "The State Water Board must adopt objectives 8 that reasonably protect beneficial uses and 9 consider and balance all the beneficial uses 10 of water, and not pick one and discard the 11 others," Marcus said. She described river 12 flow as a key factor in survival fish, 13 including salmon, but noted, "There are other 14 important factors, including effecting the 15 fisheries, such as degraded habitat, high 16 water temperatures and deprecation," end of 17 quote. 18 Did I get that right? 19 CHAIR MARCUS: Yeah. 20 CONGRESSMAN COSTA: Good. There are

numerous factors impacting our fisheries, and it's taken this long to take people to finally begin to become aware of them.

We had a bit of a success in the last tendays on important water legislation effecting

1 California, to try to further provide balance. 2 I know that Merced Irrigation District has spent 3 months working with the proposed alternative that 4 represents a multi-prong approach to improving 5 salmon habitat and addresses predation issues. 6 I ask you seriously to look at the Merced 7 Irrigation District proposal because I think, 8 instead of a flawed proposal that only advances 9 one effort and exacerbates, I think, false 10 choices between fishery improvements and 11 community farms, between flows for farmers and 12 flows for fish, the truth is, is that we can all 13 move forward together if we address the many 14 stressors, multiple stressors that are impacting 15 our state's fisheries. But we must be willing to 16 explore alternatives to approach the ones, like 17 the one developed by the Merced Irrigation 18 District, and the likes of the Delta Smelt 19 Resilience Plan advanced by the California 20 Department of Fish and Game. These are types of 21 proposals that meet the Board's charges of 22 balancing the competing needs. These are the 23 types of proposals that do not double unimpaired 24 flows and expend nearly a quarter of a billion

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

dollars for 1,100 fish.

25

I urge you to go back to the drawing
 board and to work collaboratively with all of us
 for a reasonable plan.

4 And let me just close by saying that we 5 have to fix this broken water system. I've 6 dedicated most of my legislative career to trying 7 to do that. There is no doubt that there are 8 tradeoffs. But if you live here in the valley 9 and you produce this incredible cornucopia of 10 agricultural products that sit on America's 11 consumer's dinner table every night, the highest 12 quality foods at the most reasonable cost 13 anywhere in the world, and you see your 14 livelihood, in some cases for generations of 15 families, like you've heard here today, like my 16 family, and you wonder, where is there balance? 17 Where are we talking about the sustainability? 18 The plant clicked 7 billion people a year 19 By the middle of this century, we're going aqo. 20 to have 9 billion people. Food is a national 21 security issue. When are we going to start 22 treating food like the national security issue 23 that it is? We have to have sustainability --24 (Applause.)

115

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

We have to have sustainability to ensure

1 that, not just Californians but people throughout 2 our country and around the world, that we're able 3 to continue to do what we do best, which is 4 produce the best quality of food and fiber for 5 Americans as we progress in the 21st century. 6 And so this is all about sustainability, 7 sustainability of our valley, sustainability of 8 our state, and sustainability of our nation. And 9 I think it's that holistic approach that the 10 Water Board needs to keep in mind when we're 11 balancing these competing needs. 12 And I will continue to work with you to 13 ensure that you remember and never forget the 14 wonderful people of this valley. 15 Thank you very much. 16 (Applause.) 17 CHAIR MARCUS: Thank you, Congressman. 18 My apologies to people. I know I allowed the 19 Congressman to go very long. But we've worked 20 together over the decades and, as he knows, we've 21 been able to reach agreements across a variety of 22 aisles over the years. 23 So moving on, and I know we've gone long. 24 It's hard to actually stop elected officials when 25 they're speaking. And I do it out of respect,

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 actually, of them being elected.

2 No, I love you. Appreciate it. And, as 3 you know, I've been out defending agriculture in 4 urban California for the last three years, so 5 I've been using your talking points, as a matter 6 of fact. 7 Councilman Belluomini, followed by Supervisor-Elect Pareira, followed by Hub Walsh. 8 9 Hub Walsh is on a panel? Okay. So I'll pull 10 that off. You're on the panel later. Oh, 11 followed by Supervisor Deidre Kelsey. 12 Hello, Councilman. MR. BELLUOMINI: Hello. Good morning, 13 14 Members of the Board and staff. My name is 15 Michael Belluomini. I'm on the Merced City 16 Council. And I've been a resident of the 17 community here for 36 years. 18 I am familiar with the planning process 19 that you're going through. You guys are in a 20 tough spot. I was a staff -- a city planner by 21 training and staff to commissions and boards and 22 councils for 20 years. But one of the most 23 important parts of the planning process is to 24 listen, and to listen very carefully, and to try 25 and appreciate what you hear and to take

advantage of help that you're being offered. And
 I think those are key things that you could take
 away from this meeting.

4 The City of Merced depends on groundwater for drinking water. All of our water is from 5 6 wells. We need to be able to recharge that 7 water, and we need to have the flows to be able 8 recharge that water. We depend on that water to 9 do industrial development, residential 10 development. Agriculture in the surrounding area 11 depends on water in order to provide agricultural 12 industry and agricultural businesses, all of 13 which are the lifeblood of our community.

We're careful and conservative with the use of water, both in the city, and I think in agriculture, as well. And as the current plan is proposed, I am opposed to the current plan as written because it would have a devastating effect on our community.

The state proposal will increase unemployment it the area and the social ills that come with unemployment, crime, the health of our people even, and the reduced, I think, student achievement. All those things are related to people being employed and having a livelihood.

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

So your question should be, so what do we
 do? We're trying to strike this balance.

3 I think you have an alternative. The 4 Merced Irrigation District has provided this SAFE 5 Plan, Salmon Agriculture Flows and Environment Plan, that is backed with factual information 6 7 based on people who really understand these 8 issues in great detail, to create more backwater 9 for habitat, to provide targeted flows in key 10 times of the years to benefit the salmon, and to 11 manage salmon predators, such as these non-native 12 bass. So I think you need to work very much with 13 the Merced Irrigation District to try and benefit 14 from their understanding and knowledge about how 15 this plan could be improved.

16 So I appreciate very much your presence 17 here today and your attempt to try and hear what 18 our community has to say in trying to strike a 19 balance between the factors. When you try and 20 strike that balance, I would urge you to give due 21 importance to the livelihood of hundreds of 22 thousands of people in the Central Valley. 23 Thank you.

24 (Applause.)

25 CHAIR MARCUS: Thank you, sir. Very

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 thoughtful.

2 Supervisor-Elect Pareira, followed by 3 Supervisor Kelsey, followed by Cole Upton from 4 the Chowchilla Water District, the Chairman. 5 MR. PAREIRA: Thank you for entertaining 6 me. 7 CHAIR MARCUS: Hi. 8 MR. PAREIRA: Lloyd Pareira, Merced 9 County Board of Supervisors, Elect. 10 I'd like to start out with a quote from a 11 farmer just a little far south of us here, Eric 12 Wilson. And his quote is this and it's very 13 profound, "Never before in human history as a society actively sought to end their own food 14 15 supply." 16 (Applause.) 17 And it appears to me that that's the road 18 that we're traveling down. And all of you have families. All of you live in communities. And 19 20 some day somebody is going to be held accountable 21 for when they go to the refrigerator and they open the door and there's not quite enough food 22 23 there. And then they're going to say, well, 24 let's run to the grocery store, and they run to 25 the store and there's not quite enough food

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 there.

2	And so what I'd like to ask is for you to
3	think about the legacy that you'd like to leave
4	in the State of California. You serve the
5	public, right, just as I do. And so, you know,
6	as you take that into consideration, you know,
7	the SED Plan is just flawed. I mean, it doesn't
8	take in, as all the speakers have said today, all
9	the factors that need to be analyzed.
10	So I'd like to lift up the Merced
11	Irrigation District's SAFE Plan and ask that you
12	start the negotiations. And instead of sitting
13	on a table up on a stage and having us on the
14	ground down below you, that you engage in the
15	process and that we all end up with a society
16	that we're happy to live in and that we can be
17	held accountable to and feel good about the
18	decisions we've made.
19	Thank you.
20	(Applause.)
21	CHAIR MARCUS: Thank you, sir.
22	Supervisor Kelsey, followed by Chairman
23	Upton. And then I think we can take a short
24	break.
25	Hi. Nice to see you again.

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 MS. KELSEY: Good morning. How are you 2 folks today? Good to see you again. I'm not 3 going to talk about the same things that I talked 4 about when I was in Sacramento a couple other 5 weeks. I basically wanted to take more of a 6 personal take on what's been going on. I do 7 represent District 4 in Merced County and have 8 for 21.4 years, and for two more weeks before 9 Supervisor Pareira takes the position. 10 I live out in Snelling area, Merced 11 Falls, very close to the Merced River. And 12 yesterday, I took a walk around the ranch, 13 passing the canals, the reservoirs, the natural 14 streams and the creeks. Thankfully, we've had 15 some rain and it really is making a huge 16 difference. I know these waterways very well. 17 I've lived there almost 40 years. I thought 18 about the planning and the engineering and the 19 execution of the irrigation improvements that 20 five generations of Kelsey Family members have 21 made there. They've put a lot of work into it. 22 They've put a lot of thought into what they were 23 doing. It's very strategic, so that the water 24 can be used in the best way possible.

I then thought about the water districts

25

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 and the collaboration with the local population 2 to improve the entire region. Their long-range 3 planning that they have used has consistently 4 provided water to this region of the beneficial 5 use to the people, the environment and the 6 species that live in the water. The work that's 7 been put in on these water systems has provided 8 steady, increasing employee on the farms and 9 ranches and supported many jobs throughout the 10 entire county. The property taxes generated have 11 supported the greater Merced community and county 12 government at every level, schools, sanitary districts, you name it. 13

14 To be successful a plan must provide a 15 clear and specific benefit to the public. The 16 benefits of SEDs are unclear. The only clarity 17 that this proposal holds is a negative impact on 18 this region. The taking of 40 percent of the 19 Merced River water supply -- Watershed supply, 20 and the timing at Christmas, and the speed, the 21 speed, the final decision in a few weeks of the 22 SEDs process, greatly concerns me. I don't like 23 it when I see a big project coming and there 24 hasn't been enough time to really understand it, 25 correct it, make the tweaks to it. You need to

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 make it successful for everyone. CHAIR MARCUS: And we won't be adopting 2 3 anything until later next year. 4 MS. KELSEY: Okay. Later next year? 5 CHAIR MARCUS: We will be considering it 6 carefully. I said at the beginning, there will 7 probably be --8 MS. KELSEY: All right. 9 CHAIR MARCUS: -- a new draft out in --10 or a proposal out by May. We have to go through 11 all the comments, and there will be many more 12 meetings --MS. KELSEY: All right. 13 14 CHAIR MARCUS: -- with folks, just --15 MS. KELSEY: And I hope --16 CHAIR MARCUS: -- so you know. 17 MS. KELSEY: And I hope that those 18 comments are something that you do actually listen to. We need to be successful as a region. 19 20 We need to be successful as a state. Water is 21 really important to everybody. And there doesn't 22 -- there shouldn't be massive, massive

23 differences between the benefits and the

24 detriments.

25 Let me finish really quickly.

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 CHAIR MARCUS: Quickly. Thank you. MS. KELSEY: The proposal as it is right 2 3 now, in my opinion it's flawed. It creates 4 massive change to Merced County. It creates 5 massive losses to this region. Our economy and 6 our culture has the potential to be destroyed by 7 the proposal as it's written. The region will 8 suffer terribly while others prosper.

9 Please listen to our community. Please 10 ease our concerns by working with us to provide a 11 better plan for our region and for the State of 12 California.

13 Thank you very much.

14 (Applause.)

15 CHAIR MARCUS: Thank you, Supervisor.16 Chairman Upton?

17 MR. UPTON: Yeah, thank you, Chairman 18 Marcus. Yes, I am the Chairman of the Chowchilla 19 Water District; 14,000 acres of Chowchilla is in 20 Merced County and it gets -- it gets water from 21 Friant Dam. I also farm in other areas and have 22 been part of the sphere of influence for Merced 23 County. We get our water from MID when it is 24 This is exactly the type of water you're excess. 25 talking about taking and it's not going to be

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 available to us anymore.

