

Winston H. Hickox Secretary for Environmental Protection

State Water Resources Control Board



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Gray Davis Governor

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NOTICE OF PUBLIC HEARING

PROPOSED AMENDMENT OF LICENSE 5118 (APPLICATION 15168) of Masonite Corporation

Russian River in Mendocino County

The Hearing will commence at 9:00 a.m. on Tuesday, April 29, 2003

at Joe Serna Jr./Cal EPA Building Sierra Hearing Room – Second Floor 1001 I Street, Sacramento

SUBJECT OF THE HEARING

The purpose of this hearing is for the State Water Resources Control Board (SWRCB) to receive evidence relevant to determining whether to amend License 5118 of Masonite Corporation.

BACKGROUND

The SWRCB's Division of Water Rights (Division) issued License 5118 (Application 15168) to Harriet O. White on May 12, 1958. The license was assigned to Masonite Corporation on July 7, 1994. License 5118 authorizes the diversion of 0.55 cubic feet per second (cfs) of water from the Russian River from about May 1 to about October 15 of each year for the purpose of irrigation.

On April 5, 2002, the Division of Water Rights distributed a Proposed Order Issuing Amended License 5118, and subsequently received a timely request for hearing. The Division alleges that the Licensee has failed to utilize the entire place of use described in the license. The proposed Order also corrects the point of diversion, adds an annual amount limitation of 88 acre-feet and adds or revises standard license terms or conditions. The Proposed Order Issuing Amended License states:

"WHEREAS:

 License 5188 was issued pursuant to permitted Application 15168 on May 12, 1958, and was recorded with the County Recorder of Mendocino County on May 13, 1958. Recording of this license, and subsequent orders issued thereto, is prescribed by Water Code section 1650.

- 2. The Division of Water Rights (Division) record of ownership for License 5118 shows the current holder of the license as Masonite Corporation.
- 3. Division staff conducted an inspection on September 19, 2001. Based on this inspection, staff determined that the description of the Point of Diversion is inaccurate, and the Place of Use has been reduced. The Division also determined that an annual amount limitation should be added to the license.
- 4. The State Water Resources Control Board (SWRCB) has determined that the license shall be amended to include the following specific corrections or changes:
 - a. correction in the description of the Point of Diversion,
 - b. correction in the description of the Place of Use by reducing the area served from 62 acres to 25 acres, and
 - c. addition of an annual amount limitation.
- 5. The SWRCB standard license terms pertaining to continuing authority, water quality objectives, protection of endangered species, and the need for a State Department of Fish and Game stream alteration agreement shall be updated or added to the amended license.
- 6. The SWRCB has determined the amended license does not constitute an initiation of a new right, and does not injure prior rights or the public trust resources of the State."

KEY ISSUES

- 1. Should License 5118 be amended to correct the description of the Point of Diversion?
- 2. Should License 5118 be amended to reduce the place of use from 62 acres to 25 acres?
- 3. Should License 5118 be amended to add an annual quantity limitation, in the amount of 88 acre-feet?
- 4. Should License 5118 be updated by revising and adding the standard license terms described in the Proposed Order?

ABOUT THIS HEARING

In this hearing, the Division of Water Rights will be represented by an enforcement team who will be a party in the hearing. The enforcement team members will be John O'Hagan, Senior Engineer, Aaron Miller, Staff Engineer, and Barbara Katz, Senior Staff Counsel. The enforcement team is separated by an ethical wall from the hearing team, and is prohibited from having *ex parte* communications with members of the hearing team regarding substantive issues and controversial procedural issues within the scope of this proceeding.

The hearing team will consist of the hearing officer, other Board members, and the hearing staff. The hearing staff will assist the hearing officer and the other members of the SWRCB in the hearing.

HEARING PARTICIPATION

IF YOU WANT TO TAKE PART IN THIS HEARING, you should carefully read the enclosure entitled "Information Concerning Appearance at Water Right Hearing." As stated in that enclosure, parties intending to present evidence at the hearing must submit a <u>Notice of Intent to Appear</u>, which must be received by the SWRCB on or before noon on Thursday, <u>March 27, 2003.</u>

To facilitate exchange of testimony, exhibits and witness qualifications, on or about <u>April 2</u>, <u>2003</u>, the SWRCB will mail out a list of those parties who have indicated an intent to participate in the hearing.

