Northern California Coalition

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> Reclamation District #999 Reclamation District #2024 (Orwood Palm Island) Reclamation District #2038 (Lower Jones Tract) Reclamation District #2072 (Woodward Tract) **Regional Council of Rural Counties Regional Water Authority Sacramento Municipal Utility District** Sacramento Suburban Water District San Francisco Public Utilities Commission San Joaquin County San Joaquin River Group Authority San Juan Water District **South Delta Water Agency** Stockton East Water District **Tuolumne Utilities District Woodbridge Irrigation District Yolo County Flood Control & Water Conservation District Yuba County Water Agency**

November 4, 2010

Karen Scarborough Undersecretary, California Natural Resources Agency 1416 Ninth Street, Suite 1311 Sacramento, CA 95814

Dear Ms. Scarborough:

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As interested observers of the Bay Delta Conservation Plan (BDCP) process, we submit comment on BDCP issues and work products, including the upcoming November 18, 2010

document that will reflect the progress to date. In advance of the release of the November document, we would like to reiterate two foundational concerns that we believe should be addressed in any public BDCP documents.

Water Rights and Delta Flows – The Delta Reform Act of 2009 states that water rights shall not be impaired or diminished as a result of its provisions, which include the BDCP. As explained in the September 3, 2010 letter from Somach Simmons & Dunn (copy attached), the current "ranges of operations" being considered by the BDCP include contributions of flow from upstream water users who are not party to the BDCP. We strongly agree with the Somach Simmons & Dunn finding that such a proposal is neither lawful nor appropriate for inclusion in the BDCP. It is critical that the BDCP expressly acknowledge that the parties to the BDCP – not third parties – have full responsibility to satisfy any flow obligations described as part of the BDCP alternatives.

Funding – A realistic funding plan is necessary to assure a successful BDCP, and in fact is a legal requirement. However, there has been very little open discussion of the total program costs, allocation of those costs, or sources of funding. Although the south of Delta exporters have agreed to pay for conveyance facilities, the other elements of the plan will carry a substantial cost. In this time of unprecedented government budget shortfalls, it is critical to have complete transparency in deliberations on how the BDCP will be funded. Costs must be apportioned on the basis of benefits received. The applicants for the BDCP, or potentially regulated entities (PREs), will derive tangible benefits of considerable value from the BDCP and they must shoulder an appropriate share of the total costs in exchange for those benefits. The November 18th document should describe in detail the benefit that the PREs will receive, as well as any benefits that the public is expected to receive and pay for.

Finally, as the BDCP Steering Committee quickly approaches its deadline for completion of a Delta Plan, we expect that the Plan will include mitigation flows for any proposed new conveyance facility around the Delta, and it will lay out a plan for financing the entire, expensive Delta fix. The BDCP has been an applicant-driven process where the direct beneficiaries define the parameters on flows and public finances. However, many of the water, environmental, and land use interests that are not represented on the BDCP Steering Committee may be profoundly affected by this Plan.

Therefore, we strongly urge that the State and Federal Governments provide for full Due Process, affording interested parties opportunities to present evidence and input, on the record, regarding all elements of the BDCP before the Steering Committee adopts its Plan. Fundamental principles of fairness demand Due Process be afforded to all interests before this Plan is adopted.

Given the great importance of the BDCP, we urge you to explicitly address these continuing concerns, and commit to transparency and openness so that everyone can understand the issues

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and the proposed solutions. This is essential in reaching a mutually agreeable outcome that all affected interests can support.

Sincerely,

Joone Lopez, General Manager Calaveras County Water District

Donna Leatherman, General Manager Calaveras Public Utility District

Dante John Nomellini, Counsel Central Delta Water Agency

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Environmental & Water Resources

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Michael Sweeney, Mayor City of Hayward

Willie W. Weatherford, Mayor

City of Manteca

Derrick Whitehead, Environmental Utilities

Director

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James R. Sweeney, Board of Directors, Chair

James R Sweeney

El Dorado County Water Agency

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Kurt Reed, General Manager Foresthill Public Utility District

Thaddeus Bettner, General Manager Glenn-Colusa Irrigation District

Tom Hoover, General Manager Jackson Valley Irrigation District

Tom Henie, General Manager Kirkwood Meadows Public Utility District

Allen Short, General Manager

Modesto Irrigation District

Edward Steffani, General Manager North San Joaquin Water Conservation District Undersecretary Karen Scarborough November 4, 2010 Page 6 of 8

David Guy, President Northern California Water Association

David Breninger, General Manager Placer County Water Agency

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Edward R. Crouse, General Manager Rancho Murieta Community Services District

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Anders Christensen, General Manager Woodbridge Irrigation District

Tim O'Halloran, General Manager Yolo County Flood Control & Water Conservation District

Curt Aikens, General Manager Yuba County Water Agency Undersecretary Karen Scarborough November 4, 2010 Page 8 of 8

Attachment

Cc: Senators Dianne Feinstein & Barbara Boxer

Members of California Congressional delegation

Kenneth Salazar, Secretary of the Interior

David Hayes, Deputy Secretary of the Interior

Mike Connor, Commissioner, Bureau of Reclamation Donald Glaser, Director, USBR Mid-Pacific Region

Governor Arnold Schwarzenegger

Lester Snow, Secretary, Natural Resources Agency

Mark Cowin, Director, Department of Water Resources

John McCamman, Director, Department of Fish and Game

Members of the California Legislature

Delta Stewardship Council

State Water Resources Control Board