2 CHAIR MARCUS: Okay. 3 MR. UPTON: I wanted to briefly --4 CHAIR MARCUS: That's helpful to know. 5 MR. UPTON: -- talk about my experience with Friant, because we get our water out of 6 7 Friant for Chowchilla Water District. Years ago 8 we made a so-called settlement, like you're 9 talking about --10 CHAIR MARCUS: Uh-huh. 11 MR. UPTON: -- with NRDC, the Bay 12 Institute, Save the Bay, and 14 other 13 environmental organizations. And the idea, according to Senator Feinstein, who gave us the 14 15 task, try to have a reasonable attempt to bring 16 salmon back and to keep the water, mitigate the 17 water losses for the farmers. It was signed. 18 And before the ink was dry, NRDC was in court, 19 suing so that we couldn't get our water back 20 involving other lawsuits they were in. And so 21 today, we're in a situation where they're still 22 trying to get the water, and we're not getting 23 the water back. 24 The irony is, is that under NRDC's own

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

data, it shows that the water is going to be too

25

1 hot in the San Joaquin River for the salmon to 2 survive. There's a paper, In Hot Water is what 3 it's called. We did a study, a joint study with 4 NRDC. When they came up with that, NRDC's 5 solution was to stop the study because that does 6 not comport with our legal strategies, so the 7 study was stopped.

8 And as we talk today, trucks are going 9 around, picking up salmon that are stranded on 10 this experiment and taking them out to the ocean. 11 So I don't have a lot of faith in these 12 settlements, unless I'm dealing with honorable 13 people.

14 So in this case, you're coming into 15 Merced County and you're saying, okay, folks, 16 we're only going to take 40 percent. But if you 17 grovel enough, maybe we'll only take 30. That's 18 not how you do a negotiation.

First, we need to see the need for this. And I am not impressed with the data that you have. When Mr. Howard came to Merced last time he said, well, he couldn't consider pollution of predation. All he can consider is water, so that's the only solution. And he's depending on scientists. Well, these scientists are the same

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 ones that would take millions of acre-feet out of 2 the Delta for the last 20 to 25 years; it hasn't 3 helped the smelt at all. They're in worse shape 4 than they ever were. So what's wrong with this 5 picture? There's a lot more going on up there 6 than just taking water from the good folks here 7 in Merced.

8 Now, I spent six years in the military, 9 supposedly defending the country against whatever 10 threat there was, as did a lot of these people in 11 Merced County. They're good, God-fearing people. 12 And what I feel now, I feel I'm being attacked by 13 my own government, okay? And I am not going to 14 stand by. This is not --

15 (Applause.)

I am not going to be satisfied with some dictator by appointees or a tyranny of bureaucracy making decisions. Appointed officials have to get involved and we will get involved, whether we have to use techniques of Martin Luther King or whatever.

Last comment. I want to congratulate you. You've done one thing that we've never been able to do here. You have got this community united, okay, and I want to thank you for that.

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 (Applause.)

2 CHAIR MARCUS: Good start. If you can 3 actually get it into one conversation, that could 4 be a very good thing.

5 Let's take a 15-minute break. A couple6 of announcements first.

7 We do need speaker panel cards for the 8 San Joaquin Tributaries Authority and Restore 9 Hetch Hetchy. And when we return, I will go to 10 the panel, and then I'll start alternating with 11 the speaker cards. We do have quite a few 12 speaker cards, so I think we're probably going to 13 have to go to two minutes, and I'm going to be tighter on the time frames. I'll consult --14 15 maybe I should have been tighter on elected 16 officials, but they're elected. 17 So let's take a 15-minute break and come 18 back at 11:50. And then we'll have a late lunch 19 break. So if you're one of those people who 20 needs to eat at noon, I suggest you grab a snack 21 now. 22 (Off the record at 11:35 a.m.) 23 (On the record at 11:59 a.m.)

24 CHAIR MARCUS: Thank you all for staying25 with us. Please take your seats. Sorry we're a

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 little bit later than I promised.

We have one more elected official who has 2 3 come in. We will have him speak. And then we 4 will move to the Merced Irrigation District 5 Panel, which is our longest panel of the day. 6 Then we will take a series of public comment, and 7 then we will break for a short lunch break. 8 So our final elected official, at least 9 of the morning, is Bob Kelley, General Manager of 10 the Stevinson Water District. I'm not sure 11 that's elected, but that's fine. 12 Mr. Kelley? Oh, good, there you are. 13 Thank you, sir. 14 MR. KELLEY: Thank you. Thank you, Board 15 Members, for the opportunity to speak here. 16 CHAIR MARCUS: Of course. 17 MR. KELLEY: I sincerely appreciate your 18 efforts to come down here and discuss this 19 difficult issue. And I truly don't come from the 20 side of any acrimonious feeling towards you. You 21 have a hard job. And I was a little bit upset 22 with some of the remarks earlier that were quite 23 derogatory. 24 CHAIR MARCUS: I don't like being used as 25 a prop all that much for -- so thank you.

1 MR. KELLEY: So anyway, I --2 CHAIR MARCUS: It's not that helpful. 3 MR. KELLEY: -- I feel for you. 4 CHAIR MARCUS: That's all right. 5 MR. KELLEY: Anyway, my name is Robert 6 Kelley. I'm the General Manager of the Stevinson 7 Water District. But more than that, I'm a sixth-8 generation Californian agriculturalist, living in 9 Merced County and guite proud of it. I'm here 10 testifying on behalf of the landowners in the 11 Stevinson Water District and the Merguin County Water District, approximately 1,300 acres of 12 13 irrigated land, including the town of Stevinson. It's a disadvantaged community. 14 15 In 1890, my ancestor built an irrigation 16 canal 26 miles long from the San Joaquin River 17 east of Los Banos to the confluences of the 18 Merced and San Joaquin. Our land is located at 19 those confluences that have received service

20 water for 120 years. The canal is earthen and 21 connected to Bear and Owens Creek and a number of

slews and large wetlands. We've been told by

23 agencies that we're now jurisdictional, even

24 though it's a man-made canal.

22

25 This is, you know, part of the job, you

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 You know, we're being regulated, that's know? 2 But our supply is being threatened at the fine. 3 same time with this proposal. And it's -- you 4 know, when you get less water, it's going to 5 impact the wetlands that we also have. And in my mind, not only agriculture but the wetlands and 6 7 the species that occupy it are being threatened 8 in our area, so they deserve the same protection 9 as the salmon.

10 One-third to one-half of our water is 11 groundwater, so we rely on the conjunctive use of 12 groundwater. And we've become increasingly 13 efficient in our application of water as the 14 scarcity of the resources have dictated. These 15 efforts are decreasing aquifer storage and 16 decreasing the ability to rejuvenate our 17 groundwater, making groundwater sustainability more difficult in absence of surface water, the 18 19 only way to create sustainability outside of 20 fallowing land. So it's really putting us in a 21 difficult situation.

I've been working very closely with
Merced County in the development of GSAs and the
sustainable job that we have, and it's a huge
job. We're creating an entirely new bureaucracy

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 of managing groundwater that didn't exist before, 2 and it's very daunting. You know, as I've gotten 3 into it I realize that our jobs are just starting 4 to get very, very difficult. So this proposal 5 is, frankly, very scary in the job that we have 6 to do going forward.

7 Certainly, unless we've got some kind of 8 surface water, the only way to achieve 9 sustainability is fallowing. And, you know, you 10 know that you won't see significant fallowing 11 right away. But I can guarantee, in ten years 12 this valley is going to look very different as a result of the sustainable -- groundwater 13 14 sustainability legislation.

15 This proposal, if implemented, will 16 increase the loss of -- this loss of ag ground, 17 and also the jobs in related industries. So it 18 is quite challenging, to say the least.

I wanted to also, because a lot of the stuff was already discussed, I wanted to point out with respect to the decline in the salmon population, as has been mentioned before, there are many factors involved. And that the decline, it just appears to be that these -- it's unclear as to the actual, you know, cause of it all. The

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Lower San Joaquin tributary system may never 2 achieve optimum temperature levels due to climate 3 change for reversing this decline in salmon. I 4 think particularly, you should go farther south. 5 This temperature problem is going to be 6 increasingly difficult to find any kind of 7 significant numbers of salmon that are going to 8 make it.

9 Certainly, as you go farther north in 10 California the job of large sustainable salmon 11 populations are much easier. But as you go 12 farther south, particularly with climate change, 13 you know, that there's a limit to what you can 14 expect as far as salmon populations are 15 concerned.

And when you clearly see this audience and the difficulties that we're face with, with the sustainable groundwater and everything else, you can how you've got us in a real vice grip here. We really don't know -- our future is very uncertain.

22 CHAIR MARCUS: Right. And I'm going to 23 gently suggest that you wrap.

24 MR. KELLEY: That's it.

25 CHAIR MARCUS: All right.

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 MR. KELLEY: That was it. 2 CHAIR MARCUS: You've been very gracious. 3 MR. KELLEY: That was it. Just, we 4 really -- I said everything I can. Thank you 5 very much. 6 CHAIR MARCUS: No. Thank you. It was 7 very well said. I appreciate it. 8 (Applause.) 9 (Colloquy Between Board Members) 10 CHAIR MARCUS: I'm going to move to the 11 panel presentation now, which perhaps I should have been tougher on the time, my apologies. But 12 13 I'm trying to really listen to everybody -- hello 14 -- what everybody has to say. But I've been 15 looking forward to this panel, to hear not just 16 your comments but about your SAFE Plan. 17 So with that, I'll turn it over to -- who 18 should I turn it over to, you, John? And then if 19 you don't mind introducing your panelists and 20 taking it away? Thank you for your patience this 21 morning. 22 MR. SWEIGARD: Do these mikes turn 23 themselves on or not? 24 CHAIR MARCUS: You just -- there's a button right there. 25

MR. SWEIGARD: It's on? Okay.
 CHAIR MARCUS: It should be on. Okay.
 MR. SWEIGARD: Thank you. Well, then I
 will -- I'm going to give an intro, and then I'll
 introduce our team --

6 CHAIR MARCUS: Thank you.

7 MR. SWEIGARD: -- and we'll go through a 8 lot about the SED and other issues.

9 For one, I just wanted to state, these 10 are our oral comments at this time. Expect our 11 comprehensive written comments, which are more 12 than 400 pages at this point in time. And just, 13 you know, I know we're all busy and there's a lot 14 going on, but it is kind of a shame that we only 15 got 45 minutes to talk about something that is 16 facing us that's this severe, and we've only got 17 45 minutes. But we're going to do our best to --18 CHAIR MARCUS: It's 45 minutes at the 19 public hearing. Unlike some of our other 20 proceedings, this one is not ex parte. So you 21 can come in and we can have long meetings, if you 22 like. This meeting is to take public comment, as well, so --23

24 MR. SWEIGARD: Okay. But we're going to 25 do our best to get it all in. We've been

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 practicing and we think we've got the times down.

2 So welcome to Merced. As you can see, 3 this is kind of an emotional issue, not just for 4 farmers but for the entire community. And that's 5 one of the things we need to talk about, I'm just 6 going to give you some general statistics on 7 Merced Irrigation District and not bore you with 8 a bunch of slides with maps and stuff. But our 9 water rights are, as people talk about, they're 10 senior. They go back to 1857. We have direct 11 diversion and storage rights on the Merced River. 12 It's a locally owned and paid for hydroelectric and reservoir project. 13

14 Our average family farm size is 50 acres, 15 and we produce over 50 crops in this area, 16 130,000 acres irrigated in the district: 175,000 17 in the basin receive water from Merced Irrigation 18 District in some way, shape or form; 5,000 of 19 that is a National Wildlife Refuge that we give 20 15,000 acre-feet of water to per year. Stevinson 21 Water District, you just heard Bob Kelley, we 22 have an agreement with them where we have to 23 provide water to them first, 25,000 acre-feet per 24 year. We also put water in the river for Merced riparians -- Merced River riparians. And as 25

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

you've heard, we provide groundwater recharge
 benefits to this 500,000 acre groundwater basin.
 And everything we do protects drinking water
 quality in the basin.