Copies of witnesses' proposed testimony, exhibits, list of exhibits, and qualifications must be served upon and received by the SWRCB and each of the parties who have indicated their intent to appear no later than noon on Thursday, <u>April 10, 2003</u>.

PARKING AND ACCESSIBILITY

The enclosed maps show the location of the Joe Serna Jr./Cal EPA Building and public parking sites in Sacramento. The Joe Serna Jr./Cal EPA Building Sierra Hearing Room is accessible to persons with disabilities.

IF YOU HAVE ANY QUESTIONS

SWRCB member Gary Carlton will be the hearing officer presiding over this proceeding. Some or all of the other Board members may be present during the hearing. SWRCB staff hearing team members will be Barbara Leidigh, Staff Counsel IV, and Jean McCue, Staff Engineer. *Ex parte* communications with either SWRCB members or SWRCB staff on the hearing team regarding substantive issues within the scope of the proceeding are prohibited during the pendency of this proceeding. (Gov. Code, §§ 11430.10-11430.80.) Communications regarding routine <u>noncontroversial</u> procedural matters (see Gov. Code, § 11430.20, subd. (b).) should be directed to Barbara Leidigh at (916) 341-5190.

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Clerk to the Board

Enclosure

Date: March 5, 2003

Enclosure 1

INFORMATION CONCERNING APPEARANCE AT WATER RIGHT HEARINGS

The following procedural requirements will apply and will be strictly enforced for purposes of the above-mentioned hearing.

1. **HEARING PROCEDURES GENERALLY**: The hearing will be conducted in accordance with the procedures for hearings set forth at California Code of Regulations, title 23, sections 648-649.6 and 760, as they currently exist or may be amended. A copy of the current regulations, and the underlying statutes, governing adjudicative proceedings before the State Water Resources Control Board (SWRCB) is available upon request or may be viewed at the SWRCB's web site: http://www.swrcb.ca.gov/water_laws/.

Each party has the right to call and examine witnesses, introduce exhibits, cross-examine opposing witnesses on any matter relevant to the issues even if that matter was not covered in the direct examination, impeach any witness, rebut adverse evidence, and subpoena, call and examine an adverse party or witness as if under cross examination. The hearing officer may extend these rights to a non-party participant or may limit the participation of a non-party participant.

Any requests for exceptions to the procedural requirements specified in this notice shall be filed in writing. To provide time for other participants to respond, the hearing officer will rule on procedural requests filed in writing no sooner than fifteen days after receiving the request, unless an earlier ruling is necessary to avoid disrupting the hearing.

- 2. **PARTIES**: The parties are the water right holders whose exercise of their water rights may be modified as a result of this hearing and other interested persons or entities who intend to present evidence. Only parties and other participants who are authorized by the hearing officer will be allowed to present evidence. A person or entity who appears and presents only a policy statement will not be allowed to participate in other parts of the hearing. The rules for policy statements are discussed below.
- 3. **NOTICE OF INTENT TO APPEAR**: Participants in this hearing must file a Notice of Intent to Appear and 8 copies thereof which must be received by the SWRCB no later than **noon** on <u>March 27, 2003</u>. Failure to submit a Notice of Intent to Appear and exhibits in a timely manner may be interpreted by the SWRCB as intent not to appear.

The Notice of Intent to Appear must state the name and address of the participant; and if the participant is a party or desires to be recognized as a party, the name of each witness who will testify on the participant's behalf; a brief description of the proposed testimony; and an estimate of the time, not to exceed 20 minutes, that the witness will take to present a brief oral summary of the witness's testimony. The witness's testimony must be submitted in writing as described in section 4 below. Participants should indicate how they intend to participate in the hearing by marking the appropriate box on the Notice of Intent to Appear. Participants who do not intend to present a case in chief but who may wish to cross-examine witnesses or present rebuttal should so indicate on the Notice of Intent to Appear. Participants who decide not to present a case in chief after having submitted a Notice of Intent to Appear should notify the SWRCB and the other participants as soon as possible. In order to expedite the exchange of information and lower the cost of participating in the hearing, the SWRCB encourages participants to submit written policy statements, written opening statements, written testimony, exhibits, and Exhibit Identification Indexes to the SWRCB in electronic form. In addition, participants may exchange the foregoing documents in electronic form. Hearing participants are not required to either submit these documents in electronic form or accept electronic service; however, those who choose to submit these documents electronically must comply with the requirements described in section 5, below. If you are willing to accept electronic media service in lieu of receiving hard copies of items, please check the appropriate box on the Notice of Intent to Appear.

