Hydropower Resources Bay-Delta Plan (Phase 2)

PRESENTATION TO STATE WATER RESOURCES CONTROL BOARD NOVEMBER 14, 2012

BY TIM HAINES DEPUTY GENERAL MANAGER, ENERGY STATE WATER CONTRACTORS



Align Water and Energy Policy

- **Issue** State Board Water Quality objectives may be at cross purposes with California energy policy.
- **Energy Policy** Concerns with Global Climate change lead to AB32 and SB 2X1. <u>Places</u> <u>greater demand on flexible generation</u>.
- Water Quality Objectives Improve water quality for the Sacramento-San Joaquin Delta. <u>Potentially reduces availability of flexible generation</u>.



SWP Generation and Pumping

- The SWP hydropower plants produce about 1,750 MW of capacity and average 4,000 GWh of energy annually
- SWP pumps consume approximately 7,500 GWh of energy annually
- The SWP is the single largest end user of the CAISO grid
- The SWP hydropower generation and pumping are flexible resources



Evolution of Energy Policy

1960 to 1998

- •Vertically Integrated Utilities
- •Bilateral Arrangements for Power and Transmission
- •Utilities responsible to keep lights on

1998 to 2006

- •AB 1890 Passed (Deregulation Law) •Create CAISO and CalPX Markets
- (introduced competition)
- •Seams issues with adjacent utility
- system
- •Significant natural gas price volatility

2006 to Now

- •AB 32 (2006) Carbon Reduction
 •SB 1X2 (2011) 33% Renewable
 •Once-Thru Cooling Plants Phase out
 •Cap-and-Trade Regulations
 •Water Quality Objectives
- •WECC Reliability Standards

Big Policy Changes are:

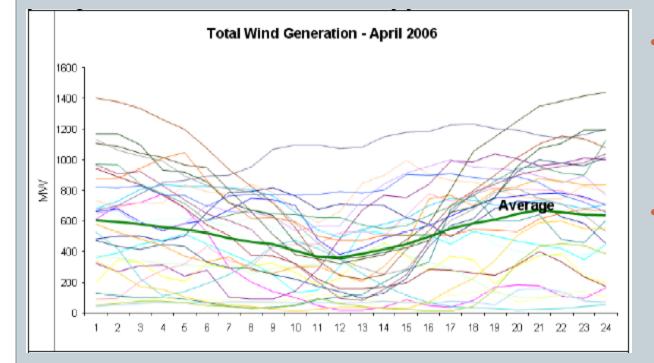
- Increasing Complexity of Operations
- Occurring at an ever increasing rate

Operation

+ Competition

+ Integration

Need for Flexible Generation



CAISO 2010 Studies predict

- Most new renewable generation will be intermittent
- More SWP-like power resources will be needed

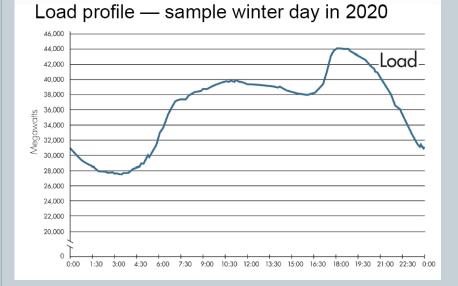
State Water Board Dilemma

 Achieve Delta goals without compromising state energy policy

Need for Flexible Generation

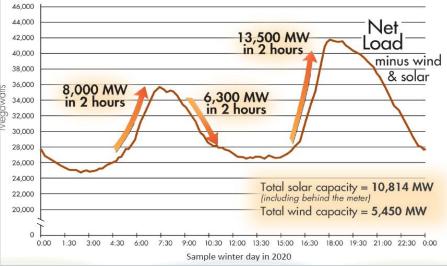
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Anticipated Power Demand



Power Demand Net Intermittent

Flexible resources will be essential to meeting the net load demand curve



SWP Flexible Generation and Pumping

- **Regulation** Generation that is already up and running and can be increased or decreased almost instantly to keep energy supply and energy use in balance.
- **Spinning Reserves** Generation that is running at less than full output, with additional capacity that can be increased within minutes.
- Non-Spinning Reserves Generation that is not running, but can be brought up to speed within ten minutes. Pump-drop that can be reduced within ten minutes can also supply non-spinning reserve.
- **Replacement Reserves** Generation that can begin contributing to the grid within an hour.

SWP Flexible Generation and Pumping (cont.)

- The SWP plays another prominent role in maintaining the reliability of the California power grid.
- The SWP delivers a protection system that is triggered during abnormal conditions.
- The protection system is in lieu of constructing major new transmission in California.
- This protection system was triggered in September 2010 and June 2012.
 - During each event the SWP curtailed about 1,000 MW of generation and pump load in order to maintain the reliability of the power grid.
 - This is equivalent to being able to turn off power to 1/3 of Sacramento.
 - There are few, if any, comparable sources of such special protection connected to the California power grid.

SWP Flexible Generation and Pumping (cont.)

- SWP generates on-peak and pumps off-Peak. This is a significant reliability and economic benefit to the California power grid.
 - Reliability: The power grid is most stressed during the summer peaks. The power grid is susceptible to over-generation conditions during the spring off-peak.
 - Economic: Power is produced when it is the most valuable and consumed when it is least valuable.
- Water Quality Objectives could cause a shift in SWP operations negating these statewide benefits.

California Carbon Reduction Policy

- The California carbon reduction requirement, established in AB32, is to achieve 1990 level of emissions by 2020.
- The electricity sector is subject to AB32 regulations.
- The cap for electric sector emissions in 2012 is 97.7 million metric tons (MMt). First auction is being run today.
- Each year beginning in 2013 through 2020, the electric sector emission cap shall be reduced by approximately 2%.
- Hydropower does not produce carbon when power is produced.
- Other flexible generation sources do produce carbon.

Conclusion

- The Water Quality Objectives may be at cross purposes of state energy policy if:
 - It impacts on flexible hydropower
 - Limits the CAISO ability to manage the grid
 - It increases the statewide cost of power
 - Increases the amount of carbon in the generation fleet
- The Phase 2 of the update to the Bay-Delta Plan should include the proper assessment of hydropower impacts