5 So the entire basin, and that's why you 6 see the entire community here, depends on MID's 7 senior water rights and stored water in some way, 8 shape or form.

9 I just want to give a quick reminder, at 10 the last Water Quality Control Plan in 1995, we 11 talk about it a lot --

12 CHAIR MARCUS: Uh-huh.

MR. SWEIGARD: -- you know, that 13 14 indicated that we needed some flow and water 15 quality standard at Vernalis, the southern edge 16 of the Delta. And we were able to bring 17 everybody together and implement that Water 18 Quality Control Plan with the Vernalis Adaptive Management Plan, which was an over ten-year water 19 20 release scientific program on all the tributaries. So I think Merced has demonstrated 21 22 a reasonable history of working with folks. And 23 I think, to the Water Board's credit at the time, 24 that they did the same thing.

25 And I think it's important to the

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 discussion we're talking about, flows from 1992
2 to, you know, some year present. Due to VAMP and
3 other water transfers that Merced had done, we've
4 released twice the volume that we've been
5 required to by regulation down the Merced River
6 since 1997, including spring out-migration flows
7 and fall attraction flows.

8 I also want to mention that the first 9 draft of this SED that came out, we had plenty of 10 public process. We had State Water Board staff 11 and folks out to Merced and did some tours. And 12 we pointed out some of our major concerns 13 regarding groundwater assumptions, land idling 14 assumptions, lots of other things. And to the 15 Water Board's credit and the Water Board staff's 16 credit, they did go back to the drawing board and 17 the drought kind of got in the way of us all --18 in the middle there.

But one thing we did notice about the second draft is, although we have been asked for hard data, we haven't had a sit-down with anybody to explain what that data means. As it's being suggested, water operations are complex on rivers, et cetera. Well, they're just as complex for the way we manage the river and our water

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 supplies and our conjunctive water management 2 practices, and those things need to be explained 3 as to why the data may be the way it is and not 4 just interpreted in some other fashion. I think 5 that's important.

6 We've had some recent experience with 7 public process that gives us some reason for 8 hope. As probably everybody here is aware, we're 9 going through the Federal Energy Regulatory 10 relicensing processing. In that public process, 11 we spent \$28 million in seven years on process 12 and studies. We put together our FERC application based on the science and studies. 13 14 And FERC issued a draft Environmental Impact 15 Statement based upon that information in theirs 16 that included a flow schedule for the Merced 17 River.

18 From there, we had more public input, 19 comments, response to the draft EIS, and we had a 20 public meeting in Merced, much attended, like 21 this, much emotional, like this, but also, as 22 you'll get from the rest of our team, a lot of 23 science and understanding of the local system and 24 how our water rights work, how the river health 25 has been taken care of. And we believe, to

1 FERC's credit, they took that input, went back to 2 the drawing board, as being suggested here, as I 3 read on your website and your process that that's the intent, and they came back with a final 4 5 Environmental Impact Statement with some modified 6 flow schedule that we believe was reasonable and 7 balanced to protect the fisheries. And it was a 8 decrease from what the draft proposed.

9 And so I think it's important to frame 10 that in that we hope that this process will 11 result in the same, our input, science and 12 knowledge will be received as vital input into 13 this Water Quality Control Plan process, but only time will tell. I look forward to ending these 14 15 public meetings, getting our written comments in, 16 looking to May on when a new draft might come 17 out.

18 And with that, I want to introduce our 19 team. They're going to use a PowerPoint and put 20 some information out. And then I will close for 21 the team.

22 So we have Phil McMurray here to my left. 23 He's going to -- he's our legal counsel, General 24 Counsel at Merced Irrigation District. He's 25 going to discuss legal, CEQA, water rights, water

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 storage.

Lee Bergfeld is a very integrated part of our team. He deals with our water rights, water supply and implementation.

5 Jim Lynch is our Fisheries Biologist on 6 the end. Jim is also handling our relicensing 7 process.

8 And Hicham ElTal is going to talk about 9 groundwater. He's our Deputy General Manager of 10 Water Rights and Water Supply. He has the 11 longest history with the district. And he knows 12 the Merced River and its operations and the 13 reservoir probably as well as anybody.

14 And with that, I will turn it over to 15 Phil McMurray who is going to start his 16 presentation.

MR. MCMURRAY: Good morning. I'm Phil McMurray. I'm General Counsel for Merced. We obviously have a lot of information to go through today. I'm going to just jump right in.

The SED and implementation of it is required to be based on substantial evidence. When developing and balancing a water quality objective the Board is required to consider and balance all of the different competing demands

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 for water. In going through the more than 3,000 2 pages of the SED, it doesn't look like the Board 3 seriously looked at or paid consideration to the 4 demands or uses for water by Merced Irrigation 5 District or our customers, nor seriously 6 considered economic impacts on our community --7 sorry about that -- impacts on our community or 8 across the valley.

9 The Board has specifically declined to address a number of other factors that could 10 11 achieve the same goals as the SED in its flow-12 only approach but without such a large use of 13 water, including improving availability of 14 habitat, addressing predation, who knows how many 15 illegal diversions of water in the Merced River 16 or in the Delta.

17 Regardless, though, of how the Board 18 intends to implement the SED, whether it's 19 through a Water Rights Order or an order under 20 section 401 of the Clean Water Act, without going 21 through these things the Board can't show that 22 the SED is based on substantial evidence, 23 especially in light of the extreme impacts that it's posing to our community. 24

25 Obviously, Merced Irrigation District is

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 being proposed to be held responsible for 2 maintaining flows on the Merced River, not just 3 immediately downstream of our reservoir but all 4 the way to the confluence of the Merced and the 5 San Joaquin, which is more than 50 miles away 6 from the last point in the river that we have any 7 sort of control or authority at all.

8 The SED represents a violation of SGMA. 9 As you've heard today, a number of folks are 10 concerned with that. The Board is proposing to 11 require, for example, that MID release as much as 12 half a million acre-feet of surface water in a 13 wet year for the benefit of a very small handful 14 of fish, and a very small handful of fish on the 15 Merced River. And the only real means that the 16 Board has given to our community to continue to 17 survive is to pump more groundwater.

18 As everybody in the state, especially 19 within our community, has become painfully aware 20 over the last few years, groundwater is a very 21 limited resource. Our groundwater basin in 22 particular is overdrafted, and it's been 23 identified by DWR as critically overdrafted. And 24 we believe that it's illegal and it puts our 25 community in an impossible situation when, on one

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 hand, we're being asked to pump more groundwater,
2 but at the same time, we're being required to
3 pump less groundwater.

4 The State Water Board's violations of 5 CEOA are a fatal flaw for the SED. The stated purpose of CEQA is to transparently and clearly 6 7 disclose to the public what a project is, first, 8 and then disclose the potential significant 9 impacts that could result from the project. And we believe that the Board has not been clear or 10 11 transparent in describing the project in the SED. 12 For example, the SED includes significant 13 discussion about concepts, like flow shifting and adjustments to minimum storage requirements in 14 15 Lake McClure. However, as best we can tell,

16 neither of these have been included in the

17 project description, nor analyzed for their

18 environmental impact.

In fact, our team asked State Water Board staff at its technical workshop if those concepts were to be included as part of the project in a regulatory requirement that the district would have to meet it. The answer wasn't very clear, but we understood the response that they would not be regulatory requirements. However, and to

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 the contrary, we read the SED pretty plainly to 2 include them as tools that's intended to be used 3 by the Board.

4 Both of these things, flow shifting and 5 the adjustments to minimum pull, is an illegal 6 taking of storage space in Lake McClure. And 7 they will have significant impacts on the 8 environment, significant impacts to our ability 9 to store water and use water, among other things. 10 And the fact that those have not been included in 11 the project description nor analyzed is not 12 appropriate.

13 And practically speaking, it makes it 14 very difficult for the district and the public to 15 develop comments when we're not clear exactly 16 what the project is or what the impacts really 17 The reality, however, is that we have to do are. 18 our best to try and figure out what the Board has 19 proposed and what they're proposing. And we do 20 that because there's a limited amount of time for 21 us to prepare our comments. But unfortunately, 22 we've had to make a number of significant 23 assumptions in putting those comments together. 24 I have a slide here that goes through 25 some of the assumptions that the district has had

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 to make, both in preparing our comments today and 2 our written comments. And as you can see, there 3 are significant assumptions about key aspects of 4 the SED. But we go into much more detail than 5 that in our written comment.

6 Before I turn it over to Mr. Bergfeld, I 7 want to take a minute and go into what is, in my 8 opinion, probably the most eqregious aspect of 9 what the Board is proposing to do in the SED. Ιn 10 a normal Water Quality Control Planning process, 11 after the Board goes through and develops its 12 plan the Board would go through a water rights 13 analysis and make determinations as to who would 14 be responsible for meeting the requirements of 15 the new plan.

16 However, on the other hand, you have 17 Merced Irrigation District and our sister 18 agencies on the Tuolumne going through the 19 process of relicensing our hydroelectric 20 facilities. The normal 401 process is intended 21 to ensure that impacts to water quality in the 22 area of our project and that result from our 23 project are mitigated for. Here, however, rather 24 than going through a water rights proceeding, the 25 State Board has clearly said it's going to

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

implement the SED by imposing its authority under
 the 401 certification process.

3 CHAIR MARCUS: Just to clarify, I mean, I 4 don't want to either argue with you, I want to 5 understand how you perceive it, but the 6 recommendation that we would try and coordinate 7 with the 401 was to try and be helpful to folks. 8 We would implement through Phase 3, which would 9 be a full on water rights provision. But this 10 would all be through conversation with you all. 11 I mean, clearly, there's a need for more 12 communication because you may be supposing things 13 that aren't intended. My understanding was that 14 framing was just to try and be helpful, so that 15 you wouldn't have duplicative proceedings. At 16 least that was the intent. 17 MR. MCMURRAY: I understand. However, we 18 believe that the Executive Summary of the SED, as 19 well as information in the SED itself, it's 20 pretty clear that the Board intends to 21 implementation through the 401 certification 22 process. And it does include a program of 23 implementation, and we go into that in great 24 detail in our written comments.

25 So doing -- implementing through the 401

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 process, we believe is not appropriate. It 2 deprives MID of our ability to participate in the 3 implementation of the SED, as well as our 4 constitutional right to due process because if 5 the State Water Board implements through the 401, it can, theoretically, skip over the time and 6 7 effort that it would take to go through the water 8 rights proceedings and implement the requirements 9 that it wants, regardless.

10 I'd like to introduce Lee Bergfeld with11 MBK to talk about impacts to our water supply.

12 Before he takes over, though, the last 13 point I'd like to make and touch on is that the 14 SED clearly violates the water rights priority 15 system that has been established in California 16 for more than 100 years. Merced Irrigation 17 District holds some of the most senior rights on 18 the Merced River, some of those dating all the 19 way back to 1857. It's simple Water Rights Law, 20 that when a call on water is made or if there's a 21 water shortage, polar junior water rights are supposed to give up that water before more senior 22 23 water rights are impacted. We don't believe that 24 the SED respects that.

25 And, in fact, we believe that the State

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Water Board has done exactly the opposite by 2 focusing on senior water rights holders and the 3 owners of the rim reservoirs for these water 4 There's no indication that we've found releases. 5 that there's any other water rights holder going 6 to be required to release any water, stop illegal 7 diversions, for example, or require anybody else 8 at all to contribute to this. We don't believe 9 that it's right, and it's not legal. And the 10 impacts to our water rights are substantial, both 11 in terms of quantity and duration.

12 So with that, I'll turn it over to Lee. 13 MR. BERGFELD: Thank you. So I'd like to 14 follow up just a bit on this point related to the 15 impact to Merced IDs pre-1914 water right. And 16 so this slide is an example of an analysis that 17 we performed to look at that impact. So you can 18 see a dashed blue line here which represents the daily inflow into Lake McClure, the natural flow 19 20 of the system. And I've adjusted this natural 21 flow by the riparian demand on the Merced River, 22 per information contained on the State Board's 23 website that was collected and used during recent 24 curtailments in the 2014-2015 droughts.