Following receipt of the Notices of Intent to Appear, the SWRCB will mail to each participant who has submitted a notice a service list of participants. The service list will indicate which participants agreed to accept electronic service. No later than <u>noon on</u> <u>Thursday, April 10, 2003</u>, each participant shall serve a copy of its Notice of Intent to Appear on each of the participants identified on the service list and shall also serve on the SWRCB and the participants on the service list a statement of service that indicates the manner of service. If there is any change in the hearing schedule, only those persons or entities who have filed a Notice of Intent to Appear will be informed of the change.

4. WRITTEN TESTIMONY AND OTHER EXHIBITS: Exhibits include written testimony, statements of qualifications of expert witnesses, and other documents to be used as evidence. Each participant proposing to present testimony on factual or other evidentiary matters at the hearing shall submit such testimony in writing.¹ Written testimony shall be designated as an exhibit, and must be submitted with the other exhibits. Oral testimony that goes beyond the scope of the written testimony may be excluded. A participant who proposes to offer expert testimony must submit an exhibit containing a statement of the expert witness's qualifications.

Each participant shall submit to the SWRCB either: (1) <u>eight</u> paper copies of each of its exhibits or (2) two paper copies and one electronic copy of each of its exhibits. Each participant shall also serve a copy of each exhibit on every participant on the service list. Participants may serve those parties who agree to electronic service with an electronic copy of exhibits. Participants must serve paper copies of exhibits on those participants who do not agree to electronic service.

With its exhibits, each participant must submit to the SWRCB and serve on the other participants a completed Exhibit Identification Index. If possible, each participant should submit to the SWRCB and serve on the other participants an electronic copy, as well as a paper copy of the Exhibit Identification Index. Please see Section 5 for details regarding electronic submissions.

A statement of service with manner of service indicated shall be filed with each participant's exhibits. The exhibits and indexes for this hearing, and a statement of service, must be **received** by the SWRCB by **noon on Thursday**, <u>April 10, 2003</u> and served on the other participants on or before that date.

¹ The hearing officer may make an exception to this rule if the witness is adverse to the participant presenting the testimony and is willing to testify only in response to a subpoena or alternative arrangement. In such a case, the hearing officer may allow presentation of the oral direct testimony without requiring written testimony.

The following requirements apply to exhibits:

- a. Exhibits based on technical studies or models shall be accompanied by sufficient information to clearly identify and explain the logic, assumptions, development, and operation of the studies or models.
- b. The hearing officer has discretion to receive in evidence by reference relevant, otherwise admissible, public records of the SWRCB and documents or other evidence that have been prepared and published by a public agency, provided that the original or a copy was in the possession of the SWRCB before the notice of the hearing is issued. (Cal. Code Regs., tit. 23, § 648.3.) A participant offering an exhibit by reference shall advise the other participants and the SWRCB of the titles of the documents, the particular portions, including page and paragraph numbers, on which the participant relies, the nature of the contents, the purpose for which the exhibit will be used when offered in evidence, and the specific file folder or other exact location in the SWRCB's files where the document may be found.
- c. A participant seeking to enter in evidence as an exhibit a voluminous document or database may so advise the other participants prior to the filing date for exhibits, and may ask them to respond if they wish to have a copy of the exhibit. If a participant waives the opportunity to obtain a copy of the exhibit, the participant sponsoring the exhibit will not be required to provide a copy to the waiving participant.
- d. Exhibits that rely on unpublished technical documents will be excluded unless the unpublished technical documents are admitted as exhibits.
- 5. **ELECTRONIC SUBMISSIONS:** Participants are encouraged to submit the following documents to the SWRCB in electronic form: written opening statements, written policy statements, written testimony, exhibits, and Exhibit Identification Indexes. In addition, the foregoing documents may be served electronically on those participants who have agreed to accept electronic service. Paper copies of all other documents must be submitted to the SWRCB and served on the other parties, unless the hearing officer specifies otherwise.