25 The yellow line here represents that same

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

inflow reduced by 40 percent. So this would be
 the volume of water that's required to flow
 downstream to meet the compliance with the flow
 alternative suggested in the SED.

5 In this area that's between these two 6 lines is the hashed area or the impact to the 7 pre-'14 claim on the Merced River for MID. And 8 this is the area that's also underneath of what is the historical main canal diversion for this 9 10 particular year, and that's the green line. That 11 green line is used to represent that there's a 12 demand within MID for this water at this time of 13 year. So a reduction of the available natural 14 flow to meet the 40 percent of unimpaired flow 15 requirement results in the impact to the pre-1914 16 water rights of MID.

17 We performed this analysis over 45 years, using the historical data. And what we found in 18 19 doing so was that there is an impact to that pre-20 1914 claim in approximately four out of the five 21 years, or about 80 percent of the time, and 22 across all water year types, from critical years through wet years. And that more than half of 23 24 that impact by volume occurs in June; and June is 25 the month when it's most likely that there would

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 be an impact. So this is important in the sense 2 that it's in effect and, I think, goes beyond an 3 emergency action being effected upon MID's pre-4 '14 water rights.

5 I'd like to move now and talk a little6 bit about some of the water supply.

7 Excuse me. Before I leave the issue of water rights, I'd like to talk a little bit about 8 9 the flow shifting. As Mr. McMurray has already 10 mentioned, I think there is some water right 11 implications associated with a requirement that 12 would make MID store water within Lake McClure 13 for the later beneficial use of fish and wildlife 14 purposes. And that really goes beyond anything 15 that I'm familiar with in terms of the water 16 right term or condition on other water right 17 holders in the state, and obviously is not the 18 intended purpose or the purpose that the 19 community constructed New Exchequer Dam and Lake 20 McClure for.

21 CHAIR MARCUS: This is something that's 22 come up. There's been a requirement in the code, 23 I'm not talking water rights now, I guess it's 24 public trust, but there's been a provision in the 25 code that later was codifed in the 5700 series,

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that when you put a dam you promise to keep 2 fisheries in good condition below the dam. 3 How does MID look at that requirement? 4 MR. SWEIGARD: Well, maybe I can answer 5 that question. 6 CHAIR MARCUS: People seem to have 7 different views on it. That's why I wanted to 8 know --9 MR. SWEIGARD: Well, look --10 CHAIR MARCUS: -- how you all look at it. 11 MR. SWEIGARD: -- I grew up in this area, 12 and I've fished the Merced River from top to 13 bottom since I was a little kid. And I think our 14 opinion is we're trying to find out what's 15 actually broken. We believe that ecosystem 16 restoration needs to be done. We believe that 17 the hatchery is there for a reason, which in my 18 closing comments, I'll make sure everybody 19 understands that. 20 But look, we're not saying that we don't 21 need to do something for fish. But I think we 22 all have a fundamental disagreement on exactly 23 how to go about that. 24 MR. BERGFELD: So now I'd like to move a little bit to the water supply impacts associated 25

1 with the Lower San Joaquin River flow

2 alternatives in the SED.

3 So this slide, I'm using for context. 4 What's illustrated here in the numbers are the 5 average annual unimpaired flow, per the 6 Department of Water Resources Unimpaired Flow 7 Report, of the major rivers at their rim dams or 8 specific locations illustrated on the figure of 9 the rivers tributary to the Bay-Delta, as well as 10 the valley floor areas.

11 And you can see that the Merced there is 12 highlighted as approximately 1 million acre-feet 13 of average annual unimpaired flow. And that 14 represents a relatively small contribution 15 towards the overall 29.3 million acre-feet of 16 unimpaired flow into the Bay-Delta, and is also 17 approximately 16 percent of the unimpaired flow 18 for the San Joaquin River Valley, when you 19 include the main stem of the San Joaquin River. 20 And I use that in context, that while there is a 21 significant amount of water in the system, the 22 Merced is a very small portion of that. 23 Moving into the flow requirements that

24 are included in the SED, this figure illustrates 25 three different regulatory conditions. One is

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

the current requirement, and those are the blue
 bars. It's what MID operates to presently.

The second are the requirements that were determined through the FERC relicensing process that Mr. Sweigard spoke of earlier, a multi-year process where MID contributed significant resources towards the development of these final flows that FERC determined were protective of the fisheries.

10 And then finally are the flow 11 requirements as specified in the State Board's 12 SED at 40 percent of the unimpaired flow. And 13 you can see a change from the existing requirements, there's a significant increase, 14 15 anywhere from 6 times the existing requirement in 16 wet years to approximately 2.2, more than double 17 the requirements in critical years.

18 When you take that information and you 19 simulate how those changes in the minimum flow 20 requirements would translate into a change in 21 MID's ability to divert water at their canals, 22 you can prepare a figure that looks like this. 23 And this is the average annual, by year type, MID 24 canal diversions, when we simulate these, three 25 different regulatory requirements. And of

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

particular interest are over on the far right in
 the dry and the critical years.

3 As was mentioned earlier, there's already 4 an existing shortage on the order of 150,000 5 acre-feet in an average annual critical year. When we implement or we simulate the operation 6 7 under what's proposed in the SED, that increases 8 by more than a factor of two, to approximately 9 350,000 acre-feet in a critical year, and creates 10 substantial shortages in dry years, as well, on 11 the order of 250,000 acre-feet from the demand 12 line that I've illustrated there above those two 13 years, which is approximately 500,000 acre-feet. 14 I'd like to spend just a few moments

15 talking about some of the operational issues 16 associated with trying to operate a reservoir to 17 the flow requirements as they're specified in the 18 SED.

19 First, the flow requirement specified as 20 a seven-day running average, the minimum flow, 21 which would mean that for the February through 22 June period the minimum flow requirement would be 23 changing almost daily, if not on a daily basis. 24 I think that would provide significant challenges 25 to operating a reservoir, to meet a flow

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 requirement of that nature. As well as, I
2 believe Mr. McMurray has already mentioned, the
3 fact that the compliance point would be 50 river
4 miles downstream of MID's last point of control
5 on the Merced River, down near the confluence
6 with the San Joaquin.

7 There are also information or there are 8 requirements in the SED that an annual operations 9 plan to implement the adaptive adjustments 10 described would be required to be filed in 11 January, which would be challenging again or 12 problematic in that there's very little known 13 about the water supply in early January, such 14 that I think it would be more of a requirement to 15 speculate as to how the river may operate than a 16 requirement to specify how it's going to work.

17 There are issues associated with the flow 18 shifting beyond the water right issues. But the 19 SED is not clear on how that would interact with 20 Merced ID's flood control requirements and their 21 required flood space in the reservoir.

And the implementation in through the And the implementation in through the Bay-Delta isn't described in the SED. And so it's difficult to know how this water coming down the Merced River will actually make it into and

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 through the Delta.

2 And finally, there are some technical 3 issues in the analysis that was performed in 4 support of the SED. As Mr. McMurray has already 5 described, it's difficult to know exactly what 6 the project is at times because, while it does 7 include a Lower San Joaquin River flow and a 8 south Delta salinity, it also includes the 9 Program of Implementation which the SED 10 references the need for carryover storage 11 requirements. It references the adaptive 12 adjustments. But those things are not 13 necessarily described in adequate detail to 14 perform an analysis to understand the impacts. 15 CHAIR MARCUS: Yeah, that is part of the 16 challenge of trying to set up a system where you 17 have the folks on the rivers coming up with an --18 you know, we want folks to come together to come 19 up with something. It's hard to say exactly what 20 it's going to be. But we'll look forward to your 21 comments on that and the conversations to try and 22 figure it out. You can't sort of have it both 23 ways on that, but we'll try to be clearer. 24 MR. BERGFELD: Sure. And then the 25 analysis that's been done in applying some of

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 these things, such as the carryover requirement 2 and the flow shifting, when it's unclear as to 3 whether they are included in the project or 4 whether they would be a requirement or not, it 5 makes it appear that the modeling is done to look 6 at the environmental impacts that would occur 7 when you push more water out of the system in 8 February and June, and then eliminate some of 9 those impacts through some of these other 10 mechanisms that may or may not be part of the 11 project. It's very clear. And I think staff has 12 -- your staff has come to the recognition that 13 requiring more flow February through June can 14 create temperature impacts in the river in other 15 times of the year.

But then we model an analysis that includes some of these other things, that it's not clear whether they're part of the project. And it tends to eliminate those impacts, as opposed to disclose them.

And lastly, then there's some significant underestimation of the water that would be exported at the federal and state pumping plants in the south Delta when we increase the Lower San Joaquin River flows. And that's included in the

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 analysis, but I think the analysis has missed the 2 current requirements that limit export 3 restrictions through these periods, such that 4 it's underestimating how much would be exported. 5 And that means that it's overestimating how much 6 would become Delta outflow. 7 With that, I will pass it on to Mr. 8 ElTal. 9 MR. ELTAL: Hicham ElTal, DGM, Merced 10 River, supply water rights, like John mentioned. 11 And my duties include the operation of New 12 Exchequer Reservoir and the conjunctive 13 management of groundwater, which I've been 14 working intimately with other water purveyors in 15 the Merced Groundwater Basin since 1997. 16 I'll be using some of the samples that 17 were used in SGMA, for instance, to talk about 18 the groundwater help as far as SED is concerned. 19 So I'll be talking about the loss of groundwater 20 levels, water quality, storage subsidence and saline water intrusion, in this case it's from 21 22 the San Joaquin River. 23 So the SED, in our opinion, did not do 24 enough work under the programmatic analysis to 25 look at water rights implications, which is

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 migration of groundwater out of the basin. And 2 groundwater availability will be decreased 3 because less recharge. Groundwater quality, 4 especially drinking water, will be impacted to 5 the 150,000-plus population in this basin, which 6 are disadvantaged communities, also. And the 7 recharge goes away, as you know, with Merced ID 8 not having enough water to run. And subsidence, 9 which is going to be guite dramatic. And this is 10 a very important point for the staff to look at 11 very carefully because it may be undoable when it 12 starts, as it's going now.

13 So first of all, I want to show you, on 14 the left you see in red the about 30,000 acres of 15 land that relies on groundwater all the time, and 16 the blue relies on MID, and that's 100,000 acres. 17 With the SED to the right, you'll see that the 18 entire 130,000 acres will have to rely on 19 groundwater to produce their crops.

This is an important slide. The colored area shows the Merced Groundwater Basin, roughly. And in the middle, smack in the middle of that is the Merced Irrigation District. And Merced Irrigation District is surrounded by negative characteristics all around. So to the north and

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 south, you can see these extreme cones of 2 depression. To the west, you have saline water 3 under the San Joaquin River. And then to the 4 south, there's subsidence. And you also see in 5 blue up to the northwest is the recharge area, which is guite limited. And, actually, half of 6 7 the recharge would go back to the Merced River, 8 so we don't have a lot of opportunities there. 9 And so basically Merced Irrigation 10 District is the linchpin that is holding that

11 whole area. Otherwise, you'll have quite a 12 collapse.

13 This shows the contours, as shown on DWR. 14 And basically, we ran a cross-section through the 15 cones of depression south and north and through the City of Merced, just to show you that the 16 17 blue line here is basically the groundwater 18 static levels and hydrostatic levels. And you 19 can see how the groundwater is migrating into the 20 right, which is the Chowchilla Groundwater Basin, 21 and to the left, which is the Turlock Groundwater 22 Basin, along the cross-section, which would add a 23 new challenge as far as water rights goes because 24 the Chowchilla Basin is within the Friant Unit, 25 which is not impacted. Yet Merced Irrigation

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

District is providing water under the SED for the
 San Joaquin River, and yet groundwater is also
 escaping to the Friant Unit.

Another thing that I want you to
appreciate is that there is about a 200-foot
difference in elevation -- in groundwater
elevation between the City of Merced and the cone
of depression to the south.

9 This is another picture that I wanted you 10 to see which has -- which shows what we call the 11 Corcoran formation, which is a clay layer that 12 bisects the system; the aquifer system above it 13 and below it -- confined and confined. The point 14 of this graph is under the SED the water above 15 the Corcoran -- the groundwater above the 16 Corcoran will basically diminish to a point that 17 it is not going to be useful.

18 And this slide shows the impacts on 19 groundwater quality, which is quite serious. And 20 to the left, the lighter colors show lower 21 concentration. And we're only looking at 22 salinity here, not specific other chemicals. But 23 on the right side, you can see how it gets 24 darkened, especially around the City of Merced in 25 the middle and the Cities of Atwater and

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 Livingston along Highway 99.

We've taken a graph of the City of Merced. You can see that by year '20 the groundwater quality would be at 1,000 parts per million, which is the threshold for drinking water.

7 And this is the last slide I'm going to 8 show you, which is the extent of subsidence that 9 we have. Subsidence is encroaching to the City 10 of Merced, south of the City of Merced, which is 11 the most disadvantaged area of the City of 12 Merced. Now we're going outside the rural areas into the cities. That means the impacts are 13 14 going to be impacting foundations, plumping, 15 sewer systems for residential folks, plus the 16 infrastructure for the city, plus the state 17 infrastructure, such as Highway 99, and more 18 importantly, from a water perspective, a 19 continued loss in capacity for the aqueducts 20 moving water from Northern California to Southern 21 California, and the capacity of the floodways, 22 such as the San Joaquin River Bypass, which 23 eventually would impact the water supply in 24 Friant as more flood control would be needed. 25 So finally, I want to say that the timing

1 of the SED couldn't have been more difficult and 2 any worse. Because having the SGMA, and also 3 coming after a drought, to implement this 4 immediately is going to basically break first the 5 areas that have the most senior water rights. 6 And with that, I'll pass it back to Mr.

7 Lynch.

8 MR. LYNCH: Thank you. In the next few minutes, I want to talk a little bit about some 9 10 of the numbers you've seen in the SED, an 11 particularly the purported benefits to the fall-12 run Chinook river escapement. I understand those 13 numbers may change in the future, but right now 14 we can only go on what's in the SED. Also, a 15 little bit about the reliability of those 16 numbers, where we see some issues. And then the 17 goals. How does the SED actually meet the goals 18 of some of the purported goals in it. 19 I find when looking forward, it's always

20 good to look back a little bit. So I what I
21 looked at was what is the Bay-Delta fall-run
22 escapement historically, and what's the Merced
23 River contribution to that? So this is a slide
24 that has escapement, fall-run Chinook escapement
25 on the vertical access, and years from 1975

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 through 2015 on the horizontal access. And what you can see is this tremendous variability, which 2 3 is to be expected and we all appreciate. What 4 you can also see is that the total escapement, 5 which is around 280,000 fish on average -- taking 6 an average on something like this a little 7 misleading but it is a number we can use -- is 8 around 280,000 fish. And the vast, vast majority 9 of those come out of the Sacramento River.

10 When I you look at it down at the San 11 Joaquin, the San Joaquin River contributes 12 historically over that period about 12,000, 13 13,000 fish, and Merced is about 4,000 of that 14 fish. So Merced's contribution to the Bay-Delta 15 escapement fall-run is about 1.7 percent. If you 16 assume that you could double that, even triple 17 it, you probably wouldn't have a huge impact on 18 the Bay-Delta fall-run escapements.

19 So I looked forward, I looked ahead and 20 said, what does the SED say? And the numbers 21 aren't particularly easy to find in the SED. But 22 we have heard a number thrown around here today 23 quite often, around 1,100 fish. And that is the 24 number that's in the SED, and it's for the San 25 Joaquin River escapement, not for Merced.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 So I took a look at that and did some 2 simple math. I think that somewhere in the SED 3 the numbers are there, or maybe in one of the 4 model outputs, but we haven't been able to find 5 it yet. So just doing some simple math, if you looked at the historic contribution of the Merced 6 7 to the San Joaquin River out migrants or 8 escapement, it's about 37 percent. Excuse me. 9 If you multiple 37 percent times that 1,100, you 10 get about 400 fish.

But you also have to remember, of that 400 fish, we all know that about 80 to 90 percent of those fish that escape from the Merced River each year are hatchery-origin fish from the Merced River Hatchery or elsewhere. So 80 to 90 percent, that's a huge proportion. That leaves 10 to 20 percent that are naturally produced.

18 So if these numbers are right, their 19 proposed project would generate somewhere between 20 40 and 80 naturally-producing fall-run Chinook 21 salmon that would escape of the Merced. That's sort of the large context for us. And we looked 22 23 at that, and we've spent a lot of effort getting 24 to those numbers because there's obviously a cost 25 going on in terms of water supply and other

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 economic impacts, what's the value in the Merced?

Also, in the SED there's some other statements, and I'm just going to hit on some of these real quickly.

5 One is that this production would help buffer the system from catastrophic events, such 6 7 as in the last drought. I don't think 1,100 fish or an extra 400 fish out of the Merced is going 8 9 to do a whole lot of buffering if you go through 10 another drought, like we had. It may have some 11 benefits, but I don't think it's going to 12 significantly buffer those impacts.

13 Also, the SED doesn't do much of a job 14 looking at the Central Valley steelhead critical 15 habitat in the Merced River. As Lee has pointed out, when you put out a lot of water in the 16 17 spring, the water temperatures tend to board up 18 in the summer. There is some shifting of flow. 19 But again, we couldn't figure out how that flow 20 shifted or what predicated it or how it would be 21 determined.

So now looking at that shifting, you can see that the water temperatures go down. And an ESA-listed species for critical habitat, there's really not many, if any, steelhead in the Merced,

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

but the critical habitat gets significantly
 affected, which is a serious concern when you're
 talking about ESA-listed species.

Also, the effect on reservoirs fisheries isn't particularly well documented, and I'll talk a little bit more on that as we go on.

7 There's a couple of major things that the 8 SED focuses on in supporting. One is Bay-Delta, 9 obviously these fish going through the Bay-Delta, 10 and another one is floodplain. I'm going to talk 11 about both of those.

12 In terms of Bay-Delta, we didn't see a 13 whole lot of analysis there. And I have heard 14 comments saying that increased flows to the Bay-15 Delta will help escapement. Well, there's 16 actually some pretty interesting data from the 17 Mossdale to Dos Rios to Jersey Point from 1996 to 18 2006. Regardless of -- oh, I'm sorry. Thank 19 you, sir. It showed that basically survivorship, 20 regardless of flow, went down as fish escaped 21 through the Bay-Delta. So the concept that more 22 flow into the Bay-Delta will lead to more 23 escapement isn't particularly supported by the 24 science.

And I think what you'll see is that

25

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 there's a lot going on in the Bay-Delta besides 2 just flow, and that's basically what you have to 3 look at. But the broad statement, put more flow 4 at Vernalis, better escapement, needs to be 5 supported much better in the SED.

6 Also, I think Lee mentioned this earlier, 7 the thermal temperatures, the impact that water 8 temperatures in the San Joaquin aren't 9 particularly conducive to putting fish into the -10 - out of the Merced into the San Joaquin is a 11 problem. And some of the data seems to -- some 12 of the statements in the SED seem to gloss over 13 that.

14 For instance, when you look at some of 15 the information, it shows that the core rearing 16 temperature of the seven-day average daily 17 maximum for rearing wasn't met in May in the San 18 Joaquin, and yet that wasn't brought up too much. 19 And also, it fails to meet the 20 smoltification criteria in April, May and June. 21 And again, that wasn't particularly discussed in 22 the SED, which would have contributing factors to 23 a decrease in fish getting -- in overall 24 escapement.

25 In terms of floodplain, floodplain is a

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

very tricky concept in fisheries. And a lot of
 people confuse it, so we've often found that you
 really need to define it very, very carefully.
 Floodplain has a lot of denotations and
 connotations across society.

6 The SED doesn't define floodplain. When 7 it says it's going to increase more increase of 8 floodplain, it says that's good, but it doesn't 9 say where the floodplain is or why that is good. 10 It doesn't -- we can't find anywhere in the SED 11 how it documented that this was going to -- how 12 much more area was going to be inundated and why 13 that was good, or to even figure in the Merced 14 what exactly was going to be done. So that 15 seemed to be a real weakness concerning that as 16 sort of a core something that's relied on 17 significantly to say that this additional flow 18 will result in this additional benefit.

So you really need to look at things like nutrients, food productions, the quality of the floodplain. And then you have to be very specific of what floodplain you're talking about. Because if you look in the Merced, at least in the upper areas of the Merced that we're talking about where a lot of the production occurs,

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 you're looking at an area that looks a little bit 2 like a moonscape. It's mostly rock. It's the 3 result of an awful lot of dredger mining and 4 windrows.

5 This photograph I'm showing is from the 6 Merced River to the bottom of the photograph is 7 about a half, three-quarters of a mile. So you 8 can put a lot of water up there and you're not 9 going to get the same benefits you would if you 10 were to have a floodplain that had a lot of 11 organic material, a lot of good vegetation, 12 things like that. That's not the Merced River. 13 And when you do analyses like that, you have to 14 be careful that you consider the specificity, not 15 just make generalities.

16 I'm just going to touch on some of the 17 areas that we saw that we thought were some 18 technical improvements that could be made.

19 The first one is basically, using a
20 monthly time step model is a little bit difficult
21 when you're coming up with justifications,
22 biological. You're using that to come up with
23 temperatures. Then you're using those
24 temperatures to come up with maximum temperatures
25 to develop criteria and to say whether you meet

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 those criteria.

2 One failure that we felt in the Merced, 3 at least, was that the Board did not use some 4 models that the Board ordered Merced to do on 5 water balance and water temperature that were 6 daily time steps, in fact, some even sub-daily 7 time steps. We thought you could have done a 8 much better job using the best available science 9 than relying on a monthly model.

10 Also, your evaluation of significance 11 criteria for temperature, in some places it said 12 one degree Fahrenheit change was considered a 13 significant improvement, if you will. Well, 14 that's a nice general concept. But if you're 15 starting at a starting temperature of 80 degrees 16 Fahrenheit and you drop it to 79, the fish 17 probably really don't care. So how that's 18 applied needs to be much more rigorous. And I 19 would suggest different significant criteria than 20 a one degree Fahrenheit change.

Also, the alternatives, it was very hard to figure out how the alternatives were analyzed overall in the SED, so I think that could also be improved from a fishery standpoint.

25 And I apologize for not being more

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

specific, but the generalities I'm giving you is
 because that's what we're dealing with. It was
 hard to find the data and dig down into it.

4 A couple of other items. Again, the 5 steelhead issue and the ESA-steelhead, that we 6 don't believe there's steelhead in the Merced 7 River, but there certainly is critical habitat. 8 And certainly the NMFS will weigh in strongly on this. And it's uncertain how NMFP will look at 9 10 it and say, okay, you're going to improve 11 springtime temperature for a non-listed fall-run 12 Chinook salmon with an impact to an ESA-listed 13 critical habitat. So that's a pretty important 14 point when you figure out how you're going to 15 implement the SED.

16 Also, there's a lot of statements that 17 aren't well-founded. For instance, there's a 18 discussion about how the reservoir changes effect 19 fish in the reservoirs. And I think there's a 20 seven-foot criteria used. And when we looked at 21 the references to document -- I think it's a 15-22 foot, actually. When we looked at the references 23 that documented that, they actually don't say 15 24 feet, they say closer to 1 foot. So there's 25 inaccuracies. And all the analysis are based

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 upon using those references.

Then lastly, the project goals, I heard someone say earlier, developing goals and objectives would be one of the mission statements for the technical group. That's a very important step in implementing any biological plan.

7 But when we looked at this, for instance, 8 one of the guiding goals was to develop viable 9 native fish populations. Well, it seems that the 10 SED confuses abundance with viability. And 11 viability and abundance are not the same thing at 12 all. So I think there needs to be more of a 13 discussion on that.