Any documents submitted or served electronically must be in Adobe[™] Portable Document Format (PDF), except for Exhibit Identification Indexes, which must be in a version supported by Microsoft Excel 97 (preferred) or Word 97. Electronic submittals to the SWRCB of documents less than 5 megabytes in size may be sent via electronic mail to: <u>WrHearing@waterrights.swrcb.ca.gov</u> with subject of "Masonite Corporation". Electronic submittals to the SWRCB of documents greater than 5 megabytes in size should be sent by mail, in PDF format, on ZIP[™], JAZ[™], or compact disk (CD[™]) media. Electronic service on participants shall be in the same format as submittals to the SWRCB, but should be submitted to the other participants by mail on CD.

Participants who agree to electronic service may request that specific documents be provided to them in paper copy. Requests should be made to the participant who submitted the document, not to the SWRCB. Participants who receive such a request shall provide a paper copy of the requested document within five days of the date the request is received. The SWRCB will post a list of all exhibits submitted for the hearing on its website at <u>http://www.waterrights.ca.gov/hearings</u>.

6. **ORDER OF PROCEEDING**: The SWRCB member serving as hearing officer will follow the Order of Proceedings specified in California Code of Regulations, title 23,

section 648.5. Participants should take note of the following additional information regarding the major hearing events.

- a. <u>Policy Statements</u>: Pursuant to California Code of Regulations, title 23, section 648.1, subdivision (c), the SWRCB will provide an opportunity for presentation of nonevidentiary policy statements or comments by interested persons who are not participating in the hearing. Policy statements will be heard at at the start of the hearing, immediately after the hearing officer identifies the parties and other participants. Policy statements are subject to the following provisions in addition to the regulation:
 - i. Policy statements are not subject to the prehearing requirements noted above for testimony or exhibits, except that persons wishing to make policy statements are requested to file a Notice of Intent to Appear, indicating clearly an intent to make only a policy statement.
 - ii. The SWRCB requests that policy statements be provided in writing before they are presented. Please see Section 5, above, for details regarding electronic submittal of policy statements. Oral summaries of the policy statements will be limited to five minutes or such other time as established by the hearing officer.
- b. <u>Presentation of Cases in Chief</u>: Each participant may present a case in chief addressing the key issues identified in the hearing notice. The case in chief will consist of any opening statement provided by the participant, oral testimony, introduction of exhibits, and cross examination of the participant's witnesses. The hearing officer may allow redirect examination and recross examination. The hearing officer will decide whether to accept the participant's exhibits in evidence upon a motion of the participant after the case in chief has been completed.
 - i. **Opening Statements**: At the beginning of a case in chief, the participant or the participant's attorney may make an opening statement briefly and concisely stating the objectives of the case in chief, the major points that the proposed evidence is intended to establish, and the relationship between the major points and the key issues. Oral opening statements will be limited to <u>20 minutes</u> per participant. A participant may submit a written opening statement. Please see section 5, above, for details regarding electronic submittal of written opening statements. Any policy-oriented statements by a participant should be included in the participant's opening statement.
 - ii. **Oral Testimony**: All witnesses presenting testimony shall appear at the hearing. Before testifying, witnesses shall swear or affirm that the written and oral testimony they will present is true and correct. Written testimony shall not be read into the record. Written testimony affirmed by the witness is direct testimony. Witnesses will be allowed up to 20 minutes to summarize or emphasize their written testimony on direct examination.² Each participant will be allowed up to two hours total to present all of its direct testimony.³
 - iii. **Cross Examination**: Cross examination of a witness will be permitted on the party's written submittals, the witness' oral testimony, and other relevant matters. If a participant presents multiple witnesses, the hearing officer will decide whether the participant's witnesses will be cross examined as a panel.

 $^{^{2}}$ The hearing officer may allow additional time for the oral direct testimony of the witness if the witness is adverse to the participant presenting the testimony and the hearing officer is satisfied that the participant could not produce written direct testimony for the witness.

³ The hearing officer may, for good cause, approve a party's request to use more than two hours total to present direct testimony during the party's case in chief.

Cross examiners initially will be limited to one hour per witness or panel of witnesses. The hearing officer has discretion to allow additional time for cross examination if there is good cause demonstrated in an offer of proof. Any redirect examination and recross examination permitted by the hearing officer will be limited to the scope of the cross examination and the redirect examination, respectively. Witnesses may be cross examined on relevant subjects that are not covered in the direct testimony. (Gov. Code, § 11513, subd. (b).) Ordinarily, only a participant or the participant's representative will be permitted to examine a witness, but the hearing officer may allow a participant to designate a person technically qualified in the subject being considered to examine a witness. SWRCB members and the SWRCB's counsel may ask questions at any time, and the SWRCB members and staff may cross examine any witness.