And also, as I said, there must -- you really should be looking at the Merced, at least, a lot more closely on the structure, not only just flow but structure. Each of these tributaries is very, very different. So when you make summary statements, they don't apply to each of these.

21 And with that, I'll pass it back over to 22 John with our remaining time left on the clock. 23 MR. SWEIGARD: Well, I would respectfully 24 ask that even though it says 46 seconds, that I 25 get a little bit more time to close us out here,

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 given the time we've put into this.

2 For one, I just want to start by, we all 3 put together work products and we all have good 4 ideas. They're not always foolproof and correct 5 and generally they can be improved. As a public agency and a general manager of one, we've been 6 7 in the same situation and gone through the public 8 process and come up with a better viable 9 alternative and solution. And so just keep that 10 in mind. I know sometimes it feels like you're 11 being attacked, but, you know, these are 12 emotional issues. But we also believe we have 13 some good valid input that needs to be taken into 14 account.

15 And just real quickly on the 401 concept, 16 that's also been on the State Water Board's 17 website for quite a while. So absent somebody 18 clarifying that, you know, the State Water Board 19 intends to negotiate with us on the 401, et 20 cetera, the way it reads and the way it reads in 21 the SED, maybe we're paranoid, but it comes across as, hey, we're going to use this tool to 22 23 get what we need.

24 We've talked about economics quite a bit.
25 I just want to put out there that we have a PhD-

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 level work product that indicates in Merced 2 County that the impacts are going to be \$230 3 million a year and almost 1,000 jobs. I would suggest that the State Water Board and staff use 4 5 that as they develop their information moving into May. I have some more detailed information 6 7 in here as to what was left out and why we think 8 it should be included, but we'll put that in our written comments to save some time. 9

10 And also, the three counties are doing an 11 economic analysis on the regional impacts that I 12 think will be done pretty soon, and will also be 13 a valuable tool for you folks to consider.

14 Something that hasn't been mentioned here 15 is actually what happens at Lake McClure. We 16 deliver water to approximately 900 homes in two 17 communities. And they provide \$1.8 million in 18 property taxes to Mariposa County. I've seen no 19 mention of that anywhere. And we're not required 20 to deliver them domestic water. So that is 21 something that, depending on the becoming of all 22 these proceedings, could be something that needs 23 to be reevaluated.

And we also have approximately 240 25 houseboats on Lake McClure that provide about

# CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 \$300,000 in annual property tax revenue to 2 Mariposa County. So I think at some point 3 they're going to want to weigh in on this also. 4 And we've heard a lot about the 5 discrepancies on the benefits of two salmon for 6 this plan. And look, I think absent having 7 details and a detailed plan and this vague 8 adaptive management process, this is what we're 9 left with, we're all left to quess as to what's 10 going to happen. And that's not a very -- that 11 doesn't give us a warm, fuzzy feeling at all. 12 It's not how you -- you can't manage an 13 irrigation district that way, I can tell you 14 that. And I can give you some examples. 15 So if you put yourself in our shoes, you 16 know, we're faced with this. The State Water 17 Board is suggesting they're going to run some water leger from January to February -- to June 18 19 and it's going to be this number. And they may 20 or may not release that water in that time 21 period, and they may or may not want to carry 22 that water over into storage in our reservoir to 23 release at some other date in time for some 24 purpose that we may or may not even know what it 25 is. And as you've heard, that has impacts to

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 temperature, et cetera. It has impacts to our 2 water supply.

3 And then there's a suggestion that, well, 4 we're going to increase the minimum pool in New 5 Exchequer to 300,000 from its current 115,000 6 acre-feet. That, in most years, gives us no 7 access to 185,000 acre-feet of water supply that 8 is our water supply. We've been putting it to 9 reasonable beneficial use. We own the reservoir. 10 And again, that's going to be problematic for us 11 to come to an agreement on.

12 I've told you how much money we've spent 13 on relicensing. We have to make a debt payment. 14 And we obviously had to make some assumptions to 15 generate that debt on hydro revenues and we did 16 that, we did our job. But adaptive management 17 leaves us with no way to quantify what our hydro 18 output will be, what the revenue might be, so 19 that we could make those payments, on top of 20 just, you know, running the district. 21 You know, nobody really likes to talk 22 about the benefits of reservoirs, but these

24 during late summer seasons, almost, you know, in 25 most years. And quite frankly, we release stored

reservoirs keep rivers alive during droughts,

23

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

water downstream that benefits a lot of other
 economies through water supply. That hasn't been
 evaluated and the change in that timing.

You know, with that, I want to change tunes a little bit and say, look, we have -you've heard the mention of the SAFE Plan here quite a bit today. I'm not going to have time to go into all of the details. But suffice it to say that we have a better idea for Merced River lo salmon. It's MercedRiverSAFEPlan.org.

11 What we're saying is that we're willing 12 to embrace our FERC flows immediately, and that's 13 significantly more water than we're required to 14 release right now. There is absolutely habitat 15 restoration that needs to be done. And we 16 generally have agreement with the Department of 17 Fish and Wildlife, that between Snelling and 18 Crocker-Huffman Diversion Dam, there's about five-and-a-half miles that should be the target. 19 20 We have a poster board in the back and we 21 have one up here. We've done extensive 2D 22 ecosystem modeling on how exactly that should be 23 done and all the benefits derived for the salmon's lifecycle while they're in the Merced 24

25 River. You should absolutely take a look at

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that. I mean, that, to us that's real science, 2 and we're putting it out there for everybody to 3 see.

4 CHAIR MARCUS: Good.

5 MR. SWEIGARD: The hatchery is there for a reason on the Merced River. The hatchery was 6 7 not built when we built to make up for any 8 project impacts. If there's a discussion about 9 access for fish to historical spawning habitat, 10 that hasn't existed since the early 1900s. Ιn 11 1903 the Crocker-Huffman Diversion Dam was put in 12 place and that passage is gone. The best habitat 13 is under Lake McClure. That's not going to 14 change. That hatchery was put there to enhance 15 salmon populations in the San Joaquin Basin. We 16 need to modernize the hatchery. We need to have 17 it suit its purpose.

18 And then, of course, we need to address 19 predation. Whether people agree with me or not, 20 I think there's plenty of information out there 21 that shows predation is a problem, even the own 22 actions of California Department of Fish and 23 Wildlife by shipping salmonids from hatcheries to 24 the Delta shows that there's a little bit of a 25 concern --

1 CHAIR MARCUS: Uh-huh.

2 MR. SWEIGARD: -- on their part also. 3 You know, we've talked about all these 4 And I can just tell you, it's important. things. 5 And I think you've heard a lot of here today, 6 perception is a major issue. I mean, it really 7 appears to us that this is a hostile takeover of 8 a locally-owned and paid for reservoir project 9 for the state by the state for the benefit of 10 others, including the environment. And it 11 appears that way because we're trying to figure 12 out the science used to justify it. And it feels 13 like a huge block of environmental water has been identified as needed, and we're going to back 14 15 into the solution using salmon as the poster 16 child for this analysis. And we really are 17 having a hard time getting away with that. 18 And you heard Senator Cannella mention 19 earlier, you know, legislation targeted at kind 20 of pulling the rug out from underneath the 21 districts if they choose to challenge Water 22 Quality Control Plans for their legality. And 23 that just gives not -- it's not a Water Board 24 issue specifically, I don't know, maybe it is, 25 but it's definitely a mistrust of Sacramento

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 issue, and these things all tie together.

2 And not least important, you know, people 3 maybe would not like to hear this, but, you know, 4 we did not destroy the Delta. We didn't 5 channelize the Delta, we didn't pave the Delta, 6 we didn't put farms in the Delta and build 7 levees, but we're being asked to make up for 8 that. And, you know, this community, I get this 9 question all the time, is what makes a Delta farmer better than a Merced farmer? Where's the 10 11 Delta's contribution to this problem? Why do 12 they get a hall pass for developing the Delta 13 when we're constantly under reevaluation of our 14 water rights and Water Quality Control Plans, and 15 what are we doing wrong? 16 CHAIR MARCUS: I think everybody feels 17 equally in that same boat. 18 MR. SWEIGARD: Well, good --19 CHAIR MARCUS: Everybody's --20 MR. SWEIGARD: -- because now I don't 21 feel alone. 22 CHAIR MARCUS: Everybody's in, yeah. 23 MR. SWEIGARD: Right. 24 CHAIR MARCUS: You shouldn't feel alone, 25 to be sure. And hopefully everybody will come

1 together to come up with something.

2 MR. SWEIGARD: Right. And so what I 3 think you've heard today is that we believe that 4 the SED has got a lot of problems, and 5 implementing it is going to be a major challenge. 6 You know, I want to make clear on the 7 SAFE Plan that there's been some talk about a 8 good starting point, et cetera. Look, what we're 9 saying is that's our best foot forward. We've 10 told the state that from the beginning. We're 11 willing to put flows in the river and do these 12 other things now.

13 Your only other alternative is a 14 regulatory and legal process that, everybody has 15 a different time estimate, I would say a decade 16 or longer before anything gets done. And we 17 think that that's a waste of time in negotiating 18 to something. When you've got something in front 19 of you right now that could do something, we 20 don't see the reason for not taking advantage of 21 that situation now.

And with that, it seems the further we go along on these discussions about settlement, even the way the settlement is framed within the SED document, there's this neat little box for

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 settlement that's been established, and you've 2 got to fit in this box. We're not looking at 3 settlement that way. I know that it's been said 4 that --

CHAIR MARCUS: Uh-huh.

5

6 MR. SWEIGARD: -- it's got to be within 7 this range, et cetera. We don't feel like we 8 need to be put in that little box. And we think 9 that everybody else needs to have a little bit 10 more of an open mind. A settlement is where all 11 parties come off their hard positions and realize 12 they're not going to get them, absent their best 13 day in court. And that's kind of what this feels 14 like, is the way that this settlement process 15 seems to be establishing itself is a lot of 16 requirements, and we have to have this and we 17 have to have that, which is everybody else's best 18 day in court and not ours.

19 And so this perception issue is a major 20 deal. This adaptive management thing is 21 absolutely terrifying. It does not give us any 22 good feelings. And we're struggling to find out 23 what the benefits are actually going to be. 24 We've seen water leave regions and never return. 25 The fish are still struggling. Fish have gone up

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 and down. It seems like the fish in the Delta 2 have been in peril for decades, and they continue 3 to be in peril. Maybe they always will be. 4 Maybe it's time for us to acknowledge that the 5 Delta is what it is. We live in man-made system. 6 And you've heard a lot of discussion about humans 7 and I think, you know, we all need to be part of 8 that.

9 That said, we're reasonable. We're 10 willing to sit down and talk about the SAFE Plan. 11 The devil's in the details, obviously. But 12 absent that, I think we've got a lot of concerns. 13 And you've heard it from the community here, 14 they're going to probably demand of our board and 15 our district that we defend our water rights --16 CHAIR MARCUS: Of course. 17 MR. SWEIGARD: -- absent the SAFE Plan. 18 So with that, I want to thank you guys 19 for coming to Merced today. If you have any 20 questions and you want to spend a little time in 21 more detail, not only today, we're always 22 available. We've done tours. Steven has come 23 out and done tours. Your staff has come out in 24 prior years. And we offer that to anybody and 25 everybody --

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 CHAIR MARCUS: Thank you. 2 MR. SWEIGARD: -- that wants to see our 3 system and talk about how it's operated. 4 CHAIR MARCUS: Great. 5 MR. SWEIGARD: Thank you. 6 CHAIR MARCUS: Thank you. 7 (Applause.) 8 Thank you for putting a lot of 9 information into a condensed package, very 10 accessible, and I appreciate it. We'll have a 11 lot of follow-up. I'd want to have long 12 conversations now, but I'm mindful of how many 13 people are here to speak. And we can always come 14 back and sit down, and I think that's the 15 appropriate venue to be able to talk through some 16 of these things. But thank you, very thoughtful, 17 and we'll take it all very seriously. 18 It is already 1:04. I have one more 19 elected official. And then I have approximately 20 -- I may not have the number right, 60 speaker 21 cards. There are a lot of people who need to 22 leave by 1:30, particularly the students. 23 I want to try something so that people 24 can go. And we do need to take a lunch break. 25 And this is something that the Air Board does

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 more than we generally do. I know a number of 2 you have come to indicate your support and you --3 or support for the community, opposition to 4 various things in the SED or things you've heard 5 are in the SED.

6 What I suggest we do is, as opposed to 7 doing a series of even one or two-minute things 8 before we break for lunch, because I know there 9 are people who do need to leave, what I'd like to 10 do is give people an opportunity, and I want to 11 alert staff, they're going to need to get the 12 names down, is to just come up and say, I agree 13 with so and so, to put yourself on record. A lot 14 of things have been said. To say, I agree with 15 the speaker who said X, without then giving a 16 whole minute or two minutes, which defeats the 17 purpose. And they do that at the Air Board and 18 people seem to appreciate it. You've spent all 19 this time to come here. You've certainly 20 listened to a lot of speakers and a lot of good 21 points.

22 So while we take the next elected 23 official, think about whether you would prefer to 24 just come -- we'll get -- we'll just -- people 25 will just get up in line on either side and we'll

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 alternate just saying, you know, I want to 2 register my support for what so and so said. And 3 if that's all you're going to say, we'll just 4 take you all now, and then you can go ahead and 5 get home. Other than that, we can do a few, perhaps, and then take a lunch break. But I 6 7 can't get to everyone who said they have to leave 8 by 1:30 if we do two- or three-minute comments. 9 So as you think about that, I'm going to 10 call on City Councilman and Deputy DA, how 11 interesting, Matt Serrato from Merced. 12 Councilman Serrato? Maybe not here. Maybe he 13 had to leave. Okay. No, that's Tim. 14 Hi, Tim. 15 All right, we'll hold that, in case he 16 comes back. 17 So is anybody interested in taking me up 18 on that offer to just come on down and state your 19 comments? You know, not a minute, not two 20 minutes. That's taking advantage of the people 21 behind you. But if you just want to indicate you 22 agree with somebody, to be on the record? 23 MS. SPIVY-WEBER: Here's someone. 24 CHAIR MARCUS: I feel like I saw someone 25 coming.

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 MS. SPIVY-WEBER: The volunteers. 2 CHAIR MARCUS: Come on down. 3 MR. LARSON: John Larson, a farmer here 4 in the area. And I'm in total agreement with the 5 MID'S SAFE Plan. 6 CHAIR MARCUS: Thank you. 7 Anyone else? 8 MR. MARQUIS: Jeff Marquis, Le Grand, 9 California, a Merced Irrigation District Board 10 Member, lifelong resident of Le Grand, third-11 generation farmer, here with my father, my son 12 Nick. We're in full agreement with everything 13 you've heard today in regards to the passion and 14 the concerns of our communities and our water 15 that our forefathers fought so hard to construct, 16 build and distribute throughout the county. 17 So thank you for attending. 18 CHAIR MARCUS: Thank you for attending. 19 Appreciate it. 20 MR. ORTIZ: And my name is David Ortiz. 21 And I'm President of the area. And I also agree 22 with everything that's been said, and hope you 23 hear well. 24 Thank you very much. 25 Thank you. CHAIR MARCUS:

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1

Others? Sir?

2 UNIDENTIFIED MALE: Good afternoon, 3 Chairman and Committee Members. First of all, 4 I'd like to say, God bless everybody here. I 5 wish you all a merry Christmas and a happy new 6 year. 7 CHAIR MARCUS: Well said. 8 UNIDENTIFIED MALE: The most important 9 thing here, I've heard everybody talk, this month 10 is my birthday. I ain't going to tell you my 11 age. But I listened to all this water here, I'm 12 going to go back to World War I, World War II, 13 the Korean War, the Vietnam War, Lebanon and 14 Granada, Afghanistan and Iraq, and God bless all 15 our troops throughout the United States of 16 America and overseas protecting that American 17 Flag that protects the Constitution of the United 18 States of America, getting up here to speak, the 19 freedom of speech on water. 20 The most important thing from World War I 21 until now is the agriculture and the farmland. 22 It's our vegetables and our food. And most of 23 all, it's the milk. When the ladies go to the 24 grocery stores to feed the babies. That's the

25 most important thing.

CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 And another most important thing is the future farmers of America. They're the ones that 2 3 take over and over and over to make sure that our 4 products are going forward in the land of the 5 United States of America. 6 And all I can say, thank you all for 7 being here and presenting everything to us and 8 everybody to the left, MID. And most of all, I want to thank everybody here for being here. 9 10 Thank you. 11 (Applause.) 12 CHAIR MARCUS: Thank you, sir. 13 UNIDENTIFIED MALE: You're welcome. And 14 I solute you all. 15 CHAIR MARCUS: Thank you, sir. 16 MR. GOODSON: Hello again. My name is 17 Tim Goodson. And I appreciate you guys coming to 18 Merced. I'm the owner and operator of Calaveras 19 Trout Farm. 20 I agree with Merced Irrigation District's 21 plan. I think now is the time to implement that 22 SAFE Plan. We can get water now, instead of 23 fighting in court for years. I think they have a 24 good idea. 25 Thank you.

1 CHAIR MARCUS: Thank you, sir. 2 (Applause.) 3 Hi. Thank you for joining us. Yeah, 4 come right on down together. Sorry the morning 5 went so long. 6 MS. FLORES: Oh, it's okay. Don't worry 7 about it. 8 My name is Jasmine Flores, and this is 9 the Atwater FFA Organization. And we'd just like 10 to take the time to thank you all for allowing us 11 to witness such an educational Board meeting and 12 an issue facing California agriculture and the 13 water that's sustaining our educational programs. 14 We'd just like to thank you for allowing us to 15 witness this, as well as the educational 16 knowledge that we're going to go ahead and take 17 back and take into our agriculture education 18 programs, which is one of the most influential 19 here, not only throughout our valley but 20 throughout our entire state. 21 Thank you very much. 22 (Applause.) 23 CHAIR MARCUS: Very well said. Thank you 24 so much for joining us. You are the future. 25 MR. DEWEES: Dan Dewees, endangered

species, beef cattle producer, Farm Bureau
 Member, and MIDAC, Merced Irrigation Advisory
 Committee Member.
 CHAIR MARCUS: Great. Can you give me

5 your name one more time slower, so we can --6 MR. DEWEES: Dan Dewees. 7 CHAIR MARCUS: Dewees. Thank you. 8 MR. DEWEES: So I'm in total support of 9 the MID SAFE Plan. I think it's a very good 10 plan. And with the Water Board looking into it, 11 I appreciate everything. 12 CHAIR MARCUS: Thank you. 13 MR. HAWKS: Good afternoon. Thank you 14 for allowing us this forum. 15 CHAIR MARCUS: Oh, I'm sorry we're so far This was the best we could do to find a 16 away. big place, so I wish we were a little closer. 17 18 MR. HAWKS: I completely agree with the 19 Merced Irrigation District's SAFE Program. 20 CHAIR MARCUS: And, I'm sorry, your name? 21 MR. HAWKS: My name is Jeff Hawks --22 CHAIR MARCUS: Great. 23 MR. HAWKS: -- H-A-W-K-S. 24 CHAIR MARCUS: Thank you. 25 MR. HAWKS: I completely agree with the

MID SAFE propositioned program as presented this morning. I think it's a viable answer to all of our problems. I just wanted to express that to you.

5 And I'd also like to express to the remainder of the audience an issue which I cannot 6 7 discuss with you, and that is you would take the 8 time to go on your computers and look up the 9 Delta WaterFix twin tunnels --10 CHAIR MARCUS: Yeah, we can't talk about 11 it here. And we can't actually --12 MR. HAWKS: -- you'll find it 13 interesting. 14 CHAIR MARCUS: -- we can't even hear you 15 talk about it --16 MR. HAWKS: Thank you. 17 CHAIR MARCUS: -- outside the -- it's 18 crazy but it's the way the -- we're like judges 19 in that way. 20 MR. HAWKS: I appreciate --21 CHAIR MARCUS: I'm so sorry. 22 MR. HAWKS: I appreciate that. Look it 23 up. 24 (Applause.) 25 CHAIR MARCUS: You can watch all of those

1 hearings, also, on video.

2 MR. TESSIER: Hi. My name is Gary 3 Tessier.

4 CHAIR MARCUS: Hi.

5 MR. TESSIER: Hi. I have a question for 6 the Water Board, you guys. Could you please tell 7 the audience what law gives you the authority to 8 double or more the amount of water you can take 9 from the irrigation districts?

10 CHAIR MARCUS: Well, it's a combination 11 of the Water Code and the public trust. I mean, 12 it's more complicated than that, but it is 13 actually --

MR. TESSIER: But there is no law that says you have authority.

16 CHAIR MARCUS: That's Water Code.

17 MR. TESSIER: Water Code?

18 CHAIR MARCUS: Yeah. It's Porter-

19 Cologne.

20 MS. SPIVY-WEBER: It was passed in --

21 CHAIR MARCUS: Yeah, passed in --

22 MS. SPIVY-WEBER: -- `69.

23 CHAIR MARCUS: -- '69, I think, yeah.

24 MS. SPIVY-WEBER: Back in `69.

25 CHAIR MARCUS: It's kind of old. There

1 actually is, but we can --

2 MR. TESSIER: The Code says you can take 3 any amount you want in percentages? 4 CHAIR MARCUS: Oh, gosh, no. I mean, we 5 set the -- we can set the flows. We're supposed to be setting them. They're overdue over a long 6 7 period of time. And then it gets allocated in a 8 water rights proceeding later on, using the full 9 seniority system. 10 MR. TESSIER: Because I think if our, 11 like some attorneys were to look into this, I 12 think they would probably find your overstepping 13 your boundaries. 14 CHAIR MARCUS: Well, sir, that will 15 clearly be debated over time. But as an 16 attorney, we're actually not -- what we're 17 looking for is help in doing a very tough job. 18 MR. TESSIER: And in the meantime, places 19 like Mendota are devastated from unemployment 20 from no water. We are here called the Appalachia 21 of the west, that's how poor this area is. And 22 you're taking away that water is just going to 23 make it more poor. So --24 CHAIR MARCUS: Thank you. 25 MR. TESSIER: -- thank you.

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 CHAIR MARCUS: That's what we're here to 2 hear.

3 MR. GOTHBERG: Hi. I'm Martin Gothberg. 4 I came here from the Santa Clara Valley. It's a 5 two-and-a-half hour drive, but it was wonderful 6 this morning at 6:30 as the sun was rising. So 7 thank you for the opportunity.

8 This is a wonderful community. I've 9 heard so many heartfelt things and I've taken it 10 all to heart. I personally really do respect the 11 fact that a local solution really needs to be 12 looked at.

I am a contributor to the Tuolumne River Trust. My sentiment goes with salmon. I don't think there is enough or are enough people who can speak for salmon, but I've heard so many people here do it. So I really will look into this more myself.

And thank you again for the opportunity.
CHAIR MARCUS: Oh, thank you for
listening.

22 (Applause.)

23 MR. WOOD: Good afternoon. My name is
24 Roger Wood. I have a lot of history here. I'm

25 76 years old. My father was an MID board member

#### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 from the early '30s until the new dam was
2 finished. And we've never had years like we've
3 had now.

4 CHAIR MARCUS: Right.

5 MR. WOOD: And we never had a year in my 6 whole lifetime with zero allotment of irrigation 7 water, like we had in 2015.

8 CHAIR MARCUS: Uh-huh.

9 MR. WOOD: And so I very strongly support 10 the work that the MID has done in their SAFE 11 Plan, and I hope that you give that really strong 12 consideration.

13 Thank you.

14 CHAIR MARCUS: Yes, we will.

15 (Applause.)