- c. <u>Rebuttal</u>: After all participants have presented their cases in chief and their witnesses have been cross-examined, the hearing officer will allow participants to present rebuttal evidence. Rebuttal evidence is new evidence used to rebut evidence presented in another participant's case in chief. Rebuttal testimony and exhibits need not be submitted prior to the hearing. Rebuttal evidence is limited to evidence that is responsive to evidence presented in a case in chief, and it does not include evidence that should have been presented during the presenter's case in chief. It also does not include repetitive evidence. Cross-examination of rebuttal evidence will be limited to the scope of the rebuttal evidence.
- d. <u>Closing Statements and Legal Arguments</u>: At the close of the hearing or at other times if appropriate, the hearing officer may allow oral arguments or set a schedule for filing briefs or closing statements. If the hearing officer authorizes the participants to file briefs, six copies of each brief shall be submitted to the SWRCB, and one copy shall be served on each of the other participants on the service list. A participant shall not attach a document of an evidentiary nature to a brief unless the document is at the time in the evidentiary hearing record or is the subject of an offer of the document in evidence. Every participant filing a brief shall file a statement of service with the brief, indicating the manner of service.
- e. Large Format Exhibits: Participants submitting large format exhibits such as maps, charts, and other graphics shall provide the original for the hearing record in a form that can be folded to $8 \frac{1}{2} \times 11$ inches. Alternatively, participants may supply, for the hearing record, a reduced copy of a large format original if it is readable.
- 7. **AUDIO-VISUAL EQUIPMENT:** Participants who require Audio-Visual Equipment for their presentations should contact the Division one week prior to the first day of hearing to make arrangements with staff.
- 8. EX PARTE CONTACTS: During the pendency of this proceeding, commencing no later than the issuance of the Notice of Hearing, there will be no *ex parte* communications between SWRCB members or SWRCB hearing staff and any of the participants regarding substantive issues within the scope of the proceeding. (Gov. Code, §§ 11430.10-11430.80.) Communications regarding <u>noncontroversial</u> procedural matters are permissible, but ordinarily should be directed to SWRCB staff, not SWRCB members. (Gov. Code, § 11430.20, subd. (b).)
- 9. **RULES OF EVIDENCE:** Evidence will be admitted in accordance with Government Code section 11513. Hearsay evidence may be used to supplement or explain other

evidence, but over timely objection shall not be sufficient in itself to support a finding unless it would be admissible over objection in a civil action.

10. **SUBMITTALS TO THE SWRCB:** Notices of Intent to Appear, written testimony and other exhibits submitted to the SWRCB should be addressed as follows:

Division of Water Rights State Water Resources Control Board P.O. Box 2000 Sacramento, CA 95812-2000 Attn: Jean McCue Phone: (916) 341-5351 Fax: (916) 341-5400

Email: <u>WrHearing@waterrights.swrcb.ca.gov</u> With Subject of "Masonite Corporation"

NOTICE OF INTENT TO APPEAR

plans to participate in the water right hearing regarding:

(name of party or participant)

Proposed Amendment of License 5118 (Application 15168) of Masonite Corporation

Scheduled for April 29, 2003

 \Box I/we intend to present a policy statement only:

 \Box I/we intend to participate by cross-examination or rebuttal only

□ I/we agree to accept electronic service of hearing-related materials

□ I/we plan to call the following witnesses to testify at the hearing:

NAME	SUBJECT OF PROPOSED TESTIMONY	ESTIMATED LENGTH OF DIRECT TESTIMONY	EXPERT WITNESS (YES/NO)

(If more space is required, please add additional pages or use reverse side)

Name, Address, Phone Number and Fax Number of Attorney or Other Representative

Signature:	Dated:	
Name (Print):		
Mailing Address:		
Phone Number:	(Fax Number: (
E-mail Address:		

Proposed Amendment of License 5118 Masonite Corporation

Exhibit Identification Index

Participant_____

Exhibit No.	Description	Status as Evidence		
		Introduced	Accepted	By Official Notice
		<u> </u>		