16 MR. METCALF: Good afternoon. My name is 17 Marcus Metcalf. I'm a high school teacher at 18 Atwater High School. I teach a course called 19 Sierra Nevada, and we study hydrology. And we've 20 taken field trips up to the Merced Fish Hatchery 21 to talk about salmon and spawning and how they 22 carry out the process. Excuse me. I'm a little 23 thirsty. My throat's dry.

24 What impressed me was that, upon talking 25 to the individuals there, that the salmon

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 released from the hatchery were actually put into boats and dropped in the Delta. And they have 2 3 sonar imaging technology that actually has to 4 find striped bass populations and drop the --5 CHAIR MARCUS: You should probably go 6 very quickly, because you're not just saying --7 MR. METCALF: Yeah. 8 CHAIR MARCUS: -- you agree with somebody 9 10 MR. METCALF: Yeah. No, but --11 CHAIR MARCUS: -- who has already spoken. 12 MR. METCALF: Okay. 13 CHAIR MARCUS: And the people behind you 14 have held back, many. So just --15 MR. METCALF: There's two people behind 16 me. Sorry. 17 CHAIR MARCUS: Just go guick. 18 MR. METCALF: Anyway, so they drop the 19 fish away from these striped bass so they don't 20 get decimated by the striped bass. CHAIR MARCUS: Uh-huh. 21 22 MR. METCALF: My point is that this is a 23 charade. It's not about salmon. This is about 24 mitigating water flow into the Delta because of 25 the loss of water from the Sacramento because of

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 the WaterFix Plan, which you guys will not allow
2 us to talk about.
3 CHAIR MARCUS: We cannot, under the law,

4 sir. And I just want to say, people can come up 5 with conspiracy theories about why we're doing 6 things. 7 MR. METCALF: It's not a conspiracy 8 theory, it's factual --9 CHAIR MARCUS: No. It is --10 MR. METCALF: -- that you guys are trying 11 to --12 CHAIR MARCUS: It is --13 MR. METCALF: -- run this through. 14 CHAIR MARCUS: It is not true, and it is 15 actually not helpful to us --16 MR. METCALF: Okay. 17 CHAIR MARCUS: -- trying sincerely to 18 figure out what to do on this part of the Plan. 19 MR. METCALF: Well, you can't -- you 20 can't --21 CHAIR MARCUS: But I don't want to get --22 MR. METCALF: -- increase flow --23 CHAIR MARCUS: -- into an argument. 24 MR. METCALF: -- from our rivers after 25 the tunnels are created.

1 CHAIR MARCUS: It's a more --2 MR. METCALF: You have to do it before. CHAIR MARCUS: Excuse me. 3 4 MR. METCALF: So that's why you're here 5 now. 6 CHAIR MARCUS: It's much more complex. 7 MR. METCALF: Okay. 8 CHAIR MARCUS: And we have a history. We 9 have to set the flows for everybody based on the 10 water quality needs, and then we allocate it by 11 water right. 12 MR. METCALF: Which is --13 CHAIR MARCUS: And you all are --14 MR. METCALF: And the SAFE Plan --15 CHAIR MARCUS: -- quite --MR. METCALF: -- looks like a great plan 16 17 as an alternative to what you guys --18 CHAIR MARCUS: Thank you very much. 19 MR. METCALF: -- are talking about. Thank you. 20 21 (Applause.) 22 CHAIR MARCUS: Next? 23 MR. BRAZIL: Good afternoon. My name is 24 Helio Brazil. I'm the Superintendent of McSwain 25 School District, and I was a former

1 superintendent of the Merced River for over 14
2 years.

I want to echo what I believe is a safe plan and a good plan, and urge you and thank you for listening to everyone. This is a passionate community of hardworking people.

7 CHAIR MARCUS: Sure.

8 MR. BRAZIL: And as a Superintendent, I 9 want you to look at it from the perspective of 10 what these students mean and what this will do in 11 terms of impacting how we fund, how we educate 12 and how we lead.

13 So thank you for your time.

14 CHAIR MARCUS: Thank you, sir.

15 (Applause.)

16 MS. WESTMORELAND PEDROZO: Good 17 afternoon. My name is Diana Westmoreland 18 Pedrozo. And I had asked for an opportunity to 19 speak because I was going to a doctor's 20 appointment that I cannot rearrange. And I had a 21 nice little speech that I was going to give, trying to get down to three minutes. But I'm 22 23 going to day, it matters where and how we plant 24 people, food and fish. We matter. All of us 25 here matter. You matter. None of you live in an

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

area that wouldn't exist without dammed rivers.
 I hope you guys consider that, the dammed rivers.

We don't have unimpaired flows anymore. We have people that are living in this state that are going to be -- it's over 40 million. How are we going to feed ourselves?

7 I agree with the SAFE Plan. You need to 8 implement it. And you don't need to go over what 9 they've asked and said they would do. You just 10 need to implement what all the irrigation 11 districts have been doing and are willing to do. 12 Our food is important. How we grow it, 13 where we grow it, it all matters. We need water. 14 And without the discussion about more storage for 15 cooler water, it's ridiculous to even be here.

16 So this piecemeal approach is not 17 practical, it's not good. It's not good for our 18 tax dollars. It's not good for the future that 19 you just saw here, a fantastic group of young 20 people here, the largest FFA Chapter, all urban, 21 in the State of California, along with others 22 that were here that weren't able to speak and had to leave. 23

24 So I ask you, we can't -- we can give you 25 written comments. Are you going to read the 400

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 pages? Are you going to read all the comments 2 that we're going to submit? Because we were here 3 en masse. We were here en masse, but we're not. 4 But believe you, we will continue to keep our 5 feet here and live.

6 My grandson will be seventh-generation 7 resident of Merced County. They came to farm 8 here after the gold played out. We have 9 rearranged our community and our state. We have 10 to live in what our reality is today --

11 CHAIR MARCUS: Uh-huh.

MS. WESTMORELAND PEDROZO: -- not what we wish it was, not where it was, what you think is going to be here. That's what the presentation to the Board of Supervisors was, well, we're assuming, we believe. That is not a document that is legally protected.

18 So I ask you and all you gentlemen here, 19 and I do see a women up there, I'm sorry, you've 20 been blocked from my vision, you need to take it 21 seriously, what we're asking you to do, and 22 consider us as important as you all are, where 23 you live, that you wouldn't have the water you 24 have without what we have done and the ability to 25 feed yourselves.

## CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 I agree with Congressman Costa. I have 2 said this for 20 years, this is a matter of 3 national security. If we cannot feed ourselves, 4 where are we going to get our food? Do you want 5 to rely on China? Hell, they were trying to kill 6 their kids with their formula. Our pets were at 7 odds. Come on, we have the safest, most abundant 8 food supply right where you're standing --9 CHAIR MARCUS: Right. 10 MS. WESTMORELAND PEDROZO: -- right where 11 you're standing. We built on the most productive land throughout this state. So where are we 12 13 going to be 40, 50 years from now? The decisions you make today are very important. Please 14 15 consider us all. 16 Thank you. 17 CHAIR MARCUS: Thank you very much. 18 (Applause.) 19 We will now take a break for lunch until 20 2:00. And I think this --21 MS. SPIVY-WEBER: One more. We have one 22 more. One more. One more. 23 CHAIR MARCUS: One more? Oh, I'm sorry, 24 I didn't see. Please go ahead, of course. 25 MS. SPIVY-WEBER: Oh, two more.

1 CHAIR MARCUS: Two more. Fine. No, it's 2 fine if people go guickly. It's not an opportunity to do two or three minutes, just 3 4 again, out of courtesy to everybody else. 5 Okav. MS. WALSH: Thank you very much. 6 I am Susan Walsh. I am the Interim 7 Superintendent and President of Merced College. 8 And I am here to agree with many of the elected 9 officials that spoke earlier today. 10 Merced College has 9,500 full-time 11 equivalent students which are made up of 12,000 12 or more unduplicated individuals. They are the 13 sons and daughters and grandchildren and the --14 grandchildren, sons and daughters of the 15 employees of the people who stand behind us. And 16 the kind of hit that this would represent to our 17 economy, \$230 million, 1,000 jobs has, pun intended, a downstream effect on young people and 18 19 families who are trying to better themselves by 20 going to school. Far too many of our students, 21 over half, qualify for financial aid. Far too 22 many have income insecurity, housing insecurity, 23 even food insecurity in such a food-rich region. 24 And when you talk about consequences and 25 the effects of what this would do, I want to echo

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

2 challenge to our economy and put the face of my 3 students on that challenge.

what the elected official said about the

4 Thank you very much.

1

5 CHAIR MARCUS: Thank you very much. 6 MS. BURROUGHS: Thank you, Madam 7 Chairman, Members of the Board, and community at 8 large. My name is Rose Marie Burroughs. Our 9 family has farmed here in California for over 100 10 years.

11 You have heard of the travesty that will 12 occur if the proposed proposition of this water 13 take goes through. I pray today that you will 14 have heard our message and that you will stop 15 what you're doing and work in a holistic manner 16 to find the solutions for everyone.

17 And I'd also like to bring it to the 18 attention that when you're looking at a holistic 19 approach, there's more than one solution. And in 20 Sacramento, in the Sacramento River the ammonia 21 that is being let out in the river that effects 22 the plankton and every ecosystem on that river is 23 one of the major causes of our loss of salmon. 24 So let's stop the ammonia pollution in the 25 Sacramento River first, and do all the things

### CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 that we can do before you destroy all of the 2 people in our communities. 3 Thank you. 4 CHAIR MARCUS: Thank you very much. 5 (Applause.) 6 And thank you for your humanity earlier 7 today. I appreciated it. 8 MS. ADAMS: Hi. I quess I'm your sneak-9 in person here. 10 CHAIR MARCUS: No, that's all right. 11 Just --12 MS. ADAMS: My name is Nicola Adams. 13 Thank you so much for allowing me to come here and speak. I am not a farmer. I am not a 14 15 teacher. I'm a mother, a mother of five, a 16 grandmother of nine, a community activist. I 17 work in our community with all parts of our 18 community. 19 My thing is, I'm going to tell you a 20 dream I had which really scares me. I woke up 21 one morning and I went to my kitchen sink, and 22 when I turned on my sink, sand came out of my 23 faucet. This nightmare that I had is a reality 24 for a lot of other people, and we have to really

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

think about that. There are places that are

1 getting their water that are being brought in.
2 Farming is one of the staples of our
3 community. It is what has made California,
4 basically, a Golden State, is farming. In this
5 community alone we have over a \$3 billion
6 industry with our almonds, walnuts and
7 pistachios. That's people's lives.

8 When I go to the grocery store, because I 9 don't farm, I depend on these people out here, 10 all of them, to bring to my grocery store what I 11 need in order to feed my family. So we have to 12 take care of them in order for me to be able to 13 take care of us.

14 And so implore you, that whatever my 15 Congressman said, I can't repeat what he said but 16 I remember some of his words, that it's looking 17 out for us, that it's looking out for my family, 18 that it's looking out for my grandchildren, that 19 it's looking out for these families, that it's 20 looking out for these young kids when they come 21 up and have families of their own. We have to 22 put in place things for future generations, not 23 just who you see here standing before you, but 24 for people who are yet to be born. And so we 25 have to put things in place for those farmers who

> CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 224-4476

1 are going to come up who are yet to set foot on a 2 farm. 3 So please, please, I implore you, look at 4 this and do what's right, not just for us here 5 but for our future generations. 6 Thank you. 7 CHAIR MARCUS: Thank you very much. 8 Thank you. 9 (Applause.) 10 That's, you know, that's a nice note to 11 break on, too, so let's come back at 2:15, 12 because I think people do need to move cars. And 13 then I will ask that someone help go through 14 these cards and figure out who's already spoken. 15 And we'll all see you back at 2:15. 16 (Off the record at 1:30 p.m.) 17 18 19 20 21 22 23 24 25

## **REPORTER'S CERTIFICATE**

I do hereby certify that the testimony in the foregoing hearing was taken at the time and

place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 19th day of December, 2016.

PETER PETTY CER\*\*D-493 Notary Public

# TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 26th of January, 2017.

Barbara Little Certified Transcriber AAERT No. CET\*\*D-520